FINAL DRAFT 24 June 2005

BASE VISIT REPORT

FORT MONROE, VA

25 MAY 2005

LEAD COMMISSIONER: Honorable Anthony J. Principi - Chairman

ACCOMPANYING COMMISSIONER: General Lloyd W. Newton

COMMISSION STAFF: R. Gary Dinsick, Chief, Army R&A Team

LIST OF ATTENDEES:

General Kevin P. Byrnes, Commanding General, US Army Training and Doctrine Command
LTG Anthony R. Jones, Deputy Chief of Staff, TRADOC
LTG Robert L. Van Antwerp, Commander, Accessions Command
MG Allen W. Thrasher, Commander, Commander Cadet Command
MG Bruce E. Davis, Commander, Joint Task Force-Civil Support
John Nerger, Deputy Chief of Staff Personnel, Infrastructure and Logistics
Diane M. Devens, Director Northeast Region, Installation Management Command
Thelma Pankoke, Deputy Garrison Commander, and Garrison staff
Honorable Ross Kearney II, Mayor of Hampton and Congressional staff representatives
Robert Edwards, Garrison POC for visit.

BASE'S PRESENT MISSION: Fort Monroe provides base operations support to National Defense Agencies through facilities, infrastructure, well being and force protection. It presently supports in a significant historic setting three Army major headquarters; three Army commands and one field office; one Joint Command; one Defense agency and one Navy activity.

The significant missions supported by this installation are: (1) Headquarters of the Army's Training and Doctrine Command (TRADOC). TRADOC supports the Army's operational fighting forces through the development of doctrine and equipment requirements, in designing organization, and in training for combat. (2) The Army's Accessions Command and its subordinate the Cadet Command and school. These TRADOC subordinate commands have missions to transform volunteers into quality Soldiers, leaders and team leaders while instilling a warrior and winning spirit while meeting the Army's manpower and readiness requirements and standards. The Cadet Command is concerned with commissioning the future officer leadership of the Army and motivating young people to be better citizens; (3) The Joint Task Force - Civil Support plans and integrates DoD support to the designated Lead Federal Agency for domestic Chemical, Biological, Radiological, Nuclear and high yield Explosive (CBRNE) consequence management operations, and (4) The Northeast Region Headquarters and associated elements of

the Army's Installation Management Command which provides management of all Army installations within the region.

SECRETARY OF DEFENSE RECOMMENDATION: Close Fort Monroe, VA. Relocate the US Army Training & Doctrine Command (TRADOC) Headquarters, the Installation Management Agency (IMA) Northeast Region Headquarters, the US Army Network Enterprise Technology Command (NETCOM) Northeast Region Headquarters and the Army Contracting Agency Northern Region Office to Fort Eustis, VA. Relocate the US Army Accessions Command and US Army Cadet Command to Fort Knox, KY.

SECRETARY OF DEFENSE JUSTIFICATION: This recommendation closes Fort Monroe, an administrative installation, and moves the tenant Headquarters organizations to Fort Eustis and Fort Knox. It enhances the Army's military value, is consistent with the Army's Force Structure Plan, and maintains adequate surge capabilities to address future unforeseen requirements. The closure allows the Army to move administrative headquarters to multi-purpose installations that provide the Army more flexibility to accept new missions. Both Fort Eustis and Fort Knox have operational and training capabilities that Fort Monroe lacks and both have excess capacity that can be used to accept the organizations relocating from Fort Monroe. The recommended relocations also retain or enhance vital linkages between them relocating organizations and other headquarters activities. TRADOC HQs is moved to Fort Eustis in order to remain within commuting distance of the Joint Forces Command (JFCOM) HQs in Norfolk, VA. JFCOM oversees all joint training across the military. IMA and NETCOM HQs are moved to Fort Eustis because of recommendations to consolidate the Northeastern and Southeastern regions of these two commands into one Eastern Region at Fort Eustis. The ACA Northern Region is relocated to Fort Eustis because its two largest customers are TRADOC and IMA. The Accessions and Cadet Commands are relocated to Fort Knox because of recommendations to locate the Army's Human Resources Command at Fort Knox. The HRC recommendation includes the collocation of the Accessions and Cadet Commands with the Recruiting Command, already at Fort Knox and creates a Center of Excellence for

MAIN FACILITIES REVIEWED: Meetings with the Commissioners were held at both the Community Center and in the TRADOC headquarters facility. Upon conclusion of the meetings a thirty minute driving tour was conducted through Fort Monroe. The Commissioners were able to observe the historic sites, museum and all significant installation facilities affected by the closure.

KEY ISSUES IDENTIFIED

- The most significant challenges appear to be in the BRAC implementation of the closure of Monroe. However the TRADOC Command has organized a staff to effectively work implementation so as not to adversely affect the training mission.
- Accessions/Cadet Command see no serious implementation problems both departing Monroe and establishing at Knox. Some discretionary moves of MEPS Station in Atlanta will be necessary. However, they are starting to canvas this largely civilian work force to ascertain how many will move to Knox. A possible resource is the people at Fort Knox who won't relocate to Fort Benning with planned relocation of the Armor school out.

- The Joint Task Force-Civil Support a major tenant on Fort Monroe which was not identified in the Secretary of Defense's recommendations will not move to Fort Eustis but prefers to remain in the Hampton Roads Area for synergy w/Navy and the Joint Forces Command. Desired locations-Norfolk, Langley, Eustis, Yorktown, and Little Creek.

INSTALLATION CONCERNS RAISED

The following concerns were raised by the installation during the visit and appear to be implementation issues which have been encountered at other base closure sites. The issues were transmitted back to the Army for further analysis to determine if they were considered during the recommendation development process and if not whether there will be any impact on the DoD recommendation to close Fort Monroe.

- Unexploded Ordnance (UXO)
- National Historical Landmark
- Real estate -Reversionary Clause-Commonwealth of Virginia
- Naval Surface Warfare Center (NSWC) Range House – continuing Navy mission
- Cemetery near Walker Airfield archaeological investigation
- Federal leases in Hampton Roads area

COMMUNITY CONCERNS RAISED:

- The Community raised the concern that the secrecy of the BRAC process precluded the Community from talking to Army headquarters to formulate their appeal, if one was necessary.
- Insufficient dollars have been allocated to cleanup the base.
- The closure will have a significant adverse effect on the local economy.
- The community is prepared to partner with the Army through the Hampton Industrial Development Agency and offered to construct an office complex and lease back arrangement w/Army costing about $13/SF if they stay at Fort Monroe.

REQUESTS FOR STAFF AS A RESULT OF VISIT:

- The Army R&A Staff has requested further analytical work from the Army on some of the issues raised.
- The Navy R&A Staff needs to be aware of the NSWC mission on Fort Monroe to determine if this issue can be addressed during implementation or if the Commission needs to address the mission.
- Further analysis on the actual sighting of TRADOC building may require additional COBRA runs.

ADDENDUM TO BASE VISIT REPORT

FORT MONROE, VA

The attached briefing outlining issues, concerns and questions presented to the Commission during the Fort Monroe base visit was forwarded to the DoD Clearinghouse. DoD's response is attached noting that the issues are implementation issues and that Fort Eustis has a higher military value and offers DoD more capabilities than Fort Monroe.