

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950331-5

FROM: KAPTUR, MARCY	TO: DIXON
TITLE: REP. (OH)	TITLE: CHAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: OBCRC
INSTALLATION (S) DISCUSSED: RED RIVER	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		Ⓢ		COMMISSIONER STEELE			
DIR. COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		031
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	✓ FYI

Subject/Remarks:

SENDING QUESTIONS TO ASK DURING OBCRC VISIT TO RED RIVER CONCERNING CONTRACT WITH P. E. BLACK.

Due Date: 950404	Routing Date: 950331	Date Originated: 950328	Mail Date:
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MARCY KAPTUR

MEMBER
9TH DISTRICT, OHIO

COMMITTEES:
APPROPRIATIONS

SUBCOMMITTEES:
RURAL DEVELOPMENT,
AGRICULTURE, AND RELATED AGENCIES
DISTRICT OF COLUMBIA
VA, HUD, AND INDEPENDENT AGENCIES



WASHINGTON OFFICE
2104 RAYBURN BUILDING
WASHINGTON, DC 20515-3509
(202) 225-4146

DISTRICT OFFICE
FEDERAL BUILDING
234 SUMMIT ST., ROOM 719
TOLEDO, OH 43604
(419) 259-7500

Congress of the United States

House of Representatives

Washington, DC 20515-3509

March 28, 1995

Mr. Alan Dixon
Chairman
Def Base Closure & Realign Comm
1700 N Moore St
Ste 1425
Arlington, Virginia 22209

Please refer to this number
when responding 950331-5

Dear Mr. Dixon:

As you know, the Red River Army Depot (RRAD) has been placed on the base closure list from which selections will be made and submitted to the President for final approval. In preparation for this submittal, you and several other members of the Base Realignment and Closure Committee will be visiting RRAD on April 6, 1995, to investigate and confirm the appropriateness of closing RRAD. While I understand the need to implement the BRAC process and have no over-all objections to the closing of RRAD, I wanted to make you aware of an important issue related to the closure of RRAD that may have the unintended consequence of unnecessarily costing money - when it could be saved without complicating or encumbering the BRAC process or the closure of RRAD.

In an attempt to cut the operating costs of several primary functions, RRAD has awarded several contracts to P.E. Black Corporation, a company in my district. Specifically, these contracts are for an adhesive application system and an automated paint application system. Although these contracts total \$2.2 million, they represent a significant savings in terms of reduced personnel and operating costs and will pay for themselves before the term necessary to actually close the base expires. More importantly, the contracts supply equipment and functions that can be transferred to other bases not slated for closure or those bases that will receive RRAD's present functions (Lone Star Army Ammunition Plant, Anniston Army Depot).

To prevent the loss of that necessary equipment and technology already offered and accepted by RRAD at a significant cost savings, and which can be used by other facilities within the Army/DoD base/facility system, could you please ask and ascertain the answers to the following questions when you visit RRAD on April 6, 1995:

- Will the placement of RRAD on the final closure list prevent RRAD

Mr. Alan Dixon
March 28, 1995
Page 2

from honoring its contract with P.E. Black Corporation for the provision of an adhesive application system and an automated paint application system?

- If so, can the contract be transferred to those facilities selected to replace RRAD's functions (Anniston, Lone Star) or another suitable base that can utilize the equipment and functions and realize the cost savings and increased operating capabilities associated with the present contract?

- Will preventing the successful execution of this contract by RRAD or another suitable base/facility actually cost money in the long-run due to increased operating and personnel costs?

Allowing RRAD to honor its contract with P.E. Black will facilitate the BRAC process by cutting personnel and operating costs. Additionally, if RRAD is ultimately closed, the equipment can be transferred to those facilities slated to replace RRAD's functions and/or other similar facilities, thereby continuing to provide significant savings in operational and personnel costs.

Since it is likely that disallowing the execution of this contract will prove counter-productive and will subvert the core BRAC mission of saving money by actually costing money -- please assure that RRAD's contract with P.E. Black is not voided by RRAD's placement on the final closure list. If this is not possible, what is the likelihood of transferring the contract to one of the facilities that will replace RRAD's functions (Lone Star, Anniston) or another appropriate base/facility?

Thank you for your prompt attention to this inquiry. Please give this company in my district due consideration consistent with Defense Base Closure and Realignment Committee governing rules and regulations.

Sincerely,



MARCY KAPTUR
Member of Congress

MK:eg

Document Separator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950321-9

FROM: SHANNON, JOHN T.	TO: GENERAL
TITLE:	TITLE:
ORGANIZATION: ARKANSAS FORESTRY COMM.	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: RED RIVER ARMY DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		⊙		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	Dr
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

<input checked="" type="checkbox"/>	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

LETTER OF SUPPORT FOR RED RIVER

Due Date: 950328	Routing Date: 950321	Date Originated: 950313	Mail Date:
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John T. Shannon
State Forester

ARKANSAS FORESTRY COMMISSION

3821 West Roosevelt Road Little Rock, AR 72204-6396

Phone (501) 664-2531 Fax (501) 664-5906

March 13, 1995

2.1210.01

Defense Base Closure and Realignment Committee
1700 North Monroe Street, Suite 1425
Arlington, VA 22209

Please refer to this number
when responding 9503249

Dear Committee Members:

I would like to express my gratitude to the Red River Army Depot and DRMO Texarkana and the personnel who work there for the help they have been to the Arkansas Forestry Commission ("AFC") and the over 1000 volunteer fire departments in Arkansas.

The equipment and vehicles the AFC obtains from there are given a second life through the Federal Excess property program, the AFC Rural Fire Defense program, and are provided at no cost to volunteer fire departments across Arkansas to be used in communities to save lives and property.

During the past three years, the AFC acquired \$2,079,942.45 (acquisition cost) worth of equipment from the Red River Army Depot and DRMO Texarkana. Nearly all of this equipment has been placed with volunteer fire departments across Arkansas. The vehicles have been painted, repaired, and equipped to suppress fires and are a source of pride to the communities. It means a great deal to the small communities to be able to provide fire protection to their citizens and save one-third of the cost of their homeowners insurance, due to the equipment acquired through the Red River Army Depot.

The Federal Excess Property program and military installations such as Red River Army Depot have played an important role in supplying equipment used by the AFC in the program.

Due to the importance of this installation to the AFC program and the over 1000 volunteer fire departments in Arkansas, I respectfully request consideration be given to maintaining the operation at Red River Army Depot and DRMO Texarkana.

Cordially,

ARKANSAS FORESTRY COMMISSION

A handwritten signature in cursive script that reads "John T. Shannon".
John T. Shannon

JTS:epg

Document Separator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950307-8

FROM: <u>CHAPMAN, Jim</u>	TO: <u>GENERAL</u>
TITLE: <u>REP. (TX)</u>	TITLE:
ORGANIZATION: <u>U.S. CONGRESS</u>	ORGANIZATION: <u>DBCRC</u>
INSTALLATION (S) DISCUSSED: <u>RED RIVER ARMY DEPOT</u>	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		Ⓢ		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		x	B7
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

<input checked="" type="checkbox"/>	Prepare Reply for Chairman's Signature	<input type="checkbox"/>	Prepare Reply for Commissioner's Signature
<input type="checkbox"/>	Prepare Reply for Staff Director's Signature	<input type="checkbox"/>	Prepare Direct Response
<input type="checkbox"/>	ACTION: Offer Comments and/or Suggestions	<input checked="" type="checkbox"/>	FYI

Subject/Remarks:

QUESTIONS FOR MARCH 7 HEARING.

Due Date: 950309

Routing Date: 950307

Date Originated: 950306

Mail Date:

JIM CHAPMAN
FIRST DISTRICT
TEXAS

2417 RAYBURN HOUSE OFFICE BUILDING
WASHINGTON, DC 20515-4301
TELEPHONE: (202) 225-3035

Congress of the United States
House of Representatives
Washington, DC 20515-4301

COMMITTEE
APPROPRIATIONS
SUBCOMMITTEES
ENERGY AND WATER DEVELOPMENT
VA. HUD. AND INDEPENDENT
AGENCIES

March 6, 1995

Please refer to this number
when responding 950307-8

The Honorable Alan J. Dixon, Chairman
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

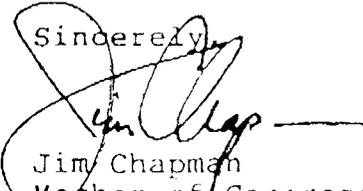
Dear Mr. Chairman:

As you prepare for tomorrow's hearings to consider the closure and realignment recommendations of the Department of the Army and the Defense Logistics Agency, I would like to request to submit the attached questions about the recommendation to close Red River Army Depot and the Defense Distribution Depot Red River in my Congressional District. I understand that representatives of the Red River Defense Fund Steering Committee contacted you last week to let you know that this request would be forthcoming.

Mr. Chairman, I would be very grateful to you if these questions could be asked of the hearing witnesses -- the Secretary of the Army, the Army Chief of Staff and the Director of the Defense Logistics Agency -- during tomorrow's proceedings. It would be extremely helpful to me to have these questions posed to the witnesses at this critical early stage of the BRAC process.

Thank you in advance for your kind attention to this request, and I look forward to seeing you tomorrow. With warm regards, I am

Sincerely,


Jim Chapman
Member of Congress

Enclosure

BRAC 95 COMMISSION
QUESTIONS FOR THE ARMY

1. Was the combined military value and cost of closure of the co-located facilities of Red River Army Depot, Lone Star Army Ammunition Plant, Defense Logistics Agency distribution depot (DDRT), and their tenants considered in the overall evaluation as requested of the Army, Defense Logistics Agency, and Department of Defense by the community?

2. In developing workload realignment options, did the Army modify the receiving depots capacity to account for the impact of changes in product mix on depot capacity and will the Army have sufficient depot maintenance capacity with only one tracked vehicle depot to meet its core maintenance workload requirements and hence its readiness requirements?

3. The Army, unlike the Air Force, has claimed savings for the workload reductions due to downsizing. Does this not falsely represent and overstate the BRAC savings and distort the analysis?

BRAC 95 COMMISSION
QUESTIONS FOR DEFENSE LOGISTICS AGENCY

1. Why does data reflected in the COBRA model drastically deviate from data submitted by the installation, specifically the costs associated with movement of wholesale/retail assets in storage at the Defense Distribution Depot Red River to the Defense Distribution depots at Anniston and San Joaquin and to depot "X"?

2. Defense Logistic Agency's basis for analysis for co-located depots was "when a military service determined that a maintenance depot was surplus to their needs, Defense Logistics Agency would consider closing co-located distribution functions." The logic was two fold:

First, the maintenance depot is by far the biggest customer and primary reason for Defense Logistics Agency presence. Question: Since Defense Distribution Depot Red River supports the maintenance function at Red River Army Depot and Fort Hood at equal percentages of overall workload, how does Defense Logistics Agency justify categorizing support to Red River maintenance as being by far Defense Distribution Depot Red River's biggest customer when eighty percent of the customers are off base?

Second, complete closure of the facilities infrastructure generates the best economic return to Department of Defense. Question: Since Army recommends leaving the ammunition mission

School of Engineering and Logistics, and rubber products facility open at Red River and since the operation will require base operations support, Red River maintenance, sewage, water plant maintenance, rail crew support, and power station maintenance, how does just changing the command to Lone Star Army Ammunition Plant reduce the infrastructure costs for Department of Defense?

3. Was the combined military value and cost of closure of the co-located facilities of Red River Army Depot, Lone Star Army Ammunition Plant, Defense Logistics Agency distribution depot (DDRT), and their tenants considered in the overall evaluation as requested of the Army, Defense Logistics Agency, and Department of Defense by the community?

Document Separator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950301-1

FROM: CHAPMAN, dim	TO: DIXON
TITLE: REP. (TX)	TITLE: CHAIRMAN
ORGANIZATION: US CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (S) DISCUSSED: RED RIVER ARMY DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER			
STAFF DIRECTOR	✓			COMMISSIONER			
EXECUTIVE DIRECTOR	✓			COMMISSIONER			
GENERAL COUNSEL				COMMISSIONER			
MILITARY EXECUTIVE				COMMISSIONER			
				COMMISSIONER			
DIR./CONGRESSIONAL LIAISON		Ⓢ		COMMISSIONER			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	β
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

<input checked="" type="checkbox"/>	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING THAT ALL COMMISSIONERS MAKE A PERSONAL VISIT TO RED RIVER

Due Date: 950303

Routing Date: 950301

Date Originated: 950228

Mail Date:

JIM CHAPMAN
FIRST DISTRICT
TEXAS

2417 RAYBURN HOUSE OFFICE BUILDING
WASHINGTON, DC 20515-4301
TELEPHONE: (202) 225-3035

Congress of the United States
House of Representatives
Washington, DC 20515-4301

COMMITTEE
APPROPRIATIONS

SUBCOMMITTEES
ENERGY AND WATER DEVELOPMENT
VA. HUD. AND INDEPENDENT
AGENCIES

February 28, 1995

Please refer to this number
when responding 950301-1

The Honorable Alan J. Dixon, Chairman
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

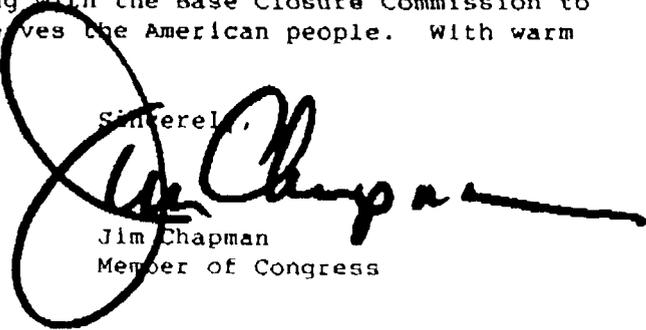
Dear Mr. Chairman:

As you know, the Secretary of Defense today recommended the closure of Red River Army Depot and the Distribution Depot Red River in my Congressional District. This decision is a terrible mistake, and I look forward to having the opportunity to present the facts that will bear out that judgement to you and the other Commissioners.

I understand that the base closure statute requires at least one commissioner to visit each site on the Secretary's list of recommended closures and realignments. However, I would like to take the this opportunity to urge you as well as each and every member of the commission to make a personal visit to Red River. I realize it is customary to divide travel responsibilities among the commission, but I believe it only fair that before the final vote is cast that each member get to see up close the impact their decision will have. On behalf of the more than 7000 of my constituents whose livelihoods depend on the Commission's decision, I personally implore you to bring the entire Commission to Northeast Texas to see this tremendous facility in action.

