

# DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION



GENERAL COUNSEL'S LEGAL  
BINDER FOR REGIONAL  
HEARINGS AND BASE VISITS



## DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

# GENERAL COUNSEL'S LEGAL BINDER FOR REGIONAL HEARINGS AND BASE VISITS

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**GENERAL COUNSEL'S LEGAL BINDER FOR REGIONAL HEARINGS AND BASE VISITS  
JUNE 20, 2005**

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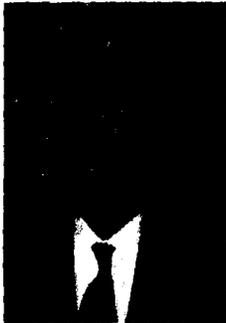


2005 Base Realignment and Closure Commission  
 2521 Jefferson Davis Highway  
 Arlington, Virginia 22202  
 Telephone: (703) 699-2950

## Biographies of the Nine BRAC Commissioners

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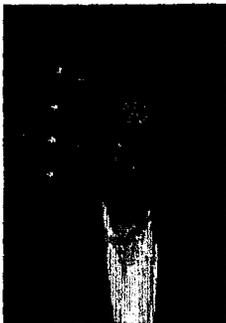
### The Honorable Anthony J. Principi – Chairman



Recently served as Vice President of Pfizer Corporation and is a decorated Vietnam War veteran. Mr. Principi was nominated to be Secretary of Veterans Affairs by President George W. Bush on December 29, 2000, and was confirmed by the Senate on January 23, 2001. He once served as a Republican chief counsel for the Senate Armed Services Committee and Senate Veterans Affairs Committee. He also has been a top official with defense contractor Lockheed Martin. Mr. Principi is a 1967 graduate of the U.S. Naval Academy at Annapolis, Maryland, and first saw active duty aboard the destroyer USS Joseph P. Kennedy. He later commanded a River Patrol Unit in Vietnam's Mekong Delta. Mr. Principi earned his law degree from Seton Hall University in 1975 and was assigned to the Navy's Judge Advocate General Corps in San Diego, California. In 1980, he was transferred to Washington as a legislative counsel for the Department of the Navy.

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### The Honorable James H. Bilbray



Primary area of practice is government relations and administrative law. Former Congressman Bilbray received his B.A. in Government and Public Administration from the American University in Washington, DC in 1962, and his JD from the Washington College of Law in 1964. He is a Nevada native, and prior to being elected to the U.S. House of Representatives in 1987, was a Nevada State Senator, where he served as Chairman on the Taxation Committee and was a member of the Judiciary Committee. During his four terms in the US Congress, he served as Chairman of the Small Business Sub-Committee on Taxation, Tourism and Procurement. He was also a member of the Foreign Affairs, Armed Services, and Intelligence Committees. He joined the firm of Kummer Kaempfer Bonner & Renshaw as Of Counsel in 1996, where he specialized in dealing with local, state and federal issues. In 2001, he received an honorary doctorate of laws from the University of Nevada Las Vegas for his extensive contributions to the State and U.S. government.

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### The Honorable Philip Coyle



Philip Coyle is a Senior Advisor to the President of the Center for Defense Information and a defense consultant. Formerly, the Assistant Secretary of Defense for Test and Evaluation, (1994-2001), Mr. Coyle is a recognized expert on U.S. and worldwide military research, development and testing. During the 1995 BRAC, he served as the Co-Chairman of the DoD Joint Cross-Service Group for Test and Evaluation. Prior to serving at the Pentagon, Mr. Coyle served as Laboratory Associate Director of the Lawrence Livermore National Laboratory in Livermore, California, and as Deputy to the Laboratory Director. During the Carter Administration, Mr. Coyle served as Principal Deputy Assistant Secretary for Defense Programs in the Department of Energy. With more than 40 years of experience in testing and test-related matters, he was selected by Aviation Week magazine as one of its "Laurels" honorees for 2000, a select group of people recognized for outstanding contributions in the aerospace field.

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## Biographies of the Nine BRAC Commissioners

Page 2 of 3

### The Honorable James V. Hansen



Former US Representative from Utah, Congressman Hansen was elected to the 97th Congress and to the 10 succeeding terms ( January 3, 1981 to January 3, 2003 ). Congressman Hansen did not seek re-election to the 108<sup>th</sup> Congress in 2002. During the 105<sup>th</sup> Congress, he served as Chairman on the Standards and Official Conduct Committee. During the 107<sup>th</sup> Congress, he served as Chairman of the Committee of Resources. He served in the United States Navy from 1951 to 1955. He also served as a member of the Farmington, Utah City Council from 1960 to 1972. He then was elected to the Utah State House of Representatives from 1973 to 1980 and served as Speaker of the House, 1979 - 1980.

### General James T. Hill (USA, Ret)



Former Commander of the United States Southern Command. General Hill previously served as the Commanding General, I Corps and Ft Lewis. He is from El Paso, Texas, and was commissioned into the infantry following graduation from Trinity University in San Antonio, Texas, in 1968. He also graduated from the Command and General Staff College and the National War College. In addition, he holds a Master's degree in Personnel Management from Central Michigan University. General Hill's other key assignments include: Commanding General 25th Infantry Division and Deputy Commander United States Forces UN Mission Haiti.

### Admiral Harold W. ( Hal ) Gehman, Jr., (USN, Ret)



Retired after 35 years of service on active duty in the U.S. Navy in October 2000, with his last assignment as NATO's Supreme Allied Commander, Atlantic and as the Commander in Chief of the U.S. Joint Forces Command, one of the five U.S. Unified Commands. Immediately after retiring, Admiral Gehman served as Co-Chairman of the Department of Defense review of the terrorist attack on the USS Cole. In 2003, he served as Chairman of the Columbia Accident Investigation Board. He graduated from Pennsylvania State University with a Bachelor of Science degree in Industrial Engineering and received a commission in the Navy from the NROTC program. He served at all levels of leadership and command before being promoted to four-star Admiral in 1996. He became the 29<sup>th</sup> Vice Chief of Naval Operations in September 1996. As Vice Chief, he was a member of the Joint Chiefs of Staff, formulated the Navy's \$70 billion budget, and developed and implemented policies governing the Navy's 375,000 personnel.



## Biographies of the Nine BRAC Commissioners

Page 3 of 3

### General Lloyd W. "Fig" Newton (USAF, Ret)



Currently serves as Executive Vice President of Pratt & Whitney, Military Engines. Former Commander of Air Education and Training Command, headquartered at Randolph Air Force Base, Texas. He was responsible for the recruiting, training and education of Air Force personnel. His command included Air Force Recruiting Service, two numbered air forces and Air University. He was also commander of three wings and an air division and held numerous staff positions. From 1993 to 1995, he was Director of Operations, J-3, U.S. Special Operations Command. General Newton is a command pilot with more than 4,000 flying hours in the T-37, T-38, F-4, F-15, C-12 and F-117 stealth fighter. He earned a Bachelor of Science degree in aviation education from Tennessee State University and a Master of Arts degree in public administration from George Washington University.

### The Honorable Samuel K. Skinner



Mr. Skinner is the retired Chairman, President and Chief Executive Officer of USF Corporation, one of the nation's leading transportation and logistics companies. He also served from 1993-1998 as President of Commonwealth Edison Company and its holding company, Unicom Corporation. Prior to joining Commonwealth Edison, Mr. Skinner served as Chief of Staff to President George H.W. Bush. Prior to his White House service, he served in the President's Cabinet for nearly three years as Secretary of Transportation. As Secretary, Mr. Skinner was credited with numerous successes, including the development of the President's National Transportation Policy and the development and passage of landmark aviation and surface transportation legislation. Mr. Skinner is currently an Adjunct Professor of Management and Strategy at the Kellogg School of Management at Northwestern University. He served as a member of the Illinois National Guard and the United States Army reserve from 1957-1968.

### Brigadier General Sue E. Turner (USAF, Ret.)



General Turner retired in 1995, following 30 years active duty. Her key assignments included: Director, Nursing Services, Office of the USAF Surgeon General; Chief Nurse, Wilford Hall Medical Center; and the Medical Inspection Team, USAF Inspector General. General Turner joined the Air Force Nurse Corps in 1965 and went on to earn a Bachelor of Science in Nursing from Incarnate Word College and a Master of Science in nursing from the University of Alabama in Birmingham. She also completed Squadron Officer School, Air Command and Staff College, Air War College, and National Security Management. In recent years, she has served on the American Battle Monuments Commission and the Board of Directors of a large credit union.

DCN: 1204

NAME	TITLE	EXT	ROOM
Aarnio, Jim	IA	2929	625-24B
Advance Team	Advance Team	2966	600-04
AF TBD	AF TBD	2937	625-16A
AF TBD	AF TBD	2934	625-18B
Ambrell	Army Team	2936	625-14A
Angulo, Magda	Dep. Operations	2975	600-22
Avenick, Mike	Army Team	2910	625-11
Barrett, Joe	Navy Team	2943	625-06A
Battaglia, Charles	Executive Director	2952	600-28
Baxter, Kristen	Exec. Sec. EO & Commissioners	2978	600-28C
Bieri, Liz	Army Team	2938	625-12A
Bilbray, Comm. James	Commissioner	2954	600-38
Breitzschopt, Justin	Air Force Team	2935	625-18A
Brent, Sharee	Executive Assistant	2982	600-26A
Butler, Aaron	Army Team	2942	625-08A
Buzzell, Ashley	JS	2931	625-22C
Carnevale, Diane	Dir. OPS/Admin	2976	600-24
Carroll, Syd	JS	2959	600-25
Cirillo, Frank	R&A	2903	625-32
Combs, David	Air Force Team	2933	625-20A
Conference Room	Conference Room	2960	600-03
Conference Room	Conference Room	2900	625-07A
Conference Room	Conference Room	2948	625-07B
Conference Room	Conference Room	2901	625-30
Contractor	Contractor	2972	600-16
Contractor	Contractor	2971	600-14
Cook, Bob	Deputy Director of Review and Analysis	2902	625-24
Cooper, Rory	States & Comm.	2967	600-04
Cowhig, Daniel	Dep. Gen. Counsel	2974	600-20
Coyle, Comm. Philip	Commissioner	2955	600-40
Cruz, SPC Sue	Assistant Security	2991	600-20A
Cruz, Tanya	Air Force Team	2920	625-12
Delgado, George	JS	2912	625-17A
Dinsick, Gary	Army Leader	2918	625-08
DoD Detailee Travel	DoD Detailee Travel	2988	600-18B
Donahue, Mike	Navy Team	2944	625-06B
Durso, Jim		2911	625-19A
Epstein, David	Navy Team	2947	625-04A
Farrington, Les	JS	2914	625-13A

NAME	TITLE	EXT	ROOM
Mulkey, Grant	Assistant Security Manager	2992	600-01
Napoli, Andy	Editor	2981	600-26B
Newton, Comm. Lloyd W.	Commissioner	2957	600-29
Oborn, Tyler	IA	2928	625-30A
Pantelides, Tom	JS	2961	600-23
Principi, Comm. Anthony	Chairman	2951	600-34
Reborchick, Marcy	Executive Sec. GC & EO	2983	600-28A
Rhody, Dean	Army Team	2919	625-10
Richardson, Tiffany	Executive Assistant	2950	600-01
Robertson, Kathleen	JS Deputy	2909	625-21
Robinson, Matt	Travel	2987	600-20B
Sarkar, Rumu	Associate Gen. Counsel	2973	600-18
Schaefer, Jim	Communications Director	2962	600-21
Sillin, Nat	R&A	2927	625-24A
Skinner, Comm. Samuel K	Commissioner	2904	625-34
Small, Ken	Air Force Leader	2922	625-16
Tickle, Hal	Navy Team	2916	625-04
Tran, Duke	IA	2924	625-20
Travel	Travel	2985	600-22B
Travel	Travel	2984	600-24B
Turner, Colleen	JS	2907	625-25
Turner, Comm. Sue Ellen	Commissioner	2958	600-27
Van Saun, Dave	JS Leader	2908	625-23
Walsh, Deidre	<i>House</i>	2968	600-08
Wasleski, Marilyn	IA Deputy	2925	625-22
		2996	600-12B



## DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

## LEGISLATIVE AFFAIRS CONTACT INFO

**Christine Hill – DIRECTOR, LEGISLATIVE AFFAIRS**

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Home Email: varallodc@hotmail.com

**Deirdre Walsh – HOUSE AFFAIRS**

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Pers Cell: (202) 288-2599  
Home: (202) 822-1326  
Work Email: deirdre.walsh@wso.whs.mil  
Home Email: walsh\_deirdre@hotmail.com

**SECRETARY OF DEFENSE DELIVERS RECOMMENDATIONS TO THE COMMISSION  
(MAY 16)**

**COMMISSION CONDUCTS INVESTIGATIVE HEARINGS, BASE VISITS, AND REGIONAL HEARINGS  
(MAY 16 - JULY 3)**

**COMPTROLLER GENERAL SUBMITS REPORT ANALYZING SECDEF RECOMMENDATIONS AND THE  
SELECTION PROCESS TO THE CONGRESSIONAL DEFENSE COMMITTEES  
(JULY 1 - POSSIBLY A WEEK OR SO LATER, SHOULD BE HELD AT LEAST PRIOR TO ADDS HEARING IN  
CASE GAO NOTES SERIOUS ERRORS CALLING FOR CHANGES)**

**COMMISSION PROVIDES LIST OF INSTALLATIONS TO BE CONSIDERED FOR ADDITION TO SECRETARY  
OF DEFENSE FOR COMMENT  
(JULY 4)**

**SECRETARY OF DEFENSE SUBMITS REASONS WHY INSTALLATIONS CONSIDERED FOR ADDITION  
WERE NOT INCLUDED IN INITIAL RECOMMENDATIONS  
(JULY 19)**

**COMMISSION CONDUCTS HEARING TO ADD INSTALLATIONS TO BE CONSIDERED FOR CLOSURE OR  
REALIGNMENT  
(JULY 21)**

**COMMISSION SUBMITS LIST OF ADDED INSTALLATIONS TO FEDERAL REGISTER  
(JULY 22)**

**COMMISSION CONDUCTS BASE VISITS AND REGIONAL HEARINGS FOR ADDED INSTALLATIONS  
(JULY 22 - AUGUST 12)**

**CONGRESSIONAL TESTIMONY ON RECOMMENDED CLOSURES AND REALIGNMENTS  
(JULY 29 - JULY 30)**

**SECDEF/ CHAIRMAN JCS AND SERVICE SECRETARIES TESTIFY IN RECLAMA TO PUBLIC TESTIMONY ON  
RECOMMENDED CLOSURES AND REALIGNMENTS  
(AUGUST 15-17 OR AS LATE AS AUGUST 22)**

**COMMISSION CONDUCTS FINAL DELIBERATIONS HEARINGS  
(AUGUST 23 - AUGUST 24)**

**COMMISSION REPORT SENT TO PRINTER  
(SEPTEMBER 2)**

**COMMISSION DELIVERS FINAL REPORT TO THE PRESIDENT  
(SEPTEMBER 8)**

**PRESIDENT CONSIDERS AND FORWARDS HIS CERTIFICATION OF COMMISSION'S REPORT TO  
CONGRESS OR RETURNS THE REPORT TO THE COMMISSION FOR FURTHER CONSIDERATION  
(SEPTEMBER 8 - SEPTEMBER 23)**

**COMMISSION CONSIDERS COMMENTS AND RESUBMITS REPORT TO THE PRESIDENT  
(OCTOBER 20)**

**PRESIDENT TRANSMITS APPROVAL AND CERTIFICATION OF RESUBMITTED REPORT TO CONGRESS  
(NOVEMBER 7)**

**CONGRESS HAS 45 DAYS (EXCLUDING RECESSES) TO ENACT A RESOLUTION OF DISAPPROVAL  
(NOVEMBER 7 OR DECEMBER 22 EXCLUDING RECESSES)**

the Comptroller General shall prepare an evaluation of the force-structure plan, infrastructure inventory, selection criteria, and the need for the closure and realignment of additional military installations

- Mar 15, 05 Revisions to Force-Structure Plan and Infrastructure Inventory. If the Secretary has made any revisions to the force-structure plan and infrastructure inventory, the Secretary shall submit those revisions to Congress as part of the FY 06 Budget justification documents
- Mar 15, 05 Nomination of Commissioners. Not later than this date, the President must transmit to the Senate nominations for the appointment of new members to the Defense Base Closure and Realignment Commission.
- May 16, 05 Secretary of Defense Recommendations. Not later than this date, the Secretary must publish in the Federal Register and transmit to the congressional defense committees and the Commission, a list of the military installations that the Secretary recommends for closure or realignment.
- Jul 1, 05 Comptroller General Analysis. Not later than this date, the Comptroller General shall transmit to the congressional defense committees, a report containing a detailed analysis of the Secretary's recommendations and selection process.
- Sep 8, 05 Commission's Recommendations. Not later than this date, the Commission must transmit to the President "a report containing its findings and conclusions based on a review and analysis of the Secretary's recommendations."
- Sep 23, 05 President's Approval or Disapproval of Commission Recommendations. Not later than this date, the President shall transmit to the Commission and to the Congress, "a report containing the President's approval or disapproval of the Commission's recommendations."
- If the President approves the recommendations, the recommendations are binding 45 "legislative" days after Presidential transmission or adjournment sine die, unless Congress enacts joint resolution of disapproval.
- Oct 20, 05 Commission's Revised Recommendations. If the President disapproves the Commission's initial recommendations, the Commission must submit revised recommendations to the President not later than this date.
- Nov 7, 05 President's Approval or Disapproval of Revised Recommendations. The President must approve the revised recommendations and transmit approval to Congress by this date or the process ends. The recommendations become binding 45 "legislative" days after Presidential transmission or adjournment sine die, unless Congress enacts joint resolution of disapproval.
- Apr 15, 06 Commission terminates

LCN: 12267

# June

# 2005

Sun	Mon	Tue	Wed	Thu	Fri	Sat
			1	2	3	4
5	6	7	8	9	10	11
12	13	14	15	16	17	18
19	20	21	22	23	24	25
26	27	28	29	30		

# August

<i>Sun</i>	<i>Mon</i>	<i>Tue</i>	<i>Wed</i>	<i>Thu</i>	<i>Fri</i>	<i>Sat</i>
	1	2	3	4	5	6
7	8	9	10	11	12 Comm. finishes conducting base visits and regional hearings for added installations	13
14	15 Def. Secy./CJCS and service secys. testify in reclama to public testimony on recommended closures and realignments (or as late as August 22)	16 Def. Secy./CJCS and service secys. testify in reclama to public testimony on recommended closures and realignments (or as late as August 22)	17 Def. Secy./CJCS and service secys. testify in reclama to public testimony on recommended closures and realignments (or as late as August 22)	18	19	20
21	22	23 Commission conducts final deliberations hearings	24 Commission conducts final deliberations hearings	25	26	27
28	29	30	31			

# 2005

# October

<i>Sun</i>	<i>Mon</i>	<i>Tue</i>	<i>Wed</i>	<i>Thu</i>	<i>Fri</i>	<i>Sat</i>
						1
2	3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20 Commission considers comments and resubmits report to the President	21	22
23	24	25	26	27	28	29
30	31					

2005

## THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION 2005 ORGANIZATION CHART

### CHAIRMAN

The Honorable Anthony J. Principi

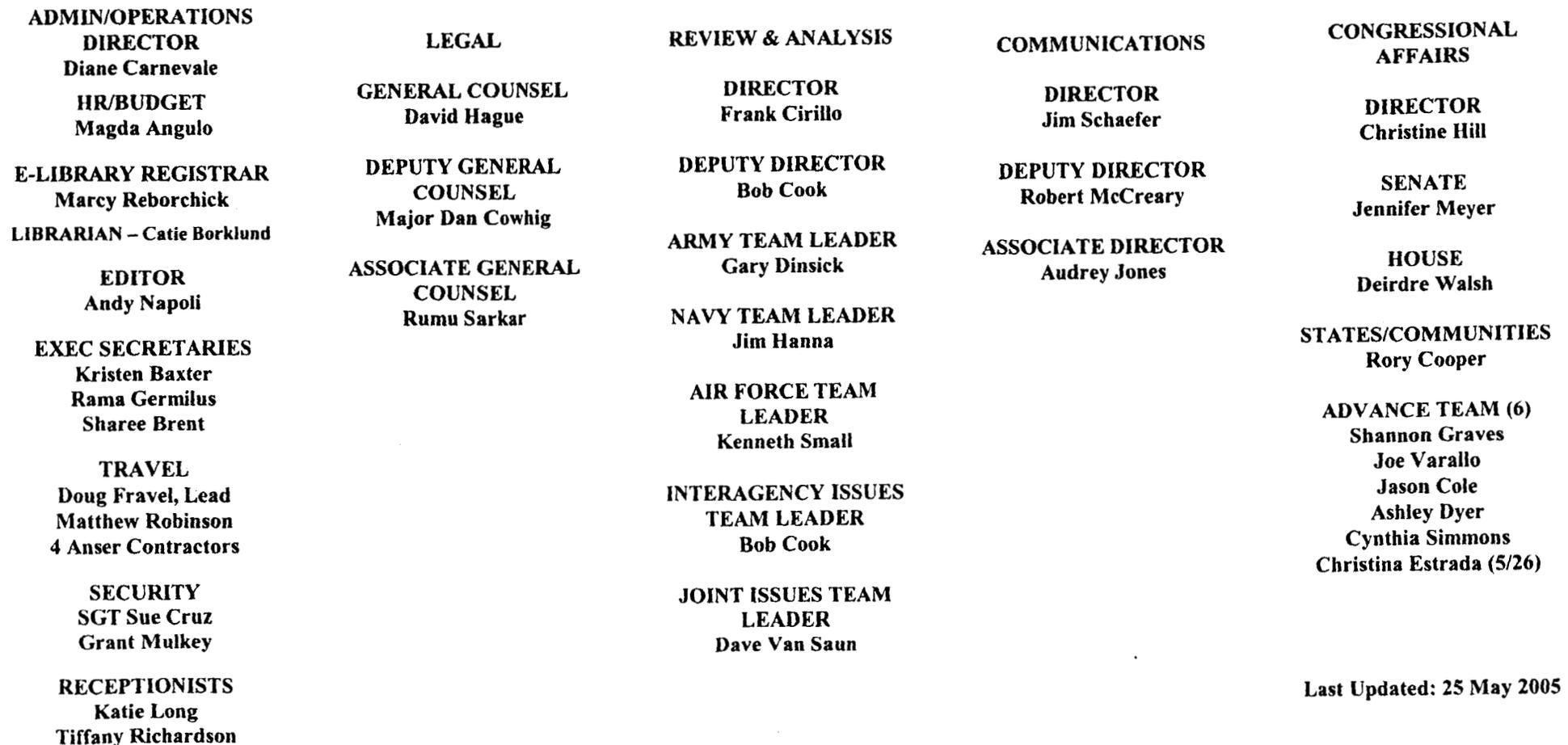
### COMMISSIONERS

The Honorable James H. Bilbray  
The Honorable Philip E. Coyle, III  
Admiral Harold W. Gehman Jr., USN (Ret)

The Honorable James V. Hansen  
General James T. Hill, USA (Ret)  
General Lloyd W. Newton, USAF (Ret)

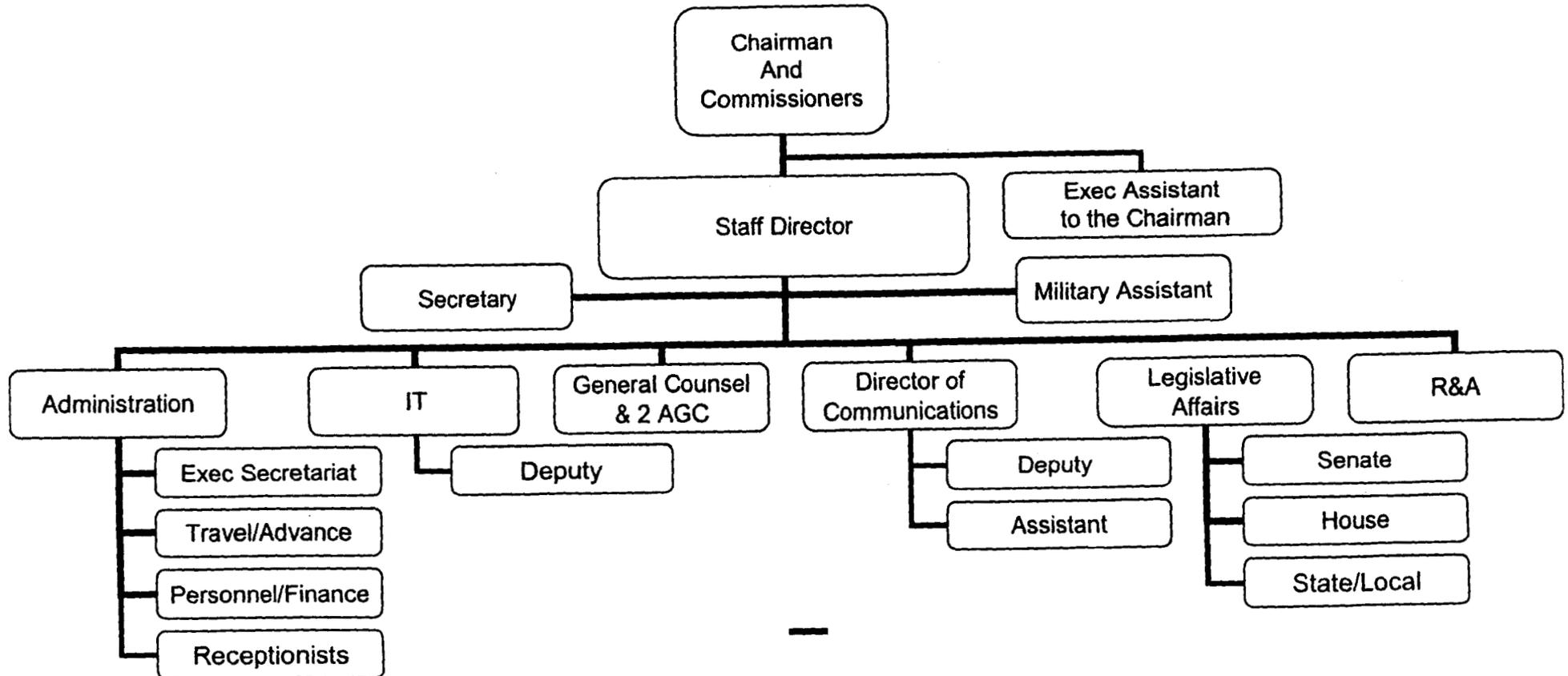
The Honorable Samuel K. Skinner  
Brigadier General Sue Ellen Turner, USAF (Ret)

EXECUTIVE DIRECTOR ————— MILITARY ASSISTANT  
Charles Battaglia COL Marty Heigh, USAF



# 2005 BRAC ORGANIZATION (DRAFT)

## Executive Staffing



Employee Time Log														Pay Period #:		
<b>ORG: 8774U0</b>																
Social Security Number		EMPLOYEE NAME						Basic Work Requirement (BWR) (Tour of Duty): 7:30 - 4:00				Organization: BRAC				
DAY OF WEEK	WEEK 1							WEEK 2							TOTAL	CREDIT/COMP HOUR BALANCES
	1	2	3	4	5	6	7	1	2	3	4	5	6	7		
TYPES OF TIME \ DATE	SUN	MON	TUE	WED	THU	FRI	SAT	SUN	MON	TUE	WED	THU	FRI	SAT		
TIME IN		7:30	7:30	7:30	7:30	7:30			7:30	7:30	7:30	7:30	7:30			
TIME OUT		4:00	4:00	4:00	4:00	4:00			4:00	4:00	4:00	4:00	4:00			
BWR HOURS WORKED																
CREDIT HOURS TAKEN																
COMP HOURS TAKEN																
ANNUAL LEAVE TAKEN																
SICK LEAVE TAKEN																
OTHER LEAVE TAKEN (Code)																
BWR TOTAL																
EXTRA HOURS WORKED:																
CREDIT HOURS WORKED																
COMP HOURS WORKED																
OVERTIME WORKED																
EXTRA HOURS WORKED TOTAL																
<b>TOTAL ALL HOURS</b>																
THE ABOVE ACCURATELY REFLECTS THE HOURS I HAVE WORKED AND THE DISTRIBUTION I WISH TO MAKE OF THEM.																
LEAVE CHARGES ACCURATELY REFLECT MY USE OF THE LEAVE DURING THIS PERIOD.																
EMPLOYEE SIGNATURE							SUPERVISORY APPROVAL									

**CREDIT/COMP HOUR BALANCES**  
Credit Hours: CANNOT EXCEED  
 24 HOURS. REQUIRES SUPERVISOR APPROVAL TO EARN OR TAKE.  
 BALANCE FROM PRIOR PP: \_\_\_\_\_  
 WORKED THIS PAY PERIOD: \_\_\_\_\_  
 TAKEN THIS PAY PERIOD: \_\_\_\_\_  
 CARRY OVER TO NEXT PP: \_\_\_\_\_

Comp Hours:  
 BALANCE FROM PRIOR PP: \_\_\_\_\_  
 WORKED THIS PAY PERIOD: \_\_\_\_\_  
 TAKEN THIS PAY PERIOD: \_\_\_\_\_  
 CARRY OVER TO NEXT PP: \_\_\_\_\_



**Sarkar, Rumu, CIV, WSO-BRAC**

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**From:** Robinson, Matthew, CIV, WSO-BRAC  
**Sent:** Monday, June 06, 2005 2:58 PM  
**To:** Cole, Jason, CIV, WSO-BRAC; Varallo, Joseph, CIV, WSO-BRAC; Meyer, Jennifer, CIV, WSO-BRAC; Sarkar, Rumu, CIV, WSO-BRAC; Schaefer, James, CIV, WSO-BRAC; Cirillo, Frank, CIV, WSO-BRAC; Hall, Craig, CIV, WSO-BRAC; Small, Kenneth, CIV, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC  
**Subject:** Fairbanks Hotel

Commissioners and all staff will be staying at the Sophie Station hotel in Fairbanks for the June 15 hearing. The address is 1717 University Avenue South, Fairbanks. AK 90709. We originally booked the Bridgewater but were able to secure the nicer Sophie Station at the per diem rate. You don't need to do anything but show up and check-in. Even if you received an itinerary with the Bridgewater listed as your hotel, don't worry - your room there has been cancelled and you are staying at the Sophie Station. Let me know if you have any questions.

Matt

Matt Robinson  
BRAC Commission  
2521 S. Clark Street, Suite 600  
Arlington, VA 22202-3920  
Phone: 703.699.2987  
Fax: 703.699.2735



BRAC/GC/dch  
May 10, 2005

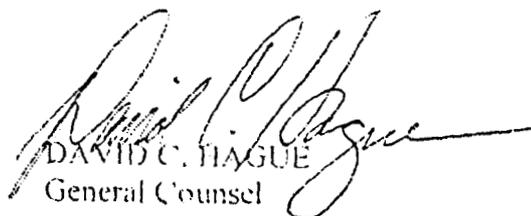
MEMORANDUM FOR THE CHAIRMAN OF THE DEFENSE BASE  
CLOSURE AND REALIGNMENT COMMISSION

Via: DIRECTOR OF STAFF

Subj: PROCEDURES FOR ADDING INSTALLATIONS TO THE SECRETARY'S  
LIST FOR CONSIDERATION AND REVIEW

Encl: (1) Subject procedures

1. Enclosure (1) reflects the statutory requirements for review and recommendation by the BRAC Commission of the list of military installations recommended for closure or realignment by the Secretary of Defense, including the newly added limitations on authority to consider additions to the list.

  
DAVID C. HAGUE  
General Counsel

Encl(1)

## Procedural Rules of the 2005 Defense Base Closure and Realignment Commission

Rule 1. The Defense Base Closure and Realignment Commission ("Commission") was established by the Defense Base Closure and Realignment Act of 1990, Part A of Title XXIX of Public Law 101-510, as amended by Title XXX of the National Defense Authorization Act for Fiscal Year 2002, Public Law 107-107, and further amended by Section 2822, Subtitle C, Title XXVIII, Division B, of Public Law 108-136 ("Act"). The Commission's operations shall comply with that Act, as amended, and with these Procedural Rules.

Rule 2. The Commission's meetings, other than meetings in which classified information is to be discussed, shall be open to the public. In other respects, the Commission shall comply with the Federal Advisory Committee Act, Title 5, United States Code, Appendix 2, and the Federal Advisory Committee Management Final Rule, 41 Code of Federal Regulations Parts 101-6 and 102-3.

Rule 3. The Commission shall meet only during calendar years 2005 and 2006.

Rule 4. The Commission shall meet at the call of the Chairman or the request of a majority of the Commissioners serving at that time.

Rule 5. When the Commission meets to consider (a) the recommendations of the Secretary of Defense ("Secretary") submitted to the Commission in accordance with the Act, (b) the Commission's report to the President in accordance with the Act, or (c) a revised list of recommendations in accordance with the Act, a quorum shall consist of a majority of the members then serving. When the Commission meets to consider the closure of an installation not recommended by the Secretary for such action, or to consider the realignment of an installation that would result in a reduction in the force structure at that installation that was not recommended by the Secretary, a quorum shall consist of seven of the members then serving. When the Commission meets to conduct public hearings to receive public comment on the recommendations of the Secretary or the proceedings of the Commission, a quorum shall consist of one or more members designated by the Chairman.

Rule 6. When the Commission meets to consider (a) the recommendations of the Secretary submitted to the Commission in accordance with the Act, (b) the Commission's report to the President in accordance with the Act, or (c) a revised list of recommendations in accordance with the Act, and a quorum is present, a vote shall be required of the Commission to dispense with any of the above responsibilities or to ratify any acts of the Commission. The adoption of any action taken by the Commission with regard to (a) the recommendations of the Secretary submitted to the Commission in accordance with the Act, (b) the Commission's report to the President in accordance with the Act, or (c) a revised list of recommendations in accordance with the Act, will be by a majority of the members serving at that time. In the event of a tie vote on the adoption of any such action, the motion fails for lack of a majority. The adoption of any action taken by the Commission with regard to the closure of an installation not recommended by the Secretary for such action, or to consider the realignment of an installation that would

## ADDING INSTALLATIONS TO THE SECRETARY'S LIST FOR CONSIDERATION AND REVIEW

The steps below apply to changes by the Commission to the Secretary of Defense's list of military installations recommended for closure or realignment that would add an installation for closure and/or realignment or expand the extent of a realignment already recommended by the Secretary.

If, after review and analysis of certified data received from the Department of Defense, information obtained during base visits and regional hearings, and other public input, and consideration of the Comptroller General's report submitted on 1 July, there are quantifiable reasons that the Commission wants to consider and review making changes in the recommendations of the Secretary of Defense that would add military installations to the Secretary's list of installations recommended for closure or realignment, then, according to controlling law:

- The Secretary of Defense is notified of the possible additions to his list and is given 15 days to submit an explanation why the installations were not on it.
- Commissioners vote in public session after receiving input from the Secretary of Defense and if seven commissioners vote to add installations then they are added to the Secretary's list.
- Notice of proposed additions to the Secretary's list is published in the Federal Register at least 45 days before 8 Sep 2005.
- At least two commissioners conduct installation visits and public hearings on the proposed additions.

Then the Commission must, in order to actually place the proposed additions on the list to the President:

Determine that the Secretary deviated substantially from the force-structure plan and final selection criteria, and

Determine that the additions being considered are consistent with the force-structure plan and final selection criteria.

Furthermore, the following applies:

- Commissioners vote in final deliberations on each installation, including additions.
- Seven commissioners must agree on additions.
- Only a simple majority is required for approval and disapproval of closures and realignments recommended by the Secretary.
- In the event of a tie vote (if only six or eight commissioners are voting because of recusals or other incapacity) a vote to drop an installation from the list fails.
- A quorum (that is the number of commissioners required to be present for the Commission to vote and transact other business) is five commissioners.

BRAC/GC/dch  
May 12, 2005

## MEMORANDUM FOR THE CHAIRMAN

Via: DIRECTOR OF STAFF

Encl: (A) Chrm '95 BRAC ltr of July 8, 1995 to DepSECDEF  
(B) POTUS ltr of July 13, 1995 to Chrm '95 BRAC  
(C) POTUS remarks at news conference of July 13, 1995  
(D) Chrm '95 BRAC ltr to POTUS of July 14, 1995  
(E) POTUS undated transmittal of '95 BRAC report to Congress

1. In 1995 the BRAC Commission recommended closing maintenance depots at McClellan Air Logistics Center in California and Kelly Air Logistics Center in Texas. As an alternative to closing the facilities President Clinton proposed having private contractors take over maintenance at the sites (privatization-in-place). The President's actions were perceived by some as an affront to the BRAC process. The states and communities that were home to the installations identified as receiving bases for McClellan and Kelly functions, personnel, and equipment were especially upset.

2. The five enclosures provided by Frank Cirillo and Ed Brown, describe the events that transpired:

- In enclosure (A), Chairman Dixon explains that the Commission "supported" privatization-in-place at McClellan AFB (a closure) and Kelly AFB (a realignment) and opines that the recommendations allows privatization-in-place.
- In enclosure (B) the President expresses considerable unhappiness about the Commission report, but stated that he would reluctantly approve it only because of assurances that privatization-in-place would occur at McClellan and Kelly AFBs.
- The President again chastises the Commission in the public pronouncement contained at enclosure (C) for its purported failure to adequately assess the economic impact of all of its decisions.
- Chairman Dixon writes to the President defending the work of the Commission (enclosure (D)).
- The President's approves the Commission report conditioned on DoD having continuing authority to implement privatization plans at McClellan and Kelly AFBs (enclosure (E)).

3. Privatization-in-place is of increasing importance in the BRAC process and is certain to be a popular option in BRAC 2005. BRAC 1993 recommendations raised the consideration of turning to the private sector. Twelve 1995 BRAC recommendations gave DoD a choice of moving workload from the BRAC site to either another DoD activity or to the private sector. Proponents of privatization-in-place argue that such public-private partnerships can meet or exceed DoD infrastructure goals, reduce costs and service disruptions, create savings, and help retain needed technical capabilities to support DoD missions.

DAVID C. HAGUE  
General Counsel

a personal financial interest exists.

The members of the Commission, while not full-time employees, perform government services. The following summarizes the Commission's role in the base closure process.

- By May 16, 2005, the Secretary of Defense must transmit to Congress and publish a list of installations recommended for closure or realignment. The recommendations must be based upon criteria specified in the statute, and a force structure plan and inventory which were earlier submitted to Congress.
- The Commission is to have access to all information used by the Secretary in making his recommendations.
- The Commission holds public hearings on the Secretary's recommendations.
- Not later than September 8, 2005, the Commission transmits its findings and conclusions, based upon its review and analysis of the Secretary's recommendations, to the President. Additions to the Secretary's recommendations require a site visit and an affirmative vote of at least seven members of the Commission.
- By September 23, 2005, the President must approve or disapprove the Commission's recommendations.
  - If the President approves the recommendations, he must forward them to Congress by November 7, 2005.
  - If he disapproves the recommendations, he must provide the Commission with his reasons for disapproval.
    - > Thereafter, by October 20, 2005, the Commission must submit revised recommendations to the President.
    - > If the President approves the revised recommendations, he forwards them to Congress.
    - > If the President does not transmit an approved set of recommendations to Congress by November 7, 2005, the closure process is terminated.
- If the President submits approved recommendations to Congress, the recommendations will take effect unless Congress passes a resolution of disapproval (and overrides the anticipated Presidential veto) within 45 days after

(1) At the time the Secretary's list is announced, the Commission's General Counsel, (assuming one is appointed by that time), working with the DOD General Counsel and the Office of Government Ethics, will review the financial holdings of each member of the Commission and advise the member whether recusal or other remedial action (divestiture or waiver) is necessary.

(2) The Commission's General Counsel will advise the Committee of the results of the review and the actions taken by the members of the Commission.

(3) The Commission's General Counsel will establish a procedure that will provide for similar reviews, and information to the Committee, when and if the Commission considers taking action with respect to installations not on the Secretary's list.

In the base closure rounds held in the 1990s, application of this procedure resulted in some members recusing themselves from the consideration of certain installations, other members being granted waivers because of the nature and the breadth of their holdings, still others being required to divest certain holdings, and at least one member resigning from the Commission because he was unwilling to divest himself of certain interests.

In a letter dated February 22, 1993, BRAC Commission Chairman Courter provided the following additional information concerning the operation of the recusal process:

When it has been determined by the Commission's General Counsel that a Commissioner has a potential conflict of interest and the recommended remedial measure is recusal in regards to the base, to avoid a conflict of interest or perception of a conflict, the Commission will adopt the following policy: the Commissioners shall be prohibited from participation in any and all discussions, debate and actions regarding the base in question. Additionally, Commissioners will not participate in any discussions, debate or actions involving bases that are being considered as substitutes to the first base in question. The prohibition regarding substitute bases will take effect the moment the additional base(s) is/are being considered as substitute(s) to the original base.

We would anticipate that the 2005 Commission would operate under similar constraints with regard to individual members who are recused from consideration of particular bases.

### Conclusion

The Office of Government Ethics agreed with this procedure in the 1991, 1993, and 1995 BRAC rounds. In our judgement, these arrangements appropriately balance the necessity for adjustments caused by the statutory schedule of the Commission, the criminal conflict of interest statutes, and the Committee's accepted conflict of interest practices.

**SUBJECTS FOR DISCUSSION WITH DEPUTY SECDEF ENGLAND 24 JUNE 2005**

**REVIEW THE ADDS PROCESS –**

- WILL PROVIDE DOD LIST OF POSSIBLE ADDITIONS FOR CONSIDERATION TO THE SECRETARY'S LIST ON JULY 1 OR 2
- WE CONSIDER THE LIST TO BE A WORKING DOCUMENT AND WILL NOT MAKE IT PUBLIC – REQUEST DOD TAKE THE SAME APPROACH
- WILL OFFER OPPORTUNITY FOR THE SECRETARY TO TESTIFY REGARDING THE ADDITIONS ON JULY 18.
- COMMISSION WILL VOTE ON THE ADDITIONS (7 COMMISSIONERS MUST AGREE) ON 19 JULY.
- TWO COMMISSIONERS WILL VISIT THE BASES ADDED FOR CONSIDERATION
- PUBLIC HEARINGS WILL BE HELD TO RECEIVE COMMUNITY INPUT
- CONGRESSIONAL TESTIMONY WILL BE IN LATE JULY
- SECDEF AND CJCS TESTIMONY WILL BE IN MID-AUGUST
- FOLLOWED BY FINAL DELIBERATIONS AROUND AUGUST 23
- REPORT DUE TO THE PRESIDENT ON SEPTEMBER 8.

**REVIEW ANG ISSUE: IS DOD VIOLATING THE LAW BY EFFECTING CHANGES TO ANG UNITS WITHOUT CONSULTATION WITH AND APPROVAL OF THE GOVERNORS OF THE STATES WHERE THE UNITS ARE LOCATED?**

- WE EXPECT AN OPINION FROM DOJ IN MID-JULY
- DODGC HAS NOT BEEN FORTHCOMING WITH ITS OPINION – WE HAVE ASKED!
- WE HAVE ALSO ASKED THE QUESTION OF DOD VIA THE CLEARING HOUSE (AND RECEIVED A PARTIAL ANSWER TO INCLUDE THERE WAS NO CONSULTATION WITH THE GOVERNORS)
- GOVERNORS AND TAGS APPEAR UNANIMOUS IN THEIR BELIEF THE ANG RECOMMENDATIONS ARE WRONG AND ILLEGAL

- WE EXPECT TO LEARN MORE ABOUT THE ANG ISSUE AT JUNE 30 HEARING IN ATLANTA WHEN THE TAGS AND DHS TESTIFY
- DHS INITIALLY APPEARED HESITANT TO TESTIFY BUT HAVE RECENTLY INDICATED MORE WILLINGNESS

## QUICK COMMENTS

- FAST RESPONSES FROM THE CLEARINGHOUSE VERY IMPORTANT TO US
- WE WILL NEED EXPEDITED COBRA RUNS FOR THE ADDED BASES
- ASK THE SECRETARY TO ENCOURAGE SPEEDY RESPONSES TO OUR REQUESTS
- BRAC PROCESS TRULY TRANSPARENT – EVERYTHING GOES ON THE WEB AS SOON AS POSSIBLE AFTER WE RECEIVE IT
- MILITARY AIR SUPPORT HAS BEEN GOOD
- ALTHOUGH WE NOW HAVE ACCESS TO ALL OF THE MATERIAL WE FEEL IS NECESSARY TO DO OUR WORK, IT STILL REMAINS A THORN THAT ALL THE ISSUES RELATED TO DELAYS DUE TO REAL OR IMAGINED SECURITY ISSUES WERE NOT RESOLVED PRIOR TO MAY 13<sup>TH</sup>, OR AT LEAST SEVE DAYS THEREAFTER.
- THE READING ROOM WAS NOT IMMEDIATELY AVAILABLE TO OVER 60% OF OUR ANALYSTS FOR THE FIRST WEEK AND A HALF DUE TO THE LACK CLEARANCES – ISSUE NOW RESOLVED BUT IT HAD A SIZEABLE IMPACT AT THE TIME.
- WE ARE GETTING A GOOD TURNAROUND FROM THE CLEARINGHOUSE.
- WE ARE INCLINED TO ALLOW THE READING ROOM TO GO ON 2-HOUR STANDY VS. 40-HOUR MANNING.

June 22, 2005

MEMORANDUM FOR COMMISSIONERS,  
BASE CLOSURE AND REALIGNMENT COMMISSION

Subj: COMMISSION VOTING PROCEDURES

1. As we approach the voting phase of the Base Closure and Realignment process I have found it useful to review our current situation regarding recusals and voting requirements. A discussion of the results of my review follows.
2. Matters as they now stand are that four commissioners have recused themselves from participation in matters relating to installations in their home states. Commissioners Coyle and Gehman recused themselves, in accordance with ethics agreements they signed during the nomination process, because of BRAC-related activity in California and Virginia respectively. Commissioner Bilbray recused himself because of his long-time representation of Nevada in the Congress and other public offices. Commissioner Hansen recused himself with regard to Utah for the same reason.
3. Each of the commissioners made his recusal publicly at a Commission hearing held on May 19, 2005. As a result of these recusals, the commissioners cannot deliberate or vote on matters relating to installations in their home states or to installations in other states that are substantially affected by closures and realignments or installations in their home states. To avoid controversy and possible litigation "substantially affected" will be interpreted very conservatively.
4. The procedural rules adopted by the Commission at an open hearing on May 19, 2005, are, with one significant exception, the same as the rules that guided the previous three BRAC Commissions. Unlike in the past, however, a super majority of seven of nine commissioners is now required to add, realign, or increase the realignment of a base not included on the Secretary of Defense's list of bases to be closed or realigned.
5. With the exception of the seven-of-nine vote requirement, no guidance is provided in the BRAC statute for voting, such as what constitutes a quorum and majority. The Commission rules describe three situations in which **a majority of the commissioners serving** is required to conduct business. Only issues such as motions to extend meetings and adjourn are resolved by a simple **majority of commissioners present**. A majority of commissioners serving is therefore always five unless by resignation or other loss without replacement the total number of commissioners serving is reduced below nine.
6. The majority of the votes anticipated during Commission hearings to consider additions to the Secretary's list and conduct final deliberations will not be affected by recusals. All commissioners will be qualified to deliberate and vote. Only one commissioner will be recused from most of the remaining votes. In only a very limited number of actions will two or three Commissioners be disqualified from deliberating and voting?

7. In a related matter, I have determined as a matter of policy that we will make the greatest reasonable effort to minimize the number of conflicts but permit recused commissioners as necessary to participate in regional hearings (and site visits when the conflicted commissioner is not the only commissioner visiting). Participation will be allowed even though the recused commissioners will be unable to deliberate and vote on all of the installations discussed at the hearings and site visits. Their direct exposure to as much information and as many concerned citizens as possible is recognized as being vitally important to the completion of the Commission task of open, fair, and comprehensive consideration of the final selection criteria, force-structure plan, and worldwide infrastructure inventory. Other commissioners and staff at the hearings and site visits will also gather data, so there is no real possibility that the recused commissioner could be seen as filtering the Commission's view of an installation.

8. I know that we are of like mind that the Commission and its individual members must be above reproach and free from any real or perceived bias. The actions of Commissioners Bilbray, Coyle, Gehman, and Hansen in limiting their participation in certain Commission actions reflect the importance they place on their personal integrity and the public trust. Their actions can only serve to enhance the reality and perception of the Commission as independent, open, and honest.

9. I know that you share my enthusiasm for this undertaking, but I also am confident that we all look forward to the successful completion of our work. We have conducted more than half of our initial site visits and public hearings, but two full months of focused effort remain. Hearings to receive testimony from the Department of Defense, Government Accountability Office, and others are scheduled for July 18 and 19. We will conduct our "adds" hearing on July 19. We will receive Congressional testimony on July 28 and 29, and testimony from the Secretary of Defense and Chairman, Joint Chiefs of Staff on August 15 and 16. Final deliberations will take place on August 23 and 24. We remain on schedule to deliver the Commission report to the President on September 8. Thanks to you all for your remarkable service.

