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DEPARTMENT OF THE AIR FORCE

WASHINGTON, DC 20330-1000



OFFICE OF THE ASSISTANT SECRETARY

AUG 13 2004

MEMORANDUM FOR RECORD

SUBJECT: Minutes of Air Force Base Closure Executive Group (AF/BCEG) Mtg, 27 July 2004.

Mr Pease called the meeting to order at 0830, the Pentagon, Room 5C279. The meeting was informational and deliberative. Attendance is at Atch 1. Mr Pease provided an ISG Update for information (Slide 3). He reported "imperatives" are to be "considerations" and the services and JCSGs would each brief three "for training only" scenarios at the August 6, 2004 ISG (Slides 3-5). Maj Gen Heckman discussed, for information, the Scenario Process and reviewed the BCEG schedule for July and August 2004 (Slides 6-9). [redacted] ng updated data calls in progress (Slide 10), status of the Military Value questions (Slide 11), and open Action Items (Slide 13) for information.

[redacted] reviewed filter weights for information (Slides 15-26). The BCEG then entered a deliberative session.

In a deliberative session, following discussion, the BCEG voted unanimously to delete the ABL Mission Filter (Slide 16). The BCEG discussed and voted unanimously to remove questions as recommended by the Base Closure Working Group (Slide 18). The BCEG discussed adjustment Criteria 1 and 4 weights to better reflect cost factors (Slide 19); it was agreed that it was premature to adjust proposed criteria weights before filter questions and weight recommendations were more firm. This concluded the deliberative session.

The next BCEG meeting is scheduled for 29 July 2004 at 0830 in Pentagon Room 5C279. The meeting concluded at 0934.

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The minutes above are approved.

Handwritten signature of Gerald F. Pease, Jr.

GERALD F. PEASE, JR.
SAF/IEB
Co-Chairman

Handwritten signature of Gary W. Heckman.

GARY HECKMAN, Maj Gen, USAF
AF/XP (BRAC)
Co-Chairman

Attachments:
As Stated

Base Closure Executive Group Attendance

Date: 27 July 2004

Chairs

- Mr. Fred Pease
- Maj Gen Gary Heckman

**Voting members are underlined

Primary Members

- BG Holland
- Brig Gen Hanferd Moen
- Brig Gen Tony Haynes
- Mr. Fred Kuhn
- Ms. Cathy Sparks
- Mr. Matt Mleziva
- Mr. Douglas Heady*
- Mr. Jay Jordan
- Mr. William Kelly
- Ms. Maureen Koetz

Alternate Members

- Brig Gen Mike Lynch
- Col Mike Dittl
- BG Butler
- _____ s
- Ms. Kathy Ferguson
- _____
- _____
- Mr. Steve Connair
- Brig Gen William Ard
- Mr. Vance Lineberger

Representatives

- _____
- _____
- _____
- _____
- _____
- _____
- _____
- _____
- _____
- _____

* Temporary appointment

Others

- Cr _____
- _____
- _____
- _____
- _____

AFSAA

AFAA

Headquarters U.S. Air Force

Integrity - Service - Excellence

BCEG



27 Jul 04

U.S. AIR FORCE



Agenda 27 Jul 04

0900-0915	Opening Business	Co-chairs
	ISG Update	Co-chairs
	JCSG Principles Update	
	Calendar / Data Call Status	
0915-0930	Action Items	
0930-1030	MV Filters	



ISG (23 Jul) Update

- **Graduate Flight Training**
 - All but JSF and initial UAV training remanded to the Services
- **Imperatives**
 - Too constraining; risks outweigh benefits
 - Imperatives not to be treated as imperatives but to be used as “considerations” by JCSGs and Services
- **Scenarios**
 - Services & JCSGs to each brief 3 proposed scenarios at 6 Aug ISG
 - Use as training session to ID key elements of a well-defined scenario



Modeled Imperatives (8)

