

BRAC 2005
Intelligence Joint Cross-Service Group
Meeting Minutes of September 29, 2004

The Deputy Under Secretary of Defense (Counterintelligence and Security), Chair, Intelligence Joint Cross-Service Group (IJCSG), Ms. Carol Haave was delayed, and Ms. Deb Dunie started the meeting in her absence. The list of attendees is attached. The IJCSG Principals Meeting Brief dated September 29, 2004 (Attachment 2) is referenced by slide numbers.

Ms. Haave opened the eighteenth meeting of the IJCSG by noting that the intent of the meeting was to provide an update status, review what was discussed in the last meeting to make sure that we are collectively on the right track and discuss what the Chair planned to discuss at the Infrastructure Steering Group (ISG) meeting on October 1st.

At this point in the brief the Community Management Staff (CMS) representative provided a status of the ongoing facility related COOP activities related to the "COOP/Mission Assurance" analytical framework (slide 3). He noted that the draft terms of reference for the COOP Programmatic Issue (FY2006-2011) had been developed and that the effort was just getting underway - with a report to be completed by October 22nd. He noted that as part of the overguidance and budget review process, Strengthening Strategic Intelligence (SSI) considerations are being accounted as well an examination of how FY2005-2009 overguidance and budget data maps into the FY2006 request. As a result of these efforts, three potential facilities related activities were deemed appropriate to discuss with the IJCSG to determine if they should be given to the Core Team for further analysis.

The three facility related activities discussed were the establishment of data storage and processing load sharing facility requested by the National Security Agency (NSA); capital improvement initiatives requested by the Navy (Realign Global War on Terrorism Resources to the NMIC; Realign Resources to JICPAC Facility) and Air Force (Realign Foreign Material Exploitation Labs at NASIC) and IMINT Horizontal Integration requested by the National Reconnaissance Office (NRO). It was specifically noted by two of the IJCSG members that the full

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cost of these actions would need to be identified/accounted for within the BRAC process. The Chair noted that it would be interesting to know what COOP and Mission Assurance funds had been requested previously and what was actually funded or not funded within the context of rationalizing the POM to what could be accomplished in the BRAC process. As such, the IJCSG requested that the CMS representative address this in the next scheduled meeting.

After this discussion, the Chair asked the Core Team to look at the three ideas discussed to determine if there is a way ahead that would result in proposals for IJCSG consideration or not. She noted that it was her belief that the "COOP/Mission Assurance" analytical framework is an area that lends itself to the BRAC process. She also recommended that the Core Team members coordinate with their appropriate program managers as part of this effort. Ms. Dunie noted that the Military Services (MILDEPs) representatives might want to "piggyback" on these activities if appropriate to address any BRAC related issues.

For the "Facility Condition/Vulnerability/Security" analytical framework (slide 4), Ms. Dunie stated that the preliminary cut from the military value data call had identified 72 Category 3 facilities. She noted that the Core Team would be scrubbing this list to account for which of these facilities were not occupied by personnel. The Chair asked when an initial run of the military value "1-N" list would be available. Ms. Dunie responded that it was her goal to have this initial run by the October 8th IJCSG meeting.

For the "Information Flow & Mission Synergy" analytical framework (slide 5), Ms. Dunie stated that the Core Team's analysis of the preliminary capacity data did not identify a compelling rationale for geographic consolidation of intelligence facilities in Hawaii. The National Security Agency (NSA) representative noted that the cost of mission assurance for these facilities was considered a few years ago and that the price for such an action was very high. The Chair noted that the key issue was whether there was a force protection issue or not. At the conclusion of the discussion she reminded the IJCSG that this discussion is an ongoing part of the overall BRAC "conversation" to make sure we can justify our decision within the process.

