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DEPARTMENT OF THE AIR FORCE

WASHINGTON, DC 20330-1000



OFFICE OF THE ASSISTANT SECRETARY

29 JUN 2004

MEMORANDUM FOR RECORD

SUBJECT: Minutes of Air Force Base Closure Executive Group (AF/BCEG) Mtg, 22 June 2004

Maj Gen Heckman called the meeting to order at 0830, the Pentagon, Room 5C279. Attendance is at Atch 1. The meeting was non-deliberative. There were no introductory remarks.

reviewed proposed adjustments to the binning process (Slides 4-6). The BCEG agreed with the binning adjustments suggested by the Working Group to date.

briefed the methodology proposed for initial weighting of criteria and attributes (Slides 9-16). After a brief recess to reconstitute the quorum, presented the Base Closure Working Group proposed attribute weights and displayed questions arranged against filters for discussion (Slides 17-18).

briefed the statistical projection of revisited error rates for Data Call 1 (Slides 21-22). While noting improvements, Mr Pease emphasized the necessity for lowered error rates regarding military value questions.

The BCEG discussed the upcoming scenario review, military value analysis, and force structure in the context of the BRAC account and FY06 POM. A future BCEG will examine notional data run against the analytic model to satisfy application questions.

The next BCEG meeting is scheduled for 24 June 2004 at 0830 in Pentagon Room 5C279. Whereupon the meeting concluded at 1014.

BCEG Recorder

The minutes above are approved.

GERALD F. PEASE, JR.
SAF/IEB
Co-Chairman

GARY HECKMAN, Maj Gen, USAF
AF/XP (BRAC)
Co-Chairman

Attachments:

As Stated

Base Closure Executive Group Attendance

Date: 22 Jun 04

Chairs

- Mr. Fred Pease
- Maj Gen Gary Heckman

**Voting members are underlined

Primary Members

Alternate Members

Representatives

- | | | |
|--|--|---|
| <input type="checkbox"/> <u>Vacant</u> | <input type="checkbox"/> <u>Brig Gen Mike Lynch</u> | <input type="checkbox"/> |
| <input checked="" type="checkbox"/> <u>Brig Gen Hanferd Moen</u> | <input type="checkbox"/> | <input type="checkbox"/> |
| <input type="checkbox"/> <u>Brig Gen Tony Haynes</u> | <input type="checkbox"/> <u>Vacant</u> | <input checked="" type="checkbox"/> <u>BG Brubaker,</u> |
| <input checked="" type="checkbox"/> <u>Mr. Fred Kuhn</u>
<u>30900</u> | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| <input checked="" type="checkbox"/> <u>Ms. Cathy Sparks</u> | <input type="checkbox"/> <u>Ms. Kathy Ferguson</u> | <input type="checkbox"/> |
| <input checked="" type="checkbox"/> <u>Mr. Matt Mleziva</u> | <input type="checkbox"/> | <input type="checkbox"/> |
| <input type="checkbox"/> _____ * | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| <input checked="" type="checkbox"/> <u>Mr. Jay Jordan</u> | <input type="checkbox"/> | <input type="checkbox"/> _____ |
| <input type="checkbox"/> <u>Mr. William Kelly</u> | <input type="checkbox"/> <u>Brig Gen William Ard</u> | <input checked="" type="checkbox"/> _____ |
| <input checked="" type="checkbox"/> <u>Ms. Maureen Koetz</u> | <input type="checkbox"/> | <input type="checkbox"/> |

* Temporary appointment

Others

- _____
- _____
- _____
- _____
- _____
- _____
- _____
- _____
- _____
- _____

AFAA

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BCEG



22 Jun 04

U.S. AIR FORCE



Agenda

22 Jun 04

0830-0845	Opening business	Co-chairs
0845-0900	Filter updates	
0900-1000	Initial weights (w/BCWG)	
1000-1030	Break	
1030-1100	AF Audit Agency	
1100-1115	Closing business	Co-chairs

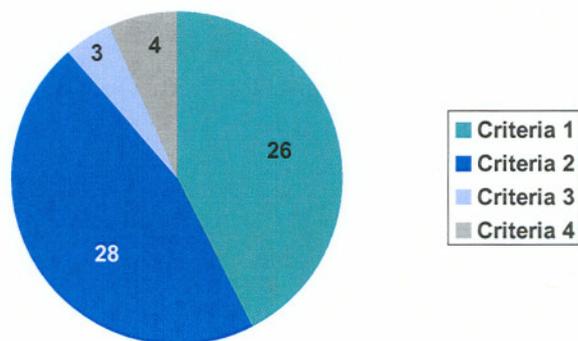


Agenda 22 Jun 04

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Binning: Current Allocation





Binning: Proposed Adjustments

Question: Of the amount of unconstrained acreage on the installation and/or auxiliary field, how much is “build able” for airfield operations and industrial operations?

From:
Criteria 2 -
Key Mission
Infrastructure

Question: For non-attainment and maintenance criteria pollutants, identify the amount of the SIP emissions budget, if any, allocated to the installation in the following table.

To:
Criteria 3 -
Growth Potential

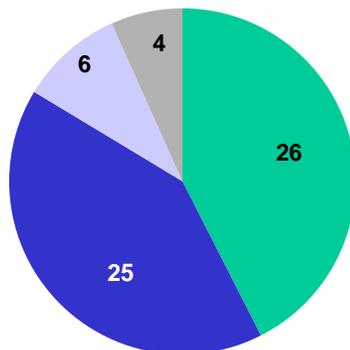
Question: For installations with active runways, what is the current maximum and sustained jet fuel dispensing rate capability?