- Unimpeded access to space (polar, equatorial and inclined launch)
- Two air mobility bases and one wide-body capable base on each coast to ensure mobility flow without adverse weather, capacity, or airfield incapacitation impacts
- Sufficient OCONUS mobility bases along deployment routes to potential crisis areas to afford deployment of mobility aircraft
- START Treaty land-based strategic deterrent
- Maintain capability within the NCR to support the POTUS, Special Airlift Missions, foreign dignitary visits, and ensure Air Force Continuity of Operations
- Squadrons will be located within operationally efficient proximity to our DoD-scheduled airspace, ranges, MOAs, and low-level routes *
- Long-range strike bases sited to service Pacific and Atlantic equally and provide strategic force protection
- Keep two geographically separate munitions locations for 10 AEFs

* - Modeled within the mission filters

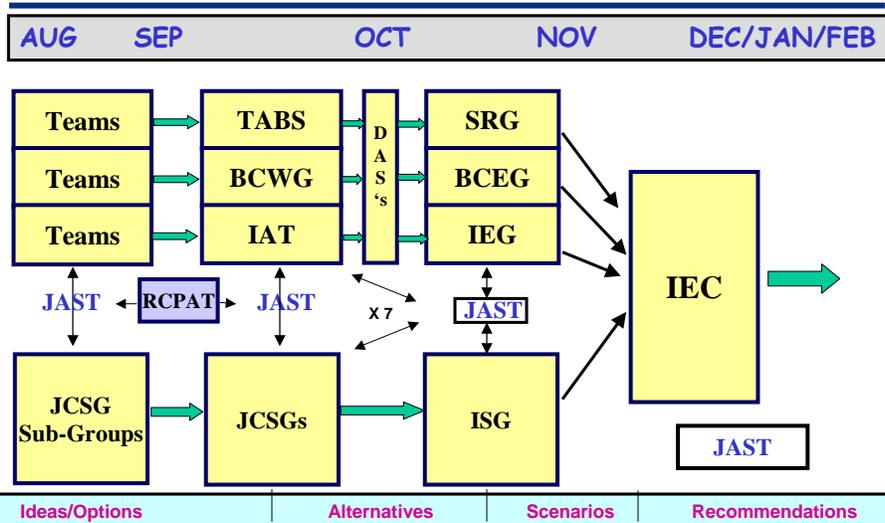


Checklist Imperatives (9)

- Basing to fulfill the air sovereignty protection site and response criteria stipulated by COMNORTHCOM and COMPACOM
- Ensure joint basing realignment actions increase military value of a function, or decrease the cost for the same military value of that function, when compared to the status quo (proposed OSD imperative)
- Surge capacity to support deployments, evacuations, and repairs
- Retain the capacity to absorb overseas forces within the United States and its territories (proposed OSD imperative)
- Optimize squadron size (e.g., like MDS's) / crew ratios (proposed OSD transformational option)
- Consolidate legacy fleet
- Tanker basing that optimizes proximity to mission
- Preserve regional basing where demographics favor ARC recruiting
- Do not eliminate the last remaining Reserve Component presence in a state (proposed OSD imperative)



Scenario Process





JCSG Update

- Major Issue: AF – JCSG (AF) Integration
 - Way Ahead:
 - JCSG AF Principals Brief BCEG in next two weeks
 - What their JCSG is considering; TOs, Methodology, Timelines, etc
 - Potential AF implications
 - AF BRAC Members (AF & JCSG) to develop integration process in next two weeks



BCEG Schedule July

July BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
27	28	29	30	1	2	3
4	5 Independence Holiday	6	7	8 BCEG 0830-1200	9	10
11	12	13 BCEG 0830-1200	14	15 BCEG 0830-1200	16	17
18	19	20 BCEG 0830-1200	21	22 BCEG 0900-1200 AF JCSG Principal's Mtg 1430-1600	23 ISG 1030-1130	24
25	26	27 BCEG 0830-1200	28	29	30	31

- MV Analysis Process
- Filters / Weighting
- ISG / IEC Update

- Environmental Capacity
- Filter updates

- Filter weights (re-attacks)
- Filter metrics (intro)

