THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

DCN 139

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-1

FROM: GEJDENSON, SAM	TO: DIXON
TITLE: REP. (CT)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER	✓		
DIRECTOR OF ADMINISTRATION	✓			AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL	✓			CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

PROVIDING ITINERARY FOR BASE VISITS TO STRATFORD ARMY ENGINE PLANT AND NEW LONDON NUWC; ALSO, REQUESTING COMMISSIONERS VISIT THE NUCLEAR POWER TRAINING SCHOOLS.

HANDED BY PHONE

Due Date: 950428	Routing Date: 950426	Date Originated: 950424	Mail Date:

Congress of the United States

Washington, DC 20515

April 24, 1995

The Honorable Alan J. Dixon
Chairman
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Chairman Dixon:

We are writing to you regarding the May 1 Connecticut base visits by Commissioners Al Cornella and S. Lee Kling.

As currently planned, the two commissioners are scheduled to spend 4 hours at the Stratford Army Engine Plant and 4 hours in New London at the Naval Undersea Warfare Center. The commissioners are not currently scheduled to visit the site for the Nuclear Power Training Schools at the New London Submarine Base.

We are concerned about the Navy's recommendations to the BRAC regarding the redirect of the Nuclear Power Schools. As the 1993 BRAC Commission reviewed and subsequently endorsed, co-locating the Nuclear Power Schools with the existing basic and advanced submarine training schools optimizes military value. Further, the move takes advantage of more than $11 million in design money that has been spent in New London since the 1993 BRAC Commission's recommendations became law.

Because of the Sub Base's proximate location to the NUWC laboratory, we feel that it would be an excellent opportunity for the commissioners to visit the site designated for the Training Schools. We are not asking the commissioners to spend additional time in Connecticut. Rather, we feel that the generous allotment of four hours in New London could be optimized by allocating some of this time for an on-site visit to the Submarine Base.

We understand that the visit is currently being arranged at the convenience and pleasure of Commander Barry Holland at NUWC. Enclosed is a copy of our proposed itinerary which includes time at the New London Submarine Base. We look forward to working with the commanders at the appropriate bases to assist with arrangements for the May 1 tour.

We understand the demands being placed on the BRAC commission to ensure a fair and open process and we feel that our request is consistent with this objective. Thank you for your assistance.

Sincerely,

CHRISTOPHER J. DODD
U.S. Senator

JOSEPH I. LIEBERMAN
U.S. Senator

SAM GEJDENSON
U.S. Representative

Proposed Itinerary for May 1 Tour

0800	Arrive NUWC-New London
0800-0815	Press Availability (NUWC)
0815-0915	NUWC CO Presentation
0915-1000	Tour NUWC Facilities
1000-1015	Drive to Sub Base New London
1015-1100	Local Community Presentation
1100-1200	Sub Base CO Presentation; Tour Proposed Site for Nuclear Power Schools
1200	Depart for Stratford

Congress of the United States
Washington, DC 20515

April 24, 1995

Please refer to this number when responding 9504-26-1

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Chairman
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

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1200	Depart for Stratford

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-2

FROM: SOUIA, KIM	TO: GENERAL
TITLE: PRESIDENT / CEO	TITLE:
ORGANIZATION: HOMESTEAD, FL CHAMBER	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: HOMESTEAD AIR RESERVE BASE	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING RESOLUTION REQUESTING THE DBCRC RETURN THE 301st RESCUE SQUADRON TO HOMESTEAD.

Due Date: 950503	Routing Date: 950426	Date Originated: 950426	Mail Date:

Greater Homestead * Florida City Chamber of Commerce

RESOLUTION NO. 95-04-21 950426-2

A RESOLUTION SUPPORTING THE RELOCATION OF THE 301ST RESCUE SQUADRON TO HOMESTEAD AIR RESERVE BASE AS RECOMMENDED AND SIGNED INTO LAW BY THE 1993 BASE REALIGNMENT AND CLOSURE COMMISSION (BRAC)

WHEREAS, the location of the 301st Rescue Squadron at Homestead Air Reserve Base comprises a critical anchor tenant for Defense Secretary Perry's model re-use plan for dual military and civilian use.

WHEREAS, The Air Force policy of composite wing efficiency is achieved through the pairing of the 482nd Fighter Wing at Homestead Air Reserve Base with the 301st Rescue Squadron in their training missions, and

WHEREAS, the one time costs to move the 301st Air Rescue Squadron will require an additional BRAC 95 funding authorization, while funding for the 301st facilities at Homestead has already been made available from FY 92 Special Appropriations Bill designed to reestablish a functional airport at Homestead, and

WHEREAS, the Department of Defense asserts that the one time cost to implement this change is $4.6 million, while the 1993 Air Force COBRA estimate for construction at Patrick alone will be $6.7 million. Reduced costs to the American taxpayer can and will be achieved through the minimized maintenance costs of military aircraft and equipment as documented in Air Force studies, and

WHEREAS, there will be a greater positive economic impact to the greater Homestead/Florida City/South Dade area through the relocation of the 301st Rescue Squadron than would be achieved through its remaining at Patrick Air Force Base, and

WHEREAS, the deliberative process of the Base Realignment and Closure Commission should be one which abides by the earlier decision which has the effect of law. The Department of Defense recommendation seriously erodes the government's previous commitments to assist in returning the South Dade area, and Homestead Air Force Base in particular, to a level of economic vitality commensurate with pre-storm conditions. While the loss of the squadron may be relatively small in absolute terms, it serves as a graphic symbol of the federal government's deteriorating commitment to South Dade's hurricane damaged area,

NOW, THEREFORE, BE IT RESOLVED: that the Greater Homestead/Florida City Chamber of Commerce is opposed to the permanent relocation of the 301st Air Rescue Squadron to Patrick Air Force Base and hereby stands by the testimony before the Base Realignment and Closure Commission to bring the 301st Air Rescue Squadron back to Homestead Air Reserve Base as stated by the 1993 BRAC.

Evan T. Rees
Evan Rees, Chairman of the Board

Kim Sovia
Kim Sovia, President/CEO

43 N. Krome Avenue, *Historic Old Town Hall*, Homestead, FL 33030
phone: (305)247-2332 fax: (305)246-1100

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number: 95C426-2R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Mr. Evan Rees
Chairman of the Board, Greater Homestead
Florida City Chamber of Commerce
43 N. Krome Avenue
Historic Old Town Hall
Homestead, Florida 33030

Dear Mr. Rees:

Thank you for providing the Commission with a copy of Resolution No. 95-04-21 supporting the relocation of the 301st Rescue Squadron to Homestead Air Reserve Base as recommended by the 1993 Defense Base Closure and Realignment Commission. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations regarding relocation of the 301st Rescue Squadron.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding A50426-2R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Ms. Kim Sovia
President/CEO, Greater Homestead
Florida City Chamber of Commerce
43 N. Krome Avenue
Historic Old Town Hall
Homestead, Florida 33030

Dear Ms. Sovia:

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You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations regarding relocation of the 301st Rescue Squadron.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-3

FROM: BABBITT, GEORGE T	TO: DIXON
TITLE: PRINCIPAL DEPUTY DIRECTOR	TITLE: CHAIRMAN
ORGANIZATION: DLA	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: DEF INDUSTRIAL SUPPLY CENTER, PHILADELPHIA	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

STATING THAT TRANSFERRING MANAGEMENT OF WEAPON SYSTEM CODED ITEMS FROM DISC TO OTHER ICPS WILL NOT DISRUPT THE SUPPLY OF THESE ITEMS TO MILITARY UNITS. ~~[illegible]~~ REGARDING DEFENSE INDUSTRIAL SUPPLY CENTER, PA.

Due Date:	Routing Date: 950426	Date Originated:	Mail Date:

DEFENSE LOGISTICS AGENCY
HEADQUARTERS
CAMERON STATION
ALEXANDRIA, VIRGINIA 22304-6100

25 APR 1995

IN REPLY REFER TO CAAJ(BRAC)

Honorable Alan J. Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Mr. Chairman:

During the recent visits of Commissioner Cornella and other Commission representatives to the Defense Industrial Supply Center (DISC), Philadelphia, I understand that a question was raised regarding the impact of proposed BRAC related Inventory Control Point (ICP) realignments on military readiness. The question was based on an assumption that transferring management of a large number of weapon system coded items from DISC to other ICPs would, necessarily, disrupt the supply of these items to military units. This is not the case.

The BRAC recommendation retains two of the three ICPs which manage weapon system items. Focusing those two ICPs solely on the management of weapon system-related items should improve readiness, not degrade it.

DLA has an excellent track record for reassigning items and workload from the Military Services, civil agencies and between defense supply centers. Over the 3 or 4 years, DLA has successfully reassigned hundreds of thousands of items without any significant degradation of readiness capability. In fact, the DoD transfer process is designed so that the reassignment transactions are transparent to the ultimate customer, and readiness is preserved. DLA is committed to managing the transfer of workload to ensure readiness is maintained.

As a combat support agency, readiness is always in the forefront as the DLA management team considers any type of realignment of workload and downsizing of resources (BRAC or non-BRAC). Given the BRAC decision rules and criteria, the DoD Force Structure Plan and the DLA Concept of Operations for Supply Management, we believe that the proper recommendation has been made. I assure you that the remaining ICPs will be able to more than adequately provide the level of readiness support required by our customers.

Sincerely,

George T. Babbitt

GEORGE T. BABBITT
Major General, USAF
Principal Deputy Director

DEFENSE LOGISTICS AGENCY
HEADQUARTERS
CAMERON STATION
ALEXANDRIA, VIRGINIA 22304-6100

IN REPLY REFER TO CAAJ(BRAC)

Honorable Alan J. Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Please refer to this number when responding C50426-3

Dear Mr. Chairman:

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Sincerely,

George T. Babbitt

GEORGE T. BABBITT
Major General, USAF
Principal Deputy Director

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-4

FROM: BROWN, ED	TO: JONES, MICHAEL G.
TITLE: ARMY TEAM LEADER	TITLE: DIRECTOR
ORGANIZATION: DBCRC	ORGANIZATION: THE ARMY BASING STUDY
INSTALLATION (s) DISCUSSED: FORT HAMILTON, FORT TOTTEN, CAUEN POINT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING INFO:

1) NEW CERTIFIED DATA AND UPDATED COBRA FOR FORT HAMILTON AND FORT TOTTEN

2) VERIFY RECOMMENDATION TO CLOSE CAUEN POINT RESERVE CENTER, NEW JERSEY

Due Date:	Routing Date: 950426	Date Originated: 950426	Mail Date: 950426

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
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REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, DC 20310-0200

Please refer to this number when responding 950426-4

Dear Colonel Jones:

During the analyst base visit to the New York Area Command (NYAC), data sampling revealed disparities between COBRA screen four data and on-site strength and cost records. The divergence appears sufficient to justify an update and recertification of start-year strength figures, installation data calls (focused on family housing), and new COBRA runs. Further, since family housing is occupied by all services, request a listing broken out by officers and enlisted for all occupied units detailed by branch of service.

Please provide the Commission with new certified data and updated COBRA for Fort Hamilton, NY and Fort Totten, NY by May 15, 1995.

Also, request you verify the recommendation to close Caven Point Reserve Center, New Jersey. Our visit disclosed that Caven Point has unit rolling stock requiring a estimated 153,000 SF of open storage, unit small arms requiring approved arms rooms, and ARNG equipment stored by an ARCOM–NJARNG Memorandum of Agreement. These items suggest the need to ensure DoD's recommendation considered all appropriate variables and remains valid.

This memorandum follows a verbal request to representatives of TABS, Fort Dix, and NYAC made by Rick Brown, Army Team Analyst, on 18/19 April 1995. He can be contacted should you need clarification of this request.

I appreciate your assistance and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

DEPARTMENT OF THE ARMY
OFFICE OF THE CHIEF OF STAFF
200 ARMY PENTAGON
WASHINGTON DC 20310-0200

REPLY TO
ATTENTION OF

April 25, 1995

Please refer to this number
when responding 950426-4R1

Mr. Edward A. Brown III
Defense Base Closure and Realignment Commission
1700 J. Moore Street, Suite 1425
Arlington, VA 22209

Dear Mr. Brown:

The attached comments pertaining to Forts Hamilton and Totten are being provided in response to a request from Mr. Rick Brown on April 4, 1995.

An updated COBRA report for Fort Hamilton will be provided.

Point of contact for this action is LTC Sam McNabb, telephone (703) 693-0078.

MICHAEL G. JONES
COL, GS
Director, TABS

Attachments

Printed on Recycled Paper

LTC McNabb - Pls be prepared to cover this information when we get together 0710 Apr. Thanks. Rick Brown

Fort Hamilton:

- Reconcile SAMAS ASIP Station Report against HQRPLANS ASIP ordered by major units.
- Review ASIP establishing Scrn 4 strength figures for Caven Pt.
- Reconcile ASIP total civs against COBRA Scrn 4 input.
- Review methodology determining garrision elims, relocs, enclaves.
- Review data call that verifies screen 4 total base facilities for Ft Hamilton.
- Review certified data establishing Off & Enl VHA and Perdiem rate used in Scrn 4 input for Ft Hamilton.
- Review documentation for Scrn 4 inputs of RPMA Non-Payroll, Communications, BOS Non-payroll, Fam Hsg budget.
- Review composition (& supporting data) of Scrn 5 recurring costs at FT Hamilton.
- Review composition (& supporting data) of Recurring Fam Hsg Ops savings listed on Tot App Detail Report. - Chuck Flotten

Fort Totten:

- Reconcile SAMAS ASIP Stn Rept against HQRPLANS ASIP ordered by major units.
- Review documentation establishing Scrn 4 Total Base Facils, RPMA Non-pay, Comms, BOS Non-pay, BOS pay, & Fam Hsg.
- Review supporting documentation for cost est to revitalize 150 sets of fam qtrs for USN.
- Review computation of Fam Hsg Ops recurring savings.
- Why disparity between cost estimates for installing/maintaining IDS at Caven Pt vs Ft Totten?

Fort Buchanan:

- Reconcile SAMAS ASIP against HQRPLANS ASIP
- Review determination of garrision elims, relocs.
- Review data input to Scrn 4 Std Factors. VHA/BAQ #s
- Review supporting data for Mil Con and Fam Hsg contruction costs

FORT HAMILTON

1. Reconcile SAMAS ASIP Station Report against HQRPLANS ASIP ordered by major units.

The ASIP station report was prepared from SAMAS as of 16 May 94. The HQRPLANS was prepared from SAMAS as of 22 Nov 93. The command plans and other administrative corrections cause adjustments to the May report. For this reason, the November report will not match the more recent edition. The 16 May 94 report was used by the TABS analysts when preparing the Army's recommendations.

2. Review methodology determining garrison elimination, relocations and enclaves. Explain the nine relocations.

FORSCOM Headdquarters indicated that nine area support transportation personnel could relocate to Fort Monmouth or some other base in the area.

3. **Review composition (& supporting data) of Screen 5 recurring costs at FT Hamilton. Need to relook family Housing notes.**

FORSCOM provided data that reflects the Army's usage of 261 Army Family Housing units as of September 30, 1994. The compositions is as follows: 47 officer units and 214 enlisted units.

FORT HAMILTON

FY 96 ASIP SHOWS 115 CIVILIANS

LATEST TDA SHOWS 213 SPACES - SOME MILITARY; BETWEEN FY94 AND 96 FORSCOM TOOK A SIGNIFICANT TDA MILITARY REDUCTION. AT ONE TIME ON PAPER ALL OF THE MILITARY SPACES WERE ELIMINATED AT HAMILTON; SOME MILITARY SPACES WILL BE RETURNED AND SOME WILL BE CIVILIANIZED.

REQUIREMENTS IF HAMILTON CLOSED AND ENCLAVE CREATED.

1. AREA SUPPORT
   PERSONNEL
   TOTAL 9
   CONTRACT
   HHG MOVEMENT $2.446M

2. NYAC
THIS IS WHAT WE COULD IDENTIFY FROM TDA. THERE ARE PROBABLY OTHER SPACES INVOLVED.
   TOTAL 17 12 MIL; 5 CIV

3. TOTTEN SUPPORT
   PERSONNEL
   TOTAL 65
   CONTRACT
   DEH $ 1.187M

4. CARETAKER
   PERSONNEL
   TOTAL 25
   CONTRACT $ 1,866

ADDITIONAL NOTES:
1. RENOVATION FOR ALL ACTIVITIES RELOCATING TO TOTTEN SHOULD BE PLANNED. THESE ARE HISTORIC STRUCTURES WHICH PROBABLY HAVE NOT BEEN USED FOR ADMIN PURPOSES IN DECADES.
2. SPACE SHOULD ALSO BE PLANNED FOR THE TOTTEN SUPPORT PERSONNEL SHOWN ABOVE.
3. AREA SUPPORT TRANSPORATION FUNCTION COULD PROBABLY BE RELOCATED TO MONMOUTH OR SOME OTHER SERVICES BASE IN THE AREA, IF THERE ARE ANY.

OPTIONAL FORM 99 (7-90)

FAX TRANSMITTAL # of pages ► 1

To LTC McNabb	From Neta Adams
Dept./Agency IADS	Phone # DSN 367-6315
Fax # 223-9322	Fax # 367-[redacted]7040

NSN 7540-01-317-7368 5099-101 GENERAL SERVICES ADMINISTRATION

Sheet1

FAMILY HOUSING DATA BASED ON 30 SEP 94 REPORT

	BUCHANAN		% BREAK OF TOTAL	% BREAK OF OCCP	TOTTEN	% BREAK	HAMILTON	% BREAK
TOTAL	362				188		442	
ARMY	241		67%	96%	109	58%	261	59%
AIR FORCE	15		4%	6%	3	2%	13	3%
MARINES	6		2%	2%	9	5%	19	4%
NAVY	7		2%	3%	4	2%	13	3%
CG	0		0%	0%	0	0%	8	2%
CIVILIAN	1		0%	0%	1	1%	35	8%
UNACC'D					1	1%	4	1%
VACANT	92	*	25%		61	32%	89	20%
INACTIVE **					22		5	
			ADJ FOR OCC'P					
BREAK BY GRADE			REHAB UNITS					
06	5				5		1	
05-04	25				10		23	
03-01,W4-W1	31				8		38	
TOT OFF	61		64		23		62	
E9-E7	68				30		65	
E6-E4	117				74		209	
E3-E1	24				0		16	
TOT ENL	209		216		104		290	

* VACANCIES DUE TO RENOVATIONS FOR ASBESTOS;
BY BEGINNING OF NOV VACANCY RATE WAS REDUCED
TO 65.
**INACTIVE = UNUSABLE

FOR COMPARISON - BUCHANAN

	FY 92		% BREAK	FY 93		% BREAK
TOTAL	362			362		
ARMY	270		75%	257		71%
AIR FORCE	13		4%	15		4%
MARINES	24		7%	6		2%
NAVY	24		7%	7		2%
CG	26		7%	0		0%
CIVILIAN	5		1%	2		1%
VACANT				75	*	21%

13 Dec 94

Sheet1

13 Dec 94

TOTTEN		ANNUAL VHA/BAQ		# UNITS	COST/UNIT
	OFF	ENL	TOTAL	188	17369
VHA	7,700	5,223		OCC'PIED	
BAQ	5,016	3,480		127	
	12,716	8,703		ARMY	
TOT-ARMY PERS	20	89		109	
	254,320	774,567	1,028,887		
HAM		ANNUAL VHA/BAQ			
	OFF	ENL	TOTAL	442	4262
VHA	7,700	5,223		OCC'PIED	
BAQ	5,016	3,480		348	
	12,716	8,703		ARMY	
TOT-ARMY PERS	47	214		261	
	597,652	1,862,442	2,460,094		

= % of mil applied to total Army #

OPTIONAL FORM 99 (7-90)

FAX TRANSMITTAL

# of pages ▶

To Lt McNabb

Dept./Agency TAQS OFC

Fax # 223-9322

From Jerri Leach

Phone # 367-6356

Fax # 367-7409

GENERAL SERVICES ADMINISTRATION

5099-101

NSN 7540-01-317-7368

FORT TOTTEN

Reconcile SAMAS ASIP Station Report against HQRPLANS ASIP ordered by major units.

The ASIP station report was prepared from SAMAS as of 16 May 94. The HQRPLANS was prepared from SAMAS as of 22 Nov 93. The command plans and other administrative corrections cause adjustments to the May report. For this reason, the November report will not match the more recent edition. The 16 May 94 report was used by the TABS analysts when preparing the Army's recommendations.

DEPARTMENT OF THE ARMY
OFFICE OF THE CHIEF OF STAFF
200 ARMY PENTAGON
WASHINGTON DC 20310-0200

REPLY TO
ATTENTION OF

May 31, 1995

Mr. Edward A. Brown III
Defense Base Closure and Realignment Commission
1700 J. Moore Street, Suite 1425
Arlington, VA 22209

Dear Mr. Brown:

This letter is in response to your request for information forwarded to the Army Basing Study on April 26, 1995, control number 950426-4.

New COBRA runs for Forts Hamilton and Totten were provided to your office recently. Attached is a list of family housing broken out by officers and enlisted for all occupied Army Family Housing units at each installation, as requested.

We already have provided an amended COBRA run for Caven Point Army Reserve Center that includes construction for those items indicated.

Point of contact for this action is LTC Sam McNabb, telephone (703) 693-0078.

MICHAEL G. JONES
COL, GS
Director, TABS

Attachments

Printed on Recycled Paper

FORT HAMILTON, NEW YORK
AS OF 1 JUN 95

RANK	USA	USN/ USMC	USAF	USCG	OTHER	TOTAL
07+	0	0	0	0	0	0
06	2	0	0	0	0	2
05	5	2	0	0	0	7
04	4	0	0	0	0	4
03	14	0	2	0	0	16
02	0	0	0	0	0	0
01	0	0	0	0	0	0
TOTAL	25	2	2	0	0	29
W5	0	0	0	0	0	0
W4	0	0	0	0	0	0
W3	3	0	0	0	0	3
W2	0	0	0	0	0	0
W1	0	0	0	0	0	0
TOTAL	3	0	0	0	0	3
E9	2	0	0	0	0	2
E8	6	3	2	0	0	11
E7	49	7	2	4	0	62
E6	57	9	5	0	0	71
E5	48	7	1	0	0	56
E4	35	1	1	2	0	39
E3	2	1	0	0	0	3
E2	8	0	0	2	0	10
E1	0	0	0	0	0	0
CIV	0	0	0	0	32	32
TOTAL	207	28	11	8	32	286
GRAND TOTAL	235	30	13	8	32	318

FORT TOTTEN, NEW YORK
AS OF 1 JUN 95

RANK	USA	USN/ USMC	USAF	USCG	OTHER	TOTAL
07+	2	0	0	0	0	2
06	2	1	0	0	0	3
05	4	0	0	0	0	4
04	6	0	0	0	0	6
03	3	0	0	0	0	3
02	0	0	0	0	0	0
01	0	0	0	0	0	0
TOTAL	17	1	0	0	0	18
W5	0	0	0	0	0	0
W4	0	0	0	0	0	0
W3	0	0	0	0	0	0
W2	0	0	0	0	0	0
W1	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0
E9	0	0	0	0	0	0
E8	3	1	0	0	0	4
E7	28	1	0	0	0	29
E6	24	3	0	0	0	27
E5	13	1	2	0	0	16
E4	6	0	0	0	0	6
E3	0	0	0	0	0	0
E2	0	0	0	0	0	0
E1	0	0	0	0	0	0
CIV	0	0	0	0	2	2
TOTAL	74	6	2	0	2	84
GRAND TOTAL	91	7	2	0	2	102

DEPARTMENT OF THE ARMY
OFFICE OF THE CHIEF OF STAFF
200 ARMY PENTAGON
WASHINGTON DC 20310-0200

REPLY TO
ATTENTION OF

May 31, 1995

Please refer to this number
950426-4R2

Mr. Edward A. Brown III
Defense Base Closure and Realignment Commission
1700 J. Moore Street, Suite 1425
Arlington, VA 22209

Dear Mr. Brown:

This letter is in response to your request for information forwarded to the Army Basing Study on April 26, 1995, control number 950426-4.

New COBRA runs for Forts Hamilton and Totten were provided to your office recently. Attached is a list of family housing broken out by officers and enlisted for all occupied Army Family Housing units at each installation, as requested.

We already have provided an amended COBRA run for Caven Point Army Reserve Center that includes construction for those items indicated.

Point of contact for this action is LTC Sam McNabb, telephone (703) 693-0078.

MICHAEL G. JONES
COL, GS
Director, TABS

Attachments

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
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S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, DC 20310-0200

950426-4

Dear Colonel Jones:

During the analyst base visit to the New York Area Command (NYAC), data sampling revealed disparities between COBRA screen four data and on-site strength and cost records. The divergence appears sufficient to justify an update and recertification of start-year strength figures, installation data calls (focused on family housing), and new COBRA runs. Further, since family housing is occupied by all services, request a listing broken out by officers and enlisted for all occupied units detailed by branch of service.

Please provide the Commission with new certified data and updated COBRA for Fort Hamilton, NY and Fort Totten, NY by May 15, 1995.

Also, request you verify the recommendation to close Caven Point Reserve Center, New Jersey. Our visit disclosed that Caven Point has unit rolling stock requiring a estimated 153,000 SF of open storage, unit small arms requiring approved arms rooms, and ARNG equipment stored by an ARCOM–NJARNG Memorandum of Agreement. These items suggest the need to ensure DoD's recommendation considered all appropriate variables and remains valid.

This memorandum follows a verbal request to representatives of TABS, Fort Dix, and NYAC made by Rick Brown, Army Team Analyst, on 18/19 April 1995. He can be contacted should you need clarification of this request.

I appreciate your assistance and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

FORT HAMILTON, NEW YORK
AS OF 1 JUN 95

RANK	USA	USN/ USMC	USAF	USCG	OTHER	TOTAL
07+	0	0	0	0	0	0
06	2	0	0	0	0	2
05	5	2	0	0	0	7
04	4	0	0	0	0	4
03	14	0	2	0	0	16
02	0	0	0	0	0	0
01	0	0	0	0	0	0
TOTAL	25	2	2	0	0	29
W5	0	0	0	0	0	0
W4	0	0	0	0	0	0
W3	3	0	0	0	0	3
W2	0	0	0	0	0	0
W1	0	0	0	0	0	0
TOTAL	3	0	0	0	0	3
E9	2	0	0	0	0	2
E8	6	3	2	0	0	11
E7	49	7	2	4	0	62
E6	57	9	5	0	0	71
E5	48	7	1	0	0	56
E4	35	1	1	2	0	39
E3	2	1	0	0	0	3
E2	8	0	0	2	0	10
E1	0	0	0	0	0	0
CIV	0	0	0	0	32	32
TOTAL	207	28	11	8	32	286
GRAND TOTAL	235	30	13	8	32	318

FORT TOTTEN, NEW YORK
AS OF 1 JUN 95

RANK	USA	USN/ USMC	USAF	USCG	OTHER	TOTAL
07+	2	0	0	0	0	2
06	2	1	0	0	0	3
05	4	0	0	0	0	4
04	6	0	0	0	0	6
03	3	0	0	0	0	3
02	0	0	0	0	0	0
01	0	0	0	0	0	0
TOTAL	17	1	0	0	0	18
W5	0	0	0	0	0	0
W4	0	0	0	0	0	0
W3	0	0	0	0	0	0
W2	0	0	0	0	0	0
W1	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0
E9	0	0	0	0	0	0
E8	3	1	0	0	0	4
E7	28	1	0	0	0	29
E6	24	3	0	0	0	27
E5	13	1	2	0	0	16
E4	6	0	0	0	0	6
E3	0	0	0	0	0	0
E2	0	0	0	0	0	0
E1	0	0	0	0	0	0
CIV	0	0	0	0	2	2
TOTAL	74	6	2	0	2	84
GRAND TOTAL	91	7	2	0	2	102

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-3

FROM: BROWN, ED	TO: JONES, MICHAEL G.
TITLE: ARMY TEAM LEADER	TITLE: DIRECTOR
ORGANIZATION: DBCRC	ORGANIZATION: THE ARMY BASING STUDY
INSTALLATION (s) DISCUSSED: FORT DRUM	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

PROVIDE COBRA TO ADDRESS THE COST OF REALIGNING FORT DRUM.

Due Date: —	Routing Date: 950426	Date Originated: 950426	Mail Date: 950426

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
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RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, DC 20310-0200

Please refer to this number when responding 950426-5

Dear Colonel Jones:

Request that your office prepare a COBRA to address the costs of realigning Fort Drum, NY. Please develop the scenario as necessary to meet Army requirements and stationing strategy. However, one alternative scenario should relocate the 10th Mountain Division (Light Infantry) to Fort Bliss, TX. In addition, please verify that the information in COBRA alternative MA4-6-2 remains accurate.

Request you provide this information no later than 8 May 1995. Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-6

FROM: BROWN, ED	TO: JONES, MICHAEL G.
TITLE: ARMY TEAM LEADER	TITLE: DIRECTOR
ORGANIZATION: DBCRC	ORGANIZATION: THE ARMY BASING STUDY
INSTALLATION (s) DISCUSSED: CHARLES KELLY SUPPORT CENTER	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

PLEASE COMMENT ON ACCURACY OF COMMUNITY DATA REGARDING VALUES FOR INSTALLATION ASSESSMENT OF THE CHARLES KELLY SUPPORT CENTER.

Due Date:	Routing Date: 950426	Date Originated: 950426	Mail Date: 950426

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

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RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, DC 20310-0200

Please refer to this number
when responding 950426-6

Dear Colonel Jones:

During the base visit to the Charles Kelly Support Center, the community raised several concerns regarding the input into the installation assessment. In particular, the community stated the attribute values were incorrect as shown on the attached table.

Request you comment on the accuracy of the community's data and, if necessary, revise the installation and military value assessment of the Charles Kelly Support Center. Your response by May 15, 1995 is requested.

If you need any clarification, please contact Mike Kennedy, the Army Team Analyst.

I appreciate your assistance and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

Attachment
EB/mk

Comparison of Selected Installation Assessment Data
Charles Kelly Support Center

Input Data	Army	Community
Reserve Training Days	0	>40,000
Percent of Permanent Facilities	0	99
Average Age of Facilities	37	34
Administrative Facilities (sf)	42,000	98,000
Maintenance Facilities (sf)	59,000	66,500
Supply/Storage Facilities (sf)	2,000	93,000
Buildable Acres	36	47

DEPARTMENT OF THE ARMY
OFFICE OF THE CHIEF OF STAFF
200 ARMY PENTAGON
WASHINGTON DC 20310-0200

REPLY TO
ATTENTION OF

Please refer to this number
when responding 950426-6R1

Mr. Edward A. Brown III
Defense Base Closure and Realignment Commission
1700 N. Moore St., Suite 1425
Arlington, VA 22209

Dear Mr Brown:

This letter is in response to your questions relating to the closure of the Charles Kelly Support Center. The questions were provided in a letter forwarded to The Army Basing Study (TABS) on 26 April 1995, control number 950426-6.

In order to assess whether there is a potential material impact on the Army's recommendation from using the Installation Assessment data provided by the community, we have completed a sensitivity analysis (Encl 1). The result changes Kelly Support Center from 15th to 14th in ranking. The change in ranking does not affect the military value of Kelly Support Center. Even if the information provided by the community was valid, it would not alter the Army's recommendation to close the Kelly Support Center.

All of the data supplied by the community has been reviewed by the TABS office and Headquarters, Army Forces Command (FORSCOM). Our analysis indicates that each element used by the TABS office is adequately supported by documentation. We see no reason at this time to accept the data proposed by the community.

The point of contact for further information on this issue is LTC McNabb, (703) 697-6262.

Sincerely,

Encl

MICHAEL G. JONES
COL, GS
Director, The Army Basing Study

Printed on Recycled Paper

Kelly Support Center sensitivity analysis

	WEIGHT		FT BELVOIR	FT BUCHANAN	FT GILLEM	FT HAMILTON	KELLY	FT McPHERSON	FT MEADE	FT MONROE
RESERVE TRAINING	50		3.5+	10.0++	0.2	0.5	0.6	0.1	0.2	0.0
OP/ADMIN FACILITIES	140		1464.0++	145.0--	244.0-	156.0-	98.0--	981.0++	915.7++	568.0+
INFO MISSION AREA	70		1285.0++	695.0	485.0-	805.0	135.0--	1185.0+	1345.0++	1255.0++
ACCESSIBILITY	50		17.0+	1895.0--	167.0	465.0	105.0	334.0	49.0	103.0
UPH + AFH	140		4355.000+	520.000--	4565.000+	1556.000+	0.000--	9607.000+	8258.000+	1102.000+
MISSION REQUIREMENTS	---	450	9.1	3.7	5.1	5.1	1.3	7.4	7.6	6.6
%PERM FACILITIES	40		84.0	77.0-	72.5-	96.1+	99.0+	93.4	81.7-	89.9
FACILITIES AVG AGE	40		34.0+	42.0	54.0--	43.0	34.0+	41.0	39.0	53.0-
INFRASTRUCTURE	40		4.6	3.5	2.3	5.2	3.2	3.4	7.0+	6.1+
MAINT FACILITIES	40		302.4+	0.0	634.0++	25.0	66.5	70.0	113.0	82.0
SUPPLY & STORAGE	40		338.7	47.0	3821.0++	29.0	93.0	63.0	212.6	95.0
ENVIRONMENTAL CAP	25		4.9	7.9	8.0	8.3	8.5	8.1	7.5	6.3
LAND AND FACILITIES	---	225	4.9	2.9	4.9	4.4	5.2	4.2	4.4	3.3
MOB CAPABILITY	40		7.9++	3.3	3.7	3.2	2.1-	3.7	4.3	3.7
BUILDABLE ACRES	60		1047.0+	53.0	220.0	10.0	47.0	127.0	3635.0++	149.0
ENCROACHMENT	25		1098.5	1029.5	615.2	7474.9-	704.0	615.2	931.1	885.8
FUTURE REQUIREMENTS	---	125	6.4	2.5	3.1	0.6	1.9	3.0	7.8	2.9
COST OF LIVING INDEX	50		135.1	123.9	98.4+	208.7--	111.2	98.4+	115.7	100.6+
HOUSING COST/DU	15		$6,732	$9,469	$24,156-	$17,369	$0	$18,037	$4,301	$12,550
LOCALITY PAY	30		1.042	1.080-	1.039+	1.080-	1.031+	1.039+	1.042	1.033+
BASOPS FACTOR	60		6493.4+	9759.5	4522.2+	20249.4--	16472.0-	9394.5	2165.3+	9023.7
MILCON COST FACTOR	30		1.030	1.050	0.970	1.360-	1.280	0.960	1.030	0.860+
VHA	15		1359.6	1408.0	470.0	1496.1	296.1	470.0	1033.7	528.4
COST AND MANPOWER	---	200	7.2	5.7	8.3	1.6	7.0	7.9	8.4	8.4
		===								
SCORE		1000	7.4	3.7	5.4	3.7	3.4	6.2	7.1	5.8
RANK			1	12	6	12	14	3	2	4

Kelly Support Center sensitivity analysis

	WEIGHT		FT MYER	PSF	SELFRIDGE	FT RICHIE	FT SHAFTER	FT TOTTEN	PRICE SPT
RESERVE TRAINING	50		0.0	0.0	4.6+	0.0	0.0	1.4	0.7
OP/ADMIN FACILITIES	140		161.5-	173.0-	77.0--	182.7-	246.0-	110.0--	58.0--
INFO MISSION AREA	70		465.0-	1225.0+	45.0--	1440.0++	910.0	0.0--	620.0-
ACCESSIBILITY	50		3.0+	1175.0-	5.0+	57.0	9.8+	474.0	42.3
UPH + AFH	140		6123.000+	1643.000+	1746.000+	2937.000+	5137.000+	551.000--	585.000--
MISSION REQUIREMENTS	---	450	5.0	5.1	4.8	6.0	5.6	2.8	3.7
%PERM FACILITIES	40		97.1+	81.0-	100.0+	81.1-	76.0-	100.0+	89.0
FACILITIES AVG AGE	40		41.0	41.0	45.0	39.0	41.0	44.0	47.0-
INFRASTRUCTURE	40		1.8	1.6	4.5	1.6	3.7	3.2	2.2
MAINT FACILITIES	40		93.1	0.0	49.0	38.9	107.0	61.0	65.0
SUPPLY & STORAGE	40		100.9	0.0	53.0	73.9	143.3	28.0	2130.0+
ENVIRONMENTAL CAP	25		8.5	5.9	6.6	6.5	9.5	7.4	8.4
LAND AND FACILITIES	---	225	4.3	2.6	4.3	3.0	3.5	4.2	4.2
MOB CAPABILITY	40		3.0	2.8	3.1	5.1+	3.4	3.2	3.4
BUILDABLE ACRES	60		1.0	0.0	100.0	255.0	11.3	15.0	190.0
ENCROACHMENT	25		1098.5	1596.3	962.2	270.3	1439.7	7474.9-	474.1
FUTURE REQUIREMENTS	---	125	2.3	2.0	2.5	4.0	2.4	0.6	2.9
COST OF LIVING INDEX	50		135.1	132.5	116.6	100.5+	136.9	208.7--	96.7+
HOUSING COST/DU	15		$19,576	$6,962	$5,855	$8,919	$5,651	$4,262	$6,772
LOCALITY PAY	30		1.042	1.080-	1.048	1.031+	1.080-	1.080-	1.031+
BASOPS FACTOR	60		6377.0+	8237.7	4573.4+	12270.3	10195.1	2064.2+	24742.1--
MILCON COST FACTOR	30		1.030	1.370-	1.140	0.920+	1.660-	1.360-	1.140
VHA	15		1359.6	1780.9	715.0	223.9	1974.4-	1496.1	275.8
COST AND MANPOWER	---	200	6.8	5.0	7.8	8.2	4.1	4.4	6.2
		===							
SCORE		1000	4.8	4.2	5.0	5.5	4.4	3.2	4.2
RANK			8	10	7	5	9	15	10

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, DC 20310-0200

950426-6

Dear Colonel Jones:

During the base visit to the Charles Kelly Support Center, the community raised several concerns regarding the input into the installation assessment. In particular, the community stated the attribute values were incorrect as shown on the attached table.

Request you comment on the accuracy of the community's data and, if necessary, revise the installation and military value assessment of the Charles Kelly Support Center. Your response by May 15, 1995 is requested.

If you need any clarification, please contact Mike Kennedy, the Army Team Analyst.

I appreciate your assistance and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

Attachment
EB/mk

Comparison of Selected Installation Assessment Data
Charles Kelly Support Center

Input Data	Army	Community
Reserve Training Days	0	>40,000
Percent of Permanent Facilities	0	99
Average Age of Facilities	37	34
Administrative Facilities (sf)	42,000	98,000
Maintenance Facilities (sf)	59,000	66,500
Supply/Storage Facilities (sf)	2,000	93,000
Buildable Acres	36	47

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-1

FROM: BROWN, ED	TO: JONES, MICHAEL G.
TITLE: ARMY TEAM LEADER	TITLE: DIRECTOR
ORGANIZATION: DBCRC	ORGANIZATION: THE ARMY BASING STUDY
INSTALLATION (s) DISCUSSED: DETROIT ARMY TANK PLANT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

PLEASE COMMENT ON ISSUES RAISED BY SEN LEVIN DURING BASE VISIT.

Due Date:	Routing Date: 950426	Date Originated: 950426	Mail Date: 950426

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
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MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, D.C. 20310-0200

Please refer to this number when responding 950426-7

Dear Colonel Jones:

Request your comment on the following issues raised by Senator Levin during the base visit to Detroit Army Tank Plant:

1. The recommendation to close Detroit Army Tank Plant does not recognize the requirement for military construction or movement of equipment to gaining installations. There is some concern at the PEO that shifting the workload to Lima Tank Plant will require equipment movement. It is understood that an ongoing review will be available in early May. Request you provide this review with your comments.

2. Senator Levin states that Detroit produces gun mounts cheaper and with better quality than Rock Island Arsenal. There are existing and ongoing studies by the PEO that address this issue. Request you provide these studies with your comments.

Please provide your responses no later than 26 May 1995. Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

EAB/rmm

DEPARTMENT OF THE ARMY
OFFICE OF THE CHIEF OF STAFF
200 ARMY PENTAGON
WASHINGTON DC 20310-0200

REPLY TO
ATTENTION OF

June 5, 1995

Mr. Edward A. Brown III
Army Team Leader
Defense Base Closure and
Realignment Commission
1700 North Moore Street
Suite 1425
Arlington, VA 22209

Please refer to this number
when responding 950426-7R1

Dear Mr. Brown:

The attached response is being provided to your request 950426-7, dated April 26, 1995, and responds to questions from Senator Levin during the Detroit Army Tank Plant visit.

Point of Contact for this action is Mr. Ron Hamner, (703) 693-0077.

MICHAEL G. JONES
COL, GS
Director, TABS

Attachment

Printed on Recycled Paper

DETROIT ARMY TANK PLANT
A Tenant Activity of the Detroit Arsenal
Questions from
SENATOR LEVIN

Q. The recommendation to close Detroit Army Tank Plant does not recognize the requirement for military construction or movement of equipment to gaining installations. There is some concern at the PEO that shifting the workload to Lima Tank Plant will require equipment movement. It is understood that an ongoing review will be available in early May. Request you provide this review with your comments.

The attached response from the United States Army Tank-Automotive and Armaments Command was provided as their analysis. Rather than address specifically the movement of equipment and possible construction at Lima Army Tank Plant, a general observation (speculation) was made. The data provided is not supportable.

The topic "Logistics" attempts to portray a cost of $41 million that does not address a specific piece of equipment or a specific location for transfer. The topic "Construction" only addresses what the Army considers as "discretionary" and relates to the selling/transfer of the actual tank plant building. Again, these costs are not recognized as being BRAC related.

Q. Senator Levin states that Detroit produces gun mounts cheaper and with better quality than Rock Island Arsenal. There are existing and ongoing studies by the PEO that address this issue. Request you provide these studies with your comments.

The study recently provide on costs of gun mount productions is a projected comparison of cost of "future" procurements and a combination of "what if" options. That survey does not address a specific certifiable cost comparison between Rock Island and Detroit. However, Army Audit Agency has certified the cost for a single gun mount produced at Rock Island as being $39,483 and the Army Materiel Command has provided an estimated cost of $53,000 for the same gun mount produced at Detroit. The Detroit provided survey would tend to support the cost of $53,000 with their "projected" cost of $53,100 for a 50-50 split of the procurement and a $53.200 cost if Detroit produces all gun mounts. Army has asked for an explanation as to an "increase" in cost when all are done at Detroit verse doing only 50%.

The quality of gun mount production between the Detroit Tank Plant and the Rock Island Arsenal is equal. Both facilities must meet rigid standards of production as specified in contracts.

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
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S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, D.C. 20310-0200

Please refer to this number when responding 950426-7

Dear Colonel Jones:

Request your comment on the following issues raised by Senator Levin during the base visit to Detroit Army Tank Plant:

1. The recommendation to close Detroit Army Tank Plant does not recognize the requirement for military construction or movement of equipment to gaining installations. There is some concern at the PEO that shifting the workload to Lima Tank Plant will require equipment movement. It is understood that an ongoing review will be available in early May. Request you provide this review with your comments.

2. Senator Levin states that Detroit produces gun mounts cheaper and with better quality than Rock Island Arsenal. There are existing and ongoing studies by the PEO that address this issue. Request you provide these studies with your comments.

Please provide your responses no later than 26 May 1995. Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

EAB/rmm

DEPARTMENT OF THE ARMY
UNITED STATES ARMY TANK-AUTOMOTIVE AND ARMAMENTS COMMAND
WARREN, MICHIGAN 48397-5000

REPLY TO ATTENTION OF

AMSTA-RM-B

26 MAY 1995

MEMORANDUM THRU COMMANDER, U.S. Army Materiel Command, ATTN: AMCSO, Mr. Daryl Powell, 5001 Eisenhower Avenue, Alexandria, VA 22333-0001

FOR COMMANDER, U.S. Army Materiel Command, ATTN: DACS-TABS, Mr. Ron Hamner, 5001 Eisenhower Avenue, Alexandria, VA 22333-0001

SUBJECT: BRAC 95 - Estimated Costs for Closure of Detroit Arsenal Tank Plant

1. Estimated costs for closure of the Detroit Arsenal Tank Plant (DATP) are as follows:

Personnel - $2.8M for movement and termination of both General Dynamics Land Systems (GDLS) and Defense Contract Management Command (DCMC) people.

Logistics - $41M for movement of equipment to GDLS direction and elsewhere on the Detroit Arsenal.

Construction - $5.2M for construction of a new utilities switch house, movement of the telephone switch and a small warehouse. Fencing also required to isolate remaining Detroit Arsenal buildings.

Environmental - $41M for studies and remedial action on known "hot" spots.

Total - $90M

2. I re-emphasize that these are preliminary estimates. Final estimates cannot be determined until mid-June and will be a part of our Implementation Plan.

