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DEPARTMENT OF THE AIR FORCE

WASHINGTON, DC 20330-1000



OFFICE OF THE ASSISTANT SECRETARY

NOV 22 2004

MEMORANDUM FOR RECORD

SUBJECT: Minutes of Air Force Base Closure Executive Group (AF/BCEG) Mtg, 21 Oct 2004

Maj Gen Heckman called the meeting to order at 0830, the Pentagon, Room 5C279. The meeting was categorized as informational and deliberative in part. Attendance is at Atch 1. Maj Gen Heckman reviewed the BRAC schedules (Slides 4-5) and previewed the agenda. Mr Pease reiterated the importance of the BRAC non-disclosure protocol for the record. Mr Pease updated the data call status, requests for clarification, and progress to date (Slides 6-9).

In deliberative session Brig Gen Holland presented the AF Proposal to Relocate AFFSA and Consolidate MILDEP Flt Agencies (Slide 11). The BCEG voted unanimously to forward this proposal to the JAST. Mr Pease reviewed AF Proposals previously approved based upon Imperatives and MCIs (Slides 13-14). The BCEG unanimously approved 6 AF Imperatives (unimpeded access to space, land-based strategic deterrent, airfield capability in the NCR, Air sovereignty basing, and sovereign mobility basing in Pacific AOR) for inclusion in the cueing tool. Mr Pease briefed for deliberation AF Imperatives (Slides 16-22). The BCEG tabled a proposal to relocate force structure from Cannon AFB.

Following Maj Gen Heckman's concluding remarks and a process review (Slides 24-27) the meeting concluded at 1159. The next BCEG meeting is scheduled for Oct 25, 2004 at 0830 in Pentagon Room 5C279.

SAF/GCN
BCEG Recorder

The minutes above are approved.


GERALD F. PEASE, JR.
SAF/IEB
Co-Chairman


GARY HECKMAN, Maj Gen, USAF
AF/XP (BRAC)
Co-Chairman

Attachments:
As Stated

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Headquarters U.S. Air Force

Integrity - Service - Excellence



BCEG

21 Oct 04

U.S. AIR FORCE



Agenda 21 Oct 04

0830-0840	Opening Business	Co-chairs
0840-0900	AF Proposals:	
	<i>New</i>	BGen Holland
	<i>Previously BCEG-Approved</i>	
0900-1000	Potential Scenarios	
	<i>Imperatives</i>	
	<i>CAF</i>	
	<i>Break</i>	
1015-1045	Way Ahead	Mr. Pease



BCEG Schedule October

October BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
				▲ BCEG 0830-1300		1 2
3	4	5	6	7	ISG 1030-1200	8 9
		12	13	14	ISG 1030-1200	15 16
		19	20	21	BCEG 0830-1300 ISG 1030-1200	
24	25	26	27	28	BCEG 0830-1300 IEC	

- Brooks City Base
- Criteria 3-6
- ACU JAST
- Ideas (LIDP)
- MCI update

- Progress updates
- AF proposals
- Potential scenarios

- Scenario development

- Scenario development



BCEG Schedule Nov 04-Feb 05

Nov BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
	▲				ISG 030-1200	
		BCEG: Candidate recommendations				ISG 030-1200
7	▲	▲	▲	▲	Veteran's	ISG 030-1200
		JCSG Updates				
14	▲	▲	▲	▲	ISG 030-1200	
		BCEG / JCSG Reconciliations				
21	▲	▲	▲	▲	Thanks	
		BCEG / JCSG Reconciliations				
28	▲	▲	▲			

Dec BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
					ISG 030-1200	
		BCEG: Candidate recommendations				ISG 030-1200
5	▲	▲	▲	▲	ISG 030-1200	
		BCEG: Candidate recommendations				
12	▲	▲	▲	▲	ISG 1030-1200	
		JCSG Scenarios Complete				
19	▲	▲	▲	▲	Christmas	
		BCEG: Candidate recommendations				
26	▲	▲	▲	▲		

Jan BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
				▲	New Year's	
2		▲		▲	ISG 1030-1200	
9		▲		▲	ISG 1030-1200	
		MidDepts Scenarios Complete				
16		▲		▲	ISG ?	
		BCEG: Candidate recommendations				
23		▲		▲	ISG ?	

Feb BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
				▲	New Year's	
6		▲		▲	ISG ?	
13		▲		▲	ISG ?	
		BCEG: Candidate recommendations				
20		▲		▲	ISG ?	
		BCEG: Candidate recommendations				
27		▲		▲	ISG ?	



