



DEPARTMENT OF THE AIR FORCE

WASHINGTON, DC 20330-1000

OFFICE OF THE ASSISTANT SECRETARY

JAN 19 2005

MEMORANDUM FOR RECORD

SUBJECT: Minutes of Air Force Base Closure Executive Group (AF/BCEG) Mtg, 02 Dec 2004

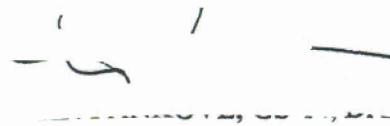
Maj Gen Heckman called the meeting to order at 0835, the Pentagon, Room 5C279. Attendance is at Atch 1. The meeting was categorized as both non-deliberative and deliberative. Maj Gen Heckman previewed the agenda and reviewed the BCEG schedules (Slides 4-5).

AF/IEBJ, briefed JCSG Potential Scenario Conflicts for information (Slides 7-12). The BCEG discussed conflict resolution per ISG Guidance (Slide 9) and AF ROEs (Slide 10). One emerging pattern is "high interest" bases. briefed Scenario Analysis for information (Slides 13-15). The recommended priority is "uncovered" bases, followed by JCSG focus on force structure impact and JCSG Focus ("high interest") bases (Slides 16-18). In deliberation the BCEG recommended a process scrub by IL followed by BCEG reengagement.

SAF/IEBB, briefed the Third Look at the SOF/CSAR Potential Scenario Group (Slides 20-29). In deliberative session, the BCEG recommended changes before a bird's eye view and requested cost data on some of the proposals. The SOF/CSAR Potential Scenario Working Group will prepare the Third Look.

briefed a JAST First Look for information (Slides 31-32). As of 2 Dec the OSD Tracker holds 93 Scenarios, 25 of which pertain to AF and were presented to the BCEG. It was noted that "under threshold" actions require OSD approval.

The meeting concluded at 1023. The next BCEG meeting is scheduled for 6 Dec 04 at 1330 in Pentagon Room 5C279.


BCEG Recorder

DELIBERATIVE DOCUMENT-FOR DISCUSSION PURPOSES ONLY
NOT RELEASABLE UNDER FOIA

The minutes above are approved.



GERALD F. PEASE, JR.
SAF/IEB
Co-Chairman



GARY HECKMAN, Maj Gen, USAF
AF/XP (BRAC)
Co-Chairman

Attachments:
As Stated

This slide was removed.

