



DEPARTMENT OF THE AIR FORCE
WASHINGTON, DC 20330-1000

OFFICE OF THE ASSISTANT SECRETARY

APR 14 2004

MEMORANDUM FOR RECORD

SUBJECT: Minutes of Air Force Base Closure Executive Group (AF/BCEG) Meeting, 2 Apr 04

Maj Gen Heckman and Mr Aimone called the meeting to order at 0840, the Pentagon, Room 5C279. Attendance is at Atch 1. The meeting was categorized as non-deliberative. The members reviewed the minutes from 26 March and 29 March 2004 meetings, which were received without comment. Deliberative meetings were scheduled for April 12 and 16, 2004. Open action items and the schedules for April and May 2004 were reviewed.

briefed for information a summary of Data Call #1 (Slide 8).

briefed for information Air Force Audit Agency BRAC Data Call #1, statistical results, and response errors. There is a 95% confidence in the error rates reported. (Slides 13-15).

provided an informational WIDGET demonstration.

briefed attribute status for information (Slides 18-28). Discussion centered on operating environment as a commodity. The question of operating areas versus training ranges/operating areas was tabled for deliberative discussion at the next BCEG meeting. The BCEG explored for thought how many questions should be assigned per bin for statistical significance.

presented for information the proposed Criteria 8 environmental profiling including impacts and cleanup costs associated with closure (Slides 30-34). Maj Edwin Oshiba reviewed Criteria 8 Military Value Candidate Questions for information. Four attributes were identified for value consideration: Air Quality, Noise Abatement, Encroachment, and Buildable Acreage. The questions require refinement by the JPAT Working Group (Slides 36-41).

information briefed a review of the ARC questions (Slides 44-51).

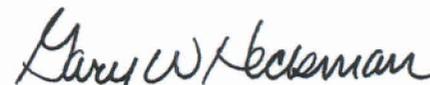
The next BCEG meeting was scheduled for deliberative session 12 April at 0830 in Pentagon Room 5C279. Whereupon the meeting concluded at 1010.



BCEG Recorder

The minutes above are approved.


MICHAEL A. AIMONE, P.E.
SAF/IEB
Co-Chairman


GARY HECKMAN, Maj Gen, USAF
AF/XP
Co-Chairman

Attachments:
As Stated

Base Closure Executive Group Attendance

Date: 2 Apr 2004

Chairs

- Mr. Mike Aimone
- Maj Gen Gary Heckman

**Voting members are underlined

Primary Members

Alternate Members

Representatives

- | | | |
|---|---|--|
| <input type="checkbox"/> <u>Brig Gen Dave Brubaker</u> | <input checked="" type="checkbox"/> <u>Brig Gen Tony Haynes</u> | <input checked="" type="checkbox"/> <u>ANG/CEP</u> |
| <input checked="" type="checkbox"/> <u>Brig Gen Rajczak</u> | <input type="checkbox"/> | <input type="checkbox"/> |
| <input checked="" type="checkbox"/> <u>Brig Gen Michael Lynch</u> | <input checked="" type="checkbox"/> <u>Mr. Fred Pease</u> | <input checked="" type="checkbox"/> <u>RA</u> |
| <input checked="" type="checkbox"/> <u>Mr. Fred Kuhn</u> | <input checked="" type="checkbox"/> | <input type="checkbox"/> <u>IEI</u> |
| <input checked="" type="checkbox"/> <u>Ms. Cathy Sparks</u> | <input type="checkbox"/> <u>Ms. Kathy Ferguson</u> | <input type="checkbox"/> |
| <input type="checkbox"/> Mr. Tim Beyland | <input type="checkbox"/> Mr. Matt Mleziva | <input checked="" type="checkbox"/> |
| <input type="checkbox"/> Ms. Gina Guy | <input checked="" type="checkbox"/> | <input type="checkbox"/> |
| <input type="checkbox"/> Mr. Jay Jordan | <input type="checkbox"/> | <input checked="" type="checkbox"/> |
| <input checked="" type="checkbox"/> Mr. William Kelly | <input type="checkbox"/> Brig Gen William Ard | <input checked="" type="checkbox"/> |
| <input checked="" type="checkbox"/> Ms. Maureen Koetz | <input checked="" type="checkbox"/> | <input type="checkbox"/> |

