

DCN: 12363

Hague, David, CIV, WSO-BRAC

From: Hague, David, CIV, WSO-BRAC
Sent: Friday, July 15, 2005 10:58 AM
To: Hill, Christine, CIV, WSO-BRAC
Cc: Battaglia, Charles, CIV, WSO-BRAC
Subject: RE: Opening Statement for Jul 19th

Christine --

I would take the opportunity in the opening remarks to again mention the public's role in the process -- similar to what has been said at the opening of the public hearings -- even though we cannot respond to all letters and emails received, we value and carefully consider them all, etc. Mention of the open nature of the BRAC process and our operations would be appropriate, including our website and libraries.

The introductory language in the '95 adds hearing ICW procedures works for us: "As in the case of all witnesses before the Commission, our staff members who will testify today will be under oath. After the presentation on each installation, I will ask if any commissioner wishes to make a motion to add that installation to the Secretary's list. If a motion is made to add an installation to the list, there will need to be a second to the motion.

"There will be two types of motions. One that addresses installations not on the Secretary's list -- that motion will be to add an installation to the Secretary's list. The other motion addresses installations already on the Secretary's list. That motion will be to close or increase the extent of realignment.

"To pass, a motion requires affirmative votes of seven commissioners. The seven-vote requirement is established by statute.

"Commissioner Gehman has recused himself from votes involving installations in Virginia and Commissioner Coyle has recused himself from votes involving installations in California. That means only eight commissioners will be voting on several of the motions."

We might also want to mention the post hearing actions: visits by two commissioners and public hearings.

David

From: Hill, Christine, CIV, WSO-BRAC
Sent: Thursday, July 14, 2005 5:34 PM
To: Battaglia, Charles, CIV, WSO-BRAC; Cirillo, Frank, CIV, WSO-BRAC; Cook, Robert, CIV, WSO-BRAC; Hague, David, CIV, WSO-BRAC
Subject: Opening Statement for Jul 19th

Please review -
<< File: Opening Statement - Jul 19.doc >>

David - need paragraph added that addresses recusal and voting process

Christine

Christine O. Hill
Director, Legislative Affairs
BRAC Commission
703-699-2950



BASE CLOSURE AND REALIGNMENT COMMISSION

Chairman's Opening Statement

2005 Base Closure and Realignment Commission

Consideration of Closure and Realignment Additions

1:00 PM
July 19, 2005

Senate Dirksen
Room 106

Good afternoon and welcome to one of the more important meetings of the Base Closure and Realignment Commission. I am joined by my fellow Commissioners for the purpose of developing options - a list of possible alternatives - to some of the military installations that the Secretary of Defense has recommended for closure or major realignment.

I want to emphasize that we are not here today to produce a final list of closures and realignments. We will not take that definitive action until the latter part of August.

The testimony we will hear today and our subsequent deliberations will lead to decisions about adding bases for further consideration, not because we have determined that we need to close more bases than the Secretary of Defense has recommended, but because we want to make sure the best possible closure or realignment choices are made. I want to make it clear that our job is not to disrupt or to unreasonably target communities that may have, in some cases, breathed a sigh of relief in May when the Secretary's list of recommendations was released or to further burden communities already facing losses. We are, as a Commission, acutely aware of the anxieties communities experience when faced with the prospect of losing

an important military presence in their local area. Through our site visits and regional hearings, we have witnessed first hand the close relationships between so many communities and the military members that make those communities home.

Our job as an independent Commission is to render a fair judgment on the Secretary of Defense's recommendations. In some cases, we cannot make that fair assessment without first being able to make direct comparisons between installations that are part of the Secretary's recommendations and similar installations that were not included in the May 13th recommendation list.

Simply put, seven commissioners voting in the affirmative to put a base on the review list today, does not necessarily mean that base will be closed. It means that for us to do an honest and independent job in analyzing that particular military sector, we now have the opportunity to examine the broader picture.

If, after full and open discussions today, we add bases for further consideration, we will assess those installations in the same open and fair manner in which we have so far looked at every installation that was included in the Secretary's recommendation.

At least two commissioners, in fact, will visit any installation that we add for further consideration. And representatives of these newly impacted communities will be given the opportunity to testify in a regional hearing, just like those that have occurred during the past month.

In August, we will once again invite the Secretary of Defense, the Service Secretaries and Chiefs, and other Department of Defense officials to provide us with their comments before we begin our final deliberations in late August. And as we continue this process towards those final deliberations, let me say once again, we are not conducting this review as an exercise in sterile cost-accounting. This commission is committed to conducting a clear-eyed reality check that we know will not only shape our military capabilities for decades to come, but will also have profound effects on our communities and on the people who bring our communities to life.

I would like to take a moment to review how we will proceed today.

I have asked Charlie Battaglia, my Executive Director, and Frank Cirillo, my Director of Review and Analysis, to give us a short presentation, after which we will hear from the leaders of the Commission's Army, Navy, Air Force, and Joint Cross Service teams. These experts will take us through the various options that they have prepared at our request. I anticipate a comprehensive and dynamic discussion with regard to all these scenarios.

As a reminder,

- *need to insert paragraph on recusal and voting rules/procedure*

ADDING INSTALLATIONS TO THE SECRETARY'S LIST FOR CONSIDERATION AND REVIEW

The steps below apply to changes by the Commission to the Secretary of Defense's list of military installations recommended for closure or realignment that add an installation for closure and/or realignment or expand the extent of a realignment already recommended by the Secretary.

If, after review and analysis of certified data received from the Department of Defense, information obtained during base visits and regional hearings, and other public input, and consideration of the Comptroller General's report submitted on 1 July, there are quantifiable reasons that the Commission wants to consider and review making changes in the recommendations of the Secretary of Defense that would add military installations to the Secretary's list of installations recommended for closure or realignment, then, according to controlling law:

- The Secretary of Defense is notified of the possible additions to his list and is given 15 days to submit an explanation why the installations were not on it.
- Commissioners vote in public session after receiving input from the Secretary of Defense and if seven commissioners vote to add installations then they are added to the Secretary's list.
- Notice of proposed additions to the Secretary's list is published in the Federal Register at least 45 days before 8 Sep 2005.
- At least two commissioners conduct installation visits and public hearings on the proposed additions.

Then the Commission must, in order to actually place the proposed additions on the list to the President:

Determine that the Secretary deviated substantially from the force-structure plan and final selection criteria, and

Determine that the additions being considered are consistent with the force-structure plan and final selection criteria.

Furthermore, the following applies:

- Commissioners vote in final deliberations on each installation, including additions.
- Seven commissioners must agree on additions.
- Only a simple majority is required for approval and disapproval of closures and realignments recommended by the Secretary.
- In the event of a tie vote (if only six or eight commissioners are voting because of recusals or other incapacity) a vote to drop an installation from the list fails.
- A quorum (that is the number of commissioners required to be present for the Commission to vote and transact other business) is five commissioners.

*changed
in
2nd version*

MOTIONS FOR 19 JULY 2005 HEARING

A. I move that _____ be added to the list of installations to be considered by the Commission for closure or realignment as a proposed change to the list of recommendations submitted by the Secretary of Defense.

B. I move that _____ currently on the list of installations recommended by the Secretary of Defense for closure or realignment, be considered by the Commission for closure or to increase the extent of realignment.

Counsel will call the roll.

Mr. Chairman, there are _____ ayes and _____ nays.

INSTALLATIONS	MOTION	RECUSALS
1. Marine Corps Recruit Depot San Diego, California	A	C. COYLE
2. Naval Shipyard Pearl Harbor, Hawaii	A	NONE
3. Naval Air Station Brunswick, Maine	B	NONE
4. Navy Broadway Complex, San Diego, California	A	C. COYLE
5. Naval Air Station, Oceana, Virginia	B	C. GEHMAN
6. Moody Air Force Base, Georgia	B	NONE
7. Galena Airport Forward Operating Location, Alaska	A	NONE
8. Pope Air Force Base, North Carolina	B	NONE
9. Grand Forks Air Force Base, North Dakota	B	NONE
10. Defense Finance Accounting Service Buckley Annex, Colorado	A	NONE
11. Defense Finance Accounting Service Columbus, Ohio	A	NONE
12. Defense Finance Accounting Service Indianapolis, Indiana	B	NONE
13. Naval Postgraduate School, Monterey, California; Defense Language Institute, Monterey, California; and Air Force Institute of Technology, Wright Patterson Air Force Base, Ohio	A	C. COYLE
14. Navy Bureau of Medicine, Potomac Annex, District of Columbia; Air Force Medical Command, Bolling Air Force Base, District of Columbia; TRICARE Management Authority, Leased Space, Virginia; and Office of the Surgeon General, Leased Space, Virginia.	A	C. GEHMAN

SECTION G
ADDS HEARING

at the
Cesca's
hearings
After ~~can~~ considering
the Secretary's
input, the ~~commissioner's~~
vote on the proposed ~~additions~~. Seven
commissioners must vote in favor of adding a ~~base~~ ^{for Commission consideration} before
abolishing a base
for consideration

Purpose: To conduct a hearing for the Commission to identify additional bases for consideration as alternatives or additions to the recommendations of the Secretary of Defense. This is often referred to as the Adds Hearing (which is normally held on Capitol Hill).

Discussion: The Adds Hearing is a major public forum in the Commission's process leading to its report to the President on September 8. Under Public Law 101-510, Section 2903(d)(2), the Commission is authorized to change the recommendations of the Secretary of Defense under certain conditions. However, Section 2914(d)(3) limits this authority by requiring the Commission to provide the Secretary of Defense with at least a 15-day period before making the change in which to submit an explanation of the reasons why the installation was not included on the closure or realignment list and requires ~~at least seven members of the Commission to support the decision to add the installation for Commission consideration.~~ ^{MUST} In order to inform potentially impacted communities and DoD of any ~~changes~~ ^{addition}, the Commission must publish a notice of proposed ~~changes~~ ^{additions} in the *Federal Register* not less than 45 days before transmitting its recommendations to the President. The Adds Hearing will be scheduled to allow sufficient time for the Commission's review of the recommendations of the Secretary of Defense, community input, and staff analysis.

At least
two
commissioners
must
conduct
base
visits
and
regional
hearings
on
proposed
abolition.

Procedures: The Executive Director, with the advice of the Director of R&A and the General Counsel, will recommend the general time frame for the Adds Hearing. The Chairman and the Commissioners will approve the final schedule. Candidates for consideration to be presented at this hearing will be identified solely by Commissioners based on input gathered to that point in the analysis. The R&A staff will: 1. Present the data to facilitate an orderly review and discussion, 2. Prepare a document to consolidate the Commissioner's recommendations of candidates for consideration to be forwarded to the Secretary of Defense through the Executive Director, 3. Upon receipt, provide the Secretary's comments to the Commissioners by the most expeditious means available (~~The Adds Hearings will normally be held on Capitol Hill~~), and 4. prepare read-ahead books that will be sent to each Commissioner and provided to the key staff personnel at least two days before the hearing. The read-ahead books will include the agenda for the hearing and a summary of potential candidates to be considered for review. The R&A Team Leaders, as directed by the Executive Director and the Director of Review & Analysis, will: 1. Present the potential candidates in such a manner as to facilitate comparisons within service categories to allow Commissioners to discuss and select candidates for further consideration and 2. Participate in the hearing as directed by the appropriate Team Leader. Transcripts for the hearing will be available within one week after the hearing. The Commission staff will not edit transcripts.

Line up
AS
Bullets
Bullets

Responsibilities and Suspenses:

• R&A Staff:

- Receive input from Commissioners in consultation with the General Counsel for presentation and discussion

Proposed Legislative Model for Adds Deliberation Process

- Staff prepares the draft text of a bill, the “Commission Draft,” containing the draft text of the potential adds recommendations to be considered.
 - Each draft recommendation for consideration is a subsection.
 - Each draft recommendation for consideration contains the starting-point text.
- Based upon previous research and the views of the Secretary of Defense, Commission deliberates each draft recommendation for consideration in turn, making amendments to the draft recommendation for consideration where desired by a simple majority (5/9) vote.
 - Motions may:
 - amend the text of the draft recommendations for consideration, or;
 - strike the draft recommendation for consideration.
 - Motions, and alternative motions as appropriate, are prepared in advance so that the staff may advise the commissioner concerned as to the impact of the content
- Commission votes to adopt *for consideration* the Commission Draft containing the amended draft text of the potential adds recommendations by a supermajority (7/9).
 - If the vote carries, the recommendations contained in the Commission Draft are adopted *for consideration*.
 - If the vote fails, the Chairman asks the commissioners who voted against the motion to propose further motions to amend the text of the draft recommendations for consideration contained in the Commission Draft to a form acceptable to that commissioner. These amendments are voted by a simple majority (5/9). Once those amendments are made, the Commission Draft is again moved to a vote to adopt *for consideration* by a supermajority (7/9). This cycle continues until the Commission Draft is adopted *for consideration*.

Advantages to the Legislative Model for Adds Deliberation Process

- Increases time available for discussion of substance by reducing time spent on the administrative handling of multiple, separate motions to place draft recommendations for consideration into play
- Facilitates consensus-building by linking the recommendations into a coherent whole
- Avoids the necessity of an individual commissioner having to move to add an installation base for realignment or closure
- Sets out the “worst case” scenario for the installation and community as the starting point, so that motions by commissioners move toward reducing rather than increasing the impact on bases and communities
- Reduces requirement for cumbersome, recommendation-by-recommendation management of recusals (recusals have no immediate impact on draft recommendations for consideration where there is no motion to amend).
- Allows all commissioners to vote on the complete Commission Draft. Recusals on the complete Commission Draft are managed by discounting votes as to the individual recommendation concerned, rather than barring the commissioner
- Avoids potential for errors present in handling of multiple, separate motions

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- Notice of proposed additions to the Secretary's list is published in the Federal Register at least 45 days before 8 Sep 2005.
- At least two commissioners conduct installation visits and public hearings on the proposed additions.

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Determine that the additions being considered are consistent with the force-structure plan and final selection criteria.

Furthermore, the following applies:

- Commissioners vote in final deliberations on each installation, including additions.
- Seven commissioners must agree on additions.
- Only a simple majority (of the members serving) is required for approval and disapproval of closures and realignments recommended by the Secretary.
- A quorum (that is the number of commissioners required to be present for the Commission to vote and transact other business) is five commissioners.

HEARING OF MAY 21, 1993

A. Motions Passed

1. I move that the Commission consider Fort Lee, VA, as a proposed addition to the Secretary's list of military installations recommended for closure.

Motion made by: Stuart
Motion seconded by: Bowman
Vote for: Unanimous (7)
Vote against: (0)

2. On March 29, 1993, the Commission voted to add Presidio of Monterey Language Institute (DLI), CA, to the list of proposed additions to the Secretary's list for closure or realignment.

The POM Annex/Fort Ord, CA, is a subinstallation of Presidio of Monterey and was included in the Secretary of Army's recommendation re: Presidio of Monterey for closure.

In order to clarify for the record that the intent of the Commission was and is to consider POM Annex/Fort Ord for closure or realignment, I move that the Commission confirm its intention to consider POM Annex/Fort Ord, CA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter
Motion seconded by: Byron
Vote for: Unanimous (7)
Vote against: (0)

3. I move that the Commission consider Fort Monroe, VA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: McPherson
Vote for: Unanimous (7)
Vote against: (0)

4. I move that the Commission consider Fort Gillem, GA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson
Motion seconded by: Bowman

Motion to amend/table motion:

Motion made by: McPhearson
Motion seconded by: Stuart/Bowman
Vote for: Stuart, Byron, Courter, McPherson, Cox, Bowman
(6)
Vote against: Johnson (1)

I move that the Commission consider the previously deferred and tabled motion on Fort Gillem, GA; specifically I move that the Commission consider Fort Gillem, GA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter
Motion seconded by: Johnson
Vote for: Stuart, Johnson, Courter, Cox, Bowman (5)
Vote against: Byron, McPherson (2)

5. I move that the Commission consider Marcus Hook, U.S. Army Reserve Center, PA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter
Motion seconded by: Stuart
Vote for: Stuart, Johnson, Courter, McPherson, Bowman (5)
Vote against: Byron, Cox (2)

6. I move that the Commission consider NSY Norfolk and Defense Distribution Depot, Norfolk, VA, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson
Motion seconded by: Cox/Stuart
Vote for: Stuart, Courter, McPherson, Cox (4)
Vote against: Byron, Johnson (2)
Recused: Bowman (1)

7. I move that the Commission consider NSY Portsmouth, ME, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: McPherson
Vote for: Stuart, Byron, Johnson, Courter, McPherson,
Cox (6)
Vote against: (0)
Recused: Bowman (1)

8. I move that the Commission consider NSY Long Beach, CA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: Johnson
Vote for: Stuart, Byron, Johnson, Courter, McPherson,
Bowman (6)
Vote against: Cox (1)

9. I move that the Commission consider NAS Oceana, VA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson
Motion seconded by: Stuart
Vote for: Stuart, Johnson, Courter, McPherson, Cox,
Bowman (6)
Vote against: Byron (1)

10. I move that the Commission consider MCAS Beaufort and NAVHOSP Beaufort, SC, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson
Motion seconded by: Johnson
Vote for: Stuart, Johnson, Courter, McPherson, Cox,
Bowman (6)
Vote against: Byron (1)

11. I move that the Commission consider NAS Miramar, CA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson
Motion seconded by: Johnson
Vote for: Stuart, Byron, Johnson, Courter, McPherson,
Bowman (6)
Vote against: (0)
Recused: Cox (1)

12. I move that the Commission consider MCAS Tustin, CA, as a proposed addition to the Secretary's list of military installations recommended for realignment.

Motion made by: Bowman
Motion seconded by: Stuart
Vote for: Stuart, Johnson, Courter, McPherson, Bowman (5)
Vote against: Byron (1)
Recused: Cox (1)

13. I move that the Commission consider NAS Corpus Christi and NAVHOSP Corpus Christi, TX, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson
Motion seconded by: Stuart
Vote for: Unanimous (7)
Vote against: (0)

14. I move that the Commission consider NAVSTA Ingleside, TX, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: Bowman
Vote for: Unanimous (7)
Vote against: (0)

15. I move that the Commission consider NAVSTA Pascagoula, MS, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson
Motion seconded by: McPherson
Vote for: Unanimous (7)
Vote against: (0)

16. I move that the Commission consider NAVSTA Everett, WA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson
Motion seconded by: Cox
Vote for: Unanimous (7)
Vote against: (0)

17. I move that the Commission consider NAVHOSP Great Lakes, IL, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Byron
Motion seconded by: McPherson
Vote for: Byron, Johnson, Courter, McPherson, Cox,
Bowman (6)
Vote against: (0)
Recused: Stuart (1)

18. I move that the Commission consider Ship Parts Control Center, Mechanicsburg, PA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter
Motion seconded by: Stuart
Vote for: Stuart, Byron, Courter, McPherson (4)
Vote against: Johnson, Cox, Bowman (3)

19. I move that the Commission consider NESEC Portsmouth, VA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson
Motion seconded by: Johnson
Vote for: Unanimous (7)
Vote against: (0)

20. I move that the Commission consider NAF Martinsburg, WV, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: Bowman
Vote for: Unanimous (7)
Vote against: (0)

21. I move that the Commission consider NAF Johnstown, PA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Bowman
Motion seconded by: McPherson
Vote for: Unanimous (7)
Vote against: (0)

22. I move that the Commission consider NRC/AFRC, Chicopee, NMCRC Lawrence and NRC Quincy, MA, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson
Motion seconded by: Bowman
Vote for: Stuart, Johnson, Courter, McPherson, Cox,
Bowman (6)
Vote against: Byron (1)

23. I move that the Commission consider Naval Ordnance Station, Louisville, KY, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: Johnson
Vote for: Unanimous (7)
Vote against: (0)

24. I move that the Commission consider NAS Memphis, TN, for a proposed increase in the extent of realignment recommended by the Secretary and/or as a proposed addition to the Secretary's list of military installations recommended for closure; I further move that the Commission consider NAVHOSP Millington, TN, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson
Motion seconded by: Cox
Vote for: Unanimous (7)
Vote against: (0)

25. I move that the Commission consider Fort McPherson, GA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Bowman
Motion seconded by: Cox
Vote for: Stuart, Courter, Cox, Bowman (4)
Vote against: Byron, Johnson, McPherson (3)

26. I move that the Commission consider Plattsburgh AFB, NY, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson
Motion seconded by: Cox
Vote for: Unanimous (7)
Vote against: (0)

27. I move that the Commission consider Fairchild AFB, WA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter
Motion seconded by: Stuart
Vote for: Stuart, Johnson, Courter, McPherson, Cox,
Bowman (6)
Vote against: Byron (1)

28. I move that the Commission consider Grand Forks AFB, ND, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Byron
Motion seconded by: Stuart
Vote for: Unanimous (7)
Vote against: (0)

29. I move that the Commission consider Tinker AFB and Defense Distribution Depot, Oklahoma City, OK, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Byron
Motion seconded by: Cox/Bowman
Vote for: Unanimous (7)
Vote against: (0)

30. I move that the Commission consider RPC Tinker AFB (LSBA-IPC Oklahoma City) Oklahoma City, OK, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Byron
Motion seconded by: Stuart
Vote for: Unanimous (7)
Vote against: (0)

31. I move that the Commission consider Warner-Robins AFB, RPC Warner-Robins (LSBA-IPC Warner-Robins) and Defense Distribution Depot, Warner-Robins, GA, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: Bowman
Vote for: Unanimous (7)
Vote against: (0)

32. I move that the Commission consider Kelly AFB, RPC Kelly AFB (LSBA-IPC San Antonio) and Defense Distribution Depot, San Antonio, TX, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Cox
Motion seconded by: Stuart
Vote for: Stuart, Courter, McPherson, Cox, Bowman (5)
Vote against: Byron, Johnson (2)

33. I move that the Commission consider NADEP North Island and Defense Distribution Depot, San Diego, CA, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter
Motion seconded by: McPherson
Vote for: Unanimous (7)
Vote against: (0)

34. I move that the Commission consider NADEP Cherry Point and Defense Distribution Depot, Cherry Point, NC, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Courter
Motion seconded by: McPherson
Vote for: Unanimous (7)
Vote against: (0)

35. I move that the Commission consider NADEP Jacksonville and Defense Distribution Depot, Jacksonville, FL, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: McPherson
Motion seconded by: Bowman
Vote for: Unanimous (7)
Vote against: (0)

36. I move that the Commission consider MCLB Albany and Defense Distribution Depot, Albany, GA, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: Bowman
Vote for: Unanimous (7)
Vote against: (0)

37. I move that the Commission consider MCLB Barstow and Defense Distribution Depot, Barstow, CA, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: Bowman
Vote for: Unanimous (7)
Vote against: (0)

38. I move that the Commission consider Red River Army Depot and Defense Distribution Depot, Red River, TX; Anniston Army Depot and Defense Distribution Depot, Anniston, AL; Tobyhanna Army Depot, PA; Seal Beach, Naval Weapon Station, CA; and Air Force Logistics Center, Ogden, UT as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Cox
Motion seconded by: Bowman
Vote for: Unanimous (7)
Vote against: (0)

39. I move that the Commission consider Defense Construction Supply Center (DCSC) and Defense Information Technology Services Organization (DITSO) (RMBA Columbus), Columbus, OH, as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: Johnson
Vote for: Unanimous (7)
Vote against: (0)

40. I move that the Commission consider Defense Contract Management District Northeast, MA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson
Motion seconded by: McPherson
Vote for: Unanimous (7)
Vote against: (0)

41. I move that the Commission consider Defense Distribution Depot, McClellan AFB, CA, and Naval Depot, San Diego, CA,* as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson
Motion seconded by: Stuart
Vote for: Unanimous (7)
Vote against: (0)

42. I move that the Commission consider DITSO Denver (RMBA Denver), CO; AIPC Chambersburg (MIPA Chambersburg), PA; AIPC Huntsville (MIPA Huntsville), AL; and DITSO Cleveland (RMBA Cleveland), OH as proposed additions to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson
Motion seconded by: McPherson
Vote for: Unanimous (7)
Vote against: (0)

43. I move that the Commission consider Gentile AFB, OH, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Stuart
Motion seconded by: Johnson
Vote for: Unanimous (7)
Vote against: (0)

* Naval Depot, San Diego, CA, is the same thing as Motion #33.

B. Motions Failed

1. I move that the Commission consider Fort Leonard Wood, MO, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson
Motion seconded by: Bowman
Vote for: Stuart, Johnson, Bowman (3)
Vote against: Byron, Courter, McPherson, Cox (4)

2. I move that the Commission consider NSB New London, CT, for a proposed increase in the extent of realignment recommended by the Secretary and/or as a proposed addition to the Secretary's list of military installations recommended for closure; I further move that the Commission consider NAVHOSP Groton, CT, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Johnson
Motion seconded by: Cox
Vote for: Johnson, Cox (2)
Vote against: Byron, Courter, McPherson, Bowman (4)
Recused: Stuart (1)

3. I move that the Commission consider McChord AFB, WA, as a proposed addition to the Secretary's list of military installations recommended for closure or realignment.

Motion made by: Cox
Motion seconded by: No second

TO: CHAIRMAN COURTER
FROM: MARY ANN HOOK, D.G.C.
DATE: MARCH 27
RE: TALKING POINTS FOR ADDS PROCESS

In regards to adding bases to a list for consideration and review, I want to clearly define our process we are undertaking:

If there are quantifiable reasons that the Commission wants to consider and review new bases for eventual add-ons, substitutions or changes to the Secretary of Defense's list, we have the following steps that we must take according to our law, section 2903.(C) and (D) and Commission policy.