DRAFT DELIBERATIVE DOCUMENT - FOR DISCUSSION PURPOSES ONLY
NOT RELEASEABLE UNDER FOIA

Headquarters U.S. Air Force

Integrity - Service - Excellence

BCEG



2 Dec 04

U.S. AIR FORCE

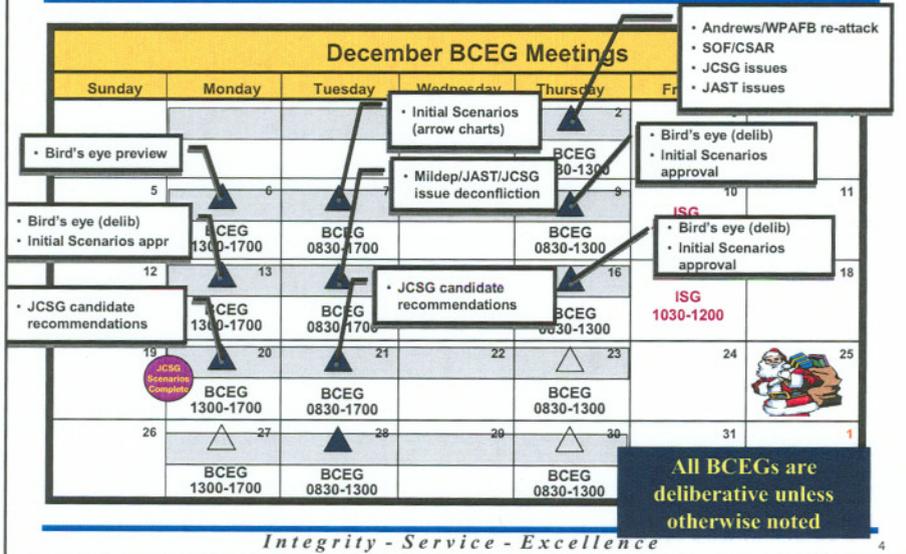


Agenda 2 Dec 04

0830-0845	Opening Business	Co-chairs
0845-0915	JCSG Conflict Resolution	
0915-0945	Recommended Priority for Scenario Analysis	
<i>Break</i>		
1000-1030	SOF / CSAR (3rd look)	
1030-A/R	JAST Scenario Updates	



BCEG Schedule December





DRAFT DELIBERATIVE DOCUMENT - FOR DISCUSSION PURPOSES ONLY
NOT RELEASABLE UNDER FOIA

BCEG Schedule Jan - Apr 05

Jan BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
						1
2	3	▲	4	5	6	7
				▲	13	ISG 1030-1200
9	▲	10	▲	11	12	13
						14
16	▲	17	▲	18	19	20
						21
23	▲	24	▲	25	26	27
						28
						29

Feb BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
			1	2	3	4
				▲	10	11
6	7	▲	8	9	10	11
13	▲	14	▲	15	16	17
						18
20	▲	21	▲	22	23	24
						25
27	▲	28				

Mar BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
		1	2	3	4	5
				▲	10	11
6	7	▲	8	9	10	11
13	▲	14	▲	15	16	17
						18
20	▲	21	▲	22	23	24
						25
27	▲	28	▲	29	30	31

Apr BCEG Meetings						
Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
						1
				▲	8	9
3	4	▲	5	6	7	8
				▲	14	15
10	11	▲	12	13	14	15
						16
17	18	▲	19	20	21	22
						23
24	25	▲	26	27	28	29
						30

Integrity - Service - Excellence

5



DRAFT DELIBERATIVE DOCUMENT - FOR DISCUSSION PURPOSES ONLY
NOT RELEASABLE UNDER FOIA

Agenda 2 Dec 04

0830-0845	Opening Business	Co-chairs
0845-0915	JCSG Conflict Resolution	
0915-0945	Recommended Priority for Scenario Analysis	
Break		
1000-1030	SOF / CSAR (3 rd look)	
1030-A/R	JAST Scenario Updates	L

Integrity - Service - Excellence

6

Headquarters U.S. Air Force

Integrity - Service - Excellence

JCSG Potential Scenario Conflicts



2 Dec 04

U.S. AIR FORCE



Potential Scenario Conflicts ISG Categories & Illustrative Examples

1. Doctrinal
 - Close all Senior Service Colleges, transfer mission to NDU
2. Force Structure
 - AF Close WPAFB and Technical JCSG wants to relocate the Navy and AF RDT&E mission to WPAFB
3. Facilities
 - 2 JCSGs and 1 MilDep have scenarios that use the same buildable acres for their new facility
4. Culture
 - Close the military treatment facility at Pope AFB and receive medical care at Ft Bragg
5. Statutory
 - Close all Depots, rely on private sector (conflicts with 50/50)
6. Other
 - Close installation needed for START Treaty compliance



Resolving Conflicts ISG Guidance

- O-6's consider conflicts and propose resolutions to OSD BRAC Office
- DASs consider each conflict and propose resolution for ISG
- **Methods of Resolving Conflicts**
 - Allow all Conflicting Scenarios advance to Scenario Analysis;
 - Wait until full analysis to resolve conflict
 - Direct JCSGs (or by consent, MilDeps) to generate additional Scenarios to mitigate conflicts or provide broader option set; or
 - Direct JCSGs (or by consent, MilDeps) to eliminate one or more of the conflicting Scenarios via the following rules:
 - Outside their functional area
 - Nearly identical to another scenario (little benefit)
 - Assumption is incorrect
 - De minimis – not worth effort
 - Other