Others

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AFAA

Briefers

- 1LEPB
- USN
- XO
- ANG/DTR
- LT Col

Headquarters U.S. Air Force

Integrity - Service - Excellence

BCEG



2 Apr 04

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April BCEG Schedule

April BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
				1	2	3
		<ul style="list-style-type: none"> Data Call #1 – Results Attribute Update Criteria 8 MV Questions ARC Team Questions 			0830-1015 5C279	
4	5			8	9	10
	<ul style="list-style-type: none"> Final Questions Scrub Attribute Development Question Binning Review Question Filters #1 					
11	12			15	16	17
	0830-1630 5C279				0830-1630 5C279	
18	19	<ul style="list-style-type: none"> Question Reattacks Approve Attributes Question Filters #2 Weight Criteria Mtg #1 		22	23	24
25	26	27	28	29	30	31
	AFSOC (1300-1630) AETC	PACAF (0900-1500) AMC	AFRC (0900-1500) AFSPC	ACC (1000-1200)	ANG (0900-1500)	

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May BCEG Schedule

May BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
2	3	4	5	6	7	1 / 8
	AF MAJCOM Review and Binning of Questions				0830-1130 5C279	
9	10	11	12	13	14	15
	AF Upload Final DoD Data Base to WIDGET					
16	17	18	19	20	21	22
	AF Releases DoD DC#2		CORONA			
23	24	25	26	27	28	29
	BCEG 0830-1130 5C279			AF JCSG Principal's Mtg 1430-1600		
30	31	1	2	3	4	5

- Analysis Model Demo
- Approve Question Filters
- Weight Attributes
- Weight Criteria Mtg #2



Admin Action Items

Complete?	Target Date
Y N	
<input type="checkbox"/> <input type="checkbox"/>	<ul style="list-style-type: none"> SAF/IEI and ILE tasked to review housing (Criterion 7) and determine if AF methodology to calculate housing availability could be adopted
<input type="checkbox"/> <input type="checkbox"/>	<ul style="list-style-type: none"> All Teams tasked to rework questions 12 Apr 04
<input checked="" type="checkbox"/> <input type="checkbox"/>	<ul style="list-style-type: none"> BCEG secretariat tasked to schedule JAST briefing Complete
<input checked="" type="checkbox"/> <input type="checkbox"/>	<ul style="list-style-type: none"> BCEG secretariat tasked to provide proposed BCEG schedule through July Complete
<input checked="" type="checkbox"/> <input type="checkbox"/>	<ul style="list-style-type: none"> ISR team tasked to coord Spectrum question with ILC Complete
<input checked="" type="checkbox"/> <input type="checkbox"/>	<ul style="list-style-type: none"> CAF rep tasked to identify authoritative source for 7,500' for aux field question (C 120) Complete



Admin Action Items

Complete?		Target Date	
Y	N		
<input checked="" type="checkbox"/>	<input type="checkbox"/>	<ul style="list-style-type: none"> XOO-RA tasked to verify Falcon View as a certifiable source 	Complete
<input type="checkbox"/>	<input type="checkbox"/>	<ul style="list-style-type: none"> XOO-RA tasked to provide update input to questions C 108, C 150 (Supersonic airspace) 	12 Apr 04
<input type="checkbox"/>	<input type="checkbox"/>	<ul style="list-style-type: none"> BRAC staff tasked to list OPR / OCR for slides 	12 Apr 04
<input type="checkbox"/>	<input type="checkbox"/>	<ul style="list-style-type: none"> Mr. Aimone took on task to address HLD with DAS's & OSD 	
<input type="checkbox"/>	<input type="checkbox"/>	<ul style="list-style-type: none"> XOH tasked to review questions to define HLS filter 	12 Apr 04



Agenda 2 Apr 04

0830-0900	Data Call #1	Mr. Aimone
	- Summary	
	- AF Audit Agency	
	- WIDGET Demo	
0900-0920	Attribute Status	
0920-0940	Criteria 8	
	- Proposed Criterion Analysis	
	- Proposed Criterion 8 MV Questions	
0940-1015	ARC Question Review	