From:
Criteria 2 -
Key Mission
Infrastructure

To:
Criteria 3 -
Mobility / Surge



Binning: Revised Allocation





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Agenda 22 Jun 04

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Initial Weighting (Non-deliberative)



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Briefing is UNCLASSIFIED

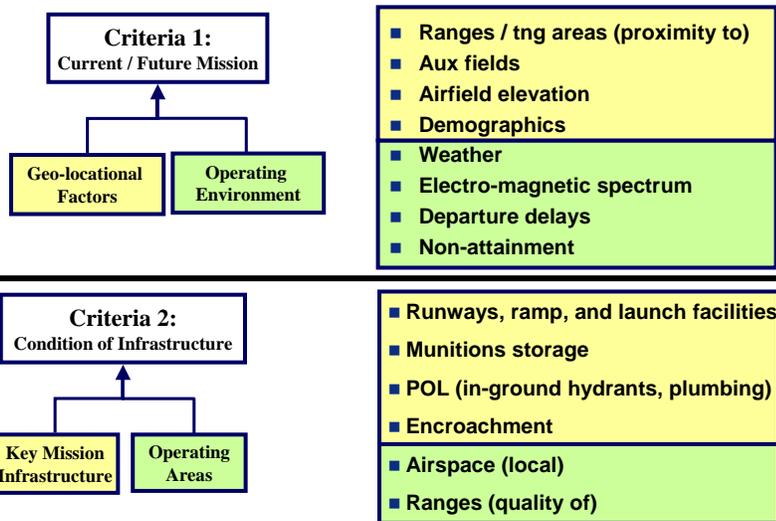


Purpose

- Introduce initial weighting (criteria and attributes)



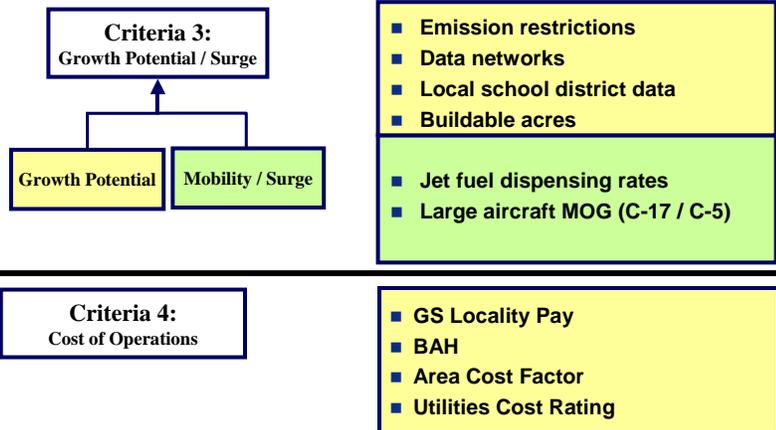
Criteria 1 and 2



50%
45%

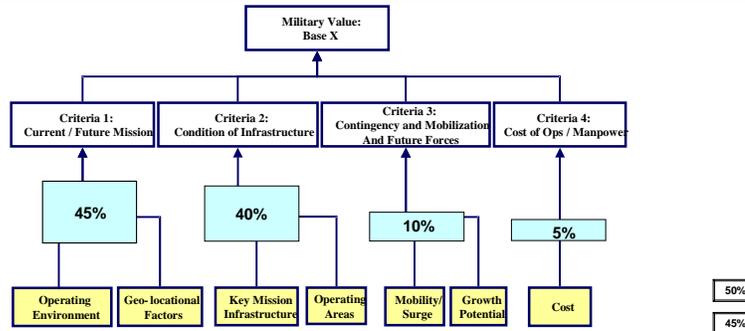


Criteria 3 and 4



Criteria 1-4

Recommended Initial Weights

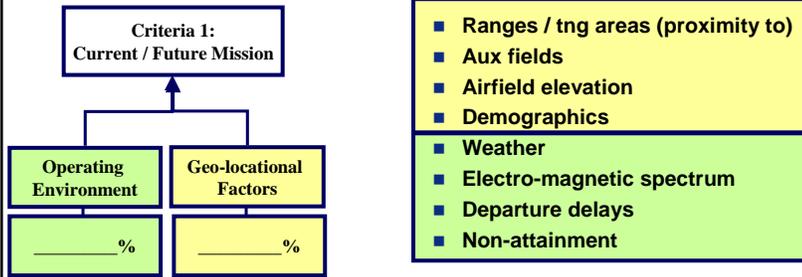


- Criteria weighting reflects the BCEG's judgment
- Must understand the "effective" weight of questions
- Sensitivity analysis will refine final weighting



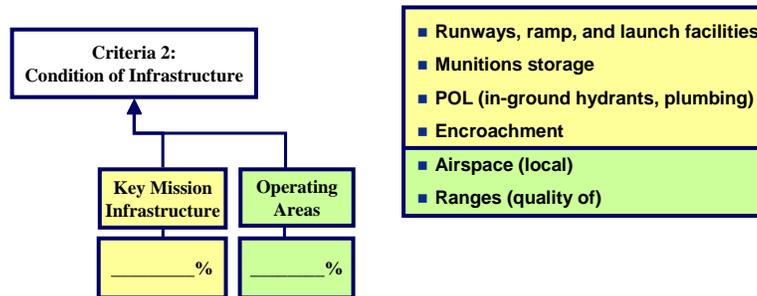
Attributes: Criteria 1

The current and future mission capabilities and the impact on operational readiness of the Department of Defense's total force, including impacts on joint warfighting, training, and readiness.