FOR THE COMMANDER:

D. R. Newberry

D. R. NEWBERRY
Acting Deputy
to the Commander

CF: AMSTA-AQ

DEPARTMENT OF THE ARMY
UNITED STATES ARMY TANK-AUTOMOTIVE AND ARMAMENTS COMMAND
WARREN, MICHIGAN 48397-5000

REPLY TO
ATTENTION OF

AMSTA-AQ-C (715) 31 MAY 1995

MEMORANDUM FOR Army Basing Study, Pentagon, ATTN: DACS-TAB (Mr. Ron Hammer), 200 Army Pentagon, Washington, DC 20310-0200

SUBJECT: Abrams Gun Mount Cost Comparison

1. The original Gun Mount Cost Comparison was completed in Dec 93. The result was support for continuance of the 50/50 workload split, encl 1. A basic sensitivity analysis revealed that if more than 50% of the projected workload was achieved, Rock Island Arsenal (RIA) would be the lowest cost producer, but at 50% or lower of projected workload being achieved, General Dynamics Land Systems (GDLS) would become the lowest cost producer. The Army recommendation of continued 50/50 split was accepted.

2. Subsequently, in the May/Jun 94 timeframe, Department of Defense/Department of Army (DoD/DA) requested the workload allocation be reassessed with a goal of operating only one facility. This revised analysis considered two new factors:

a. Unabsorbed overhead

b. Single versus dual facility operating cost

In addition, the M1A2 Upgrade Program quantity was reduced from 120 to 70 per year.

3. Based on the results of both cost comparison and the sensitivity of the results to projected workload, accuracy of the cost estimates, uncertainty associated with several variables and the political climate, the CG TACOM, PEO, ASM and the PM, Abrams agreed that the program's best interest would be served by continuing the 50/50 split.

4. The point of contact for this action is Mr. Prince Young, Jr., DSN 786-7163 or commercial (810) 574-7163.

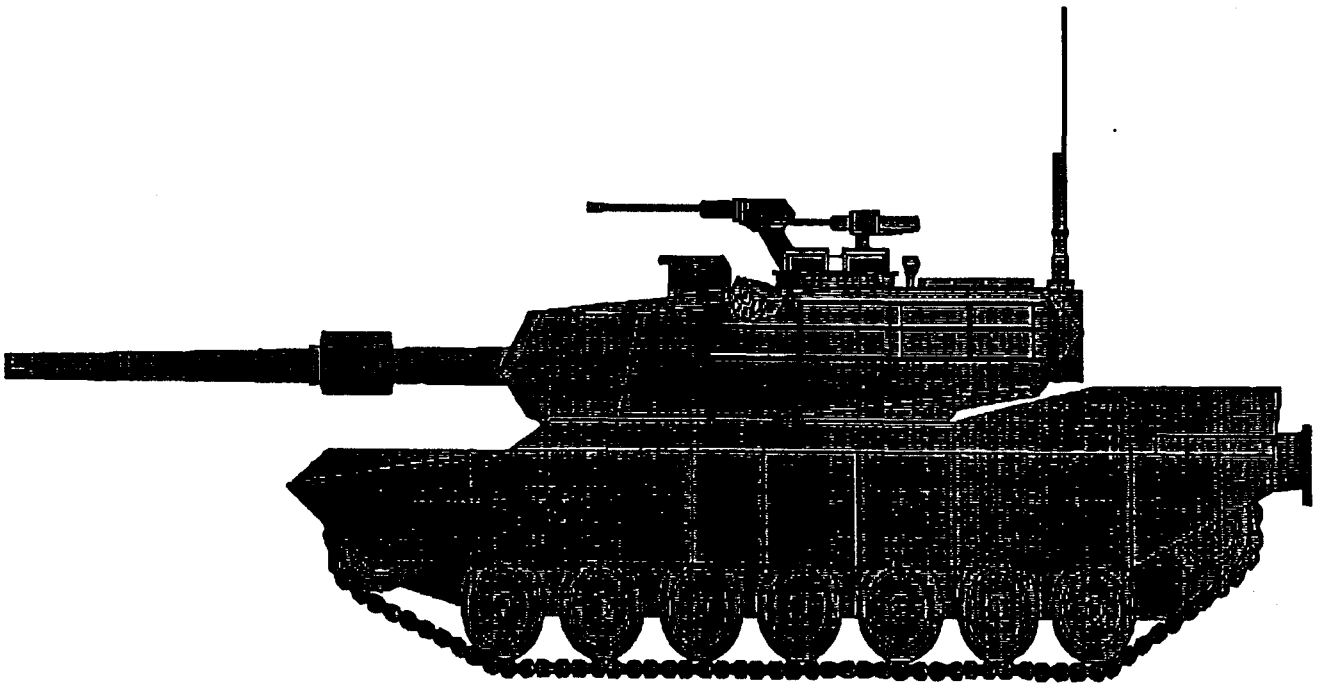
Encl

DANIEL G. MEHREY
Director of Acquisition Center

AMSTA-AQ-C
SUBJECT: Abrams Gun Mount Cost Comparison

CF:
Director for Armament and Chemical Acquisition and Logistics Activity, Rock Island, IL 61299-6000
Commander, Industrial Operations Command, Rock Island, IL 61299-6000

ABRAMS 120MM GUN MOUNT COST COMPARISON



U.S. ARMY TANK-AUTOMOTIVE COMMAND
PRODUCTION MANAGEMENT DIVISION

14 SEP 94

COMPETITION SENSITIVE

ABRAMS 120MM GUN MOUNT COST COMPARISON

PURPOSE

TO PROVIDE RESULT OF UPDATED 120MM GUN MOUNT COST COMPARISON

ABRAMS 120MM GUN MOUNT COST COMPARISON

BACKGROUND

- MEMORANDUM, TACOM, 7 DECEMBER 1993 M1 TANK UPGRADE - PRODUCTION OF 120MM GUN MOUNTS
- MEMORANDUM, HQAMC, 12 JULY 1994, TANK GUN MOUNT PRODUCTION
- MEMORANDUM, TACOM, 4 AUGUST 1994, TANK GUN MOUNT PRODUCTION

ABRAMS 120 MM GUN MOUNTS COST COMPARISON

GUIDANCE

- DA/AMC
  - REVIEW DECISION REGARDING ALLOCATION OF GUN MOUNT PRODUCTION
  - UTILIZE POM BUDGET/SIGNED FMS CASE AS VALID WORKLOAD
  - PRICE ADVANTAGE OF TWO SOURCES DIMINISHING
  - ANALYZE THREE SCENARIOS
    - 50/50 SPLIT BETWEEN RIA AND DATP
    - TRANSFER GUN MOUNT FROM RIA TO DATP
    - RETAIN COMPONENT MACHINING AT DATP, TRANSFER GUN MOUNT TO RIA

ABRAMS 120MM GUN MOUNT COST COMPARISON

TACOM CG GUIDANCE

- REVISIT ALL AREAS OF THE STUDY
- RESOLVE DIFFERENCES BETWEEN IOC & TACOM ON RIA
- PERFORM A SENSITIVITY ANALYSIS TO THE STUDY BASELINE
  - GDLS RATE OF 120/YR UPGRADE
  - RIA PROJECTED BUSINESS PLAN

ABRAMS 120MM GUN MOUNT COST COMPARISON

FACTS

- CURRENT GUN MOUNT REQUIREMENTS ALLOCATED 50/50 EXCEPT EGYPT WHICH IS 100% ROCK ISLAND ARSENAL (THROUGH CY95)
- GUN MOUNTS REPRESENT 30% OF TOTAL DATP WORKLOAD IN CY95
- RIA GUN MOUNTS WORKLOAD REPRESENTATION
  - RIA PROJECTED TOTAL - 2%
  - RIA VALIDATED TOTAL - 4%
- CAPACITY AT EITHER DATP OR RIA CAN SATISFY CURRENT CONTINGENCY REQUIREMENTS

COMPETITION SENSITIVE

ABRAMS 120MM GUN MOUNT COST COMPARISON

GROUND RULES

- GUN MOUNT PRODUCTION REQUIREMENT AT 70 PER YEAR STARTING AT FY96
- ALL COSTS ARE IN FISCAL YEAR 94 CONSTANT DOLLARS
- TOTAL COST TO GOVERNMENT TO BE ANALYZED
- ARMY "OUT OF POCKET COST" REG NOT APPLICABLE
- DATP WILL REMAIN ACTIVE
- INACTIVE EQUIPMENT WILL BE EXCESSED
- CANNON PROOF FIRING & ACCEPTANCE COST EXCLUDED

ABRAMS 120MM GUN MOUNT COST COMPARISON

ASSUMPTIONS

- BUSINESS BASE PROJECTIONS STRAIGHTLINED FROM LAST VALIDATED WORKLOAD
- MAINTAIN CONSISTENCY BETWEEN ORIGINAL BASELINE AND UPDATED COSTS
- NO BREAK IN ABRAMS 120MM GUN MOUNT PRODUCTION
- THIS IS NOT A PRICE PROPOSAL ANALYSIS

ABRAMS 120MM GUN MOUNTS COST COMPARISON

CURRENT SITUATION

	LAST DELIVERY GDLS	LAST DELIVERY RIA
•50/50 SPLIT - RIA & GDLS		
••KSA (SAUDI ARABIA)	FEB 94	JUN 93
••KUWAIT	JUN 95	AUG 95
••PHASE I UPGRADE	OCT 95*	SEP 94*
•100% TO RIA - EGYPT	N/A	MAY 94

*NOTE: BASED UPON 120 UPGRADES/YR NOT 70 UPGRADES/YR

COMPETITION SENSITIVE

ABRAMS 120MM GUN MOUNT COST COMPARISON

ALTERNATIVES

ALTERNATIVE 1: DATP/RIA 50/50 SPLIT OF GUN MOUNT PRODUCTION (35/YR GDLS) (35/YR RIA)

ALTERNATIVE 2: DATP PRODUCES 100% OF GUN MOUNTS (70/YR GDLS)

ALTERNATIVE 3: RIA PRODUCES 100% OF GUN MOUNTS (70/YR RIA)

ABRAMS 120MM GUN MOUNTS COST COMPARISON

WORK BREAKDOWN STRUCTURE

RECURRING MANUFACTURING COST

11.0 GUN MOUNT MFG
7.0 MAINTENANCE CARETAKER
8.0 OVERHEAD ADJUSTMENTS

NON RECURRING MANUFACTURING COST

1.0 FACILITY
2.0 EQUIPMENT
3.0 ENVIRONMENTAL
4.0 HUMAN RESOURCES
5.0 MATERIAL
6.0 PROGRAM MANAGEMENT

ABRAMS 120MM GUN MOUNT COST COMPARISON

REVISIONS TO RIA COST

- ACCEPTED USE OF $16.7M IN UNDERUTILIZED CAPACITY FUNDED YEARLY BY DBOF
- INCREASED VERIFIABLE BUSINESS BASE 84 WORKYEARS
- ADDED HMMWV WELDING PROGRAM 73 WORK YEARS
- NEW MANUFACTURING COST METHODOLOGY UTILIZED
- USED REDUCED SET UP HOURS - 1511 TO 427 HOURS

COMPETITION SENSITIVE

ABRAMS 120MM GUN MOUNTS COST COMPARISON

RIA BUSINESS BASE

ANNUAL WORKYEARS

	FY94	FY95	FY96	FY97	FY98	FY99	FY00
PROJECTED	424	424	401	351	361	331	340
VERIFIABLE	424	424	329	231	208	162	159
HMMWV WELDING		23	29	28	16		
BASELINE	424	447	358	259	224	162	159
DIFFERENCE	0	(23)	43	92	137	169	181

( ) INCREASED WORKLOAD

622 WORKYEARS

COMPETITION SENSITIVE

ABRAMS 120MM GUN MOUNTS COST COMPARISON

RIA
WORKYEAR DIFFERENCE FACTORS
(FY95-00)

•UNSIGNED FMS CASES	-	253 WORKYEARS
AGS FMS		158
M109A5 FMS		95
•NOT IN POM BUDGET	-	74 WORKYEARS
FAPP		29
LTWT 155MM HOWITZER		45

NOTE: ADDED 73 WORKYEARS FOR HMMWV WELDING

COMPETITION SENSITIVE

ABRAMS 120MM GUN MOUNTS COST COMPARISON

RIA
WORKYEAR DIFFERENCE FACTORS
(FY95-00)

- ADJUSTED WORKLOAD (REDUCTIONS) - 368 WORKYEARS

SPARES/FCIM - 99
(FY95 BASELINE - 23 WORKYEARS)

PROTOTYPE - 106
(FY95 BASELINE - 18 WORKYEARS)

SURFACE TREAT - 54
(WORKLOAD - ADJUSTED TO VERIFIABLE TOTAL)

MISC CUSTOMERS - 109
(FY95 BASELINE - 37 WORKYEARS)

COMPETITION SENSITIVE

ABRAMS 120MM GUN MOUNTS COST COMPARISON

REVISION TO GDLS COST

- UTILIZED 11 AUG 94 FORWARD PRICING RATES/FACTORS

ABRAMS 120MM GUN MOUNTS COST COMPARISON

GDLS BUSINESS BASE

VEHICLES/YEAR

	FY94	FY95	FY96	FY97	FY98	FY99	FY00
PROJECTED	351	168	168	168	168	168	168
VERIFIED	351	118	118	118	118	118	118
DIFFERENCE*		50	50	50	50	50	50

300 VEHICLES

*DIFFERENCE BASED ON POM BUDGET REDUCTION FROM 120 TO 70 M1A1 UPGRADES PER YEAR
USMC NOT INCLUDED

COMPETITION SENSITIVE

ABRAMS 120 MM GUN MOUNTS COST COMPARISON

GUN MOUNT UNIT COST MATRIX

COST ELEMENT	RIA	GDLS
DIRECT MATERIAL	X	X
DIRECT LABOR	X	X
TOTAL OVERHEAD	X	X
BURDEN *	X	X
COST OF MONEY		X
PROFIT		X

*EQUIVALENT TO RIA DBOF ORDNANCE COST

ABRAMS 120 MM GUN MOUNTS COST COMPARISON

ALTERNATIVE 1 - COST (FY94C$ IN MILLIONS)

ALTERNATIVE 1: 50 - 50 SPLIT

	FY96	FY97	FY98	FY99	FY00 TO FY03	TOTAL
RIA RECURRING MFG	1.42	1.54	1.61	1.85	7.49	13.91
GDLS RECURRING MFG	1.98	1.98	1.98	1.98	7.92	15.84
TOTAL	3.40	3.52	3.59	3.83	15.41	29.75

COMPETITION SENSITIVE

ABRAMS 120 MM GUN MOUNTS COST COMPARISON

ALTERNATIVE 2 - COST (FY94C$ IN MILLIONS)

ALTERNATIVE 2: GDLS PRODUCES 100%

	FY96	FY97	FY98	FY99	FY00 TO FY03	TOTAL
RIA						
EQUIPMENT	0.27					0.27
HUMAN RESOURCES	0.48					0.48
GDLS						
RECURRING MFG	3.63	3.63	3.63	3.63	14.52	29.04
TOTAL	4.38	3.63	3.63	3.63	14.52	29.79

COMPETITION SENSITIVE

	OTAL
	0.03
	5.77
	0.18
	0.41
	0.04
	0.15
	0.01
	0.20
	.36
	1.15

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-8

FROM: BABBITT, GEORGE T.	TO: DIXON
TITLE: PRINCIPAL DEPUTY DIRECTOR	TITLE: CHAIRMAN
ORGANIZATION: DLA	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: DEFENSE DEPOT, OGDEN	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER		X	
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

WOULD LIKE TO PROVIDE BRIEFING TO DBCRC REGARDING THE 1993 KPMG PEAT MARWICK STUDY BECAUSE OF CONCERNS RAISED BY THE OGDEN COMMUNITY.

* HANDLED BY PHONE *

Due Date:	Routing Date: 950426	Date Originated: 950425	Mail Date:

DEFENSE LOGISTICS AGENCY
HEADQUARTERS
CAMERON STATION
ALEXANDRIA, VIRGINIA 22304-6100

IN REPLY REFER TO CAAJ(BRAC)

26 APR 1995

Honorable Alan J. Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Please refer to this number when responding 950426-8

Dear Mr. Chairman:

We recently provided you a letter elaborating on our position concerning the Ogden community contention that a 1993 KPMG Peat Marwick study identified the Defense Distribution Depot Ogden as the "most efficient depot" in the Defense Logistics Agency. Since this issue was addressed again by the community at the hearings in New Mexico on 20 April 1995, we believe it would be appropriate to brief the Commission on additional details associated with the noted study.

Please have your staff contact Ms. McManamay, DLA BRAC Team Chief, 274-7146, to set up a time and location for the briefing. We believe it would be appropriate to invite Utah Congressman James V. Hansen to this briefing.

Sincerely,

George T. Babbitt

GEORGE T. BABBITT
Major General, USAF
Principal Deputy Director

DEFENSE LOGISTICS AGENCY
HEADQUARTERS
CAMERON STATION
ALEXANDRIA, VIRGINIA 22304-6100

IN REPLY REFER TO CAAJ(BRAC)

Honorable Alan J. Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

950426-8

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Sincerely,

George T. Babbitt

GEORGE T. BABBITT
Major General, USAF
Principal Deputy Director

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-9

FROM: BABBITT, GEORGE T.	TO: DIXON
TITLE: PRINCIPAL DEP. DIRECTOR	TITLE: CHAIRMAN
ORGANIZATION: DLA	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: RED RIVER DISTRIBUTION DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

STATING RED RIVER DISTRIBUTION DEPOT WAS NOT CHOSEN FOR CLOSURE STRICTLY BECAUSE RED RIVER ARMY DEPOT WAS RECOMMENDED FOR CLOSURE.

Due Date:	Routing Date: 950426	Date Originated: 950405	Mail Date:

DEFENSE LOGISTICS AGENCY
HEADQUARTERS
CAMERON STATION
ALEXANDRIA, VIRGINIA 22304-6100

IN REPLY REFER TO CAAJ (BRAC)

5 APR 1995

Please refer to this number when responding 950426-9

Honorable Alan Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Mr. Chairman:

I would like to clarify a matter that has come to my attention, concerning a DLA BRAC recommendation. In a recent Texarkana Gazette news article, U.S. Representative Jim Chapman, D-Texas, has raised an issue regarding the closure of Defense Distribution Depot Red River, Texas (DDRT). In the article, Representative Chapman was quoted as saying that the only reason DLA is closing DDRT is ". . . because the Army decided to shut down the maintenance shop. It is such unbelievably flawed logic. It's incredible."

I agree that the decision to close DDRT is based in part on its collocation with the Army maintenance depot. However, please be assured that DDRT was not chosen for closure strictly as a follow-on to the Army recommendation. Our current capacity far exceeds our requirements and our projected capacity has been carefully sized to match a significantly reduced requirement for the year 2001. Production and physical space requirements can be met by fully utilizing the capacities of the other depots remaining in the system. All of these factors were considered in projecting our future storage space requirements and were paramount in making our 95 BRAC recommendations.

I hope that this explanation clears up any confusion that may arise regarding the DLA recommendations. Please let me know if you have any concerns regarding the recommended closure of DDRT.

Sincerely,

George T. Babbitt

GEORGE T. BABBITT
Major General, USAF
Principal Deputy Director

DEFENSE LOGISTICS AGENCY
HEADQUARTERS
CAMERON STATION
ALEXANDRIA, VIRGINIA 22304-6100

IN REPLY REFER TO CAAJ (BRAC)

5 APR 1995

Honorable Alan Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Please refer to this number when responding 950426-9

Dear Mr. Chairman:

I would like to clarify a matter that has come to my attention, concerning a DLA BRAC recommendation. In a recent Texarkana Gazette news article, U.S. Representative Jim Chapman, D-Texas, has raised an issue regarding the closure of Defense Distribution Depot Red River, Texas (DDRT). In the article, Representative Chapman was quoted as saying that the only reason DLA is closing DDRT is ". . . because the Army decided to shut down the maintenance shop. It is such unbelievably flawed logic. It's incredible."

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Sincerely,

George T. Babbitt

GEORGE T. BABBITT
Major General, USAF
Principal Deputy Director

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-10

FROM: LUGAR, RICHARD G.	TO: DIXON
TITLE: SENATOR (IN)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: NAWC, INDIANAPOLIS	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
DIR./INFORMATION SERVICES				BRIAN KERNS	✓		

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING DBCRC EXAMINE THE MILITARY VALUE AND FACILITY CLOSURE COST DATA USED BY THE DOD IN DETERMINING THE 1995 LIST REGARDING NAWC, INDIANAPOLIS.

Due Date: 950428	Routing Date: 950426	Date Originated: 950425	Mail Date:

RICHARD G. LUGAR
INDIANA

306 HART SENATE OFFICE BUILDING
WASHINGTON, DC 20510
202-224-4814

United States Senate

WASHINGTON, DC 20510-1401

COMMITTEES:
AGRICULTURE, NUTRITION, AND FORESTRY
CHAIRMAN
FOREIGN RELATIONS
SELECT COMMITTEE
ON INTELLIGENCE

Please refer to this number
when responding 950426-10

April 25, 1995

The Honorable Alan J. Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street
Suite 1425
Arlington, Virginia 22209

Dear Senator Dixon:

We are writing to request the Commission's consideration of an analysis prepared by the City of Indianapolis relating to military value and facility closure cost data used by the Department of Defense (DoD) in determining the 1995 Base Closure List. The Naval Air Warfare Center (NAWC), Indianapolis, and Naval Surface Weapons Center (NSWC), Crane Division, Louisville, are slated for closure as part of the 1995 Base Closure List.

The City of Indianapolis NAWC Task Force's analysis raises several concerns over the Navy's assumptions about Military Value Assessments and application of Cost of Base Realignment Action models to NAWC - Indianapolis. This analysis was submitted to the General Accounting Office (GAO) and included as part of Indianapolis Mayor Steve Goldsmith's testimony before the Commission's regional hearing in Chicago on April 12.

GAO's recent analysis of DoD's 1995 closure process (GAO/NSIAD-95-133, April, 1995) recommends the Base Closure Commission to, *"thoroughly examine the basis for exclusions to the cost and savings data associated with closure and realignment scenarios such as NSWC Louisville, NAWC Indianapolis, and NAWC Lakehurst in the technical centers subcategory..."*

As the Base Closure and Realignment Commission continues its work to evaluate DoD's 1995 closure recommendations, we hope consideration will be given to these important issues.

Sincerely,

Richard G. Lugar
United States Senator

Dan Coats
United States Senator

RICHARD G. LUGAR
INDIANA

306 HART SENATE OFFICE BUILDING
WASHINGTON, DC 20510
202-224-4814

United States Senate

WASHINGTON, DC 20510-1401

COMMITTEES:
AGRICULTURE, NUTRITION, AND FORESTRY
CHAIRMAN
FOREIGN RELATIONS
SELECT COMMITTEE
ON INTELLIGENCE

Please refer to this number
when responding 950426-10

April 25, 1995

The Honorable Alan J. Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street
Suite 1425
Arlington, Virginia 22209

Dear Senator Dixon:

We are writing to request the Commission's consideration of an analysis prepared by the City of Indianapolis relating to military value and facility closure cost data used by the Department of Defense (DoD) in determining the 1995 Base Closure List. The Naval Air Warfare Center (NAWC), Indianapolis, and Naval Surface Weapons Center (NSWC), Crane Division, Louisville, are slated for closure as part of the 1995 Base Closure List.

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PRINTED ON RECYCLED PAPER

As the Base Closure and Realignment Commission continues its work to evaluate DoD's 1995 closure recommendations, we hope consideration will be given to these important issues.

Sincerely,

Richard G. Lugar
United States Senator

Dan Coats
United States Senator

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding 950426-1021

May 16, 1995

The Honorable Richard Lugar
United States Senate
Washington, D.C. 20510

Dear Dick:

Thank you for your request that the Commission consider an analysis prepared by the City of Indianapolis relating to the military value and facility cost closure data used by the Department of Defense in making their 1995 recommendation for closure of the Naval Air Warfare Center, Indianapolis. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the information will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation concerning the Naval Air Warfare Center, Indianapolis.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

950426-10R1

May 16, 1995

The Honorable Dan Coats
United States Senate
Washington, D.C. 20510

Dear Dan:

Thank you for your request that the Commission consider an analysis prepared by the City of Indianapolis relating to the military value and facility cost closure data used by the Department of Defense in making their 1995 recommendation for closure of the Naval Air Warfare Center, Indianapolis. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the information will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation concerning the Naval Air Warfare Center, Indianapolis.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-11

FROM: LEIFER, JOEL	TO: LYLES, DAVID
TITLE:	TITLE: STAFF DIRECTOR
ORGANIZATION: SHOCK & VIBRATION INFO. ANALCEN.	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR		✓		COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A			
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
✓	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING DAVID LYLES ADDRESS THE OPENING SESSION OF THE SHOCK & VIBRATION SYMPOSIUM ON OCTOBER 31.

Due Date: 950503	Routing Date: 950426	Date Originated: 950420	Mail Date:

SHOCK & VIBRATION
INFORMATION ANALYSIS CENTER

2231 CRYSTAL DRIVE • SUITE 711 • ARLINGTON, VIRGINIA 22202

TELEPHONE (703) 412-7712 or 7958
FAX (703) 412-7500

Com
4 M

20 April 1995

Mr. David Lyles, Staff Director
Defense Base Closure and Realignment Commission
1700 North Moore St. Suite 1425
Arlington, VA 22209

Please refer to this number when responding 950426-11

Dear Mr. Lyles,

The Shock & Vibration Symposium, an annual conference serving the structural dynamics community, will be held in Biloxi, MS at the Grand Casino Biloxi Hotel in 1995. The USAE Waterways Experiment Station, poc Dr. Charles Robert Welch, is the hosting organization. On behalf of the Program Committee, the Shock & Vibration Information Analysis Center would be pleased to have you address the opening session on Tuesday morning, 31 October. I understand from a conversation with a member of your staff, Col. Frank Cirrillo, that the BRAC is scheduled to complete its work before this date, however, the Program Committee believes a presentation from an insider on the process and your thoughts on the future would provide a valuable service to the members of this community.

Dr. Robert W. Whalin, the Director of the USAE Waterways Experiment Station, has been invited to deliver the keynote address. Our other invited speaker is Dr. David Ewins from the Imperial College of Science, Technology and Medicine, London who will speak on "Promoting Best Practice in S&V Testing: The Dynamic Testing Agency (DTA)." The morning session will conclude with a presentation by myself on the Shock & Vibration Information Analysis Center.

The Shock and Vibration Information Analysis Center (SAVIAC) is operated by Booz, Allen & Hamilton Inc. for the Department of Defense. Our subscribers are technical government agencies (DoD, DoE, NASA, etc.) and their contractors involved in research and development activities in the area of structural dynamics. We publish a monthly newsletter in addition to organizing the symposium. The 66th S&V Symposium will be held at the Grand Casino Biloxi Hotel in Biloxi, MS, from 30 October to 3 November. The opening session will be on Tuesday morning, 31 October. If you have any questions, please contact me at (703) 412 7774 or by e-mail at leifer@saviac.usae.bah.com.

Sincerely,

Joel Leifer

Joel Leifer

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number 950426-11R1

May 1, 1995

Mr. Joel Leifer
Shock & Vibration Information Analysis Center
2231 Crystal Drive
Suite 711
Arlington, Virginia 22202

Dear Mr. Leifer:

Thanks so much for your kind invitation to speak at the opening session of the Shock & Vibration Symposium on Tuesday morning, October 31st. I appreciate your thinking of me.

Unfortunately, I am unable to be in Biloxi, Mississippi on that date and therefore must regret your invitation.

Best wishes to you and all the attendees at the Shock & Vibration Symposium, and please feel free to call on me whenever you believe I may be of assistance.

Sincerely,

David S. Lyles
Staff Director

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

950426-11R2

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

September 28, 1995

Mr. Joel Leifer
Shock & Vibration Information Analysis Center
2231 Crystal Drive, Suite 711
Arlington, VA 22202

Dear Mr. Leifer:

Thank you for your invitation to the Base Closure and Realignment Commission to address the Shock & Vibration Symposium at Biloxi, Mississippi on October 31, 1995. Mr. Francis A. Cirillo, JR., P.E. will be available to make a presentation to your group on the history, process and results of the Defense Base Closure and Realignment Commission. Frank is the Air Force Team Leader on the staff and has been with the Commission for the 1993 and 1995 closure rounds. I have attached a short biography on Frank for your use.

As you might know, the Commission provided its final report to the President of the United States on July 1, 1995. Given the subsequent actions by the President and the Congress, the report becomes law no later than September 28, 1995. The Commission dissolves no later than December 31, 1995. In that regard, I understand that your organization will be able to support the travel to the symposium. If you can confirm that to be the case, we will arrange Mr. Cirillo's travel through the Department of Defense and obtain your reimbursement upon completion of the travel.

Mr. Cirillo will prepare his presentation in Power Point graphics and will be prepared to use either LCD/computer or overhead format depending on what you have available. He will bring a hard copy original of the slides in case you wish to provide copies to attendees.

Sincerely,

David S. Lyles
Staff Director

FRANCIS A. CIRILLO, JR., P.E.

Francis A. Cirillo, Jr. is the Air Force Team Leader on the Defense Base Closure and Realignment Commission. Mr. Cirillo retired from the Air Force in 1992 as a colonel. His last assignment on active duty was as the Director of Programs for Civil Engineering, Headquarters Pacific Air Forces, Hickam Air Force Base, Hawaii.

Mr. Cirillo received a Bachelor of Science degree in Civil Engineering from the University of Maryland and a Master of Science degree in Environmental Engineering from San Jose State College. He enlisted in the Air Force in May, 1966 and later that year was commissioned through the Officer Training School. He is a registered Professional Engineer in Illinois. His military career included numerous Hq USAF, major headquarters and base level assignments in civil and environmental engineering management, engineering resource programming and financial allocation to include management of all major engineering programming factors related to mission basing decisions in the Pacific Region. In addition, Mr. Cirillo was the installation engineer at McClellan AFB, California and Shemya AFB, Alaska and the commander of the 823d RED HORSE Civil Engineering Squadron, a combat engineering unit at Hurlburt Field, Florida. He has been with the Defense Base Closure and Realignment Commission since October, 1992.

Mr. Cirillo is married to the former Janice W. Walstad. They have two children. Mr. Cirillo is a member of the National Society of Professional Engineers and The Society of American Military Engineers.

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-12

FROM: CIRILLO, FRANK	TO: BLUME, JAY
TITLE: AF TEAM LEADER	TITLE: SPECIAL ASST
ORGANIZATION: DBCRC	ORGANIZATION: HEADQUARTERS USAF
INSTALLATION (s) DISCUSSED: KIRTLAND AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING INFO FROM NEW MEXICO COMMUNITY AND REQUESTING WRITTEN COMMENTS.
1) BRIEFING BOOK PROVIDED AT REGIONAL HEARING
2) MORE DETAILED BOOK.

Due Date:	Routing Date: 950426	Date Originated: 950425	Mail Date: 950426

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 25, 1995

Major General Jay Blume (ATTN: Lt. Col. Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Please refer to this number when responding 950426-12

Dear General Blume:

On April 20, 1995, the Kirtland Air Force Base community briefed the Commission on its concerns regarding the DoD recommendation to realign Kirtland Air Force Base. Attachment one is a copy of the briefing. Also, the community has provided the Commission a book describing in greater detail its concerns. The book is at attachment two.

In order to assist the Commission in its review of this recommendation, we are requesting written comments on the two attached documents. We are especially interested in the Air Force's position on the community inputs concerning the costs to realign Kirtland Air Force Base and the recurring savings or costs associated with Kirtland after the proposed realignment. Both the Commission and the Community have noted that the Air Force has not considered potential increases in CHAMPUS costs. We request the Air Force estimate potential annual increase in CHAMPUS costs associated with the proposed Kirtland realignment. We would appreciate this information no later than May 15, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr.
Air Force Team Leader

DEPARTMENT OF THE AIR FORCE
HEADQUARTERS UNITED STATES AIR FORCE

17 MAY 1995

MEMORANDUM FOR DEFENSE BASE REALIGNMENT AND CLOSURE COMMISSION (Mr. Francis A. Cirillo, Jr.)

107

FROM: HQ USAF/RT

SUBJECT: Request for Comments on Kirtland AFB Community Presentation (DBCRC No. 950426-12, AF/RT No. 466)

This letter responds to your request of April 25, 1995, requesting comments on the presentation of the Kirtland AFB community regarding the recommended realignment. As you know, the Air Force has refined its cost and savings estimates, and has passed that information to you and the New Mexico delegation. As a result, this letter will not address the costs and savings issues. As we have previously indicated, we are examining some options that may be submitted to the Commission for your consideration. These options would address some of the operational, security, and cost issues raised by the community. As a reminder, the Air Force does not consider the costs of DOE in its analysis, in accordance with DoD policy. Although we have reviewed the estimates provided by DOE, we do not consider those appropriate for inclusion in COBRA.

Attachment 1 to this letter is a point-by-point discussion of the matters raised by the community in Appendix C to their submission. This addresses most of the specific issues concerning the questionnaire results for Kirtland AFB as raised by the community. In addition to those comments, this letter will address some more general issues.

Attachment 2 to this letter is a summary of the considerations behind the Air Force's decision not to include additional CHAMPUS costs associated with the realignment action and closure of the medical treatment facility. In summary, although there will be approximately $6 M in additional CHAMPUS costs, reductions in medical O&M expenses, not captured elsewhere in the COBRA analysis, actually creates a net savings in medical costs. The Air Force did not take these savings in COBRA. I should point out as well that, because federal law prohibits medical positions from being reduced in BRAC, those positions will be transferred to other medical treatment facilities with the effect of reducing CHAMPUS costs at those locations. As a result, the Air Force has not added CHAMPUS expenses to its COBRA analysis.

The grading for air quality, like the grading for all subelements, was based on the condition existing at the time the questionnaire was completed. Thus, the Criterion II grading for air quality subelements was accurate. Further, any changes to the growth budget for the air quality district in which Kirtland AFB is located which occurred subsequent to the Air Force analysis were not considered in the analysis. Instead, the analysis was based on the certified, current data as of the date on which the data was gathered. This is common to the evaluations of all areas, in that the data is gathered and evaluated as of a particular point in time.

The issue of the conformity analysis for air quality, and the determination that Kirtland AFB was not an appropriate receiver for a potential Los Angeles AFB closure scenario, bears more explanation. The decision to use an alternate receiver location for the Los Angeles AFB scenario is unrelated to the realignment recommendation. The alternative receiver provided a more attractive cost and savings scenario for the Los Angeles AFB closure, but the Secretary determined that the costs and savings did not warrant the action and that the loss of interconnectivity to southern California industry would be an unacceptable result of a Los Angeles AFB closure. Thus, there was no scenario under which Los Angeles AFB would actually have closed and moved to Kirtland AFB. As a result, the air quality issue was not related to the eventual recommendation to realign Kirtland AFB. That recommendation was based on the cost-effectiveness of downsizing a large base and reducing excess Air Force infrastructure.

The Air Force recognizes that there will be limited excess property available for civilian reuse under the proposed realignment. While this is unfortunate, it is a necessary result of the continued presence of significant DoD and other federal agency activities. This merely underscores the fact that, while the realignment will have an impact on local jobs, the resulting base will be a thriving and vital activity. Along these lines, the Air Force does not quarrel that the economic impact is serious but notes that the projected impact is 3.6 percent of the economic area's employment. This level is consistent with other actions approved by the Commissions in previous BRAC rounds.

The final issue that warrants comment is the observation that a change in facility condition code grading occurred during the process. During the review of the Kirtland AFB condition codes, the BCEG questioned their accuracy. Upon review, multiple errors in the reported condition of the facilities were corrected. Because of the number of errors, special review of this situation was made, including auditor participation. This review determined that the problem was limited to Kirtland AFB, and that the corrected data correctly reflected the condition of the facilities.

Overall, the Air Force recognizes the views of the community on many of these issues. Our current undertaking is to review our options to address the issues raised by the community and to ensure that the most cost effective options are explored. This information will be provided as soon as possible so that all appropriate considerations by the Commission can be made.

I trust this information will be helpful.

Jay D. Blume Jr.

JAY D. BLUME, Jr.
Major General, USAF
Special Assistant to the Chief of Staff
for Realignment and Transition

Attachments

Part 1

RT466

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 25, 1995

Major General Jay Blume (ATTN: Lt. Col. Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Please refer to this number when responding 950426-12

Dear General Blume:

On April 20, 1995, the Kirtland Air Force Base community briefed the Commission on its concerns regarding the DoD recommendation to realign Kirtland Air Force Base. Attachment one is a copy of the briefing. Also, the community has provided the Commission a book describing in greater detail its concerns. The book is at attachment two.

In order to assist the Commission in its review of this recommendation, we are requesting written comments on the two attached documents. We are especially interested in the Air Force's position on the community inputs concerning the costs to realign Kirtland Air Force Base and the recurring savings or costs associated with Kirtland after the proposed realignment. Both the Commission and the Community have noted that the Air Force has not considered potential increases in CHAMPUS costs. We request the Air Force estimate potential annual increase in CHAMPUS costs associated with the proposed Kirtland realignment. We would appreciate this information no later than May 15, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr.
Air Force Team Leader

Section 1.2 Questionnaire and Analysis (Appendix C)

Comments in Appendix C were made only where the community non-concurred with the Air Force's evaluation.

Page C2, Alternate Airfield - Criterion specifically called for a military airfield and the types of support provided at military installations. Proximity to any airfield was measured in the next criterion, Divert Airfield, which asked for either military or civilian airfields.

Page C2, Freezing Precipitation - The criterion uses days of freezing precipitation since it is possible to standardize this measurement Air Force wide. Suggested criterion by the local community would be a function of the base's current mission and would have different meanings for each base and type of aircraft

Page C3, Other Air Combat MOAs - Community rationale is correct, the closest range is 76NM away, however, since 76 NM lies in the yellow region (50 to 100NM) the assigned grade of yellow is correct.

Page C4, Geographic Location (Freezing Precipitation) - The criterion uses days of freezing precipitation since it is possible to standardize this measurement Air Force wide. Suggested criterion by the local community would be a function of the base's current mission and would have different meanings for each base and type of aircraft

Page C4, Airspace/Training Area Growth Potential - Based on professional experience and judgment, an existing proposal for expansion with a high likelihood of approval was required. Kirtland's rationale that there is currently few ranges in the western half of the state does not justify a green rating.

Page C4, Freezing Precipitation - The criterion uses days of freezing precipitation since it is possible to standardize this measurement Air Force wide. Suggested criterion by the local community would be a function of the base's current mission and would have different meanings for each base and type of aircraft

Page C4, Tanker Saturation - To determine tanker balance, the tanker demand was compared against the tankers based in the region. Areas where the demand and based numbers were within 4% are considered to be balanced. The US was divided into 6 regions for this analysis. Since the figures for the south-central region are equal (19%), all bases in the south-central US (CO, NM, TX, OK, AR, LA, and MO) were classified as balanced. The greatest imbalance (14%) is in the south-east US which includes MacDill AFB.

Page C5, Geographic Location (Freezing Precipitation) - The criterion uses days of freezing precipitation since it is possible to standardize this measurement Air Force wide. Suggested criterion by the local community would be a function of the base's current mission and would have different meanings for each base and type of aircraft

Page C6, Military Operating Areas/Bombing Ranges (Current and Future) - Although access to and restrictions on existing ranges was a component of these grades, the primary component on the professional judgment used in determining the grades was the whether or not the available ranges could support training for these missions.

Page C6 and C7, Runway/Taxiway for Fighter, Bomber, Tanker, and Airlift Missions - The Community's comments were reviewed by the pavement engineer at AFCESA and at Kirtland AFB. The communities comments are valid for fighter aircraft only using the new apron (apron D) which at 135,000 sq yds meets the fighter requirement of 75,600 sq yds. It does not meet the requirements for the remaining 3 missions. None of the other available aprons can structurally support any other aircraft. As a matter of standardization, aprons are considered as one category throughout the rating process at all bases.

Page C9, Interconnectivity - Analysis of Kirtland's Joint Cross-Service Group response resulted in 1 mission related interconnect between product and pervasive support functions at Phillips Laboratory. This was in the bottom quartile of the 14 activities which were analyzed.

Page C9, Special Support Infrastructure - Special Support Infrastructure examined any special requirements that would preclude the mission from being performed in another area. None of the Air Force labs posses this constraint, so all were rated Red.

Page C9, Facilities Condition: Building Aggregate - During the analysis process, concerns were raised over the condition codes at numerous bases, including Kirtland. AF/CE requested AFMC/CE review the process and reliability of the Kirtland data. AFMC/CE conducted an independent review, and concluded that although the capacities were correct, some condition codes were in error. The corrected data was used in the final analysis.

Page C9, Facilities Condition: Infrastructure - As the community states, the reported condition codes are not consistent with the responses concerning upgrades needed for runways and taxiways. Since the runways and taxiways have significant amounts of condition code 2 and 3 pavements, the conclusion that the runways and taxiways "Support Now" the various mission types is incorrect. This inconsistency has no effect on the grades for Runway/Taxiway for Fighter, Bomber, Tanker, and Airlift Missions, since they were already rated Red.

Page C9, Facilities Condition: Housing - Criterion grades within this section were computed internal to the specific subcategory. Therefore, Kirtland (1340 units needing renovation) was substantially higher then Wright-Patterson (Yellow with 862 units) and the 3 bases rated green (160, 218, and 0 for Brooks, Hanscom, and Los Angeles respectively).

Page C10, Existing Airspace, Military Operating Areas/Restricted Areas - Applicable MOAs and Restricted Airspace were evaluated by the Air Force Functional Expert from Combat Forces. Professional judgment and reference to the following questions in the questionnaire were used to determine Direct Input grades: I.2.3.B.1, I.2.3.B.2, I.2.3.B.3, I.2.3.B.4, I.2.3.B.5, I.2.3.B.6, I.2.3.B.7, I.2.3.B.8, and I.2.3.B.9

Page C10-11, Clear Zone, Accident Potential Zone(APZ) I, Accident Potential Zone II Compatibility - Criterion is based on the worst case value for any active runway. Any one of the three would be sufficient for a red rating. Air Force standards were used to ensure uniformity between the various installations. Additionally, it should be noted that Kirtland ranks 92nd and 97th of all 99 installations for which the Air Force collected data

in the percent of time with crosswinds below 15 and 25 knots respectively. Thus Kirtland is one of the most susceptible bases in the Air Force to using a cross wind runway.

Page C12-13, Clear Zone, Accident Potential Zone(APZ) I, Accident Potential Zone II Compatibility - Criterion is based on the worst case value for any active runway so potential closure of runway 17 would not change the evaluation. Although the aggregate grade for APZ I would change to a Yellow - if runway 17/35 is not considered, the overall future local community grade would remain Green -.

Page C14, Future Growth - To ensure uniformity and auditability, Air Force analysis used the best, certifiable data available during the analysis process which ended in February. Expectations of changes do not meet definitions of auditability and are not certifiable. Page C13, Attainment Status - To ensure uniformity and auditability, Air Force analysis used the best, certifiable data available during the analysis process which ended in February. Expectations of changes do not meet definitions of auditability and are not certifiable.

Page C14, Maximum on Ground - Community references the lack of MHE as an easily overcome obstacle. The other limiting factor for Maximum on Ground is load crews which is even easier to overcome. Criterion was used to evaluate mobility requirements as they arise now, not with prepositioning of equipment

Page C15, Cost and Manpower Implications - Community did not identify numbers and assumptions which they considered questionable so we are unable to reply.

Page C16, Affordable Off-base housing - Air Force wide analysis of responses to question VII.1.A.1 indicated a lack of consistency, so a more uniform measure based on the Air Force wide VHA survey was selected. Responses to question VII.1.A.1 were not used in the analysis and are considered unreliable.

Page C16, Suitable Off-base Housing - Air Force wide analysis of responses to question VII.1.A.1 indicated a lack of consistency, so a more uniform measure based on the Air Force wide VHA survey was selected. Responses to question VII.1.A.1 were not used in the analysis and are considered unreliable.

Page C17, Violent and Property Crime Rates - Air Force Analysis used the most current data available at the time. Data quoted by the base does not change the criterion grade

Page C18, Habitat - Resources are defined to include areas adjacent to the base while constraints was broadened to include future constraints. Under these definitions, Kirtland is Red.

SUMMARY: If the Kirtland medical facility closes as planned in BRAC '95, CHAMPUS costs, as just one category of appropriated funds used to pay medical bills, will increase because the direct care medical system will no longer be available to these beneficiaries. In order to compare total costs for these beneficiaries, part of the O&M bill for the Kirtland facility must be added into the total current CHAMPUS bill to be able to measure apples to apples.