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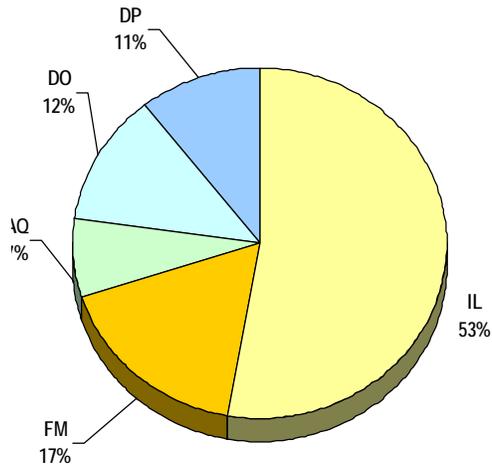


BRAC 2005 Question Status

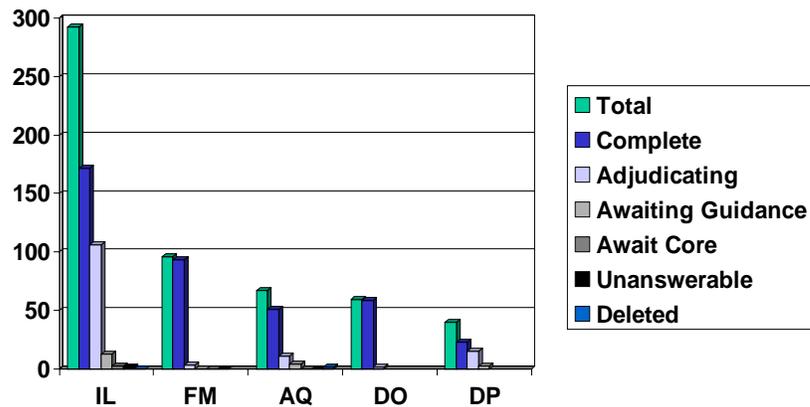
- BRAC Data Call # 1 Question Status (723 Questions):
 - Completed: 527
 - Adjudication: 171
 - Awaiting Guidance: 24
 - Unanswerable/Deleted: 1



Data Call #1 Question Distribution



Data Call #1 Question Review





Agenda 2 Apr 04

- 0830-0900 Data Call #1 Mr. Aimone
- Summary
 - **AF Audit Agency**
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AIR FORCE AUDIT AGENCY BRAC 2005 DATA CALL 1 RESULTS



Information Systems Security and
Communications Div (AFAA/FSS)
(Financial and Systems Audits)

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Data Call 1 Statistical Projections

Estimated Statistical Results by Strata

- 95 Percent Confident Response Errors Not Greater Than:
 - Strata 1 - For Air Force Use Only
 - Combined 13.50 %
 - Census 14.08 %
 - Statistical 13.11%
 - Strata 2 – For JCSG Use Only
 - Combined 12.79 %
 - Census 12.25 %
 - Statistical 12.74%
 - Strata 3 – For Air Force and JCSG Use
 - Combined 12.42 %
 - Census 16.56 %
 - Statistical 12.27%

**Census Questions -
Chosen by SAF/IEB**

•Error Rates Have
Smaller Influence on
Population

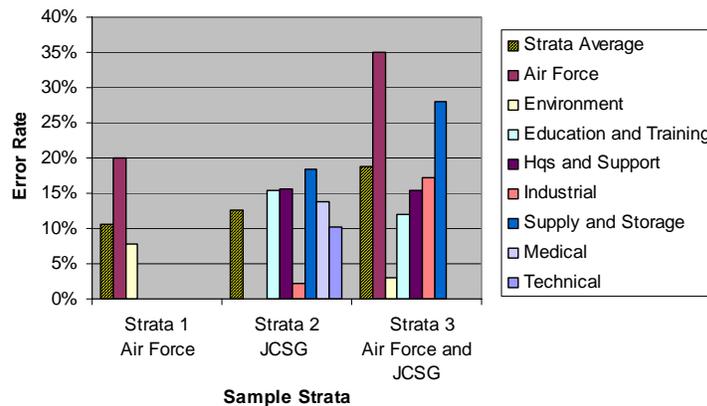
**Statistical Questions -
Generated Randomly
Based on Number of
Questions within Strata**

•Influence of Error
Rate Depends on
Number of Questions
within Strata



Data Call 1 Sample Results – Raw Data

Response Errors by Question Category- Raw Data





Data Call 1 Notes to Results

- **Installation-Level Results as of Late-February**
 - Results Do Not Take Into Account:
 - Corrections Made as Result of Audit
 - MAJCOM and HAF Review
 - Impact on Error Rate
- Inconsistencies Identified Within/Between MAJCOMs
- Corrections Made at MAJCOM/HAF
- AFAA to Re-Look at Data Call 1 Response