Attributes: Criteria 2

The availability and condition of land, facilities and associated airspace (including training areas suitable for maneuver by ground, naval, or air forces throughout a diversity of climate and terrain areas and staging areas for the use of the Armed Forces in homeland defense missions) at both existing and potential receiving locations.

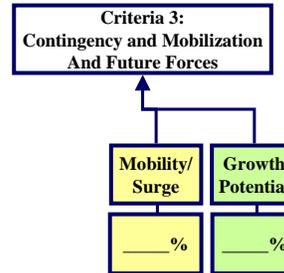




Attributes: Criteria 3

The ability to accommodate contingency, mobilization, and future total force requirements at both existing and potential receiving locations to support operations and training.

- Ramp capacity (MOG)
- POL – max dispensing
- Unconstrained acreage
- Non-attainment
- Community education



Attributes: Criteria 4

The cost of operations and manpower implications.

- GS Locality Pay
- BAH
- Area Cost Factor
- Utilities Cost Rating





Attribute Weights BCWG Proposal

Airlift
Tanker/C2ISR
ABL

	C1	C2	C3	C4	C1	C2	C3	C4	C1	C2	C3	C4
	MAF				ARC				Space Ops			
Operating Environment	40%								95%			
Geo-locational Factors	60%				100%				5%			
Key Mission Infrastructure		70%				100%				100%		
Operating Areas		30%								0%		
Mobility / Surge			50%								0%	
Growth Potential			50%								100%	
Cost				100%								100%
	100%	100%	100%	100%	100%	100%	0%	0%	100%	100%	100%	100%
	CAF				HLD				ICBM			
Operating Environment	40%								0%			
Geo-locational Factors	60%				100%				100%			
Key Mission Infrastructure		50%				100%				80%		
Operating Areas		50%								20%		
Mobility / Surge			50%								0%	
Growth Potential			50%								100%	
Cost				100%								100%
	100%	100%	100%	100%	100%	100%	0%	0%	100%	100%	100%	100%

Fighter
Bomber
SOF/Helo
UAV/UCAV



Weights and Questions A Modified 8 Step Program

- ✓ ■ Step 1: Review / approve questions
- ✓ ■ Step 2: Map approved questions to criteria
- ✓ ■ Step 3: Create attribute bins within the criteria
- ✓ ■ Step 4: Weight the criteria and attributes (initial)
 - Step 5: Weight questions
 - Step 6: Approve metrics
 - Step 7: Sensitivity analysis
 - Step 8: Lock weights



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AIR FORCE AUDIT AGENCY BRAC 2005 DATA CALL 1 RELOOK RESULTS



Information Systems Security and
Communications Div (AFAA/FSS)
(Financial and Systems Audits)

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Data Call 1 Relook Statistical Projections

Estimated Statistical Results by Strata

- 95 Percent Confident Response Errors Not Greater Than:

	Initial	Relook
Strata 1 – For Air Force Use Only	13.50%	9.33%
Strata 2 – For JCSG Use Only	12.79%	10.44%
Strata 3 – For Air Force and JCSG Use	12.42%	9.48%



Data Call 1 Relook Way Ahead

- **Recommended Actions**

- Revalidate DC1 Data Used for MilValue Analysis
 - ✓ Ensure Data Corrected to Better Level of Detail
- BCEG Members Task Functional Reviewers
 - ✓ Begin Reviewing Questions Sooner in Process

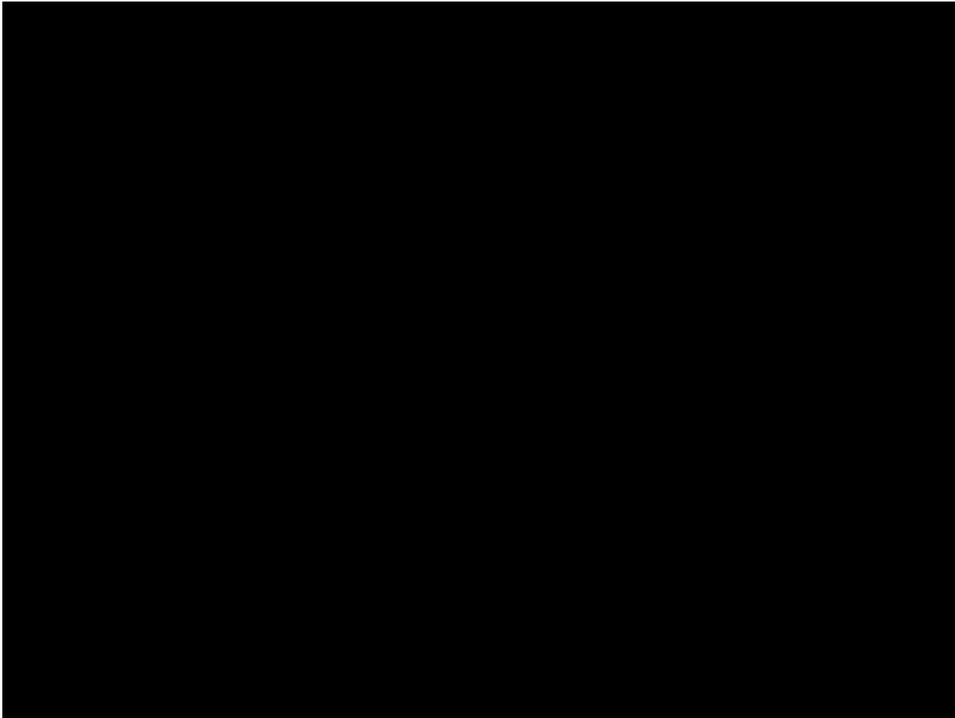
- **Data Validation Audit Status**

- DC 2 Audit Kick-Off 14 June at 25 Installations
- JCSG Data Calls Audit Delayed