- Filter metrics
- Criteria 6-8

- Filters changes
- OSD Ps, Is, and TOs

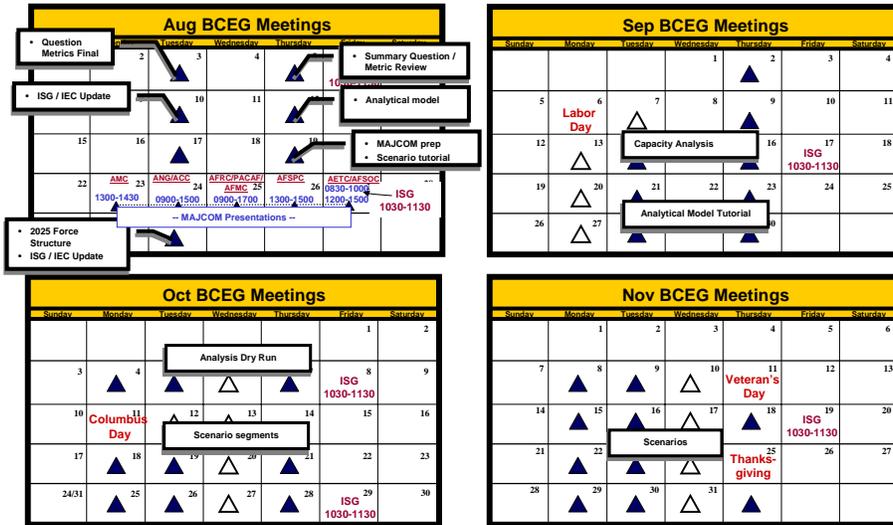
- Ethics / Conflict of Interest
- Filter weights

- Filter weights (re-attacks)
- ISG Update



DRAFT DELIBERATIVE DOCUMENT – FOR DISCUSSION PURPOSES ONLY
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BCEG Schedule Aug – Nov



As of: 21 Jun 04

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Data Calls Suspense to HAF

MAJCOM	AF MV <small>(AF COBRA, JPAT 7)</small>	JCSG Capacity II	JCSG MV <small>(HS&A; E&T S&S; Industrial Medical)</small>	JAST	JCSG MV <small>(Tech, Intel)</small>
ACC	7 JUL	23 JUL	30 JUL	23 AUG	1 Sep
AMC	"	"	"	"	"
AETC	"	"	"	"	"
AFMC	"	"	"	"	"
AFSOC	"	"	"	"	"
AFSPC	12 JUL	"	"	"	"
ANG	7 JUL	"	"	"	"
AFRC	"	"	"	"	"
PACAF	Complete	"	"	"	"
11 WG	7 JUL	"	"	"	"
USAFA	"	"	"	"	"

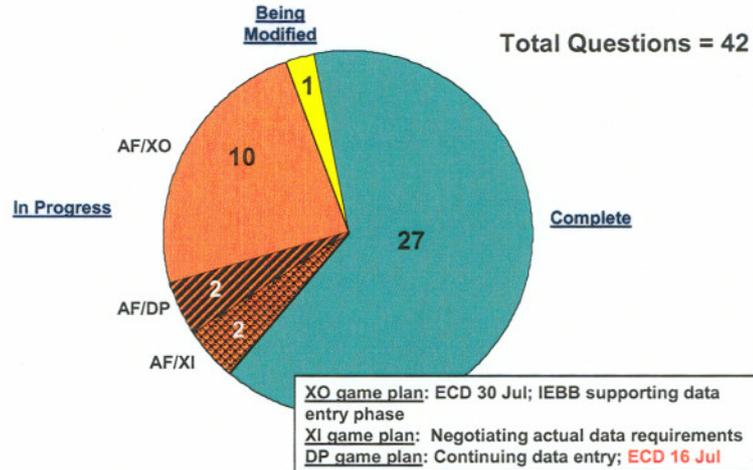
Due to OSD: 16 Aug	Due to OSD: 2 Aug	Due to OSD: 16 Aug 30 Aug (E&T)	Due to OSD: 7 Sep	Due to OSD: 13 Sep
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Status of AF MV Questions (as of 26 July 04)



Agenda 27 Jul 04

0900-0915	Opening Business	Co-chairs
	ISG Update	Co-chairs
	JCSG Principles Update	
	Calendar / Data Call Status	
0915-0930	Action Items	
0930-1030	MV Filters	