Agenda 2 Apr 04

- | | | |
|-----------|-------------------------------------|------------|
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Agenda

2 Apr 04

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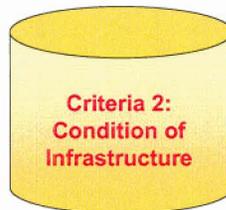


Binning Questions

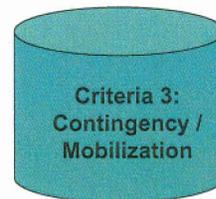
Criteria 1-3



The current and future mission capabilities and the impact on operational readiness of the Department of Defense's total force, including impacts on joint warfighting, training, and readiness.



The availability and condition of land, facilities and associated airspace (including training areas suitable for maneuver by ground, naval, or air forces throughout a diversity of climate and terrain areas and staging areas for the use of the Armed Forces in homeland defense missions) at both existing and potential receiving locations.

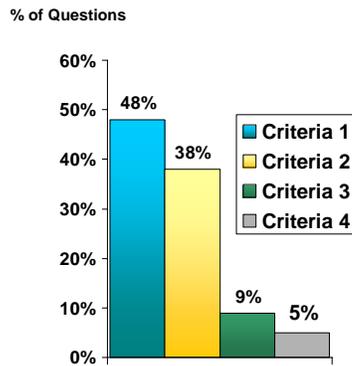


The ability to accommodate contingency, mobilization, and future total force requirements at both existing and potential receiving locations to support operations and training.



Question to Criteria Mapping Summary

- Criteria 1: 38 questions
- Criteria 2: 30 questions
- Criteria 3: 7 questions
- Criteria 4: 4 cost factors



Current Attribute Count:

7

As of 29 Mar -- 79 questions, Criteria 1-4



Question to Criteria Mapping Question Themes

Criteria 1 - Current / Future Mission

- Useable aux fields (proximity to)
- Ranges / tng areas (proximity to)
- Space launch azimuth
- Weather
- Demographics and education
- Environmental constraints
- EM spectrum (restrictions to)
- Noise abatement
- Range restrictions
- Non-attainment

Criteria 2 - Condition of Infrastructure

- HAZMAT handling, propellant storage
- Runways, ramp, and launch facilities
- Airspace (local)
- POL (in-ground hydrants, plumbing)
- Power-generation (organic)
- Communications bandwidth (capacity)
- Instrumentation (ranges, telemetry)
- Munitions storage
- Ranges (quality of)
- DZs, LZs, impact areas

Criteria 3 - Contingency / Mobilization

- Ramp capacity (MOG)
- Wide-body acft support
- Rail, port, highway (access)
- Buildable acres



Question to Criteria Mapping

Working Bins

Criteria 1 - Current / Future Mission

- Useable aux fields (proximity to)
- Ranges / tng areas (proximity to)
- Space launch azimuth
- Weather
- Demographics and education
- Environmental constraints
- EM spectrum (restrictions to)
- Noise abatement
- Range restrictions
- Non-attainment

Geo-locational factors



Question to Criteria Mapping

Working Bins

Criteria 1 - Current / Future Mission

- Useable aux fields (proximity to)
- Ranges / tng areas (proximity to)
- Space launch azimuth
- Weather
- Demographics and education
- Environmental constraints
- EM spectrum (restrictions to)
- Noise abatement
- Range restrictions
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Operating Restrictions



Question to Criteria Mapping

Working Bins

Key Mission Infrastructure

Criteria 2 - Condition of Infrastructure

- HAZMAT handling, propellant storage
- Runways, ramp, and launch facilities
- Airspace (local)
- POL (in-ground hydrants, plumbing)
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- Communications bandwidth (capacity)
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- Ranges (quality of)
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Question to Criteria Mapping