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Jul – Oct BCEG Schedule

Jul BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
				1	2	3
4	5 Independence Day		BCEG 0830-1200 SC279	8	9	10
11	12		• Question Metrics • Question Weights	15	16	17
18	19		• Ethics/Conflict Interest • Question Weights • Criteria 5-8	22	23	24
25	26		• Scenario Dev Tutorial • Summary Weight Rvw • Sensitivity Analysis	29	30	31

Aug BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
1	2		BCEG 0830-1200 SC279	5	6	7
8	9		• Sensitivity Analysis • Analysis / Scenario Tutorial	12	13	14
15	16			19	20	21
22	23		MAJCOMs Brief Future Force Structure (T) - 4 Days this week - TBD	27	28	
29	30					

Sep BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
			1	2	3	4
			• Capacity Analysis / Revised Force Structure	8	9	10
			Labor Day	16	17	18
12	13			23	24	25
19	20			26	27	28
26	27			30		

Oct BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
				1	2	
			• Analysis Dry Run	8	9	
10	11 Columbus Day			15	16	
17	18		• Scenario segments	22	23	
24/31	25		BCEG 0830-1200 SC279	28	29	30

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Criteria Weighting Considerations



Russ Mayes
SAF/IEBB

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Criteria Weighting Purpose

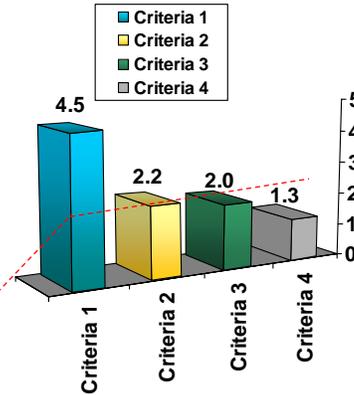
- Approve criteria weighting as an input into sensitivity analysis in July



Criteria Weighting

Point Value – Fighter (45% - 40% - 10% - 5%)

- Criteria 1: 10 questions
- Criteria 2: 18 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **2.7**

Opt 50%

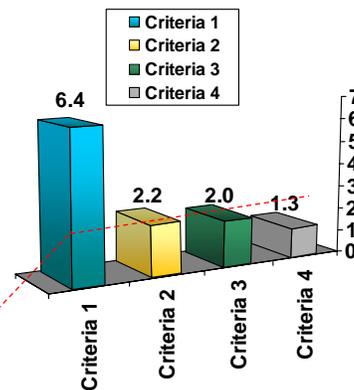
Average point value based on previous BCEG exercise. Crit 2 and Crit 3 weighting adjusted, questions realigned



Criteria Weighting

Point Value – Bomber (45% - 40% - 10% - 5%)

- Criteria 1: 7 questions
- Criteria 2: 18 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **2.9**

Opt 50%

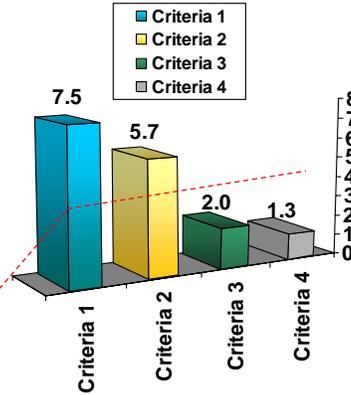
Average point value based on previous BCEG exercise. Crit 2 and Crit 3 weighting adjusted, questions realigned



Criteria Weighting

Point Value – Tanker (45% - 40% - 10% - 5%)

- Criteria 1: 6 questions
- Criteria 2: 7 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **4.6**

Opt 50%

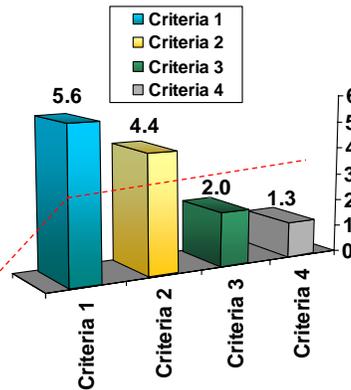
Less impact on Tankers given no requirement for munitions, airspace, and range questions - Criteria 2



Criteria Weighting

Point Value – Airlift (45% - 40% - 10% - 5%)

- Criteria 1: 8 questions
- Criteria 2: 9 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



