

COPY

Charles E. Grassley

United States Senator
- Iowa -



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Washington, D.C. 20510

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To: BRAC Commission

FAX: 703 699-2735

From: James Rice

Date: 9-13-05

Subject: letter from Sen. Grassley No. of Pages (Including Cover): 11

Comments:

REPLY TO:

- 135 HART SENATE OFFICE BUILDING
WASHINGTON, DC 20510-1501
(202) 224-3744
TTY: (202) 224-4479
e-mail: chuck_grassley@grassley.senate.gov
- 721 FEDERAL BUILDING
210 WALNUT STREET
DES MOINES, IA 50309-2140
(515) 268-1145
- 208 FEDERAL BUILDING
101 1ST STREET SE
CEDAR RAPIDS, IA 52401-1227
(319) 363-6852

REPLY TO:

- 103 FEDERAL COURTHOUSE BUILDING
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- 210 WATERLOG BUILDING
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- 131 WEST 3RD STREET
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DAVENPORT, IA 52801-1419
(563) 322-4331
- 307 FEDERAL BUILDING
8 SOUTH 8TH STREET
COUNCIL BLUFFS, IA 51501-4204
(712) 322-7103

United States Senate

CHARLES E. GRASSLEY

WASHINGTON, DC 20510-1501

September 12, 2005

The Honorable Anthony J. Principi, Chairman
2005 Defense Base Closure and Realignment Commission
2521 South Clark Street, Suite 600
Arlington, VA 22202

Dear Chairman Principi,

Now that the 2005 BRAC Commission has submitted its report to the President, Congress and the President must begin to evaluate your recommendations and reasoning. My observation of the BRAC Commission's public deliberations on certain issues affecting the Rock Island Arsenal with which I have been intimately involved have caused me to have some concerns about the quality of information used by the Commission and the Commission's reasoning. I would appreciate your help in clarifying the considerations that led to several of the Commission's decisions. I ask that you answer each of my numbered questions, restating the question with your response. As the time line for consideration by the President and then Congress is short, I request a response by September 19, 2005.

The proposal in the Department of Defense's Base Realignment and Closure Report affecting the Rock Island Arsenal that caused me the most concern based on the BRAC criteria was the proposed move of the entire workforce at TACOM Rock Island to Detroit Arsenal. This recommendation was included with a number of other facilities proposed to have inventory control point functions moved to the Defense Logistics Agency under the title "Depot-Level Repairable Management Consolidation".

While the Quad Cities community did not challenge the proposed consolidation of inventory control point functions, the unrelated move of the remainder of the TACOM Rock Island organization to Detroit Arsenal was challenged for a number of reasons, including military value and the fact that even after major military construction on an encroached based it would be impossible to duplicate the facilities currently available at Rock Island. But, most importantly, the community challenged this move based on the issue of cost. The COBRA data supporting the original DoD recommendation, which underestimated the number of people proposed to move and the military construction required, still showed a net cost for this move in the long term due to increased personnel costs in the Detroit area.

I focused extensively on the issue of cost in my testimony at the BRAC regional hearing held in St. Louis, Missouri. It was also a major point made by the other members of the Iowa and Illinois congressional delegation that were present at that hearing as well as in the primary presentation made by Mr. Jimmy Morgan on behalf of the community. This point was reinforced

CHAIRMAN,
FINANCE

Committee Assignments:

BUDGET
JUDICIARY
AGRICULTURE

CHAIRMAN,
INTERNATIONAL NARCOTICS
CONTROL CAUCUS

in phone calls made by myself and other members of Congress to commissioners, a presentation to Commissioner Skinner at his visit to the Rock Island Arsenal, and a presentation made to the BRAC staff at your offices in Crystal City. However, in the public deliberations, BRAC Commission staff presented a summary of the community's concerns that made no reference whatsoever to this central concern.

Moreover, the BRAC staff's presentation to the Commission only referenced the overall payback for the group of recommendations under the title "Depot-Level Repairable Management Consolidation" even though this package of recommendations contained moves that were not necessarily related to the consolidation of inventory control point functions. The confusion caused by considering the TACOM Rock Island move to Detroit Arsenal along with the inventory control point function consolidation is evidenced by Commissioner Skinner's questions to the BRAC staff at the public deliberations when he asked twice what effect the move being considered would have on another move from the Rock Island Arsenal to Detroit Arsenal that he mistakenly believed would be considered separately.

When Commissioner Skinner asked about the payback for the TACOM move considering the revised cost estimates for a new building, the BRAC staff responded that it affects the net present value, but insignificantly and that, "Payback with the new scenario, new MILCON, is \$1.8 billion savings over 20 years, still a large savings". This number represents the payback for the entire recommendation affecting 11 facilities, not the TACOM move that Commissioner Skinner was referring to and which was not substantively related to the other moves. In fact, the COBRA run prepared by the Department of Defense in early August in response to a request by the BRAC Commission shows a long term cost for the move of TACOM Rock Island to Detroit Arsenal. Attached please find a copy of that COBRA run.

1. Please confirm whether this is the COBRA run used by the BRAC staff in making its analysis and recommendation to the Commission. If not, please provide a copy of the COBRA run that was used by the Commission.
2. Based on the data used by the BRAC staff for its analysis, what is the cost or savings of the move of TACOM Rock Island to Detroit Arsenal considered separately from the 10 other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA?
3. In the public deliberations of the BRAC Commission, why did the BRAC staff omit the community's concerns about the net long term cost of the TACOM move?
4. When asked by Commissioner Skinner about the payback for the TACOM move, why did the BRAC staff not reply with the payback for that specific action taken by itself?
5. What information, if any, was provided to the Commission about the specific cost of the TACOM move before the vote on that issue? With your response, please provide a copy of the briefing paper given to the commissioners that included that TACOM Rock Island move.

6. On what basis did the Commission conclude in its report to the President that "...the overall Rock Island portion of this recommendation remained sound from a military value standpoint, as well as being cost effective"?