From the standpoint of war-fighting needs, cost effectiveness and quality of service, Red River is simply the best. Please consider this appeal, and I look forward to working with the Base Closure Commission to produce a final product that best serves the American people. With warm regards,

Sincerely,



Jim Chapman
Member of Congress

** TX CONFIRMATION REPORT **

AS OF MAR 13 '95 8:31 PAGE.01
DBCRC R-A

DATE	TIME	TO/FROM	MODE	MIN/SEC	PGS	STATUS	
01	3/13	08:30	996939322	EC--S	01"48	05	OK



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

March 10, 1995

Please refer to this number
of correspondence 950313-4

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, D.C. 20310-0200

Dear Colonel Jones:

On March 9, 1995, representatives of the Red River Defense Fund Steering Committee (RRDFSC), accompanied by representatives of Senators Gramm and Hutchinson of Texas, Senators Bumpers and Pryor of Arkansas, and Representatives Chapman of Texas and Dickey of Arkansas, presented a briefing on Red River Army Depot and Defense Distribution Depot Red River. In addition, they presented a letter from Under Secretary of the Army Reeder. Copies of these documents are attached.

I would appreciate the Army's position on both documents and their implications on your recommendation to close Red River Army Depot by March 27, 1995.

Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

EB/rmm
encl.

DEFENSE BASE CLOSURE & REALIGNMENT COMMISSION
1700 NORTH MOORE STREET, SUITE 1425
ARLINGTON, VIRGINIA 22209
(703) 696-0504

MEMORANDUM OF MEETING

DATE: March 9, 1995

TIME: 2:00

**MEETING WITH: Cong. Jim Chapman and Red River Defense Fund Steering Committee
(RRDFSC)**

SUBJECT: Red River Army Depot and Defense Distribution Depot Red River

PARTICIPANTS:

Name/Title/Phone Number:

Phillip DuVall; RRDFSC
Dennis Lewis; RRDFSC
Fred Milton; RRDFSC
Charles Cheatham; RRDFSC
Pat Devlin; Cong. Jim Chapman's Office
Billy Moore; Cong. Jim Chapman's Office
Steve Ronnel; Sen. David Pryor's Office
Mike Champness; Sen. Phil Gramm's Office
Brian Moran; Sen. Dale Bumpers' Office
Dave Davis; Sen. Kay Bailey Hutchison's Office
Bob Brooks; Cong. Jay Dickey's Office
Tim Rupli; Consultant
J.R. Reskovac; Consultant

Commission Staff:

The Honorable Al Cornella, Commissioner
David Lyles, Staff Director
Charles Smith, Executive Director/Special Assistant
Madelyn Creedon, General Counsel
Wade Nelson, Director of Communications
Cece Carman, Director of Congressional and Intergovernmental Affairs
Chip Walgren, Manager, State and Local Liaison
Jim Schufreider, Manager, House Liaison

Ben Borden, Director, Review & Analysis
Ed Brown, Army Team Leader
Bob Cook, Interagency Issues Team Leader
Jim Owsley, Cross-Service Team Leader
Bob Miller, Army Team Analyst

MEETING PURPOSE: Representatives of RRDFSC presented data in support of retention of Red River Army Depot. Some of the data appears to conflict with Army data. In addition, RRDFSC presented a copy of a letter from Under Secretary of the Army Reeder, subject: Joint Cross-Service Group for Depot Maintenance (JCSG-DM) BRAC-95 Alternatives. Copies of these documents are attached. Additional copies have been forwarded to The Army Basing Study office for comment.

***DEFENSE BASE CLOSURE & REALIGNMENT COMMISSION
1700 NORTH MOORE STREET, SUITE 1425
ARLINGTON, VIRGINIA 22209
(703) 696-0504***

MEMORANDUM OF MEETING

DATE: November 17, 1994

SUBJECT: Red River Army Depot

PARTICIPANTS:

Name/Title/Phone Number:

Dennis L. Lewis, Committee Member, Red River Army Depot Defense Committee,
P.O. Box 486, Maud, TX 75567, (903) 334-2105

Commission Staff:

Ben Borden, Director of Review & Analysis
*Ed Brown, Army Team Leader
Alex Yellin, Navy Team Leader
Frank Cirillo, Air Force Team Leader
Bob Cook, Interagency Issues Team Leader

MEETING NOTES: Dennis met with the R&A staff to ensure that the staff understood that the Defense Distribution Depot at Red River has a regional mission in addition to its responsibility of supporting the maintenance depot. In addition, he apprised us of public-private partnerships being pursued by the depot to improve its military value; however, he mentioned that little of the wheeled vehicle maintenance performed at Tooele Army depot was being transferred to Red River. He also emphasized the economic importance of the depot to the area. His organization has briefed the Depot Joint Cross-Service Working Group.

DEFENSE BASE CLOSURE & REALIGNMENT COMMISSION
1700 NORTH MOORE STREET, SUITE 1425
ARLINGTON, VIRGINIA 22209
(703) 696-0504

MEMORANDUM OF MEETING

DATE: February 8, 1995

TIME: 3:30 PM

MEETING WITH: Red River Army Depot Defense Committee (RRADDC)

SUBJECT: Red River Army Depot

PARTICIPANTS:

Name/Title/Phone Number:

Dr. Gene Joyce, RRADDC
Josh Morris, RRADDC
Swede Lee, RRADDC
Phillip DuVall, RRADDC
Dennis Lewis, RRADDC
J. R. Reskovic, Vice President, Defense Realignment Advisors, 601 13th Street,
NW, Suite 410 South, Washington, DC 20005, (202) 879-9460
Tim Rupli, Defense Realignment Advisors

Commission Staff:

Chip Walgren, Manager, State and Local Liaison
* Ed Brown, Army Team Leader
Bob Miller, Army Team DoD Analyst
Bob Cook, Interagency Issues Team Leader

MEETING NOTES: The Red River Army Depot Defense Committee requested the meeting in order to apprise the Commission staff of their concern that any DoD analysis concerning the potential closure or realignment of Red River Army Depot would not adequately address the costs of relocating tenants, specifically the DLA Distribution Depot. The Commission staff representatives assured the committee representatives that the Commission would include all appropriate costs in its analysis and looks forward to the committee assisting the Commission staff in its analysis.

DEFENSE BASE CLOSURE & REALIGNMENT COMMISSION
1700 NORTH MOORE STREET, SUITE 1425
ARLINGTON, VIRGINIA 22209
(703) 696-0504

MEMORANDUM OF MEETING

DATE: February 8, 1995

TIME: 3:30 PM

MEETING WITH: Red River Army Depot Defense Committee (RRADDC)

SUBJECT: Red River Army Depot

PARTICIPANTS:

Name/Title/Phone Number:

Dr. Gene Joyce, RRADDC
Josh Morris, RRADDC
Swede Lee, RRADDC
Phillip DuVall, RRADDC
Dennis Lewis, RRADDC
J. R. Reskovic, Vice President, Defense Realignment Advisors, 601 13th Street,
NW, Suite 410 South, Washington, DC 20005, (202) 879-9460
Tim Rupli, Defense Realignment Advisors

Commission Staff:

Chip Walgren, Manager, State and Local Liaison
* Ed Brown, Army Team Leader
Bob Miller, Army Team DoD Analyst
Bob Cook, Interagency Issues Team Leader

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1700 NORTH MOORE STREET, SUITE 1425
ARLINGTON, VIRGINIA 22209
(703) 696-0504

MEMORANDUM OF MEETING

DATE: February 8, 1995

TIME: 3:30 PM

MEETING WITH: Red River Army Depot Defense Committee (RRADDC)

SUBJECT: Red River Army Depot

PARTICIPANTS:

Name/Title/Phone Number:

Dr. Gene Joyce, RRADDC
Josh Morris, RRADDC
Swede Lee, RRADDC
Phillip DuVall, RRADDC
Dennis Lewis, RRADDC
J. R. Reskovac, Vice President, Defense Realignment Advisors, 601 13th Street,
NW, Suite 410 South, Washington, DC 20005, (202) 879-9460
Tim Rupli, Defense Realignment Advisors

Commission Staff:

Chip Walgren, Manager, State and Local Liaison
* Ed Brown, Army Team Leader
Bob Miller, Army Team DoD Analyst
Bob Cook, Interagency Issues Team Leader

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950425-9

FROM: <u>EVANS LAWE</u>	TO: <u>DIXON</u>
TITLE: <u>REP. (IL)</u>	TITLE: <u>CHAIRMAN</u>
ORGANIZATION: <u>U.S. CONGRESS</u>	ORGANIZATION: <u>DBCR</u>
INSTALLATION (S) DISCUSSED: <u>ROCK ISLAND ARSENAL</u>	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		Ⓚ		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		<i>ps</i>
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER		X	
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

<input checked="" type="checkbox"/>	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
<input type="checkbox"/>	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

RESPONDING TO CONG GLEN BROWDER'S MARCH 31 LETTER; REQUESTING WE CONSIDER REPAIRING THE REMAINS OF TOWED ARTILLERY AND THE GUN MOUNTS FOR SELF PROPELLED HOWITZERS TO KIA.

Due Date: <u>950427</u>	Routing Date: <u>950425</u>	Date Originated: <u>950424</u>	Mail Date:
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LANE EVANS
17TH DISTRICT ILLINOIS

COMMITTEES

HOUSE ARMED SERVICES COMMITTEE

HOUSE COMMITTEE ON
VETERANS' AFFAIRS

HOUSE COMMITTEE ON
NATURAL RESOURCES

Congress of the United States
House of Representatives
Washington, DC 20515-1517

WASHINGTON OFFICE
2335 RAYBURN BUILDING
WASHINGTON, DC 20515-1211
(202) 225-5905

DISTRICT OFFICES
1535 47TH AVE #1
MOLINE IL 61265
(309) 793-5760
TOLL FREE 800-322-6210
1640 N HENDERSON ST
GALLSBURG IL 61401
(309) 342-4411

MONMOUTH CITY HALL
SECOND FLOOR
MONMOUTH IL 61462

121 SCOTLAND MACLAN PLAZA
MACOMB IL 61455

April 24, 1995

The Honorable Alan Dixon, Chairman
Defense Base Closure and Realignment Commission
1700 North Moore St., Suite 1425
Arlington, Virginia 22209

Dear Chairman Dixon:

I am writing you concerning the response of my colleague, Congressman Glen Browder, to my March 31st letter to you concerning the proposed transfer of the maintenance mission at the Letterkenny Army Depot (LAD) to the Anniston Army Depot (ANAD).

I agree with many of Congressman Browder's comments concerning the capabilities of ANAD, a number of which complement those present at the Rock Island Arsenal (RIA). I do not propose to change the DOD recommendation regarding the consolidation of all tracked combat vehicle systems at Anniston. The maintenance depot work for tanks and self-propelled artillery requires capabilities not found or proposed at RIA. These large combat vehicles can be maintained quite capably at ANAD.

However, I believe the Commission should consider transferring the rebuild of towed artillery and the gun mounts for self-propelled howitzers to RIA. RIA has been the manufacturer of towed artillery and other gun mounts for decades. The gun mounts for self-propelled artillery are relatively small subassemblies which requires specialized expertise and facilities which exist at RIA. The arsenal has modern clean rooms for assembly and unique function firing simulators for testing and acceptance that can accommodate this mission without the environmental impact of live firing. The specialized knowledge and expertise needed to maintain these systems currently exists at RIA, which is already performing this mission as a backup to LAD.

Towed artillery systems are lightweight weapons manufactured at RIA from weldments of thin sheets and plates, not the heavy weldments of tracked combat vehicles. The low weight of these systems requires that they be returned often for maintenance. This maintenance, in the form of needed repair and realignment, is best accomplished with fixtures used in the original manufacture of the weapons. For example, the M119 towed howitzer is made from a specialized steel which normally cannot be repair

welded. RIA has developed the unique heat treating and welding procedures necessary to accomplish this. Such repair was not even available from the original howitzer designer, Royal Ordnance, of the United Kingdom, but was developed through a specialized design and productability analysis performed by RIA.

I agree with Congressman Browder's April 19th letter with regard to the special capabilities at ANAD for combat vehicle maintenance, especially repairs involving vehicle engines, transmissions, hydraulics and electro-optical systems. It would not be prudent to duplicate the engine test stands, transmission test stands, vehicle test track or function firing range present at ANAD. Nor would it make sense to ship any tracked combat vehicles to RIA, since Anniston has substantial space for storing vehicles.

The capability of ANAD to maintain complex vehicles such as the M1 Abrams battle tank is important. However, towed artillery systems are relatively less complex and do not have the engines, transmissions, track or electrical systems, nor the specialized structural requirements as outlined above for tracked vehicles. RIA is currently performing this work on lightweight towed artillery systems.

The benefits of consolidation as outlined in my colleague's letter apply as well to consolidation of some specialized missions at RIA. Deployment of skilled civilians to support wartime needs is an important reason to retain that workforce. In Desert Storm and other recent conflicts employees from both RIA and ANAD were deployed with little notice and often worked on the same teams in the theater of conflict. This management of civilians technicians to support our troops is coordinated by the Industrial Operations Command which oversees the operation of depots and the arsenals. This support and the cooperation between facilities will continue and will grow in the future.

I hope that my letter not only reinforces the important capabilities at ANAD, but also demonstrates the feasibility and practicality of transferring the rebuild of towed artillery and the gun mounts for self propelled howitzers to RIA. Please feel free to contact me if I can be of any other assistance concerning this matter. Thank you for your attention to this matter.

Sincerely,



LANE EVANS
Member of Congress

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-9

FROM: EVANS, LAWE	TO: DIXON
TITLE: REP (IL)	TITLE: CHAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (S) DISCUSSED: ROCK ISLAND ARSENAL	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		⊙		COMMISSIONER STEELE			
DIR. COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	by
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR. INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

<input checked="" type="checkbox"/> Prepare Reply for Chairman's Signature	<input type="checkbox"/> Prepare Reply for Commissioner's Signature
<input type="checkbox"/> Prepare Reply for Staff Director's Signature	<input type="checkbox"/> Prepare Direct Response
<input checked="" type="checkbox"/> ACTION: Offer Comments and/or Suggestions	<input checked="" type="checkbox"/> FYI

Subject/Remarks:

RECOMMENDING THAT THE DOD ^{DBCRC} CONSIDER MOVING ADDITIONAL MISSIONS TO THE FACILITY.

Due Date: 950411	Routing Date: 950407	Date Originated: 950405	Mail Date:
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Congress of the United States
Washington, DC 20515

Please refer to this number
950407-9

April 5, 1995

The Honorable Alan Dixon, Chairman
Defense Base Closure and Realignment Commission
1700 North Moore St., Suite 1425
Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing you concerning the Rock Island Arsenal and its role in the base closure process. We ask that you consider moving additional missions to the facility considering its large availability of quality administrative space that can be easily and cheaply renovated. Using the existing permanent buildings available at the Arsenal would reduce upfront relocation costs, thereby improving payback.