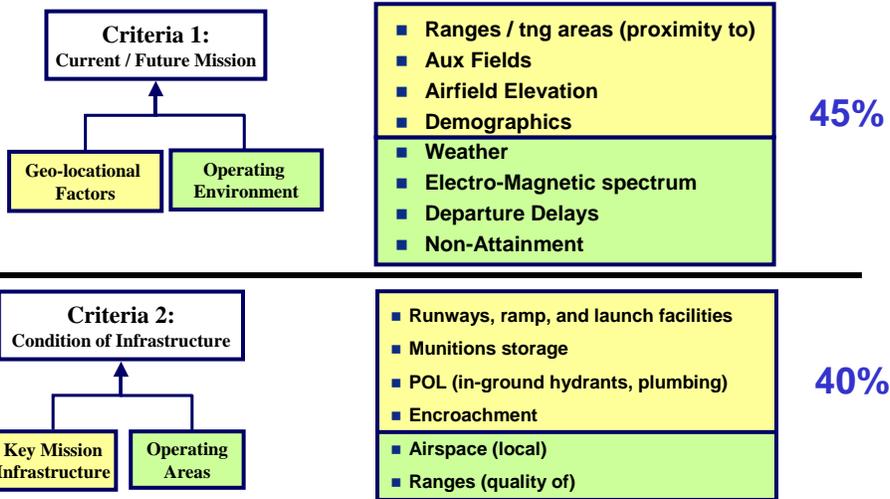
Average Question Value: **3.9**

Opt 50%

Similarly Airlift has no requirement for munitions, airspace, and ranges

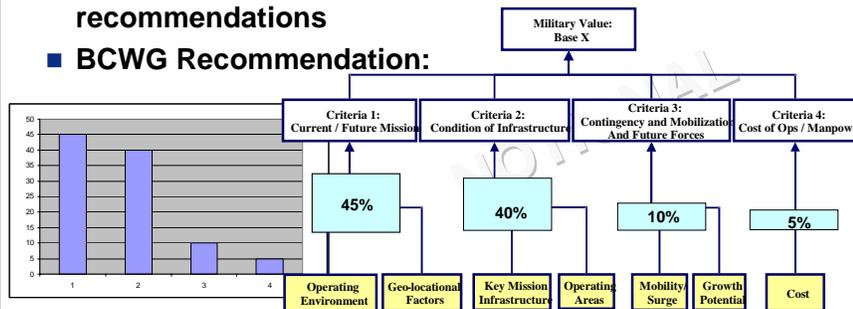


Criteria 1 vs 2



Criteria Weighting Summary

- Criteria weighting must appropriately reflect BCEG's judgment on value of importance for each criteria
 - Consider number of questions in each criteria to ensure individual question weighting is not skewed
- Sensitivity analysis** with criteria, attribute, and question weighting will help **refine initial criteria weighting** recommendations
- BCWG Recommendation:**





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1130-1145	Wrap-up / Additional BCEG Issues	MG Heckman



Attributes

Handout Review



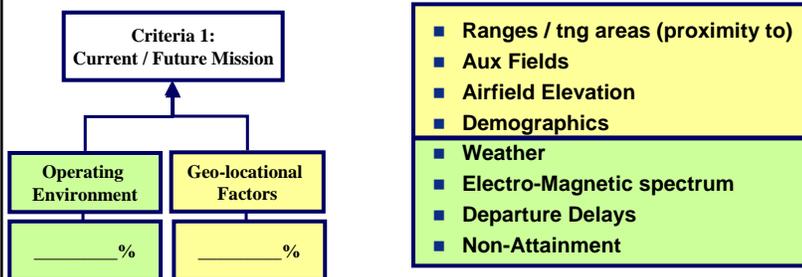
Attribute Weights BCWG Proposal

	C1	C2	C3	C4	C1	C2	C3	C4	C1	C2	C3	C4
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Cost				100%								100%
	100%	100%	100%	100%	100%	100%	0%	0%	100%	100%	100%	100%



Analytical Hierarchy Criteria 1

The current and future mission capabilities and the impact on operational readiness of the Department of Defense's total force, including impacts on joint warfighting, training, and readiness.

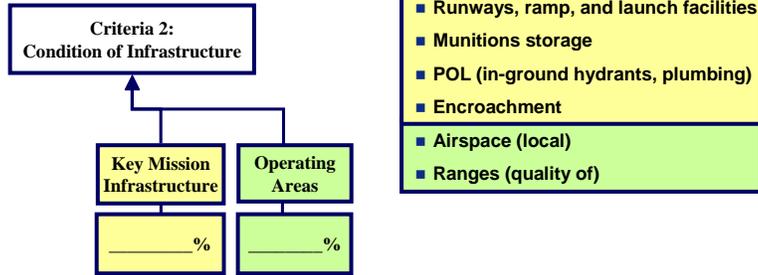




Analytical Hierarchy

Criteria 2

The availability and condition of land, facilities and associated airspace (including training areas suitable for maneuver by ground, naval, or air forces throughout a diversity of climate and terrain areas and staging areas for the use of the Armed Forces in homeland defense missions) at both existing and potential receiving locations.

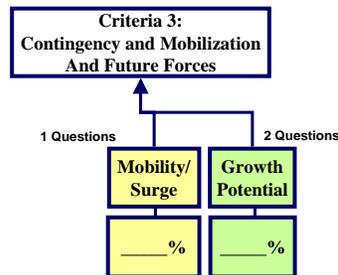


Analytical Hierarchy

Criteria 3

The ability to accommodate contingency, mobilization, and future total force requirements at both existing and potential receiving locations to support operations and training.

- Ramp capacity (MOG)
- POL – Max Dispensing
- Unconstrained Acreage
- Non-attainment
- Community Education





Analytical Hierarchy

Criteria 4

The cost of operations and manpower implications.