These steps apply to all Commission "changes" to the Secretary's list including adding installations for closure and/or realignment and those which we propose increasing the extent of a realignment already recommended by the Secretary of Defense.

COMMISSION PROCESS TO CHANGE SECRETARY'S RECOMMENDATIONS

- A.1) Vote by a majority of the Commission to put the installations on our list for review and consideration -- thereby providing notice to the community. Commission will also vote on proposed changes regarding increasing the extent of a realignment even though the community is already aware of the Commission's review.* (see comments following)
- A.2) Publish official notice in the Federal Register of all proposed changes by June 1, 1993.
- A.3) Conduct public hearings on the proposed changes - including closures, realignments and increasing the extent of a realignment on the SecDef's list.

Then the Commission must, in order to actually place the proposed changes on the list to the President:

- B.1) Determine that the Secretary deviated substantially from the force-structure plan and final criteria.
- AND
- B.2) Determine that the changes being considered are consistent with the force-structure plan and final criteria.

* The statute reads that any proposed change must meet the requirements above, except for the first one, A(1), (the vote to add bases for review and consider) which is our own policy. Do you want our policy to be that we vote on changes that increase the extent of realignment?

Would this vote hamper the commission in any way for practicality reasons?

Is it necessary to provide as much notice to those bases since they are already under consideration. Comments?

Matt believes the burden to notify communities re: extent of realignment is the same as those who are not on the SecDef's list at all that we add for consideration and review.

The "cleanest" way is to adopt a policy for "any and all changes" however since the community already has notice of being on the SecDef list, it may not be required.

Comments?

May 1, 1995

Attorney-Client Privileged Document

MEMORANDUM

To: David Lyles

From: Madelyn Creedon



Re: Public Hearings

On May 10, 1995, the Commission is scheduled to hold a meeting to determine what bases should be added to the Secretary's list of bases recommended for closure or realignment. The Base Closure Act prohibits the Commission from closing or realigning any bases not already on the Secretary's list unless identified by publication in the Federal Register 45 days in advance of July 1. In addition, the Commission may not extend the scope of any realignment recommended by the Secretary unless those bases are also identified by publication in the Federal Register 45 days in advance of July 1.

The May 10, 1995, "adds" hearing, as this process has become known, is a public meeting of the Commission. The purpose of the meeting is to identify the universe of possible options that could be considered by the Commission and that are not included on the Secretary's list. There appears to be an interest or desire to reach a "consensus" in advance of the May 10, 1995 hearing. A consensus assumes that agreement has been reached on issues prior to May 10. I am concerned that the desire to achieve "consensus" is contrary to the statutory requirement that all meetings of the Commission be open.

The statute creating the Defense Base Closure and Realignment Commission specifically requires that all meetings of the Commission be open to the public. The only exception to this is made for the discussion of classified information. If classified information is to be discussed, a meeting may be closed. In addition to the Base Closure Act's requirements of openness, federal agencies, generally, are bound by the Sunshine in Government Act: "Members shall not jointly conduct or dispose of agency business other than in accordance with this section. Except as provided in subsection (c) [referring to classified discussions], **every portion of every meeting of an agency shall be open to public observation**" 5 U.S.C. § 552b (b) emphasis added.

The next obvious question is: what is a meeting? The Base Closure Act does not define the term "meeting". Webster's Dictionary defines a meeting as "1. the act or process of coming together, 2. An assembly of people." The Sunshine in Government Act defines a meeting as "the deliberations of at least the number of individual agency members required to take action on behalf of the agency where such deliberations determine or result in the joint conduct or disposition of official agency business, but it does not include deliberations required or permitted by subsection (d) or (e) [also referring to classified discussions]" 5 U.S.C. § 552b (a) (2). The Supreme Court has addressed this issue in a 1984 case, Federal Communications Commission v. ITT World Communications, Inc., 466 U.S. 463 (1984). There, the Supreme Court determined

that meetings or other discussions held to determine or plan the outcomes or decisions are "meetings" and must be held in public.

There are certain expectations, supported by speeches given by you and by Senator Dixon, that the closure and realignment process is, and will be, open. Open debates and discussions would include open debates and exchanges of information in a public forum.

Looking at the adds proceedings of the last Commission, it is clear that the adds hearing entailed very public debates, expressions of opinions, and disagreements. Holding a similarly public meeting may result in a long hearing or produce a wide variety of opinions, but long meetings and public disagreements lend credibility to the process. It confirms that there is transparency to the process. It is my conclusion that avoiding long meetings or public disagreements is not a valid reason for holding a series of private pre-meetings in order to predetermine outcomes. While briefings and information gathering are appropriate are necessary and may occur outside of a public forum, if the goal of such a meeting is to predetermine outcomes, then such meetings must be public or they cannot be held.

MEMORANDUM TO CHAIRMAN COURTER

FROM: Sheila C. Cheston, General Counsel

RE: Community Requests to Open Military Installations

This memorandum addresses briefly the issue whether the Defense Base Closure and Realignment Commission (the "Commission") has the authority to respond affirmatively to a community's request to consider for "opening" a military installation ordered closed under prior BRAC legislation, and ultimately to recommend to the President that the installation be opened.¹ As more fully set forth below, the language of the 1990 Defense Base Closure and Realignment Act, as amended (the "1990 Act"), the legislative intent of the 1990 Act and practical considerations all suggest the conclusion that the Commission does not have that authority.

1. The Language of the 1990 Act.

Nothing in the plain language of the 1990 Act expressly supports the proposition that the Commission has authority to recommend, at a community's request, that a military installation be opened or remain open (even if the installation is closed, or in the process of being closed, pursuant to previous BRAC legislation). The language of the 1990 Act addresses exclusively the closure and realignment² of domestic military installations: The statute is entitled the "Defense Base Closure and Realignment Act of 1990" (Sec. 2901(a) (emphasis added)); its purpose is "to provide a fair process that will result in the timely closure and realignment of military installations inside the United States" (Sec. 2901(b) (emphasis added)). It establishes the "Defense Base Closure and Realignment Commission" and provides that the Commission shall have the duties set forth in the Act.

Subparagraph 2903(d), entitled "Review and Recommendations by

¹ This memorandum is not, and is not intended to be, a full analysis of the issue, and does not address all arguments that would be made if this issue were being fully briefed.

² "Realignment," for purposes of the 1990 Act, includes "any action which both reduces and relocates functions and civilian personnel positions but does not include a reduction in force resulting from workload adjustments, reduced personnel or funding levels, or skill imbalances." Sec. 2910(5) (emphasis added).

the Commission," outlines the Commission's duties and role in the statutory process. It provides:

(1) after receiving from the Secretary of Defense a list of military installations the Secretary recommends for closure or realignment, the Commission shall hold hearings on the recommendations (Sec. 2903(d)(1));

(2) the Commission may make changes to the Secretary's list of military installations for closure or realignment (including adding installations for closure or realignment, increasing the extent of a realignment, and remaining installations from the list) provided it finds a substantial deviation and satisfies other statutory criteria (Secs. 2903(d)(2)(B), (C) and (D)); and

(3) the Commission shall, by July 1, 1993, transmit a report to the President "containing the Commission's findings and conclusions based on a review and analysis of the recommendations made by the Secretary, together with the Commission's recommendation for closures and realignments of military installations inside the United States" (Sec. 2903(d)(2)(A)).³

Nowhere in the 1990 Act does it provide that the Commission has the authority to consider, and recommend to the President, that a military installation not included in the Secretary's recommendations be opened, reopened or kept open; and no language in the Act appears to contemplate or assume that the Commission has such authority. It can also be said that nothing in the Act

³ Subparagraphs 2903(d)(2)(C) and (D) require that the Commission give 30 days notice and conduct a public hearing if it intends to add a military installation to the Secretary's list of installations recommended for closure or for realignment, or to increase the extent of a recommended realignment -- that is, if the Commission intends to take previously unidentified actions that could affect substantially the local community. The list of actions that trigger the notice and hearing requirement does not include adding a military installation for purposes of opening or reopening it, even though that action too could affect substantially the local community. Although these provisions do not speak directly to the issue whether the Commission can add a military installation to the Secretary's list for purposes of reopening it, their silence with respect to base openings may lend indirect support to the conclusion that Congress did not intend for the Commission to have the authority to reopen installations at a community's behest.

explicitly provides that the Commission does not have this authority. However, there is little, if anything, in the statute or its legislative history to suggest that one should take the rather extraordinary step of reading this authority into the Act's silence and indeed, as discussed immediately below, to do so would very arguably run counter to the apparent legislative intent.

2. Legislative History.

The legislative history of the 1990 Act, amendments to the Act, and its 1988 predecessor, confirm that the legislation was intended "to provide a fair process that will result in the timely closure and realignment of military installations inside the United States." 1990 Act, Sec. 2901(b) (emphasis added). The legislation was enacted against a backdrop of years of frustration with the government's inability to close military installations in a timely, efficient and equitable manner. The difficulties lay not with the opening of bases, but with their closure and the attendant loss of jobs and economic benefits.

The legislation was intended to achieve two broad goals: (1) to establish a mechanism that would ensure that bases would actually be closed and/or realigned; and (2) to establish a process that would ensure that bases would be closed in a fair and prompt fashion. Thus, the 1990 House Report states: the 1990 Act is intended to create a "fair, impartial base closure process." 1990 House Report at 21. The 1990 Conference Report notes that the 1990 Act was specifically designed to address the concern that "closures and realignments take a considerable period of time and involve numerous opportunities for challenges in court." 1990 Conference Report at 705. It provides further: the Act was intended to establish "an independent, outside commission [that] will permit base closures to go forward in a prompt and rational manner." Id. Similarly, the 1992 House Reports states: "The process established by this Act created fair and expedited procedures for closing military installations in the United States." 1992 House Report at 298.

In addition, Congress has on at least two occasions resisted efforts by local communities and others to undo the decisions of prior BRAC Commissions. In drafting the 1990 Act, the committee:

"assiduously protected the 1988 base closure process in the face of numerous attempts to undermine it. Some of those attempts [came] in Congress from those interested in keeping open a base recommended for closure. Other attempts [came] from the Department of Defense. A new

base closure process will not be credible unless the 1988 base closure process remains inviolate." 1990 House Report at 342.⁴

In 1992, Congress did not pass an amendment proposed by Senator Arlen Specter that would explicitly have required the Commission to reconsider decisions of prior Commissions under certain enumerated circumstances. Cong. Rec. S11959 (August 7, 1992).

3. Analysis

The language and intent of the 1990 Act relate exclusively to base closures and realignments. There is no mention of base openings. It is fairly clear that the Commission would not have the authority to recommend, at a local community's request, that the government expend funds to open a brand new base, to support a new mission or one currently located elsewhere. The more difficult issue is whether, at a community's request, the Commission can recommend that a base that is still in the process of being closed, pursuant to BRAC legislation, be kept open and receive a realignment from elsewhere. I suggest the better answer to that question is no. Regardless whether the base is yet fully closed, the law (prior BRAC legislation) requires that it will be closed in the near future. To reverse that decision, the Commission would still have to recommend that the base be opened and there is little if anything in the statute or its history to suggest the Commission has the authority to do that at a community's request.

In addition, if local communities could require the Commission to devote precious time and resources to reconsidering any and all decisions of a prior Commission to close a base, it would severely hamper and potentially paralyze the process. If BRAC legislation ordering the closure of a base were, in effect, subject to appeal in the next BRAC round by aggrieved communities, the legislative intent to create "fair and expedited procedures for closing military installations in the United States" (1992 House Report at 298) would be significantly undermined.

⁴ At the same time, Congress made clear that the Air Force could not decline to carry out the 1988 recommendation concerning Norton Air Force Base (sec. 2925) and further required the Secretary of Defense to "direct each of the Secretaries of the military departments to take all actions necessary to carry out the recommendations of the Commission on Base Realignment and Closure and to take no action that is inconsistent with such recommendations" (*id.*).

4. Countervailing Considerations.

A community interested in having the Commission reconsider a prior decision to close a military installation in its area might argue that (1) the Commission's authority to reconsider a decision of a prior Commission is the same regardless whether the reconsideration is proposed by the Secretary of Defense, the Commission itself or a local community; and, accordingly, (2) if the Commission considers the "redirects" on the Secretary's list, or at its own initiative, the Commission must also consider a community's proposed "redirect."⁵

More specifically, the community might argue as follows: under the 1990 Act, the Secretary is directed to transmit to the Commission "a list of the military installations inside the United States that the Secretary recommends for closure or realignment." Similarly, the Commission is directed to transmit to the President the Commission's recommendations for "closures and realignments." If "redirects" (and recommendations to keep open bases previously ordered closed, in particular) are "closures or realignments" for purposes of the Secretary's recommendations, then they must also be considered "closures or realignments" for purposes of the Commission's recommendations and "adds." Also, if the Commission can "add" redirects to the list at its own initiative, then it must properly consider redirects proposed by a community.

First, their arguments may go more properly to the issues whether the Commission can consider redirects from the Secretary (especially ones that involve prior decisions to close a military installation) or at its own initiatives, than to the issue whether the Commission can consider such requests from a community as well.

Second, distinctions can be drawn (1) between the role and authority of the Secretary of Defense in the area of base closures/openings and those of a local community and (2) correspondingly, between the Commission's authority to consider a recommendation on the Secretary's list and a recommendation that originates with a local community. Subject to congressional approval, the Secretary (unlike a local community) has the authority to open military installations wholly apart from the base closure process and without the Commission's blessing (provided, of

⁵ The Secretary's March 1993 recommendations include numerous "redirects," and a few proposals to reopen bases ordered closed in prior rounds (see, e.g., Carswell AFB and Rickenbacker AFB).

course, the base opening is not inconsistent with BRAC legislation⁶). Under the 1990 Act, the Secretary (not local communities) provides the initial list of military installations on the basis of which the Commission is instructed to begin its investigative and deliberative process. Furthermore, as a policy matter, the Secretary (unlike local communities) must have some flexibility to change our national military force and base structure to respond to changing world circumstances and strategic needs.

These and other distinctions suggest that it may be reasonable for the Commission to respond differently depending on whether the recommendation to reconsider a prior closure comes from the Secretary (and maybe the Commission itself) or a local community. While, as noted above, it would likely be inconsistent with the legislative intent to permit local communities potentially to paralyze the process by requiring the Commission to re-evaluate any or all decisions made in the prior round, it may not be unreasonable to assume that Congress intended to provide the Secretary of Defense with somewhat greater latitude in compiling his list of recommendations for the Commission to consider.⁷

⁶ The Secretary does not have the authority to disregard or thwart a BRAC legislative directive to close or realign a military installation.

⁷ In addition, Congress passed the 1991 amendments to the Base Closure Act presumably with knowledge of the fact that the 1991 Commission considered redirects (though not reopenings) recommended by the Secretary, and without amending the Act to provide that the Commission could not consider redirects from the Secretary.

Draft
reviewed by
MATT

-DRAFT-

To: Chairman Courter
Matt Behrmann

From: Mary Ann Hook

Re: Adds

When the language of a statute can be interpreted two ways, it is appropriate to look for the legislative intent of the bill. }?

Per discussions with Mr. Courter at 9:00 a.m., March 29, I agreed to look into the legislative intent of the section in question. I discussed the statute requirements with Matt Behrmann, Executive Director, 1991, 1993, Bob Moore, General Counsel, 1991 and reviewed documents from 1991.

Conversation with Bob Moore.

Bob Moore saw no clear cut interpretation of the language. He said that the only "intent" that he recalled was as much notice be given to the communities as possible. He did believe that there must be a basis for consideration for bases as potential add-ons but didn't come to a conclusion on whether it would be substantial deviation or another standard.

Senate Memo: July 16, 1992
Document by Bayer/Effron: Senate Armed Services Committee

Language defines the legislative intent.

The legislation would clarify the procedures the Commission must use in considering for closure or realignment any installations or activities outside the list recommended by the Secretary. The Commission would be required to identify such installations and activities in the Fed Register at least 30 days prior to the submission of the Commission's report to the President and to hold public hearings concerning these additional installations. The legislation would make it clear that the Commission can add installations to the Secretary's list of recommended actions only if the Commission determines that the Secretary deviated substantially from the published force structure plan and final criteria. Any additions to the Secretary's list by the Commission must be consistent with the Department's force structure plan and the final criteria. ?

The statute has the language "proposed adds" when it discusses publication whereas this letter does not include any "proposed adds" language. However, it also does not distinguish between adds to the list to consider and final adds to the Secretary's list.

The sequence of events in this senate memo correspond with Matt Behrmann's recollection on the meaning and intent of Congress. His

interpretation was that adds are to be proposed, published before June 1 and added to SecDef's list after Commission finds substantial deviation and consistency with force structure and final criteria.

It is my opinion that this interpretation is solid based on the recollection of Matt Behrmann and Mr. Courter who both believed that there was not intent to put a harder burden on the Commission to determine that adds meet the substantial deviation test until final votes.

After learning more about the process last year, due to this exercise, I can see that to interpret otherwise would defeat the reason for both adding more time to the Commission's process and to allow the communities time to comment.

Bottom line: Despite the confusion, we are legally fine with all of today's motions and actions for adding bases for consideration. These bases will next be submitted for publication to the Fed Register. These bases may be "added" after that publication and after open hearings are held -- if substantial deviation is found and if the change is consistent with the force structure plan.

The only recommended action may be clarification at the next hearing on when the substantial deviation test is applied by the Commission.

I will devise a timeline to meet the statutory requirements regarding federal register publication and write a draft for our policy interpretation of this section for your review.

Yes -
devise
some wording
for JAC

Mary Anne:
Good work - Thanks for helping us straight.
Please do devise a timeline and write a draft for our policy interpretation.
Thanks for the note - any support I give you under any circumstance is well earned.
Matt.

To: Chairman Courter
Matt Behrmann

From: Mary Ann Hook

Re: Adds

Date: March 29, 1993

Per discussions with Mr. Courter at 9:00 a.m., March 29, I agreed to look into the legislative intent of the section in question. I discussed the statute requirements with Matt Behrmann, Executive Director, 1991, 1993, Bob Moore, General Counsel, 1991 and reviewed documents from 1991.

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The statute has the language "proposed adds" when it discusses publication whereas this letter does not include any "proposed adds" language. However, it also does not distinguish between adds to the list to consider and final adds to the Secretary's list.

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June 1 and added to SecDef's list after Commission finds substantial deviation and consistency with force structure and final criteria.

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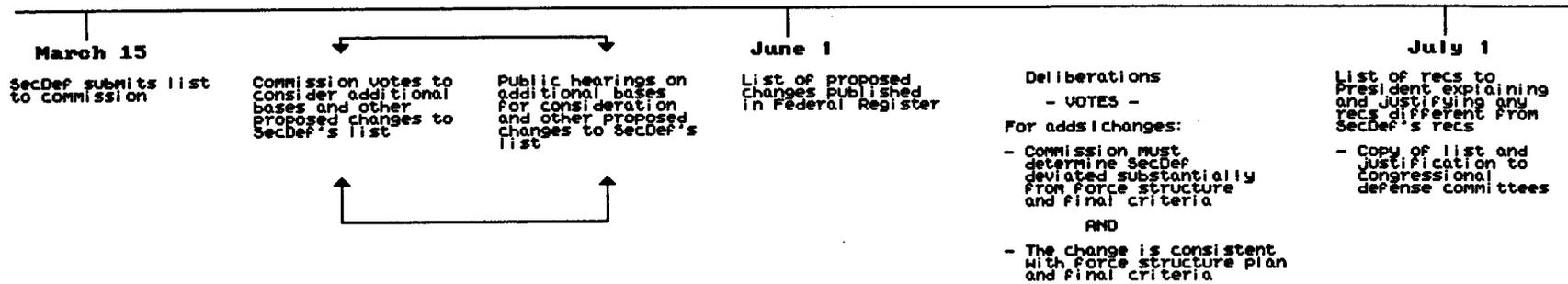
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Bottom line: Despite the confusion, we are legally fine with all of today's motions and actions for adding bases for consideration. These bases will next be submitted for publication to the Fed Register. These bases may be "added" after that publication and after open hearings are held -- if substantial deviation is found and if the change is consistent with the force structure plan.

The only recommended action may be clarification at the next hearing on when the substantial deviation test is applied by the Commission.

I will devise a timeline to meet the statutory requirements regarding federal register publication and write a draft for our policy interpretation of this section for your review.

TIME LINE FOR CHANGES



Definition of Changes:

- Add a military installation to SecDef's list for closure
- Add a military installation to SecDef's list for realignment
- Increase extent of realignment of particular installation rec by SecDef

*****DRAFT*****DRAFT*****DRAFT*****

MEMORANDUM TO ALL COMMISSIONERS

FR: Chairman Courter

RE: Questions regarding adding bases for consideration and review

A number of inquiries from both elected officials and the media have been generated in response to our actions of Monday, March 22, 1993 adding four bases to a "consideration list". I thought it might be helpful at this time to explain how I have been answering questions about what we did and how we will add additional bases to our "consideration list".

Commissioners are reminded that we have a completely open process, and I will entertain motions whenever we have a quorum. My explanation of our previous votes and how I recommend proceeding is my explanation and you may or may not find it helpful. As you all know, Peter Bowman has expressed concern that we as a Commission proceed with adds to our "consideration list" in a deliberative and structured way. I believe that the approach I have envisioned and explained to various parties represents a reasonable way to proceed.

QUESTION: What did the votes on March 22 represent, and why were these votes offered so early in your process?

ANSWER: On March 22, the Commission voted to add to a "consideration list" the following bases: McClellan AFB, DLI (Presidio of Monterey), NTC Great Lakes and NAS Agana (Guam).

The "consideration list" will be published in the Federal Register no later than June 1, 1993. The intent of this publication is to give communities in which installations are located reasonable notice that their bases might be voted for additions to or as substitutions for the bases on the Secretary's March 15, 1993 list. This advance notice is designed to provide communities notice that their bases are under consideration by the Commission as alternatives/substitutes. This same notice is required should the Commission place under consideration increasing the extent of a realignment proposed by the Secretary.

Commissioners feel strongly that communities facing possible closure/realignment should be given the maximum amount of notice possible once they determine that the base in question warrants consideration. It was plainly apparent during the hearings on March 15 and 16 from the testimony of the Secretary of Defense, the Chairman of the Joint Chiefs, and the Service Secretaries that enough information was presented for Commissioners to determine that the 4 bases should be considered. For these reasons, Commissioners voted on March 22 to add the four bases in question.

QUESTION: How will the Commission proceed with adding other bases for consideration or review in the future?

ANSWER: Based on the testimony given on March 15 and 16, Commissioners made the clearest choices of bases to consider and review. I recommend that after we complete our review of the process, take testimony from the General Accounting Office, and begin to learn base specific issues we will be in an informed position to consider potential adds to our "consideration list".

We should not rush the process!! I would suggest that most bases added to our "consideration list" will be deliberated on May 21, the date the Commission has formally set aside for that purpose. Because this is an open process, motions may be entertained before that date, but, based on the amount of research conducted, I would anticipate such motions will be the exception rather than the rule.

Again, this is the explanation I have offered when questioned on our "consideration list", what it is and how and when we may add to it. I believe this approach addresses the concerns raised by both Peter and Rebecca regarding our moving forward in a structured and deliberative fashion.

I welcome any comments you may have.

Sincerely,

Jim Courter
Chairman

enc. (3)

MEMORANDUM TO COMMISSIONERS

FROM: MARY ANN HOOK, DEPUTY GENERAL COUNSEL
DATE: APRIL 6, 1993
RE: ADDING BASES TO LIST FOR CONSIDERATION AND REVIEW

Before a base is discussed and voted on as a base for consideration and review, the Commission General Counsel's office must conduct an extensive legal analysis to identify possible ethic conflicts.

Therefore, please notify the Commission's counsel at least a week prior to making a motion to add a base for consideration and review. Counsel will notify all other Commissioners to allow them time to identify and inform the General Counsel's office of possible conflicts with the bases that can not be foreseen by their financial disclosure forms.

Thank you.

* The statute reads that any proposed change must meet the requirements above, except for the first one, A(1), (the vote to add bases for review and consider) which is our own policy. Do you want our policy to be that we vote on changes that increase the extent of realignment?

Would this vote hamper the commission in any way for practicality reasons?

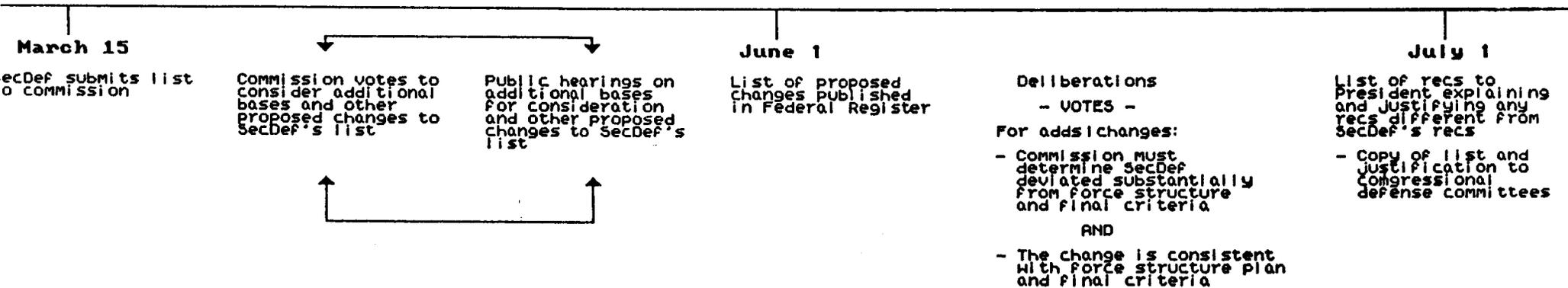
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Matt believes the burden to notify communities re: extent of realignment is the same as those who are not on the SecDef's list at all that we add for consideration and review.