When considering the consolidation of the Defense Finance and Accounting Service (DFAS) sites, DFAS Rock Island had the highest military value of all DFAS sites. In addition, the Commission cited the economic impact on the communities as its rationale for keeping open the DFAS sites in Limestone, Maine and Rome, New York. However, the economic impact of this BRAC round on Rock Island is greater than on Rome, New York and the DFAS portion alone is greater than the impact on Cleveland. Rock Island also has ample space to accommodate additional personnel.

7. In light of these facts, was DFAS Rock Island considered as one of the DFAS sites to remain open or gain personnel?
8. Why did the BRAC staff ultimately decide not to recommend DFAS Rock Island as a receiving site?

In the Commission's public deliberations, when considering the move of positions at the Rock Island Arsenal Joint Manufacturing and Technology Center listed as performing "depot level maintenance", Commissioners Coyle and Skinner inquired about the accuracy of the numbers involved, which was questioned by the community. BRAC Commission staff stated that the only numbers available were those received in November 2004. However, it is my understanding that the Army did in fact provide revised numbers to the Commission that showed far fewer personnel performing Depot Level Maintenance.

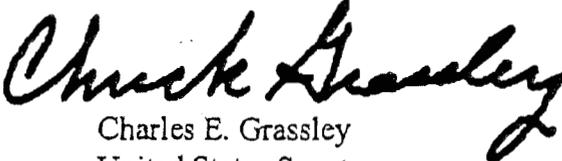
9. Did the Commission receive any revised numbers for Depot Level Maintenance at Rock Island?
10. Was the Commission staff aware that the Army had revised numbers available?
11. If the Commission staff was aware of the revised numbers, why was this not mentioned in response to questions from commissioners?

In considering the proposed consolidation of the Civilian Personnel Operations Centers (CPOCs) during the public deliberations, the BRAC staff pointed out that because the Rock Island Arsenal was identified for closure until late in the BRAC process, Rock Island was not considered as a receiving site. Therefore, the Rock Island Arsenal CPOC did not receive fair and equal treatment. On that basis, the recommendation to consolidate the CPOC away from Rock Island was reversed by the Commission. However, the same unfair situation existed for the Installation Management Agency (IMA), DFAS, and TACOM at the Rock Island Arsenal.

12. Why was the same logic and reasoning used for the Rock Island Arsenal CPOC recommendation not applied to the other recommendations that were made when it was assumed that the Rock Island Arsenal was going to close?

Thank you for your assistance in responding to each of these concerns. I look forward to your prompt response.

Sincerely,

A handwritten signature in black ink that reads "Chuck Grassley". The signature is written in a cursive style with a large initial "C" and a long, sweeping tail on the "y".

Charles E. Grassley
United States Senator

September 15, 2005

The Honorable Charles E. Grassley
135 Hart Senate Office Building
United States Senate
Washington, DC 20510-1501

Dear Senator Grassley:

Thank you for your letter of September 12, 2005, requesting clarification of the Commission's decisions as they affected Rock Island Arsenal, Illinois. Your questions with responses are provided below.

1. Please confirm whether this is the COBRA run used by the BRAC staff in making its analysis and recommendation to the Commission. If not, please provide a copy of the COBRA run that was used by the Commission.

Answer 1: The partial COBRA run you provided as an attachment was not the one used by the BRAC staff in making its analysis and recommendation to the Commission. The Commission Final COBRA run is available at our website, www.brac.gov, in its entirety (165 pages). Any assessment or evaluation of the costs and savings of this recommendation, or a specific action within the recommendation, must be made using the complete COBRA run. This ensures an appropriate contextual framework is maintained during the evaluation of the costs and savings.

2. Based on the data used by the BRAC staff for its analysis, what is the cost or savings of the move of TACOM Rock Island to Detroit Arsenal considered separately from the 10 other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA?

Answer 2: The cost (in terms of 20-Year Net Present Value) of the move of TACOM from Rock Island to Detroit Arsenal, when considered separately from the other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA, is \$128.23 Million.

3. In the public deliberations of the BRAC Commission, why did the BRAC staff omit the community's concerns about the net long term cost of the TACOM move?

Answer 3: The Commission considered the community's concerns regarding the net long term cost of the TACOM move and in fact presented an issue regarding this concern (see attachment 1). However, the impact of the move on the net present value was minimal and the Commission's recommendation, as a whole, will increase military value (as described in selection criteria 1-4) and support transformation.

DRAFT

4. When asked by Commissioner Skinner about the payback for the TACOM move, why did the BRAC staff not reply with the payback for that specific action taken by itself?

Answer 4: Commissioner Skinner's question did not address the costs/savings of the specific action of the relocation of TACOM from Rock Island to Detroit Arsenal, but rather the impact of the increased military construction costs on the overall payback. Commissioner Skinner's response to the analyst's assessment of the impact confirms that the intent of the question was to ensure the revised military construction requirements were accounted for and did not have a significant impact on the payback of the recommendation, as confirmed in the transcript of the August 24, 2005, BRAC Commission hearing, afternoon session.

5. What information, if any, was provided to the Commission about the specific cost of the TACOM move before the vote on that issue? With your response, please provide a copy of the briefing paper given to the commissioners that included that TACOM Rock Island move.

Answer 5: Only verbal briefings were provided to the Commissioners prior to final deliberations and the briefings covered all issues associated with a given recommendation. These briefings always covered the cost implications, as depicted within the COBRA model, for the recommendation as a whole. This approach was done for TACOM as part of the overall BRAC recommendation #176. The relevant COBRA data used to brief commissioners can be found on the BRAC website, www.brac.gov.

6. On what basis did the Commission conclude in its report to the President that ". . . the overall Rock Island portion of this recommendation remained sound from a military value standpoint, as well as being cost effective"?

Answer 6: The Commission supported DoD's reasoning for this action since the impact of the move on the net present value was minimal and the recommendation, as a whole, will increase military value (as described in selection criteria 1-4) and support transformation.

7. In light of these facts, was DFAS Rock Island considered as one of the DFAS sites to remain open or gain personnel?

8. Why did the BRAC staff ultimately decide not to recommend DFAS Rock Island as a receiving site?

Answers 7 and 8: All of the DFAS Rock Island information provided to the Commission was considered in the final analysis. However, ultimately, DFAS Rock Island was not selected as a receiving site based on a determination guided by the final selection criteria and force structure plan.