Working Bins

Ranges and Tng Areas

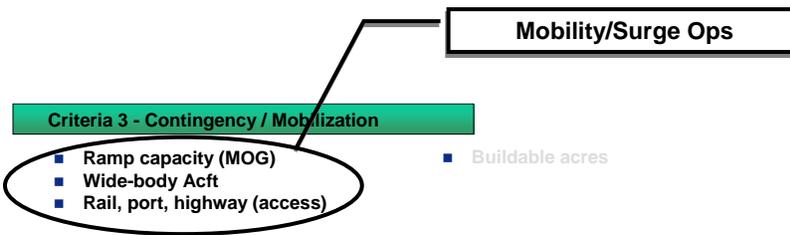
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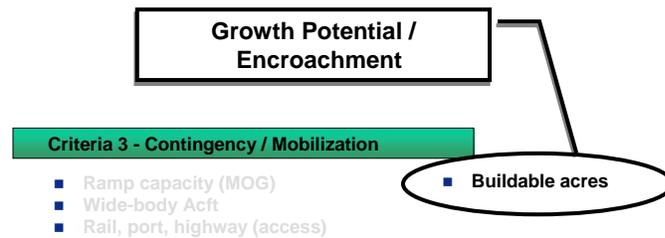
Question to Criteria Mapping

Working Bins



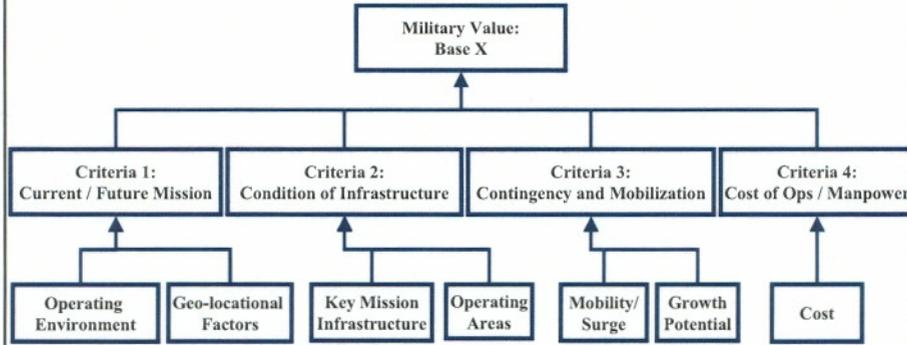
Question to Criteria Mapping

Working Bins





Analytical Hierarchy The House You are Building



Agenda 2 Apr 04

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- 0920-0940 **Criteria 8**
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Proposed Criteria 8 Analysis

Methodology to assess
environmental impact of proposed
scenarios

3N

ODASN (IS&A) BRAC IAT Environmental Lead

Criteria 8

◆ Other Considerations:

- "8. The environmental impact, including the impact of costs related to potential environmental restoration, waste management, and environmental compliance activities."

Proposed Criteria 8 Policy

◇ Environmental Impact

- Air Quality
- Dredging
- Cultural/Archeological/Tribal Resources
- Land Use Constraints/Sensitive Resource Areas
- Marine Mammals/Marine Resources/Marine Sanctuaries
- Noise
- Wetlands
- Threatened and Endangered Species
- Waste Disposal
- Water Resources

◇ Environmental Restoration

- Environmental Restoration costs at closing bases - not to be considered in the cost of closure calculations. DoD has a legal obligation to perform environmental restoration regardless of whether a base is closed, realigned, or remains open. Will consider:
 - ◆ Installation Restoration (IR) sites managed and reported under the Defense Environmental Restoration Account (DERA).
 - ◆ Cost to Complete
 - ◆ No active ranges

◇ Waste Management and Environmental Compliance

- Recurring and non-recurring environmental compliance and waste management costs will be captured in Criteria 5 using the Cost of Base Realignment Actions (COBRA) .
- Base Operating Support (BOS) costs.



Proposed Methodology Summary – Goal to reasonably package the environmental data to assist decision makers in consideration of environmental factors.

◇ Environmental Profiles of Installations

- Installation's current environmental picture
- 10 environmental resource areas
- Short narratives summarizing environmental data

◇ During Scenario Development/Data Calls

- Deliberative bodies consult environmental profiles and data
- Profile comparisons of effected installations based on proposed scenarios

◇ Environmental Summaries of Impacts

- Based on proposed scenarios
- Scenario environmental impacts for affected installations/activities



Environmental Profile

- ◇ Organizes installation environmental data from the data call.
- ◇ Lists 10 environmental resource areas.
 - Uses data from the capacity data call to reflect extent of environmental constraint.
- ◇ Short narratives of installation's current environmental status as reflected in the capacity data call.
- ◇ Identifies any particular difficult areas.



