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United States Senate

CHARLES E. GRASSLEY

WASHINGTON, DC 20510-1501

September 12, 2005

The Honorable Anthony J. Principi, Chairman
2005 Defense Base Closure and Realignment Commission
2521 South Clark Street, Suite 600
Arlington, VA 22202

BRAC Commission

SEP 14 2005

Received

Dear Chairman Principi,

Now that the 2005 BRAC Commission has submitted its report to the President, Congress and the President must begin to evaluate your recommendations and reasoning. My observation of the BRAC Commission's public deliberations on certain issues affecting the Rock Island Arsenal with which I have been intimately involved have caused me to have some concerns about the quality of information used by the Commission and the Commission's reasoning. I would appreciate your help in clarifying the considerations that led to several of the Commission's decisions. I ask that you answer each of my numbered questions, restating the question with your response. As the time line for consideration by the President and then Congress is short, I request a response by September 19, 2005.

The proposal in the Department of Defense's Base Realignment and Closure Report affecting the Rock Island Arsenal that caused me the most concern based on the BRAC criteria was the proposed move of the entire workforce at TACOM Rock Island to Detroit Arsenal. This recommendation was included with a number of other facilities proposed to have inventory control point functions moved to the Defense Logistics Agency under the title "Depot-Level Repairable Management Consolidation".

While the Quad Cities community did not challenge the proposed consolidation of inventory control point functions, the unrelated move of the remainder of the TACOM Rock Island organization to Detroit Arsenal was challenged for a number of reasons, including military value and the fact that even after major military construction on an encroached based it would be impossible to duplicate the facilities currently available at Rock Island. But, most importantly, the community challenged this moved based on the issue of cost. The COBRA data supporting the original DoD recommendation, which underestimated the number of people proposed to move and the military construction required, still showed a net cost for this move in the long term due to increased personnel costs in the Detroit area.

I focused extensively on the issue of cost in my testimony at the BRAC regional hearing held in St. Louis, Missouri. It was also a major point made by the other members of the Iowa and Illinois congressional delegation that were present at that hearing as well as in the primary presentation made by Mr. Jimmy Morgan on behalf of the community. This point was reinforced

CHAIRMAN,
FINANCE

Committee Assignments:

BUDGET
JUDICIARY
AGRICULTURE

CHAIRMAN,
INTERNATIONAL NARCOTICS
CONTROL CAUCUS

in phone calls made by myself and other members of Congress to commissioners, a presentation to Commissioner Skinner at his visit to the Rock Island Arsenal, and a presentation made to the BRAC staff at your offices in Crystal City. However, in the public deliberations, BRAC Commission staff presented a summary of the community's concerns that made no reference whatsoever to this central concern.

Moreover, the BRAC staff's presentation to the Commission only referenced the overall payback for the group of recommendations under the title "Depot-Level Repairable Management Consolidation" even though this package of recommendations contained moves that were not necessarily related to the consolidation of inventory control point functions. The confusion caused by considering the TACOM Rock Island move to Detroit Arsenal along with the inventory control point function consolidation is evidenced by Commissioner Skinner's questions to the BRAC staff at the public deliberations when he asked twice what effect the move being considered would have on another move from the Rock Island Arsenal to Detroit Arsenal that he mistakenly believed would be considered separately.

When Commissioner Skinner asked about the payback for the TACOM move considering the revised cost estimates for a new building, the BRAC staff responded that it affects the net present value, but insignificantly and that, "Payback with the new scenario, new MILCON, is \$1.8 billion savings over 20 years, still a large savings". This number represents the payback for the entire recommendation affecting 11 facilities, not the TACOM move that Commissioner Skinner was referring to and which was not substantively related to the other moves. In fact, the COBRA run prepared by the Department of Defense in early August in response to a request by the BRAC Commission shows a long term cost for the move of TACOM Rock Island to Detroit Arsenal. Attached please find a copy of that COBRA run.

1. Please confirm whether this is the COBRA run used by the BRAC staff in making its analysis and recommendation to the Commission. If not, please provide a copy of the COBRA run that was used by the Commission.
2. Based on the data used by the BRAC staff for its analysis, what is the cost or savings of the move of TACOM Rock Island to Detroit Arsenal considered separately from the 10 other components of the Depot-Level Repairable Management Consolidation recommendation and the move of inventory control point functions to DLA?
3. In the public deliberations of the BRAC Commission, why did the BRAC staff omit the community's concerns about the net long term cost of the TACOM move?
4. When asked by Commissioner Skinner about the payback for the TACOM move, why did the BRAC staff not reply with the payback for that specific action taken by itself?
5. What information, if any, was provided to the Commission about the specific cost of the TACOM move before the vote on that issue? With your response, please provide a copy of the briefing paper given to the commissioners that included that TACOM Rock Island move.

