



DCN: 2175  
DEFENSE LOGISTICS AGENCY  
HEADQUARTERS  
8725 JOHN J. KINGMAN ROAD  
FORT BELVOIR, VIRGINIA 22060-6221

October 14, 2004

IN REPLY  
REFER TO

MEMORANDUM FOR SUPPLY AND STORAGE, JOINT CROSS-SERVICE GROUP  
PRINCIPALS

SUBJECT: 20-Year Force Structure Plan Capabilities

The Base Realignment and Closure (BRAC) statute requires the Secretary of Defense to base his closure and realignment recommendations on a 20-year force structure plan. The 20-Year force structure plan includes an assessment of probable threats to national security from 2005-2025, probable end-strength levels and major military units to meet these threats, and anticipated funding levels available for national defense during that same period. The statute required the Secretary of Defense to submit this plan with the Fiscal Year 2005 budget submission and, if necessary, provide a revised plan with FY 06 budget submission.

In making BRAC recommendations, each Joint Cross-Service Group (JCSG) and Military Department must assess the relationship between the force structure plan and the capabilities required to support that plan. As such, we must derive correlations between probable threats, probable end-strength levels and major military units, and anticipated funding levels listed in the plan and the configuration of facilities supporting our functional areas that will result from our draft recommendations.

Determining the capabilities necessary to support the force structure contained in the plan is, therefore, a key element of the BRAC analytical process. For some functions there is an obvious, direct, and quantifiable correlation (e.g., the capability to berth ships (i.e., pier space) is directly tied to the number and size of ships). However, in most cases, the correlation between the force structure plan and capabilities will be indirect, qualitative, and derived using military judgment (e.g., laboratory capabilities to support future weapons systems). We must implement a process to determine specific, quantified capabilities for our group's assigned functions/subfunctions. We must complete this capability determination process expeditiously so that we can perform scenario development and analysis in accordance with the BRAC timeline.

At the April 2, 2004, meeting, the Infrastructure Steering Group agreed that each JCSG would determine capabilities in consultation with, and based upon input provided by, the Military Departments. As the principal Service representative, please work with your Military Department to make these determinations. In order for our group to be able to thoroughly explain and justify our BRAC recommendations, we must understand the basis for the capability information received from the Military Departments and Defense Agencies. Therefore, please ensure that the capabilities determinations include a clear explanation of their basis.

The BRAC legislation allows DOD to submit a revised force structure plan with the FY 06 budget early in 2005. It is important that we consider any available information about these



potential changes to inform our process. We must work closely with the Military Departments and Defense Agencies to develop a plan to appropriately account for any planned force structure changes in our ongoing analysis. Program/budget guidance currently being used or developed may be a useful tool in determining the potential changes that should be considered. The attached concepts provide amplifying information to facilitate deriving that correlation between the force structure plan and required capabilities.

Since the determination of capabilities is not a data collection effort, data call certification requirements are not applicable for determining the capabilities necessary to support the force structure contained in the plan. Request you submit this information to the S&S JCSG office by October 29, 2004. My point of contact is Colonel Louis Neeley, USAF, at (703) 696-9401 ext. 236.



KEITH W. LIPPERT  
Vice Admiral, SC, USN  
Chairman, Supply and Storage,  
Joint Cross-Service Group

Attachment

cc:

Director, Logistics, the Joint Staff

Deputy Chief of Staff, G4, USA

Deputy Chief of Staff for Installations and Logistics, USAF

Director, Supply, Ordnance and Logistics Operations Division (N41)

Director, Logistics, Plans, Policies and Strategic Mobility Division, USMC

**Amplifying information to facilitate deriving the correlation between the force structure plan and required capabilities:**

- **Functional/Subfunctional Capabilities:** The analytical approach used in the capacity and military value reports provide the functions/subfunctions assigned to our JCSG for which capabilities must be derived. Please have your capabilities quantified in the same units of measure used in our capacity analysis as follows:
  - Functions
    - Supply
      - Percent change in the Number of Contracting actions (from current year levels)
      - Percent change in the Number of Stock Records maintained (from current year levels)
      - Percent change in the Number of Requisitions processed (from current year levels)
      - Percent change in the Number of Items managed (from current year levels)
      - Percent change in the Number of Engineering support actions (from current year levels)
      - Percent change in the Number of Technical Referrals generated (from current year levels)
    - Storage
      - Percent change in the Amount of General Covered Storage Required (from current year levels)
      - Percent change in the Amount of Special Covered Storage Required (from current year levels)
      - Percent change in the Amount of Open Storage Required (from current year levels)
      - Percent change in the Amount of POL Storage Required (from current year levels)
    - Distribution
      - Percent change in tons moved through the distribution network (from current year levels)
- **Role of the Future Year Defense Plan (FYDP):** The FYDP may provide some background information useful in establishing baseline capabilities. However, extrapolating directly from the FYDP without considering information in the 20-Year Force Structure Plan would conflict with the statutory requirement to use the plan as a basis for all BRAC recommendations.
- **20-Year Force Structure Plan (FSP):** The 20-Year Force Structure Plan includes an assessment of probable threats to national security from 2005-2025, probable end-strength levels and major military units to meet these threats, and anticipated funding levels available for national defense during that same period. Because the FSP will be the basis for your determination of required capabilities, documentation on the capabilities development process must explain how the capabilities relate to the FSP.

Attachment