9. Did the Commission receive any revised numbers for Depot Level Maintenance at Rock Island?

10. Was the Commission staff aware that the Army had revised numbers available?

11. If the Commission staff was aware of the revised numbers, why was this not mentioned in response to questions from commissioners?

DRAFT

Answers 9, 10, and 11: The Commission received revised answers to data call questions 506 and 515; however, this information updated the depot level maintenance workload only. The Department of Defense recommendation addressed personnel numbers associated with capacity and capability, not just workload. The Commission considered all information received.

12. Why was the same logic and reasoning used for the Rock Island Arsenal CPOC recommendation not applied to the other recommendations that were made when it was assumed that the Rock Island Arsenal was going to close?

Answer 12: Each of the actions cited were developed and briefed by separate Joint Cross Service Groups supporting different initiatives. The Commission considered the military value of the Rock Island Arsenal compared to other potential gaining installations throughout the process of review, analysis, and consultation.

Please note that the final report, hearing transcripts, briefing books and all correspondence received by the Commission may be reviewed in their entirety on our web page, www.brac.gov. Prior to the actual deliberations the Commissioners received detailed information about military installations being considered for closure or realignment. This information came through base visits, regional hearings and, meetings with Community members. Additionally, each Commissioner was fully informed regarding the major issues in each recommendation through multiple exhaustive consultations with all the BRAC staff analysts.

I trust you will find this information responsive to your request and useful in your evaluation of the Commission's recommendations.

Sincerely,

Anthony Principi
Chairman

Attachment

1) Final deliberation briefing slide



DEFENSE LOGISTICS AGENCY

HEADQUARTERS
8725 JOHN J. KINGMAN ROAD
FORT BELVOIR, VIRGINIA 22060-6221

3 Aug. 2005

0036

MEMORANDUM FOR LTC PULIGNANI, THE ARMY BASE STUDING GROUP

SUBJECT: JCS Clearinghouse Request #43 / Army BRAC #E0512 (Unclassified)

1. Base on the updated data provided by your office to the S&S Joint Cross Service Group, attached is a copy of the new CORBA run that was requested by OSD BRAC Clearinghouse Tasker C0787. This document should enable to you to provide the requested data for MILCON required for Detroit for the additional positions that should be transferring.
2. I hope you find this information helpful in responding to the BRAC Commission.

A handwritten signature in black ink, appearing to read "Louis J. Neeley", written over a horizontal line.

LOUIS J. NEELEY
Col, USAF
Executive Secretary,
Supply and Storage
Joint Cross-Service Group

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 7/57
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSC
 Scenario File : C:\TEMP\0035 RV6\run.CBR
 Option Pkg Name: 035R 050804
 Std Fctrs File : S:\westbrookj\cobra\usr\cobra_6.10\BRAC2005.SFF

| Base: ROCK ISLAND, IL (17755) | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total |
|-------------------------------|-------|-------|--------|-------|-------|-------|--------|
| ONE-TIME COSTS | ----- | ----- | ----- | ----- | ----- | ----- | ----- |
| -----(\$K)----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- |
| CONSTRUCTION | | | | | | | |
| MILCON | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| O&M | | | | | | | |
| CIV SALARY | | | | | | | |
| Civ RIFs | 0 | 0 | 4,075 | 57 | 57 | 57 | 4,247 |
| Civ Retire | 0 | 0 | 1,151 | 0 | 0 | 0 | 1,151 |
| CIV MOVING | | | | | | | |
| Per Diem | 0 | 0 | 4,351 | 0 | 0 | 0 | 4,351 |
| POV Miles | 0 | 0 | 73 | 0 | 0 | 0 | 73 |
| Home Purch | 0 | 0 | 10,816 | 0 | 0 | 0 | 10,816 |
| HHG | 0 | 0 | 2,471 | 0 | 0 | 0 | 2,471 |
| Misc | 0 | 0 | 877 | 0 | 0 | 0 | 877 |
| House Hunt | 0 | 0 | 2,734 | 0 | 0 | 0 | 2,734 |
| PPP | 0 | 0 | 284 | 35 | 0 | 0 | 319 |
| RITA | 0 | 0 | 5,278 | 0 | 0 | 0 | 5,278 |
| FREIGHT | | | | | | | |
| Packing | 0 | 0 | 55 | 0 | 0 | 0 | 55 |
| Freight | 0 | 0 | 418 | 0 | 0 | 0 | 418 |
| Vehicles | 0 | 0 | 72 | 0 | 0 | 0 | 72 |
| Unemployment | 0 | 0 | 316 | 4 | 4 | 4 | 329 |
| OTHER | | | | | | | |
| Info Tech | 0 | 0 | 175 | 0 | 0 | 0 | 175 |
| Prog Manage | 1,613 | 1,210 | 907 | 680 | 510 | 383 | 5,304 |
| Supt Contract | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mothball | 0 | 0 | 86 | 0 | 0 | 0 | 86 |
| 1-Time Move | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MIL PERSONNEL | | | | | | | |
| MIL MOVING | | | | | | | |
| Per Diem | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| POV Miles | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| HHG | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Misc | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | |
| Elim PCS | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | |
| HAF / RSE | 0 | 0 | 2,013 | 3 | 2 | 2 | 2,020 |
| Environmental | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mien Contract | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 1-Time Other | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL ONE-TIME | 1,613 | 1,210 | 36,155 | 781 | 574 | 446 | 40,780 |