6. On what basis did the Commission conclude in its report to the President that "...the overall Rock Island portion of this recommendation remained sound from a military value standpoint, as well as being cost effective"?

When considering the consolidation of the Defense Finance and Accounting Service (DFAS) sites, DFAS Rock Island had the highest military value of all DFAS sites. In addition, the Commission cited the economic impact on the communities as its rationale for keeping open the DFAS sites in Limestone, Maine and Rome, New York. However, the economic impact of this BRAC round on Rock Island is greater than on Rome, New York and the DFAS portion alone is greater than the impact on Cleveland. Rock Island also has ample space to accommodate additional personnel.

7. In light of these facts, was DFAS Rock Island considered as one of the DFAS sites to remain open or gain personnel?
8. Why did the BRAC staff ultimately decide not to recommend DFAS Rock Island as a receiving site?

In the Commission's public deliberations, when considering the move of positions at the Rock Island Arsenal Joint Manufacturing and Technology Center listed as performing "depot level maintenance", Commissioners Coyle and Skinner inquired about the accuracy of the numbers involved, which was questioned by the community. BRAC Commission staff stated that the only numbers available were those received in November 2004. However, it is my understanding that the Army did in fact provide revised numbers to the Commission that showed far fewer personnel performing Depot Level Maintenance.

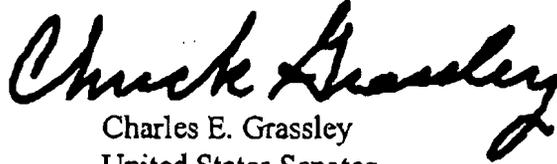
9. Did the Commission receive any revised numbers for Depot Level Maintenance at Rock Island?
10. Was the Commission staff aware that the Army had revised numbers available?
11. If the Commission staff was aware of the revised numbers, why was this not mentioned in response to questions from commissioners?

In considering the proposed consolidation of the Civilian Personnel Operations Centers (CPOCs) during the public deliberations, the BRAC staff pointed out that because the Rock Island Arsenal was identified for closure until late in the BRAC process, Rock Island was not considered as a receiving site. Therefore, the Rock Island Arsenal CPOC did not receive fair and equal treatment. On that basis, the recommendation to consolidate the CPOC away from Rock Island was reversed by the Commission. However, the same unfair situation existed for the Installation Management Agency (IMA), DFAS, and TACOM at the Rock Island Arsenal.

12. Why was the same logic and reasoning used for the Rock Island Arsenal CPOC recommendation not applied to the other recommendations that were made when it was assumed that the Rock Island Arsenal was going to close?

Thank you for your assistance in responding to each of these concerns. I look forward to your prompt response.

Sincerely,


Charles E. Grassley
United States Senator

**DEFENSE LOGISTICS AGENCY**HEADQUARTERS
8725 JOHN J. KINGMAN ROAD
FORT BELVOIR, VIRGINIA 22060-42213 Aug, 2005
0036

MEMORANDUM FOR LTC PULIGNANI, THE ARMY BASE STUDING GROUP

SUBJECT: JCS Clearinghouse Request #43 / Army BRAC #E0512 (Unclassified)

1. Base on the updated data provided by your office to the S&S Joint Cross Service Group, attached is a copy of the new CORBA run that was requested by OSD BRAC Clearinghouse Tasker C0787. This document should enable to you to provide the requested data for MILCON required for Detroit for the additional positions that should be transferring.
2. I hope you find this information helpful in responding to the BRAC Commission.

A handwritten signature in black ink, appearing to read "Louis J. Neeley", written over the printed name.