## Sarkar, Rumu, CIV, WSO-BRAC

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**From:** Hague, David, CIV, WSO-BRAC  
**Sent:** Wednesday, June 22, 2005 2:42 PM  
**To:** Cowhig, Dan, CIV, WSO-BRAC; Sarkar, Rumu, CIV, WSO-BRAC  
**Subject:** UPDATE

**Attachments:** BRAC VOTING.doc; Chairman RE voting and recusals.doc

Dan, Rumu --

Attached is a memo, sans enclosures, that will make its way to the commissioners over the next week. I have also attached an almost smooth version of memo that the Chairman is sending to the Commissioners. The Chairman has responded to Senators Stevens and Warner thanking them for their letter and telling them that, after a careful review of Commission rules and procedures, he is confident that the Commission can fulfill its statutory duties with the current rules and configuration of members. We will not be changing the rules, specifically, the constant majority of 5, except when 7 are required.

I will be departing tomorrow for Cannon AFB with the Chairman and others aboard milair. I'll return Friday evening and be in the office part of Saturday and Sunday afternoon. We do not have a staff meeting on Saturday.

Do you want to suggest any talking points for the Chairman to use at his Friday breakfast with Secretary England?

David



BRAC VOTING.doc Chairman RE voting  
(57 KB) and recusal...

BRAC/GC/dch  
June 17, 2005

MEMORANDUM FOR THE CHAIRMAN AND COMMISSIONERS  
DEFENSE BASE CLOSURE AND REALIGNMENT (BRAC) COMMISSION

Sub: COMMISSIONER PARTICIPATION IN DELIBERATIONS, REGIONAL AND  
OTHER HEARINGS, AND SITE VISITS

Ref: (a) Defense Base Closure and Realignment Act of 1990 (as amended)

Encl: (1) Procedural Rules of the 2005 Defense Base Closure and Realignment Commission  
(2) Memorandum to Commissioners of May 19, 2005  
(3) Adding Installations to the Secretary's List for Consideration and Review  
(4) BRAC definitions  
(5) Partial transcript of Commission May 19, 2005 hearing  
(6) Ethics agreement signed by all commissioners

1. The following discussion is provided to assist in a more complete and common understanding of the roles and responsibilities of the commissioners in the BRAC process.

**KEY STATUTORY PROVISIONS**

2. Principal guidance for BRAC proceedings is contained in reference (a), which provides, relevant to this discussion, the following:

- The Commission shall be composed of nine members (the 1988 BRAC Commission had 12 members; other BRAC Commissions had eight members).
- The Commission may make changes in any of the recommendations made by the Secretary if the Commission determines that the Secretary deviated substantially from the force-structure plan and final criteria in making his recommendations.
- The Commission may not consider making a change in the recommendations of the Secretary that would add a military installation to the Secretary's list of installations recommended for closure or realignment unless . . . the decision to add the installation for Commission consideration is supported by at least seven members of the Commission.
- The Commission may not make a change in the recommendations of the Secretary that would close a military installation not recommended for closure by the Secretary, would realign a military installation not recommended for closure or realignment by the Secretary, or would expand the extent of the realignment of a military installation recommended for realignment by the Secretary unless the decision of the Commission to make the change . . . is supported by at least seven members of the Commission.

**VOTING**

3. With the exception of the seven-of-nine vote requirement (unique to the 2005 BRAC), no guidance is provided in the statute for voting – what constitutes a quorum, majority, etc. At its May 19, 2005 hearing, the 2005 BRAC Commission, following the practice of prior BRAC Commissions, adopted the procedural rules contained at enclosure (1). The rules have changed very little in the succession of BRAC Commissions. Addition of the seven-of-nine vote requirement to consider and add bases to the Secretary’s list has been the only significant modification to the rules.

a. Highlights of the rules are:

- The Commission can meet at the call of the chairman or at the request of a “majority of the commissioners then serving.”
- One or more commissioners can hold a public hearing, but five of nine “commissioners serving at that time” would have to be present to act on any closure or realignment recommendation.
- Seven of nine “commissioners serving at that time” would have to be present to consider and act to close an installation not recommended for closure by the Secretary, realign an installation not recommended for closure or realignment by the Secretary, or expand the extent of the realignment of an installation recommended for realignment by the Secretary.
- Any other issues that may arise during Commission meetings or hearings (motion to adjourn, extend time, etc.) are resolved “by a simple majority of commissioners present.”

b. The first three situations described above specify that the number of commissioners required to act is:

- a **“majority of the commissioners then serving”** or
- five of nine **“commissioners serving at that time”** or
- seven of nine **“commissioners serving at that time.”**

The fourth situation described above requires **“a simple majority of commissioners present.”**

c. **“Majority of the commissioners then serving”** and **“commissioners serving at that time”** can only be understood to mean the full complement of commissioners, which is nine commissioners. Accordingly, so long as there are nine commissioners serving (the number eligible to vote is not relevant), the votes of at least five commissioners are always required to approve or disapprove recommendations by the Secretary or Commission.

d. If there is not a vote of five commissioners to approve a Secretary or Commission recommendation, the recommendation does not go forward to the President. A synopsis of the rules provided to the commissioners prior to their adoption at the Commission hearing of May 19, 2005 is contained at enclosure (2).

4. The seven-of-nine vote requirement only applies to "adds." "Adds" are additions to the Secretary's list of recommendations for closure or realignment, not changes to the recommendations that result in additions to the manpower, materiel or missions of an installation.
5. The seven-of-nine vote requirement comes into play only when the Commission recommends a greater loss (including closure) to a given installation than the Secretary recommended. (Those are "adds" in the statutory parlance.) That is, seven of nine votes are required when:
  - closing an installation not recommended for closure by the Secretary,
  - reducing the operations on a given base to a greater extent than was recommended by the Secretary, or
  - reducing operations at a given base that was not recommended for reduction by the Secretary.
6. An installation involved in the "adds" process that is not recommended for either closure or realignment - but is in fact a "gainer," requires only five, not seven of nine votes. A summary of the "adds" process is contained at enclosure (3).
7. Certain actions that were either taken or considered in the past that no longer have relevance to the BRAC process include: disestablishment, redirection, relocation, reopening and mothballing. These and other words important to understanding past and present BRAC processes are defined in enclosure (4).

### **RECUSALS**

8. To avoid even the appearance of lack of impartiality and enhance the public's confidence in the BRAC process, four of our nine commissions have disqualified themselves by reason of real or perceived prejudice or conflict of interest from deliberating and voting on matters directly relating to installations in their home states.
9. Commissioners Bilbray, Coyle, Gehman, and Hansen recused themselves at the Commission's May 19, 2005 hearing in order to place the impartiality of the Commission beyond question. (The applicable portion of the transcript from the hearing is contained at enclosure (5).) Commissioners Bilbray and Hansen recused themselves for reasons identical to those that prompted Senator Dixon to recuse himself in 1995 when he served as Chairman of that BRAC Commission. Commissioners Coyle and Gehman recused themselves as a consequence of a binding ethics agreement that all commissioners signed during the vetting process associated with their nominations. A copy of the agreement is contained at enclosure (6).
10. Commissioners Coyle and Gehman recused themselves because of their participation in BRAC-related activity in California and Virginia respectively. Commissioners Bilbray and Hansen recused themselves because of their long-time representation in the Congress and other public offices of Nevada and Utah respectively. As a result of their recusals, the commissioners cannot deliberate or vote on matters relating to installations in their home states or to

installations in others states that are substantially affected by closures and realignments of installations in their home states.

11. Adopting a policy that controlled in past BRACs, the Chairman has determined that:

“When it is determined by the Commission’s General Counsel that a commissioner has a potential conflict of interest and the recommended remedial measure is recusal in regards to a base, to avoid a conflict of interest or perception of a conflict, the Commission will adopt the following policy: the commissioners shall be prohibited from participation in any and all discussions, debate and actions regarding the base in question. Additionally, commissioners will not participate in any discussions, debate or actions involving bases that are being considered as substitutes to the first base in question. The prohibition regarding substitute bases will take effect the moment the additional base(s) is/are being considered as substitute(s) to the original base.”

12. The Chairman has also determined as a matter of policy that we will make the greatest reasonable effort to minimize the number of direct and indirect conflicts but permit conflicted commissioners as necessary to participate in regional hearings (and site visits when the conflicted commissioner is not the only commissioner visiting). Participation is allowed even though the recused commissioners will be unable to deliberate and vote on all of the installations discussed at the hearings (site visits). Their direct exposure to as much information and as many concerned citizens as possible is recognized as being vitally important to the completion of the Commission task of open, fair, and comprehensive consideration of the final selection criteria, force-structure plan, and worldwide infrastructure inventory. Other commissioners at the hearing and staff will also gather data, so there is no real possibility that the recused commissioner(s) could be seen as filtering the Commission’s view of an installation.

DAVID C. HAGUE  
General Counsel







## DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

2521 South Clark Street, Suite 600

Arlington, VA 22202

Telephone: 703-699-2950

**June 21, 2005**

*The Honorable Ted Stevens  
United States Senate  
522 Hart Senate Office Building  
Washington, D.C. 20510*

*Dear Senator Stevens,*

*Thank you for your and Senator Warner's letter of June 17, 2005, regarding the 2005 Defense Base Closure and Realignment (BRAC) Commission procedural rules. You have expressed concern about the affect of Commissioner recusals and certain Commission rules on the ability of the Commission to carry out its statutory duties.*

*I understand and share your concerns about the soundness, correctness, and integrity of the BRAC process. Your letter prompted me to closely re-examine Commission practice and procedures and to review our current situation. I have discussed matters at length with my Executive Director, General Counsel, and counsel from the Senate Armed Services Committee. Others have contributed to the dialogue, including several individuals who were intimately involved with the most recent amendments to the BRAC statute and past BRAC Commissions.*

*Matters as they now stand are that four Commissioners have recused themselves from participation in matters relating to installations in their home states. Commissioners Coyle and Gehman recused themselves, in accordance with ethics agreements they signed during the nomination process, because of BRAC-related activity in California and Virginia respectively. Commissioner Bilbray recused himself because of his long-time representation of Nevada in the Congress and other public offices. Commissioner Hansen recused himself with regard to Utah for the same reason.*

*Each of the Commissioners made his recusal publicly at a Commission hearing held on May 19, 2005. As a result of these recusals, the Commissioners cannot*

**Chairman:** Anthony J. Principi

**Commissioners:** The Honorable James H. Bilbray, The Honorable Philip E. Coyle III, Admiral Harold W. Gehman Jr., USN (Ret), The Honorable Jim Hansen, General James T. Hill, USA (Ret), General Lloyd Newton, USAF (Ret), The Honorable Samuel K. Skinner, Brigadier General Sue Ellen Turner, USAF (Ret)

**Executive Director:** Charles Battaglia

Page 2

*The Honorable Ted Stevens*

*deliberate or vote on matters relating to installations in their home states or to installations in other states that are substantially affected by closures and realignments or installations in their home states.*

*The procedural rules adopted by the Commission at an open hearing on May 19, 2005 are, with one significant exception, the same as the rules that guided the previous three BRAC Commissions. Unlike in the past, a super majority of seven of nine Commissioners is now required to add, realign, or increase the realignment of a base not included on the Secretary of Defense's list of bases to be closed or realigned.*

*As you noted in your letter, with the exception of the seven-of-nine vote requirement, no guidance is provided in the statute for voting; such as what constitutes a quorum or a majority. The Commission rules describe three situations in which a majority of the Commissioners serving is required to conduct business. Only issues such as motions to extend meetings and to adjourn are resolved by a simple majority of Commissioners present. A majority of Commissioners serving is always five unless by resignation or other loss without replacement the total number of Commissioners serving is reduced below nine.*

*You have proposed a recusal-based rule, with a majority determined by the number of Commissioners voting. The practical effect of such a rule is that when eight Commissioners vote, a majority would be five, the same as when nine Commissioners vote. When six or seven Commissioners vote, a majority would be four.*

*The majority of the votes anticipated during Commission hearings to consider additions to the Secretary's list and to conduct final deliberations will not be affected by recusals. Only one Commissioner will be recused from most of the remaining votes. In only a very limited number of actions will two or three Commissioners be disqualified from deliberating and voting.*

*I know that we are of like mind that the Commission and its individual members must be above reproach and free from any real or perceived bias. The actions of Commissioners Bilbray, Coyle, Gehman, and Hansen in limiting their participation in certain Commission actions reflect the importance they place on their personal integrity and the public trust. Their actions can only serve to enhance the reality and perception of the Commission as independent, open, and honest.*

Page 3

*The Honorable Ted Stevens*

*I thank you again and assure you that the Commission will be able to carry out its statutory responsibilities as currently configured and with its adopted rules. We will scrupulously adhere to our controlling statute and rules and allow no breach of faith or trust.*

Sincerely,



*Anthony J. Principi*  
Chairman

*It was a pleasure to see you in Fairbanks. I hope you and Henry were very informative.*



DCN: 12267

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

2521 South Clark Street, Suite 600

Arlington, VA 22202

Telephone: 703-699-2950

*June 21, 2005*

*The Honorable John W. Warner  
United States Senate  
225 Russell Building  
Washington, D.C. 20510*

*Dear Senator Warner,*

*Thank you for your and Senator Stevens's letter of June 17, 2005, regarding the 2005 Defense Base Closure and Realignment (BRAC) Commission procedural rules. You have expressed concern about the affect of Commissioner recusals and certain Commission rules on the ability of the Commission to carry out its statutory duties.*

*I understand and share your concerns about the soundness, correctness, and integrity of the BRAC process. Your letter prompted me to closely re-examine Commission practice and procedures and to review our current situation. I have discussed matters at length with my Executive Director, General Counsel, and counsel from the Senate Armed Services Committee. Others have contributed to the dialogue, including several individuals who were intimately involved with the most recent amendments to the BRAC statute and past BRAC Commissions.*

*Matters as they now stand are that four Commissioners have recused themselves from participation in matters relating to installations in their home states. Commissioners Coyle and Gehman recused themselves, in accordance with ethics agreements they signed during the nomination process, because of BRAC-related activity in California and Virginia respectively. Commissioner Bilbray recused himself because of his long-time representation of Nevada in the Congress and other public offices. Commissioner Hansen recused himself with regard to Utah for the same reason.*

*Each of the Commissioners made his recusal publicly at a Commission hearing held on May 19, 2005. As a result of these recusals, the Commissioners cannot*

**Chairman:** Anthony J. Principi

**Commissioners:** The Honorable James H. Bilbray, The Honorable Philip E. Coyle III, Admiral Harold W. Gehman Jr., USN (Ret), The Honorable Jim Hansen, General James T. Hill, USA (Ret), General Lloyd Newton, USAF (Ret), The Honorable Samuel K. Skinner, Brigadier General Sue Ellen Turner, USAF (Ret)

**Executive Director:** Charles Battaglia

Page 2

*The Honorable John W. Warner*

*deliberate or vote on matters relating to installations in their home states or to installations in other states that are substantially affected by closures and realignments or installations in their home states.*

*The procedural rules adopted by the Commission at an open hearing on May 19, 2005 are, with one significant exception, the same as the rules that guided the previous three BRAC Commissions. Unlike in the past, a super majority of seven of nine Commissioners is now required to add, realign, or increase the realignment of a base not included on the Secretary of Defense's list of bases to be closed or realigned.*

*As you noted in your letter, with the exception of the seven-of-nine vote requirement, no guidance is provided in the statute for voting; such as what constitutes a quorum or a majority. The Commission rules describe three situations in which a majority of the Commissioners serving is required to conduct business. Only issues such as motions to extend meetings and to adjourn are resolved by a simple majority of Commissioners present. A majority of Commissioners serving is always five unless by resignation or other loss without replacement the total number of Commissioners serving is reduced below nine.*

*You have proposed a recusal-based rule, with a majority determined by the number of Commissioners voting. The practical effect of such a rule is that when eight Commissioners vote, a majority would be five, the same as when nine Commissioners vote. When six or seven Commissioners vote, a majority would be four.*

*The majority of the votes anticipated during Commission hearings to consider additions to the Secretary's list and to conduct final deliberations will not be affected by recusals. Only one Commissioner will be recused from most of the remaining votes. In only a very limited number of actions will two or three Commissioners be disqualified from deliberating and voting.*

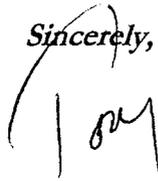
*I know that we are of like mind that the Commission and its individual members must be above reproach and free from any real or perceived bias. The actions of Commissioners Bilbray, Coyle, Gehman, and Hansen in limiting their participation in certain Commission actions reflect the importance they place on their personal integrity and the public trust. Their actions can only serve to enhance the reality and perception of the Commission as independent, open, and honest.*

*Page 3*

*The Honorable John W. Warner*

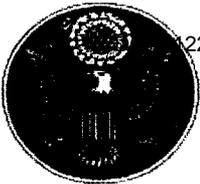
*I thank you again and assure you that the Commission will be able to carry out its statutory responsibilities as currently configured and with its adopted rules. We will scrupulously adhere to our controlling statute and rules and allow no breach of faith or trust.*

*Sincerely,*

A handwritten signature in black ink, appearing to read 'A. Principi', written over a large, light-colored scribble or mark.

*Anthony J. Principi  
Chairman*





2267

## DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

2521 South Clark Street, Suite 600

Arlington, VA 22202

Telephone: 703-699-2950

**Date:** June 22, 2005**To:** Commissioners, Defense Base Closure and Realignment Commission**From:** Chairman Anthony J. Principi **RE:** Commission Procedures and Schedule

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As we approach the voting phase of the Base Closure and Realignment process I have found it useful to review our current situation regarding recusals and voting requirements. A discussion of the results of my review follows.

Matters as they now stand are that four commissioners have recused themselves from participation in matters relating to installations in their home states. Commissioners Coyle and Gehman recused themselves, in accordance with ethics agreements they signed during the nomination process, because of BRAC-related activity in California and Virginia respectively. Commissioner Bilbray recused himself because of his long-time representation of Nevada in the Congress and other public offices. Commissioner Hansen recused himself with regard to Utah for the same reason.

Each of the commissioners made his recusal publicly at a Commission hearing held on May 19, 2005. As a result of these recusals, the commissioners cannot deliberate or vote on matters relating to installations in their home states or to installations in other states that are substantially affected by closures and realignments or installations in their home states. To avoid controversy and possible litigation "substantially affected" will be interpreted very conservatively.

The procedural rules adopted by the Commission at an open hearing on May 19, 2005, are, with one significant exception, the same as the rules that guided the previous three BRAC Commissions. Unlike in the past, however, a super majority of seven of nine commissioners is now required to add, realign, or increase the realignment of a base not included on the Secretary of Defense's list of bases to be closed or realigned.

With the exception of the seven-of-nine vote requirement, no guidance is provided in the BRAC statute for voting, such as what constitutes a quorum and majority. The Commission rules describe three situations in which **a majority of the commissioners serving** is required to conduct business. Only issues such as motions to extend meetings and adjourn are resolved by a simple **majority of commissioners present**. A majority of commissioners serving is therefore always five unless by resignation or other loss without replacement the total number of commissioners serving is reduced below nine.

The majority of the votes anticipated during Commission hearings to consider additions to the Secretary's list and conduct final deliberations will not be affected by recusals. All commissioners will be qualified to deliberate and vote.

Only one commissioner will be recused from most of the remaining votes. In only a very limited number of actions will two or three Commissioners be disqualified from deliberating and voting?

In a related matter, I have determined as a matter of policy that we will make the greatest reasonable effort to minimize the number of conflicts but permit recused commissioners as necessary to participate in regional hearings. Participation will be allowed even though the recused commissioners will be unable to deliberate and vote on all of the installations discussed at the hearings and site visits. Their direct exposure to as much information and as many concerned citizens as possible is recognized as being vitally important to the completion of the Commission task of open, fair, and comprehensive consideration of the final selection criteria, force-structure plan, and worldwide infrastructure inventory. Other commissioners and staff at the hearings and site visits will also gather data, so there is no real possibility that the recused commissioner could be seen as filtering the Commission's view of an installation.

I know that we are of like mind that the Commission and its individual members must be above reproach and free from any real or perceived bias. The actions of Commissioners Bilbray, Coyle, Gehman, and Hansen in limiting their participation in certain Commission actions reflect the importance they place on their personal integrity and the public trust. Their actions can only serve to enhance the reality and perception of the Commission as independent, open, and honest.

I know that you share my enthusiasm for this undertaking, but I also am confident that we all look forward to the successful completion of our work. We have conducted more than half of our initial site visits and public hearings, but two full months of focused effort remain. Hearings to receive testimony from the Department of Defense, Government Accountability Office, and others are scheduled for July 18 and 19. We will conduct our "adds" hearing on July 19. We will receive Congressional testimony on July 28 and 29, and testimony from the Secretary of Defense and Chairman, Joint Chiefs of Staff during the week of August 15. Final deliberations commence the week of August 22. At this point, we remain on schedule to deliver the Commission report to the President on September 8. Thanks to you all for your remarkable service.

**Internal Working Document  
Draft Only**

**Base Closure & Realignment Commission**

**Potential addition installations for closure or realignment:**

**ARMY**

Fort Eustis, VA

Army - 8  
Army - 19  
E&T - 5  
E&T - 6  
H&SA - 31  
H&SA - 35  
H&SA - 41  
Med - 12

**NAVY**

Marine Corps Recruit Depot San Diego, CA

Pearl Harbor Naval Shipyard, HI

Navy - 23

Naval Air Station Brunswick, ME

Navy - 18

Naval Air Station Oceana, VA

E&T - 10  
Ind - 19

**AIR FORCE**

Galena Air Force Base, AK

Air Force - 6

King Salmon Air Force Base, AK

Air Force - 6

Luke Air Force Base, AZ

Air Force - 9  
Air Force - 47  
Air Force - 53  
E&T - 10

Davis-Monthan Air Force Base, AZ

Tyndall Air Force Base, FL

Air Force - 49  
Air Force - 55  
Med - 15

**Internal Working Document  
Draft Only**

Moody Air Force Base, GA

Air Force – 6  
Air Force 35  
E&T - 14

Pope Air Force Base, NC

Army – 6  
Army – 8  
Air Force – 35  
Air Force - 52

Nellis Air Force Base, NV

Air Force – 6  
Air Force – 18  
Air Force – 22  
Air Force – 25  
Air Force – 32  
Air Force - 47

Youngstown-Warren Regional Airport Reserve Station, OH

Air Force - 35

Dyess Air Force Base, TX

Air Force - 43

**JOINT CROSS SERVICES GROUP**

**Headquarters & Support Activity**

Defense Finance Accounting Service  
DFAS Buckley Annex, CO  
DFAS Indianapolis, IN  
DFAS Columbus, OH

H&SA - 37

**Technology Cross Service Group**

Natick Labs, MA

H&SA – 5  
S&S - 7

Rome Research Corporation, NY

Tech - 22

**Education & Training Cross Service Group**

Naval Postgraduate School Monterey, CA

**Internal Working Document  
Draft Only**

**Medical Cross Service Group**

Joint Medical Headquarters Command

Med - 4

BUMED Potomac Annex, DC

Air Force Medical Command Bolling AFB, DC

TRICARE Management Authority Leased Space, VA

USUHS Bethesda, MD

**Internal Working Document  
Draft Only**

**Internal Working Document  
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**EXECUTIVE SUMMARY**

**Army**

Close Ft. Eustis, VA, and redirect the DoD proposed relocation of the US Army Training & Doctrine Command (TRADOC) Headquarters from Ft. Eustis to Ft. Story, VA.

**Navy**

Close Marine Corps Recruit Depot San Diego, CA. Consolidates training at Parris Island, SC.

Close Pearl Harbor Naval Shipyard, HI. Reduces excess capacity at naval shipyards and increases efficiency while maintaining Portsmouth Naval Shipyard, ME.

Close NAS Brunswick, ME. Reduces excess capacity, saves four times as much as the DoD recommendation to realign the installation.

Close NAS Oceana, VA and relocate the Navy's East Coast Master Jed Base to address airspace and field boundary encroachment limitations.

**Air Force**

Close Galena Air Force Base, AK and transfer all operations to Eielson, AFB, which will remain active.

Close King Salmon Air Force Base, AK and transfer all operations to Eielson, AFB, which will remain active.

Close Luke Air Force Base, AZ.

Close Davis-Monthan Air Force Base, AZ to relocate A-10 operations.

Close Tyndall Air Force Base, FL.

Close Moody Air Force Base, GA to develop joint basing initiatives.

Close Pope Air Force Base, NC to improve mobility of economical operation C-130s.

Close Nellis Air Force Base, NV to improve range operations and resolve environmental concerns.

Close Youngstown-Warren Regional Airport Reserve Station, OH, to improve military infrastructure and reduce cost of operations for C-130s.

Close Dyess Air Force Base, TX to examine other B-1 locations.

**Internal Working Document  
Draft Only**

**Joint Cross Service Group**

Close Defense Finance Accounting Service locations at Buckley Annex, CO; DFAS Indianapolis, IN; and Columbus, OH to improve force protection, reduce costs and optimize DFAS business lines.

Close Natick Labs, MA to consolidate Army RTD&E organizations at Aberdeen Proving Ground, MD and Ft. Belvoir, VA.

Close Rome Research site to align sensors to aircraft capabilities at Wright Patterson AFB, OH.

Realign Naval Postgraduate School, CA with the Air Force Institute of Technology, OH.

Close BUMED Potomac Annex, DC; AF Medical Support Agency Bolling AFB, DC; and TMA leased space, VA to collocate medical headquarters commands at the National Naval Medical Center, Bethesda.

Close USUHS, MD.

**Internal Working Document  
Draft Only  
Base Closure & Realignment Commission**

**Potential addition installations for closure or realignment:**

**Army**

1. Fort Eustis, VA

**Navy**

2. Marine Corps Recruit Depot San Diego, CA
3. Pearl Harbor Naval Shipyard, HI
4. Naval Air Station Brunswick, ME
5. Naval Air Station Oceana, VA

**Air Force**

6. Galena Air Force Base, AK
7. King Salmon Air Force Base, AK
8. Luke Air Force Base, AZ
9. Davis-Monthan Air Force Base, AZ
10. Tyndall Air Force Base, FL
11. Moody Air Force Base, GA
12. Pope Air Force Base, NC
13. Nellis Air Force Base, NV
14. Youngstown-Warren Regional Airport Reserve Station, OH
15. Dyess Air Force Base, TX

**Joint Cross Services Group**

**Headquarters & Support Activity**

16. Defense Finance Accounting Service
  - a. DFAS Buckley Annex, CO
  - b. DFAS Indianapolis, IN
  - c. DFAS Columbus, OH

**Technology Cross Service Group**

17. Natick Labs, MA
18. Rome Research Corporation, NY

**Education & Training Cross Service Group**

19. Naval Postgraduate School Monterey, CA

**Medical Cross Service Group**

20. Joint Medical Headquarters Command
  - a. BUMED Potomac Annex, DC
  - b. Air Force Medical Command Bolling AFB, DC
  - c. Tricare Management Authority Leased Space, VA
21. USUHS Bethesda, MD

**Internal Working Document  
Draft Only**

**Executive Summary**

**Army**

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Close Moody Air Force Base, GA to develop joint basing initiatives.

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Close Dyess Air Force Base, TX to examine other B-1 locations.

**Internal Working Document  
Draft Only**

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Draft Only**

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Close Rome Research site to align sensors to aircraft capabilities at Wright Patterson AFB, OH.

Realign Naval Postgraduate School, CA with the Air Force Institute of Technology, OH.

Close BUMED Potomac Annex, DC; AF Medical Support Agency Bolling AFB, DC; and TMA leased space, VA to collocate medical headquarters commands at the National Naval Medical Center, Bethesda.

Close USUHS, MD.

**Consolidation of Recusals, by Recommendation, from the "190" List**

<u>Coyle</u>	<u>Hansen</u>	<u>Bilbray</u>	<u>Gehman</u>
Air Force - 8	Air Force - 32	Air Force - 6	Air Force - 7
Air Force - 10		Air Force - 18	Air Force - 33
Air Force - 11	Army - 112	Air Force - 22	Air Force - 49
Air Force - 12	H&SA - 19	Air Force - 25	Air Force - 50
Air Force - 24	Ind - 12	Air Force - 31	Air Force - 53
Air Force - 31	Ind - 17	Air Force - 32	Air Force - 55
Air Force - 35	S&S - 13		Army - 8
Air Force - 41	S&S - 5	Ind - 6	Army - 11
	S&S - 7	Ind - 12	Army - 19
Army - 33	Tech - 18		DoN - 10
Army - 117	Tech - 24		DoN - 23
DoN - 6			DoN - 25
DoN - 9			DoN - 26
DoN - 15			DoN - 28
DoN - 26			DoN - 44
DoN - 29			E&T - 5
E&T - 10			E&T - 6
H&SA - 5			E&T - 7
H&SA - 8			E&T - 8
H&SA - 19			E&T - 10
H&SA - 22			E&T - 13
H&SA - 37			H&SA - 3
Ind - 4			H&SA - 5
Ind - 5			H&SA - 8
Ind - 6			H&SA - 10
Ind - 19			H&SA - 12
			H&SA - 15
			H&SA - 18
			H&SA - 19
			H&SA - 22
			H&SA - 26
			H&SA - 27
			H&SA - 30
Tech - 28			
Tech - 6			
Tech - 9			
Tech - 15			
Tech - 19			

Two Commissioners recused: AF 31, AF 32, DoN 26, E&T 10  
 H&SA 5, H&SA 8, H&SA 22, H&SA 37, Ind 6, Ind 12  
 Ind 19, Tech 9, Tech 15, Tech 19

Three Commissioners recused: AF 47, S&S 5, S&S 13

**Gehman (Continued)**

H&SA - 31	Med - 4
H&SA - 33	Med - 12
H&SA - 35	Med - 15
H&SA - 37	
H&SA - 41	S&S - 7
H&SA - 42	
H&SA - 46	Tech - 5
H&SA - 49	Tech - 7
Ind - 18	Tech - 9
Ind - 19	Tech - 15
Ind - 26	Tech - 18
Int - 3	Tech - 19
Int - 4	Tech - 22
Med - 10	

BRAC/GC/dch  
May 10, 2005

MEMORANDUM FOR THE CHAIRMAN OF THE DEFENSE BASE  
CLOSURE AND REALIGNMENT COMMISSION

Via: DIRECTOR OF STAFF

Subj: PROCEDURES FOR ADDING INSTALLATIONS TO THE SECRETARY'S  
LIST FOR CONSIDERATION AND REVIEW

Encl: (1) Subject procedures

1. Enclosure (1) reflects the statutory requirements for review and recommendation by the BRAC Commission of the list of military installations recommended for closure or realignment by the Secretary of Defense, including the newly added limitations on authority to consider additions to the list.

DAVID C. HAGUE  
General Counsel

## ADDING INSTALLATIONS TO THE SECRETARY'S LIST FOR CONSIDERATION AND REVIEW

The steps below apply to changes by the Commission to the Secretary of Defense's list of military installations recommended for closure or realignment that add an installation for closure and/or realignment or expand the extent of a realignment already recommended by the Secretary.

If, after review and analysis of certified data received from the Department of Defense, information obtained during base visits and regional hearings, and other public input, and consideration of the Comptroller General's report submitted on 1 July, there are quantifiable reasons that the Commission wants to consider and review making changes in the recommendations of the Secretary of Defense that would add military installations to the Secretary's list of installations recommended for closure or realignment, then, according to controlling law:

- The Secretary of Defense is notified of the possible additions to his list and is given 15 days to submit an explanation why the installations were not on it.
- Commissioners vote in public session after receiving input from the Secretary of Defense and if seven commissioners vote to add installations then they are added to the Secretary's list.
- Notice of proposed additions to the Secretary's list is published in the Federal Register at least 45 days before 8 Sep 2005.
- At least two commissioners conduct installation visits and public hearings on the proposed additions.

Then the Commission must, in order to actually place the proposed additions on the list to the President:

Determine that the Secretary deviated substantially from the force-structure plan and final selection criteria, and

Determine that the additions being considered are consistent with the force-structure plan and final selection criteria.

Furthermore, the following applies:

- Commissioners vote in final deliberations on each installation, including additions.
- Seven commissioners must agree on additions.
- Only a simple majority is required for approval and disapproval of closures and realignments recommended by the Secretary.
- In the event of a tie vote (if only six or eight commissioners are voting because of recusals or other incapacity) a vote to drop an installation from the list fails.
- A quorum (that is the number of commissioners required to be present for the Commission to vote and transact other business) is five commissioners.

Regional Hearing Recusals

Date	Regional Hearing	COYLE	Principi	Hansen	Bilbray
6/15/05	Fairbanks, AK	H&SA - 19		H&SA - 19	Air Force - 6 Air Force - 18

Date	Regional Hearing	HANSEN	Principi	Covle	Bilbray
6/17/05	Portland, OR	Army - 112 Air Force - 47 H&SA - 19 S&S - 5 S&S - 13		Air Force - 18 Air Force - 41 Air Force - 47 H&SA - 19 H&SA - 22 Ind - 19 S&S - 5 S&S - 13	Air Force - 18 Air Force - 47 Ind - 19

Date	Regional Hearing	GEHMAN	Turner	Hansen
6/20/05	St. Louis, MO	Army - 11 Army - 19 DoN - 28 DoN - 44 Air Force - 50 Air Force - 53 E&T - 13 H&SA - 19 H&SA - 22 H&SA - 31 H&SA - 33 H&SA - 37 H&SA - 46 Ind - 19 Med - 10 Med - 12 Med - 15 S&S - 5 S&S - 7 Tech - 7 Tech - 15 Tech - 19		Army - 112 H&SA - 19 S&S - 5 S&S - 7

Date	Regional Hearing	SKINNER	Covle	Bilbray
6/21/05	Rapid City, SD			Air Force - 32

Date	Regional Hearing	BILBRAY	Skinner	Covle
6/23/05	Grand Forks, ND			

Date	Regional Hearing	HANSEN	Hill	Turner	Newton	Bilbray	Covle
6/24/05	Clovis, NM	Air Force - 32 Air Force - 47 H&SA - 19 Ind - 12 S&S - 7				Air Force - 6 Air Force - 18 Air Force - 22 Air Force - 25 Air Force - 31 Air Force - 32 Air Force - 47 Ind - 12 Ind - 19	Air Force - 18 Air Force - 47 E&T - 10 H&SA - 5 H&SA - 19 H&SA - 22 Ind - 19

Date	Regional Hearing	NEWTON	Principi	Bilbray	Turner
6/27/05	Buffalo, NY				

Regional Hearing Recusals

Date	Regional Hearing	COYLE	Hill	Skinner	Gehman
6/28/05	Charlotte, NC	DoN - 29 Air Force - 18 Air Force - 35 Air Force - 47 H&SA - 22 H&SA - 37 Ind - 19 S&S - 13 Tech - 9			Army - 8 DoN - 28 Air Force - 55 H&SA - 22 H&SA - 35 H&SA - 37 H&SA - 41 Ind - 19 Med - 12 S&S - 13 Tech - 5 Tech - 9

Date	Regional Hearing	HILL	Skinner	Bilbray	Gehman	Coyle
6/30/05	Atlanta, GA				Army - 8 DoN - 10 H&SA - 8 H&SA - 19 H&SA - 33 S&S - 7 S&S - 13	Air Force - 35 DoN - 6 DoN - 29 H&SA - 8 H&SA - 19 Ind - 4 S&S - 13

Date	Regional Hearing	HILL	Skinner	Bilbray	Gehman	Principi	Coyle
6/30/05	Atlanta, GA TAGS, DHS						

Date	Regional Hearing	NEWTON	Principi	Turner	Bilbray
7/6/05	Boston, MA				Air Force - 25

Date	Regional Hearing	PRINCIPI	Newton	Bilbray	Turner
7/7/05	DC Area			Air Force - 6 Air Force - 47 Ind - 19	

Date	Regional Hearing	PRINCIPI	Newton	Covle	Turner
7/8/05	Baltimore, MD			DoN - 6 DoN - 29 Air Force - 24 Air Force - 35 Air Force - 41 H&SA - 5 H&SA - 8 H&SA - 19 Ind - 4 Ind - 19 S&S - 5 S&S - 13 Tech - 9 Tech - 15 Tech - 19	

Date	Regional Hearing	TURNER	Hill	Newton
7/11/05	San Antonio, TX			

Date	Regional Hearing	TURNER	Newton	Hansen
7/12/05	New Orleans, LA			Air Force - 47 H&SA - 19 S&S - 13 Tech - 18

Regional Hearing Recusals

Date	Regional Hearing	BILBRAY	Turner	Gelman
7/14/05	Los Angeles, CA	Air Force - 18 Air Force - 31 Air Force - 47 Ind - 19		DoN - 26 E&T - 10 H&SA - 5 H&SA - 8 H&SA - 19 H&SA - 22 H&SA - 33 H&SA - 37 Ind - 19 Med - 10 Med - 12 S&S - 5 S&S - 13 Tech - 9 Tech - 15 Tech - 19

## Base Defense Closure and Realignment Commission

### Proxy

I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add the Marine Corps Recruit Depot, San Diego, California to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add the Marine Corps Recruit Depot, San Diego, California to the list of installations to be considered for realignment or closure.

Samuel K. Skinner

## Base Defense Closure and Realignment Commission

### Proxy

I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add the Naval Shipyard Pearl Harbor, Hawaii to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add the Naval Shipyard Pearl Harbor, Hawaii to the list of installations to be considered for realignment or closure.

Samuel K. Skinner

## Base Defense Closure and Realignment Commission

### Proxy

I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add the Naval Air Station Brunswick, Maine to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add the Naval Air Station Brunswick, Maine to the list of installations to be considered for realignment or closure.

Samuel K. Skinner

## Base Defense Closure and Realignment Commission

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I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add the Navy Broadway Complex, San Diego, California to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add the Navy Broadway Complex, San Diego, California to the list of installations to be considered for realignment or closure.

Samuel K. Skinner

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I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add the Master Jet Base located at Naval Air Station Oceana, Virginia and Moody Air Force Base, Georgia to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add the Master Jet Base located at Naval Air Station Oceana, Virginia and Moody Air Force Base, Georgia to the list of installations to be considered for realignment or closure.

Samuel K. Skinner

## Base Defense Closure and Realignment Commission

### Proxy

I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add the Galena Forward Operating Location, Alaska to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add the Galena Forward Operating Location, Alaska to the list of installations to be considered for realignment or closure.

Samuel K. Skinner

## Base Defense Closure and Realignment Commission

### Proxy

I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add Grand Forks Air Force Base, North Dakota to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add Grand Forks Air Force Base, North Dakota to the list of installations to be considered for realignment or closure.

Samuel K. Skinner

## Base Defense Closure and Realignment Commission

### Proxy

I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add the Defense Finance and Accounting Service Buckley Annex, Colorado, Defense Finance and Accounting Service Columbus, Ohio, and Defense Finance and Accounting Service Indianapolis, Indiana to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add the Defense Finance and Accounting Service Buckley Annex, Colorado, Defense Finance and Accounting Service Columbus, Ohio, and Defense Finance and Accounting Service Indianapolis, Indiana to the list of installations to be considered for realignment or closure.

Samuel K. Skinner

## Base Defense Closure and Realignment Commission

### Proxy

I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add the Air Force Institute of Technology at Wright Patterson Air Force Base, Ohio, the Defense Language Institute at Monterey, California, and the Naval Postgraduate School at Monterey, California to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add the Air Force Institute of Technology at Wright Patterson Air Force Base, Ohio, the Defense Language Institute at Monterey, California, and the Naval Postgraduate School at Monterey, California to the list of installations to be considered for realignment or closure.

Samuel K. Skinner

## Base Defense Closure and Realignment Commission

### Proxy

I will not be present at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005.

I have had the opportunity to review the proposal to add the Navy Bureau of Medicine, Potomac Annex, District of Columbia, the Air Force Medical Command, Bolling Air Force Base, District of Columbia, TRICARE Management Authority, Leased Space, Virginia, and the Office of the Army Surgeon General, Leased Space, Virginia to the list of installations to be considered for realignment or closure.

I request that Chairman Anthony J. Principi cast my vote at the public meeting of the Base Defense Closure and Realignment Commission scheduled for July 19, 2005 to add the Navy Bureau of Medicine, Potomac Annex, District of Columbia, the Air Force Medical Command, Bolling Air Force Base, District of Columbia, TRICARE Management Authority, Leased Space, Virginia, and the Office of the Army Surgeon General, Leased Space, Virginia to the list of installations to be considered for realignment or closure.

Samuel K. Skinner



BRAC/GC/dch  
13 May 2005

## MEMORANDUM FOR THE CHAIRMAN

Via: DIRECTOR OF STAFF, *John J. [unclear]*

Subj: BRAC RECUSAL PROCESS

1. The General Counsel is responsible for ensuring that all members of the Commission are free of financial and other conflicts of interest. The members' financial disclosure statements (SF 278) must be carefully reviewed and compared with the list of contracts at the bases under consideration for closure and realignment. Members must be asked about matters not revealed on the SF 278, including homes and other non-rental property. Since all members signed an ethics agreement prior to their confirmation, its provisions as they relate to the Secretary's list must be reviewed. The concluding paragraph of that agreement provides:

"Additionally, in order to avoid an appearance of loss of impartiality that could arise from my participation in or representation of a state, local, or private-sector BRAC-related entity, I will not participate in any particular matter affecting that state, local or private-sector BRAC-related entity, or its geographic region, unless I am authorized to participate by BRAC's designated agency ethics official. This recusal will bar my participation in any particular matter regarding facilities whose forces, missions, or installations may be transferred to, as well as from, the geographic region of that state, local, or private-sector BRAC-related entity."

2. In prior BRAC rounds several members recused themselves from the consideration of certain installations. Other members were granted waivers of the statutory constraints because of the nature and breadth of their holdings. Still others were required to divest certain holdings, and at least one member resigned because he was unwilling to divest himself of certain interests.

3. In a letter dated February 22, 1993, the BRAC Commission Chairman provided the following information regarding operation of the recusal process:

"When it is determined by the Commission's General Counsel that a Commissioner has a potential conflict of interest and the recommended remedial measure is recusal in regards to a base, to avoid a conflict of interest or perception of a conflict, the Commission will adopt the following policy: the Commissioners shall be prohibited from participation in any and all discussions, debate and actions regarding the base in question. Additionally, Commissioners will not participate in any discussions, debate or actions involving bases that are being considered as substitutes to the first base in question. The prohibition regarding substitute bases will take effect the moment the additional base(s) is/are being considered as substitute(s) to the original base"

4. I recommend BRAC 2005 operate under similar constraints with regard to members who are deemed unqualified or recuse themselves from consideration of particular bases.

*David C. Hague*  
DAVID C. HAGUE  
General Counsel

5/11/05  
10:12

*[Handwritten signature]*  
[unclear]

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I. Criminal Conflict of Interest Statutes

The following criminal conflict of interest statutes (18 U.S.C. 201-216) apply to SGEs:

- **18 U.S.C. 201.** Section 201, commonly known as the "bribery and illegal gratuities" statute, prohibits Federal employees, including SGEs, from seeking, accepting, or agreeing to receive anything of value in return for being influenced in the performance of an official act.
- **18 U.S.C. 203.** Section 203 prohibits an SGE from receiving compensation for representational services rendered by the employee or another person before the BRAC Commission or another Federal agency or other specified entity (such as a court or commission) in any particular matter involving a specific party (i) in which the SGE has participated personally and substantially as a Government employee, or (ii) which is pending in the Government agency in which the SGE is serving if the SGE has served for 60 days or more during the immediately preceding 365 days.

Exempted from this rule are representations required in the proper discharge of official duties. Also exempted are representations required in the performance of work under a grant, contract or other agreement with or for the benefit of the Government.

A particular matter involving specific parties is a matter that is focused upon the interests of specific persons, or a discrete and identifiable class of persons. Particular matters may include, but are not limited to, reviews of grant proposals or contract applications, other funding decisions, studies or approvals of scientific studies or projects, and other actions that involve deliberation, decision, or action.

Representational services include communications (written or oral) and appearances made on behalf of someone else, generally with the intent to influence or persuade the Government.

An inquiry as to the status of a pending matter is not necessarily a representation, although depending upon the context of the inquiry, it could give rise to the appearance of a prohibited representation.

To avoid appearance problems, during the period in which a the BRAC Commission is in session, Commissioners are advised not to contact BRAC staff concerning any matters pending before the BRAC Commission, or as to which the Commission has an interest.

- **18 U.S.C. 205.** Section 205 prohibits an SGE from representing a party, with or without compensation, before the BRAC Commission or another Federal agency or other specified entity (such as a court or commission) in any particular matter involving a specific party in which the United States is a party or has a direct and substantial interest: (i) that the SGE participated in personally and substantially as a Government employee;

- interests held in broadly diversified investment funds;
- publicly traded securities of \$5,000 or less;
- publicly traded securities of \$25,000 or less if the matter is a general policy matter and the total value of all investments in the affected industry sector is no more than \$50,000;

In addition, there is an automatic exemption which allows SGEs serving on Federal advisory commissions to participate in matters of general applicability where the otherwise-disqualifying financial interest arises solely from the Commissioner's federal employment or prospective employment, provided that the matter will not have a special or distinct effect on the employee or employer other than as part of a class.

## II. Standards of Ethical Conduct

The following are some of the major Standards of Ethical Conduct regulations (5 C.F.R. Part 2635) that may pertain to BRAC Commissioners during the term of their appointment:

### 1. Teaching, Speaking and Writing in a Personal Capacity (Other Than as a Government Employee)

Generally, during their term of appointment, BRAC Commissioners may continue to receive fees, honoraria, and other compensation for teaching, speaking and writing undertaken in their personal or non-Governmental capacities. However, there are some limitations:

- (1) An SGE is prohibited from receiving compensation for teaching, speaking, and writing that "relates to the employee's official duties." 5 C.F.R. 2635.807. The "relatedness" test is met for an SGE if:
  - (1) the activity is undertaken as an official Government duty;
  - (2) the circumstances indicate that the invitation to engage in the activity was extended to the SGE primarily because of the employee's position in the Government rather than the employee's expertise on the particular subject matter;
  - (3) the invitation to engage in the activity or the offer of compensation for the activity was extended to the employee, directly or indirectly, by a person who has interests that may be affected substantially by the performance or nonperformance of the employee's official duties; or
  - (4) the information conveyed through the activity draws substantially on ideas or official data that are confidential or not publicly-available.

may be made as to whether the Commissioner in question should be disqualified from participation in the matter, or should be granted an "authorization" to permit the Commissioner to participate in the matter. 5 C.F.R 2635.502.

#### V. Misuse of Position

Commissioners are also subject to a number of prohibitions intended to address the use, or appearance of use, of "public office for private gain." 5 C.F.R. Part 2635, Subpart G. These prohibitions include:

- (1) Using their BRAC or DoD titles or referring to their Government positions for their own private gain, the private gain of friends, relatives, or anyone with whom they are affiliated in a non-Governmental capacity (including nonprofit organizations which they serve as officers, members, employees, or in any other business relationship), or for the endorsement of any product, service, or enterprise.
- (2) Using their official titles or Government positions to coerce or induce another person to provide any benefit to themselves or another person.
- (3) Using non-public Government information in a financial transaction to further their private interests or those of another, or disclosing confidential or non-public information without authorization.
- (4) Using Government property for unauthorized purposes.

#### VI. Employment by, or Gifts from, Foreign Governments

There are Constitutional limitations on a Commissioner's employment by a foreign government, including political subdivisions of a foreign government. For SGEs, this provision has particular relevance to positions with foreign universities that are government-operated rather than private institutions. United States Constitution, art. I 9, cl. 8. There are also statutory provisions restricting acceptance of gifts from foreign governments. 5 U.S.C. 7342. Commissioners should consult with the Ethics Official or the Designated Federal Official for details about these restrictions.

#### VII. Lobbying Activities

In their official capacities or as a group, Commissioners are prohibited from engaging in any activity which directly or indirectly encourages or directs any person or organization to lobby one or more members of Congress. 18 U.S.C. 1913. When authorized, Commissioners may appear before any individual or group for the purpose of informing or educating the public about a particular policy or legislative proposal.

## **POST-EMPLOYMENT RULES FOR BRAC COMMISSIONERS**

This summary has been prepared for Commissioners appointed to serve on the 2005 Base Closure and Realignment (BRAC) Commission. If you have questions on any of the topics covered in this guidance, you should consult with an attorney in the Office of the General Counsel.

### **Part 1: Personal Lifetime Ban**

1.1 **SIMPLIFIED RULE:** After you leave Government service, you may not represent someone else to the Government regarding particular matters that you worked on while in Government service.

### **Official Responsibility: 2 Year Ban**

1.2 **SIMPLIFIED RULE:** For 2 years after leaving Government service, you may not represent someone else to the Government regarding particular matters that you did not work on yourself, but were pending under your responsibility during your last year of Government service.

### **Trade or Treaty: 1 Year Ban**

1.3 **SIMPLIFIED RULE:** For 1 year after leaving Government service, you may not aid, advise, or represent someone else regarding trade or treaty negotiations that you worked on during your last year of Government service.

### **Part 2: Compensation Ban on Representation by Others**

2.1 **RULE: COMPENSATION FOR REPRESENTATION TO THE GOVERNMENT BY OTHERS:** After you leave Government service, you may not accept compensation for representational services, which were provided by anyone while you were a Government employee, before a Federal agency or court regarding particular matters in which the Government was a party or had a substantial interest. This prohibition may affect personnel who leave the Government and share in the proceeds of the partnership or business for representational services that occurred before the employee terminated Federal service ( e.g., lobbying, consulting, and law firms).

