

[REDACTED]

BRAC 2005
Intelligence Joint Cross-Service Group
Meeting Minutes of November 3, 2004

The Deputy Under Secretary of Defense (Counterintelligence and Security), Chair, Intelligence Joint Cross-Service Group (IJCSG), Ms. Carol Haave led this meeting. The list of attendees is attached (Attachment 1). These minutes reference slides from the briefing to the IJCSG Principals dated November 3, 2004. The briefing is unclassified (Attachment 2) and the group discussion was held at the [REDACTED] level.

Ms. Haave opened the twenty third meeting of the IJCSG by asking Ms. Dunie to proceed with the briefing. Ms. Dunie provided a brief update on capacity and military value analysis explaining the Core Team is working with the military services and defense agencies to ensure the data was complete before presentation to the IJCSG. The Core Team continues to review all the scenarios registered in the OSD BRAC Tracking Tool looking for conflicts with JRIC's or other intelligence activities (overt or covert). She then directed the members attention to slide #3 in the briefing which summarized the IJCSG declared scenarios.

Mr. Howard next raised a new issue with the group concerning FAR regulations and BRAC (FAR 45.302-1 "Providing Facilities" to contractors). Specifically, the concern was the ability to build new intelligence facilities that provide adequate space for contractors required to perform their contract requirements within government space. Ms. Haave asked [REDACTED] to get a legal interpretation and report back to the Principals.

Next Ms. Dunie addressed future force structure capabilities (slide #4). She explained that the Core Team discovered issues between the force structure numbers reported in the capacity data call and the numbers provided by CMS as part of the effort to develop a standard methodology for accounting for contractors.

[REDACTED]

The Principals agreed that the Core Team was to provide a matrix with the best information available and to then send it out to the intelligence organizations for coordination. The Principals agreed there was no requirement to issue another data call. Ms. Haave reasoned that once the numbers were verified for FY06 to FY11, they could be extrapolated out to 2025 with documentation that provided assumptions and supporting rationale. The Principals accepted this approach to develop IJCSG force structure capabilities.

The Principals next discussed the relationship between COBRA and out year MILCON programmed funding. It was suggested and the Principals agreed to provide for each scenario a COBRA recommendation and a additional chart displaying any programmed MILCON against that scenario in the FYDP.

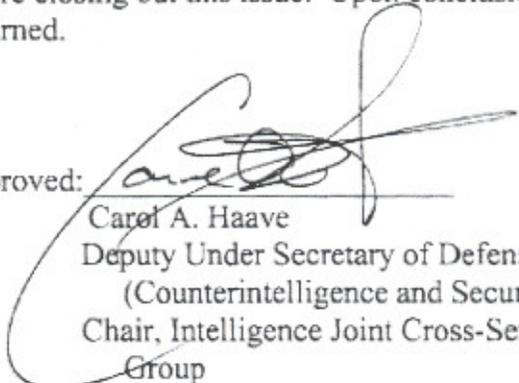
Next followed a general discussion pertaining to the consolidation of NGA activities in the NCR. The Principals agreed to complete the analysis for presentation to the ISG on the existing declared scenario that consolidates all the NCR NGA activities at one location. It will then be up to the ISG to direct alternative scenarios if they do not agree with the analytical results presented by the IJCSG. In addition to the above strategy, Ms. Haave directed the Core Team to have a back-up scenario ready since some of the NGA activities need to move to less vulnerable locations whether executed through BRAC authority or through the normal POM funding process.

Ms. Dunie next asked Ms. Hussain, JCS, J2, to report on discussions with PACOM about possible consolidation of JICPAC with the existing RSOC at Kunia. After a brief discussion, Ms. Haave determined there still was insufficient information to make a recommendation to proceed with a scenario and she asked that it be tabled until the next meeting. Lastly, the Principals agreed with the Core Team recommendation to remove the NGA Military Geospatial Intelligence

[REDACTED]

School from the Army scenario that moves the school to Ft. Leonard Wood (slide #9). The Army representative concurred with this action but wanted to coordinate with the Army BRAC Office before closing out this issue. Upon conclusion of this discussion, the meeting was adjourned.