LOUIS J. NEELEY
Col, USAF
Executive Secretary,
Supply and Storage
Joint Cross-Service Group

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COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 7/57
 Data As Of 5/5/2005 5:34:39 PM, Report Created 8/4/2005 11:07:21 AM

Department : Supply and Storage JCSG
 Scenario File : C:\TEMP\0035 RV6\run.CBR
 Option Pkg Name: 035R 050804
 Std Fctrs File : S:\westbrookj\cobra\uar\cobra_6.10\BRAC2005.SFF

Base: ROCK ISLAND, IL (17755)	2006	2007	2008	2009	2010	2011	Total
ONE-TIME COSTS	2006	2007	2008	2009	2010	2011	Total
-----(\$K)-----	-----	-----	-----	-----	-----	-----	-----
CONSTRUCTION							
MILCON	0	0	0	0	0	0	0
O&M							
CIV SALARY							
Civ RIFs	0	0	4,075	57	57	57	4,247
Civ Retire	0	0	1,151	0	0	0	1,151
CIV MOVING							
Per Diem	0	0	4,351	0	0	0	4,351
POV Miles	0	0	73	0	0	0	73
Home Purch	0	0	10,816	0	0	0	10,816
HHG	0	0	2,471	0	0	0	2,471
Misc	0	0	877	0	0	0	877
House Hunt	0	0	2,734	0	0	0	2,734
PPP	0	0	284	35	0	0	319
RITA	0	0	5,278	0	0	0	5,278
FREIGHT							
Packing	0	0	55	0	0	0	55
Freight	0	0	418	0	0	0	418
Vehicles	0	0	72	0	0	0	72
Unemployment	0	0	316	4	4	4	329
OTHER							
Info Tech	0	0	175	0	0	0	175
Prog Manage	1,613	1,210	907	680	510	383	5,304
Supt Contrac	0	0	0	0	0	0	0
Mothball	0	0	86	0	0	0	87
1-Time Move	0	0	0	0	0	0	0
MIL PERSONNEL							
MIL MOVING							
Per Diem	0	0	0	0	0	0	0
POV Miles	0	0	0	0	0	0	0
HHG	0	0	0	0	0	0	0
Misc	0	0	0	0	0	0	0
OTHER							
Elim PCS	0	0	0	0	0	0	0
OTHER							
HAF / RSE	0	0	2,013	3	2	2	2,020
Environmental	0	0	0	0	0	0	0
Mien Contracc	0	0	0	0	0	0	0
1-Time Other	0	0	0	0	0	0	0
TOTAL ONE-TIME	1,613	1,210	36,155	781	574	446	40,780

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COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 8/57
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Department : Supply and Storage JCSG
Scenario File : C:\TEMP\0035 RV6\run.CBR
Option Fkg Name: 035R 050804
Std Fctrs File : S:\westbrookj\ccbra\usr\cobra_6.10\BRAC2005.SFF

Base: ROCK ISLAND, IL (17755)								
RECURRINGCOSTS	2006	2007	2008	2009	2010	2011	Total	Beyond
-----(\$K)-----	----	----	----	----	----	----	-----	-----
O&M								
Sustainment	0	0	0	0	0	0	0	0
Recap	0	0	0	0	0	0	0	0
BOS	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	0	0	0	0	0
TRICARE	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	0	0	0	0	0	0
OTHER								
Mission Activ	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	0	0	0	0	0	0
TOTAL COSTS	1,613	1,210	36,155	731	574	446	40,780	0
ONE-TIME SAVES								
-----(\$K)-----	-----	-----	-----	-----	-----	-----	-----	-----
CONSTRUCTION								
MILCON	0	0	0	0	0	0	0	0
O&M								
1-Time Move	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Mil Moving	0	0	0	0	0	0	0	0
OTHER								
Environmental	0	0	0	0	0	0	0	0
1-Time Other	0	0	0	0	0	0	0	0
TOTAL ONE-TIME	0	0	0	0	0	0	0	0
RECURRINGSAVES								
-----(\$K)-----	-----	-----	-----	-----	-----	-----	-----	-----
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
Sustainment	0	0	426	426	427	427	1,706	427
Recap	0	0	326	327	327	327	1,308	327
BOS	0	0	2,634	2,638	2,640	2,643	10,556	2,643
Civ Salary	0	0	1,330	2,726	2,826	2,892	9,775	2,926
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	0	0	0	0	0	0
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission Activ	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	4,716	6,118	6,221	6,290	23,345	6,323
TOTAL SAVINGS	0	0	4,716	6,118	6,221	6,290	23,345	6,323

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Department : Supply and Storage JCSG
Scenario File : C:\TEMP\0035 RV6\run.CBR
Option Pkg Name: 035R 050804
Std Fctrs File : S:\westbrookj\cobra\usr\cobra_6.10\BRAC2005.SFF