We are pleased that the Department of Defense (DOD) has reinforced its commitment to the Arsenal by not including it in its recommended list of closures and realignments. However, we feel that the abundant resources of the Arsenal are still not being utilized completely. As you know, the Department of Defense (DOD) and the Army, through its past evaluations have determined that the Arsenal is a key installation and a prime site for increased roles and missions.

The findings of the 1993 BRAC Commission and resulting DOD decisions have led to the implementation of these findings. In its 1993 BRAC recommendations, DOD called for the reversal of a planned realignment of AMCCOM to Redstone Arsenal. At the same time it upheld a previous decision to transfer a command to the Island. These decisions are currently being implemented on the Island through the new Industrial Operations Command (IOC). The evaluations conducted by DOD clearly indicated that the Arsenal should be considered for receiving future missions and commands.

More recently, Arsenal Island was rated the top location in the country in its selection as the site of a new Defense Finance and Accounting Center (DFAS), which will bring over 550 new positions to the Island.

Factors such as the Arsenal's available space, military value, previous investments, and inexpensive support costs, and the quality of the area's workforce and community were key factors in these decisions. In particular, the Arsenal's surplus administrative space makes it a very strong and attractive

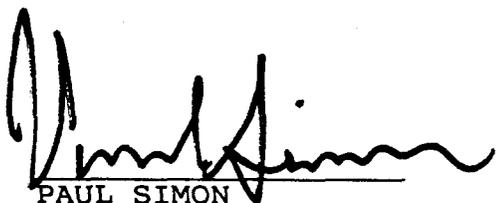
candidate for the relocation of DOD functions. The Arsenal currently has over 750,000 gross square feet of building area that can be quickly renovated into modern office space at the relatively cheap cost of \$42 per square foot for 465,000 square feet of the available space and \$65 per square foot for the over 280,000 gross square feet of space left. This would easily provide top-notch administrative space for roughly 5,000 people.

The Army's list of 1995 recommendations did not include moving any new functions to the Arsenal. Yet, there are still many functions throughout DOD that still reside in expensive leased space. For example, the headquarters of the Army Material Command (AMC) in Alexandria, Virginia is housed in a costly and substandard leased building.

We are also concerned that DOD's 1995 recommendations have moved some functions to facilities where new construction will have to be commenced to house transferred employees. For example, the move of the Aviation Research, Development & Engineering Center; Aviation Management; and Aviation Program Executive Offices to the Redstone Arsenal to form a new Aviation and Missiles Command, will force the Army to invest in new construction to accommodate 201 military and 2,368 civilian personnel. We do not understand why new construction is being contemplated when installations like the Rock Island Arsenal can absorb these functions at a greatly reduced cost.

We hope you will consider options to utilize the resources of the Rock Island Arsenal as you continue the deliberations of the Commission. We look forward to working with you as the Defense Base Closure and Realignment process proceeds. Thank you for your attention to this matter.

Sincerely,



PAUL SIMON
U.S. Senate



TOM HARKIN
U.S. Senate



CAROL MOSELEY-BRAUN
U.S. Senate



CHARLES E. GRASSLEY
U.S. Senate



LANE EVANS
Member of Congress



JIM LEACH
Member of Congress

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 941102-3

FROM: Paul Simon, et al.	TO: Alan Dixon
TITLE: Senator -(IL)	TITLE: Chairman
ORGANIZATION: U.S. Congress	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: Rock Island Arsenal	

OFFICE OF THE CHAIRMAN	INFO COPY	ACTION COPY	INIT	COMMISSION MEMBERS	INFO COPY	ACTION COPY	INIT
SENATOR DIXON				COMMISSIONER			
STAFF DIRECTOR	✓			COMMISSIONER			
EXECUTIVE DIRECTOR	✓			COMMISSIONER			
GENERAL COUNSEL				COMMISSIONER			
MILITARY EXECUTIVE				COMMISSIONER			
				COMMISSIONER			
DIR./CONGRESSIONAL LIAISON) w/Army ↘		⓪		COMMISSIONER			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARY				ARMY TEAM LEADER	✓		/3
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				ISSUES TEAM LEADER			
DIRECTOR OF TRAVEL							
				COBRA MODEL ANALYST			
DIR./INFO SERVICES DIVISION				DATABASE ANALYST (GIS)			

TYPE OF ACTION REQUIRED

<input checked="" type="checkbox"/>	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response (coordinate w/ Exec.Sec.)
	Offer Comments and/or Suggestions		FYI

Subject/Remarks:

Expressing concern over reconsideration of decision made re: Rock Island Arsenal.

Due Date: 11-04-94	Routing Date: 11-02-94	Date Received: 11-02-94	Mail Date:
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CONGRESSMAN LANE EVANS

**U.S. House of Representatives -- 17th District of Illinois
2335 Rayburn House Office Building
Washington, DC 20515
(202) 225-5905 Voice
(202) 225-5396 FAX**

FAX Cover Sheet

DATE: _____ **TIME:** _____
TO: CeCe Curran
FAX #: 703 696-0550 **VOICE #:** _____

FROM (Check One):

- Congressman Lane Evans
- Nedra Covington Lauren Goldblatt Dennis King Jeffrey Land
- Thomas O'Donnell Eda Robinson Bernice Saunders
- Roxanne Smith Stephen Vetzner
- Intern: _____

Comments: _____

Total Number of Pages (including cover sheet): 5

Congress of the United States
House of Representatives
Washington, DC 20515

November 2, 1994

Please refer to this number
when responding 941102-3

The Honorable Alan J. Dixon, Chairman
Defense Base Closure and Realignment Commission
1625 K Street, N.W.
Washington, D.C. 20036

Dear Mr. Chairman:

We are writing to request that you take action to ensure the integrity of the Base Closure and Realignment process with respect to the Rock Island Arsenal.

Recent published reports of rumors that the Rock Island Arsenal and its commands will be targeted for changes or even closure raise serious concerns that threaten the established process and could improperly undo previous decisions regarding the Arsenal's missions.

As you are aware, the Department of Defense and the Army through its evaluations have determined that the Arsenal is a key installation and a prime site for increased roles and missions.

Recent decisions by DoD have implemented these findings. In its 1993 BRAC recommendations, DoD called for the reversal of a planned realignment of AMCCOM to Redstone Arsenal. At the same time it implemented a previous decision to transfer a command to the Island. These decisions are currently being implemented on the Island through the new Industrial Operations Command (IOC). The evaluations conducted by DoD clearly indicated that the Arsenal should be considered for receiving future missions and commands.

More recently, Arsenal Island was rated the top location in its selection as the site of a new Defense Finance and Accounting Center, which will bring over 550 new positions to the Island.

Factors such as the Arsenal's available space, military value, previous investments, and inexpensive support costs, and the quality of the area's workforce and community were key factors in these decisions. The Island's capabilities have also been strengthened through Project Rearm, a \$220 million investment in the Arsenal's manufacturing functions that has created a state-of-the-art manufacturing facility.

Nevertheless, rumors that have been published raise the possibility that previous decisions made in the best interests of our military missions and defense needs could be improperly reversed.

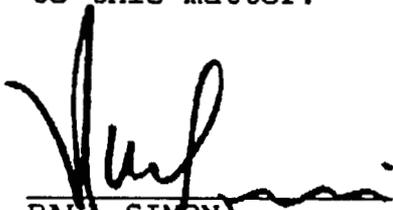
These attempts would not only harm our nation's defense but deplete economic resources at a time when we are trying to produce the most cost effective means of achieving a strong and ready defense. Investments now being made at the Arsenal will produce important savings and increase efficiencies at a time of budgetary constraints. Undoing this process will only waste money and harm our military.

It is also important that the public have confidence in the process and that the changes which have such a profound impact on communities and our military are based on objective and unbiased criteria.

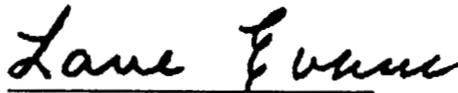
We believe and are certain you agree it is essential that the integrity of the Base Closure and Realignment process be maintained and that its evaluations and decisions are based on the merits.

We look forward to your comments. Thank you for your attention to this matter.

Sincerely,

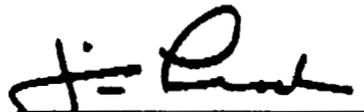

PAUL SIMON
U.S. Senate


CAROL MOSELEY-BRAUN
U.S. Senate


LANE EVANS
Member of Congress


TOM HARKIN
U.S. Senate


CHARLES E. GRASSLEY
U.S. Senate


JIM LEACH
Member of Congress

Document Separator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

950105-2

FROM: PAUL SIMON / CAROL M-BRAUN	TO: DIXON
TITLE: U.S. SENATORS (IL)	TITLE: CHAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DECRRC
INSTALLATION (S) DISCUSSED: Rock Island Arsenal	

OFFICE OF THE CHAIRMAN	INFO COPY	ACTION COPY	INIT	COMMISSION MEMBERS	INFO COPY	ACTION COPY	INIT
SENATOR DIXON				COMMISSIONER			
STAFF DIRECTOR	✓			COMMISSIONER			
EXECUTIVE DIRECTOR	✓			COMMISSIONER			
GENERAL COUNSEL				COMMISSIONER			
MILITARY EXECUTIVE				COMMISSIONER			
				COMMISSIONER			
DIR./CONGRESSIONAL LIAISON		Ⓟ		COMMISSIONER			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		β6
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFO SERVICES DIVISION							

TYPE OF ACTION REQUIRED

Ⓟ	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response (coordinate w/ Exec.Sec.)
	Offer Comments and/or Suggestions		FYI

Subject/Remarks:

IN SUPPORT OF ROCK ISLAND ARSENAL ; INVITATION TO VISIT THE ARSENAL

Due Date:

950107

Routing Date:

950105

Date Originated:

941215

Mail Date:

Congress of the United States
Washington, DC 20515

December 15, 1994

The Honorable Alan J. Dixon, Chairman
Defense Base Closure and Realignment Commission
1625 K Street, N.W.
Washington, D.C. 20036

Dear Mr. Chairman:

We are writing to invite you, your fellow commissioners and/or commission staff to come visit the Rock Island Arsenal to get a first-hand look at the capabilities and resources available at the facility.

As you know, the Department of Defense (DOD) and the Army, through its evaluations have determined that the Arsenal is a key installation and a prime site for increased roles and missions. The findings of the 1993 BRAC Commission and resulting DOD decisions have led to the implementation these findings. In its 1993 BRAC recommendations, DOD called for the reversal of a planned realignment of AMCCOM to Redstone Arsenal. At the same time it upheld a previous decision to transfer a command to the Island. These decisions are currently being implemented on the Island through the new Industrial Operations Command (IOC). The evaluations conducted by DOD clearly indicated that the Arsenal should be considered for receiving future missions and commands.

More recently, Arsenal Island was rated the top location in the country in its selection as the site of a new Defense Finance and Accounting Center, which will bring over 550 new positions to the Island.

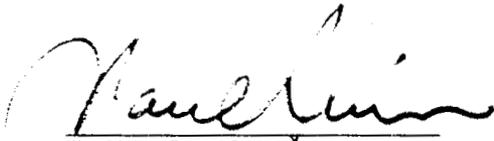
Factors such as the Arsenal's available space, military value, previous investments, and inexpensive support costs, and the quality of the area's workforce and community were key factors in these decisions. For example, its capabilities have been strengthened through Project Rearm, a \$220 million investment in the Arsenal's manufacturing functions that has created a nationally renown state-of-the-art manufacturing facility. In particular, the Island's surplus administrative space makes it a very strong and attractive candidate for the relocation of DOD functions. The Arsenal currently has over 750,000 gross square feet of building area that can be quickly renovated into modern office space at the relatively cheap cost of \$42 per square foot for 465,000 square feet of the available space and \$65 per square foot for the over 280,000 gross square feet of space left. This

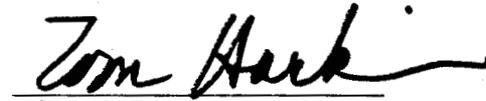
would easily provide top-notch administrative space for roughly 5,000 people.

We believe that a first-hand look at these facilities, especially the large surplus of potential work space, would give the Commission a better understanding of the Arsenal's capabilities and ability to quickly accommodate large transfers of other DOD functions.

We look forward to your response to this invitation. Thank you for your attention to this matter.

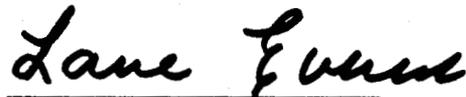
Sincerely,


PAUL SIMON
U.S. Senate


TOM HARKIN
U.S. Senate


CAROL MOSELEY-BRAUN
U.S. Senate


CHARLES E. GRASSLEY
U.S. Senate


LANE EVANS
Member of Congress


JIM LEACH
Member of Congress

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950607-13

FROM: KUSTRA, BOB	TO: DIXON
TITLE: LIEUTENANT GOVERNOR	TITLE: CHAIRMAN
ORGANIZATION: STATE OF IL	ORGANIZATION: DBCRC
INSTALLATION (S) DISCUSSED: SAUAWAH ARMY DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		Ⓢ		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	1/7
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

Ⓢ	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING REPORT PREPARED BY THE SAUAWAH SENIOR STUDY GROUP COMPARING THE SAUAWAH; SENECA, AND SIERRA DEPOTS,

Due Date: 950609	Routing Date: 950607	Date Originated: 950525	Mail Date:
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STATE OF ILLINOIS
OFFICE OF THE LIEUTENANT GOVERNOR



BOB KUSTRA
LIEUTENANT GOVERNOR

May 25, 1995

Alan J. Dixon, Chairman
Defense Base Closure and
Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Chairman Dixon:

As the Chairman of Operation Salute, the State of Illinois' initiative to assist the BRAC commission in its scrutiny of Illinois military facilities, I respectfully ask that your commission carefully review the attached document prepared by the Savanna Senior Study Group. It is a thoughtful and carefully researched analysis of the proposed closure of the Savanna, Seneca and Sierra Army Depots.

I believe it contains observations of extreme importance, among them:

- ◆criticism of the concept of "tiering" the ammunition system, an important premise to the reasoning behind the Defense Department's proposed closings;
- ◆a re-examination of the readiness requirements that shows that the proposed closing of army depots could cause a serious lack of storage capacity; and
- ◆a review of the costs of closing and realignment of depots that raises serious questions about the Defense Department's estimate of the savings associated with its proposals.