### **Part 3: Additional Restrictions for Retired Military Personnel and Reservists**

3.1 **SIMPLIFIED RULE: FOREIGN EMPLOYMENT:** Unless you receive prior authorization from your Service Secretary, you may forfeit your military pay during the time you perform compensated services for a foreign government.

### **Part 4: Administrative Reminder**

4.1 **USE OF NONPUBLIC INFORMATION:** After leaving Government service, you still may not use nonpublic information to further your own private interests, or those of another, including your subsequent employer. Nonpublic information includes classified information, source selection data, information protected by the Privacy Act, proprietary information, information protected by the Trade Secrets Act, and other information that has not been made available to the public and is exempt from disclosure.

United States. Another exception, which often is of interest to former political appointees, in some cases allows former senior and very senior employees to make representational contacts on behalf of a candidate for Federal or state office, or on behalf of national and campaign committees or a political party. Your agency's ethics official can help determine whether an exception applies to your situation.

### Additional Restrictions

Depending on your current duties and your future employment, other restrictions may apply. If you will be working for a firm that has represented clients before either the executive branch or any court where the United States had an interest, another criminal law (18 U.S.C. § 203) prohibits you from sharing in the profits earned by the firm for those matters. The restriction applies if the firm's work before the Government occurred while you were employed by the Government.

If you were involved in certain large procurements or in the administration of contracts, you may not be able to accept compensation from certain contractors for one year.

Some agencies also have special laws and regulations with post-employment provisions that may apply to you.

If you are an attorney or other licensed professional, you should consult your local bar rules or similar professional code for any special restrictions on employment following Government service.

### Summary for Avoiding Trouble

Understanding the Federal ethics laws that govern your conduct while you are looking for a job and after you terminate Government service can be challenging. If you have any questions, you should seek help from your agency's ethics official. Remembering a few key issues is critical to passing successfully through the revolving door.

#### Recap on Seeking Employment

◆ You generally cannot work on a matter that will affect the financial interests of someone with whom you are seeking employment. This means that you may need to be disqualified from working on such a matter during your job search, as well as after you accept a job outside Government.

◆ "Seeking employment" is defined broadly. You may be considered to be seeking employment before you are engaged in actual negotiations. For example, you may be seeking employment if either you or a prospective employer has made a contact about possible employment.

◆ Working on certain procurement matters may trigger additional requirements.

◆ Remember not to misuse Government resources while job-hunting.

#### Recap on Post-Government Employment

◆ If you worked on a matter that had parties (e.g., a contract or lawsuit), you may be permanently barred from representing anyone back to any Federal agency or court on that

matter. If such a matter was only under your official responsibility, a two-year bar may apply.

◆ If you are a senior employee, you are subject to a one-year bar on representational contacts with your former agency.

◆ Very senior employees are also subject to a similar one-year bar, as well as a bar on making representational contacts with any high level executive branch officials.

◆ Senior and very senior employees are subject to a one-year restriction regarding foreign governments or foreign political parties.

◆ Employees who worked on certain trade or treaty negotiations may be subject to another one-year bar.

◆ Employees who worked on certain procurements or contracts may be subject to additional restrictions.

◆ Remember to consult bar rules, other professional codes, and your agency for other potential restrictions.

### Conclusion

This pamphlet is only a starting point. You should obtain specific guidance from your agency's ethics official as to how these job-seeking and post-employment rules may apply to you.

Prepared by  
U.S. Office of Government Ethics  
June 2004

United States  
Office of  
Government  
Ethics



## Understanding the Revolving Door:

### How Ethics Rules Apply to Job Seeking and Post-Government Employment Activities



DCN: 12267

- in past years the Commissioners/staff attending luncheons like this - and made a point of paying. I know we will be getting an invitation from the Governor of Utah for lunch at the Governor's Mansion prior to the Utah hearing. Clovis would also like to extend this courtesy (as I'm certain Rapid City and Grand Forks will do as well). New England has repeatedly mentioned food in various forms -

**The community would also like to host a Military Affairs luncheon for the Commissioners and their staff prior to the hearing if time permits. They won't use this time to advocate for the base (as that is not allowed). They only want to be courteous and welcome them to South Dakota.**

5/25/2005

## LIST OF RECUSALS &amp; ETHICS WAIVERS FOR BRAC COMMISSIONERS

Commissioner	Recusal	Date	Type	Type	Type
James H. Bilbray	Conflict of Interest (COI) Determination taking into account property ownership in Las Vegas, Nevada	5/20/05	Self-Recusal from Nevada (5/19/05)	No other Conflict Found	Of Counsel to Kummer Kaempfer Bonner & Renshaw referring clients for share of fees; all corporate matters ltd. to Las Vegas concerns; no foreign clients. No conflict.
Phillip Coyle	Yes	5/20/05	Self-Recusal from California (5/19/05)	806(b)(1) waiver for financial holdings	
Harold W. Gehman, Jr.	Yes	5/20/05	Self-Recusal from Virginia (5/19/05)	806(b)(1) waiver for financial holdings	
James V. Hansen	Yes	5/30/05	Self-Recusal from Utah (5/19/05)	806(b)(1) waiver for financial holdings	803(b)(3) waiver for property ownership in Utah located near Hill AFB, Ft. Douglas
James T. Hill	COI Determination taking into account property ownership in Arlington, VA	5/20/05	No Conflict Found		
Lloyd W. Newton	Yes	5/20/05		806(b)(1) waiver for financial holdings	

Anthony J. Principi	Yes	5/20/05		806(b)(1) waiver for financial holdings	
Samuel K. Skinner	Yes	5/20/05		806(b)(1) waiver for financial holdings	Of Counsel to Greenberg Taurig providing legal support on client development, corporate governance, recruiting and insurance matters. No partnership or other distribution from firm's possible foreign clients. No Conflict.
Sue E. Turner	COI Determination	5/20/05	No Conflict Found		

**Sarkar, Rumu, CIV, WSO-BRAC**

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**From:** Hague, David, CIV, WSO-BRAC  
**Sent:** Monday, June 06, 2005 6:10 PM  
**To:** Meyer, Jennifer, CIV, WSO-BRAC  
**Cc:** Battaglia, Charles, CIV, WSO-BRAC; Cirillo, Frank, CIV, WSO-BRAC; Cowhig, Dan, CIV, WSO-BRAC; Sarkar, Rumu, CIV, WSO-BRAC  
**Subject:** RECUSAL INFORMATION FOR BRAC WEBSITE

Jennifer --

The appropriate place to include the following is in the "About the Commission" section of our website as part of the penultimate paragraph or as a follow-on paragraph.

To avoid any appearance of a lack of impartiality and to enhance the public's confidence in the integrity of the BRAC process four commissioners have recused themselves from participation in matters relating to installations in their home states. Commissioners Coyle and Gehman recused themselves because of their participation in BRAC-related activity in California and Virginia respectively. Commissioners Bilbray and Hansen recused themselves because of their long-time representation in the Congress and other public offices of Nevada and Utah respectively. As a result of their recusals, the commissioners cannot deliberate or vote on matters relating to installations in their home states or to installations in others states that are substantially affected by closures and realignments of installations in their home states.

David

**Sarkar, Rumu, CIV, WSO-BRAC**

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**From:** Hague, David, CIV, WSO-BRAC  
**Sent:** Tuesday, June 07, 2005 7:14 AM  
**To:** Cowhig, Dan, CIV, WSO-BRAC; Sarkar, Rumu, CIV, WSO-BRAC  
**Cc:** Battaglia, Charles, CIV, WSO-BRAC  
**Subject:** FW: RECUSAL INFORMATION FOR BRAC WEBSITE

Dan, Rumu --

The circumstances prompting the email below are worth recounting and recording.

Yesterday afternoon I entered late into a speaker phone discussion between two staffers of Senator Hutchinson and the Director, Jennifer, and Bob. Frank joined in later. The staffers were concerned about the inability of Commissioner Gehman to make a site visit to Naval Station Ingleside, Texas. Commissioner Gehman was scheduled to visit Ingleside but late in the process he (and BRAC staff) realized he was conflicted out (Ingleside assets are bound for VA). When notified that Commissioner Gehman would not go to Ingleside and told why, the staffers expressed dismay and unhappiness. They said that they were aware of Commissioner Gehman's recusal but they did not realize it extended to Ingleside. They noted that there was nothing on our website about the recusals, the implication being that we were at fault for their lack of understanding. It was noted that the recusals were announced in a public hearing on Capitol Hill and the transcript of the hearing is on our website. That did not satisfy them and they remained argumentative -- offensive by my standards. We were too easy on them. An unasked question was what would Senator Hutchinson say when they told her about their ignorance of the recusals when they were announced publicly, broadcast on CNN, reported in the Washington and other papers, and contained in transcripts on the Internet.

We now have the fine work of R&A to use to identify conflicts at site visits, regional hearings, the adds hearing, and final deliberations. We and R&A will put the "spider chart" listing to use today to determine what, if any, conflicts have gone unnoticed and if there are any conflicts in the scheduled visits or hearings.

The entry below about the recusals of our four commissioners will be included in our website.

David

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**From:** Hague, David, CIV, WSO-BRAC  
**Sent:** Monday, June 06, 2005 6:10 PM  
**To:** Meyer, Jennifer, CIV, WSO-BRAC  
**Cc:** Battaglia, Charles, CIV, WSO-BRAC; Cirillo, Frank, CIV, WSO-BRAC; Cowhig, Dan, CIV, WSO-BRAC; Sarkar, Rumu, CIV, WSO-BRAC  
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David

**Hague, David, CIV, WSO-BRAC**

**From:** Hague, David, CIV, WSO-BRAC  
**Sent:** Thursday, June 09, 2005 5:44 PM  
**To:** Sarkar, Rumu, CIV, WSO-BRAC; Cowhig, Dan, CIV, WSO-BRAC  
**Subject:** FW: REGIONAL HEARINGS

**From:** Hague, David, CIV, WSO-BRAC  
**Sent:** Thursday, June 09, 2005 5:43 PM  
**To:** Battaglia, Charles, CIV, WSO-BRAC  
**Subject:** REGIONAL HEARINGS

Charlie,

We have a number of commissioners attending regional hearings where they will hear about installations which they will be unable to deliberate and vote on. While in a perfect world that would not be the case, I don't see it as a serious concern. No deliberations take place, no discussion of the merits of one base or another -- the commissioners are just in a receiving mode. That being said, we will want to caution the commissioners not to demonstrate too much interest in certain installations -- such as those losing resources to installations in the conflicted commissioner's home state.

Here are the results of the first look at the situation (an ongoing review may produce more conflicts):

<b>Site of hearing</b>	<b>Date</b>	<b>Commissioner attending</b>	<b>Conflicts</b>
Fairbanks, AK	6/15	Coyle, Principi, Hansen, Bilbray	Bilbray: Nellis gaining from Elmendorf & Eielson
Portland, OR	6/17	Hansen, Principi, Coyle, Bilbray	Hansen: Hill gains from Mountain Home Coyle: Fresno gains from Mountain Home Bilbray: Nellis gains from Mountain Home
St. Louis, MO	6/20	Gehman, Skinner, Turner	
Rapid City, SD	6/21	Skinner, Coyle, Bilbray	
Grand Forks, ND	6/23	Bilbray, Coyle, Skinner	
Clovis, NM	6/24	Hansen, Turner, Hill, Coyle, Bilbray, Newton	Bilbray: Nellis gains from Cannon
Buffalo, NY	6/27	Newton, Principi, Turner, Bilbray	
Charlotte, NC	6/28	Coyle, Hill, Skinner, Gehman	
Atlanta, GA	6/30	Hill, Skinner, Bilbray, Gehman	Bilbray: Nellis gains from Moody Gehman: Eustis gains from Ft. McPherson
Boston, MA	7/6	Newton, Principi, Bilbray, Turner	Bilbray: Nellis gains from Otis
VA/DC	7/7	Principi, Newton, Bilbray, Turner	
Baltimore, MD	7/8	Principi, Newton, Turner, Coyle	
San Antonio, TX	7/11	Turner, Hill, Newton	
New Orleans, LA	7/12	Gehman, Newton, Hansen	Gehman: NSA Norfolk gains from NSA N.O.
Los Angeles, CA	7/14	Bilbray, Gehman, Turner	Gehman: Langley gains from Edwards

**Sarkar, Rumu, CIV, WSO-BRAC**

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**From:** Hague, David, CIV, WSO-BRAC  
**Sent:** Friday, June 10, 2005 10:30 AM  
**To:** Cowhig, Dan, CIV, WSO-BRAC; Sarkar, Rumu, CIV, WSO-BRAC  
**Subject:** FW: IDENTIFYING CONFLICTS

Keeping us all in the same loop. DH

---

**From:** Cirillo, Frank, CIV, WSO-BRAC  
**Sent:** Friday, June 10, 2005 9:09 AM  
**To:** Hague, David, CIV, WSO-BRAC  
**Cc:** Battaglia, Charles, CIV, WSO-BRAC; Cirillo, Frank, CIV, WSO-BRAC; Cook, Robert, CIV, WSO-BRAC; Dinsick, Robert, CIV, WSO-BRAC; Ed Brown (edbrown61@verizon.net); Fetzer, William, CIV, WSO-BRAC; Hanna, James, CIV, WSO-BRAC; Hood, Wesley, CIV, WSO-BRAC; MacGregor, Timothy, MAJ, WSO-BRAC; Rhody, Dean, CIV, WSO-BRAC; Robertson, Kathleen, CIV, WSO-BRAC; Saxon, Ethan, CIV, WSO-BRAC; Sillin, Nathaniel, CIV, WSO-BRAC; Small, Kenneth, CIV, WSO-BRAC; Van Saun, David, CIV, WSO-BRAC; Wasleski, Marilyn, CIV, WSO-BRAC  
**Subject:** RE: IDENTIFYING CONFLICTS

David:

The new 190 listing is the best source to flag a potential conflict for eventual voting on each specific recommendation and in that regard appears to be a perfect tool.

On the other hand, determining actual conflicts regarding specific base visits and would indeed take the eyes of an analyst but also the respective Commissioner to be sure if conflict or not due to the complexity of each recommendation.

TLs -

Please take the time to review the new "BRAC 190" in SIR&A and look at each item where a conflict is indicated - Inform David directly if you see a case, after reviewing the spider charts, if a conflict is indicated but in fact does not exist for a specific BV. Otherwise we will assume a conflict.

fc

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**From:** Hague, David, CIV, WSO-BRAC  
**Sent:** Thursday, June 09, 2005 11:18 AM  
**To:** Cirillo, Frank, CIV, WSO-BRAC  
**Subject:** IDENTIFYING CONFLICTS

Frank,

I made a stab at relating the "190" list to the site visit/hearing list to identify potential conflicts RE Commissioners Gehman (VA), Coyle (CA), Hansen (UT), and Bilbray (NV). While possible, it's an awkward task. If you think the R&A members who are directly responsible for the site visits/hearings are the best ones to identify conflicts, please ask them to do that. If there is a better approach, let me know. Below is the statement we have on the Web that describes recusal, of our four commissioners. It will be useful to the R&A members in understanding the reach of the recusals.

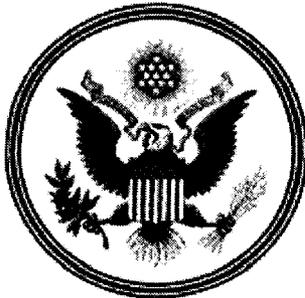
*To avoid any appearance of a lack of impartiality and to enhance the public's confidence in the integrity of the BRAC process four commissioners have recused themselves from participation in matters relating to installations in their home states. Commissioners Coyle and Gehman recused themselves because of their participation in BRAC-related activity in California and Virginia respectively. Commissioners Bilbray and Hansen recused themselves because of their long-time representation in the Congress and other public offices of Nevada and Utah respectively. As a result of their recusals, the commissioners cannot deliberate or vote on matters relating to installations in their home states or to installations in others states that are substantially affected by closures and realignments of installations in their home states.*

Thanks, David









# Defense Base Closure and Realignment Commission

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## Regional Hearing Schedule

### **Salt Lake City, Utah - CANCELLED**

Salt Palace Convention Center  
Room 250  
100 South West Temple  
Salt Lake City, UT

Participating States:Utah, Idaho (Idaho moved to Portland hearing, June 17)

### **Fairbanks, Alaska - Wednesday, June 15, 1:00PM**

2010 2nd Avenue  
Fairbanks, AK 99701

Participating States:Alaska

### **Portland, Oregon - Friday, June 17, 8:30AM**

Federal Plaza  
911 North East 11th Avenue  
Portland, OR 97232  
1st Floor Auditorium

Participating States:Oregon, Washington, Montana, Idaho

### **St. Louis, Missouri - Monday, June 20, 8:30AM**

Location TBD

Participating States:Missouri, Kentucky, Indiana, Illinios, Michigan, Iowa, Wisconsin

### **Rapid City, South Dakota - Tuesday, June 21, 1:00PM**

Rushmore Plaza  
Civic Center  
444 Mt. Rushmore Road N.  
Rapid City, SD

Participating States:South Dakota, Wyoming

### **Dallas, Texas - Wednesday, June 22 (Consolidated with San Antonio Hearing on Monday, July 11th)**

### **Grand Forks, North Dakota - Thursday, June 23, 8:30AM**

University of North Dakota  
Chester Fritz Auditorium  
University Avenue  
Grand Forks, ND 58202

Participating States:North Dakota, Minnesota

**Clovis, New Mexico - Friday, June 24, 8:30AM**

Marshall Junior Highschool  
100 Commerce Way  
Clovis, NM 88101

Participating States:New Mexico, Arizona

**Buffalo, New York - Monday, June 27, 1:00PM**

Kleinhans Music Hall  
3 Symphony Circle  
Buffalo, NY 14201

Participating States:New York, Ohio

**Charlotte, North Carolina - Tuesday, June 28, 1:00PM**

Harris Conference Center  
Central Piedmont Community College/ West Campus  
3216 CCPC West Campus Drive  
Charlotte, NC

Participating States:North Carolina, South Carolina, West Virginia

**Atlanta, Georgia - Thursday, June 30, 8:30AM**

Georgia Tech Hotel and Conference Center  
800 Spring Street NW  
Atlanta, GA 30308

Participating States:Georgia, Alabama

**Boston, Massachusetts - Wednesday, July 6, 8:30AM**

University of Massachusetts

Participating States:Massachusetts, Maine, Connecticut, New Hampshire, Rhode Island

**Baltimore, Maryland - Friday, July 8, 8:30AM**

Kraushaar Auditorium  
Goucher College  
1021 Dulany Valley Road  
Baltimore, MD 21204

Participating States:Maryland, Virginia, District of Columbia, Pennsylvania, New Jersey, Delaware

**San Antonio, Texas - Monday, July 11, 8:30AM**

Location TBD

Participating States: Texas, Arkansas

**New Orleans, Louisiana - Tuesday, July 12, 9:00AM**

National D Day Museum  
945 Magazine Street  
New Orleans, LA 70130

Participating States: Louisiana, Mississippi, Florida

**Los Angeles, California - Thursday, July 14, 1:00PM**

Location TBD

Participating States: California

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### **REGIONAL HEARINGS:**

- The purpose of a regional hearing is to allow communities facing a base closure or major realignment action (defined as loss of 300 civilian positions or 400 total positions) an opportunity to voice their concerns, counter-arguments, and opinions regarding that BRAC recommendation.
- The regional hearing locations were determined by:
  - Proximity to major transportation hubs;
  - Distances to bases experiencing closure or major realignment action – with sensitivity to those bases facing the greatest negative impact;
  - Remoteness of the bases;
  - Commission schedule constraints.
- Based on the number of proposed base closings and major realignment actions, as plotted on the map of the United States, it was determined that 15 regional hearings would appropriately accommodate the communities faced with negative impacts.
- The office of the senior Senator from the state designated as the locale for each regional hearing has been asked to serve as the point of contact in determining and arranging the regional hearing venue.
- The senior Senator will serve as the state delegation lead, unless he or she chooses to delegate that function (to the governor or other delegation member). Each delegation will be allotted a set amount of time during the regional hearing. It is up to the state delegation lead to allocate this time. In prior years, the Governor, Senators, Members of Congress with district impact, military affairs committee representatives, community representatives, and state-designated experts were given opportunities to participate as part of the hearing agenda.

### **CRITERIA FOR INCLUSION IN REGIONAL HEARINGS:**

- A state will be included in a regional hearing if at least one state installation meets the criteria to trigger a Commissioner base visit (net loss of 300 civilian positions or 400 personnel total).
- The Commission will allocate time to delegations based on the number of activities (closures/realignments) and numbers of jobs lost.
- States that do not meet the criteria directly (installation is not physically located in state) but suffer impact due to an installation's proximity to the state border, should request to be included in the installation state's delegation for purposes of advocating for that installation.
- States that will receive gains as a result of BRAC action or who have realignment actions that do not meet the 300/400 criteria (described above) will be allocated time at regional hearings only at the state's request.
  - Should the Commission decide to ADD an installation to or significantly adjust a realignment from the original DoD list, the impacted state will have an opportunity to participate in additional regional hearings that will be conducted specifically to address these changes.

- Members of Congress will be given the additional opportunity to provide testimony at the Congressional hearing that will be conducted in Washington, D.C., 28-29 July 2005.

**OTHER OPPORTUNITIES FOR DELEGATION/PUBLIC INPUT:**

- Delegations, communities, and individuals are encouraged to provide data, opinions, and feedback via the BRAC commission website ([www.brac.gov](http://www.brac.gov)). All written submissions will be considered part of the public record of the BRAC Commission.
- The Commission encourages state and community representatives to meet with Commission senior staff members at the Commission offices in Arlington, VA (2521 South Clark Street, Suite 600) and to provide data that supports, counters, or corrects any DoD data that was used to formulate BRAC recommendations.
- Community representatives and elected officials have a limited opportunity to meet with Commissioners in conjunction with base visits (after the visit and predicated by travel schedules). Commissioners and installation Commanders may, at their discretion, allow the Governor, Senators, and Members of Congress associated with the installation to be present during the base visit. It will be made clear to the elected officials that their role is strictly limited to that of observer.
  - The installation Public Affairs and Commission staff representative will coordinate how much, if any, time can be made available to the community or press.
  - Any activity beyond the base visit must be approved by the visiting Commissioner.

**Sarkar, Rumu, CIV, WSO-BRAC**

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**From:** Hague, David, CIV, WSO-BRAC  
**Sent:** Friday, June 10, 2005 8:22 AM  
**To:** Battaglia, Charles, CIV, WSO-BRAC  
**Cc:** Sarkar, Rumu, CIV, WSO-BRAC; Cowhig, Dan, CIV, WSO-BRAC  
**Subject:** GC COUNSEL AT HEARINGS

Charlie,

You asked about counsel/DFO participation in the hearings. Here is the lineup. In addition to performing DFO functions: swearing witnesses, adjourning hearings, etc., counsel will also be available to advise commissioners and staff, be alert for conflicts, and so forth.

Fairbanks and Portland	Rumu
St Louis	Rumu
Rapid City and Grand Forks	Dan
Clovis	Me
Buffalo	Dan
Charlotte	Me
Atlanta	Dan
Boston	Me
/DC	Rumu
Baltimore	Dan
San Antonio	Me
New Orleans	Rumu
Los Angeles	Rumu
David	



BASE CLOSURE AND REALIGNMENT COMMISSION

ST. LOUIS, MISSOURI REGIONAL HEARING

JUNE 20, 2005

TABLE OF CONTENTS

8:30 - 6:00

A. HEARING AGENDA

B. COMMISSION ATTENDEES

C. OPENING STATEMENT

Hearing Chair: Commissioner XXX

D. <sup>FD</sup>FCOA Oath

E. STATE INFORMATION: MISSOURI

F. STATE INFORMATION: KENTUCKY

G. STATE INFORMATION: INDIANA

H. STATE INFORMATION: ILLINOIS

I. STATE INFORMATION: MICHIGAN

J. STATE INFORMATION: IOWA

K. STATE INFORMATION: WISCONSIN

L. CLOSING REMARKS

DFAS (Jt. Service)  
2 hrs. Rock Island (IA)/IL  
30 min.

APPENDIX I

BRAC 2005 Closure and Realignment Impacts by State

Turner, Behman, Hansen  
Chairman Behman

# MISSOURI TABLE OF CONTENTS

- A. **SCHEDULE OF WITNESSES**
  - i. Biographies, Witness Statements, Background
- B. **SUGGESTED COMMISSIONER QUESTIONS**
- C. **INSTALLATION CONTENTS - BASE XXXX**
  - i. Base Summary Sheet
  - ii. DoD Recommendation
  - iii. Commission Base Visit
- D. **INSTALLATION CONTENTS - BASE XXXX**
  - i. Base Summary Sheet
  - ii. DoD Recommendation
  - iii. Commission Base Visit
- E. **STATE CLOSURE INFORMATION**

*Rumma*

## Base Realignment and Closure (BRAC) Program Frequently Asked Questions

U.S. Environmental Protection Agency  
Federal Facilities Restoration and Reuse Office

**Question:** Which of the first four rounds—1988, 1991, 1993 and 1995—of Base Realignment and Closure (BRAC) installations are listed on the Superfund National Priority List (NPL)?

**Answer:** There are currently 34 BRAC installations listed on the NPL, which include the following:

EPA Region	State	BRAC Facility on the NPL	DoD Service
1	MA	FORT DEVENS	Army
1	MA	MATERIALS TECHNOLOGY LABORATORY	Army
1	MA	SOUTH WEYMOUTH NAVAL AIR STATION	Navy
1	ME	LORING AIR FORCE BASE	Air Force
1	NH	PEASE AIR FORCE BASE	Air Force
1	RI	DAVISVILLE NAVAL CONSTRUCTION BATTALION CENTER	Navy
2	NJ	FORT DIX	Army
2	NY	GRIFFISS AIR FORCE BASE	Air Force
2	NY	PLATTSBURGH AIR FORCE BASE	Air Force
2	NY	SENECA ARMY DEPOT	Army
3	MD	FORT GEORGE G. MEADE	Army
3	PA	LETTERKENNY ARMY DEPOT (PDO AREA) *	Army
3	PA	LETTERKENNY ARMY DEPOT (SE AREA) *	Army
3	PA	NAVAL AIR DEVELOPMENT CENTER - WARMINSTER	Navy
4	FL	HOMESTEAD AIR FORCE BASE	Air Force
4	FL	USN AIR STATION CECIL FIELD	Navy
4	TN	MEMPHIS DEFENSE DEPOT	Defense Logistic Agency (DLA)
5	IL	SAVANNA ARMY DEPOT ACTIVITY	Army
8	UT	OGDEN DEFENSE DEPOT	DLA
8	UT	TOOELE ARMY DEPOT (NORTH AREA)	Army
9	AZ	WILLIAMS AIR FORCE BASE	Air Force
9	CA	ALAMEDA NAVAL AIR STATION	Navy
9	CA	CASTLE AIR FORCE BASE	Air Force
9	CA	EL TORO MARINE CORPS AIR STATION	Navy
9	CA	FORT ORD	Army
9	CA	GEORGE AIR FORCE BASE	Air Force
9	CA	MARCH AIR FORCE BASE	Air Force
9	CA	MATHER AIR FORCE BASE	Air Force
9	CA	MCCLELLAN AIR FORCE BASE	Air Force
9	CA	MOFFETT NAVAL AIR STATION	Navy
9	CA	NORTON AIR FORCE BASE	Air Force
9	CA	SACRAMENTO ARMY DEPOT	Army
9	CA	TREASURE ISLAND NAVAL STATION-HUNTERS POINT ANNEX	Navy
10	AK	ADAK NAVAL AIR STATION	Navy
10	OR	UMATILLA ARMY DEPOT	Army

**\*Although there are 35 NPL facilities listed above, only 34 BRAC facilities are on the NPL. Letterkenny Army Depot, PA is one BRAC installation; however it has two areas that are listed separately on the NPL.**

**Question:** Why is it taking so long to cleanup the first four rounds of BRAC installations?

**Answer:** Extensive site cleanup work is being conducted. Many areas of contamination at these installations are the result of decades of Department of Defense (DoD) use and operation. Principle types of contaminants includes: heavy metals, solvents, volatile organic compounds, and military munitions.

Many of these installations have contaminated ground water that can be extremely difficult to clean-up, in order to meet safe drinking water consumption levels, for several reasons:

- Aquifers are complex structures. Aquifers can contain cracked and fractured rocks and other geological variations. These variations can act as nooks and crannies that hold contaminants or create additional pathways for contaminants to follow. This makes removing contaminants difficult.
- Not all contaminants behave in the same way. Different contaminants act different in ground water. This makes them hard to locate and remove, complicating cleanup. Some do not mix with or dissolved readily in water. Some are heavier than water and sink to the bottom of an aquifer. Other contaminants are lighter than water and float on top, such as petroleum products like jet fuel and gasoline.
- Locating the contamination can be difficult. The ability of technology to find contaminants in ground water is limited. Samples from ground water wells do not always provide enough information about the extent of contamination.
- Technology has limitations. Treatment technologies are limited in their ability to cleanup an aquifer, even if the location of the contaminants is known. Frequently, ground water is cleaned by pumping it to the surface for treatment. After contaminants have been removed, the water is discharged back into the ground or a stream or river. Contaminants that cannot be pumped to the surface with water must be treated underground, making the cleanup more difficult, expensive, and time-consuming.

For additional information and key documents on ground water, visit EPA's web site: <http://www.epa.gov/superfund/resources/gwdocs/>

**Question:** What is the relationship between BRAC installations and facilities on the NPL?

**Answer:** A BRAC facility may or may not be on the Superfund NPL. From the previous four rounds, there are currently 34 BRAC installations on the NPL. Facilities on the NPL cover a wide range of industries and uses, and include some currently active and closed military installations. An installation's cleanup status on the NPL will not change if it will be closed under the base realignment and closure program.

**Question:** To ensure that cleanup remedies remain protective, what happens after a BRAC property has been cleaned up and transferred by a DoD Service?

**Answer:** In accordance with EPA's Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) requirements, if waste is left in place and the use of the property is restricted, then a review must be completed to determine if the remedy is protective of human health and the environment every five years.

**Question:** After cleanup, what types of land use restrictions may exist to prevent reuse and redevelopment on a BRAC installation?

**Answer:** While the cleanup of an installation incorporates the reasonable anticipated future land use, and the cleanup remedies selected to perform the cleanup are made with future land uses in mind, there may be restrictions on specific activities or what can be built at a site because contamination is left in place. Such land use restrictions are called institutional controls and are unique to each site.

**Question:** Should those BRAC installations that have one or both environmental indicators (human exposures or ground water migration pathways) not under control be considered to pose a hazard to the surrounding area?

**Answer:** No. For each BRAC installation on the NPL, all immediate threats have been addressed. It is important to note that the human exposure environmental indicator addresses both actual human exposure pathways, as well as potential exposures. The same is true for the ground water measure. Facilities are designated "not under control" until every potential exposure pathway has been addressed. For installations found in this category, one cannot assume that there are actual exposures occurring. Rather, a potential exposure pathway may need to be addressed or is in the process of being addressed (e.g., a ground water treatment or containment system is being installed, but it is not yet operational).

**Question:** Are BRAC sites eligible for EPA Brownfields grants?

**Answer:** No, BRAC sites cannot receive Brownfield grant money from EPA.

**2005 Proposed Base Realignment and Closure (BRAC) Installations on the NPL**

<b>Summary of 2005 Proposed BRAC Installations on the NPL</b>	
Close	9
Realign	25
Gain	31
<b>Total</b>	<b>65</b>

NATIONAL  
PRIORITY  
LIST

**Proposed Base Closures at NPL Facilities (9 total)**

*Note: \* Denotes Major Base Closure Action (8 total)*

*New London Submarine Base, CT
*Portsmouth Naval Shipyard, ME
*Otis Air National Guard, MA
*Willow Grove Naval Air Station, PA
*Lone Star Army Ammunition Plant, TX
*Ellsworth AFB, SD
*Concord Naval Weapons Station, CA
*Umatilla Army Depot, OR
Riverbank Army Ammunition Plant, CA

**Proposed Realignments at Bases on the NPL (25 total)**

*Note: \* Denotes Major Realignment Action (8 total)*

*Barstow Marine Corps Logistics Base, CA
*Brunswick Naval Air Station, ME
*Eielson AFB, AK
*Elmendorf AFB, AK
*Fort Eustis, VA
*McChord AFB, WA
*Mountain Home AFB, ID
*Pensacola NAS, FL
Andersen AFB, GU
Bangor Naval Submarine Base, ME
Camp Lejeune, NC
Camp Pendleton Marine Corps Base, CA
Cherry Point Marine Corps Air Station, NC
Fairchild AFB, WA
Fort Richardson, AK
Hill AFB, UT
Indian Head Naval Surface Warfare Center, MD
Luke AFB, AZ
March Air Reserve Base, CA
Naval Air Engineering Center – Lakehurst, NJ
Naval Surface Warfare Center – Dahlgreen, VA
Naval Weapons Station – Yorktown, VA

Navy Ships Parts Control Center – Mechanicsburg, PA
Rickenbacker Air National Guard (Bldg 943), OH
Tyndall AFB, FL

<b><u>Proposed Gains at Bases on the NPL (31 total)</u></b>
<i>Note: * Denotes Major Gain Action (15 total)</i>
*Aberdeen Proving Ground, MD
*Andrews AFB, MD
*Anniston Army Depot, AL
*Fort Meade, MD
*Hanscom Field/Hanscom AFB, MA
*Jacksonville NAS, FL
*Langley AFB, VA
*Letterkenny Depot, PA
*McGuire AFB, NJ
*Naval Station Norfolk, VA
*Norfolk Naval Shipyard, VA
*Picatinny Arsenal, NJ
*Quantico Marine Corps Base, VA
*Redstone Arsenal, AL
*Wright-Patterson AFB, OH
Dover AFB, DE
Edwards AFB, CA
Fort Dix, NJ
Fort Lewis, WA
Fort Riley, KS
Homestead AFB, FL
Marine Corps Logistics Base – Albany, GA
Moffet Field, CA
Naval Air Station, Whidbey Island
Naval Amphibious Base – Little Creek
Patuxent River Naval Air Station
Pearl Harbor Naval Shipyard
Robins AFB
Tinker AFB
Tobyhanna Army Depot
Yuma Marine Corps Air Station

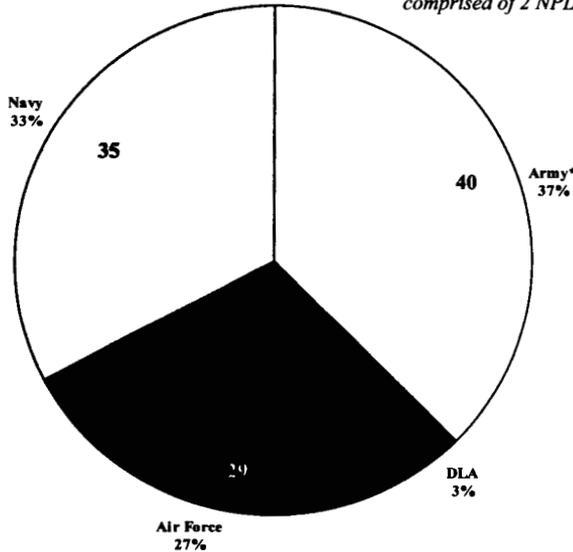
# Federal Facilities Restoration and Reuse Office

## Program Snapshot for BRAC Facilities with EPA Involvement

### *Federal Environmental Cleanups that Put Citizens First*

#### **BRAC Federal Facilities with EPA Involvement by Agency**

*\*Letterkenny Army Depot, PA is 1 BRAC Facility but is comprised of 2 NPL sites.*



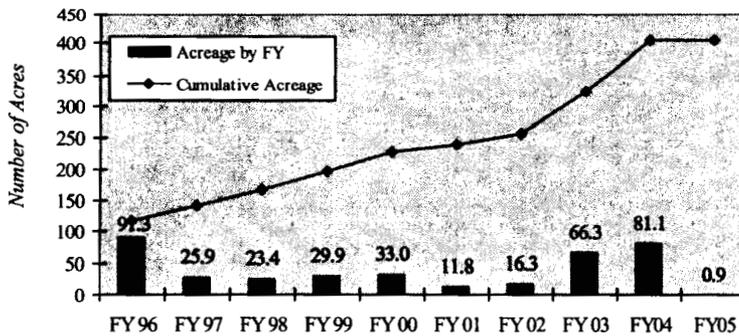
#### **Status of NPL Federal Facilities**

NPL Status	Number of Federal Facilities on the NPL	Number of BRAC Facilities on the NPL*	Number of Private Sites on the NPL	Total NPL Universe (Federal Facility and Private)
Proposed	6	3	58	64
Final	159	35	1,085	1,244
Deleted	13	0	283	296
<b>Total</b>	<b>178</b>	<b>38</b>	<b>1,426</b>	<b>1,604</b>

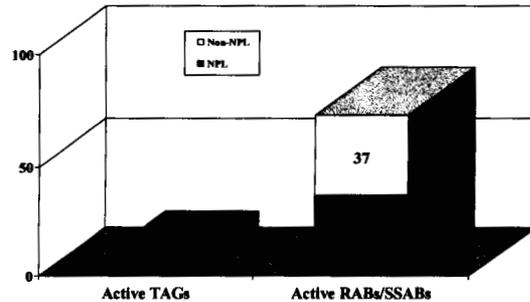
*\*Letterkenny Army Depot, PA is 1 BRAC Facility but is comprised of 2 NPL sites.*

#### **Technical Assistance Grants (TAGs) and Restoration Advisory Boards (RABs)/ Site-Specific Advisory Boards (SSABs)**

#### **BRAC Parcels where Findings of Suitability to Transfer/Lease have been Reviewed by EPA Cumulative Acreage (in Thousands)\***

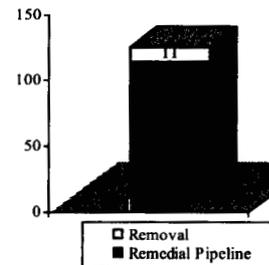


*\*Does not include property transferred between Federal Agencies.*



#### **Institutional Controls at BRAC Facilities With EPA Involvement**

#### **Remedial Pipelines and Removal Actions**



**TO:** BRAC Commission  
**FROM:** Christine  
**DATE:** May 21, 2005  
**RE:** Regional Hearing Policy

---

- The purpose of a regional hearing is to allow communities facing a base closure or major realignment action (defined as loss of 300 civilian positions or 400 total positions) an opportunity to voice their concerns, counter-arguments, and opinions regarding that BRAC recommendation.
- The regional hearing locations were determined by:
  - Proximity to major transportation hubs;
  - Distances to bases experiencing closure or major realignment action – with sensitivity to those bases facing the greatest negative impact;
  - Remoteness of the bases;
  - Commission schedule constraints.
- Based on the number of proposed base closings and major realignment actions, as plotted on the map of the United States, it was determined that 16 regional hearings would appropriately accommodate the communities faced with negative impacts.
- The office of the senior Senator from the state designated as the locale for each regional hearing has been asked to serve as the point of contact in determining and arranging the regional hearing venue.
- The senior Senator will serve as the state delegation lead, unless he or she chooses to delegate that function (to the governor or other delegation member). Each delegation will be allotted a set amount of time during the regional hearing. It is up to the state delegation lead to allocate this time. In prior years, the Governor, Senators, Members of Congress with district impact, military affairs committee representatives, community representatives, and state-designated experts were given opportunities to participate as part of the hearing agenda.

**CRITERIA FOR INCLUSION IN REGIONAL HEARINGS:**

- A state will be included in a regional hearing if at least one state installation meets the criteria to trigger a Commissioner base visit (net loss of 300 civilian positions or 400 personnel total).
- The Commission will allocate time to delegations based on the number activities (closures/realignments) and numbers of jobs lost. Time will be allocated in a 1 or 2 hour block.
- States that do not meet the criteria directly (installation is not physically located in state) but suffer impact due to an installation's proximity to the state border, should request to be included in the installation state's delegation for purposes of participating in the regional hearing.

**Sarkar, Rumu, CIV, WSO-BRAC**

From: Cowhig, Dan, CIV, WSO-BRAC  
Sent: Wednesday, May 25, 2005 3:04 PM  
To: Cirillo, Frank, CIV, WSO-BRAC  
Cook, Robert, CIV, WSO-BRAC; Hague, David, CIV, WSO-BRAC; Sarkar, Rumu, CIV, WSO-BRAC; Hill, Christine, CIV, WSO-BRAC  
Subject: TAG meeting

Frank -

An attempt to capture our conversation for your use - we need to keep this entirely internal unless/until blessed by Charlie and the Chairman. Just briefed and am ccing General Hague.

As I understand it, we're planning a "TAG Meeting," probably in Atlanta, to address concerns voiced by the various governors and their TAGs. The described purpose is to gather input directly from the governors and their TAGs regarding the proposed realignments and closures of ARNG and Air Guard bases.

I also understand that when Chairman Principi attended the TAG conference last week, there was a statement by the presiding Federal officer to the TAGs that the TAGs were present in their "Title 10 status." Apparently, some present viewed that statement as a not-so-subtle direction to the TAGs that they were to hew the line of the Federal chain of command in voicing their opinions of the DoD-proposed BRAC actions.

Several commissioners have voiced concerns that the consultation requirements of 10 USC 18238 and 32 USC 104 might not have been met by the DoD process thus far. This concern has (I think) driven a decision to call a public meeting to solicit input directly from the TAGs of the states impacted by the proposed actions, while those TAGs are functioning in their state role as the TAG.

The criteria established by the BRAC statute require the Commission to consider the effect of any action on homeland defense. The governors of the various states establish and maintain their militias specifically for that purpose, BTW. It is incumbent upon the Commission, then, to consider what impact the proposed Federal actions will have on the governor's ability to execute his homeland defense missions with his state militia. This, taken with the consultation requirements mentioned above, could easily be viewed as a hard and fast requirement that we do this "TAG meeting."

The devilish details are that we must ensure that the TAGs are present purely in a state role, so that they speak purely as the state TAG. To do that, we need to invite, not require, that the governors concerned send their TAGs in a state status (meaning using state dollars) to represent the governor at the meeting. We should probably allow the governors to attend as well. We should not go through NGB to set the conference up, because if NGB sends them they'll be in a Federal status and subject to Federal direction and control (in other words, they wouldn't be able to speak for their governors). We would need to send a communication to the Guard Bureau (or DoD) requiring the NGB or DoD to ensure that the TAGs are not in Federal status (on Federal orders) while they attend the TAG meeting.

A blunt move, but I think it'd be necessary to guarantee we get the input we need from the governors and their militias.