CHAMPUS COSTS ONLY: FY 94 figures were approximately $9.92M; future costs, depending on which option is selected, is either $15.4M (405 AD option), $15.8M (600 AD option), or $16.0M (692 AD option) in current dollars

DIRECT CARE: $11.5M to bases picking up Kirtland's missions which means that $8.0M had been used to treat "other than AD and their family members"

Economies of scale suggest that cost savings should occur if consolidating active duty and family members from two bases (Kirtland and Holloman) into one (Holloman), thus the receiving base will most likely receive some amount less than the $11.5M mentioned above to care for new AD and fam members

ALBUQUERQUE CATCHMENT AREA

CURRENT BILL HEALTH CARE COSTS OF CHAMPUS BENEFICIARES		FUTURE CHAMPUS COSTS IN CURRENT YEAR DOLLARS
$9.92M	CHAMPUS	$15.4M OR 15.8M OR 16.0M (405/600/692)
8.0M	O&M PART	M (AD & FAM)
$17.92M	TOTAL BILL	$15.4M OR 15.8M OR 16.0M

DELTAS:	OPTION 1	OPTION 2	OPTION 3
	$2.52M	$2.12M	$1.92M

THESE FIGURES REPRESENT SAVINGS TO THE AIR FORCE

OPTION 1: 405 ACTIVE DUTY MEMBERS EQUATES TO 972 FAM MEMBERS FOR PLANNING
Scenario with 405 active duty remaining (with 972 dependents) = $15.4M
- Assumes no access to direct care (military medical facility)

OPTION 2: 600 ACTIVE DUTY MEMBERS EQUATES TO 1,440 FAM MEMBERS FOR PLANNING
Scenario with 600 active duty remaining (with 1440 dependents) = $15.8M
- Assumes no access to direct care (military medical facility

OPTION 3: 692 ACTIVE DUTY MEMBERS EQUATES TO 1,661 FAM MEMBERS FOR PLANNING
Scenario with 692 active duty remaining (with 1661 dependents) = $16.0M

BACK-UP DATA

Medical costs at Kirtland in FY 94 dollars

$19.5M	Total O&M bill in FY 94 (Kirtland AFB Hospital)
9.92M	CHAMPUS bill in FY 94
$29.42M	Total Medical Costs in Albuquerque catchment area
2.91M	AF/VA Joint Venture costs in FY 94
2.2M	Project Restore (Med Svs from VA for AF beneficiary patients)
2.57M	OB Contract with U of NM for CHAMPUS eligibles
$7.68M	Total contractual costs included in O&M figure above
3.2M	Restore and OB Contract for CHAMPUS beneficiaries only
1.57M	Restore and OB for non-CHAMPUS beneficiaries (retirees and family members > 65 years receiving care in military/VA system)

INTRODUCTION

On February 28, 1995, the Secretary of Defense announced the 1995 Base Realignment and Closure (BRAC) candidates. Kirtland Air Force Base was identified for major realignment actions including the following:

(a) Relocate the 58th Special Operations Wing to Holloman AFB, NM.

(b) Relocate the Air Force Operational Test and Evaluation Center to Eglin AFB, FL.

(c) Relocate the Air Force Security Police Agency to Lackland AFB, TX.

(d) Relocate the Air Force Inspection Agency and the Air Force Safety Agency to Kelly AFB, TX.

(e) Relocate Defense Nuclear Agency to Kelly AFB, TX.

(f) Deactivate the 377th Air Base Wing and close other activities and facilities at Kirtland AFB including medical services and family housing.

(g) Retain Phillips Laboratory and the 898th Munitions Squadron in cantonment (a small, secured location within the base).

The Kirtland AFB Task Force was formed in response to the Department of Defense announcement to realign Kirtland. The proposal would result in the loss of 6850 direct jobs and 5066 indirect jobs (USAF estimates). The proposal went to the Base Realignment and Closure (BRAC) Commission on March 1st.

The Task Force consists of volunteers from the affected community of Albuquerque, New Mexico, as well as the surrounding area and the state. The Mayor of Albuquerque nominated the original members. Later, the NM Congressional Delegation named a Steering Group to coordinate the Mayor's Task Force with other in-being and soon-to-be-formed groups.

The Steering Group and Task Force have reviewed the DOD/USAF proposal for mission impacts, consistency with BRAC criteria, cost impacts, and community effects, including potential reuse. This report expresses the results of that review.

STEERING GROUP MEMBERS

Leo Marquez, Lt. Gen., USAF, Ret.

Hanson Scott, B. Gen., USAF, Ret.

Bob Francis, Col., USAF, Ret.

Charlie Thomas, Col., USAF, Ret.

Sherman McCorkle

John Vuksich, LTC, USA, Ret.

Bottom Line

Serious mission concerns are raised if this realignment occurs. The BRAC should review those concerns and the costs involved. Using the revised one-time costs of $525.7M and annual **costs** of $12.7M (see next page) would result in **no Return on Investment (ROI). This fact should eliminate the original Kirtland realignment proposal from further consideration.**

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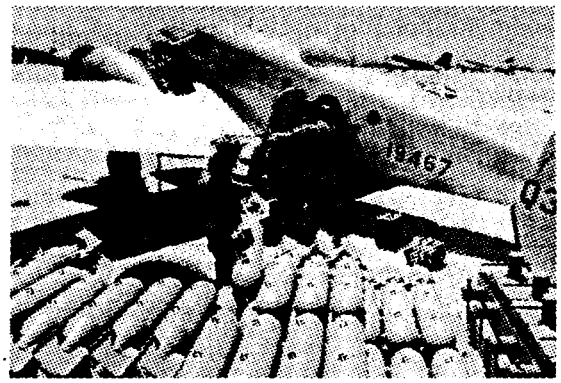
CHAPTER 1
KIRTLAND AFB REALIGNMENT: WHY? WHY NOT?

1.1 History

Kirtland Air Force Base is a **unique, one-of-a-kind federal installation** which encompasses almost 52000 acres. A "normal" Air Force Base has a primary flying mission and a few organizations that support that single mission. Kirtland on the other hand could be compared to a mid-sized community that has a variety of businesses and activities that are different but interrelated. The Air Force as the host military department provides the support for Air Force units, Department of Defense (DOD) agencies, Department of Energy (DOE) organizations, including Sandia National Laboratories, and a host of contractors who support Air Force and non-Air Force missions. In total, there are over 150 on and off base tenant organizations supported by the 377th Air Base Wing, the host Air Force organization. These tenant organizations represent over 18000 people that receive support from the Air Force. The 377th Air Base Wing provides their support with 2750 people, making the total work force at Kirtland almost 21000. Kirtland Air Force Base is the largest employer in the State of New Mexico.



Kirtland Air Force Base, as we know it today, was created in 1971 by the consolidation of Sandia Base, Manzano Base and the original Kirtland Air Force Base. The original Kirtland Base began in 1939 as a refueling station for transient military aircraft on 2000 acres of leased land near the municipal airport. In 1941, it became a training site for combat aircrews.

The original Sandia Base began as a training site for aircraft mechanics. Later, it became an extension of the nation's nuclear weapons research and development program when units of Z Division of Los Alamos Laboratory and an Army Military Police Detachment moved to the base in 1941. Z Division was the forerunner of Sandia National Laboratories; the military detachment was the forerunner of Field Command, Defense Nuclear Agency. From a humble beginning in what was described as "a motley assortment of prewar structures," the military services established elaborate, interrelated research and development facilities for more advanced work on weapons of the future.

Sandia National Laboratories was created in 1947, and assumed the responsibility for weapons development. It has since been described as the "nuclear ordnance engineer for the United States of America." The military departments were the end user of the weapons and in 1947 a joint "Armed Forces Special Weapons Project" was established at Sandia Base to handle all the logistical support associated with atomic weapons. This organization subsequently became Field Command, Defense Nuclear Agency (DNA) and was the forerunner of many other separate but related agencies, organizations, and units which came together under the umbrella of nuclear support.

The Air Force Special Weapons Center was established at Kirtland in 1952, and handled weapons related projects, including the planning of nuclear tests. The Air Force Weapons Laboratory was formed in 1963, and was a premier research and development organization which formed the nucleus for Phillips Laboratory.

The Air Force Materiel Command (AFMC), the parent organization for the Phillips Lab (PL) and the 377th ABW, the host unit, is proposing to realign Kirtland to divest itself of a large cost in a location where its mission interest is small. Thus, it places Kirtland in the Laboratory and Product Center subcategory for assessment in the Base Realignment and Closure (BRAC) process, yet PL has only 5% of the worker population at Kirtland. Then, after examining it in this questionable category, the AF goes along with the Joint Cross-Service Group high score for PL by recommending to keep PL. Then it proposes to remove the support unit. If the lab scored well, why not keep the support in place?

1.2 AF Questionnaire

As part of the BRAC process, all installations must complete a questionnaire. The completion of the AF questionnaire on Kirtland was not comprehensive, leaving gaps in information needed to decide the future of Kirtland. There seemed to be great difficulty in rating this Air Force Base when taxiways and runways are owned by the City of Albuquerque. What should have been a plus (maintenance and upgrade of runways would be paid for by non-DOD money) became a negative (no credit was taken for airfield capabilities since someone else owned them). The analysis reviewing the questionnaire point by point is at Appendix C.

It is interesting to note a **major change** to the percentage of facility space rated at condition code one **occurred during the process of evaluation**. That change was so significant that it **dropped the overall Facility Condition rating for Kirtland**. (The summary chart for these changes is at Appendix D).

1.3 BRAC Considerations

1.3.1 Consolidation Objective

A **stated objective of the BRAC is to consolidate a variety of activities and to provide support via a single service**. That is exactly the case at Kirtland where over 150 activities are supported by the US Air Force. ***Kirtland is a model BRAC base*** rather than one that should be considered for realignment.

1.3.2 Costs and Reuse

Another major point of inconsistency in proposing a realignment of Kirtland is the cost impact. The BRAC process is designed to identify higher cost installations for realignment or closure. The best way to accomplish savings is to completely close the installation. This also makes reuse much more beneficial to the local community. In the case of Kirtland, the proposed realignment leaves major cantonment areas (PL, ANG, DOE/SNL) that occupy approximately 95% of the land area. In addition, over 60% of the work force is still in place (and needing support). Thus, the claim of significant savings and reuse possibilities are greatly diminished. **A major installation will still be in place even after the realignment**. See map at Appendix A.

BRAC criteria includes an analysis of the implementation costs, annual savings, and return on investment (ROI) for each closure or realignment. At Kirtland, there are major impacts to the units remaining who need to support themselves. For example, the additional annual costs of support for major activities remaining are estimated at $30.6M annually for DOE/SNL.

Although some costs for PL and ANG are included in the AF analysis, DOE costs are not. **The DOE costs of $30.6M should be deducted from the AF claimed savings** since:

threshold of 100 tons is applicable to non-attainment and maintenance areas. If a federal action will provide 100 tons or more of CO, as determined by a specific applicability analysis, then a more detailed site specific analysis using intersection modeling techniques becomes necessary.

In a CO non-attainment area without current violations like Bernalillo County or in a maintenance area such as Bernalillo County will become upon redesignation, this second level of analysis requires the federal agency to demonstrate that the proposed action will not cause or contribute to a violation of the NAAQS for CO. This is a significantly easier test to meet than that required for a CO non-attainment area experiencing violations where the federal action is not allowed to exacerbate an existing violation, cause or contribute to a new violation or delay attainment of the standard. By way of further comparison, the most difficult demonstration of conformity would be in an ozone non-attainment area where actions exceeding the 100 ton per year threshold are required to mitigate or offset emissions to no net increase.

It is important to note that should such an analysis for a specific proposal indicate a violation of the CO standard, the expansion would not necessarily be precluded. Moreover, the federal agency would not have to bring net emissions increase down to zero or even 100 tons per year. Rather, the agency would have to mitigate the actions' impacts so that the action did not cause or contribute to a violation. Federal installations like Kirtland are in a uniquely advantageous position in terms of mitigating CO emissions associated with vehicle travel and traffic congestion. In general, an Air Force base is capable of exercising a much greater impact on the commuting habits and on-site activities of its employees and tenants than other employers.

The City Air Pollution Control Division has reviewed the March 1, 1995, Preliminary Conformity Analysis for Kirtland, prepared by Radian Corporation and concurs with the generally conservative approach taken. The City also agrees with the study conclusion that the emissions cap would allow for a 20% growth at Kirtland by the year 2005.

In contrast, the Air Force conformity analyses appear to be oversimplified at best, resulting in incorrect conclusions. In his letter of March 15 to Senator Bingaman, Col. Bull accurately lists the numerous requirements of general conformity and states it would have been unwise for the Air Force to proceed with an action where a positive conformity determination was in doubt. Nowhere in said correspondence is it stated that such a conformity analysis was conducted specific to Kirtland, much less what assumptions or baseline data were used.

However, two statements made to Senator Bingaman's office raise serious questions about the purported conformity analysis. The first assertion in question is that a move of 2600 personnel to Kirtland would result in 450 tons of CO and that this would violate the SIP. This tonnage is less than 1 and 1/3 tons of CO per day or an insignificant 3% of the 1996 headroom. How does 450 tons of CO per year violate the SIP? We can only surmise that the Air Force failed to take into account the implementation year of the action, and, thus, the headroom in the emissions budget that would have been available.

A related issue is the AF's statement that they had to use MOBILE4.1 due to federal law. In actuality EPA guidance even prior to the release of MOBILE5 was that 1990 inventories would need to be redone using MOBILE5. Moreover, while the preamble to the transportation conformity rule allows for a one year grace period from November 24, 1993, to November 24, 1994, this grace period was put in place to allow Metropolitan Planning Organizations more time to update their transportation conformity demonstrations. This grace period is not applicable to Albuquerque/Bernalillo County since both the 1994 and 1995 Transportation Conformity Demonstrations were done using MOBILE5a and a

1.3.4 Base Status

In previous BRAC cycles, **Kirtland was exempt from consideration**. It is interesting that Kirtland was a last minute change after **years of being a "core" base** for the AF. The BRAC should determine what changed; the last minute look at air quality appears to have caused this change (BCEG minutes in Appendix E). The Air Force reasoning was wrong.

1.3.5 Economic Impact

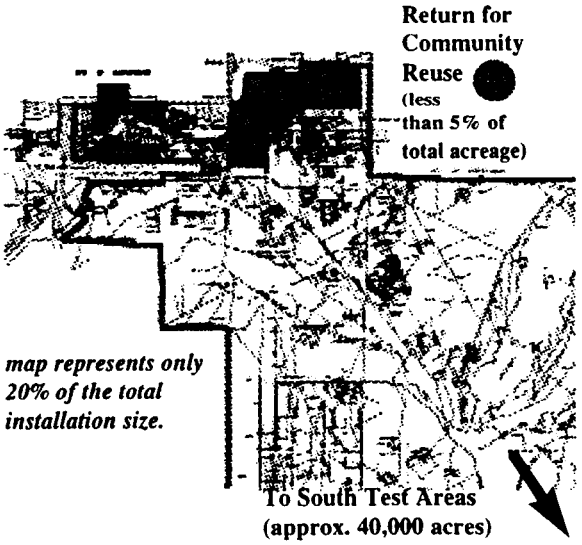
Realignment of Kirtland would produce the largest job loss of all AF BRAC 95 proposals; it is the second largest on the DOD BRAC 95 proposal. Impacts on the Albuquerque, NM area include the loss of:

- 6850 direct jobs
- 5066 indirect jobs
- $223M in payroll

A thorough discussion of economic impact is provided in Appendix F.

1.3.6 Reuse by Local Community

It is BRAC policy to expedite the transition of property and facilities to the local community to soften the blow of a realignment or closure. In the case of Kirtland, the cantonment areas around the PL, ANG, and DOE/SNL activities leave **approximately ninety-five percent (95%) of the property occupied, greatly hindering any reuse**. The majority of the available facilities will include housing. Although the housing may be of some benefit to the community, there is no fostering of economic activity when housing encompasses most of the reusable facilities. **This lack of viable reuse potential violates the plan unveiled in July 1993 by President Clinton to revitalize communities affected by base closure. With essentially nothing but housing being in excess, reuse options that can generate jobs are nonexistent.**



CHAPTER 2
COST CORRECTIONS TO THE USAF ESTIMATE

Chapter Overview

The USAF cost estimates have serious omissions that result in false conclusions regarding the potential cost savings to the Department of Defense. These omissions occur in both categories of recurring cost savings and one-time costs to realign Kirtland AFB. Less seriously, there are disagreements with some one-time costs within the USAF cost estimates. The USAF projects an annual recurring savings of $62 million. Considering the omissions, that figure should be an annual **cost** of $12.7 million. Similarly, the USAF projects a one-time cost of realignment to be $277.5 million. Considering omissions and disagreements, that cost should be $525.7 million.

2.1 Recurring Cost Omissions

2.1.1 Base Operating Support Funds for Non-Air Force Units

The USAF has overstated a cost savings for BOS by $10.6 million. Of the $62 million that the USAF projects as recurring savings, $52 million is due to personnel reductions within the 377th Air Base Wing (ABW) of 1375 "excess" support personnel. Under the realignment, the USAF has retained support personnel for USAF units at a rate of 9.6% of the authorized strength of the supported units. The USAF did not retain support personnel for non-USAF units. Since none of the non-USAF units at Kirtland are being disbanded, the necessity for the support those units currently receive from the USAF remains. What the USAF has done is merely pull the support provided to the non-USAF organizations and claimed a savings without identifying that there will be a replacement cost to someone else within the DOD. If the non-USAF organizations are provided BOS at the same rate of 9.6% as USAF units are provided support, an additional 209 personnel should be retained from the pool of 1375 "excess" personnel eliminated by the USAF. Using the personnel cost data from the COBRA model, the annual BOS cost of $10.6 million is determined by multiplying the number of support personnel by the annual cost of a person.

2.1.2 Security for the 898th Munitions Support Squadron

The USAF has not provided a security force to replace the military policemen currently performing the security mission for the 898th MSS, which reflects an omission of $8.2 million annually. Currently, the 377 Security Police Squadron provides the security function to the 898th MSS. This organization is eliminated as part of the 1375 "excess" support personnel from the 377 ABW discussed above, and the USAF cost estimate does not include the costs for the establishment of a replacement organization.[1] The Government Accounting Office was informed by the USAF that the security force includes approximately 175 personnel. Using the personnel cost data from the COBRA model, the annual security force cost of $8.2 million is determined by multiplying the number of guards by the annual cost of a person.

[1] While the USAF cost estimate includes personnel for the 898th MSS security mission, these personnel are not accounted for correctly in the COBRA model to reflect they are a new organization, resulting from a BRAC action.

2.3 One-Time Cost Disagreements

2.3.1 Milcon for Simulator Buildings at Holloman AFB

The USAF has not provided sufficient funds for MILCON for simulator buildings for the 58th SOW, reflecting a one-time cost of $3.8 million. The stated requirement by the USAF for MILCON for the flight simulators is 12 simulator bays. The USAF included cost estimates for four bays and stated that the 6 bays currently scheduled for construction at Kirtland AFB would be reprogrammed for Holloman AFB. The USAF estimate is two bays short of the stated requirement. The cost of $3.8 million is determined by a proportional factoring of the USAF cost of the four bays to six bays.

2.3.2. Milcon for the USAF Safety Center and Inspection Agency

The USAF cost estimate proposes to renovate World War II buildings for the Safety and Inspection Centers at a cost of $1.4 million. The USAF decision to renovate the proposed facilities is not supportable. The Corps of Engineers provided the cost of the current facilities, recently built for these organizations for $15 million. The one-time cost of $13.6 million reflects the difference in the cost of a new facility beyond the funds allocated by the USAF for a renovation.

2.3.3 Milcon for the Defense Nuclear Agency

The USAF has understated the cost of MILCON for DNA by $11.6 million. USAF cost documents reflect requirements for classrooms, light SCIFs, and a library whose costs were not included in the USAF cost estimates. The $11.6 million cost for these facilities was determined by proportional factoring on a square foot basis with similar facilities that were costed by the USAF at Holloman AFB.

2.3.4 Milcon for the NCO Academy

The USAF has understated the cost of a new NCO academy by $7.4 million. COBRA model input shows a requirement for a new 51400 square foot facility, with an estimated cost provided of $2 million. This cost is clearly unreasonable. A cost of $9.4 million was determined by proportional factoring on a square foot basis, with similar facilities that were costed by the USAF at Holloman AFB. The cost understatement is the difference between the $9.4 million and the USAF $2 million.

2.3.5 Ramp for "Unauthorized" Aircraft of the 58th SOW

The 58th SOW has additional aircraft beyond their authorized number: four each C-130, two each MM-53 and two each UH-1. The USAF plans to authorized strength; however, these aircraft will require, at a minimum, a parking space. By proportional factoring on a square yard basis with the cost of the ramp cost provided in the USAF estimate, the additional cost for ramp of $7.2 million is determined. No other facilities are provided for these extra aircraft.

2.3.6 Housing for Holloman AFB

Housing construction is understated by $75.6 million. The USAF shows a requirement for 648 sets of quarters but provides costs for only 100 units. By proportional factoring of the USAF cost for 100 units, a cost understatement of $75.6 million is determined. Clearly, the number of quarters required is a subjective determination. However, Holloman AFB has a housing shortage and also is located in a rural area of New Mexico. There simply are not hundreds of extra homes in the Holloman AFB area to absorb the relocation of the 58th SOW without imposing hardships on military personnel.

CHAPTER 3
MILITARY VALUE - MISSION CONCERNS FOR NUCLEAR SURETY

Chapter Overview

Kirtland has a 50 year history in nuclear surety. The Department of the Air Force (DAF) realignment proposal may have unwittingly underestimated the crucial operational requirements of the joint Department of Defense (DOD)/Department of Energy (DOE) nuclear weapons mission at Kirtland Air Force Base. The team of DOD/DOE military and civilian organizations, scientists, engineers, executives, technicians, and specialists who develop and manage the nation's nuclear weapons stockpile cannot be broken up without jeopardizing the safety and surety of that stockpile. Air Force Safety Agency/Directorate of Nuclear Surety(AFSA/DNS), the Air Force Inspection Agency (AFIA), Field Command Defense Nuclear Agency (FCDNA), Nuclear Weapons Integration Division (NWID), the Naval Air Warfare Center Weapons Division Detachment (NAWCWDD), and the Navy Liaison Office (NLO) should remain located as near to other members as possible to continue co-developing and co-managing the nation's nuclear weapons stockpile.

The consolidation of Kirtland, Sandia Base, and Manzano Base support functions in 1971, resulted in major savings. The termination of consolidated base support will result in major additional support costs. In addition, DAF only considered the value of the consolidated base to itself, not its value to all federal agencies. Much of the savings claimed are actually transfers of costs and responsibilities for support to other bases and other agencies, primarily DOE and DNA. Kirtland should remain fully active with all the existing tenant organizations remaining in place.

3.1 Nuclear Surety

3.1.1 History/Mission

The United States' first nuclear weapons were developed by a joint military-civilian team called the Manhattan Project. The military provided security and base support while the civilians developed, constructed, and tested the first weapon. After the war, the government began taking extraordinary precautions to be sure that our nuclear weapons would always be extremely well designed and manufactured; be safe to transport, survive an accident and store; be safe and secure aboard ships, aircraft, and missiles; never fall into the wrong hands; be secure from unauthorized use; and would work. That effort, known as "Nuclear Weapons Surety," remains top priority with the team that today manages the nation's weapons.

In 1946, the Congress passed the Atomic Energy Act to put our nuclear weapons under civilian control and split the Manhattan Project team into two agencies: one civilian, the Atomic Energy Commission (AEC), and the other military, the Armed Forces Special Weapons Project (AFSWP). Together, they develop and manage the nuclear weapons stockpile. The two established separate headquarters in Washington, D.C. for liaison with the President, the Congress, and the military department's headquarters. That same year, the two agencies began construction of Sandia Base in Albuquerque, New Mexico, a single base operated by AFSWP for both agencies where they could co-develop, co-manage, and co-accomplish the field work necessary to provide the safest and surest nuclear arsenal on Earth. One of the first facilities constructed was Sandia Laboratory. The people of Sandia Laboratory,

c. Administering the Unsatisfactory Report (UR) System whereby all deficiencies in weapons, manuals, test and handling equipment, and joint test assemblies (JTA) are reported to FCDNA as a central clearing house. FCDNA is responsible for resolving the deficiencies through coordination with SNL and others and for coordinating and distributing the answers to the Services.
d. Organizing and chairing conferences of Service and SNL officials to coordinate development of alterations and retrofits to nuclear weapons. Since complicated design, engineering, and special equipment is required, in-person coordination by FCDNA, SNL, and Services counterparts is essential.
e. Conducting Nuclear Weapons Effects Tests (NWET), which simulate various nuclear detonation effects including blast, thermal, electro-magnetic pulse, and ionizing radiation effects on Service designed equipment and facilities. Most of these tests are conducted at expensive, permanent FCDNA facilities at Kirtland or White Sands Missile Range.
f. Operating the Interservice Nuclear Weapons School, which conducts general training for senior officers and other personnel from the Department of Defense, the Services, and other government agencies, in particular, the Department of Energy. Of critical importance are the Flag Officer, Senior Officer, and Nuclear Emergency Team nuclear accident response courses.

Currently, at Kirtland, there are eight training sites, five active and three inactive, that were established in the late 1950s and early 1960s under special AEC permits. These sites were "seeded" with radioactive thorium to provide realistic training to designated response team members. The sites contain wreckage of aircraft and vehicles that simulate possible nuclear weapons accident scenarios. Team members don protective gear and masks and perform surveys of the accident sites where they map the area and identify the potential "hot spots" of radioactive contamination that could occur during an actual accident. This is done under the strict supervision of highly qualified instructors who ensure no radioactive exposure occurs to the students or to themselves. These sites at Kirtland are the only such sites in the United States. With new environmental requirements, it is doubtful that other such sites could be opened anywhere. The sites are "grandfathered," being established before environmental legislation passed in the late 1970s and 1980s. These sites are invaluable for realistic nuclear accident response training.

Hopefully, the United States will never have another nuclear weapons accident, but there have been over 30 incidences in our history. If another one occurs, the responding personnel need to be well trained in advance. No time exists for "on the job training." Instant communication from television, radio and the press will put a constant strain on the response team members. Training on the four active radioactive sites is the only way to do this with realistic conditions. The Department of Defense cannot afford to lose these irreplaceable assets.

Breaking up and scattering FCDNA nuclear weapons support operations would be contrary to the primary objective and final recommendations in a 1994 assessment of DNA functions directed by Congress (Public Law 103-139, November 1993) and conducted for the Office of the Secretary of Defense (OSD) by the National Defense Research Institute/Rand Corp. (ie, consolidation of all agencies reporting to a single OSD executive). ("An Assessment of Defense Nuclear Agency Functions - A Pathway Toward a New Nuclear Infrastructure for the Nation," The Rand Corp., 1994, ISBN 0-8330-1545-1). Most of the nuclear weapons support functions proposed for organizational consolidation are already geographically consolidated at Kirtland.

FCDNA has been planning and managing nuclear effects tests and simulations at numerous remote locations from its offices at Kirtland since the 1950s. Previous efforts to break up and relocate these

CHAPTER 4
MILITARY VALUE - UNITS MOVING FROM KIRTLAND AFB

Chapter Overview

This chapter focuses on the primary units proposed to move from Kirtland:

- 58th Special Operations Wing (SOW)
- Air Force Operational Test and Evaluation Center (AFOTEC)
- Field Command, Defense Nuclear Agency (FCDNA)
- Air Force Inspection Agency (AFIA)
- Air Force Safety Agency (AFSA)
- San Antonio Air Logistics Center, Nuclear Weapons Integration Division (SA-ALC/NWI)
- Air Force Security Police Agency (AFSPA)
- Theater Air Command and Control Simulation Facility (TACCSF)

The 58th receives a lot of attention because of potential mission degradation and cost to move. The potential receiver site, Holloman AFB, has limited infrastructure. The proposal would cost about twice the Air Force estimate.

AFOTEC, FCDNA, AFIA, AFSA, and AFSPA are moves "for the sake of moving" in order to reuse Base Operating Support at Kirtland. Mission impacts are addressed in this chapter and in Chapter 2.

AFIA and AFSA were moved into a new $14M building at Kirtland as part of BRAC 93.

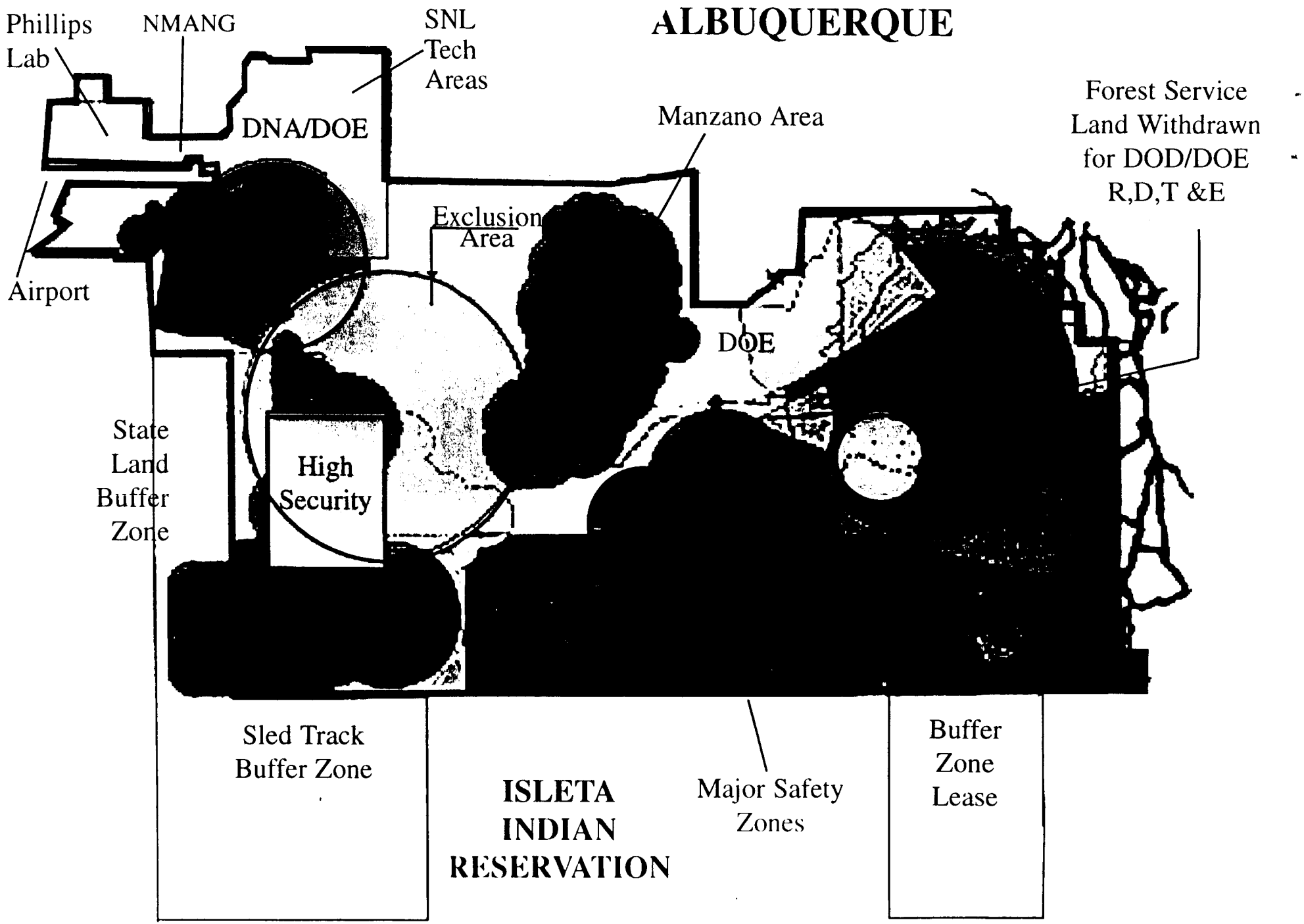
TACCSF is one example of a significant small tenant being overlooked.

4.1 58th Special Operations Wing

4.1.1 History

The 58 SOW takes its lineage from the 1550 Aircrew Training and Test Wing assigned to Kirtland AFB in 1976. It was the Air Force's Formal Helicopter and Rescue HC-130 Training School under the command of the Aerospace Rescue and Recovery Service (ARRS). Rescue Forces recovered 3883 people during the Vietnam Conflict. Towards the end of the war, Search and Rescue began to explore a new concept of operations due to increasing threats. From the search and rescue task force (consisting of armed escort, helicopters and HC-130 tankers controlled by an Airborne Mission Control), the Air Force began to explore night, low-level, single ship, clandestine operations. The first successful recovery was made using these specially equipped aircraft, and Kirtland and the 1550th began to develop and refine follow-on equipment and procedures that would change rescue operations in a higher threat environment forever.

By March of 1979, the first production model Pave Low HH-53H with unique nighttime, terrain following/terrain avoidance, low-level, adverse weather capability was rolled out of the Naval Rework



Kirtland Air Force Base, New Mexico

APPENDIX A

MAPS

APPENDICES SUMMARIZED

APPENDIX A

The maps provided illustrate the cantonment areas emphasizing the point that over ninety-five percent (95%) of the land area of Kirtland will still be occupied after a realignment. Equally as important, they show the safety areas and buffer zones still active for the remaining activities.

APPENDIX B

Shows the size and scope of the 58th Special Operations Wing and reinforces the expense of moving with no gain in mission effectiveness.

APPENDIX C

An analysis of the AF BRAC Questionnaire for Kirtland showing the difficulties in interpreting questions for this "federal" installation.

APPENDIX D

Shows critical changes made in Kirtland's facilities condition code ratings during the BRAC Process. Apparently, the base was attempting to support future construction requests; the result was a lowering of its BRAC rating.

APPENDIX E

Is a series of base closure executive group minutes showing that Kirtland was a receiver for the proposed closure of Los Angeles AFB until air quality is raised as a criterion for cancellation.

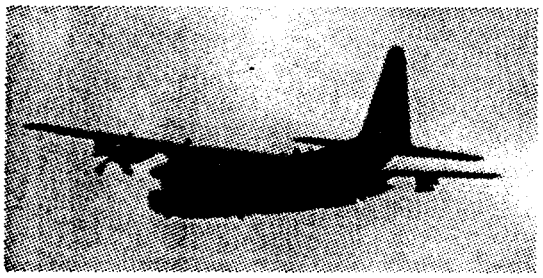
APPENDIX F

Is a discussion of the tremendous economic impact on the Albuquerque, NM area, as well as the limited reuse potential.

Special Operations Forces Training and Mission Rehearsal was complete. The first MH-53 J Pave Low Helicopter (an upgraded version of the Pave Low HH-53H developed at Kirtland) was delivered in November of 1987. **Special Operations training systems along with appropriate construction have been designed, developed, and installed at Kirtland. These systems combine and interface to provide the world's most technologically advanced and sophisticated training and the only mission rehearsal data base development system within DOD.**

4.1.2 Mission

The 58th Special Operations Wing (SOW) is a USAF formal school for the training of special operations aircrews for Air Force Special Operations Command and air rescue aircrews for Air Combat Command, Air Force Materiel Command, Air Mobility Command, Theater Commands, Air Force Reserve, and Air National Guard. Training is also conducted for pararescue specialist and combat controllers. There are 83 separate courses, providing combat training for 1000 plus students per year. Training is provided for aircraft qualification, mission qualification, and annual refresher training in the UH-1N, MH/HH-60G, TH-53A, MH-53J, HC-130, and MC-130 aircraft. Training encompasses academics, flight simulators, field exercises and aircraft. The unit has 33 assigned aircraft to include six UH-1s, six H-60s, ten H-53s, six HC-130, and five MC-130s. There are currently six high fidelity aircraft simulators, and four low/medium fidelity procedure trainers, building to fifteen simulator/training devices by FY97. The simulators are housed in large specialized facilities requiring unique air-conditioning, mechanical, electrical, and space requirements. The highest fidelity simulators are capable of six degrees freedom of motion and incorporate advanced visual displays. These devices are supported through contracts with Lockheed Martin, Hughes, and Loral.



58th SOW flight operations are primarily at night and are conducted at low altitudes. Very specific types of terrain and flight operations are required, which are ideal in the Kirtland area but are marginal in the Holloman area. For example, there are a lack of low-level training routes in the Holloman area suitable for the types of aircraft flown by the 58th. Most of the terrain-following and terrain-avoidance routes are obstructed by wilderness areas and spotted owl habitats. In fact, some training may have to be done by flying up to Kirtland and using the current routes, at greater fuel expense and degraded training time.

The unique ability to support mission rehearsal is provided to the Department of Defense by the 58th SOW. These missions support critical national objectives, most of which are classified. This one-of-a-kind facility has generated over one million square nautical miles of visual data bases covering major "hot spots" of the world. This mission rehearsal display generation capability is unique to the 58th SOW in support of the DOD. The operating budget for 1994 was approximately $25.5M. The additional budget for unique special operations requirements was approximately $22.5M.

4.1.3 Costs of Realignment

4.1.3.1 Costs to Move

The Air Force proposal moves the 58th SOW to Holloman. Holloman does not have enough water, electrical power, or overall infrastructure. It is not widely known, but the 58th operates a power and water intensive operation for their flight simulators and the associated computer complex, which is quite extensive. **The excellent infrastructure now at Kirtland is virtually nonexistent at Holloman** (fiber optic lines, water mains, ramp space, hangers, simulator space, on and off base housing, etc.).

4.1.4 Summary Points

OPERATIONAL ADVANTAGES OF MOVING:

- Air Force dedicated runway

OPERATIONAL DISADVANTAGES OF MOVING:

- Extensive range restrictions for flying in and about Holloman vs. Kirtland
- Disruption of training profiles; Kirtland provides immediate access while Holloman requires circumnavigating extensive restricted areas to reach training areas. (Note: all flying activities stop when mission profiles are active)
- Rebuilding a mission ready status
- Cost and difficulty of moving simulators
- Disruption of mission rehearsal capability for prolonged period of time
- Disruption of unique one-of-a-kind facility for real world mission rehearsal
- Disruption of training pipeline (6 to 12 months)
- Current shortage of qualified operational crewmembers will increase
- Impact overseas short tour/CONUS balance
- Manning turmoil at gaining units as tours are extended

COSTS:

Our estimate of the one time construction cost to move the 58th SOW is about two times the original AF estimate. Differences in cost estimates are in the cost summary. Additional information on the 58th SOW is at Appendix D.

4.2 Air Force Operational Test and Evaluation Center (AFOTEC)

4.2.1 History

The Air Force Operational Test and Evaluation Center was formally activated on January 1, 1974 at Kirtland. Originally named the Air Force Test and Evaluation Center (AFTEC), AFOTEC was chartered to be an independent organization, separate from the Air Force commands which develop, procure, and use Air Force weapons and subsystems. The headquarters was located at Kirtland as an adjunct to the Air Force Test and Evaluation Systems Program Office (TESPO). The decision to locate at Kirtland was influenced by the fact that no significant system development or developmental test activity was taking place at Kirtland. AFOTEC achieved initial operational capability in April 1974 with full operational status following in October 1974. Prior to AFOTEC's creation, the translation of users needs into contract specification was without focus or structure, frequently resulting in a product that failed under operational conditions. With the advent of AFOTEC, the developmental test results were called into question. As a result, the decision was made to not subject AFOTEC to the pressures of being a tenant unit on a base where the host activity was a key developmental tester.

4.2.2 Mission/Manning

In accordance with DOD policy, AFOTEC is an Operational Test Agency aligned independently from organizations that develop, procure, and use any of the equipment to be tested. The operational units which employ the systems are AFOTEC's most important customers. AFOTEC is the agent responsible

2. **Availability and conditions of land, facilities, and associated airspace at both the existing and potential receiving locations**. Of these items, only facilities applies to AFOTEC. The facilities currently occupied by AFOTEC at Kirtland have recently undergone significant upgrades. The facilities are in very close proximity to each other--a requirement for the significant dialogue and interaction between AFOTEC personnel. In addition, AFOTEC currently has specialized facilities including a SCIF, several vaults, a presentation center/auditorium, a computer operations center, a classroom/training center, and a computer preparation area. These facilities must be replicated at the gaining location for AFOTEC's overall mission accomplishment. According to reliable sources, existing facilities meeting these requirements do not currently exist at Eglin AFB. The absence of SCIF at Eglin will significantly hamper the AFOTEC mission. **This necessitates construction of new facilities.**

3. **Ability to accommodate contingency mobility and future total force requirements at both the existing and potential receiving locations**. This question is not applicable to AFOTEC.

4. **Cost and manpower implications**. From AFOTEC's standpoint, operating costs will be the same at Eglin AFB as they are at Kirtland AFB. The size of AFOTEC is not expected to change appreciably. The current Base Operating Support paid by AFOTEC to the 377th ABW is approximately $3.5 million. A relocation to Eglin AFB would not result in any significant change in the amount of BOS. Facilities at Eglin AFB comparable to the facilities currently occupied by AFOTEC at Kirtland, are not available. **New military construction will be required for a move to Eglin AFB, including the construction of a SCIF for AFOTEC's Special Test activity.**

   The relocation of AFOTEC to Eglin AFB will also result in a significant increase in the organization's annual operating budget caused by increased travel costs. The increased travel costs result from the location of Eglin AFB as compared to the destinations of most of AFOTEC's travel. Travel in and out of the Eglin AFB area is high cost because Eglin is not a major airline hub.

   A manpower implication with potentially significant impact on the overall mission accomplishment of AFOTEC deals with the portion of the civilian workforce unwilling to relocate to Eglin AFB. ***Recent surveys within the organization indicate that as many as 25% of the civilians will choose not to relocate. If this 25% happens to be made up of a significant number of the senior civilians within the organizations, serious mission degradation could occur.*** In addition to relocating government personnel, AFOTEC has approximately 130 person-years of contractual support. Costs to move them may be passed on to the government.

B. RETURN ON INVESTMENT

5. **Extent and timing of potential cost savings including the number of years beginning with the date of completion of closure or realignment for savings to exceed costs**. Data for AFOTEC associated costs contribute to the overall return on investment figure, but specific data for AFOTEC is not available. However, it should be noted that the relocation costs from Kirtland to Eglin AFB are not small. **Because of one-time costs for MILCON and for government personnel relocation, there are no net savings in support costs for AFOTEC as a result of the proposed relocation.**

Field Command's work requires close coordination with all the military services and daily contact with the Department of Energy's Albuquerque Operations Office, Sandia National Laboratories, and all other Nuclear Weapons Support organizations on the base. Field Command is an integral element of the worldwide nuclear support structure that helps maintain the validity of our nuclear deterrent.

4.3.1.1 Costs to Move
The move of FCDNA is one of several that is a pure cost in order to effect the realignment. The only reason to move is removal of the support wing from Kirtland.

4.4 Air Force Inspection Agency

4.4.1 Mission
Air Force Inspection Agency at Kirtland reports to The Inspector General, Office of the Secretary of the Air Force. AFIA, comprised of four inspection directorates, is charged with assessing Air Force fighting capability and resource management effectiveness and making appropriate recommendations for improving Air Force mission capability. The agency also conducts special reviews and inquiries as directed by the SECAF, chief of staff and The Inspector General. There are currently 191 personnel assigned to AFIA.

As a result of BRAC 93, AFIA along with AFSA moved from Norton AFB, CA to Kirtland in July 1993 at a total cost of $21.8M. The new location provides AFIA with a modern facility tailored to the agency's mission and incorporates state-of-the-art communications and information processing capabilities designed to improve the efficiency of the organization.

The Field Inspection Directorate provides independent assessments of USAF capability at MAJCOMs, field operating agencies, and direct-reporting units. In addition, field inspectors accompany MAJCOM IG teams to maintain contact with field units. The inspectors also look into items of special concern in accordance with the statutory obligation of the Air Force IG to "inquire into and report upon the discipline, efficiency, and economy of the Air Force."

Two new directorates, Management Inspection and Acquisition Inspection, were formed in late 1991 to execute a new approach to management and acquisition management reviews replacing the functional management and system acquisition management inspections. The FMRs and AMRs provide assessments of specific aspects of a process or program, rather than the broad-scale program or systems analyses done previously. The reviews stress owner responsibility for development and implementation of corrective action.

The Medical Inspection Directorate continues its rigorous oversight of the Air Force Medical Service, performing health services inspections of active duty, Air Force Reserve, and Air National Guard medical treatment facilities. Medical inspectors use a new and streamlined approach, emphasizing outcome and performance and incorporating data from multiple sources to provide commanders with the most effective assessments possible. The directorate has also enhanced its capability to perform medical FMRs and conduct more realistic evaluation of medical readiness in conjunction with MAJCOM Quality Air Force Evaluations and Operational Readiness Inspections.

4.4.1.1 Costs to Move
The proposed move of AFIA is one of several that is a pure cost in order to effect the realignment. The only reason to move is removal of the support wing from Kirtland.

4.6 San Antonio Air Logistics Center/Nuclear Weapons Integration Division (SA-ALC/NWI)

4.6.1 Mission

This division, consisting of 78 (16 military; 62 civilian) people is a detachment of the San Antonio Air Logistic Center's Directorate of Nuclear Weapons (SA-ALC/NW). *The division is the Air Force technical arm in the nuclear weapons arena.*

There is a compelling argument to keep the division at Kirtland. In addition to working technical nuclear issues (weapon program management, safety, compatibility, logistics, analysis, publications, R+D,), *NWI is the Air Force official liaison between DOE and SNL to USAF nuclear units in the field and to the 898 Munitions Squadron at Kirtland.*

NWI personnel meet at least weekly with SNL on vital nuclear issues such as weapon management, weapon compatibility, publications and safety. In addition, NWI writes, in conjunction with DOE and SNL, the Technical Nuclear Safety Analysis (TNSA) for the Air Force Nuclear Weapons Systems Safety Group (NWSSG). The group meets 8-10 times per year to write nuclear weapons system rules for all Air Force nuclear weapons systems (B-1, B-2, B-52, F-16, F-111, Minuteman II, III and Peacekeeper). The TNSA forms the technical backbone for all weapon system safety rules and cannot be written without close consultation with DOE and SNL.