The Savanna Senior Study Group did a service to the nation and to the Base Closure and Realignment Commission by initiating so thorough an analysis of the Defense Department's proposals. I ask that you give it your full attention.

Chairman Alan J. Dixon
May 25, 1995
Page two

You have already shown a sincere willingness to hear and consider the views of communities affected by the Defense Department's recommendations. You have shown that the Commission will thoroughly scrutinize Department of Defense proposals. This document will help you in that mission.

Thank you.

Sincerely,

A handwritten signature in black ink, appearing to read "Bob Kustra", with a long horizontal flourish extending to the right.

BOB KUSTRA

BRAC COMMISSION

**Savanna Army Depot Report - Update
May 25, 1995**

The Savanna Senior Study Group has prepared this study and is solely responsible for its content. This information is offered to the BRAC Committee as supplemental support and elaboration of the report previously provided on the proposed closure of Savanna Army Depot Activity and on the relocation of the U S Army Defense Ammunition Center and School to McAlester, OK..

Our study examines some of the functional areas of the Army Ammunition Program, with emphasis on the status and conditions of the ammunition stockpile within the storage system installations. Further, a critical look is taken at the Army's **Integrated Ammunition Stockpile Management Plan (ISMP)**, dated May 1994 and included in our original report. The critique is not exhaustive, but enough segments of the plan are addressed to warrant an in-depth exposure and assessment of its merits. **The plan would fundamentally change the Army Ammunition System. The plan also serves as a basis for closure by the BRAC Commission of Seneca (NY) Army Depot Activity, Sierra (CA) Army Depot and Savanna (IL) Army Depot Activity. We find the plan to be inadequate for either purpose.**

THE "INTEGRATED PLAN"

The restructuring of the current wholesale ammunition storage base into a streamlined operation that is efficient and effective in maintaining optimum readiness is the purpose of the Integrated Ammunition Stockpile Management Plan, dated May 1994.

The "Integrated Plan" expects to result in a smaller, safer stockpile of ammunition in fewer installations using less manpower. This streamlined system is supposed to support the requirements of two Major Regional Contingency (MRC) scenarios that require "stronger emphasis on support" from the CONUS wholesale ammunition storage base. The down-sized base would consist of three regional arrangements of installations each region consisting of Tier I, Tier II, and Tier III installations. The Tier III's are Seneca Army Depot Activity (East Region), Savannah Army Depot Activity (Central Region), and Sierra Army Depot (West Region). These Tier III installations have been judged within the Plan to be "best suited for caretaker status" Accordingly, these Tier III installations have become the candidates for closure action by the BRAC 95. (REF. ISMP 1-2,15)

SYSTEM CRITIQUE

The "Integrated Plan" is not viable. A similar system was established in the past and discontinued as being ineffective. The current condition of the stockpile will not permit restructuring of the storage base. The readiness posture of the ammunition stockpile and its management information data base for ammunition is at a low point for accuracy and continually declines. WHY?

Restructuring/Redistribution of the Stockpile.

Fundamental to the tiering concept of installation realignment is the placement of High Priority/High Demand stocks into the Tier I depots to support "less-than-thirty day" mobilization demands, "30+ day" requirements, and "training" needs. The placement of "30+ day" and other war reserve requirements is planned into Tier II depots. The end-state of the Tier III facilities would be a "caretaker" status or "closure" resulting from BRAC 95 actions. (REF. ISMP-12)

However, the "Integrated Plan" does NOT identify the cost for such redistribution of the stockpile to "maximize outloading capabilities". And the amount of ammunition that requires redistribution through inter-installation movement also is NOT identified in the Plan. (REF. IMSP-41)

CORRE
COBRA
FOR REF.
ON LIST.

THE "INTEGRATED PLAN"

The restructuring of the current wholesale ammunition storage base into a streamlined operation that is efficient and effective in maintaining optimum readiness is the purpose of the Integrated Ammunition Stockpile Management Plan, dated May 1994.

The "Integrated Plan" expects to result in a smaller, safer stockpile of ammunition in fewer installations using less manpower. This streamlined system is supposed to support the requirements of two Major Regional Contingency (MRC) scenarios that require "stronger emphasis on support" from the CONUS wholesale ammunition storage base. The down-sized base would consist of three regional arrangements of installations each region consisting of Tier I, Tier II, and Tier III installations. The Tier III's are Seneca Army Depot Activity (East Region), Savanna Army Depot Activity (Central Region), and Sierra Army Depot (West Region). These Tier III installations have been judged within the Plan to be "best suited for caretaker status" Accordingly, these Tier III installations have become the candidates for closure action by the BRAC 95. (REF. ISMP 1-2,15)

SYSTEM CRITIQUE

The "Integrated Plan" is not viable. A similar system was established in the past and discontinued as being ineffective. The current condition of the stockpile will not permit restructuring of the storage base. The readiness posture of the ammunition stockpile and its management information data base for ammunition is at a low point for accuracy and continually declines. WHY?

Restructuring/Redistribution of the Stockpile.

Fundamental to the tiering concept of installation realignment is the placement of High Priority/High Demand stocks into the Tier I depots to support "less-than-thirty day" mobilization demands, "30+ day" requirements, and "training" needs. The placement of "30+ day" and other war reserve requirements is planned into Tier II depots. The end-state of the Tier III facilities would be a "caretaker" status or "closure" resulting from BRAC 95 actions. (REF. ISMP-12)

However, the "Integrated Plan" does NOT identify the cost for such redistribution of the stockpile to "maximize outloading capabilities". And the amount of ammunition that requires redistribution through inter-installation movement also is NOT identified in the Plan. (REF. IMSP-41)

CORREI
COBRA
FOR RED.
ON LIST.

WHY NOT? Simply because the management information data base cannot accurately identify the material by quantity, by location, by condition code/serviceability status. **No accurate plan can be drawn (or costs estimated) unless the required material can be found, identified, quantified, all with accuracy. Similarly, material to be relocated/accommodated must displace other material for which disposition must be made and space found, all resulting in added relocation costs. None of which is addressed in the Plan.**



WASP IDENTIFIED
SHORTCOMINGS IN
DATABASE ACCURACY. ~~AND~~
THEY ARE LARGELY FUNDING-
DRIVEN. IT IS DIFFICULT TO
DETERMINE WHAT % OF STORED
AMMO IS AFFECTED, HOWEVER.

Stockpile Conditions - Causes/Effects.

The most **severe impact** on the CONUS ammunition storage base resulted from the **retrograde/return of ammunition** from Southwest Asia (SWA), from Europe, and to a lesser extent from units reduced from the DOD force structure. The massive amounts of ammunition were forced through the pipeline and jammed into storage magazines mainly on a space available basis. Emphasis was placed on minimizing costs by reducing movements/intransit times. Selection of storage/receiving installations was not strategically made and receipt processing for storage was minimal at best. **The adverse impact on storage operations and related functional areas was extreme, and the conditions now in the stockpile remain. The Wholesale Ammunition Stockpile Program (WASP) and the "Integrated Plan" describe these conditions, and state the need for corrective initiatives.** (REF. WASP ES-15, IMSP-4)

Storage Magazine Space/System Availability.

The **volume of the retrograde** from SWA combined with the returns from Europe, together with the manner in which it was received/processed at storage installations, **has fully occupied the system's magazine storage capacity. The WASP study and the "Integrated Plan" recognize this condition. Storage of ammunition "outside" is being planned and necessitated as an interim measure.** This is an extremely undesirable situation that results in accelerated deterioration of the ammunition and possible reductions from explosive safety standards. The loss of available magazine storage capabilities at Savanna, Seneca, and Sierra will obviously increase this adverse condition., (REF. WASP ES-17, ES-20, IMSP-23)



CORRECT.

Inventory/Accountability.

Inventory programs at depots have not been adequately funded since FY 90. This has resulted in a commensurate loss of visibility and accuracy between the accountable records at the National Inventory Control Point/Command and the installation's custodial records. Physical location surveys are limited by funding to only Categories I and II items for security purposes. **Confidence, therefore, is limited to the accuracy of only 3% of the items in the stockpile.** (REF. WASP, ES-18)

National Inventory Control Point (NICP).

Substitution of ammunition lots selected from the NICP accountable record for shipment by installations is estimated to be in 1995 at 83%. This delays responses, increases costs, and is a direct commentary on the ammunition system's state of readiness. (REF. WASP, ES-9)

Denials by shipping installations of Material Release Orders (MROs) passed from the NICP/Command give an indication of the degree of compatibility and accuracy existing between the accountable (decision-making) record and the installation's custodial record. The substitution of lots as noted above is a reason (among others) for creating an MRO denial; **the WASP indicates an expected increase of 5% annually in the loss in data base accuracy.** (REF. WASP, ES-8)

The WASP study examined particular items identified by each military service as being their "TOP 20 - GO-TO-War" needs. These TOP 20 items contained some 4000 lots of ammunition, a significant number of which had been retrograded from Southwest Asia. These lots have also been jammed into storage with only a minimal inspection at time of receipt for any damage in transit. **No inventory of these "go-to-war" assets has been made since they were returned to the Continental United States.** (REF. WASP, ES-6)

Re-warehousing.

A corrective initiative considered in the "Integrated Plan" as the primary means for gaining storage space utilization and system space availability is "re-warehousing". **It is recognized that intra-installation movements/rewarehousing will be needed to segregate, separate, and consolidate ammunition assets.** Surveillance and inventory functions would be concurrently performed and appropriate data records corrected or established.

The "Integrated Plan" proposes segregation of required stocks by accomplishing 15% of the 2.1 million tons annually in FY 96, FY 97, and in FY 98. A total of 0.322 million tons would thus be accomplished **/segregated at \$50 per ton for a total cost of \$16.1 million.** Base level re-warehousing would amount, as proposed, to only 2% of the stockpile in each of the three FY's for a total of 0.124 million tons re-warehoused each **at \$50 per ton for a total cost \$6.2 million.** (REF. IMSP-22,23)

The above "plan" would consolidate and re-warehouse a total of 0.45 million tons out of at least 2.1 million tons in storage for a three-year program of \$22.34 million. **All this is for INTRA-INSTALLATION purpose ONLY**, and is mainly for gaining identification of the ammunition. **No INTER-INSTALLATION transfers/levellings would result which must be accomplished to achieve depot tiering.** Therefore, if only 25% of the 2.1 million tons in storage is moved at a cost \$350 per ton **there is an additional cost of \$185 million. None of these costs have been included in the "Integrated Plan."** Based on the experience of our study group, these numbers are conservative.
(REF. IMSP-23)

NOT A BRAC COST.

A comprehensive program of re-warehousing requires in depth planning using accurate inventory data at both the Command management directory level and at the performing installation. If conducted simultaneously at eleven installations the problem and the demands are significantly increased, especially at Command. However, no inter-installation action of stock cross-levelling can begin without a purified data base. **No computer simulation can begin to measure the problem of conducting such a program if assumptions and theoretical values only are used.**

Demilitarization/Demil.

The amount of ammunition presently in the inventory as identified to the "demil" account is reported to be in excess of 413,000 tons. The significance of this tonnage as an impact on the use and availability of magazine storage space is recognized in the WASP Study and in the "Integrated Plan". The funding for reducing this tonnage to a lower and manageable level is completely inadequate. In fact, the **demil tonnage will increase to over 712,000 tons even as the currently funded program is worked through year 2003.** (REF. IMSP-6, 36, 37)

Now 359 KTONS PER
GEN. BEACHOFF, WITH 450K
ADDED BY 2001

A re-warehousing program of segregation, surveillance, and separation of the ammunition now in storage will certainly cause additional material to be moved into the Demil account. This increase will result from efforts needed to determine the true condition of the stockpile and thereby to increase the level of readiness. This action must be taken before any decision can be made on what if any material is to be transferred or cross-levelled.

The approximately 400,000 tons of "excess" ammunition also contributes to congestion of the stockpile. This ammunition can be expected to cause an increase on the "demil" account as more intensive examinations are made on the safety and surveillance of this material. **Also the amount of this material classed as "excess" will increase as the true identity and condition of the stockpile is made known.**
(REF. IMSP-8)

Conclusions/Recommendations

The above focus on some ammunition program functional areas, as they currently exist and as they are reported in the WASP Study and in the "Integrated Plan", leads conclusively to these considerations:

The proposals to close Savanna, Seneca, and Sierra Army ammunition facilities is very premature. The Army has not made a supportive case in their "Integrated Plan". The WASP Study actually supports the retention and continuation of all ammunition storage installations. The condition of the ammunition stockpile is so much in doubt that no decision is possible on whether the DOD system can afford to suffer the loss of any capacity now or at any time in the future.

AS YOU K
REMAI
RELATE

The Integrated Ammunition Stockpile Management Plan will not gain the objectives of increased readiness and/or improved logistical response for the ammunition system. The "Integrated Plan" fails to address:

The absolute necessity to "straighten-up" the stockpile and to identify the resources necessary to make this fundamental corrective action.

The scope of the actions required and the dimension of the resources needed to get on top of the ammunition demil program and to establish the ammunition maintenance program within storage installations. **No estimate is made of the total/prohibitive costs involved in inter-installation transfer movements of the stockpile as required to create a "tiered" structure for ammunition installations.**

The minimal costs and token requirements expressed as required in some parts of the "Integrated Plan" would tend to perpetuate the Command's attitude of benign neglect that has been ammunition's peacetime historical condition due to inadequate fiscal support. **The Plan fails to aggressively pursue the resources that are now so essential to the national interest and the ammunition system's survival.**

What is then the **MILITARY VALUE** of Ammunition? Ask any Combat Arms Commander what he **must** have readied for his use and we will find that ammunition is of the **ULTIMATE** military value. No other items singularly or collectively can compare!

It's time for ammunition to receive financial consideration and Command support commensurate with its Military Value.

BRAC - Report

Savanna Army Depot - Update
May 30, 1995

RETURN ON INVESTMENT

Item #5. POTENTIAL COST / SAVINGS

The Savanna Senior Study Group (SSS) herewith submits the following information to illustrate examples that we feel demonstrate the flawed analysis in determining the cost and closure of all depots past and current.

The Army estimated a one time cost of \$38 million to close the Savanna Depot and the depot would be closed by 2001.

- (a) Cost to relocate ammunition at the Savanna Depot was ignored. An additional \$48 million will be required to relocate the ammunition.
- (b) **This flaw is \$48 million more than originally estimated by the Army. The one time closing cost should be a minimum of \$86 million.**

The Army estimated the tiering cost of \$22.3 million. This cost would apply to examination of approximately 15% of the stockpile.