Environmental Summaries of Impacts

- ◇ Proposed scenario based.
- ◇ Compare existing profiles of impacted installations.
- ◇ Add any additional data from scenario data calls.
- ◇ Areas not covered in COBRA.
- ◇ No \$ comparisons; existing duty to clean/comply.
- ◇ Reports environmental impacts generally with focus on "impacts of costs" of "potential":
 - Environmental restoration
 - ◆ Clean to current use
 - ◆ Known IR sites
 - Waste management – "costs" in COBRA
 - Environmental compliance – "costs" in COBRA

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Criteria 8 Military Value Candidates



2 Apr 04

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Purpose

- **Provide recommendation on which Criteria 8 questions should roll up into Military Value**

- **Criteria 8:**
 - **“The environmental impact, including the impact of costs related to potential environmental restoration, waste management, and environmental compliance activities.”**



Criterion 8 Questions

- Data Call #1 asked 102 questions related to Criteria 8
 - JPAT still working policy/methodology
 - Expect narrative product vs. “score”
- Recommend 4 questions for military value consideration
 - Air quality
 - Noise
 - Encroachment
 - Buildable acreage



Recommended Mil Value Question

Tracking #: NEW QUESTION

Short Question Name: Air Quality

Question: Is your installation located in an air quality non-attainment area?

What is the most restricted classification that applies to the installation?

Does the state implementation plan (SIP) include a growth allowance for use by the installation?

Source for the Answer: DoD #213, #221

OPR: AF/ILE

Question Breakdown

- | | |
|--------------------------------------|---|
| <input type="checkbox"/> MV? | <input type="checkbox"/> Easily Understood? |
| <input type="checkbox"/> Measurable? | <input type="checkbox"/> Discriminates? |



Recommended Mil Value Question

Tracking #: NEW QUESTION

Short Question Name: Noise Abatement

Question: Have noise abatement measures been identified in the AICUZ study at your installation? Yes/No.

Source for the Answer: Installation AICUZ study, Operations Support Squadron, operational squadrons

OPR: AF/ILE

Question Breakdown

- | | |
|--------------------------------------|---|
| <input type="checkbox"/> MV? | <input type="checkbox"/> Easily Understood? |
| <input type="checkbox"/> Measurable? | <input type="checkbox"/> Discriminates? |



Recommended Mil Value Question

Tracking #: NEW QUESTION

Short Question Name: Encroachment

Question: How many acres of your off-base AICUZ, Clear Zone, and APZs contain incompatible development?

Source for the Answer: AICUZ, installation community planner, AICUZ manager

OPR: AF/ILE

Question Breakdown

- | | |
|--------------------------------------|---|
| <input type="checkbox"/> MV? | <input type="checkbox"/> Easily Understood? |
| <input type="checkbox"/> Measurable? | <input type="checkbox"/> Discriminates? |



Recommended Mil Value Question

Tracking #: L 102A

Short Question Name: Buildable Development Acreage

Question: Of the amount of unconstrained acreage on your installation, how much is "buildable" for airfield operations?
How much is "buildable" for industrial operations?

Source for the Answer: DoD# 30 and 31

OPR: AF/ILE

Question Breakdown			
<input type="checkbox"/>	MV?	<input type="checkbox"/>	Easily Understood?
<input type="checkbox"/>	Measurable?	<input type="checkbox"/>	Discriminates?

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Questions?



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ARC Demographics

Tracking #: H 14

Short Question Name: AD Recruiting Production

QUESTION: Averaged over the past 5 years, what is the average active duty accession rate per production recruiter within 100 miles of this installation?

SOURCE: AFRS Historical Data

OPR: AFRS/RSOA

Question Breakdown

- | | |
|--------------------------------------|---|
| <input type="checkbox"/> MV? | <input type="checkbox"/> Easily Understood? |
| <input type="checkbox"/> Measurable? | <input type="checkbox"/> Discriminates? |



ARC Demographics

Tracking #: H 14A

Short Question Name: ARC Recruiting Production

QUESTION: For ARC installations: What is the average accession rate per ARC production recruiter for the past 5 years for this ARC unit?

SOURCE: AFRC/RSSO and ANG/DPR

OPR: AFRC/RSSO and ANG/DPR

Question Breakdown	
<input type="checkbox"/> MV?	<input type="checkbox"/> Easily Understood?
<input type="checkbox"/> Measurable?	<input type="checkbox"/> Discriminates?



ARC Demographics

Tracking #: H 14B

Short Question Name: Non-prior-service Population

QUESTION: What is the primary non-prior service eligible population (ages 17-21) within 100-mile radius of this installation?