4.6.1.1 Costs to Move:

The move of SA-ALC/NWI is one of the several that is a pure cost in order to effect the realignment. The only reason to move is removal of the support wing at Kirtland.

4.7 Air Force Security Police Agency (AFSPA)

4.7.1 Mission

The Air Force Security Police Agency reports directly to the Air Force Chief of Security Police, Headquarters U.S. Air Force. The agency is the center of expertise for implementing programs to meet the needs of Air Force commanders in the protection of vital resources. Guidance is provided to a total force of 30,000 security and law enforcement personnel.

A wide range of programs is overseen by the agency, including air base ground defense, aerospace systems security, the U.S. Air Force corrections program, security police training, security education, intrusion detection systems, safeguarding national security information, combat arms training and maintenance, security police equipment, and the Security Police Automated System.

The agency also manages the Department of Defense Military Working Dog Program which supports civilian law enforcement efforts. It maintains liaison and coordinates with federal, state and local law enforcement agencies.

4.7.1.1 Costs to Move

The proposed move of AFSPA is one of several that is a pure cost in order to effect the realignment. The only reason to move is removal of the support wing from Kirtland.

CHAPTER 5
MILITARY VALUE - UNITS REMAINING AT KIRTLAND AFB

Chapter Overview

This chapter focuses on units approved to remain at Kirtland:

- Phillips Laboratory (PL)
- 150th Fighter Group, Air National Guard
- Department of Energy/Sandia National Laboratories (DOE/SNL)
- Veterans Administration Medical Center (VAMC)
- Kirtland Underground Munitions Storage Complex (KUMSC)

Most units remaining at Kirtland will be in three cantonment areas: 1) DOE/SNL, 2) ANG and 3) PL.

Because of continuing operational requirements (especially hazard and safety zones for explosive storage and testing) **over ninety-five percent (95%) of the Kirtland land area will still be in use**. (See map inside front cover.) Significant support costs shift from the Air Force to other federal agencies; for example, DOE/SNL estimates one time costs of $64.1M and annual costs of $30.6M.

The VAMC loses Air Force medical capabilities currently part of a joint use agreement. This is another example of a program that is a national model for cost sharing (a BRAC objective) being dismantled ($5.1M).

The AF proposal to "civilianize" the KUMSC workforce and security raises great concern.

5.1 Phillips Laboratory (PL)

5.1.1 History

Newly formed in late 1990 as one of four Air Force "super laboratories," the Phillips Laboratory brings a proud heritage to New Mexico. It was formed, in part, from Kirtland resources of the Air Force Space Technology Center headquarters and the Weapons Laboratory.

5.1.2 Requirements

5.1.2.1 Mission

An Air Force scientist helps develop a laser that uses oxygen and iodine to produce a short wavelength, high-impact beam. Another researcher is developing microcircuitry that can operate reliably in the radiation-rich environment of space. Meanwhile, others are developing trillion-watt microwave devices that may be used for future weapons, producing exotic propulsion sources that will allow travel into deep space, and studying the effects of the sun on aerospace systems. These are among the more than 2,000 men and women who make up the Phillips Laboratory.

Headquartered at Kirtland AFB, Phillips Laboratory is the primary Air Force laboratory for the development of space and missile technologies whose dedicated work force focuses on space- and missile-related geophysics, and directed energy research and development. With more than 1,500 projects in progress, the Laboratory has an annual budget of more than $750 million.

5.2 150th Fighter Group, Air National Guard (ANG)

5.2.1 History

The New Mexico Air National Guard's 150th Fighter Group has been stationed on Kirtland since 1947. The 150th was called to active duty for the Korean War and its pilots flew 1,413 combat missions in F-51 and F-86 aircraft. The unit won the coveted Spaatz Trophy in 1956. The 150th was called to active duty again in 1968 and was deployed to Southeast Asia. In 15 months, the 150th flew more than 6,000 combat missions in the F-100 fighter. In September 1973, the 150th began flying the A-7D Corsair II, a single-engine tactical fighter. The unit was awarded the Winston P. Wilson Trophy in 1979 for being judged the most outstanding Air National Guard unit equipped with jet fighter or reconnaissance aircraft.

In July 1980, the 150th was assigned as the first A-7D unit in the newly formed Rapid Deployment Force (RDF), now designated the U.S. Central Command. In November 1980, the unit participated in RDF joint task force exercise\Bright Star 81: and achieved a record for A-7D nonstop flight when unit pilots flew 11 1/2 hours from Pease AFB, NH, directly to Cairo West AB, Egypt. The 150th Fighter Group also participates in bi-annual Gunsmoke competitions, and was named the best A-7 unit in the tactical air forces in 1989 and 1991.

Each year, the unit participates in several deployments and exercises throughout the United States and overseas. Past deployments have taken the unit to Alaska, Hawaii, the United Kingdom, Germany, the Netherlands, Spain, and Central America.

With a long and proud history as a fighter unit capable of meeting any challenge, the 150th was selected to convert from the A-7D to the F-16C/D conversion in October 1992. In addition to flying its new F-16 mission, the unit also has a unique Defense Systems Evaluation Branch, which is involved in testing U.S. Army air defense weapon systems at ranges at Fort Bliss, Texas, and White Sands Missile Range, NM.

5.2.2 Requirements

5.2.2.1 Mission

The 150th continues to fly F-16 aircraft in support of "Total Force" requirements.

5.2.2.2 Land

If the realignment occurs, the 150th would transition to a "stand alone" ANG unit at a commercial airport (Albuquerque). The cantonment area is based on the needs of that configuration. (See map at appendix A).

5.2.3 Impacts

5..2.3.1 Assumptions

The cantonment area would need security; operations require firefighting and base support.

5.2.3.2 One Time

The one-time construction costs to isolate the area, provide security, and add facilities to become a "stand alone" unit are estimated at **$7.1M**.

5.2.3.3 Annual Costs

The annual costs include hiring 86 personnel to replace services formerly provided by the 377th ABW.

5.3.3.2 One Time Costs
The proposed realignment of Kirtland would shift major burdens to the DOE and its contractors remaining at the installation. The costs of projects and equipment to make the transition to sole operator of the east installation include:

• *Utilities* projects planned by the AF but not completed, and, projects to isolate east installation utilities	Total	$29.2M
• *Infrastructure* roads, bridge, fencing, gates	Total	19.8M
• *Public Safety* fire protection, security, and emergency operations	Total	15.1M
	Overall Total	**$ 64.1M**

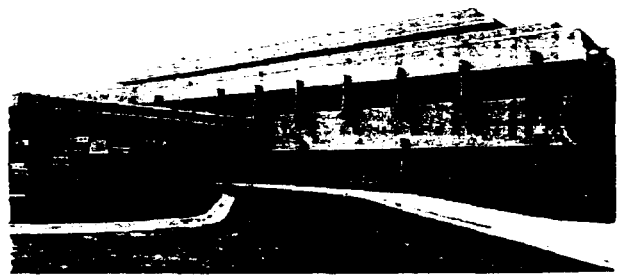
5.3.3.3 Annual Costs
The AF proposal would remove over 2500 people providing support to organizations at Kirtland. Although DOE activities have internal support (human resources, accounting, payroll, purchasing, communications, and maintenance), additional personnel would be required to replace functions provided by the AF.

DOE estimates that nearly 300 people would be required along with supplies, training, and other recurring items. The total annual costs to support the nearly 10000 workers involved in DOE activities is $30.6M.

Overall Total $ 30.6M

5.4 Veterans Administration Medical Center (VAMC)

5.4.1 History/Mission
The AF host organization (and its medical component) entered into an agreement with the Veterans Administration (VA) to provide service through a joint medical center in Albuquerque. This arrangement saved the AF a replacement hospital at Kirtland AFB. The AF is the main provider of emergency service at the center and sharing arrangements exist for the remaining variety of services in the center. **This was the first joint military/VA medical center and is now a model for similar arrangements throughout the US.**


New AF Outpatient Clinic adjacent to VAMC

5.4.2 Impact
The AF proposal to realign Kirtland will remove the AF medical presence in its clinics and the joint medical center. As a result, the VA would have to provide additional staffing to continue required services (emergency) and other existing services. **The estimated cost of lost income from breaking up the joint-use arrangement is $5.1M to the VA.**

5.4.3 Retirees/Champus
After a realignment, retirees and their dependents in the area would no longer be able to obtain care at AF facilities. Satisfying these needs via CHAMPUS or an alternative system would mean additional costs subsidized by the government. **We estimate these costs at $20.2M based on actual use of AF medical facilities in previous years.**

CHAPTER 6
SUMMARY

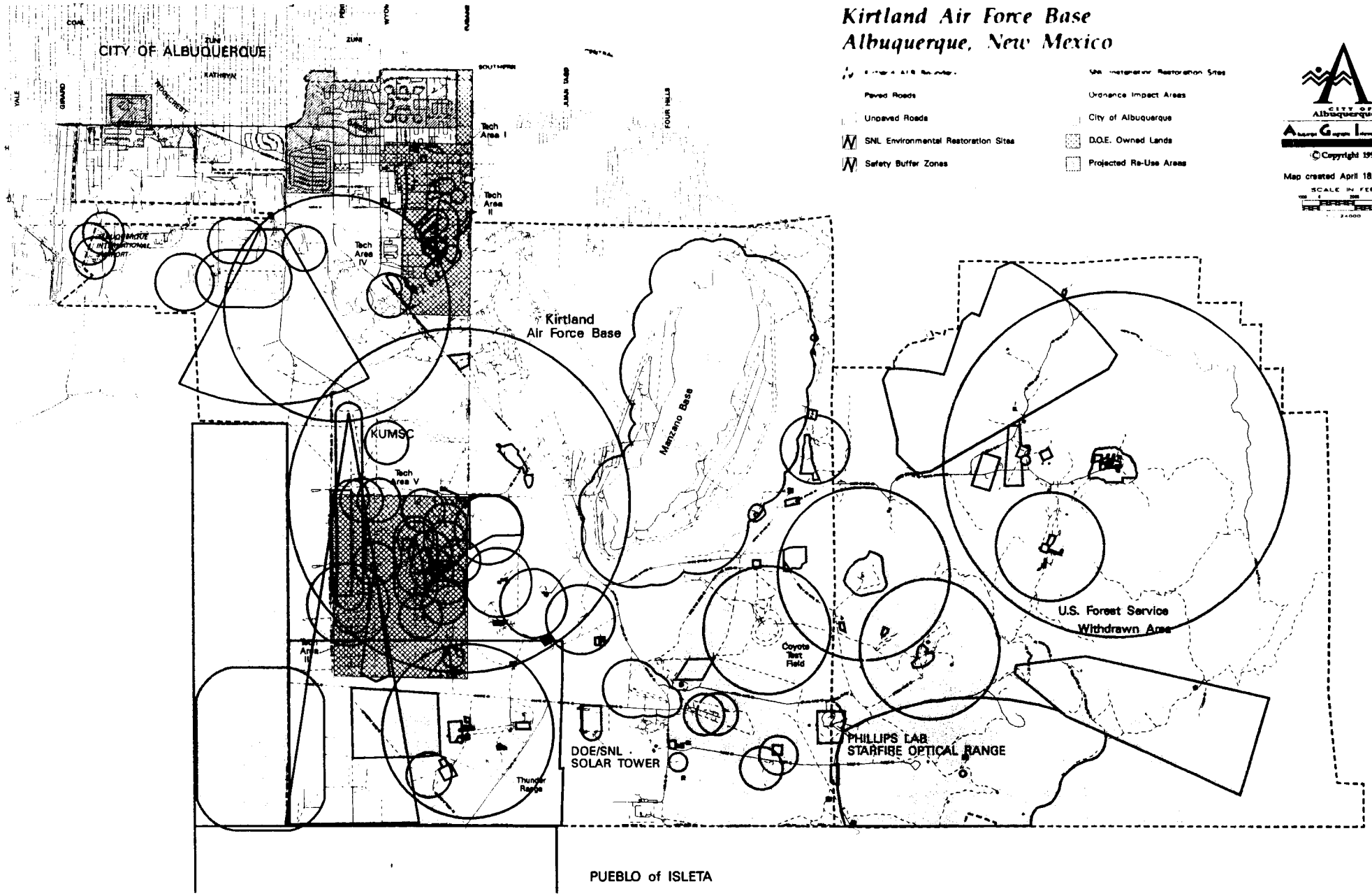
Why was Kirtland selected for major alignment? We may never know all the factors, but from the Air Force perspective, Kirtland is a very large and costly base to operate. Air Force units are in the minority on the base, yet the Air Force is the single military Department charged with operating the base. The Air Force evaluation is based solely upon a view of the Air Force mission and the cost to support that mission.

Viewed from the National resource perspective, Kirtland is a major federal installation, hosting Department of Defense, Department of Energy, and many other governmental activities. The consolidation achieved at Kirtland is one of the BRAC objectives; it has been ongoing since the late 1940s. The number and types of facilities and capital investment in specialized buildings, ranges and equipment would make it impossible to relocate or rebuild the capability that exists at Kirtland. In fact, several units were specifically excluded from the realignment actions because of such facilities and missions.

The Air Force made a major shift in direction during BRAC 95. **During previous BRAC rounds, the Air Force insisted that Kirtland was "essential in supporting several irreplaceable research and testing facilities essential to DOD, DOE, and other government agencies."** In fact, Kirtland was excluded from evaluations during BRAC 91 and 93 due to these critical support requirements--over 150 tenant organizations. What has changed? The irreplaceable research and testing facilities will remain at Kirtland. However, the Air Force is removing critical support functions and in some cases even parts of the irreplaceable research and testing facilities and synergism that has been developed over the last 50 years. If the Air Force desired to separate the research and testing facilities from the supporting base, then it should have done two evaluations. In one case, the lab would be rated high and remain; in the other, the support base would rate high against other small aircraft bases or support bases. In fact, Kirtland's support base was rated against all major Air Force flying missions and did quite well. Therefore, if an appropriate analysis had been done, Kirtland in its entirety would be retained and probably expanded.

The Air Force decided to reduce costs at Kirtland by eliminating the Base Operating Support (BOS). The proposal was to move six major tenants and essentially close the base from a military support standpoint. Unfortunately, in analyzing the decision, major factors were excluded. First and foremost, major non-DOD organizations would be left at Kirtland (Sandia Laboratories, DOE operations) which would result in over 10,000 employees still being employed on the base. Required support would be shifted to other government agencies. The Department of Energy has estimated additional operation and maintenance costs to be $ 30.6 million per year. Secondly, the Air Force identified six major units for realignment but neglected the 52 other Department of Defense organizations also on the base. Some of those can probably be deactivated but many will have to move and those costs need to be added to the Air Force analysis. Lastly, two Air Force units will remain at Kirtland and will require some level of support. The Air Force plan is to put a fence around the units (cantonment) and to provide minimal support. Because Phillips Lab has numerous facilities and ranges throughout the base, a single cantonment concept becomes very difficult to implement. Also, the Air Force proposal to have a civilian guard force at the weapons storage area is a radical departure from DOD policy and requires serious consideration before destroying the positive military controls on entitled weapons.

Kirtland Air Force Base
Albuquerque, New Mexico



APPENDIX B

58th SOW Considerations

58th Special Operations Wing
Kirtland AFB, New Mexico
(to be relocated to Holloman AFB, NM)

Personnel:	Military:	1195	
	Civilian:	84	
	Contractor:	194	(estimated FY96 staffing 247)
Facilities:	Current Facilities:	927,765	square feet
	Dedicated Ramp space:	2,500,000	square feet
	Training Systems/ Simulation Devices:	15	

Existing Kirtland AFB/58th SOW Facilities

Bldg	*Purpose*	*Sq Ft*
330	Engine Shop	4000
331	Engine Shop	12
332	Oxygen Storage	476
336	Engine Shop	31679
376	Gun Shop	7158
381	AGE	15909
404	Pararescue	9425
436	Pararescue	9370
437	Pararescue	9802
438	Training Wall	N/A
482	Corrosion Control	50386
483	HAZMAT	290
702-704	Engine Test	7511
926	Simulator Support	3545
941	Combat Control	2880
945	Combat Control	3570
948	Flight Simulators	24567
952	Contractor/Classrooms	23982
953	Classrooms	11935
954	Learning Center	7023
955	Flight Simulator	4972
956	Flight Simulator	11483
960	NVD Lab	1200
975	Field Training	26435
992	FAST	4,000

Operational Advantages of Moving

- Air Force dedicated runway

Operational Disadvantages of Moving

- Extensive range restrictions for flying in and about Holloman vs. KAFB
- Disruption of training profiles - Kirtland provides immediate access while Holloman requires circumnavigating extensive restricted areas to reach training areas. Note: all flying activities stop when mission profiles are active.
- Rebuilding a mission ready status.
- Cost and difficulty of moving simulators.
- Disruption of mission rehearsal capability for prolonged period of time.
- Disruption of unique one of a kind facility for real world mission rehearsal.
- Disruption of training pipeline (6-12 months).
- Current shortage of qualified operational crewmembers will be increased.
- Impact overseas short tour/CONUS balance.
- Manning turmoil at gaining units as tours are extended.

APPENDIX C

Analysis of USAF BRAC Questionnaire

Kirtland AFB's BRAC 95 Air Force Ratings

During the Defense Base Realignment and Closure (BRAC) 1995 process, the Air Force collected an array of data from the field (bases) and major commands. The Air Force then applied color-coded ratings to most of the key information elements of the eight DOD approved criteria. Green , Yellow, and Red color-coded ratings were used for Criteria I, II, III, VII, & VIII. In keeping the meanings to these color coded ratings simple, "Green" equals retain, "Red" equals candidate for closure and/or realignment, and "Yellow" is somewhere in the middle. Of course, one red rating did not drive a closure recommendations nor did one green rating drive a retention decision. During BRAC 95, the Air Force used an aggregate or rolling up of grades, by applying numerical weights and values. These weights represented the relative importance of each subelement as compared to the other subelements within a given level of the analysis. Subelement weights always added up to 100. For example, subelement A has three subelements A1, A2, and A3. Each of these three subelements could be assigned the same or different weights, however, the sum will be 100. Additionally, the Air Force established a color-coding to numerical conversion chart and vice versa, e.g., a green equals 1.00, a green minus equals 0.67, a yellow equals 0.00, a red equals minus 1.0, etc.. To obtain an overall rating, simply multiply the numerical value times the weighting for each subelement, then total the resulting numbers, then divide by 100, the resulting number is the weighted subelement rating and can be converted back to a color-coding. Additionally, the Air Force used standard deviations for certain subelements. Once the deviations were determined, the Air Force provided a chart to convert them to color-codings. The Air Force used actual COBRA numbers for criteria IV and V. As in past BRAC rounds, the Air Force used a level-playing field COBRA for each base. Criteria VI, the economic impact on communities, was provided by the DOD Joint Cross-Service Group for Economic Impact. Criteria VI was presented as two numbers, which represented total job loss, direct and indirect, and job loss as a percentage of statistical or economic area population. BRAC decisions were based on overall analysis results and comparisons.

Specifically, this paper will address all ratings below Green and will discuss perceived and actual variations in ratings. The results of this paper could be used to identify potential historic and BRAC 95 Air Force reported strengths and weaknesses of Kirtland AFB.

Note: Source documents for this paper were obtained from the material provided by the DOD to the 1995 Defense Base Closure and Realignment Commission to support the DOD BRAC 95 recommendations.

A review of all Kirtland's BRAC 95 ratings, by criteria and subelement, that fell below a green rating follows:

Element:	**Other Air Combat MOAs**	Rated: **Yellow**
Element number:	I.1.A.1.b.2 (Questionnaire element: I.2.C.2)	
Rationale:	The Air Force's BRAC 95 certified questionnaire reported air combat MOA/restricted area 76 NM away. Possible ratings: Green rating was less than or equal to 50 NM. Yellow rating was greater than 50 NM but less than or equal to 100 NM. Red was greater than 100 NM.	
Comment:	**Non-concur.** Certified questionnaire reported training areas within "Green" rating ranges.	

Element:	**Low Altitude MOAs**	Rated: **Yellow**
Element number:	I.1.A.1.b.3 (Questionnaire element: I.2.C.3)	
Rationale:	The Air Force's BRAC 95 certified questionnaire reported low altitude capable MOA 112 NM away. Possible ratings: Green rating was less than or equal to 75 NM. Yellow rating was greater than 75 NM but less than or equal to 125 NM. Red was greater than 125 NM.	
Comment:	**Concur.** However, Kirtland is not an active duty operational fighter base; it supports national assets and labs.	

Element:	**Scorable Range Complexes**	Rated: **Red**
Element number:	I.1.A.1.b.4 (Questionaire element: I.2.C.4)	
Rationale:	The Air Force's BRAC 95 certified questionnaire reported 3 ranges within 250 NM. Possible ratings: Green rating was greater than or equal to 1 within 100 NM and greater than or equal to 4 within 250 NM. Yellow rating was less than 1 within 100 NM and greater than or equal to 4 within 250 NM. Red was less than 4 within 250 NM.	
Comment:	**Concur.** However, Kirtland has and does effectively support fighter operations, even though the base primarily supports national assets and labs.	

Element:	**Ground Forces/Tactical Aircraft Employment**	Rated: **Red**
Element number:	I.1.A.1.b.6 (Questionnaire element: I.2.C.14)	
Rationale:	The Air Force's BRAC 95 certified questionnaire reported ground forces/tactical aircraft employment area 192 NM away--Ft Bliss. Possible ratings: Green rating: less than or equal to 100 NM. Yellow rating: greater than 100 NM but less than or equal to 150 NM. Red : greater than 150 NM.	
Comment:	**Concur.** However, Kirtland is not an active duty operational fighter base, it supports national assets and labs.	

Element:	**Air Combat Maneuvering Instrumentation (ACMI) Ranges**	Rated: **Red**
Element number:	I.1.A.1.b.7 (Questionnaire element: I.2.C.6)	
Rationale:	The Air Force's BRAC 95 certified questionnaire reported an ACMI range 313 NM away--Luke ACMI. Possible ratings: Green rating was less than or equal to 100 NM. Yellow rating was greater than 100 NM but less than or equal to 150 NM. Red was greater than 150 NM.	
Comment:	**Concur.** However, Kirtland is not an active duty operational fighter base; it supports national assets and labs.	

or at the east and west coast mobility bases. The South is still being espoused as having a tanker shortfall. Even the decision to reopen MacDill was based partly on a tanker shortfall in the South. Kirtland should have been identified as being in a tanker poor region, and as such, receive a ***GREEN*** rating.

Airlift-Operational Effectiveness (I.1.A.4)

Element:	**Geographic location (freezing precipitation)**	Rated: **Red**
Element number:	I.1.A.4.a.3 (Questionaire element: I.2.J.3)	
Rationale:	The Air Force's BRAC 95 certified questionnaire reported 21days of freezing precipitation annually. Possible ratings: Green rating was 10 or less days. Yellow rating was greater than 10 days but less than or equal to 20 days. Red was greater than 20 days.	
Comment:	**Non-concur.** Rationale provided under Fighter-Operational Effectiveness.	

Airlift - Training Areas (I.1.A.4.b)

Element:	**Landing Zones - Closest**	Rated: **Yellow**
Element number:	I.1.A.4.b.4 (Questionnaire element: I.2.C.12)	
Rationale:	The Air Force's BRAC 95 certified questionnaire reported a landing zone 189 NM away - Pinon Cayon. Possible ratings: Green rating was less than or equal to 150 NM. Yellow rating was greater than 150 NM but less than or equal to 400 NM. Red was greater than 400 NM.	
Comment:	**Concur.** However, Kirtland is not a operational airlift base; it supports national assets and labs.	

Element:	**Instrument Routes (IR) for DZs (Equipment)**	Rated: **Red**
Element number:	I.1.A.4.b.6 (Questionnaire element: I.2.C.11)	
Rationale:	The Air Force's BRAC 95 certified questionnaire reported 0 IR routes for the DZs identified. Green rating was greater than or equal to 2 IR count. Yellow rating was less than 2 IR count and greater than or equal to 1 IR count. Red rating was less than 1 IR count.	
Comment:	**Concur.** However, Kirtland is not a operational airlift base; it supports national assets and labs.	

Element:	**Slow Routes (SR) for DZs (Equipment)**	Rated: **Red**
Element number:	I.1.A.4.b.7 (Questionnaire element: I.2.C.11)	
Rationale:	The Air Force's BRAC 95 certified questionnaire reported 0 SR routes for the DZs identified. Green rating was greater than or equal to 2 SR count. Yellow rating was less than 2 SR count and greater than or equal to 1 SR count. Red rating was less than 1 SR count.	
Comment:	**Concur.** However, Kirtland is not a operational airlift base; it supports national assets and labs.	

Training Airspace (I.1.B)

Existing Training Airspace (I.1.B.1)

Element:	**Runway/Taxiway for Bomber Mission**	Rated: **Red**
Element number:	I.1.C.2 (Questionaire elements: II.1.B.2.c, II.2.C.1, II.2.C.2, II.2.E, II.2.F.3)	
Rationale:	Certified data reported: the primary runway as - 300 ft wide and 13775 ft long runway; 150 ft wide taxiways; 673459 sq ft apron; and supports most aircraft, but some upgrades are desired for long term. Possible ratings: Green was runway at least 200 ft wide and at least 10000 ft long, taxiway at least 75 ft wide, apron at least 278400 sq ft, and pavement strength supports bomber mission. Red was anything else.	
Comment:	**Non-concur.** See Runway/Taxiway for Fighter Mission.	

Element:	**Runway/Taxiway for Tanker Mission**	Rated: **Red**
Element number:	I.1.C.3 (Questionaire elements: II.1.B.2.c, II.2.C.1, II.2.C.2, II.2.E, II.2.F.5)	
Rationale:	Certified data reported: the primary runway as - 300 ft wide and 13775 ft long runway; 150 ft wide taxiways; 673459 sq ft apron; and supports most aircraft, but some upgrades are desired for long term. Possible ratings: Green was runway at least 150 ft wide and at least 8000 ft long taxiway at least 75 ft wide, apron at least 283200 sq ft, and pavement strength supports tanker mission. Red was anything else.	
Comment:	**Non-concur.** See Runway/Taxiway for Fighter Mission.	

Element:	**Runway/Taxiway for Airlift Mission**	Rated: **Red**
Element number:	I.1.C.4 (Questionaire elements: II.1.B.2.c, II.2.C.1, II.2.C.2, II.2.E, II.2.F.8)	
Rationale:	Certified data reported: the primary runway as - 300 ft wide and 13775 ft long runway; 150 ft wide taxiways; 673459 sq ft apron; and supports most aircraft, but some upgrades are desired for long term. Possible ratings: Green was runway at least 150 ft wide and at least 8000 ft long,taxiway at least 75 ft wide, apron at least 433104 sq ft, and pavement strength supports airlift missions. Red was anything else.	
Comment:	**Non-concur.** The runways and airfield infrastructure, including part of the military apron, either have been or will be completely upgraded at non-DOD expense. DOD is normally only responsible for its apron areas and a $50000 annual payment for airfield use. Kirtland supports airlift operations at this time with no restrictions. In fact, not only has Albuquerque improved the runways and taxiways, but they built a new apron for the Air Force as a trade-off for allowing the City to build a new taxiway. In this case, DOD benefitted from the new apron and new taxiway at no expense to DOD. This element was rated red because the Air Force stated that apron upgrades were needed for long term use. However, the Air Force was referring to all apron areas--not just the apron that is required. Kirtland has had aprons needing repairs, since the late 1970s. Kirtland can accomplish its mission within the upgraded apron areas, if desired. Therefore, Kirtland should be rated Green for this element. Note: Criteria I addresses current operational missions requirements, while Criteria III addresses future missions. Additionally, the City of Albuquerque constructed an extension on Taxiway E to allow direct access to the special cargo area.	

Laboratory Evaluation (I.5)

Priority (I.5.A)

Location (I.5.E)

Element:	**Interconnectivity**	Rated: **Red**
Element number:	I.5.E.1 (Questionaire elements: not given)	
Rationale:	Possible ratings: Green was top quartile. Green (-) was second quartile. Yellow was third quartile. Red was bottom quartile.	
Comment:	**Non-concur.** Phillips Lab has space and missile focus; location of activities has been unchanged for many years. AF should rate this Green.	

Element:	**Special Support Infrastructure**	Rated: **Red**
Element number:	I.5.E.3 (Questionaire elements: not given)	
Rationale:	Possible ratings: Green - yes. Red - no.	
Comment:	Phillips Lab has what it needs; should be Green.	

Criteria II
(Availability and conditions of land, facilities, and associated airspace at both the existing and potential receiving locations)

Facilities Base (II.1)

Element:	**Facilities condition: building aggregate**	Rated: **Yellow**
Element number:	II.1.B (Questionnaire element: II.1.B.1.b-g, j, l-z, aa-gg)	
Rationale:	Possible ratings: Green was greater than or equal to 80 percent Condition Code 1; yellow was less than 80 percent Condition Code 1 but greater than or equal to 50 percent Condition Code 1; red was less than 50 percent Condition Code 1.	
Comment:	**Non-concur.** AF changed ratings during process. See Appendix D.	

Element:	**Facilities condition: infrastructure**	Rated: **Yellow**
Element number:	II.1.C (Questionaire element: II.1.B.2.a-c,e-k)	
Rationale:	Possible ratings: Green was greater than or equal to 95 percent Condition Code 1; yellow was less than 95 percent Condition Code 1 but greater than or equal to 70 percent Condition Code 1; red was less than 70 percent Condition Code 1.	
Comment:	**Non-concur.** This element was rated inconsistently. For example, aircraft runways were listed as condition code three; however, supporting data stated that runways could support all Air Force aircraft with no upgrades required, even for prolonged use. A similar statement was made about all taxiways.	

Element:	**Facilities Condition: Housing**	Rated: **Red**
Element number:	II.1.B (Questionaire element: II.1.C.2.a)	
Rationale:	Possible ratings: Green was less than or equal to the mean; yellow was greater than the mean but less than or equal to plus 1 standard deviation; red was greater than plus 1 standard deviation.	
Comment:	**Non-concur.** Numerous other Air Force bases have most of their housing in need of whole-house renovation or replacement, but they were rated higher for this element. Kirtland has more adequate units (both number and percentage) than most bases have for a total number. Therefore, Kirtland should be rated "Green," or most of the other bases should be downgraded for this element.	

Element: **Accident Potential Zone I (APZ I) Compatibility Aggregate** Rated: **Yellow**
Element number: II.3.E.2 (Questionaire element: II.6.A.2)
Rationale: Of 8 runways, Kirtland reported 20 percent incompatibility for runway 12, 94 percent incompatibility for runway 17, 10 percent incompatibility for runway 21, and 20 percent for runway 26. Possible ratings: Green was off-base development generally compatible within APZ I (0-5 percent incompatible development). Yellow was off-base development generally incompatible in some (limited) areas of APZ I (greater than 5 and up to 10 percent incompatible development). Red was off-base development significantly incompatible within APZ I (greater than 10 percent incompatible development).
Comment: **Non-concur.** Runways 26/08 account for 95 percent of the airfield operations, and neither of these runways have major APZ problems. Additionally, the airfield infrastructure (runways & taxiways) is owned by the City and operated as a joint-use facility. All runways meet FAA clearance requirements, but not all DOD standards. However, IAW AFR 86-14, "DOD standards pertain to land-based military installations under DOD control. DOD tenant organizations on civil airports use military standards to the extent practical, otherwise, FAA criteria or standards apply." Therefore, Air Force standards do not apply. The Air Force acknowledged this fact in a HQ USAF/LEY letter dated 18 Mar 87. In that letter, the Air Force stated that AICUZ studies for Kirtland were exempted and FAA standards (Part 150) would be the official document for Albuquerque/Kirtland airfield. Flight operations to runways other than 08/26 are currently by exception. In fact, future plans will close runway 17/35.

Element: **Accident Potential Zone II (APZ II) Compatibility Aggregate** Rated: **Yellow**
Element number: II.3.E.3 (Questionaire element: II.6.A.3)
Rationale: Of 8 runways, Kirtland reported 3 percent incompatibility for runway 03, 4 percent incompatibility for runway 08, 20 percent incompatibility for runway 12, 96 percent incompatibility for runway 17, 100 percent incompatibility for runway 21, and 20 percent for runway 26. Possible ratings: Green was off-base development generally compatible within APZ II (0-5 percent incompatible development). Yellow was off-base development generally incompatible in some (limited) areas of APZ II (greater than 5 and up to 10 percent incompatible development). Red was off-base development significantly incompatible within APZ II (greater than 10 percent incompatible development).
Comment: **Non-concur.** Runways 26/08 account for 95 percent of the airfieldoperations, and neither of these runways have major APZ problems. Additionally, the airfield infrastructure (runways & taxiways) is owned by the City and operated as a joint-use facility. All runways meet FAA clearance requirements, but not all DOD standards. However, IAW AFR 86-14, "DOD standards pertain to land-based military installations under DOD control. DOD tenant organizations on civil airports use military standards to the extent practical, otherwise, FAA criteria or standards apply." Therefore, Air Force standards do not apply. The Air Force acknowledged this fact in a HQ USAF/LEY letter dated 18 Mar 87. In that letter, the Air Force stated that AICUZ studies for Kirtland were exempted and FAA standards (Part 150) would be the official document for Albuquerque/Kirtland airfield. Flight operations to runways other than 08/26 are currently by exception. In fact, future plans will close runway 17/35.

plans will close runway 17/35 and rearrange arrivals and departures to minimize use of runways 21. The Air Force has endorsed Albuquerque's airfield master plan that includes these statements.

Element: **Accident Potential Zone II (APZ II) Compatibility Aggregate** Rated: **Yellow**
Element number: II.3.F.3 (Questionaire element: II.6.B.3)
Rationale: Of 8 runways, Kirtland reported 3 percent incompatibility for runway 03, 4 percent incompatibility for runway 08, 20 percent incompatibility for runway 12, 96 percent incompatibility for runway 17, 100 percent incompatibility for runway 21, and 20 percent for runway 26. Possible ratings: Green was future off-base development generally expected to be compatible within APZ II (0-5 percent incompatible development). Yellow was future off-base development may become incompatible in some (limited) areas of APZ II (greater than 5 and up to 10 percent incompatible development). Red was future off-base development may become significantly incompatible within APZ II (greater than 10 percent incompatible development).
Comments: **Non-concur.** Runways 26/08 account for 95 percent of the airfield operations, and neither of these runways have major APZ problems. Additionally, the airfield infrastructure (runways & taxiways) is owned by the City and operated as a joint-use facility. All runways meet FAA clearance requirements, but not all DOD standards. However, IAW AFR 86-14, "DOD standards pertain to land-based military installations under DOD control. DOD tenant organizations on civil airports use military standards to the extent practical, otherwise, FAA criteria or standards apply." Therefore, Air Force standards do not apply. The Air Force acknowledged this fact in a HQ USAF/LEY letter dated 18 Mar 87. In that letter, the Air Force stated that AICUZ studies for Kirtland were exempted and FAA standards (Part 150) would be the official document for Albuquerque/Kirtland airfield. Flight operations to runways other than 08/26 are currently by exception. In fact, future plans will close runway 17/35 and rearrange arrivals and departures to minimize use of runways 21. The Air Force has endorsed Albuquerque's airfield master plan that includes these statements.

Air Quality (II.4)

Element: **Attainment Status** Rated: **Yellow**
Element number: II.4.A (Questionaire element: VIII.1.B.1)
Rationale: Possible ratings: Green was ozone, carbon monoxide and PM-10 in attainment. Yellow was ozone, carbon monoxide and PM-10 is in maintenance or in nonattainment at marginal or moderate levels. Red was ozone, carbon monoxide and PM-10 is in nonattainment at serious, severe or extreme levels.
Comment: **Non-concur.** Certified data for questionnaire element VII.1.B.1 reports no pollutants in maintenance. Kirtland/Albuqureque has just completed three years of not exceeding recommended carbon monoxide levels, and their status will be upgraded to an attainment status within the next few months. Therefore, this element should receive the appropriate rating "Green."

Element:	**Port Facility within 150 NM**	Rated: **Red**
Element number:	III.7.C (Questionnaire element: III.1.G.3)	
Rationale:	Questionnaire stated Kirtland did not have port facilities within 150 NM; therefore, the element was rated red. Possible ratings: Green - port available and Red - port not available.	
Comment:	**Concur.** However, the port requirement is overstated when there are ample rail and interstate highways nearby.	

Criteria IV
(Cost and manpower implications)

Kirtland's cost and manpower implications were noteworthy.

- Out of 6 product centers and laboratories, Kirtland almost tied for the second most costly to close (448M).
- 20 year net present value of closure option reported as 469M savings.
- Steady state savings were 81M.
- Manpower reductions realized were 1492.

Comment: Kirtland's numbers and assumptions for this criteria appear questionable.

Criteria V
(Return on investment)

A Kirtland closure, as discussed above, was projected to realize a payback in six years.

Comment: See Cost Summary.

Criteria VI
(Economic impact on communities)

Key data used to evaluate Kirtland/Albuquerque follow (the Air Force used cumulative job loss for all BRACs and cumulative percent job loss for all BRACs as the primary measure for this criteria):

Economic Area Employment (93)	327209
Direct job loss (current BRAC)	10915
Indirect job loss (current BRAC)	10518
Previous job loss (prior BRAC)	-
Total job loss (current BRAC)	21433
Percent job loss (current BRAC)	6.6%
Cumulative loss (all BRACs)	**21433**
Percent job loss (all BRACs)	**6.6%**

Transportation (VII.2)

Element:	**Commute time to work**	Rated: **Yellow**
Element number:	VII.2.D (Questionnaire element: VII.1.B.4)	
Rationale:	Kirtland's certified BRAC 95 questionnaire reported a 50 minute round-trip commuting time. Possible ratings: Green - less than or equal to 40 minutes; Yellow - between 40 and 60 minutes; Red - more than 60 minutes.	
Comment:	**Concur.** However, how was this average obtained? Minor errors could change a Green rating to a yellow rating.	

Off-Base Recreation (VII.3)

Element:	**Boating**	Rated: **Red**
Element number:	VII.3.E (Questionaire element: VII.1.C.4)	
Rationale:	Questionnaire reported boating (Cochiti Lake) 1.25 hours driving time. Possible ratings: Green was boating less than or equal to 30 minute drive. Yellow was boating between greater than 30 minutes and less than or equal to 45 minute drive. Red was boating more than 45 minute drive or not available.	
Comment:	**Concur.**	

Element:	**Aquarium**	Rated: **Red**
Element number:	VII.3.H (Questionaire element: VII.1.C.8)	
Rationale:	Questionnaire reported aquarium (Sea World) located 14 hours driving time. Possible ratings: Green was aquarium less than or equal to 1.5 hour drive. Yellow was aquarium between greater than 1.5 and less than or equal 2.5 hour drive. Red was aquarium more than 2.5 hour drive or not available.	
Comment:	**Concur.**	

Local Area Crime Rate (VII.6)

Element:	**Violent Crime Rate**	Rated: **Red**
Element number:	VII.6.A (Questionaire element: VII.1.F.1)	
Rationale:	Questionnaire reported a violent crime rate (per 100,000) of 1196. Possible ratings: Green was 600 or below. Yellow was greater than 600 but less than or equal to 900. Red was greater than 900.	
Comment:	**Partial-concur.** Actual 1993 U.S. Department of Justice (FBI) violent crime rate statistics for Albuquerque, NM MSA was 1,273.6 per 100,000.	

Element:	**Property Crime Rate**	Rated: **Red**
Element number:	VII.6.B (Questionaire element: VII.1.F.2)	
Rationale:	Questionnaire reported a property crime rate (per 100,000) of 6360. Possible ratings: Green was 4000 or below. Yellow was greater than 4000 but less than or equal to 6000. Red was greater than 6000.	
Comment:	**Partial-concur.** Actual 1993 U.S. Department of Justice (FBI) property crime rate statistics for Albuquerque, NM MSA was 6,274.2 per 100,000.	

constrain current construction/operations or require "work arounds" to support current operations.

Comment: **Concur.** However, floodplains location on the base are not a current problem nor do they present a future problem, even when flooded.

Element: **Cultural** Rated: **Yellow**

Element number: VIII.4 (Questionaire elements: VII.12.A, II.12.C, VII.12.D.4, VII.12.F)

Rationale: Kirtland reported cultural resources present with no known impacts and an incomplete survey. Possible ratings: Green was no existing cultural resources. Yellow was cultural resources are present, but do not currently constrain construction/operations or base survey incomplete. Red was cultural resources are present and constrain current construction/operations.

Comment: **Concur.**

Element: **Installation Restoration Programs (IRP)** Rated: **Yellow**

Element number: VIII.5 (Questionaire element: VIII.13.A.1, VIII.13.F)

Rationale: Questionnaire reported 55 IRP sites, with all on-site remediation in place by 1999. Kirtland reported no constraints on construction or operations. Possible ratings: Green was IRP sites do not exist on base; or it has been determined that no remedial action is required.Yellow was IRP sites present which do not currently constrain construction/operations. Red was IRP sites present which constrain construction (siting) activities/operations on base.

Comment: **Concur.**

APPENDIX D

CLOSE HOLD - BCEG/BCEG STAFF ONLY

Facilities Condition - Buildings
Kirtland AFB Changes

cat_code	Title	Condition Code 1		Condition Code 2		Condition Code 3	
		Change to	Instead of	Change to	Instead of	Change to	Instead of
211-111	Maint Hangar	58.0%	87.0%	42.0%	13.0%		0.0%
211-157	Jet Engine I&R	27.0%	95.0%	73.0%	5.0%		0.0%
211-179	Fuel Sys Maint Doc	15.0%	100.0%	85.0%	0.0%		0.0%
214-425	Trailer/Equip Maint Fac	10.0%	80.0%	90.0%	20.0%		0.0%
214-467	Refueling Veh Shp	0.0%	72.0%	100.0%	28.0%		0.0%
218-852	Survival Equip Shp	29.0%	100.0%	71.0%	0.0%		0.0%
219	Maint - Installation, Rpr and Ops	13.0%	92.0%	86.0%	8.0%	1.0%	0.0%
310	Science Labs	10.0%	99.0%	90.0%	1.0%		0.0%
317	Elec Comm, and Elec Equip RDT&E Facs	16.0%	85.0%	83.0%	14.0%	1.0%	0.0%
510	Medical Ctr/Hospital	78.0%	78.0%	0.0%	22.0%	22.0%	0.0%
530	Med Labs	33.0%	100.0%	67.0%	0.0%		0.0%
610	Admin Bldgs	18.0%	83.0%	70.0%	15.0%	12.0%	2.0%
722-351	Amn Dining Hall	50.0%	100.0%	50.0%	0.0%		0.0%
730	Personnel Spt & Svcs Fac	51.0%	90.0%	46.0%	7.0%	3.0%	3.0%
740	MWR - Interior	0.0%	49.0%	88.0%	39.0%	12.0%	12.0%

APPENDIX E

Air Force Base Closure Executive Group
Meeting Chronology

most important. Criteria III (Contingency, Mobility and Deployment Requirements) not deemed important for this subcategory. Remaining criteria valuable only to resolve close comparisons. They are VI (Economic Impact represented by total job loss (direct and indirect) and job loss as a percentage of economic area population), VII (Community) and VIII (Environmental Impact). BCEG voted on tiering, 1 to 3, with 1 as highest rating for retention. KAFB and LAFB placed in tier 2.

- Priority Ratings

	KAFB	LAFB
IA	G	Y+
IB	Y+	R
IV	448/469	450/142
V	6	10
II	Y+	Y
III	Y	R+
VI	20,364(8.0%)	22,935(.6%)
VII	G-	Y
VIII	G-	G-

Green (G) more desirable for retention
Yellow (Y) in between
Red (R) less desirable for retention

Dec 6 Overview of air quality conformity impacts on some of the bases directed for detailed analysis by the SECAF. Analysis dealt only with ability to comply with conformity requirements and did not consider operational restrictions or other impacts. BCEG concludes that all proposed force structure moves should be reviewed for air quality concerns first. If the move can't satisfy conformity requirements, the move should not be considered further. If conformity appears to be satisfied, further analysis of the move should be removed. BCEG directed that this air quality analysis be further refined.

- Clean Air Impacts listed
  - Kirtland: Difficult to add 635 people (no aircraft)

Carbon Monoxide (CO) > Budget

Dec 15 Preliminary look at brief to be given to Secretary of the Air Force (SECAF) regarding lab and product centers.

- Identified that level playing field analysis for LAAFB, in which Kirtland was used as a receiver, <u>was not a viable option because of air quality conformity problems in Albuquerque.</u> The BCEG directed the Base Closure Working Group (BCWG) work the remaining cost estimates for the focused COBRA analysis of Los Angeles, Kirtland and Brooks AFBs, since the

- New COBRA figures for Kirtland briefed, with options for bedding down SOF training mission at Beale, Cannon or Holloman.