BCEG Action Items

<u>Action</u>	<u>Status</u>	<u>OPR</u>	<u>Suspense</u>
Reissue AF Expeditionary Principles white paper	At CV	IEB/XO	28 Jun 04
Resolve ARC demographics proposal (previously imperative #16)	On Hold	RE	16 Aug 04
Filter weights (and any changes)	Brief	BCWG	27 Jul 04
Criteria 6-8 analysis proposals	Working	AFSAA	29 Jul 04
Filter metrics	ECD	BCWG	3 Aug 04
Brief Notional Scenarios to ISG	Working	IEBB	6 Aug 04



Agenda 27 Jul 04

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Purpose

- Gain BCEG Approval (deliberative) to:
 - Delete ABL filter
 - Remove specific questions from filters as recommended by BCWG

- Review Criteria and Filter weights (non-deliberative)



ABL Filter BCWG Quick Look

OPR:	IEB	Status:	Deliberative
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- Airborne Laser is a Missile Defense Agency R&D program
- Development is significantly behind schedule
- Both laser and aircraft are significantly overweight
- No platform expected in place before 2011
- No concept of operations or employment is complete
- MDA is currently examining options, to include termination of present effort

**BCWG Recommendation:
Delete as mission filter**



Filter Status Update

- Filter update:
 - ABL filter removed
 - Tanker/C2ISR filter split
 - SOF/HELO renamed SOF/CSAR

<u>Mission-area Filters</u>	
SOF / CSAR	Fighter
UAV/UCAV	Bomber
Airlift	Tanker
Space Ops	C2ISR
	(ARC)



Remove Questions

OPR:	BCWG	Status:	Deliberative
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- **1243: Airfield elevation**
Fighter; Bomber; C2ISR; Tanker; UCAV / UAV; Airlift
- **1203: Access to adequate supersonic airspace**
Bomber; UCAV / UAV
- **1650: Does the range complex support joint (mission type) training?**
Fighter; UCAV / UAV
- **1249: Can drop/landing zones support installation (mission type) operations?**
UCAV / UAV
- **1231: Certified Weapons Storage Area**
Fighter

**BCWG recommendation:
Remove questions from above filters**



Criteria Weight Recommendation

OPR:	BCWG	Status:	Update
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- Redistribute weights between Criteria 1 and 4

Rationale: Adjust Cost Factor effective weight

- New weights

Criterion 1: 47.5%

Criterion 2: 40%

Criterion 3: 10%

Criterion 4: 2.5%

**BCWG recommendation:
Adjust Criteria 1 and 4 weights**



SOF / CSAR Sort by Effective Weight

RUN #	Question	Effective
1245	Distance to airspace supporting (mission type) operations	12.97%
1248	Distance to drop/landing zones supporting (mission type) operations	12.97%
1266.0	Does the range complex support (mission type) training?	12.32%
1271	Prevailing installation weather conditions	6.01%
1249	Can drop/landing zones support installation (mission type) operations?	5.28%
1242	ATC restrictions to operations	4.92%
1235	Can installation pavements support (mission type) ops?	4.50%
8	Ramp area and serviceability	4.50%
1650.0	Does the range complex support joint (mission type) training?	4.40%
1243	Airfield elevation	3.71%
1246	Distance to low level routes supporting (mission type) operations.	3.71%
1233	Does the installation have sufficient munitions storage to support (mission type) operations?	2.70%
9	Runway dimension and serviceability	2.70%
1241	Installation ability to support large-scale mobility deployments	2.64%
1232	Does the installation have sufficient parking spots sited to load and arm weapons for (mission type) operations?	2.16%
1205	Buildable acres to support industrial operations growth	1.96%
1205	Buildable acres to support air operations mission growth	1.96%
1226	Population density impact on USAF mission	1.85%
1412	Distance to nearest city >= 100,000	1.85%
1214	Fuel dispensing rate to support mobility and surge operations	1.76%
213	Attainment Status/Emission budget growth allowance	1.68%
1207	Level of mission encroachment	1.44%
1250	Area cost factor	1.25%
1402	BAH rate	0.88%
1403	GS locality pay	0.25%
1269	Utilities cost rating (U3C)	0.13%



