

**BRAC 2005**  
**EDUCATION AND TRAINING JOINT CROSS-SERVICE GROUP**  
**MEETING MINUTES OF JANUARY 12, 2005**

The Principal Deputy Under Secretary of Defense (P&R), Mr. Charles Abell, chaired the 40<sup>th</sup> meeting of the E&T JCSG. Attendee List is at Attachment 1. The Professional Development Education and Specialized Skill Training representatives (Col Lynes and Col Briggs) briefed Subgroup status (Attachment 2). The following is a summary of the discussions:

- The Professional Development Education (PDE) reported Service-data for over ten scenarios is still pending. Continued delays could impact the ability of the subgroup in preparation of final candidate recommendations for E&T JCSG deliberative and legal review. Additionally, the Army did not report data on an education facility that began construction in 2003. Although this is a National Defense University (NDU) facility, it should be reported by the Army since it resides on an Army controlled installation. The subgroup then presented criterion 5-8 analysis for scenarios 0014 and 0013. Based on detailed analysis presented the E&T JCSG:
  - ***Approved E&T 0014 “Establish Joint Center of Excellence for Religious SST/PDE function (Fort Jackson)” as a candidate recommendation based on subgroup analysis.*** However, it should be noted the Air Force principal disagreed with the candidate recommendation. The Air Force based their opposition upon the potential lost of Air Force-culturalization that airmen obtain during initial training at Air Force installations.
  - ***Approved deactivation of E&T 0013 “Relocate Defense Contract Auditing Institute (DCAI) to Fort Belvoir, VA.” Rationale include (but not limited to):***
    - No cost savings within BRAC lifetime of 2025
    - Activity already joint
    - Significant issues with backup server location
    - Loss of academic synergies with the University of Memphis
- Specialized Skill Training (SST) Subgroup was tasked to refine Criteria 5 analysis for Scenario 00030 “Privatize Defense Language Institute Foreign Language Center (DLIFLC)”; Scenario 0031 “Defense Language Institute Foreign Language Center (DLIFLC) to Fort Meade, MD; and Scenario 0043 “ Defense Language Institute Foreign Language Center (DLIFLC) to Goodfellow AFB, TX”. These are alternative scenarios for the realignment of foreign language training. The subgroup was tasked (6 Jan 05) to rework the scenarios from a potential “closure” standpoint and to price each option with the savings from the land sale of Presidio of Monterey, CA. The

E&T JCSG also tasked the subgroup for the optimum personnel (student and support) requirements to maintain a “military training environment” and “initial skill training standards” for first enlistment military personnel. The subgroup reported, in the opinion of the services, 1000 students was the smallest number necessary to maintain USAF “Bluing” and USA “Greening” process. In order to maintain adequate military oversight: 2 Military Training Instructors/Leaders for 0-40 students; 40 Military Training Instructors/leaders for 2500 students are required. ***The E&T JCSG approved deactivation of scenarios 0031 and 0043*** and requested the Army brief the JCSG at the January 13, 2005 E&T JCSG meeting on parameters used in Criteria 5 analysis for E&T JCSG Scenario 0030. The subgroup then presented Criterion 5-8 analysis for three additional scenarios. The E&T JCSG:

- ***Delayed decision on E&T JCSG 0004 “Joint Center of Excellence for Supply (Logistics) Training (Fort Lee) pending subgroup collaboration with the Supply and Storage JCSG for any actions they are taking that might make this scenario more compelling.***
- ***Approved scenario 0016 “Joint Center of Excellence for Culinary Training” at Fort Lee, VA as a candidate recommendation.*** However, it should be noted the Air Force and Navy principals expressed opposition to this candidate recommendation. The Air Force based their opposition upon the potential loss of Air Force-culturalization that airmen obtain during initial training at Air Force installations. Navy based their opposition on wasted dollars as a result of realignment efforts already underway at Great Lakes.
- ***Approved deactivation of Scenario 0017 “Joint Center of Excellence for Personnel, Administration and Finance at Keesler AFB, MS” since there appeared to be no efficiencies gained.*** COBRA break even is 100+ years and a not favorable NPV in 20 years.
- ***Deleted E&T JCSG 0040 “Establish Joint Center of Excellence for Intelligence Training.”*** Army deactivated USA 0049, 0050, and 0060, which combined Army Intel and signals, since there was little synergy between Intel and signals. E&T JCSG principals decided to delete E&T 0040 since it was an enabling scenario. Additionally, the subgroup’s preliminary analysis showed this scenario was not a feasible alternative (savings) since the MILCON was over \$700M with no payback.

The group was briefed that OSD BRAC had agreed that the E&T JCSG should forward to the ISG all candidate recommendations for which E&T JCSG had “over-watch” responsibility.

The next scheduled meeting of the E&T JCSG is Thursday, January 13, 2005.

Approved:   
Charles S. Abell  
Principal Deputy Under Secretary of Defense  
(Personnel & Readiness)  
Chairman, Education & Training  
Joint Cross-Service Group

Attachments:

1. List of Attendees, January 12, 2005
2. Briefing Slides

Copies:

1. OSD BRAC Office
2. E&T JCSG Coordination Team
3. DoD IG

**BRAC 2005**  
**EDUCATION AND TRAINING JOINT CROSS-SERVICE GROUP**  
**January 12, 2005**

**Attendees**

**Members:**

- Hon Charles S. Abell, Principal Deputy Under Secretary of Defense (Personnel & Readiness) Chair
- Mr. Michael L. Dominguez, Assistant Secretary of the Air Force (Manpower and Reserve Affairs)
- BG Tom Maffey, USA, JCS VDJ-7
- BGen Thomas Conant, USMC, Deputy Director, Training and Education Command
- BG Louis Weber, Director, Training Army G-3 (DAMO-TR)
- CAPT Bill Wilcox, USN, N1D

**Others:**

- Dr. Paul Mayberry, Deputy Under Secretary of Defense for Readiness
- Mr. Bob Howlett, E&T JCSG Coordination Team
- Ms. Nancy Weaver, E&T JCSG Coordination Team
- Ms. Marsha Warren, Ctr., E&T JCSG Coordination Team
- Col Mike Massoth, USMC, Deputy Director, Training and Education Command
- RADM George Mayer, USN, Chairman, Flight Training Subgroup
- Col Joanna Shumaker, USAF, AF DPX
- Col James Briggs, USAF, AETC/DOO, Specialized Skill Training Subgroup
- CDR Greg Hilscher, USN, Navy-BRAC and SST Subgroup
- CAPT Cathy Osman, USN, JCS/J-7, PDE Subgroup
- Col J Lynes, USMC, JCS/J-7, PDE Subgroup
- Col Bob Yauch, AF, PDE Subgroup
- Mr. Jose Alvarez, USA, Army G-3, PDE Subgroup
- Mr. Brian Buzzell, OSD BRAC Contract Support
- Ms. Melissa McBride, DoD/IG
- Capt Ernest Wearren, USAF, AF-BRAC Office
- LCDR Greg Riels, USN, RADM Mayer Aide



# *Education & Training Joint Cross Service Group*

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## **E&T JCSG Principals Meeting**

### **January 12, 2005**



**Mr. Mike Dominguez**  
**Acting Chairman, E&T JCSG**



# Agenda

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- **E&T JCSG Overview**
- **Subgroup Briefings**
  - **Professional Development Education**
  - **Specialized Skill Training**
- **Next meetings**
  - **Thursday, 13 Jan, 1300 in 3E752**



# E&T JCSG Schedule – January

| Monday               | Tuesday           | Wednesday  | Thursday  | Friday   | Sat | Sun |
|----------------------|-------------------|--|---|--|-----|-----|
|                      |                   |  |   |  | 1   | 2   |
| 3                    | 4<br>E&T POC Mtg  | 5<br>E&T JCSG<br>1300-1700                           | 6<br>E&T JCSG<br>1300-1700                      | 7<br>ISG Mtg<br>1030-1200  | 8   | 9   |
| 10                   | 11<br>E&T POC Mtg | 12<br>E&T JCSG<br>1300-1700 – 4E869<br>(PDE/SST)     | 13<br>E&T JCSG<br>1300-1600 - 3E752<br>(FT/SST) | 14<br>ISG Mtg<br>1530-1700<br>(E&T JCSG Briefs FT<br>Philosophy) | 15  | 16  |
| 17<br><i>MLK Day</i> | 18<br>E&T POC Mtg | 19<br>E&T JCSG<br>1300-1700 - TBD<br>(Ranges/PDE)    | 20<br><i>Inauguration</i>                       | 21<br>ISG Mtg<br>1030-1200                                       | 22  | 23  |
| 24                   | 25<br>E&T POC Mtg | 26<br>E&T JCSG<br>1300- 1700 - 4E869<br>(PDE/Ranges) | 27<br>E&T JCSG<br>1300-1700 - 3E752<br>(FT/SST) | 28<br>ISG Mtg<br>1030-1200                                       | 29  | 30  |
| 31                   |                   |  |   |  |     |     |



# E&T JCSG Schedule - February

| Monday                | Tuesday           | Wednesday                                     | Thursday                    | Friday                     | Sat | Sun |
|-----------------------|-------------------|---|-----------------------------|----------------------------|-----|-----|
|                       | 1                 | 2<br>E&T JCSG<br>1300-1700                    | 3<br>E&T JCSG<br>1300-1700  | 4<br>ISG Mtg<br>1030-1200  | 5   | 6   |
| 7                     | 8<br>E&T POC Mtg  | 9<br><i>E&amp;T JCSG</i><br><i>1300-1700</i>  | 10<br>E&T JCSG<br>1300-1700 | 11<br>ISG Mtg<br>1030-1200 | 12  | 13  |
| 14                    | 15<br>E&T POC Mtg | 16<br><i>E&amp;T JCSG</i><br><i>1300-1700</i> | 17<br>E&T JCSG<br>1300-1700 | 18                         | 19  | 20  |
| 21<br>President's Day | 22<br>E&T POC Mtg | 23<br><i>E&amp;T JCSG</i><br><i>1300-1700</i> | 24<br>E&T JCSG<br>1300-1700 | 25<br>ISG Mtg<br>1030-1200 | 26  | 27  |
| 28                    |                   |   |                             |                            |     |     |



# PDE SUBGROUP Scenario Timeline

| Tracking Number | Scenario   | SDC at MilDep | SDC at Activity | MilDep to JCSG | Initial COBRA Review | JCSG COBRA OK | Criteria 6&7 | Criteria 8 | Legal Rev | JCSG Final Approval |
|-----------------|--|---------------|-----------------|----------------|----------------------|---------------|--------------|------------|-----------|---------------------|
| 0003            | Privatize PDE Function conducted at AFIT and NPS                                   | 1 DEC         | 1 DEC           | 13 DEC         | 14 Dec               | 27 Dec        | 27 Dec       | 27 Dec     | 11 Jan    | 19 Jan              |
| 0012            | Realign DRMI with DAU at Ft. Belvoir, VA   | 23 NOV        | 23 NOV          | 13 DEC         | 28 Dec               | 28 Dec        | 28 Dec       | 28 Dec     | 14 Jan    | 19 Jan              |
| 0013            | Re-locate DCAI to Ft. Belvoir, VA  | 23 NOV        | 23 NOV          | 4 JAN          | 6 Jan                | 06 Jan        | 11 Jan       | 11 Jan     | 19 Jan    | 26 Jan              |
| 0014            | Establish Joint Center of Excellence for Religious SST/PDE Functions (Ft. Jackson) | 1 DEC         | 1 DEC           | 27 DEC         | 4 Jan                | 06 Jan        | 10 Jan       | 10 Jan     | 14 Jan    | 26 Jan              |
| 0015            | Establish Joint Center of Excellence for Legal SST/PDE Functions (Maxwell AFB)     | 1 DEC         | 1 DEC           | 13 DEC         | 29 Dec               | 19 Jan        | 19 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0022            | Consolidate AFIT and NPS PDE Function at NPS                                       | 1 DEC         | 1 DEC           | 13 DEC         | 14 Dec               | 28 Dec        | 28 Dec       | 28 Dec     |           |                     |
| 0023            | Consolidate NPS and AFIT with Service Academies                                    | 6 DEC         | 6 DEC           | 17 DEC         | 29 Dec               | 06 Jan        |              |            |           |                     |
| 0024            | Realign Service ILC & SSC with Service Academies                                   | 6 DEC         | 6 DEC           | 15 Jan         | 17Jan                | 26 Jan        | 26 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0025            | Realign SSCs in Place  | 1 DEC         | 1 DEC           | 13 DEC         | 15 Dec               | 19 Jan        | 19 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |



# PDE SUBGROUP Scenario Timeline

| Tracking Number | Scenario  | SDC at MilDep | SDC at Activity | MilDep to JCSG | Initial COBRA Review | JCSG COBRA OK | Criteria 6&7 | Criteria 8 | Legal Rev | JCSG Final Approval |
|-----------------|---|---------------|-----------------|----------------|----------------------|---------------|--------------|------------|-----------|---------------------|
| 0026            | Consolidate SLCs at Ft. McNair                              | 1DEC          | 1 DEC           | 15 DEC         | 15 Dec               | 26 Jan        | 26 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0027            | Consolidate SLCs at MCB Quantico                            | 1DEC          | 1 DEC           | 17 DEC         | 21 Dec               | 26 Jan        | 26 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0028            | Consolidate SLCs at Ft. Eustis                              | 1DEC          | 1 DEC           | 20 DEC         | 29 Dec               | 26 Jan        | 26 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0032            | Realign SLCs under NDU and co-locate at Ft. McNair          | 1DEC          | 1 DEC           | 15 DEC         | 15 Dec               | 26 Jan        | 26 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0033            | Realign SLCs under NDU and co-locate at MCB Quantico        | 1DEC          | 1 DEC           | 13 DEC         | 15 Dec               | 26 Jan        | 26 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0034            | Realign SLCs under NDU and co-locate at Ft. Eustis          | 1DEC          | 1 DEC           | 20 DEC         | 21 Dec               | 26 Jan        | 26 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0035            | Realign SSCs under NDU and co-locate at MCB Quantico        | 30 NOV        | 1 DEC           | 17 DEC         | 20 Dec               | 26 Jan        | 26 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0036            | Realign SSCs under NDU and co-locate at Ft. Eustis          | 30 NOV        | 1 DEC           | 17 DEC         | 20 Dec               | 26 Jan        | 26 Jan       | 12 Jan     | 26 Jan    | 27 Jan              |
| 0058            | Realign USAWC with USACGSC and co-locate at Ft. Leavenworth | 30 NOV        | 1 DEC           | 13 DEC         | 15 Dec               | 15 Dec        | 15 Dec       | 15 Dec     | 26 Jan    | 27 Jan              |



## PDE ISSUES

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- **Scenarios in Tension**
  - **Update: None**
- **Army/AF MILCON for SSC's**
  - **Update: All Services Will Provide Recoverable Costs for Scenarios 0026-0028, 0032-0036**
- **Potential DRMI/DAU Disconnect**
  - **Update: Awaiting DRMI Input**
- **Lincoln Hall**
  - **240K SF, 2K Person Conference Facility, 600 Seat Auditorium**
  - **SSC: 885 Students, 263 Faculty**
  - **PDE Projection: 150K SF (50K SF Classroom, 100K SF Offices)**
  - **NDU's Current Fill Plan Forthcoming**



# Establish Joint Center of Excellence for Religious SST/PDE Functions (FT Jackson) (E&T 0014)

|  |   |
|--|---|
| <h2 style="text-align: center;">Proposal</h2> <ul style="list-style-type: none"> <li>▪ Establish Joint Center of Excellence for Religious SST/PDE Functions. Consolidate service Chaplain SST/PDE Functions at FT Jackson, SC while preserving service unique culture.</li> <li>▪ Gaining Installations: FT Jackson, SC</li> <li>▪ Losing Installations: Naval Station Newport, RI; Maxwell AFB, AL; Naval TTC Meridian, MS</li> </ul> | <h2 style="text-align: center;">Drivers/Assumptions</h2> <ul style="list-style-type: none"> <li>▪ Principle: Recruit and Train</li> <li>▪ Principle: Organize</li> <li>▪ Establish Centers of Excellence for Joint or Interservice education and training by combining or co-locating like schools.</li> <li>▪ Establish “joint” officer and enlisted specialized skill training (initial skill, skill progression &amp; functional)</li> </ul> |
| <h2 style="text-align: center;">Justification/Impact</h2> <ul style="list-style-type: none"> <li>▪ Eliminates redundancy for similar programs of study.</li> <li>▪ Merges common support function.</li> <li>▪ Train as we fight “jointly”</li> <li>▪ Proximity to operational forces of all services (FT Jackson, Shaw AFB, MCAS Beaufort, NWS Charleston)</li> <li>▪ Availability of field training facilities</li> </ul>             | <h2 style="text-align: center;">Potential Conflicts</h2> <ul style="list-style-type: none"> <li>▪ Cultural: Unique service training standards and culture</li> <li>▪ Dorm Capacity at gaining installation</li> </ul>   |



# Candidate E&T 0014

## Candidate Recommendation: Establish Joint Center of Excellence for Religious SST/PDE Functions (FT Jackson)

### Justification

- ✓ Eliminates redundancy for similar programs of study.
- ✓ Merges common support function.
- ✓ Train as we fight “jointly”
- ✓ Proximity to operational forces of all services (FT Jackson, Shaw AFB, MCAS Beaufort, NWS Charleston
- ✓ Availability of field training facilities

### Military Value

- ✓ Improves Military Value
- ✓ MVA Scores: Ft. Jackson (44.47 ), NAVSTA Newport (35), NTTC Meridian (35), Maxwell AFB (41.6)

### Payback

|                           |          |
|---------------------------|----------|
| 1. One-Time Cost:         | \$1.0M   |
| 2. MILCON:                | \$0.5    |
| 3. NPV:                   | \$-11.6M |
| 4. Payback/Break Even Yr: | 1/2007   |
| 5. Steady State:          | \$-0.8M  |
| 6. Mil/Civ Reductions:    | 3/0      |
| 7. Mil/Civ/Stu Relocated: | 30/3/38  |

### Impacts

- ✓ Criteria 6 Job Change - Loss of 87 at NAVSTA Newport RI, Loss of 30 at Meridian MS and Loss of 33 at Maxwell AFB AL. Ft. Jackson SC Gains 107 Jobs.
- ✓ Criteria 7 – No Issues
- ✓ Criteria 8 - No Issues

✓ Strategy

✓ Capacity Analysis / Data Verification

JCSG/MilDep Recommended

✓ De-conflicted w/JCSGs

✓ COBRA  
01-12-05

✓ Military Value Analysis / Data Verification

✓ Criteria 6-8 Analysis

✓ De-conflicted w/MilDeps



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**Scenario E&T 0014**  
**Establish Joint Center of Excellence for**  
**Religious SST/PDE Functions (Ft Jackson)**  
**Criterion 5 - COBRA**

12 January 2005



# Scenario Description

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- Action 1: Re-locate Air Force Religious education and training to Ft Jackson, SC
- Action 2: Re-locate Navy Religious education and training to Ft Jackson, SC
- Action 3: Consolidate Air Force, Navy, and Army Religious education and training into a single center of excellence for religious education and training at Ft Jackson, SC

# ROI Summary



| Scenario           | One-Time Costs | Steady-State Savings | ROI Years | 20 Year NPV |
|--------------------|----------------|----------------------|-----------|-------------|
| E&T 0014 (W/O BOS) | 1.0            | -0.8                 | 1         | -11.6       |

All Dollars shown in Millions

- Notes:** Key Elements of One-Time Costs:
1. MILCON \$505,000
  2. Personnel \$18,475 (Military PCS)
  3. Overhead \$100,000 (\$81,000 Program Management Costs and Shutdown \$18,000 Shutdown Costs )
  4. Moving \$266,000 (Civilian PPP, Civilian Moving, Military Moving, Freight and IT Moving Costs)
  5. Other \$100,000 (HAP/RSE Costs)
- Key Elements Steady State Saving:
1. Military and Civilian Salaries (Net Savings of \$-550K)
  2. BOS, Sustainment and Recap Savings (Net Savings of \$-200K)
  3. Mission Activity Savings (\$-55K)



# Disposition of Billets/Positions

| <b>Scenario</b>     |                  | <b>OFF</b> | <b>ENL</b> | <b>CIV</b> | <b>STU</b> | <b>TOT</b> |
|---------------------|------------------|------------|------------|------------|------------|------------|
| <b>E&amp;T 0014</b> | <b>Eliminate</b> | <b>1</b>   | <b>2</b>   | <b>0</b>   |            | <b>3</b>   |
|                     | <b>Move</b>      | <b>14</b>  | <b>16</b>  | <b>3</b>   | <b>38</b>  | <b>71</b>  |



# One-Time Costs Summary

| Scenario | Const | Pers | Ovhd | Move | Other | Total Costs | Svgs  | Net Costs |
|----------|-------|------|------|------|-------|-------------|-------|-----------|
| E&T 0014 | 0.5   | 0.02 | 0.1  | 0.3  | 0.1   | 1.0         | 0.085 | 0.9       |

All Dollars Shown in Millions

**Notes:**

1. MILCON \$506,000
2. Personnel Consists of \$18,500 Military PCS Costs.
3. Overhead Consists of \$80,700 Program Management Costs and \$12,300 Shutdown Costs.
3. Move Consists of Civilian \$107,000 Civilian Moving Costs, \$108,000K Military Moving Costs, \$37,000 Freight Costs and \$14,000 IT Moving Costs.
4. "Other" consists of \$95,000 for HAP/RSE.
5. "Svgs" consists of \$84,000 Model Derived Military Move Savings.



# MILCON Summary

| Scenario: E&T 0014              | None |       |       |            |
|---------------------------------|------|-------|-------|------------|
| Construction FAC Description    | UM   | New   | Rehab | Cost       |
| General Administrative Building | SF   | 3,600 |       | 0.5        |
|                                 |      |       |       |            |
|                                 |      |       |       |            |
|                                 |      |       |       |            |
|                                 |      |       |       |            |
|                                 |      |       |       |            |
| <b>TOTAL</b>                    |      |       |       | <b>0.5</b> |

Note: All Dollars Shown in Millions



# Recurring Costs/Savings Summary

## Recurring Costs/Savings FY 06-FY11

| Scenario | O&M | Mil Pers | Other | Total Costs | Svgs | Net Costs |
|----------|-----|----------|-------|-------------|------|-----------|
| E&T 0014 | 1.6 | --       | --    | 1.6         | -6.6 | -5.0      |

**Notes:**

1. "O&M Consists of \$530,00 BOS Costs and \$1.1M TRICARE Costs
2. "Svgs" Consists of \$870,00 Sustainment, \$515,000 Recap, \$995,000 BOS, \$44,000 Civ Salary, \$687,00 Officer Salary, \$906,000 Civ Salary, \$2.2M BAH Savings, \$337,000 Mission Activity Savings



# Key Elements of Savings

| <b>Scenario: E&amp;T 0014</b>   |                                |  |
|---|--------------------------------|--|
| <b>Element</b><br>(* indicates recurring savings will occur to year 2025) | <b>Description</b>             | <b>Total Net Savings (\$M) FY06-FY11</b> |
| <b>BOS*</b>   | <b>Reduced Overhead</b>        | <b>1.3</b>                               |
| <b>Sustainment/Recap</b>  | <b>Reduction of Facilities</b> | <b>1.4</b>                               |
| <b>Military Salaries</b>  | <b>Eliminated 3 Billets</b>    | <b>1.6</b>                               |
| <b>BAH</b>  | <b>BAH Savings</b>             | <b>2.2</b>                               |
|   |                                |  |
|   |                                |  |



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# **Scenario E&T 0014**

## **Establish Joint Center of Excellence for Religious SST/PDE Functions (Ft Jackson)**

### **Criterion 6 – Economic Impact**

12 January 2005



# Scenario Description

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- Action 1: Re-locate Air Force Religious education and training to Ft Jackson, SC
- Action 2: Re-locate Navy Religious education and training to Ft Jackson, SC
- Action 3: Consolidate Air Force, Navy, and Army Religious education and training into a single center of excellence for religious education and training at Ft Jackson, SC



# C6 – Employment Change

| Base            | Direct Loss/Gain | Indirect Loss/Gain | Total Loss/Gain | % of ROI Employment |
|-----------------|------------------|--------------------|-----------------|---------------------|
| NAVSTA, Newport | -39              | -48                | -87             | -0.01               |
| NAS, Meridian   | -16              | -14                | -30             | -0.05               |
| Maxwell AFB     | -20              | -13                | -33             | -0.02               |
| Ft. Jackson     | +71              | +36                | +107            | +0.03               |

Newport

Meridian

Maxwell

Jackson



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# **Scenario E&T 0014**

## **Establish Joint Center of Excellence for Religious SST/PDE Functions (Ft Jackson)**

### **Criterion 7 – Community Infrastructure**

12 January 2005



# Scenario Description

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- Action 1: Re-locate Air Force Religious education and training to Ft Jackson, SC
- Action 2: Re-locate Navy Religious education and training to Ft Jackson, SC
- Action 3: Consolidate Air Force, Navy, and Army Religious education and training into a single center of excellence for religious education and training at Ft Jackson, SC

# C7 Issues - Profiles

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- Issues identified in review of profiles:
  - Maxwell AFB, AL
    - None
  - NAS Meridian, MS
    - None
  - NS Newport, RI
    - None
  - Fort Jackson, SC
    - None



# C7 Issues – Scenario Data Call

- Issues identified in scenario data call:
  - Maxwell AFB, AL
    - None
  - NAS Meridian, MS
    - None
  - NS Newport, RI
    - None
  - Fort Jackson, SC
    - None

**Newport**

**Meridian**

**Maxwell**

**Jackson**



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# **Scenario E&T 0014**

## **Establish Joint Center of Excellence for Religious SST/PDE Functions (Ft Jackson)**

### **Criterion 8 – Environmental Profile**

12 January 2005



# Scenario Description

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- Action 1: Re-locate Air Force Religious education and training to Ft Jackson, SC
- Action 2: Re-locate Navy Religious education and training to Ft Jackson, SC
- Action 3: Consolidate Air Force, Navy, and Army Religious education and training into a single center of excellence for religious education and training at Ft Jackson, SC

# C8 Issues - Profiles



- Issues identified in review of profiles:
  - Maxwell AFB, AL
    - None
  - NAS Meridian, MS
    - None
  - NS Newport, RI
    - None
  - Fort Jackson, SC
    - None

**Newport**

**Meridian**

**Maxwell**

**Jackson**



# Candidate E&T 0014

## Candidate Recommendation: Establish Joint Center of Excellence for Religious SST/PDE Functions (FT Jackson)

### Justification

- ✓ Eliminates redundancy for similar programs of study.
- ✓ Merges common support function.
- ✓ Train as we fight “jointly”
- ✓ Proximity to operational forces of all services (FT Jackson, Shaw AFB, MCAS Beaufort, NWS Charleston
- ✓ Availability of field training facilities

### Military Value

- ✓ Improves Military Value
- ✓ MVA Scores: Ft. Jackson (44.47 ), NAVSTA Newport (35), NTTC Meridian (35), Maxwell AFB (41.6)

### Payback

|                           |          |
|---------------------------|----------|
| 1. One-Time Cost:         | \$1.0M   |
| 2. MILCON:                | \$0.5    |
| 3. NPV:                   | \$-11.6M |
| 4. Payback/Break Even Yr: | 1/2007   |
| 5. Steady State:          | \$-0.8M  |
| 6. Mil/Civ Reductions:    | 3/0      |
| 7. Mil/Civ/Stu Relocated: | 30/3/38  |

### Impacts

- ✓ Criteria 6 Job Change - Loss of 87 at NAVSTA Newport RI, Loss of 30 at Meridian MS and Loss of 33 at Maxwell AFB AL. Ft. Jackson SC Gains 107 Jobs.
- ✓ Criteria 7 – No Issues
- ✓ Criteria 8 - No Issues

✓ Strategy

✓ Capacity Analysis / Data Verification

JCSG/MilDep Recommended

✓ De-conflicted w/JCSGs

✓ COBRA  
01-12-05

✓ Military Value Analysis / Data Verification

✓ Criteria 6-8 Analysis

✓ De-conflicted w/MilDeps



# Re-locate DCAI to Ft. Belvoir, VA (E&T 0013)

|  |   |
|--|---|
| <p style="text-align: center;"><b>Proposal</b></p> <ul style="list-style-type: none"> <li>▪ Re-locate Defense Contract Audit Institute to Ft. Belvoir, VA.</li> <li>▪ Gaining Installations: Ft. Belvoir, VA</li> <li>▪ Losing Installations: Memphis, TN (leased space)</li> </ul>                      | <p style="text-align: center;"><b>Drivers/Assumptions</b></p> <ul style="list-style-type: none"> <li>▪ Principle: Organize</li> <li>▪ TO 14: Minimize leased space across the US and move organizations residing in leased space to DoD-owned space.</li> <li>▪ TO 35: Integrate military and DoD civilian full-time PDE</li> <li>▪ TO 36: Establish Centers of Excellence for Joint education by combining or co-locating like schools.</li> </ul> |
| <p style="text-align: center;"><b>Justification/Impact</b></p> <ul style="list-style-type: none"> <li>▪ Aligns similar education activities.</li> <li>▪ Merges common support function.</li> <li>▪ Allows co-location of DCAI with parent organization (DCAA) already located at Ft. Belvoir.</li> </ul> | <p style="text-align: center;"><b>Potential Conflicts</b></p> <ul style="list-style-type: none"> <li>▪ Capacity at gaining installation.</li> <li>▪ TO 13: Rationalize presence in the DC area</li> </ul>   |

Approved  (Approved 7 Oct 04)

# Candidate E&T 0013



## Candidate Recommendation: Re-locate DCAI to Ft. Belvoir, VA

|   |   |         |            |       |         |         |                           |         |                  |         |                        |     |                           |         |   |
|---|---|---------|------------|-------|---------|---------|---------------------------|---------|------------------|---------|------------------------|-----|---------------------------|---------|---|
| <p style="text-align: center;"><b><u>Justification</u></b></p> <ul style="list-style-type: none"> <li>✓ Aligns similar education activities.</li> <li>✓ Merges common support function.</li> <li>✓ Allows co-location of DCAI with parent organization (DCAA) already located at Ft. Belvoir</li> </ul>   | <p style="text-align: center;"><b><u>Military Value</u></b></p> <ul style="list-style-type: none"> <li>✓ Improves Military Value</li> <li>✓ MVA Scores: Ft. Belvoir (58.9), Memphis, TN (40.5)</li> </ul> |         |            |       |         |         |                           |         |                  |         |                        |     |                           |         |   |
| <p style="text-align: center;"><b><u>Payback</u></b></p> <table border="0"> <tr> <td>1. One-Time Cost:</td> <td style="text-align: right;">\$17.3M</td> </tr> <tr> <td>2. MILCON:</td> <td style="text-align: right;">\$9.2</td> </tr> <tr> <td>3. NPV:</td> <td style="text-align: right;">\$-8.5M</td> </tr> <tr> <td>4. Payback/Break Even Yr:</td> <td style="text-align: right;">80/2086</td> </tr> <tr> <td>5. Steady State:</td> <td style="text-align: right;">\$-0.6M</td> </tr> <tr> <td>6. Mil/Civ Reductions:</td> <td style="text-align: right;">0/0</td> </tr> <tr> <td>7. Mil/Civ/Stu Relocated:</td> <td style="text-align: right;">0/53/73</td> </tr> </table> | 1. One-Time Cost:   | \$17.3M | 2. MILCON: | \$9.2 | 3. NPV: | \$-8.5M | 4. Payback/Break Even Yr: | 80/2086 | 5. Steady State: | \$-0.6M | 6. Mil/Civ Reductions: | 0/0 | 7. Mil/Civ/Stu Relocated: | 0/53/73 | <p style="text-align: center;"><b><u>Impacts</u></b></p> <ul style="list-style-type: none"> <li>✓ Criteria 6 Job Change - Loss of 200 at Memphis TN. Ft. Belvoir, VA Gains 212 Jobs.</li> <li>✓ Criteria 7 – No Issues</li> <li>✓ Criteria 8 - No Issues</li> </ul> |
| 1. One-Time Cost:   | \$17.3M   |         |            |       |         |         |                           |         |                  |         |                        |     |                           |         |   |
| 2. MILCON:  | \$9.2   |         |            |       |         |         |                           |         |                  |         |                        |     |                           |         |   |
| 3. NPV:   | \$-8.5M   |         |            |       |         |         |                           |         |                  |         |                        |     |                           |         |   |
| 4. Payback/Break Even Yr:   | 80/2086   |         |            |       |         |         |                           |         |                  |         |                        |     |                           |         |   |
| 5. Steady State:  | \$-0.6M   |         |            |       |         |         |                           |         |                  |         |                        |     |                           |         |   |
| 6. Mil/Civ Reductions:  | 0/0   |         |            |       |         |         |                           |         |                  |         |                        |     |                           |         |   |
| 7. Mil/Civ/Stu Relocated:   | 0/53/73   |         |            |       |         |         |                           |         |                  |         |                        |     |                           |         |   |

✓ Strategy

✓ Capacity Analysis / Data Verification

JCSG/MilDep Recommended

✓ De-conflicted w/JCSGs

✓ COBRA  
01-12-05

✓ Military Value Analysis / Data Verification

✓ Criteria 6-8 Analysis

✓ De-conflicted w/MilDepts



## Scenario E&T 0013 Issues

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- **No Cost Savings Within BRAC Lifetime (Year 2025)**
- **Currently Utilizes Inexpensive Leased Space (\$20/SF Verified by HSA JCSG)**
- **Potential to Move Additional Activities Into Excess Capacity**
- **Activity is Already Joint**
- **Significant Issues With IT Servers (Backup Server Location)**
- **Loss of Academic Synergies With the University of Memphis**



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# **Scenario E&T 0013**

## **Re-locate DCAI to Ft. Belvoir, VA**

### **Criterion 5 - COBRA**

12 January 2005



# Scenario Description

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- Action 1: Realign Defense Contract Auditing Institute, Memphis TN by re-locating Defense Contract Auditing Institute and consolidating DCAI functions under Defense Contract Auditing Agency at Ft. Belvoir, VA
- Action 2: Realign Defense Contract Auditing Agency at Ft. Belvoir, VA to accept DCAI functions.



# ROI Summary

| Scenario | One-Time Costs | Steady-State Savings | ROI Years | 20 Year NPV |
|----------|----------------|----------------------|-----------|-------------|
| E&T 0013 | 17.3           | -0.6                 | 80        | 8.5         |

All Dollars shown in Millions

- Notes:** Key Elements of One-Time Costs:
1. MILCON \$9.2M
  2. Personnel \$233,500 (Mainly RIF of Civilian Positions and Early Retirement)
  3. Moving \$7.6 (Civilian PPP, Civilian Moving, Military Moving, Freight and IT Moving Costs)
  4. Other \$325,000 (Lease Termination Costs)
- Key Elements Steady State Saving: Mission Activity Savings (\$-975,000/Yr Avoided Lease)



# Disposition of Billets/Positions

| <b>Scenario</b>     |                  | <b>OFF</b> | <b>ENL</b> | <b>CIV</b> | <b>STU</b> | <b>TOT</b> |
|---------------------|------------------|------------|------------|------------|------------|------------|
| <b>E&amp;T 0013</b> | <b>Eliminate</b> | <b>0</b>   | <b>0</b>   | <b>0</b>   |            | <b>0</b>   |
|                     | <b>Move</b>      | <b>0</b>   | <b>0</b>   | <b>53</b>  | <b>73</b>  | <b>126</b> |



# One-Time Costs Summary

| Scenario | Const | Pers | Ovhd | Move | Other | Total Costs | Svgs | Net Costs |
|----------|-------|------|------|------|-------|-------------|------|-----------|
| E&T 0013 | 9.2   | 0.2  | 0    | 7.5  | 0.3   | 17.3        | 0    | 17.3      |

All Dollars Shown in Millions

**Notes:**

1. MILCON Consists of One Building \$9.2M
2. Personnel (\$233,000) Consists of \$172,000 Civilian RIF, \$48,000 Civilian Early Retirement and \$13,000 Unemployment costs.
3. Move Consists of \$1.0M Civilian Moving Costs, \$119,000 Freight Costs, \$1.1M IT Moving Costs, and \$5.3M One Time Moving Costs.
4. "Other" consists of \$325,000 Lease Cancellation Costs.

# MILCON Summary



| <b>Scenario: E&amp;T 0013</b>        |           |            |              |             |
|--------------------------------------|-----------|------------|--------------|-------------|
| <b>Construction FAC Description</b>  | <b>UM</b> | <b>New</b> | <b>Rehab</b> | <b>Cost</b> |
| General Purpose Instruction Building | SF        | 50,980     |              | 9.2         |
|                                      |           |            |              |             |
|                                      |           |            |              |             |
|                                      |           |            |              |             |
|                                      |           |            |              |             |
|                                      |           |            |              |             |
| <b>TOTAL</b>                         |           |            |              | <b>9.2</b>  |

Note: All Dollars Shown in Millions



# Recurring Costs/Savings Summary

## Recurring Costs/Savings FY 06-FY11

| Scenario | O&M    | Mil Pers | Other | Total Costs | Svgs    | Net Costs |
|----------|--------|----------|-------|-------------|---------|-----------|
| E&T 0013 | \$ 2.4 | ---      | ---   | \$ 2.4      | \$ -5.8 | \$ -3.5   |

**Notes:**

1. "O&M Consists of BOS Costs (\$359,000), and Sustainment/Recap (\$1.3M) Costs and Civilian Salary (\$711,000)Costs
2. "Svgs" Consists Avoided Lease Savings (\$974,000/Year \* 5 Years)



# Key Elements of Savings

| <b>Scenario: E&amp;T 0013</b>   |                      |  |
|---|----------------------|--|
| <b>Element</b><br>(* indicates recurring savings will occur to year 2025) | <b>Description</b>   | <b>Total Net Savings (\$M) FY06-FY11</b> |
| <b>Mission Activity</b>   | <b>Avoided Lease</b> | <b>-5.8</b>                              |
|   |                      |  |
|   |                      |  |
|   |                      |  |
|   |                      |  |
|   |                      |  |



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# **Scenario E&T 0013**

## **Re-locate DCAI to Ft. Belvoir, VA**

### **Criterion 6 - COBRA**

12 January 2005



# Scenario Description

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- Action 1: Realign Defense Contract Auditing Institute, Memphis TN by re-locating Defense Contract Auditing Institute and consolidating DCAI functions under Defense Contract Auditing Agency at Ft. Belvoir, VA
- Action 2: Realign Defense Contract Auditing Agency at Ft. Belvoir, VA to accept DCAI functions.



## C6 – Employment Change

| Base                       | Direct Loss/Gain | Indirect Loss/Gain | Total Loss/Gain | % of ROI Employment |
|----------------------------|------------------|--------------------|-----------------|---------------------|
| Memphis, TN (Leased Space) | -126             | -74                | -200            | -0.03               |
| Ft. Belvoir                | 126              | 86                 | 212             | 0.01                |

**Memphis**

**Ft. Belvoir**



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# Scenario E&T 0013

## Re-locate the Defense Contract Auditing Institute to Ft. Belvoir, VA

### Criterion 7 – Community Impact

12 January 2005



## C7 Issues - Profiles

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- Issues identified in review of profiles:
  - Memphis, TN
    - None
  - Fort Belvoir, VA
    - None

## C7 Issues – Scenario Data Call



### ■ Issues identified in scenario data call:

- Memphis, TN
  - None
- Fort Belvoir, VA
  - None

**Memphis**

**Ft. Belvoir**



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# **Scenario E&T 0013**

## **Re-locate DCAI to Ft. Belvoir, VA**

### **Criterion 8 – Environmental Profile**

12 January 2005



# Scenario Description

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- Action 1: Realign Defense Contract Auditing Institute, Memphis TN by re-locating Defense Contract Auditing Institute and consolidating DCAI functions under Defense Contract Auditing Agency at Ft. Belvoir, VA
- Action 2: Realign Defense Contract Auditing Agency at Ft. Belvoir, VA to accept DCAI functions.



## Fort Belvoir, VA – Installation Environmental Profile

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- **Air Quality: Is in Moderate Nonattainment for Ozone (1 hr) all Criteria Pollutants. Ft Belvoir is in an area projected or proposed to be designated Nonattainment for the 8-hour Ozone or the PM2.5 NAAQS. No State Implementation Plan growth allowance has been allocated for Ft Belvoir.**
- **Cultural/Archeological/Tribal Resources: Historical property identified. It does not have sites with high archeological potential identified.**
- **Dredging: Has impediments to dredging.**
- **Land Use Constraints/Sensitive Resource Areas: Reports 6,411 unconstrained acres available for development out of 9,059 total acres. Ft Belvoir has Explosive Safety Quantity Distance Arcs, none of which require safety waivers, and none with the potential for expansion. It has restrictions due to adjacent or nearby Sensitive Resource Area.**
- **Marine Mammal/Marine Resources/Marine: Sanctuaries: Impacted by laws and regulations pertaining to Marine Mammal Protection Act, Essential Fish Habitats & Fisheries and Marine Sanctuaries, which may adversely restrict navigation and operations.**
- **Noise: Does not have noise contours that extend off the installation's property.**

## Fort Belvoir, VA – Installation Environmental Profile

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- **Threatened and Endangered Species/Critical Habitat:** Has federally-listed TES are present, candidate species are present that have delayed or diverted operations/training/testing; candidate species not present; and critical habitat is not present.
  
- **Waste Management:** Has a permitted Resource Conservation and Recovery Act (RCRA) Treatment Storage and Disposal Facility; does not have an interim or final RCRA Part X facility; does not have an on-base solid waste disposal facility.
  
- **Water Resources:** Does not discharge to an impaired waterway. Groundwater contamination is reported. Surface water contamination is reported.
  
- **Wetlands:** Reports 10.2% wetland restricted acres on the main installation, and no wetland restricted acres on ranges.



# E&T JCSG-PDE Recommendation

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- **Recommend E&T JCSG #0013 be “closed” and not considered for further analysis**
  
- **Reasons:**
  - **No Cost Savings Within BRAC Lifetime (Year 2025)**
  - **Currently Utilizes Inexpensive Leased Space (\$20/SF Verified by HSA JCSG)**
  - **Potential to Move Additional Activities Into Excess Capacity**
  - **Activity is Already Joint**
  - **Significant Issues With IT Servers (Backup Server Location)**
  - **Loss of Academic Synergies With the University of Memphis**

# Candidate E&T 0013



## Candidate Recommendation: Re-locate DCAI to Ft. Belvoir, VA

### Justification

- ✓ Aligns similar education activities.
- ✓ Merges common support function.
- ✓ Allows co-location of DCAI with parent organization (DCAA) already located at Ft. Belvoir

### Military Value

- ✓ Improves Military Value
- ✓ MVA Scores: Ft. Belvoir (58.9), Memphis, TN (40.5)

### Payback

|                           |         |
|---------------------------|---------|
| 1. One-Time Cost:         | \$17.3M |
| 2. MILCON:                | \$9.2   |
| 3. NPV:                   | \$-8.5M |
| 4. Payback/Break Even Yr: | 80/2086 |
| 5. Steady State:          | \$-0.6M |
| 6. Mil/Civ Reductions:    | 0/0     |
| 7. Mil/Civ/Stu Relocated: | 0/53/73 |

### Impacts

- ✓ Criteria 6 Job Change - Loss of 200 at Memphis TN. Ft. Belvoir, VA Gains 212 Jobs.
- ✓ Criteria 7 – No Issues
- ✓ Criteria 8 - No Issues

✓ Strategy

✓ Capacity Analysis / Data Verification

JCSG/MilDep Recommended

✓ De-conflicted w/JCSGs

✓ COBRA  
01-12-05

✓ Military Value Analysis / Data Verification

✓ Criteria 6-8 Analysis

✓ De-conflicted w/MilDepts