- (a) The SSS Group estimated an additional cost of \$185 million to achieve particle tiering. This based on inter-depot movement of approximately 25% of the stockpile at \$350 per ton
- (b) **The Army now estimates actual cost for inter-depot at \$440 per ton. Therefore, additional costs are required to accomplish tiering.**
- (c) **This flaw equates to \$209 million bringing the total cost to \$231 million.**

NEW CORBA ADDS 28.2 M FOR AMMO MOVE.

← NOT A BRAC ISSUE.

The Army estimated the environmental clean up at Savanna would cost \$261 million.

(a) That estimate has since been revised and increased to \$310 million by the Army.

(b) This flaw is \$49 million more than the original estimate.

The Army estimated the environmental clean-up to be completed by 2001.

(a) The estimate has now been revised by the Army to the year 2032.

(b) This flaw is 30 years later than originally estimated by the Army.

The above flaws indicate an additional cost of \$135 million not included in the Army's analysis as well as an additional cost of \$231 million for the tiering of all depots that has been ignored . Collectively these cost amount to \$366 million not accounted for in the closure analysis submitted to the BRAC..

LESSONS LEARNED

The SSS Group encourages the BRAC Commission to review the lessons learned concerning the prior BRAC actions relative to Army Ammunition Depots. The SSS Group has been informed of the following:

- (a) The cost of relocation of ammunition from Pueblo Army Depot was under estimated by approximately \$18 million
- (b) Ft. Wingate Army Depot is currently being used for ammunition operations performed under US Government contract.
- (c) Navajo Army Depot Activity continues to be used for ammunition operations. The Air Force and Navy are storing war reserve missiles assets that have been relocated from Pueblo Army Depot thru Red River Depot.
- (d) Although having been "closed" by the US Government based on prior recommendations submitted to the BRAC, the above installations continue to be funded by D O D.
- (e) The SSS Group knows that the service peculiar and foreign-owned ammunition is commingled in storage with Army controlled assets in the depot system. This fact and its ramifications have not been addressed and will frustrate further closure actions.

The SSS Group also encourage the BRAC Commission take special note of the US GAO Report to Congress regarding the U S Army recommendations for closures and realignments.

Army's 1995 BRAC Recommendations Section:

"From our analysis of available documentation, we concluded that the candidates recommended for closure or realignment were among those ranking lowest in military value in their respective categories. However, the commission may want to more closely examine three of the Army's recommendations. -- one realignment, while appearing sound, is caught up in the debate over accuracy of some data."

(Ref. GAO Report, pg. 75)

Open Issues Section:

"Also, some question were raised concerning the accuracy of some data used in the military value analysis for ammunition storage installations." (GAO Report, pg. 77)

Ammunition Storage Installations Sections:

"Community concerns about the development of military value for ammunition storage installations centered around accuracy of some of the information used to score all of the installations,-- Our follow-up and that of the Army's seem to support the existence of some data inaccuracies; --The Commission may want to ensure that the corrected data has been obtained and assessed prior to making a final decision on this recommendation." (GAO Report, pg. 78)

Ammunition Storage Section:

"Pueblo and Umatilla Depot Activities-- the Army would be unable to close either of them before the deadline of the 1995 Commission, which is 2001. Therefore , the Army discontinued its study of these installations. " (GAO Report, pg. 85)

Conclusion and Recommendations Section:

The Savanna Senior Study Group came to the same Conclusions that has been reached in the GAO Report. " --some questions remain about the accuracy of some of the data used in the assessing Army ammunition depots. Therefore , we recommend that the Commission ensure that the Army's ammunition depots recommendations are based upon accurate and consistent information and that corrected data would not materially affect military value assessments and final recommendations"
(GAO Report, pg. 86)

ARMY TEAM ROUTING SLIP

ORIGINATED BY: ED BROWN

DATE: *7 Jun*

	ACTION	INFO	COORD	APPROVE	FILE	INITIAL
RICK BROWN						
J. J. GERTLER		✓				<i>Mc 2 Jun</i>
STEVE BAILEY						
BOB MILLER						
MIKE KENNEDY						
DAVE LEWIS						
CLIFF WOOTEN					✓	

COMMENTS:

Your analysis please.

Document Separator

FAX

DATE: 6-20-95

PAGE 1 of 6

FAX #: 703-696-0550

Persons Name: Mr. Ed Brown

Company name: BRAC

Voice #:

*If this FAX is not readable or
If the number of pages does not
equal the number shown on this page
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McAlester, OK 74501
FAX # 918 423 9296

CONTACT PERSON: HARVEY Bollinger

McALESTER

CHAMBER of
COMMERCE
and AGRICULTURE

DATE: 20 Jun 95

TO: Mr. Ed Brown, Army Team Leader - BRAC

FROM: Mr. Harvey Bollinger, Chairman-Military Liaison
Committee, McAlester Chamber of Commerce *HJB*SUBJECT: Proposed Change to BRAC 95 Recommendation
Regarding Moving USADACS to McAAP.

It has come to my attention that efforts have recently begun to persuade the Commission to alter the Department of the Army's recommendation that USADACS be moved to the McAlester Army Ammunition Plant (McAAP) when its functions are moved from the Savanna Army Depot Activity (SVAD). The Department of Army studied a number of possible sites for this move and concluded that McAAP was the best for the economic and efficient accomplishment of the USADACS mission. I, on behalf of the City of McAlester, urge the Commission to accept the Department of Army recommendation regarding the realignment of the USADACS function.

As seen by the attached correspondence from the Acting Director of USADACS to HQ, Industrial Operations Command and from the Chief, Special Analysis, HQ Army Material Command; the current plan to relocate USADACS to McAAP is the correct one and should not be changed.

(Acting Director of USADACS to HQ, Industrial Operations Command)

Date: Mon, 15 May 95 17:05:24 CDT

To: cganoccom@ria-emh2.army.mil

Subject: USADACS RESPONSE TO CG EMAIL DATED 10 MAY 95 RE: BRAC

SUBJECT: BRAC Issue

Sir:

In regards to your E-Mail message dated 10 May 95.

I am very much opposed to changing the BRAC decision to move USADACS to MCAAF. I certainly agree that the people, who make up the organization, are essential to its success and I'm not sure where Mr. Morgan is getting his information that the majority of USADACS employees would not move. Our initial survey conservatively indicates that 70 to 80 percent of USADACS employees would make the move to MCAAF. A similar percentage of Senior Level Managers would also be willing to make the move. The percentage is higher than the model predicts because a large majority of USADACS employees are not indigenous to the Savanna, Illinois area. In addition, USADACS has always had a higher level of personnel turnover than other organizations and this has been a strength, as fresh ideas from the field became the catalyst for changed operating methods and procedures and new approaches to customer support.

Mr. Byrd, who made a personal recommendation to you regarding re-locating USADACS to MCAAF, and his predecessor, Mr. Al Ehringer, strongly believed that to create and maintain a successful organization USADACS must:

- Maintain a close credible relationship with field customers (ammunition depots, plants, forts, etc.), e.g., walk in their shoes and they will respect and trust you.
- Avoid headquarters type missions and maintain clean lines of responsibility and authority, away from the headquarters environment.
- Be very selective about maintaining and adding missions which would compromise the position of USADACS as an "honest broker" within the ammunition community.

Moving USADACS to a headquarters environment will compromise the very principles that has made it successful.

We have been operating for 90 days under the proposed BRAC guidance. Detail planning is well underway for our transition to MCAAF. The initial shock from the announcement, felt by all employees, has been replaced with a determination to execute the transition at the same high level as all

ENCL 1

missions at USADACS are executed.

We currently provide ammo folks with "one stop shopping" to discuss, view, test, and touch all facets related to ammunition and ammunition logistics. If we are to continue to provide this valuable service in a credible way, given that Savanna is no longer viable, we must have the type of facilities that MCAAP offers.

I'm not sure if these remarks constitute "violent" feedback, but I wanted you to understand how deeply convinced I, and the rest of the USADACS senior leadership, are that the McAlester move is the best alternative to staying in place.

-- BILL

P.S.

Majority of USADACS leadership predict that, if we were moved to RIA, the USADACS, as an organization, would be dissolved within two years.

APPLY TO
ATTENTION OF

ANCSSO

DEPARTMENT OF THE ARMY
HEADQUARTERS, U.S. ARMY MATERIAL COMMAND
5001 EISENHOWER AVENUE, ALEXANDRIA, VA 22304-5001



30 May 1995

MEMORANDUM FOR CHIEF OF STAFF, U.S. ARMY INDUSTRIAL
OPERATIONS, ROCK ISLAND, ILLINOIS
61299-0600

SUBJECT: Proposed Changes to BRAC 95 Recommendations.

1. Reference AMSIO-CG memo, sub, 12 May 95 (encl).
2. The purpose of this memorandum is to respond to the reference above.
3. We have discussed the issues you have brought forth in your memorandum with the Army TABS Office. They have informed us that they are not going forward for any changes to the Defense proposals currently before the Commission. They have additionally told us that the language before the Commission is intentionally broad in nature to allow us leeway in executing the proposals.
4. Specifics on your requests follow:
 - a. Detroit Arsenal. We concur that along with Lima Tank Plant, Rock Island Arsenal and Watervliet Arsenal are the sites where industrial work from Detroit should be performed. No change in the language is required to implement this arrangement. We have verbally informed TAACOM telephonically and in person that they need to be pursuing existing government industrial capacity to absorb the work now being performed at Detroit. You need to be working with them on this proposal as they continue to develop their execution plan.
 - b. Letterkenny. The Defense proposal calls for all towed and propelled combat vehicle work to realign to Anniston. It will not be changed. There is no leeway in the language to move work to Rock Island.
 - c. Red River. There is sufficient leeway in the language to retain SEL and the MRO functions at ISAAP, and to make arrangements for C2 of the MRO and Rubber Facility.
 - d. Savannah. The Defense proposal calls for the USADACS to realign to McAlester. It will not be changed. There is sufficient leeway in the language to realign the WWFT mission to McAlester and the APE fabrication mission to TEAD.
 - e. Seneca. The Defense proposal calls for hazardous material and ores to be enclaved at Seneca. It will not be

ANCSO

SUBJECT: Proposed Changes to BRAC 95 Recommendations

changed.

f. Sierra. The language will not be changed. Enclave in this sense means whatever is required for the operational stocks and ores.

4. The point of contact for this action is Mr. Daryl Powell.


MICHAEL C. BANDUSKY
Chief, Special Analysis

encl
as

CF:
LTC (P) Powell
Mr. Kaspari

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950612-7

FROM: HARVEY, WILLIAM T.	TO: BROWN, ED
TITLE: CHIEF, BASE CLOSURE	TITLE: ARMY TEAM LEADER
ORGANIZATION: DEPT OF THE ARMY	ORGANIZATION: DBCRC
INSTALLATION (S) DISCUSSED: SAVANNAH ARMY DEPOT, SIERRA ARMY DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		103
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	✓ FYI

Subject/Remarks:
 JOINT PAPER ON RELOCATION OF THE US ARMY DEFENSE AMMUNITION CENTER AND SCHOOL FROM SAVANNAH TO SIERRA ARMY DEPOT

Due Date: _____	Routing Date: <u>950612</u>	Date Originated: _____	Mail Date: _____
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Please refer to this number
when responding 950612-7

POINT PAPER ON RELOCATION OF THE U.S. ARMY DEFENSE AMMUNITION CENTER AND SCHOOL (USADACS)

Assumptions:

The Savanna Army Depot Activity, Illinois, will be closed as recommended by the Secretary of Defense and USADACS will require a new home.

The BRAC Commission will override the Secretary of Defense recommendation to realign The Sierra Army Depot, California and it could be the beddown location for USADACS.

USADACS Mission Elements:

"munitions training, logistics engineering, explosive safety, demilitarization research and development, technical assistance, and career management"¹

Sierra Suitability - Mission Support:

Munitions Training – The Sierra Army Depot stores over 200,000 short tons (~418 million pounds) of munitions used by all services. This variety would easily accommodate the needs to train students in munitions characteristics, handling, and management.

The extensive range complex includes designated areas for use by pistol; .50 caliber; M-16; M-203 weapons. These are the type facilities required in the training of munitions personnel and their associated security forces.

Logistics Engineering – Sierra has unlimited expansion capability, in addition to over 300 miles of roads, an internal rail system with two locomotives and 59 miles track; and its own, C-5 capable airfield.

When combined with 2.3 million ft² of warehouses and 799 weapons igloos, with 12 standard magazines, the USADACS should have ample space, infrastructure, and facilities for any logistics engineering exercise or scenario evaluation.

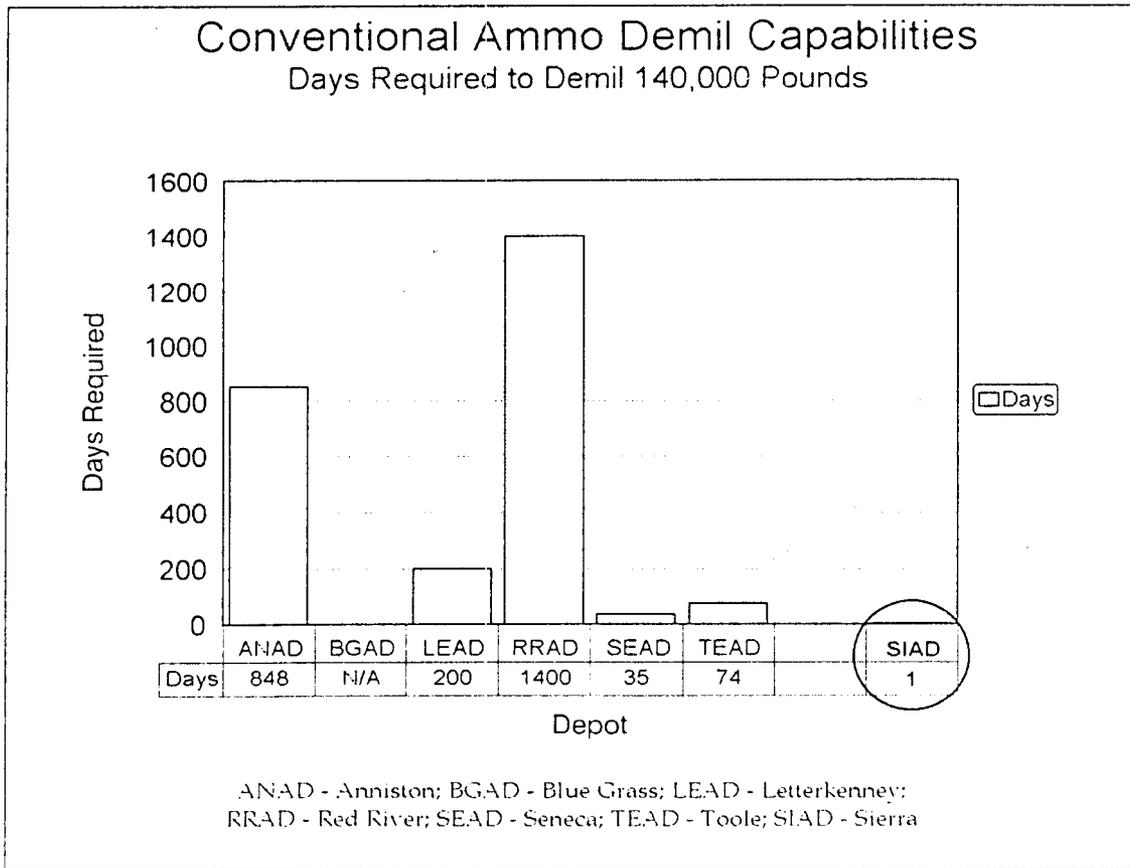
The above would provide outstanding support to the ancillary tasks of transportability testing.