Fighter

Sort by Effective Weight

RUN #	Question	Effective
1245	Distance to airspace supporting (mission type) operations.	20.66%
1266	Does the range complex support (mission type) training?	10.80%
1203	Access to adequate supersonic airspace	7.20%
1246	Distance to low level routes supporting (mission type) operations	7.13%
1242	ATC restrictions to operations	6.18%
1271	Prevailing installation weather conditions	5.70%
1233	Does the installation have sufficient munitions storage to support (mission type) operations?	4.62%
1270	Suitable auxiliary airfields within 50NM of the installation.	4.28%
1221	Ability to hangar permanently-based F-15 sized aircraft	3.74%
1232	Does the installation have sufficient parking spots sited to load and arm weapons for (mission type) operations?	3.52%
1235	Can installation pavements support (mission type) ops?	2.86%
8	Ramp area and serviceability	2.86%
1214	Fuel dispensing rate to support mobility and surge operations	2.64%
1207	Level of mission encroachment	2.20%
9	Runway dimension and serviceability	2.20%
1205.1	Buildable acres to support industrial operations growth	1.96%
1205	Buildable acres to support air operations mission growth	1.96%
1226	Population density impact on USAF mission	1.78%
1412	Distance to nearest city >= 100,000	1.78%
1241	Installation ability to support large-scale mobility deployments	1.76%
213	Attainment Status/Emission budget growth allowance	1.68%
1250	Area cost factor	1.25%
1402	BAH rate	0.88%
1403	GS locality pay	0.25%
1269	Utilities cost rating (U3C)	0.13%



Bomber

Sort by Effective Weight

RUN #	Question	Effective
1245	Distance to airspace supporting (mission type) operations	14.96%
1246	Distance to low level routes supporting (mission type) operations	13.30%
1266	Does the range complex support (mission type) training?	12.00%
1242	ATC restrictions to operations	8.55%
9	Runway dimension and serviceability	6.16%
1235	Can installation pavements support (mission type) ops?	5.88%
1271	Prevailing installation weather conditions	5.70%
8	Ramp area and serviceability	3.64%
1233	Does the installation have sufficient munitions storage to support (mission type) operations?	3.08%
1232	Does the installation have sufficient parking spots sited to load and arm weapons for (mission type) operations?	2.80%
1412	Distance to nearest city >= 100,000	2.66%
1214	Fuel dispensing rate to support mobility and surge operations	2.64%
1226	Population density impact on USAF mission	2.33%
1	Can the installation's fuel hydrant system support (mission type) growth?	2.24%
1231	Certified Weapons Storage Area	2.24%
1207	Level of mission encroachment	1.96%
1205.1	Buildable acres to support industrial operations growth	1.96%
1205.2	Buildable acres to support air operations mission growth	1.96%
1241	Installation ability to support large-scale mobility deployments	1.76%
213	Attainment Status/Emission budget growth allowance	1.68%
1250	Area cost factor	1.25%
1402	BAH rate	0.88%
1269	GS locality pay	0.25%
1403	Utilities cost rating (U3C)	0.13%



UAV / UCAV

Sort by Effective Weight

RUN #	Question	Effective
1244	Airspace to support unmanned aerial vehicle flight operations	11.76%
1266	Does the range complex support (mission type) training?	10.00%
1272	Installation crosswind conditions	7.84%
1221	Ability to hangar permanently-based F-15 sized aircraft	7.50%
1245	Distance to airspace supporting (mission type) operations	7.48%
1242	ATC restrictions to operations	6.53%
1251	Frequency spectrum access to support C4ISR operations	6.53%
1235	Can installation pavements support (mission type) ops?	6.00%
1271	Prevailing installation weather conditions	5.23%
1232	Does the installation have sufficient parking spots sited to load and arm weapons for (mission type) operations?	4.50%
8	Ramp area and serviceability	4.50%
1205.1	Buildable acres to support industrial operations growth	3.50%
1233	Does the installation have sufficient weapons storage to support (mission type) operations?	3.00%
9	Runway dimension and serviceability	3.00%
1241	Installation ability to support large-scale mobility deployments	3.00%
1205.2	Buildable acres to support air operations mission growth	2.80%
1207	Level of mission encroachment	1.50%
1250	Area cost factor	1.25%
1226	Population density impact on USAF mission	1.07%
1412	Distance to nearest city >= 100,000	1.07%
1402	BAH rate	0.88%
213	Attainment Status/Emission budget growth allowance	0.70%
1403	GS locality pay	0.25%
1269	Utilities cost rating (U3C)	0.13%