Feb 10 SECAF presented with 3 alternatives for moving SOF training function out of KAFB. Cannon AFB cheaper but did not offer best training environment, while Beale and Holloman options were expensive but offered better terrain. Site survey team will examine costs and will report back with better cost data.

Feb 17 New cost figure for KAFB realignment, reflecting Holloman beddown for SOF training as developed by the site survey team. Three options will be presented to SECAF for consideration.

Feb 24 SECAF reviewed KAFB realignment and SOF training. SECAF selected Holloman as the better beddown choice.

- Remaining Kirtland issues
  - Resolution of DNA status
  - Guard post realignment personnel requirements
  - Safety center relocation questions
  - Updated SOF MILCON requirements

APPENDIX F

The Economic Impact of Realigning Kirtland Air Force Base

Introduction

Kirtland Air Force Base is one of the primary anchors of the Albuquerque area's economy. Indeed, asthe Kirtland Air Force Base Economic Impact Statement for Fiscal Year 1994 explains, the base plays a major role in the economic health of the Albuquerque economy, significantly affecting local economic and social life. Total base employment in Fiscal Year 1994 was 19,000, making Kirtland the largest employer in the State of New Mexico. These jobs represent 6.5 percent of the total non agricultural and military employment in the Albuquerque metropolitan area. Similarly, the $824 million Kirtland payroll represents 6.5% of the metropolitan areas personal income. The proposed realignment of Kirtland Air Force Base will significantly harm the Albuquerque metropolitan area's economy. The purpose of this study is to provide an estimate of the overall impact of the proposed realignment on the Albuquerque economy. It will report the losses to area employment, wages and tax revenues as determined by an input-output analysis.

Methodology and Data Sources

Input-Output are based on the simple idea that all sectors of the economy are linked together. Goods and services are produced using outputs from other sectors in the economy and primary inputs, i.e. capital, labor and natural resources. Outputs are created from inputs according to the fixed relations observed in the real world at a particular moment in time. Demand for an industry's output depends on the demands of other industries and final demand, that is, demand for the good in its finished form for private consumption, investment, government, or exports.

In practice, input-output analysis is widely employed to capture the impacts of some major change in a local economy. Common applications include the attraction or loss of a major industry to the local economy. The gain or loss of an industry results in an injection or loss of spending from outside the region. Typically, direct impacts in the areas of employment and income are estimated. Indirect impacts due to the industry's purchases and the increased income to the area are then calculated based on a multiplier analysis. Software packages are widely available for performing such analysis. This study made use of the IMPLAN software program which was initially developed by the United States Department of Agriculture and is currently maintained by the University of Minnesota. The University of New Mexico Economics Department owns a copy of the software and the associated 1990 data bases for the State of New Mexico. The State of NewMexico data base include information on over 500 industrial classifications for each New Mexico County. For purposes of this study, the 1990 data bases were aggregated into ten industrial categories which were then updated based on the latest employment figures reported by the University of New Mexico's Bureau of Business and Economic Research.

The impact area defined for the study includes the following counties: Bernalillo, Sandoval, Valencia and Santa Fe. The first three counties were included because they are part of the Albuquerque

Table 1: Direct Job Losses

	1996	1997	1998	1999	2000	2001	total
OFFICERS	50	104	265	335	281	268	1303
ENLISTED	92	188	475	853	757	680	3045
CIVILIANS	98	201	505	762	660	276	2502
CONSTRUCTION	132	72	0	0	0	0	204
TOTAL	372	565	1245	1950	1698	1224	7054

The loss of this much employment represents a large loss of income to the local economy. Based on City staff discussions with Kirtland personnel, the average salary of military personnel expected to leave under realignment is $28,669; the average salary for civilians is $37,000. Simple calculations, thus suggest a direct loss of $222 million of income from these sources. The loss of direct jobs at the base also implies smaller tax revenues to state and local governments. According to the New MexicoDepartment of Taxation and Revenue 1989 study on the distribution of state and local taxes, people withaverage incomes of $27,000 and $36,000 (reasonably close approximations of the military and civilian incomes that will be leaving Kirtland) contribute a little over ten percent of their income to support state and local government. Assuming the tax revenues from military personnel more or less parallel those of the larger'"community, this suggests a direct loss of $23 million dollars in tax revenues over the six year phase-out ($20.3 million in present value terms). The revenue lossesare projected as follows: $1.1 million in 1996, $1.8 million in 1997, $4.2 million in 1998, $6.5 million in 1999, $5.6 million in 2000, and $3.9 million in 2001. This estimate may be a little high because many military personnel pay income taxes to their home state rather than New Mexico and because of the opportunity to purchase some goods on base and thus avoid gross receipts taxes. Given the relatively small share of revenues raised by the state income tax, however, any over-estimate is expected to be no more than 15 %.

Finally it should be noted that Kirtland is the hub for a relatively largeretirement community. Military retirees were estimated at 18,300 people with retirement income of more than $250 million in the 1994 Kirtland Economic Impact statement. The base provides important shopping and health care services as well as a sense of community to the retirees. Once the base is gone, some, perhaps many of these people will decide to leave the area. The loss of retirees will result in the loss of their income to the community, and a loss of jobs supported by it. This is no small impact if many, in fact, do decide to leave. For example, assuming half of the retirees leave results in the direct loss of $125 million dollars in income to the area. Large income losses result in sharp decreases in expenditures, and thus large tax revenue losses to the local economies. The loss of half of the retirees would result in a loss of approximately twelve to thirteen million dollars in tax revenue in the year of their departure.'" Direct tax revenues lost are summarized in Table 2.

Table 4: Indirect Job Losses by Sector

	1996	1997	1998	1999	2000	2001	total
Agriculture	0	1	1	3	4	2	11
Construction	279	287	294	303	309	139	1611
Manufacturing	2	5	14	28	40	18	108
Hi-Tech Mftg	0	1	2	4	5	2	15
T.C.U.	2	7	19	38	54	24	144
Trade	19	59	160	318	458	205	1219
F.I.R.E.	9	29	79	157	226	102	602
Services	18	55	150	299	435	195	1153
Education	1	3	9	18	25	11	68
Government	2	7	18	36	52	23	137
TOTAL	334	454	746	1203	1609	722	5067

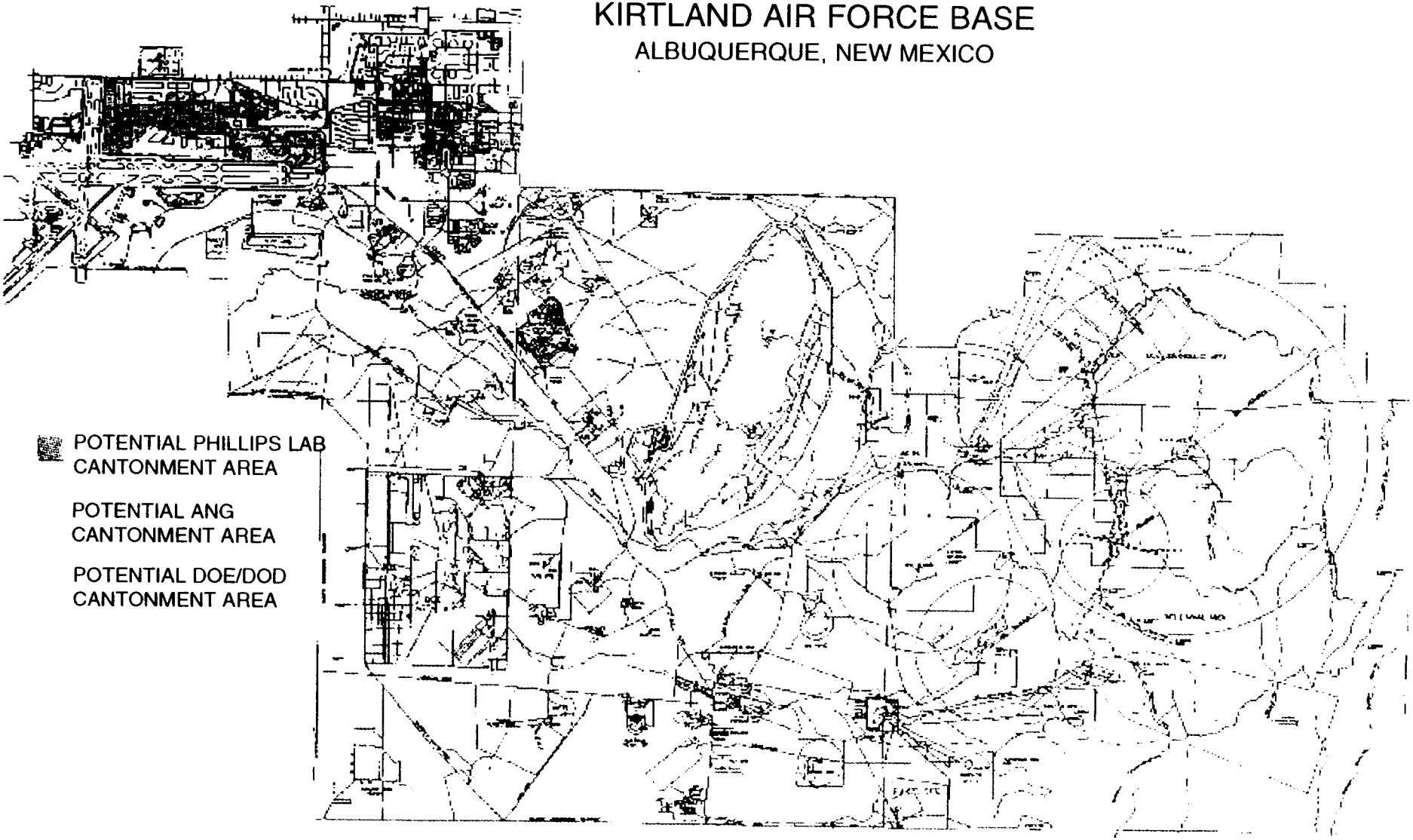
Again, it should be noted that these estimates do not account for the potential loss of retirees. If large numbers of retirees leave the community, the indirect job losses will be significant. For example, if half of the retirees left in 2001 when presumably many of the services currently provided to them could be expected to end, an additional 1600 to 1700 job losses are estimated. The indirect jobs and associated income losses will be associated with additional losses to state and local government revenues. Based on the IMPLAN projections and the five thousand plus indirect job losses, revenue losses over the six year phase-out period are expected to be approximately $16 million dollars ($14 million in present value terms). The timing of these losses will be as follows: $0.5 million in 1996, $1.4 million in 1997, $2.4 million in 1998, $3.8 million in 1999, $5.6 million in 2000, and $2.3 million in 2001. Again, these figures do not reflect the loss of any retiree income, and thus are probably understated. Indirect tax revenue losses are reported in table 5.

Table 5: Indirect Tax Revenue Losses (Millions $)

Year	1996	1997	1998	1999	2000	2001	total
Revenues	0.5	1.4	2.4	3.8	5.6	2.3	16.0

KIRTLAND AIR FORCE BASE

ALBUQUERQUE, NEW MEXICO



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 25, 1995

Major General Jay Blume (ATTN: Lt. Col. Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Please refer to this number
when responding 950426-12

Dear General Blume:

On April 20, 1995, the Kirtland Air Force Base community briefed the Commission on its concerns regarding the DoD recommendation to realign Kirtland Air Force Base. Attachment one is a copy of the briefing. Also, the community has provided the Commission a book describing in greater detail its concerns. The book is at attachment two.

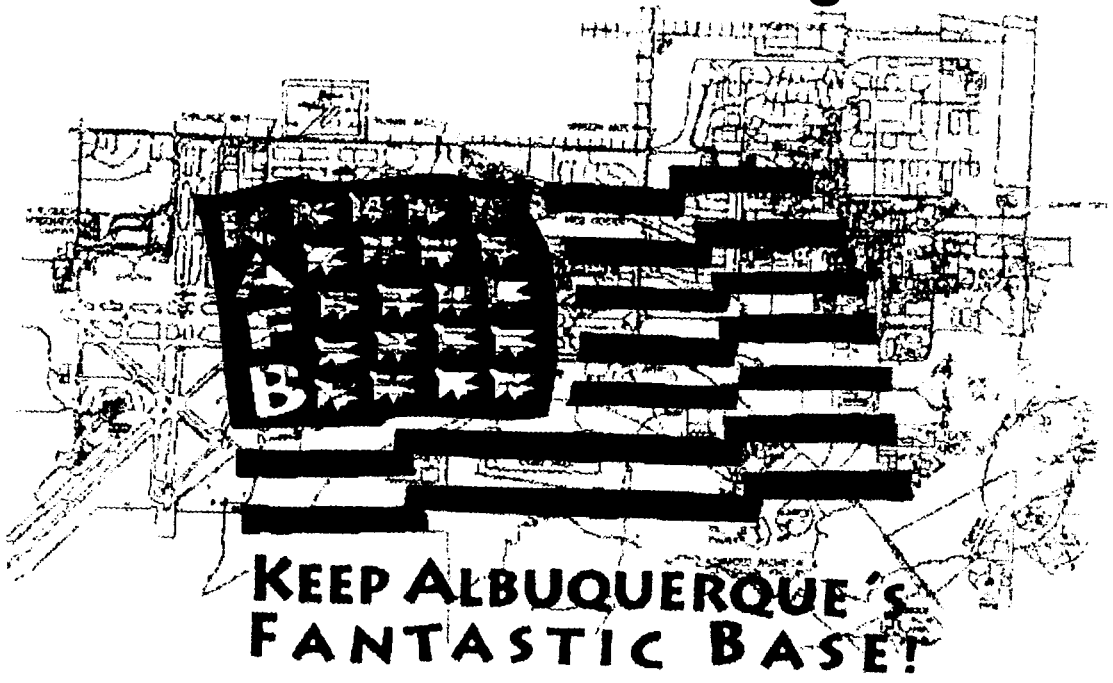
In order to assist the Commission in its review of this recommendation, we are requesting written comments on the two attached documents. We are especially interested in the Air Force's position on the community inputs concerning the costs to realign Kirtland Air Force Base and the recurring savings or costs associated with Kirtland after the proposed realignment. Both the Commission and the Community have noted that the Air Force has not considered potential increases in CHAMPUS costs. We request the Air Force estimate potential annual increase in CHAMPUS costs associated with the proposed Kirtland realignment. We would appreciate this information no later than May 15, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr.
Air Force Team Leader

KIRTLAND AIR FORCE BASE

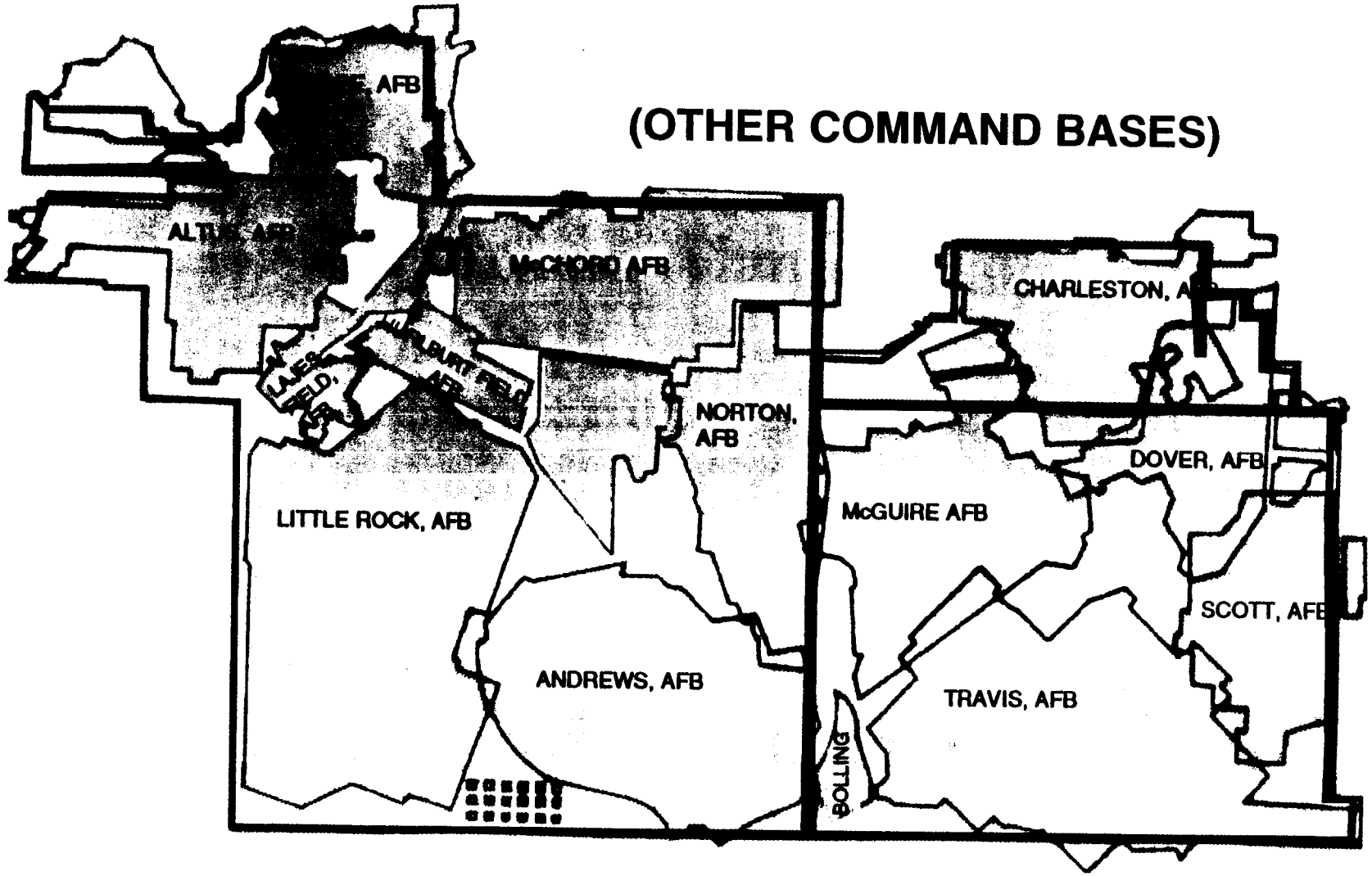
Albuquerque, New Mexico
Regional Hearing



Community Presentation
to
The Defense Base Closure and Realignment Commission

April 20, 1995

KAFB



KIRTLAND AFB

KAFB

KIRTLAND AIR FORCE BASE:

"ESSENTIAL IN SUPPORTING SEVERAL IRREPLACEABLE RESEARCH AND TESTING FACILITIES ESSENTIAL TO DOD, DOE AND OTHER GOVERNMENT AGENCIES."

—FROM BRAC 93

KAFB

REALIGNMENT RECOMMENDATION

- **DEACTIVATE** — 377th Air Base Wing
- **RELOCATE**
  - 58th SOW
  - AFOTEC
  - AFOSP
  - FCDNA
  - AFSA/AFIA
  - 150 Other Tenants
- **IN CANTONMENT**
  - Phillips Laboratory
  - 898th Munitions Squadron
  - AFRES/ANG
  - Sandia National Laboratories (SNL)
  - DOE/AL

KAFB

REALITY OF AIR FORCE PROPOSAL

- <u>COSTS</u>; NOT SAVINGS
- Nuclear Surety—*SEVERELY COMPROMISED*
- Operational Effectiveness—*IMPAIRED*
- Reuse—Virtually *NONEXISTENT*
- Kirtland Air Force Base is a *MODEL BRAC FEDERAL INSTALLATION*

KAFB

REALIGNMENT

AIR FORCE COSTS/SAVINGS

COST TO IMPLEMENT	ANNUAL SAVINGS	ROI
$277 M	$62M	5

WE CONTEND THAT:

- ONE-TIME COSTS ARE UNDERSTATED BY AT LEAST $248.7M, TOTALING $525.7M.
- ANNUAL SAVINGS ARE OVERSTATED BY AT LEAST $74.7M.

RETURN ON INVESTMENT WILL NEVER BE ACHIEVED!

KAFB

BRAC '95 GOALS

(Policies, Procedures, Authorities, and Responsibilities)

"Goal: savings to taxpayer..."
-Chairman Alan J.Dixon

"...Make maximum use of common support assets...look for cross-service or intra-service opportunities to share assets and look for opportunities to rely on a single Military Department for support."

KAFB

TODAY'S KIRTLAND AFB

USAF ORGANIZATIONS:
- 58th SOW
- ABQ IAP
- SAR
- AFOSI
- AFSPC
- Phillips
- 150th FG (ANG)
- 898th MSS
- Others

NON-DOD ORGANIZATIONS
- Sandia
- DOE, ABQ
- VA Hospital
- Others

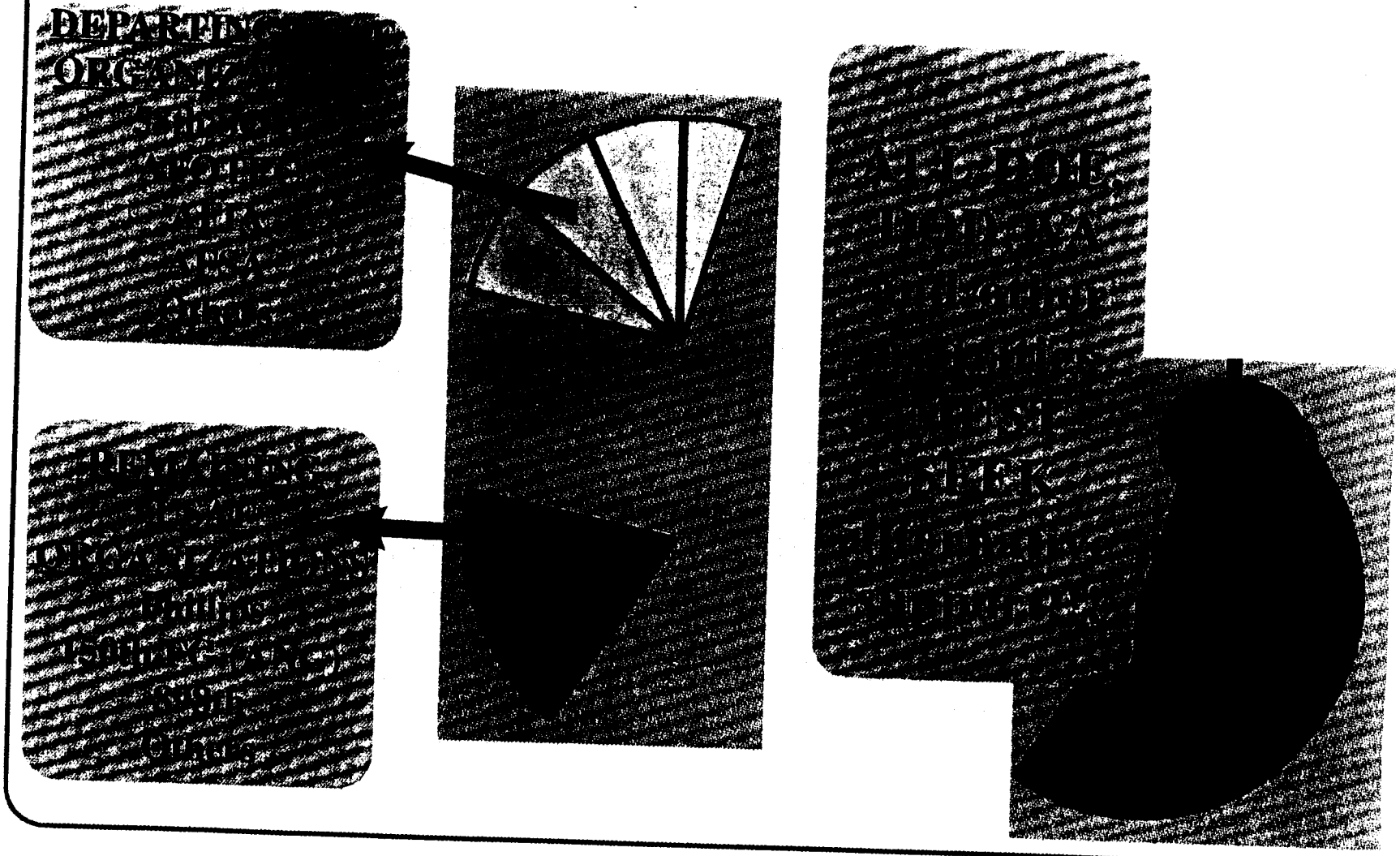
377th Air Base Wing
"The Support Pie"

DOD ORGANIZATIONS
- FCDNA
- DESA
- Others

KAFB

THE AIR FORCE PROPOSAL

Disband 377th ABW—Save USAF $62M



KAFB

COST ADJUSTMENTS TO USAF COST ESTIMATE

ONE-TIME

HQ USAF One-Time $277.5

KAFB COST ADJUSTMENTS TO USAF COST ESTIMATE

ONE-TIME

HQ USAF One-Time	$277.5

OMISSION

DOE	$64.1
Phillips	$18.4
KUMSC	$ 2.8
58th SIMULATOR	$ 26.7
MOVE TACCSF	$ 9.9
150th FG	$ 7.1

DISAGREEMENT

Simulator Bldg	$ 3.8
USAF Safety Cntr	$13.6
DNA to Kelly	$11.6
NCO Academy	$ 7.4
Ramp for Extra A/C	$ 7.2
Housing for 58th SOW	$ 75.6

Adjusted One-Time	**$525.7**

KAFB

COST ADJUSTMENTS TO USAF COST ESTIMATE

RECURRING

HQ USAF Annual Savings

$62.0

KAFB COST ADJUSTMENTS TO USAF COST ESTIMATE

RECURRING

HQ USAF Annual Savings	$62.0

COST SHIFTING

DOE	-$30.6
Support for Non-USAF	-$10.6
VA Hospital	-$ 5.1

OMISSION

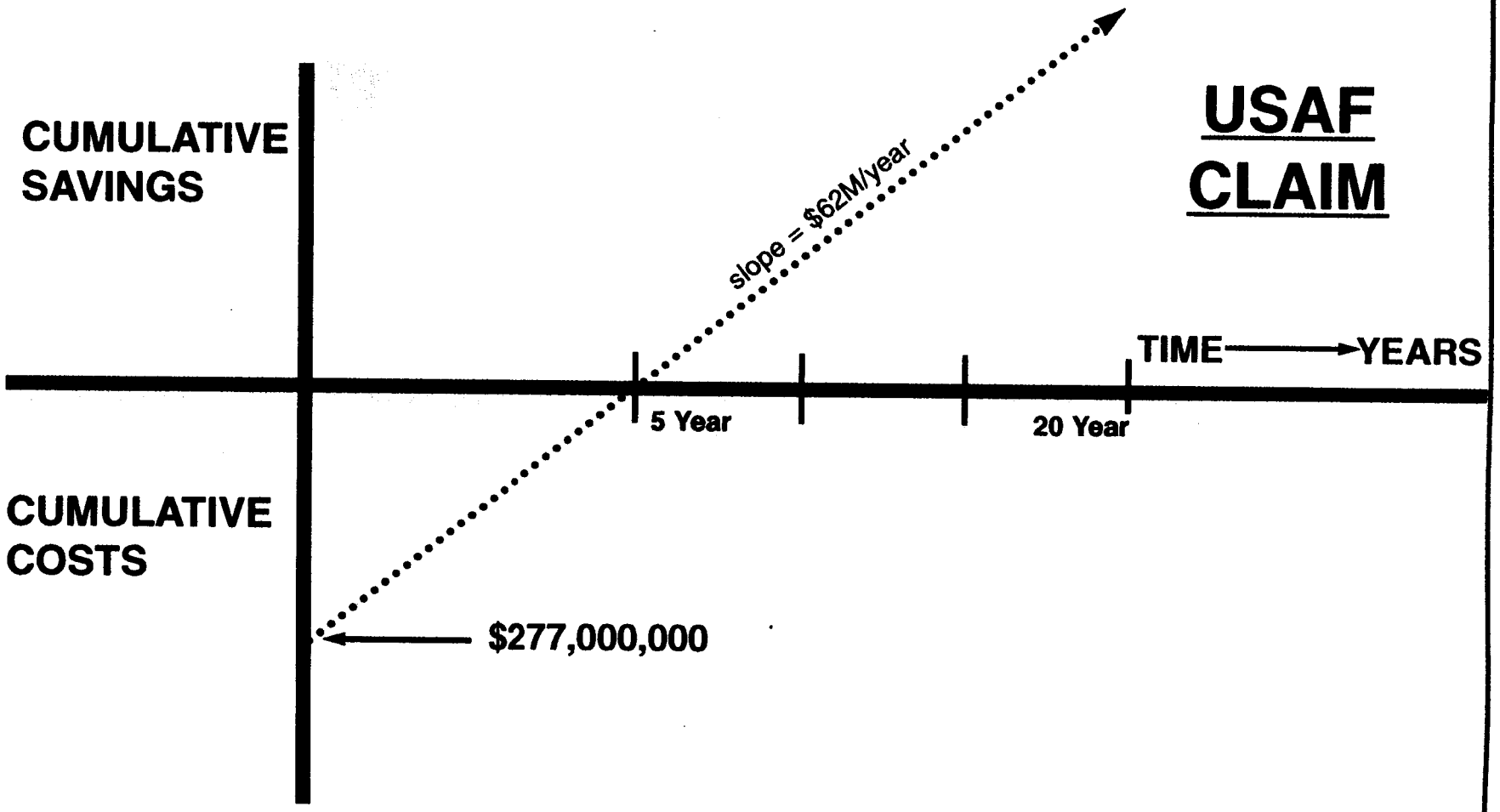
Security for 898th MSS	-$ 8.2
CHAMPUS	-$20.2
subtotal	-$74.7

Adjusted Annual Saving -$12.7

(annual cost to taxpayer)

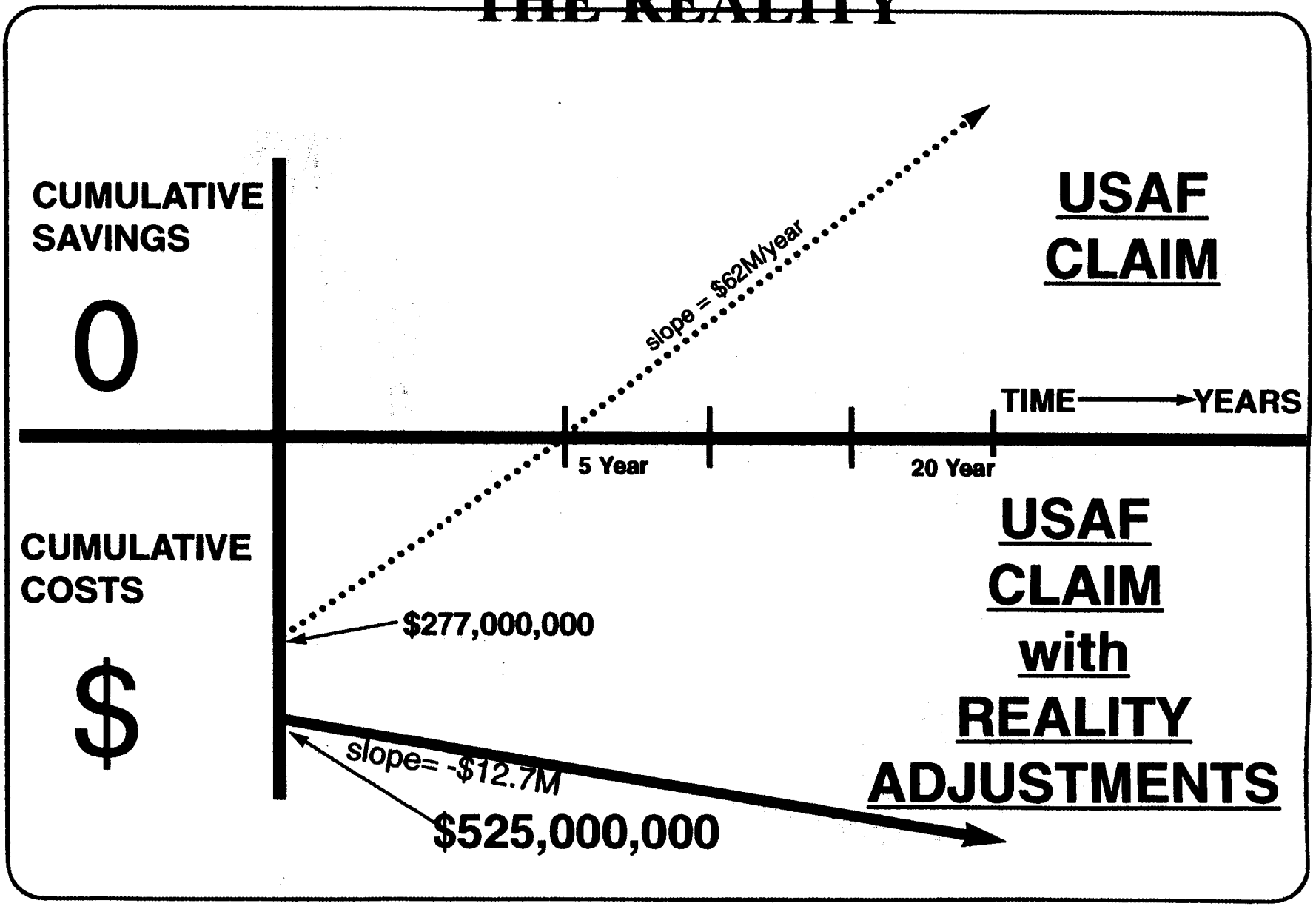
KAFB

THE PROPOSAL



KAFB

THE REALITY



KAFB

NUCLEAR WEAPONS ACTIVITIES REQUIRING AN INFRASTRUCTURE

1. *SAFETY*
2. *SECURITY*
3. DESIGN
4. *USE CONTROL*
5. NUCLEAR WEAPONS SYSTEMS
6. PROJECT OFFICER GROUPS
7. *STORAGE*
8. *TRANSPORTATION*
9. JOINT NUCLEAR WEAPONS PUBLICATIONS
10. UNSATISFACTORY REPORT SYSTEM
11. *NUCLEAR ACCIDENT TRAINING*
12. *ACCIDENT RESPONSE GROUP*
13. *EXPLOSIVE ORDNANCE DISPOSAL TRAINING*
14. *NUCLEAR EFFECTS SIMULATION*

KAFB

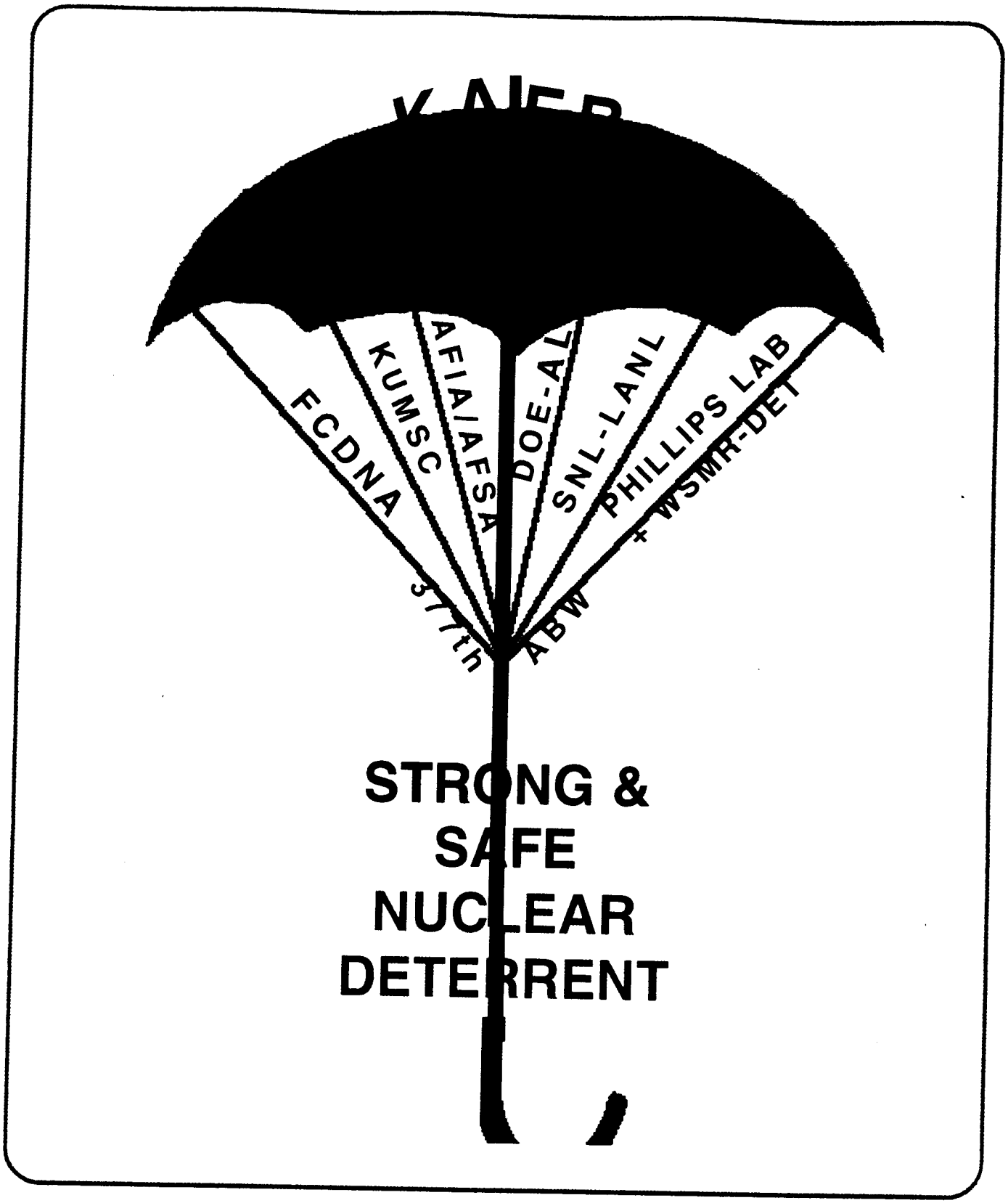
NEW WEAPON RELATED ACTIVITIES REQUIRING AN INFRASTRUCTURE

1. NON - PROLIFERATION
2. COUNTER - PROLIFERATION
3. TERRORISM
4. INTERNATIONAL COOPERATION
   a. R & D
   b. NEST
   c. DISMANTLEMENT (NUNN LUGAR)

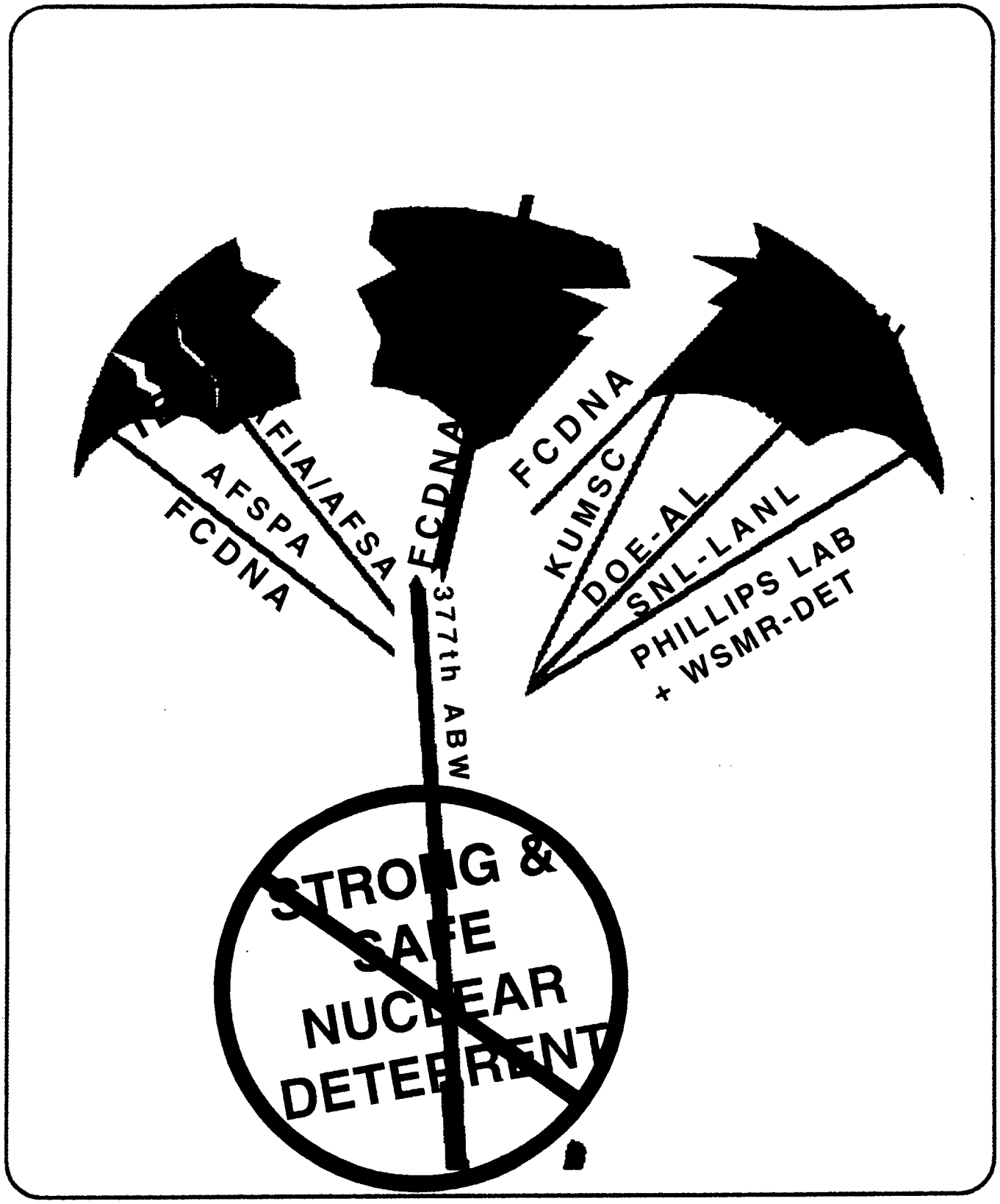
Nuclear Weapons Support Team Interactions

Team Members \ Functions	SAFETY	SECURITY	DESIGN	USE CONTROL	NUCLEAR WEAPONS SYSTEMS	PROJECT OFFICER GROUPS	STORAGE	TRANSPORTATION	JOINT NUCLEAR WEAPONS PUBLICATIONS	UNSATISFACTORY REPORT SYSTEM	NUCLEAR ACCIDENT TRAINING	ACCIDENT RESPONSE GROUP	EXPLOSIVE ORDNANCE DISPOSAL TRAINING	NUCLEAR EFFECTS SIMULATION
DOE - SANDIA NATIONAL LABORATORY	●	●	●	●	●	●	●	●	●	●	●	●	●	●
DOE-LOS ALAMOS NATIONAL LABORATORY	●	●	●	●	●	●	●	●	●	●	●	●	●	●
FIELD COMMAND DEFENSE NUCLEAR AGENCY	●	●	●	●	●	●	●	●	●	●	●	●	●	●
AIR FORCE INSPECTION AGENCY AIR FORCE SAFETY AGENCY	●	●		●	●					●				
AFMC NUCLEAR WEAPONS INTEGRATION DIVISION	●		●	●	●		●	●	●			●		
NAVY LIAISON OFFICE NAVAL SURFACE WARFARE	●			●	●				●	●				
NAVAL AIR WARFARE CTR. WEAPONS DIVISION DET	●	●	●	●	●									
WHITE SANDS MISSILE RANGE	●													●

KAFB


KAFB
FCDNA
KUMSC
AFIA/AFSA
DOE-AL
SNL-LANL
PHILLIPS LAB
+ WSMR-DET
377th ABW
STRONG &
SAFE
NUCLEAR
DETERRENT

KAFB


AFSPA
FCDNA
AFIA/AFSA
FCDNA
FCDNA
KUMSC
DOE-AL
SNL-LANL
PHILLIPS LAB
+ WSMR-DET
377th ABW
STRONG &
SAFE
NUCLEAR
DETERRENT

KAFB

OPERATIONAL IMPACT

- 58th SPECIAL OPERATIONS WING

- FORMAL SCHOOL:
  - Special Operations & Combat Rescue
  - 60 Courses - 720 Students/year
  - Initial Quals, Mission Quals, Annual Refresher

- USSOCOM STUDY:
  - Validated KAFB as Location for AFSOF Training:

    - CLIMATE
    - TERRAIN VARIETY
    - LOW LEVEL ROUTES
    - DENSITY ALTITUDE

KAFB

OPERATIONAL IMPACT

- 58th SPECIAL OPERATIONS WING
  - SIX HIGH FIDELITY AIRCRAFT SIMULATORS & FOUR LOW/MEDIUM FIDELITY PROCEDURE TRAINERS
  - *HIGH FIDELITY SIMULATORS:*
    - CAPABILITY:
      - CLASSIFIED MISSION REHEARSAL
      - SUPPORT OF NATIONAL OBJECTIVES
        - ONE MILLION SQUARE MILES OF VISUAL DATA BASE !
        - MAJOR "HOT SPOTS" IN THE WORLD! ! !