Demilitarization Research and Development – The facilities, licenses, and daily operations at Sierra would more robustly support this portion of the USADACS mission than any other Army installation could.

The demilitarization capacity of Sierra is second to none in the Department of Defense. It includes 14 Open Detonation Pits, each approved for 10,000 pounds net explosive weight (NEW). This provides a 140,000 pound capacity. The chart below highlights the significance of Sierra's (SIAD) capability by displaying it in relationship to other munitions depot capabilities:

¹ Department of Defense, Base Closure and Realignment Report, March 1995, pg. 5-9.

CHART ONE - DEMILITARIZATION COMPARISONS



In addition to the largest capability for demilitarization of explosives, the Sierra depot can also safely destroy the energetic materials of large rocket motors. The current permit allows the Sierra depot to "static burn" up to 140,000 pounds NEW and in June the permit renewal will increase the limit to 160,000 pounds. Sierra's experience burning rocket motors dates to 1989 and, with small modifications currently in progress to support the center section of the largest rockets, the depot will be able to burn rocket motors of any size.

Sierra also is home to a "one of a kind" deactivation furnace for use in incinerating up to .50 caliber munitions. This Ammunition Peculiar Equipment item is the only one authorized by the Army for use and will soon receive a Part B Permit from the State of California. The new permit will allow Sierra to use the furnace to incinerate small arms ammunition, primers, fuzes, and booster material for 10 years.

The above demilitarization operating levels, procedures, facilities, and sites have all necessary environmental certifications.

These assets are essential for USADACS training and function testing of explosive materials.

POINT PAPER -- RELOCATION OF THE USADACS FROM SAVANNA ARMY DEPOT, IL TO THE SIERRA ARMY DEPOT, CA PG. 3

Sierra Suitability - Facility Support:

In addition to specialized infrastructure and inherent capabilities, the USADACS will require academic, research, storage, and living facilities. These were identified by the Department of the Army during their BRAC 95 analysis. This listing of facility needs will be used to show how the Sierra Army Depot can more cost effectively support the beddown of the USADACS. The source of this information will be the Army's Cost of Base Realignment Actions (COBRA) Cost Model.

Since the USADACS is currently located at The Savanna Army Depot Activity, Illinois, the Army's COBRA Cost Model for closing Savanna contains all costs to relocate the school. It identifies the need for \$20.914 million in Military Construction (MILCON) for facilities to move USADACS to McAlester Army Ammunition Plant, Oklahoma.²

This cost estimate includes all projected funds necessary to modify (rehab) existing facilities, build new facilities, and upgrade facilities to meet explosive safety criteria. It also includes the costs associated with design, site preparation, contingency funding, and project supervision/oversight, etc.

The information below identifies the Department of the Army's certified requirements for facilities for the USADACS campus and was extracted from the Army's COBRA AS4-4a Scenario File:³

TABLE ONE -- USADACS FACILITY REQUIREMENTS

MILCON for Base: McAlester, OK						
All Costs in \$K						
Description	Milcon Categ	Using Rehab	Rehab Cost*	New Milcon	New Cost*	Total Cost*
APPLIED INST BLDG	APPLI	14,000	1,206	20,000	2,920	4,127
RDT&E PRODUCTION	RDT&E	47,000	4,937	0	0	4,937
GEN PURPOSE ADMIN	ADMIN	44,000	3,525	0	0	3,525
GENERAL INST BLDG	SCHLB	20,000	1,572	0	0	1,572
WAREHOUSE	STORA	0	0	20,000	1,537	1,537
PRODUCTION	PRODU	28,000	2,116	0	0	2,116
TRANS VALID TEST FAC	OTHER	0	n/a	0	n/a	2,000
REFURBISH TRANSPORTATION VALIDATION AREA FACILITIES						
EXPLOSIVE SAFETY FAC	OTHER	0	n/a	0	n/a	1,100
REFURBISH 11.4KSF OF FACILITIES TO MEET EXPLOSIVE SAFETY CRITERIA						
Total Construction Cost:						20,914

* All Milcon Costs include Design, Site Preparation, Contingency Planning, and SIOH Costs where applicable.

² Department of the Army, Base Closure and Realignment Closure (BRAC) 95, COBRA Reports, March 1995, pg. 91. The pages reproduced in this report do not specifically identify the line item MILCON costs associated with the McAlester option. A review of the source COBRA Scenario Report (AS4-4a.CBR) provided the detail.

³ COBRA Scenario Report AS4-4a.CBR, Military Construction Assets (COBRA v5.08) - Page 2/3, Data As Of 07:12 09/30/1994.

POINT PAPER - RELOCATION OF THE USADACS FROM SAVANNA ARMY DEPOT, IL TO THE SIERRA ARMY DEPOT, CA

PG. 4

As can be seen from Table One above, the Army anticipates the need for 40,000 square feet of new construction to relocate the school to McAlester.

The Sierra Depot has a significant number of facilities, of the types required, already built and in excellent condition. Even more space will be available in July 1996 when the withdrawal of a special mission and its associated personnel is completed. Current and July 1996 facilities that will be available are listed below, by type:

TABLE TWO - SIERRA ARMY DEPOT FACILITIES

Type	Building Identifier	Square Footage	Use	Remarks
Applied Instruction	671	13,600	Administrative	Built in 1980 as Admin General Purpose, Applied Instruction, & Special Weapon Magazine
		2,400	Auditorium	
		58,000	Training	Convert from storage.
Ammo Renovation and Demil	403	11,460	Ammo Ren/Demil	
	593	5,344	Ammo Renovation	
	599	12,081	Ammo Demil	Currently vacant.
	640	25,380	Ammo Renovation	
General Admin	166	6,932	Dormitory	Built as 48-man barracks.
	167	6,932	Dormitory	Built as 48-man barracks.
	168	6,932	Dormitory	Built as 48-man barracks.
	169	13,100	Dormitory / Admin	Built as 80-man barracks with admin space in 1990.
	597	7,449	Admin	Built in 1957.
General Instruction	670	8,045		Built in 1979 as Security Ready Building.
	672	24,400	Ammo Shop	Built in 1980 as Special Weapons Shop.
Other Support	165	4,022	Dining Hall	
	144	7,500	Eating Portion	
		4,670	Guesthouse Portion	
Government Housing	Amedee Court	50,917		40 Units, built in 1975.
	Lahontan Court	51,012		40 Units, built in 1975.
	Sierra Court	120,080		80 Units, built in 1987.

When the facility types and space in Table Two are applied to the USADACS requirements, the need for new construction is reduced by 44%. The next table shows the Army proposal for moving the USADACS to McAlester alongside the ability to house the center and school at

POINT PAPER - RELOCATION OF THE USADACS FROM SAVANNA ARMY DEPOT, IL TO THE SIERRA ARMY DEPOT, CA PG. 5

Sierra. It recaps the square footage programmed for rehab or new construction at McAlester shown in Table One and offers an alternative using the Sierra facilities which will be available in July 1996. As the table will show, Sierra has administrative and training facilities in place, ready to accommodate the USADACS for less expense than the Army's proposed action.

TABLE THREE - SIDE BY SIDE COMPARISON OF NEW CONSTRUCTION REQUIRED
MCALESTER V'S SIERRA

Description	McAlester		Sierra		Bldg
	Use	New	Use	New	
APPLIED INST BLDG	14,000	20,000	34,000	0	671
RDT&E PRODUCTION	47,000	0	48,921	0	403, 599, 604
GEN PURPOSE ADMIN	44,000	0	49,390	0	166 169, 597, 670
GEN INST BLDG	20,000	0	24,400	0	672
WAREHOUSE	0	20,000	24,000	0	671
PRODUCTION	28,000	0	5,344	22,656	5,931
Total New Construction		40,000		22,656	

44% smaller requirement

In addition to the direct mission facilities available for use by the USADACS, the housing situation is excellent. By July 1996, the projected occupancy of Military Family Housing will be less than 15% and the bachelor quarters will be empty. This means nearly all of Sierra's housing could be committed to the center's personnel and students. Since the Secretary of Defense emphasized the importance of housing for our service members and their families in his budget submission to the Congress in February, it would seem wise to make use of these valuable assets.

The Sierra Army Depot also has a complete suite of recreational and support facilities. These include: Club, Bowling Alley, Library, Post Exchange, Commissary, Theater, Fitness Center with Nautilus Equipment, Baseball Fields, Soccer Field, Tennis Courts.

Finally, Sierra is located beside a major national highway, midway between Susanville, California, the Seat of Lassen County, and Reno, Nevada. Susanville is a full service community offering an ideal family environment and ample housing opportunities while Reno affords easy access to major transportation hubs.

Summary:

There is a cost effective option to the Army's proposal to relocate the USADACS to McAlester Army Ammunition Plant - it's called the Sierra Army Depot.

The Sierra Army Depot has the infrastructure, permitting, and facilities already in place and available to beddown the center and school as a world class operation.

A move to Sierra would reduce the MILCON requirement by approximately 44%, saving the taxpayers about \$9.2 million. This represents over 24% of the entire programmed amount for the Savanna closure. Recognizing budget quality estimates could change the above projections

POINT PAPER - RELOCATION OF THE USADACS FROM SAVANNAH ARMY DEPOT, IL TO THE SIERRA ARMY DEPOT, CA PG. 6

and increased transportation costs will eliminate some of the reduction, the savings will still be substantial.

Document Separator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

950619-22

FROM: SARBANES, PAUL S.	TO: ROBLES, JOE
TITLE: SENATOR (md)	TITLE: COMMISSIONER
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		Ⓢ		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	69
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Ⓢ	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions		FYI

Subject/Remarks:

FORWARDING PROPOSAL THAT WOULD RELOCATE U.S. ARMY DEFENSE AMMUNITION CENTER AND SCHOOL FROM SAVANNA ARMY DEPOT TO INDIAN HEAD, VIRGINIA

Due Date: 950621	Routing Date: 950619	Date Originated: 950614	Mail Date:
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United States Senate

WASHINGTON, DC 20510-2002

June 14, 1995

File number 950619-22
When received

Commissioner Josue Robles, Jr.
Defense Base Closure and Realignment Commission
1700 North Moore Street
Arlington, Virginia 22209

Dear Commissioner Robles:

As you know, under DOD's 1995 Base Closure and Realignment process, the Army has proposed closing the Savanna Army Depot Activity and relocating the U.S. Army Defense Ammunition Center (USADACS) to McAlester Army Ammunition Plant, Oklahoma. It is my understanding that this relocation will require over \$21.3 million in MILCON costs for new school facilities. Before the Base Closure and Realignment Commission begins its final deliberations on the 22nd of this month, I wanted to draw your attention to a proposal to relocate USADACS that would require minimal construction and achieve significantly higher savings.

It has been brought to my attention that over \$20 million in savings could be achieved by relocating the U.S. Army Defense Ammunition Center and School (USADACS) at Indian Head Division (IHDIIV), Naval Surface Warfare Center (NSWC). Under a prior BRAC decision, the Naval School, Explosive Ordnance Disposal (NAVSCOLEOD), currently a tenant of NSWC-Indian Head, is slated to be moved to Eglin Air Force Base in FY 1997/98. By utilizing the facilities that currently house NAVSCOLEOD, the Army has a unique opportunity to achieve additional cost savings, increase efficiency, and still maintain its control over the school.

In addition, relocation of USADACS at IHDIIV would allow for significantly increased synergies with the Technical Center for Explosive Safety and the Naval Ordnance Center. As you may be aware, under the direction of NAVORDCEN, the Tech Center functions as manager of the curriculum used at USADACS. It is my understanding that collocation of the Ammunition School at IHDIIV would provide a significantly upgraded and streamlined joint cross-service energetics program, and substantially reduced TDY costs. You may also be aware that Indian Head already houses one tri-service tenant, the Naval Explosive Ordnance Disposal Technology Division.

I have enclosed a point paper which further details the synergies and savings generated by this proposal.

In light of the potential benefits I have outlined, especially in this time of scarce resources and tight budget constraints, I urge you to closely consider this proposal and ask that the Commission use its broad authority to give the Army the flexibility it would need to review alternatives to the proposed McAlester relocation site after the BRAC process is completed.

Thank you for your attention to this matter.

With best regards,

Sincerely,

A handwritten signature in cursive script, appearing to read "Paul Sarbanes".

Paul S. Sarbanes
United States Senator

PSS/jd

PROPOSAL: Relocate U.S. Army Defense Ammunition Center and School (USADACS), Savanna, Illinois, to the Indian Head Division, Naval Surface Warfare Center (IHDIV, NSWC), Indian Head, Maryland.

- ◆ **The Army has recommended that BRAC 1995 close the Savanna Army Depot and relocate USADACS to the McAlester Army Ammunition Plant, Oklahoma.**
- ◆ **A tenant of the Indian Head Division, the Naval School, Explosive Ordnance Disposal (NAVSCOLEOD), will relocate to Eglin AFB, Florida, in FY 1997/1998.**
- ◆ **The classrooms and other support facilities used by NAVSCOLEOD will be available for USADACS should it wish to relocate to the Indian Head Division.**
- ◆ **Relocation of the USADACS to IHDIV instead of McAlester will result in savings of over \$21.3 million in MILCON required to relocate at McAlester AAP.**
- ◆ **Facilities which would be available at the Indian Head Division include 79 buildings with over 149,000 s/f of administrative/classroom/training space. With minor modifications, this space can provide 300 personnel with multiple classrooms; 75 acres of land are available for practical training; and five storage magazines are available for use by USADACS. A combined Bachelors Quarters and galley was constructed in 1990; this facility can accommodate 250 transient personnel.**
- ◆ **The Indian Head Division is located approximately 25 miles south of Washington D.C., providing easy access to three airports, major roads, rail, and the Pentagon.**

Relocating the USADACS to the Indian Head Division would enhance tri-service consolidation efforts, with synergism of common missions. From a BRAC standpoint, this relocation will enhance desired cross-service consolidation by locating USADACS with another activity that shares common missions and offers increased efficiencies by sharing unique energetics (explosives, propellants, pyrotechnics) expertise and facilities resident at the IHDIV.