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 8/57
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSG
 Scenario File : C:\TEMP\0035 RV6\run.CBR
 Option Pkg Name: 035R 050804
 Std Fctrs File : S:\westbrookj\cobra\usr\cobra_6.10\BRAC2005.SFF

| Base: ROCK ISLAND, IL (17755) | | | | | | | | |
|-------------------------------|--------------|--------------|---------------|--------------|--------------|--------------|---------------|--------------|
| RECURRINGCOSTS | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | Beyond |
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | ----- |
| O&M | | | | | | | | |
| Sustainment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Recap | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| BOS | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Civ Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TRICARE | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MIL PERSONNEL | | | | | | | | |
| Off Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Enl Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| House Allow | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | | |
| Mission Activ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Misc Recur | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL RECUR | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL COSTS | 1,613 | 1,210 | 36,155 | 781 | 574 | 446 | 40,780 | 0 |
| ONE-TIME SAVES | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | |
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | |
| CONSTRUCTION | | | | | | | | |
| MILCON | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| O&M | | | | | | | | |
| 1-time Move | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| MIL PERSONNEL | | | | | | | | |
| Mil Moving | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| OTHER | | | | | | | | |
| Environmental | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| 1-time Other | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| TOTAL ONE-TIME | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| RECURRINGSAVES | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | Beyond |
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | ----- |
| FAM HOUSE OPS | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| O&M | | | | | | | | |
| Sustainment | 0 | 0 | 426 | 426 | 427 | 427 | 1,706 | 427 |
| Recap | 0 | 0 | 326 | 327 | 327 | 327 | 1,308 | 327 |
| BOS | 0 | 0 | 2,634 | 2,638 | 2,640 | 2,643 | 10,556 | 2,643 |
| Civ Salary | 0 | 0 | 1,330 | 2,726 | 2,826 | 2,892 | 9,775 | 2,926 |
| MIL PERSONNEL | | | | | | | | |
| Off Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Enl Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| House Allow | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | | |
| Procurement | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mission Activ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Misc Recur | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL RECUR | 0 | 0 | 4,716 | 6,112 | 6,221 | 6,290 | 23,345 | 6,323 |
| TOTAL SAVINGS | 0 | 0 | 4,716 | 6,112 | 6,221 | 6,290 | 23,345 | 6,323 |

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 9/57
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSG
 Scenario File : C:\TEMP\0035 RV6\run.CBR
 Option Pkg Name: 035R 050804
 Std Pctrs File : S:\westbrookj\cobra\usr\cobra_6.10\BRAC2005.SFF

Base: ROCK ISLAND, IL (17755)

| ONE-TIME NET | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | |
|-----------------------|--------------|--------------|---------------|---------------|---------------|---------------|----------------|---------------|
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | |
| CONSTRUCTION | | | | | | | | |
| MILCON | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| O&M | | | | | | | | |
| Civ Retir/RIF | 0 | 0 | 5,226 | 57 | 57 | 57 | 5,398 | |
| Civ Moving | 0 | 0 | 27,430 | 35 | 0 | 0 | 27,466 | |
| Info Tech | 0 | 0 | 175 | 0 | 0 | 0 | 175 | |
| Other | 1,613 | 1,210 | 1,310 | 685 | 515 | 387 | 5,720 | |
| MIL PERSONNEL | | | | | | | | |
| Mil Moving | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| OTHER | | | | | | | | |
| HAP / RSE | 0 | 0 | 2,013 | 3 | 2 | 2 | 2,020 | |
| Environmental | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| Misn Contract | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| 1-Time Other | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| TOTAL ONE-TIME | 1,613 | 1,210 | 36,155 | 781 | 574 | 446 | 40,780 | |
| RECURRING NET | | | | | | | | |
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | Beyond |
| FAM HOUSE OPS | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| O&M | | | | | | | | |
| Sustainment | 0 | 0 | -426 | -426 | -427 | -427 | -1,706 | -427 |
| Recap | 0 | 0 | -326 | -327 | -327 | -327 | -1,308 | -327 |
| BOS | 0 | 0 | -2,634 | -2,638 | -2,640 | -2,643 | -10,556 | -2,643 |
| Civ Salary | 0 | 0 | -1,330 | -2,726 | -2,826 | -2,892 | -9,775 | -2,926 |
| TRICARE | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MIL PERSONNEL | | | | | | | | |
| Mil Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| House Allow | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | | |
| Procurement | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mission Activ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Misc Recur | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL RECUR | 0 | 0 | -4,716 | -6,118 | -6,221 | -6,290 | -23,345 | -6,323 |
| TOTAL NET COST | 1,613 | 1,210 | 31,439 | -5,337 | -5,647 | -5,843 | 17,435 | -6,323 |

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 16/57
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSG
 Scenario File : C:\TEMP\0035 RV6\run.CBR
 Option Pkg Name: 035R 050804
 Std Pctrs File : S:\westbrookj\cobra\usr\cobra_6.10\BRAC2005.SPF

Base: DETROIT/SELFRIDGE, MI (26221)

| ONE-TIME COSTS | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total |
|-----------------|-------|--------|-------|-------|-------|-------|--------|
| -----(\$K)----- | ----- | ----- | ----- | ----- | ----- | ----- | ----- |
| CONSTRUCTION: | | | | | | | |
| MILCON | 3,325 | 36,945 | 0 | 0 | 0 | 0 | 40,270 |
| O&M | | | | | | | |
| CIV SALARY | | | | | | | |
| Civ RIFs | 0 | 0 | 184 | 61 | 61 | 61 | 367 |
| Civ Retire | 0 | 0 | 51 | 0 | 0 | 0 | 51 |
| CIV MOVING | | | | | | | |
| Per Diem | 0 | 0 | 144 | 0 | 0 | 0 | 144 |
| POV Miles | 0 | 0 | 1 | 0 | 0 | 0 | 1 |
| Home Purch | 0 | 0 | 722 | 0 | 0 | 0 | 722 |
| HHG | 0 | 0 | 87 | 0 | 0 | 0 | 87 |
| Misc | 0 | 0 | 40 | 0 | 0 | 0 | 40 |
| House Hunt | 0 | 0 | 89 | 0 | 0 | 0 | 89 |
| PPP | 0 | 0 | 0 | 35 | 35 | 35 | 106 |
| RITA | 0 | 0 | 279 | 0 | 0 | 0 | 279 |
| FREIGHT | | | | | | | |
| Packing | 0 | 0 | 2 | 0 | 0 | 0 | 2 |
| Freight | 0 | 0 | 16 | 0 | 0 | 0 | 16 |
| Vehicles | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Unemployment | 0 | 0 | 13 | 4 | 4 | 4 | 27 |
| OTHER | | | | | | | |
| Info Tech | 0 | 1,459 | 130 | 0 | 0 | 0 | 1,589 |
| Prog Manage | 114 | 86 | 64 | 48 | 36 | 27 | 376 |
| Supt Contract | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mothball | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 1-Time Move | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MIL PERSONNEL | | | | | | | |
| MIL MOVING | | | | | | | |
| Per Diem | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| POV Miles | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| HHG | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Misc | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | |
| Elim PCS | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | |
| HAP / RSE | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Environmental | 0 | 100 | 0 | 0 | 0 | 0 | 100 |
| Misc Contract | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 1-Time Other | 0 | 4,143 | 0 | 0 | 0 | 0 | 4,143 |
| TOTAL ONE-TIME | 3,439 | 42,733 | 1,824 | 149 | 137 | 128 | 48,411 |