V/R

Dan Cowhig  
Deputy General Counsel and Designated Federal Officer  
2005 Defense Base Closure and Realignment Commission  
521 South Clark Street  
Suite 600 Room 600-20  
Arlington Virginia 22202-3920  
Voice 703 699-2974  
Fax 703 699-2735

**BRAC Recommendations (190) and Affected Bases**

Run ID	DOD Scenario		1 - Time Cost (\$M)		Payback		6 Yr Net (\$M)		20-Yr NPV (\$M)	
1	Fort Wainwright, AK		\$0.05		2		(\$0.19)		(\$0.70)	

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spl Team & Analyst:
Active	Fort Wainwright	AK	Realign	0	0	0	0	0	Army Rhody	Army Hood
Active	Fort Greely	AK	Realign	0	0	0	0	0	Army Rhody	Army Hood

Run ID	DOD Scenario		1 - Time Cost (\$M)		Payback		6 Yr Net (\$M)		20-Yr NPV (\$M)	
2	Fort Gillem, GA		\$56.80		1		(\$85.46)		(\$421.50)	

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spl Team & Analyst:
Active	Redstone Arsenal	AL	Gainer	104	63	0	167	260	Army Manuel	Army Rhody
Active	Fort Gillem	GA	Closure	-517	-570	0	-1,087	-736	Army Manuel	Army Rhody
Active	Fort Benning	GA	Gainer	0	93	0	93	144	Army Manuel	Army Rhody
Active	Rock Island Arsenal	IL	Gainer	157	120	0	277	173	Army Manuel	Army Rhody
Active	Fort Campbell	KY	Gainer	73	10	0	83	143	Army Manuel	Army Rhody
Active	Pope Air Force Base	NC	Gainer	8	0	0	8	13	Army Manuel	Army Rhody
Active	Shaw Air Force Base	SC	Gainer	26	0	0	26	44	Army Manuel	Army Rhody
Active	Undistributed or Overseas Reductions	US	Realign	78	79	0	157	157	Army Manuel	Army Rhody

Run ID	DOD Scenario		1 - Time Cost (\$M)		Payback		6 Yr Net (\$M)		20-Yr NPV (\$M)	
3	Fort McPherson, GA		\$197.80		2		(\$111.39)		(\$895.20)	

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spl Team & Analyst:
Active	Peachtree Leases Atlanta	GA	Closure	-65	-97	0	-162	-276	Army Manuel	Army Rhody
Active	Fort McPherson	GA	Closure	-2,260	-1,881	0	-4,141	-2,705	Army Manuel	Army Rhody
Active	Pope Air Force Base	NC	Gainer	1,096	1,115	0	2,211	1,604	Army Manuel	Army Rhody
Active	Shaw Air Force Base	SC	Gainer	748	49	0	797	584	Army Manuel	Army Rhody
Active	Fort Sam Houston	TX	Gainer	1	36	0	37	77	Army Manuel	Army Rhody
Active	Undistributed or Overseas Reductions	US	Realign	190	102	0	292	292	Army Manuel	Army Rhody
Active	Fort Eustis	VA-Geiman	Gainer	2	64	0	66	90	Army Manuel	Army Rhody

Run ID	DOD Scenario		1 - Time Cost (\$M)		Payback		6 Yr Net (\$M)		20-Yr NPV (\$M)	
4	Fort Bragg, NC		\$334.80		0		\$446.12		\$639.25	

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spl Team & Analyst:
Active	Fort Bragg	NC	Gainer	2,518	22	0	2,540	1,697	Army Felix	Army Avenick
Active	Eglin Air Force Base	FL	Gainer	1,352	50	0	1,402	1,158	Army Felix	Army Avenick
Active	Undistributed or Overseas Reductions	GE	Realign	-716	0	0	-716	-716	Army Felix	Army Avenick

Run ID: 9	DoD Scenario: Manuever Training	Recommendation Page: Army - 20	1-Time Cost (\$M): \$773.10	Payback: 5	6 Yr Net (\$M): \$244.05	20-Yr NPV (\$M): (\$948.10)
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Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Fort Benning	GA	Gainer	9,393	530	0	9,923 4,032	13,955	Army Avenick	Army Felix
Active	Undistributed or Overseas Reductions	GE	Realign	-1,563	0	0	-1,563 0	-1,563	Army Avenick	Army Felix
Active	Undistributed or Overseas Reductions	KO	Realign	-166	0	0	-166 0	-166	Army Avenick	Army Felix
Active	Fort Knox	KY	Realign	-5,479	-621	0	-6,100 -2,421	-8,521	Army Avenick	Army Felix
Active	Fort McCoy	WI	Realign	-382	-115	0	-497 -336	-833	Army Avenick	Army Felix

Run ID: 10	DoD Scenario: Operational Army (IGPBS)	Recommendation Page: Army - 22	1-Time Cost (\$M): \$3,946.00	Payback: 0	6 Yr Net (\$M): \$5,229.01	20-Yr NPV (\$M): \$7,846.70
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Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Undistributed or Overseas Reductions	GE	Realign	-12,364	0	0	-12,364 0	-12,364	Army Felix	Army Avenick
Active	Undistributed or Overseas Reductions	KO	Realign	-16	0	0	-16 0	-16	Army Felix	Army Avenick
Active	Fort Riley	KS	Gainer	2,415	334	0	2,749 1,737	4,486	Army Felix	Army Avenick
Active	Fort Campbell	KY	Realign	-433	-1	0	-434 -313	-747	Army Felix	Army Avenick
Active	Fort Sill	OK	Gainer	1,055	44	0	1,099 730	1,829	Army Felix	Army Avenick
Active	Fort Hood	TX	Realign	-5,071	-65	0	-5,136 -3,385	-8,521	Army Felix	Army Avenick
Active	Fort Bliss	TX	Gainer	14,388	482	0	14,870 11,533	26,403	Army Felix	Army Avenick

Run ID: 11	DoD Scenario: RC Transformation, AL	Recommendation Page: Army - 25	1-Time Cost (\$M): \$109.20	Payback: 6	6 Yr Net (\$M): \$31.09	20-Yr NPV (\$M): (\$140.30)
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Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Gary U.S. Army Reserve Center Enterprize	AL	Closure	-9	-1	0	-10 -8	-18	JC-S Tim Abrell	Army Hood
Gd/Res	The Adjutant General Bldg, AL Army National Guard Montgomery	AL	Closure	-85	0	0	-85 -56	-141	JC-S Tim Abrell	Army Hood
Gd/Res	Anderson U.S. Army Reserve Center Troy	AL	Closure	-15	0	0	-15 -8	-23	JC-S Tim Abrell	Army Hood
Gd/Res	Fort Hanna Army National Guard Reserve Center Birmingham	AL	Closure	-28	0	0	-28 -12	-40	JC-S Tim Abrell	Army Hood
Gd/Res	BG William P. Screws U.S. Army Reserve Center Montgomery	AL	Closure	-15	-3	0	-18 -11	-29	JC-S Tim Abrell	Army Hood
Gd/Res	Abbott U.S. Army Reserve Center Tuskegee	AL	Closure	-2	-1	0	-3 -1	-4	JC-S Tim Abrell	Army Hood
Gd/Res	Fort Ganey Army National Guard Reserve Center Mobile	AL	Closure	-13	0	0	-13 -5	-18	JC-S Tim Abrell	Army Hood
Gd/Res	Wright U.S. Army Reserve Center	AL	Closure	-8	-1	0	-9 -3	-12	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Center Vicksburg	MS	Closure	-26	-2	0	-28 -14	-42	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
18	RC Transformation, HI	Army - 40	\$56.60	7	\$26.35	(\$62.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Army National Guard Reserve Center Honokaa	HI	Closure	-118	0	0	-118 -100	-218	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
19	RC Transformation, IL	Army - 42	\$42.60	14	\$28.10	(\$6.50)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Army National Guard Reserve Center Carbondale	IL	Closure	-32	0	0	-32 -17	-49	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
20	RC Transformation, IN	Army - 44	\$47.60	22	\$33.68	\$6.10

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	U.S. Army Reserve Center Seston	IN	Closure	-12	0	0	12 -4	-16	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Center Lafayette	IN	Closure	-21	0	0	-21 -11	-32	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
21	RC Transformation, IA	Army - 46	\$68.90	3	(\$16.54)	(\$201.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Army National Guard Reserve Center Camp Dodge	IA	Realign	-217	-1	0	-218 -83	-301	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
22	RC Transformation, KY	Army - 48	\$25.30	6	\$6.89	(\$34.10)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Army National Guard Reserve Center Paducah	KY	Closure	-31	0	0	-31 -16	-47	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Center Maysville	KY	Closure	-16	-2	0	-18 -9	-27	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
23	RC Transformation, LA	Army - 50	\$30.70	2	(\$17.67)	(\$147.60)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Baton Rouge Army National Guard Reserve Center	LA	Closure	-128	0	0	-128 -62	-190	JC-S Tim Abrell	Army Hood
Gd/Res	Roberts U.S. Army Reserve Center, Baton Rouge	LA	Closure	-30	0	0	-30 -14	-44	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
29	RC Transformation, MT	Army - 60	\$26.00	23	\$19.75	\$4.30

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Galt Hall U.S. Army Reserve Center, Great Falls	MT	Closure	-14	-3	0	-17 -8	-25	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
30	RC Transformation, NE	Army - 62	\$33.10	5	\$6.03	(\$53.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Army National Guard Reserve Center Grand Island	NE	Closure	-31	0	0	-31 -16	-47	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Kearny	NE	Closure	-8	0	0	-8 -4	-12	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Columbus	NE	Closure	-31	0	0	-31 -16	-47	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
31	RC Transformation, NH	Army - 65	\$54.20	26	\$44.57	\$12.90

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Doble U.S. Army Reserve Center Portsmouth	NH	Closure	-39	-5	0	-44 -29	-73	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
32	RC Transformation, NJ	Army - 66	\$15.10	5	\$2.03	(\$26.60)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	SFC Nelson V. Brittin U.S. Army Reserve Center	NJ	Closure	-34	-1	0	-35 -29	-64	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
33	RC Transformation, NM	Army - 68	\$17.90	6	\$4.64	(\$24.60)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Jenkins Armed Forces Reserve Center Albuquerque	NM	Closure	-35	-1	0	-36 -29	-65	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
34	RC Transformation, NY	Army - 69	\$103.80	47	\$88.49	\$46.50

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Armed Forces Reserve Center Amityville	NY	Closure	-24	-4	0	-28 -8	-36	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Niagara Falls	NY	Closure	-1	0	0	-1 0	-1	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
39	RC Transformation, OR	Army - 80	\$24.10	100	\$23.49	\$19.80

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Army National Guard Reserve Center Jackson Band	OR	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Sharff U.S. Army Reserve Center, Portland	OR	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Sears U.S. Army Reserve Center, Portland	OR	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Maison	OR	Realign	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Camp Withycombe	OR	Realign	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Armed Forces Reserve Center Camp With (New)	OR	Realign	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Lake Oswego	OR	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
40	RC Transformation, PA	Army - 82	\$142.70	10	\$81.06	(\$58.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	W. Reese U.S. Army Reserve Center/OMS, Chester	PA	Closure	-9	-1	0	-10	-4	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Williamsport	PA	Closure	-25	-4	0	-29	-16	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Center Lewisburg	PA	Closure	-9	-2	0	-11	-5	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Center Bloomsburg	PA	Closure	-20	-2	0	-22	-11	JC-S Tim Abrell	Army Hood
Gd/Res	Serrenti U.S. Army Reserve Center, Scranton	PA	Closure	-47	-8	0	-55	-20	JC-S Tim Abrell	Army Hood
Gd/Res	Bristol U.S. Army Reserve Center, Philadelphia	PA	Closure	-9	-2	0	-11	-5	JC-S Tim Abrell	Army Hood
Gd/Res	North Penn U.S. Army Reserve Center, Norristown	PA	Closure	-22	-1	0	-23	-10	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
41	RC Transformation, PR	Army - 85	\$87.00	15	\$64.01	(\$8.60)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Lavergne U.S. Army Reserve Center Bayamon	PR	Closure	-25	-1	0	-26	-18	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Humacao	PR	Closure	-26	0	0	-26	-18	JC-S Tim Abrell	Army Hood
Gd/Res	Aguadilla-Ramey U.S. Army Reserve Center/BMA-126	PR	Realign	-10	0	0	-10	-5	JC-S Tim Abrell	Army Hood
Gd/Res	Camp Euripedes Rubio, Puerto Nuevo	PR	Realign	-43	0	0	-43	-29	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
45	RC Transformation, VT	Army - 95	\$61.40	100	\$57.17	\$41.70

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Army National Guard Reserve Center Windsor	VT	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Armed Forces Reserve Center New Rutland	VT	Realign	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Area Maintenance Support Facility #160, Rutland	VT	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Center Berlin	VT	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Rutland	VT	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Center Chester	VT	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Armed Forces Reserve Center White River Jct	VT	Realign	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Courcelle Brothers U.S. Army Reserve Center, Rutland	VT	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Ludlow	VT	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center North Springfield	VT	Closure	0	0	0	0	0	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
46	RC Transformation, WA	Army - 97	\$61.20	9	\$33.27	(\$46.10)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	1LT Richard H. Walker U.S. Army Reserve Center	WA	Closure	-38	0	0	-38	-32	JC-S Tim Abrell	Army Hood
Gd/Res	Army National Guard Reserve Center Everett	WA	Closure	-57	0	0	-57	-89	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
47	RC Transformation, WV	Army - 99	\$29.50	3	(\$4.17)	(\$77.00)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Fairmont U.S. Army National Guard Reserve Center	WV	Closure	-88	0	0	-88	-47	JC-S Tim Abrell	Army Hood
Gd/Res	Bias U.S. Army Reserve Center, Huntington	WV	Closure	-1	0	0	-1	-1	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
48	RC Transformation, WI	Army - 102	\$10.70	1	(\$37.67)	(\$139.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	U.S. Army Reserve Center O'Connell	WI	Closure	-11	-1	0	-12	-4	JC-S Tim Abrell	Army Hood
Gd/Res	Olson U.S. Army Reserve Center, Madison	WI	Closure	-113	0	0	-113	-42	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
54	USAR Command and Control Northwest	Army - 112		\$80.40	9	\$43.37	(\$65.00)

Affected Bases

Component	Base Name	State	Action	Net Mil	Net Civ	Net Cont	Total Dir / Indir	Total Chngs	Lead Team & Analyst	Spt Team & Analyst
Gd/Res	U.S. Army Reserve Center Wichita	KS	Realign	-22	-56	0	78 -75	-153	JC-S Tim Abrell	Army Hood
Gd/Res	Fort Snelling	MN	Realign	-130	-124	0	254 -155	-409	JC-S Tim Abrell	Army Hood
Gd/Res	Fort Douglas	UT-Hansen	Realign	-15	-38	0	53 -41	-94	JC-S Tim Abrell	Army Hood
Gd/Res	Vancouver Barracks	WA	Closure	-29	-16	0	45 -27	-72	JC-S Tim Abrell	Army Hood
Gd/Res	Fort Lewis	WA	Gainer	63	33	0	96 81	177	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Center Fort Lawton	WA	Closure	-53	-54	0	107 -75	-182	JC-S Tim Abrell	Army Hood
Gd/Res	Fort McCoy	WI	Gainer	100	166	0	266 202	468	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
55	USAR Command and Control Southeast	Army - 115		\$29.90	16	\$22.54	(\$1.50)

Affected Bases

Component	Base Name	State	Action	Net Mil	Net Civ	Net Cont	Total Dir / Indir	Total Chngs	Lead Team & Analyst	Spt Team & Analyst
Gd/Res	Birmingham Armed Forces Reserve Center	AL	Realign	-146	-159	0	305 -192	-497	JC-S Tim Abrell	Army Hood
Gd/Res	U.S. Army Reserve Center Louisville	KY	Closure	-30	-13	0	43 -21	-64	JC-S Tim Abrell	Army Hood
Gd/Res	Fort Knox	KY	Gainer	30	13	0	43 27	70	JC-S Tim Abrell	Army Hood
Gd/Res	Fort Jackson	SC	Gainer	100	166	0	266 211	477	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
56	USAR Command and Control Southwest	Army - 117		\$55.50	23	\$44.13	\$9.80

Affected Bases

Component	Base Name	State	Action	Net Mil	Net Civ	Net Cont	Total Dir / Indir	Total Chngs	Lead Team & Analyst	Spt Team & Analyst
Gd/Res	Camp Pike (90th)	AR	Realign	-86	-91	0	177 -158	-335	JC-S Tim Abrell	Army Hood
Gd/Res	Camp Parks (91st)	CA-Coyle	Realign	-25	-18	0	45 -25	-68	JC-S Tim Abrell	Army Hood
Gd/Res	Los Alamitos (63rd)	CA-Coyle	Realign	-92	-78	0	170 -99	-269	JC-S Tim Abrell	Army Hood
Gd/Res	Fort Hunter Liggett	CA-Coyle	Gainer	25	18	0	43 40	83	JC-S Tim Abrell	Army Hood
Gd/Res	Armed Forces Reserve Center Moffett Field	CA-Coyle	Gainer	90	166	0	256 107	363	JC-S Tim Abrell	Army Hood
Gd/Res	Oklahoma City (95th)	OK	Closure	-31	-22	0	53 -55	-108	JC-S Tim Abrell	Army Hood
Gd/Res	Fort Sill	OK	Gainer	31	22	0	53 41	94	JC-S Tim Abrell	Army Hood

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
57	Marine Corps Logistics Base, Barstow, CA	DoN - 6		\$26.00	1	(\$56.49)	(\$230.60)

Affected Bases

Component	Base Name	State	Action	Net Mil	Net Civ	Net Cont	Total Dir / Indir	Total Chngs	Lead Team & Analyst	Spt Team & Analyst
Active	Anniston Army Depot	AL	Gainer	0	25	0	25 18	43	Navy Joe Barrett	
Active	Marine Corps Logistics Base Barstow	CA-Coyle	Realign	-137	-323	51	409 -387	-796	Navy Joe Barrett	
Active	Marine Corps Logistics Base Albany	GA	Gainer	1	35	0	36 27	63	Navy Joe Barrett	
Active	Tobyhanna Army Depot	PA	Gainer	3	123	0	126 87	213	Navy Joe Barrett	
Active	Letterkenny Army Depot	PA	Gainer	0	36	0	36 19	55	Navy Joe Barrett	

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
62	Naval Air Station Atlanta, GA	DoN - 13	\$43.00	1	(\$289.85)	(\$910.90)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Active	Fort Gillem	GA	Gainer	6	0	0	6	2	8	Navy Bill Fetzer	
Active	Naval Air Station Atlanta	GA	Closure	-1,274	-156	-68	1,488	-806	-2,304	Navy Bill Fetzer	
Active	Robins Air Force Base	GA	Gainer	327	23	0	350	240	590	Navy Bill Fetzer	
Active	Dobbins Air Reserve Base	GA	Gainer	64	8	0	72	37	109	Navy Bill Fetzer	
Active	Naval Air Station New Orleans	LA	Gainer	50	3	0	53	35	88	Navy Bill Fetzer	
Active	Naval Air Station Joint Reserve Base Ft. Worth	TX	Gainer	276	17	2	295	176	471	Navy Bill Fetzer	

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
63	Navy Supply Corps School Athens, GA	DoN - 14	\$23.80	7	\$13.56	(\$21.80)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
active	Naval Supply Corps School Athens	GA	Closure	-393	-108	-16	-517	-318	-835	Navy David Epstein	
active	Naval Station Newport	RI	Gainer	359	86	16	461	593	1,054	Navy David Epstein	
Active	Undistributed or Overseas Reductions	US	Realign	4	0	0	4	2	6	Navy David Epstein	

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
64	Naval Support Activity New Orleans, LA	DoN - 15	\$164.60	3	\$86.12	(\$276.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Active	Naval Air Station New Orleans	LA	Gainer	1,181	335	3	1,519	1,111	2,630	Navy Joe Barrett	
Active	Naval Support Activity New Orleans	LA	Closure	-1,997	-652	-62	-2,711	-2,015	-4,726	Navy Joe Barrett	
Active	Naval Support Activity Mid South	TN	Gainer	228	145	3	376	217	593	Navy Joe Barrett	
Active	Naval Air Station Joint Reserve Base Ft. Worth	TX	Gainer	54	19	0	73	50	123	Navy Joe Barrett	
Active	Naval Support Activity Norfolk	VA-Gehman	Gainer	345	105	7	457	515	972	Navy Joe Barrett	

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
65	Naval Air Station Brunswick, ME	DoN - 18	\$147.20	4	\$112.62	(\$238.80)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Active	Naval Air Station Jacksonville	FL	Gainer	1,971	4	46	2,021	2,350	4,371	Navy Hal Tickle	
Active	Naval Air Station Brunswick	ME	Realign	-2,317	-61	-42	-2,420	-1,844	-4,264	Navy Hal Tickle	

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
66	Marine Corps Support Activity Kansas City, MO	DoN - 19	\$23.30	3	\$8.03	(\$49.80)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Gd/Res	Naval Air Station New Orleans	LA	Gainer	176	106	0	282	221	503	Navy Joe Barrett	
Gd/Res	Marine Corps Support Center Kansas City	MO	Closure	-191	-139	-3	-333	-249	-582	Navy Joe Barrett	

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Conl:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spl Team & Analyst:
Active	Naval Air Station Jacksonville	FL	Gainer	3	301	12	316	434	750	Navy CW Furlow
Active	Naval Station Great Lakes	IL	Gainer	1	65	1	67	112	179	Navy CW Furlow
Active	Navy Crane Center Lester	PA	Closure	-1	-54	0	-55	-44	-99	Navy CW Furlow
Active	Engineering Field Activity Northeast	PA	Closure	-4	-188	0	-192	-154	-346	Navy CW Furlow
Active	South Naval Facilities Engineering Command	SC	Closure	-6	-492	-45	-543	-890	-1,433	Navy CW Furlow
Active	Naval Shipyard Norfolk	VA-Gehman	Gainer	1	54	0	55	76	131	Navy CW Furlow
Active	Naval Support Activity Norfolk	VA-Gehman	Gainer	0	78	9	87	117	204	Navy CW Furlow
Active	Naval Station Norfolk	VA-Gehman	Gainer	1	156	0	157	217	374	Navy CW Furlow

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
74	Navy Recruiting Districts	DoN - 34		\$2.40	1	(\$78.27)	(\$214.50)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spot Team & Analyst:
Active	Navy Recruiting District Headquarters Montgomery	AL	Closure	-31	-5	-5	-41	-25	-66	Navy Brian McDanie
Active	Navy Recruiting District Headquarters Indianapolis	IN	Closure	-27	-5	-6	-38	-14	-52	Navy Brian McDanie
Active	Navy Recruiting District Headquarters Kansas	MO	Closure	-21	-6	-6	-33	-22	-55	Navy Brian McDanie
Active	Naval Recruiting District Headquarters Omaha	NE	Closure	-19	-7	-6	-32	-27	-59	Navy Brian McDanie
Active	Navy Recruiting District Headquarters Buffalo	NY	Closure	-25	-6	-6	-37	-14	-51	Navy Brian McDanie

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
75	Navy Regions	DoN - 35		\$3.20	1	(\$8.88)	(\$34.60)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spot Team & Analyst:
Active	Naval Air Station Pensacola	FL	Realign	0	-24	0	-24	-41	-65	Navy Navy Analyst
Active	Naval Air Station Jacksonville	FL	Gainer	0	5	0	5	6	11	Navy Navy Analyst
Active	Naval Station Great Lakes	IL	Gainer	0	33	0	33	56	89	Navy Navy Analyst
Active	Naval Air Station Corpus Christi	TX	Realign	0	-59	0	-59	-85	-144	Navy Navy Analyst

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spot Team & Analyst:
Gd/Res	Navy Reserve Center Tuscaloosa	AL	Closure	-7	0	0	-7	-2	-9	Navy Brian McDanie
Gd/Res	Navy Reserve Center ST Petersburg	FL	Closure	-12	0	0	-12	-10	-22	Navy Brian McDanie
Gd/Res	Navy Reserve Center Cedar Rapids	IA	Closure	-7	0	0	-7	-2	-9	Navy Brian McDanie
Gd/Res	Navy Reserve Center Sioux City	IA	Closure	-7	0	0	-7	-2	-9	Navy Brian McDanie
Gd/Res	Navy Reserve Center Pocatello	ID	Closure	-7	0	0	-7	-2	-9	Navy Brian McDanie
Gd/Res	Navy Reserve Center Forest Park	IL	Closure	-15	0	0	-15	-4	-19	Navy Brian McDanie
Gd/Res	Navy Marine Corps Reserve Center Grissom Air Reserve Base, Bunker Hill	IN	Closure	-7	0	0	-7	-1	-8	Navy Brian McDanie
Gd/Res	Navy Reserve Center Evansville	IN	Closure	-7	0	0	-7	-1	-8	Navy Brian McDanie
Gd/Res	Navy Reserve Center Lexington	KY	Closure	-9	0	0	-9	-2	-11	Navy Brian McDanie
Gd/Res	Navy Reserve Center Adelphi	MD	Closure	-17	0	0	-17	-10	-27	Navy Brian McDanie
Gd/Res	Naval Reserve Center, Bangor	ME	Closure	-7	0	0	-7	-2	-9	Navy Brian McDanie
Gd/Res	Navy Reserve Center Marquette	MI	Closure	-7	0	0	-7	-1	-8	Navy Brian McDanie
Gd/Res	Navy Reserve Center Duluth	MN	Closure	-8	0	0	-8	-2	-10	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	MN	Gainer	1	0	0	1	0	1	Navy Brian McDanie
Gd/Res	Navy Reserve Center Cape Girardeau	MO	Closure	-7	0	0	-7	-1	-8	Navy Brian McDanie
Gd/Res	Navy Reserve Center Asheville	NC	Closure	-7	0	0	-7	-2	-9	Navy Brian McDanie
Gd/Res	Navy Reserve Center Lincoln	NE	Closure	-7	0	0	-7	-3	-10	Navy Brian McDanie
Gd/Res	Navy Reserve Center Watertown	NY	Closure	-9	0	0	-9	-5	-14	Navy Brian McDanie
Gd/Res	Navy Reserve Center Glenn Falls	NY	Closure	-7	0	0	-7	-1	-8	Navy Brian McDanie
Gd/Res	Navy Reserve Center Horsehead	NY	Closure	-7	0	0	-7	-6	-13	Navy Brian McDanie
Gd/Res	Navy Reserve Center Central Point	OR	Closure	-7	0	0	-7	-2	-9	Navy Brian McDanie
Gd/Res	Navy Reserve Center Lubbock, TX	TX	Closure	-7	0	0	-7	-2	-9	Navy Brian McDanie
Gd/Res	Navy Reserve Center Orange, TX	TX	Closure	-11	0	0	-11	-6	-17	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	4	0	0	4	0	4	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	11	0	0	11	0	11	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	2	0	0	2	0	2	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	5	0	0	5	0	5	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	2	0	0	2	0	2	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	2	0	0	2	0	2	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	8	0	0	8	0	8	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	2	0	0	2	0	2	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	3	0	0	3	0	3	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	1	0	0	1	0	1	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	1	0	0	1	0	1	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	12	0	0	12	0	12	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	5	0	0	5	0	5	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	5	0	0	5	0	5	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	2	0	0	2	0	2	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	2	0	0	2	0	2	Navy Brian McDanie
Gd/Res	Undistributed or Overseas Reductions	US	Realign	3	0	0	3	0	3	Navy Brian McDanie

Run ID	DoD Scenario	Recommendation	Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
81	Fort Smith Air Guard Station, AR, and Luke Air Force Base, AZ	Air Force - 8		\$17.60	16	\$12.44	(\$2.00)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Gd/Res	Fort Smith Regional	AR	Realign	-19	-59	0	78 -56	-134	AF	David Combs	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation	Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
82	Beale Air Force Base, CA and Selfridge Air National Guard Base, MI	Air Force - 10		\$45.40	14	\$34.62	(\$6.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Active	Beale Air Force Base	CA-Coyle	Realign	-8	-171	0	179 -131	-310	AF	Tim MacGregor	JC-S Brad McRee
Active	MacDill Air Force Base	FL	Gainer	11	77	0	88 96	184	AF	Tim MacGregor	JC-S Brad McRee
Active	Selfridge Air National Guard Base	MI	Realign	51	-69	0	-18 -35	-53	AF	Tim MacGregor	JC-S Brad McRee
Active	McGee Tyson APT Air Guard Station	TN	Gainer	3	56	0	59 64	123	AF	Tim MacGregor	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation	Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
83	March Air Force Base, CA	Air Force - 11		\$10.80	5	\$1.91	(\$15.50)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Gd/Res	March Air Reserve Base	CA-Coyle	Realign	-71	-40	0	-111 -89	-200	AF	Justin	JC-S Brad McRee
Gd/Res	McConnell Air Force Base	KS	Gainer	34	1	0	35 24	59	AF	Justin	JC-S Brad McRee
Gd/Res	Armed Forces Reserve Center Pease Air Force Base	NH	Gainer	20	28	0	48 40	88	AF	Justin	JC-S Brad McRee
Gd/Res	McGee Tyson APT Air Guard Station	TN	Gainer	1	20	0	21 22	43	AF	Justin	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation	Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
84	Onizuka Air Force Station, CA	Air Force - 12		\$123.70	5	\$45.33	(\$211.00)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Active	Vandenberg Air Force Base	CA-Coyle	Gainer	35	23	0	58 42	100	AF	Craig Hall	JC-S Brad McRee
Active	Onizuka Air Force Station	CA-Coyle	Closure	-107	-171	0	-278 -114	-392	AF	Craig Hall	JC-S Brad McRee
Active	Undistributed or Overseas Reductions	US	Realign	91	7	0	98 0	98	AF	Craig Hall	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation	Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
85	Bradley International Airport Air Guard Station, CT, Barnes Air Guard Station, MA, Selfrid	Air Force - 14		\$3.20	2	(\$6.12)	(\$25.20)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Gd/Res	Bradley International Airport Air Guard Station	CT	Realign	-17	-75	0	-92 -61	-153	AF	A. Beauchamp, Ti	JC-S Brad McRee
Gd/Res	Barnes Municipal Airport Air Guard Station	MA	Gainer	23	83	0	106 84	190	AF	A. Beauchamp, Ti	JC-S Brad McRee
Gd/Res	Martin State Airport Air Guard Station	MD	Realign	0	-4	0	-4 -3	-7	AF	A. Beauchamp, Ti	JC-S Brad McRee
Gd/Res	Selfridge Air National Guard Base	MI	Realign	0	-4	0	-4 -3	-7	AF	A. Beauchamp, Ti	JC-S Brad McRee
Gd/Res	Shaw Air Force Base	SC	Realign	-24	-1	0	-25 -17	-42	AF	A. Beauchamp, Ti	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
90	Capital Air Guard Station, IL, and Hulman Regional Airport Air Guard Station, IN	Air Force - 20		\$19.90	13	\$13.34	(\$6.30)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:		
Gd/Res	Des Moines International Airport Air Guard Station	IA	Realign	-4	0	0	-4 -1	-5	AF	A. Beauchamp, T	JC-S	Brad McRee
Gd/Res	Capital Airport Air Guard Station	IL	Realign	-30	-133	0	-163 -105	-268	AF	A. Beauchamp, T	JC-S	Brad McRee
Gd/Res	Hulman Regional Airport Air Guard Station	IN	Realign	-12	-124	0	-136 -94	-230	AF	A. Beauchamp, T	JC-S	Brad McRee
Gd/Res	Fort Wayne International Airport Air Guard Station	IN	Gainer	57	256	0	313 172	485	AF	A. Beauchamp, T	JC-S	Brad McRee
Gd/Res	Joe Foss Field Air Guard Station	SD	Realign	-4	0	0	-4 -1	-5	AF	A. Beauchamp, T	JC-S	Brad McRee
Gd/Res	Lackland Air Force Base	TX	Realign	-5	0	0	-5 -4	-9	AF	A. Beauchamp, T	JC-S	Brad McRee
Gd/Res	Dane County Airport	WI	Realign	-4	1	0	-3 -1	-4	AF	A. Beauchamp, T	JC-S	Brad McRee

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
91	New Orleans Air Reserve Station, LA	Air Force - 22		\$50.20	5	\$32.50	(\$83.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:		
Gd/Res	Buckley Air Force Base	CO	Gainer	4	33	0	37 31	68	AF	Tanya Cruz	JC-S	Brad McRee
Gd/Res	Naval Air Station New Orleans Air Reserve Station	LA	Realign	-4	-308	0	-312 -312	-624	AF	Tanya Cruz	JC-S	Brad McRee
Gd/Res	Barksdale Air Force Base	LA	Gainer	4	40	0	44 47	91	AF	Tanya Cruz	JC-S	Brad McRee
Gd/Res	Whiteman Air Force Base	MO	Gainer	3	58	0	61 49	110	AF	Tanya Cruz	JC-S	Brad McRee
Gd/Res	Nellis Air Force Base	NV-Bilbray	Gainer	1	31	0	32 26	58	AF	Tanya Cruz	JC-S	Brad McRee
Gd/Res	Undistributed or Overseas Reductions	US	Realign	-2	-2	0	-4 0	-4	AF	Tanya Cruz	JC-S	Brad McRee

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
92	Andrews Air Force Base, MD, Will Rogers Air Guard Station, OK, Tinker Air Force Base, O	Air Force - 23		\$21.70	2	(\$12.17)	(\$83.10)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:		
Active	Andrews Air Force Base	MD	Realign	-85	-30	0	-115 -75	-190	AF	A. Beauchamp, B	JC-S	Brad McRee, N
Active	Rosecrans Memorial Airport Air Guard Station	MO	Gainer	8	27	0	35 23	58	AF	A. Beauchamp, B	JC-S	Brad McRee, N
Active	Tinker Air Force Base	OK	Realign	-2	-16	0	-18 -21	-39	AF	A. Beauchamp, B	JC-S	Brad McRee, N
Active	Will Rogers World Airport Air Guard Station	OK	Realign	84	-99	0	-15 -49	-64	AF	A. Beauchamp, B	JC-S	Brad McRee, N
Active	Carswell ARS, Naval Air Station Fo	TX	Gainer	8	33	0	41 39	80	AF	A. Beauchamp, B	JC-S	Brad McRee, N
Active	Randolph Air Force Base	TX	Realign	-16	0	0	-16 -13	-29	AF	A. Beauchamp, B	JC-S	Brad McRee, N

Run ID	DoD Scenario	Recommendation	Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
93	Martin State Air Guard Station, MD	Air Force - 24		\$9.40	1	(\$13.69)	(\$97.10)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:		
Gd/Res	Martin State Airport Air Guard Station	MD	Realign	-17	-102	0	-119 -109	-228	JC-S	Brad McRee	AF	Mike Flinn
Gd/Res	Andrews Air Force Base	MD	Gainer	1	0	0	1 0	1	JC-S	Brad McRee	AF	Mike Flinn
Gd/Res	Quonset State Airport Air Guard Station	RI	Gainer	13	21	0	34 48	82	JC-S	Brad McRee	AF	Mike Flinn

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
98	Great Falls International Airport Air Guard Station	Air Force - 30	\$9.30	4	(\$0.73)	(\$18.10)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Gd/Res	Dannelly Field Air Guard Station	AL	Gainer	18	41	0	59 43	102	AF	A. Beauchamp	JC-S Brad McRee
Gd/Res	Des Moines International Airport Air Guard Station	IA	Gainer	8	39	0	47 33	80	AF	A. Beauchamp	JC-S Brad McRee
Gd/Res	Boise Air Terminal Air Guard Station	ID	Gainer	0	1	0	1 1	2	AF	A. Beauchamp	JC-S Brad McRee
Gd/Res	Great Falls International Airport Air Guard Station	MT	Realign	-26	-81	0	-107 -66	-173	AF	A. Beauchamp	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
99	Reno-Tahoe International Airport Air Guard Station, NV	Air Force - 31	\$22.90	9	\$12.23	(\$22.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Gd/Res	Little Rock Air Force Base	AR	Gainer	21	114	0	135 134	269	AF	Tim MacGregor	JC-S Brad McRee
Gd/Res	Channel Islands Air Guard Station	CA-Coyle	Gainer	0	5	0	5 6	11	AF	Tim MacGregor	JC-S Brad McRee
Gd/Res	Fresno Air Terminal	CA-Coyle	Gainer	0	1	0	0 0	1	AF	Tim MacGregor	JC-S Brad McRee
Gd/Res	Reno-Tahoe International Airport Air Guard Station	NV-Bilbray	Realign	-23	-124	0	-147 -115	-262	AF	Tim MacGregor	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
100	Cannon Air Force Base, NM	Air Force - 32	\$90.10	1	(\$815.56)	\$2,706.80

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Active	Andrews Air Force Base	MD	Gainer	34	79	0	113 80	193	AF	David Combs	JC-S Brad McRee
Active	Kirtland Air Force Base	NM	Gainer	1	14	0	15 14	29	AF	David Combs	JC-S Brad McRee
Active	Cannon Air Force Base	NM	Closure	-2,385	-384	-55	-2,824 -1,954	-4,778	AF	David Combs	JC-S Brad McRee
Active	Nellis Air Force Base	NV-Bilbray	Gainer	248	12	0	260 169	429	AF	David Combs	JC-S Brad McRee
Active	Joe Foss Field Air Guard Station	SD	Gainer	32	27	0	59 35	94	AF	David Combs	JC-S Brad McRee
Active	Undistributed or Overseas Reductions	US	Realign	0	38	0	38 0	38	AF	David Combs	JC-S Brad McRee
Active	Hill Air Force Base	UT-Hansen	Gainer	212	10	0	222 197	419	AF	David Combs	JC-S Brad McRee
Active	Dane County Airport	WI	Gainer	22	36	0	58 35	93	AF	David Combs	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
101	Niagra Falls Air Reserve Station, NY	Air Force - 33	\$65.20	2	(\$5.31)	(\$199.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Gd/Res	Little Rock Air Force Base	AR	Gainer	368	13	0	381 282	663	AF	Mike Flinn	JC-S Brad McRee
Gd/Res	Schriever Air Force Base	CO	Gainer	44	51	0	95 84	179	AF	Mike Flinn	JC-S Brad McRee
Gd/Res	Bangor International Airport Air Guard Station	ME	Gainer	34	137	0	171 122	293	AF	Mike Flinn	JC-S Brad McRee
Gd/Res	Niagara Falls International Airport Air Guard Station	NY	Closure	-115	-527	0	-642 -430	-1,072	AF	Mike Flinn	JC-S Brad McRee
Gd/Res	Lackland Air Force Base	TX	Gainer	1	3	0	4 3	7	AF	Mike Flinn	JC-S Brad McRee
Gd/Res	Langley Air Force Base	VA-Gehman	Gainer	1	31	0	32 44	76	AF	Mike Flinn	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
105	Hector International Airport Air Guard Station, ND	Air Force - 38	\$1.80	2	(\$3.32)	(\$12.90)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Construction Battalion Center Gulfport	MS	Realign	0	0	0	0 / 0	0	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Hector International Airport Air Guard Station	ND	Realign	0	0	0	0 / 0	0	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Joe Foss Field Air Guard Station	SD	Realign	0	0	0	0 / 0	0	JC-S Brad McRee	AF Mike Flinn
Gd/Res	McGee Tyson APT Air Guard Station	TN	Realign	0	0	0	0 / 0	0	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Undistributed or Overseas Reductions	US	Realign	0	0	0	0 / 0	0	JC-S Brad McRee	AF Mike Flinn

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
106	Mansfield-Lahm Municipal Airport Air Guard Station, OH	Air Force - 39	\$33.40	3	(\$3.07)	(\$86.20)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Maxwell Air Force Base	AL	Gainer	3	39	0	42 / 32	74	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Little Rock Air Force Base	AR	Gainer	184	6	0	190 / 140	330	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Louisville International Airport Air Guard Station	KY	Gainer	0	5	0	5 / 3	8	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Toledo Express Airport Air Guard Station	OH	Gainer	0	1	0	1 / 0	1	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Mansfield Lahm Municipal Airport Air Guard Station	OH	Closure	-63	-171	0	-234 / -293	-527	JC-S Brad McRee	AF Mike Flinn

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
107	Springfield-Beckley Municipal Airport Air Guard Station, OH	Air Force - 40	\$11.40	17	\$8.35	(\$0.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Buckley Air Force Base	CO	Gainer	9	48	0	57 / 46	103	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Des Moines International Airport Air Guard Station	IA	Gainer	31	83	0	114 / 75	189	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Springfield-Beckley Municipal Airport Air Guard Station	OH	Realign	-66	-225	0	-291 / -148	-439	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Rickenbacker International Airport Air Guard Station	OH	Gainer	0	1	0	1 / 0	1	JC-S Brad McRee	AF Mike Flinn
Gd/Res	Lackland Air Force Base	TX	Gainer	22	58	0	80 / 83	163	JC-S Brad McRee	AF Mike Flinn

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
112	Lackland Air Force Base, TX	Air Force - 46	\$8.10	2	(\$4.69)	(\$32.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	McConnell Air Force Base	KS	Gainer	63	3	0	66 47	113	JC-S Lesia Mandzia	AF
Active	Lackland Air Force Base	TX	Realign	-103	-4	0	-107 -90	-197	JC-S Lesia Mandzia	AF

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
113	Hill Air Force Base, UT, Edwards Air Force Base, CA, Mountain Home Air Force, Base, ID,	Air Force - 47	\$28.20	4	(\$7.23)	(\$85.90)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Luke Air Force Base	AZ	Realign	-29	-1	0	-30 -22	-52	AF A. Beauchamp, D	JC-S Brad McRee
Active	Edwards Air Force Base	CA-Coyle	Realign	-2	0	0	-2 -1	-3	AF A. Beauchamp, D	JC-S Brad McRee
Active	Homestead Air Reserve Station	FL	Gainer	0	42	0	42 41	83	AF A. Beauchamp, D	JC-S Brad McRee
Active	Mountain Home Air Force Base	ID	Realign	-40	-1	0	-41 -23	-64	AF A. Beauchamp, D	JC-S Brad McRee
Active	Nellis Air Force Base	NV-Bilbray	Realign	-19	0	0	-19 -12	-31	AF A. Beauchamp, D	JC-S Brad McRee
Active	Shaw Air Force Base	SC	Gainer	-4	12	0	8 8	16	AF A. Beauchamp, D	JC-S Brad McRee
Active	Carswell ARS, Naval Air Station Fort Worth	TX	Gainer	0	71	0	71 76	147	AF A. Beauchamp, D	JC-S Brad McRee
Active	Hill Air Force Base	UT-Hansen	Realign	80	-201	0	-121 -124	-245	AF A. Beauchamp, D	JC-S Brad McRee
Active	Langley Air Force Base	VA-Gehman	Gainer	1	0	0	1 1	2	AF A. Beauchamp, D	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
114	Langley Air Force Base, VA	Air Force - 49	\$1.80	3	(\$1.47)	(\$8.30)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Tyndall Air Force Base	FL	Gainer	11	0	0	11 10	21	AF A. Beauchamp	JC-S Brad McRee
Active	Langley Air Force Base	VA-Gehman	Realign	-19	0	0	-19 -20	-39	AF A. Beauchamp	JC-S Brad McRee

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
115	Richmond Air Guard Station, VA, Des Moines International Airport Air Guard Station, IA	Air Force - 50	\$24.20	10	\$11.59	(\$13.20)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Gd/Res	Homestead Air Reserve Station	FL	Gainer	0	29	0	29 28	57	JC-S Brad McRee, Mik	AF Mike Flinn, Bra
Gd/Res	Des Moines International Airport Air Guard Station	IA	Realign	-12	-98	0	-110 -80	-190	JC-S Brad McRee, Mik	AF Mike Flinn, Bra
Gd/Res	Toledo Express Airport Air Guard Station	OH	Gainer	14	111	0	125 89	214	JC-S Brad McRee, Mik	AF Mike Flinn, Bra
Gd/Res	Tulsa International Airport Air Guard Station	OK	Gainer	13	54	0	67 54	121	JC-S Brad McRee, Mik	AF Mike Flinn, Bra
Gd/Res	Richmond International Airport Air Guard Station	VA-Gehman	Realign	-25	-101	0	-126 -92	-218	JC-S Brad McRee, Mik	AF Mike Flinn, Bra

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
120	Aviation Logistics School	E&T - 5	\$492.30	13	\$348.07	(\$77.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Fort Rucker	AL	Gainer	1,752	256	0	2,008 1,812	3,820	Army Dean Rhody	JC-S Syd Carroll
Active	Fort Eustis	VA-Gehman	Realign	-2,262	-148	0	-2,410 -2,588	-4,998	Army Dean Rhody	JC-S Syd Carroll

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
121	Combat Service Support Center	E&T - 6	\$754.00	6	\$352.42	(\$934.20)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Redstone Arsenal	AL	Realign	-1,311	-132	0	-1,443 -675	-2,118	Army Dean Rhody	JC-S Syd Carroll
Active	Aberdeen Proving Ground	MD	Realign	-3,857	-343	0	-4,200 -3,184	-7,384	Army Dean Rhody	JC-S Syd Carroll
Active	Fort Eustis	VA-Gehman	Realign	-1,499	-210	0	-1,709 -1,870	-3,579	Army Dean Rhody	JC-S Syd Carroll
Active	Fort Lee	VA-Gehman	Gainer	5,672	303	0	5,975 3,467	9,442	Army Dean Rhody	JC-S Syd Carroll

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
122	Joint Center for Consolidated Transportation Management Training	E&T - 7	\$1.50	1	(\$5.78)	(\$18.00)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Lackland Air Force Base	TX	Realign	-140	-15	0	-155 -103	-258	JC-S Syd Carroll	
Active	Fort Lee	VA-Gehman	Gainer	136	4	0	140 80	220	JC-S Syd Carroll	

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
123	Joint Center of Excellence for Culinary Training	E&T - 8	\$5.00	4	(\$2.57)	(\$16.10)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Lackland Air Force Base	TX	Realign	-282	-9	0	-291 -179	-470	JC-S Syd Carroll	
Active	Fort Lee	VA-Gehman	Gainer	276	0	0	276 156	432	JC-S Syd Carroll	

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
124	Joint Center of Excellence for Religious Training and Education	E&T - 9	\$1.00	1	(\$3.96)	(\$11.90)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Maxwell Air Force Base	AL	Realign	-19	-1	0	-20 -11	-31	JC-S Syd Carroll	
Active	Naval Air Station Meridian	MS	Realign	-15	0	-1	-16 -12	-28	JC-S Syd Carroll	
Active	Naval Station Newport	RI	Realign	-37	-2	0	-39 -46	-85	JC-S Syd Carroll	
Active	Fort Jackson	SC	Gainer	68	3	0	71 35	106	JC-S Syd Carroll	

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
129	Co-locate Miscellaneous Air Force Leased Locations and National Guard Headquarters L	H&SA - 3	\$90.50	1	(\$10.83)	(\$308.30)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Andrews Air Force Base	MD	Gainer	640	450	271	1,361 919	2,280	JC-S Carol Schmidt/To	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-240	-169	0	-409 -278	-687	JC-S Carol Schmidt/To	JC-S Tim Abrell
Active	Headquarters Battalion, Headquarters Marine Corps, Henderson Hall	VA-Gehman	Gainer	412	186	81	679 450	1,129	JC-S Carol Schmidt/To	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-119	-160	-10	-289 -201	-490	JC-S Carol Schmidt/To	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-753	-342	-385	-1,480 -983	-2,263	JC-S Carol Schmidt/To	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
130	Co-locate Defense Military Department Adjudication Activities	H&SA - 5	\$67.10	13	\$47.51	(\$11.30)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Leased Space - AZ	AZ	Closure	0	-1	0	-1 -1	-2	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - CA	CA-Coyle	Closure	-2	-10	-2	-14 -8	-22	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Bolling Air Force Base	DC	Realign	-32	-91	-60	-183 -128	-311	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Naval District Washington	DC	Realign	0	-136	-12	-148 -111	-259	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Natick Soldier Systems Center	MA	Realign	0	-1	0	-1 0	-1	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - MD	MD	Closure	0	-42	0	-42 -40	-82	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Fort Meade	MD	Gainer	28	556	153	737 688	1,425	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - OH	OH	Closure	0	-177	-59	-236 -145	-381	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Closure	-2	-140	-22	-164 -123	-287	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Closure	-1	-5	0	-6 -4	-10	JC-S Carol Schmidt	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
131	Co-locate Military Department Investigation Agencies with DoD Counterintelligence and	H&SA - 8	\$174.00	7	\$87.99	(\$172.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Leased Space - CA	CA-Coyle	Closure	0	-4	-2	-6 -5	-11	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - CO	CO	Closure	0	-11	0	-11 -11	-22	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Peterson Air Force Base	CO	Gainer	0	11	36	47 36	83	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Naval District Washington	DC	Realign	-82	-526	-102	-710 -516	-1,226	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - GA	GA	Closure	0	-6	-2	-8 -6	-14	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Andrews Air Force Base	MD	Realign	-273	-165	-362	-800 -534	-1,334	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - MD	MD	Closure	-3	-79	-76	-158 -146	-304	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - OH	OH	Closure	0	-10	0	-10 -8	-18	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Fort Belvoir	VA-Gehman	Realign	-161	-163	-85	-409 -279	-688	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Marine Corps Base Quantico	VA-Gehman	Gainer	496	1,357	1,216	3,069 2,143	5,212	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Closure	-1	-454	0	-455 -343	-798	JC-S Carol Schmidt	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
137	Consolidate Civilian Personnel Offices within each Military Department and the Defense	H&SA - 19	\$97.50	4	\$46.37	(\$196.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Fort Richardson	AK	Realign	-2	-59	-1	-62 -54	-116	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Fort Huachuca	AZ	Gainer	0	44	1	45 32	77	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Naval Base Coronado	CA-Coyle	Gainer	0	198	0	198 212	410	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Human Resources Support Center Southwest	CA-Coyle	Realign	0	-164	0	-164 -175	-339	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Bolling Air Force Base	DC	Realign	0	-37	0	-37 -28	-65	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Robins Air Force Base	GA	Realign	-1	-94	0	-95 -59	-154	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Naval Station Pearl Harbor	HI	Realign	0	-68	0	-68 -68	-136	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Rock Island Arsenal	IL	Realign	0	-251	0	-251 -219	-470	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Defense Finance and Accounting Service, Indianapolis	IN	Gainer	0	22	4	26 16	42	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Fort Riley	KS	Gainer	0	106	0	106 80	186	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Aberdeen Proving Ground	MD	Gainer	0	106	0	106 101	207	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Human Resources Support Center Southeast	MS	Realign	0	-138	-10	-148 -131	-279	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Defense Supply Center Columbus	OH	Gainer	0	237	0	237 194	431	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Wright Patterson Air Force Base	OH	Realign	0	-127	0	-127 -107	-234	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Tinker Air Force Base	OK	Realign	0	-111	0	-111 -140	-251	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Naval Support Activity Philadelphia	PA	Gainer	0	291	0	291 237	528	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Human Resources Support Center Northeast	PA	Realign	0	-174	-9	-183 -148	-331	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Randolph Air Force Base	TX	Gainer	1	379	0	380 425	805	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Hill Air Force Base	UT-Hansen	Realign	0	-85	0	-85 -82	-167	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	0	-323	-6	-329 -249	-578	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Human Resources Support Center Northwest	WA	Gainer	0	23	0	23 24	47	JC-S Carol Schmidt	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
141	Consolidate Media Organizations into a New Agency for Media and Publications	H&SA - 30	\$42.00	4	\$2.90	(\$89.00)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Leased Space - DC	DC	Realign	-103	-68	-10	-181 -123	-296	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Fort Meade	MD	Gainer	225	238	241	704 609	1,313	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - TX	TX	Realign	-77	-65	-131	-273 -242	-410	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-65	-117	-100	-282 -195	-477	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Fort Belvoir	VA-Gehman	Realign	-3	0	0	-3 -2	-4	JC-S Carol Schmidt	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
142	Consolidate Transportation Command Components	H&SA - 31	\$101.80	1	(\$339.32)	\$1,278.20

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Scott Air Force Base	IL	Gainer	-209	654	86	531 634	1,165	JC-S Jim Durso	JC-S Tim Abrell
Active	Fort Eustis	VA-Gehman	Realign	-23	-300	-54	-377 -498	-875	JC-S Jim Durso	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-24	-508	-325	-857 -615	-1,472	JC-S Jim Durso	JC-S Tim Abrell
Active	Naval Station Norfolk	VA-Gehman	Realign	-1	-104	0	-105 -145	-250	JC-S Jim Durso	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
143	Consolidate/Co-locate Active and Reserve Personnel & Recruiting Centers for Army and	H&SA - 33	\$119.30	1	(\$463.03)	\$1,913.40

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Air Reserve Personnel Center	CO	Realign	-122	-284	-59	-465 -363	-828	JC-S Collen Turner	JC-S Tim Abrell
Active	Robins Air Force Base	GA	Gainer	0	30	-4	26 16	42	JC-S Collen Turner	JC-S Tim Abrell
Active	Leased Space - IN	IN	Realign	-25	-111	-1	-137 -90	-227	JC-S Collen Turner	JC-S Tim Abrell
Active	Fort Knox	KY	Gainer	619	2,175	326	3,120 2,365	5,485	JC-S Collen Turner	JC-S Tim Abrell
Active	Leased Space - MO	MO	Realign	-709	-1,234	-150	-2,093 -2,078	-4,171	JC-S Collen Turner	JC-S Tim Abrell
Active	Randolph Air Force Base	TX	Gainer	110	243	63	416 414	830	JC-S Collen Turner	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-575	-1,438	-164	-2,177 -1,558	-3,735	JC-S Collen Turner	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
144	Create Joint Mobilization Sites	H&SA - 35	\$0.10	1	(\$30.85)	(\$37.90)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Submarine Base New London	CT	Realign	-3	0	0	-3 -2	-5	JC-S Collen Turner	JC-S Brad McRee
Active	Fort Dix	NJ	Gainer	3	0	0	3 2	5	JC-S Collen Turner	JC-S Brad McRee
Active	Fort Jackson	SC	Realign	-1	0	0	-1 0	-1	JC-S Collen Turner	JC-S Brad McRee
Active	Fort Eustis	VA-Gehman	Realign	-1	0	0	-1 -1	-2	JC-S Collen Turner	JC-S Brad McRee

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Defense Finance and Accounting Service, Seaside	CA-Coyle	Closure	-10	-51	0	-61 -61	-122	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Oakland	CA-Coyle	Closure	0	-50	0	-50 -40	-90	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, San Bernardino	CA-Coyle	Closure	0	-120	0	-120 -121	-241	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, San Diego	CA-Coyle	Closure	-3	-237	0	-240 -256	-496	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Air Reserve Personnel Center	CO	Gainer	14	532	0	546 477	1,023	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Air Reserve Personnel Center	CO	Realign	6	-195	0	-189 -169	-358	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Naval Air Station Pensacola	FL	Realign	-1	-636	0	-637 -1,099	-1,736	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Orlando	FL	Closure	-9	-200	0	-209 -204	-413	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Naval Station Pearl Harbor	HI	Realign	-29	-177	0	-206 -198	-404	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Rock Island Arsenal	IL	Realign	0	-235	0	-235 -205	-440	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Indianapolis	IN	Gainer	72	2,313	0	2,385 1,701	4,086	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Indianapolis	IN	Gainer	42	1,043	0	1,085 770	1,855	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Lexington	KY	Closure	-5	-40	0	-45 -26	-71	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Patuxent River	MD	Closure	0	-53	0	-53 -70	-123	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Limestone	ME	Closure	0	-241	0	-241 -149	-390	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Kansas City	MO	Closure	-37	-576	0	-613 -548	-1,161	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, St. Louis	MO	Closure	-2	-291	0	-293 -317	-610	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Offutt Air Force Base	NE	Realign	0	-235	0	-235 -259	-494	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Rome	NY	Closure	0	-290	0	-290 -274	-564	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Dayton	OH	Closure	0	-230	0	-230 -194	-424	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Supply Center Columbus	OH	Gainer	0	395	0	395 323	718	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Cleveland	OH	Realign	-15	-1,013	0	-1,028 -846	-1,874	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Supply Center Columbus	OH	Gainer	65	877	0	942 742	1,684	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Fort Sill	OK	Realign	-52	-181	0	-233 -206	-439	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Charleston	SC	Closure	0	-368	0	-368 -607	-975	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, San Antonio	TX	Closure	-32	-303	0	-335 -366	-701	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Naval Station Norfolk	VA-Gehman	Realign	-3	-311	0	-314 -435	-749	IA Marilyn Waleski	JC-S Tom Pantelide
Active	Defense Finance and Accounting Service, Arlington	VA-Gehman	Realign	-7	-401	0	-408 -307	-715	IA Marilyn Waleski	JC-S Tom Pantelide