SOURCE: RMIS Database

OPR: AFRC/RSSO and ANG/DPR

Question Breakdown	
<input type="checkbox"/> MV?	<input type="checkbox"/> Easily Understood?
<input type="checkbox"/> Measurable?	<input type="checkbox"/> Discriminates?



ARC Demographics

Tracking #: H 7

Short Question Name: Prior-service Population

QUESTION: What is primary prior service eligible market within 100 miles of the installation?

SOURCE: RMIS Database

OPR: AFRC/RSOO and ANG/DPR

Question Breakdown	
<input type="checkbox"/> MV?	<input type="checkbox"/> Easily Understood?
<input type="checkbox"/> Measurable?	<input type="checkbox"/> Discriminates?



ARC Demographics

Tracking #: H 9

Short Question Name: Manning Performance

QUESTION: For ARC units only: What was the unit/base strength, total percentage manned, for the last five fiscal years? Calculate simple average from reports of five-year period.

SOURCE: Military Data System

OPR: AFRC/DPMF and ANG/DPR

Question Breakdown	
<input type="checkbox"/> MV?	<input type="checkbox"/> Easily Understood?
<input type="checkbox"/> Measurable?	<input type="checkbox"/> Discriminates?



ARC Demographics

Tracking #: H 9A

Short Question Name: ARC and AD Proximity

QUESTION: For ARC units only: What active duty bases/ARC units are within 100 miles of this installation?

SOURCE: (UNDER DEVELOPMENT)

OPR: AFRC/DP or PA and ANG/DPR

Question Breakdown	
<input type="checkbox"/> MV?	<input type="checkbox"/> Easily Understood?
<input type="checkbox"/> Measurable?	<input type="checkbox"/> Discriminates?



ARC Demographics

Tracking #: H 201 (new question)

Short Question Name: Tuition Assistance

QUESTION: What percent of in-state tuition cost (tuition assistance) does the state provide to drill status members pursuing undergraduate degrees?

SOURCE: ANG Almanac (NGB/PA)

OPR: AFRC/DP and ANG/DPR or DP

Question Breakdown	
<input type="checkbox"/> MV?	<input type="checkbox"/> Easily Understood?
<input type="checkbox"/> Measurable?	<input type="checkbox"/> Discriminates?



ARC Leases

Tracking #: (new question)

Short Question Name:

QUESTION: (Placeholder)

SOURCE: (UNDER DEVELOPMENT)

OPR: AFRC/DP and ANG/DPR or DP

Question Breakdown			
<input type="checkbox"/>	MV?	<input type="checkbox"/>	Easily Understood?
<input type="checkbox"/>	Measurable?	<input type="checkbox"/>	Discriminates?



Questions?



Agenda 12 Apr 04

0800-0815	Intro	MG Heckman
0815-1030	Final Questions Review	Functional Reps
	- CAF/MAF	“ ”
	- ARC/HLD	“ ”
1030-1100	-- Break --	
1100-1230	Final Questions Review	Functional Reps
	- Space	“ ”
	- IL	“ ”
1230-1330	Working Lunch	
	- Attribute Development	
1330-1400	-- Break --	
1400-1500	Question Binning (Criteria/Attributes)	
1500-1530	Question Filters #1	
1530-1600	-- Break --	
1600-1630	Question Filters #1	



April BCEG Schedule

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18	19	<ul style="list-style-type: none"> Question Reattacks Approve Attributes Question Filters #2 Weight Criteria Mtg #1 		22	23	24
25	26	27	28	29	30	31
	AFSOC (1300-1630) AETC	PACAF (0900-1500) AMC	AFRC (0900-1500) AFSPC	ACC (1000-1200)	ANG (0900-1500)	



May BCEG Schedule

May BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
2	3	4	5	6	7	1 / 8
	AF MAJCOM Review and Binning of Questions				0830-1130 5C279	
9	10	11	12	13	14	15
	AF Upload Final DoD Data Base to WIDGET					
16	17	18	19	20	21	22
	AF Releases DoD DC#2	CORONA				
23	24	25	26	27	28	29
	▲ BCEG 0830-1130 5C279			AF JCSG Principal's Mtg 1430-1600		
30	31	1	2	3	4	5

- Analysis Model Demo
- Approve Question Filters
- Weight Attributes
- Weight Criteria Mtg #2

