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**DEPARTMENT OF THE AIR FORCE**  
WASHINGTON, DC 20330-1000

DCN: 6230



OFFICE OF THE ASSISTANT SECRETARY

13 NOV 2003

MEMORANDUM FOR RECORD

SUBJECT: Minutes of Air Force Base Closure Executive Group (AF/BCEG) Meeting, 31 Oct 03

The co-chairs called the meeting to order at 0930 in Room 5C858, Pentagon. A quorum both of members and voting members were present. Attendees are reflected in Atch 1.

This meeting was scheduled solely to discuss DoD's request for coordination on its proposed draft BRAC selection criteria (Atch 2, slides, page 2). These criteria are the same as the interim selection criteria DoD issued on 27 Jun 03. The members were shown the proposed draft criteria (Atch 2, pages 3-4), as well as the required minimum selection criteria specified in statute by Congress (Atch 2, pages 7-8)(Note that the slides inadvertently skipped slide 6)

Also discussed along with the above was a draft memo from SAF/IE to USD (AT&L) preparing an AF non-concurrence with the proposed draft criteria (Atch 3). Rather than the BCEG voting on the selection criteria, as noted at attachment two, page 5, the members discussed the draft SAF/IE memo. There was general consensus with the proposed non-concurrence, however, members noted that they either believed the discussion of the transformational intent of BRAC 2005 should be better substantiated and linked to the subsequent specific objections and recommendations, or omitted. The BCEG co-chairs committed to communicating the BCEG's recommendations to SAF/IE.

At the request of the Air National Guard BCEG member, the BCEG discussed whether to send data capacity questionnaires to either all Air National Guard flying missions, or all installations, regardless of whether they met BRAC thresholds. The BCEG unanimously voted to include all flying mission facilities, but tabled the second alternative for further analysis and discussion.

The next BCEG meeting was announced for 14 Nov 03.

N  
SAF/GCN  
BCEG Recorder

The minutes above are approved.

  
MICHAEL A. AIMONE, P.E.  
SAF/IEB  
Co-Chairman

  
GARY HECKMAN, Maj Gen, USAF  
AF/XP  
Co-Chairman

Attachments:  
As Stated

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Base Closure Executive Group Attendance

Date: Oct 31, 2003

Chairs

- Mr. Mike Aimone
- Maj Gen Gary Heckman

**\*\*Voting members are underlined**

Primary Members

Alternate Members

Representatives

- |   |  |                                     |
|---|--|-------------------------------------|
| <input checked="" type="checkbox"/> <u>Brig Gen Dave Brubaker</u> | <input type="checkbox"/> <u>Brig Gen Tony Haynes</u> | <input type="checkbox"/> <u>ANG</u> |
| <input checked="" type="checkbox"/> <u>Brig Gen Rajczak</u>       | <input type="checkbox"/> _____                       | <input type="checkbox"/> <u>K</u>   |
| <input type="checkbox"/> <u>Brig Gen Michael Lynch</u>            | <input type="checkbox"/> <u>Mr. Fred Pease</u>       | <input type="checkbox"/> _____      |
| <input type="checkbox"/> <u>Mr. Fred Kuhn</u>                     | <input checked="" type="checkbox"/> <u>COL</u>       | <input type="checkbox"/> _____      |
| <input checked="" type="checkbox"/> <u>Ms. Cathy Sparks</u>       | <input type="checkbox"/> <u>Ms. Kathy Ferguson</u>   | <input type="checkbox"/> _____      |
| <input type="checkbox"/> Mr. Tim Beyland                          | <input type="checkbox"/> <u>LT COL</u>               | <input type="checkbox"/> _____      |
| <input type="checkbox"/> Ms. Gina Guy                             | <input checked="" type="checkbox"/> _____            | <input type="checkbox"/> _____      |
| <input checked="" type="checkbox"/> Mr. Jay Jordan                | <input type="checkbox"/> _____                       | <input type="checkbox"/> _____      |
| <input checked="" type="checkbox"/> <u>Mr. William Kelly</u>      | <input type="checkbox"/> <u>Brig Gen William Ard</u> | <input type="checkbox"/> _____      |
| <input type="checkbox"/> Ms. Maureen Koetz                        | <input type="checkbox"/> _____                       | <input type="checkbox"/> _____      |