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
149	Relocate Miscellaneous Department of Navy Leased Locations	H&SA - 49	\$61.90	1	\$12.79	(\$164.00)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Leased Space - DC	DC	Gainer	0	79	0	79 59	138	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Naval District Washington	DC	Gainer	24	498	164	686 500	1,186	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Naval Air Station Patuxent River	MD	Gainer	0	164	6	170 222	392	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - MD	MD	Realign	0	-164	0	164 -217	-381	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Arlington Service Center	VA-Gehman	Gainer	435	406	0	841 579	1,420	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-459	-973	0	1,432 -1,024	-2,456	JC-S Carol Schmidt	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	0	-10	0	10 -7	-17	JC-S Carol Schmidt	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
150	Naval Weapons Station Seal beach, CA	Ind - 4	\$4.10	1	(\$2.26)	(\$17.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Anniston Army Depot	AL	Gainer	0	2	0	2 1	3	Navy C.W. Furlow	JC-S George Delgad
Active	Naval Weapons Station Seal Beach	CA-Coyle	Realign	0	-47	0	47 -38	-85	Navy C.W. Furlow	JC-S George Delgad
Active	Marine Corps Logistics Base Albany	GA	Gainer	0	5	0	5 3	8	Navy C.W. Furlow	JC-S George Delgad
Active	Tobyhanna Army Depot	PA	Gainer	0	31	0	31 21	52	Navy C.W. Furlow	JC-S George Delgad
Active	Letterkenny Army Depot	PA	Gainer	0	2	0	2 1	3	Navy C.W. Furlow	JC-S George Delgad

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
151	Riverbank Army Ammunition Plant, CA	Ind - 5	\$25.20	3	\$10.44	(\$53.30)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Riverbank Army Ammunition Plant	CA-Coyle	Closure	0	-4	-85	89 -16	-105	JC-S George Delgado	Army Liz Bieri

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
152	Sierra Army Depot, CA	Ind - 6	\$33.40	7	\$7.21	(\$66.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Sierra Army Depot	CA-Coyle	Realign	0	0	0	0 0	0	JC-S George Delgado	Army Liz Bieri
Active	Crane Army Ammunition Plant	IN	Realign	0	0	0	0 0	0	JC-S George Delgado	Army Liz Bieri
Active	McAlester Army Ammunition Plant	OK	Realign	0	0	0	0 0	0	JC-S George Delgado	Army Liz Bieri
Active	Tooele Army Depot	UT-Hansen	Realign	0	0	0	0 0	0	JC-S George Delgado	Army Liz Bieri

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
153	Rock Island Arsenal, IL	Ind - 7	\$27.00	9	\$16.20	(\$13.80)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Anniston Army Depot	AL	Gainer	0	119	0	119 88	207	JC-S George Delgado	Army Liz Bieri
Active	Rock Island Arsenal	IL	Realign	0	-181	0	181 -158	-339	JC-S George Delgado	Army Liz Bieri
Active	Letterkenny Army Depot	PA	Gainer	0	27	0	27 14	41	JC-S George Delgado	Army Liz Bieri

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
161	Lackland Air Force Base, TX	Ind - 15	\$10.20	3	\$0.07	(\$28.00)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Tobyhanna Army Depot	PA	Gainer	0	138	0	138 / 96	234 AF	A. Beauchamp	JC-S George Delgado
Active	Lackland Air Force Base	TX	Realign	0	-177	0	-177 / -198	-375 AF	A. Beauchamp	JC-S George Delgado

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
162	Lone Star Army Ammunition Plant	Ind - 16	\$29.00	1	\$4.66	(\$164.20)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Lone Star Army Ammunition Plant	TX	Closure	-2	-18	-129	-149 / -79	-228 JC-S	George Delgado	Army Liz Bieri

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
163	Desert Chemical Depot, UT	Ind - 17	\$4.40	1	(\$65.05)	(\$356.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Deseret Chemical Depot	UT-Hansen	Closure	-186	-62	0	-248 / -142	-390 JC-S	George Delgado	Army Liz Bieri

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
164	Ship Intermediate Maintenance Activity Norfolk, VA	Ind - 18	\$10.60	1	(\$26.82)	(\$104.30)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Naval Station Norfolk	VA-Gehman	Realign	-217	-242	0	-459 / -564	-1,023 Navy	C.W. Furlow	JC-S George Delgado
Active	Naval Shipyard Norfolk	VA-Gehman	Gainer	164	200	0	364 / 449	813 Navy	C.W. Furlow	JC-S George Delgado

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
167	Defense Intelligence Agency	Int - 3	\$96.70	8	\$48.78	(\$52.80)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
									JC-S Michael Delaney	JC-S Tom Pantelide

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
168	National Geospatial Intelligence Agency	Int - 4	\$1,117.30	8	\$796.70	(\$535.10)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
									JC-S Michael Delaney	JC-S Tom Pantelide

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
169	Walter Reed National Military Medical Center, Bethesda, MD	Med - 4	\$988.80	10	\$724.20	(\$301.20)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Walter Reed Army Medical Center	DC	Realign	-2,679	-2,388	-750	-5,817	-3,980	-9,797	JC-S Lesia Mandzia
Active	Dover Air Force Base	DE	Gainer	112	128	0	240	244	484	JC-S Lesia Mandzia
Active	Aberdeen Proving Ground	MD	Gainer	12	13	44	69	59	128	JC-S Lesia Mandzia
Active	Fort Detrick	MD	Gainer	63	17	88	168	127	295	JC-S Lesia Mandzia
Active	National Naval Medical Center Bethesda	MD	Gainer	839	109	0	948	689	1,637	JC-S Lesia Mandzia
Active	Fort Sam Houston	TX	Gainer	96	51	63	210	187	397	JC-S Lesia Mandzia
Active	Undistributed or Overseas Reductions	US	Realign	13	47	0	60	0	60	JC-S Lesia Mandzia
Active	Fort Belvoir	VA-Gehman	Gainer	1,258	992	0	2,250	1,538	3,788	JC-S Lesia Mandzia

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
170	Brooks City Base, TX	Med - 6	\$325.30	2	\$45.93	(\$940.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Active	Aberdeen Proving Ground	MD	Gainer	35	26	27	88	73	161	JC-S Lesia Mandzia	AF Mike Flinn
Active	Holloman Air Force Base	NM	Realign	-17	0	0	-17	-11	-28	JC-S Lesia Mandzia	AF Mike Flinn
Active	Wright Patterson Air Force Base	OH	Gainer	579	409	69	1,057	852	1,909	JC-S Lesia Mandzia	AF Mike Flinn
Active	Randolph Air Force Base	TX	Gainer	1	77	0	78	86	164	JC-S Lesia Mandzia	AF Mike Flinn
Active	Brooks City-Base	TX	Closure	-1,297	-1,268	-358	-2,923	-2,799	-5,722	JC-S Lesia Mandzia	AF Mike Flinn
Active	Lackland Air Force Base	TX	Gainer	220	361	127	708	690	1,398	JC-S Lesia Mandzia	AF Mike Flinn
Active	Fort Sam Houston	TX	Gainer	10	17	13	40	37	77	JC-S Lesia Mandzia	AF Mike Flinn

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
171	McChord Air Force Base, WA	Med - 9	\$1.10	1	(\$55.12)	(\$164.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:	
Active	Fort Lewis	WA	Gainer	124	13	0	137	106	243	JC-S Lesia Mandzia	AF Mike Flinn
Active	McChord Air Force Base	WA	Realign	-156	-29	-7	-192	-153	-345	JC-S Lesia Mandzia	AF Mike Flinn

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
174	Joint Centers of Excellence for Chemical, Biologist, and Medical Research and Develop	Med - 15	\$73.90	7	\$45.93	(\$46.00)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Potomac Annex	DC	Realign	-4	-5	-3	-12	-6	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Walter Reed Army Medical Center	DC	Gainer	11	15	128	154	101	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Naval Air Station Pensacola	FL	Realign	-22	-12	-6	-40	-53	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Tyndall Air Force Base	FL	Realign	-15	-19	0	-34	-34	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Naval Station Great Lakes	IL	Realign	-67	-21	-11	-99	-149	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Naval Support Activity Crane	IN	Realign	0	-57	-11	-68	-30	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Fort Detrick	MD	Gainer	13	26	-132	-93	285	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Leased Space - MD	MD	Realign	-16	-35	0	-51	-37	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Aberdeen Proving Ground	MD	Gainer	33	256	83	372	343	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Bethesda/Chevy Chase	MD	Realign	-5	-2	0	-7	-3	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Wright Patterson Air Force Base	OH	Gainer	22	11	6	39	30	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Fort Sam Houston	TX	Gainer	61	20	16	97	85	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Fort Belvoir	VA-Gehman	Realign	-9	-47	-11	-67	-47	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-9	-36	-44	-89	-61	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Naval Surface Warfare Center Dahlgren	VA-Gehman	Realign	0	-131	-17	-148	-172	JC-S Lesia Mandzia	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
175	Commodity Management Privatization	S&S - 5	\$6.40	1	(\$333.75)	(\$735.90)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Anniston Army Depot	AL	Realign	0	-1	0	-1	0	JC-S Jim Durso	JC-S Valerie Mills
Active	Defense Distribution Depot San Joaquin	CA-Coyle	Realign	0	-31	0	-31	-20	JC-S Jim Durso	JC-S Valerie Mills
Active	Naval Station Pearl Harbor	HI	Realign	0	-1	0	-1	-1	JC-S Jim Durso	JC-S Valerie Mills
Active	Detroit Arsenal	MI	Realign	0	-30	0	-30	-18	JC-S Jim Durso	JC-S Valerie Mills
Active	Defense Supply Center Columbus	OH	Gainer	0	4	0	4	3	JC-S Jim Durso	JC-S Valerie Mills
Active	Tinker Air Force Base	OK	Realign	0	-1	0	-1	-1	JC-S Jim Durso	JC-S Valerie Mills
Active	Defense Distribution Depot Susquehanna	PA	Realign	0	-15	0	-15	-13	JC-S Jim Durso	JC-S Valerie Mills
Active	Naval Support Activity Mechanicsburg	PA	Realign	0	-1	0	-1	0	JC-S Jim Durso	JC-S Valerie Mills
Active	Defense Supply Center Richmond	VA-Gehman	Realign	0	-32	0	-32	-24	JC-S Jim Durso	JC-S Valerie Mills
Active	Naval Station Norfolk	VA-Gehman	Realign	0	-7	0	-7	-9	JC-S Jim Durso	JC-S Valerie Mills
Active	Naval Station Bremerton	WA	Realign	0	-1	0	-1	-1	JC-S Jim Durso	JC-S Valerie Mills

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
178	Co-locate Extramural Research Program Managers	Tech - 5	\$153.50	2	(\$107.12)	(\$572.70)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	National Naval Medical Center Bethesda	MD	Gainer	143	827	-29	941 839	1,780	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Army Research Office, Durham	NC	Realign	-1	-113	0	114 -66	-180	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-23	-110	0	133 -97	-230	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Center for Naval Research	VA-Gehman	Realign	-25	-313	0	338 -252	-590	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	-18	-182	0	200 -148	-348	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Leased Space - VA	VA-Gehman	Realign	0	-1	0	1 0	-1	JC-S Lesia Mandzia	JC-S Tim Abrell
Active	Fort Belvoir	VA-Gehman	Realign	-76	-132	0	208 -147	-355	JC-S Lesia Mandzia	JC-S Tim Abrell

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
179	Consolidate Air and Space C4ISR Research, Development, Acquisition, Test & Evaluation	Tech - 6	\$254.40	8	\$115.25	(\$238.00)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Maxwell Air Force Base	AL	Realign	-724	-549	0	1,273 -914	-2,187	JC-S Les Farrington	AF David Combs
Active	Edwards Air Force Base	CA-Coyle	Gainer	23	42	0	65 74	139	JC-S Les Farrington	AF David Combs
Active	Eglin Air Force Base	FL	Realign	-28	-50	0	78 -61	-139	JC-S Les Farrington	AF David Combs
Active	Hanscom Air Force Base	MA	Gainer	559	824	0	1,383 841	2,224	JC-S Les Farrington	AF David Combs
Active	Wright Patterson Air Force Base	OH	Realign	-62	-542	0	604 -506	-1,110	JC-S Les Farrington	AF David Combs
Active	Lackland Air Force Base	TX	Realign	-12	-42	0	54 -57	-111	JC-S Les Farrington	AF David Combs

Run ID	DoD Scenario	Recommendation Page	1- Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
180	Consolidate Ground Vehicle Development & Acquisition in a Joint Center	Tech - 7	\$3.80	2	\$1.90	(\$17.10)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Redstone Arsenal	AL	Realign	-4	-73	0	77 -57	-134	JC-S Les Farrington	N/A N/A
Active	Detroit Arsenal	MI	Gainer	3	103	0	106 64	170	JC-S Les Farrington	N/A N/A
Active	U.S. Marine Corps Direct Reporting Program Manager Advanced Amphibious Assault	VA-Gehman	Realign	0	-32	0	32 -24	-56	JC-S Les Farrington	N/A N/A

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
184	Create a Naval Integrated Weapons & Armaments Research, Development & Acquisition,	Tech - 15	\$358.10	7	\$148.66	(\$433.40)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Naval Base Ventura County	CA-Coyle	Realign	-220	-1,679	-351	-2,250 -2,760	-5,010	JC-S Les Farrington	Navy David Epstein
Active	Naval Air Weapons Station China Lake	CA-Coyle	Gainer	187	1,961	493	2,641 3,168	5,809	JC-S Les Farrington	Navy David Epstein
Active	Naval Weapons Station Seal Beach	CA-Coyle	Realign	0	-24	-21	-45 -31	-76	JC-S Les Farrington	Navy David Epstein
Active	Naval Base Point Loma	CA-Coyle	Realign	0	-47	0	-47 -50	-97	JC-S Les Farrington	Navy David Epstein
Active	Naval Support Activity Crane	IN	Realign	0	-227	-31	-258 -117	-375	JC-S Les Farrington	Navy David Epstein
Active	Naval Air Station Patuxent River	MD	Realign	0	-110	-148	-258 -285	-543	JC-S Les Farrington	Navy David Epstein
Active	Naval Surface Warfare Center Indian Head	MD	Realign	0	-52	0	-52 -39	-91	JC-S Les Farrington	Navy David Epstein
Active	Naval Surface Warfare Center Dahlgren	VA-Gehman	Realign	0	-133	-22	-155 -177	-332	JC-S Les Farrington	Navy David Epstein
Active	Naval Weapons Station Yorktown	VA-Gehman	Realign	0	-49	-12	-61 -81	-142	JC-S Les Farrington	Navy David Epstein

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
185	Create an Air Integrated Weapons & Armaments Research, Development & Acquisition, T	Tech - 18	\$2.70	2	(\$4.87)	(\$17.90)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Eglin Air Force Base	FL	Gainer	26	57	0	83 65	148	JC-S Les Farrington	
Active	Hill Air Force Base	UT-Hansen	Realign	-7	-26	0	-33 -31	-64	JC-S Les Farrington	
Active	Fort Belvoir	VA-Gehman	Realign	-24	-41	0	-65 -46	-111	JC-S Les Farrington	

Run ID	DoD Scenario	Recommendation Page	1-Time Cost (\$M)	Payback	6 Yr Net (\$M)	20-Yr NPV (\$M)
186	Create an Integrated Weapons & Armaments Specialty Site for Guns and Ammunition	Tech - 19	\$116.30	13	\$81.24	(\$32.60)

Affected Bases

Component:	Base Name:	State:	Action:	Net Mil:	Net Civ:	Net Cont:	Total Dir / Indir:	Total Chngs:	Lead Team & Analyst:	Spt Team & Analyst:
Active	Naval Air Weapons Station China Lake	CA-Coyle	Realign	0	-5	0	-5 -6	-11	JC-S Les Farrington	Army Rhody
Active	Naval Weapons Station Fallbrook	CA-Coyle	Realign	0	-118	0	-118 -126	-244	JC-S Les Farrington	Army Rhody
Active	Naval Support Activity Crane	IN	Realign	0	-236	0	-236 -106	-342	JC-S Les Farrington	Army Rhody
Active	Navy Recruiting Command Louisville	KY	Realign	-6	-217	0	-223 -165	-388	JC-S Les Farrington	Army Rhody
Active	Army Research Laboratory, Adelphi	MD	Realign	0	-43	0	-43 -39	-82	JC-S Les Farrington	Army Rhody
Active	Naval Surface Warfare Center Indian Head	MD	Realign	0	-43	0	-43 -32	-75	JC-S Les Farrington	Army Rhody
Active	Naval Weapons Station Earle	NJ	Realign	0	-63	0	-63 -55	-118	JC-S Les Farrington	Army Rhody
Active	Picatinny Arsenal	NJ	Gainer	5	688	0	693 565	1,258	JC-S Les Farrington	Army Rhody
Active	Naval Surface Warfare Center Dahlgren	VA-Gehman	Realign	0	-83	0	-83 -102	-185	JC-S Les Farrington	Army Rhody





**THE 2005 DEFENSE BASE CLOSURE  
AND REALIGNMENT COMMISSION  
PROCESS**

## Defense Base Closure and Realignment Commission



### HISTORY OF BASE CLOSURES

- 1977 LEGISLATION, 10 U.S.C. 2687
  - STOPPED CLOSURES FOR A DECADE
- 1988 LEGISLATION, PUBLIC LAW 100-526
  - CONGRESS CODIFIED COMMISSION CHARTERED BY SECDEF
  - 86 CLOSURES AND 13 REALIGNMENTS
  - SUCCESSFUL PROCESS BUT HAD DEFICIENCIES
- 1990 -- SECDEF ANNOUNCED INTENT TO CLOSE ADDITIONAL BASES
  - CONGRESS ENACTED NEW LEGISLATION
- 1990 LEGISLATION: DEFENSE BASE CLOSURE AND REALIGNMENT ACT OF 1990
  - CREATED COMMISSIONS IN 1991, 1993, AND 1995
- FY 05 DEFENSE AUTHORIZATION ACT AMENDED 1990 ACT AND ESTABLISHED 2005 COMMISSION

Defense Base Closure and Realignment Commission



**DEFENSE BASE CLOSURE AND REALIGNMENT  
ACT OF 1990, AS AMENDED**

"TO PROVIDE A FAIR PROCESS THAT WILL RESULT IN THE  
TIMELY CLOSURE AND REALIGNMENT OF MILITARY  
INSTALLATIONS INSIDE THE UNITED STATES."

[Section 2901(b)]

# Defense Base Closure and Realignment Commission



## DEFENSE BASE CLOSURE AND REALIGNMENT ACT OF 1990, AS AMENDED

### THE PLAYERS

- NINE MEMBERS, APPOINTED BY PRESIDENT, CONFIRMED BY SENATE
- GAO:
  - PROVIDE DIRECT AUDIT ASSISTANCE TO COMMISSION
  - REPORT ON PROCESS AND RECOMMENDATIONS BY JULY 1

# Defense Base Closure and Realignment Commission



## COMMISSIONERS

- **The Honorable Anthony J. Principi (Chairman)**
- **The Honorable James H. Bilbray**
- **The Honorable Philip E. Coyle, III**
- **Admiral Harold W. Gehman Jr., USN (Ret)**
- **The Honorable James V. Hansen**
- **General James T. Hill, USA (Ret)**
- **General Lloyd W. Newton, USAF (Ret)**
- **The Honorable Samuel K. Skinner**
- **Brigadier General Sue E. Turner, USAF (Ret)**

# Defense Base Closure and Realignment Commission



## DEFENSE BASE CLOSURE AND REALIGNMENT ACT OF 1990, AS AMENDED

### THE METHOD

- SECDEF PUBLISHES CRITERIA AND FORCE STRUCTURE PLAN USED IN DEVELOPING BASE CLOSURE AND REALIGNMENT RECOMMENDATIONS
- COMMISSION REVIEWS SECDEF RECOMMENDATIONS TO ENSURE CONSISTENCY WITH CRITERIA AND FORCE STRUCTURE PLAN
- CERTIFICATION OF DATA
- TESTIMONY BEFORE COMMISSION UNDER OATH
- COMMISSION CAN CHANGE DOD RECOMMENDATIONS IF IT FINDS SECRETARY OF DEFENSE "DEVIATED SUBSTANTIALLY" FROM SELECTION CRITERIA OR FORCE STRUCTURE PLAN

# Defense Base Closure and Realignment Commission



## COMMISSION PROCESS

- INVESTIGATIVE HEARINGS MAY
- GAO REPORT JULY 1
- BASE VISITS/REGIONAL HEARINGS MAY - JULY
- ADDS/SUBSTITUTIONS HEARING MID-JULY
- CONGRESSIONAL TESTIMONY LATE JULY
- FINAL DELIBERATION HEARING LATE-AUGUST
- REPORT TO THE PRESIDENT SEPTEMBER 8

# Defense Base Closure and Realignment Commission



## COMMISSION RESPONSIBILITIES

### ▪ ENSURE FAIRNESS:

- "IN CONSIDERING INSTALLATIONS FOR CLOSURE OR REALIGNMENT, THE SECRETARY SHALL CONSIDER ALL MILITARY INSTALLATIONS INSIDE THE UNITED STATES EQUALLY WITHOUT REGARD TO WHETHER THE INSTALLATION HAS BEEN PREVIOUSLY CONSIDERED OR PROPOSED FOR CLOSURE OR REALIGNMENT BY THE DEPARTMENT."

[Section 2903(c)(3), Public Law 101-510]

### ▪ ENSURE OPENNESS:

- "EACH MEETING OF THE COMMISSION, OTHER THAN MEETINGS IN WHICH CLASSIFIED INFORMATION IS TO BE DISCUSSED, SHALL BE OPEN TO THE PUBLIC."

[Section 2902(e)(2)(A), Public Law 101-510]

# Defense Base Closure and Realignment Commission



## COMMISSION POLICIES

- EVERY MAJOR BASE UNDER CONSIDERATION VISITED BY AT LEAST ONE COMMISSIONER
- REGIONAL HEARINGS GIVE COMMUNITIES A CHANCE TO TESTIFY
- ALL DOCUMENTATION USED IN DELIBERATIONS AVAILABLE TO GENERAL PUBLIC
- ALL COMMISSION ACTIVITIES OPEN TO THE PRESS AND THE PUBLIC
- EVERY AFFECTED COMMUNITY WILL BE HEARD

# Defense Base Closure and Realignment Commission



## BASE CLOSURE CRITERIA

### MILITARY VALUE CRITERIA:

1. The current and future mission capabilities and the impact on operational readiness of the total force of the Department of Defense, including the impact on joint warfighting, training, and readiness.
2. The availability and condition of land, facilities, and associated airspace (including training areas suitable for maneuver by ground, naval, or air forces throughout a diversity of climate and terrain areas and staging areas for the use of the Armed Forces in homeland defense missions) at both existing and potential receiving locations.
3. The ability to accommodate contingency, mobilization, surge, and future total force requirements at both existing and potential receiving locations to support operations and training.
4. The cost of operations and the manpower implications.

### OTHER CRITERIA:

5. The extent and timing of potential costs and savings, including the number of years, beginning with the date of completion of the closure or realignment, for the savings to exceed the costs.
6. The economic impact on existing communities in the vicinity of military installations.
7. The ability of the infrastructure of both the existing and potential receiving communities to support forces, missions, and personnel.
8. The environmental impact, including the impact of costs related to potential environmental restoration, waste management, and environmental compliance activities.

# Defense Base Closure and Realignment Commission



## FORCE STRUCTURE

	<u>FY05</u>	<u>FY07</u>	<u>FY09</u>	<u>FY11</u>
Army UEx				
Active	6	11	13	13
Reserve	1	5	8	8
Army Divisions				
Active	5			
Reserve	7	3		
Aircraft Carriers	12	11	11	11
Carrier Air Wings				
Active	10	10	10	10
Reserve	1	1	1	1
Battle Force Ships	324	325	337	342
Air Force AEFs	10	10	10	10
USMC Divisions				
Active	3	3	3	3
Reserve	1	1	1	1

# Defense Base Closure and Realignment Commission



## SPECIAL PROCEDURES FOR 2005

- Before adding a base for consideration, Commission required to provide the Secretary of Defense with at least a 15-day period in which to submit an explanation of the reasons why the installation was not included on the closure or realignment list
- After considering the Secretary's input, the Commissioners vote at the Adds Hearing on the proposed additions
- Seven Commissioners must vote in favor of adding a base for Commission consideration
- The Commission must publish a notice of proposed additions in the *Federal Register* not less than 45 days before transmitting its recommendations to the President in order to inform potentially impacted communities and DoD of any additions
- At least two Commissioners must conduct base visits and public hearings on proposed additions

# Defense Base Closure and Realignment Commission



## COST OF BASE REALIGNMENT ACTIONS “COBRA”

- CALCULATES COSTS AND SAVINGS OF USER DEFINED SCENARIOS
- A COMPARATIVE TOOL, NOT AN OPTIMIZER
- NO COSTS OR SAVINGS FROM FORCE-STRUCTURE CHANGES
- CONSTRUCTION SUPPORTS REALIGNING ACTIVITIES ONLY
- ENVIRONMENTAL CLEAN-UP COSTS NOT CAPTURED
- OVERSEAS SAVINGS NOT CAPTURED



# Defense Base Closure and Realignment Commission

## BASE CLOSURE AND REALIGNMENT RECOMMENDATIONS

	<u>DoD Recommended</u>	<u>Commission Approved</u>	<u>Commission Added</u>
1991	71	59 (83%)	1
1993	181	152 (84%)	17
1995	146	123 (84%)	9

# Defense Base Closure and Realignment Commission



## COMMISSION ADDS

	<u>Added</u>	<u>Approved</u>
1991	35	1
1993	72	17
1995	36	9

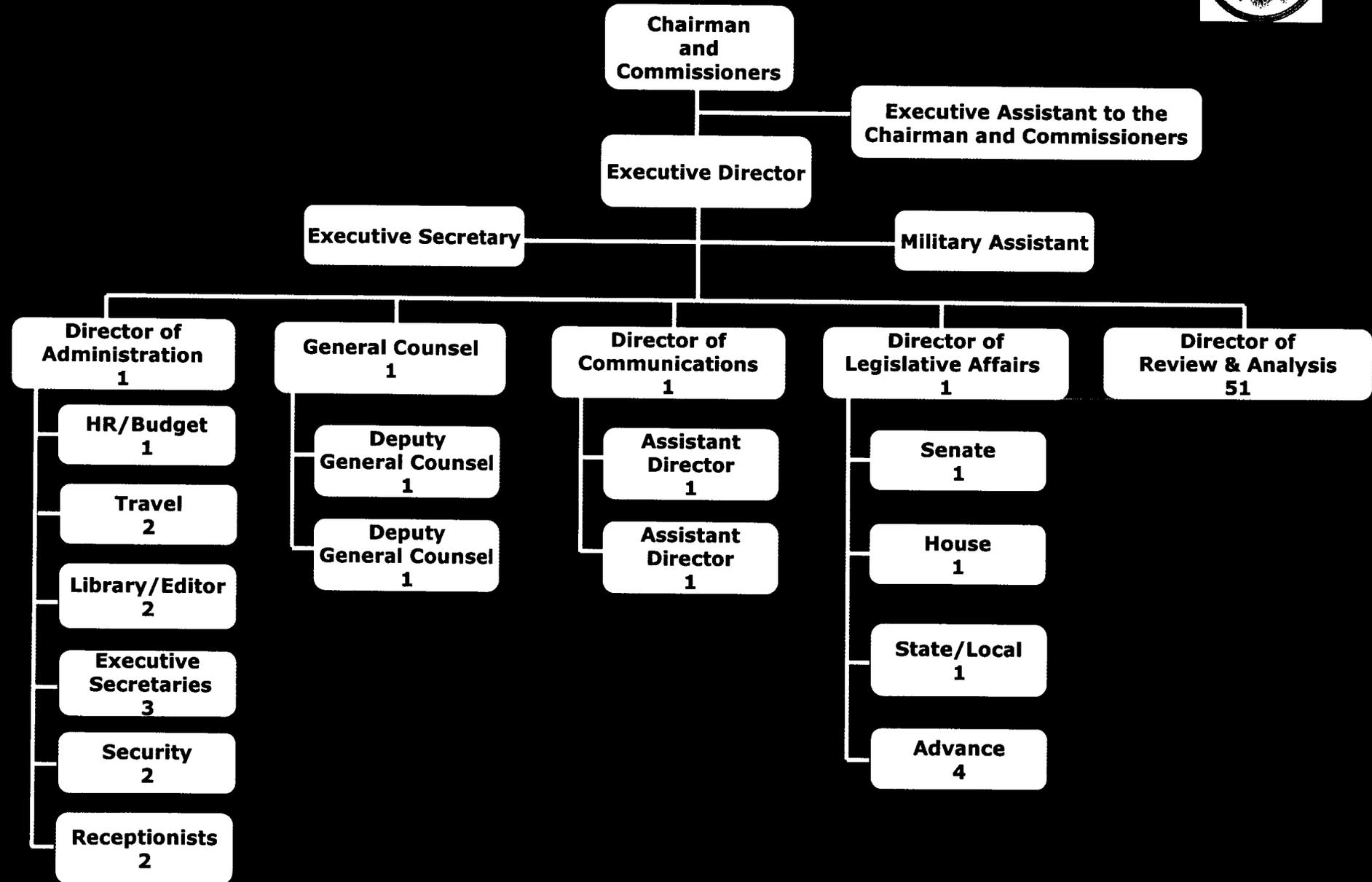
# Defense Base Closure and Realignment Commission



## Military Activity Visits and Regional Hearings

	<u>1991</u>	<u>1993</u>	<u>1995</u>
DoD Recommendations	71	181	146
Washington DC Hearings	9	11	14
Initial Regional Hearings	14	9	11
Installations Added for Consideration	35	72	36
Post Add Regional Hearings	0	8	5
Total Military Activity Visits	47	138	206
Total Regional Hearings	14	17	16
Total Hearings	23	28	30

# Defense Base Closure and Realignment Commission



# Defense Base Closure and Realignment Commission



**Director of  
Review & Analysis**  
**Deputy Director of  
Review & Analysis**

**Administrative  
Support  
1**

**Interagency Issues  
Team  
8**

**Army Team  
8**

**Navy Team  
8**

**Air Force Team  
8**

**Cross-Service Team  
16**

**NOTE: Each Service Team will have two  
Service detailees, one GAO detailee, and  
four direct hire analysts**

- COBRA
- Economic Analysis
- Environmental Analysis
- Air Space Issues
- Cartographer
- Defense Agency Analysis

- |                          |                        |
|--------------------------|------------------------|
| Industrial               | Guard & Reserve        |
| Medical                  | Education & Training   |
| Supply/Storage           | Headquarters & Support |
| Technical Test/Eval/Labs | Intel                  |

# Defense Base Closure and Realignment Commission



## OPPORTUNITIES FOR COMMUNITY INTERACTION

- ORIENTATION MEETINGS WITH COMMISSION STAFF
- REVIEW COMMISSION LIBRARY
- ADDITIONAL MEETINGS WITH COMMISSION STAFF UPON REQUEST -- **IF YOU HAVE NEW** INFORMATION
- REGIONAL HEARINGS -- **KEY** ON MILITARY VALUE
- FOLLOW-UP MEETINGS WITH STAFF AND COMMISSIONERS PRIOR TO FINAL DELIBERATIONS -- **NEW** INFORMATION **ONLY**
- SOLID, WELL-DEVELOPED COMMUNITY PITCH IS KEY

# Defense Base Closure and Realignment Commission



## Comparing BRAC Rounds

	Major Base Closure	Major Base Realignments	Minor Closures and Realignments	Costs (TY \$B)	Annual Recurring Savings (FY05 \$B)
BRAC 88	16	4	23	2.7	0.9
BRAC 91	26	17	32	5.2	2.0
BRAC 93	28	12	123	7.6	2.6
BRAC 95	27	22	57	6.5	1.7
<b>Total</b>	<b>97</b>	<b>55</b>	<b>235</b>	<b>22.0</b>	<b>7.3</b>
<b>BRAC 05</b>	<b>33</b>	<b>29</b>	<b>775</b>	<b>24.4</b>	<b>5.5</b>



**Billing Code 5001-06**

**2005 DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

Notice of the 2005 Defense Base Closure and Realignment Commission – Change in Date, Location and Agenda of a Previously Announced Open Meeting

**AGENCY:** Defense Base Closure and Realignment Commission

**ACTION:** Notice; Notice of the 2005 Defense Base Closure and Realignment Commission – Change in Date, Location and Agenda of a Previously Announced Open Meeting (St. Louis, MO)

**SUMMARY:** Notice is hereby given that a Notice is hereby given that the previously announced open meeting of a delegation of the 2005 Defense Base Closure and Realignment Commission scheduled for June 7, 2005 from 8:30 a.m. to 6:00 p.m. in St. Louis, Missouri, has been rescheduled for June 21, 2005 from 8:30 a.m. to 6:00 p.m. After extensive coordination with the various Federal, state and local officials concerned, the Commission determined that it was not possible to hold a meaningful public discussion on the date originally scheduled because Congressional delegations and community representatives had not been afforded adequate opportunity to analyze the data used by the Department of Defense (DoD) to formulate the base closure and realignment recommendations due to delays by DoD in releasing that data in an unclassified form. The meeting will now occur at the Thomas F. Eagleton United States

Courthouse, 111 South 10th Street, St. Louis, Missouri 63102. The agenda will now include comment from Federal, state and local government representatives and the general public on base realignment and closure actions in Kentucky, Illinois, Indiana, Iowa, Michigan, Missouri and Wisconsin that have been recommended by DoD.

The purpose of this regional meeting is to allow communities experiencing a base closure or major realignment action (defined as loss of 300 civilian positions or 400 military and civilian positions) an opportunity to voice their concerns, counter-arguments, and opinions. This meeting will be open to the public, subject to the availability of space.

The sub-group of the Commission will not render decisions regarding the DoD recommendations at this meeting, but will gather information for later deliberations by the Commission as a whole.

The delay of this notice resulted from unanticipated delays by DoD in the release of the data used by DoD to formulate the base closure and realignment recommendations in an unclassified form and the short time-frame established by statute for the operations of the Defense Base Closure and Realignment Commission. The Commission requests that the public consult the 2005 Defense Base Closure and Realignment Commission website, [www.brac.gov](http://www.brac.gov), for updates.

**DATE:** June 21, 2005 from 8:30 a.m. to 6:00 p.m.

**ADDRESS:** Thomas F. Eagleton United States Courthouse, 111 South 10th Street, St. Louis, Missouri 63102

**FOR FURTHER INFORMATION CONTACT:** Please see the 2005 Defense Base Closure and Realignment Commission website, [www.brac.gov](http://www.brac.gov). The Commission invites the public to provide direct comment by sending an electronic message through the portal provided on the Commission's website or by mailing comments and supporting documents to the 2005 Defense Base Closure and Realignment Commission, 2521 South Clark Street Suite 600, Arlington, Virginia 22202-3920. For questions regarding this announcement, contact Mr. Dan Cowhig, Deputy General Counsel and Designated Federal Officer, at the Commission's mailing address or by telephone at 703-699-2950 or 2708.

Jeannette Owings-Ballard  
OSD Federal Register Liaison Officer  
Department of Defense  
May 24, 2005



HEARING OF MAY 21, 1993

A. Motions Passed

1. I move that the Commission consider Fort Lee, VA, as a proposed addition to the Secretary's list of military installations recommended for closure.

Motion made by: Stuart  
Motion seconded by: Bowman  
Vote for: Unanimous (7)  
Vote against: (0)

2. On March 29, 1993, the Commission voted to add Presidio of Monterey Language Institute (DLI), CA, to the list of proposed additions to the Secretary's list for closure or realignment.

The POM Annex/Fort Ord, CA, is a subinstallation of Presidio of Monterey and was included in the Secretary of Army's recommendation re: Presidio of Monterey for closure.

In order to clarify for the record that the intent of the Commission was and is to consider POM Annex/Fort Ord for closure or realignment, I move that the Commission confirm its intention to consider POM Annex/Fort Ord, CA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter  
Motion seconded by: Byron  
Vote for: Unanimous (7)  
Vote against: (0)

3. I move that the Commission consider Fort Monroe, VA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart  
Motion seconded by: McPherson  
Vote for: Unanimous (7)  
Vote against: (0)

4. I move that the Commission consider Fort Gillem, GA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

FINAL DRAFT

Motion made by: Stuart  
Motion seconded by: McPherson  
Vote for: Stuart, Byron, Johnson, Courter, McPherson,  
Cox (6)  
Vote against: (0)  
Recused: Bowman (1)

8. I move that the Commission consider NSY Long Beach, CA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart  
Motion seconded by: Johnson  
Vote for: Stuart, Byron, Johnson, Courter, McPherson,  
Bowman (6)  
Vote against: Cox (1)

9. I move that the Commission consider NAS Oceana, VA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson  
Motion seconded by: Stuart  
Vote for: Stuart, Johnson, Courter, McPherson, Cox,  
Bowman (6)  
Vote against: Byron (1)

10. I move that the Commission consider MCAS Beaufort and NAVHOSP Beaufort, SC, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson  
Motion seconded by: Johnson  
Vote for: Stuart, Johnson, Courter, McPherson, Cox,  
Bowman (6)  
Vote against: Byron (1)

11. I move that the Commission consider NAS Miramar, CA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson  
Motion seconded by: Johnson  
Vote for: Stuart, Byron, Johnson, Courter, McPherson,  
Bowman (6)  
Vote against: (0)  
Recused: Cox (1)

FINAL DRAFT

17. I move that the Commission consider NAVHOSP Great Lakes, IL, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Byron  
Motion seconded by: McPherson  
Vote for: Byron, Johnson, Courter, McPherson, Cox,  
Bowman (6)  
Vote against: (0)  
Recused: Stuart (1)

18. I move that the Commission consider Ship Parts Control Center, Mechanicsburg, PA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter  
Motion seconded by: Stuart  
Vote for: Stuart, Byron, Courter, McPherson (4)  
Vote against: Johnson, Cox, Bowman (3)

19. I move that the Commission consider NESEC Portsmouth, VA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson  
Motion seconded by: Johnson  
Vote for: Unanimous (7)  
Vote against: (0)

20. I move that the Commission consider NAF Martinsburg, WV, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart  
Motion seconded by: Bowman  
Vote for: Unanimous (7)  
Vote against: (0)

21. I move that the Commission consider NAF Johnstown, PA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Bowman  
Motion seconded by: McPherson  
Vote for: Unanimous (7)  
Vote against: (0)

FINAL DRAFT

Motion made by: McPherson  
Motion seconded by: Cox  
Vote for: Unanimous (7)  
Vote against: (0)

27. I move that the Commission consider Fairchild AFB, WA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter  
Motion seconded by: Stuart  
Vote for: Stuart, Johnson, Courter, McPherson, Cox,  
Bowman (6)  
Vote against: Byron (1)

28. I move that the Commission consider Grand Forks AFB, ND, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Byron  
Motion seconded by: Stuart  
Vote for: Unanimous (7)  
Vote against: (0)

29. I move that the Commission consider Tinker AFB and Defense Distribution Depot, Oklahoma City, OK, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Byron  
Motion seconded by: Cox/Bowman  
Vote for: Unanimous (7)  
Vote against: (0)

30. I move that the Commission consider RPC Tinker AFB (LSBA-IPC Oklahoma City) Oklahoma City, OK, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Byron  
Motion seconded by: Stuart  
Vote for: Unanimous (7)  
Vote against: (0)

FINAL DRAFT

Motion made by: McPherson  
Motion seconded by: Bowman  
Vote for: Unanimous (7)  
Vote against: (0)

36. I move that the Commission consider MCLB Albany and Defense Distribution Depot, Albany, GA, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart  
Motion seconded by: Bowman  
Vote for: Unanimous (7)  
Vote against: (0)

37. I move that the Commission consider MCLB Barstow and Defense Distribution Depot, Barstow, CA, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart  
Motion seconded by: Bowman  
Vote for: Unanimous (7)  
Vote against: (0)

38. I move that the Commission consider Red River Army Depot and Defense Distribution Depot, Red River, TX; Anniston Army Depot and Defense Distribution Depot, Anniston, AL; Tobyhanna Army Depot, PA; Seal Beach, Naval Weapon Station, CA; and Air Force Logistics Center, Ogden, UT as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Cox  
Motion seconded by: Bowman  
Vote for: Unanimous (7)  
Vote against: (0)

39. I move that the Commission consider Defense Construction Supply Center (DCSC) and Defense Information Technology Services Organization (DITSO) (RMBA Columbus), Columbus, OH, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

B. Motions Failed

1. I move that the Commission consider Fort Leonard Wood, MO, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson  
Motion seconded by: Bowman  
Vote for: Stuart, Johnson, Bowman (3)  
Vote against: Byron, Courter, McPherson, Cox (4)

2. I move that the Commission consider NSB New London, CT, for a proposed increase in the extent of realignment recommended by the Secretary and/or as a proposed addition to the Secretary's list of military installations recommended for closure; I further move that the Commission consider NAVHOSP Groton, CT, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson  
Motion seconded by: Cox  
Vote for: Johnson, Cox (2)  
Vote against: Byron, Courter, McPherson, Bowman (4)  
Recused: Stuart (1)

3. I move that the Commission consider McChord AFB, WA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Cox  
Motion seconded by: No second

4. MARCUS HOOK

VOTE

Y Commissioner Stuart  
Y Commissioner Ball  
Y Chairman Courter  
Y Commissioner Callaway [seconded the motion]  
Y Commissioner Smith  
Y Commissioner Cassidy [moved to not consider Hook]

Final vote count: 6-0 for removal from list

5. LETTERKENNY

VOTE

Y Commissioner Stuart [seconded the motion]  
Y Commissioner Ball  
Y Chairman Courter [motioned to realign per DoD]  
Y Commissioner Callaway  
Y Commissioner Smith  
Y Commissioner Cassidy

Final vote count: 6-0 for realignment per DoD

6. ROCK ISLAND ARSENAL

VOTE

Y Commissioner Stuart [moved to realign per DoD]  
Y Commissioner Ball  
Y Chairman Courter  
Y Commissioner Callaway  
Y Commissioner Smith [seconded the motion]  
Y Commissioner Cassidy

Final vote count: 6-0 for realignemtn per DoD

NOTES: Commissioners voted in favor of DoD recommendation to realign with concerns over MILCON dollar amounts which are to be reworked. Concerns over disputed dollar amount to be reiterated strongly in Commission report to President.

7. FORTS AP HILL, BUCHANAN, PICKET, INDIANTOWN GAP AND MCCOY

VOTE

Y Commissioner Stuart  
Y Commissioner Ball  
Y Chairman Courter  
Y Commissioner Callaway [seconded the motion]

Y            Commissioner Cassidy

Final vote count: 6-0 for closure per DoD

12. MIDWAY

VOTE

Y            Commissioner Stuart  
Y            Commissioner Ball  
Y            Chairman Courter  
Y            Commissioner Callaway [motioned to realign per DoD]  
Y            Commissioner Smith [seconded the motion]  
Y            Commissioner Cassidy

Final vote count: 6-0 for realignment per DoD

13. TREASURE ISLAND

VOTE

Y            Commissioner Stuart  
Y            Commissioner Ball [motioned to remove from list]  
Y            Chairman Courter  
Y            Commissioner Callaway [seconded the motion]  
Y            Commissioner Smith  
Y            Commissioner Cassidy

Final vote count: 6-0 for removal from list

14. EAKER AIR FORCE BASE

VOTE

Y            Commissioner Stuart [motioned to close per DoD]  
Y            Commissioner Ball  
Y            Chairman Courter  
Y            Commissioner Callaway  
Y            Commissioner Smith [seconded the motion]  
Y            Commissioner Cassidy

Final vote count: 6-0 for closure per DoD

15. GRISSOM AFB

VOTE

Y            Commissioner Stuart [motioned to close per DoD]  
Y            Commissioner Ball  
Y            Chairman Courter  
Y            Commissioner Callaway  
Y            Commissioner Smith  
Y            Commissioner Cassidy [seconded the motion]

20. MATHER, BEALE, MARCH, AND MOUNTAIN HOME AIR FORCE BASES  
(AIR FORCE CHANGES IN BRAC 1988)

VOTE

Y Commissioner Stuart  
Y Commissioner Ball  
Y Chairman Courter  
Y Commissioner Callaway [motioned to change BRAC 1988 recs]  
Y Commissioner Smith [seconded the motion]  
Y Commissioner Cassidy

Final vote count: 6-0 for changing BRAC 1988 recommendations

21. GOODFELLOW

VOTE

Y Commissioner Stuart [seconded the motion]  
Y Commissioner Ball  
Y Chairman Courter  
Y Commissioner Callaway [seconded the motion]  
Y Commissioner Smith  
Y Commissioner Cassidy [moved to remove as a closure and  
realign per DoD]

Final vote count: 6-0 for removal from list as a closure, and  
realign per DoD

22. LOWRY AFB

VOTE

Y Commissioner Stuart  
Y Commissioner Ball  
Y Chairman Courter  
Y Commissioner Callaway  
Y Commissioner Smith [motioned to close per DoD]  
Y Commissioner Cassidy [seconded the motion]

Final vote count: 6-0 for closure per DoD



BRAC/GC/dch  
May 23, 2005

MEMORANDUM FOR THE CHAIRMAN  
DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

Subj: SECDEF AUTHORITY TO EFFECT CHANGE ICW NG AND ANG FACILITIES

Encl: (1) Ltr from Chairman to AG of U.S.

1. The enclosed letter from you to the U.S. Attorney General requests his legal opinion regarding the authority of the Secretary of Defense to close, realign, or otherwise change the status of National Guard and Air National Guard facilities. Two provisions of the United States Code referenced in the enclosure indicate that the Secretary can take such actions only with the consent of the governor of the state in which the facility is located. The BRAC statute, as amended, arguably gives the Secretary authority to effect such changes. Other statutes may also be interpreted to give him that authority and/or limit the ability of state governors to interfere in actions by the Secretary. I have not, however, identified any unquestionable authority to support the Secretary's belief that he has the subject authority.
2. I have sought information from DoD General Counsel about any position they have taken on the issue but have received no reply. I have had better fortune in my contact today with the Congressional Research Office. Their American Law Division is preparing an opinion on the issue due for release to interested parties in the Congress this week. I am told that we will likely be able to get a copy of the opinion. We are also checking with the National Guard Bureau legal office to determine if they have developed a position on the issue that they are willing to provide to us.
3. You will recall that Under Secretary Wynne stated in this testimony last week that DoD believes the matter to have been settled in the 1995 BRAC. Others mentioned at the hearings that the process and decisions had been coordinated with state adjutants general. That involvement and concurrence may be deemed tantamount to approval by governors, especially if the adjutants general have delegated authority to act in such matters.
4. A favorable response to your request of the Attorney General for an opinion seems unlikely. He will probably have the same concern DoD appears to have about providing executive branch legal support to the independent (of the legislative and executive branches) BRAC Commission. He may also have already advised the President on the issue and be unwilling to divulge information he considers protected by the attorney-client privilege. If he is willing to issue an opinion, it will probably take considerable time to work its way through the development and release process.

DAVID C. HAGUE  
General Counsel

general, or other intervening legal proceedings, delay the process or abort it completely?

In order that we might fulfill our duty under the Defense Base Closure and Realignment Act of 1990, as amended, we must test the recommendations of the Secretary of Defense against the selection criteria and force-structure plan that he used in developing his list of military installations to be closed or realigned. Upon determining that the Secretary deviated substantially from the selection criteria and force-structure plan we can remove installations from his list. After making the same determination and meeting other statutory requirements we can add installations to his list. We are also authorized to make other changes to the list, such as privatization-in-place, as alternatives to actions proposed by the Secretary.

While all installations must be evaluated independently, many decisions that the Commission must make are interrelated. The process is involved and complex. Timely action is critical for the expected military value on which the closure or realignment is based to be realized. The legal opinion I have requested of you will provide the Commission the reasonable certainty needed to make informed decisions regarding not only the National Guard and Air National Guard installations being considered for closure or realignment, but also the many other installations affected by those decisions.