The "cleanest" way is to adopt a policy for "any and all changes" however since the community already has notice of being on the SecDef list, it may not be required.

Comments?

TIME LINE FOR CHANGES



Definition of Changes:

- Add a military installation to SecDef's list for closure
- Add a military installation to SecDef's list for realignment
- Increase extent of realignment of particular installation rec by SecDef

SAMPLE MOTION

I move that the Commission add _____ to a review
list for consideration for closure or realignment by the
Commission.

ATTORNEY CLIENT PRIVILEGED COMMUNICATIONS

MEMO FOR THE RECORD
MARY ANN HOOK
MAY 7, 1993

THE FOLLOWING BASES HAVE UNDERGONE CONFLICTS OF INTERESTS ANALYSES
AND REVIEW AND HAVE BEEN CLEARED FOR DELIBERATIONS AND VOTES BY THE
COMMISSION AS OF MAY 7, 1993.

BASES VOTED ON MARCH 29

MCCLELLAN AIR FORCE BASE, CA
NAVAL TRAINING CENTER, GREAT LAKES, IL
DEFENSE LOGISTICS INSTITUTE, MONTEREY, CA
NAVAL AIR STATION, AGANA GUAM

NO ACTION BY THE COMMISSION

PORTSMOUTH NAVAL SHIPYARD, ME
NAVAL STATION, INGLESIDE, TX
NAVAL STATION, EVERETT, WA
NAVAL STATION, PASCAGOULA, MS

Alabamaguch - not yet.

ATTORNEY CLIENT PRIVILEGED INFORMATION

MEMORANDUM TO ALL COMMISSIONERS

FROM: GENERAL COUNSEL'S OFFICE
MARY ANN HOOK, DEPUTY GENERAL COUNSEL
RE: ADDITIONAL BASES FOR CONSIDERATION
DT: MAY 5, 1993

To protect Commissioners from violating ethics laws by deliberating or voting on bases where they have conflicts of interest, the General Counsel's office will conduct ethics checks on all proposed bases and installations that will be deliberated and possibly added to the list for consideration at the hearings on May 21 or an earlier date if checks are complete* (see below).

To assist us in this process, please send to the Commission's Office of General Counsel a list of bases you believe should perhaps be discussed and/or voted on for additional consideration by the Commission. This list does not constitute your final position on the bases but will allow the ethics checks to be completed on all bases that might be discussed in the open hearings.

The team leaders are available in the next few days to discuss bases or scenarios that you are not sure at this point should be added but on which you would like to obtain more information.

We also welcome comments and suggestions regarding bases or scenarios that you believe should be addressed by the Commission. These comments will assist the General Counsel's office to determine the complete universe of bases that may come up during deliberations.

Please forward your list ASAP, but no later than the close of business on Monday, May 10th. This list will be used for checking for the May 21st hearings.

Write a header on the top of your page that states "Attorney - Client Privileged Communication" since your list is intended strictly for ethics checks and is not for public distribution.

If you have any questions or comments please call Mary Ann Hook at (703) 696-0504. Thank you.

* The General Counsel's office will provide the Chairman with a list of bases that are cleared to be deliberated for adds or substitutions at hearings prior to the May 21st hearings. This list will be comprised of bases that have already been submitted to the General Counsel's office at an earlier date and therefore have already been checked for ethics violations by the General Counsel's office.

****ATTORNEY-CLIENT PRIVILEGED COMMUNICATION ****

As of 5/11/93

Requests Made for Conflict-of-Interest Checks:

April 27, 1993 requests:

- (1) Fort Ord, CA (Presidio/Monterey Annex)
- (2) Fort Monroe, VA
- (3) Minot AFB, ND
- (4) Cannon AFB, NM
- (5) Seymour Johnson AFB, NC
- (6) Hill AFB, UT
- (7) Kelly AFB, TX
- (8) Robins AFB, GA
- (9) Tinker AFB, OK
- (10) Everett NS, WA

May 4, 1993 requests:

- (1) NSY Long Beach, CA
- (2) NSY Norfolk, VA
- (3) NS Little Creek, VA
- (4) NAS Oceana, VA
- (5) MCAS Beaufort, SC
- (6) Plattsburgh AFB, NY

May 6, 1993 requests:

- (1) NADEP Jacksonville, FL
- (2) NADEP Cherry Point, NC
- (3) NAS Corpus Christi, TX
- (4) Moody, AFB, GA

May 10, 1993 A/C requests:

- (1) MCLB Albany, GA
- (2) MCLB Barstow, MA
- (3) NAS Miramar, CA
- (4) NAS Whiting Field, FL

May 10, 1993 S/L requests:

- (1) NADEP North Island, CA
- (2) Beale AFB, CA
- (3) Travis AFB, CA
- (4) Fairchild AFB, WA
- (5) MacDill AFB, FL
- (6) Grand Forks AFB, ND
- (7) Puget Sound NSY, WA
- (8) Fitzsimons AMC, Denver/Aurora, CO
- (9) Fort Richardson, Anchorage, AK
- (10) NAS Kingsville, TX
- (11) NH Millington, TN
- (12) NH Great Lakes, IL
- (13) NSB New London, CT
- (14) Davis-Monthan AFB, AZ
- (15) Gentile AFS, OH
- (16) NOS Louisville, KY
- (17) NAS Pensacola, FL
- (18) Pope AFB, NC

Privileged and Confidential
Attorney Client Communication
Attorney Work Product
May 14, 1993

MEMORANDUM TO COMMISSIONERS

FROM: Sheila C. Cheston, General Counsel *SCC*
RE: Installations To Be Considered On May 21, 1993 As
Possible "Adds"

The attached list reflects military installations that may be addressed by the Commission on May 21, 1993, and that the Commission may vote to add to the list of installations formally under consideration by the Commission for closure or realignment. This list, which was intended to be over inclusive (for purposes of conflicts checks), includes installations identified as possible "adds" by (1) one or more Commissioners, (2) a local community and (3) members of the staff and others.

To enable the staff to prepare better for May 21st, we ask that you please review this list carefully and identify tentatively each installation that you would like the Commission to address on May 21. (As you know, on May 21, the Commission will discuss and vote on which installations it would like to consider formally as possible "adds" to the Secretary's March 1993 list.)

We ask further that you call Mary Ann Hook with your response, or send her by telecopy a marked-up version of the enclosed list, as soon as possible, and in no event later than Tuesday close of business. If you have any questions as you review the list, you should of course feel free to call any member of the staff. Matt Behrmann (Staff Director), Ben Borden (Director of Research & Analysis), Frank Cirillo (Air Force), Alex Yellin (Navy), Ed Brown (Army) and Bob Cook (inter-agency/interservicing), in particular, may be able to assist you.

Thank you for your assistance.

CANDIDATES FOR FURTHER CONSIDERATION

COMMISSIONER RECOMMENDED

REMARKS

ARMY:

Presidio of Monterey Annex, CA	Excess to support Presidio of Monterey
Fort Monroe, VA	Removed by Army because of potential environmental clean-up costs
Fort Lee, VA	Excess capacity
Fort Leonard Wood, MO	Alternative to Fort McClellan, VA
Fort McPherson, GA	Excess capacity
Fort Gillem, GA	Excess capacity

NAVY:

NS Everett, WA	Substitute for NAS Alameda
NS Ingleside, TX	Substitute for NAVSTA Charleston
NS Pascagoula, MS	Substitute for NAVSTA Charleston
NAS Memphis, TN	Cost and manpower implications
NAS Oceana, VA	Substitute for NAS Cecil Field
NAS Corpus Christi, TX	Substitute for NAS Meridian
NAS Whiting Field, FL	Substitute for NAS Meridian
MCAS Beaufort, SC	Substitute for NAS Cecil Field
NAS Miramar, CA	Substitute for MCAS El Toro

COMMISSIONER RECOMMENDED

REMARKS

NAVY CONT:

Long Beach NSY, CA

Substitute for Mare Island NSY

Norfolk NSY, VA

Substitute for Charleston NSY

Portsmouth NSY, ME

Substitute for Charleston NSY

NADEP Jacksonville, FL

Substitute for other NADEP closures

NADEP Cherry Point, NC

Substitute for other NADEP closures

MCLB Albany, GA

Substitute for Tooele Army Depot

MCLB Barstow, CA

Substitute for Tooele Army Depot

AIR FORCE:

Moody AFB, GA

Potential excess capacity

Hill AFB, UT

Excess capacity, alternative to McClellan AFB closure

Kelly AFB, TX

Excess capacity, alternative to McClellan AFB closure

Robins AFB, GA

Excess capacity, alternative to McClellan AFB closure

Tinker AFB, OK

Excess capacity, alternative to McClellan AFB closure

Minot AFB, ND

Community alternative to K.I. Sawyer closure

Plattsburgh AFB, NY

Community alternative to McGuire and Griffiss realignment

STAFF CONCERN

REMARKS

ARMY:

Fitzsimons AMC, CO
Fort Richardson, AK

Reduction in active duty population in catchment area
Consolidate 6th ID (L) on one installation

NAVY:

NADEP North Island, CA
NH Millington, TN
NH Great Lakes, IL
NH Beaufort, SC
NH Corpus Christi, TX
NH Groton, CN
NH Pensacola, FL

Substitute for other NADEP closures
Follower to NAS Memphis
Follower to NTC Great Lakes
Follower to MCAS Beaufort
Follower to NAS Corpus Christi
Follower to NSB New London
Follower to NAS Pensacola

AIR FORCE:

Fairchild AFB, WA
Gentile AFS, OH

Alternative to K.I. Sawyer closure and Griffiss/March realignments
Excess capacity/DLA realignment

AGENCIES:

DITSO Columbus, OH
RPC Hill AFB, UT
RPC Kelly AFB, TX
RPC Tinker AFB, OK

Close if host closes
Close if host closes
Close if host closes
Close if host closes

STAFF CONCERN

REMARKS

AGENCIES CONT:

RPC Warner Robins AFB, GA

Close if host closes

NCTS Jacksonville, FL

Initial data reveal flaws

DITSO Denver, CO

Initial data reveal flaws

AIPC Chambersburgh, PA

Initial data reveal flaws

AIPC Huntsville, AL

Initial data reveal flaws

DITSO Cleveland, OH

Initial data reveal flaws

Defense Distribution Depot Norfolk, VA

Close if host closes

Defense Contract Mgmt District NE, MA

Alt to closure of Defense Contract Mgmt District, Mid Atlantic

COMMUNITY INPUTS

REMARKS

NAVY:

NAB Little Creek, VA	Substitute for NAVSTA Charleston
NSB New London, CT	Substitute for NAVSTA Charleston, NTC Orlando
NAS Kingsville, TX	Substitute for NAS Meridian
NAS Pensacola, FL	Substitute for NAS Meridian
MCAS Tustin, CA	Questioned redirect
NOLF Imperial Beach, CA	Community requested closure
NOS Louisville, KY	Closure requested by FMC Naval Systems
NESEC Portsmouth, VA	Substitute for NESEC Charleston
NAS Atlanta, GA	Substitute for NAS South Weymouth
NAF Washington, MD	Substitute for NAS South Weymouth
NAF Martinsburgh, WV	Do not build. Substitute for NAS South Weymouth
NAF Johnstown, PA	Do not build. Substitute for NAS South Weymouth
NRC/AFRC Chicopee, MA	Close and move to NAS South Weymouth
NMCRC Lawrence, MA	Close and move to NAS South Weymouth
NRC Quincy, MA	Close and move to NAS South Weymouth

AIR FORCE:

Cannon AFB, NM	Community alternative to K.I. Sawyer closure
Seymour Johnson AFB, NC	Community alternative to K.I. Sawyer closure

COMMUNITY INPUTS

REMARKS

AIR FORCE CONT:

Grand Forks AFB, ND

Community alternative to K.I. Sawyer closure

McChord AFB, WA

Community alternative to March realignment

Malmstrom AFB, MT

Community alternative to March realignment

INSTALLATIONS PREVIOUSLY ADDED FOR CONSIDERATION

ARMY:

Presidio of Monterey, CA

NAVY:

NAS Agana, GU

Great Lakes NTC, IL

AIR FORCE:

McClellan AFB, CA

MEMORANDUM TO COMMISSIONERS

FROM: MARY ANN HOOK, DEPUTY GENERAL COUNSEL
DATE: APRIL 6, 1993
RE: ADDING BASES TO LIST FOR CONSIDERATION AND REVIEW

Before a base is discussed and voted on as a base for consideration and review, the Commission General Counsel's office must conduct an extensive legal analysis to identify possible ethic conflicts.

Therefore, please notify the Commission's counsel at least a week prior to making a motion to add a base for consideration and review. Counsel will notify all other Commissioners to allow them time to identify and inform the General Counsel's office of possible conflicts with the bases that can not be foreseen by their financial disclosure forms.

Thank you.

TO: CHAIRMAN COURTER
FROM: MARY ANN HOOK, D.G.C.
DATE: MARCH 27
RE: TALKING POINTS FOR ADDS PROCESS

In regards to adding bases to a list for consideration and review, I want to clearly define our process we are undertaking:

If there are quantifiable reasons that the Commission wants to consider and review new bases for eventual add-ons, substitutions or changes to the Secretary of Defense's list, we have the following steps that we must take according to our law, section 2903.(C) and (D) and Commission policy.

2914(d) These steps apply to all Commission "changes" to the Secretary's list including adding installations for closure and/or realignment and those which we propose increasing the extent of a realignment already recommended by the Secretary of Defense.

COMMISSION PROCESS TO CHANGE SECRETARY'S RECOMMENDATIONS

- A.1) Vote by a majority of the Commission to put the installations on our list for review and consideration -- thereby providing notice to the community. Commission will also vote on proposed changes regarding increasing the extent of a realignment even though the community is already aware of the Commission's review.* (see comments following)
- A.2) Publish official notice in the Federal Register of all proposed changes by June 1, 1993.
- A.3) Conduct public hearings on the proposed changes - including closures, realignments and increasing the extent of a realignment on the SecDef's list.

Then the Commission must, in order to actually place the proposed changes on the list to the President:

- B.1) Determine that the Secretary deviated substantially from the force-structure plan and final criteria.

AND
- B.2) Determine that the changes being considered are consistent with the force-structure plan and final criteria.

* The statute reads that any proposed change must meet the requirements above, except for the first one, A(1), (the vote to add bases for review and consider) which is our own policy. Do you want our policy to be that we vote on changes that increase the extent of realignment?

Would this vote hamper the commission in any way for practicality reasons?

Is it necessary to provide as much notice to those bases since they are already under consideration. Comments?

Matt believes the burden to notify communities re: extent of realignment is the same as those who are not on the SecDef's list at all that we add for consideration and review.

The "cleanest" way is to adopt a policy for "any and all changes" however since the community already has notice of being on the SecDef list, it may not be required.

Comments?

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Comments?

SAMPLE MOTION

I move that the Commission add _____ to a review list for consideration for closure or realignment by the Commission.

**GOOD MORNING, LADIES AND GENTLEMEN, AND WELCOME TO
TODAY'S HEARING OF THE DEFENSE BASE CLOSURE AND REALIGNMENT
COMMISSION. I AM ALAN J. DIXON, CHAIRMAN OF THE COMMISSION
CHARGED WITH THE RESPONSIBILITY OF REVIEWING THE
RECOMMENDATIONS OF THE SECRETARY OF DEFENSE REGARDING THE
CLOSURE AND REALIGNMENT OF DOMESTIC MILITARY INSTALLATIONS.**

**WITH ME TODAY ARE ALL MY COLLEAGUES ON THE COMMISSION:
COMMISSIONERS AL CORNELLA, REBECCA COX, GENERAL J.B. DAVIS, S. LEE
KLING, ADMIRAL BEN MONTOYA, GENERAL JOE ROBLES AND WENDI
STEELE.**

**AT TODAY'S HEARING, WE WILL DISCUSS – AND VOTE ON – WHETHER
TO ADD ANY OTHER BASES TO THE LIST OF INSTALLATIONS SUGGESTED
FOR CLOSURE OR REALIGNMENT BY THE SECRETARY OF DEFENSE IN THE
LIST HE GAVE THIS COMMISSION ON FEBRUARY 28.**

TODAY'S HEARING IS THE CULMINATION OF A 10-WEEK PERIOD IN WHICH THIS COMMISSION AND ITS STAFF HAVE WORKED INTENSELY TO ANALYZE THE SECRETARY'S LIST TO SEE IF ADDITIONS SHOULD BE MADE.

IN THE 72 DAYS SINCE WE RECEIVED THE LIST WE HAVE CONDUCTED NINE INVESTIGATIVE HEARINGS IN WASHINGTON – 10 COUNTING TODAY.

WE HAVE TAKEN SOME 55 HOURS OF TESTIMONY AT 11 REGIONAL HEARINGS CONDUCTED ALL AROUND THE COUNTRY, INCLUDING ALASKA AND GUAM. AT THOSE HEARINGS, WE HEARD PRESENTATIONS FROM COMMUNITIES FROM 32 STATES PLUS GUAM AND PUERTO RICO.

AMONG THE EIGHT COMMISSIONERS, WE HAVE MADE 107 VISITS TO 55 BASES ON THE SECRETARY'S LIST, AND COMMISSION STAFF HAS MADE ANOTHER 68 BASE VISITS TO GATHER ADDITIONAL INFORMATION.

IT IS AN EXTREMELY LARGE AMOUNT OF WORK TO DO IN A SHORT PERIOD OF TIME, BUT THAT IS THE WAY THE STATUTE SET UP THIS PROCESS. AS ONE WHO PARTICIPATED IN WRITING THAT LAW, I BELIEVE IT HAS WORKED VERY WELL IN THE TWO PREVIOUS ROUNDS AND WILL WORK WELL THIS TIME.

INCIDENTALLY, LET ME SAY THAT ONE OF THE MOST IMPORTANT ASPECTS OF THE BASE CLOSURE LAW IS ITS REQUIREMENT THAT EVERYTHING THIS COMMISSION DOES BE DONE IN AN OPEN WAY.

AND SO I WILL REMIND YOU THAT ALL DOCUMENTATION WE RECEIVE IS AVAILABLE AT OUR LIBRARY FOR EXAMINATION BY ANYONE. THAT INCLUDES CORRESPONDENCE, ALL THE DATA FROM THE PENTAGON, TRANSCRIPTS OF ALL OUR HEARINGS, STAFF REPORTS ON ALL OUR BASE VISITS AND LOGS OF EVERY MEETING WE HAVE HAD IN OUR OFFICES WITH INTERESTED PARTIES SINCE THIS ROUND BEGAN ALMOST TWO YEARS AGO. WE ARE ABSOLUTELY COMMITTED TO OPENNESS AND FAIRNESS IN THIS DIFFICULT PROCESS AND WE URGE ALL COMMUNITIES ON THE LIST TO TAKE ADVANTAGE OF THE RESOURCES OUR LIBRARY PROVIDES.

AS MOST OF YOU MAY KNOW, THE BASE CLOSURE LAW GIVES THIS COMMISSION FAIRLY BROAD AUTHORITY TO CHANGE THE SECRETARY'S CLOSURE AND REALIGNMENT LIST. WE CAN REMOVE BASES FROM THE LIST -- AND I AM SURE SOME WILL BE REMOVED WHEN WE CONDUCT OUR FINAL DELIBERATIONS IN LATE JUNE.

WE CAN ALSO ADD BASES TO THE LIST FOR CONSIDERATION, AND THAT IS WHAT WE ARE HERE FOR TODAY.

LET ME STRESS THAT SIMPLY BECAUSE A BASE IS ADDED TO THE LIST TODAY DOES NOT MEAN IT WILL CLOSE OR BE REALIGNED. IT MEANS THAT THE COMMISSION BELIEVES THAT A FULLER EVALUATION OF THE MILITARY VALUE AND OTHER CHARACTERISTICS OF A PARTICULAR BASE IS A REASONABLE THING TO UNDERTAKE AT THIS TIME.

WE KNOW THE IMPACT OF OUR ACTIONS TODAY ON COMMUNITIES AND INDIVIDUALS AND BUSINESSES. WE DO NOT MAKE ADDITIONS TO THE LIST LIGHTLY. BUT IT IS THE RESPONSIBILITY OF THIS COMMISSION TO SUBMIT TO THE PRESIDENT BY JULY FIRST THE BEST POSSIBLE CLOSURE AND REALIGNMENT LIST.

IN OUR VIEW, THE BEST POSSIBLE LIST IS ONE WHICH REDUCES OUR DEFENSE INFRASTRUCTURE IN A DELIBERATE WAY THAT THAT WILL IMPROVE OUR LONG-TERM MILITARY READINESS AND INSURE THAT WE ARE SPENDING THE TAXPAYERS' MONEY IN THE MOST EFFICIENT WAY.

NOW LET ME EXPLAIN HOW WE WILL PROCEED TODAY.

OUR WITNESSES WILL BE THE MEMBERS OF THE COMMISSION STAFF WHO HAVE BEEN ANALYZING THE SECRETARY'S LIST SINCE MARCH 1. STARTING WITH A UNIVERSE THAT INCLUDED EVERY INSTALLATION NOT ON THAT LIST, THEY HAVE RECEIVED INPUT FROM NUMEROUS SOURCES, INCLUDING COMMISSIONERS, COMMUNITIES, THE DEFENSE DEPARTMENT AND MANY OTHERS.

AS A RESULT OF THEIR WORK, THEY WILL BRIEF US TODAY REGARDING A NUMBER OF INSTALLATIONS. IT WILL BE THE COMMISSIONERS' JOB TO LISTEN, TO ASK QUESTIONS AND DECIDE WHETHER TO ADD A BASE TO THE LIST.

AS IS THE CASE WITH ALL WITNESSES BEFORE THIS COMMISSION, OUR STAFF PEOPLE WILL BE UNDER OATH TODAY.

AFTER THE PRESENTATION ON EACH INSTALLATION, I WILL ASK IF ANY COMMISSIONER WISHES TO MAKE A MOTION TO ADD THAT BASE TO THE LIST. IF A COMMISSIONER DOES SO WISH, THERE NEEDS TO BE A SECOND TO THAT MOTION.

ANY MOTIONS YOU HEAR TODAY WILL BE STRAIGHTFORWARD. TO GIVE THE COMMISSION THE GREATEST POSSIBLE FLEXIBILITY IN EVALUATING BASES OVER THE NEXT SIX WEEKS, THERE WILL BE ONLY TWO TYPES OF MOTIONS TODAY.

THE FIRST TYPE ADDRESSES BASES ALREADY ON THE SECRETARY'S LIST FOR SOME KIND OF ACTION. THAT MOTION WILL BE "TO INCREASE THE EXTENT OF THE REALIGNMENT OR TO CLOSE."

THE SECOND TYPE ADDRESSES INSTALLATIONS NOT ON THE SECRETARY'S ORIGINAL LIST. THAT MOTION WILL BE "TO CLOSE OR REALIGN."

TO PASS A MOTION REQUIRES A MAJORITY OF THE COMMISSIONERS VOTING. FOR EXAMPLE, IF ALL EIGHT COMMISSIONERS VOTE, IT TAKES FIVE VOTES TO ADD A BASE TO THE LIST. IN THE EVENT OF A TIE VOTE, THE MOTION FAILS.

IF ONE OR MORE COMMISSIONERS SHOULD RECUSE HIM OR HERSELF FROM VOTING ON A PARTICULAR BASE, IT TAKES A MAJORITY OF THOSE VOTING TO ADD A BASE TO THE LIST.

TO GIVE OURSELVES MAXIMUM TIME, WE HAVE SCHEDULED NO LUNCH BREAK. COMMISSIONERS WILL BE AVAILABLE TO THE MEDIA WHEN THE HEARING IS OVER.

WHEN OUR WORK IS COMPLETED TODAY, THE COMMISSION STAFF WILL QUICKLY BEGIN TO DEVISE THE SCHEDULE OF BASE VISITS AND REGIONAL HEARINGS THAT FLOW FROM TODAY'S DECISIONS. AGAIN, WE PLEDGE THAT AT LEAST ONE COMMISSIONER WILL VISIT EVERY BASE ADDED TO THE LIST TODAY AND REGIONAL HEARINGS WILL BE HELD SO THAT CITIZENS FROM EVERY AFFECTED COMMUNITY MAY TESTIFY BEFORE THE COMMISSION.

ON JUNE 12 AND 13 HERE IN WASHINGTON, WE WILL CONDUCT TWO DAYS OF HEARINGS AT WHICH MEMBERS OF CONGRESS WILL TESTIFY REGARDING THE LIST. WE WILL ALSO GIVE THE DEPARTMENT OF DEFENSE AN OPPORTUNITY TO TESTIFY REGARDING OUR ADDITIONS, ON A DATE TO BE DETERMINED. WE WILL BEGIN OUR FINAL DELIBERATIONS ON JUNE 22.