Base: ROCK ISLAND, IL (17755)	2006	2007	2008	2009	2010	2011	Total	
ONE-TIME NET								
-----(\$K)-----	----	----	----	----	----	----	-----	
CONSTRUCTION								
MILCON	0	0	0	0	0	0	0	
O&M								
Civ Retir/RIF	0	0	5,226	57	57	57	5,398	
Civ Moving	0	0	27,430	35	0	0	27,466	
Info Tech	0	0	175	0	0	0	175	
Other	1,613	1,210	1,310	685	515	387	5,720	
MIL PERSONNEL								
Mil Moving	0	0	0	0	0	0	0	
OTHER								
HAP / RSE	0	0	2,013	3	2	2	2,020	
Environmental	0	0	0	0	0	0	0	
Misc Contract	0	0	0	0	0	0	0	
1-Time Other	0	0	0	0	0	0	0	
TOTAL ONE-TIME	1,613	1,210	36,155	781	574	446	40,780	
RECURRING NET	2006	2007	2008	2009	2010	2011	Total	Beyond
-----(\$K)-----	----	----	----	----	----	----	-----	-----
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
Sustainment	0	0	-426	-426	-427	-427	-1,706	-427
Recap	0	0	-326	-327	-327	-327	-1,308	-327
BOS	0	0	-2,634	-2,638	-2,640	-2,643	-10,556	-2,643
Civ Salary	0	0	-1,330	-2,726	-2,826	-2,892	-9,775	-2,926
TRICARE	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Mil Salary	0	0	0	0	0	0	0	0
House Allow	0	0	0	0	0	0	0	0
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission Activ	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
TOTAL RBCUR	0	0	-4,716	-6,118	-6,221	-6,290	-23,345	-6,323
TOTAL NET COST	1,613	1,210	31,439	-5,337	-5,647	-5,843	17,435	-6,323

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COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 16/57
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Department : Supply and Storage JCSG
 Scenario File : C:\TEMP\0035 RV6\run.CBR
 Option Pkg Name: 035R 050804
 Std Pctrs File : S:\westbrookj\cobra\usr\cobra_6.10\BRAC2005.SFF

Base: DETROIT/SELFRIDGE, MI (26221)	2006	2007	2008	2009	2010	2011	Total
ONE-TIME COSTS	-----	-----	-----	-----	-----	-----	-----
----- (\$K)-----	-----	-----	-----	-----	-----	-----	-----
CONSTRUCTION							
MILCON	3,325	36,945	0	0	0	0	40,270
O&M							
CIV SALARY							
Civ RIFs	0	0	184	61	61	61	367
Civ Retire	0	0	51	0	0	0	51
CIV MOVING							
Per Diem	0	0	144	0	0	0	144
POV Miles	0	0	1	0	0	0	1
Home Purch	0	0	722	0	0	0	722
HHG	0	0	87	0	0	0	87
Misc	0	0	40	0	0	0	40
House Hunt	0	0	89	0	0	0	89
PPP	0	0	0	35	35	35	106
RTA	0	0	279	0	0	0	279
FREIGHT							
Packing	0	0	2	0	0	0	2
Freight	0	0	16	0	0	0	16
Vehicles	0	0	0	0	0	0	0
Unemployment	0	0	13	4	4	4	27
OTHER							
Info Tech	0	1,459	130	0	0	0	1,589
Prog Manage	114	86	64	48	36	27	376
Supt Contract	0	0	0	0	0	0	0
Mothball	0	0	0	0	0	0	0
1-Time Move	0	0	0	0	0	0	0
MIL PERSONNEL							
MIL MOVING							
Per Diem	0	0	0	0	0	0	0
POV Miles	0	0	0	0	0	0	0
HHG	0	0	0	0	0	0	0
Misc	0	0	0	0	0	0	0
OTHER							
Elim PCS	0	0	0	0	0	0	0
OTHER							
HAP / RSE	0	0	0	0	0	0	0
Environmental	0	100	0	0	0	0	100
Misc Contract	0	0	0	0	0	0	0
1-Time Other	0	4,143	0	0	0	0	4,143
TOTAL ONE-TIME	3,439	42,733	1,824	149	137	128	48,411

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Department : Supply and Storage JCSC
Scenario File : C:\TEMP\0035 RV6\run.CBR
Option Pkg Name: 035R 050804
Std Fctrs File : S:\westbrookj\cobra\usr\cobra_6.10\BRAC2005.SPF