KAFB

OPERATIONAL IMPACT

58th RELOCATION:

- LACK OF INFRASTRUCTURE & FACILITIES:
  - SIMULATOR RELOCATION
    - TRAINING PIPELINE DISRUPTION (APPROXIMATELY 50% OF TRAINING IN SIMULATORS)
    - SIMULATOR OUTAGE - MINIMUM OF ONE YEAR
    - POTENTIAL DISRUPTION - CONUS/OVERSEAS BALANCE OF EXPERIENCE

DEGRADED TRAINING ENVIRONMENT

KAFB

OPERATIONAL IMPACT

AIR FORCE OPERATIONAL TEST & EVALUATION CENTER (AFOTEC)

- ACTIVATED 1974 TO MEET CONGRESSIONAL DEMAND FOR REALISTIC TESTING OF NEW WEAPON SYSTEMS
- LOCATED AT KIRTLAND TO ISOLATE AND INSULATE FROM DEVELOPMENT WORLD
- PROPOSED RELOCATION COMPROMISES INDEPENDENCE OF OPERATIONAL TEST
- BOTTOM LINE: MAKING AFMC AFOTEC'S HOST PUTS FOX IN CHARGE OF THE HENHOUSE

KAFB

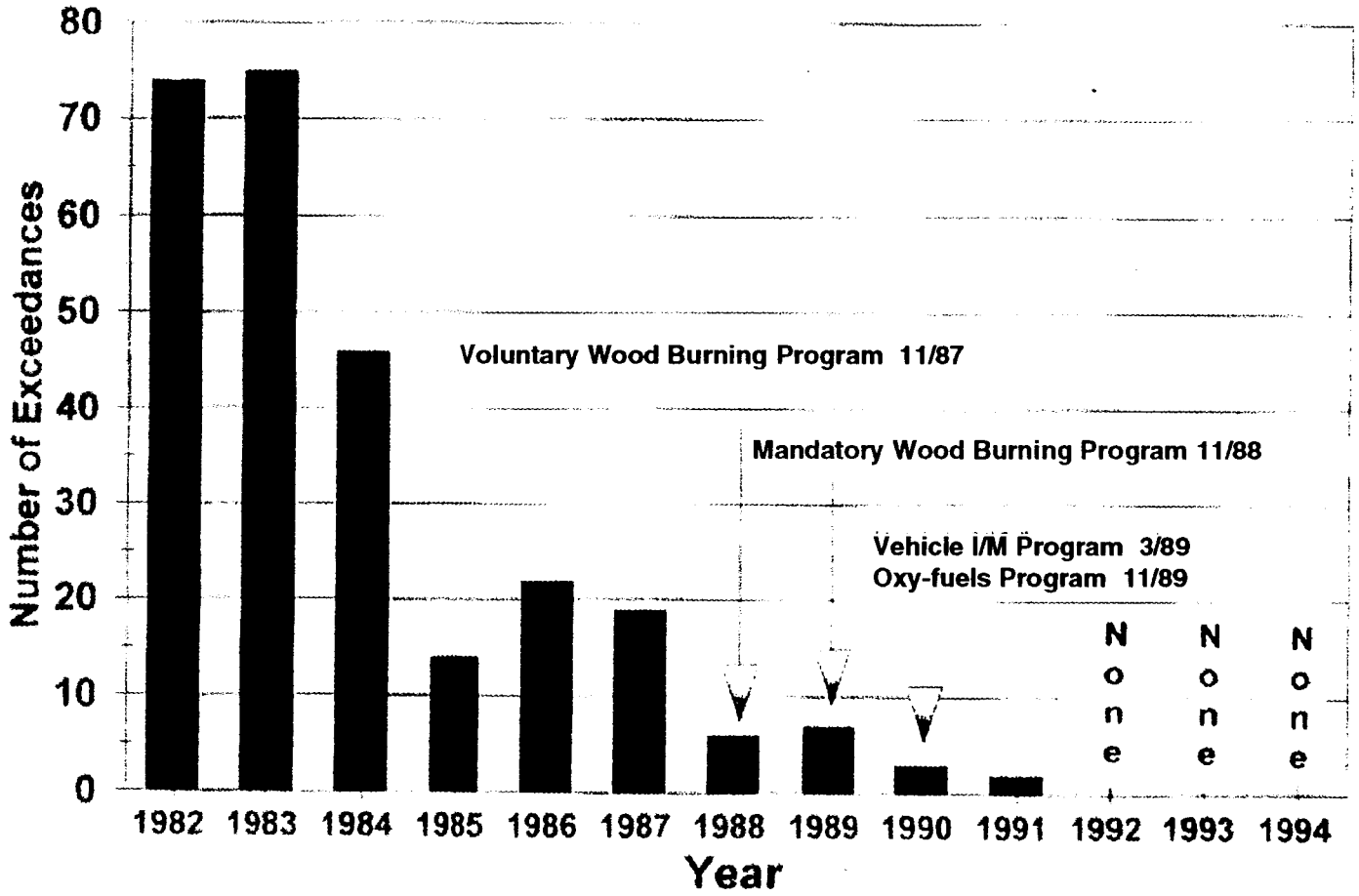
ENVIRONMENTAL

- The single issue that caused HQ USAF to change Kirtland from a "receiver base" to a listed "reduction base"
- Based on Albuquerque being a "Non-Attainment Area" by EPA Standards
- In fact, Albuquerque has MET THE NAAQS for the past three years
- Redesignation of attainment status requested April 14, 1995. Approval assured
- GROWTH IS PERMITTED AT KAFB

KAFB

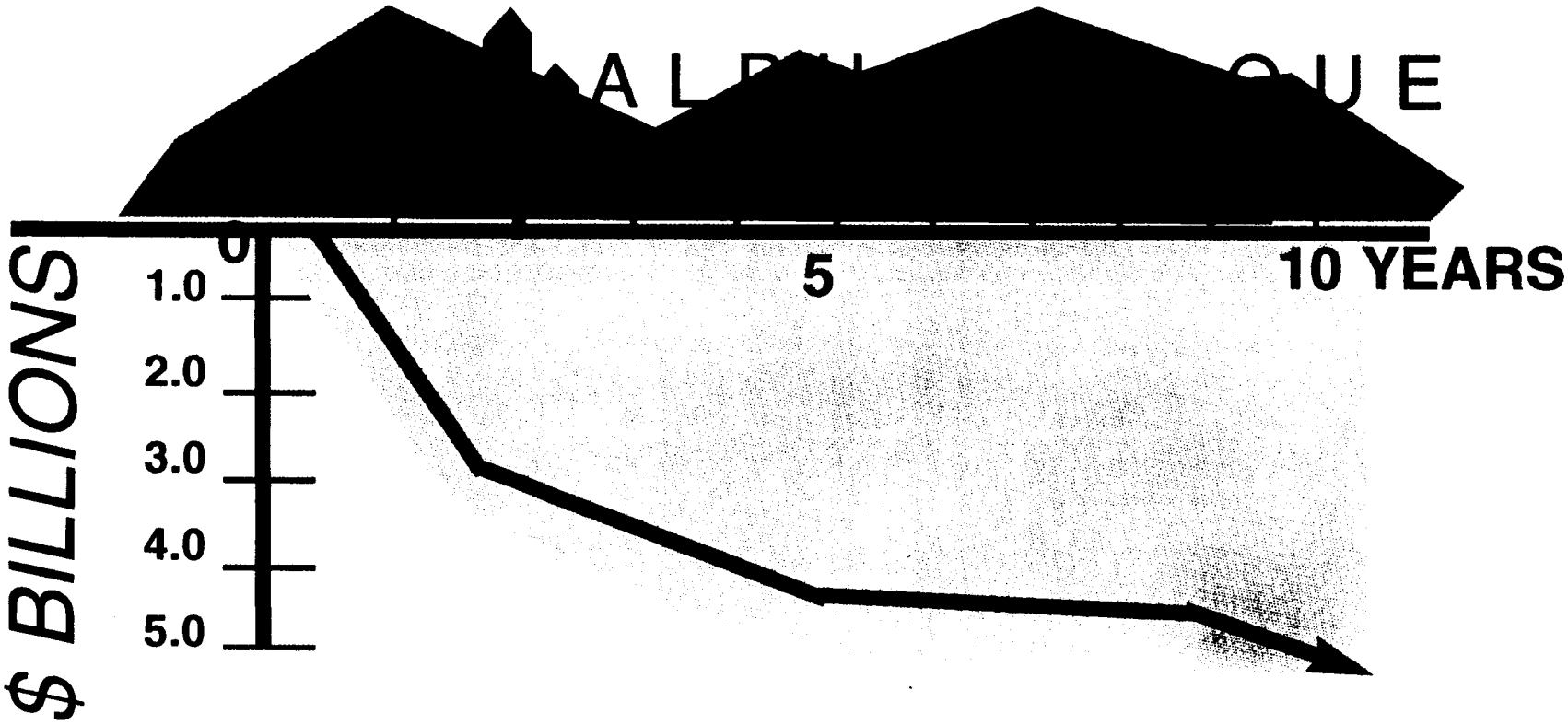
Exceedances of the CO *NAAQS in Albuquerque, NM

1982 through 1993 for all sites - *NAAQS = National Ambient Air Quality Standard



KAFB

LOCAL IMPACT



KAFB

... "I ASSURE YOU THAT THE AIR FORCE HAS NO INTEREST IN PURSUING AN ACTION THAT IMPROPERLY DIMINISHES SECURITY, REDUCES OPERATIONAL EFFECTIVENESS, OR IS NOT COST EFFECTIVE." . . . . .

SIGNED,

NORMAND G. LEZY
MAJOR GENERAL, USAF
DIRECTOR, LEGISLATIVE LIAISON

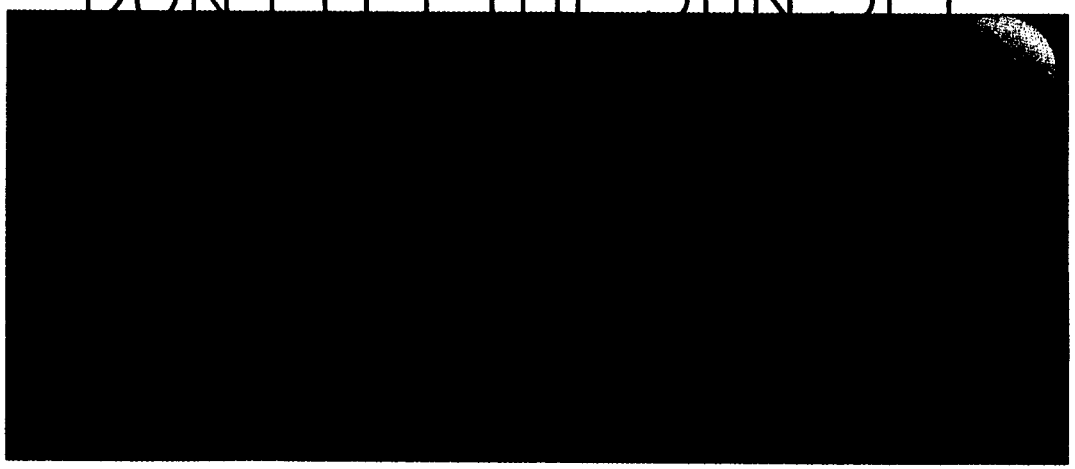
APRIL 14, 1995

KAFB

CONCLUSION

- <u>COSTS</u>; NOT SAVINGS
- Nuclear Surety—*SEVERELY COMPROMISED*
- Operational Effectiveness—*IMPAIRED*
- Reuse—Virtually *NONEXISTENT*
- Kirtland Air Force Base is a *MODEL BRAC FEDERAL INSTALLATION*

DON'T LET THE SUN SET



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-13

FROM: WIRCH, ROBERT.	TO: DIXON
TITLE: STATE REP.	TITLE: CHAIRMAN
ORGANIZATION: WISCONSIN ASSEMBLY	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: PROJECT ELF	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER		X	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING DBCRC CLOSE THE NAVY'S PROJECT ELF.

Due Date: 950428	Routing Date: 950426	Date Originated: 950420	Mail Date:

ELF 4-21

ROBERT W. WIRCH

STATE REPRESENTATIVE • SIXTY-FIFTH ASSEMBLY DISTRICT

April 20, 1995

Mr. Alan J. Dixon, Chairman
Defense Base Closure and Realignment Commission
1700 N. Moore St., Suite 1425
Arlington, VA 22209

Dear Mr. Dixon:

As a Wisconsin state legislator, I urge you to put an end to the Navy's Project ELF. I am sure you have heard considerable evidence as to the necessity for closing this transmitter.

The government needs to make cuts to help balance the budget and reduce the deficit. The ELF project is a good starting point for making reductions.

Thank you for taking these suggestions into consideration. I appreciate your attention to this important matter.

Sincerely,

Bob

Robert Wirch
State Representative
65th Assembly District

RW:ber

OFFICE: STATE CAPITOL, P.O. BOX 8953, MADISON, WISCONSIN 53708 • (608) 266-0455
TOLL-FREE LEGISLATIVE HOTLINE: 1-800-362-WISC (9472)
HOME: 3007 SPRINGBROOK ROAD, KENOSHA, WISCONSIN 53142 • (414) 694-7379

PRINTED ON RECYCLED PAPER.

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when replying: 950426-13

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
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REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 27, 1995

The Honorable Robert W. Wirch
State Representative, 65th District
Wisconsin State Legislature
P.O. Box 8953
Madison, Wisconsin 53708

Dear Representative Wirch:

Thank you for your letter urging the Commission to consider adding the Project ELF transmitter near Clam Lake, WI to the list of bases to be closed. You may be assured that I will share your thoughts with the other members of the Commission.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had not been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of the Commissioners must support such a motion for the base to be added for consideration.

The information that you have provided will be placed in the Commission's library and utilized by the Commission in our review and analysis process.

I look forward to working with you. Please do not hesitate to contact me if I may be of additional assistance as we go through this difficult and challenging process.

Sincerely,

Alan J. Dixon
Chairman

AJD:cw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-14

FROM: HOLSWORTH, CHARLES	TO: STEELE, WENDI
TITLE: ATTORNEY.	TITLE: COMMISSIONER
ORGANIZATION: HOLSWORTH AND ASSOC.	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: PITTSBURGH AIR RES STATION	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE		X	
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature	✓	Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING COPY OF BRIEFING BOOK REGARDING THE PITTSBURGH AIR RESERVE STATION.

COPY IN LIBRARY

Due Date: 950503	Routing Date: 950426	Date Originated: 950421	Mail Date:

HOLSWORTH AND ASSOCIATES, P.C.

ATTORNEYS AT LAW
2550 BROWNSVILLE ROAD
BAVARIAN VILLAGE
LIBRARY, PA 15129

(412) 833-9883
FAX (412) 833-9884

2316 MORROW ROAD
UPPER ST. CLAIR, PA 15241

950426-14

April 21, 1995

Commissioner Wendy Steele
Base Realignment And Closure Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

In Re: Meeting with Western Pennsylvania Coalition in Senator Santorum's Office

Dear Commissioner Steele:

Thank you so much for taking the time to meet with us in Senator Santorum's office on Tuesday. Closing a Reserve Base is certainly one that imposes quite a few more problems than that of an active duty base and in some ways, I sympathize with those in Air Force Reserve Headquarters who are forced into devising a somewhat "level playing field" scheme of coming up with a selection. The Base Closure Executive Group (BCEG) Minutes certainly show this to be the case.

As you briefly heard from us, however, the choice made is not at all supported by the data the way it is alleged. We are sending to you the booklet prepared for Commission Al Cornella on his visit to Pittsburgh and hopefully you and your staff will have time to review it before making any deliberations. I know that Rick DeCamillo is extremely concerned about the Air Force numbers and has directed questions to the Air Force concerning this after his visit to Pittsburgh. It certainly appears that it was just plain old negligence somewhere in Headquarters which brought up the numbers which were used to arrive at the Pittsburgh decision. Even though it is hard to believe, the evidence certainly points that direction.

I was surprised to learn that you used to live on Miranda. As I indicated on Tuesday, I used to live just around the corner on Kent. Just out of curiosity, what year was it when you last left there and where on Miranda did you live? We certainly may have mutual friends.

It was a pleasure seeing you for just a few moments in Dallas and will certainly see you in Baltimore if you attend that hearing.

Sincerely,

Charles L. Holsworth, re

Charles L. Holsworth

CLH:re

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

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RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 8, 1995

Mr. Charles L. Holsworth
2550 Brownsville Road
Bavarian Village
Library, Pennsylvania 15129

Please refer to this number when responding 950426-14

Dear Mr. Holsworth:

Thank you for your letter regarding the Greater Pittsburgh IAP Air Reserve Station. I certainly understand your interest in the base closure and realignment process and welcome your comments.

It was a pleasure meeting with you in Senator Santorum's office. You raised several interesting questions and issues, and you may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations regarding the Greater Pittsburgh IAP Air Reserve Station.

In answer to your questions about my former residence, I lived at 475 Miranda and graduated from USC High School in 1980.

Again, thank you for your kind note.

Sincerely,

Wendi

Wendi Louise Steele
Commissioner

WLS:cw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-15

FROM: COTTON, SUSAN M	TO: DIXON
TITLE: PRESIDENT	TITLE: CHAIRMAN
ORGANIZATION: UNITED WAY SACRAMENTO	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: MCCLELLAN AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

LETTER OF SUPPORT.

Due Date: 950503	Routing Date: 950426	Date Originated 950421	Mail Date:

United Way
Sacramento Area

8912 Volunteer Lane,
Suite 200
Sacramento, CA
95826-3221
FAX: 916/368-3060
916/368-3000

April 21, 1995

Please refer to this number
when responding 950426-15

Honorable Alan J. Dixon
Defense Base Closure and
Realignment Commission
1700 N. Moore Street, Suite 1425
Arlington, VA 22209

Dear Chairman Dixon:

We are writing to request that you keep McClellan Air Force Base open.

As the high-tech depot in the Department of Defense, McClellan Air Force Base is in an excellent position to support America's future military forces.

Pentagon leaders, including General John Shalikashvili, acknowledge that future conflicts will be increasingly dependent on technological advances. The high-tech "smart" bomb nature of the Persian Gulf War gave us a glimpse of these advances. As General Shalikashvili pointed out, the Gulf War "showed a snapshot of this revolution in progress."

McClellan's microelectronics capabilities, advanced composite technologies, large and small radar applications, electro-optics "night vision" program, and electronic warfare systems expertise make our base even more important for our nation's military requirements in the future. Therefore, McClellan should not only stay open, its mission should be expanded as part of BRAC '95.

McClellan Air Force has the bipartisan support of the entire Sacramento community. We urge you to preserve this irreplaceable national asset.

Sincerely,

Susan Cotton

Susan M. Cotton
President/CPO

jc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding: 950426-15R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
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REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 1, 1995

Ms. Susan M. Cotton
President/CPO
United Way Sacramento Area
8912 Volunteer Lane, Suite 200
Sacramento, California 95826-3221

Dear Ms. Cotton:

Thank you for your recent letter regarding McClellan Air Force Base. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on McClellan Air Force Base.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-16

FROM: RODRIGUEZ, LOUIS F	TO: FEINSTEIN, DIANE
TITLE: PRESIDENT	TITLE: SENATOR
ORGANIZATION: PROF. AND TECH. ENGINEERS	ORGANIZATION: U. S. CONGRESS
INSTALLATION (s) DISCUSSED: LONG BEACH NAVAL SHIPYARD.	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER	✓		
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

PROVIDING COPY OF LETTER WHICH LISTS ISSUES THAT SHE FEELS SHOULD BE ASKED OF ADMIRAL BOORDA.

Due Date:	Routing Date: 950426	Date Originated: 950418	Mail Date:

INTERNATIONAL FEDERATION OF
PROFESSIONAL AND TECHNICAL ENGINEERS
LOCAL 174

300 SKIPJACK ROAD • BUILDING 300, ROOM 338 • LONG BEACH NAVAL SHIPYARD • LONG BEACH, CA 90822-5089 • (310) 547-8404

April 18, 1995

Senator Diane Feinstein
United States Senate
Washington, D.C. 20510

Please refer to this number when responding 950426-16

Dear Senator Feinstein:

The following issues should be addressed to the Chief of Naval Operations, Admiral J.M. Boorda:

It's a proven fact that the San Diego shipyards do not have the capabilities to drydock all classes of Navy ships (i.e., CVN, CV, LHA, LHD, etc.). Closing Long Beach Naval Shipyard will force Navy to relocate the above classes of ships to Bremerton, Washington or Pearl Harbor, Hawaii for drydock work.

What plans does the Navy have to deal with the "quality of life degradation" for the sailors, as well as the cost of shipping work outside the state of California? What plans are there to maintain OPTEMPO and PERSTEMPO concerning ships' scheduled deployments?

Why is the Navy continuing to go forward with plans to create depot maintenance facilities in North Island San Diego by spending hundreds millions of taxpayers' dollars building new pier facilities, dredging harbors and building new maintenance? The existing Long Beach Naval Shipyard facilities could be utilized to homeport CVNs or any other class of ships at minimum cost to the taxpayers.

What plans does the Navy have to change the way of doing business in reference to accumulating operating LOSSES which now exceed $780 million dollars in all other shipyards EXCEPT Long Beach Naval Shipyard? Note that Long Beach Naval Shipyard has saved the American Taxpayers an excess of $100 million dollars in the past six (6) years.

Why is the Navy proposing to utilize Long Beach Naval Shipyard's drydock capabilities AFTER the projected closure of the shipyard in March 1997? For example, the drydocking of USS KITTY HAWK (CV-63) in July 1997

and USS CONSTELLATION (CV- 64) in December 1997. This proposal directly contradicts the Navy's claim of excess capacity at Long Beach which was testified to at the BRAC hearings.

What are Navy's back up plans to prepare against emergencies future strikes, cost overruns, or closure of private shipyards? Who will be the Navy's honest broker when Long Beach Naval Shipyard is close?

The above questions were not addressed by Navy or by the latest GAO reports. Prior to the BRAC decision on The Long Beach Naval Shipyard, this concerns need to be answered.

Sincerely,

Louis F. Rodriguez

Louis F. Rodriguez
President

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-17

FROM: HOLLOWAY, HARRY C.	TO: DIXON
TITLE: ASSOCIATE ADMIN.	TITLE: CHAIRMAN
ORGANIZATION: NASA	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: BROOKS AFB.	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				*INTERAGENCY TEAM LEADER*	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:
EXPRESSING CONCERN OVER CLOSURE OF ARMSTRONG LAB, HUMAN SYSTEMS CENTER, AND SCHOOL OF AEROSPACE MEDICINE; ALSO, FORWARDING LETTER HE SENT TO GEN. BELIHAR AND LETTER FROM DR JAMES HICKMAN ADDRESSED TO DBCRC.

Due Date: 950428	Routing Date: 950426	Date Originated: 950420	Mail Date:

National Aeronautics and
Space Administration
Headquarters
Washington, DC 20546-0001

APR 20 1995

Reply to Attn of: U

Please refer to this number when replying 950426-17

The Honorable Alan Dixon
Chairman, Defense Base Realignment
and Closure Commission
1700 North Moore Street
Suite 1425
Arlington, VA 22209

Dear Senator Dixon:

Enclosed you will find a copy of a recent letter I sent to Brigadier General Robert Belihar, USAF, at the Brooks Air Force Base located in San Antonio, Texas.

The impending closure of three facilities at Brooks AFB -- namely the Armstrong Laboratories, the Human Systems Center, and the School of Aerospace Medicine -- is a source of great concern to NASA. The support that NASA receives from these facilities is vital to America's space program. I have enclosed a copy of my letter to General Belihar highlighting my concerns, as well as a copy of a letter from James Hickman, M.D., Col. USAF MC (Ret.).

Given the importance of these facilities to the U.S. space program, it is imperative that the impending changes in the location and structure of the Human Systems Center be carefully considered before any move is approved.

If you would like to discuss this matter further, please do not hesitate to contact me at (202) 358-0122.

Sincerely,

Harry C. Holloway, M.D.
Associate Administrator for
Life and Microgravity Sciences and Applications

Enclosures

National Aeronautics and
Space Administration

Headquarters
Washington, DC 20546-0001

Reply to Attn of: U

APR 7 1995

Robert Belihar, Brigadier General, USAF
Human Systems Center
2510 Kennedy Circle, Suite One
Brooks Air Force Base, Texas 78235-5120

Dear General Belihar:

It was with great concern that I recently learned of the Base Realignment and Closure Commission's recommendation to close Brooks Air Force Base located in San Antonio, Texas.

As you know, Brooks AFB plays a key role in many of the medical programs conducted by the National Aeronautics and Space Administration (NASA), particularly with the Johnson Space Center in Houston. The support we receive from the Armstrong Laboratories, the Human Systems Center, and the School of Aerospace Medicine has been instrumental in furthering our efforts in medical operations and research. The significant medical importance of these unique facilities and the technical expertise of their personnel are critical to the success of our human spaceflight program. I have attached a list of some of NASA's cooperative agreements with Brooks AFB; these clearly demonstrate the vital role that these three organizations play in the accomplishment of NASA's mission.

I am currently involved in an extended analysis of our own consolidation options. I have noted a tendency to underestimate the costs of moving research enterprises and facilities from site to site. Many assume that it is a simple matter to pack up a laboratory in one part of the country and move it to another. As a scientist who has run laboratories in the past, let me assure you that this is emphatically not the case. Moving a research enterprise is an extremely disruptive proposition. I would expect that it would take a period of years before the research program at Brooks would recover from a significant move. Productive research programs are thoroughly dependent on teams of experienced researchers, and such teams are inevitably destroyed when a research program is moved any significant distance.

As you consider the stream of over-head savings associated with a given consolidation option, I urge that you also consider the immediate and long term costs of a significant reduction in research productivity and the lost benefits associated with deferred progress in the outstanding research programs at Brooks. I anticipate that the cost to NASA will be heavy. NASA is depending on Brooks to provide timely research results as we work to bring orbital research into the Space Station era, and the inevitable lost time associated with a consolidation may carry a significant cost for the Space Program.

Given the importance of these facilities to the U.S. Space Program, it is imperative that the impending changes in the location and structure of the Human Systems Center be carefully considered before any move is approved. A full analysis of the costs of disrupting Brooks' research program is a difficult undertaking, not subject to a simple book-keeping approach. The value of research findings is difficult to anticipate, and the opportunity costs associated with deferring such findings is also very difficult to capture. One option for pursuing such an analysis would be to establish an impartial scientific panel to report on the scientific costs of the available options.

I would be more than happy to discuss this matter with you at any time. You can reach me at (202) 358-0122.

Sincerely,

Harry C. Holloway, M.D.
Associate Administrator,
Office of Life and Microgravity
Sciences and Applications

Attachment

HUMAN SYSTEMS CENTER, ARMSTRONG LABORATORY
BROOKS AIR FORCE BASE, TEXAS
MEDICAL COOPERATION AND SUPPORT TO NASA

1. Astronaut Selection. Armstrong Laboratory (AL) medical experts are routinely sent to NASA JSC to conduct the astronaut psychiatric and psychological aviator selection evaluation, to support the Astronaut Selection Panel, and to consult with NASA Medical Operations to review and update psychiatric standards and selection procedures.

2. Training of Astronauts for Shuttle Launch G-Profile. Tests are conducted at AL to provided Space Shuttle astronauts with +Gx centrifuge exposure which simulates the acceleration profile of the Space Shuttle's launch into Earth orbit. Up to 25 astronauts have been trained annually.

3. Prebreathe Protocols for EVA. Investigation of the causes and potential cures of decompression sickness caused by exposure to low ambient pressures. Development of prebreathe protocols for EVA and bend risk mitigation.

4. Effects of Microgravity on Astronaut Cognitive Performance. This cooperative NASA/USAF AL experiment was to determine the interactive effects of microgravity and fatigue on cognitive performance of three Shuttle crew astronauts during the flight of the Space Shuttle Columbia in July 1994. Follow-on studies for a June 1996 flight involve the interactive effects of fatigue, performance and microgravity.

5. Medical and Occupational Health Training. NASA Flight Surgeon training and NASA personnel training in substance abuse and other areas are provided by AL to JSC. Considerable cross-training is done between the two institutes.

6. Re-Entry Anti-G Suit Testing. Tests of extended coverage anti-G suit to provide protection for astronauts during the long, low-level G-profile encountered during Shuttle re-entry into Earth's atmosphere.

7. Visual Performance Degradation in Micro-Gravity. Astronaut reports of degraded near vision during space flight have raised concerns about visual performance of personnel working in space and next-generation ultra-high altitude aircraft. The Vision Function Tester, was flown aboard the Space Shuttle Endeavor in 1994. For the first time, recession of the visual near point in microgravity was demonstrated and quantified.

8. The Effects of Hyperbaric Oxygen and Gravity on Leukocytes , Apoptosis and Multidrug Resistance. Preliminary data obtained from an experiment on board STS-67 indicates that apoptosis (programmed cell death) may be responsible in-part for cellular atrophy in astronauts. In addition, data obtained from cells flown on STS-69

to determine how hyperbaric oxygen and low gravity may be used to identify mechanisms of multidrug resistance so that multidrug resistance found in cancer or bacteria cells may be reversed. Both these results are being investigated with follow-on studies planned.

9. Space Launch Risk Assessment. Improved computer modeling systems are being developed and used to estimate toxic corridors for normal and catastrophic abort scenarios. Enhancements to the existing models will provide more realistic toxic corridor estimation and should result in less frequent launch delays due to weather.

10. Mircrogravity on Cardiovascular Function. The primate facilities are used to answer critical questions. A non-human primate model instrumented with blood flow and pressure sensors was designed and developed to study the effects of altering gravity on cardiovascular function. Also, developing spaceflight experiments using this model with NASA and the Russians, and conducted experiments using this model in a head-down tilt configuration during parabolic flight in a KC-135 aircraft. These experiments will extend our knowledge about the mechanisms of blood pressure control by making measurements of cardiovascular responses that cannot be obtained in human subjects and using this information to develop countermeasures against adverse effects of spaceflight.

11. Exercise Countermeasures. AL is evaluating the use of a single bout of cycling that elicits maximal effort performed 24 hours prior to reentry. This approach would eliminate significant use of time, oxygen, energy (food) and water now required to support extensive periods of exercise during spaceflight. This exercise may also enhance blood pressure regulation and help eliminate the major problems with fainting following return from spaceflight. A protocol is being designed with JSC for a space flight experiment.

12. Other Medical and Scientific Collaboration. Participate with NASA on the Space Technology Interdependency Group (STIG), Co.-Chair the STIG Operations Committee, which sponsored the Workshops on Space Operations Applications and Research (SOAR). These Conferences, held in Houston, are funded and Co-Chaired by AL and NASA/JSC. AL Personnel perform as members of NASA Medical and Scientific Working Groups and Review Committees, including Astronaut Selection Panel, Astronaut Selection Criteria Review,
NASA Human Factors Discipline Working Group (DWG), NASA Musculoskeletal DWG, NASA Artificial Gravity WG, NASA Exercise Countermeasure Project Task Force, and NASA Peer Reviews - Human Factors, Space Physiology, Innovative Research, NIH-NASA Neurolab.

April 13, 1995

Defense Base Closure and Realignment
Commission
1700 North Moore Street
Suite 1425
Arlington, VA

SUBJECT: Closure and Realignment of Brooks AFB

1. I am James R. Hickman, Jr., M.D., Col. USAF MC (Ret.). Since my retirement in 1993 from the Armstrong Laboratory at Brooks AFB Texas, I have been a consultant in the Department of Internal Medicine at the Mayo Clinic with joint appointments in the Divisions of Preventive Medicine and Cardiovascular Disease. I am also a consultant in Aerospace Medicine. At the time of my retirement, I was completing a six-year tenure as the Chief of the Clinical Sciences Division, Aerospace Medical Directorate, Armstrong Laboratory. I am quite familiar with the USAF Biomedical Research Programs.

2. I implore you to postpone your decision to move the resources of the USAF School of Aerospace Medicine and the Armstrong Laboratory from Brooks AFB until you have received the advice and counsel of a panel of select scientists who can evaluate the impact of such a decision on the long-range health and productivity of this critical segment of our country's scientific capability.

3. Having carefully weighed the pending decision, I am convinced that the contemplated course of action will set back the USAF's sole aerospace medicine R&D capability by at least a decade, if not irrevocably. The ease with which a flying organization or a clerical unit can be relocated does not translate to the fragile environment of world class research organizations.

4. This letter does not afford the opportunity to do more than briefly outline concerns which are widely shared among scientists knowledgeable of this arena. Please consider the following:

   1. The Brooks complex is unarguably the closest aerospace medical counterpart to a Harvard or an MIT which the USAF has ever had. It takes decades to create a top quality scientific program, nurture long-term projects, create highly skilled successors, and mold the unit into a world class center. Regrettably, it is an established fact that the biomedical R&D organizations in the USAF have been in a state of continued turmoil and waning vigor for the past decade, largely due to declining funding, manning instability, and massive reorganizations produced by macro changes at the strategic level. Small, pristine scientific gems got caught up in major weapons system development restructuring at the highest levels, much to the detriment of highly productive and unique life sciences programs. The Brooks campus has been especially hard hit by almost continuous exposure to these forces. This analysis is not intended as a criticism of anyone--it is simply how things have turned out. Ten years ago, if one had wished to formulate a plan to fatally cripple the USAF's aerospace medicine capability, one would have instigated a decade of

continual reorganization, entangling the scientific personnel and their leaders in continual retrenchment, crippling productivity with bottom line oriented personnel decisions ("take the vacancies"), recurrent funding cuts, and leaving every scientific organization anemic and weakened rather than choosing a few vigorous survivors. At the end of this decade, one would then physically move the aerospace medicine organizations out of their facilities which were organically designed for the mission, fragment the teams, and then shoehorn the remnants into facilities designed for a different type of research. At the end of this decade, one would then also combine the inevitable disruptions and inefficiencies of geographic dislocation with the debilitating separation of the USAF aerospace medicine facilities from the San Antonio biomedical community. To obtain mandated savings, we have fostered expensive survival of weakened units--units which could be vigorous and productive for a small margin. But, we have spread around the cuts in a fashion which leaves many weak and few strong. Now, we are preparing to do it again. Where is your analysis of level field competition among R&D facilities, in order to identify the survivors? Under Item 4(3) in this letter, you will learn that this competition has already been held, and apparently ignored. We are unwittingly following a disastrous blueprint. The Aerospace Medicine Programs at Brooks are viable, but will <u>not</u> survive the contemplated move in a state remotely similar to the international status which they have previously enjoyed. In many facets of life, timing is everything. In your current plan, a bad plan has been elevated to devastating proportions by deadly timing. This is not simply a pessimistic view--it is the realistic view of every seasoned scientist that I have queried. It is almost inconceivable that an institution synonymous with world class excellence, upon whom our allies and the aviation world have depended so heavily, could have been handled in such a capricious manner, while organizations of less stature and accomplishment have been spared. It seems inconceivable that the USAF's aerospace medical capability could be virtually destroyed to save $6 million a year for 20 years. Quite the contrary, the USAF and the DOD should be deeply concerned about the current state of operational medical research, given the challenges which the Gulf War, Grenada, and Panama demonstrated. If one wished to devise a plan <u>today</u> to strengthen and foster this critical mission, the <u>last</u> thing one would do would be to uproot the vital core elements. Your commission is preparing to make a decision which will have more impact on life sciences research in the USAF than any single decision in the history of this endeavor. The value of all facilities, materiel, and personnel must be translated into the total cost of producing the end product. Only the end product has intrinsic value. It is my belief that the projected savings will be dwarfed by the degradation of the scientific end product.

2. The combined expertise of the Brooks campus, Southwest Research, Wilford Hall Medical Center, Brook Army Medical Center, the University of Texas Health Science Center at San Antonio, Johnson Space Center, and the Texas Medical Center at Houston represents the greatest concentration of aerospace medical talent and allied disciplines in the world. Wright-Patterson Air Force Base Medical Center is a good hospital. The Armstrong Laboratory at Wright-Patterson is an excellent human factors laboratory. Wright State University is a growing institution, but regrettably is not an institution of great distinction. At the risk of fraying sensibilities in the process, it must be pointed out that the Dayton and San Antonio complexes, in terms of the totality of aerospace medicine resources and distinction,

are in completely different leagues. The co-location of the Brooks campus and the Wilford Hall Medical Center were not accidental. I urge you to review the careful thought which went into the creation of the former Aerospace Medical Division, and all of its implications for teaching, research, and care of the aircrew member. The critical adjacencies of the San Antonio complex are, and have been too valuable to sacrifice for the current projected savings. There is a history of great wisdom in the development of the San Antonio complex--it must not be sacrificed for fiduciary gains which are massively overshadowed by the long-term negatives of the proposed plan. San Antonio, Texas is the center of specialty training in Aerospace Medicine. The education of the Army and the Air Force residents in Aerospace Medicine, including some from Canada and other countries, revolves around the vibrant nature of the San Antonio medical complex. The first year of the Aerospace Medical Residency is a Masters in Public Health. The University of Texas Health Science Center at San Antonio has been very accommodating in offering the first year Masters program, as an extension of the University of Texas Health Science Center at Houston. This allows many of the residents to complete all three years of training in one geographic location. The USAF Third Year Residency and the US Army Third Year Residency are heavily built around Kelly/WHMC and BAMC, respectively. Moving USAFSAM and the Aerospace Medical Consultation Service, which is pivotal to the education of the residents, out of San Antonio is a colossal mistake. But if it is moved, the residency must follow. You cannot move the faculty to Dayton, and leave the residency in San Antonio. At least six years of intensive effort and great expense have gone into a revised residency program which meets the needs of both the U.S. Air Force and the U.S .Army. Wright State University does offer a residency in Aerospace Medicine, but it is a civilian oriented program, not designed to turn out military flight surgeons. Further, the breadth and depth of facilities and talent available in the Dayton area simply do not compare to the San Antonio complex. The current plan for Brooks will have a huge regressive effect on the training of specialists in Aerospace Medicine. Further, I can envision hundreds of thousands of dollars annually in excess PCS moves and TDYs which will result from abandoning the cost effective adjacencies of San Antonio. Every facility at Brooks has been built with the referred aircrew member in mind. I have spent enough time at Wright-Patterson to tell you that such streamlining currently does not exist, and will represent a huge dollar cost to recreate. Travel in and out of San Antonio has become progressively easier for the 1000 or so aircrew members who come to the consultation from world-wide referrals. Dayton, Ohio, represents a significant step backwards in this regard.

3. The Aeromedical Consultation Service at Brooks evaluates aircrew referred world-wide with complex and obscure medical problems. Medical grounding of a USAF aircrew member is an instantaneous loss of somewhere between $6 and $13 million in training costs for the taxpayers. The Consultation Service was specifically designed for rapid and indepth evaluation of aircrew by medical specialists also trained in Aerospace Medicine. It has taken over 30 years to create this center in its present form, and to mold this service into its inextricable relationships with Wilford Hall and Brooke Army. The epidemiological approach to aircrew standards, using long-term studies, has netted savings of over $750 million in the last 20 years. I urge you to have a formal briefing on this activity. It is housed in organic facilities--built for the purpose, and well integrated into all of the other Brooks' laboratories. In 1990-91, Air Force Systems Command commissioned

independent scientific reviewers to examine every single USAF R&D activity. The final goal of the review was to report and identify for the Secretary of the Air Force the top two research and development programs in the entire USAF. The long-term epidemiological approach to aircrew standards in the Clinical Sciences Division at the Armstrong Laboratory was chosen as one of the Air Force's two top R&D technologies. The Clinical Sciences Division is internationally renowned for this activity. Virtually every aviation service in the world has relied upon Brooks for aircrew standards. This activity competed with programs costing several hundredfold, and won out on a level field, in the areas which really counted--mission relevance and technical excellence. I urge you to take a careful look at the operational cost of this unit and the return on investment. The data are available and well-documented. This research organization, like others at Brooks, has also been battered by the previously mentioned upheavals in Air Force R&D in recent years. I spent the majority of my professional career in this organization. This activity simply will not survive, much less retain its world class stature, if moved from Brooks and separated from the San Antonio arena. The proposed plan is a recipe for mediocrity. Long-term studies of 25-30 years' duration, in which millions have been invested, are coming to fruition. The potential dollar savings involved in selection and retention research are huge. I am completely convinced that the reversals and damage to this program will dwarf the envisioned savings when this activity is removed from San Antonio. The timing is simply devastating. I am mystified as to why we would gamble with the future, and the return on investment of the USAF's top R&D program. This program is one of the few money making propositions which the taxpayers actually have. Surely, the USAF's top R&D program, which is operated at very low expense, deserves more consideration than the purely materiel and personnel costs in the Brooks closing equation.

The belief that you will not create huge unrecognized cost in recreating these specialized laboratories, for the Clinical Sciences Division alone, suggests an unfamiliarity with the mission requirements and facilities. There may also be a belief that you can simply move the medical facilities to Wright-Patterson Air Force Base Medical Center. There is a long history which must be factored into such a decision, for there is a lengthy history to show that the USAF Medical Centers, because of their sick patient mission, have not been able to do the intensive immediate aircrew evaluations, or to maintain the long-term epidemiological research projects. I urge you to receive some briefings on painful lessons learned in this regard, before the mistakes are repeated. The crush of an ever increasing demand for sick patient treatment has never allowed the Air Force Medical Centers to primarily conduct these aerospace medical activities, and yet the San Antonio medical centers has been an invaluable partner in subspecialty evaluations such as neurosurgery, orthopedics, and multiple other areas. The medical center at Wright-Patterson actually sends complex cases to WHMC, not vice versa. In which locale would you place the Air Force Consultation Service for aircrew members?

4. The greatest future savings in aircrew research will come from selection research--medical outcome studies done on selectees who have undergone specialized examinations in a stratified selection process. Such research and development has previously never been feasible, because UPT candidates could be examined at over 200 locations, except for the Air Force Academy cadets who are all examined in one

locale. It was virtually impossible to equip even a handful of specialized examination centers, much less 200. Further, TDY costs to specialized centers for applicants was prohibitive. After 15 years of active evolution, the aircrew selection mission is now possible, because all non-academy UPT candidates now come through San Antonio for reasons independent of medical selection. Specialized stratified selection started at Brooks in 1994. On the very threshold of an R&D effort which can realistically save $25-50 million annually in training costs, the activity will be moved to Dayton, and this unparalleled opportunity will be lost. Again, the timing is simply devastating. I would not sacrifice this selection program for $25 million a year, much less $6 million. Will we recreate a third R&D unit in San Antonio, or send the aircrew applicants to Wright-Patterson, or simply write off this initiative which has been 15 years in the planning? I urge you to hear briefings on this subject. The destruction of this program alone will offset any realignment savings.

5. I am deeply concerned that the damages to USAF Aerospace Medical R&D will be profound, totally outweighing any proposed savings. I urge you to delay a decision regarding Brooks until you can receive a thoughtful and indepth review of the scientific impact of the proposed plan. Senior aerospace medical scientists throughout NATO are simply stunned that the USAF would close Brooks, a name synonymous with international excellence. The scientific community is shocked at what we are risking for ephemeral savings.

Lastly, the Department of Defense must demonstrate that excellence will not be gambled for short-term paper savings. There is great sadness in offering up a world leader in the name of projected savings which are not only debatable, but are quite minimal in the overall picture within the Department of Defense. If any facility has ever earned the right to exist, Brooks has. When we have killed the international leader in the Aeromedical Sciences, we will have killed a portion of the USAF's prestige, world standing, and greatness. Every great organization needs to preserve its finest.

Thank you for reading my letter.

Sincerely,

James R. Hickman, Jr., M.D., M.P.H.

JRH:cal

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number
950426-1721

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 27, 1995

Mr. Harry C. Holloway, M.D.
Associate Director for Life and
Microgravity Science and Applications
National Aeronautics and Space Administration
Headquarters
Washington, D.C. 20546-0001

Dear Mr. Holloway:

Thank you for your letter expressing your concern about the Secretary of Defense's recommendation on facilities at Brooks Air Force Base which are of interest to NASA. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations regarding Brooks Air Force Base.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-18

FROM: CONRAD, KENT	TO: DIXON
TITLE: SENATOR (ND)	TITLE: CHAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: FITZSIMONS	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES				DAVE LEWIS		X	

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

LETTER OF SUPPORT.

Due Date: 950428	Routing Date: 950426	Date Originated: 950410	Mail Date:

KENT CONRAD *
NORTH DAKOTA
202-224-2043

COMMITTEES
AGRICULTURE, NUTRITION, AND FORESTRY
FINANCE
BUDGET
INDIAN AFFAIRS

United States Senate

WASHINGTON, DC 20510-3403

April 10, 1995

Please refer to this number when responding 950426-18

The Honorable Alan Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 N. Moore St, Suite 1425
Arlington, VA 22201

Dear Chairman Dixon:

I write to let you know of my concern with the Department of Defense's recommendation to close the Fitzsimons Army Medical Center (FAMC). I believe this recommendation is not in the best interest of our country, and I hope that you and the Commission will closely review it.

FAMC is the major health care provider for DoD Medical Region 8 and serves a larger area than any other DoD regional health facility. Closing FAMC will leave a major gap in DoD medical coverage in the middle of the country. In addition, Region 8 already has the fewest number of referral beds of any region in the U.S.

As you know, medical centers provide essential care for active duty and retired personnel. Closing FAMC will have a serious impact on these populations in North Dakota and the other 11 states served by the facility. There is no other military medical center in our region.

We must maintain proper medical care to ensure the readiness of our armed forces and to keep our obligation to our nation's veterans. FAMC helps achieve both of these goals in a cost-effective manner.

I look forward to the Commission's review and analysis of this matter.

Sincerely,

KENT CONRAD
United States Senator

PRINTED ON RECYCLED PAPER

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding 950426-1821

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 27, 1995

The Honorable Kent Conrad
United States Senate
Washington, D.C. 20510

Dear Senator Conrad:

Thank you for your letter expressing your support for Fitzsimons Army Medical Center. I certainly understand your strong interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Fitzsimons Army Medical Center.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-19

FROM: DOMENICI, PETE	TO: WIDNALL, SHEILA
TITLE: SENATOR (NM)	TITLE: SEC OF AIRFORCE
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DEPT OF AIRFORCE
INSTALLATION (s) DISCUSSED: KIRTLAND AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

~~FORWARDED~~ REQUESTING THAT THE VALIDATED AIR FORCE COST DATA ON THE KIRTLAND REALIGNMENT BE PROVIDED BY MAY 4TH.

Due Date:	Routing Date 950426	Date Originated: 950425	Mail Date:

United States Senate

WASHINGTON, DC 20510

April 25, 1995

Please refer to this number when responding 950426-19

The Honorable Sheila E. Widnall
Secretary of the Air Force
Washington, D.C. 20330

Dear Madam Secretary:

This weekend the Albuquerque Journal printed the enclosed article in which an Air Force spokeswoman is quoted as saying that the validated Air Force cost data on the Kirtland realignment will not be available until May 10. This directly contradicts General Lezy's April 14 letter to us, in which he stated the data would be available the first week in May. It also directly contradicts General Perez's statement last Tuesday to the BRAC commissioners visiting Kirtland (General Robles and Admiral Montoya) that the validated data would be available May 3 after the Base Closure Executive Group had reviewed it.

As you know, we have been asking for this data for at least a month now. This whole process started in late February with Secretary Perry's assurance that we would be given access to the information we needed to analyze the Air Force proposal. It is absolutely clear now that the new Air Force data will differ enormously from the data on which the Air Force proposal was founded.

We therefore seek your assurance that there will be no delay beyond next Wednesday in getting the new data to us and the Commission. We trust that General Lezy and General Perez speak for the Air Force on this matter and not Captain Cook, the public affairs spokeswoman.

We thank you for your attention to this matter and look forward to your prompt response.

Sincerely,

Pete Domenici
United States Senator

Jeff Bingaman
United States Senator

Steven Schiff
House of Representatives

enclosure

cc: The Honorable Alan Dixon

New Kirtland Cost Estimate Due May 10

By John Fleck

JOURNAL STAFF WRITER

New Air Force estimates of the cost of closing Kirtland Air Force Base will not be completed until May 10, the same day the Defense Base Closure and Realignment Commission will begin making preliminary decisions about which bases stay open or close.

The numbers and related data from a detailed internal Air Force review of the service's Kirtland closure proposal are critical to the Albuquerque base's future.

The Air Force has acknowledged that a review conducted since Feb. 28, when the Pentagon recommended closing Kirtland, found the move will cost more and save less than the Air Force originally thought.

But the service will not release its new numbers, saying they are still being double-checked.

That checking will not be completed until May 10, Air Force spokeswoman Capt. Kathleen Cook said Friday.

That is the same day the base closure commission, which will deliberate Kirtland's fate, will begin making decisions about which bases are added to the final closure list and which are taken off, commission chairman Alan Dixon said Thursday during an Albuquerque news conference.

Kirtland is one of 49 major military bases the Pentagon has recommended for closure or major cutbacks, with an estimated savings of $1.8 billion a year to the federal treasury.

The Pentagon proposal would cut 6,850 jobs from Kirtland, leaving behind Sandia National Laboratories, the Air Force's Phillips Laboratory, the New Mexico Air National Guard and an underground nuclear weapons storage depot.

The delay in getting the new Air Force numbers has been a blow to the community's Kirtland Retention Task Force, which is fighting against the proposed closure, arguing that the Air Force's original cost estimates are flawed.

The task force, staffed largely by volunteers, has raised $330,000 so far for its save-the-base effort.

As late as last week, the group thought it had raised $400,000, but money promised by the state has not come through.

Finance and Administration Secretary David Harris said the administration asked lawmakers to insert the $50,000 appropriation in the budget for general government operations for the 1995-96 fiscal year but that the request was denied.

Harris said the administration could still come up with $50,000 if the money is needed, possibly by taking funds appropriated by the Legislature for the Department of Economic Development.

Journal staff writer Thom Cole contributed to this report.

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-20

FROM: PALLONE, FRANK	TO: LYLES, DAVID
TITLE: REP. (NJ)	TITLE: STAFF DIRECTOR
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: FORT MONMOUTH	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:
REQUESTING COMM CORNELLA VISIT FORT MONMOUTH ON MAY 2.

Due Date: 950428	Routing Date: 950426	Date Originated: 950426	Mail Date:

COMMERCE COMMITTEE:
ENERGY AND POWER SUBCOMMITTEE
RANKING MINORITY MEMBER
HEALTH AND ENVIRONMENT SUBCOMMITTEE

REPLY TO:
WASHINGTON OFFICE:
420 CANNON HOUSE OFFICE BUILDING
WASHINGTON, DC 20515-3006
TELEPHONE: (202) 225-4671

FRANK PALLONE, JR.
6TH DISTRICT, NEW JERSEY

REPLY TO
DISTRICT OFFICES:
540 BROADWAY (SUITE 118)
LONG BRANCH, NJ 07740
(908) 571-1140

67-69 CHURCH ST
KIRMEL BUILDING
NEW BRUNSWICK, NJ 08901
(908) 249-8802

T.E.L. AIRPORT PLAZA
(ROOM 33) HIGHWAY 36
HAZLET, NJ 07730-1701
(908) 264-9104

Congress of the United States
House of Representatives
Washington, DC 20515-3006

To: David Lyles, Staff Director, BRAC.

From: Rep. Frank Pallone, Jr.

Please refer to this number when responding 950426-20

Re: Visit of Commissioner Cornella

April 26, 1995

As per our conversation today I want to explain the special circumstances that justify Commissioner Cornella's visiting Fort Monmouth next week.

As you explained Comm. Cornella will be in Bayonne until 3:00pm May 2. He then travels to Lakehurst for an evening event. Travel time from Bayonne to Lakehurst is approximately 1 and 1/2 hours. He will ride on the Garden State Parkway directly through Fort Monmouth (you can see the Myer Center where Rome Lab is to be located from the Parkway).

We would only need 1/2 hour of the Commissioner's time, 15 minutes to see the Myer Center Lab space, and 15 minutes to brief him.

This request is being made because of the efforts on the part of the Rome Lab advocates to dispute the Pentagon's recommendations that Rome close, and a good part of its functions be transferred to Fort Monmouth. We can briefly show Comm. Cornella why the Lab space at Fort Monmouth is an outstanding alternative to Rome, at significantly less cost, and with all the benefits of collocation that have been outlined by the Joint Cross Service Working Group on Labs .

PRINTED ON RECYCLED PAPER

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-21

FROM: GEPHARDT, RICHARD	TO: DIXON
TITLE: REP. (MO)	TITLE: CHAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: ST. LOUIS PUBLICATIONS DISTRIBUTION CENTER	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING DBCRC SUPPORT SECDEF RECOMMENDATION TO CONSOLIDATE THE ARMY'S PUBLICATIONS DISTRIBUTION OPERATIONS IN ST LOUIS

Due Date: 950428	Routing Date: 950426	Date Originated: 950425	Mail Date:

RICHARD A. GEPHARDT
THIRD DISTRICT, MISSOURI
DEMOCRATIC LEADER

Congress of the United States
House of Representatives
Washington, DC 20515–2503

WASHINGTON OFFICE:
1226 LONGWORTH HOUSE OFFICE BUILDING
WASHINGTON, DC 20515–2503
PHONE: (202) 225–2671

DISTRICT OFFICES:
11140 SOUTH TOWNE SQUARE
ROOM 201
ST. LOUIS, MO 63123
PHONE: (314) 894–3400

998 E. GANNON DR.
P.O. BOX 392
FESTUS, MO 63028
PHONE: (314) 937–6399

April 25, 1995

Please refer to this number when responding 950426-21

The Honorable Alan J. Dixon
Defense Base Closure and Realignment Commission
1700 North Moore Street
Suite 1425
Arlington, VA 22209

Dear Chairman Dixon:

I am writing to urge that the Defense Base Closure and Realignment Commission support the Secretary of Defense's recommendation to consolidate the Army's publications distribution operations at the St. Louis Publications Distribution Center. The Secretary of Defense's recommendation to the Commission is based on a well-reasoned analysis of the St. Louis facility's merits and the Army's future needs.

As you know, the St. Louis Publications Distribution Center distributes Army technical, equipment maintenance and supply publications worldwide. The St. Louis center also manages all of the Army's classified and accountable publications and forms. The facility consists of a fully automated, high-rise storage area built six years ago, as well as other space that was recently renovated. Of particular significance is the facility's unique, state-of-the-art robotics equipment.

As part of the 1995 base closure and realignment process, the Army has proposed relocating operations at the Baltimore Publications Distribution Center to the St. Louis center. I believe this proposal is based on a sound military and economic analysis of the two facilities, and takes advantage of state-of-the-art capabilities that are unique to the St. Louis facility. I would like to take this opportunity to outline the basis for this conclusion.

MILITARY AND ECONOMIC SUPERIORITY OF THE ST. LOUIS CENTER

In 1994, the Army found that its overall downsizing, including personnel and funding constraints on the Information Systems Command, dictated consideration of consolidating its St. Louis and Baltimore publications distribution centers. The Army Publication and Printing Command (USAPPC) conducted an analysis to determine the most desirable center for consolidation, using criteria that measured operational capability, location factors, flexibility to meet future requirements, and cost. These and other criteria used by the USAPPC allowed for an analysis consistent with the military value criteria set forth by the

Defense Department for the base closure process.

Based on this analysis, the USAPPC concluded that St. Louis was the most desirable center for consolidation, based on its score of 53.7 percent versus Baltimore's score of 46.3 percent.

The Army Information Systems Command (AISC) then conducted an economic analysis to determine the most cost-effective manner in which to consolidate the St. Louis and Baltimore centers. The AISC evaluated the merits of both centers, and found that the merits of the St. Louis center outweigh those of the Baltimore center. Specifically, the AISC found that the St. Louis center has unique attributes and capabilities that will best serve the Army in the future, including:

- state-of-the art robotics equipment for processing pallet loads of publications, which minimizes the resources necessary to perform this function;

- a classified and accountable storage area that has recently been upgraded to meet security requirements; and,

- a well-maintained facility that has been designated as a Government Services Administration (GSA) showcase.

In addition to these advantages the St. Louis center provides to the Army, the AISC's economic analysis found that consolidation in St. Louis will reduce the Army's annual costs by $7.3 million. The Army's COBRA analysis confirmed that savings will result from consolidation in St. Louis, with a return on investment in two years and a 20-year net present value of $35 million in savings.

STATE-OF-THE-ART FACILITY

As noted above, the Army found that the St. Louis center possesses the attributes and capabilities best suited to meet the Army's present and future requirements. This is largely due to the investments made in recent years to ensure that this center continues to provide quality publications distribution and storage.

Recent investments in the St. Louis center have made it the most efficient and specialized Army facility for publications distribution and storage. In 1988, the GSA and the Army invested $7.3 million to construct a nine-story warehouse at the center, including a state-of-the-art guided vehicle and shipping/receiving system. The GSA and the Army recently invested an additional $2 million in the center, installing two new mailing systems to facilitate the shipping of envelopes and packages.

These investments, as well as the robotics equipment described above, have made the St. Louis a specialized facility uniquely equipped to address the Army's publications distribution needs. At the same time, however, they limit the GSA's ability to re-lease the structure to other parties should the Commission choose to consolidate publications

functions elsewhere. Consequently, if the Army were to abandon the St. Louis center in favor of an another, less advanced center, it would likely be forced to continue paying rent for the agency-unique part of the St. Louis site. The Army would also be forced to incur additional construction costs in order to provide classified and accountable storage areas that the Baltimore facility does not possess, as well as comparable distribution equipment.

The USAPPC recently conducted a study to determine whether consolidation of its publications distribution centers would affect shipping costs. This study concluded that consolidation would not significantly affect shipping costs, and that consolidation in St. Louis would produce other important efficiencies due to its central location in the United States.

* * * * *

In conclusion, the above information clearly demonstrates that the Army acted appropriately in recommending that its publications distribution operations be consolidated in St. Louis. This consolidation allows the Army to maximize the value of state-of-the-art distribution equipment, avoid building a costly classified and accountable storage area in Baltimore, and make best use of a facility that GSA has invested millions in to accommodate the Army's unique requirements. Based on these facts, I hope you will concur with the Army's recommendation.

Thank you for your attention to this matter, which is of considerable importance to the preservation of critical national defense capabilities.

Yours very truly,

Richard A. Gephardt

Richard A. Gephardt

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

950426-2181

April 27, 1995

The Honorable Richard A. Gephardt
United States House of Representatives
Washington, D.C. 20515

Dear Dick:

Thank you for your letter expressing support for the Secretary's recommendation on the St. Louis Publications Distribution Center. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the St. Louis Publications Distribution Center.

Again, thank you for your letter. I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-22

FROM: TASKER, DAVID	TO: GENERAL
TITLE: EYE PHYSICIAN	TITLE:
ORGANIZATION:	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: BROOKS AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES				LIBRARY	✓		

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

SUBMITTING TESTIMONY FOR THE RECORD AT THE DALLAS REGIONAL HEARING.

Due Date: 950503	Routing Date: 950426	Date Originated: 950420	Mail Date:

David I. Tasker, M.D., P.A.
Eye Physician & Surgeon

Please refer to this number when responding 950426-22

April 20, 1995

Dear Commissioners:

I was unable to remain in Dallas yesterday long enough to give my 2 minutes of input from the public sector. I have mailed it to you in written form to be placed with other testimonies given yesterday for your consideration.

If you need to contact me regarding swearing to this information, please contact me at the Ashford Oaks phone number given.

Thank you,

David Tasker, M.D.

Cataract & Laser Microsurgery Contact Lenses Pediatric & Adult Eye Care

Medical Center:
Ashford Oaks Building
8122 DataPoint # 820
San Antonio, TX 78229
(210) 615-8181

North Central:
Park Oaks Center
16,500 San Pedro, #294
San Antonio, TX 78232
(210) 496-0496

Background of David I. Tasker, M.D.

He was born in Philadelphia, Pennsylvania in 1943. His family moved him to Los Angeles, California after nine months in south Philadelphia. He attended Los Angeles High School and was active in debating and speech. He graduated from Pomona College completing his pre-medical training with a B.A. degree in Zoology, in 1965.

He graduated from Temple University School of Medicine in Philadelphia in 1969. His father also graduated this school and presented him, as was tradition, with the diploma at graduation. He did a rotating internship at the Cedars–Sinai Medical Center in Los Angeles. This was followed by a three-year residency training in ophthalmology at the Mt. Sinai Hospital of Cleveland from 1971–1973. He was selected during his training to be a speaker at the Welsh Cataract Surgical Congress to present original surgical research he developed during his training. He served also as a part-time emergency room physician in hospitals in Akron, Canton, Berea, Cleveland, and Painsville, Ohio during his residency training.

From 1973–1975, he was stationed on active duty with the U.S. Air Force at Brooks Air Force Base in San Antonio. He was a Major and a flight surgeon. He was the director of the Night Vision Laboratory as well as teaching flight surgeons aerospace ophthalmology during his two years there. It was here that he first developed an interest in computers and developed the concept of a portable retinal diagnostic laboratory. He published a paper on this concept and published original research on the effects of sleep deprivation in pilots and what it does to the electro-retinogram. He did pioneer research on man's ability to learn to "see" in total darkness. Security reasons prevented publishing this study.

He entered private practice in 1975 with offices in both the Medical Center area of northwest San Antonio, as well as an office in Floresville, Texas, caring for the geriatric population there. He continued teaching in the Medical Assisting Department at San Antonio College until 1984, having started there while in the Air Force in 1974. He taught Medical Terminology, Medical Ethics, and Medical Malpractice and insurance to hundreds of students during that time. Many of his former students have worked in his office as ophthalmic assistants. He was a clinical instructor in Ophthalmology at the UTHSC in San Antonio for 2 years. He taught surgical techniques to eye residents at the Veteran's Administration Hospital.

He is a board-certified ophthalmologist since 1976. He is a member of numerous specialty societies. He was hired by the Department of Defense in 1989–90 and served six months as a civilian provider at the Wilford Hall Medical Center, seeing retired Air Force, Army, and Navy personnel and their families. He saw over 600 patients during this part-time temporary position.

He continued his education between 1984 and 1987 as a part-time graduate student at St. Mary's University Department of Theology, in San Antonio. He received his Master's Degree in Theology in December, 1987 with a concentration in Religious Education. He currently teaches Old and New Testament by invitation at churches in San Antonio, and surrounding cities. He has taught at St. Matthew's, St. Francis, and St. Mark's Catholic Churches. He has taught at St. Andrews, St. Francis, and St. George Episcopal Churches. He has taught at Manor and Crossroads Baptist Churches.

He entered Incarnate Word graduate program in Business Administration, part time in 1988. In 1991, he received his M.B.A. degree there. During this program, he published six papers ranging from the place of advertising in ophthalmology to the methods of improving eye care delivery to the city of San Antonio without the need for a national health insurance program. He was selected by the prestigious journal, *Medical Economics*, from 30,000 submitted articles, to tell his story of why physicians could improve their care for patients by getting a business degree. These papers were added to the 4 other papers he had written in residency training.

He continues to be active in designing computer software systems for medicine. He was a Medical Industry representative and Software Representative for the Datapoint Computer Corporation in 1983–85.

He is currently the director of the Macular Degeneration Center, San Antonio, doing clinical research into a new treatment technique involving laser therapy for far-advanced macular degeneration.

His wife Mary Jane, is a registered nurse, and is the owner of the Eye Guy, the office optical frame shop. She is involved in a community outreach project for improving the reading skills of children. His son Brian, is a pre-medical student at UTSA. His daughter Heather works as an employee at the Luby's Cafeteria.

April 19, 1995

Dear Members of the Base Realignment and Closure Commission:

Re: Closing consideration of the School of Aerospace Medicine, Brooks AFB, San Antonio, Texas.

As a former flight surgeon, ophthalmic surgeon and eye specialist at the School of Aerospace Medicine from 1973-75, I would like to submit for your consideration the irreplaceable nature of a mission at Brooks AFB. This involves the examination of flying personnel who have been grounded or who face termination of their flying career by the physicians at Brooks. The patients are referred by the DOD after an official grounding for possible medical reasons or the all to common, Fear of Flying Syndrome.

It has been my personal witness while at Brooks for 2 years, to participate in all hearings that involved putting flyers back to the cockpit or declaring them fit for waver to be considered to return to fly, or permanently terminating their flying career. If you take a pilot who has had invested over $2 million in his or her training, then combine that pilot with the responsibility of a F15E fighter at the cost of $37 million, the amount of damage that an unfit pilot could do to a nursing home, a high or middle school, or any occupied civilian installation by causing an accident from being unfit to fly, could run into the countless millions of dollars in potential loss.

While working closely with Wright Patterson AFB, we were well aware as Aerospace physicians, with all of us being on active flying status, that our organization at Brooks had more expertise to evaluate the hazards of flying than any place in the world. Wright Patterson was not a clinical evaluation center of the same nature as Brooks. That is why we were known as the "School (Court) of Last Resort" for a *flying career.* This group of physicians-- because it involves flight physiology in each of the medical disciplines, simply cannot be moved to a regular medical installation. Dismantling the evaluation expertise at the School of Aerospace Medicine would be similar to taking the L.A. Rams and making them the same outstanding football team in St. Louis, Missouri.

The medical expertise in one building at Brooks of Psychiatry, Ophthalmology, Otolaryngology, General Medicine, Cardiology, Radiology, and Administrative types, made instant consultation and cutting time and cost for each pilot referred for aeromedical evaluation.

No matter what else is done with the Brooks AFB, the School of Aerospace Medicine evaluation of flying personnel should never be dismantled as a cost-savings for the U.S. Government--for the sake of all those who look up in the sky and see a military aircraft flying over their heads. The public does not take kindly to a C-21 Lear Jet landing in a nursing home or in a school and causing countless deaths and property loss.

The evaluation and disposition of medically unfit pilots, and pilots able to be treated and returned to flying, is and always will be the mission of the Aerospace Evaluation department at Brooks.

Please consider this not as a Brain Trust or Think Tank, but as the supreme protector of the Air Force Property as well as a safeguard for the public. The public is always at risk when military aircraft fly over head and the embarrassment to the Air Force

of finding a pilot flying who has been known to be medically at risk, simply cannot be accepted in a peace or a wartime environment!

Sincerely yours,

David Tasker, M.D.
Former Major, USAF, Flight Surgeon
Brooks AFB, School of Aerospace Medicine
Ophthalmology branch.

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

950426-22R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 2, 1995

Mr. David I. Tasker, M.D.
Ashford Oaks Building
8122 DataPoint #820
San Antonio, Texas 78229

Dear Dr. Tasker:

Thank you for submitting for the record a copy of your written testimony in support of the School of Aerospace Medicine, at Brooks Air Force Base. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that your testimony will be included in the record of the April 19, 1995, Dallas regional hearing of the Defense Base Closure and Realignment Commission.

Please do not hesitate to contact me whenever you believe I can be of assistance.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-23

FROM: MADSON, RAYMOND A.	TO: DIXON
TITLE: LT COL USAF (RET)	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: KIRTLAND AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES				LIBRARY	✓		

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

SUBMITTING TESTIMONY FOR THE RECORD AT THE ALBUQUERQUE REGIONAL HEARING.

Due Date 950503	Routing Date: 950426	Date Originated: 950421	Mail Date:

R A Y M O N D A. M A D S O N
P. O. Box 268
Grants, New Mexico 87020

April 21, 1995

Chairman Alan Dixon
Defense Base Realignment and Closure Commission
1700 North Moore Street
Suite 1425
Arlington, VA 22209

Dear Chairman Dixon:

I wish to thank you for the opportunity to testify before your commission in Albuquerque, New Mexico, on April 20, 1995. Unfortunately, I was not able to complete my statement within the time allowed, and, due to poor planning on my part, I did not get to my most important point. Therefore, I am taking the liberty of sending you a copy of my written text.

Again, I appreciate your making time for individuals to give their input to try to influence the difficult decision-making task that faces you and your panel.

Sincerely,

Raymond A Madson

Raymond A. Madson, Lt. Col. USAF (Ret.)

Enclosure

xc: Leo Marquez, Lt. General USAF (Ret.)
Governor Gary Johnson
Senator Jeff Bingaman
Senator Pete Dominici
Representative Steven Schiff
Representative Joseph R. Skeen
Representative Bill Richardson

KAFB BRAC MEETING STATEMENT

In my memory, from World War II on, this country has realized the value of maintaining an effective military force. Unfortunately, the life of a military member has several drawbacks not normally experienced by most individuals in civilian life. These include relatively low pay, periodic transfers which uproot families and send them to non-choice locations, frequent family separations, hostile conditions, danger and related factors. In order to recruit the caliber of dedicated individuals needed to operate and maintain our highly technical and sophisticated weapons systems, the Government has offered certain incentives to induce individuals to accept a career in the military. These inducements include an attractive retirement system which provides "free" medical care for life, commissary and Base Exchange privileges, space-available travel and transient housing, the use of all morale and welfare facilities and activities, legal assistance, and I'm sure, there are other specific benefits.

Most military retirees settle permanently near a military installation, such as Kirtland Air Force Base, in order to take advantage of the benefits that were promised as an inducement for their career. I personally retired in this area because of the availability of KAFB.

If Kirtland Air Force Base is closed or downsized to the point that the Government's commitment to retirees cannot be met, it will result in a considerable economic hardship for me and my family, as well as for numerous other retirees that chose Albuquerque as home because of the Base.

Therefore, I have begun an effort to encourage our elected Federal officials to initiate and/or support legislation to provide a special cost of living allowance (COLA) to all military retirees suffering economic loss as a result of the base downsizing or closure, and that COLA should be equal to the increased cost experienced by the individual retiree as a result of the downsizing

or closure action. Since this is a Department of Defense matter, it is presumed that the COLA would have to come from the DOD budget. Consequently, the cost of the COLA should be included in the formula for figuring the cost or savings of any downsizing or closure action. I encourage all other military retirees to contact their elected Federal officials to ask for this legislative relief. It is time for the Government to reverse its trend of backing out on promises made in order to have a capable military arm willing to defend the country in spite of the considerable sacrifices involved. It's time that the commission consider the cost of commitments made to retirees before and/or <u>while they were on active duty</u>, and factor that cost in when calculating the effects of closing or downsizing a base. I hope you will recommend that Kirtland Air Force Base be maintained at its present level or better. Failing that, I would ask that, as a footnote, you suggest, to the DOD, that commitments made to retirees be recognized in a tangible manner.

Raymond A. Madson

Raymond A. Madson

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding 950426-23R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 1, 1995

Mr. Raymond A. Madson
P.O. Box 268
Grants, New Mexico 87020

Dear Mr. Madson:

Thank you for your letter expressing your concern about the Secretary of Defense's recommendation on Kirtland Air Force Base in Albuquerque, New Mexico. I am pleased that you were able to attend the April 20 hearing in Albuquerque and testify before the Commission.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations regarding Kirtland Air Force Base.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-24

FROM: BROWN, ED	TO: JONES, MICHAEL
TITLE: ARMY TEAM LEADER	TITLE: DIRECTOR
ORGANIZATION: DBCRC	ORGANIZATION: ARMY BASING STUDY
INSTALLATION (s) DISCUSSED: LETTERKENNY & TOBYHANNA ARMY DEPOTS	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING COBRA ESTIMATES REGARDING THE COSTS OF REALIGNING THE DEPOTS UNDER VARIOUS SCENARIOS.

Due Date:	Routing Date: 950426	Date Originated: 950426	Mail Date: 950426

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, D.C. 20310-0200

950426-24

Dear Colonel Jones:

Request that your office prepare COBRA estimates to address the costs of realigning Letterkenny and Tobyhanna Army Depots under the following alternative scenarios:

- Realign Letterkenny by relocating tactical missile workloads including missile disassembly and storage, and maintenance of guidance and control systems from Letterkenny Army Depot to Hill Air Force Base. Transfer ground support equipment and artillery maintenance workloads to meet DOD requirements and stationing strategy. Retain an enclave at Letterkenny for conventional ammunition storage.

- Close Letterkenny by relocating tactical missile workloads including missile disassembly and storage, and maintenance of guidance and control systems from Letterkenny Army Depot to Hill Air Force Base. Transfer ground support equipment and artillery maintenance workloads and conventional ammunition storage to meet DOD requirements and stationing strategy.

- Close Tobyhanna Army Depot and move ground communications and electronics workload to Letterkenny Army Depot. Retain tactical missile maintenance and artillery workloads at Letterkenny in accordance with the 1993 Commission's recommendation.

Request you provide the requested information no later than 8 May 1995. Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

EAB/mgk

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-25

FROM: MARLOR, RUSSELL	TO: GENERAL
TITLE: R. ADM. USN (RET)	TITLE:
ORGANIZATION:	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: BEHNKE DIVING FACILITY	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

EXPRESSING CONCERN THAT THE BEHNKE DIVING FACILITY IS BEING MOVED FROM THE NAVAL MEDICAL RESEARCH INSTITUTE.

Due Date: 950503	Routing Date: 950426	Date Originated: 950421	Mail Date:

21 April 1995

Base Realignment and Closing Commission
1700 N. Moore Street
Suite 1425
Arlington, VA 22209

Please refer to this number when responding 950426-25

Gentlemen:

We are a group of retired Naval Officers with extensive experience in diving and undersea warfare. We are writing to express our extreme concern regarding the BRAC recommendation to close the Behnke Diving Facility at the Naval Medical Research Institute (NMRI) and to split the NMRI diving program between two receiving sites. In our opinion this move will seriously degrade the Navy's readiness posture in the areas of deep diving, explosive ordnance disposal, submarine rescue and naval special warfare operations.

The Behnke Diving Facility has had an extraordinary record of service to the Fleet. Over the past twenty years, more than 300 scientific papers and reports from this facility have chronicled the steady advance in understanding of man's adaptation to the undersea environment. This understanding in turn has led to many products that have increased our readiness to operate. Significant examples include more flexible saturation decompression schedules for deep diving, computer controlled decompression for shallow diving, improved diver thermal protection, and improved treatment methods for diver decompression sickness and arterial gas embolism. All of these advances have represented quantum leaps in capability.

The Behnke Diving Facility has also played a vital role in the Navy's response to contingencies. Noteworthy recent examples include the rapid development of guidelines for the use of anti-nerve gas agents by Persian Gulf divers, rapid solution of a chemical contamination problem that had shut down Navy diving worldwide, and actual deployment of medical officers to support expanding operations during Desert Shield/Desert Storm.

The future, of course, is more important than the past. In this regard, it is important to note that the requirement for diving medical research is stronger than ever. With the shift to a littoral war-fighting focus, deficiencies in shallow water mine clearance and special warfare capability have become clear. Reflecting this requirement, the diving medical research program has successfully weathered the intense budget cutting evolutions of the past several years. Planned program funding in FY 97 is greater than in the FY 93 BRAC base year.

In our view, the ability of the diving medicine program to support Navy readiness is critically dependent on its current staffing configuration and on its Bethesda location. The unique combination of basic and applied scientists working together in one location fosters the innovative, cutting edge thinking needed to break out of the box. The full integration of basic and applied researchers further speeds the transition of products from concept stage to full scale development. The Bethesda location, with its immediate proximity to government, university, and industrial medical research centers, allows the rapid assimilation of new medical knowledge and provides the academic environment conducive to attracting top quality scientists and physicians.

A critical aspect of the Bethesda location not considered in the BRAC deliberations is the clinical hyperbaric medicine service provided by the Behnke Diving Facility to the Bethesda Naval Hospital. With its highly sophisticated chamber system and superbly trained medical staff, the Behnke facility provides the military in the Washington, D.C., area a hyperbaric medicine capability enjoyed by few other DOD regions.

We are concerned that the COBRA analysis used to support the decision to close NMRI and the Behnke Diving Facility may not have considered all the relevant factors. As outlined in more detail in enclosure (1), the analysis appeared to omit the Navy's pro rata share of the Walter Reed MILCON, appeared to overestimate the outyear savings to be realized in the BOS and RMPA accounts, and appeared to grossly underestimate the MILCON costs of providing additional facilities in Panama City. We invite the Commission to review this analysis. In our opinion, the Navy Experimental Diving Unit cannot fully absorb the NMRI manned diving mission without costly additional hyperbaric facilities and open tank upgrades.

We would also like to bring to the Commission's attention the fact that the Behnke Diving Facility is a set of modern buildings which are physically separated from the main NMRI facility and can be operated independently. This facility possesses a state-of-the-art man-rated chamber complex, including five "dry" chambers and a wet pot, all with deep diving capability. The facility also includes a deep water tank and associated environmental room in which all extremes of air and water temperature can be generated and imposed on divers to simulate operational conditions. Construction of a new hydrogen diving facility has just been completed and is ready for experimental use to validate a revolutionary new approach to diver decompression. This hydrogen facility is unique in the country. The current value of the Behnke Diving Facility is estimated at $42M; it represents an investment that will be lost if the current recommendation is implemented.

In summary, we feel strongly that the process of base closure and realignment must ensure that the Navy's capabilities in diving medicine remain matched to the real threats of the post Cold War era. With the prospect of hard to predict regional threats in which our smaller force structure will have to be ready to wage limited but intense warfare on short notice, it will be absolutely essential to have an operationally oriented diving research program that can provide rapid technological advantage to those forces. The option of keeping the Behnke Diving Research Facility intact as a satellite facility of the new Walter Reed should be strongly considered. The proposed option by BRAC to split the program between two receiving locations will be costly and disruptive in the short term and runs the risk of seriously compromising overall capability in the long term. Making the wrong choice could prove to be an expensive and tragic mistake.

We would be happy to provide any additional information desired by the Commission or to testify in front of the Commission. Our point of contact is Dr. James Vorosmarti, (301-762-6957).

Sincerely,

RAdm. Russell Marlor, MC, USN (ret)

RAdm. J. Edward Snyder, Jr., USN (ret)

RAdm. James K. Summitt, MC, USN (ret)

Captain Robert C. Bornmann, MC, USN (ret)

Captain Mark E. Bradley, MC, USN (ret.)

Captain James Vorosmarti, Jr., MC, USN (ret.)

BACKGROUND INFORMATION

Radm. Russell Marlor, MC, USN (ret.)
Director, Medical Plans Policy, BuMed
also - code N932, Office of Chief of Naval Operations, 1988-1991

Radm. James K. Summitt, MC, USN, (ret.)
Deputy Commander, Medical Command Operations, 1987-1988

Capt. Robert C. Bornmann, MC, USN, (ret.)
Office of the Oceanographer, 1973-1978
Program Manager, Submarine/Diving Medicine, NMRDC, 1980-1984

Capt. Mark E. Bradley, MC, USN (ret.)
Department Head, Diving Medicine, NMRI, 1976-1987
Deep Submergence Systems Project (Sub Dev Group I) 1966-1970

Capt. James Vorosmarti, Jr., MC, USN (ret.)
Assistant for Medical Research, Office of the Undersecretary of Defense, Research Engineering 1983-1986
Commanding Officer, Naval Medical Research Institute, 1980-1983
Program Manager, Submarine/Diving Medicine, NMRDC, 1978-1980
Executive Officer, Naval Medical Research Institute, 1975-1978

Radm. J. Edward Snyder, Jr., USN (ret.)
Oceanographer of the Navy, 1971-1979

ISSUE PAPER

REALIGNMENT OF THE NMRI DIVING MEDICINE PROGRAM

ISSUE: The DOD BRAC 95 Report recommends closure of the Naval Medical Research Institute (NMRI) and transfer of all research personnel, equipment, and programs with the exception of the manned diving program to the new Walter Reed Army Institute of Research (WRAIR) now under construction at Forest Glen, MD. The Navy Experimental Diving Unit (NEDU) in Panama City FL. assumes responsibility for the NMRI's manned diving program. The recommendation effectively splits NMRI's Diving Medicine Program in two. Seventy of NMRI's 134 diving medicine personnel are transferred to NEDU to support the manned diving program. Most of the remainder are transferred along with equipment to WRAIR to conduct basic research. NMRI's manned diving and hydrogen diving facilities are abandoned.

POINTS TO CONSIDER:

The requirement for diving medical research is undiminished.

o Shift to a littoral warfighting concept has highlighted the need for effective explosive ordnance disposal (EOD) and Naval special warfare (NSW) operations.

o Effective EOD and NSW operations are currently hampered by inadequate diver thermal protection, prolonged decompression requirements, and inability to use 100% oxygen rebreather equipment safely and effectively.

Program support for diving medical research remains strong.

o Program support for continued diving medical research and development remains strong. Resources have not been decremented significantly in either the programming or budgeting process. Resources in FY 97 are projected to be equal to FY 93 levels.

The military value of the diving medical research program is unquestioned.

o Products of the diving medical research and development program are critical to the development of enhanced EOD and NSW capability.

o NMRI's diving medicine program has a long track record of service to the Fleet, including world-wide expert consultation on a host of issues, rapid provision of workable solutions in contingency situations (eg. safety of pyridostigmine chemical warfare prophylaxis in Desert Storm divers) and actual deployment of personnel. The NMRI diving medicine program is an integral part of the Navy's readiness posture.

The proposed realignment will seriously degrade program integration and productivity.

o The NMRI Diving Medicine Program is a broadly diversified program with significant on-going efforts in all aspects of the field, including decompression, oxygen toxicity, thermal protection, gas purity, and new treatments for decompression sickness and gas embolism. The strength of the NMRI Diving Medicine Program derives not only from its large size but also from the strong and continuous interaction between basic and applied scientists. This close collaboration keeps basic work focused on operational objectives and allows for rapid, smooth transition of products for man-testing. Full integration of efforts from basic research (6.1) to advanced development (6.4) is a hallmark of the NMRI Diving Medicine Program. This tight link will be broken with a move of the manned diving portion of the program to NEDU.

The proposed realignment will destroy the critical mass of scientists and engineers present in Bethesda.

o The NMRI Diving Medicine Program has a larger and more sophisticated workforce than NEDU. The NMRI program has 134 staff members 26 of whom are medical scientists or engineers at the M.D./ Ph.D. level. The NEDU program has 109 staff members 7 of whom are medical scientists or engineers at the M.D./ Ph.D level. Consolidation of manned diving at NEDU would destroy the critical mass of scientists and engineers currently present at NMRI and create two smaller and weaker programs in the process. One large program is preferred.

The proposed realignment will result in the loss of the new hydrogen diving facility.

o The new hydrogen diving facility cannot effectively be moved to the Forest Glen location. This facility is unique in the country and is critical to the development of the concept of "chemical decompression", a future method of increasing the safety and efficiency of diving operations by eliminating the need for diver decompression.

The proposed realignment will worsen the current personnel crisis in Undersea Medicine.

o The Senate Armed Services has twice noted the severe shortage of experienced senior Undersea Medical Officers in the Navy. NMRI serves both as a repository of senior diving medicine expertise as well as a training ground for junior Undersea Medical Officers. Recruitment, training, and career retention of Undersea Medical Officers is greatly facilitated by the intellectually challenging environment present at NMRI. This environment will be lost with a move of the manned diving program to NEDU.

The proposed realignment will destroy a national asset.

o The NMRI Diving Medicine Program is a recognized throughout world leader in diving medical research. The scope of its activity and its scientific productivity far outstrips that of any other competitor, foreign or domestic. Its products have been of immense benefit not only to the Navy, but to NOAA, NASA, and the commercial diving industry. It is a leader in domestic technology transfer. The Navy is the only agency that currently funds diving medical research in the United States. 70% of that work is performed at NMRI.

Panama City does not have the medical or scientific infrastructure needed to support NMRI's manned diving program.

o NMRI's innovative and often revolutionary approach to diving medicine relies heavily on discussions and collaborations that take place within the medical and scientific communities of the Washington D.C. area. Nearby important sources of medical and scientific expertise include Georgetown, George Washington, and Johns Hopkins universities, the Uniformed Services University of the Health Sciences, the Armed Forces Institute of Pathology, and the National Institutes of Health. No such infrastructure exists in Panama City Florida.

o NMRI's ability to conduct sophisticated medical experiments safely on humans is critically dependent on the ready availability of medical expertise and support from the National Naval Medical Center, the Navy's premier tertiary medical care facility. It is also highly dependent on the sophisticated systems in place for safeguarding human subjects. The lack of comparable support in Panama City will necessarily restrict the scope of manned experimentation.

o The lack of a medical/scientific infrastructure in Panama City Florida will make recruitment and retention of top quality investigators for the manned diving program difficult. Inability to recruit and delays in filling critical positions will inevitably lead to a decline in program productivity.

NEDU does not have the capacity to absorb NMRI's manned diving program.

o Both NMRI and NEDU currently utilize their hyperbaric chambers near their theoretical maximum capacity. This includes test set up, practice runs, and actual diving. Preventive maintenance occupies the remainder of the time. Since test set-up and dive profile requirements are generally different, medical R&D and equipment T&E projects usually cannot be run simultaneously. Even assuming a interoperability factor between the two programs as high as 50%, the net productivity of the combined program operating a single facility is still predicted to be reduced by 33%. NEDU cannot support the NMRI manned diving mission in its current chamber facilities.

o NEDU's open tank facility does not meet the temperature control requirements needed for medical research. In addition, NEDU does not have an environmental chamber to allow the simulation of wet cold, dry cold, wet cold scenarios typical of NSW operations. The NMRI manned diving program cannot operate without these assets.

The COBRA analysis used to support the decision to close NMRI and realign the manned diving program appears flawed.

o The Navy's pro rata share of the $140M Walter Reed MILCON at Forest Glen was omitted from the COBRA analysis. Construction of this new facility has not yet begun. The scope of the MILCON could be reduced if the Navy component were removed. The Navy's pro rata share of the MILCON therefore represents a legitimate cost of realignment.

o The net savings associated with Base Operating Support (BOS) costs appear overestimated. 81% of NMRI's personnel will realign to either WRAIR or NEDU. BOS savings at NMRI are estimated at $4313K while BOS costs at the receiving locations are estimated at only $391K. Translated to a per person basis, the BOS savings at NMRI are estimated at $10,545/person while the BOS costs at NEDU and WRAIR are $3,271/person and $616/person respectively. These disparate numbers reflect the fact that (1) BOS costs at the closing and receiving locations were estimated by different methodologies and (2) that the manning level of the Walter Reed base was grossly overestimated.

o The net savings associated with Real Property Maintenance (RPMA) appear overestimated. RMPA savings at NMRI are estimated at $1407K while RMPA costs at both receiving locations are estimated at $0K. The RMPA costs should include at least the Navy's pro rata share of maintaining the new Walter Reed building.

o The COBRA analysis does not provide for the cost of conversion of existing NMRI spaces for new uses or for the cost of operating these facilities.

o The COBRA analysis mistakenly assumes that NEDU has the capacity to receive the manned diving program with only a $200K expenditure to renovate existing spaces. The cost of upgrading the open tank facility to accommodate the NMRI mission alone is estimated at $400K. Provision of additional manned-rated hyperbaric facilities to accommodate NMRI's mission without degradation is estimated at $4M.

o The NMRI diving medicine program has a modern physical plant (both buildings and equipment) with a current value in excess of $42M. The remaining life span of these assets exceeds 30 years. The economic loss of writing off these facilities was not considered in the COBRA analysis.

RECOMMENDATION:

o Keep the NMRI Diving Medicine Program intact in its current facilities in Bethesda, MD. Do not move equipment or personnel. Attach the Program organizationally to the Armed Forces Medical Research and Development Agency (AFMR&DA), or its subordinate activity, WRAIR.

ADVANTAGES OF THE RECOMMENDATION:

- o No costs of realignment.
- o No short or long-term program disruption.
- o No loss of production capability
- o Continued return on large capital investment in Bethesda.
- o Academic environment for training Undersea Medical Officers preserved.
- o Research and Development and Test and Evaluation remain distinct.
- o Joint service interaction fostered.
- o Recommendation consistent with the on-going transfer of all other Army and Navy medical research and development assets to AFMR&DA.

ISSUE: The COBRA Analysis used to support the closure of NMRI and the realignment of the Diving Medicine Program may not have considered all the relevant information.

BACKGROUND: The NMRI COBRA analysis may be summarized as follows:

1. Planned Personnel Redistribution

NMRI	NSWC	WRAIR	RIF
-409	+70	+263	76

2. One Time Net Costs ($K)

Program Planning Support	1664
Personnel Actions	213
Facility Closure	250
Moving Expense	1039
Military Construction	200
Total	3366

3. Recurring Costs/Savings ($K)

	NMRI	NSWC	WRAIR	NET
RMPA	-1407	0	0	-1407
BOS	-4313	229	162	-3922
CIVPERS	-1372	0	0	-1372
MILPERS	-2958	162	843	-1953
Misc	-891	0	0	- 891
Total	-10941	391	1005	-9545

POINTS OF CONCERN:

o The analysis fails to take into account the Navy's pro rata share of the new Walter Reed MILCON. With 263 personnel moving to WRAIR, the Navy occupancy of the new building will be more than 20%. The pro rata share may be conservatively estimated at $28M (20% of $140M). These are not sunk costs as the facility has yet to be constructed and the scope of work could be changed.

o The analysis mistakenly assumes that NSWC has the capacity to receive the manned diving program with only a $200K expenditure to renovate existing spaces. The cost to upgrade the NSWC open tank facility for medical use is estimated at $400K; the cost of moving NMRI's man-rated hyperbaric facilities from Bethesda to Panama City is estimated at $4M.

o The analysis fails to account for the cost of conversion of NMRI spaces to new uses or for the cost of continuing to operate these facilities with new uses. Most of the diving medicine spaces are highly specialized and would be very costly to convert.

o The analysis does not allow for any recurring RMPA costs in either receiving location. Since the new Walter Reed is an additional building in the inventory, at least 20% of its projected RMPA costs should be included.

o The analysis appears to grossly overestimate the recurring BOS savings. With more than 80% of NMRI personnel transferring, BOS costs could not realistically decline from $4313K to $391K, a 91% reduction. On a per person basis, the BOS savings at NMRI are estimated at $10,545/person while the BOS costs at NSWC and WRAIR are estimated at $3271/person and $616/person respectively. These disparate numbers reflect the fact that (1) BOS costs at the closing and receiving locations were estimated by different methodologies and (2) that the manning level of the Walter Reed base was grossly overestimated.

o The analysis does not consider the economic loss of writing off the modern specialized physical plant associated with the Diving Medicine Program. The current value of this plant is estimated at more than $42M.