Unresolved Conflicts may have to go to the IEC



Resolving Conflicts AF ROE on Scenario Conflicts

- Top AF Bases with JCSG Interest Presented to the BCEG
 - IEB Mission Teams Complete "Bird's Eye" Force Structure Analysis
 - IL Completes Base Capacity "MasterPlan" Analysis
- BCEG Prioritizes Scenarios at "High Interest" Bases
- BCEG Confirms/Approves Scenarios w/ Conflicts
 - Non-Conflict & Conflict Scenario List for each Base Presented at:
 - O-6 Meeting to OSD BRAC Office
 - DAS's Meeting w/ OSD
 - ISG Meeting

Unresolved Conflicts may have to go to the IEC



Resolving Conflicts Peterson AFB Example

AF Base	Scenario	Title	POC
Peterson AFB	Tech 14	Relocate Space RDAT& from LAFB	IL
Peterson AFB	USAF 30	Relocate Misc AF Leased Areas (80K GSF)	IL
Peterson AFB	HS&A 105	Relocate USA SMDC HQ (161 Pers)	IL
<hr/>			
Peterson AFB	HS&A 49	Relocate MDA (2101 Pers)	IL
Peterson AFB	HS&A 60	Relocate FORSCOM (1563 Pers)	IL
Peterson AFB	HS&A 90	Relocate DISA (3771 Pers)	IL



JCSG Scenario Data Call (SDC) Status

JCSG	Posted on Portal	Clarification Period >7 Days				Clarification + Answer Period >11 Days				Final to JCSG
		DP	IL	HAF	OTHER	DP	IL	HAF/MAJCOM	OTHER	
Ed & Trng	24				12					0
HQ & Spt	46	17	8		1	17	8	3	1	5
Industrial	0									0
Intelligence	0									0
Medical	7									0
Supply/Storage	8	2				2				0
Technical	9									0
TOTAL	94	19	8		13	19	8			5

Headquarters U.S. Air Force

Integrity - Service - Excellence

Scenario Analysis



2 Dec 04

U.S. AIR FORCE



Scenario Analysis Priorities for Analysis

- **Priorities:**
 - **Operational Impact**
 - Uncovered AF Bases
 - **Transformational**
 - AF Force Structure Impact
 - AF Installation Impact
 - **Efficient**



Scenario Analysis Recommended Base Priority

- **PRIORITY 1 – UNCOVERED (5)**
 - CANNON
 - ELLSWORTH
 - GRAND FORKS
 - ONIZUKA
 - LOS ANGELES
- **PRIORITY 2a (JCSG FOCUS – Force Structure Impact):**
 - LITTLE ROCK (E&T 8, 47, 48 -- Gain T-1s)
 - MOODY (E&T 45, 46, 47, 48 -- Lose T-6s, T-38s)
 - ALTUS (E&T 8, 47, 48 – Gain T-1s,)
 - TINKER (E&T 8, 47, 48 – Gain T-1s)
 - EGLIN (E&T 20 JSFs – Cancelled; E&T 9, 37;
(Tech 1, 2, 3, 6, 8, 9, 12, 14, 17, 18, 20, 27, 33, 34, 43, 44)
- **PRIORITY 2b (JCSG FOCUS):**
 - PETERSON AFB (Tech 14, USAF 30, HS&A 105 – OK; **HS&A 49, 60, 90–NOT OK**)
 - ANDREWS AFB (HSA 12, 35, 56, 76, 108; MED 2, 3, 18, 19; USAF 7, 15)
 - RANDOLPH AFB (E&T 45, 46, 47, 48 – Lose T-1, 6, 37, 38;
(HSA 2, 4, 5, 8, 17, 29, 30, 31, 85, 88, 96, 97, 111; USAF 30)
 - WRIGHT PATTERSON AFB (HSA, MED, TECH, USAF--LEASE)
 - ROBINS (HSA, IND, S&S, Tech, USAF)
 - KIRTLAND AFB (HSA, TECH)