The mission of USADACS is munitions training, logistics engineering, explosive safety, demilitarization R&D, technical assistance, and career management. The mission of the Indian Head Division is to ensure the operational readiness of U.S. and Allied forces by providing full-spectrum technical capabilities required to rapidly transition any energetic product from concept through production, to operational deployment. IHDIV's energetic capability includes: RDT&E; acquisition; manufacturing technology; manufacturing, industrial base, fleet and operational support. The IHDIV is also host to other large Commands. The Naval Ordnance Center (NAVORDCEN) established its headquarters at IHDIV in 1993. NAVORDCEN manages fleet ordnance logistics (bullets, mines, missiles, etc.). The Naval Explosive Ordnance Disposal Technology Division (NAVEODTECHDIV) is a tri-service activity responsibly for developing render-safe and disposal procedures for U.S. and foreign ordnance, to evaluate foreign and enemy ordnance, and to conduct research to design and develop explosive ordnance disposal tools, equipment, techniques, and evaluate items produced by other activities.

Inclusion of USADACS at IHDIV would continue efforts to consolidate energetic activities at Indian Head:

- ▶ 1973 - Joint Logistics Command directed tri-service program consolidation of cartridge actuated devices/propellant actuated devices (CAD/PAD) at Indian Head Division (CAD/PAD used in aircrew escape systems, fire suppression systems, emergency release systems, and in numerous other DOD weapon systems/items).
- ▶ 1988 - Navy assigned the Naval Explosives Development Engineering Group at the Naval Weapons Station (NWS), Yorktown, to Indian Head Division.
- ▶ 1993 - Navy transferred all explosive loading from NWS, Yorktown, to Indian Head Division.
- ▶ 1993 - BRAC transferred Navy explosive development and underwater warhead development from White Oak to Indian Head Division.
- ▶ 1993 - Naval Ordnance Center established at Indian Head Division.

Conclusion:

Army decision to relocate USADACS to McAlester made without knowledge of availability of facilities and infrastructure at the Indian Head Division. BRAC 1995 offers additional opportunity to continue reasonable energetics consolidation efforts at Indian Head Division.

Document Separator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950526-4

FROM: EHRINGER, A.G.	TO: GERTLER
TITLE: CO-CHAIRMAN	TITLE: SR. ANALYST
ORGANIZATION: SAVANNA SENIOR STUDY GROUP	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: SAVANNA ARMY DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		⓪		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	Bye
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

⓪	Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature	Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

SUPPLEMENTAL DATA CONCERNING THE PROPOSED CLOSURE
OF SAVANNA ARMY DEPOT. DATA ATTACHED.

Due Date: 950602

Routing Date: 950526

Date Originated: 950525

Mail Date:

SAVANNA SENIOR STUDY GROUP
1257 Belmont Avenue
Savanna, IL 61074
815-273-2615

Please refer to this number
when responding 950526-4

May 25, 1995

J. J. Gertler
Senior Analyst
Defense Base Closure & Realignment Comm.
1700 N. Moore Street, Suite 1425
Arlington, Va. 22209

Dear Mr. Gertler,

The Savanna Senior Study Group has prepared the enclosed information for submission to the BRAC Commission relative to the proposed closure of Savanna Army Depot Activity. This information supplements data previously furnished the Commission by the Savanna Group. The enclosed will be formally forwarded from the Office of the Governor State of Illinois.

The readiness posture of the ammunition stockpile has been adversely impacted. The Study Group has focused on additional problem areas related to the Army ammunition system that make consideration of closure of any ammunition storage installations premature.

Collective ammunition expertise of the Savanna Senior Study Group recommends that ammunition depots be removed from consideration for closure by the BRAC.

Sincerely,


A.G. Ehringer
Co-Chairman

BRAC COMMISSION

Savanna Army Depot Report - Update
May 15, 1995

The Savanna Senior Study Group has prepared this study and is solely responsible for its content. This information is offered to the BRAC Committee as supplemental support and elaboration of the report previously provided on the proposed closure of Savanna Army Depot Activity and on the relocation of the U S Army Defense Ammunition Center and School to McAlester, OK.

Our study examines some of the functional areas of the Army Ammunition Program, with emphasis on the status and conditions of the ammunition stockpile within the storage system installations. Further, a critical look is taken at the Army's **Integrated Ammunition Stockpile Management Plan (ISMP)**, dated May 1994 and included in our original report. The critique is not exhaustive, but enough segments of the plan are addressed to warrant an in-depth exposure and assessment of its merits. **The plan would fundamentally change the Army Ammunition System. The plan also serves as a basis for closure by the BRAC Commission of Seneca (NY) Army Depot Activity, Sierra (CA) Army Depot and Savanna (IL) Army Depot Activity. We find the plan to be inadequate for either purpose.**

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THE "INTEGRATED PLAN"

The restructuring of the current wholesale ammunition storage base into a streamlined operation that is efficient and effective in maintaining optimum readiness is the purpose of the Integrated Ammunition Stockpile Management Plan, dated May 1994.

The "Integrated Plan" expects to result in a smaller, safer stockpile of ammunition in fewer installations using less manpower. This streamlined system is supposed to support the requirements of two Major Regional Contingency (MRC) scenarios that require "stronger emphasis on support" from the CONUS wholesale ammunition storage base. The down-sized base would consist of three regional arrangements of installations each region consisting of Tier I, Tier II, and Tier III installations. The Tier III's are Seneca Army Depot Activity (East Region), Savanna Army Depot Activity (Central Region), and Sierra Army Depot (West Region). These Tier III installations have been judged within the Plan to be "best suited for caretaker status" ~~because of their "low overall capabilities"~~. Accordingly, these Tier III installations have become the candidates for closure action by the BRAC 95. (REF. ISMP 1-2,15)

SYSTEM CRITIQUE

The "Integrated Plan" is not viable. The current condition of the stockpile will not permit restructuring of the storage base. The readiness posture of the ammunition stockpile and its management information data base for ammunition is at a low point for accuracy and continually declines.

WHY?

Restructuring/Redistribution of the Stockpile.

Fundamental to the tiering concept of installation realignment is the placement of High ~~Priority~~/High Demand stocks into the Tier I depots to support "less-than-thirty day" mobilization demands, "30+ day" requirements, and "training" needs. The placement of "30+ day" and other war reserve requirements is planned into Tier II depots. The end-state of the Tier III facilities would be a "caretaker" status or "closure" resulting from BRAC 95 actions. (REF. ISMP-12)

However, the "Integrated Plan" does NOT identify the cost for such redistribution of the stockpile to "maximize outloading capabilities". And the amount of ammunition that requires redistribution through inter-installation movement also is NOT identified in the Plan. (REF. ISMP-41)

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WHY NOT? Simply because the management information data base cannot accurately identify the material by quantity, by location, by condition code/serviceability status. No accurate plan can be drawn (or costs estimated) unless the required material can be found, identified, quantified, all with accuracy. Similarly, material to be relocated/accommodated must displace other material for which disposition must be made and space found, all resulting in added relocation costs. None of which is addressed in the Plan.

Stockpile Conditions - Causes/Effects.

The most severe impact on the CONUS ammunition storage base resulted from the retrograde/return of ammunition from Southwest Asia (SWA), from Europe, and to a lesser extent from units reduced from the DOD force structure. The massive amounts of ammunition were forced through the pipeline and jammed into storage magazines mainly on a space available basis. Emphasis was placed on minimizing costs by reducing movements/intransit times. Selection of storage/receiving installations was not strategically made and receipt processing for storage was minimal at best. The adverse impact on storage operations and related functional areas was extreme, and the conditions now in the stockpile remain. The Wholesale Ammunition Stockpile Program (WASP) and the "Integrated Plan" describe these conditions, and state the need for corrective initiatives. (REF. WASP ES-15, IMSP-4)

Storage Magazine Space/System Availability.

The volume of the retrograde from SWA combined with the returns from Europe, together with the manner in which it was received/processed at storage installations, has fully occupied the system's magazine storage capacity. The WASP study and the "Integrated Plan" recognize this condition. Storage of ammunition "outside" is being planned and necessitated as an interim measure. This is an extremely undesirable situation that results in accelerated deterioration of the ammunition and possible reductions from explosive safety standards. The loss of available magazine storage capabilities at Savanna, Seneca, and Sierra will obviously increase this adverse condition., (REF. WASP ES-17, ES-20, IMSP-23)

Inventory/Accountability.

Inventory programs at depots have not been adequately funded since FY 90. This has resulted in a commensurate loss of visibility and accuracy between the accountable

records at the National Inventory Control Point/Command and the installation's custodial records. Physical location surveys are limited by funding to only Categories I

Page 4 of 6

and II items for security purposes. Confidence, therefore, is limited to the accuracy of only 3% of the items in the stockpile. (REF. WASP, ES-18)

National Inventory Control Point (NICP).

Substitution ammunition lots selected from the NICP accountable record for shipment by installations is estimated to be in 1995 at 83%. This delays responses, increases costs, and is a direct commentary on the ammunition system's state of readiness. (REF. WASP, ES-9)

Denials by shipping installations of Material Release Orders (MROs) passed from the NICP/Command give an indication of the degree of compatibility and accuracy existing between the accountable (decision-making) record and the installation's custodial record. The substitution of lots as noted above is a reason (among others) for creating an MRO denial; the WASP indicates an expected increase of 5% annually in the loss in data base accuracy. (REF. WASP, ES-8)

The WASP study examined particular items identified by each military service as being their "TOP 20 - GO-TO-War" needs. These TOP 20 items contained some 4000 lots of ammunition, a significant number of which had been retrograded from Southwest Asia. These lots have also been jammed into storage with only a minimal inspection at time of receipt for any damage in transit. No inventory of these "go-to-war" assets has been made since they were returned to the Continental United States. (REF. WASP, ES-6)

Re-warehousing.

A corrective initiative considered in the "Integrated Plan" as the primary means for gaining storage space utilization and system space availability is "re-warehousing". It is recognized that intra-installation movements/rewarehousing will be needed to segregate, separate, and consolidate ammunition assets. Surveillance and inventory functions would be concurrently performed and appropriate data records corrected or established.

The "Integrated Plan" proposes segregation of required stocks by accomplishing 15% of the 2.1 million tons annually in FY 96, FY 97, and in FY 98. A total of 0.322 million tons would thus be accomplished /segregated at \$50 per ton for a total cost of \$16.1 million. Base level re-warehousing would amount, as proposed, to only 2% of the

stockpile in each of the three FY's for a total of 0.124 million tons re-warehoused each at \$50 per ton for a total cost \$6.2 million. (REF. IMSP-22,23)

Page 5 of 6

The above "plan" would consolidate and re-warehouse a total of 0.45 million tons out of at least 2.1 million tons in storage for a three-year program of \$22.34 million. **All this is for INTRA-INSTALLATION purpose ONLY**, and is mainly for gaining identification of the ammunition. **No INTER-INSTALLATION transfers/levellings would result which must be accomplished to achieve depot tiering.** Therefore, if only 25% of the 2.1 million tons in storage is moved at a cost \$350 per ton there is an additional cost of \$185 million. **None of these cost have been included in the "Integrated Plan."** Based on the experience of our study group, these numbers are conservative. (REF. IMSP-23)

A comprehensive program of re-warehousing requires in depth planning using accurate inventory data at both the Command management directory level and at the performing installation. If conducted simultaneously at eleven installations the problem and the demands are significantly increased, especially at Command. However, no inter-installation action of stock cross-levelling can begin without a purified data base. No computer simulation can begin to measure the problem of conducting such a program if assumptions and theoretical values only are used.

Demilitarization/Demil.

The amount of ammunition presently in the inventory as identified to the "demil" account is reported to be in excess of 413,000 tons. The significance of this tonnage as an impact on the use and availability of magazine storage space is recognized in the WASP Study and in the "Integrated Plan". The funding for reducing this tonnage to a lower and manageable level is completely inadequate. In fact, the demil tonnage will increase to over 712,000 tons even as the currently funded program is worked through year 2003. (REF. IMSP-6, 36, 37)

A re-warehousing program of segregation, surveillance, and separation of the ammunition now in storage will certainly cause additional material to be moved into the Demil account. This increase will result from efforts needed to determine the true condition of the stockpile and thereby to increase the level of readiness. This action must be taken before any decision can be made on what if any material is to be transferred or cross-levelled.

The approximately 400,000 tons of "excess" ammunition also contributes to congestion of the stockpile. This ammunition can be expected to cause an increase

on the "demil" account as more intensive examinations are made on the safety and surveillance of this material. Also the amount of this material classed as "excess" will increase as the true identity and condition of the stockpile is made known. (REF. IMSP-8)

page 6 of 6

Conclusions/Recommendations

The above focus on some ammunition program functional areas, as they currently exist and as they are reported in the WASP Study and in the "Integrated Plan", leads conclusively to these considerations:

The proposals to close Savanna, Seneca, and Sierra Army ammunition facilities is very premature. The Army has not made a supportive case in their "Integrated Plan". The WASP Study actually supports the retention and continuation of all ammunition storage installations. The condition of the ammunition stockpile is so much in doubt that no decision is possible on whether the DOD system can afford to suffer the loss of any capacity now or at any time in the future.

The Integrated Ammunition Stockpile Management Plan will not gain the objectives of increased readiness and/or improved logistical response for the ammunition system. The "Integrated Plan" fails to address:

The absolute necessity to "straighten-up" the stockpile and to identify the resources necessary to make this fundamental corrective action.

The scope of the actions required and the dimension of the resources needed to get on top of the ammunition demil program and to establish the ammunition maintenance program within storage installations. **No estimate is made of the total/prohibitive costs involved in inter-installation transfer movements of the stockpile as required to create a "tiered" structure for ammunition installations.**

The minimal costs and token requirements expressed as required in some parts of the "Integrated Plan" would tend to perpetuate the Command's attitude of benign neglect that has been ammunition's peacetime historical condition due to inadequate fiscal support. **The Plan fails to aggressively pursue the resources that are now so essential to the national interest and the ammunition system's survival.**

What is then the MILITARY VALUE of Ammunition? Ask any Combat Arms Commander what he must have readied for his use and we will find that ammunition is of the ULTIMATE military value. No other items singularly or collectively can compare!