WITH THAT, I BELIEVE WE ARE READY TO BEGIN. I WOULD FIRST LIKE TO ASK ALL OF THE COMMISSION STAFF MEMBERS WHO MAY BE TESTIFYING TODAY TO STAND AND RAISE YOUR RIGHT HANDS SO THAT I CAN SWEAR YOU IN. THEN, I WILL RECOGNIZE THE COMMISSION'S STAFF DIRECTOR, DAVID S. LYLES, TO BEGIN THE STAFF PRESENTATIONS.

DO YOU SOLEMNLY SWEAR OR AFFIRM THAT THE TESTIMONY YOUR ARE ABOUT TO GIVE BEFORE THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION SHALL BE THE TRUTH, THE WHOLE TRUTH AND NOTHING BUT THE TRUTH?

MR. LYLES, YOU MAY BEGIN.

*Ards
Hearing* 1993

PROCEEDINGS

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CHAIRMAN COURTER: The Commission will come to order. If we can have order in the room, please. Thank you very much.

Good morning, ladies and gentlemen, and welcome to one of the most important meetings that the Base Closure and Realignment Commission will have. We're here today, as you know, to develop a menu of options, a list of possible alternatives to some of the military installations that the Secretary of Defense has recommended for closure.

I want to emphasize that we're not here today to produce a final list of closures and realignments. We will not take that definitive action until the latter part of next month, June. It will probably be the third week of June, perhaps the last week in June.

We're here today to make decisions about adding bases for further consideration, not because we have determined that we need to close more bases than the secretary has recommended, necessarily, but because we want to make sure he selected the right ones for closure and realignment.

I also want to make it clear that our job is not to upset and, in some cases, almost terrorize communities that may, in some cases, breathe a sigh of relief in March when they found out they were not on the Secretary's list of recommended realignments or closures. We are as a panel acutely aware of the pain and the dislocation that communities fear when they face the prospect of an important military base being closed or realigned in their neighborhood.

Our job as an independent Commission is to render a fair and informed judgement of the Secretary's recommendations. I don't think we can do that in some cases without making direct comparisons between bases that are on the Secretary's list and similar bases that are not found on the Secretary's list.

If, after full and open discussions today we add bases for further consideration, we will be fair to those additional installations, just as we have been fair to those that were on the Secretary's list. Simply put, an affirmative vote, which will require if there is no refusals, four commissioners voting in the affirmative to put a base on the review list does not necessarily mean they're going to be closed.

It means that for us to do an honest and independent job in analyzing that particular category, as did the Department of Defense, we have to look at a broader picture. We have to look at other installations, we feel, if there is an affirmative vote, other than those that were found on the Secretary's list March 15th.

At least one commissioner if, in fact, we vote affirmatively to add bases on our review list today, will visit any installation that we add for further

consideration, if it falls in the category of being major. And representatives of that community, just like those that occurred during the past couple of months, will be given the opportunity to testify in their area of the country. And then their elected representatives in Washington, D.C., will be given the opportunity to testify later on this month with respect to those additional facilities here in Washington.

A schedule of those additional base visits, if we have affirmative votes today, and hearings will be announced within the next few days. After we complete a new round of base visits and hearings during the early days of June, we will have additional hearings in Washington, during which members of Congress and other important witnesses will be given a final opportunity to testify.

I have spoken to various commissioners individually, and they feel strongly that what we may want to do in some instances -- not all, but in some instances, and maybe all instances -- is to invite back the Department of Defense, the Secretary of Defense, Service Secretaries, and other personnel that came up with the original list that was published on March 15th.

We will then begin our final publications or public deliberations around the 17th or 18th of June and will vote on our final recommendations to the President, as I mentioned, late June -- we anticipate June 25th or 26th.

As we have been, I believe, throughout this entire process, we'll continue to be fair, open, and, of course, fiercely independent. Our job is to make sure that we make the best decisions for the interests of the country.

Finally, I want to say a word about how we proceed today, and I have a couple of technical housekeeping chores. I have asked Matt Behrmann, who is sitting in front of me, and our chief of staff, and Ben Bordon, who is, as well, in front of me, our director of review and analysis, to give us a short presentation, after which the leaders for the commission's three service teams and interagency team -- we have a team leader for the Air Force, the Army, and the Navy, and an interagency team.

And we'll have them be available to take us through the various options that they have prepared at our request, as well as any other options that any commissioner may raise during the day. I anticipate, obviously, a full and broad and vigorous discussion with regard to all these categories and all these bases.

I want to emphasize the fact that the process with respect to today's events started before today. And I just want to make sure that everybody understands what that process was. The commissioners, before they were sworn in as commissioners by the United States Senate, obviously disclosed their financial situations -- financial

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

OPEN MEETING

9:30 a.m.

Hart Senate Office Building
Room 216
Washington, D.C.

Wednesday, May 10, 1995

Page 4

1 in Washington, D.C., ten counting today.

2 We have taken some 55 hours of testimony at eleven
3 regional hearings conducted all around the country, including
4 Alaska and Guam, and at those hearing we heard presentations
5 from communities from 32 states, plus Guam and Puerto Rico.
6 Among the eight commissioners we have made 107 visits to 55
7 bases on the Secretary's list and commission staff has made
8 another 68 base visits to gather additional information.
9 It is an extremely large amount of work to do in a
10 very, very short period of time, but that is the way the
11 statute set up this process. And as one who participated
12 actively in writing that law, I believe it has worked very
13 well in the two previous rounds and that it will work well
14 this time.

15 Incidentally, let me say that one of the most
16 important aspects of the base closure law is its requirement
17 that everything this Commission does be done in an open and
18 public way. And so I will remind you that all documentation
19 we receive is available at our library for examination by
20 anyone in this country. That includes correspondence, all
21 the data from the Pentagon, transcripts of all of our
22 hearings, staff reports on all our base visits, and logs of

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1 every meeting we have had in our offices with interested
2 parties since this round began almost two years ago. We are
3 absolutely committed to openness and fairness in this
4 difficult process and we urge all communities on the list to
5 take advantage of the resources our library provides.

6 As most of you may know, the base closure law gives
7 this Commission fairly broad authority to change the
8 Secretary's closure and realignment list. We can remove
9 bases from the list, and I am sure some will be removed when
10 we conduct our final deliberations in late June. We can also
11 add bases to the list for consideration, and that is what we
12 are here for today.

13 Let me stress that simply because a base is added
14 to this list today does not mean it will close or be
15 realigned. It means that the Commission believes that a
16 fuller evaluation of the military value and other
17 characteristics of a particular base is a reasonable thing to
18 undertake at this time.

19 We know the impact of our actions today on
20 communities and individuals and businesses. We do not make
21 additions to the list lightly, but it is the responsibility
22 of this Commission to submit to the President of the United

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PROCEEDINGS

1 CHAIRMAN DIXON: Good morning, ladies and
2 gentlemen. Welcome to today's hearing of the Defense Base
3 Closure and Realignment Commission. I am Alan Dixon,
4 chairman of the Commission charged with the responsibility of
5 reviewing the recommendations of the Secretary of Defense
6 regarding the closure and realignment of domestic military
7 installations.

8 With me today are my colleagues on the Commission:
9 Commissioners Al Cornella, Rebecca Cox, General J.B. Davis,
10 S. Lee Kling, Admiral Ben Montoya, General Joe Robles, and
11 Wendi Steele.

12 At today's hearing we will discuss and we will vote
13 on whether to add any other bases to the list of
14 installations suggested for closure or realignment by the
15 Secretary of Defense in the list he gave to this Commission
16 on February the 28th of this year.

17 Today's hearing is the culmination of a ten-week
18 period in which this Commission and its staff have worked
19 intensely to analyze the Secretary's list to see if additions
20 should be made. In the 72 days since we received the list,
21 we have conducted nine investigative hearings in this city,

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1 States by July 1st the best possible closure and realignment
2 list. In our view, the best possible list is one which
3 reduces our defense infrastructure in a deliberate way that
4 will improve our long-term military readiness and insure that
5 we are spending the taxpayers' money in the most efficient
6 way.

7 Now let me explain how we will proceed today. Our
8 witnesses will be the members of the Commission staff who
9 have been analyzing the Secretary's list since March the 1st
10 of this year, starting with a universe that included every
11 installation not on the Secretary's list.

12 They have received input from numerous sources,
13 including commissioners, communities, the Defense Department,
14 and many others. As a result of their work, they will brief
15 us today regarding a number of installations. It will be the
16 Commissioners' job to listen, to ask questions, and to decide
17 whether to add a base to the list.

18 As is the case with all witnesses before this
19 Commission, our staff people will be under oath today. After
20 the presentation on each installation, I will ask if any
21 commissioner wishes to make a motion to add that base to the
22 list. If a commissioner does so wish, there needs to be a

<p style="text-align: right;">Page 13</p> <p>1 bases most necessary to retain, and those in tier three are 2 considered by the Air Force as the least necessary to retain. 3 The installations are annotated with an X for those bases 4 which are alternatives recommended by the cross services 5 group. 6 As you can see, the Air Force selected to downsize 7 as their preferred alternative and the bases are denoted with 8 a D for that option. Finally, I will be discussing those 9 bases indicated with an asterisk and are shaded. 10 The Air Force determined that excess capacity 11 required the closure of one to two depots; however, the Air 12 Force elected to downsize rather than close depots because of 13 large up-front costs and a small return on investment. 14 The DOD BRAC recommendation to downsize all Air 15 Force depots has two components. First, two million square 16 feet of depot space will be mothballed. This will eliminate 17 the amount of square footage used by the depot, but it will 18 not eliminate depot infrastructure. 19 Two, slightly less than 2,000 personnel positions 20 would be eliminated. The personnel number is based on an 21 assumption that re-engineering of the depot process will 22 result in a 15 percent productivity improvement. The 15</p>	<p style="text-align: right;">Page 16</p> <p>1 installations ranges from a high of \$1.4 billion at Hill Air 2 Force Base to a low of \$.5 billion at McLellan Air Force 3 Base. All five of the one-time costs may be overstated, and 4 I explain that on the next chart. 5 Another important factor to be considered is the 6 annual recurring savings after reaching a steady state. The 7 annual savings range from a low of \$68 million a year at 8 McLellan Air Force Base to -- excuse me, that is to Tinker -- 9 and a high of \$95 million a year at McLellan. Similarly, I 10 believe that these savings may be understated. 11 As I indicated on a previous chart, Air Force 12 calculations merit further study. The Secretary of the Air 13 Force indicated in her testimony to the Commission that the 14 decision to downsize was due to the fact that closure was 15 deemed unaffordable. We have previously noted the Air 16 Force's relatively high cost to close and low savings 17 compared to the other services. 18 We have done a similar investigation and note the 19 differences are driven by differences in assumptions that go 20 into the COBRA calculations. I have listed a few of the 21 assumptions on this chart. Closure costs are impacted by the 22 Air Force assumption that all depot equipment is either moved</p>
<p style="text-align: right;">Page 14</p> <p>1 percent engineering factor has not yet been validated by re- 2 engineering studies and is not based on historical 3 experience. This is the first time downsizing has ever been 4 pursued through the BRAC process. Downsizing will not reduce 5 overhead costs. As a result, cost per hour increases. 6 I would like to point out that the Air Force is 7 still improving on the plan. Since the BRAC recommendation 8 was submitted, the Air Force has made two revisions based on 9 site surveys that have occurred subsequent to the submission. 10 The downsized recommendation requires \$180 million in one- 11 time cost and will result in the steady state annual savings 12 of \$89 million and a net present value savings of \$991 13 million. 14 COMMISSIONER STEELE: Mr. Owsley, may I ask you 15 just a quick question? With the changes in the Air Force's 16 recommendations, does that affect either the 52 percent 17 number for capacity with the DOD recommendation or the 18 mothballing amount? I mean, does it substantially affect it? 19 MR. OWSLEY: The 52 percent number is the effect of 20 the entire DOD recommendation across all the depots and would 21 include the Air Force's downsizing. 22 COMMISSIONER STEELE: Okay, thank you.</p>	<p style="text-align: right;">Page 17</p> <p>1 or repurchased, unlike the other services which permit the 2 receiving organization to indicate the additional equipment 3 needed so the equipment is not duplicated. 4 Further, the other services recognize a cost 5 avoidance of military construction projected at a closing 6 base, and they rely on a COBRA standard factor to calculate 7 this cost. The Air Force uses the standard factor plus \$30 8 million per base. On the five ALCs we are talking about, 9 this would be \$150 million. 10 Similarly, COBRA-derived savings are relatively 11 less in the Air Force than in other services. The Air Force 12 assumes a six-year implementation, while the other services 13 assume a two- to four-year implementation. The Air Force 14 assumes that all of the positions eliminated occur in the 15 last year of implementation. The other services phase the 16 elimination over the implementation period. 17 The last difference I will mention is that the Air 18 Force assumes very few positions are eliminated. The Air 19 Force analysis indicates that only 7 percent of the positions 20 are eliminated. The rest are realigned. The results of the 21 Army closure COBRAs is the elimination of 43 to 63 percent of 22 the positions, and the Navy eliminates 44 percent of the</p>
<p style="text-align: right;">Page 15</p> <p>1 CHAIRMAN DIXON: Please proceed, Mr. Owsley. 2 MR. OWSLEY: This chart is busy but contains some 3 very important information. This is the first of many such 4 slides you will see today. The slides are generally arranged 5 so that the installations are listed across the top 6 reflecting the various recommendations and options as 7 described on the top of the chart. We have listed specific 8 criteria areas along the left side arranged in general order 9 of the eight selection criteria, starting with these elements 10 that reflect military value. 11 When formulating the DOD BRAC recommendations, the 12 Air Force planned what is known as level playing field 13 COBRAs, in part was done to gauge the differences of cost and 14 savings to close depot installations. This chart displays 15 the results of these COBRAs, along with some additional 16 information. 17 You will note that I ordered the columns by their 18 tier, which is determined by the senior Air Force officials 19 and serves as a proxy for the military value. 20 An important factor to be considered when 21 formulating base closure recommendation is the cost to close. 22 You can see in row four the cost to close Air Force depot</p>	<p style="text-align: right;">Page 18</p> <p>1 positions. 2 As we have discussed, cost to close and annual 3 savings are very sensitive to assumptions. This chart is a 4 sensitivity analysis to demonstrate the significance of COBRA 5 assumptions. The top row of the chart displays the results 6 of a COBRA run by the Air Force for the closure of a depot 7 installation. Seven percent of the positions are eliminated 8 in the last year of implementation, year six. This COBRA 9 model indicates one-time cost of \$582 million, recurring 10 annual savings after reaching steady state of \$76 million 11 annually, and a total net present value of 283 million. 12 The next row assumes a larger position elimination. 13 A 15 percent personnel productivity improvement was assumed 14 by the Air Force in the DOD downsize in-place BRAC 15 recommendation. We have applied a 15 percent personnel 16 savings here and see that one-time costs are not greatly 17 impacted, but recurring savings rise to 154 million and net 18 present value increases to \$1.1 billion. 19 In these, position eliminations are evenly phased 20 and net present value over the four-year period would be \$1.5 21 billion. When the position elimination assumption is made 22 more similar to the results of the other service depot COBRAs</p>

Base Realignment and Closure

<p style="text-align: right;">Page 25</p> <p>1 that we have gotten from the Air Force have been on their 2 base closure recommendation to downsize the depots. 3 COMMISSIONER DAVIS: Thank you, Mrs. Reese. I 4 appreciate that. 5 CHAIRMAN DIXON: Are there any other questions from 6 Commissioners? 7 COMMISSIONER COX: I'm sorry, if I could just as on 8 that -- 9 CHAIRMAN DIXON: Commissioner Cox. 10 COMMISSIONER COX: On the level playing field, you 11 mean that they don't specifically assign certain workloads to 12 another as far as the closure to another base, to a specific 13 another base? 14 MR. OWSLEY: Commissioner, that is correct. And 15 the Air Force does that so that they can judge each base 16 equally by sending it to a Base X. And this is done by other 17 services as well to keep things even rather than to select 18 different places, because then you could not provide an 19 analysis. 20 COMMISSIONER COX: Right. But one of the reasons 21 you would expect those COBRAs to change as we look 22 specifically on if you close this base these functions would</p>	<p style="text-align: right;">Page 28</p> <p>1 CHAIRMAN DIXON: The clerk, or the counsel for the 2 Commissioner, will call the roll. 3 MS. CREEDON: Commissioner Cornella? 4 COMMISSIONER CORNELLA: Aye. 5 MS. CREEDON: Commissioner Cox? 6 COMMISSIONER COX: Aye. 7 MS. CREEDON: Commissioner Davis? 8 COMMISSIONER DAVIS: Aye. 9 MS. CREEDON: Commissioner Kling? 10 COMMISSIONER KLING: Aye. 11 MS. CREEDON: Commissioner Montoya? 12 COMMISSIONER MONTOYA: Aye. 13 MS. CREEDON: Commissioner Robles? 14 COMMISSIONER ROBLES: Aye. 15 MS. CREEDON: Commissioner Steele? 16 COMMISSIONER STEELE: Aye. 17 MS. CREEDON: Chairman Dixon? 18 CHAIRMAN DIXON: Aye. 19 MS. CREEDON: The motion is carried and the vote is 20 eight ayes and zero nays. 21 CHAIRMAN DIXON: And the motion is carried, eight 22 ayes, zero nays, and the five Air Force depots and other</p>
<p style="text-align: right;">Page 26</p> <p>1 go where, because then you have specific dollar amounts that 2 can be added up. 3 MR. OWSLEY: Yes. I would expect as we ask for 4 additional COBRAs as a result of this hearing, if that be the 5 case; that the Air Force then will look at this as where they 6 would propose to do the work most efficiently. 7 CHAIRMAN DIXON: Are there any other questions from 8 commissioners before the Chair entertains a motion? 9 (No response.) 10 CHAIRMAN DIXON: Is there a motion on the report 11 given by Mr. Owsley referencing Air Force depots from any 12 Commissioner? 13 COMMISSIONER CORNELLA: Mr. Chairman. 14 CHAIRMAN DIXON: Commissioner Cornella. 15 COMMISSIONER CORNELLA: I would like to make a 16 motion. 17 CHAIRMAN DIXON: You are recognized for a motion, 18 Commissioner Cornella. 19 M O T I O N 20 COMMISSIONER CORNELLA: In the motion I am about to 21 offer I will include under each the distribution depot co- 22 located with an air logistics center. This appears to be a</p>	<p style="text-align: right;">Page 29</p> <p>1 related agencies are placed on the list. 2 Will you proceed, Mr. Owsley, with Army depots, 3 please? 4 MR. OWSLEY: The Army currently operates five 5 depots. Tobyhanna is an electronics oriented depot. 6 Anniston, Red River, and Letterkenny are combat vehicle 7 depots. Also bear in mind that Letterkenny also has been 8 assigned responsibility for repair of the DOD's tactical 9 missile inventories. Corpus Christi depot serves as the 10 Army's only aviation depot having responsibility for the 11 repair and overhaul of rotary wing aircraft. 12 Please note that the joint cross service group 13 identified Red River and Letterkenny as closure candidates to 14 eliminate excess capacity. 15 The Army basing strategy: The Army basing strategy 16 was designed to retain three depots. The Army wanted to keep 17 an electronics depot, a combat vehicle depot, and an aviation 18 depot. The Army rated Tobyhanna, Anniston, Red River, and 19 Letterkenny. Ultimately, the Army decided it would keep only 20 one of three combat vehicle depots. 21 Due to its higher military ranking and capability 22 to handle all items within the combat vehicle inventory,</p>
<p style="text-align: right;">Page 27</p> <p>1 logical procedure because the primary reason for the 2 existence of the co-located distribution depot is to support 3 the air logistics center. 4 The motion: I move that Hill Air Force Base, Utah, 5 currently on the list of bases recommended by the Secretary 6 of Defense for realignment, be considered by the Commissioner 7 for closure or to increase the extent of realignment; and 8 Kelly Air Force Base, Texas, McLellan Air Force Base, 9 California, Robins Air Force Base, Georgia, Tinker Air Force 10 Base, Oklahoma, the Defense Distribution Depots Ogden, Utah, 11 San Antonio, Texas, Sacramento, California, Warner-Robins, 12 Georgia, and Oklahoma City, Oklahoma, be added to the list of 13 bases to be considered by the Commissioner for closure or 14 realignment as a proposed change to the list of 15 recommendations submitted by the Secretary of Defense. 16 CHAIRMAN DIXON: Is there a second to the motion by 17 the distinguished commissioner? 18 COMMISSIONER COX: I'll second. 19 CHAIRMAN DIXON: The motion is made by Commissioner 20 Cornella and seconded by Commissioner Cox. Is there any 21 comment before the Chair asks for a roll call? 22 (No response.)</p>	<p style="text-align: right;">Page 30</p> <p>1 Anniston was retained and Red River and Letterkenny depots 2 have been reconsidered for closure or realignment. The 3 Letterkenny recommendation to close or realign results in the 4 transfer of tactical missile electronics repair work to 5 Tobyhanna. 6 The 1993 Commissioner reversed DOD's recommended 7 realignment and instead established a consolidated DOD depot 8 activity for repair of most tactical missiles. The 1995 DOD 9 recommendation preserves inter-servicing but instead sends 10 the guidance and controls sections to Tobyhanna. Under DOD's 11 1995 proposal, tactical missile systems would continue to be 12 stored at Letterkenny. Tobyhanna is the depot that has 13 traditionally repaired and overhauled the electronic items. 14 Also under DOD's 1995 recommendation, all remaining combat 15 vehicle work will be transferred to the Anniston depot. 16 The map that is being displayed shows the 1993 17 transition of tactical missile work from eleven sites into 18 one central location, as mandated by the 1993 Commissioner. 19 The shaded systems indicate the workload that has already 20 transitioned into Letterkenny. So far, Letterkenny has spent 21 about 26 million of the \$42 million consolidation budget. In 22 terms of workload transfers, about one-half of the work</p>

<p style="text-align: right;">Page 37</p> <p>1 MR. OWSLEY: Excuse me, Mr. Chairman. There are 2 very strict rules guiding the storage of ammunition or 3 missiles, and you could not use conventional warehousing for 4 that because of the danger of explosiveness. 5 CHAIRMAN DIXON: You can't use warehouses at this 6 installation? 7 MR. OWSLEY: Not standard or any -- not even 8 specialized warehousing. It has to be very thick 9 construction and isolated in many ways. 10 CHAIRMAN DIXON: Thank you. 11 COMMISSIONER KLING: Just one more. 12 CHAIRMAN DIXON: One more question. 13 COMMISSIONER KLING: Would you just comment on the 14 military value? Because Tobyhanna, when you look at it, it 15 shows a rating of 1 out of 4. 16 CHAIRMAN DIXON: Did you have a question, 17 Mr. Knoepfle? 18 MR. KNOEPFLE: Excuse me? 19 CHAIRMAN DIXON: Did you hear the question? 20 MR. KNOEPFLE: Yes, I did. The military value 21 rating for Tobyhanna Army Depot versus Letterkenny Army Depot 22 was driven in part by the size of the depot.</p>	<p style="text-align: right;">Page 40</p> <p>1 and at least try, see if we can, consolidate everything at 2 Hill, or more or less fill up Letterkenny with Tobyhanna. Is 3 that fair? It gives us this, sort of, the realm of options 4 there? 5 MR. OWSLEY: That is a good summary of those 6 options. 7 COMMISSIONER COX: Thank you. 8 CHAIRMAN DIXON: Thank you for a good summary, 9 Commissioner. Are there any -- Commissioner Davis. 10 COMMISSIONER DAVIS: Mr. Chairman, thank you very 11 much. As you can see from the questions, this is probably 12 one of the more complex issues we ran into, so I'll get up, a 13 little bit higher up in the ether. 14 Given that we're -- that DOD has already proposed 15 shutting down one depot in North Texas and we have -- what we 16 have on hand today with Letterkenny and Tobyhanna, given 17 these options, can the Army perform their depot function 18 regardless of the costs that you propose today, Jim? 19 MR. LYLES: Commissioner, it seems to me that is a 20 very good question, and it's one that I'm not sure we can 21 answer for you today. The Army's position is that they can 22 downsize all of their depot workload into three depots.</p>
<p style="text-align: right;">Page 38</p> <p>1 The Army judged military value, gave some weight to 2 the capacity, how much work hours the depot could support and 3 less weight to the number of square feet in the buildings and 4 the acreage. 5 Tobyhanna is about 1,200 acres. Letterkenny is 6 about 19,000 acres, as we said, and the square footage at 7 Tobyhanna is less than it is at Letterkenny. So those are 8 the factors that drove it. Now -- that's, basically, the 9 answer that I have. 10 COMMISSIONER KLING: That's the total reason for 11 this -- not total, but this is the majority of the reason? 12 That's the main focus? 13 MR. KNOEPFLE: That's the main reason, yes. 14 COMMISSIONER KLING: Thank you. 15 CHAIRMAN DIXON: Commissioner Steele. 16 COMMISSIONER STEELE: Yes. My question is very 17 brief. Earlier -- or, actually, very early in the process, 18 we had asked the Department for a COBRA on the possibility of 19 closing Anniston and moving things to Red River or other 20 places, and I believe that's one instance where we did get a 21 COBRA back, and it came out cost prohibitively high. I just 22 wanted to make sure that was the fact.</p>	<p style="text-align: right;">Page 41</p> <p>1 And I think part of the analysis we're going to be 2 doing over the next six to seven weeks will try to get at 3 that very question. 4 COMMISSIONER DAVIS: Well, of course, my concern is 5 that we sustain the Army's capability to do its job. 6 MR. LYLES: Absolutely. 7 CHAIRMAN DIXON: Are there any further questions 8 from Commissioners before the Chair entertains a motion? 9 (No response.) 10 CHAIRMAN DIXON: The Chair will entertain a motion, 11 if one is made. 12 COMMISSIONER ROBLES: Mr. Chairman, I'd like to 13 make a motion. 14 CHAIRMAN DIXON: Commissioner Robles is recognized 15 for the purpose of making a motion. 16 M O T I O N 17 COMMISSIONER ROBLES: I move that Tobyhanna Army 18 Depot, Pennsylvania, and the Defense Distribution Depot 19 Tobyhanna, Pennsylvania, be added to the list of bases to be 20 considered by the Commission for closure or realignment and a 21 proposed change to the list of -- as a proposed change to the 22 list of recommendations submitted by the Secretary of</p>
<p style="text-align: right;">Page 39</p> <p>1 MR. KNOEPFLE: We have that COBRA, but I think -- 2 I'd have to -- 3 MR. LYLES: -- we'll have to supply you with the 4 figures, but you're essentially correct. 5 COMMISSIONER STEELE: I don't need exact numbers. 6 I had heard that it came back and it was high. I just wanted 7 to verify. 8 MR. LYLES: You're essentially, correct. 9 CHAIRMAN DIXON: I want to ask the reporter if 10 she's able to ascertain who is answering when these exchanges 11 get a little mixed up. Do you recognize the players up 12 there? Okay. That was Mr. Lyles, the staff director. 13 COMMISSIONER STEELE: Okay. Thank you very much. 14 That's all, Mr. Chairman. 15 CHAIRMAN DIXON: Any other commissioner have a 16 question? 17 COMMISSIONER COX: I'm sorry. Just one more 18 question. 19 CHAIRMAN DIXON: Commissioner Cox has one more 20 question. 21 COMMISSIONER COX: Essentially, what we have here 22 is, in a sense, an option to more or less close Letterkenny</p>	<p style="text-align: right;">Page 42</p> <p>1 Defense; and furthermore, that Letterkenny Army Depot, 2 Pennsylvania, currently on the list of bases recommended by 3 the Secretary of Defense for realignment be considered by the 4 Commission for closure or to increase the extent of the 5 realignment. 6 CHAIRMAN DIXON: Is there a second to the motion by 7 the Distinguished Commissioner? 8 COMMISSIONER COX: I second. 9 CHAIRMAN DIXON: It is seconded by Commissioner 10 Cox, and counsel will -- are there any comments before 11 counsel calls the roll? 12 (No response.) 13 CHAIRMAN DIXON: Counsel, call the roll. 14 MS. CREEDON: Commissioner Robles. 15 COMMISSIONER ROBLES: Yay. 16 MS. CREEDON: Commissioner Steele. 17 COMMISSIONER STEELE: Yes. 18 MS. CREEDON: Chairman Dixon? 19 CHAIRMAN DIXON: Aye. 20 MS. CREEDON: Commissioner Cornella? 21 COMMISSIONER CORNELLA: Aye. 22 MS. CREEDON: Commissioner Cox?</p>