- GS Locality Pay
- BAH
- Area Cost Factor
- Utilities Cost Rating

Criteria 4:
Cost of Ops / Manpower

4 Questions

Cost

___%



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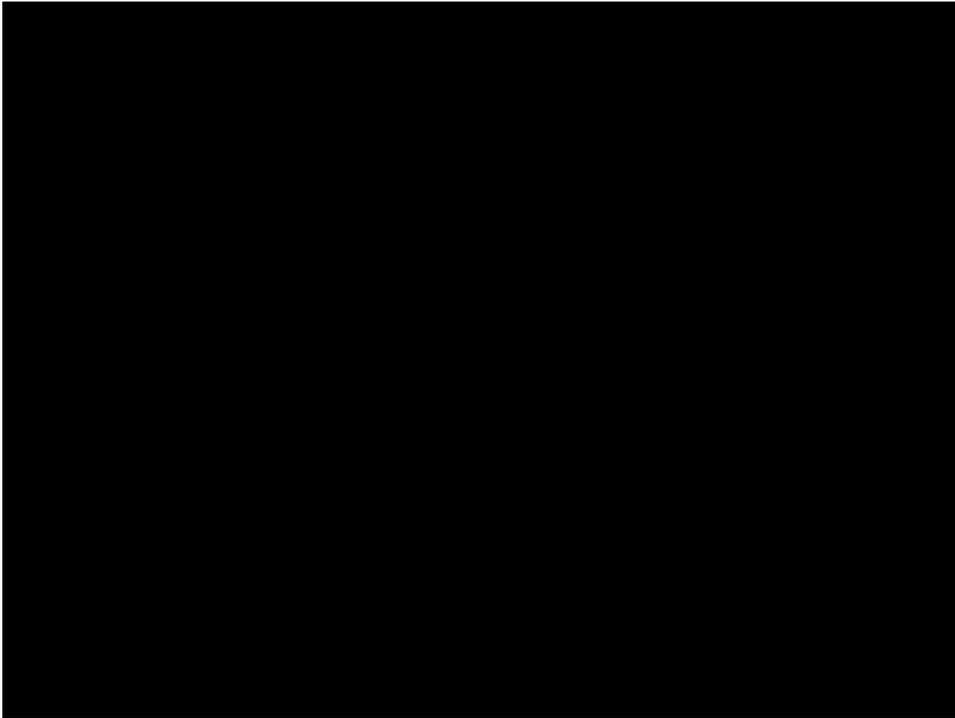
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Criteria to Imperatives

Imperative	Criteria 1	Criteria 2	Criteria 3	Criteria 4
Homeland Defense				
Cover key sites	x	x	x	x
Provide missile warning and defense	x			x
Provide land-based strategic deterrent—as directed	x			x
Accommodate dual-use (state/federal) of military assets			x	x
Project Power				
At least two efficiency-sized mobility hubs on each coast	x	x	x	x
At least one additional wide-body capable base per coast	x	x	x	x
Unimpeded access to space	x			x
US-administered mobility-capable bases in the Pacific	x	x	x	x
LRS bases sited to service Pacific and Atlantic equally and provide strategic force protection	x	x	x	x
Air Refueler basing that optimizes proximity to mission	x	x	x	x
Home-station capacity in excess of steady-state needs to support deployments, evacuations, and airfield repairs		x	x	x
Munitions/weapons storage infrastructure for ten AEFs		x		x
Total Force				
Presence in communities with favorable (ARC) recruiting base			x	x
Promote Total Force organizational constructs			x	x
A few "home bases" in areas with favorable conditions and where demographics favor ARC recruiting		x	x	x
Eliminate unneeded geo-separated units				x
Training				
Operationally efficient proximity to the best ranges and routes		x		x
Training areas for battlefield airmen		x		x
Training units are independent of combat units		x		x
Operate Jointly				
Joint basing when military value is increased for no cost	x	x		x
Joint basing when the same military value is produced for less cost	x	x		x
Future Total Force				
Optimize squadron size (PMAJ / CR)	x			x
Consolidate like-MDSs	x			x
Consolidate legacy platforms	x			x



Rejected Criteria Changes

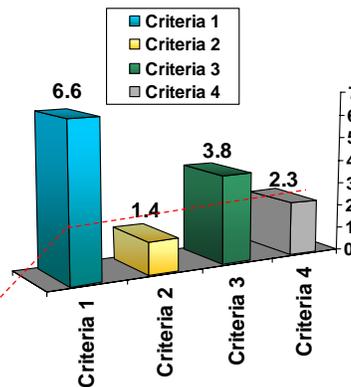
USAF 28 (DoD 1226) Demographics - Population Density	From 1 to 3	<input type="checkbox"/>
USAF 35 (DoD 1233) Munitions - Explosive Capacity w/o Waivers	From 1 to 3	<input type="checkbox"/>
USAF 36 (DoD 1234) Munitions - Explosive Capacity w/ Waivers	From 1 to 3	<input type="checkbox"/>
USAF 46 (DoD 1244) Airspace - Proximity (Restricted)	From 1 to 3	<input type="checkbox"/>
USAF 83 (DC1 #1) Ramp - In-Ground Hydrant Refueling	From 2 to 3	<input type="checkbox"/>



Criteria Weighting

Point Value – Bomber (46% - 26% - 19% - 9%)

- Criteria 1: 7 questions
- Criteria 2: 18 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **2.9**



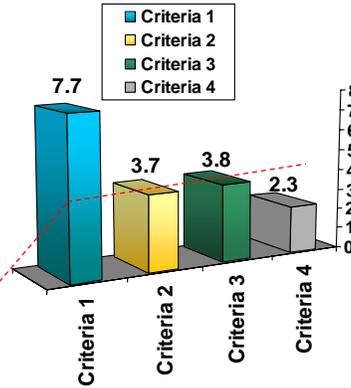
**Average point value based on previous BCEG exercise.
Concerns – Crit 3 over-weighted or under-questioned
.....Crit 2 – under-weighted or over-questioned**