Scenario Analysis Recommended Base Priority

- **PRIORITY 3 (ANG/AFRC Uncovered):**
 - WILL ROGERS AGS
 - WILLOW GROVE ARS
 - LAMBERT FIELD AGS
 - LUIS MUNOZ MARIN AGS
 - etc
- **PRIORITY 4 (others)**
 - LACKLAND AFB (E&T, HSA, Ind, Med, S&S, Tech, USAF)
 - OFFUTT AFB (HSA)
 - SCOTT AFB (HSA)
 - BROOKS CITY BASE (Med and Tech)
 - EDWARDS AFB (E&T, HSA, Tech)
 - SHEPPARD AFB (E&T)
 - LANGLEY AFB (HSA, Med, USAF F-15/F-22 and USAF -- Lease)



Potential Scenario Conflicts

1. Doctrinal
 - Close all Senior Service Colleges, transfer mission to NDU
2. Force Structure
 - AF Close WPAFB and Technical JCSG wants to relocate the Navy and AF RDT&E mission to WPAFB
3. Facilities
 - 2 JCSGs and 1 MilDep have scenarios that use the same buildable acres for their new facility
4. Culture
 - Close the military treatment facility at Pope AFB and receive medical care at Ft Bragg
5. Statutory
 - Close all Depots, rely on private sector (conflicts with 50/50)
6. Other
 - Close installation needed for START Treaty compliance



Resolving Conflicts

- DASs consider each conflict and propose resolution for ISG
- Methods of Resolving Conflicts
 - Allow all Conflicting Scenarios advance to Scenario Analysis;
 - Wait until full analysis to resolve conflict
 - Direct JCSGs (or by consent, MilDeps) to generate additional Scenarios to mitigate conflicts or provide broader option set; or
 - Direct JCSGs (or by consent, MilDeps) to eliminate one or more of the conflicting Scenarios via the following rules:
 - Outside their functional area
 - Nearly identical to another scenario (little benefit)
 - Assumption is incorrect
 - De minimis – not worth effort
 - Other

Unresolved Conflicts may have to go to the IEC



Agenda 2 Dec 04

0830-0845	Opening Business	Co-chairs
0845-0915	JCSG Conflict Resolution	
0915-0945	Recommended Priority for Scenario Analysis	
	Break	
1000-1030	SOF / CSAR (3rd look)	
1030-A/R	JAST Scenario Updates	



SOF/CSAR Potential Scenario Group Third Look

Slides 21-29 were removed.

This slide was removed.



Agenda
2 Dec 04

0830-0845	Opening Business	<i>Co-chairs</i>
0845-0915	JCSG Conflict Resolution	
0915-0945	Recommended Priority for Scenario Analysis	
<i>Break</i>		
1000-1030	SOF / CSAR (3rd look)	
1030-A/R	JAST Scenario Updates	