Approved:


Carol A. Haave
Deputy Under Secretary of Defense,
(Counterintelligence and Security)
Chair, Intelligence Joint Cross-Service
Group

Attachments:

1. List of Attendees
2. IJCSG Principals Meeting Brief of November 3, 2004

**Intelligence JCSG Meeting
November 3, 2004**

Attendees

Members:

- Ms. Carol Haave, Deputy Under Secretary of Defense (Counterintelligence and Security, Chair)
- Mr. Kenneth Dumm, Associate Director for Intelligence, Directorate of Intelligence, Surveillance and Reconnaissance, Deputy Chief of Staff for Air and Space Operations, Headquarters United States Air Force
- Ms. Karin Dolan, Assistant Director for Intelligence Support, United States Marine Corps

Alternates:

- Mr. Mark Ewing, Defense Intelligence Agency for the Director
- Ms. Karyn Vice, National Security Agency
- Mr. Tom Ferguson, National Geospatial-Intelligence Agency
- Ms. Elizabeth Hussain, JCS, J2
- Ms. Jean Bennett, United States Army, G2
- Ms. Claudia Clark, United States Navy, for the Director, Naval Intelligence

Others:

- Ms. Deborah Dunie, DUSD(I), CI&S, Director, Plans and Analysis

Attachment 1

**Intelligence JCSG Meeting
November 3, 2004**

Attendees

Others: (Continued)



IJCSG Principals Meeting

November 3, 2004



Agenda

- **Status Overview**
 - Declared Scenarios
 - Future Force Structure Capabilities Discussion – CMS
 - BRAC Relationship to MILCON Programmed Funding
- **Status of Analytical Frameworks, Ideas, Proposals**
- **Coordination with Other JCSGs/MILDEPs**
- **JCSG to MILDEP Scenario data calls will commence 8 Nov 2004 - 5 day turn (OSD BRAC Office)**
- **Next IJCSG Meeting**



Status Overview

IJCSG Declared Scenarios

Scenario #	Scenario Title	Tool Status	Comments
INT-0001	Consolidate NCR-Based NGA at Ft. Belvoir Engineer Proving Grounds	Deleted	Refer to INT-004
INT-0002	Consolidate NCR-Based NGA at Ft. Belvoir North Post	Deleted	Refer to INT-004
INT-0003	Consolidate NCR-Based NGA at Chantilly/Westfields, VA	Active	
INT-0004	Consolidate NCR-Based NGA at Ft. Belvoir	Active	
INT-0005	Consolidate NCR-Based NGA at Ft. Meade	Active	
INT-0006	Consolidate Missouri-Based NGA at St. Louis, MO	Active	
INT-0007	Consolidate Missouri-Based NGA at Arnold, MO	Active	
INT-0008	Consolidate Select Buckley AFB Continuity of Operations (COOP) Functions at Offutt AFB, NE	Active	
INT-0009	Consolidate Select Buckley AFB Continuity of Operations (COOP) Functions at Schriever AFB, CO	Active	



Status Overview

Future Force Structure Capabilities Discussion - CMS

■ Proposed Guidance for IJCSG Discussion

- Use programmed dollars between FY05-11 to estimate total contractors worldwide... to be consistent with CJB/CBJB force structure
- Of this total between FY05-11, use programmed dollars to estimate contractors in the United States, Territories and Possessions located in government owned, leased, or controlled facilities



Status Overview

BRAC Relationship to MILCON Programmed Funding

■ OSD BRAC Office Recommendation

- Outyear MILCON programmed funding should not be counted as part of Scenario costing for BRAC 05
 - GAO analysis of prior BRAC rounds identified outyear MILCON programmed funding as unreliable... should not be counted as BRAC scenario “savings”

■ POM funding will be a consideration for BRAC Scenario implementation to be coordinated by AT&L and Defense Agency/Service Comptrollers



IJCSG Analytical Frameworks Summary

■ Facility Condition/Vulnerability/Security

- Five declared scenarios in tracking tool
 - Discussion: Additional scenario(s) addressing NGA substandard and/or vulnerable facilities (NCR) – subset of consolidated NCR-based NGA at Chantilly/Westfields or Ft. Belvoir or Ft. Meade
- Additional proposals pending Mil Value results (data driven)
 - Low scores and other data driven proposals
 - Vulnerable Commercial Leased Space - 91 Leased Facilities

■ COOP and Mission Assurance

- Two declared scenarios in tracking tool

■ Information Flow and Mission Synergy

- Integrated Analysis proposal: Analytical integration within Hawaii
 - JCS/J2 update on PACOM discussion – register (TBD)
- DIA Analytic Integration (accommodates projected analyst growth from PBD 339) – one scenario will be registered by Nov 5, 2004