Base Realignment and Closure

<p style="text-align: right;">Page 49</p> <p>1 COMMISSIONER COX: Commissioner, I just might just 2 point out that the Navy -- 3 CHAIRMAN DIXON: Commissioner Cox. 4 COMMISSIONER COX: -- report indicates that there 5 would be several problems with that, that the buildings that 6 they had considered are no longer available, in any case, 7 today, and that the Naval Engineering Laboratory property, 8 because of the kind of property that it is really will not 9 work at that port. 10 COMMISSIONER MONTOYA: Well, I think the port has 11 designs on some of that property also. That's a very 12 aggressive, expanding port, if I'm not mistaken. Thank you. 13 CHAIRMAN DIXON: Are there any further 14 Commissioners' questions before the Chair entertains a motion 15 with respect to this part of Mr. Owsley's report? 16 (No response.) 17 CHAIRMAN DIXON: Is there a Commissioner who 18 desires to make a motion with respect to this report? 19 M O T I O N 20 COMMISSIONER MONTOYA: Mr. Chairman, being familiar 21 with that area -- 22 CHAIRMAN DIXON: Commissioner Montoya.</p>	<p style="text-align: right;">Page 52</p> <p>1 CHAIRMAN DIXON: Is someone from the staff changing 2 the names of the players for us? Thank you so much. Are you 3 prepared to proceed, Mr. Cirillo? 4 MR. CIRILLO: Yes, sir. 5 CHAIRMAN DIXON: We are delighted to have you here 6 this morning, sir. Please make your presentation. 7 MR. CIRILLO: Thank you, Mr. Chairman. 8 Commissioners, this first slide represents the 14 categories 9 the Department of the Air Force used in their analysis. The 10 shaded categories -- 11 CHAIRMAN DIXON: Mr. Cirillo, could you get just a 12 little closer to the mike? I'm having a little trouble. Put 13 it closer to you, dear friend. Can you do that? 14 MR. CIRILLO: Yes, sir. 15 CHAIRMAN DIXON: Thank you. That's very nice. 16 MR. CIRILLO: The shaded categories have 17 installations to be considered as additions to the Secretary 18 of Defense's recommendations. I'll brief the missile and 19 large aircraft categories together due to their relationship, 20 and then I'll cover the undergraduate pilot training 21 category. The depot category has previously been covered by 22 Mr. Owsley and the Cross Service Team. Finally, I'll cover</p>
<p style="text-align: right;">Page 50</p> <p>1 COMMISSIONER MONTOYA: -- I will so move, and I 2 move that Naval Air Warfare Center Weapons Division, Point 3 Mugu, California, be added to the list of bases to be 4 considered by the Commission for closure or realignment as a 5 proposed change to the list of recommendations submitted by 6 the Secretary of Defense. 7 CHAIRMAN DIXON: Is there a second to that motion? 8 COMMISSIONER STEELE: Mr. Chairman, I would second 9 that motion. 10 CHAIRMAN DIXON: Commissioner Steele seconds the 11 motion put by Commissioner Montoya. Is there any discussion 12 on the motion? 13 (No response.) 14 CHAIRMAN DIXON: Counsel will call the roll. 15 MS. CREEDON: Commissioner Montoya. 16 COMMISSIONER MONTOYA: Aye. 17 MS. CREEDON: Commissioner Robles. 18 COMMISSIONER ROBLES: Aye. 19 MS. CREEDON: Commissioner Steele. 20 COMMISSIONER STEELE: Aye. 21 MS. CREEDON: Commissioner Cornella. 22 COMMISSIONER CORNELLA: Aye.</p>	<p style="text-align: right;">Page 53</p> <p>1 those installations being considered today in the Air Force 2 Reserve category. 3 Chart No. 2 in the map on your left represent the 4 missile and large aircraft categories. The four bases 5 indicated with an M are the missile bases. Also note in this 6 slide that four bases were excluded by the Air Force for 7 mission or geographical reasons. 8 One of the bases included by the Air Force, Francis 9 E. Warren in Cheyenne, Wyoming, will be discussed later on 10 for your consideration. 11 The tiers shown at the left for the nonexcluded 12 bases reflect the Air Force methodology for ranking 13 respective installations within each category. 14 The Base Closure Executive Group reviewed all eight 15 selection criteria for all bases as graded by the Air Force 16 staff and voted and grouped the bases in three tiers 17 according to the necessity to retain. 18 Those bases in Tier 1 are considered the most 19 necessary to retain, and those in Tier 3 the least necessary 20 depending on the capacity of that category. And for your 21 information, Mr. Chairman, the Secretary of the Air Force 22 used these tiers to develop our closure and realignment</p>
<p style="text-align: right;">Page 51</p> <p>1 MS. CREEDON: Commissioner Cox? 2 COMMISSIONER COX: Aye. 3 MS. CREEDON: Commissioner Davis. 4 COMMISSIONER DAVIS: Aye. 5 MS. CREEDON: Commissioner Kling. 6 COMMISSIONER KLING: Aye. 7 MS. CREEDON: Mr. Chairman. 8 CHAIRMAN DIXON: Aye. 9 MS. CREEDON: Mr. Chairman, the vote is eight ayes 10 and zero nays. 11 CHAIRMAN DIXON: And the motion put by Commissioner 12 Montoya and seconded by Commissioner Steele is adopted. 13 MR. OWSLEY: Thank you. That concludes the Cross 14 Services' presentation for the day. 15 CHAIRMAN DIXON: Thanks you for a very excellent 16 report by you and your staff, Mr. Owsley. We are indebted to 17 you. 18 MR. OWSLEY: Thank you. 19 MR. LYLES: Mr. Chairman, the next briefing will 20 focus on Air Force issues, and Frank Cirillo, the Air Force 21 team chief on the Commission's Review and Analysis staff will 22 present this briefing.</p>	<p style="text-align: right;">Page 54</p> <p>1 recommendations. 2 Looking at Chart No. 4, the Air Force determined 3 that there is an excess of one missile base and two to three 4 large aircraft bases. Part of their analysis as well as the 5 staffs was the fact that three of the four missile bases and 6 other categories such as depots have large aircraft missions 7 and capacity. 8 The Air Force has recommended the elimination of 9 the airfield at Malmstrom Air Force Base, Montana. This is 10 offset by the recommendation for MacDill Air Force Base. The 11 staff generally agrees with the Air Force capacity analysis. 12 Our Chart No. 5 are the four northern tier missile 13 and large aircraft bases. Today, the Commission will be 14 considering adding Francis E. Warren and expanding the 15 options for Grand Forks, Malmstrom and Minot. 16 Chart 6 shows the DOD-recommended realignments for 17 the four missile, large aircraft bases under review. We have 18 both faced the options recommended by the Department and have 19 shown their rationale for not recommending complete closure. 20 DOD recommended two realignments for the northern 21 tier bases on the missile side, which is shown on the top. 22 They recommended inactivation of the missile field at Grand</p>

<p style="text-align: right;">Page 61</p> <p>1 We have no choice but to close missile fields 2 because of treaties we've signed up to. As you know, the 3 Commission added Minot because of that contingency via 4 possible violation of the ABM Treaty, and I would like to say 5 that yesterday we received from DEPSECDEF a letter, which I 6 would ask your permission to enter into the record. 7 CHAIRMAN DIXON: You might want to read that 8 letter, Commissioner. It will be in the record, of course. 9 COMMISSIONER DAVIS: Basically, the applicable 10 portion is that DEPSECDEF Deutsche said, "I'm pleased to 11 report that the inter-agency review has been completed, and 12 that the contingency has been favorably resolved." 13 "There will be no determination by the Secretary 14 that would require retention of the missile group at Grand 15 Forks." 16 In that light, I move that Grand Forks Air Force 17 Base, North Dakota, currently on the list of bases 18 recommended by the Secretary of Defense for realignment be 19 considered by the Commission for closure or to increase the 20 extent of realignment. 21 CHAIRMAN DIXON: Is there a second to the motion 22 made by the Distinguished Commissioner?</p>	<p style="text-align: right;">Page 64</p> <p>1 The Air Force determined there was an excess of one 2 Air Force base in this category, and the staff concurs. We 3 will be discussing the three shaded bases. 4 Randolph Air Force Base is a location of a major 5 command headquarters. It is the Air Force-managed site of 6 the recently established Joint Service Navigator Training 7 Program. 8 Sheppard Air Force Base, site of the NATO pilot 9 Frank and a major Air Force technical training center, was 10 excluded by the Air Force as a critical technical training 11 base. 12 Chart No. 15 shows the criteria-related elements 13 for Reese Air Force Base as well as the three bases up for 14 discussion today. I call your attention to data row 3 where 15 we have shown the average functional values as determined by 16 the Secretary of Defense Undergraduate Pilot Training Joint 17 Cross Service Working Group. 18 These values, Mr. Chairman, were averaged from the 19 ten functional areas assessed by the group. The importance 20 of these numbers is that the Air Force averaged the scores as 21 shown in row 3 and statistically used these averages in 22 determining the color code rating of Criteria 1, which is the</p>
<p style="text-align: right;">Page 62</p> <p>1 COMMISSIONER COX: I second. 2 CHAIRMAN DIXON: Commissioner Cox seconds the 3 motion made by Commissioner Davis. Is there any comment on 4 the motion made by Commissioner Davis? 5 (No response.) 6 CHAIRMAN DIXON: The counsel will call the roll. 7 MS. CREEDON: Commissioner Davis. 8 COMMISSIONER DAVIS: Aye. 9 MS. CREEDON: Commissioner Kling. 10 COMMISSIONER KLING: Aye. And I would just like to 11 comment that the Secretary's letter certainly had a material 12 bearing on my thoughts on this matter. My vote is aye. 13 MS. CREEDON: Commissioner Montoya. 14 COMMISSIONER MONTOYA: Aye. 15 MS. CREEDON: Commissioner Robles. 16 COMMISSIONER ROBLES: Aye. 17 MS. CREEDON: Commissioner Steele. 18 COMMISSIONER STEELE: Aye. 19 MS. CREEDON: Commissioner Cox. 20 COMMISSIONER COX: Aye also, following on 21 Mr. Kling's comment that the Secretary's letter was a 22 significant factor.</p>	<p style="text-align: right;">Page 65</p> <p>1 first military value criteria. 2 For information, the Air Force analysis throughout 3 includes using color indicators where green color leans to 4 retaining the base and a red color sides towards closure. 5 The assessment of all criteria was the basis of the Air Force 6 Closure -- Base Closure Executive Group tiering and ranking 7 as shown in the first two data rows. 8 The Reese community has pointed out flaws in 9 Undergraduate Pilot Training Joint Cross Service Group 10 analysis and have questioned the application of flaw data by 11 both the Joint Cross Service Working Group and the Air Force. 12 As a result of these concerns as well as being an 13 integral part of staff analysis, we've run some other 14 excursions as shown in the two staff analysis rows. 15 Keeping that chart up, we'll bring up Chart No. 16. 16 Chart No. 16 shows the methodology of our staff analysis as 17 shown on the other chart. The first objective was to 18 determine the validity of the Air Force analysis. 19 Our results differed from the analysis, as you can 20 see by the scores back in row 4. The staff analysis 21 considers only those functional areas and measures of merits 22 specific to the Air Force Undergraduate Pilot Training</p>
<p style="text-align: right;">Page 63</p> <p>1 MS. CREEDON: Commissioner Cornella. 2 COMMISSIONER CORNELLA: I wish to recuse on this 3 vote. 4 CHAIRMAN DIXON: Commissioner Cornella recuses 5 himself on this vote. Let the record show that. 6 MS. CREEDON: Mr. Chairman. 7 CHAIRMAN DIXON: Aye. 8 MS. CREEDON: Mr. Chairman, the vote is seven eyes 9 and no nays. 10 CHAIRMAN DIXON: On that motion, there is 7 ayes, 11 no nays and a recusal by Commissioner Cornella, and the 12 motion by Commissioner Davis is adopted on the Air Force ICBM 13 bases. 14 Are you prepared to proceed, Mr. Cirillo, on the 15 next issue? 16 MR. CIRILLO: Yes, I am. Chart 13 on the map on 17 your left reflect the bases in the Air Force's Undergraduate 18 Pilot Training category. 19 As shown, the Air Force recommended Reese Air Force 20 Base for closure. Options generated by the DOD Undergraduate 21 Pilot Training Joint Cross Service Working Group included 22 Reese and Vance Air Force Base.</p>	<p style="text-align: right;">Page 66</p> <p>1 requirements. 2 In the second analysis, the objective was to assess 3 the effect of the flaw data as identified by the community on 4 Chart 15. You'll note the results of the second analysis 5 demonstrate how close the bases are in military value. 6 In all three cases, the potential range was between 7 0 and 10. The higher number represents the best functional 8 value for that analysis which was used in Criteria 1 for the 9 Air Force. 10 Mr. Chairman, Commissioners, we'll try to answer 11 any questions that you might have in this category. 12 CHAIRMAN DIXON: Mr. Cirillo, have you completed 13 your report on Air Force Undergraduate Pilot Training bases? 14 MR. CIRILLO: Yeah, I have, Mr. Chairman. 15 CHAIRMAN DIXON: Is there any Commissioner that has 16 a question of Mr. Cirillo? 17 COMMISSIONER DAVIS: Mr. Chairman? 18 CHAIRMAN DIXON: Commissioner Davis. 19 COMMISSIONER DAVIS: Mr. Cirillo, I know you 20 probably have a chart because I've been asking for it. Do 21 you have a chart that shows the capacity of each base? 22 MR. CIRILLO: Yes, we do. Can we bring up Air</p>

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1 COMMISSIONER STEELE: Okay. I was talking about
2 the functional areas. I'm sorry.
3 COLONEL BEYER: Okay. The functional areas of
4 which there were ten, were averaged together by the Air Force
5 to come up with a composite score for each base. Instead of
6 using that procedure, we went directly to the measures of
7 merit, which were weighted differently for each of those ten
8 functional areas.
9 So instead, we came up with one, if you will, an
10 eleventh functional area Air Force UPT, and we weighted six
11 of those measures of merit only. The other seven were
12 considered inappropriate in comparing Air Force UPT bases.
13 COMMISSIONER STEELE: Okay. I see only four
14 highlighted. Is there a reason why only four instead of six
15 are highlighted?
16 COLONEL BEYER: Okay. The six I'm referring to are
17 measures of merit. The four that you're referring to are the
18 functional areas.
19 COMMISSIONER STEELE: Let's stay up there for me,
20 please, okay?
21 COLONEL BEYER: Okay. The functional areas were
22 reviewed by the Joint Cross Service Group for each base,

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1 given a score. The Air Force then took those scores for each
2 base and added them together and came up with a composite
3 score for each base.
4 COMMISSIONER STEELE: And what you used was just
5 those four functional areas or the ones that the Air Force
6 used, which was more than four, I believe?
7 COLONEL BEYER: Neither.
8 COMMISSIONER STEELE: Okay.
9 COLONEL BEYER: What we did was you see there are
10 ten functional areas there. The Joint Cross Service Group
11 took the 13 measures of merit and weighted them differently
12 for each functional area.
13 Our analysis derived an 11th functional area, which
14 I'll term Air Force UPT, and we weighted only six of the
15 measures of merit. The other seven we considered to be
16 inappropriate or irrelevant to a comparison of Air Force UPT
17 bases.
18 COMMISSIONER STEELE: Okay. All right. So I got
19 it. The Air Force did use more functional areas. You chose
20 to limit the functional areas specifically to UPT, not
21 looking at the Cross Service functional analysis outside of
22 just UPT; is that correct? Am I --

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1 COLONEL BEYER: That is not -- that is not --
2 COMMISSIONER STEELE: I'm not with you?
3 COLONEL BEYER: -- accurate. No.
4 COMMISSIONER STEELE: Okay. Sorry.
5 COLONEL BEYER: We created an 11th functional area.
6 We started with a clean sheet of paper.
7 MR. CIRILLO: Why don't we go ahead and bring back
8 up 209 on the left, on the Commissioners' left and hand them
9 220 as well.
10 COLONEL BEYER: These are the six measures of merit
11 out of the 13 with the weights shown, and those weights were
12 determined by discussions with experts in the Air Force on
13 Air Force UPT. And that is how we developed a score for each
14 base. That chart shows Staff Analysis 1, the results.
15 COMMISSIONER STEELE: I think I understand what you
16 did. I just wasn't sure why you did it in the sense that the
17 Air Force looked broader. So that's what I was just trying
18 to see what drove you there. Thank you. I'm satisfied.
19 CHAIRMAN DIXON: Thank you.
20 COMMISSIONER COX: Colonel Beyer.
21 CHAIRMAN DIXON: Commissioner Cox.
22 COMMISSIONER COX: I'm sorry. I just want to make

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1 sure on this chart that I'm sure what we have here. One, on
2 of staff weight, those numbers reflect the weight that you
3 gave, then, each of the six areas of merit --
4 COLONEL BEYER: That's correct.
5 COMMISSIONER COX: -- and came up with a number,
6 and presumably, that's based on your experience and your
7 expertise in that area?
8 MR. CIRILLO: Right. That's correct. What you see
9 there is two things. You'll see the weighted one based on
10 staff expertise, staff experience. What we also did is
11 another attempt.
12 We said let's go ahead and average this out and
13 just see if we didn't weight it to see if our weights might
14 be prejudice. And what you see down on the bottom row there,
15 which is not reflected in the original chart you saw, is just
16 averaging all those without giving any preference to weights
17 that are shown, just average everything at one-sixth equal
18 weight. It came out the same ranking.
19 COMMISSIONER COX: No judgment applied there?
20 MR. CIRILLO: That's right.
21 COMMISSIONER COX: Each of the six given equal
22 weight.

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1 MR. CIRILLO: And the whole reason that we're
2 keying that -- just a brief thing -- the chart on your right
3 is what the Base Closure Executive Group looked at, and
4 that's Chart No. 220, and because of the way that the
5 averages were done, you'll see the red color code that showed
6 up there, all those scores, if you're looking to make a vote,
7 that red kind of jumps out at you.
8 And that's one of the concerns of the community is
9 the red did jump out, and their concerns were even though
10 this seems like a busy number and possibly insignificant
11 because of the complexity of it, it did reflect that chart on
12 your right, which is what the Base Closure Executive Group
13 reviewed when they made their recommendation to make a
14 closure.
15 COMMISSIONER COX: And if I just might make a
16 comment, sort of, no matter how you look at it, these bases
17 are very close.
18 CHAIRMAN DIXON: Did you hear the question,
19 Mr. Cirillo or the statement which was, sort of, in the form
20 of a question?
21 MR. CIRILLO: I'm sorry. I did not.
22 COMMISSIONER COX: I just want to make sure I'm

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1 seeing it correctly that no matter whether you weight it or
2 un-weight it or use the Air Force or use your first analysis
3 or your second analysis, the bases come out extremely
4 close, given those percentages.
5 MR. CIRILLO: That's correct. That's correct.
6 CHAIRMAN DIXON: Are there any other questions from
7 the Commissioners now that we've had that very sage
8 observation, I think, from Commissioner Cox?
9 (No response.)
10 CHAIRMAN DIXON: Is there a motion with respect to
11 Air Force Undergraduate Pilot Training bases? The Chair
12 recognizes Commissioner Cornella.
13 M O T I O N
14 COMMISSIONER CORNELLA: As I feel a comparison is
15 needed in this area, I would like to make a motion, and I
16 move that Columbus Air Force Base, Mississippi; Laughlin Air
17 Force Base, Texas; and Vance Air Force Base, Oklahoma, be
18 added to the list of bases to be considered by the Commission
19 for closure or realignment as a proposed change to the list
20 of recommendations submitted by the Secretary of Defense.
21 CHAIRMAN DIXON: And is there a second to the
22 Distinguished Commissioner's motion?