Primary Members

- \_\_\_\_\_
- \_\_\_\_\_
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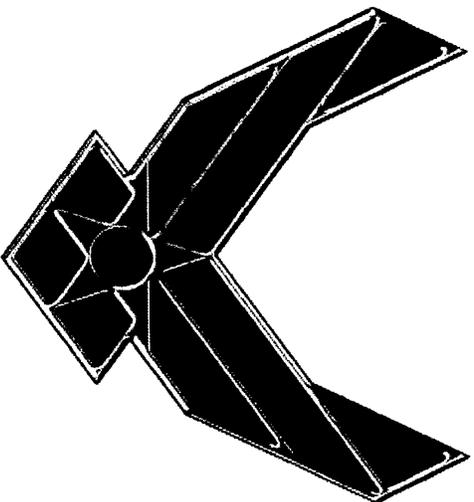
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# Headquarters U.S. Air Force

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## BCCEG Meeting

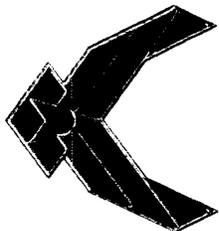


31 Oct 03

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# U.S. AIR FORCE

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# OSD Tasker

## Coord of Draft Selection Criteria



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THE UNDER SECRETARY OF DEFENSE  
3010 DEFENSE PENNSYLVANIA  
WASHINGTON, DC 20301-3010

Oct: 2 7 2003

MEMORANDUM FOR INFRASTRUCTURE STERLING GROUP MEMBERS

Subject: Coordination of Draft Selection Criteria

The Base Realignment and Closure (BRAC) statute requires the Department to develop selection criteria to use in its analytical process. Not later than December 31, 2003, the Department must publish draft selection criteria in the *Federal Register* for a thirty day public comment period. The Department must submit the final criteria to the congressional defense committees, and publish them in the *Federal Register*, by February 16, 2004. Unless the criteria are disapproved by an Act of Congress, they become final on March 15, 2004.

Attached are the draft selection criteria I intend to forward, through the Infrastructure Executive Council, to the Secretary for his approval and subsequent publication in the *Federal Register*. The attached criteria are the same as those I issued as interim selection criteria in my June 27, 2003, memorandum.

Please provide your coordination and any comments to the OSD BRAC Office by October 31, 2003.

  
Michael W. Wynne  
Acting USD (Acquisition, Technology & Logistics)  
Chairman, Infrastructure Steering Group

Attachment  
As stated

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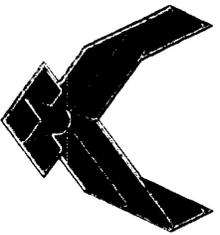
- SecDef must publish draft selection criteria in Federal Register NLT 31 Dec 03 for 30-day public comment period

- SecDef must submit the final criteria to the congressional defense committees, and publish them in the Federal Register, by 16 Feb 04

*“Attached are the draft selection criteria I intend to forward, through the IEC, to the Secretary for his approval... The attached criteria are the same as those I issued as interim selection criteria in my June 27, 2003 memorandum.”*

Michael W. Wynne  
Acting USD (AT&L)  
Chairman, ISG

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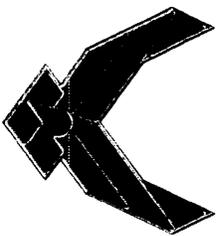
# BRAC 2005

## ***Proposed Draft Final Selection Criteria***

### **Military Value**

1. **The current and future mission requirements and the impact on operational readiness of the Department of Defense's total force, including impacts on joint warfighting, training, and readiness.**
2. **The availability and condition of land, facilities and associated airspace, including training areas suitable for maneuver by ground, naval, or air forces throughout a diversity of climate and terrain areas and staging areas for the use of the Armed Forces in homeland defense missions, at both existing and potential receiving locations.**
3. **The ability to accommodate contingency, mobilization, and future total force requirements at both existing and potential receiving locations to support operations and training.**
4. **The cost and manpower implications.**

Words in **green** reflect 2005 modifications to BRAC 1995 criteria



# **BRAC 2005**

## **Proposed Draft Final Selection Criteria**

### **Return on Investment**

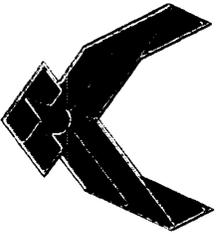
5. The extent and timing of potential costs and savings, including the number of years, beginning with the date of completion of the closure or realignment, for the savings to exceed the costs.

### **Impacts**

6. The economic impact on existing communities in the vicinity of military installations.
7. The ability of both the existing and potential receiving communities' infrastructure to support forces, missions and personnel.
8. The environmental impact, including the impact of costs related to potential environmental restoration, waste management, and environmental compliance activities.