Ms. Dunie noted that for the "Facility Condition/Vulnerability/Security" analytical framework idea (slide 6), a capacity data run for the commercial leased space was required to first identify which facilities/buildings were leased versus

owned. She noted that that a preliminary capacity data run for the Defense Intelligence Agency identified 45 total buildings/facilities of which only four were leased. Once the leased facilities were identified from the capacity data she expected that their vulnerability would be evaluated using the military value data.

For the "Information Flow & Mission Synergy" analytical framework idea (slide 6) Ms Dunie informed the IJCSG that they would take this idea for action to bring back ideas and/or proposals to further enable the conversation. As a follow-up comment, the Chair informed the IJCSG that Dr. Cambone would be attending the first part of the October 6th IJCSG meeting.

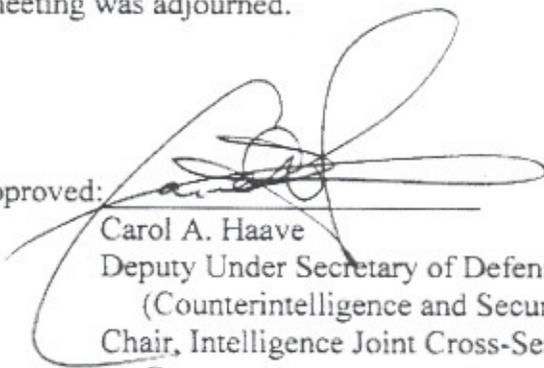
Ms. Dunie noted that for the "Education & Training" analytical framework (slide 6), consideration of the education function was recommended for removal. The Chair asked for a voice vote whether the IJCSG agreed with this recommendation and the vote was unanimous. The Chair tasked the Core Team to develop a Statement of Reason to document the rationale for removing this from consideration.

For the "Joint Reserve Intelligence Center" analytical framework idea (slide 6), Ms. Dunie informed the IJCSG that as a result of the previous meeting's discussion it was the decision of the Chair to take this out of the BRAC process. The Chair noted that USD(I) would look how intelligence uses reserves currently and how we should them in the future outside of the BRAC process for now and if something was identified that was relevant to BRAC - she would bring it back into the IJCSG for consideration.

At this point Ms. Dunie noted that copies of the draft proposed JCSG scenarios were being held at the TIC and were available to the Core Team for their review. It was noted that the Headquarters and Support Activities (H&SA) had a draft proposed scenario that included some portion of the National Geospatial Intelligence Agency (NGA) rolled into a larger consolidation at Fort Belvoir, VA. The NGA representative said he would review this and take action to get back on this if appropriate.

The Chair stated that slide 7 provided a draft outline of the proposed IJCSG brief to the ISG. She stated that one of the issues she wanted to be prepared to respond to questions about why intelligence needs to be in the NCR beyond the initial rationale provided by the Core Team. The JCS, J2 representative responded

that she was not sure what was driving the ISG's NCR issue, but that any response to this should focus on the mission implementation within the NCR. Upon conclusion of her remarks, the meeting was adjourned.

Approved: 

Carol A. Haave
Deputy Under Secretary of Defense,
(Counterintelligence and Security)
Chair, Intelligence Joint Cross-Service
Group

Attachments:

1. List of Attendees
2. IJCSG Principals Meeting Brief dated September 29, 2004

**Intelligence JCSG Meeting
September 29, 2004**

Attendees

Members:

- Ms. Carol Haave, Deputy Under Secretary of Defense (Counterintelligence and Security, Chair)
- Mr. Terrance Ford, Assistant Deputy Chief of Staff for Intelligence (G2), United States Army
- Mr. Kenneth Dumm, Associate Director for Intelligence, Director of Intelligence, Surveillance and Reconnaissance, Deputy Chief of Staff for Air and Space Operations, Headquarters United States Air Force

Alternates:

- Ms. Claudia Clark, United States Navy, for the Director, Naval Intelligence
- Ms. Elizabeth Hussain, JCS, J2
- Mr. Mark Ewing, Defense Intelligence Agency for the Director
- Ms. Karyn Vice, National Security Agency