Data Calls (as of 20 Oct)

- Data Calls 1 to 17 at HAF-level
 - 159 approval actions remaining; status by 2-Ltr

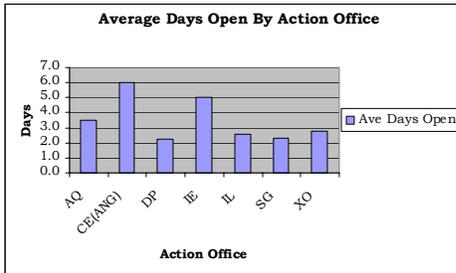
Org	Last Meeting	Today	Reduction
IL	1262	0	100%
SG	207	0	100%
XO	1055	159	90%
AQ	1076	0	100%
ANG	4	0	100%
FM	2	0	100%
IE	4	0	100%

- 99% complete, 159 (of 51,281)



Requests for Clarification

(as of 20 Oct)



As of 20 Oct 04

RFC's are for ALL data calls

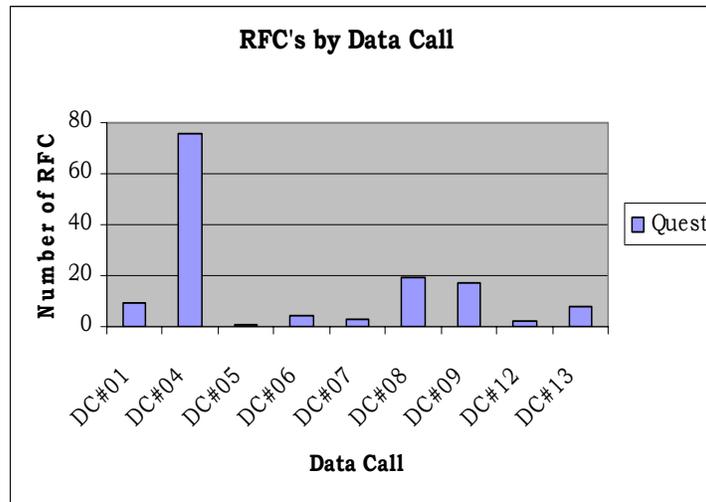
Number of RFC's over due (over 10 days old)

NONE to date



Requests for Clarification

(as of 20 Oct)





Progress Update

- **MCI**
 - An initial run has been done on all (8) MCIs
 - Bomber, fighter, and airlift are ready
 - Integration of remaining MCIs continues
- **Cueing tool**
 - Loaded with initial MCI scores, capacity, cost, and force structure
 - Needs "imperatives" defined
- **Scenario teams**
 - Up and running
 - Working potential scenarios from the proposals the BCEG approved 16 and 21 Sep



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1015-1045	Way Ahead	<i>Mr. Pease</i>



AF Proposal

Relocate AFFSA / Consolidate MILDEP Fit Agencies

Scenario Team:	N/A	Deliberative:	Approve for potential scenario
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<p>Scenario Proposal</p> <ul style="list-style-type: none"> Realign Andrews AFB by relocating the USAF Flight Standards Agency (AFFSA) to the Mike Monroney Aeronautical Center (MMAC) at the Will Rogers Airport in OKC. Consolidate all DoD Flight Inspection functions, Flight Standards, Airfield Operations and Air Traffic Control and Landing Systems (ATCALs) execution as part of AFFSA's relocation. 	<p>Drivers/Assumptions</p> <ul style="list-style-type: none"> Principals: Organize and Quality of Life Transformational Option: Rationalize presence area in DC area Combine Service organizations with similar functions...eliminate duplicity Encourage cooperative partnership Partner with FAA wherever possible
<p>Justification/Impact</p> <ul style="list-style-type: none"> Frees up 38,000 gross sq feet in NCR AFFSA's Det 1 and AFRC squadron already operating at MMAC MMAC's activities permit synergies with FAA and DoD (TERPS, ATCALs Mx) 	<p>Potential Conflicts</p> <ul style="list-style-type: none"> Other service plans for consolidation of Air Traffic Control functions



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AF Proposals

Approved—Based on Imperatives

Short Title	Proposal
Access to Space	Determine those specific installations that must be retained to ensure access to space launch through all inclinations
POTUS Support	Determine AF installation(s) best suited to support POTUS, SAM, foreign dignitary visits, and Continuity of Operations capabilities
Homeland Defense	Determine airfields and installations sufficient to support air sovereignty/air defense mission
Legacy Fleet Consolidation	Consider realigning / consolidating current (B-52 / B-1 / A-10 / F-16 / F-15) force structure at as few locations as practicable
Other	
Geographic Consolidation	Analyze consolidating Total Force presence among multiple installations when locations are within ? proximity of each other

Potential scenarios will be presented today for the proposals in **RED**



AF Proposals

Approved—Based on MCIs

Short Title	Proposal
SOF / CSAR	Base SOF/CSAR at the optimum number of installations based on MCI rating and theoretical capacity
Tankers	Base tankers at the optimum number of installations based on MCI rating and theoretical capacity
UAV / UCAV	Base UAV / UCAV assets at the optimum number of installations based on MCI rating and theoretical capacity
Fighters	Base fighters at the optimum number of installations based on MCI rating and theoretical capacity
Bombers	Base bombers at the optimum number of installations based on MCI rating and theoretical capacity
C2ISR	Base C2ISR assets at the optimum number of installations based on MCI rating and theoretical capacity
Airlift	Base airlifters at the optimum number of installations based on MCI rating and theoretical capacity
Space Ops	Base space ops assets at the optimum number of installations based on MCI rating and theoretical capacity