Page 1 of 3

Attachment "B"

BRAC/GAO REPORT

Savanna Army Depot - Update
May 25, 1995

RETURN ON INVESTMENT

Item #5, POTENTIAL COST/SAVINGS

The Savanna Senior Study (SSS) Group herewith submits the following information to illustrate examples that we feel demonstrate the flawed analysis in determining the cost and closure of depots past and current.

The Army estimated a one time cost of \$38 million to close the Savanna Army Depot and the depot would be closed by 2001.

- (a) Cost to relocate ammunition at the Savanna Army Depot was ignored. An additional \$48 million will be required to relocate the ammunition.
- (b) This flaw is \$48 million more than originally estimated by the Army. The estimated one time closing cost should be a minimum of \$86 million.

The Army estimated the tiering cost of \$22.3 million. This cost would apply to examination of approximately 15% of the stockpile.

- (a) The SSS Group estimated an additional cost of \$185 million to achieve partial tiering. This is based on inter-depot movement of approximately 25% of the stockpile at \$350 per ton.
- (b) The Army now estimates actual costs for inter-depot movement at \$440 per ton. Additional costs are required to accomplish tiering.
- (c) This flaw equates to \$209 million bringing the total cost to \$231 million.

The Army estimated the environmental clean-up at Savanna would cost \$261 million.

- (a) The estimate has since been revised and increased to \$310 million by the Army.
- (b) This flaw is \$49 million more than the original estimate.

The Army estimated the environmental cleanup to be completed by the year 2002.

- (a) The estimate has now been revised by the Army to the year 2032.
- (b) This flaw is 30 years later than originally estimated by the Army.

The above flawed costs indicate an additional \$135 million not included in the Army's original estimates.

Page 2 of 3

Attachment "B"

LESSONS LEARNED

The SSS Group encourages the BRAC Commission to review the lessons learned concerning the prior BRAC actions relative to Army Ammunition Depots. The SSS Group has been informed of the following:

- (a) The cost for relocation of ammunition from Pueblo Army Depot was under estimated by approximately \$18 million.
- (b) Ft. Wingate Army Depot Activity is currently being used for ammunition operations performed under US Government contract.
- (c) Navajo Army Depot Activity continues to be used for ammunition operations. The Air Force and the Navy are storing war reserve missile assets that have been relocated from Pueblo Army Depot thru Red River Army Depot.
- (d) Although having been "closed" by the US Government based on prior BRAC recommendations, the above installations continue to be funded by the Department of Defense.
- (e) The SSS Group knows that service peculiar and foreign-owned ammunition is commingled in storage with Army controlled assets in the depot system. This fact and its ramifications have not been addressed and will frustrate further closure actions.

The SSS Group encourages the BRAC Commission to take special note of the US GAO Report to Congress regarding the US Army recommendations for closures and realignments.

Army's 1995 BRAC Recommendations Sections:

"From our analysis of available documentation, we concluded that the candidates recommended for closure or realignment were among those ranking lowest in military value in their respective categories. However, the commission may want to more closely examine three of the Army's recommendations, -one realignment, while appearing sound, is caught up in the debate over accuracy of some data."

(Ref. GAO Report, pg. 75)

Open Issues Section:

"Also, some questions were raised concerning the accuracy of some data used in the military value analysis for ammunition storage installations." (GAO Report, pg. 77)

Ammunition Storage Installations:

"Community concerns about the development of military value for ammunition storage installations centered around accuracy of some of the information used to score all of the

Page 3 of 3

Attachment "B"

installations, — Our follow-up and that of the Army's seem to support the existence of some data inaccuracies; — The Commission may want to ensure that the corrected data has been obtained and assessed prior to making a final decision on this recommendation." (GAO Report, pg 78)

Ammunition Storage:

"Pueblo and Umatilla Depot Activities — the Army would be unable to close either of them before the deadline of the 1995 Commission, which is 2001. Therefore, the Army discontinued its study of these installations." (GAO Report, pg. 85)

Conclusion and Recommendations:

The Savanna Senior Study Group came to the same Conclusion that has been reached in the GAO Report. "—some questions remain about the accuracy of some of the data used in the assessing Army ammunition depots. Therefore, we recommend that the Commission ensure that the Army's ammunition depots recommendations are based upon accurate and consistent information and that corrected data would not materially affect military value assessments and final recommendations" (GAO Report, pg. 86)

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950522-15

FROM: NUSSLE, Jim	TO: DIXON
TITLE: REP. (IO)	TITLE: CHAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: SAVANNA ARMY DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		⊙		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	ps
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

<input checked="" type="checkbox"/> Prepare Reply for Chairman's Signature	<input type="checkbox"/> Prepare Reply for Commissioner's Signature
<input type="checkbox"/> Prepare Reply for Staff Director's Signature	<input type="checkbox"/> Prepare Direct Response
<input checked="" type="checkbox"/> ACTION: Offer Comments and/or Suggestions	<input checked="" type="checkbox"/> FYI

Subject/Remarks:

FORWARDING LETTER FROM CONSTITUENT REGARDING DEPOT.

Due Date: 950524	Routing Date: 950522	Date Originated: 950519	Mail Date:
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JIM NUSSLE

2ND DISTRICT, IOWA

**COMMITTEE ON WAYS
AND MEANS**

COMMITTEE ON THE BUDGET

**CHAIRMAN,
HOUSE OF REPRESENTATIVES
TRANSITION**



Congress of the United States
House of Representatives
Washington, DC 20515-1502
May 19, 1995

303 CANNON HOUSE OFFICE BUILDING
WASHINGTON, DC 20515-1502
(202) 225-2911

DISTRICT OFFICES:

TOLL FREE HOTLINE
(800) 927-5212

3641 KIMBALL AVENUE
WATERLOO, IA 50702
(319) 235-1109

2255 JOHN F. KENNEDY ROAD
DUBUQUE, IA 52002
(319) 557-7740

712 WEST MAIN STREET
MANCHESTER, IA 52057
(319) 927-5141

23 THIRD STREET NW
MASON CITY, IA 50401
(515) 423-0303

Honorable Alan J. Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 N. Moore Street
Suite 1425
Arlington, Virginia 22209

950522-15

Dear Chairman Dixon:

Please find enclosed a letter from my constituent, Steven R. Peterson, who has brought his concerns about the potential closing of the Savanna Army Depot Activity and the U.S. Army Defense Ammunition Center and School, which is located in Savanna, Illinois, to my attention. If you have any questions, please do not hesitate to contact me.

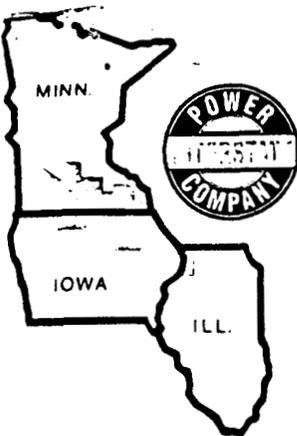
Thank you in advance for your attention to this matter.

Sincerely,

Jim Nussle
Member of Congress

JN:akf/rm

Enclosure



GENERAL OFFICE
1000 MAIN STREET
P. O. BOX 769
DUBUQUE, IOWA 52004-0769
319 - 582-5421

APR 27 1995

April 24, 1995

Jim Nussle
Congressman
303 Cannon House Office Building
Washington, DC 20515-1502

Dear Jim:

Thank you for acknowledging my concern over the proposed closing of the Savanna Army Depot Activity and the U.S. Army Defense Ammunition Center and School. As you have outlined, we have until June 30, 1995 to influence any change, since it is highly unlikely the President or Congress will reject the BRAC Commission recommendations.

Since you seem willing to receive and consider input on this important issue, I want to pass along some arguments for keeping the facility open:

- The U.S. has run out of space to store extra ammunition. Savanna can hold 165,000 tons at a time, and replacing its storage capacity would cost \$325 million.
- If the Army closes Savanna and two additional depots it's thinking about closing, it will need to spend \$185 million just to move the ammunition from those depots to other places. Then, unless the Army builds new storage facilities, the ammunition would be left outside, where it can deteriorate and become hazardous.
- The Army plans to destroy or recycle old ammunition, but has already fallen behind schedule. In fact, the amount of ammunition to be disarmed likely will grow from 400,000 tons to 700,000 tons within eight years (as ammunition is shipped back from closed bases in Europe). So the Army needs all the facilities like Savanna.

Jim Nussle
April 24, 1995
Page -2-

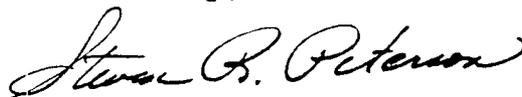
- Savanna is one of only three depots nationwide to have certain equipment needed to destroy outdated ammunition. Replacing the equipment would cost \$20 million.

- The Army would need to spend at least \$57 million to move the Ammunition Center and School, which is housed at Savanna, to another site. No other site has Savanna's state-of-the-art classroom equipment.

- Before the depot could be converted to civilian use, the Army would have to spend \$310 million to comb the site and rid it of spent ammunition that's been tested over the years.

Please do more than "monitor the actions taken on the proposed military closures." If it can truly be shown that USADACS should be moved and SVADA closed, then I will not object. My previous letter outlined how Interstate Power Company is and could be involved. After verifying the arguments listed above, I hope you take an active role in making "the best decision for Iowa and our country."

Sincerely,



Steven R. Peterson
Manager of Economic Development

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950505-9

FROM: SIMON, PAUL	TO: DIXON
TITLE: SENATOR (IL)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: OBCRC
INSTALLATION (S) DISCUSSED: SAUHANNA ARMY DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		Ⓢ		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	p6
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

<input checked="" type="checkbox"/>	Prepare Reply for Chairman's Signature	<input type="checkbox"/>	Prepare Reply for Commissioner's Signature
<input type="checkbox"/>	Prepare Reply for Staff Director's Signature	<input type="checkbox"/>	Prepare Direct Response
<input checked="" type="checkbox"/>	ACTION: Offer Comments and/or Suggestions	<input checked="" type="checkbox"/>	FYI

Subject/Remarks:

LETTER OF SUPPORT.

Due Date: 950509	Routing Date: 950505	Date Originated: 950503	Mail Date:
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Congress of the United States
Washington, DC 20515

May 3, 1995

Please refer to this number
when reporting 960505-9

The Honorable Alan Dixon, Chairman
Defense Base Closure and Realignment Commission
1700 North Moore St., Suite 1425
Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing you concerning the inclusion of the Savanna Army Depot Activity on the Department of Defense's (DODs) base closure and realignment list. We believe that this recommendation is flawed because it would: result in the loss of important and hard to replicate capabilities present at Savanna; increase costs above what the Army has estimated to close the base and move its functions; and reduce national ammunition storage capability below what is sufficient to meet military needs.

We believe that there are a number of capabilities present at Savanna that are important to the ammunition storage mission and would be extremely difficult to replace. For example, the installation's operations are among the most efficient in the Army. During Operation Desert Storm, Savanna had the highest outloading rate of any Ammunition depot. In addition, it is one of the few depots with adequate rail service to shipping centers. These are national assets that would be hard to replace in times of a nation-wide mobilization.

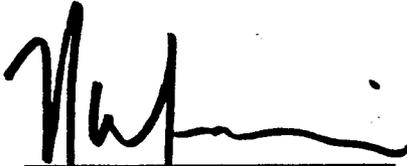
We also believe that the estimated costs to close Savanna and relocate the United States Army Defense Ammunition Center and School (USADACS) are too low. The DOD report stated that it would cost \$38 million to implement its recommendations concerning the installation. The Savanna Army Depot Realignment Task Force estimates that the total cost of closing the facility and moving the school could be as much as \$88 million. Much of this cost is in the form of the additional military construction that will have to take place at the McAlester Army Ammunition Plant to complete the transfer.

Even more importantly, we question whether DOD's decision to close a number of ammunition storage facilities has taken into account the actual storage needs of our military. The Army's 1993 Wholesale Ammunition Stockpile Program study indicated that even with eleven depots, as much as six million square feet of outside storage will be needed to accommodate our nation's ammunition stockpile in the future. This could indicate that the entire Ammunition study is flawed. We urge you to carefully examine this data to see if the Army's plan to enact a tier system for ammunition depots provides enough depot space to meet projected ammunition storage needs.

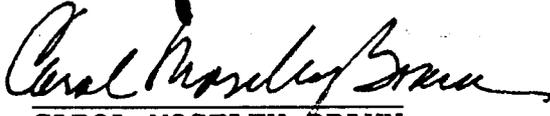
In conclusion, we believe that our ammunition storage depots are a national asset that may well be needed in the future to meet mobilization needs. We urge you to reverse DOD's decision to close the Savanna Army Depot Activity or consider other means, such as operating it as a Government Owned/Contractor Operated (GOCO) facility, in order to preserve this important resource.

Please feel free to contact us if we can provide any additional information or assistance. Thank you for your assistance with this matter.

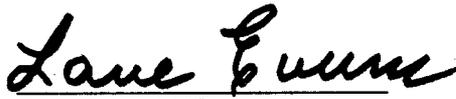
Sincerely,

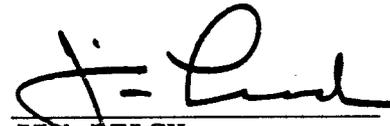

PAUL SIMON
U.S. Senate

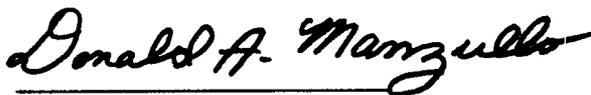

TOM HARKIN
U.S. Senate


CAROL MOSELEY-BRAUN
U.S. Senate


CHARLES E. GRASSLEY
U.S. Senate


LANE EVANS
Member of Congress


JIM LEACH
Member of Congress


DONALD A. MANZULLO
Member of Congress


JIM NUSSLE
Member of Congress

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-18

FROM: EVANS, LANE	TO: DIXON
TITLE: REP. (IL)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCR
INSTALLATION (s) DISCUSSED: SAVANNA ARMY DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR. CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR. COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION	✓			AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL	✓			CROSS SERVICE TEAM LEADER			
DIR. INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

SAVANNA ARMY DEPOT WITNESS LIST

Due Date: _____	Routing Date: 950407	Date Originated: 950407	Mail Date: _____
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Please refer to this number
when responding 950407-18

SAVANNA ARMY DEPOT WITNESS LIST
FOR BRAC HEARING ON APRIL 12, 1995

1. Mr. Al Erhinger, CO-Chairman of Savanna Army Depot Task Force & former director of U.S. Army Defense Ammunition Center & School (USADAC) (retired)
2. Mr. Steve Haring, President Savanna Chamber of Commerce
3. Mr. Carl Lantau, Co-Chairman of Savanna Army Depot Task Force

*** The Savanna Chamber of Commerce will notify BRAC on Monday, April 10, 1995 if there are any changes.