Anthony J. Principi  
Chairman



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
2521 SOUTH CLARK STREET  
ARLINGTON, VA 22202  
TELEPHONE: (703) 699-2950

**Chairman:** The Honorable Anthony J. Principi  
**Commissioners:** The Honorable James H. Bilbray • The Honorable Philip E. Coyle III • Admirable Harold W. Gehman, Jr., USN (Ret.) • The Honorable James V. Hansen  
General James T. Hill, USA (Ret.) • General Lloyd W. Newton, USAF (Ret.) • The Honorable Samuel K. Skinner • Brigadier General Sue Ellen Turner, USAF (Ret.)  
**Executive Director:** Charles Battaglia

May 25, 2005

**Chairman:**  
The Honorable Anthony J. Principi  
**Commissioners:**  
The Honorable James H. Bilbray  
The Honorable Philip E. Coyle III  
Admiral Harold W. Gehman, Jr., USN (Ret.)  
The Honorable James V. Hansen  
General James T. Hill, USA (Ret.)  
General Lloyd W. Newton, USAF (Ret.)  
The Honorable Samuel K. Skinner  
Brigadier General Sue Ellen Turner, USAF (Ret.)  
**Executive Director:**  
Charles Battaglia

The Honorable John W. Warner  
United States Senate  
225 Russell Building  
Washington, D.C. 20510

Dear Senator Warner:

The ethics review mandated by statute and regulation of the members of the Defense Base Closure and Realignment (BRAC) Commission has been completed. Appropriate ethics waivers have been made in consultation with the Office of Government Ethics and the Department of Defense's Office of the General Counsel. Except as noted below, all Commission members are able to participate fully in the BRAC process.

During an open hearing on May 19, 2005, four members recused themselves from participation in matters relating to installations in their home states and to installations in other states that are affected by closures and realignments of installations in their home states. Their actions were taken in the interest of avoiding the appearance of loss of impartiality and insuring the integrity of the BRAC process.

Commissioners Coyle and Gehman recused themselves because of their participation in BRAC-related activity in California and Virginia respectively. Commissioner Bilbray and Hansen recused themselves because of their long-time representation in the Congress and other public offices of Nevada and Utah respectively. As a result of their recusals, the commissioners cannot deliberate or vote on matters relating to installations in their home states and to installations in other states that are affected by closures and realignments of installations in their home states.

The commissioners' financial statements were first reviewed incident to their confirmation by the Department of Defense General Counsel. I thoroughly reviewed them again after receiving the list of recommended closures and realignments from the Secretary of Defense. I focused primarily on (1) real estate holdings in locations that may be affected by potential BRAC-related realignments or closures; (2) holdings in environmental remediation companies

DCN: 13267  
WARNER, VIRGINIA, CHAIRMAN

JOHN MCCAIN, ARIZONA  
JAMES M. INHOFE, OKLAHOMA  
PAT ROBERTS, KANSAS  
JEFF SESSIONS, ALABAMA  
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JUDITH A. ANSLEY, STAFF DIRECTOR  
RICHARD D. DEBOBES, DEMOCRATIC STAFF DIRECTOR

# United States Senate

COMMITTEE ON ARMED SERVICES  
WASHINGTON, DC 20510-6050

March 7, 2005

## MEMORANDUM FOR SENATORS WARNER AND LEVIN

FROM: Scott Stucky and Peter Levine

SUBJECT: Conflict of interest issues concerning the Defense Base Closure and Realignment Commission

The Defense Base Closure and Realignment Act of 1990 (10 U.S.C. 2687 note), as amended by Title XXX of the National Defense Authorization Act for Fiscal Year 2002 (P.L.107-107, December 28, 2001), authorizes a single round of base closure in 2005. The administrative instrument for the closure decisions, as in the 1991, 1993, and 1995 rounds of base closure, is the Defense Base Closure and Realignment Commission (the Commission.) The procedures set out in the statute raise unique conflict of interest issues. This memorandum discusses those issues.

### Background on the base closure commission

The 2005 Defense Base Closure and Realignment Commission is an "independent commission", consisting of nine members, including a Chairman, nominated by the President and confirmed by the Senate. Under the statute, nominations to the Commission must be submitted to the Senate by March 15, 2005. The Commission is to meet in calendar year 2005. The terms of the members, and the Commission itself, terminate on April 15, 2006.

The Chairman and the other members are not full-time employees; they are paid on a daily basis for days they perform services, and they receive travel and per diem expenses. It is expected that their actual service will be fewer than 130 days in a year, which makes them "special government employees" for the purposes of the criminal statutes and regulations governing conflict of interest. Special government employees are subject to certain of the criminal statutes only to the extent that they participated personally and substantially as employees in particular matters. Those serving fewer than 60 days in a year are also exempt from the one-year bar on certain post-employment communications with the department in which they served. Special government employees are also partially or wholly exempt from regulatory constraints on such things as outside employment and political activity.

The Committee has not insisted on divestiture by special government employees whose nominations fall within the Committee's jurisdiction, such as the Regents of the Uniformed Services University of the Health Sciences. Rather, it has allowed recusal in situations in which

the President submits the recommendations (or by the sine die adjournment of Congress).

As illustrated by the foregoing, the Commission is an integral part of the decision-making process, not merely an advisory body. Therefore, Commission Members are subject to the basic conflict of interest requirements in 18 U.S.C. 208, which apply to part-time (special government) as well as full-time employees. Thus, members may not take actions that would have a direct and predictable effect on matters in which they have financial interests.

Generally, government employees may avoid statutory conflict of interest problems through: (1) divestiture; (2) recusal; or (3) a statutory waiver based upon a determination that the financial interests are not so substantial as to effect the integrity of the individual's government service. A waiver may be granted by the official who appointed the employee, or by the Office of Government Ethics for a class of employees.

Normally, the Committee has required Department of Defense appointees to use divestiture as the vehicle for eliminating conflicts of interest. The Committee has on occasion accepted recusal, rather than waiver, when the matter involved a closely-held, nonmarketable financial interest and the recusal would not substantially impair the ability of the nominee to fulfill the duties of office. As noted above, the Committee has accepted recusal and not insisted upon divestiture when dealing with part-time positions under its jurisdiction.

The Committee normally receives only the Standard Form 450, an abbreviated statement of a nominee's financial interests, for nominees to part-time positions. In our judgement, the Commission's functions are of such importance and sensitivity that nominees should provide the Standard Form 278, the full financial report, rather than the Form 450. The Form 278 was provided to the Committee when nominees for the 1991, 1993, and 1995 Commissions were considered. With the Form 278, the Committee will have information on the nominees' holdings equal to that it receives on nominees for full-time civilian positions in the Department of Defense.

#### Procedures used in the past to address conflict of interest issues in the base closure process

In many cases, the issue of whether a base closure or realignment decision would have a direct and predictable effect on a particular nominee's financial interests is a matter that cannot be determined until the Secretary's base closure list is announced, an announcement that is not due until May 16. It is likely that Committee action, confirmation, and appointment of the Commission members will have taken place by then. Accordingly, we recommend that the Committee follow the same procedure used during the 1991, 1993, and 1995 base closure rounds, which was worked out at that time between the Committee and the Department.

Under that procedure, the following actions would be taken:



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 (PUBLIC LAW 101-510), AS CODIFIED AT 10 U.S.C. 2687 NOTE,  
 AS AMENDED BY FY 2002 DEPARTMENT OF DEFENSE AUTHORIZATION ACT  
 (PUBLIC LAW 107-107)

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(d) TERMS.--(1) Except as provided in paragraph (2), each member of the Commission shall serve until the adjournment of Congress sine die for the session during which the member was appointed to the Commission.

(2) The Chairman of the Commission shall serve until the confirmation of a successor.

(e) MEETINGS.--(1) The Commission shall meet only during calendar years 1991, 1993, and 1995.

(2)(A) Each meeting of the Commission, other than meetings in which classified information is to be discussed, shall be open to the public.

(B) All the proceedings, information, and deliberations of the Commission shall be open, upon request, to the following:

(i) The Chairman and the ranking minority party member of the Subcommittee on Readiness, Sustainability, and Support of the Committee on Armed Services of the Senate, or such other members of the Subcommittee designated by such Chairman or ranking minority party member.

(ii) The Chairman and the ranking minority party member of the Subcommittee on Military Installations and Facilities of the Committee on Armed Services of the House of Representatives, or such other members of the Subcommittee designated by such Chairman or ranking minority party member.

(iii) The Chairmen and ranking minority party members of the Subcommittees on Military Construction of the Committees on Appropriations of the Senate and of the House of Representatives, or such other members of the Subcommittees designated by such Chairmen or ranking minority party members.

(f) VACANCIES.--A vacancy in the Commission shall be filled in the same manner as the original appointment, but the individual appointed to fill the vacancy shall serve only for the unexpired portion of the term for which the individual's predecessor was appointed.

(g) PAY AND TRAVEL EXPENSES.--(1)(A) Each member, other than the Chairman, shall be paid at a rate equal to the daily equivalent of the minimum annual rate of basic pay payable for level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day (including travel time) during which the member is engaged in the actual performance of duties vested in the Commission.

(B) The Chairman shall be paid for each day referred to in subparagraph (A) at a rate equal to the daily equivalent of the minimum annual rate of basic pay payable for level III of the Executive Schedule under section 5314, of title 5, United States Code.

(2) Members shall receive travel expenses, including per diem in lieu of subsistence, in accordance with sections 5702 and 5703 of title 5, United States Code.

(h) DIRECTOR OF STAFF.--(1) The Commission shall, without regard to section 5311(b) of title 5, United States Code, appoint a Director who has not served on active duty in the Armed Forces or as a civilian employee of the Department of Defense during the one-year period preceding the date of such appointment.

(2) The Director shall be paid at the rate of basic pay payable for level IV of the Executive

(2) The Commission may lease space and acquire personal property to the extent funds are available.

(k) FUNDING.--(1) There are authorized to be appropriated to the Commission such funds as are necessary to carry out its duties under this part. Such funds shall remain available until expended.

(2) If no funds are appropriated to the Commission by the end of the second session of the 101st Congress, the Secretary of Defense may transfer, for fiscal year 1991, to the Commission funds from the Department of Defense Base Closure Account established by section 207 of Public Law 100-526. Such funds shall remain available until expended.

(3)(A) The Secretary may transfer not more than \$300,000 from unobligated funds in the account referred to in subparagraph (B) for the purpose of assisting the Commission in carrying out its duties under this part during October, November, and December 1995. Funds transferred under the preceding sentence shall remain available until December 31, 1995.

(B) The account referred to in subparagraph (A) is the Department of Defense Base Closure Account established under section 207(a) of the Defense Authorization Amendments and Base Closure and Realignment Act (Public Law 100-526; 10 U.S.C. 2687 note).

(l) TERMINATION.--The Commission shall terminate on December 31, 1995.

(m) PROHIBITION AGAINST RESTRICTING COMMUNICATIONS.--Section 1034 of title 10, United States Code, shall apply with respect to communications with the Commission.

### **SEC. 2903. PROCEDURE FOR MAKING RECOMMENDATIONS FOR BASE CLOSURES AND REALIGNMENTS**

(a) FORCE-STRUCTURE PLAN.--(1) As part of the budget justification documents submitted to Congress in support of the budget for the Department of Defense for each of the fiscal years 1992, 1994, and 1996, the Secretary shall include a force-structure plan for the Armed Forces based on an assessment by the Secretary of the probable threats to the national security during the six-year period beginning with the fiscal year for which the budget request is made and of the anticipated levels of funding that will be available for national defense purposes during such period.

(2) Such plan shall include, without any reference (directly or indirectly) to military installations inside the United States that may be closed or realigned under such plan--

(A) a description of the assessment referred to in paragraph (1);

(B) a description (i) of the anticipated force structure during and at the end of such period for each military department (with specifications of the number and type of units in the active and reserve forces of each such department), and (ii) of the units that will need to be forward based (with a justification thereof) during and at the end of each such period; and

(C) a description of the anticipated implementation of such force-structure plan.

(3) The Secretary shall also transmit a copy of each such force-structure plan to the Commission.

(i) shall include community adjustment and economic diversification planning undertaken by the community before an anticipated selection of a military installation in or near the community for closure or realignment; and

(ii) may include the development of contingency redevelopment plans, plans for economic development and diversification, and plans for the joint use (including civilian and military use, public and private use, civilian dual use, and civilian shared use) of the property or facilities of the installation after the anticipated closure or realignment.

(4) In addition to making all information used by the Secretary to prepare the recommendations under this subsection available to Congress (including any committee or member of Congress), the Secretary shall also make such information available to the Commission and the Comptroller General of the United States.

(5)(A) Each person referred to in subparagraph (B), when submitting information to the Secretary of Defense or the Commission concerning the closure or realignment of a military installation, shall certify that such information is accurate and complete to the best of that persons knowledge and belief.

(B) Subparagraph (A) applies to the following persons:

(i) The Secretaries of the military departments.

(ii) The heads of the Defense Agencies.

(iii) Each person who is in a position the duties of which include personal and substantial involvement in the preparation and submission of information and recommendations concerning the closure or realignment of military installations, as designated in regulations which the Secretary of Defense shall prescribe, regulations which the Secretary of each military department shall prescribe for personnel within that military department, or regulations which the head of each Defense Agency shall prescribe for personnel within that Defense Agency.

(6) Any information provided to the Commission by a person described in paragraph (5)(B) shall also be submitted to the Senate and the House of Representatives to be made available to the Members of the House concerned in accordance with the rules of that House. The information shall be submitted to the Senate and House of Representatives within 24 hours after the submission of the information to the Commission.

(d) REVIEW AND RECOMMENDATIONS BY THE COMMISSION.--(1) After receiving the recommendations from the Secretary pursuant to subsection (c) for any year, the Commission shall conduct public hearings on the recommendations. All testimony before the Commission at a public hearing conducted under this paragraph shall be presented under oath. [*The preceding sentence shall apply with respect to all public hearings conducted by the Defense Base Closure and Realignment Commission after November 30, 1993.*]

(2)(A) The Commission shall, by no later than July 1 of each year in which the Secretary transmits recommendations to it pursuant to subsection (c), transmit to the President a report containing the Commission's findings and conclusions based on a review and analysis of the recommendations made by the Secretary, together with the Commission's recommendations for closures and realignments of military installations inside the United States.

(B) Subject to subparagraph (C), in making its recommendations, the Commission may make changes in any of the recommendations made by the Secretary if the Commission

such approval.

(3) If the President disapproves the recommendations of the Commission, in whole or in part, the President shall transmit to the Commission and the Congress the reasons for that disapproval. The Commission shall then transmit to the President, by no later than August 15 of the year concerned, a revised list of recommendations for the closure and realignment of military installations.

(4) If the President approves all of the revised recommendations of the Commission transmitted to the President under paragraph (3), the President shall transmit a copy of such revised recommendations to the Congress, together with a certification of such approval.

(5) If the President does not transmit to the Congress an approval and certification described in paragraph (2) or (4) by September 1 of any year in which the Commission has transmitted recommendations to the President under this part, the process by which military installations may be selected for closure or realignment under this part with respect to that year shall be terminated.

## SEC. 2904. CLOSURE AND REALIGNMENT OF MILITARY INSTALLATIONS

(a) IN GENERAL.--Subject to subsection (b), the Secretary shall--

(1) close all military installations recommended for closure by the Commission in each report transmitted to the Congress by the President pursuant to section 2903(e);

(2) realign all military installations recommended for realignment by such Commission in each such report;

(3) carry out the privatization in place of a military installation recommended for closure or realignment by the Commission in the 2005 report only if privatization in place is a method of closure or realignment of the military installation specified in the recommendations of the Commission in such report and is determined by the Commission to be the most cost-effective method of implementation of the recommendation;

(4) initiate all such closures and realignments no later than two years after the date on which the President transmits a report to the Congress pursuant to section 2903(e) containing the recommendations for such closures or realignments; and

(5) complete all such closures and realignments no later than the end of the six-year period beginning on the date on which the President transmits the report pursuant to section 2903(e) containing the recommendations for such closures or realignments.

(b) CONGRESSIONAL DISAPPROVAL.--(1) The Secretary may not carry out any closure or realignment recommended by the Commission in a report transmitted from the President pursuant to section 2903(e) if a joint resolution is enacted, in accordance with the provisions of section 2908: disapproving such recommendations of the Commission before the earlier of--

(A) the end of the 45-day period beginning on the date on which the President transmits such report; or

(B) the adjournment of Congress sine die for the session during which such report is transmitted.

(2) For purposes of paragraph (1) of this subsection and subsections (a) and (c) of section 2908, the days on which either House of Congress is not in session because of adjournment of

II of chapter 5 of title 40, United States Code;

(B) the authority of the Administrator to dispose of surplus property under subchapter III of chapter 5 of title 40, United States Code;

(C) the authority to dispose of surplus property for public airports under sections 47151 through 47153 of title 49, United States Code; and

(D) the authority of the Administrator to determine the availability of excess or surplus real property for wildlife conservation purposes in accordance with the Act of May 19, 1948 (16 U.S.C. 667b).

(2)(A) Subject to subparagraph (B) and paragraphs (3), (4), (5), and (6), the Secretary of Defense shall exercise the authority delegated to the Secretary pursuant to paragraph (1) in accordance with--

(i) all regulations governing the utilization of excess property and the disposal of surplus property under the Federal Property and Administrative Services Act of 1949; and

(ii) all regulations governing the conveyance and disposal of property under section 13(g) of the Surplus Property Act of 1944 (50 U.S.C. App. 1622(g)).

(B) The Secretary may, with the concurrence of the Administrator of General Services--

(i) prescribe general policies and methods for utilizing excess property and disposing of surplus property pursuant to the authority delegated under paragraph (1); and

(ii) issue regulations relating to such policies and methods, which shall supersede the regulations referred to in subparagraph (A) with respect to that authority.

(C) The Secretary of Defense may transfer real property or facilities located at a military installation to be closed or realigned under this part, with or without reimbursement, to a military department or other entity (including a nonappropriated fund instrumentality) within the Department of Defense or the Coast Guard.

(D) Before any action may be taken with respect to the disposal of any surplus real property or facility located at any military installation to be closed or realigned under this part, the Secretary of Defense shall consult with the Governor of the State and the heads of the local governments concerned for the purpose of considering any plan for the use of such property by the local community concerned.

(E) If a military installation to be closed, realigned, or placed in an inactive status under this part includes a road used for public access through, into, or around the installation, the Secretary of Defense shall consult with the Governor of the State and the heads of the local governments concerned for the purpose of considering the continued availability of the road for public use after the installation is closed, realigned, or placed in an inactive status.

(3)(A) Not later than 6 months after the date of approval of the closure or realignment of a military installation under this part, the Secretary, in consultation with the redevelopment authority with respect to the installation, shall--

(i) inventory the personal property located at the installation; and

(ii) identify the items (or categories of items) of such personal property that the Secretary determines to be related to real property and anticipates will support the implementation of the redevelopment plan with respect to the installation.

(B) If no redevelopment authority referred to in subparagraph (A) exists with respect to an installation, the Secretary shall consult with--

(i) the local government in whose jurisdiction the installation is wholly located; or

of such activity is in the national security interest of the United States.

(4)(A) The Secretary may transfer real property and personal property located at a military installation to be closed or realigned under this part to the redevelopment authority with respect to the installation for purposes of job generation on the installation.

(B) With respect to military installations for which the date of approval of closure or realignment is after January 1, 2005, the Secretary shall seek to obtain consideration in connection with any transfer under this paragraph of property located at the installation in an amount equal to the fair market value of the property, as determined by the Secretary. The transfer of property of a military installation under subparagraph (A) may be without consideration if the redevelopment authority with respect to the installation—

(i) agrees that the proceeds from any sale or lease of the property (or any portion thereof) received by the redevelopment authority during at least the first seven years after the date of the initial transfer of property under subparagraph (A) shall be used to support the economic redevelopment of, or related to, the installation; and

(ii) executes the agreement for transfer of the property and accepts control of the property within a reasonable time after the date of the property disposal record of decision or finding of no significant impact under the National Environmental policy act of 1969 (42 U.S.C. 4321 et seq.).

(C) For purposes of subparagraph (B), the use of proceeds from a sale or lease described in such subparagraph to pay for, or offset the costs of, public investment on or related to the installation for any of the following purposes shall be considered a use to support the economic redevelopment of, or related to, the installation:

- (i) Road construction.
- (ii) Transportation management facilities.
- (iii) Storm and sanitary sewer construction.
- (iv) Police and fire protection facilities and other public facilities.
- (v) Utility construction.
- (vi) Building rehabilitation.
- (vii) Historic property preservation.
- (viii) Pollution prevention equipment or facilities.
- (ix) Demolition.
- (x) Disposal of hazardous materials generated by demolition.
- (xi) Landscaping, grading, and other site or public improvements.
- (xii) Planning for or the marketing of the development and reuse of the installation.

(D) The Secretary may recoup from a redevelopment authority such portion of the proceeds from a sale or lease described in subparagraph (B) as the Secretary determines appropriate if the redevelopment authority does not use the proceeds to support economic redevelopment of, or related to, the installation for the period specified in subparagraph (B).

(E)(i) The Secretary may transfer real property at an installation approved for closure or realignment under this part (including property at an installation approved for realignment which will be retained by the Department of Defense or another Federal agency after realignment) to the redevelopment authority for the installation if the redevelopment authority agrees to lease, directly upon transfer, one or more portions of the property transferred under this subparagraph to the Secretary or to the head of another department or agency of the Federal Government.

*W/in  
2 yrs.  
or less*

with commissary store funds or nonappropriated funds in property disposed of pursuant to the agreement being modified, in accordance with section 2906(d).

(ii) When exercising the authority granted by clause (i), the Secretary may waive some or all future payments if, and to the extent that, the Secretary determines such waiver is necessary.

(iii) With the exception of the requirement that the transfer be without consideration, the requirements of subparagraphs (B), (C), and (D) shall be applicable to any agreement modified pursuant to clause (i).

(I) In the case of an agreement for the transfer of property of a military installation under this paragraph that was entered into during the period beginning on April 21, 1999, and ending on the date of enactment of the National Defense Authorization Act for Fiscal Year 2000, at the request of the redevelopment authority concerned, the Secretary shall modify the agreement to conform to all the requirements of subparagraphs (B), (C), and (D). Such a modification may include the compromise, waiver, adjustment, release, or reduction of any right, title, claim, lien, or demand of the United States under the agreement.

(J) The Secretary may require any additional terms and conditions in connection with a transfer under this paragraph as such Secretary considers appropriate to protect the interests of the United States.

(5)(A) Except as provided in subparagraphs (B) and (C), the Secretary shall take such actions as the Secretary determines necessary to ensure that final determinations under paragraph (1) regarding whether another department or agency of the Federal Government has identified a use for any portion of a military installation to be closed or realigned under this part, or will accept transfer of any portion of such installation, are made not later than 6 months after the date of approval of closure or realignment of that installation.

(B) The Secretary may, in consultation with the redevelopment authority with respect to an installation, postpone making the final determinations referred to in subparagraph (A) with respect to the installation for such period as the Secretary determines appropriate if the Secretary determines that such postponement is in the best interests of the communities affected by the closure or realignment of the installation.

(C)(i) Before acquiring non-Federal real property as the location for a new or replacement Federal facility of any type, the head of the Federal agency acquiring the property shall consult with the Secretary regarding the feasibility and cost advantages of using Federal property or facilities at a military installation closed or realigned or to be closed or realigned under this part as the location for the new or replacement facility. In considering the availability and suitability of a specific military installation, the Secretary and the head of the Federal agency involved shall obtain the concurrence of the redevelopment authority with respect to the installation and comply with the redevelopment plan for the installation.

(ii) Not later than 30 days after acquiring non-Federal real property as the location for a new or replacement Federal facility, the head of the Federal agency acquiring the property shall submit to Congress a report containing the results of the consultation under clause (i) and the reasons why military installations referred to in such clause that are located within the area to be served by the new or replacement Federal facility or within a 200-mile radius of the new or replacement facility, whichever area is greater, were considered to be unsuitable or unavailable for the site of the new or replacement facility.

(iii) This subparagraph shall apply during the period beginning on the date of the

(iii) the Secretary of Health and Human Services—

(I) completes all actions on the application in accordance with section 501(e)(3) of such Act; and

(II) approves the application under section 501(e) of such Act.

(F)(i) Subject to clause (ii), a redevelopment authority may express in writing an interest in using buildings and property referred to subparagraph (D), and buildings and property referred to in subparagraph (B)(ii) which have not been identified as suitable for use to assist the homeless under subparagraph (C), or use such buildings and property, in accordance with the redevelopment plan with respect to the installation at which such buildings and property are located as follows:

(I) If no written notice of an intent to use such buildings or property to assist the homeless is received by the Secretary of Health and Human Services in accordance with section 501(d)(2) of such Act during the 60-day period beginning on the date of the publication of the buildings and property under subparagraph (C)(iii).

(II) In the case of buildings and property for which such notice is so received, if no completed application for use of the buildings or property for such purpose is received by the Secretary of Health and Human Services in accordance with section 501(e)(2) of such Act during the 90-day period beginning on the date of the receipt of such notice.

(III) In the case of buildings and property for which such application is so received, if the Secretary of Health and Human Services rejects the application under section 501(e) of such Act.

(ii) Buildings and property shall be available only for the purpose of permitting a redevelopment authority to express in writing an interest in the use of such buildings and property, or to use such buildings and property, under clause (i) as follows:

(I) In the case of buildings and property referred to in clause (i)(I), during the one-year period beginning on the first day after the 60-day period referred to in that clause.

(II) In the case of buildings and property referred to in clause (i)(II), during the one-year period beginning on the first day after the 90-day period referred to in that clause.

(III) In the case of buildings and property referred to in clause (i)(III), during the one-year period beginning on the date of the rejection of the application referred to in that clause.

(iii) A redevelopment authority shall express an interest in the use of buildings and property under this subparagraph by notifying the Secretary of Defense, in writing, of such an interest.

(G)(i) Buildings and property available for a redevelopment authority under subparagraph (F) shall not be available for use to assist the homeless under section 501 of such Act while so available for a redevelopment authority.

(ii) If a redevelopment authority does not express an interest in the use of buildings or property, or commence the use of buildings or property, under subparagraph (F) within the applicable time periods specified in clause (ii) of such subparagraph, such buildings or property shall be treated as property available for use to assist the homeless under section 501(a) of such Act.

(7)(A) The disposal of buildings and property located at installations approved for closure

(ii) The date specified under clause (i) shall be-

(I) in the case of an installation for which a redevelopment authority has been recognized as of the date of the completion of the determinations referred to in paragraph (5), not earlier than 3 months and not later than 6 months after the date of publication of such determination in a newspaper of general circulation in the communities in the vicinity of the installation under subparagraph (B)(i)(IV); and

(II) in the case of an installation for which a redevelopment authority is not recognized as of such date, not earlier than 3 months and not later than 6 months after the date of the recognition of a redevelopment authority for the installation.

(iii) Upon specifying a date for an installation under this subparagraph, the redevelopment authority for the installation shall--

(I) publish the date specified in a newspaper of general circulation in the communities in the vicinity of the installation concerned; and

(II) notify the Secretary of Defense of the date.

(E)(i) In submitting to a redevelopment authority under subparagraph (C) a notice of interest in the use of buildings or property at an installation to assist the homeless, a representative of the homeless shall submit the following:

(I) A description of the homeless assistance program that the representative proposes to carry out at the installation.

(II) An assessment of the need for the program.

(III) A description of the extent to which the program is or will be coordinated with other homeless assistance programs in the communities in the vicinity of the installation.

(IV) A description of the buildings and property at the installation that are necessary in order to carry out the program.

(V) A description of the financial plan, the organization, and the organizational capacity of the representative to carry out the program.

(VI) An assessment of the time required in order to commence carrying out the program.

(ii) A redevelopment authority may not release to the public any information submitted to the redevelopment authority under clause (i)(V) without the consent of the representative of the homeless concerned unless such release is authorized under Federal law and under the law of the State and communities in which the installation concerned is located.

(F)(i) The redevelopment authority for each installation covered by this paragraph shall prepare a redevelopment plan for the installation. The redevelopment authority shall, in preparing the plan, consider the interests in the use to assist the homeless of the buildings and property at the installation that are expressed in the notices submitted to the redevelopment authority under subparagraph (C).

(ii)(I) In connection with a redevelopment plan for an installation, a redevelopment authority and representatives of the homeless shall prepare legally binding agreements that provide for the use to assist the homeless of buildings and property, resources, and assistance on or off the installation. The implementation of such agreements shall be contingent upon the decision regarding the disposal of the buildings and property covered by the agreements by the Secretary of Defense under subparagraph (K) or (L).

(III) balances in an appropriate manner the needs of the communities in the vicinity of the installation for economic redevelopment and other development with the needs of the homeless in such communities;

(IV) was developed in consultation with representatives of the homeless and the homeless assistance planning boards, if any, in the communities in the vicinity of the installation; and

(V) specifies the manner in which buildings and property, resources, and assistance on or off the installation will be made available for homeless assistance purposes.

(ii) It is the sense of Congress that the Secretary of Housing and Urban Development shall, in completing the review of a plan under this subparagraph, take into consideration and be receptive to the predominant views on the plan of the communities in the vicinity of the installation covered by the plan.

(iii) The Secretary of Housing and Urban Development may engage in negotiations and consultations with a redevelopment authority before or during the course of a review under clause (i) with a view toward resolving any preliminary determination of the Secretary that a redevelopment plan does not meet a requirement set forth in that clause. The redevelopment authority may modify the redevelopment plan as a result of such negotiations and consultations.

(iv) Upon completion of a review of a redevelopment plan under clause (i), the Secretary of Housing and Urban Development shall notify the Secretary of Defense and the redevelopment authority concerned of the determination of the Secretary of Housing and Urban Development under that clause.

(v) If the Secretary of Housing and Urban Development determines as a result of such a review that a redevelopment plan does not meet the requirements set forth in clause (i), a notice under clause (iv) shall include--

(I) an explanation of that determination; and

(II) a statement of the actions that the redevelopment authority must undertake in order to address that determination.

(I)(i) Upon receipt of a notice under subparagraph (H)(iv) of a determination that a redevelopment plan does not meet a requirement set forth in subparagraph (H)(i), a redevelopment authority shall have the opportunity to--

(I) revise the plan in order to address the determination; and

(II) submit the revised plan to the Secretary of Defense and the Secretary of Housing and Urban Development.

(ii) A redevelopment authority shall submit a revised plan under this subparagraph to such Secretaries, if at all, not later than 90 days after the date on which the redevelopment authority receives the notice referred to in clause (i).

(J)(i) Not later than 30 days after receiving a revised redevelopment plan under subparagraph (I), the Secretary of Housing and Urban Development shall review the revised plan and determine if the plan meets the requirements set forth in subparagraph (H)(i).

(ii) The Secretary of Housing and Urban Development shall notify the Secretary of Defense and the redevelopment authority concerned of the determination of the Secretary of Housing and Urban Development under this subparagraph.

(K)(i) Upon receipt of a notice under subparagraph (H)(iv) or (J)(ii) of the determination of the Secretary of Housing and Urban Development that a redevelopment plan for an installation

discrimination.

(IV) A certification that police services, fire protection services, and water and sewer services available in the communities in the vicinity of the installation concerned are adequate for the program.

(iii) Not later than 90 days after the date of the receipt of a revised plan for an installation under subparagraph (J), the Secretary of Housing and Urban Development shall--

(I) notify the Secretary of Defense and the redevelopment authority concerned of the buildings and property at an installation under clause (i)(IV) that the Secretary of Housing and Urban Development determines are suitable for use to assist the homeless; and

(II) notify the Secretary of Defense of the extent to which the revised plan meets the criteria set forth in subparagraph (H)(i).

(iv)(I) Upon notice from the Secretary of Housing and Urban Development with respect to an installation under clause (iii), the Secretary of Defense shall dispose of buildings and property at the installation in consultation with the Secretary of Housing and Urban Development and the redevelopment authority concerned.

(II) For purposes of carrying out an environmental assessment of the closure or realignment of an installation, the Secretary of Defense shall treat the redevelopment plan submitted by the redevelopment authority for the installation (including the aspects of the plan providing for disposal to State or local governments, representatives of the homeless, and other interested parties) as part of the proposed Federal action for the installation. The Secretary of Defense shall incorporate the notification of the Secretary of Housing and Urban Development under clause (iii)(I) as part of the proposed Federal action for the installation only to the extent, if any, that the Secretary of Defense considers such incorporation to be appropriate and consistent with the best and highest use of the installation as a whole, taking into consideration the redevelopment plan submitted by the redevelopment authority.

(III) The Secretary of Defense shall dispose of buildings and property under subclause (I) in accordance with the record of decision or other decision document prepared by the Secretary in accordance with the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.). In preparing the record of decision or other decision document, the Secretary shall give deference to the redevelopment plan submitted by the redevelopment authority for the installation.

(IV) The disposal under subclause (I) of buildings and property to assist the homeless shall be without consideration.

(V) In the case of a request for a conveyance under subclause (I) of buildings and property for public benefit under section 550 of title 40, United States Code, or sections 47151 through 47153 of title 49, United States Code, the sponsoring Federal agency shall use the eligibility criteria set forth in such section or such subchapter (as the case may be) to determine the eligibility of the applicant and use proposed in the request for the public benefit conveyance. The determination of such eligibility should be made before submission of the redevelopment plan concerned under subparagraph (G).

(M)(i) In the event of the disposal of buildings and property of an installation pursuant to subparagraph (K) or (L), the redevelopment authority for the installation shall be responsible for the implementation of and compliance with agreements under the redevelopment plan described in that subparagraph for the installation.

realigned to another military installation after the receiving installation has been selected but before the functions are relocated.

(B) In applying the provisions of the National Environmental Policy Act of 1969 to the processes referred to in subparagraph (A), the Secretary of Defense and the Secretary of the military departments concerned shall not have to consider--

- (i) the need for closing or realigning the military installation which has been recommended for closure or realignment by the Commission;
- (ii) the need for transferring functions to any military installation which has been selected as the receiving installation; or
- (iii) military installations alternative to those recommended or selected.

(3) A civil action for judicial review, with respect to any requirement of the National Environmental Policy Act of 1969 to the extent such Act is applicable under paragraph (2), of any act or failure to act by the Department of Defense during the closing, realigning, or relocating of functions referred to in clauses (i) and (ii) of paragraph (2)(A), may not be brought more than 60 days after the date of such act or failure to act.

(d) WAIVER.--The Secretary of Defense may close or realign military installations under this part without regard to--

- (1) any provision of law restricting the use of funds for closing or realigning military installations included in any appropriations or authorization Act; and
- (2) sections 2662 and 2687 of title 10, United States Code.

(e) TRANSFER AUTHORITY IN CONNECTION WITH PAYMENT OF ENVIRONMENTAL REMEDIATION COSTS.--(1)(A) Subject to paragraph (2) of this subsection and section 120(h) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9620(h)), the Secretary may enter into an agreement to transfer by deed real property or facilities referred to in subparagraph (B) with any person who agrees to perform all environmental restoration, waste management, and environmental compliance activities that are required for the property or facilities under Federal and State laws, administrative decisions, agreements (including schedules and milestones), and concurrences.

(B) The real property and facilities referred to in subparagraph (A) are the real property and facilities located at an installation closed or to be closed, or realigned or to be realigned, under this part that are available exclusively for the use, or expression of an interest in a use, of a redevelopment authority under subsection (b)(6)(F) during the period provided for that use, or expression of interest in use, under that subsection. The real property and facilities referred to in subparagraph (A) are also the real property and facilities located at an installation approved for closure or realignment under this part after 2001 that are available for purposes other than to assist the homeless.

(C) The Secretary may require any additional terms and conditions in connection with an agreement authorized by subparagraph (A) as the Secretary considers appropriate to protect the interests of the United States.

(2) A transfer of real property or facilities may be made under paragraph (1) only if the Secretary certifies to Congress that--

- (A) the costs of all environmental restoration, waste management, and

part the date of approval of closure or realignment of which is before January 1, 2005; and

(D) proceeds received after September 30, 1995, from the lease, transfer, or disposal of any property at a military installation closed or realigned under title II of the Defense Authorization Amendments and Base Closure and Realignment Act (Public Law 100-526; 10 U.S.C. 2687 note).

(3) The Account shall be closed at the time and in the manner provided for appropriation accounts under section 1555 of title 31, United States Code. Unobligated funds which remain in the Account upon closure shall be held by the Secretary of the Treasury until transferred by law after the congressional defense committees receive the final report transmitted under subsection (c)(2).

(b) USE OF FUNDS.--(1) The Secretary may use the funds in the Account only for the purposes described in section 2905 with respect to military installations the date of approval of closure or realignment of which is before January 1, 2005, or, after September 30, 1995, for environmental restoration and property management and disposal at installations closed or realigned under title II of the Defense Authorization Amendments and Base Closure and Realignment Act (Public Law 100-526; 10 U.S.C. 2687 note). After July 13, 2001, the Account shall be the sole source of Federal funds for environmental restoration, property management, and other caretaker costs associated with any real property at military installations closed or realigned under this part or such title II.

(2) When a decision is made to use funds in the Account to carry out a construction project under section 2905(a) and the cost of the project will exceed the maximum amount authorized by law for a minor military construction project, the Secretary shall notify in writing the congressional defense committees of the nature of, and justification for, the project and the amount of expenditures for such project. Any such construction project may be carried out without regard to section 2802(a) of title 10, United States Code.

(c) REPORTS.--(1)(A) No later than 60 days after the end of each fiscal year in which the Secretary carries out activities under this part, the Secretary shall transmit a report to the congressional defense committees of the amount and nature of the deposits into, and the expenditures from, the Account during such fiscal year and of the amount and nature of other expenditures made pursuant to section 2905(a) during such fiscal year.

(B) The report for a fiscal year shall include the following:

(i) The obligations and expenditures from the Account during the fiscal year, identified by subaccount, for each military department and Defense Agency.

(ii) The fiscal year in which appropriations for such expenditures were made and the fiscal year in which funds were obligated for such expenditures.

(iii) Each military construction project for which such obligations and expenditures were made, identified by installation and project title.

(iv) A description and explanation of the extent, if any, to which expenditures for military construction projects for the fiscal year differed from proposals for projects and funding levels that were included in the justification transmitted to Congress under section 2907(1), or otherwise, for the funding proposals for the Account for such fiscal year, including an explanation of--

Defense Base Closure Account 2005 under section 2906A and except for funds deposited into the Account under subsection (a), funds appropriated to the Department of Defense may not be used for purposes described in section 2905 (a)(1)(C). The prohibition in this subsection shall expire upon the closure of the Account under subsection (a)(3).

**SEC. 2906A. DEPARTMENT OF DEFENSE BASE CLOSURE ACCOUNT 2005.**

(a) **IN GENERAL.**—(1) If the Secretary makes the certifications required under section 2912(b), there shall be established on the books of the Treasury an account to be known as the "Department of Defense Base Closure Account 2005" (in this section referred to as the "Account"). The Account shall be administered by the Secretary as a single account.

(2) There shall be deposited into the Account—

(A) funds authorized for and appropriated to the Account;

(B) any funds that the Secretary may, subject to approval in an appropriation Act, transfer to the Account from funds appropriated to the Department of Defense for any purpose, except that such funds may be transferred only after the date on which the Secretary transmits written notice of, and justification for, such transfer to the congressional defense committees; and

(C) except as provided in subsection (d), proceeds received from the lease, transfer, or disposal of any property at a military installation that is closed or realigned under this part pursuant to a closure or realignment the date of approval of which is after January 1, 2005.

(3) The Account shall be closed at the time and in the manner provided for appropriation accounts under section 1555 of title 31, United States Code. Unobligated funds which remain in the Account upon closure shall be held by the Secretary of the Treasury until transferred by law after the congressional defense committees receive the final report transmitted under subsection (c)(2),

(b) **USE OF FUNDS.**—(1) The Secretary may use the funds in the Account only for the purposes described in section 2905 with respect to military installations the date of approval of closure or realignment of which is after January 1, 2005.

(2) When a decision is made to use funds in the Account to carry out a construction project under section 2905(a) and the cost of the project will exceed the maximum amount authorized by law for a minor military construction project, the Secretary shall notify in writing the congressional defense committees of the nature of, and justification for, the project and the amount of expenditures for such project. Any such construction project may be carried out without regard to section 2802(a) of title 10, United States Code.

(c) **REPORTS.**—(1)(A) No later than 60 days after the end of each fiscal year in which the Secretary carries out activities under this part using amounts in the Account, the Secretary shall transmit a report to the congressional defense committees of the amount and nature of the deposits into, and the expenditures from, the Account during such fiscal year and of the amount and nature of other expenditures made pursuant to section 2905(a) during such fiscal year.

(e) ACCOUNT EXCLUSIVE SOURCE OF FUNDS FOR ENVIRONMENTAL RESTORATION PROJECTS.—Except as provided in section 2906(e) with respect to funds in the Department of Defense Base Closure Account 1990 under section 2906 and except for funds deposited into the Account under subsection (a), funds appropriated to the Department of Defense may not be used for purposes described in section 2905(a)(1)(C). The prohibition in this subsection shall expire upon the closure of the Account under subsection (a)(3).

## SEC. 2907. REPORTS

As part of the budget request for fiscal year 1993 and for each fiscal year thereafter for the Department of Defense, the Secretary shall transmit to the congressional defense committees of Congress--

- (1) a schedule of the closure and realignment actions to be carried out under this part in the fiscal year for which the request is made and an estimate of the total expenditures required and cost savings to be achieved by each such closure and realignment and of the time period in which these savings are to be achieved in each case, together with the Secretary's assessment of the environmental effects of such actions; and
- (2) a description of the military installations, including those under construction and those planned for construction, to which functions are to be transferred as a result of such closures and realignments, together with the Secretary's assessment of the environmental effects of such transfers.

## SEC. 2908. CONGRESSIONAL CONSIDERATION OF COMMISSION REPORT

(a) TERMS OF THE RESOLUTION.--For purposes of section 2904(b), the term "joint resolution" means only a joint resolution which is introduced within the 10-day period beginning on the date on which the President transmits the report to the Congress under section 2903(c), and--

- (1) which does not have a preamble;
- (2) the matter after the resolving clause of which is as follows: "That Congress disapproves the recommendations of the Defense Base Closure and Realignment Commission as submitted by the President on \_\_\_\_\_", the blank space being filled in with the appropriate date; and
- (3) the title of which is as follows: "Joint resolution disapproving the recommendations of the Defense Base Closure and Realignment Commission."

(b) REFERRAL.--A resolution described in subsection (a) that is introduced in the House of Representatives shall be referred to the Committee on Armed Services of the House of Representatives. A resolution described in subsection (a) introduced in the Senate shall be referred to the Committee on Armed Services of the Senate.

(c) DISCHARGE.--If the committee to which a resolution described in subsection (a) is referred has not reported such a resolution (or an identical resolution) by the end of the 20-day

been received from the other House; but

(ii) the vote on final passage shall be on the resolution of the other House.

(2) Upon disposition of the resolution received from the other House, it shall no longer be in order to consider the resolution that originated in the receiving House.

(f) RULES OF THE SENATE AND HOUSE.--This section is enacted by Congress--

(1) as an exercise of the rulemaking power of the Senate and House of Representatives, respectively, and as such it is deemed a part of the rules of each House, respectively, but applicable only with respect to the procedure to be followed in that House in the case of a resolution described in subsection (a), and it supersedes other rules only to the extent that it is inconsistent with such rules; and

(2) with full recognition of the constitutional right of either House to change the rules (so far as relating to the procedure of that House) at any time, in the same manner, and to the same extent as in the case of any other rule of that House.

#### SEC. 2909. RESTRICTION ON OTHER BASE CLOSURE AUTHORITY

(a) IN GENERAL.--Except as provided in subsection (c), during the period beginning on November 5, 1990, and ending on April 15, 2006, this part shall be the exclusive authority for selecting for closure or realignment, or for carrying out any closure or realignment of, a military installation inside the United States.

(b) RESTRICTION.--Except as provided in subsection (c), none of the funds available to the Department of Defense may be used, other than under this part, during the period specified in subsection (a)

(1) to identify, through any transmittal to the Congress or through any other public announcement or notification, any military installation inside the United States as an installation to be closed or realigned or as an installation under consideration for closure or realignment; or

(2) to carry out any closure or realignment of a military installation inside the United States.

(c) EXCEPTION.--Nothing in this part affects the authority of the Secretary to carry out

(1) closures and realignments under title II of Public Law 100-526; and

(2) closures and realignments to which section 2687 of title 10, United States Code, is not applicable, including closures and realignments carried out for reasons of national security or a military emergency referred to in subsection (c) of such section.

100-526-  
expired

## SEC. 2911. CLARIFYING AMENDMENT

Section 2687(e)(1) of title 10, United States Code, is amended--

- (1) by inserting "homeport facility for any ship," after "center,"; and
- (2) by striking out "under the jurisdiction of the Secretary of a military department" and inserting in lieu thereof "under the jurisdiction of the Department of Defense, including any leased facility,".

## SEC. 2912. 2005 ROUND OF REALIGNMENTS AND CLOSURES OF MILITARY INSTALLATIONS.

(a) FORCE-STRUCTURE PLAN AND INFRASTRUCTURE INVENTORY.—

(1) PREPARATION AND SUBMISSION.—As part of the budget justification documents submitted to Congress in support of the budget for the Department of Defense for fiscal year 2005, the Secretary shall include the following:

(A) A force-structure plan for the Armed Forces based on an assessment by the Secretary of the probable threats to the national security during the 20-year period beginning with fiscal year 2005, the probable end-strength levels and major military force units (including land force divisions, carrier and other major combatant vessels, air wings, and other comparable units) needed to meet these threats, and the anticipated levels of funding that will be available for national defense purposes during such period.

(B) A comprehensive inventory of military installations world-wide for each military department, with specifications of the number and type of facilities in the active and reserve forces of each military department.

(2) RELATIONSHIP OF PLAN AND INVENTORY.— Using the force-structure plan and infrastructure inventory prepared under paragraph (1), the Secretary shall prepare (and include as part of the submission of such plan and inventory) the following:

(A) A description of the infrastructure necessary to support the force structure described in the force-structure plan.

(B) A discussion of categories of excess infrastructure and infrastructure capacity.

(C) An economic analysis of the effect of the closure or realignment of military installations to reduce excess infrastructure.

(3) SPECIAL CONSIDERATIONS.—In determining the level of necessary versus excess infrastructure under paragraph (2), the Secretary shall consider the following:

(A) The anticipated continuing need for and availability of military installations outside the United States, taking into account current restrictions on the use of military installations outside the United States and the potential for future prohibitions or restrictions on the use of such military installations.

(B) Any efficiencies that may be gained from joint tenancy by more than one branch of the Armed Forces at a military installation.

(4) REVISION.—The Secretary may revise the force-structure plan and

under the authority of this subsection shall consist of nine members.

(4) **TERMS; MEETINGS; TERMINATION.**—Notwithstanding subsections (d), (e)(1), and (1) of section 2902, the Commission appointed under the authority of this subsection shall meet during calendar year 2005 and shall terminate on April 15, 2006.

(5) **FUNDING.**—If no funds are appropriated to the Commission by the end of the second session of the 108th Congress for the activities of the Commission in 2005, the Secretary may transfer to the Commission for purposes of its activities under this part in that year such funds as the Commission may require to carry out such activities. The Secretary may transfer funds under the preceding sentence from any funds available to the Secretary. Funds so transferred shall remain available to the Commission for such purposes until expended.

### **SEC. 2913. SELECTION CRITERIA FOR 2005 ROUND.**

(a) **FINAL SELECTION CRITERIA.**—The final criteria to be used by the Secretary in making recommendations for the closure or realignment of military installations inside the United States under this part in 2005 shall be the military value and other criteria specified in subsections (b) and (c).

(b) **MILITARY VALUE CRITERIA.**— The military value criteria are as follows:

(1) The current and future mission capabilities and the impact on operational readiness of the total force of the Department of Defense, including the impact on joint warfighting, training, and readiness.

(2) The availability and condition of land, facilities, and associated airspace (including training areas suitable for maneuver by ground, naval, or air forces throughout a diversity of climate and terrain areas and staging areas for the use of the Armed Forces in homeland defense missions) at both existing and potential receiving locations.

(3) The ability to accommodate contingency, mobilization, surge, and future total force requirements at both existing and potential receiving locations to support operations and training.

(4) The cost of operations and the manpower implications.

(c) **OTHER CRITERIA.**—The other criteria that the Secretary shall use in making recommendations for the closure or realignment of military installations inside the United States under this part in 2005 are as follows:

(1) The extent and timing of potential costs and savings, including the number of years, beginning with the date of completion of the closure or realignment, for the savings to exceed the costs.

(2) The economic impact on existing communities in the vicinity of military installations.

(3) The ability of the infrastructure of both the existing and potential receiving communities to support forces, missions, and personnel.

(4) The environmental impact, including the impact of costs related to potential environmental restoration, waste management, and environmental compliance activities.

recommendations.

(C) The recommendations shall include a statement of the result of the consideration of any notice described in subparagraph (A) that is received with respect to a military installation covered by such recommendations. The statement shall set forth the reasons for the result.

(d) COMMISSION REVIEW AND RECOMMENDATIONS.—

(1) IN GENERAL.—Except as provided in this subsection, section 2903(d) shall apply to the consideration by the Commission of the recommendations transmitted by the Secretary in 2005. The Commission's report containing its findings and conclusions, based on a review and analysis of the Secretary's recommendations, shall be transmitted to the President not later than September 8, 2005.

(2) AVAILABILITY OF RECOMMENDATIONS TO CONGRESS.—After September 8, 2005, the Commission shall promptly provide, upon request, to any Member of Congress information used by the Commission in making its recommendations.