Base: DETROIT/SELFRIDGE, MI (26221)								
RECURRINGCOSTS	2006	2007	2008	2009	2010	2011	Total	Beyond
-----(\$K)-----	----	----	----	----	----	----	-----	-----
O&M								
Sustainment	0	401	401	401	401	401	2,006	401
Recap	0	359	359	359	359	359	1,793	359
BOS	0	0	3,538	3,531	3,524	3,518	14,112	3,518
Civ Salary	0	0	5,404	5,936	5,936	5,936	23,211	5,936
TRICARE	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	0	0	0	0	0	0
OTHER								
Mission Activ	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
TOTAL RECUR	0	760	9,702	10,227	10,220	10,214	41,122	10,214
TOTAL COSTS	3,439	43,493	11,525	10,376	10,356	10,342	89,534	10,214
ONE-TIME SAVES								
-----(\$K)-----	2006	2007	2008	2009	2010	2011	Total	Beyond
-----(\$K)-----	----	----	----	----	----	----	-----	-----
CONSTRUCTION								
MILCON	0	0	0	0	0	0	0	0
O&M								
1-Time Move	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Mil Moving	0	0	0	0	0	0	0	0
OTHER								
Environmental	0	0	0	0	0	0	0	0
1-Time Other	0	0	0	0	0	0	0	0
TOTAL ONE-TIME	0	0	0	0	0	0	0	0
RECURRINGSAVES								
-----(\$K)-----	2006	2007	2008	2009	2010	2011	Total	Beyond
-----(\$K)-----	----	----	----	----	----	----	-----	-----
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
Sustainment	0	0	0	0	0	0	0	0
Recap	0	0	0	0	0	0	0	0
BOS	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	71	213	355	638	425
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	0	0	0	0	0	0
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission Activ	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	0	71	213	355	638	425
TOTAL SAVINGS	0	0	0	71	213	355	638	425

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COBRA REALIGNMENT DETAIL REPORT (COBRA v6.10) - Page 18/57
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Department : Supply and Storage JCSC
 Scenario File : C:\TEMP\0035 RV6\run.CBR
 Option Pkg Name: 035R 050804
 Std Fctrs File : S:\westbrockj\cobra\usr\cobra_6.10\BRAC2005.SFF

Base: DETROIT/SELFRIDGE, MI (26221)								
ONE-TIME NET	2006	2007	2008	2009	2010	2011	Total	
-----(\$K)-----	----	----	----	----	----	----	-----	
CONSTRUCTION								
MILCON	3,325	36,945	0	0	0	0	40,270	
O&M								
Civ Retir/RIF	0	0	235	61	61	61	418	
Civ Moving	0	0	1,361	35	35	35	1,488	
Info Tech	0	1,459	130	0	0	0	1,589	
Other	114	86	78	53	41	31	402	
MIL PERSONNEL								
Mil Moving	0	0	0	0	0	0	0	
OTHER								
HAP / RSE	0	0	0	0	0	0	0	
Environmental	0	100	0	0	0	0	100	
Mish Contract	0	0	0	0	0	0	0	
1-Time Other	0	4,143	0	0	0	0	4,143	
TOTAL ONE-TIME	3,439	42,733	1,824	149	137	128	48,411	
RECURRING NET								
-----(\$K)-----	2006	2007	2008	2009	2010	2011	Total	Beyond
-----	----	----	----	----	----	----	-----	-----
FAM HOUSE OPS								
O&M	0	0	0	0	0	0	0	0
Sustainment	0	401	401	401	401	401	2,006	401
Recap	0	359	359	359	359	359	1,793	359
BOS	0	0	3,538	3,531	3,524	3,518	14,112	3,518
Civ Salary	0	0	5,404	5,865	5,723	5,581	22,573	5,510
TRICARE	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Mil Salary	0	0	0	0	0	0	0	0
House Allow	0	0	0	0	0	0	0	0
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission Activ	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
TOTAL RECUR	0	760	9,702	10,156	10,007	9,859	40,484	9,788
TOTAL NET COST	3,439	43,493	11,525	10,305	10,145	9,987	88,895	9,788



Charles E. Grassley

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- Iowa -

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From: James Rice Date: 9-13-05

Subject: letter from Sen. Grassley No. of Pages (Including Cover): 11

Comments: