



DEPARTMENT OF THE AIR FORCE

WASHINGTON, DC 20330-1000

OFFICE OF THE ASSISTANT SECRETARY

JAN 19 2005

MEMORANDUM FOR RECORD

SUBJECT: Minutes of Air Force Base Closure Executive Group (AF/BCEG) Mtg, 02 Dec 2004

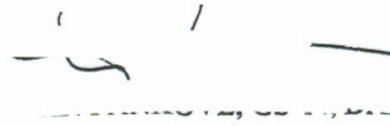
Maj Gen Heckman called the meeting to order at 0835, the Pentagon, Room 5C279. Attendance is at Atch 1. The meeting was categorized as both non-deliberative and deliberative. Maj Gen Heckman previewed the agenda and reviewed the BCEG schedules (Slides 4-5).

AF/IEBJ, briefed JCSG Potential Scenario Conflicts for information (Slides 7-12). The BCEG discussed conflict resolution per ISG Guidance (Slide 9) and AF ROEs (Slide 10). One emerging pattern is "high interest" bases. briefed Scenario Analysis for information (Slides 13-15). The recommended priority is "uncovered" bases, followed by JCSG focus on force structure impact and JCSG Focus ("high interest") bases (Slides 16-18). In deliberation the BCEG recommended a process scrub by IL followed by BCEG reengagement.

SAF/IEBB, briefed the Third Look at the SOF/CSAR Potential Scenario Group (Slides 20-29). In deliberative session, the BCEG recommended changes before a bird's eye view and requested cost data on some of the proposals. The SOF/CSAR Potential Scenario Working Group will prepare the Third Look.

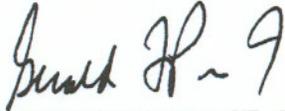
briefed a JAST First Look for information (Slides 31-32). As of 2 Dec the OSD Tracker holds 93 Scenarios, 25 of which pertain to AF and were presented to the BCEG. It was noted that "under threshold" actions require OSD approval.

The meeting concluded at 1023. The next BCEG meeting is scheduled for 6 Dec 04 at 1330 in Pentagon Room 5C279.

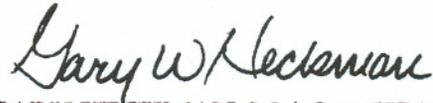
  
BCEG Recorder

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The minutes above are approved.



GERALD F. PEASE, JR.  
SAF/IEB  
Co-Chairman



GARY HECKMAN, Maj Gen, USAF  
AF/XP (BRAC)  
Co-Chairman

Attachments:  
As Stated



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**BCEG**



**2 Dec 04**

**U.S. AIR FORCE**

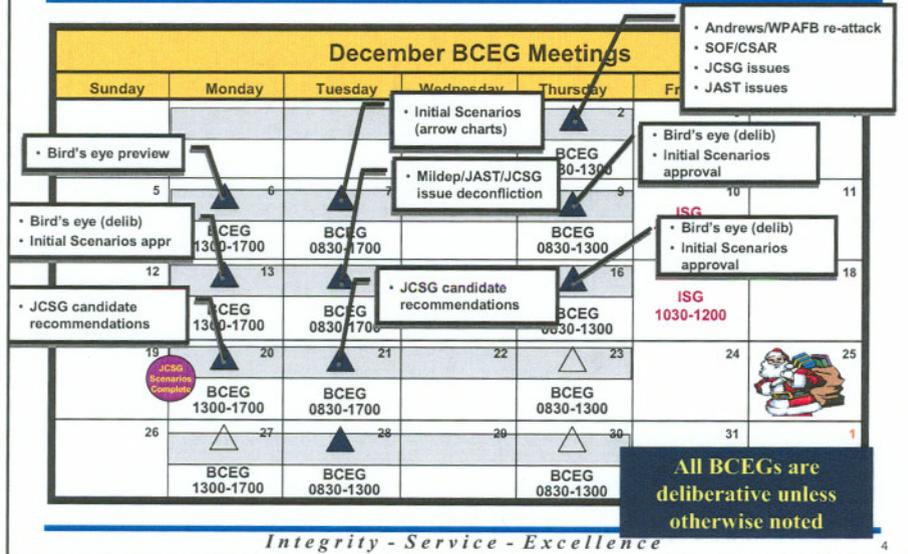


# Agenda 2 Dec 04

0830-0845	<b>Opening Business</b>	Co-chairs
0845-0915	<b>JCSG Conflict Resolution</b>	
0915-0945	<b>Recommended Priority for Scenario Analysis</b>	
<i>Break</i>		
1000-1030	<b>SOF / CSAR (3<sup>rd</sup> look)</b>	
1030-A/R	<b>JAST Scenario Updates</b>	



# BCEG Schedule December





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# BCEG Schedule Jan - Apr 05

Jan BCEG Meetings						
Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday
						1
2	3	▲	4	5	▲	6
						7
						8
						9
9	▲	10	▲	11	▲	12
						13
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						27
						28
						29

Feb BCEG Meetings						
Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday
						1
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						11
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						25
						26
						27
						28

Mar BCEG Meetings						
Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday
						1
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						30
						31

Apr BCEG Meetings						
Monday	Tuesday	Wednesday	Thursday	Friday	Saturday	Sunday
						1
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						29
						30

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## Headquarters U.S. Air Force

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### JCSG Potential Scenario Conflicts



2 Dec 04

U.S. AIR FORCE



### Potential Scenario Conflicts ISG Categories & Illustrative Examples

1. Doctrinal
  - Close all Senior Service Colleges, transfer mission to NDU
2. Force Structure
  - AF Close WPAFB and Technical JCSG wants to relocate the Navy and AF RDT&E mission to WPAFB
3. Facilities
  - 2 JCSGs and 1 MilDep have scenarios that use the same buildable acres for their new facility
4. Culture
  - Close the military treatment facility at Pope AFB and receive medical care at Ft Bragg
5. Statutory
  - Close all Depots, rely on private sector (conflicts with 50/50)
6. Other
  - Close installation needed for START Treaty compliance

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## Resolving Conflicts ISG Guidance

- O-6's consider conflicts and propose resolutions to OSD BRAC Office
- DASs consider each conflict and propose resolution for ISG
- **Methods of Resolving Conflicts**
  - Allow all Conflicting Scenarios advance to Scenario Analysis;
    - Wait until full analysis to resolve conflict
  - Direct JCSGs (or by consent, MilDeps) to generate additional Scenarios to mitigate conflicts or provide broader option set; or
  - Direct JCSGs (or by consent, MilDeps) to eliminate one or more of the conflicting Scenarios via the following rules:
    - Outside their functional area
    - Nearly identical to another scenario (little benefit)
    - Assumption is incorrect
    - De minimis – not worth effort
    - Other

Unresolved Conflicts may have to go to the IEC



## Resolving Conflicts AF ROE on Scenario Conflicts

- Top AF Bases with JCSG Interest Presented to the BCEG
  - IEB Mission Teams Complete "Bird's Eye" Force Structure Analysis
  - IL Completes Base Capacity "MasterPlan" Analysis
- BCEG Prioritizes Scenarios at "High Interest" Bases
- BCEG Confirms/Approves Scenarios w/ Conflicts
  - Non-Conflict & Conflict Scenario List for each Base Presented at:
    - O-6 Meeting to OSD BRAC Office
    - DAS's Meeting w/ OSD
    - ISG Meeting

Unresolved Conflicts may have to go to the IEC



## Resolving Conflicts Peterson AFB Example

AF Base	Scenario	Title	POC
Peterson AFB	Tech 14	Relocate Space RDAT& from LAFB	IL
Peterson AFB	USAF 30	Relocate Misc AF Leased Areas (80K GSF)	IL
Peterson AFB	HS&A 105	Relocate USA SMDC HQ (161 Pers)	IL
-----			
Peterson AFB	HS&A 49	Relocate MDA (2101 Pers)	IL
Peterson AFB	HS&A 60	Relocate FORSCOM (1563 Pers)	IL
Peterson AFB	HS&A 90	Relocate DISA (3771 Pers)	IL



## JCSG Scenario Data Call (SDC) Status

JCSG	Posted on Portal	Clarification Period >7 Days				Clarification + Answer Period >11 Days				Final to JCSG
		DP	IL	HAF	OTHER	DP	IL	HAF/MAJCOM	OTHER	
Ed & Trng	24				12					0
HQ & Spt	46	17	8		1	17	8	3	1	5
Industrial	0									0
Intelligence	0									0
Medical	7									0
Supply/Storage	8	2				2				0
Technical	9									0
<b>TOTAL</b>	<b>94</b>	<b>19</b>	<b>8</b>		<b>13</b>	<b>19</b>	<b>8</b>			<b>5</b>

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## Scenario Analysis



2 Dec 04

**U.S. AIR FORCE**



## Scenario Analysis Priorities for Analysis

- **Priorities:**
  - **Operational Impact**
    - Uncovered AF Bases
  - **Transformational**
    - AF Force Structure Impact
    - AF Installation Impact
  - **Efficient**



## Scenario Analysis Recommended Base Priority

- **PRIORITY 1 – UNCOVERED (5)**
  - CANNON
  - ELLSWORTH
  - GRAND FORKS
  - ONIZUKA
  - LOS ANGELES
- **PRIORITY 2a (JCSG FOCUS – Force Structure Impact):**
  - LITTLE ROCK (E&T 8, 47, 48 -- Gain T-1s)
  - MOODY (E&T 45, 46, 47, 48 -- Lose T-6s, T-38s)
  - ALTUS (E&T 8, 47, 48 – Gain T-1s, )
  - TINKER (E&T 8, 47, 48 – Gain T-1s)
  - EGLIN (E&T 20 JSFs – Cancelled; E&T 9, 37;  
(Tech 1, 2, 3, 6, 8, 9, 12, 14, 17, 18, 20, 27, 33, 34, 43, 44)
- **PRIORITY 2b (JCSG FOCUS):**
  - PETERSON AFB (Tech 14, USAF 30, HS&A 105 – OK; **HS&A 49, 60, 90–NOT OK**)
  - ANDREWS AFB (HSA 12, 35, 56, 76, 108; MED 2, 3, 18, 19; USAF 7, 15)
  - RANDOLPH AFB (E&T 45, 46, 47, 48 – Lose T-1, 6, 37, 38;  
(HSA 2, 4, 5, 8, 17, 29, 30, 31, 85, 88, 96, 97, 111; USAF 30)
  - WRIGHT PATTERSON AFB (HSA, MED, TECH, USAF--LEASE)
  - ROBINS (HSA, IND, S&S, Tech, USAF)
  - KIRTLAND AFB (HSA, TECH)



## Scenario Analysis Recommended Base Priority

- **PRIORITY 3 (ANG/AFRC Uncovered):**
  - WILL ROGERS AGS
  - WILLOW GROVE ARS
  - LAMBERT FIELD AGS
  - LUIS MUNOZ MARIN AGS
  - etc
- **PRIORITY 4 (others)**
  - LACKLAND AFB (E&T, HSA, Ind, Med, S&S, Tech, USAF)
  - OFFUTT AFB (HSA)
  - SCOTT AFB (HSA)
  - BROOKS CITY BASE (Med and Tech)
  - EDWARDS AFB (E&T, HSA, Tech)
  - SHEPPARD AFB (E&T)
  - LANGLEY AFB (HSA, Med, USAF F-15/F-22 and USAF -- Lease)



## Potential Scenario Conflicts

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## Resolving Conflicts

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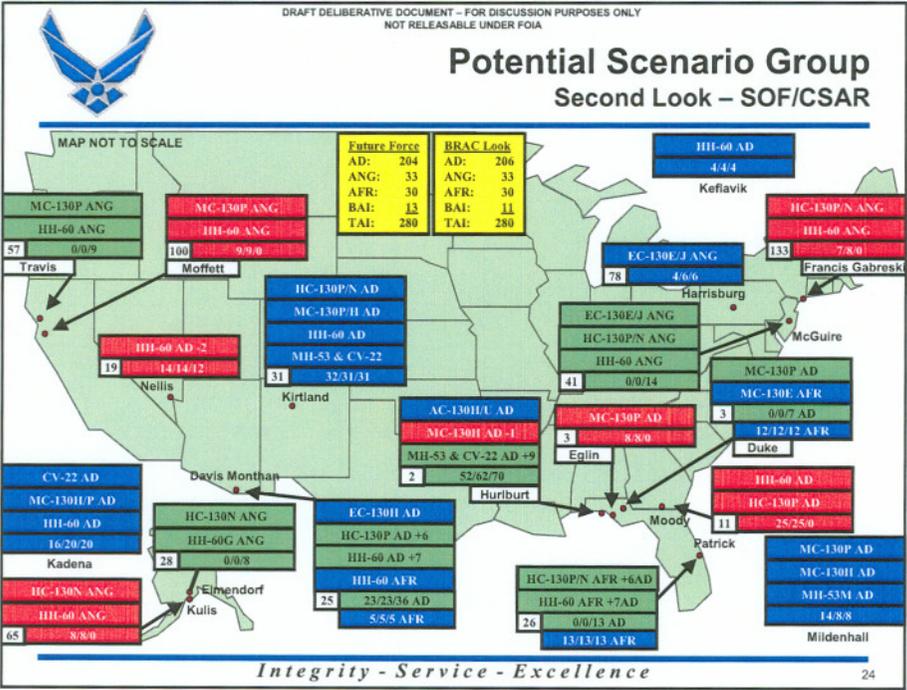
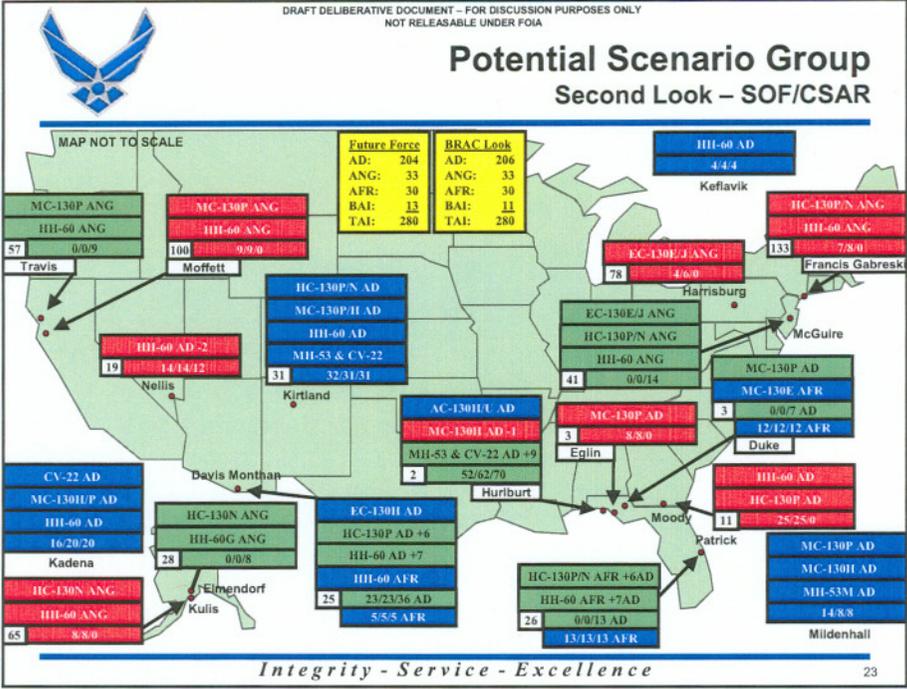
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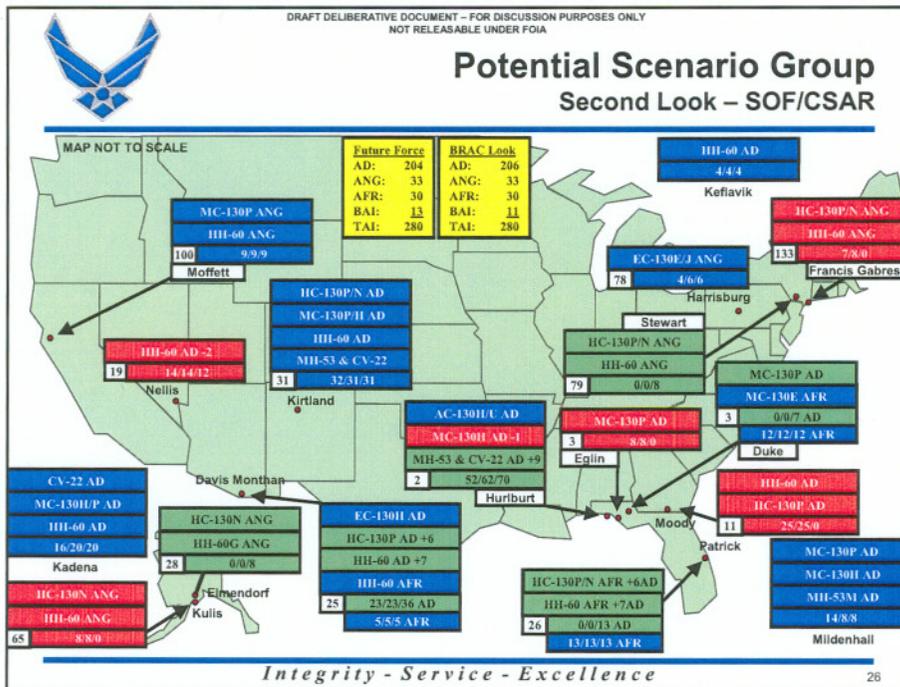
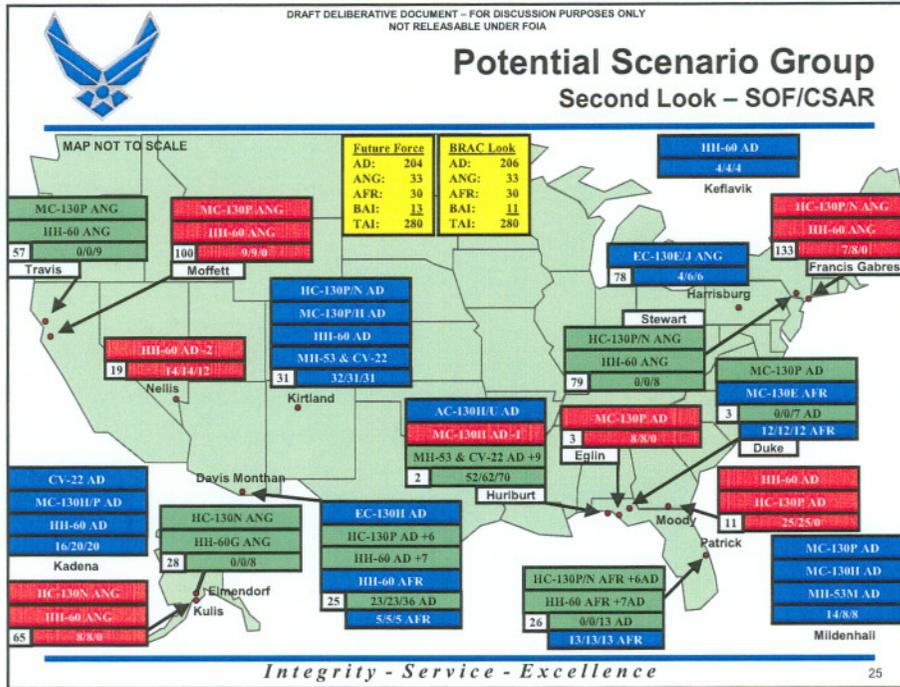
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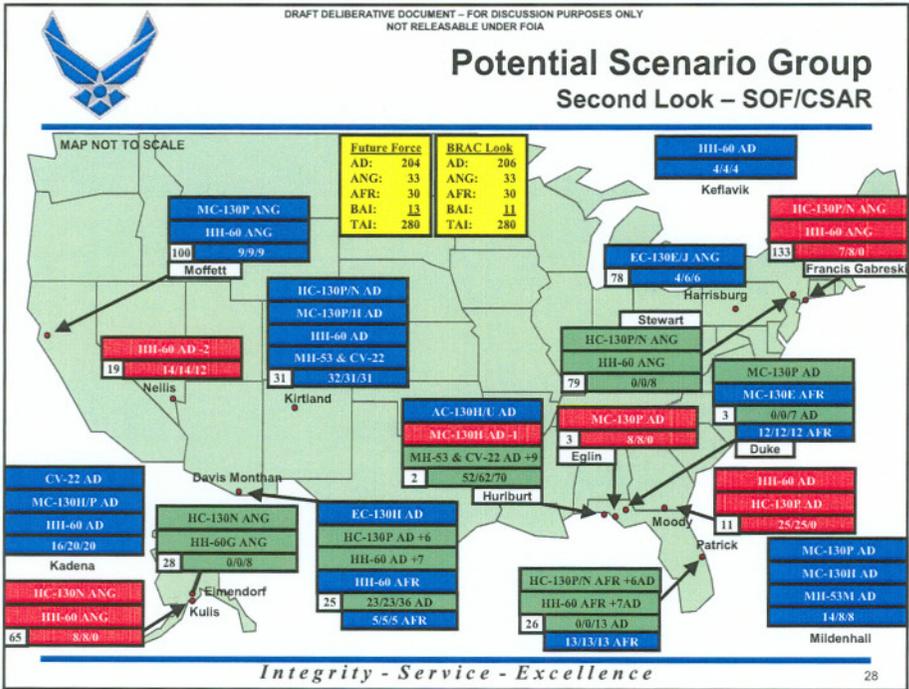
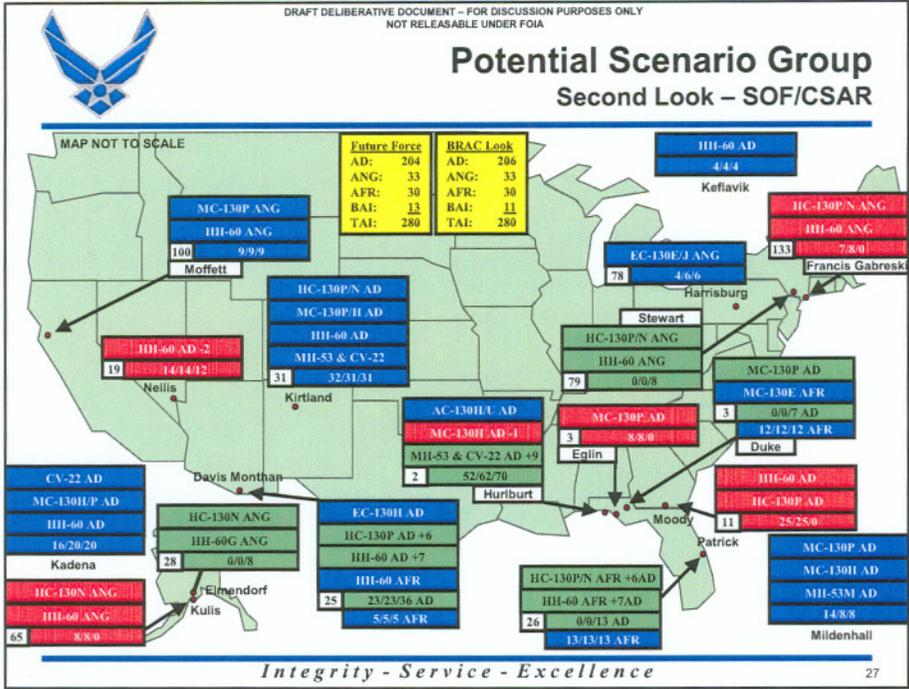


## SOF/CSAR Potential Scenario Group Third Look



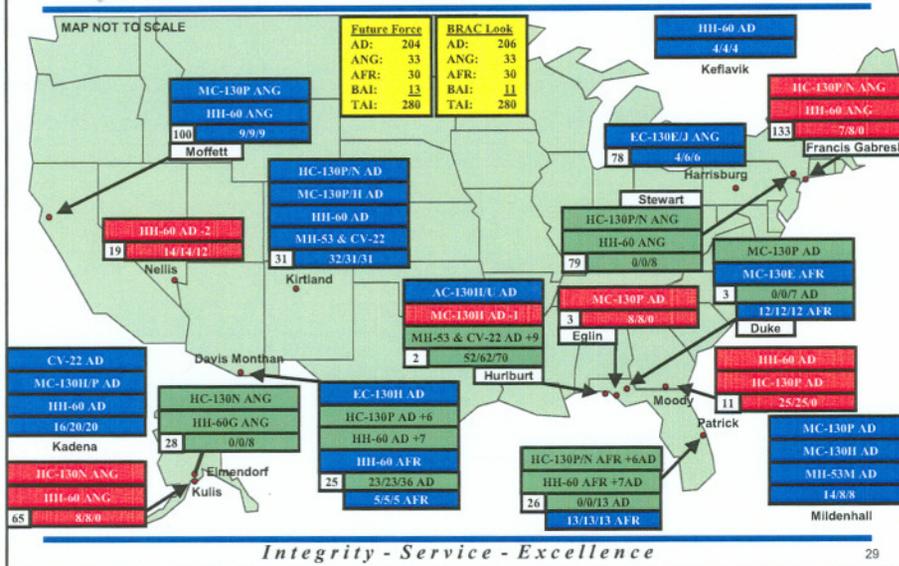








## Potential Scenario Group Second Look – SOF/CSAR

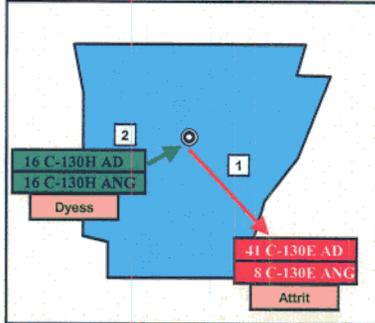


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# Little Rock AFB



### Force Structure

Aircraft changes:	Current	Future	BRAC
C-130 (AD)	66	69	44
C-130 (ANG)	8	8	16
<b>Totals</b>	<b>74</b>	<b>77</b>	<b>60</b>

### Installation A/C Impact

-17

### Manpower Impact

Military	
Civilian	+?

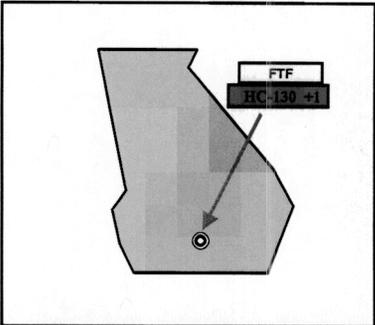
### Cost Summary (ROM)

ARC Manning:	ANG	93.9%
	AFR	N/A

### Issues/Uncovered Installations



# Moody AFB



### Force Structure

Aircraft changes:	Current	Future	BRAC
HC-130 (AD)	11	11	12
<b>Totals</b>	<b>11</b>	<b>11</b>	<b>12</b>

### Installation A/C Impact

+1

### Manpower Impact

Military	+?
Civilian	+?

### Cost Summary (ROM)

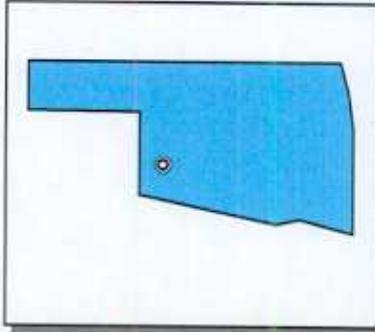
ARC Manning:	ANG	N/A
	AFR	90.8%

### Issues/Uncovered Installations:

- This is a plus up based on an FTF #s increase and not based on a move



# Altus AFB



### Force Structure

Aircraft changes:	Current	Future	BRAC
KC-135R	24	24	24
C-17	13	15	15
C-5	6	0	0

Totals **43** **39** **39**

Installation A/C Impact **0**

### Manpower Impact

Military	+7
Civilian	+7
Drill	+7

### Cost Summary (ROM)

Milcon Impact

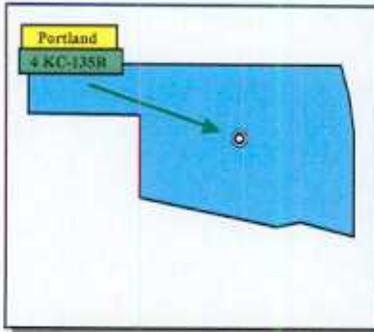
ARC Manning:	ANG	N/A
	AFR	N/A

**Issues/Uncovered Installations:**

- JCSG Focus
- C-5 Training Transitions to AFRC



# Tinker AFB



### Force Structure

Aircraft changes:	Current	Future	BRAC
KC-135R	8	8	12
E3(B/C)	24	24	24

Totals **32** **32** **36**

Installation A/C Impact **+4**

### Manpower Impact

Military	0
Civilian	+61
Drill	+134

### Cost Summary (ROM)

Milcon Impact

ARC Manning:	ANG	N/A
	AFR	101.25%

**Issues/Uncovered Installations:**

- Right Sizes Unit
- JCSG Focus



# Eglin AFB



### Force Structure

Aircraft changes:	Current	Future	BRAC
F-16 B15, B25, B40, B42, B50	14	14	14
A-10	2	2	2
F-15C/D	56	8	0
F/A-22	1	63	0
<b>Totals</b>	<b>73</b>	<b>87</b>	<b>16</b>

Installation A/C Impact **-71**

### Manpower Impact

Military	-1034
Civilian	-20

ARC Manning:	ANG	N/A
	AFR	98.55%

Issues/Uncovered Installations:  
• None

### Cost/Savings (ROM)

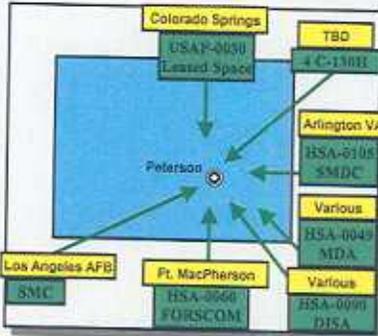
MILCON Costs  
Gross Savings



## Priority 2b – JCSG Focus



# Peterson AFB



ARC Manning: ANG N/A  
AFR 93.05%

**Issues:**  
 • CME/FFRDC associated manning  
 • Tech-0014 (Space RDA relocation)  
 • Other competing JCSG scenarios

### Force Structure

Aircraft changes:	Current	Future	BRAC
C-130H	13	12	16
C-21	6	6	6
<b>Totals</b>	<b>19</b>	<b>18</b>	<b>22</b>

### Installation A/C Impact

+4

### Manpower Impact

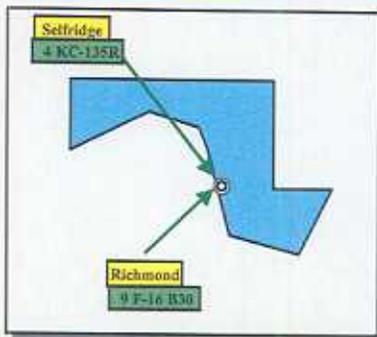
Military (SMC)	1255
Civilian (SMC)	887
Military (C-130)	95
Civilian (C-130)	68
Military (JCSGs)	1696
Civilian (JCSGs)	4479
<b>Total</b>	<b>+ 8480</b>

### Cost /Savings (ROM)

Construction Costs	
• C-130 plus-up:	\$20M
• SMC Relocation:	\$180M
• Lease Consolidation:	\$25M
• JCSG HQs Facilities:	\$725M



# Andrews AFB



ARC Manning: ANG 98.2%  
AFR 102.25%

**Issues/Uncovered Installations:**  
 • JCSG impact

### Force Structure

Aircraft changes:	Current	Future	BRAC
KC-135R	8	8	12
F-16 B30	15	15	24
C-12C/D	2	2	2
C-20b/c	8	8	8
C-21a	10	10	10
C32a	4	4	4
C-37A/C-38B	7	7	7
C-40b	3	3	3
UH-1	15	15	15
VC-25	2	2	2
<b>Totals</b>	<b>74</b>	<b>74</b>	<b>87</b>

### Installation A/C Impact

+13

### Manpower Impact

Military	+28
Civilian	+141
Drill	+269

### Cost Summary

(ROM)  
Milcon Impact



# Wright-Patterson AFB



ARC Manning: ANG N/A  
AFR 107.85%

**Issues/Uncovered Installations:**  
• Prepares Unit for Transition to C-17  
• JCSG Focus

### Force Structure

Aircraft changes:	Current	Future	BRAC
C-5	8	10	0
C-17	0	0	12
C-21	6	6	6
<b>Totals</b>	<b>14</b>	<b>16</b>	<b>18</b>

Installation A/C Impact +2

### Manpower Impact

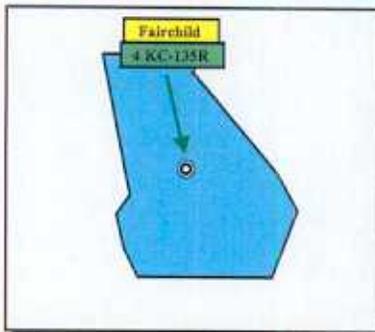
Military	+78
Civilian	0
Drill	+31

### Cost Summary (ROM)

Milcon Impact



# Robins AFB



ARC Manning: ANG N/A  
AFR 87.0%

**Issues/Uncovered Installations:**  
• Right Sides Unit  
• JCSG Focus

### Force Structure

Aircraft changes:	Current	Future	BRAC
KC-135R	12	12	16
E8C	14	14	14
<b>Totals</b>	<b>26</b>	<b>26</b>	<b>30</b>

Installation A/C Impact +4

### Manpower Impact

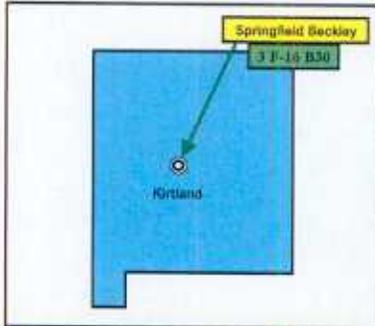
Military	+136
Civilian	0
Drill	0

### Cost Summary (ROM)

Milcon Impact



# Kirtland AFB



### Force Structure

Aircraft changes:	Current	Future	BRAC
F-16 B&K 30	15	15	18
SOF/CSAR			
HC-130P/N AD			
MC-130P/H AD			
HH-60 AD			
MH-53 & CV-22	32	31	31
<b>Totals</b>	<b>47</b>	<b>46</b>	<b>49</b>
<b>Installation A/C Impact</b>			<b>+3</b>

### Manpower Impact

Military	+9
Civilian	+26
Drill	+75

<b>ARC Manning:</b>	ANG	101.2%
	AFR	N/A

**Issues/Uncovered Installations:**  
• None

### Cost/Savings (ROM)

MILCON Costs

Gross Savings