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 17/57
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSC
 Scenario File : C:\TEMP\0035 RV6\run.CBR
 Option Pkg Name: 035R 050804
 Std Pctrs File : S:\westbrookj\cobra\usr\cobra_6.10\BRAC2005.SPF

| Base: DETROIT/SELFRIDGE, MI (26221) | | | | | | | | |
|-------------------------------------|-------|--------|--------|--------|--------|--------|--------|--------|
| RECURRINGCOSTS | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | Beyond |
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | ----- |
| O&M | | | | | | | | |
| Sustainment | 0 | 401 | 401 | 401 | 401 | 401 | 2,006 | 401 |
| Recap | 0 | 359 | 359 | 359 | 359 | 359 | 1,793 | 359 |
| BOS | 0 | 0 | 3,538 | 3,531 | 3,524 | 3,518 | 14,112 | 3,518 |
| Civ Salary | 0 | 0 | 5,404 | 5,936 | 5,936 | 5,936 | 23,211 | 5,936 |
| TRICARE | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MIL PERSONNEL | | | | | | | | |
| Off Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Enl Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| House Allow | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | | |
| Mission Activ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Misc Recur | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL RECUR | 0 | 760 | 9,702 | 10,227 | 10,220 | 10,214 | 41,122 | 10,214 |
| TOTAL COSTS | 3,439 | 43,493 | 11,525 | 10,376 | 10,356 | 10,342 | 89,534 | 10,214 |
| ONE-TIME SAVES | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | Beyond |
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | ----- |
| CONSTRUCTION | | | | | | | | |
| MILCON | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| O&M | | | | | | | | |
| 1-Time Move | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MIL PERSONNEL | | | | | | | | |
| Mil Moving | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | | |
| Environmental | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 1-Time Other | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL ONE-TIME | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| RECURRINGSAVES | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | Beyond |
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | ----- |
| FAM HOUSE OPS | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| O&M | | | | | | | | |
| Sustainment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Recap | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| BOS | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Civ Salary | 0 | 0 | 0 | 71 | 213 | 355 | 638 | 425 |
| MIL PERSONNEL | | | | | | | | |
| Off Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Enl Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| House Allow | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | | |
| Procurement | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mission Activ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Misc Recur | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL RECUR | 0 | 0 | 0 | 71 | 213 | 355 | 638 | 425 |
| TOTAL SAVINGS | 0 | 0 | 0 | 71 | 213 | 355 | 638 | 425 |

COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 18/57
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSCG
 Scenario File : C:\TEMP\0035 RV6\run.CBR
 Option Pkg Name: 035R 050804
 Std Fctrs File : S:\westbrookj\cobra\usr\cobra_6.10\BRAC2005.SFF

| Base: DETROIT/SEFRIDGE, MI (26221) | | | | | | | | |
|------------------------------------|--------------|---------------|---------------|---------------|---------------|--------------|---------------|--------------|
| ONE-TIME NET | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | |
| -----(\$K)----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | ----- |
| CONSTRUCTION | | | | | | | | |
| MILCON | 3,325 | 36,945 | 0 | 0 | 0 | 0 | 40,270 | |
| O&M | | | | | | | | |
| Civ Retir/RIF | 0 | 0 | 235 | 61 | 61 | 61 | 418 | |
| Civ Moving | 0 | 0 | 1,361 | 35 | 35 | 35 | 1,488 | |
| Info Tech | 0 | 1,459 | 130 | 0 | 0 | 0 | 1,589 | |
| Other | 114 | 86 | 78 | 53 | 41 | 31 | 402 | |
| MIL PERSONNEL | | | | | | | | |
| Mil Moving | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| OTHER | | | | | | | | |
| HAP / RSE | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| Environmental | 0 | 100 | 0 | 0 | 0 | 0 | 100 | |
| Misc Contract | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| 1-Time Other | 0 | 4,143 | 0 | 0 | 0 | 0 | 4,143 | |
| TOTAL ONE-TIME | 3,439 | 42,733 | 1,824 | 149 | 137 | 128 | 48,411 | |
| RECURRING NET | | | | | | | | |
| -----(\$K)----- | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | Total | Beyond |
| ----- | ---- | ---- | ---- | ---- | ---- | ---- | ----- | ----- |
| FAM HOUSE OPS | | | | | | | | |
| O&M | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Sustainment | 0 | 401 | 401 | 401 | 401 | 401 | 2,006 | 401 |
| Recap | 0 | 359 | 359 | 359 | 359 | 359 | 1,793 | 359 |
| BOS | 0 | 0 | 3,538 | 3,531 | 3,524 | 3,518 | 14,112 | 3,518 |
| Civ Salary | 0 | 0 | 5,404 | 5,865 | 5,723 | 5,581 | 22,573 | 5,510 |
| TRICARE | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| MIL PERSONNEL | | | | | | | | |
| Mil Salary | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| House Allow | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| OTHER | | | | | | | | |
| Procurement | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Mission Activ | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Misc Recur | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL RECUR | 0 | 760 | 9,702 | 10,156 | 10,007 | 9,859 | 40,484 | 9,788 |
| TOTAL NET COST | 3,439 | 43,493 | 11,525 | 10,305 | 10,145 | 9,987 | 88,895 | 9,788 |



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

2521 South Clark Street, Suite 600

Arlington, VA 22202

Telephone: 703-699-2950

September 16, 2005

The Honorable Charles E. Grassley
United States Senate
135 Hart Senate Office Building
Washington, DC 20510-1501

Dear Senator Grassley:

Thank you for your letter of September 12, 2005, requesting clarification of the Commission's decisions as they affected Rock Island Arsenal, Illinois. Your questions with responses are provided below.