DRAFT DELIBERATIVE DOCUMENT – FOR DISCUSSION PURPOSES ONLY
NOT RELEASABLE UNDER FOIA

JAST First Look

2 Dec 04

JAST #	SHORT TITLE	REMARKS	ADEQUATE ACAGE USA (< 8 IS NO)	EXTENUATING CIRCUMSTANCES
A003	AFRC Springfield, OH (ANGB)	ArmyNavyUSAF	NO	Contingent upon proposal to move F-16s out of Springfield Beckley
A004	AFRC Moffett Field, CA	ArmyNavyUSAF	AF OPS/IND	NOTE: Outside of BRAC, ANG proposal to leave and go to
A010	AFRC Fairchild AFB, WA	ArmyNavyUSAF	ADMIN/AF OPS/COMMUNITY/HOUSING/IND/MED/UNDET	
A023	AFRC Dyess AFB, TX	ArmyNavyUSAF	ADMIN/AF OPS/BARRACKS/COMMUNITY/HOUSING/IND/MED/UNDET	
A025	AFRC Kirtland AFB, NM	ArmyNavyUSAF	ADMIN/AF OPS/BARRACKS/COMMUNITY/IND/OUT REC/UNDET	
A034	JFHQ Wyoming (Warren AFB), WY	ArmyNavyUSAF	AIRFIELD OPS/BARRACKS/COMMUNITY/FAM HOUSING/IND/IUT REC/UNDET	
N001	NAS JRB Willow Grove to McGuire AFB	ArmyNavyUSAF	NEED NAVY REQUIREMENT (AF OPS/BARRACKS/FAM HOUSING/IND/MED/OUT REC/COMMUNITY/UNDETERMINED)	Contingent upon proposal to move 12 x C-17 out (leave 30 KC10s) OR close McGuire AFB for USN assumption
A006	AFRC Memphis, TN	ArmyUSAF	AF OPS	
A008	AFRC Terre Haute, IN	ArmyUSAF	NO	Contingent upon proposal to move F-16s out of Hulman
A016	AASF Cheyenne (Warren AFB) WY	ArmyUSAF	AIRFIELD OPS/BARRACKS/COMMUNITY/FAM HOUSING/IND/IUT REC/UNDET	ARNG Helos to FE Warren--?Rampspace?
A021	AFRC Birmingham ANG Base, AL	ArmyUSAF	ADMIN/AF OPS	
A024	AFRC Vance AFB, OK	ArmyUSAF	ADMIN/AF OPS/TRAIN AREA/UNDET	

OSD Tracker

Contingent upon...

Need other MILDEP Requirement

Integrity - Service - Excellence

31



DRAFT DELIBERATIVE DOCUMENT – FOR DISCUSSION PURPOSES ONLY
NOT RELEASABLE UNDER FOIA

JAST First Look

2 Dec 04

JAST #	SHORT TITLE	REMARKS	ADEQUATE ACAGE USA (< 8 IS NO)	EXTENUATING CIRCUMSTANCES
A026	AFRC Martinsburg, WV (Shepherd ANGB)	ArmyUSAF	AF OPS	
A043	AFRC Pease-Newington, NH	ArmyUSAF	ADMIN	
A045	AFRC Fargo, ND	ArmyUSAF	UNDET	Contingent upon proposal to move F-16s out of Fargo
A046	AFRC Malmstrom, MT	ArmyUSAF	AF OPS (202)/UNDET (527)	
A049	AASF Will Rogers International Airport, OK	ArmyUSAF	AF OPS/IND/UNDET	
A051	AFRC Tullahoma (Arnold AFB), TN	ArmyUSAF	ADMIN/AF OPS/COMMUNITY/IND/OUT REC/UNDET	
A052	AFRC Niagara Falls, NY	ArmyUSAF	AF OPS	
A055	AFRC Kingsley Field ANGB, OR (Klamath Falls)	ArmyUSAF	AF OPS/IND	
A071	AFRC Mansfield, OH	ArmyUSAF	NO	Contingent upon proposal to move C-130s out of Mansfield Lahm
A079	7th SFG from Fort Bragg (HURLBURT AFB)	ArmyUSAF	ADMIN 50/AF OPS 51/BARRACKS 35/COMMUNITY 40/FAM HOUSING 244/IND 55/MED 10/OUT REC 89/UNDET 423	
MC001	Insp Inst Rome, GA to Dobbins	NavyUSAF	AF OPS/BARRACKS/OUT REC/TRNG AREA/UNDET	
MC004	Insp Inst Tampa, FL to McDill AFB	NavyUSAF	AF OPS/COMMUNITY/IND/MED/UNDET	
AF001	Corps Air Traffic Control Activities to Will Rogers World OK	ArmyNavyUSAF	AF OPS (20)/IND (8)/UNDET(16)	Previously HSA001

NOTE: These 25 of 93 are those that currently involve the USAF

OSD Tracker

Contingent upon...

Integrity - Service - Excellence

32