Potential scenarios will be presented today for the proposals in **RED**



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AF Imperatives

- Potential scenarios based on imperatives are unique in several respects
 - They don't result in closure or realignment, and thus don't generate formal analysis
 - Approving them essentially puts the bases into the cueing tool as "initial must retain"



AF Imperatives

1. Ensure unimpeded access to polar and equatorial earth orbits
2. Preserve land-based strategic deterrent infrastructure as outlined by the Strategic Arms Reduction Treaty (START)
3. Ensure continuity of operations by maintaining airfield capabilities within the NCR to support the POTUS, Special Airlift Missions, and foreign dignitary visits
4. Provide air sovereignty basing to meet the site protection and response time criteria stipulated by NORTHCOM and PACOM
5. Support global response by U.S. forces by keeping sufficient sovereign U.S. mobility bases along deployment routes to potential crisis areas



AF Imperative Unimpeded Access to Space

Scenario Team:	N/A	Deliberative:	Approve for cueing tool
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<p>Drivers/Assumptions</p> <ul style="list-style-type: none"> ■ AF Imperative: Ensure unimpeded access to polar and equatorial earth orbits ■ OSD Principles: Organize, Employ/Deploy ■ Transformational Options: N/A 	<p>Scenario Proposal</p> <ul style="list-style-type: none"> ■ Retain Vandenberg AFB (Western Range) and Patrick AFB (support to Cape Canaveral AFS/Eastern Range)
<p>Justification/Impact</p> <ul style="list-style-type: none"> ■ Retains infrastructure to support National space launch requirements <ul style="list-style-type: none"> ■ Vandenberg/Western Range is only AF location that can support polar launch ■ Eastern Range only AF location that can support equatorial launch 	<p>Potential Conflicts</p> <ul style="list-style-type: none"> ■ None

**SLIDES 19-22
REMOVED**



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Way Ahead Potential Scenarios and Formal Analysis

- IEBB will develop MDS-based end states
- Scenario teams will continue to generate potential scenarios based on the BCEG-approved proposals and the end states
- For the potential scenarios approved today:
 - They will be entered into the OSD tracker today
 - Formal analysis will begin now, ETC 26 Oct
 - Monday's BCEG (25 October) is cnx to allow the teams time to work
- Goal is to have at least one ready for IEC on 28 Oct



Process Review

TIME

- **Ideas** are approved concepts which can develop into **Proposals**
- **Proposals** (approved by the BCEG) are referred to IEB / scenario teams
 - IEB / scenario teams report back to the BCEG with potential **Scenarios**
- BCEG picks which potential **Scenarios** warrant formal analysis
- Scenario teams conduct formal analysis and brief the BCEG
- BCEG-approved **Scenarios** may become **Candidate Recommendations**
- **Candidate Recommendations** are submitted to IEC (info to ISG)
 - AF target: 15 Dec 04



Imperatives (5)

1. Ensure unimpeded access to polar and equatorial earth orbits
2. Preserve land-based strategic deterrent infrastructure as outlined by the Strategic Arms Reduction Treaty (START)
3. Ensure continuity of operations by maintaining airfield capabilities within the NCR to support the POTUS, Special Airlift Missions, and foreign dignitary visits
4. Provide air sovereignty basing to meet the site protection and response time criteria stipulated by NORTHCOM and PACOM
5. Support global response by U.S. forces by keeping sufficient sovereign U.S. mobility bases along deployment routes to potential crisis areas



Principles (11)

1. **Maintain squadrons within operationally efficient proximity to DoD-controlled airspace, ranges, MOAs, and low-level routes**
2. **Optimize the size of our squadrons -- in terms of aircraft model, aircraft assigned, and crew ratios applied (e.g., same MDS's)**
3. **Retain enough capacity to base worldwide AF forces entirely within the United States and its territories**
4. **Retain aerial refueling bases in optimal proximity to their missions**
5. **Better meet the needs of the Air Force by maintaining/placing ARC units in locations that best meet the demographic and mission requirements unique to the ARC**
6. **Ensure joint basing realignment actions (when compared to the status quo) increase the military value of a function, or decrease the cost for the same military value of that function**
7. **Ensure long-range strike bases provide flexible strategic response and strategic force protection**
8. **Support the AEF construct by keeping two geographically separate munitions sites**
9. **Retain enough surge capacity to support deployments, evacuations, and repairs**
10. **Consolidate and/or co-locate legacy fleets**
11. **Ensure global mobility by retaining two air mobility bases and one additional wide-body capable base on each coast**