1. Please confirm whether this is the COBRA run used by the BRAC staff in making its analysis and recommendation to the Commission. If not, please provide a copy of the COBRA run that was used by the Commission.

Answer 1: The partial COBRA run you provided as an attachment was not the one used by the BRAC staff in making its analysis and recommendation to the Commission. The Commission final COBRA run is available at our website, www.brac.gov, in its entirety (165 pages). Any assessment or evaluation of the costs and savings of this recommendation, or a specific action within the recommendation, must be made using the complete COBRA run. This ensures an appropriate contextual framework is maintained during the evaluation of the costs and savings.

2. Based on the data used by the BRAC staff for its analysis, what is the cost or savings of the move of TACOM Rock Island to Detroit Arsenal considered separately from the 10 other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA?

Answer 2: The cost (in terms of 20-Year Net Present Value) of the move of TACOM from Rock Island to Detroit Arsenal, when considered separately from the other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA, is \$128.23 Million.

3. In the public deliberations of the BRAC Commission, why did the BRAC staff omit the community's concerns about the net long term cost of the TACOM move?

Chairman: Anthony J. Principi

Commissioners: The Honorable James H. Bilbray, the Honorable Philip E. Coyle III, Admiral Harold W. Gehman Jr., USN (Ret), the Honorable Jim Hansen, General James T. Hill, USA (Ret), General Lloyd Newton, USAF (Ret), the Honorable Samuel K. Skinner, Brigadier General Sue Ellen Turner, USAF (Ret)

Executive Director: Charles Battaglia

The Honorable Charles E. Grassley

Answer 3: The Commission considered the community's concerns regarding the net long term cost of the TACOM move and in fact presented an issue regarding this concern (see attachment 1). However, the impact of the move on the net present value was minimal and the Commission's recommendation, as a whole, will increase military value (as described in selection criteria 1-4) and support transformation.

4. When asked by Commissioner Skinner about the payback for the TACOM move, why did the BRAC staff not reply with the payback for that specific action taken by itself?

Answer 4: Commissioner Skinner's question did not address the costs/savings of the specific action of the relocation of TACOM from Rock Island to Detroit Arsenal, but rather the impact of the increased military construction costs on the overall payback. Commissioner Skinner's response to the analyst's assessment of the impact confirms that the intent of the question was to ensure the revised military construction requirements were accounted for and did not have a significant impact on the payback of the recommendation, as confirmed in the transcript of the August 24, 2005, BRAC Commission hearing, afternoon session.

5. What information, if any, was provided to the Commission about the specific cost of the TACOM move before the vote on that issue? With your response, please provide a copy of the briefing paper given to the commissioners that included that TACOM Rock Island move.

Answer 5: Only verbal briefings were provided to the Commissioners prior to final deliberations and the briefings covered all issues associated with a given recommendation. These briefings always covered the cost implications, as depicted within the COBRA model, for the recommendation as a whole. This approach was done for TACOM as part of the overall BRAC recommendation #176. The relevant COBRA data used to brief commissioners can be found on the BRAC website, www.brac.gov.

6. On what basis did the Commission conclude in its report to the President that "... the overall Rock Island portion of this recommendation remained sound from a military value standpoint, as well as being cost effective"?

Answer 6: The Commission supported DoD's reasoning for this action since the impact of the move on the net present value was minimal and the recommendation, as a whole, will increase military value (as described in selection criteria 1-4) and support transformation.

7. In light of these facts, was DFAS Rock Island considered as one of the DFAS sites to remain open or gain personnel?

8. Why did the BRAC staff ultimately decide not to recommend DFAS Rock Island as a receiving site?

The Honorable Charles E. Grassley

Answers 7 and 8: All of the DFAS Rock Island information provided to the Commission was considered in the final analysis. However, ultimately, DFAS Rock Island was not selected as a receiving site based on a determination guided by the final selection criteria and force structure plan.

9. Did the Commission receive any revised numbers for Depot Level Maintenance at Rock Island?

10. Was the Commission staff aware that the Army had revised numbers available?

11. If the Commission staff was aware of the revised numbers, why was this not mentioned in response to questions from commissioners?

Answers 9, 10, and 11: The Commission received revised answers to data call questions obtained from installations by DoD; however, this information updated the depot level maintenance workload only. The Department of Defense recommendation addressed personnel numbers associated with capacity and capability, not just workload. The Commission considered all information received.

12. Why was the same logic and reasoning used for the Rock Island Arsenal CPOC recommendation not applied to the other recommendations that were made when it was assumed that the Rock Island Arsenal was going to close?

Answer 12: Each of the actions cited were developed and briefed by separate Joint Cross Service Groups supporting different initiatives. The Commission considered the military value (as described in selection criteria 1-4) of the Rock Island Arsenal compared to other potential gaining installations throughout the process of review, analysis, and consultation.

Please note that the final report, hearing transcripts, briefing books and all correspondence received by the Commission may be reviewed in their entirety on our web page, www.brac.gov. Prior to the actual deliberations the Commissioners received detailed information about military installations being considered for closure or realignment. This information came through base visits, regional hearings and, meetings with Community members. Additionally, each Commissioner was fully informed regarding the major issues in each recommendation through multiple exhaustive consultations with all the BRAC staff analysts.

Page 4

The Honorable Charles E. Grassley

I trust you will find this information responsive to your request and useful in your evaluation of the Commission's recommendations.

Sincerely,

Anthony Principi
Chairman

Attachment

1) Final deliberation briefing slide

DRAFT

September 15, 2005

Dear Senator Grassley,

Thank you for your letter of September 12, 2005, requesting clarification of the Commission's decisions as they affected Rock Island Arsenal, Illinois. Please note that the final report, hearing transcripts, briefing books and all correspondence received by the Commission may be reviewed in their entirety on our web page, www.brac.gov. Prior to the actual deliberations the Commissioners received detailed information through base visits, Regional Hearings and meetings with Community members. Additionally, each Commissioner was fully knowledgeable with the major issues in each recommendation through multiple exhaustive consultations with all the BRAC staff analysts. As you requested, your questions with responses are provided below.

informed regarding

*about
regarding
military installations
reconsidered for
closure
or
redesign*

1. Please confirm whether this is the COBRA run used by the BRAC staff in making its analysis and recommendation to the Commission. If not, please provide a copy of the COBRA run that was used by the Commission.

*portion of the
The COBRA run
you provided*

Answer 1: The Commission Final COBRA run presented during the final deliberations is provided as an attachment.

*is not
the one
used by
the BRAC
staff in
making
its
recommendation*

2. Based on the data used by the BRAC staff for its analysis, what is the cost or savings of the move of TACOM Rock Island to Detroit Arsenal considered separately from the 10 other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA?

Repairable?

Answer 2: The cost (in terms of 20-Year Net Present Value) of the move of TACOM from Rock Island to Detroit Arsenal, when considered separately from the other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA, is \$128.23 Million.

*and
analysis
performing
its analysis
and making
its
recommendation
to the
Commission*

3. In the public deliberations of the BRAC Commission, why did the BRAC staff omit the community's concerns about the net long term cost of the TACOM move?

Answer 3: The Commission considered the community's concerns regarding the net long term cost of the TACOM move and, in fact, presented an issue regarding this concern (see attached chart). However, the impact of the move on the net present value was minimal and the recommendation, as a whole, will increase military value and support transformation.

BRAC Commission's

*as described in
selection criteria 1-4,*

DRAFT

4. When asked by Commissioner Skinner about the payback for the TACOM move, why did the BRAC staff not reply with the payback for that specific action taken by itself?

attach transcript pgs?

Answer 4: Commissioner Skinner's question did not address the costs/savings of the specific action of the relocation of TACOM from Rock Island to Detroit Arsenal, but rather the impact of the increased military construction costs on the overall payback. Commissioner Skinner's response to the analyst's assessment of the impact confirms that the intent of the question was to ensure the revised military construction requirements were accounted for and did not have a significant impact on the payback of the recommendation, as confirmed in the transcript of the August 24, 2005, BRAC Commission Hearing, afternoon session.

? not enclosed?

5. What information, if any, was provided to the Commission about the specific cost of the TACOM move before the vote on that issue? With your response, please provide a copy of the briefing paper given to the commissioners that included that TACOM Rock Island move.

Answer 5: The Commission considered the additional military construction amount that would be required for the additional number of personnel moving to Detroit Arsenal. This was the COBRA data presented during the final deliberation hearings. As noted earlier the Commissioners were each knowledgeable of all issues.

6. On what basis did the Commission conclude in its report to the President that "...the overall Rock Island portion of this recommendation remained sound from a military value standpoint, as well as being cost effective"?

Answer 6: The Commission supported DoD's reasoning for this action since the impact of the move on the net present value was minimal and the recommendation, as a whole, will increase military value and support transformation.

why?

7. In light of these facts, was DFAS Rock Island considered as one of the DFAS sites to remain open or gain personnel?

8. Why did the BRAC staff ultimately decide not to recommend DFAS Rock Island as a receiving site?

Answers 7 and 8: All of the DFAS Rock Island information provided to the Commission was considered in the final analysis. However, ultimately, DFAS Rock Island was not selected as a receiving site.

why?

9. Did the Commission receive any revised numbers for Depot Level Maintenance at Rock Island?

10. Was the Commission staff aware that the Army had revised numbers available?

11. If the Commission staff was aware of the revised numbers, why was this not mentioned in response to questions from commissioners?

DRAFT

Answers 9, 10, and 11: The Commission received revised answers to data call questions 506 and 515; however, this information updated the depot level maintenance workload only. The Department of Defense recommendation addressed personnel numbers associated with capacity and capability, not just workload. The Commission considered all information received.

explain further

12. Why was the same logic and reasoning used for the Rock Island Arsenal CPOC recommendation not applied to the other recommendations that were made when it was assumed that the Rock Island Arsenal was going to close?

Answer 12: Each of the actions cited were developed by separate Joint Cross Service Groups supporting different initiatives. During analysis the Commission did consider the military value of the Rock Island Arsenal compared to other gaining installations.

(as described in enclosure 1-4)

? what analysis

deliberation

I trust you will find this information useful in your evaluation of the Commission's recommendations.

potential?

Sincerely,

and briefed

Throughout the process of review, analysis, and consultation

Anthony Principi
Chairman

2 enclosures

See enclosures

Hague, David, CIV, WSO-BRAC

From: Cook, Robert, CIV, WSO-BRAC
Sent: Friday, September 16, 2005 12:56 PM
To: Hague, David, CIV, WSO-BRAC
Subject: FW: Answer 5 - Grassley

David
Answer to question 5 is below.

From: Delgado, George, CIV, WSO-BRAC
Sent: Friday, September 16, 2005 12:36 PM
To: Cook, Robert, CIV, WSO-BRAC
Subject: Answer 5

Answer 5: Only verbal briefings were provided to the Commissioners prior to final deliberations and the briefings covered all issues associated with a given recommendation.. These briefings always covered the cost implications, as depicted within the COBRA model, for the recommendation as a whole. This approach was done for TACOM as part of the overall BRAC recommendation #176.. The relevant COBRA data used to brief commissioners can be found on the BRAC website, www.brac.gov.

1. The partial COBRA run provided was not the one used by the BRAC staff in making its analysis and recommendation to the Commission. The Commission Final COBRA run is provided as an attachment.
2. The cost (in terms of 20-Year Net Present Value) of the move of TACOM from Rock Island to Detroit Arsenal, when considered separately from the other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA, is \$128.23 Million.
4. In response to question number 4, a portion of the transcript from the 24 August 2005 P.M. transcript is provided. The question by Commissioner Skinner did not address the costs/savings of the specific action of the relocation of TACOM from Rock Island to Detroit Arsenal, but rather the impact of the increased military construction costs on the overall payback. Commissioner Skinner's response to the analyst's assessment of the impact confirms that the intent of the question was to ensure the revised military construction requirements were accounted for and did not have a significant impact on the payback of the recommendation. The complete transcript is available at the BRAC website.

COMMISSIONER SKINNER: Would you -- with the new numbers that you've put in there for the cost of the new building, which was about twice, as I recall, what they initially had in there, how does that come out from a payback viewpoint?