(3) LIMITATIONS ON AUTHORITY TO CONSIDER ADDITIONS TO CLOSURE OR REALIGNMENT LISTS.—The Commission may not consider making a change in the recommendations of the Secretary that would add a military installation to the Secretary's list of installations recommended for closure or realignment unless, in addition to the requirements of section 2903(d)(2)(C)—

(A) the Commission provides the Secretary with at least a 15-day period, before making the change, in which to submit an explanation of the reasons why the installation was not included on the closure or realignment list by the Secretary; and

(B) the decision to add the installation for Commission consideration is supported by at least seven members of the Commission.

(4) TESTIMONY BY SECRETARY.—The Commission shall invite the Secretary to testify at a public hearing, or a closed hearing if classified information is involved, on any proposed change by the Commission to the Secretary's recommendations.

(5) REQUIREMENTS TO EXPAND CLOSURE OR REALIGNMENT RECOMMENDATIONS.—In the report required under section 2903(d)(2)(A) that is to be transmitted under paragraph (1), the Commission may not make a change in the recommendations of the Secretary that would close a military installation not recommended for closure by the Secretary, would realign a military installation not recommended for closure or realignment by the Secretary, or would expand the extent of the realignment of a military installation recommended for realignment by the Secretary unless—

(A) at least two members of the Commission visit the military installation before the date of the transmittal of the report; and

(B) the decision of the Commission to make the change to recommend the closure of the military installation, the realignment of the installation, or the expanded realignment of the installation is supported by at least seven members of the Commission.

(6) COMPTROLLER GENERAL REPORT.—The Comptroller General report required



## BASE REALIGNMENT AND CLOSURE (BRAC) 2005

April 1, 2004

### I. REFERENCES.

#### A. Statutes:

1. Base Realignment and Closure Act of 1990. P.L. 101-510, as amended, 10 U.S.C. 2687 note.

#### B. Policy Guidance:

1. Department of Defense
  - a. SECDEF Memo of Nov. 15, 2002, Transformation Through Base Realignment and Closure.
  - b. USD(AT&L) Memo of Apr. 16, 2003, Transformation Through Base Realignment and Closure (BRAC 2005) Policy Memorandum One – Policy Responsibilities and Procedures.
  - c. OASD/PA-PO Message of Nov. 20, 2003, Public Affairs Guidance (PAG) – Transformation Through Base Realignment and Closure (BRAC 2005)
  - d. DOD Final Selection Criteria, 69 Fed. Reg. 6948, Feb. 12, 2004.
2. Department of the Navy
  - a. SECNAV Memo of Nov. 25, 2002, Base Realignment and Closure (BRAC) 2005.
  - b. SECNAV Memo of Jun. 27, 2003, Internal Control Plan for Management of the Department of the Navy 2005 Base Realignment and Closure (BRAC) Process – Policy Advisory Two.
  - c. SECNAVNOTE 11000 of Mar. 9, 2004, Base Realignment and Closure.

### III. BRAC 2005.

#### A. Goals.

1. Elimination of Excess Capacity. Free up resources currently devoted to operation, sustainment, and recapitalization of excess capacity.
2. Transformation by Rationalizing Infrastructure with Defense Strategy. A means to reconfigure current infrastructure into one in which operational capacity maximizes both warfighting capability and efficiency.

#### B. Key similarities with BRAC 95.

1. BRAC process is the exclusive authority for selecting military installations in the United States for closure or realignment.
2. All military installations considered equally regardless of consideration under previous rounds of BRAC.
3. All recommendations must be based on data that is certified to be accurate and complete.
4. SECDEF makes recommendations for closure and realignment of military installations. SECDEF recommendations are reviewed by an independent Base Closure Commission appointed by the President. Commission can revise SECDEF's recommendations if they find substantial deviation from the Force Structure Plan and final selection criteria. President reviews Commission's recommendations and either approves initial or revised recommendations. Recommendations become binding unless Congress enacts resolution of disapproval within 45 legislative days.

#### C. Key differences from BRAC 95.

1. Recommendations based on 20-year force structure plan, worldwide infrastructure inventory, and requirements report.
2. SECDEF must certify to Congress that the need exists for additional closures and realignments and that it will result in annual net savings for each military department by FY 2011.

potential receiving locations to support operations and training.

- d. The cost of operations and the manpower implications.

2. Other Considerations.

- a. The extent and timing of potential costs and savings, including the number of years, beginning with the date of closure or realignment, for the savings to exceed the costs.
- b. The economic impact on existing communities in the vicinity of military installations.
- c. The ability of both the existing and potential receiving communities' infrastructure to support forces, missions, and personnel.
- d. The environmental impact, including the impact of costs related to potential environmental restoration, waste management, and environmental compliance.

E. DOD BRAC Structure.

- 1. Infrastructure Executive Council (IEC) – policy-making and oversight body for the entire BRAC 2005 process. Military Department (MILDEP) Secretaries and Chiefs are members.
- 2. Infrastructure Steering Group (ISG) – oversees joint cross-service analysis of common business oriented functions and ensures integration of that process with the MILDEP analysis of all other functions. MILDEP Assistant Secretaries (I&E) and Vice Chiefs are members.
- 3. Joint Cross Service Groups (JCSGs) – responsible for analyzing common business oriented and support functions and examining them for ways to realize consolidation and elimination of excess infrastructure. There are seven JCSGs: Education and Training; Headquarters and Support; Industrial; Intelligence; Medical; Supply and Storage; and Technical.

F. MILDEP BRAC Structure. Service specific. Department of the Navy (DON) structure is provided below as an example.

- 1. Infrastructure Evaluation Group (IEG) – responsible for developing recommendations for closure and realignment of DoN

- Mar. 15, 2005      Nomination of Commissioners. Date by which President must transmit to the Senate nominations of Commissioners. **Failure to transmit these nominations will result in the termination of the BRAC 2005 process.**
- May 16, 2005      SECDEF Recommendations. Date by which SECDEF must transmit to Congress and the Commission a list of military installations that SECDEF recommends for closure or realignment.
- Sep. 8, 2005      Commission Recommendations. Date by which Commission must transmit its report recommending closure and realignments to the President.
- Sep. 23, 2005      President's Approval or Disapproval of the Commission's recommendations. If the President approves the Commission's recommendations and transmits them to Congress, the recommendations become binding 45 legislative days after transmittal unless Congress enacts a joint resolution of disapproval.
- Oct. 20, 2005      Commission's Revised Recommendations. If the President disapproved (in whole or in part) the Commission's recommendations, the Commission must submit revised recommendations to the President by this date.
- Nov. 7, 2005      President's Approval or Disapproval of Revised Recommendations. Date by which the President must approve the Commission's revised recommendations and transmit them to Congress. The recommendations become binding 45 legislative days after transmittal unless Congress enacts a joint resolution of disapproval.
- Failure by the President to approve and transmit either the initial or revised Commission recommendations by the above-referenced dates will result in a termination of the BRAC 2005 process.**

activities during election year 2004. See section V.A.3, below.

3. Liaison or Representation Role. In a liaison or representational role, DOD personnel may attend meetings with state and local officials, or other organizations that may seek to develop plans or programs to improve the ability of installations to discharge their national security and defense missions. DOD officials may not manage or control such organizations or efforts. SECDEF MSG, dated Nov. 20, 2003, Subj: Public Affairs Guidance (PAG) – Transformation through Base Realignment and Closure (BRAC 2005); SECNAV Memo of Nov. 25, 2002, Base Realignment and Closure (BRAC) 2005.
  - a. Liaisons are appointed by the DOD Component command or organization (vice the non-Federal entity (NFE)) and only where there is a determination that such representation will serve a “significant and continuing DOD interest.” DOD 5500.7-R, Joint Ethics Regulation (JER), section 3-201.
  - b. Liaisons must be aware of and comply with the limitations in JER 3-201 when dealing with such outside organizations, i.e., liaisons serve as part of their official duties, represent only DOD interests to the NFE in an advisory capacity, may not participate in the management or control of the NFE, and must make clear that the opinions expressed by the liaison do not bind DOD or any component.
4. Distinguishing Between the Two Types of Organizations.
  - a. Permissible liaison organizations typically have a historical existence and a broad civic purpose, e.g., a chamber of commerce or similar civic group, local military affairs committees, and local land use/zoning and planning boards.
  - b. Permissible liaison organizations may have or form subunits that focus on BRAC or revise their charter or mission to include BRAC Proofing local installations. Employees must limit their participation to appropriate activities of these organizations.

before engaging in business activities or compensated outside employment with a prohibited source. JER 2-206 and 3-306.

- b. A supervisor may also require an employee to report outside employment or activity prior to engaging in such employment or activity and may prohibit it if he believes that it will detract from readiness or pose a security risk. JER 2-303; 3-306; and 10 U.S.C. 973(a).

4. Conflicts of Interest.

- a. Employees are precluded from participating in an official capacity in any matter that could have a direct and predictable effect on the employee's financial interest or an interest imputed to him, i.e., the financial interest of a spouse or dependent child, an entity in which the employee serves as an officer of employee, or an entity with whom the employee is negotiating for employment or has an arrangement concerning prospective employment. 18 U.S.C. 208; 5 C.F.R. 2635.402.
- b. Regulatory provisions extend this restriction to financial interests of members of the employee's household or persons with which the employee has a covered relationship, e.g., an organization in which the employee is seeking employment, is an active member, or served as an officer within the last year. 5 C.F.R. 2635.502.

5. Representational Restrictions.

Employees must be reminded that with a few exceptions, they are generally prohibited from acting as an agent/attorney or representative (with or without compensation) for another person before any agency or department of the United States in a matter in which the United States is a party or has a substantial interest. 18 U.S.C. 203 and 205.

6. Misuse of Official Position.

Employees involved in the BRAC process must be aware of the limitations on the use of their official position. The following issues could arise, particularly if the employee is engaged in outside employment or activities with an organization that could be affected by the BRAC process.

served if that communication or appearance is made on behalf of any other person (other than the United States) in connection with any matter in which the former employee seeks official action from the current employee.

## V. MISCELLANEOUS ISSUES.

### A. Interactions with Congress.

#### 1. Personal Communications.

- a. Like all citizens, DOD employees (including military personnel) may contact members of Congress with respect to BRAC or other matters of interest. In doing so, they must act in a personal capacity, i.e., off-duty, using their own resources, and not using their official title or position.
- b. Employees must not engage in activities that could violate the Anti-Lobby Act (18 USC 1913). It prohibits the use of appropriated funds for substantial agency grass-roots lobbying in which appeals are made to members of the public to contact their elected officials in favor or opposition to legislation pending before Congress. There are also restrictions on the use of appropriated funds for "publicity and propaganda" purposes or "influencing congressional action" on legislation or appropriations matters pending before Congress. See, sections 8001 and 8012, P.L. 108-87, FY 04 DOD Appropriations Act.

#### 2. Official Communications.

All official communications between the Military Departments and Congress should be through the Military Department's Office of Legislative Affairs.

#### 3. Congressional Visits and Similar Activities.

- a. As a matter of long-standing policy, DOD personnel acting in their official capacities may not engage in any activities that could be construed as associating DOD with any partisan candidate, cause or issue. Because 2004 is an election year, and BRAC 2005 is clearly an important issue for politicians, political activity issues are certain to arise, e.g., candidate visits to installations, media coverage of

- B. Ethics counselors need to recognize these risks and be proactive. They must provide employees with the necessary information and training to effectively deal with ethical issues that arise during the BRAC 2005 process. Ethics counselors must make themselves available and encourage employees to seek ethics advice before taking action.

Blagojevich continued, "If BRAC includes one of our National Guard Bases on its closure list, we will take our case to the courtroom," said Blagojevich.

"Attorney General Madigan believes as I do that the law is our side on the question of who has authority over National Guard bases," Durbin said. "I respect her legal opinion and appreciate her commitment to continue to fight for the Air National Guard Bases in Springfield and Peoria. I hope the Department of Defense will follow clear federal law on this matter, but it's reassuring to know that our Illinois Attorney General is ready to act if any unlawful closures are proposed."

"I support any and all efforts to keep Illinois' bases open. These bases are vital to our national security and to the economic security of the communities around them," Obama said.

"I commend Attorney General Madigan for her quick action on this matter," LaHood said. "The Attorney General and the members of the Illinois congressional delegation are committed to doing everything we can to keep these vital Illinois military bases open. Bases such as the 182nd Airlift Wing in Peoria and the 183rd Fighter Wing in Springfield, both in my Congressional District, are much too important to the military mission of the country and the economy of our state to be closed under BRAC. I am hopeful these bases will not be on the closure list, but I am pleased the Attorney General will take additional action if needed."

submitted to such committees, during which period no irrevocable action may be taken to effect or implement the decision.

(c) This section shall not apply to the closure of a military installation, or a realignment with respect to a military installation, if the President certifies to the Congress that such closure or realignment must be implemented for reasons of national security or a military emergency.

(d) (1) After the expiration of the period of time provided for in subsection (b)(2) with respect to the closure or realignment of a military installation, funds which would otherwise be available to the Secretary to effect the closure or realignment of that installation may be used by him for such purpose.

(2) Nothing in this section restricts the authority of the Secretary to obtain architectural and engineering services under section 2807 of this title [10 USCS § 2807].

(e) In this section:

(1) The term "military installation" means a base, camp, post, station, yard, center, homeport facility for any ship, or other activity under the jurisdiction of the Department of Defense, including any leased facility, which is located within any of the several States, the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, the Virgin Islands, or Guam. Such term does not include any facility used primarily for civil works, rivers and harbors projects, or flood control projects.

(2) The term "civilian personnel" means direct-hire, permanent civilian employees of the Department of Defense.

(3) The term "realignment" includes any action which both reduces and relocates functions and civilian personnel positions, but does not include a reduction in force resulting from workload adjustments, reduced personnel or funding levels, skill imbalances, or other similar causes.

(4) The term "legislative day" means a day on which either House of Congress is in session.

**⚡ History:**

(Added Aug. 1, 1977, P.L. 95-82, Title VI, § 612(a), 91 Stat. 379; Sept. 8, 1978, P.L. 95-356, Title VIII, § 805, 92 Stat. 586; July 12, 1982, P.L. 97-214, § 10(a)(8), 96 Stat. 175; Oct. 19, 1984, P.L. 98-525, Title XIV, § 1405(41), 98 Stat. 2624; Nov. 8, 1985, P.L. 99-145, Title XII, Part A, § 1202(a), 99 Stat. 716; Dec. 4, 1987, P.L. 100-180, Div A, Title XII, Part D, § 1231(17), 101 Stat. 1161; Nov. 5, 1990, P.L. 101-510, Div B, Title XXIX, Part A, § 2911, 104 Stat. 1819; Feb. 10, 1996, P.L. 104-106, Div A, Title XV, § 1502(a)(1), 110 Stat. 502; Oct. 5, 1999, P.L. 106-65, Div A, Title X, Subtitle G, § 1067(1), 113 Stat. 774.)

**⚡ History; Ancillary Laws and Directives:**

- ⚡ 1. Amendments
- ⚡ 2. Short titles
- ⚡ 3. Other provisions

**⚡ 1. Amendments:**

1978. Act Sept. 8, 1978, in subsec. (d)(1)(B), substituted "three hundred" for "five hundred".

1982. Act July 12, 1982 (effective 10/1/82, as provided by § 12(a) of such Act, which appears as 10 USCS § 2801 note), in subsec. (d)(1), substituted the introductory provisions for provisions which read: " 'Military installation' means any camp, post, station, base, yard, or other facility under the authority of the Department of Defense--".

## 10 USCS § 2662

(b) Annual reports on certain minor transactions. The Secretary of each military department shall submit annually to the congressional committees named in subsection (a) a report on transactions described in subsection (a) that involve an estimated value of more than \$ 250,000, but not more than \$ 750,000.

(c) Geographic scope; excepted projects. This section applies only to real property in the United States, Puerto Rico, Guam, the American Virgin Islands, American Samoa, and the Trust Territory of the Pacific Islands. It does not apply to real property for river and harbor projects or flood control projects, or to leases of Government-owned real property for agricultural or grazing purposes or to any real property acquisition specifically authorized in a Military Construction Authorization Act.

(d) Statements of compliance in transaction instruments. A statement in an instrument of conveyance, including a lease, that the requirements of this section have been met, or that the conveyance is not subject to this section, is conclusive.

(e) Notice and wait regarding leases of space for DoD by GSA. No element of the Department of Defense shall occupy any general purpose space leased for it by the General Services Administration at an annual rental in excess of \$ 750,000 (excluding the cost of utilities and other operation and maintenance services), if the effect of such occupancy is to increase the total amount of such leased space occupied by all elements of the Department of Defense, until the end of the 30-day period beginning on the date on which a report of the facts concerning the proposed occupancy is submitted to the congressional committees named in subsection (a) or, if earlier, the end of the 14-day period beginning on the date on which a copy of the report is provided in an electronic medium pursuant to section 480 of this title [10 USCS § 480].

(f) Reports on transactions involving intelligence components. Whenever a transaction covered by this section is made by or on behalf of an intelligence component of the Department of Defense or involves real property used by such a component, any report under this section with respect to the transaction that is submitted to the congressional committees named in subsection (a) shall be submitted concurrently to the Permanent Select Committee on Intelligence of the House of Representatives and the Select Committee on Intelligence of the Senate.

(g) Exceptions for transactions for war and certain emergency and other operations.

(1) The reporting requirement set forth in subsection (a) shall not apply with respect to a real property transaction otherwise covered by that subsection, and the reporting requirement set forth in subsection (e) shall not apply with respect to a real property transaction otherwise covered by that subsection, if the Secretary concerned determines that the transaction is made as a result of any of the following:

(A) A declaration of war.

(B) A declaration of a national emergency by the President pursuant to the National Emergencies Act (50 U.S.C. 1601 et seq.).

(C) A declaration of an emergency or major disaster pursuant to the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.).

(D) The use of the militia or the armed forces after a proclamation to disperse under section 334 of this title [10 USCS § 334].

(E) A contingency operation.

(2) The reporting requirement set forth in subsection (a) shall not apply with respect to a real property transaction otherwise covered by that subsection if the Secretary concerned determines that--

(A) an event listed in paragraph (1) is imminent; and

(B) the transaction is necessary for purposes of preparation for such event.

(3) Not later than 30 days after entering into a real property transaction covered by paragraph (1) or (2), the Secretary concerned shall submit to the committees named in subsection (a) a report on the transaction. The report shall set forth any facts or information which would otherwise have been submitted in a report on the transaction under subsection (a) or (e), as the case may be, but for the operation of paragraph (1) or (2).

#### HISTORY:

(Aug. 10, 1956, ch 1041, § 1, 70A Stat. 147; June 25, 1959, P.L. 86-70, § 6(c), 73 Stat. 142; June 8, 1960, P.L. 86-500, Title V, § 511(1), 74 Stat. 186; July 12, 1960, P.L. 86-624, § 4(c), 74 Stat. 411; Oct. 27, 1971, P.L. 92-145, Title VII, § 707(5), 85 Stat. 412; Oct. 25, 1972, P.L. 92-545, Title VII, § 709, 86 Stat. 1154; Dec. 27, 1974, P.L. 93-552,

than \$ 500,000"; and, in subsec. (e), substituted "\$ 750,000" for "\$ 500,000" and substituted "the end of the 30-day period beginning on the date on which a report of the facts concerning the proposed occupancy is submitted to the congressional committees named in subsection (a) or, if earlier, the end of the 14-day period beginning on the date on which a copy of the report is provided in an electronic medium pursuant to section 480 of this title." for "the expiration of thirty days from the date upon which a report of the facts concerning the proposed occupancy is submitted to the congressional committees named in subsection (a).".

2004. Act Oct. 28, 2004, in subsec. (a)(2), substituted "shall include a summary" for "must include a summarization", and inserted "of paragraph (1)".

Other provisions:

**Provisions as to closing of facilities; reports to the Congress repealed.** Act Sept. 16, 1965, P.L. 89-188, Title VI, § 611, 79 Stat. 818, as amended Sept. 12, 1966, P.L. 89-568, Title VI, § 613, 80 Stat. 757, formerly classified as a note to this section, was repealed by Act July 12, 1982, P.L. 97-214, § 7(7) in part, 96 Stat. 173, effective Oct. 1, 1982, as provided by § 12(a) of such Act, which appears as *10 USCS § 2801* note. It provided for a report to Congress and a waiting period before closing of Defense Department facilities.

**Closing of facilities; closures or realignments publicly announced after September 30, 1977.** Act Aug. 1, 1977, P.L. 95-82, Title VI, § 612(c), 91 Stat. 380, provided: "Section 611 of the Military Construction Authorization Act, 1966 (Public Law 89-188; *10 U.S.C. 2662* note) [note to this section], and section 612 of the Military Construction Authorization Act, 1977 (Public Law 94-431; 90 Stat. 1366) [unclassified], shall be inapplicable in the case of any closure of a military installation, and any realignment with respect to a military installation, which is first publicly announced after September 30, 1977."

**Reduction or realignment of training bases.** Act Oct. 20, 1978, P.L. 95-485, Title VI, § 602, 92 Stat. 1619, provided: "(a) Notwithstanding any other provision of law, no action may be taken to effect or implement any substantial reduction of the training base (as defined in subsection (c)) or any substantial force structure realignment of the training base planned as a part of the fiscal year 1979 Defense manpower program unless and until the provisions of subsection (b) are complied with.

"(b) No action described in subsection (a) with respect to a substantial reduction or realignment of the training base may be taken unless and until--

"(1) the Secretary of Defense or the Secretary of the military department concerned notifies the Committee on Armed Services and Appropriations of the Senate and House of Representatives in writing of the specific reduction or realignment proposed;

"(2) The Secretary of Defense or the Secretary of the military department concerned certified that such reduction or realignment is in the best interest of the national security and provides for the most cost effective and efficient management of the training base, both in time of peace and in ability to meet mobilization requirements; and

"(3) a period of thirty legislative days expires following the date on which the notification and certification referred to in clauses (1) and (2) have been submitted to such committees, during which period no irrevocable action may be taken to effect or implement such reduction or realignment.

For the purpose of clause (3), a legislative day is a day in which either House of Congress is in session.

"(c) For the purposes of this section, the term 'training base' means the composite of installations, posts, camps, stations, and bases that have as a primary or secondary mission the conduct of formal entry level, advanced individual, or specialty training."

**Termination of Trust Territory of the Pacific Islands.** For termination of Trust Territory of the Pacific Islands, see note preceding *48 USCS § 1681*.

#### NOTES:

Code of Federal Regulations:

Department of the Navy--Disposition of property, 32 CFR Part 736.

Related Statutes & Rules:

This section is referred to in *10 USCS § 2667*; *42 USCS § 3374*.

Interpretive Notes and Decisions: 1. Purpose 2. Relationship with other laws 3. Applicability to inverse condemnation 4. Sufficiency of compliance 5. Declaratory or injunctive relief

#### 1. Purpose

## 10 USCS § 2662

Legislative history of 10 USCS § 2662 indicates that its purpose was to give Congress effective review of enumerated transactions consistent with power to control and dispose of federal property. *San Francisco v United States* (1977, ND Cal) 443 F Supp 1116, 11 Env't Rep Cas 1065, 8 ELR 20386, aff'd on other grounds (1980, CA9 Cal) 615 F2d 498, 14 Env't Rep Cas 1347, 27 CCF P 80272, 10 ELR 20346.

**2. Relationship with other laws**

As to disposal of federal real-property interests, exclusion for military and naval reservations under predecessor of 40 USCS § 1303 merely incorporated congressional reporting requirements of 10 USCS § 2662; Congress did not seek to prescribe different method of disposing of surplus or excess real-property interests held by Defense Department than for those held by other departments, but in § 2662 imposed "report and wait" condition in conjunction with usual disposal responsibility entrusted to General Services Administration, so that disposition of surplus military property was governed by usual provisions (predecessors of 40 USCS § § 101, 102, 541 et seq.), so long as reporting requirements of § 2662 were met. *United States v 434.00 Acres of Land* (1986, CA11 Ga) 792 F2d 1006.

**3. Applicability to inverse condemnation**

Congress did not intend by 10 USCS § 2662 to disauthorize governmental activities that might effect "inverse condemnation" at cost exceeding \$ 50,000, if otherwise authorized, and section has no effect on authority of federal agents to take actions that might be held to result in "inverse condemnation". *Armijo v United States* (1981) 229 Ct Cl 34, 663 F2d 90.

**4. Sufficiency of compliance**

In condemnation action where Armed Services committee was content to approve Navy housing project without passing on particular parcel of land to be chosen, sufficient compliance with statutory condition of predecessor to 10 USCS § 2662 was made. *United States v 37.6 Acres of Land, etc.* (1954, DC Conn) 126 F Supp 789.

**5. Declaratory or injunctive relief**

Federal District Court does not have power, under Military Construction Authorization Act of 1967, 80 Stat 757 (10 USCS § 2662 note) to provide declaratory or injunctive relief against closing of military arsenal until such time as Secretary of Defense or secretary of military department gives Congress full report of facts and justification for such closing pursuant to such Act; Congress did not intend that federal court, rather than Congress itself, should determine what constitutes, in any given case, full report to Congress that Military Construction Authorization Act of 1967 requires. *National Asso. of Government Employees, Inc. v Schlesinger* (1975, ED Pa) 397 F Supp 894, aff'd without op (1975, CA3 Pa) 523 F2d 1051.

**(a) IN GENERAL.**--The Secretary may not carry out any closure or realignment of a military installation under this title unless-

(1) no later than January 16, 1989, the Secretary transmits to the Committees on Armed Services of the Senate and the House of Representatives a report containing a statement that the Secretary has approved, and the Department of Defense will implement, all of the military installation closures and realignments recommended by the Commission in the report referred to in section 201(1);

(2) the Commission has recommended, in the report referred to in section 201(1), the closure or realignment, as the case may be, of the installation, and has transmitted to the Committees on Armed Services of the Senate and the House of Representatives a copy of such report and the statement required by section 203(b)(2); and

(3) the Secretary of Defense has transmitted to the Commission the study required by section 206(b).

**(b) JOINT RESOLUTION.**--The Secretary may not carry out any closure or realignment under this title if, within the 45-day period beginning on March 1, 1989, a joint resolution is enacted, in accordance with the provisions of section 208, disapproving the recommendations of the Commission. The days on which either House of Congress is not in session because of an adjournment of more than 3 days to a day certain shall be excluded in the computation of such 45-day period.

**(c) TERMINATION OF AUTHORITY.**--(1) Except as provide in paragraph (2), the authority of the Secretary to carry out any closure or realignment under this title shall terminate on October 1, 1995.

(2) The termination of authority set forth in paragraph (1) shall not apply to the authority of the Secretary to carry out environmental restoration and waste management at, or disposal of property of, military installations closed or realigned under this title.

## SEC. 203. THE COMMISSION

**(a) MEMBERSHIP.**--The Commission shall consist of 12 members appointed by the Secretary of Defense.

**(b) DUTIES.**--The Commission shall--

(1) transmit the report referred to in section 201(1) to the Secretary no later than December 31, 1988, and shall include in such report a description of the Commission's recommendations of the military installations to which functions will be transferred as a result of the closures and realignments recommended by the Commission; and

(2) on the same date on which the Commission transmits such report to the Secretary, transmit to Committees on Armed Services of the Senate and the House of Representatives--

(A) a copy of such report; and

(B) a statement certifying that the Commission has identified the military installations to be closed or realigned by reviewing all military installations inside the United States, including all military installations under construction and all those planned for construction.

Property and Administrative Services Act of 1949; and

(ii) all regulations in effect on the date of the enactment of this title governing the conveyance and disposal of property under section 13(g) of the Surplus Property Act of 1944 (50 U.S.C. App. 1622(g)).

(B) The Secretary, after consulting with the Administrator of General Services, may issue regulations that are necessary to carry out the delegation of authority required by paragraph (1).

(C) The authority required to be delegated by paragraph (1) to the Secretary by the Administrator of General Services shall not include the authority to prescribe general policies and methods for utilizing excess property and disposing of surplus property.

(D) The Secretary of Defense may transfer real property or facilities located at a military installation to be closed or realigned under this title, with or without reimbursement, to a military department or other entity (including a nonappropriated fund instrumentality) within the Department of Defense or the Coast Guard.

(E) Before any action may be taken with respect to the disposal of any surplus real property or facility located at any military installation to be closed or realigned under this title, the Secretary shall consult with the Governor of the State and the heads of the local governments concerned for the purpose of considering any plan for the use of such property by the local community concerned.

(F) The provisions of this paragraph and paragraph (1) are subject to paragraphs (3) through (6).

(3)(A) Not later than 6 months after the date of the enactment of the National Defense Authorization Act for Fiscal Year 1994, the Secretary, in consultation with the redevelopment authority with respect to each military installation to be closed under this title after such date of enactment, shall--

(i) inventory the personal property located at the installation; and

(ii) identify the items (or categories of items) of such personal property that the Secretary determines to be related to real property and anticipates will support the implementation of the redevelopment plan with respect to the installation.

(B) If no redevelopment authority referred to in subparagraph (A) exists with respect to an installation, the Secretary shall consult with--

(i) the local government in whose jurisdiction the installation is wholly located; or

(ii) a local government agency or State government agency designated for the purpose of such consultation by the chief executive officer of the State in which the installation is located.

(C)(i) Except as provided in subparagraphs (E) and (F), the Secretary may not carry out any of the activities referred to in clause (ii) with respect to an installation referred to in that

(F) Notwithstanding subparagraphs (C)(i) and (D), the Secretary may carry out any activity referred to in subparagraph (C)(ii) or (D) if the Secretary determines that the carrying out of such activity is in the national security interest of the United States.

(4)(A) The Secretary may transfer real property and personal property located at a military installation to be closed under this title to the redevelopment authority with respect to the installation.

(B)(i)(I) Except as provided in clause (ii), the transfer of property under subparagraph (A) may be for consideration at or below the estimated fair market value of the property transferred or without consideration. Such consideration may include consideration in kind (including goods and services), real property and improvements, or such other consideration as the Secretary considers appropriate. The Secretary shall determine the estimated fair market value of the property to be transferred under this subparagraph before carrying out such transfer.

(II) The Secretary shall prescribe regulations that set forth guidelines for determining the amount, if any, of consideration required for a transfer under this paragraph. Such regulations shall include a requirement that, in the case of each transfer under this paragraph for consideration below the estimated fair market value of the property transferred, the Secretary provide an explanation why the transfer is not for the estimated fair market value of the property transferred (including an explanation why the transfer cannot be carried out in accordance with the authority provided to the Secretary pursuant to paragraph (1) or (2)).

(ii) The transfer of property under subparagraph (A) shall be without consideration in the case of any installation located in a rural area whose closure under this title will have a substantial adverse impact (as determined by the Secretary) on the economy of the communities in the vicinity of the installation and on the prospect for the economic recovery of such communities from such closure. The Secretary shall prescribe in the regulations under clause (i)(II) the manner of determining whether communities are eligible for the transfer of property under this clause.

(iii) In the case of a transfer under subparagraph (A) for consideration below the fair market value of the property transferred, the Secretary may recoup from the transferee of such property such portion as the Secretary determines appropriate of the amount, if any, by which the sale or lease of such property by such transferee exceeds the amount of consideration paid to the Secretary for such property by such transferee. The Secretary shall prescribe regulations for determining the amount of recoupment under this clause.

(C)(i) The transfer of personal property under subparagraph (A) shall not be subject to the provisions of sections 202 and 203 of the Federal Property and Administrative Services Act of 1949 (40 U.S.C. 483, 484) if the Secretary determines that the transfer of such property is necessary for the effective implementation of a redevelopment plan with respect to the installation at which such property is located.

(ii) The Secretary may, in lieu of the transfer of property referred to in subparagraph (A), transfer personal property similar to such property (including property not

(B)(i) Not later than the date on which the Secretary of Defense completes the determination under paragraph (5) of the transferability of any portion of an installation to be closed under this title, the Secretary shall--

(I) complete any determinations or surveys necessary to determine whether any building or property referred to in clause (ii) is excess property, surplus property, or unutilized or underutilized property for the purpose of the information referred to in section 501(a) of such Act (42 U.S.C. 11411(a)); and

(II) submit to the Secretary of Housing and Urban Development information on any building or property that is so determined.

(ii) The buildings and property referred to in clause (i) are any buildings or property located at an installation referred to in that clause for which no use is identified, or of which no Federal department or agency will accept transfer, pursuant to the determination of transferability referred to in that clause.

(C) Not later than 60 days after the date on which the Secretary of Defense submits information to the Secretary of Housing and Urban Development under subparagraph (B) (ii), the Secretary of Housing and Urban Development shall--

(i) identify the buildings and property described in such information that are suitable for use to assist the homeless;

(ii) notify the Secretary of Defense of the buildings and property that are so identified;

(iii) publish in the Federal Register a list of the buildings and property that are so identified, including with respect to each building or property the information referred to in section 501(c)(1)(B) of such Act; and

(iv) make available with respect to each building and property the information referred to in section 501(c)(1)(C) of such Act in accordance with such section 501(c)(1)(C).

(D) Any buildings and property included in a list published under subparagraph (C)(iii) shall be treated as property available for application for use to assist the homeless under section 501(d) of such Act.

(E) The Secretary of Defense shall make available in accordance with section 501(f) of such Act any buildings or property referred to in subparagraph (D) for which--

(i) a written notice of an intent to use such buildings or property to assist the homeless is received by the Secretary of Health and Human Services in accordance with section 501(d)(2) of such Act;

(ii) an application for use of such buildings or property for such purpose is submitted to the Secretary of Health and Human Services in accordance with section 501(e)(2) of such Act; and

(G)(i) Buildings and property available for a redevelopment authority under subparagraph (F) shall not be available for use to assist the homeless under section 501 of such Act while so available for a redevelopment authority.

(ii) If a redevelopment authority does not express an interest in the use of buildings or property, or commence the use of buildings or property, under subparagraph (F) within the applicable time periods specified in clause (ii) of such subparagraph, such buildings or property shall be treated as property available for use to assist the homeless under section 501(a) of such Act.

(7)(A) Except as provided in subparagraph (B) or (C), all proceeds--

(i) from the transfer under paragraphs (3) through (6); and

(ii) from the transfer or disposal of any other property or facility made as a result of a closure or realignment under this title,

shall be deposited into the Account established by section 207(a)(1).

(B) In any case in which the General Services Administration is involved in the management or disposal of such property or facility, the Secretary shall reimburse the Administrator of General Services from the proceeds of such disposal, in accordance with section 1535 of title 31, United States Code, for any expenses incurred in such activities.

(C)(i) If any real property or facility acquired, constructed, or improved (in whole or in part) with commissary store funds or nonappropriated funds is transferred or disposed of in connection with the closure or realignment of a military installation under this title, a portion of the proceeds of the transfer or other disposal of property on that installation shall be deposited in a reserve account established in the Treasury to be administered by the Secretary. The Secretary may use amounts in the account (in such an aggregate amount as is provided in advance in appropriation Acts) for the purpose of acquiring, constructing, and improving--

(I) commissary stores; and

(II) real property and facilities for nonappropriated fund instrumentalities.

(ii) The amount deposited under clause (i) shall be equal to the depreciated value of the investment made with such funds in the acquisition, construction, or improvement of that particular real property or facility. The depreciated value of the investment shall be computed in accordance with regulations prescribed by the Secretary of Defense.

(iii) As used in this subparagraph:

(I) The term "commissary store funds" means funds received from the adjustment of, or surcharge on, selling prices at commissary stores fixed under section 2685 of title 10, United States Code.

(II) The term "nonappropriated funds" means funds received from a nonappropriated fund instrumentality.

selected as the receiving installation; or

(iii) alternative military installations to those selected.

(3) A civil action for judicial review, with respect to any requirement of the National Environmental Policy Act of 1969 to the extent such Act is applicable under paragraph (2), or with respect to any requirement of the Commission made by this title, of any action or failure to act by the Secretary during the closing, realigning, or relocating referred to in clauses (A) and (B) of paragraph (2), or of any action or failure to act by the Commission under this title, may not be brought later than the 60th day after the date of such action or failure to act.

**(d) TRANSFER AUTHORITY IN CONNECTION WITH PAYMENT OF ENVIRONMENTAL REMEDIATION COSTS.--**(1)(A) Subject to paragraph (2) of this subsection and section 120(h) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9620 (h)), the Secretary may enter into an agreement to transfer by deed real property or facilities referred to in subparagraph (B) with any person who agrees to perform all environmental restoration, waste management, and environmental compliance activities that are required for the property or facilities under Federal and State laws, administrative decisions, agreements (including schedules and milestones), and concurrences.

(B) The real property and facilities referred to in subparagraph (A) are the real property and facilities located at an installation closed or to be closed under this title that are available exclusively for the use, or expression of an interest in a use, of a redevelopment authority under subsection (b)(6)(F) during the period provided for that use, or expression of interest in use, under that subsection.

(C) The Secretary may require any additional terms and conditions in connection with an agreement authorized by subparagraph (A) as the Secretary considers appropriate to protect the interests of the United States.

(2) A transfer of real property or facilities may be made under paragraph (1) only if the Secretary certifies to Congress that--

(A) the costs of all environmental restoration, waste management, and environmental compliance activities to be paid by the recipient of the property or facilities are equal to or greater than the fair market value of the property or facilities to be transferred, as determined by the Secretary; or

(B) if such costs are lower than the fair market value of the property or facilities, the recipient of the property or facilities agrees to pay the difference between the fair market value and such costs.

(3) As part of an agreement under paragraph (1), the Secretary shall disclose to the person to whom the property or facilities will be transferred any information of the Secretary regarding the environmental restoration, waste management, and environmental compliance activities described in paragraph (1) that relate to the property or facilities. The Secretary shall provide such information before entering into the agreement.

(4) Nothing in this subsection shall be construed to modify, alter, or amend the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9601 et seq.) or the

(A) it is in the best interests of the Federal Government to eliminate or relocate the manufactured housing park; and

(B) the elimination or relocation of the manufactured housing park would result in an unreasonable financial hardship to the owners of the manufactured housing.

(2) Any payment made under this subsection shall not exceed 90 percent of the purchase price of the manufactured housing, as paid by the member or any spouse of the member, plus the cost of any permanent improvements subsequently made to the manufactured housing by the member or spouse of the member.

(3) The Secretary shall dispose of manufactured housing acquired under this subsection through resale, donation, trade or otherwise within one year of acquisition.

### **SEC. 205. WAIVER**

The Secretary of Defense may carry out this title without regard to--

(1) any provision of law restricting the use of funds for closing or realigning military installations included in any appropriation or authorization Act; and

(2) the procedures set forth in sections 2662 and 2687 of title 10, United States Code.

### **SEC. 206. REPORTS**

(a) **IN GENERAL.**--As part of each annual budget request for the Department of Defense, the Secretary shall transmit to the appropriate committees of Congress--

(1) a schedule of the closure and realignment actions to be carried out under this title in the fiscal year for which the request is made and an estimate of the total expenditures required and cost savings to be achieved by each such closure and realignment and of the time period in which these savings are to be achieved in each case, together with the Secretary's assessment of the environmental effects of such actions; and

(2) a description of the military installations, including those under construction and those planned for construction, to which functions are to be transferred as a result of such closures and realignments, together with the Secretary's assessment of the environmental effects of such transfers.

(b) **STUDY.**--(1) The Secretary shall conduct a study of the military installations of the United States outside the United States to determine if efficiencies can be realized through closure or realignment of the overseas base structure of the United States. Not later than October 15, 1988, the Secretary shall transmit a report of the findings and conclusions of such study to the Commission and to the Committees on Armed Services of the Senate and the House of Representatives. In developing its recommendations to the Secretary under this title, the Commission shall consider the Secretary's study.

(2) Upon request of the Commission, the Secretary shall provide the Commission with such information about overseas bases as may be helpful to the Commission in its deliberations.

(3) The Commission, based on its analysis of military installations in the United States and its

(6) No later than 60 days after the termination of the authority of the Secretary to carry out a closure or realignment under this title, the Secretary shall transmit to the appropriate committees of Congress a report containing an accounting of--

(A) all the funds deposited into and expended from the Account or otherwise expended under this title; and

(B) any amount remaining in the Account.

(7) Proceeds received after September 30, 1995, from the lease, transfer, or disposal of any property at a military installation closed or realigned under this title shall be deposited directly into the Department of Defense Base Closure Account 1990 established by section 2906(a) of the Defense Base Closure and Realignment Act of 1990 (part A of title XXIX of Public Law 101-510; 10 U.S.C. 2687 note).

**(b) BASE CLOSURE ACCOUNT TO BE EXCLUSIVE SOURCE OF FUNDS FOR ENVIRONMENTAL RESTORATION PROJECTS.**--No funds appropriated to the Department of Defense may be used for purposes described in section 204(a)(3) except funds that have been authorized for and appropriated to the Account. The prohibition in the preceding sentence expires upon the termination of the authority of the Secretary to carry out a closure or realignment under this title. [*Section 207 (b) does not apply with respect to the availability of funds appropriated before November 5, 1990.*]

## SEC. 208. CONGRESSIONAL CONSIDERATION OF COMMISSION REPORT

**(a) TERMS OF THE RESOLUTION.**--For purposes of section 202(b), the term "joint resolution" means only a joint resolution which is introduced before March 15, 1989, and--

(1) which does not have a preamble;

(2) the matter after the resolving clause of which is as follows: "That Congress disapproves the recommendations of the Commission on Base Realignment and Closure established by the Secretary of Defense as submitted to the Secretary of Defense on \_\_\_\_\_", the blank space being appropriately filled in; and

(3) the title of which is as follows: "Joint resolution disapproving the recommendations of the Commission on Base Realignment and Closure."

**(b) REFERRAL.**--A resolution described in subsection (a), introduced in the House of Representatives shall be referred to the Committee on Armed Services of the House of Representatives. A resolution described in subsection (a) introduced in the Senate shall be referred to the Committee on Armed Services of the Senate.

**(c) DISCHARGE.**--If the committee to which a resolution described in subsection (a) is referred has not reported such resolution (or an identical resolution) before March 15, 1989, such committee shall be, as of March 15, 1989, discharged from further consideration of such resolution, and such resolution shall be placed on the appropriate calendar of the House involved.

**(d) CONSIDERATION.**--(1) On or after the third day after the date on which the committee to which such a resolution is referred has reported, or has been discharged (under subsection (c)) from further

respectively, and as such it is deemed a part of the rules of each House, respectively, but applicable only with respect to the procedure to be followed in that House in the case of a resolution described in subsection (a), and it supersedes other rules only to the extent that it is inconsistent with such rules; and

(2) with full recognition of the constitutional right of either House to change the rules (so far as relating to the procedure of that House) at any time, in the same manner, and to the same extent as in the case of any other rule of that House.

## SEC. 209. DEFINITIONS

In this title:

(1) The term "Account" means the Department of Defense Base Closure Account established by section 207(a)(1).

(2) The term "appropriate committees of Congress" means the Committees on Armed Services and the Committees on Appropriations of the Senate and of the House of Representatives.

(3) The terms "Commission on Base Realignment and Closure" and "Commission" mean the Commission established by the Secretary of Defense in the charter signed by the Secretary on May 3, 1988, and as altered thereafter with respect to the membership and voting.

(4) The term "charter establishing such Commission" means the charter referred to in paragraph (3).

(5) The term "initiate" includes any action reducing functions or civilian personnel positions but does not include studies, planning, or similar activities carried out before there is a reduction of such functions or positions.

(6) The term "military installation" means a base, camp, post, station, yard, center, homeport facility for any ship, or other activity under the jurisdiction of the Secretary of a military department.

(7) The term "realignment" includes any action which both reduces and relocates functions and civilian personnel positions.

(8) The term "Secretary" means the Secretary of Defense.

(9) The term "United States" means the 50 States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, the Virgin Islands, American Samoa, and any other commonwealth, territory, or possession of the United States.

(10) The term "redevelopment authority", in the case of an installation to be closed under this title, means any entity (including an entity established by a State or local government) recognized by the Secretary of Defense as the entity responsible for developing the redevelopment plan with respect to the installation or for directing the implementation of such plan. [*The above revision shall take effect as if included in the amendments made by section 2918 of P.L. 103-160.*]

(11) The term "redevelopment plan" in the case of an installation to be closed under this title,

## **Acts Which Authorize the Secretary of the Army to Acquire Real Property and Interests Therein**

### **A-1. Annual Military Construction Authorization Acts**

These Acts contain authorization for the acquisition of lands and rights and interests thereto or therein, at specified installations and facilities or for specified military purposes. The acquisitions are accomplished by donation, purchase, exchange of Government-owned lands, or other means.

### **A-2. Armed Forces Reserve Facilities**

The National Defense Facilities Act of 1950, as amended (10 U.S.C. 18233), authorizes the acquisition of real estate by purchase, lease, gift, exchange or transfer for Armed Forces Reserve Facilities.

### **A-3. School, hospital, library, museum, cemetery, or other institution or organization**

10 U.S.C. 2601 authorizes acquisition of real or personal property by gift, devise or bequest made on condition that it be used for the benefit of, or in connection with, the establishment, operation, maintenance, or administration of any school, hospital, library, museum, cemetery, or other institution or organization under the jurisdiction of the Department of the Army.

### **A-4. Contiguous parcels not exceeding cost thresholds needed in the interest of national defense**

10 U.S.C. 2672 authorizes the Secretary of the Army to acquire any interest in land he, or his designee, determines is needed in the interest of national defense and which does not exceed certain thresholds, exclusive of administrative costs and the amounts of any deficiency judgments. Acquisition may be by gift (donation), purchase, exchange of Government-owned land, or otherwise (see Section 501, Public Law 85-685 72 Stat 660). In the case of acquisition by gift (donation) or exchange of Government-owned land, the cost limitation mentioned above will be applied on the basis of the value of the real property being acquired, in lieu of its cost to the Government.

### **A-5. Transfer from the Departments of the Navy and the Air Force, the Marine Corps, and the Coast Guard**

10 U.S.C. 2571 authorizes the interchange of supplies and real estate owned by the Government between the Army, Navy, Air Force, Marine Corps, and Coast Guard, without compensation, provided the request is made by the Secretary of the Army and is approved by the Secretary of the transferring department.

### **A-6. Reassignment from the Departments of the Navy and the Air Force**

Section 202(c), Act of 30 June 1949 (Public Law 152, 81st Congress; 63 Stat 384) as amended by the Act of 12 July 1952 (Public Law 522, 82d Congress; 66 Stat 593; 30 U.S.C. 483) authorizes reassignment of property among the military departments of the Department of Defense without reimbursement.

State on behalf of and without cost to the United States, title to such land as he deems suitable for National Cemetery purposes (24 U.S.C. 271a).

**A-12. Procurement of options prior to authorization to acquire real estate**

10 U.S.C. Sec 2677 authorizes the procurement of options on real estate which is " suitable and likely to be needed " for a military project before or after its acquisition is authorized by law.

**A-13. Donation for particular defense purposes**

The Secretary may take real property, by donation, through the General Services Administration, for a particular defense purpose (Act of 27 July 1954 (68 Stat 566; 50 U.S.C. 1151 and 1152)).

**A-14. Production of nitrates and munitions**

By lease, purchase, condemnation, gift, or by taking lands of the United States, the President is authorized to acquire lands and rights-of-way for construction and operation of plants for the production of nitrates and other products for munitions of war (Sec 37b of the Act of 10 August 1956; Public Law 1028, 84th Congress; 70A Stat 635 50 U.S.C. 100b).

**A-15. Exchange of land or property**

Under 33 USC 558b, in connection with the execution of an authorized work of river and harbor improvement to exchange land or other property of the Government for private lands or property required for such project, the Secretary of the Army may exchange Government land or interests not including lands held or acquired by the Tennessee Valley Authority pursuant to the terms of the Tennessee Valley Authority Act (16 U.S.C. 831 et seq.). This section shall apply to any exchanges heretofore deemed advisable in connection with the construction of the Bonneville Dam in the Columbia River.

**A-16. Production of lumber and timber products**

Timber, sawmills, and other facilities suitable for the production of lumber and timber products needed for the production of aircraft, vessels, dry-docks, and housing for persons employed by the United States in connection with functions of the Army may be taken by condemnation, purchase, or donation (10 U.S.C. 2664).

**A-17. Acquisition of plants, during war or imminence of war**

In time of war or when war is imminent, the President, through the head of any department, may take immediate possession of certain plants under certain circumstances. Each person or industry whose plant is seized is entitled to a fair and just rental (10 U.S.C. 4501).

**A-18. Leases: land for special operations activities**

Under 10 USC 2680, the Secretary of Defense may acquire a leasehold interest in real property if the Secretary determines that the acquisition of such interest is necessary in the interests of national security to facilitate special operations activities of forces of the special operations command established pursuant to section 167 of this title.

been received from the other House: but

(ii) the vote on final passage shall be on the resolution of the other House.

(2) Upon disposition of the resolution received from the other House, it shall no longer be in order to consider the resolution that originated in the receiving House.

(f) RULES OF THE SENATE AND HOUSE.--This section is enacted by Congress--

(1) as an exercise of the rulemaking power of the Senate and House of Representatives, respectively, and as such it is deemed a part of the rules of each House, respectively, but applicable only with respect to the procedure to be followed in that House in the case of a resolution described in subsection (a), and it supersedes other rules only to the extent that it is inconsistent with such rules; and

(2) with full recognition of the constitutional right of either House to change the rules (so far as relating to the procedure of that House) at any time, in the same manner, and to the same extent as in the case of any other rule of that House.