Base Realignment and Closure

<p style="text-align: right;">Page 85</p> <p>1 COMMISSIONER COX: And just so I understand, that's 2 because once the airport opens, which I believe part of it is 3 scheduled to open in 1996, the Air Force will become a temp 4 instead of picking up the cost of the whole -- of most of the 5 base? 6 MR. CIRILLO: That's correct, and then they 7 wouldn't -- the bases that they're now operating, 8 maintaining, running the utilities for, although the majority 9 of them are pickled, still require a certain amount of base 10 operating support. 11 COMMISSIONER COX: I see. You also mentioned that 12 the '93 Base Closure Commission on which I served did not 13 take the Army recommendation at that point to close it 14 because of a commitment or what we believe to be a commitment 15 made. I wonder if you have a copy of that statement made by, 16 I believe, Mr. Boatright? 17 MR. CIRILLO: I sure do. Let me put -- what I do 18 have, and I'll put up backup Charts No. 105 and 106, if we 19 can get the copies to the Commissioners. 20 COMMISSIONER COX: Thank you. 21 MR. CIRILLO: On 105 on your -- 22 CHAIRMAN DIXON: 105 and 106?</p>	<p style="text-align: right;">Page 88</p> <p>1 this particular subject matter? 2 (No response.) 3 CHAIRMAN DIXON: If not, the Chair will entertain a 4 motion with respect to Air Force Reserve bases. Is there a 5 motion? 6 M O T I O N 7 COMMISSIONER COX: Mr. Chairman, I move that 8 Carswell Air Reserve Station, NAS Fort Worth, JRB, Texas, be 9 added to the list of bases to be considered by the Commission 10 for closure or realignment as a proposed change to the list 11 of recommendations submitted by the Secretary of Defense. 12 CHAIRMAN DIXON: Moved by Commissioner Cox that 13 Carswell be added. Is there a second to that motion? 14 COMMISSIONER ROBLES: Mr. Chairman, I second the 15 motion. 16 CHAIRMAN DIXON: Seconded by Commissioner Robles. 17 Are there any comments regarding that motion? 18 (No response.) 19 CHAIRMAN DIXON: Counsel will call the roll on this 20 motion. 21 MS. CREEDON: Commissioner Cox. 22 COMMISSIONER COX: Aye.</p>
<p style="text-align: right;">Page 86</p> <p>1 MR. CIRILLO: Right. 2 CHAIRMAN DIXON: Okay. 105. 3 MR. CIRILLO: 106 refers specifically to what 4 you're speaking about, and these are statements out of the 5 1991 Commission report and the 1993 Commission report. In 6 the 1991 Commission report, and I'll let you read that, the 7 indications there are a commitment that the community is 8 concerned about relating to the establishment of the airport 9 and the retention of the reserves. 10 The Commission, in 1993, addressed the Air Force 11 recommendation to close that airport and indeed rejected that 12 recommendation and came up with the recommendation that you 13 see in the bottom half of that chart. COMMISSIONER COX: And 14 I can presume from this, then, that they did make a decision 15 on the civilian airport in time in 1991. 16 MR. CIRILLO: That's correct. As a matter of fact, 17 they did it about a month earlier than that, a couple months 18 earlier than that. They did it just as the report was coming 19 out to the Commission. 20 COMMISSIONER COX: And that decision, what did that 21 entail? There was, I believe, a referendum? 22 MR. CIRILLO: I'll turn this over to Lieutenant</p>	<p style="text-align: right;">Page 89</p> <p>1 MS. CREEDON: Commissioner Davis. 2 COMMISSIONER DAVIS: Aye. 3 MS. CREEDON: Commissioner Kling. 4 COMMISSIONER KLING: Aye. 5 MS. CREEDON: Commissioner Montoya. 6 CHAIRMAN DIXON: We will -- if it does not change 7 the result, I ask unanimous consent to entertain the vote of 8 Commissioner Montoya when he returns in a moment. 9 MS. CREEDON: Commissioner Robles. 10 COMMISSIONER ROBLES: Aye. 11 MS. CREEDON: Commissioner Steele. 12 COMMISSIONER STEELE: Aye. 13 MS. CREEDON: Commissioner Cornella. 14 COMMISSIONER CORNELLA: Aye. 15 MS. CREEDON: Mr. Chairman. 16 CHAIRMAN DIXON: The Chair votes aye. Is there any 17 objection to permitting the record to show the vote of 18 Commissioner Montoya when he returns, since it will not 19 change the result? 20 COMMISSIONER COX: No objection. 21 CHAIRMAN DIXON: I thank my colleagues, and the 22 motion by Commissioner Cox, seconded by Commissioner Robles</p>
<p style="text-align: right;">Page 87</p> <p>1 Colonel Beyer. Before I do that, I do have that quote, if 2 you want Mr. Boatright's quote. 3 COMMISSIONER COX: Oh, good. I'm sorry. I forgot. 4 Thank you. 5 MR. CIRILLO: I do have that. "Certainly, we would 6 like to see an airport there, because then we would leave the 7 unit right where it is, but that's your decision, the 8 community decision. However you decide it, we'll make it 9 work for the Department of the Air Force." That's the quote 10 that we've heard. Lieutenant Colonel Beyer will now address 11 that further. 12 COLONEL BEYER: In May of '93, the Austin citizens 13 passed a referendum of \$400 million to move their municipal 14 airport to Bergstrom, and part of the reason that this was 15 put to a vote was because they wanted to retain the reserve 16 operation at the airfield. 17 It wasn't just a matter of turning the base over 18 them to be a municipal airport. It was to allow the reserves 19 to stay as well. 20 COMMISSIONER COX: I see. Thank you. Thank you. 21 CHAIRMAN DIXON: Does any other Commissioner have a 22 question of Mr. Cirillo or Colonel Beyer or anyone regarding</p>	<p style="text-align: right;">Page 90</p> <p>1 with respect to Carswell is adopted unanimously. 2 COMMISSIONER STEELE: Mr. Chairman, I'd like to 3 entertain another motion, please. 4 CHAIRMAN DIXON: The Chair recognizes Commissioner 5 Steele for a motion. 6 M O T I O N 7 COMMISSIONER STEELE: I move that Homestead Air 8 Reserve Station Florida, currently on the list of base is 9 recommended by the Secretary of Defense for realignment be 10 considered by the Commission for closure or to increase the 11 extent of the realignment. 12 CHAIRMAN DIXON: Is there a second to the motion 13 made by the Distinguished Commissioner? 14 COMMISSIONER CORNELLA: Mr. Chairman, I second that 15 motion. 16 COMMISSIONER COX: I'm sorry, Mr. Chairman. Could 17 I ask a question on this motion of the staff? 18 CHAIRMAN DIXON: Of course. Yes. It's been 19 seconded by Commissioner Cox -- pardon me, by Commissioner 20 Cornella, and Commissioner Cox is recognized for a question 21 on Homestead. 22 COMMISSIONER COX: I wonder if you might just</p>

<p style="text-align: right;">Page 97</p> <p>1 with what we have right now that these are the correct 2 figures. 3 What they did, by the way, is they used the base 4 operate cost for one of the bases, and they used that same 5 base operating cost, the 5.7 million shown, for the three 6 bases erroneously. It was just an hour. Now they have the 7 right operating costs. 8 COMMISSIONER KLING: Those things do happen. 9 CHAIRMAN DIXON: Thank you. Are there any other 10 Commissioners who care to ask questions of Mr. Cirillo before 11 the Chair entertains a motion? 12 COMMISSIONER COX: I do. 13 CHAIRMAN DIXON: Commissioner Cox. 14 COMMISSIONER COX: Mr. Cirillo, the recommendation 15 is to close Pittsburgh, and we know at least the numbers 16 problems with that. This is not a recommendation to move it 17 somewhere else. We would literally be closing an Air Reserve 18 station? 19 MR. CIRILLO: That's correct. We'd close the Air 20 Reserve station, do away with the unit, but the assets, the 21 C-130 assets, are distributed elsewhere. 22 COMMISSIONER COX: And has the staff looked at</p>	<p style="text-align: right;">Page 100</p> <p>1 the list of bases to be considered by the Commission for 2 closure or realignment as a proposed change to the list of 3 recommendations submitted by the Secretary of Defense so we 4 may have a fair and equitable process. 5 CHAIRMAN DIXON: I thank the Commissioner for that 6 motion, and is there a second to that motion? 7 COMMISSIONER KLING: Mr. Chairman, I'd second 8 Commissioner Davis' motion, and I would like to also comment 9 that his point that he made in presenting the motion I 10 certainly agree with. 11 CHAIRMAN DIXON: It has been moved and seconded by 12 Commissioners Davis and Kling with respect to the Air Force 13 Reserve bases. Are there any further comments before the 14 counsel for the Commission calls the roll? 15 COMMISSIONER STEELE: Mr. Chairman. 16 CHAIRMAN DIXON: Commissioner Steele. 17 COMMISSIONER STEELE: A brief comment. I concur 18 with my colleagues. The flip side -- I'll speak for myself, 19 but I'm probably speaking for others. If I didn't move to 20 look at the category without any clear discriminators, I 21 would feel like I was making a premature decision, which 22 would be, perhaps, more unfair to communities. So that's</p>
<p style="text-align: right;">Page 98</p> <p>1 whether this is needed by the force structure capacity needs? 2 Is there an excess capacity of Air Reserves? 3 MR. CIRILLO: I'll turn it over to Mr. DiCamillo. 4 MR. DiCAMILLO: Yes. In his opening remarks, 5 Mr. Cirillo commented that there were two, two Reserve 6 Tactical Airlift bases excess to the current capacity or 7 force structure. 8 COMMISSIONER COX: So in addition to looking at the 9 one that the Air Force has recommended, it's possible that we 10 could look at two, given the force structure? 11 MR. DiCAMILLO: Yes, ma'am. 12 COMMISSIONER COX: Thank you. 13 CHAIRMAN DIXON: Are there any further questions by 14 any Commissioner? Commissioner Steele. 15 COMMISSIONER STEELE: Yes. I was wondering, when 16 you looked at the potential comparisons that we've asked you 17 to look at, do you see any particular discriminators that 18 should incline us to take an extra look at a particular 19 reserve unit or not look at a particular reserve unit, or is 20 it very difficult to discriminate within the category without 21 really given it a closer look? 22 MR. CIRILLO: They're all excellent units. I just</p>	<p style="text-align: right;">Page 101</p> <p>1 driving me. That's all, sir. 2 CHAIRMAN DIXON: I thank the Commissioner for her 3 excellent comment. Are there any further comments by any 4 Commissioners before counsel calls the roll? 5 (No response.) 6 CHAIRMAN DIXON: Counsel will call the roll. 7 MS. CREEDON: Commissioner Davis. 8 COMMISSIONER DAVIS: Aye. 9 MS. CREEDON: Commissioner Kling. 10 COMMISSIONER KLING: Aye. 11 MS. CREEDON: Commissioner Montoya. 12 COMMISSIONER MONTOYA: Aye. 13 MS. CREEDON: Commissioner Robles. 14 COMMISSIONER ROBLES: Aye. 15 MS. CREEDON: Commissioner Steele. 16 COMMISSIONER STEELE: Aye. 17 MS. CREEDON: Commissioner Cox. 18 COMMISSIONER COX: Aye. 19 MS. CREEDON: Commissioner Cornella. 20 COMMISSIONER CORNELLA: Aye. 21 MS. CREEDON: Mr. Chairman, as you had indicated in 22 your statement, you are recused from this vote?</p>
<p style="text-align: right;">Page 99</p> <p>1 I would refer you to the cost benefit. That was what the 2 decision was based on. 3 COMMISSIONER STEELE: Okay. Thank you. 4 MR. CIRILLO: They're all excellent units. 5 COMMISSIONER STEELE: That's all, Mr. Chairman. 6 CHAIRMAN DIXON: Thank you, Commissioner Steele. 7 The Chair will entertain a motion with respect to this 8 question. 9 COMMISSIONER DAVIS: Sir, I would request to be 10 recognized for a motion. 11 CHAIRMAN DIXON: The Chair recognizes Commissioner 12 Davis with respect to Air Force Reserve bases. 13 M O T I O N 14 COMMISSIONER DAVIS: On the surface, this looks 15 like a reasonably simple process, but because of some data 16 problems and previous BRAC actions, I must apologize to all 17 the communities I'm going to involve in my motion. But I 18 must move that the General Mitchell International Airport Air 19 Reserve Station, Wisconsin; Minneapolis-St. Paul IAP, Air 20 Reserve Station Minnesota; Niagara Falls IAP, Air Reserve 21 Station New York; O'Hare IAP Air Reserve Station Illinois and 22 Youngstown, Warren MPT Air Reserve Station Ohio be added to</p>	<p style="text-align: right;">Page 102</p> <p>1 CHAIRMAN DIXON: That is correct Counsel. The 2 Chair recuses himself for the reasons already stated. 3 MS. CREEDON: So Mr. Chairman, the votes on this 4 are 7 eyes and 0 nays. 5 CHAIRMAN DIXON: And the motion is adopted. 6 Mr. Cirillo, have you concluded your work on behalf of the 7 Air Force? 8 MR. CIRILLO: I have, Mr. Chairman. 9 CHAIRMAN DIXON: We are indebted to you for an 10 excellent report, sir. 11 MR. CIRILLO: Thank you, Mr. Chairman. 12 MR. LYLES: Mr. Chairman, the next briefing will 13 focus on Navy issues. Alex Yellin, the Navy team chief on 14 the Commission's Review and Analysis staff will present the 15 briefing on Navy issue. 16 CHAIRMAN DIXON: Mr. Yellin, are you prepared to 17 make a presentation with respect to the Navy categories? 18 MR. YELLIN: Yes, sir. 19 CHAIRMAN DIXON: Have you any other colleagues 20 there but Mr. Reedy? Are you the two that will be making 21 this presentation? 22 MR. YELLIN: We have four others.</p>

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1 activities. They're all their own air stations.
 2 COMMISSIONER COX: But there are still activities
 3 there that we'd have to --
 4 MR. YELLIN: There are tenant activities that would
 5 be affected at all of these locations. There are -- as far
 6 as South Weymouth, there are some Naval and Marine Corps
 7 Reserve facilities that are going to be relocated.
 8 If you recall, Naval Air Station South Weymouth was
 9 recommended by the Navy for closure in '93. That was
 10 rejected by the Commission in '93, and as part of that
 11 rejection, we relocated several reserve centers, small
 12 facilities, to facilities on the Naval Air Station as part of
 13 the '93 recommendation.
 14 COMMISSIONER COX: And I'm sorry. Recommendation
 15 that Weymouth Reserve Station move to Brunswick, how far away
 16 is that?
 17 MR. YELLIN: I'll ask Doyle Reedy to answer that.
 18 CHAIRMAN DIXON: Mr. Reedy.
 19 MR. REEDY: 150 miles north of Boston is Brunswick,
 20 Maine.
 21 COMMISSIONER COX: And Mr. Reedy, you're an expert
 22 in this area. Is it --

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1 MR. REEDY: I wouldn't say that.
 2 COMMISSIONER COX: -- likely at 150 miles that the
 3 reservists currently participate at Weymouth at least would
 4 have the option to continue to participate in Brunswick, or
 5 is that just too far.
 6 MR. REEDY: No. I think about 46 percent of the
 7 reservists live within 100 miles of Brunswick, as I recall.
 8 COMMISSIONER COX: I see.
 9 MR. YELLIN: I can also make a comment in general
 10 that as reserve billets change in some cases, and areas are
 11 reduced and some are increased people will move a lot to --
 12 150 miles is certainly not as close if you live in Boston to
 13 go to South Weymouth, but it is a commuting distance to it.
 14 COMMISSIONER COX: Doable.
 15 MR. YELLIN: One of the problems we had, as you
 16 recall, Commissioner, in '93 is that some of the units from
 17 Weymouth were moved extensive distances, which really would
 18 prohibit even a reasonable commute to the new location.
 19 COMMISSIONER COX: In any ways, we're not looking
 20 at closing -- we're not looking at getting rid of the unit;
 21 we're looking at moving it?
 22 MR. YELLIN: Yes.

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1 COMMISSIONER COX: Right. And I'm sorry. Just to
 2 go back and make sure I understand, Atlanta is a tenant of
 3 Dobbins?
 4 MR. YELLIN: Yes, it is. It's a tenant.
 5 COMMISSIONER COX: Have there been any proposals to
 6 close Dobbins or --
 7 MR. YELLIN: I'm not aware of any.
 8 COMMISSIONER COX: -- any other DOD recommendations
 9 that would do that or remove assets from Dobbins?
 10 MR. YELLIN: No. In fact, the recommendation that
 11 this COBRA is based upon would relocate C-9 aircraft from
 12 Atlanta into space available, potential space available at
 13 Dobbins. So those units would actually stay right there at
 14 the air station. Those units, then, would become tenants
 15 directly on Dobbins Air Reserve Base.
 16 COMMISSIONER COX: I see.
 17 CHAIRMAN DIXON: Are you satisfied, Commissioner?
 18 COMMISSIONER COX: Yes. Thank you.
 19 CHAIRMAN DIXON: Is there any further questioning
 20 of Mr. Yellin?
 21 COMMISSIONER CORNELLA: Mr. Chairman.
 22 CHAIRMAN DIXON: Commissioner Cornella.

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1 COMMISSIONER CORNELLA: Even though that is a
 2 tenant on that installation, closure of this activity would
 3 result in an annual savings of \$22 million a year; is that
 4 correct?
 5 MR. YELLIN: Yes, sir. That's the Navy's COBRA
 6 that was provided to us.
 7 COMMISSIONER CORNELLA: Okay. Thank you.
 8 MR. YELLIN: And the basis --
 9 COMMISSIONER CORNELLA: That's all I needed. Thank
 10 you.
 11 MR. YELLIN: Yes.
 12 CHAIRMAN DIXON: Is there any other questioning of
 13 Mr. Yellin?
 14 COMMISSIONER ROBLES: Mr. Chairman.
 15 CHAIRMAN DIXON: Commissioner Robles.
 16 COMMISSIONER ROBLES: I need to understand this
 17 demographically risk issue. Let me get this right in any
 18 simple soldier terminology. Atlanta, Naval Air Station
 19 Atlanta, was rated low in military value by the Navy's
 20 internal mechanism?
 21 MR. YELLIN: Yes, sir.
 22 COMMISSIONER ROBLES: And then the Naval Air

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1 Reserve said, "Woah, time out. If you do that, if you rate
 2 it so low and you close it, we're going to have a problem
 3 from a demographics point of view for recruiting?"
 4 MR. YELLIN: Yes, sir.
 5 COMMISSIONER ROBLES: Did the Navy go back and
 6 change the military value of Atlanta after that?
 7 MR. YELLIN: No, they did not.
 8 COMMISSIONER ROBLES: So they said noted, right?
 9 MR. YELLIN: Yes, sir. It was noted as a part of
 10 their deliberations after the assessment was done of military
 11 value and capacity analysis.
 12 COMMISSIONER ROBLES: So obviously, since the Navy
 13 did not change its military value even after an objection by
 14 the Naval Reserve, the Navy leadership still felt that from a
 15 military value ranking point of view it still belonged there?
 16 MR. YELLIN: Yes, sir. The military value grade
 17 was based on a series of very specific questions, and the
 18 questions related on demographics to the percentage of
 19 current authorized billets that are filled at a specific
 20 period of time, and that's the way the Navy graded them.
 21 They did not change that during their analysis.
 22 COMMISSIONER ROBLES: And the reason I'm asking

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1 that question is because I visited the South Weymouth Naval
 2 Air facility, and one of the concerns from the local
 3 community and from the folks who testified was that in fact
 4 it was the lowest ranked of the Reserve Air Stations, and
 5 then all of a sudden it was taken off the list, and they were
 6 added to do another realignment with an active base.
 7 And they were trying to question why that happened,
 8 and they never appeared to get a satisfactory answer. Do we
 9 have a more satisfactory answer than noted?
 10 MR. YELLIN: The Navy's documents to us stated that
 11 when they looked at that category, at the naval Air Reserve
 12 category, they looked at places where units could go, and
 13 they determined that Naval Air Station Brunswick, which had
 14 been discussed as a potential closure within its category,
 15 had excess facilities.
 16 And because it was within a commuting distance of
 17 Boston, they felt that it could absorb the squadrons from
 18 Weymouth. The Navy leadership determined that they wanted to
 19 have an active duty air station located north of the Norfolk
 20 area in the Northeastern part of the United States.
 21 Brunswick was the only full-service facility
 22 available, and so that's the description given to us about

<p style="text-align: right;">Page 121</p> <p>1 two down and please put up Slide 6, please. 2 Slide 6 is a presentation of the maximum potential 3 capacity for each of the individual Navy shipyards and the 4 ship repair facility at Guam in the year 2001, based on Navy 5 certified data. The light bar -- light portion of the bar is 6 the conventional non-nuclear capacity. The shaded portion of 7 the bar is the nuclear capacity. Please keep up Slide 6 and 8 put up Slide 7. 9 Slide 7 is a presentation of the excess nuclear 10 shipyard capacity for the Navy shipyards in 2001. This is 11 also based on certified data and based on the current plan 12 workload for the Naval shipyards. Each of these sets of bars 13 -- in fact, again, the white bar is for the non-nuclear 14 capacity, the shaded bar is for the nuclear capacity. 15 Each of these pairs of bars are for different sets 16 of scenarios. The first two bars indicate the present 17 condition prior to the currently proposed recommendations. 18 It indicates that the nuclear excess capacity is 37 percent. 19 If you go to the second set of bars, that is the current 20 Defense Department proposal, which is for the closure of Long 21 Beach and Guam. 22 Since Guam and Long Beach do not have nuclear</p>	<p style="text-align: right;">Page 124</p> <p>1 based on the current planned mix of workload between the 2 public and private sectors for conventional non-nuclear work. 3 The Navy proposal, in essence, directs work that would have 4 been done at Long Beach to the private sector on the west 5 coast. 6 The Navy, however, has stated that they do not want 7 to utilize and facilitate private shipyards which are on the 8 east coast which -- to do 688 Class submarine refuelings. 9 The staff has reviewed past actions of the Navy in 10 relationship to their work done in private shipyards on the 11 east coast, and the Navy has recently refueled the 12 Enterprise, the carrier Enterprise, at Newport News Naval 13 Shipyard and in the past has refueled submarines of different 14 classes than the 688 Class, but they have refueled attack 15 submarines in the private sector as recently as 1985. 16 We've had -- Staff and some of the Commissioners 17 have had recent discussions with the Navy about the attack 18 submarine future of the Navy. The Navy has indicated that 19 because there are a number of refuelings currently planned 20 for 699 Class attack submarines, particularly in the years 21 2000 to 2005, that they've indicated that that requires them 22 to retain the capacity to do that at Portsmouth.</p>
<p style="text-align: right;">Page 122</p> <p>1 capacity, you have not eliminated any nuclear capacity. So 2 the excess capacity for nuclear work is the same, 37 percent. 3 However, the conventional non-nuclear capacity is reduced 4 below zero excess capacity which is the dark solid line 5 across the middle at the zero line on the table. 6 In essence, what the Navy is saying, based on their 7 planned workload in 2001, currently planned, this creates a 8 deficit of conventional non-nuclear capacity. The Navy's 9 proposal indicates that this would be performed in the 10 private sector. The other bars across, pairs of bars, 11 indicate various alternatives. For example, the third set of 12 bars would add Portsmouth to Long Beach and Guam closures. 13 Portsmouth includes -- has conventional, some 14 conventional capacity and a significant portion of nuclear 15 capacity. That reduces the nuclear excess capacity to 19 16 percent and further adds -- adds a slight bit more to the 17 deficit on the conventional, non-nuclear capacity. The other 18 two bars indicate other alternatives for that. 19 If we could leave up Slide 7 and put up Slide 8. 20 Slide 8 is the presentation of the Navy's COBRA analysis for 21 the potential closure of Portsmouth Naval Shipyard. As you 22 can see, it has one-time costs of \$100 million, annual</p>	<p style="text-align: right;">Page 125</p> <p>1 They have indicated that there are insufficient 2 refueling facilitated dry docks, that's dry docks that are 3 ready to use for 688 refueling, there are insufficient ones 4 available based on their current planning at other shipyards 5 in the Navy to do this work without putting a tremendous 6 stress on the schedule for this workload. 7 The Navy has indicated to us that if Portsmouth 8 were closed to maintain their current planned submarine 9 refueling schedule, they would have to schedule the dry docks 10 that are currently -- either currently facilitated or plan 11 for facilitization for 688 refuelings, that would be -- they 12 would have to schedule them in what they characterize as a 13 heel-toe scheduling arrangement which allows them no schedule 14 slippage of any of the refuelings that they would then delay, 15 significantly delay the refueling of follow-on, on 16 submarines. 17 We have also asked the Navy for information about 18 what other dry docks are in the public shipyards, in the Navy 19 shipyards that are currently being used for things such as 20 defuelings or inactivations of 688 submarines and, also -- or 21 could be utilized for potential refuelings, and there are 22 additional dry docks available for that purpose that could be</p>
<p style="text-align: right;">Page 123</p> <p>1 savings of almost \$150 million, and although we don't have it 2 on the chart, the net present value for this recommendation 3 is about \$2.3 billion. 4 We also note that like the other industrial 5 facilities we've looked at, there are a lot of personnel 6 eliminations and a 5.2 percent, based on our estimate, staff 7 estimate, using the DOD model, a 5.2 percent estimate of 8 economic impact in the community. 9 If you can leave up Slide 8 and put up Slide 9. 10 There are a number of issues that the staff would like to 11 present to you, related to the Naval Shipyard at Portsmouth 12 as a potential addition to our list. One is that the current 13 Navy and Defense Department recommendations retained 37 14 percent excess nuclear capacity. That has been presented to 15 us by the Navy, this is Navy information. The Navy has 16 stated very straightforwardly that it's their, in their 17 judgement that this is an excess capacity that they desire to 18 retain. 19 The second issue is -- relates to the review of 20 private sector capabilities and capacity on the west coast 21 and the east coast. On the west coast as we've noted to you 22 before, the proposed closure of Long Beach creates a deficit</p>	<p style="text-align: right;">Page 126</p> <p>1 facilitated but the Navy has been very explicit with us that 2 they currently have no plans and do not want to have to 3 facilitate additional dry docks and move that workload, if 4 Portsmouth is closed. 5 Another issue that has been brought up is that 6 there are a number -- in fact, I think the number is 14, 688 7 Class submarines that are planned for inactivation. The 8 current force structure levels and the plans for new 9 submarine construction indicate that they do not need 10 currently to refuel those, that they will inactivate them. 11 The Navy has indicated that they would like to have 12 the alternative in order to maintain or increase force 13 structure levels of 688 or attack submarines, that they would 14 like to have the option to refuel some of those rather than 15 inactivate them depending on the uncertainties of other parts 16 of their submarine future, and that would require, then, 17 additional capacity to do refuelings and their concern that 18 if Portsmouth is not available to do that, that will limit 19 their options in that area. 20 Are there any questions about Portsmouth? 21 CHAIRMAN DIXON: Are there any questions of Mr. 22 Yellin with respect to the Navy Shipyards question. Mr.</p>

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1 COMMISSIONER COX: I just want to make sure I
2 understand your capacity chart and then the Navy's statement.
3 Your Chart 7 --
4 MR. YELLIN: Let's go back to that, please.
5 CHAIRMAN DIXON: Chart 7, please.
6 COMMISSIONER COX: It shows as you all have
7 mentioned that even if you close -- take the DOD proposal and
8 add Portsmouth as a closure, that we still end up with
9 roughly 19 percent excess capacity in the public yards,
10 right, this is not counting the private yards?
11 MR. YELLIN: Yes. That's based on the 2001
12 projected workload.
13 COMMISSIONER COX: And the schedules that are
14 already in place to the extent we have them for various
15 repairs, et cetera?
16 MR. YELLIN: The schedules that were used as a
17 basis for the certified data that the Navy used in their
18 analysis for this round of closures.
19 COMMISSIONER COX: Right.
20 MR. YELLIN: Those schedules are constantly under
21 review and there is some change that is happening in those,
22 but typically what's happening is, as budgets go down,

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1 workload has slipped to the right.
2 COMMISSIONER COX: Stretched out. And, really,
3 unrelated to my question, but that particular graph also
4 shows that we would actually have a deficit in the public
5 yards, not in the private yards, conventional. Could you
6 just handle the conventional in this 19 percent excess
7 nuclear capacity or does that not include that?
8 MR. YELLIN: There is some potential for doing
9 conventional work in the capacity at a shipyard that is
10 identified now for nuclear. Yes, there is, that's right.
11 COMMISSIONER COX: And at Portsmouth, is it capable
12 of handling some of this excess capacity?
13 MR. YELLIN: Portsmouth has the capability to do
14 conventional work, the size of their dry docks limit --
15 COMMISSIONER COX: They're small?
16 MR. YELLIN: They're small, they're really set up
17 for submarines. My understanding is that -- Larry, correct
18 me if I'm wrong -- that they can put a frigate into their dry
19 dock, but they cannot put anything bigger than that in for a
20 dry docking overhaul, something that requires --
21 COMMISSIONER COX: Some of the larger conventional
22 ships wouldn't be able to go to Portsmouth?