Others:

- Ms. Deb Dunie, DUSD(I), CI&S, Director, Plans and Analysis
- [REDACTED]

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**Intelligence JCSG Meeting
September 29, 2004**

Attendees

Others: (Continued)

[Redacted]

[Redacted]



IJCSG Principals Meeting

September 29, 2004



Agenda

- **Status Overview**
- **CMS COOP/Mission Assurance Status**
- **Ongoing Activities in Support of Analytical Frameworks**
- **IJCSG Scenario Briefing to ISG**
- **Action Review for Next Meeting**



CMS COOP/Mission Assurance

■ Goal

- Provide Insight to Help Determine Potential Priorities for COOP and Mission Assurance Analytical Framework

■ Status (To be Briefed by CMS Representative)

- Overguidance and Budget Review
- COOP Programmatic Issue for FY2006-2011 Program Build -- CMS Co-Chairing with USD(I)
 - Reviewing Intelligence Program and Budget Submission (IPBS) for Facilities, COOP and Mission Assurance



Analytical Framework - Facility Condition/Vulnerability/Security

■ Idea: Outdated/Un-Maintainable Facilities

- Capacity data call results – 72 “Category 3” facilities
- Many are not occupied by personnel
 - Bunkers, pump houses, etc.

■ Next Step:

- Review MILVAL data
 - Determine which buildings should be further analyzed



Analytical Framework - Information Flow & Mission Synergy

■ Idea: Geographic Consolidation

• Intelligence Facilities in Hawaii

- NSGA Kunia - Navy hosts KRSOC
- NSGA Pearl Harbor
- JICPAC

• Considerations

- KRSOC is a Joint facility
- NSGA Pearl Harbor merging with NSGA Kunia 01 OCT 04
- JICPAC & KRSOC consolidation previously studied and determined to be cost-prohibitive
- Mission assurance concerns: NSA is trying to disperse vice collocate activities



Other Analytical Frameworks

- **Facility Condition/Vulnerability/Security**
 - Idea: Vulnerable Commercial Leased Space
- **Information Flow & Mission Synergy**
 - Idea: Developing Collocating/Consolidating of "Analysis" Scenarios
- **Education & Training**
 - Analysis of educational function has been removed
 - Analysis of training functions is on-going to determine if there are additional opportunities for efficiencies
 - Idea: Single "Chancellor" for Defense Intelligence training
- **JRIC**
 - Will no longer be considered in the BRAC process
 - USD (I) will take for action outside BRAC



IJCSG Scenario Briefing to ISG

- **Intelligence Principle**
- **Analytical Frameworks**
- **Declared Scenarios (Map and Quad Chart)**
 - AF-001: Fort Belvoir – Engineer Proving Grounds
 - AF-002: Fort Belvoir – North Post
 - AF-003: Purchase a new commercial land/facility at Chantilly/Westfields, VA area
- **Why the NCR for Defense Intelligence Agencies?**

Pre-decisional

BRAC Funding

(SB) Wedge	FY 06	FY 07	FY 08	FY 09	FY 10	FY 11	FYDP Total
Original 20% (DEC 01)	3.00	5.40	2.30				10.70
Current FYDP (JAN 04)	1.50	4.40	1.80	0.70			8.40
Restore 20% Wedge (+\$2.3B)	--	?	?	?			10.7
BRAC-Related IGPBS Initiatives							
Army	0.42	1.35	0.61	0.28	0.21	-0.09	2.77
Navy	0.03	0.02	0.39	0.37	0.67	0.56	2.04
Air Force	0.03	0.33	0.24	0.04	0.00	0.00	4.81
BRAC-Related IGPBS Total	0.47	1.70	1.23	0.70	0.88	0.47	5.45
20% BRAC and BRAC-Related IGPBS	1.97	?	?	?	0.88	0.47	16.15

Pre-decisional