Words in **green** reflect 2005 modifications to BRAC 1995 criteria

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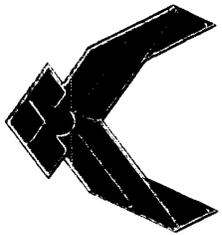


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# *Deliberation*

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- **Action:**
- **BCEG Vote on Proposed Draft Selection Criteria**



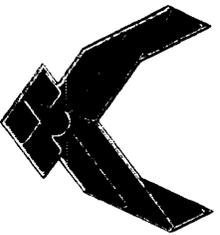
# Public Law 107-107

## Section 2913

**(b) MILITARY VALUE AS PRIMARY CONSIDERATION:** The selection criteria prepared by the Secretary shall ensure that military value is the primary consideration in the making of recommendations for the closure or realignment of military installations under this part in 2005. Military value shall include at a minimum the following:

- (1) Preservation of training areas suitable for maneuver by ground, naval, or air forces to guarantee future availability of such areas to ensure the readiness of the Armed Forces.
- (2) Preservation of military installations in the United States as staging areas for the use of the Armed Forces in homeland defense missions.
- (3) Preservation of military installations throughout a diversity of climate and terrain areas in the United States for training purposes.
- (4) The impact on joint warfighting, training, and readiness.
- (5) Contingency, mobilization, and future total force requirements at both existing and potential receiving locations to support operations and training.

Underlined words reflect those also present in the draft selection criteria



# Public Law 107-107

## Section 2913

**(c) SPECIAL CONSIDERATIONS-** The selection criteria for military installations shall also address at a minimum the following:

- (1) The extent and timing of potential costs and savings, including the number of years, beginning with the date of completion of the closure or realignment, for the savings to exceed the costs.
- (2) The economic impact on existing communities in the vicinity of military installations.
- (3) The ability of both existing and potential receiving communities' infrastructure to support forces, missions, and personnel.
- (4) The impact of costs related to potential environmental restoration, waste management, and environmental compliance activities.

Underlined words reflect those also present in the draft selection criteria



**DEPARTMENT OF THE AIR FORCE**  
WASHINGTON, DC

Office of the Assistant Secretary

**MEMORANDUM FOR UNDERSECRETARY OF DEFENSE (ACQUISITION,  
TECHNOLOGY & LOGISTICS)**

**FROM:** SAF/IE

**SUBJECT:** Coordination of Draft Selection Criteria (Yr Memo, 22 Oct 03)

Non-concur with subject draft selection criteria. My discussions with members of Congress as they debated the BRAC 2005 legislation and my personal research convince me that the Congress is demanding the Department approach BRAC 2005 in a fundamentally different way from previous BRAC rounds. The SecDef's position is equally clear, stating in his kick off memo, Transformation Through Base Realignment and Closure, that "BRAC 2005 can make an even more profound contribution to transforming the Department by rationalizing our infrastructure with defense strategy." This is the very first public document mandated by Congress in BRAC 2005 and it's critical that we get it right. Congress expected change, not adoption of the past processes and procedures. I offer two specific comments regarding the draft selection criteria.

First, I believe eliminating Criterion 4 would reduce the ambiguity and uncertainty in measuring cost and manpower implications. Cost and manpower considerations are already embedded in Military Value--specifically in Criteria 1 and 3--and development of metrics for measuring Criteria 1 and 3 will, by its very nature, include cost and manpower implications. If you wish not to eliminate Criterion 4 in order to adhere to previous BRAC DoD selection criteria, then I suggest you rewrite Criterion 4 to properly limit it to the manpower implications and/or move it from Military Value to the next section of the criteria. An alternative Criterion could be: Criterion 4: The manpower implications associated with current and future mission requirements.

Second, I suggest that the general category Return on Investment, be changed to Special Considerations, and that Criteria 5, 6, 7 and 8 be included within this new heading. This makes the selection criteria more consistent with §2913. Additionally, Criterion 5 must be rewritten to ensure we consider both the concept of cost, savings and payback, as outlined in §2913, as well as accepted economic principles that incorporate the time value of money (e.g., the use of Net Present Value calculations). I suggest: Criterion 5: The extent and timing of potential costs and savings, including the number of years, beginning with the date of completion of the closure or realignment alternatives, for the savings to exceed cost, using accepted Net Present Value economic considerations.

To sum up, Congress specifically added language (§2913) outlining their views on selection criteria. The subject draft, by merely appending §2913 language to the end of each

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selection criterion used in the past BRAC round, does not in my view meet the Congressional demand for a fundamentally transformational approach to BRAC 2005. I am available to discuss these two issues at your convenience.

NELSON F. GIBBS  
Assistant Secretary  
Installations, Environment & Logistics

cc: AF/CV  
ISG Members  
DUSD(I&E)

DRAFT