Facility Condition/Vulnerability/Security: Subset of NGA Vulnerable Facilities to New Site(s) in NCR

Idea Scenario	Drivers
<p>Consolidate a subset of NGA NCR functions, personnel and equipment into a new facility at Ft Belvoir, VA</p> <ul style="list-style-type: none"> ■ Realign NGA functions, personnel and equipment located at: <ul style="list-style-type: none"> • NRO Westfields • Bethesda Sumner Site • Close and relocate various other commercial leased sites 	<ul style="list-style-type: none"> ■ Principle: Approved DoD Intelligence Principle ■ Transformational Option: Minimize leased space across the US and movement of organizations residing in leased space to DoD-owned spaces ■ Analytical Framework; Facility Condition/Vulnerability/Security ■ Other: Outdated/un-maintainable facilities; reference CMS study of U.S. intelligence facilities
Justification/Impact	Potential Conflicts
<ul style="list-style-type: none"> ■ Relocate activities within existing facilities in close proximity of each other or build new facilities to better enhance mission performance ■ Reduce O&M costs associated with decrepit or inefficient infrastructure; potential to improve ROI ■ Enable enhanced productivity of the workforce; increase recruitment/retention ■ Enhance force protection by consolidating on a military installation 	<ul style="list-style-type: none"> ■ Army and other JCSG actions

- Strategy
- Capacity Analysis / Data Verification
- JCSG Recommended
- De-Conflicted w/JCSGs
- COBRA
- Military Value Analysis / Data Verification
- Criteria 6-8 Analysis
- De-Conflicted w/Services



Information Flow and Mission Synergy - Analytical Integration Within Hawaii (AF3-001)

<p style="text-align: center;">Idea Scenario</p> <p>Realign JICPAC (Makalapa and Hickam facilities) mission, functions, activities, personnel, equipment, and facilities by relocating and consolidating all the above at Kunia Regional Security Operations Center (RSOC) in Wahiawa, HI</p>	<p style="text-align: center;">Drivers</p> <ul style="list-style-type: none"> ■ Principle: Approved DoD Intelligence Principle ■ Analytical Framework Information Flow and Mission Synergy ■ Other: Realigning Defense Intelligence (RDI), Strengthening Strategic Intelligence (SSI) and Joint Intelligence Operations Center (JIOC) concepts (Regional JIOC)
<p style="text-align: center;">Justification/Impact</p> <ul style="list-style-type: none"> ■ Integrates Defense Analytical capability (follows RDI and JIOC construct) ■ Enhances flow of information and improves mission assurance ■ Removes structural barriers to performing joint intelligence analysis ■ No change in control, direction, authority 	<p style="text-align: center;">Potential Conflicts</p> <ul style="list-style-type: none"> ■ Deconfliction with appropriate JCSGs, Agencies, PACOM and Services ■ JCS, J-2 Update

- Strategy
- Capacity Analysis / Data Verification
- JCSG Recommended
- De-Conflicted w/JCSGs
- COBRA
- Military Value Analysis / Data Verification
- Criteria 6-8 Analysis
- De-Conflicted w/Services



Coordination with Other JCSCGs/MILDEPS - USA-0009

- **Consolidate US Army Engineering School (Ft Leonard Wood)**
 - NGA Military Geospatial Intelligence School
- **Core Team Analysis**
 - Army Engineering School Department of Topography was consolidated into a joint service school in 1972 by SecDef memorandum; facilities and personnel savings recognized at that time
 - This curriculum support is now part of the larger Defense Geospatial Intelligence School; enjoys synergy and economy of scale so each Service does not need redundant training programs
- **Core Team Observations**
 - Curriculum is embedded within the larger geospatial training mission at Ft. Belvoir
 - Current training at Fort Belvoir is joint -- instructors/facilities support more than just this curriculum
 - Movement to Ft Leonard Wood would require hiring additional instructors
- **Core Team Recommendation to IJCSG for Decision**
 - Remove NGA Military Geospatial Intelligence School from USA-0009



Next IJCSG Meeting

- **10 Nov IJCSG Meeting (1500-1630)**
 - Guard Post #1 –
 - Old Forsman Conference Room, 1D883
 - All clearances have been verified