MS. MILLS: Karl, would you like to answer that?

MR. GINGRICH: Commissioner Skinner, military construction costs are about 45, just under \$46 million at the new revised military construction, and it does affect the net present value, but insignificantly. Payback with the new scenario, new MILCON, is \$1.8 billion savings over 20 years, still a large saving.

COMMISSIONER SKINNER: Okay, good. I just want to make sure that we got that new cost structure, which was twice. What you're saying is, given its personnel savings, it really doesn't affect the payback in the long run.

MR. GINGRICH: Commissioner Skinner, that's a correct statement.

COMMISSIONER SKINNER: Okay.

Extracted from the 24 August 2005 Defense Base Closure and Realignment Commission Hearing, afternoon session.

September 15, 2005

The Honorable Charles E. Grassley
United States Senate
Washington, DC 20510-3101
135 HART SENATE OFFICE BUILDING
1501

Dear Senator Grassley:

Thank you for your letter of September 12, 2005, requesting clarification of the Commission's decisions as they affected Rock Island Arsenal, Illinois. ~~As you requested,~~ Your questions with responses are provided below.

1. Please confirm whether this is the COBRA run used by the BRAC staff in making its analysis and recommendation to the Commission. If not, please provide a copy of the COBRA run that was used by the Commission.

partial *as an attachment*
Answer 1: The ~~portion of the~~ COBRA run that you provided is not the one used by the BRAC staff in performing its analysis and making its recommendations to the Commission. ~~The entire Commission final COBRA run presented during the final deliberations is provided as an attachment.~~ *very lengthy and must be considered in context of the entire run.* *each section* *[Karl's words]*

2. Based on the data used by the BRAC staff for its analysis, what is the cost or savings of the move of TACOM Rock Island to Detroit Arsenal considered separately from the 10 other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA?

Answer 2: The cost (in terms of 20-Year Net Present Value) of the move of TACOM from Rock Island to Detroit Arsenal, when considered separately from the other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA, is \$128.23 Million.

3. In the public deliberations of the BRAC Commission, why did the BRAC staff omit the community's concerns about the net long term cost of the TACOM move?

Answer 3: The Commission considered the community's concerns regarding the net long term cost of the TACOM move and in fact presented an issue regarding this concern (see attached ~~chart~~ *ment 1*). However, the impact of the move on the net present value was minimal and the Commission's recommendation, as a whole, will increase military value (as described in selection criteria 1-4) and support transformation.

4. When asked by Commissioner Skinner about the payback for the TACOM move, why did the BRAC staff not reply with the payback for that specific action taken by itself?

Answer 4: Commissioner Skinner's question did not address the costs/savings of the specific action of the relocation of TACOM from Rock Island to Detroit Arsenal, but rather the

Carl
is
providing
a better
response.

The
Commission
Final
COBRA
run
is
readily
accessed
at
www. --

DRAFT

impact of the increased military construction costs on the overall payback. Commissioner Skinner's response to the analyst's assessment of the impact confirms that the intent of the question was to ensure the revised military construction requirements were accounted for and did not have a significant impact on the payback of the recommendation, as confirmed in the transcript of the August 24, 2005, BRAC Commission hearing, afternoon session.

5. What information, if any, was provided to the Commission about the specific cost of the TACOM move before the vote on that issue? With your response, please provide a copy of the briefing paper given to the commissioners that included that TACOM Rock Island move.

Answer 5: The Commission considered the additional military construction amount that would be required for the additional number of personnel moving to Detroit Arsenal. This was the COBRA data presented during the final deliberation hearings. As noted earlier, the Commissioners were each knowledgeable of all issues. A copy of the requested briefing paper is enclosed (see Attachment 2) ^{2 - copy}

6. On what basis did the Commission conclude in its report to the President that "... the overall Rock Island portion of this recommendation remained sound from a military value standpoint, as well as being cost effective"?

Answer 6: The Commission supported DoD's reasoning for this action since the impact of the move on the net present value was minimal and the recommendation, as a whole, will increase military value (as described in selection criteria 1-4) and support transformation.

7. In light of these facts, was DFAS Rock Island considered as one of the DFAS sites to remain open or gain personnel?

8. Why did the BRAC staff ultimately decide not to recommend DFAS Rock Island as a receiving site?

Answers 7 and 8: All of the DFAS Rock Island information provided to the Commission was considered in the final analysis. However, ultimately, DFAS Rock Island was not selected as a receiving site. ^{Doesn't answer 8 - but probably just as well}

9. Did the Commission receive any revised numbers for Depot Level Maintenance at Rock Island?

10. Was the Commission staff aware that the Army had revised numbers available?

11. If the Commission staff was aware of the revised numbers, why was this not mentioned in response to questions from commissioners?

Answers 9, 10, and 11: The Commission received revised answers to data call questions ~~506 and 505~~ 506 and 505, however, this information updated the depot level maintenance workload only. The Department of Defense recommendation addressed personnel numbers associated with capacity and capability, not just workload. The Commission considered all information received.

DRAFT

12. Why was the same logic and reasoning used for the Rock Island Arsenal CPOC recommendation not applied to the other recommendations that were made when it was assumed that the Rock Island Arsenal was going to close?

Answer 12: Each of the actions cited were developed and briefed by separate Joint Cross Service Groups supporting different initiatives. The Commission considered the military value of the Rock Island Arsenal compared to other potential gaining installations throughout the process of review, analysis, and consultation.

Please note that the final report, hearing transcripts, briefing books and all correspondence received by the Commission may be reviewed in their entirety on our web page, www.brac.gov. Prior to the actual deliberations the Commissioners received detailed information about military installations being considered for closure or realignment, through base visits, regional hearings and, meetings with Community members. Additionally, each Commissioner was fully informed regarding the major issues in each recommendation through multiple exhaustive consultations with all the BRAC staff analysts. *This information came*

I trust you will find this information responsive to your request and useful in your evaluation of the Commission's recommendations.

Sincerely,

Anthony Principi
Chairman

Attachments :

- ~~Enclosure~~
→ ~~Briefing Paper~~
1) Final Deliberation Briefing Slide
2) Brief