Criteria Weighting

Point Value – Tanker (46% - 26% - 19% - 9%)

- Criteria 1: 6 questions
- Criteria 2: 7 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **4.6**



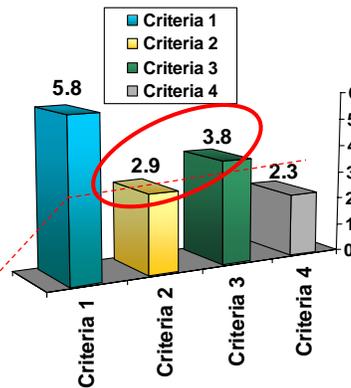
Less impact on Tankers given no requirement for munitions, airspace, and range questions - Criteria 2



Criteria Weighting

Point Value – Airlift (46% - 26% - 19% - 9%)

- Criteria 1: 8 questions
- Criteria 2: 9 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **3.9**



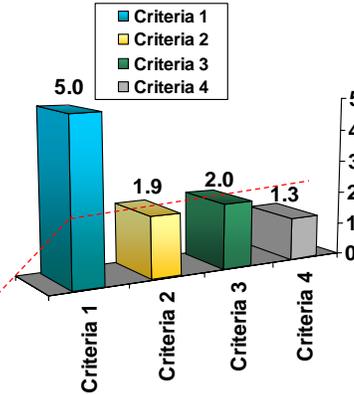
Similarly Airlift has no requirement for munitions, airspace, and ranges—criteria 3 still weighted high



Criteria Weighting

Point Value – Fighter (50% - 35% - 10% - 5%)

- Criteria 1: 10 questions
- Criteria 2: 18 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **2.7**



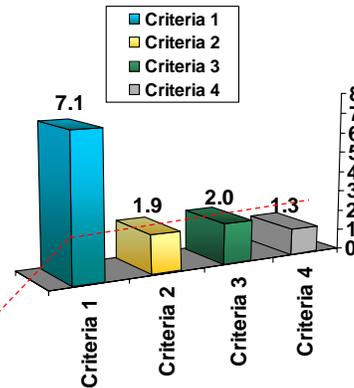
Average point value based on previous BCEG exercise. Crit 2 and Crit 3 weighting adjusted, questions realigned



Criteria Weighting

Point Value – Bomber (50% - 35% - 10% - 5%)

- Criteria 1: 7 questions
- Criteria 2: 18 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **2.9**



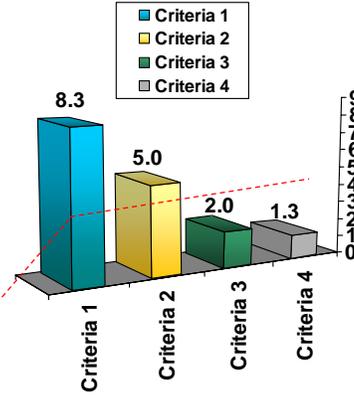
Average point value based on previous BCEG exercise. Crit 2 and Crit 3 weighting adjusted, questions realigned



Criteria Weighting

Point Value – Tanker (50% - 35% - 10% - 5%)

- Criteria 1: 6 questions
- Criteria 2: 7 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **4.6**



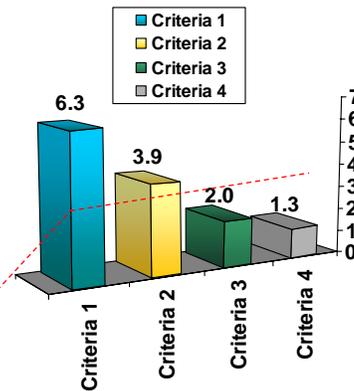
Less impact on Tankers given no requirement for munitions, airspace, and range questions - Criteria 2



Criteria Weighting

Point Value – Airlift (50% - 35% - 10% - 5%)

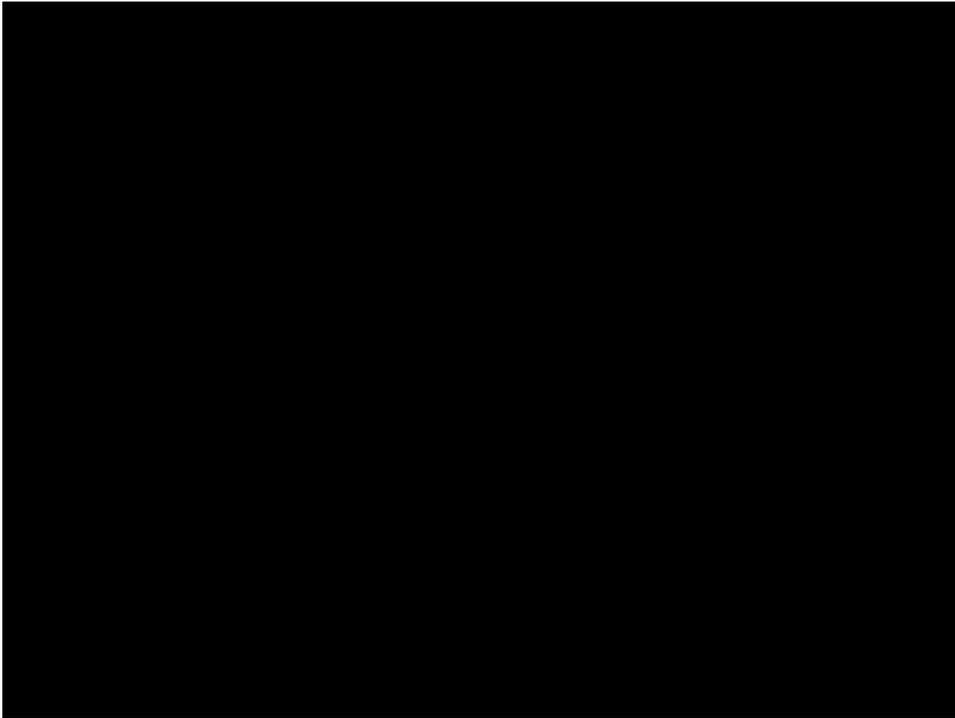
- Criteria 1: 8 questions
- Criteria 2: 9 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **3.9**