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1 MR. YELLIN: They would not -- no, they cannot be
2 done there.
3 COMMISSIONER COX: Now, the Navy says, despite your
4 chart, that they will have insufficient refueling or at least
5 will be so close to the edge that they won't -- they would be
6 concerned about closing Portsmouth. They're basing that,
7 though, on a different year? Your chart is showing 2001 and
8 they're looking out further from that to 2005?
9 MR. YELLIN: Yes. They are looking out through the
10 period where they have the bulk of the refuelings and
11 inactivations of the 688 Class submarines.
12 COMMISSIONER COX: And do we have a way to do an
13 independent analysis of that, is that scheduling --
14 MR. YELLIN: We have their plans by year for that
15 workload.
16 MR. JACKSON: For the period beyond 2001, however,
17 we do not have any data at present. We have requested --
18 COMMISSIONER COX: We don't?
19 MR. JACKSON: We have requested such data, but we
20 don't have it.
21 COMMISSIONER COX: I see. So right now we couldn't
22 say -- we're not saying that there would be 19 percent excess

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1 capacity in 2005, simply in 2001?
2 MR. YELLIN: That's right. This is based on the
3 limit of the certified data analysis for this round of
4 closures was 2001.
5 COMMISSIONER COX: Mr. Jackson, is there more
6 available? When you say, "We've requested it," do we expect
7 to get better information should we add this to the list on
8 this period, 2001 to 2005, or is that --
9 MR. JACKSON: The period 2001, the reason that is
10 chosen is that's kind of the out year to which NAVSEA is
11 planning and roughly scheduling in work. Beyond that there
12 is, obviously, some planning that goes on, particularly with
13 regard to the 688s. And we have requested the dry dock
14 schedules and an indication from -- or rather the depiction
15 from Naval reactors of exactly what the schedule -- the dry
16 dock schedule, the docking schedule will be for the 688 Class
17 from basically 1997 through 2005.
18 COMMISSIONER COX: Okay. Thank you.
19 CHAIRMAN DIXON: I thank you, Commissioner Cox.
20 Commissioner Cornella?
21 COMMISSIONER CORNELLA: We would have 19 percent
22 excess capacity if Portsmouth was closed through Fiscal Year

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1 2001. We would be able to refuel the subs that are
2 scheduled; is that correct?
3 MR. YELLIN: Yes, sir.
4 COMMISSIONER CORNELLA: Now, being concerned about
5 a surge capacity or a decision to refuel more subs than would
6 be scheduled, if they were being refueled, they would not be
7 defueled, right?
8 MR. YELLIN: Yes, sir.
9 COMMISSIONER CORNELLA: So you've got a certain
10 number of defueling docks that are tied up?
11 MR. YELLIN: Yes, sir.
12 COMMISSIONER CORNELLA: What does it take to
13 facilitate a defueling dock so you can refuel?
14 MR. JACKSON: Not -- this is Mr. Jackson -- not a
15 great deal. There is a little more investment that's
16 required. There is some training that is required. There is
17 some training equipments that are required. However, the
18 expenditure in terms of dollars to effect such a conversion
19 or an increase in capability would not be great.
20 MR. CORNELLA: Thank you.
21 CHAIRMAN DIXON: Are there any further questions by
22 any commissioner for Mr. Yellin, Mr. Reedy or Mr. Jackson?

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1 (No response.)
2 CHAIRMAN DIXON: Is there any motion to be made by
3 any commissioner with respect to this excellent presentation
4 by these distinguished people?
5 MR. KLING: Mr. Chairman.
6 CHAIRMAN DIXON: Commissioner Kling?
7 M O T I O N
8 COMMISSIONER KLING: This is a difficult one,
9 needless to say, however, based on the information that Mr.
10 Yellin and his staff has presented here today, I would move
11 that the Portsmouth Naval Shipyard, Kittery, Maine, be added
12 to the list of bases to be considered by the Commission for
13 closure, realignment as a proposed change to the list of
14 recommendations submitted by the Secretary of Defense.
15 CHAIRMAN DIXON: Is there a second to the motion
16 put by Commissioner Kling?
17 COMMISSIONER CORNELLA: Mr. Chairman.
18 CHAIRMAN DIXON: Commissioner Cornella?
19 COMMISSIONER CORNELLA: I second that motion.
20 CHAIRMAN DIXON: Commissioner Kling has moved and
21 Commissioner Cornella has seconded a motion to put Portsmouth
22 Naval Shipyard, Kittery, Maine, on the list. Are there any

Base Realignment and Closure

<p style="text-align: right;">Page 145</p> <p>1 Mr. Yellin. 2 MR. YELLIN: Yes, sir. Please put up Slide 12; and 3 you can take down 10 and 11. 4 The next of the five bases that were removed for 5 job loss reasons is the Naval Warfare Assessment Division in 6 Corona, California. This is a Navy technical center and in 7 the Navy's analysis, when they did their reviews of technical 8 centers to come up with potential closures, this facility was 9 identified as a potential closure in all of the scenario runs 10 for that category. 11 The proposal involves closing the facility and 12 redirecting its workload to three sites: Navy Post Grad 13 School in Monterey; the Naval Air Warfare Center at China 14 Lake; and the Naval Surface Warfare Center in Crane, Indiana, 15 which do similar functions to the work done at Corona. 16 The COBRA is listed here. As you note, the one- 17 time costs of \$76 million do include a significant amount of 18 construction. That's the reason why that is a three year 19 payback, rather than an immediate one as some of the others 20 we've looked at. However, the annual savings of \$21 million 21 that are shown in the Navy's COBRA. 22 Go the next, Slide 13, please. Supervisor of</p>	<p style="text-align: right;">Page 148</p> <p>1 Sound area, near Bangor and Silverdale, Washington. And they 2 also have this one in San Bruno and San Francisco. 3 In '93 the Navy came back to the Commission and 4 requested a realignment of what was called western division 5 at that time, now it's called engineering field activity 6 west, to realign that and to reduce its mission down to being 7 primarily when the Navy bases close there, to be primarily a 8 base closure support office with a much reduced mission and 9 staffing. 10 This is a follow-on step to that, which would be 11 for the actual closure of the command in San Bruno, in the 12 San Francisco area. However, there would be people that 13 would require to be in the area to support the direct -- and 14 this is only a small number of people -- to support the 15 actual actions involved in implementing the base closures. 16 They would remain there, but they would become then a branch 17 office of the southwestern division in San Diego. And this 18 is the COBRA results for that. 19 COMMISSIONER COX: Mr. Yellin, this is below 20 threshold, as well? 21 MR. YELLIN: Yes, it is. 22 COMMISSIONER COX: Thank you.</p>
<p style="text-align: right;">Page 146</p> <p>1 shipbuilding at Long Beach is proposed as a closure by the 2 Navy. The Navy secretary removed the SUPSHIP's office in the 3 San Francisco area, which had been identified by the Navy's 4 base closure group as a potential closure. 5 The missions of SUPSHIP's offices are to contract 6 and manage the construction and repair work on Navy ships 7 that are located in the geographic area surrounding the 8 SUPSHIP's office -- work that's done by the private sector. 9 The reason why Long Beach is proposed for closure is that the 10 Naval Station at Long Beach has been closed and the ships are 11 leaving the Long Beach area. 12 The Navy also closed most of their ship locations 13 in the San Francisco Bay area and, as a result, the workload 14 for this office is dramatically declining. And as you can 15 see there are only 37 -- the projection is that there would 16 only be 37 employees left there. And that's our 17 understanding of the reasons why that was proposed as a 18 closure. 19 Any questions? 20 CHAIRMAN DIXON: Commissioner Cox. 21 COMMISSIONER COX: Mr. Yellin, on that one, is this 22 37 people left, is this what we would call a below threshold</p>	<p style="text-align: right;">Page 149</p> <p>1 MR. YELLIN: If you can put up Slide 15, please. 2 The final base in this category is public works center, Guam. 3 Public work centers are set up -- and, again, I should 4 probably defer to Commission Montoya, but I'll give it a shot 5 for the description here -- public work centers are set up in 6 areas where you have multiple facilities, multiple Navy 7 facilities or Marine Corps or even other facilities like Air 8 Force on Guam, where there are separate public works 9 departments. 10 And it's advantageous, in order to save on 11 overhead, to minimize multiple vehicle maintenance 12 facilities, for example, to set up a centralized command to 13 consolidate these activities in an area. And that had been 14 done on Guam, and the public work center at Guam provides 15 this support to all the activities on Guam. 16 However, the other recommendations that have been 17 presented to us by the Navy this year would consolidate the 18 Navy activities on Guam under an umbrella command, Naval 19 Activities/Guam. Typically, what would happen in this 20 circumstance would be that instead of maintaining a separate 21 command structure at a public works center, you would 22 eliminate that command structure, save a few jobs and create</p>
<p style="text-align: right;">Page 147</p> <p>1 recommendation? 2 MR. YELLIN: Yes. 3 COMMISSIONER COX: And my understanding of what 4 that means is that the Defense Department could do that with 5 or without us, if they wanted to move these people they 6 could -- 7 MR. YELLIN: That's our understanding, too, that 8 the Navy Department could close this facility without Base 9 Closure actions. 10 COMMISSIONER COX: Thank you. 11 MR. YELLIN: Go to Slide 14, please. Engineering 12 field activity west in San Bruno, that's in the San Francisco 13 area. Engineering field divisions -- and maybe I should 14 defer to Commissioner Montoya -- but engineering field 15 divisions are responsible for providing facility engineering 16 and facility management expertise and support to commands. 17 And the Naval Facilities Engineering Command has 18 attempted to locate these support centers, these divisions 19 and activities, in locations where there are significant 20 fleet activities. On the West Coast the Navy has an 21 activity, their primary one is in San Diego with their fleet 22 concentration there. They also have a location in the Puget</p>	<p style="text-align: right;">Page 150</p> <p>1 then a public works department that would be an element of 2 the umbrella command and the Naval activities command. 3 And that was the initial plan of the Navy. And as 4 you can see, 558 billets within the public works center are 5 being eliminated based on workload reductions in Guam; 676 6 billets remain at the public works center. We do not have 7 the exact number, but it's a minimal number of those would be 8 eliminated and saved if the public works center were closed. 9 We do not have a COBRA analysis from the Navy on 10 that. Most of the people at public works center/Guam would 11 stay doing the same work they're doing now, the missions 12 would stay; they would then be working instead of for the 13 public works center they would be working for Naval 14 activities/Guam. 15 One of the elements of the public works center's 16 responsibilities they control and have on their books all of 17 the family housing on Guam. And that has been an issue that 18 I know came up during the Commissioner visits to Guam, there 19 were some community concerns about the Navy's retention of 20 particularly one housing area at Naval Air Station/Agana 21 after that facility was closed. And those houses are part of 22 the public works centers facilities.</p>

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1 CHAIRMAN DIXON: Are there any questions of Mr.
 2 Yellin on this fine presentation before we entertain motions?
 3 COMMISSIONER STEELE: Mr. Chairman.
 4 CHAIRMAN DIXON: Commissioner Steele.
 5 COMMISSIONER STEELE: I just have a brief comment
 6 regarding the Guam initiative. When Mr. Cornella and I were
 7 there he mentioned -- in discussions with the citizens of
 8 Guam there was concern over this housing issue and
 9 Commissioner Cornella had brought that up subsequently in a
 10 meeting with the Navy that I also attended, and we haven't
 11 received a response yet from the Navy regarding that housing.
 12 So just looking at that area, the only way that we
 13 could move forward, should that be feasible, would be to add
 14 this. And I just wanted to clarify that is the case,
 15 correct?
 16 MR. YELLIN: Yes, that's right.
 17 COMMISSIONER STEELE: Okay. Thank you.
 18 CHAIRMAN DIXON: I thank you, Commissioner Steele.
 19 Are there any questions of Mr. Yellin? Commissioner Cox.
 20 COMMISSIONER COX: Maybe Mr. Lyles or Mr. Borden
 21 would answer these -- it's not quite in the Navy area. The
 22 Chairman indicated that when we looked at our review we not

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1 the installations in the United States you're probably
 2 talking 3,000 or 4,000; maybe as high as 5,000.
 3 So, no, we have not, in any stretch of the
 4 imagination, looked at all of the installations in the United
 5 States. But we do look at many activities. In fact, many of
 6 your reserve activities are below threshold.
 7 xx
 8 COMMISSIONER COX: All right. And, in fact, we've
 9 looked at any below threshold facility, or opportunity, or
 10 activity where the Department of Defense has recommended it
 11 to us, even though they didn't have to. Where they've taken
 12 the position that they would like us to look at it because it
 13 gives them an independent review, because, for a variety of
 14 reasons, the DOD has recommended that we look at it -- we
 15 have looked at all of those -- and will continue to, I
 16 assume.
 17 MR. BORDEN: Yes, yes -- a number of those that
 18 we -- I think we've made somewhere around 50 base visits.
 19 And those were generally those that would -- that need some
 20 threshold, not necessarily the threshold that's in the
 21 statute.
 22 COMMISSIONER COX: I see -- so, it's our policy

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1 only looked at the DOD recommendations, but that you guys, at
 2 least -- if not us, personally -- have considered every base
 3 in the United States as a potential for an add to this list.
 4 I wonder if you could tell me whether we have
 5 considered every base that's below threshold, or did we just
 6 look at above threshold bases?
 7 MR. BORDEN: We have not looked at all of the below
 8 threshold activities in the United States.
 9 COMMISSIONER COX: Have we looked at any below
 10 threshold activity that wasn't recommended by the Department
 11 of Defense?
 12 MR. LYLES: Commissioner, I'd have to think on that
 13 for a while and, really, I'm not sure I could answer that
 14 without discussing with the staff. Let me just make clear
 15 that often activities on a base are below threshold. And
 16 when you look at a specific base there might a number of
 17 activities on that base, any number of which could be
 18 considered as candidates for realignment and some of those
 19 would be below threshold.
 20 Actually, I believe in some of the discussions on
 21 tactile missile maintenance I believe there were some areas
 22 that we were reviewing that might have been below threshold.

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1 that a commissioner will visit all of the below threshold
 2 bases as well?
 3 MR. LYLES: I wouldn't say that's our policy,
 4 commissioner, or our practice. We have had commissioners
 5 visit below threshold installations, where there was a high
 6 -- you know, an interest in the activity that was going on
 7 there.
 8 COMMISSIONER COX: But we haven't -- unlike with
 9 major bases, where we've committed that a commissioner will
 10 visit each major base, we haven't at least committed that we
 11 would visit every below threshold base list.
 12 MR. LYLES: That's correct.
 13 COMMISSIONER MONTOYA: Mr. Chairman?
 14 CHAIRMAN DIXON: Commissioner Montoya.
 15 COMMISSIONER MONTOYA: I believe I know where Ms.
 16 Cox is going with her questioning, and I generally support
 17 where she's headed, however, these activities, for me,
 18 represent a whole different issue. And the fact that they're
 19 put in the table of the Secretary of the Navy, and
 20 highlighted as being there, and then taken off for economic
 21 reasons -- the GAO has made an issue of them.
 22 Me being on the road, I have heard other states say

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1 So I wouldn't say we've ruled it --
 2 COMMISSIONER COX: Involved with bases that were
 3 above threshold and were being considered for other reasons?
 4 MR. LYLES: Activities, not necessarily bases.
 5 COMMISSIONER COX: Activities.
 6 MR. LYLES: So I can think of an example or two off
 7 the top of my head where we have discussed some activities
 8 that might be below threshold, but I certainly couldn't say
 9 we've looked at every activity in the United States that is
 10 below threshold.
 11 COMMISSIONER COX: How many activities in the
 12 United States do you think there are that are below
 13 threshold? Ten, 20, 100?
 14 MR. LYLES: Well, you see, any activity on a
 15 military base that you isolate could be in that category. If
 16 there is a motorpool at an installation and the Department
 17 wants to realign it, that could be considered an activity.
 18 And most motorpools probably would be below threshold.
 19 CHAIRMAN DIXON: So, thousands, hundreds?
 20 MR. LYLES: If you look at major installations,
 21 when we started the process in 1988, I believe there were
 22 somewhere around 495 major installations. If you look at all

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1 why is the Navy giving California desperate treatment for
 2 these particular activities? Why don't we get that kind of
 3 treatment? My concern -- and not to consider them -- is the
 4 fact that by not considering them, we ratify what the Navy
 5 has done, and I assure you that trying to close those bases,
 6 us taking no action at this point in time, will be tantamount
 7 to closing a post office.
 8 And I think, Mr. Chairman, you've -- all the years
 9 in public that you've been in, you know what it's like to try
 10 and close the post office, no matter how big it is in a
 11 community. And so that's my concern with these particular
 12 bases that have been identified, and when the time comes, I'm
 13 going to move to include them.
 14 COMMISSIONER COX: Let me just point out that --
 15 CHAIRMAN DIXON: Commissioner Cox --
 16 COMMISSIONER COX: -- no other state would want to
 17 have been singled out this way for Navy treatment. The truth
 18 in the matter is the only reason we would look at these bases
 19 is because the Navy singled out a below threshold base. And
 20 my -- what I was trying to get to before, is that there is no
 21 other below threshold base in the country that has been
 22 singled out by, frankly, the Navy making what GAO and others

<p style="text-align: right;">Page 157</p> <p>1 have considered to be a political issue out of a non- 2 political issue. 3 If in fact these bases should close, the Navy has 4 every ability to close them, as they do with every other 5 below threshold base. And if it weren't for the bad luck of 6 the Navy happening to notice them, and making a report -- a 7 statement in their report, which was totally unrelated to the 8 BRAC process, these folks wouldn't be singled out at all. So 9 I will be very surprised if any other state would like to be 10 treated in this manner. 11 And, you know, I don't view it as a plus for 12 California or the bases that are below threshold. It's 13 clearly been a negative. 14 CHAIRMAN DIXON: Well, I want to thank Commissioner 15 Cox, and Commissioner Montoya for so eloquently expressing 16 the different points of view on this important subject. 17 COMMISSIONER STEELE: Mr. Chairman? 18 CHAIRMAN DIXON: Is there anybody else that wants 19 to make an eloquent presentation? Commissioner Steele? 20 COMMISSIONER STEELE: I don't guarantee it will be 21 eloquent, I'm just probably throwing a wrench in the works 22 here. But, on a hole, I look at it that we've got plenty to</p>	<p style="text-align: right;">Page 160</p> <p style="text-align: center;">M O T I O N</p> <p>1 COMMISSIONER ROBLES: And I'd like to preface my 2 motion by saying I think all of us Commissioners, and 3 certainly the staff, appreciate the concept of cumulative 4 economic impact. And I applaud the Navy for being courageous 5 and getting up front and telling us right up front on the 6 first day, that they had made some decisions based on 7 cumulative impact. 8 But given that the other services did not -- or at 9 least did not appear to publicly -- the fact of the matter 10 is, to level the playing field, I believe that we need to 11 look at these activities that were excluded because of 12 cumulative economic impact, and put everybody on a more equal 13 footing. 14 So I move that the Fleet Industrial Supply Center, 15 Oakland, California; and the Naval Warfare Assessment 16 Division, Corona, California, be added to the list of bases 17 to be considered by the Commission for closure or 18 realignment, as a proposed change to the list recommendations 19 submitted by the Secretary of Defense. 20 CHAIRMAN DIXON: COMMISSIONER STEELE? 21 COMMISSIONER STEELE: I second that motion. 22</p>
<p style="text-align: right;">Page 158</p> <p>1 do. We don't need to look at anything below threshold that 2 isn't thrown in our laps. The flip side of that argument, 3 these were on the -- the original recommendations in the 4 Navy, and I think that it does make it a bit of a separate 5 category. 6 What I think we haven't addressed here that would 7 be helpful to me, and hopefully, it's very brief -- those 8 recommendations that are below threshold, looking at the 9 issue regarding those two. Maybe that would help us 10 determine how to further look or not further look at the 11 below thresholds. Do you have any comments regarding those 12 installations on the merit or lack of merit of closure -- 13 consideration for closure? 14 MR. YELLIN: Well, the supervisor ship building and 15 the engineering field activity are the two under threshold. 16 As I've indicated, the retention of them in staff's opinion 17 does not fit the typical mission requirements, or the typical 18 requirements of the Navy that would need to have a 19 superintendent of ship building in an area, or an engineering 20 field activity in an area. That -- go ahead, Admiral. 21 COMMISSIONER MONTOYA: I'm going to add to his 22 comments.</p>	<p style="text-align: right;">Page 161</p> <p>1 CHAIRMAN DIXON: It is moved by Commissioner Robles 2 and seconded by Commissioner Steele. Is there any further 3 comment upon this? Commissioner Cox. 4 COMMISSIONER COX: I just want to make sure these 5 two are above threshold, is that correct? 6 COMMISSIONER ROBLES: That is correct. They're two 7 above threshold. 8 CHAIRMAN DIXON: These two are above threshold. 9 MR. YELLIN: Yes, they are. 10 CHAIRMAN DIXON: That is correct. Commissioner 11 Cox's comment is accurate. Are there any further comments? 12 The counsel will call the roll. 13 MS. CREEDON: Commissioner Robles? 14 COMMISSIONER ROBLES: Aye. 15 MS. CREEDON: Commissioner Steele? 16 COMMISSIONER STEELE: Aye. 17 MS. CREEDON: Commissioner Cornella? 18 COMMISSIONER CORNELLA: Aye. 19 MS. CREEDON: Commissioner Cox? 20 COMMISSIONER COX: Aye. 21 MS. CREEDON: Commissioner Davis? 22 COMMISSIONER DAVIS: Aye.</p>
<p style="text-align: right;">Page 159</p> <p>1 CHAIRMAN DIXON: Commissioner Montoya. 2 COMMISSIONER MONTOYA: I was the commanding officer 3 of that activity some years ago, when it was a big activity. 4 But I think that it's also different, in that it is a 5 stand-alone command on a stand-alone, rather large complex in 6 an area of real estate that could well benefit from the 7 results of the BRAC process, if we should decide to close it. 8 So, it is a bit different than your normal under threshold 9 activities. 10 CHAIRMAN DIXON: I thank Commissioner Montoya and 11 Commissioner Steele -- your question was very eloquent, I 12 think. Are there any other questions to Mr. Yellin on this 13 important subject matter? Is there any motion for the Chair 14 to entertain, with respect to the presentation of Mr. Yellin? 15 COMMISSIONER ROBLES: Mr. Chairman, I'd like to 16 make a motion. 17 CHAIRMAN DIXON: Commissioner Robles.</p>	<p style="text-align: right;">Page 162</p> <p>1 MS. CREEDON: Commissioner Kling? 2 COMMISSIONER KLING: Aye. 3 MS. CREEDON: Commissioner Montoya? 4 COMMISSIONER MONTOYA: Aye. 5 MS. CREEDON: Mr. Chairman? 6 CHAIRMAN DIXON: Aye. 7 MS. CREEDON: Mr. Chairman, there are eight ayes 8 and no nays. 9 CHAIRMAN DIXON: That motion is adopted. Are there 10 any further motions with respect to this subject matter? 11 COMMISSIONER STEELE: I have a motion, Mr. 12 Chairman. 13 CHAIRMAN DIXON: Commissioner Steele? 14 M O T I O N 15 COMMISSIONER STEELE: I move that the Public Works 16 Center, Guam, be added to the list of bases to be considered 17 by the Commission for closure or realignment, as a proposed 18 change to the list of recommendations submitted by the 19 Secretary of Defense. 20 CHAIRMAN DIXON: Thank you, Commissioner Steele. 21 Is there a second to that motion by the distinguished 22 Commissioner?</p>

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1 COMMISSIONER ROBLES: I second the motion.
 2 CHAIRMAN DIXON: Commissioner Robles seconds that
 3 motion by Commissioner Steele. Are there any comments upon
 4 the motion by Commissioner Steele, with respect to the Public
 5 Works Center, Guam?
 6 (No response.)
 7 CHAIRMAN DIXON: Counsel, call the roll.
 8 MS. CREEDON: Commissioner Steele?
 9 COMMISSIONER STEELE: Aye.
 10 MS. CREEDON: Commissioner Cornella?
 11 COMMISSIONER CORNELLA: Aye.
 12 MS. CREEDON: Commissioner Cox?
 13 COMMISSIONER COX: I recuse myself.
 14 CHAIRMAN DIXON: Commissioner Cox recuses herself.
 15 MS. CREEDON: Commissioner Davis?
 16 COMMISSIONER DAVIS: Aye.
 17 MS. CREEDON: Commissioner Kling?
 18 COMMISSIONER KLING: Aye.
 19 MS. CREEDON: Commissioner Montoya?
 20 COMMISSIONER MONTOYA: Aye.
 21 MS. CREEDON: Commissioner Robles?
 22 COMMISSIONER ROBLES: Aye.