C2ISR

Sort by Effective Weight

RUN #	Question	Effective
1245	Distance to airspace supporting (mission type) operations.	18.17%
1235	Can installation pavements support (mission type) ops?	16.80%
1242	ATC restrictions to operations	14.13%
9	Runway dimension and serviceability	10.00%
8	Ramp area and serviceability	8.80%
1251	Frequency spectrum access to support C2ISR operations	8.08%
1226	Population density impact on USAF mission	3.56%
1412	Distance to nearest city >= 100,000	3.56%
1214	Fuel dispensing rate to support mobility and surge operations	2.80%
1	Can the installation's fuel hydrant system support (mission type) growth?	2.40%
1211	Available installation bandwidth	2.10%
1207	Level of mission encroachment	2.00%
213	Attainment Status/Emission budget growth allowance	1.50%
1250	Area cost factor	1.25%
1241	Installation ability to support large-scale mobility deployments	1.20%
1205.1	Buildable acres to support industrial operations growth	1.20%
1205.2	Buildable acres to support air operations mission growth	1.20%
1402	BAH rate	0.88%
1403	GS locality pay	0.25%
1269	Utilities cost rating (U3C)	0.13%



Tanker

Sort by Effective Weight

RUN #	Question	Effective
1245	Distance to airspace supporting (mission type) operations.	22.21%
1242	ATC restrictions to operations	18.17%
1235	Can installation pavements support (mission type) ops?	15.20%
9	Runway dimension and serviceability	10.00%
8	Ramp area and serviceability	8.80%
1	Can the installation's fuel hydrant system support (mission type) growth?	4.00%
1214	Fuel dispensing rate to support mobility and surge operations	3.85%
1226	Population density impact on USAF mission	3.56%
1412	Distance to nearest city >= 100,000	3.56%
1207	Level of mission encroachment	2.00%
1241	Installation ability to support large-scale mobility deployments	1.65%
1205.1	Buildable acres to support industrial operations growth	1.58%
1205.2	Buildable acres to support air operations mission growth	1.58%
213	Attainment Status/Emission budget growth allowance	1.35%
1250	Area cost factor	1.25%
1402	BAH rate	0.88%
1403	GS locality pay	0.25%
1269	Utilities cost rating (U3C)	0.13%



Airlift

Sort by Effective Weight

RUN #	Question	Effective
1242	ATC restrictions to operations	15.30%
1235	Can installation pavements support (mission type) ops?	14.40%
1248	Distance to drop/landing zones supporting (mission type) operations	11.54%
1246	Distance to low level routes supporting (mission type) operations	11.54%
1249	Can drop/landing zones support installation (mission type) operations?	11.20%
1271	Prevailing installation weather conditions	6.56%
9	Runway dimension and serviceability	5.18%
1	Can the installation's fuel hydrant system support (mission type) growth?	4.32%
8	Ramp area and serviceability	2.88%
1214	Fuel dispensing rate to support mobility and surge operations	2.20%
1241	Installation ability to support large-scale mobility deployments	2.20%
1207	Level of mission encroachment	2.02%
1205.1	Buildable acres to support industrial operations growth	1.96%
1205.2	Buildable acres to support air operations mission growth	1.96%
213	Attainment Status/Emission budget growth allowance	1.68%
1226	Population density impact on USAF mission	1.28%
1412	Distance to nearest city >= 100,000	1.28%
1250	Area cost factor	1.25%
1402	BAH rate	0.88%
1403	GS locality pay	0.25%
1269	Utilities cost rating (U3C)	0.13%