**SEC. 2909. RESTRICTION ON OTHER BASE CLOSURE AUTHORITY**

(a) IN GENERAL.--Except as provided in subsection (c), during the period beginning on November 5, 1990, and ending on April 15, 2006, this part shall be the exclusive authority for selecting for closure or realignment, or for carrying out any closure or realignment of, a military installation inside the United States.

(b) RESTRICTION.--Except as provided in subsection (c), none of the funds available to the Department of Defense may be used, other than under this part, during the period specified in subsection (a)

(1) to identify, through any transmittal to the Congress or through any other public announcement or notification, any military installation inside the United States as an installation to be closed or realigned or as an installation under consideration for closure or realignment; or

(2) to carry out any closure or realignment of a military installation inside the United States.

(c) EXCEPTION.--Nothing in this part affects the authority of the Secretary to carry out

(1) closures and realignments under title II of Public Law 100-526; and

(2) closures and realignments to which section 2687 of title 10, United States Code, is not applicable, including closures and realignments carried out for reasons of national security or a military emergency referred to in subsection (c) of such section.

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Sec. 4(b), 64 Stat. 830.

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The words "from any community or area" are omitted as surplusage. The word "relocated" is substituted for the words "location . . . be changed". The words "Territory, or Puerto Rico, or the commanding general of the National Guard of the District of Columbia" are inserted to reflect 50:886(b), since the source statute applied to the District of Columbia and there is no "governor" of the District of Columbia. The words "as the case may be" are substituted for the words "within which such unit is situated". The words "with regard to such withdrawal or change of location" are omitted as surplusage.

1958 Act

Revised Section	Source (USCS)	Source (Statutes at Large)
2238	50:883(b).	Aug. 9, 1955, ch. 662(c), 69 Stat. 593.

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The words "shall have been consulted" and "such withdrawal or change of location" are omitted as surplusage.

¶ 2. Amendments:

1958. Act Sept. 2, 1958 substituted the text of this section for text which read: "No unit of the Army National Guard of the United States or the Air National Guard of the United States may be relocated or withdrawn under this chapter until the governor of the State or Territory, or Puerto Rico, or the commanding general of the National Guard of the District of Columbia, as the case may be, has been consulted."

1982. Act July 12, 1982 (effective 10/1/82, as provided by § 12(a) of such Act, which appears as 10 USCS § 2801 note), substituted "or, in the case of the District of Columbia, the commanding general of the National Guard of the District of Columbia." for "or Territory, or Puerto Rico, or the commanding general of the National Guard of the District of Columbia, as the case may be."

1994. Act Oct. 5, 1994 (effective 12/1/94 as provided by § 1691 of such Act, which appears as 10 USCS § 10001 note) transferred Chapter 133, including this section, to Part V of Subtitle E of Title 10, USCS; redesignated such Chapter as Chapter 1803; and redesignated this section, formerly 10 USCS § 2238, as 10 USCS § 18238.

**Notes:**

¶ **Related Statutes & Rules:**

This section is referred to in 10 USCS § 18233.

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CHAPTER 1803. FACILITIES FOR RESERVE COMPONENTS > § 18238. Army National Guard of United

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*32 USCS § 104*

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TITLE 32. NATIONAL GUARD  
CHAPTER 1. ORGANIZATION

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32 USCS § 104 (2005)

§ 104. Units: location; organization; command

(a) Each State or Territory and Puerto Rico may fix the location of the units and headquarters of its National Guard.

(b) Except as otherwise specifically provided in this title [[32 USCS §§ 101 et seq.](#)], the organization of the Army National Guard and the composition of its units shall be the same as those prescribed for the Army, subject, in time of peace, to such general exceptions as the Secretary of the Army may authorize; and the organization of the Air National Guard and the composition of its units shall be the same as those prescribed for the Air Force, subject, in time of peace, to such general exceptions as the Secretary of the Air Force may authorize.

(c) To secure a force the units of which when combined will form complete higher tactical units, the President may designate the units of the National Guard, by branch of the Army or organization of the Air Force, to be maintained in each State and Territory, Puerto Rico, and the District of Columbia. However, no change in the branch, organization, or allotment of a unit located entirely within a State may be made without the approval of its governor.

(d) To maintain appropriate organization and to assist in training and instruction, the President may assign the National Guard to divisions, wings, and other tactical units, and may detail commissioned officers of the National Guard or of the Regular Army or the Regular Air Force, as the case may be, to command those units. However, the commanding officer of a unit organized wholly within a State or Territory, Puerto Rico, or the District of Columbia may not be displaced under this subsection.

(e) To insure prompt mobilization of the National Guard in time of war or other emergency, the President may, in time of peace, detail a commissioned officer of the Regular Army to perform the duties of chief of staff for each fully organized division of the Army National Guard, and a commissioned officer of the Regular Air Force to perform the duties of the corresponding position for each fully organized wing of the Air National Guard.

(f) Unless the President consents--

(1) an organization of the National Guard whose members have received compensation

Practitioner's Toolbox  

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Service: **Get by LEXSTAT®**TOC: [United States Code Service; Code, Const. Rules, Conventions & Public Laws > /.../ >](#)[CHAPTER 1803. FACILITIES FOR RESERVE COMPONENTS > § 18233. Acquisition](#)Citation: **10 USCS § 18233***10 USCS § 18233*

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TITLE 10. ARMED FORCES

SUBTITLE E. RESERVE COMPONENTS

PART V. SERVICE, SUPPLY, AND PROCUREMENT

CHAPTER 1803. FACILITIES FOR RESERVE COMPONENTS

Practitioner's Toolbox



History

History: Ancillary Laws and Directives

Resources &amp; Practice Tools

Related Statutes &amp; Rules

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10 USCS § 18233 (2005)

## § 18233. Acquisition

(a) Subject to sections 18233a, 18234, 18235, 18236, and 18238 of this title and to subsection (c), the Secretary of Defense may--

(1) acquire by purchase, lease, or transfer, and construct, expand, rehabilitate, or convert and equip, such facilities as he determines to be necessary to carry out the purposes of this chapter [[10 USCS §§ 18231 et seq.](#)];

(2) contribute to any State such amounts as he determines to be necessary to expand, rehabilitate, or convert facilities owned by it or by the United States for use jointly by units of two or more reserve components of the armed forces or to acquire or construct facilities for such use;

(3) contribute to any State such amounts as he determines to be necessary to expand, rehabilitate, or convert facilities owned by it (or to acquire, construct, expand, rehabilitate, or convert additional facilities) made necessary by the conversion, redesignation, or reorganization of units of the Army National Guard of the United States or the Air National Guard of the United States authorized by the Secretary of the military department concerned;

(4) contribute to any State such amounts for the acquisition, construction, expansion, rehabilitation, or conversion by it of additional facilities as he determines to be required by any increase in the strength of the Army National Guard of the United States or the Air National Guard of the United States;

(5) contribute to any State amounts for the acquisition, construction, expansion, rehabilitation, and conversion by such State of such additional facilities as the Secretary determines to be required because of the failure of existing facilities to meet the purposes of this chapter [[10 USCS §§ 18231 et seq.](#)]; and

(6) contribute to any State such amounts for the construction, alteration, or rehabilitation of critical portions of facilities as the Secretary determines to be required to meet a change in Department of Defense construction criteria or standards related to the execution of the Federal military mission assigned to the unit using the facility.

(b) Title to property acquired by the United States under subsection (a)(1) vests in the United States. Such property may be transferred to any State incident to the expansion,



**SEC. 513. COMMISSION ON THE NATIONAL GUARD AND RESERVES.**

(a) **ESTABLISHMENT-** There is established a commission to be known as the 'Commission on the National Guard and Reserves'.

(b) **COMPOSITION-** (1) The Commission shall be composed of 13 members appointed as follows:

(A) Three members appointed by the chairman of the Committee on Armed Services of the Senate.

(B) Three members appointed by the chairman of the Committee on Armed Services of the House of Representatives.

(C) Two members appointed by the ranking minority member of the Committee on Armed Services of the Senate.

(D) Two members appointed by the ranking minority member of the Committee on Armed Service of the House of Representatives.

(E) Three members appointed by the Secretary of Defense.

(2) The members of the Commission shall be appointed from among persons who have knowledge and expertise in the following areas:

(A) National security.

(B) Roles and missions of any of the Armed Forces.

(C) The mission, operations, and organization of the National Guard of the United States.

(D) The mission, operations, and organization of the other reserve components of the Armed Forces.

(E) Military readiness of the Armed Forces.

(F) Personnel pay and other forms of compensation.

(G) Other personnel benefits, including health care.

(3) Members of the Commission shall be appointed for the life of the Commission. A vacancy in the membership of the Commission shall not affect the powers of the Commission, but shall be filled in the same manner as the original appointment.

(4) The Secretary of Defense shall designate a member of the Commission to be chairman of the Commission.

(c) **DUTIES-** (1) The Commission shall carry out a study of the following matters:

(A) The roles and missions of the National Guard and the other reserve components of the Armed Forces.

(B) The compensation and other benefits, including health care benefits, that are provided for members of the reserve components under the laws of the United States.

(2) In carrying out the study under paragraph (1), the Commission shall do the following:

(A) Assess the current roles and missions of the reserve components and identify appropriate potential future roles and missions for the reserve components.

(B) Assess the capabilities of the reserve components and determine how the units and personnel of the reserve components may be best used to support the military operations of the Armed Forces and the achievement of national security objectives, including homeland defense, of the United States.

(C) Assess the Department of Defense plan for implementation of section 115(b) of title 10, United States Code, as added by section 404(a)(4).

(D) Assess--

- (i) the current organization and structure of the National Guard and the other reserve components; and
- (ii) the plans of the Department of Defense and the Armed Forces for future organization and structure of the National Guard and the other reserve components.

(E) Assess the manner in which the National Guard and the other reserve components are currently organized and funded for training and identify an organizational and funding structure for training that best supports the achievement of training objectives and operational readiness.

(F) Assess the effectiveness of the policies and programs of the National Guard and the other reserve components for achieving operational readiness and personnel readiness, including medical and personal readiness.

(G) Assess--

- (i) the adequacy and appropriateness of the compensation and benefits currently provided for the members of the National Guard and the other reserve components, including the availability of health care benefits and health insurance; and
- (ii) the effects of proposed changes in compensation and benefits on military careers in both the regular and the reserve components of the Armed Forces.

(H) Identify various feasible options for improving the compensation and other benefits available to the members of the National Guard and the members of the other reserve components and assess--

- (i) the cost-effectiveness of such options; and
- (ii) the foreseeable effects of such options on readiness, recruitment, and retention of personnel for careers in the regular and reserve components the Armed Forces.

(I) Assess the traditional military career paths for members of the National Guard and the other reserve components and identify alternative career paths that could enhance professional development.

(J) Assess the adequacy of the funding provided for the National Guard and the other reserve components for several previous fiscal years, including the funding provided for National Guard and reserve component equipment and the funding provided for National Guard and other reserve component personnel in active duty military personnel accounts and reserve military personnel accounts.

(d) **FIRST MEETING-** The Commission shall hold its first meeting not later than 30 days after the date on which all members of the Commission have been appointed.

(e) **ADMINISTRATIVE AND PROCEDURAL AUTHORITIES-** (1) Sections 955, 956, 957 (other than subsection (f)), 958, and 959 of the National Defense Authorization Act for Fiscal Year 1994 (Public Law 103-160; 10 U.S.C 111 note) shall apply to the Commission, except that in applying section 957(a) of such Act to the Commission, 'level IV of the Executive Schedule' shall be substituted for 'level V of the Executive Schedule'.

(2) The following provisions of law do not apply to the Commission:

- (A) Section 3161 of title 5, United States Code.

(B) The Federal Advisory Committee Act (5 U.S.C. App.).

(f) REPORTS- (1) Not later than three months after the first meeting of the Commission, the Commission shall submit to the Committees on Armed Services of the Senate and the House of Representatives a report setting forth--

- (A) a strategic plan for the work of the Commission;
- (B) a discussion of the activities of the Commission; and
- (C) any initial findings of the Commission.

(2) Not later than one year after the first meeting of the Commission, the Commission shall submit a final report to the committees of Congress referred to in paragraph (1) and to the Secretary of Defense. The final report shall include any recommendations that the Commission determines appropriate, including any recommended legislation, policies, regulations, directives, and practices.

(g) TERMINATION- The Commission shall terminate 90 days after the date on which the final report is submitted under subsection (f)(2).

(h) ANNUAL REVIEW- (1) The Secretary of Defense shall annually review the reserve components of the Armed Forces with regard to--

- (A) the roles and missions of the reserve components; and
- (B) the compensation and other benefits, including health care benefits, that are provided for members of the reserve components under the laws of the United States.

(2) The Secretary shall submit a report of the annual review, together with any comments and recommendations that the Secretary considers appropriate, to the Committee on Armed Services of the Senate and the Committee on Armed Services of the House of Representatives.

(3) The first review under paragraph (1) shall take place during fiscal year 2006.

**RELEVANT PORTIONS OF PL 103-160 (FY94 NDAA)  
SUBTITLE E – COMMISSION  
ON ROLES AND MISSIONS OF THE ARMED FORCES**

**SEC. 955. POWERS.**

- (a) HEARINGS- The Commission or, at its direction, any panel or member of the Commission, may, for the purpose of carrying out the provisions of this subtitle, hold hearings, sit and act at times and places, take testimony, receive evidence, and administer oaths to the extent that the Commission or any panel or member considers advisable.
- (b) INFORMATION- The Commission may secure directly from the Department of Defense and any other Federal department or agency any information that the Commission considers necessary to enable the Commission to carry out its responsibilities under this subtitle. Upon request of the chairman of the Commission, the head of such department or agency shall furnish such information expeditiously to the Commission.

**SEC. 956. COMMISSION PROCEDURES.**

- (a) MEETINGS- The Commission shall meet at the call of the chairman.
- (b) QUORUM- (1) Four members of the Commission shall constitute a quorum, but a lesser number of members may hold hearings.
- (2) The Commission shall act by resolution agreed to by a majority of the members of the Commission.
- (c) PANELS- The Commission may establish panels composed of less than the full membership of the Commission for the purpose of carrying out the Commission's duties. The actions of each such panel shall be subject to the review and control of the Commission. Any findings and determinations made by such a panel shall not be considered the findings and determinations of the Commission unless approved by the Commission.
- (d) AUTHORITY OF INDIVIDUALS TO ACT FOR COMMISSION- Any member or agent of the Commission may, if authorized by the Commission, take any action which the Commission is authorized to take under this subtitle.

**SEC. 957. PERSONNEL MATTERS.**

- (a) PAY OF MEMBERS- Each member of the Commission shall be paid at a rate equal to the daily equivalent of the annual rate of basic pay payable *for level V* of the Executive Schedule under section 5316 of title 5, United States Code, for each day (including travel time) during which the member is engaged in the performance of the duties of the Commission. All members of the Commission who are officers or employees of the United States shall serve without pay in addition to that received for their services as officers or employees of the United States.

**(Changed to Level IV (Sec 513 Tab D))**

- (b) TRAVEL EXPENSES- The members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Commission.
- (c) STAFF- (1) The chairman of the Commission may, without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, appoint a staff director and such additional personnel as may be necessary to enable the Commission to perform its duties. The appointment of a staff director shall be subject to the approval of the Commission.

(2) The chairman of the Commission may fix the pay of the staff director and other personnel without regard to the provisions of chapter 51 and subchapter III of chapter 53 of title 5, United States Code, relating to classification of positions and General Schedule pay rates, except that the rate of pay fixed under this paragraph for the staff director may not exceed the rate payable for level V of the Executive Schedule under section 5316 of such title and the rate of pay for other personnel may not exceed the maximum rate payable for grade GS-15 of the General Schedule. (did not change)

(d) **DETAIL OF GOVERNMENT EMPLOYEES-** Upon request of the chairman of the Commission, the head of any Federal department or agency may detail, on a non-reimbursable basis, any personnel of that department or agency to the Commission to assist it in carrying out its duties.

(e) **PROCUREMENT OF TEMPORARY AND INTERMITTENT SERVICES-** The chairman of the Commission may procure temporary and intermittent services under section 3109(b) of title 5, United States Code, at rates for individuals which do not exceed the daily equivalent of the annual rate of basic pay payable for level V of the Executive Schedule under section 5316 of such title.

#### **SEC. 958. MISCELLANEOUS ADMINISTRATIVE PROVISIONS.**

(a) **POSTAL AND PRINTING SERVICES-** The Commission may use the United States mails and obtain printing and binding services in the same manner and under the same conditions as other departments and agencies of the Federal Government.

(b) **MISCELLANEOUS ADMINISTRATIVE AND SUPPORT SERVICES-** The Secretary of Defense shall furnish the Commission, on a reimbursable basis, any administrative and support services requested by the Commission.

(c) **GIFTS-** The Commission may accept, use, and dispose of gifts or donations of services or property.

(d) **TRAVEL-** To the maximum extent practicable, the members and employees of the Commission shall travel on military aircraft, military ships, military vehicles, or other military conveyances when travel is necessary in the performance of a responsibility of the Commission, except that no such aircraft, ship, vehicle, or other conveyance may be scheduled primarily for the transportation of any such member or employee when the cost of commercial transportation is less expensive.

#### **SEC. 959. PAYMENT OF COMMISSION EXPENSES.**

The compensation, travel expenses, and per diem allowances of members and employees of the Commission shall be paid out of funds available to the Department of Defense for the payment of compensation, travel allowances, and per diem allowances, respectively, of civilian employees of the Department of Defense. The other expenses of the Commission shall be paid out of funds available to the Department of Defense for the payment of similar expenses incurred by that Department.

# Department of Defense

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Report Required by Section 2912 of  
the Defense Base Closure and  
Realignment Act of 1990, as  
amended through the National  
Defense Authorization Act for  
Fiscal Year 2003

March 2004



**THE SECRETARY OF DEFENSE**  
1000 DEFENSE PENTAGON  
WASHINGTON, DC 20301-1000

MAR 23 2004

## **SECRETARY'S CERTIFICATION**

On the basis of the force-structure plan and infrastructure inventory prepared in accordance with subsection (a) of Section 2912 of the Defense Base Closure and Realignment Act of 1990, Public Law 101-510, as amended and the descriptions and economic analysis prepared under such subsection, I hereby certify that the need exists for the closure or realignment of additional military installations, and that the additional round of closures and realignments that was authorized by Public Law 101-510, as amended, would result in annual net savings for each of the military departments beginning not later than fiscal year 2011.

A handwritten signature in black ink, appearing to be "D. M. ...".





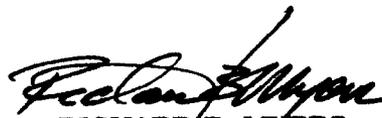
**CHAIRMAN OF THE JOINT CHIEFS OF STAFF  
WASHINGTON, D.C. 20318-9999**

MAR 22 2004

**MEMORANDUM FOR THE SECRETARY OF DEFENSE**

**Subject: Report to Congress on Base Realignment and Closure 2005**

1. In accordance with Section 2912 of the Defense Base Closure and Realignment Act of 1990, Public Law 101-510, the Force Structure Plan at Section 2, Appendix D, was developed by the Joint Staff.
2. The Joint Chiefs unanimously agree that additional base realignments and closures are necessary if the Department of Defense is to transform the Armed Forces to meet the threats to our national security and execute our national strategy.
3. The overall estimate of excess capacity in this report is based on the infrastructure needs of the forces that the Joint Chiefs approved for Fiscal Year 2009 in its long-range force structure plan and on the base capacity assessments made by each Military Department and the Defense Logistics Agency. These approximations are by their nature conservative and do not reflect the additional infrastructure that may be surplus if the Department can achieve the increase in joint utilization and efficiencies in common business-oriented support functions to which the Joint Chiefs are committed.
4. This evaluation is underpinned by military requirements identified in Section 2. During this period of transition, we are fundamentally reconfiguring our forces to meet new security challenges. The military value requirements that flow from future force structure and future strategy needs will differ in character and shape from those of today. BRAC offers a critical tool to turn transformational goals into reality.

  
RICHARD B. MYERS  
Chairman  
of the Joint Chiefs of Staff

# Executive Summary

## Background

Beginning in 1988, just before the end of the Cold War, Congress authorized and the Department of Defense conducted four rounds of Base Realignments and Closures (BRAC) in 1988, 1991, 1993, and 1995. These actions were ultimately reviewed by an independent commission and approved by both the President and the Congress. In aggregate, these prior BRAC actions closed 97 major installations within the United States. While resizing its base structure to the changing needs of a smaller force, reorganizing military functions to reduce redundant and overlapping capabilities, and addressing a persistent excess of physical capacity, the Department achieved an aggregate net savings of \$17 billion through Fiscal Year 2001 and annual recurring savings thereafter of about \$7 billion (even after funding associated with environmental restoration).

Despite these achievements in infrastructure downsizing, the Department and numerous independent groups continued to identify the need for further reductions in the Department's installation structure. Over the intervening decade since BRAC 1995, the national security threat has changed dramatically and the Department's operational doctrine and business practices have evolved. In response to the Department's request, the Congress, in late 2001, authorized one additional BRAC round in 2005. In so doing, it mandated that the Secretary of Defense provide a report and certification of the need for this round.

The Department began the BRAC 2005 process in November 2002 by establishing a BRAC policy and process framework. It also published draft selection criteria in December 2003, circulated a request for baseline data from military installations in January 2004, and published and submitted the final selection criteria to the Congress in February 2004. This report and its certification of need represent the completion of a critical milestone in the process as the Department proceeds towards presenting BRAC recommendations to an independent commission in May 2005.

## Reporting Requirements

As part of the budget justification documents submitted to Congress to support the Defense Department's Fiscal Year 2005 budget request, the Secretary must submit a detailed report regarding the need for a further BRAC round. Based upon the report, the Secretary must certify that additional closures and realignments are needed and that each military department will achieve annual net savings from such actions no later than Fiscal Year 2011. The specific requirements of the report are set out in Section 1.

## **Response to Report Requirements**

The Department, through the Joint Chiefs of Staff, developed a long-range force structure plan based on the probable threats to national security from 2005 to 2025. An unclassified description of the force structure through Fiscal Year 2009 is provided within the body of the report. A classified version of this plan, which covers the entire 2005 to 2025 time period, is provided as a separate appendix.

The Department also developed a comprehensive installation inventory, arrayed by military department and by active and reserve component installations (Appendix B). A summary of the inventory is included in the body of the report.

To assess the amount of excess infrastructure anticipated in Fiscal Year 2009,<sup>1</sup> the Department used the parametric analytical approach that it used in a similar 1998 assessment. Its report on the 1998 assessment (*The Report of the Department of Defense on Base Realignment and Closure, April 1998*) addressed similar issues of excess infrastructure capacity, using a baseline of forces and facilities available in 1989, before the post-Cold War reductions, and the force requirements projected for Fiscal Year 2003.

For this report, the Department focused on major U.S. installations representing broad categories, rather than the entire inventory discussed above, which includes myriad smaller sites. The selected installations represent a significant sample of the entire inventory. The Department also considered the anticipated continuing need for and availability of installations outside the United States and any efficiencies that might be gained from joint tenancy.

The Department used its experience with prior rounds of base closures and realignments to assess the economic impact of closures and realignments of military installations. During this assessment, the Department looked not only at the economic effect on the Department of Defense but also at the economic effect of base closures and realignments on communities in the vicinity of affected installations.

Finally, the Department reviewed its experience in previous BRAC rounds to determine whether each military department can anticipate annual net savings no later than Fiscal Year 2011. On the basis of an assessment of the cost and savings accrued from the actions of BRACs 93 and 95, the Department believes that it has an analytical template to anticipate the timing of net savings from prospective BRAC 2005 actions. Hence, this assessment supports the certification that each military department can anticipate annual net savings no later than Fiscal Year 2011.

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<sup>1</sup> The Department used the Fiscal Year 2009 date because it was the end of the Future Years Defense Plan (FYDP).

## Conclusions

Recent world events have not altered the need to transform the military infrastructure to meet future needs. In fact, these recent events have exacerbated the need to rapidly accomplish transformation and reshaping. This report highlights that excess infrastructure does exist and is available for reshaping or needs to be eliminated. This report estimates that the Department possesses, in aggregate, 24 percent excess installation capacity. Only a comprehensive BRAC analysis can determine the exact nature or location of potential excess. In preparing a list of realignment and closure recommendations in May 2005, the Department will conduct a thorough review of its existing infrastructure in accordance with the law and Department of Defense BRAC 2005 guiding procedures, ensuring that all military installations are treated equally and evaluated on their continuing military value to our nation.

Table 1 shows the Department's current estimated percentages of excess capacity for each military department, the Defense Logistics Agency (DLA), and DoD overall.

*Table 1. Estimated Percentage of Excess Capacity*

<b>Department</b>	<b>Estimated Percentage of Excess Capacity (above 1989 baseline)</b>
Army	29
Navy	21
Air Force	24
DLA	17
<b>Total</b>	<b>24</b>

In assessing excess capacity, the Department recognizes the continuing need for and availability of a worldwide network of installations, operating locations, and access arrangements as a vital component of the United States' ability to protect its national interests, while taking into account current restrictions on the use of military installations outside the United States and the potential for future prohibitions or restrictions. Furthermore, through execution of prior BRAC rounds, the Department has demonstrated that it will retain within the U.S. installation infrastructure sufficient difficult-to-reconstitute assets to respond to surge, accommodate a significant reconstitution of the force, and support all forces, including those currently based outside the United States.

The Department's estimated excess capacity illustrated in this report may be even greater after the further functional and operational efficiencies likely to emerge from joint basing options. Transformation both within individual services and among services through

joint initiatives is critical to supporting our national security strategy. BRAC is a key enabling tool in this challenging task.

Based upon the Department's experience in executing the BRAC decisions of 1993 and 1995, it concludes that whatever the specific BRAC recommendations might be in BRAC 2005, each military department will generate annual net savings no later than Fiscal Year 2011.

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*	Classified Force Structure Plan (provided separately to authorized individuals)	

## **Section 1: Introduction**

### **History of BRAC (1988-1995)**

The roots of the Defense Department's Base Realignment and Closure (BRAC) process go back to the latter years of the Cold War. In the 1980s, as now, the Department found itself with an inventory of facilities, a legacy from an earlier time, that was mismatched to its force structure and strategic environment. However, legal and political obstacles hindered the Department's ability to adjust its U.S. base structure. The dysfunctional installation structure inhibited force reorganization and realignment, encouraged duplicative capabilities within and among the military services, and caused the inefficient expenditure of resources that could have been redirected to force readiness and modernization. Today, despite four BRAC rounds since 1988, the Department faces similar challenges even as it faces a rapidly changing strategic threat.

While the Department adjusted its overseas base structure during the Cold War, its U.S. bases proved much more difficult to change. The Department's U.S. base structure in the 1970s and 1980s was designed to support a huge mobilization similar to World War II, augmented by the addition of nuclear deterrent forces in the 1950s and 1960s.

Each Administration attempted to change this network of military installations, but these attempts were generally marginal endeavors that never flowed from a top-to-bottom analysis of defense installation needs. The last significant U.S. base closures in the 1970s were directed at more efficiently accommodating the post-Vietnam era force structure. Unfortunately, some base closures were seen as having partisan political motivations, sparking significant opposition from Congress and local communities.

By the late 1970s, Congress had enacted legislation (10 U.S.C. 2687) that made it very difficult for the Department to close or significantly realign U.S. military installations. The net result of this development was that there were no further significant base closures or realignments. During the first 7 years of the Reagan Administration, both the Congress and Administration agreed that the status quo was inefficient and dysfunctional, but neither took action to reduce the base structure.

In May 1988, Secretary of Defense Frank Carlucci chartered the Commission on Base Closure and Realignment to recommend the realignment and closure of military bases within the United States and its commonwealths, territories, and possessions. Subsequently, in October 1988, the Congress passed and the President signed legislation that endorsed the commission approach and provided relief from certain statutory provisions considered impediments to the completion of base closures.

The BRAC provisions in the National Defense Authorization Act for Fiscal Year 1989, Public Law 100-526, as amended, were a breakthrough in the impasse regarding the closure of military bases. Through a process of shared oversight, both the Executive and Legislative branches recognized that improvement in the military basing structure could be a means of realizing savings in the defense budget, but would not impair the ability of

the Armed Forces to carry out their missions. Empowering an independent commission to make closure and realignment selections and limiting both the President's and the Congress's ability to alter these recommendations, by either approving or rejecting the entire slate, were the means to avoid potential political roadblocks.

The 1988 BRAC process, conducted in the midst of the Cold War while the Department supported a military force exceeding two million uniformed personnel, produced recommendations for the closure of 16 major installations and the realignment of 4 others. Both the President and the Congress approved these recommendations.

Attempts to execute an additional Defense Secretary's Commission in 1990 failed. Instead, the Congress approved the Defense Base Closure and Realignment Act of 1990 (P.L. 101-510), which authorized three additional BRAC rounds in 1991, 1993, and 1995. This statute built upon the 1988 BRAC experience but made the following important changes:

- Tasked the Secretary of Defense to develop BRAC recommendations, rather than have an independent commission perform this task.
- Created an independent BRAC commission that would review the Secretary's recommendations. The commission was empowered to alter these recommendations if it determined that the Secretary "deviated substantially" from the force structure plan and final selection criteria upon which all recommendations were to be based and justified.
- Required a formal review of both the process and recommendations by the Comptroller General of the United States.

While the Congress made minor amendments to the BRAC statute after each BRAC round, the basic principles and features of the selection and implementation process remained intact from 1990 until the final actions were approved in 1995.

Table 1-1 summarizes the results of each of the four BRAC rounds.

*Table 1-1. Results of BRACs 1988, 1991, 1993, 1995*

BRAC <sup>a</sup>	Major Base Closures	One-time Costs (\$B) <sup>b</sup>	Annual Recurring Savings (\$B) <sup>c</sup>
1988	16	2.7	0.8
1991	26	5.2	1.9
1993	28	7.5	2.3
1995	27	6.5	1.6

a. A complete summary of the results of these BRAC rounds is in Appendix C.

b. As of the FY 2005 President's Budget (Feb. 2004) through FY 2001.

c. Annual recurring savings begin in the year following each round's 6-year implementation period: FY 1996 for BRAC 1988; FY 1998 for BRAC 1991; FY 2000 for BRAC 1993; and FY 2002 for BRAC 1995. These numbers reflect the annual recurring savings for each round starting in 2002.

### The Need for Further BRAC Rounds

In the intervening years since the conclusion of BRAC 1995, a variety of reports have emphasized the need for further adjustment to the Department's base infrastructure. Some were generated from within the Defense Department, while others came from independent sources.

**a. 1997 and 2001 Quadrennial Defense Reviews.** Both of these reviews highlight the 20 to 25 percent of excess infrastructure that the Department has maintained. These reports estimate that the excess infrastructure annually drained between \$3 billion and \$4 billion in resources that should be captured through BRAC and applied to the Department's underfunded modernization of weapons systems and recapitalization of the force.

**b. 1997 Report of the National Defense Panel.** The National Defense Panel was mandated by the National Defense Authorization Act for Fiscal Year 1997 (Public Law 104-201) as part of the Quadrennial Defense Review process. Key findings from the panel include: "Fundamental reform of the Defense Department's support infrastructure is key to an effective transformation strategy for the years 2010–2020. Today, the Department of Defense is burdened by a far-flung support infrastructure that is ponderous, bureaucratic, and unaffordable. Unless its costs are cut sharply, the Department will be unable to invest adequately for the future. The Panel supports the initiatives put forward by the recent Defense Reform Initiative. However, the Panel believes even more can and should be done. The Panel strongly endorses the infrastructure recommendations within the Defense Reform Initiative, which stated that there is sufficient surplus capacity for two additional BRAC rounds. Indeed, we

believe there may be even more excess capacity that could be identified, should a review be done from a joint-base perspective. Therefore, the Panel strongly recommends that two BRAC rounds be conducted earlier than the current 2001/ 2005 Department proposal. The object is to transform the base structure from an impediment to a cost-effective enabler of readiness and modernization.”

**c. The Report of the Department of Defense on Base Realignment and Closure, April 1998.** In response to the Department’s 1997 request for further BRAC authority, the Congress mandated a detailed report regarding past BRAC actions and the need for additional BRAC rounds. In April 1998, Secretary of Defense William J. Cohen and Chairman of the Joint Chiefs of Staff General Henry H. Shelton provided this report to the Congress. The Secretary highlighted five points from this report:

- **Excess base structure.** Despite four BRAC rounds since 1988, the Department still had significant excess physical capacity that justified two additional BRAC rounds.
- **Real savings.** Previous BRAC actions had generated significant net savings, \$3.7 billion in Fiscal Year 1999, and an estimated \$25 billion through Fiscal Year 2003, with \$5.6 billion each year thereafter. Additional BRAC rounds (requested for 2001 and 2003) were expected to yield an additional \$21 billion by 2015 and \$3 billion annually thereafter.
- **Sound strategy.** The projected savings from past and future BRAC actions were critical to maintaining readiness and funding the modernization of the force.
- **Economic growth and development.** In aggregate, communities that experienced BRAC actions saw 75 percent of the civilian jobs replaced within 2 years of closure.
- **An urgent imperative.** The economies and efficiencies achieved through further BRAC rounds will be important in maintaining the United States’ decisive edge in military capabilities.

**d. Joint Staff assessment of the effects of previous BRAC rounds on military capability.** The Joint Staff supports the need for additional base adjustments through BRAC. In addition to the statements in this report, in the *Report of the Department of Defense on Base Realignment and Closure*, discussed above, the Chairman of the Joint Chiefs of Staff stated that (1) “The Joint Chiefs of Staff are of the unanimous view that additional base closures are a necessity if we are to transform the Armed Forces ...”; (2) “We must convey both the need and urgency for two additional base closure rounds to Congress...”; and (3) “Further base closures are necessary to posture our force to best meet future challenges.”

**e. Comptroller General review of the Department’s April 1998 report.** The Congress also directed the Comptroller General to review the Defense Department’s report on the results of its four BRAC rounds. The General Accounting Office (GAO) was in a particularly good position to do so inasmuch as it had monitored the

BRAC process throughout this period and had assessed the Department's specific recommendations during each of the last three BRAC rounds.

In his report to the Congress, the Assistant Comptroller General made the following observations regarding the Department's April 1998 report:

- The Department's conclusions regarding excess facility capacity after the four BRAC rounds were "a rough indication." These conclusions were consistent with the GAO's prior work in this area. "Our work has shown this [excess capacity] to be the case, particularly in maintenance depots and in research, development, test, and evaluation facilities."
- The Department's data regarding the costs and savings from previous BRAC rounds should be viewed as "a rough approximation of costs and savings rather than a precise accounting." Nevertheless, despite the lack of precision, these estimates were consistent with previous GAO analyses of these data.
- The Department's conclusion that no long-term problems affected military capabilities from previous BRAC actions was likewise consistent with previous GAO work.
- The Department's characterization of the economic recovery of BRAC-affected communities was true, although the degree of recovery varied among the involved communities.

**f. Report on the Effect of Base Closures on Future Mobilization Options.**

Responding to a request of the Congress (Sec. 2815 of the National Defense Authorization Act of 1995), the Defense Department assessed "the ability of the Armed Forces to remobilize to the end strength levels authorized for Fiscal Year 1987." *The Report on the Effects of Base Closures on Future Mobilization Options*, which was published in December 1999, included an assessment of the task of providing facilities to support the 1987 Cold War force by considering the infrastructure needs of this force against the base structure remaining after BRAC 1995. In estimating the requirement for facilities, the study examined a worst-case scenario in which the entire force would be stationed within the United States. Additionally, this study examined the impacts on and capabilities to build up the force to 1987 levels post-BRAC 1995.

In some mission areas, the base infrastructure had not been substantially reduced in its capability to support the 1987 force. Where there were shortfalls, the study categorized the needed facility assets as either "reconstitutable," that is, easily replaced through construction, or "difficult-to-reconstitute." Assets in this latter category, including large land maneuver areas, deep-water ports, and airspace for aviation training, were much more difficult to obtain.

In assessing the aggregate actions of the four BRAC rounds, the study concluded that the Department had intentionally retained control over most "difficult-to-reconstitute" assets either by retaining installations that had such assets or, when installations were closed, by retaining effective control over key parts of such bases through transfers to

Reserve components or other arrangements. Because of this strategy, the study concluded that remobilization would not be constrained by these "difficult-to-reconstitute" assets.

While reconstitution vice a short term "surge" requirement (for a short, limited duration contingency) would require substantial investment in new facilities on existing installations, the cost would be only a small percentage of the net savings already realized and continually accruing to the Department from the BRAC actions.

In summary, the remobilization study concluded that the U.S. installation structure remaining after four BRAC rounds had enough capacity or expansion flexibility to meet virtually any foreseeable mobilization need within a timeframe that would support national security requirements.

### **The BRAC 2005 Process**

The National Defense Authorization Act for Fiscal Year 2002 authorized the Department of Defense to conduct a BRAC round that would culminate in Department recommendations to an independent commission in May 2005. Known as BRAC 2005, this process generally follows the procedures for BRAC 1995. The following highlight the significant changes:

- The Secretary must provide a detailed report regarding the need for BRAC 2005 with the Fiscal Year 2005 budget justification documents.
- The Force Structure Plan must include a 20-year threat assessment rather than the 6-year threat assessment required in previous BRAC rounds.
- The authority to proceed with BRAC 2005 is contingent on the Secretary of Defense's certifying that further base closures and realignments are needed and that such closures and realignments will result in annual net savings for each of the military departments beginning not later than Fiscal Year 2011. The Comptroller General is to evaluate the certification and the associated report.
- The legislation: (1) specifies that military value must be the primary consideration in making realignment and closure recommendations and (2) delineates factors that military value must include and other considerations that the selection criteria must address. In prior rounds the Department made military value the primary consideration as a matter of policy.
- The Commission will have one additional member, totaling nine.
- The Commission can *add* an installation to the Secretary of Defense's list of recommended closures and realignments only if:
  - Seven of the nine Commissioners support the addition;
  - The added installations are visited by at least two Commissioners; and
  - The Commission provides the Secretary 15 days to explain why the installation was not included in a BRAC recommendation.

- The Commission must invite the Secretary to testify at a public hearing, or a closed hearing if classified information is involved, on any proposed change by the Commission to the Secretary's recommendations.
- Because the authority envisions that the Department will make recommendations in mid-May, 2005 (vs. mid-March for BRACs 1993 and 1995), other dates such as the nomination of members for the Defense Base Closure and Realignment Commission, were also adjusted.
- During the implementation of prior rounds, congressional authority was granted in 1998 to utilize economic development conveyances at no cost to the local redevelopment authority when conditions warranted; current BRAC authority authorizes no-cost conveyances as well, but the Department is directed to seek fair market value.
- The act expressly authorizes the Secretary to close an installation and retain it in inactive status. Although not expressly provided for in prior BRAC statutes, the Department has always had this authority.
- The act specifies that the Secretary may implement a closure through privatization in place only if that method of realignment or closure is specifically authorized in the Commission's recommendations and is the most cost-effective method of implementation.

## Report Requirements

Section 2912 of the Defense Base Closure and Realignment Act of 1990, Public Law 101-510, as amended, directed the Secretary of Defense to provide the Congress with a report regarding BRAC, together with the Fiscal Year 2005 Budget Justification Documents (see Appendix A). The report must contain the following elements:

- A force-structure plan<sup>2</sup> for the Armed Forces based on:
  - An assessment by the Secretary of the probable threats to national security during the 20-year period beginning with Fiscal Year 2005;
  - The probable end-strength levels and major military force units (including land force divisions, carrier and other major combatant vessels, air wings, and other comparable units) needed to meet these threats; and
  - The anticipated levels of funding that will be available for national defense purposes during such period.
- A "comprehensive inventory of military installations worldwide for each military department, with specifications of the number and type of facilities in the active and reserve forces of each military department."

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<sup>2</sup> It should be noted that this plan does not reflect temporary adjustments to the force structure of one or another military service that the Secretary of Defense may make from time to time in response to unique, but transient, conditions.

- A "description of infrastructure necessary to support the force structure described in the force structure plan."
- A "discussion of categories of excess infrastructure and infrastructure capacity."
- An "economic analysis of the effect of the closure or realignment of military installations to reduce excess infrastructure."
- On the basis of the force structure plan and the infrastructure inventory, a "certification regarding whether the need exists for the closure or realignment of additional military installations; and if such need exists, a certification that the additional round of closures and realignments would result in annual net savings for each of the military departments beginning not later than Fiscal Year 2011."

When considering the level of necessary versus excess infrastructure, this report must consider the anticipated continuing need for and availability of military installations outside the United States and any efficiency that might be gained from the joint tenancy by more than one branch of the Armed Forces at a military installation.

### **Differences Between This Report and BRAC 2005**

For this report, the process used to identify excess installation capacity within each military service provides only an indication of the amount and type of excess infrastructure capacity within the Defense Department. The parametric analytical approach used is helpful in making a broad assessment to support a judgment that an additional BRAC round is justified. However, this approach lacks the precision to identify specific installations or functional configurations for realignment or closure.

In the actual BRAC analytical process, three central considerations underpin the analysis that leads to specific base realignment and closure recommendations: defense installation infrastructure supported by the FYDP, long-term force structure, and selection criteria. The programmed installation infrastructure of the Department represents its physical capacity to support military forces and functions. Details of that capacity will be provided through extensive data calls, the accuracy of which will be certified by appropriate command authorities. The long-term force structure represents a statement of need or requirement that is based on an assessment of the national security threats to the United States. Finally, the selection criteria that were vetted through a public and congressional review process provide a consistent means of assessing BRAC candidates from among all DoD installations within a functional grouping. While the criteria cover a range of considerations, the highest priority is given to the military value of each installation.

In addition to these central considerations, which have not varied among previous BRAC rounds, analysts will be looking at ways to use the BRAC 2005 authority to advance the Department's transformation goals. BRAC realignments will provide the flexibility to reconfigure forces to meet new and emerging threats and to capitalize on emerging technologies. Further, recognizing that military operations almost invariably involve multiple services, BRAC 2005 will focus on opportunities to collocate forces from

multiple services in ways that enhance training and operational readiness. Similarly, BRAC 2005 will look for ways to streamline support functions to increase effectiveness and efficiency and reduce unnecessary redundancy. We anticipate that the strong emphasis on transformation and jointness may reveal even more excess capacity than the simple comparison of requirements to capacity that is the focus of this report.

The analysis that follows in this report should not be viewed as a comprehensive examination of how to eliminate excess infrastructure capacity or advance transformation goals. Rather, its broad, parametric assessment of capacity and requirements supports the Secretary's certification that another round of Base Realignment and Closure is necessary to achieve efficiencies and enhance national security.

The following sections of this report provide the analysis and specific elements required by Section 2912.

## **Section 2: The Force Structure Plan**

The Joint Chiefs of Staff provided a long-term force structure plan for the Defense Department based on their analysis of current and future threats, challenges, and opportunities and on the President's national strategy to meet such circumstances. In accordance with Section 2912 of the Defense Base Closure and Realignment Act of 1990, Public Law 101-510, as amended, the force structure plan for BRAC 2005 is based on the probable threats to national security for a 20-year period, from 2005 to 2025. In previous BRAC rounds, this projection ran only six years into the future. It is important to note that this report focuses on a snapshot of force structure and infrastructure for Fiscal Year 2009 due to security classifications and programming. However, this snapshot is a realistic representation of future force structure and infrastructure requirements.

An unclassified portion of the force structure plan is included in this section. The entire plan is classified and available through restricted distribution (see Appendix D). The force structure plan does not reflect temporary adjustments to the force structure of one or another military service that the Secretary of Defense may make from time to time in response to unique but transient conditions. The Secretary of Defense has approved a temporary increase of 30,000 spaces for Fiscal Year 2004 through Fiscal Year 2007 in the Active Army's operating strength to provide sufficient headroom to accelerate the Army transformation process while remaining fully engaged in worldwide operations including Operation Iraqi Freedom and Operation Enduring Freedom. Should the long-term force structure plan require changes before the BRAC 2005 recommendations are submitted in May 2005, the Secretary will provide a revised force structure plan as part of the budget justification documents for Fiscal Year 2006 as authorized by law.

### **Strategy and Force Development**

The President's National Security Strategy and the Secretary of Defense's U.S. Defense Strategy provide a new focus for U.S. military forces. The defense strategy requires that U.S. forces, by their presence and activities, assure friends and allies of the U.S. resolve and ability to fulfill commitments. Military forces must dissuade adversaries from developing dangerous capabilities or pursuing courses of action that threaten global security. In addition, forces must provide the President with a wide range of options to deter aggression and coercion, and if deterrence fails, forces must have the ability to defeat any adversary at the time, place, and in the manner of U.S. choosing.

Based on a detailed analysis in the Secretary's latest Quadrennial Defense Review (2001), the Department of Defense adopted a new defense strategy to fulfill the President's strategic directives. The new strategy describes a broad range of military requirements and defines a new force development construct that takes into account the number, scope, and concurrence of tasks assigned to U.S. armed forces, to include ongoing operations. Rather than focusing on the two major theater war force structure, the new strategy sizes the force for defense of the U.S. homeland; forward deterrence;

overlapping war-fighting missions in more than one region; and multiple, lesser contingencies. In addition, the strategy requires a force generation capability.

The defense strategy requires the creation of new forms of security cooperation to support U.S. efforts to swiftly defeat an adversary with modest reinforcements. Specifically, security cooperation will underpin diversified, operational basing access and training opportunities for forward-stationed forces and will expand U.S. influence with potential partners that could provide coalition capabilities for future contingencies. Security cooperation efforts will focus on activities to build defense relationships that promote U.S. and allied security interests, develop allied and friendly military capabilities for self-defense and coalition operations, and provide U.S. forces with peacetime and contingency access and en route infrastructure.

### **Transformation to a Capabilities-Based Approach**

To execute the defense strategy, U.S. forces will need flexible, adaptive, and decisive joint capabilities that can operate across the full spectrum of military contingencies. In the past, force development was requirements driven, based on specific threats. However, in today's security environment, it is impossible to predict, with any confidence, which nations, combinations of nations, or non-state actors may threaten U.S. interests at home or abroad. To mitigate this risk, the United States must anticipate a broad range of capabilities that an adversary might employ and the necessary capabilities that the United States must field to dissuade, deter, or defeat the adversary.

To counter new challenges to national security, the Department of Defense has adopted an approach to force development based on a set of desired capabilities. This new approach will lead to a transformation of U.S. military forces and extend U.S. military superiority well into the future by making our forces proactive in anticipating threats before they emerge and creating a fundamentally joint, network-centric, distributed force capable of rapid decision-making. The new capabilities-based approach will provide the means to align future force requirements with strategy. Realizing these capabilities will require transforming our people, processes, and the military force.

**Transformation.** Transformation is a process through which the Department of Defense can change the nature of military competition and cooperation through new combinations of concepts, capabilities, people, and organizations to exploit our nation's advantages and protect against our asymmetric vulnerabilities. The goal of transformation is to create an ongoing process that allows the military to balance future force management, operational, and institutional risks and to compare and assess new operating concepts that employ new organizational constructs, capabilities and doctrine for achieving military objectives. Through the process, the Department can determine whether these concepts are worth major investments. While transformation may call for significant infrastructure and force structure realignment, it must be integral to the BRAC process.

**Why Transformation.** Transformation is necessary to ensure that U.S. forces continue to operate from a position of overwhelming military advantage in support of strategic objectives. Our strategy requires transformed forces that can take action from a forward position or from the United States and, rapidly reinforced from other areas, defeat adversaries swiftly and decisively while actively defending U.S. territory. Transformed forces are also essential for deterring conflict, dissuading adversaries, and assuring others of our commitment to a peaceful world. Over the long term, our security and the prospects for peace and stability for much of the rest of the world depend on the success of transformation.

An element of transforming how we fight is force transformation. This hinges on joint war-fighting concepts and is tied directly to supporting military capability areas such as doctrine, organization, training, materiel, leadership and education, personnel, and facilities. Force transformation will account for the full spectrum of military operations, to include stability and support operations. It will involve adaptive planning through a future-oriented, capabilities-based resource allocation planning process and accelerated acquisition cycle. To ensure that force transformation is effective, this concept will integrate military power with other instruments of national power.

**Addressing Capabilities Through Force Transformation.** The new transformation strategy will balance near-term operational risk with future risk in investment decisions. The Department will invest now in specific technologies and concepts that are transformational yet remain open to other paths towards transformation. Capabilities will be developed, supported by force transformation that will allow the Department to fulfill the defense strategy yet remain open to exploring new and essential capabilities. This force transformation will permit the creation of a future capabilities-based and network-centric force structure that can address the full spectrum of conflict. It will allow the U.S. military to create conditions for increased speed of command and opportunities for self-coordination across the battlespace.

## **Probable Threats to National Security**

**Range of Challenges.** The strategic environment has undergone fundamental change. In spite of our unique position as a global power with worldwide interests and unmatched military capabilities, this change has redefined the range of challenges we must confront. Uncertainty is inherent in assessing future threats. Therefore, the potential for surprise should inform all planning efforts.

In general, opponents understand they cannot match U.S. military power. Therefore, they will take the time to identify U.S. strengths and vulnerabilities, and act accordingly. We expect that current and likely future adversaries—both state and non-state—will adopt a host of asymmetric capabilities and methods intended to circumvent our military advantages. Future opponents will seek to avoid decisive engagements by acting indirectly against us, hoping to exact prohibitive costs and present us with unique military or security challenges.