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1 MS. CREEDON: Mr. Chairman?
 2 CHAIRMAN DIXON: Aye.
 3 MS. CREEDON: Mr. Chairman, there are seven ayes,
 4 and one recusal, and no nays.
 5 CHAIRMAN DIXON: That motion is adopted. Are there
 6 any further motions in connection with this presentation?
 7 COMMISSIONER MONTOYA: Yes, Mr. Chairman.
 8 CHAIRMAN DIXON: Commissioner Montoya.
 9 COMMISSIONER MONTOYA: And if my motion should
 10 pass, I will volunteer to be the commissioner of the visits
 11 of these two below threshold activities.
 12 CHAIRMAN DIXON: You're a brave man, commissioner.
 13 **MOTION**
 14 COMMISSIONER MONTOYA: Especially since I said I
 15 was stationed at one of them once. Therefore, I will move
 16 that the Engineering Field Activity West Naval Facilities
 17 Engineering Command, San Bruno, California, and the
 18 Supervisory Ship Building Conversion and Repair, San
 19 Francisco, California, be added to the list of bases to be
 20 considered by the Commission for closure or realignment as a
 21 proposed changed to the list of recommendations submitted by
 22 the Secretary of Defense.

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1 CHAIRMAN DIXON: Thank you, Commissioner Montoya.
 2 Is there a second?
 3 COMMISSIONER KLING: Mr. Chairman?
 4 CHAIRMAN DIXON: Commissioner Kling?
 5 COMMISSIONER KLING: I second Admiral Montoya's
 6 motion recognizing full well that I'm going to be joining him
 7 as well, I can see, in the attendance to those locations.
 8 CHAIRMAN DIXON: It's moved, and seconded. Is
 9 there any comment by any commissioner regarding this motion?
 10 COMMISSIONER CORNELLA: Yes, Mr. Chairman.
 11 CHAIRMAN DIXON: Commissioner Cornella?
 12 COMMISSIONER CORNELLA: I would just like to say
 13 regarding the motion, that given the consideration that we
 14 received over 50 other installations under threshold for
 15 consideration during this round, I believe that is a factor
 16 and I would lend my support to this motion.
 17 CHAIRMAN DIXON: I think Commissioner Cornella for
 18 that comment. Are there any further comments?
 19 (No response.)
 20 CHAIRMAN DIXON: Counsel will call the roll.
 21 MS. CREEDON: Commissioner Montoya?
 22 COMMISSIONER MONTOYA: Aye.

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1 MS. CREEDON: Commissioner Robles?
 2 COMMISSIONER ROBLES: Aye.
 3 MS. CREEDON: Commissioner Steele?
 4 COMMISSIONER STEELE: Aye.
 5 MS. CREEDON: Commissioner Cornella?
 6 COMMISSIONER CORNELLA: Aye.
 7 MS. CREEDON: Commissioner Cox?
 8 COMMISSIONER COX: No.
 9 MS. CREEDON: Commissioner Davis?
 10 COMMISSIONER DAVIS: Aye.
 11 MS. CREEDON: Commissioner Kling?
 12 COMMISSIONER KLING: Aye.
 13 MS. CREEDON: Mr. Chairman?
 14 CHAIRMAN DIXON: Aye.
 15 MS. CREEDON: Mr. Chairman, there are seven ayes
 16 and one nay.
 17 CHAIRMAN DIXON: The motion is adopted. Mr.
 18 Yellin, we are indebted to you, sir, for the fine
 19 presentation by you and your staff.
 20 MR. YELLIN: Thank you.
 21 CHAIRMAN DIXON: The Army will be next.
 22 (A brief recess was taken.)

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1 CHAIRMAN DIXON: Ladies and gentlemen, those who
 2 are desirous of staying are welcome to stay. Those who have
 3 observed their parts of this proceeding and have no further
 4 interest, if you'd be kind enough to exit the room as quietly
 5 as possible. We thank you for accommodating everybody in
 6 that connection. Director Lyles?
 7 MR. LYLES: Mr. Chairman, Ed Brown, the chief of
 8 the commission's Army review and analysis team will present
 9 the final briefing of the day, and that one is on Army
 10 issues.
 11 MR. ED BROWN: Mr. Chairman?
 12 CHAIRMAN DIXON: We're delighted to have you, Mr.
 13 Brown.
 14 MR. ED BROWN: Thank you, Mr. Chairman. Mr.
 15 Chairman and commissioners, the Army team is pleased to
 16 provide you information on those installations to be
 17 considered as additions to the defense secretary's
 18 recommendations of March 1st. I have with me Mr. Rick Brown,
 19 and Mr. Mike Kennedy, who will assist in responding to your
 20 questions. The first chart --
 21 CHAIRMAN DIXON: Mr. Brown is no relation to you,
 22 Mr. Brown?

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1 MR. ED BROWN: He is not, Mr. Chairman.
 2 CHAIRMAN DIXON: We don't care for nepotism around
 3 here.
 4 MR. ED BROWN: The first chart shows the 14
 5 categories into which the Army divided its installations for
 6 consideration. The shaded categories have installations to
 7 be considered as additions to the defense secretary's
 8 recommendations. I have included a miscellaneous category to
 9 indicate an installation not considered by the Army, but
 10 affected by a defense agency recommendation.
 11 The cross service team has already discussed Army
 12 installations in the depot category. We will discuss those
 13 in the forts, leases, and miscellaneous categories. Chart 2,
 14 and the map on chart 3, show the Army's three port
 15 installations in the order of their relative military value,
 16 as determined by the Army. Sunny Point, North Carolina, is
 17 the sole Army terminal that plans, coordinates, and executes
 18 movement of ammunition, and other dangerous cargo.
 19 Therefore, the Army did not study it for closure,
 20 or realignment. The Army selected both Bayonne Military
 21 Ocean Terminal, and Oakland Army Base, for study, but
 22 recommended only Bayonne for closure. Oakland Army Base,

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1 California, has been recommended as a candidate for further
2 consideration.

3 Chart 4 highlights the Army's stationing strategy
4 for ports, which is to maintain the capability to project the
5 Army's power from Atlantic, Pacific, and Gulf Coasts, while
6 maintaining the capability to ship unique cargo, not allowed
7 in commercial ports. Chart 5 contains data associated with
8 DOD's recommendation to close Bayonne, and the option to
9 close Oakland.

10 It is apparent that one-time costs, steady state
11 savings, and return on investment are more attractive for
12 Oakland, than for Bayonne. The reasons cited by the Army for
13 rejecting Oakland was it's closure does not justify
14 operational risks, but, as GAO pointed out, the Army did not
15 elaborate on what those risks are. However, the Army did
16 identify the issues shown on chart 6, in this letter of May
17 8th to the commission.

18 These risks can be associated with flexibility,
19 availability, and responsiveness. In testimony before this
20 commission, the Secretary of the Army and his back-up
21 witnesses, provided the comments shown in the middle column
22 of this chart, of rationale for not recommending Oakland for

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1 closure. Staff comments are in the right column.

2 An important point to consider is that the analysis
3 that suggested delays of 3 to 17 days in arrival time, also
4 stated that the number of units, missing required delivery
5 dates, is not significant. We are prepared for your
6 questions.

7 CHAIRMAN DIXON: Are there any questions by any
8 commissioners concerning the presentation by Mr. Ed Brown?

9 COMMISSIONER COX: Mr. Chairman?

10 CHAIRMAN DIXON: Commissioner Cox.

11 COMMISSIONER COX: Mr. Brown, basically what the
12 Army has said, as I understand it, is that they have two east
13 coast ports. In any case, there are a lot of extra
14 commercial ports on the east coast. They have only one west
15 coast Army port, and there are fewer commercial ports on the
16 west coast, and, therefore, despite the numbers, for
17 strategic reasons, they believe that they would need to keep
18 one open on each coast, as they've done.

19 I wonder if you could list for us the east coast
20 ports, and the west coast ports?

21 MR. ED BROWN: I don't have a complete listing of
22 the total number of ports, Mrs. Cox. I defer to their

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1 judgment that there are more ports on the east coast
2 available to them, than those on the west coast.

3 COMMISSIONER KLING: Mr. Brown, Commissioner --
4 CHAIRMAN DIXON: Commissioner Kling.

5 COMMISSIONER KLING: I guess it's fair to say,
6 however, that when we visited --

7 COMMISSIONER COX: Bayonne.

8 COMMISSIONER KLING: -- Bayonne, I think we were
9 told, unequivocally, that the usage of the ports on the east
10 coast are filled up, and, in fact, if I remember, the
11 commercial is using part of Bayonne as well, at this time.
12 Isn't that what was correct?

13 MR. RICK BROWN: Rick Brown, Commissioner -- that
14 is correct. And that is also one of the service's
15 contentions on the west coast, is that the commercial
16 facilities are operating at near capacity.

17 COMMISSIONER KLING: So I think we're on a common
18 playing ground, is all I'm kind of saying.

19 COMMISSIONER COX: No, I -- there are certainly
20 issues that apply to both, east and west coast. In fact, I
21 don't know, but my understanding from the testimony is that
22 the military has no agreements with any commercial port on

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1 either the east or the west coast, is that correct?

2 MR. RICK BROWN: The preliminary information that
3 we have right now, Commissioner Cox, is that there are 11
4 port planning orders in existence that --

5 COMMISSIONER COX: And these are from --

6 MR. RICK BROWN: -- that cover east, gulf, and west
7 coast. I do not, at this time, have a break down of where
8 those port planning orders exist.

9 COMMISSIONER COX: Are these emergency planning
10 order?

11 MR. RICK BROWN: Commissioner, the port planning
12 orders are a nonbinding letter of intent between the military
13 traffic management command, and the commercial operators of
14 the facilities, on the orderly transfer of the port
15 facilities from a commercial cargo operation to a military
16 cargo operation in a time of declared emergency. And, if an
17 existing PPO is executed as its plan, then normal commercial
18 procedures would be used to obtain the port services.

19 There are other absent PPO there -- if the port is
20 needed in a declared emergency, there are legal and binding
21 means available through the Maritime Administration for the
22 military to obtain use of the commercial port facilities.

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1 COMMISSIONER COX: And the testimony we had with
2 regard to Bayonne from the New York/New Jersey Port Authority
3 -- that they understood that MARAD was in the process or
4 beginning the process of looking at the use of commercial
5 ports, and that no, certainly, final agreements had been
6 reached. Is that not correct?

7 MR. RICK BROWN: In the case of Bayonne, and the
8 New York Port Authority, until May of 1993, there were
9 existing port planning orders in existence in the New York
10 area. That was because at that time, Bayonne was in a state
11 of reduced operational capability. Once Bayonne returned to
12 operational capability, the Maritime Administration revoked
13 those three PPOs at that point in time.

14 COMMISSIONER COX: And what are the major
15 differences between Army cargo and commercial cargo? What
16 kinds of issues would be looking at these commercial ports?

17 MR. RICK BROWN: Commissioner, from my preliminary
18 analysis, with the possible exception of on-site staging of
19 equipment, there is no activity done on an Army port facility
20 that is not accomplished in either another services port
21 facility, or within a commercial port facility.

22 As regards to on-site staging, I would like to

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1 point out that on-site staging is the exception, rather than
2 the rule, because in use of commercial ports, it is routine
3 for military traffic to be staged off the commercial
4 facility, and then packages called forward to the port
5 facility, when the package is ready to load.

6 COMMISSIONER COX: Is most Army cargo
7 containerized?

8 MR. RICK BROWN: Most Army container cargo -- most
9 of it, I couldn't say. Much of it is not, however, as we saw
10 in Bayonne, there are flat racks and sea sheds that allow non
11 -- or rolling stock and equipment that is not normally
12 containerized to be loaded on a container ship, by use of
13 these particular pieces of equipment.

14 COMMISSIONER COX: And are there differences
15 between the way cargo is moved between the Army and
16 commercial? Ammunition, for example?

17 MR. RICK BROWN: I would like to point out that
18 during Desert Storm, the service did move ammunition through
19 commercial facilities. The Army's rationale, as we
20 understand it, for keeping Sunny Point, and not including it
21 in its analysis, is because it provided the service a
22 capability for bulk ammunition, and was a large enough

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1 facility where the issues of hazard safety distance and net-
 2 explosive weights could be handled in a fashion that would
 3 not impact on the other uses of surrounding facilities.
 4 COMMISSIONER COX: So, there was some rationale for
 5 keeping one Army corps open on the east coast.
 6 MR. RICK BROWN: That is correct. Or, in excluding
 7 it from study.
 8 COMMISSIONER COX: In excluding it. But, if we --
 9 and that was the rationale, I presume, used for not putting
 10 Oakland on -- that they don't have any other port on the west
 11 coast that would be secure where you would not have the
 12 hazardous --
 13 MR. RICK BROWN: In the Secretary of the Army's
 14 testimony, he stated that his rationale for not recommending
 15 Oakland was for the operational risk associated with the
 16 potential of including that in his list. So he excluded it
 17 from an operational risk category.
 18 COMMISSIONER COX: Thank you.
 19 CHAIRMAN DIXON: Thank you, Commissioner Cox. Are
 20 there any further questions? Are there any further questions
 21 at all?
 22 (No response.)

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1 CHAIRMAN DIXON: What is the pleasure of the
 2 Commission with respect to Army ports?
 3 COMMISSIONER KLING: Mr. Chairman.
 4 CHAIRMAN DIXON: Commissioner Kling.
 5 M O T I O N
 6 COMMISSIONER KLING: Concerning the circumstances
 7 that we've heard here, I'd like to move that the Oakland Army
 8 Terminal, California, be added to the list of bases to be
 9 considered by the Commission for closure or realignment, as a
 10 proposed change to the list of recommendations submitted by
 11 the Secretary of Defense.
 12 CHAIRMAN DIXON: Is there a second?
 13 COMMISSIONER CORNELLA: Mr. Chairman.
 14 CHAIRMAN DIXON: Commissioner Cornella?
 15 COMMISSIONER CORNELLA: I second the motion.
 16 CHAIRMAN DIXON: Is there any further comment
 17 regarding this motion?
 18 COMMISSIONER COX: Mr. Chairman --
 19 CHAIRMAN DIXON: Commissioner Cox.
 20 COMMISSIONER COX: I guess I'm really torn on this
 21 one. I understand that there is some symmetry between
 22 putting one on the east coast, and one on the west coast. On

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1 the other hand, I do believe we have to find a substantial
 2 deviation. What we have here is an operational argument
 3 that, at very least, they need one west coast operation. And
 4 we're acting on information where we don't even know which
 5 ports are on each base. We don't have in front of us a list
 6 of what ports are available.
 7 And we're second guessing the Army as to whether
 8 there's enough commercial on the west coast, or not. And I
 9 realize that's something we're going to look at. I don't
 10 believe we've met the standard of finding a substantial --
 11 that we could find a substantial deviation. And it seems to
 12 me we're on a fishing expedition here. So, I would urge a no
 13 vote.
 14 CHAIRMAN DIXON: I thank Commissioner Cox for her
 15 contribution. Are there any further comments?
 16 (No response.)
 17 CHAIRMAN DIXON: The counsel will call roll on the
 18 motion.
 19 MS. CREEDON: Commissioner Kling?
 20 COMMISSIONER KLING: Aye.
 21 MS. CREEDON: Commissioner Montoya?
 22 COMMISSIONER MONTOYA: Aye.

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1 MS. CREEDON: Commissioner Robles?
 2 COMMISSIONER ROBLES: Aye.
 3 MS. CREEDON: Commissioner Steele?
 4 COMMISSIONER STEELE: Aye.
 5 MS. CREEDON: Commissioner Cornella?
 6 COMMISSIONER CORNELLA: Aye.
 7 MS. CREEDON: Commissioner Cox?
 8 COMMISSIONER COX: No.
 9 MS. CREEDON: Commissioner Davis?
 10 COMMISSIONER DAVIS: Aye.
 11 MS. CREEDON: Mr. Chairman?
 12 CHAIRMAN DIXON: Aye.
 13 MS. CREEDON: Mr. Chairman, there are seven ayes
 14 and one nays.
 15 COMMISSIONER COX: The motion carries: Mr. Ed
 16 Brown, to make a presentation concerning Army depots.
 17 MR. ED BROWN: Mr. Chairman, the next category is
 18 leases. Chart 7 shows the 15 leases the Army analyzed. The
 19 leased facilities of Space in Strategic Defense Command in
 20 Huntsville, Alabama, had been recommended as a candidate for
 21 further consideration. Chart 8 contains data associated with
 22 the option to relocate Space in Strategic Defense Command

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1 into government owned facilities.
 2 The staff questions the one-time cost, if the
 3 organization moves into excess administrative space at a
 4 government facility. Chart 9 compares the impact of that
 5 portion of aviation troop command moving into Redstone
 6 Arsenal, with that of Space and Strategic Defense Command.
 7 There is the potential to save significant construction
 8 costs, if space for Space and Strategic Defense Command were
 9 renovated, rather than being new construction.
 10 We're prepared to answer your questions.
 11 CHAIRMAN DIXON: Thank you for that presentation,
 12 Mr. Brown. Are there any questions for Mr. Ed Brown or his
 13 associates?
 14 (No response.)
 15 CHAIRMAN DIXON: Any Commissioner have any comment
 16 that the commissioner cares to make, with respect to this
 17 particular subject matter?
 18 (No response.)
 19 CHAIRMAN DIXON: Is there a motion by any
 20 commissioner with respect to this presentation?
 21 M O T I O N
 22 COMMISSIONER COX: Based on the information we have

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1 here, and because I believe we ought to look at whether or
 2 not we can save monies by moving out of leased facilities, I
 3 move that the Space and Strategic Defense Command leased
 4 facilities, Huntsville, Alabama, be added to the list of
 5 bases to be considered by the Commission for closure or
 6 realignment, as a proposed change to the list of
 7 recommendations submitted by the Secretary of Defense.
 8 CHAIRMAN DIXON: Thank you, Commissioner Cox. Is
 9 there a second to the commissioner's motion?
 10 COMMISSIONER STEELE: Mr. Chairman, I'll second
 11 that motion.
 12 CHAIRMAN DIXON: Thank you, Commissioner Steele.
 13 It's moved and seconded that the Space and Strategic Command
 14 leased facility, Huntsville, Alabama, be placed on the list.
 15 The Chair wishes to announce that, in accordance with his
 16 previous statement, he recuses himself on this vote, because
 17 of the relationship of this vote to ATCOM. Counsel, call the
 18 roll.
 19 MS. CREEDON: Commissioner Cox?
 20 COMMISSIONER COX: Aye.
 21 MS. CREEDON: Commissioner Davis?
 22 COMMISSIONER DAVIS: Aye.

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1 MS. CREEDON: Commissioner Kling?
 2 COMMISSIONER KLING: Aye.
 3 MS. CREEDON: Commissioner Montoya?
 4 COMMISSIONER MONTOYA: Aye.
 5 MS. CREEDON: Commissioner Robles?
 6 COMMISSIONER ROBLES: Aye.
 7 MS. CREEDON: Commissioner Steele?
 8 COMMISSIONER STEELE: Aye.
 9 MS. CREEDON: Commissioner Cornella?
 10 COMMISSIONER CORNELLA: Aye.
 11 MS. CREEDON: Mr. Chairman, there are seven ayes,
 12 one recusal, and zero nays.
 13 CHAIRMAN DIXON: Motion carries.
 14 MR. ED BROWN: The next two charts, charts 10 and
 15 11, provide information on Fort Holabird, in Baltimore,
 16 Maryland. Fort Holabird is included as a result of the
 17 Army's answer to a question for the record, from the March
 18 7th investigative hearing. These charts -- the chart on your
 19 right shows data associated with the alternative.
 20 Commission endorsement of the recommendation to
 21 move Investigation Control and Automation Directorate of the
 22 Defense Investigative Service to Fort Meade, would result in

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1 no activities remaining at Fort Holabird. A Commission
 2 recommendation to close Fort Holabird will enable the Army to
 3 dispose of property under the accelerated provisions of the
 4 Base Closure and Realignment Act of 1990. We're prepared to
 5 answer your questions.
 6 CHAIRMAN DIXON: Are there any questions by any
 7 commissioner of Mr. Ed Brown, in connection with his
 8 presentation? Are there any?
 9 (No response.)
 10 CHAIRMAN DIXON: Is there a motion by any
 11 Commissioner with respect to Fort Holabird, Maryland?
 12 COMMISSIONER STEELE: Yes, Mr. Chairman, I have a
 13 motion.
 14 CHAIRMAN DIXON: Commissioner Steele?
 15 **MOTION**
 16 COMMISSIONER STEELE: I move that Fort Holabird,
 17 Maryland, be added to the list of bases to be considered by
 18 the Commission for closure or realignment, as a proposed
 19 change to the list recommendations submitted by the Secretary
 20 of Defense.
 21 CHAIRMAN DIXON: I thank you, Commissioner Steele.
 22 Is there any second to the motion by Commissioner Steele?

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1 COMMISSIONER ROBLES: Mr. Chairman, I second the
 2 motion.
 3 CHAIRMAN DIXON: I thank you, Commissioner Robles.
 4 It has been moved and seconded that Fort Holabird, Maryland
 5 be placed on the list. Is there any further comment by any
 6 commissioner with respect to this motion?
 7 (No response.)
 8 CHAIRMAN DIXON: Counsel, call the roll.
 9 MS. CREEDON: Commissioner Steele?
 10 COMMISSIONER STEELE: Aye.
 11 MS. CREEDON: Commissioner Cornella?
 12 COMMISSIONER CORNELLA: Aye.
 13 MS. CREEDON: Commissioner Cox?
 14 COMMISSIONER COX: Aye.
 15 MS. CREEDON: Commissioner Davis?
 16 COMMISSIONER DAVIS: Aye.
 17 MS. CREEDON: Commissioner Kling?
 18 COMMISSIONER KLING: Aye.
 19 MS. CREEDON: Commissioner Montoya?
 20 COMMISSIONER MONTOYA: Aye.
 21 MS. CREEDON: Commissioner Robles?
 22 COMMISSIONER ROBLES: Aye.

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1 MS. CREEDON: Mr. Chairman?
 2 CHAIRMAN DIXON: Aye.
 3 MS. CREEDON: Mr. Chairman, there are eight ayes
 4 and zero nays.
 5 CHAIRMAN DIXON: The motion is adopted. Director
 6 Lyles, have you concluded the presentation, with respect to
 7 every bit of subject matter, to be placed before the
 8 consideration of this Commission on this date, regarding
 9 add-ons to the Secretary of Defense's list?
 10 MR. LYLES: Yes sir, Mr. Chairman. I believe we
 11 presented all of the material that we have to present this
 12 morning.
 13 CHAIRMAN DIXON: Now, I want to explain to the
 14 public at large what has occurred here. Under the statute
 15 that pertains to this subject matter, this Commission was
 16 required to act by May 17th, in connection with any add-ons
 17 to the list given to us by the Secretary of Defense.
 18 It was a combined wisdom of all eight commissioners
 19 that we should act early if we could, so that any add-ons
 20 would receive the appropriate attention to which those add-
 21 ons are entitled, with respect to visitations to the
 22 individual bases and hearings in the appropriate parts of the

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1 country, to accommodate the necessary testimony from all
 2 bases now affected by this add-on list. While we technically
 3 have until May 17th, it is the firm intention of this
 4 Commission to add no further bases or installations.
 5 Our work, in this connection, is completed. I do
 6 point out that there is another week, should some emergency
 7 situation develop that has not been anticipated. By the
 8 careful study of the entire staff, and the careful
 9 evaluations of all commissioners, obviously, it could
 10 necessitate an emergency meeting. We do not expect that to
 11 happen. We do not expect that to happen. We do expect that
 12 this is the final action, and that no further meetings are
 13 anticipated, with respect to the question of add-ons.
 14 Director Lyles, do I appropriately express the view
 15 of staff and others in connection with this?
 16 MR. LYLES: Yes sir, Mr. Chairman.
 17 CHAIRMAN DIXON: Are there any further comments by
 18 any of my associates, or any other comments by the staff or
 19 commissioners concerning this subject matter?
 20 COMMISSIONER MONTOYA: Mr. Chairman?
 21 CHAIRMAN DIXON: Commissioner Montoya.
 22 COMMISSIONER MONTOYA: I'd like to compliment Dave

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1 Lyles and his entire staff. We work hard, but I think they
 2 work about four times as hard -- the places they go, the
 3 support we get.
 4 CHAIRMAN DIXON: Amen to that.
 5 COMMISSIONER MONTOYA: And the data has been
 6 straight forward, and understandable, and I want to thank
 7 them.
 8 COMMISSIONER ROBLES: Mr. Chairman, I would like
 9 to second that motion.
 10 COMMISSIONER DAVIS: Third.
 11 CHAIRMAN DIXON: I'm sure we all feel that way. I
 12 didn't say to you as I had to the others, Mr. Ed Brown, we're
 13 indebted to you for this presentation. But we are indebted
 14 to this staff. I want to say to the folks in this room, the
 15 public at large, most of these people have been doing this
 16 work for years. They do outstanding work. They are
 17 motivated only by concerns for the public welfare, and what's
 18 right for this great nation and its national security needs.
 19 We are indebted to them, and ladies and gentlemen, this
 20 meeting to consider add-ons to the Secretary of Defense's
 21 list is adjourned.
 22 (The hearing was adjourned at 12:55 p.m.)