Similarly Airlift has no requirement for munitions, airspace, and ranges

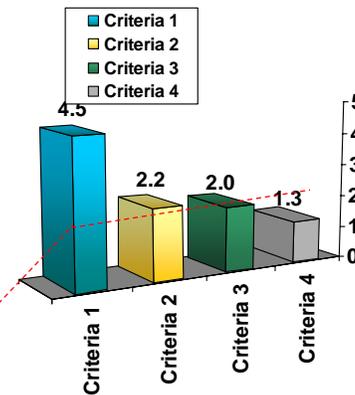


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Criteria Weighting

Point Value – Fighter (45% - 40% - 10% - 5%)

- Criteria 1: 10 questions
- Criteria 2: 18 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **2.7**



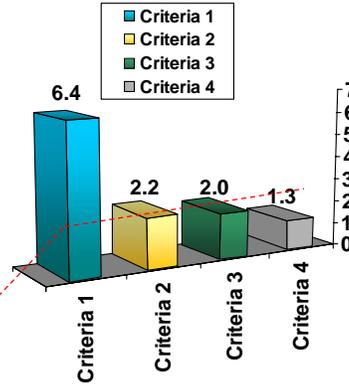
**Average point value based on previous BCEG exercise.
Crit 2 and Crit 3 weighting adjusted, questions realigned**



Criteria Weighting

Point Value – Bomber (45% - 40% - 10% - 5%)

- Criteria 1: 7 questions
- Criteria 2: 18 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **2.9**



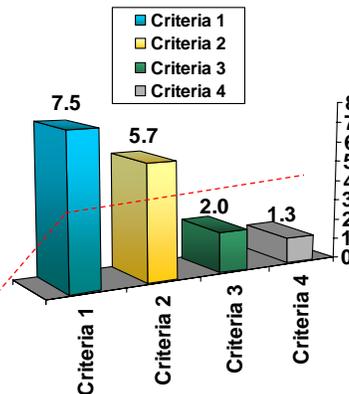
Average point value based on previous BCEG exercise. Crit 2 and Crit 3 weighting adjusted, questions realigned



Criteria Weighting

Point Value – Tanker (45% - 40% - 10% - 5%)

- Criteria 1: 6 questions
- Criteria 2: 7 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **4.6**



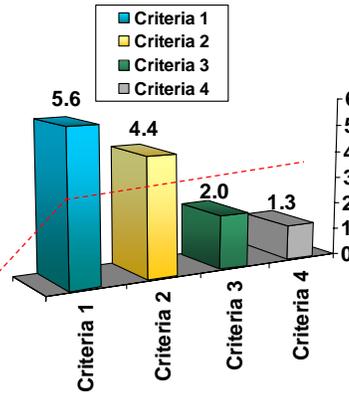
Less impact on Tankers given no requirement for munitions, airspace, and range questions - Criteria 2



Criteria Weighting

Point Value – Airlift (45% - 40% - 10% - 5%)

- Criteria 1: 8 questions
- Criteria 2: 9 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **3.9**



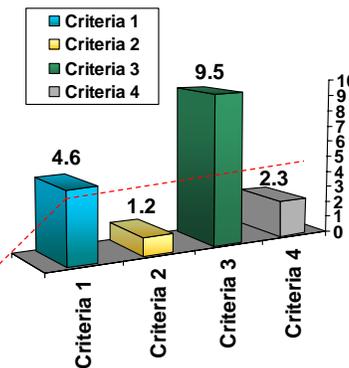
Similarly Airlift has no requirement for munitions, airspace, and ranges



Criteria Weighting

Point Value – Fighter (46% - 26% - 19% - 9%)

- Criteria 1: 10 questions
- Criteria 2: 21 questions
- Criteria 3: 2 questions
- Criteria 4: 4 cost factors



Average Question Value: **2.7**



*Average point value based on previous BCEG exercise.
Concerns – Crit 3 over-weighted or under-questioned
.....Crit 2 – under-weighted or over-questioned*

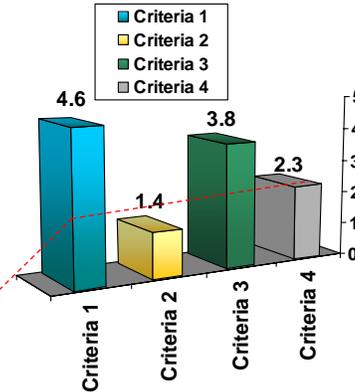


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Criteria Weighting

Point Value – Fighter (46% - 26% - 19% - 9%)

- Criteria 1: 10 questions
- Criteria 2: 18 questions
- Criteria 3: 5 questions
- Criteria 4: 4 cost factors



Average Question Value: **2.7**

**Average point value based on previous BCEG exercise.
Concerns – Crit 3 over-weighted or under-questioned
.....Crit 2 – under-weighted or over-questioned**