RECOMMENDATION: Verify the COBRA input and repeat the analysis. Isolate and analyze the cost/benefit ratio of realigning the Diving Medicine Program as a subset of the main analysis.

ISSUE: Consolidation of the Navy diving program may force closure of all but one of the Navy's manned diving facilities. Which facility should be retained?

BACKGROUND: The Navy currently operates three manned diving facilities for RDT&E, the Submarine Medical Research Laboratory (NSMRL), the Naval Medical Research Institute (NMRI), and the Navy Experimental Diving Unit (NEDU). Both NMRI and NEDU are major facilities with significant hardware assets (enclosure (1)).

POINTS:

o NSMRL has an old hyperbaric facility capable of only shallow diving. It should not be considered for retention.

o Both NMRI and NEDU operate large, modern manned-rated hyperbaric systems. The NMRI and NEDU systems both have 5 dry chambers and a wet pot. Both are fully capable of supporting both bounce and saturation diving. The maximum depth capability is 3370 fsw for the NMRI system; 2250 fsw for the NEDU system.

o Both the NMRI and NEDU wet pots are rated to 2250 fsw. The NEDU wet pot is approximately 13 times larger than the NMRI wet pot and is capable of accommodating a small submersible. The NEDU wet pot allows 6 exercising divers to be studied simultaneously while the NMRI wet pot allows only two. The NEDU wet pot, however, is much more expensive to maintain and operate than the NMRI wet pot. In addition it is rarely, if ever, used for submersible work.

o NMRI has a larger and more sophisticated hyperbaric treatment chamber than NEDU. It is capable of supporting multi-gas saturation treatments as well as experimental saturation dives to 300 fsw. The presence of this back-up chamber speeds decompression studies, largely compensating for the smaller size of the NMRI wet pot.

o NEDU does not have the environmental chambers or the fine temperature control on its open tank facility needed for medical research.

o NEDU has ready access to open water; NMRI does not.

o NMRI has major animal research assets not present at NEDU. Similarly, NEDU has major hardware testing assets not present at NMRI. Overall, moving NEDU's unmanned hyperbaric test facilities to NMRI would be cheaper and easier than establishing an animal research capability at NEDU.

RECOMMENDATION: Retain the NMRI facility because of its greater pressure capability, lower cost of operation and maintenance, and greater diversity of assets. Move unmanned equipment test assets from NEDU to NMRI.

NMRI-NEDU DIVING FACILITIES COMPARISON

ITEM	NMRI	NEDU
Net Square Footage	41,766	47,700
General Purpose Laboratories	14	1
Animal Hyperbaric Chambers	10	0
Animal Hydrogen Diving Facilities	2	0
Chamber Volume (cu.ft.)	6 & 200	N/A
Depth Capability (fsw)	2250 & 4000	N/A
Gas Purity Laboratories (GC/MS/FTIR capable)	1	0
Unmanned Hyperbaric Test Facilities	0	3
Chamber Volume (cu.ft.)	N/A	312, 423, & 964
Depth Capability (fsw)	N/A	1460 Maximum
Temperature Range (F)	N/A	28-150
Man-Rated Diving Facilities	1	1
Number Dry Chambers	5	5
Dry Chamber Volume (cu.ft.)	2279	2990
Dry Depth Capability (fsw)	2280 (3 chambers) 3370 (2 chambers)	2250
Number Wet Chambers	1	1
Wet Chamber Volume (cu.ft.)	555	7100
Wet Depth Capability (fsw)	2280	2250
Wet Chamber Occupancy Rating	2	6
Deep Test Pools	1	1
Dimensions (l x w x h)	30 x 15 x 15	30 x 15 x 15
Temperature Range (F)	35-100	35-95
Temperature Control	yes	no
Current Capability	no	yes
Dry Environmental Chambers	2	0
Temperature Range (F)	0-130	N/A
Wind Velocity (mph)	0-20	N/A
Humidity (%)	5-95	
Hyperbaric Treatment Chambers	1	1
Chamber Volume (cu.ft.)	1105	507
Depth Capability (fsw)	300	225
Clean Room Facilities (NSF)	1027	1700

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
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GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 12, 1995

Rear Admiral Russell Marlor, MC, USN (Ret.)
16 Orchard Way South
Rockville, Maryland 20854

Please refer to this number
when responding 950426-25R1

Dear Admiral Marlor:

Thank you for expressing your support for the Behnke Diving Facility at the Naval Medical Research Institute, Maryland (NMRI). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided wil be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation of NMRI.

Please do not hesitate to contact me in the future if you have additional information to bring to the attention of the Commission.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

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1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

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May 12, 1995

Rear Admiral J. Edward Snyder, Jr., USN (Ret.)
16 Orchard Way South
Rockville, Maryland 20854

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Dear Admiral Snyder:

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WENDI LOUISE STEELE

May 12, 1995

Captain Robert C. Bornmann, MC, USN (Ret.)
16 Orchard Way South
Rockville, Maryland 20854

Please refer to this number when responding 950426-2521

Dear Captain Bornmann:

Thank you for expressing your support for the Behnke Diving Facility at the Naval Medical Research Institute, Maryland (NMRI). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided wil be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation of NMRI.

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May 12, 1995

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16 Orchard Way South
Rockville, Maryland 20854

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Chairman

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MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 12, 1995

Captain Mark E. Bradley, MC, USN (Ret.)
16 Orchard Way South
Rockville, Maryland 20854

Please refer to this number when responding: 950426-25R1

Dear Captain Bradley:

Thank you for expressing your support for the Behnke Diving Facility at the Naval Medical Research Institute, Maryland (NMRI). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided wil be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation of NMRI.

Please do not hesitate to contact me in the future if you have additional information to bring to the attention of the Commission.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

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WENDI LOUISE STEELE

May 12, 1995

Captain James Vorosmarti, Jr., MC, USN (Ret.)
16 Orchard Way South
Rockville, Maryland 20854

Please refer to this number when responding 950426-25R1

Dear Captain Vorosmarti:

Thank you for expressing your support for the Behnke Diving Facility at the Naval Medical Research Institute, Maryland (NMRI). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided wil be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation of NMRI.

Please do not hesitate to contact me in the future if you have additional information to bring to the attention of the Commission.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-26

FROM: WEGMAN, RICHARD A	TO: DIXON
TITLE:	TITLE: CHAIRMAN
ORGANIZATION: GARVEY, SCHUBERT & BARER	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES				SYLVIA THOMPSON		X	

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING ARTICLE THAT REVIEWS THE PROCESS FOR HANDLING CLEANUPS WHEN MILITARY BASES ARE CLOSED;
"THE CHALLENGE OF CLEANING UP MILITARY WASTES WHEN U.S. BASES ARE CLOSED"
BOOK IN LIBRARY

Due Date: 950503	Routing Date: 950426	Date Originated: 950420	Mail Date:

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(206) 464-3939

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1000 POTOMAC STREET N.W.
WASHINGTON, D.C. 20007
(202) 965-7880

FAX: (202) 965-1729

PORTLAND
ELEVENTH FLOOR
121 S.W. MORRISON STREET
PORTLAND, OREGON 97204-3141
(503) 228-3939

PLEASE REPLY TO WASHINGTON, D.C. OFFICE

April 20, 1995

Please refer to this number: 950426-26

The Honorable Alan Dixon
Chairman, The Base Closure and
Realigment Commission
1700 North Moore Street
Suite 1425
Arlington, VA 22209

Dear ~~Mr.~~ Senator Dixon:

The enclosed article reviews the process for handling cleanups when Military bases are closed, both in the United States and overseas, and contains a number of suggestions for improving this process. We thought you might find the article of interest; it appears in this month's issue of the *Ecology Law Quarterly*.

Sincerely,

Dick Wegman
Richard A. Wegman

Buzz Bailey
Harold C. Bailey, Jr.

Enclosure

THE CHALLENGE OF CLEANING UP MILITARY WASTES WHEN U.S. BASES ARE CLOSED

Richard A. Wegman
Harold G. Bailey, Jr.

In the current issue of the University of California's *Ecology Law Quarterly*, Mr. Wegman and Mr. Bailey have published a study of the cleanup obligations of the U.S. Government when military bases are closed. The study is divided into two parts: cleanups in connection with domestic base closures, and cleanups when U.S. bases are closed overseas. The following are the major findings and recommendations of the study.

SUMMARY OF MAJOR FINDINGS

Base Closures in the United States

- ***Slow environmental cleanups at closing bases have exacerbated economic dislocation in local communities.*** Only a small fraction of the contaminated sites on the bases slated for closure in the first three rounds have actually been cleaned up. Despite the Clinton Administration's Fast Track cleanup program, many communities have become frustrated with the delay and red-tape associated with remediation of contaminated properties which could be put to productive use. In recent years, DOD itself has acknowledged that its cleanup efforts have been afflicted with "paralysis by analysis"; only recently has the amount of funding devoted to actual cleanup exceeded that devoted to assessments and studies. This situation significantly impedes the ability of local redevelopment agencies to attract users and their lenders to ease the economic pain of a closure.

- ***The Administration's cleanup program shortchanges less contaminated bases -- those which could be most suitable for redevelopment.*** More than half the funding from President Clinton's $2.2 billion domestic base cleanup program has been targeted by DOD for sites that have been designated for listing on the National Priorities List (NPL). Sites on the NPL account for fewer than 10%

of the sites that need to be cleaned up before bases can be converted for civilian reuse. Since DOD plans to siphon off more than half the money to handle fewer than 10% of the sites, it seem very likely than insufficient funding will be available to handle the cleanups at the more than 90% of the sites that do not have NPL status.

- ***The final bill to cleanup contaminated military bases could approach $100 billion; the probability of a funding shortfall for base closure cleanups is high.*** The current Pentagon estimates for cleaning up all the bases is $30 billion, but the authors believe that this figure is significantly understated. DOD's estimates have been highly unreliable in the past (by factors of 200% to 400%). Moreover, the Congressional Budget Office now projects that DOD will hit the $30 billion figure before the turn of the century (assuming that prior trends in cleanup funding continue over the next five years). By the turn of the century, however, many of DOD's worst contaminated sites will still face several decades of remediation before they are fully cleanup up. If DOD cost estimates continue to be unreliable, then acute funding shortfalls could occur in the future.

- ***New cleanup technologies may enable cleanups to proceed at a fraction of current costs, and thus help speed the defense conversion effort.*** DOD has already identified a number of technologies that may yield major savings. For example, cleaning up groundwater that is contaminated with heavy metals now can range as high as $40 per one thousand gallons; new technologies offer the promise of reducing these costs to the range of 10 cents to $2 per one thousand gallons. By using new remediation techniques for soil and groundwater contamination, the Congressional Budget Office believes DOD cleanup costs might be cut overall by 50% or more.

- ***Cleaning up heavily polluted bases that will never be converted to local reuse diverts resources from bases that can be redeveloped.*** Some heavily polluted military bases receive disproportionate amounts of cleanup funding. As an example, it can cost DOD as much as $26,000 *per cubic meter* to clean up buried radioactive waste with current technology. In some of these cases, however, there is no imminent threat to health or the environment, these sites are not likely ever to be transferred to local communities. In an era of serious budgetary pressures, DOD's current cleanup priorities risk wasting resources on nonproductive assets.

- ***The existing DOD cleanup process under the Superfund law is hamstrung by an inability to tailor cleanups to future local reuse***

needs. Cleanups at DOD sites are governed by Superfund rules which often result in costly, overconservative cleanups to a standard of residential use. More flexible remedy selection to permit "tailoring" of cleanups to the future uses agreed upon by the local community would speed defense conversion, ease economic dislocation and lower costs.

- ***DOD's failure to improve state and local participation in cleanup decisionmaking creates needless delay and conflict.*** State governments and local communities have frequently found themselves at odds with DOD over the nature, scope and timing of cleanups. Although progress has been made to improve coordination between federal, state and local environmental regulators, a number of states and communities impacted by base closures remain skeptical about DOD's willingness to share decisionmaking authority. Residents concerned about military contamination are beginning to be included in the DOD cleanup process, but the amount of citizen input remains low.

Base Closures Outside the United States

- ***DOD's policy on overseas base closure cleanups appears to be inconsistent, and could create foreign policy problems for the U.S.*** There appears to be a significant disparity between the way DOD handles base closures in NATO countries, or in other industrialized countries, and the way DOD approaches this issue when bases are closed in less-developed nations. For example, in Germany the U.S. is prepared to fund 75% of the cost of cleanup when its bases are closed. In the Philippines, by contrast, the U.S. closed the highly-contaminated Clark and Subic bases, and did practically no remediation either before or after the bases were closed. Such a disparity seems hard to justify, and could over the long term pose significant foreign policy problems for the United States.

- ***Conflict with customary international law.*** Many bilateral agreements that govern the status of U.S. forces serving overseas are silent on the question of cleanup or other environmental responsibilities. In such situations, principles of international law may come into play. These principles, which have been developed over the past 50 years, require a country that causes pollution damage in another country to accept responsibility for that pollution. These principles could impose a legal obligation upon the U.S. to conduct cleanup in host countries when its military bases are closed, and to clean up its facilities to comply, at a minimum, with the environmental standards of the host country.

- ***U.S. claims for residual value are often highly questionable.*** When U.S. bases are closed overseas, Defense Department policy calls for the U.S. to request the host country to reimburse the U.S. for the value of its investment at the base. The U.S. subtracts any host country claims for environmental cleanup, and then seeks to bill the host country for the "residual value" of the facility. However, in many cases, bilateral agreements between the U.S. and the host countries are completely silent on the issue of residual value. In such instances, the authors find that the U.S. has no legal foundation for asserting a residual value claim, because international law and U.S. law provides little justification for taking such an approach.

* *

SUMMARY OF MAJOR RECOMMENDATIONS

Base Closures in the United States

- ***Fast and high tech cleanups.*** DOD should move aggressively into the dirt moving stage of cleanup by streamlining the preliminary study process, developing and using new technologies, and empowering base cleanup teams to take the initiative without "going up the line" for approvals and legal review by DOD officials. Congress has recognized that without dramatically improved cleanup technologies and more efficient procedures, the cleanup process will become an unmanageable drain on the DOD budget.

- ***Leasing as an alternative to transfer, if cleanups not complete.*** Where DOD cannot transfer title to a former base property (because the law doesn't allow DOD to do so until cleanup is complete), it should lease the property wherever it can. When DOD does so, it needs to ensure that the cleanup will continue to proceed. Short term leases of base properties may be appropriate if the contamination can be cleaned up relatively quickly; otherwise, longer-term leases, with special provisions for DOD access and health protection, may be more appropriate.

- ***In tight budget times, DOD needs to provide Congress with more reliable cleanup estimates.*** DOD's consistent failure to "level" with the Congress and local communities about the real cost of cleanup must be corrected. Proper prioritization and local planning can only function well if DOD estimates are reliable over time. DOD now has significant experience with cleanup technologies and cost escalations; it should draw upon past examples in making future cost estimates.

- ***Priorities for base closure cleanup funding should be decided on the basis of "maximum value".*** The authors recommend that DOD cleanup priorities focus on rapid restoration of bases suitable for immediate redevelopment, i.e., to provide "maximum value" to the nation from funding priorities. This means that the economic value of potential reuse to the community should be taken into account, and the Pentagon also should focus on which *sites*, rather than which *bases*, are most in need of cleanup. For example, many less contaminated sites now receive funding earlier because they happen to be located at NPL facilities, while cleanup at more contaminated sites at non-NPL sites is delayed. The Pentagon should reorder its priorities, and use its scarce resources first at locations where they are likely to do the most good.

- ***Superfund should be amended to permit tailoring of remedies to local reuse plans.*** The authors urge Congress to pass amendments to Superfund to permit DOD and other federal facilities to tailor cleanup remedies to the proposed future redevelopment uses, provided there are sufficient safeguards to protect health and the environment.

- ***DOD should promote meaningful involvement by state and local officials as a means of saving time and money.*** It is clear that past examples of reluctance by DOD to work closely with and seriously consider the input of state and local officials in cleanup decisions often resulted in needless political conflict, and more costly, delayed cleanups. The authors believe that DOD should view state and local groups as partners without whom neither DOD or the national interest can be served. Accordingly, DOD should continue and expand efforts to obtain early and informed input on all base closure cleanup decisions from the community.

Base Closures Outside the United States

- ***At overseas bases that are closing, the U.S. needs to take greater responsibility for cleanups.*** Even though U.S. environmental laws do not explicitly apply abroad, the U.S. cannot ignore the political ramifications of leaving behind contamination when its bases are closed overseas. In Germany, the Philippines, Canada and Bermuda and other countries there have been concerns over U.S.-caused contamination when American bases have been closed or are projected to close. The authors believe there may be long term political consequences if the U.S. refuses to acknowledge its share of cleanup responsibilities at overseas bases. As a first step, the U.S. should take all necessary steps to determine the full scope of contamination that exists. The U.S. should also work with the host country to make sure that needed cleanup takes place,

and stand ready to bear its fair share of cleanup costs. The services should be prepared to have cleanups meet host country cleanup standards at a minimum, and if these do not sufficiently protect health and safety, some portions of U.S. standards may also need to apply.

- ***"Buy American" policy for overseas cleanup efforts.*** Congress understandably resists providing funding for cleanups at overseas bases, in part because it fears that non-U.S. contractors may be the principal beneficiaries of such funding. Congress should take steps to deal with this problem, by requiring as a condition of providing such funding that U.S. contractors participate directly in the environmental assessment process, and where appropriate, the cleanup process itself. This action may make it considerably easier for Congress to provide whatever funding may be needed to carry out cleanup assessments at overseas bases, and to share in the funding for cleanup work that may eventually be needed.

- ***Overseas base commanders need specific guidance to be fair to host nations and to protect the U.S. from being disadvantaged in overseas base closure negotiations.*** The reason why cleanup negotiations that take place between DOD and host countries when overseas bases are closed are usually kept confidential is out of a fear that the cleanup agreement between the U.S. and one country could become the floor for negotiations with the next country. The problem, according to the authors, is that DOD's overseas cleanup policy is open-ended, and base commanders have relatively little concrete guidance as to the degree of cleanup the U.S. is required to undertake when overseas bases are closed. Without clear and specific guidance concerning overseas remediation when bases are closed, there is a risk that the U.S. may be "whipsawed" in its successive negotiations with host countries over base closure cleanups.

* *

April, 1995

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

950426-2621

ALAN J. DIXON, CHAIRMAN

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S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 16, 1995

Messrs. Harold G. Bailey, Jr. and
Richard A. Wegman
Garvey, Schubert & Barer Law Offices
1000 Potomac Street, N.W., Fifth Floor
Washington, D.C. 20007

Dear Messrs. Bailey and Wegman:

Thank you for your letter of April 20, 1995 in which you included your published article on the process for cleaning up military bases when they are closed. I appreciate your interest in the reuse process and welcome your comments.

As you know, the Commission is interested in determining whether the post-closure process adequately works for those communities that attempt to develop or enhance economic life after military base closings. I feel certain that the information you have sent will be helpful. Additionally, you may be assured that the April issue of the University of California's Ecology Law Quarterly has been placed in the Commission's library.

Again, thank you for contacting the Commission.

Sincerely,

Alan J. Dixon
Chairman

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950426-27

FROM: CIRILLO, FRANK	TO: BLUME, JAY
TITLE: AF TEAM LEADER	TITLE: SPECIAL ASST
ORGANIZATION: DBCRC	ORGANIZATION: HEADQUARTERS USAF
INSTALLATION (s) DISCUSSED: PLATTSBURGH + MCGUIRE AFBs	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING CHART IDENTIFYING CURRENT CARGO/TROOP CUSTOMER ONLOAD LOCATIONS FOR MCGUIRE TO INCLUDE DISTANCES AND FLYING TIMES FROM MCGUIRE AND PLATTSBURGH.

Due Date:	Routing Date: 950426	Date Originated: 950426	Mail Date: 950426

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
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MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Please refer to this number when responding 950422-27

Major General Jay Blume (ATTN: Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Dear General Blume:

Thank you for the timely response to our April 6, 1995 letter regarding the 15 questions on Plattsburgh and McGuire Air Force Bases. Unfortunately, we need to obtain your assistance in resolving the response to question 10. In this regard, attached is the chart used in the 1993 final deliberations hearing to which the question refers. Request you provide a similar chart identifying current cargo/troop customer onload locations for McGuire AFB to include distances and flying times from McGuire and Plattsburgh AFBs. We believe this would answer the intent of the question raised by General Tobin. Please provide your response by May 6, 1995.

Thank you for your continued patience and support in responding to our many requests.

Sincerely

Francis A. Cirillo, Jr, PE
Air Force Team Leader

Attachment

Air Distances to Customers

	PLATTSBURGH	MCGUIRE	GRIFFISS	TRAVIS	MARCH	MCCHORD	FAIRCHILD
ANDREWS	421	128	332	2152	1992	2062	1836
FT DRUM (GRIFFISS)	119	196	—	2108	2019	1974	1776
LANGLEY	472	194	371	2143	1992	2106	1911
SHAW	717	459	604	2009	1821	2041	1853
MACDILL	1097	829	985	2060	1815	2191	2018
TINKER	1223	1113	1118	1187	983	1322	1162
MT HOME	1816	1844	1754	398	553	371	284
CANNON	1501	1407	1400	827	691	1153	1022
HILL	1689	1692	1618	490	501	577	459
POPE	622	358	511	2054	1880	2060	1869
HUNTER AAF	839	576	726	2020	1812	2085	1901
FT CAMPBELL	795	638	679	1634	1461	1666	1481
FT HOOD	1403	1250	1290	1260	996	1487	1345
FT RILEY	1088	1025	944	1176	1033	1218	1041
PETERSON/ FT CARSON	1431	1391	1345	808	674	822	772
CHERRY POINT	605	325	504	2159	1986	2155	1963
FT LEWIS (McCHORD)	2018	2090	1974	533	829	—	198

DEPARTMENT OF THE AIR FORCE
HEADQUARTERS UNITED STATES AIR FORCE

03 MAY 1995

MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr. Frank Cirillo)

FROM: AF/RT
1670 Air Force Pentagon
Washington, DC 20330-1670

109
950426-27

SUBJECT: Response to Question on Plattsburgh and McGuire Air Force Bases

Attached is the Air Force response to your April 20, 1995, request for additional information on question 10. As you requested, the attached chart identifies cargo/ troop customer onload locations. Additionally, we provided distance and flying time to aerial refueling routes that are (were) commonly used by McGuire and Plattsburgh AFB since tanker aircraft, especially the KC-135, are more likely to use aerial refueling routes.

We hope this information is beneficial.

Jay D. Blume

JAY D. BLUME, Jr., Major General,USAF
Special Assistant to the Chief of Staff for
Realignment and Transition

Attachment:
Response to question

RT454

AIR DISTANCE TO CUSTOMERS

Customers:	McGuire: Distance (NM)	Flying Time (HRS)	Plattsburg: Distance (NM)	Flying Time (HRS)
Yuma, AZ	1970	4+38	2032	4+46
Ft Benning, GA	674	1+35	905	2+07
Hunter Army Airfield, GA	576	1+21	839	1+58
Ft Stewart, GA	593	1+23	854	2+00
Ft Riley, KS	1031	2+25	1096	2+34
Ft Campbell, KY	638	1+30	796	1+52
Ft Polk, LA	1053	2+28	1235	2+54
Ft Drum, NY	247	0+35	104	0+14
Ft Bliss, TX	1610	3+47	1714	4+01
Ft Hood, TX	1242	2+55	1396	3+16
Ft McCoy, WI	752	1+45	737	1+43
Philadelphia, PA	31	0+04	298	0+41
Norfolk, VA	205	0+28	484	1+08
Peterson/ Ft Carson, CO	1386	3+15	1426	3+21
Eglin AAF, FL	809	1+54	1041	2+26
MacDill, FL	829	1+56	1097	2+34
Westover, MA	160	0+22	154	0+21
Griffis, NY	196	0+27	119	0+16
Pope, NC	358	0+50	623	1+27
Charleston, SC	502	1+10	769	1+48
McEntire, SC	471	1+06	728	1+42
Langley, VA	194	0+27	472	1+06
Andrews, MD	128	0+18	383	0+54
Tinker, OK	1113	2+37	1224	2+52
Cheery Point, NC	325	0+45	606	1+25
Aerial Refueling Tracks:				
AR 777	139	0+19	325	0+45
AR 88	164	0+23	378	0+53
AR 204	234	0+33	48	0+06
AR 212	234	0+33	48	0+06
AR 218H	172	0+24	320	0+45
AR 218A	173	0+24	325	0+45
AR 202	382	0+53	659	1+32
AR 207	607	1+25	864	2+01
AR 455	617	1+26	750	1+45
AR 206	195	0+27	120	0+16
AR 20	364	0+51	278	0+39

Maj Johnston/XOFM/56282/2 May 95

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

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S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Major General Jay Blume (ATTN: Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Please refer to this number when responding 950428-27

Dear General Blume:

Thank you for the timely response to our April 6, 1995 letter regarding the 15 questions on Plattsburgh and McGuire Air Force Bases. Unfortunately, we need to obtain your assistance in resolving the response to question 10. In this regard, attached is the chart used in the 1993 final deliberations hearing to which the question refers. Request you provide a similar chart identifying current cargo/troop customer onload locations for McGuire AFB to include distances and flying times from McGuire and Plattsburgh AFBs. We believe this would answer the intent of the question raised by General Tobin. Please provide your response by May ~~6~~ 15, 1995.

Thank you for your continued patience and support in responding to our many requests.

Sincerely

Francis A. Cirillo, Jr, PE
Air Force Team Leader

Attachment

need distances and flying times

Air Distances to Customers

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-1

FROM: BOXER, BARBARA	TO: DIXON
TITLE: SENATOR (CA)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: U. S. CONGRESS
INSTALLATION (s) DISCUSSED: NAVAL COMMUNICATION STATION	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER		X	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

SUPPORTING PROPOSAL BY PORT OF STOCKTON TO REALIGN THE NAVY COMMUNICATION STATION.

Due Date: 950501	Routing Date: 950427	Date Originated: 950426	Mail Date:

BARBARA BOXER
CALIFORNIA

COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS

COMMITTEE ON BANKING, HOUSING, AND URBAN AFFAIRS

COMMITTEE ON THE BUDGET

JOINT ECONOMIC COMMITTEE

DEPUTY WHIP

United States Senate

HART SENATE OFFICE BUILDING
SUITE 112
WASHINGTON, DC 20510-0505
(202) 224-3553

April 26, 1995

1700 MONTGOMERY STREET
SUITE 240
SAN FRANCISCO, CA 94111
(415) 403-0100

2250 EAST IMPERIAL HIGHWAY
SUITE 545
EL SEGUNDO, CA 90245
(310) 414-5700

525 B STREET
SUITE 990
SAN DIEGO, CA 92101
(619) 239-3884

2300 TULARE STREET
SUITE 130
FRESNO, CA 93721
(209) 497-5109

The Honorable Alan Dixon, Chairman
Base Reuse and Closure Commission
1700 N. Moore St., #1425
Arlington, VA 22209

Please refer to this number when responding 950427-1

Dear Chairman Dixon:

I am writing with regard to the status of the United States Navy facility at Rough and Ready Island, adjacent to the Port of Stockton in the City of Stockton. This 1,400 acre facility is home to the Naval Communications Station (NAVCOMMSTA) as well as several other defense and other Federal government facilities.

With the support of the City of Stockton and the County of San Joaquin, the Port of Stockton has proposed that this facility be realigned. The Port would take over the management, operation, and maintenance of the island while allowing the government operations on the island to continue. This would allow the continued operation of the NAVCOMMSTA as well as all other governmental installations on the base.

If this plan is adopted, the Port is committed to expansion of its own activities at Rough and Ready Island over time. As you know, this region of California has a very high unemployment rate, and the Port's proposal would create badly needed jobs. I urge you and your fellow commissioners to give this proposal careful and serious consideration.

In advance, I thank you for your attention to this important request.

Sincerely,

Barbara Boxer

Barbara Boxer
United States Senator

BB:tb

PRINTED ON RECYCLED PAPER

BARBARA BOXER
CALIFORNIA

COMMITTEE ON ENVIRONMENT AND PUBLIC WORKS

COMMITTEE ON BANKING, HOUSING, AND URBAN AFFAIRS

COMMITTEE ON THE BUDGET

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Please refer to this number when responding 950427-1

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If this plan is adopted, the Port is committed to expansion of its own activities at Rough and Ready Island over time. As you know, this region of California has a very high unemployment rate, and the Port's proposal would create badly needed jobs. I urge you and your fellow commissioners to give this proposal careful and serious consideration.

In advance, I thank you for your attention to this important request.

Sincerely,

Barbara Boxer

Barbara Boxer
United States Senator

BB:tb

PRINTED ON RECYCLED PAPER

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

950427-IR1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 2, 1995

The Honorable Barbara Boxer
112 Hart Senate Office Building
Washington, D.C. 20510

Dear Senator Boxer:

Thank you for your letter requesting the Commission consider realigning the functions of the Naval Communications Station on Rough and Ready Island. I certainly understand your interest in the base closure and realignment process and welcome your comments.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had not been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of the Commissioners must support such a motion for the base to be added for consideration.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-2

FROM: CIRILLO, FRANK A.	TO: BLUME, JAY.
TITLE: AF TEAM LEADER	TITLE: SPECIAL ASST
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: HEADQUARTERS USAF
INSTALLATION (s) DISCUSSED: WARREN AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

CHANGING ASSUMPTIONS OF PREVIOUS REQUEST FOR ADDITIONAL COBRA RUNS ON WARREN AFB.

Due Date:	Routing Date: 950427	Date Originated: 950426	Mail Date: 950427

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Please refer to this number when responding 950427-2

Dear General Blume:

We would like to change the assumptions of a previous request for additional COBRA runs. In a 6 April letter requesting three COBRA runs on F.E. Warren AFB we incorrectly assumed we could accelerate the deactivation of Peacekeeper and thus get a full closure of F.E. Warren AFB. We have since been informed that this action is not allowable. Therefore, we would like to cancel our request for the Level Playing Field COBRA run and complete closure COBRA for F.E. Warren AFB. However, we would still like a realignment COBRA run on F.E. Warren AFB with the following assumptions.

a. Realignment of F.E. Warren AFB deactivating the Minuteman III wing but leaving the number of Peacekeeper missiles scheduled to remain in 2001.

b. Use the same assumptions as were used in the DoD recommendation to focus Grand Forks AFB (i.e., partial BOS and personnel savings taken for missile wing deactivation.) Take savings for both Minuteman III and Peacekeeper.

c. Move the 20th AF Headquarters to Malmstrom AFB. **This is a change to our previous request directing the 20th to Falcon AS.**

We understand the force structure savings for deactivation of a missile wing has already been taken in the Air Force POM but we need a COBRA conducted with the same assumptions as the previously requested Malmstrom AFB closure COBRA to conduct an apples-to-apples comparison. Please provide your response in both hard copy and electronic format.

In order to assist the Commission in its work, we request this information to be provided no later than May 2, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE
Air Force Team Leader

DEPARTMENT OF THE AIR FORCE
HEADQUARTERS UNITED STATES AIR FORCE

28 APR 1995

HQ USAF/RT
1670 Air Force Pentagon
Washington, DC 20330-1670

Please refer to this number when responding 950427-2R1

Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Mr. Cirillo

This is in response to your April 26, 1995, request to accomplish a realignment COBRA run on F.E. Warren AFB (Commission reference: 950427-2, AF/RT reference: RT-361)

Your request for realignment of F.E. Warren AFB is attached. This COBRA run is based on certified data, but the costs and savings may not be considered in their entirety as BRAC costs or savings. All costs and savings associated with a missile field closure have already been programmed in the Air Force budget.

Sincerely

Jay D. Blume Jr

JAY D. BLUME, Jr.
Major General, USAF
Special Assistant to the Chief of Staff
for Base Realignment and Transition

Attachments:
1. Hardcopy Cobra
2. Electronic Cobra

LtCol O'Neill

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 26, 1995

Please refer to this number when responding 950427-2

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Dear General Blume:

We would like to change the assumptions of a previous request for additional COBRA runs. In a 6 April letter requesting three COBRA runs on F.E. Warren AFB we incorrectly assumed we could accelerate the deactivation of Peacekeeper and thus get a full closure of F.E. Warren AFB. We have since been informed that this action is not allowable. Therefore, we would like to cancel our request for the Level Playing Field COBRA run and complete closure COBRA for F.E. Warren AFB. However, we would still like a realignment COBRA run on F.E. Warren AFB with the following assumptions.

a. Realignment of F.E. Warren AFB deactivating the Minuteman III wing but leaving the number of Peacekeeper missiles scheduled to remain in 2001.

b. Use the same assumptions as were used in the DoD recommendation to focus Grand Forks AFB (i.e., partial BOS and personnel savings taken for missile wing deactivation.) Take savings for both Minuteman III and Peacekeeper.

c. Move the 20th AF Headquarters to Malmstrom AFB. **This is a change to our previous request directing the 20th to Falcon AS.**

We understand the force structure savings for deactivation of a missile wing has already been taken in the Air Force POM but we need a COBRA conducted with the same assumptions as the previously requested Malmstrom AFB closure COBRA to conduct an apples-to-apples comparison. Please provide your response in both hard copy and electronic format.

In order to assist the Commission in its work, we request this information to be provided no later than May 2, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE
Air Force Team Leader

Revision to TASKER 361

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 6, 1995

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Dear General Blume:

We request that you conduct COBRA runs on F.E. Warren AFB. An option to realign F.E. Warren AFB was presented by the Minot AFB community at the Grand Forks Regional Hearing on 30 March. To evaluate this option, we would like three separate COBRA runs conducted on F.E. Warren AFB with the following assumptions.

a. Level Playing Field run with the same assumptions as for Grand Forks AFB, Malmstrom AFB, and Minot AFB Level Playing Fields (i.e., no BOS or personnel savings for Minuteman III and Peacekeeper shutdown.) Minuteman III shutdown savings already taken in Air Force budget and Peacekeeper drawdown scheduled to begin inside BRAC-95 implementation period. Assume Peacekeeper savings as a force structure change.

Move 20 AF HQ to malmstrom

b. Realignment of F.E. Warren AFB closing Minuteman III but leaving the number of Peacekeeper missiles equal to the number projected to be remaining in 2001. Use the same assumptions as were used in the DoD recommendation to focus Grand Forks AFB (i.e., partial BOS and personnel savings taken for missile wing deactivation.) Take savings for both Minuteman III and Peacekeeper.

c. Complete closure of F.E. Warren AFB using same assumptions as were used in recent Commission request to completely close Malmstrom AFB (i.e., BOS and personnel savings taken for deactivation of missile wings.) Move the 20th AF Headquarters to ~~Falcon AS~~ Malmstrom.

In order to assist the Commission in its work, we request this information to be provided no later than April 26, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE
Air Force Team Leader

COBRA REALIGNMENT SUMMARY (COBRA v5.08) - Page 1/2
Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

Starting Year : 1996
Final Year : 2001
ROI Year : 2004 (3 Years)

NPV in 2015($K): -126,796
1-Time Cost($K): 84,367

Net Costs ($K) Constant Dollars

	1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	0	559	5,031	0	0	0	5,590	0
Person	0	0	-5,214	-14,581	-14,581	-14,798	-49,175	-15,110
Overhd	417	204	-246	-907	-919	-942	-2,392	-965
Moving	0	2,000	2,869	2,700	2,000	2,058	11,627	0
Missio	0	0	0	0	0	0	0	0
Other	63,000	0	199	0	0	7	63,205	0
TOTAL	63,417	2,763	2,638	-12,788	-13,500	-13,675	28,855	-16,075

	1996	1997	1998	1999	2000	2001	Total
POSITIONS ELIMINATED							
Off	0	0	1	0	0	1	2
Enl	0	0	368	0	0	6	374
Civ	0	0	22	0	0	5	27
TOT	0	0	391	0	0	12	403
POSITIONS REALIGNED							
Off	0	0	43	0	0	0	43
Enl	0	0	60	0	0	0	60
Stu	0	0	0	0	0	0	0
Civ	0	0	5	0	0	0	5
TOT	0	0	108	0	0	0	108

Summary:

THIS COBRA RUN WAS REQUESTED BY THE DEFENSE BASE CLOSURE AND REALIGNMENT
COMMISSION. IT DOES NOT REFLECT AIR FORCE POSITION.
Realigns F.E. Warren, deactivates MM III with Peacekeeper missile drawdown
Same assumptions used for savings as used in recommendation COBRA

Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

Costs ($K) Constant Dollars

	1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	0	559	5,031	0	0	0	5,590	0
Person	0	0	2,603	440	440	488	3,970	440
Overhd	510	486	658	219	209	201	2,284	178
Moving	0	2,000	3,031	2,700	2,000	2,058	11,788	0
Missio	0	0	0	0	0	0	0	0
Other	63,000	0	199	0	0	7	63,205	0
TOTAL	63,510	3,045	11,521	3,359	2,649	2,753	86,839	618

Savings ($K) Constant Dollars

	1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	0	0	0	0	0	0	0	0
Person	0	0	7,817	15,021	15,021	15,285	53,145	15,550
Overhd	94	281	904	1,126	1,127	1,143	4,677	1,143
Moving	0	0	162	0	0	0	162	0
Missio	0	0	0	0	0	0	0	0
Other	0	0	0	0	0	0	0	0
TOTAL	94	281	8,883	16,147	16,149	16,429	57,984	16,693

NET PRESENT VALUES REPORT (COBRA v5.08)
Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

Year	Cost($)	Adjusted Cost($)	NPV($)
1996	63,416,950	62,562,549	62,562,549
1997	2,763,466	2,653,269	65,215,818
1998	2,638,327	2,465,324	67,681,143
1999	-12,788,319	-11,629,929	56,051,213
2000	-13,499,849	-11,948,426	44,102,788
2001	-13,675,450	-11,779,898	32,322,889
2002	-16,075,514	-13,476,682	18,846,207
2003	-16,075,514	-13,115,992	5,730,215
2004	-16,075,514	-12,764,956	-7,034,741
2005	-16,075,514	-12,423,315	-19,458,055
2006	-16,075,514	-12,090,817	-31,548,873
2007	-16,075,514	-11,767,219	-43,316,091
2008	-16,075,514	-11,452,281	-54,768,372
2009	-16,075,514	-11,145,772	-65,914,145
2010	-16,075,514	-10,847,467	-76,761,612
2011	-16,075,514	-10,557,145	-87,318,757
2012	-16,075,514	-10,274,594	-97,593,351
2013	-16,075,514	-9,999,605	-107,592,956
2014	-16,075,514	-9,731,976	-117,324,932
2015	-16,075,514	-9,471,509	-126,796,441

TOTAL ONE-TIME COST REPORT (COBRA v5.08)
Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

(All values in Dollars)

Category	Cost	Sub-Total
Construction		
Military Construction	5,590,000	
Family Housing Construction	0	
Information Management Account	0	
Land Purchases	0	
Total - Construction		5,590,000
Personnel		
Civilian RIF	18,190	
Civilian Early Retirement	16,791	
Civilian New Hires	0	
Eliminated Military PCS	2,172,898	
Unemployment	3,132	
Total - Personnel		2,211,011
Overhead		
Program Planning Support	322,446	
Mothball / Shutdown	1,250,000	
Total - Overhead		1,572,446
Moving		
Civilian Moving	133,939	
Civilian PPS	259,200	
Military Moving	446,109	
Freight	249,219	
One-Time Moving Costs	10,700,000	
Total - Moving		11,788,468
Other		
HAP / RSE	205,529	
Environmental Mitigation Costs	0	
One-Time Unique Costs	63,000,000	
Total - Other		63,205,529
Total One-Time Costs		84,367,455
One-Time Savings		
Military Construction Cost Avoidances	0	
Family Housing Cost Avoidances	0	
Military Moving	161,710	
Land Sales	0	
One-Time Moving Savings	0	
Environmental Mitigation Savings	0	
One-Time Unique Savings	0	
Total One-Time Savings		161,710
Total Net One-Time Costs		84,205,745

TOTAL MILITARY CONSTRUCTION ASSETS (COBRA v5.08)
Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

All Costs in $K

Base Name	Total MilCon	IMA Cost	Land Purch	Cost Avoid	Total Cost
FE WARREN	0	0	0	0	0
MALMSTROM	5,590	0	0	0	5,590
BASE X	0	0	0	0	0
Totals:	5,590	0	0	0	5,590

PERSONNEL SUMMARY REPORT (COBRA v5.08)
Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

PERSONNEL SUMMARY FOR: FE WARREN, WY

BASE POPULATION (FY 1996):

Officers	Enlisted	Students	Civilians
578	2,987	0	575

FORCE STRUCTURE CHANGES:

	1996	1997	1998	1999	2000	2001	Total
Officers	-62	-65	-66	-3	-40	-60	-296
Enlisted	-185	-247	-48	-167	-95	-131	-873
Students	0	0	0	0	0	0	0
Civilians	-19	-27	-13	-2	-28	-26	-115
TOTAL	-266	-339	-127	-172	-163	-217	-1,284

BASE POPULATION (Prior to BRAC Action):

Officers	Enlisted	Students	Civilians
282	2,114	0	460

PERSONNEL REALIGNMENTS:
To Base: MALMSTROM, MT

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	43	0	0	0	43
Enlisted	0	0	60	0	0	0	60
Students	0	0	0	0	0	0	0
Civilians	0	0	5	0	0	0	5
TOTAL	0	0	108	0	0	0	108

TOTAL PERSONNEL REALIGNMENTS (Out of FE WARREN, WY):

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	43	0	0	0	43
Enlisted	0	0	60	0	0	0	60
Students	0	0	0	0	0	0	0
Civilians	0	0	5	0	0	0	5
TOTAL	0	0	108	0	0	0	108

SCENARIO POSITION CHANGES:

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	-1	0	0	-1	-2
Enlisted	0	0	-368	0	0	-6	-374
Civilians	0	0	-22	0	0	-5	-27
TOTAL	0	0	-391	0	0	-12	-403

BASE POPULATION (After BRAC Action):

Officers	Enlisted	Students	Civilians
237	1,680	0	428

PERSONNEL SUMMARY FOR: MALMSTROM, MT

BASE POPULATION (FY 1996):

Officers	Enlisted	Students	Civilians
613	3,578	0	431

FORCE STRUCTURE CHANGES:

	1996	1997	1998	1999	2000	2001	Total
Officers	0	-3	0	0	0	0	-3
Enlisted	0	4	0	0	0	0	4
Students	0	0	0	0	0	0	0
Civilians	0	-21	0	0	0	0	-21
TOTAL	0	-20	0	0	0	0	-20

PERSONNEL SUMMARY REPORT (COBRA v5.08) - Page 2
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Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

BASE POPULATION (Prior to BRAC Action):

Officers	Enlisted	Students	Civilians
610	3,582	0	410

PERSONNEL REALIGNMENTS:
From Base: FE WARREN, WY

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	43	0	0	0	43
Enlisted	0	0	60	0	0	0	60
Students	0	0	0	0	0	0	0
Civilians	0	0	5	0	0	0	5
TOTAL	0	0	108	0	0	0	108

TOTAL PERSONNEL REALIGNMENTS (Into MALMSTROM, MT):

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	43	0	0	0	43
Enlisted	0	0	60	0	0	0	60
Students	0	0	0	0	0	0	0
Civilians	0	0	5	0	0	0	5
TOTAL	0	0	108	0	0	0	108

BASE POPULATION (After BRAC Action):

Officers	Enlisted	Students	Civilians
653	3,642	0	415

PERSONNEL SUMMARY FOR: BASE X

BASE POPULATION (FY 1996, Prior to BRAC Action):

Officers	Enlisted	Students	Civilians
736	3,263	0	11,455

BASE POPULATION (After BRAC Action):

Officers	Enlisted	Students	Civilians
736	3,263	0	11,455

TOTAL PERSONNEL IMPACT REPORT (COBRA v5.08)
Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
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	Rate	1996	1997	1998	1999	2000	2001	Total
CIVILIAN POSITIONS REALIGNING OUT		0	0	5	0	0	0	5
Early Retirement*	10.00%	0	0	1	0	0	0	1
Regular Retirement*	5.00%	0	0	0	0	0	0	0
Civilian Turnover*	15.00%	0	0	1	0	0	0	1
Civs Not Moving (RIFs)*+		0	0	0	0	0	0	0
Civilians Moving (the remainder)		0	0	3	0	0	0	3
Civilian Positions Available		0	0	2	0	0	0	2
CIVILIAN POSITIONS ELIMINATED		0	0	22	0	0	5	27
Early Retirement	10.00%	0	0	2	0	0	1	3
Regular Retirement	5.00%	0	0	1	0	0	0	1
Civilian Turnover	15.00%	0	0	3	0	0	1	4
Civs Not Moving (RIFs)*+		0	0	1	0	0	0	1
Priority Placement#	60.00%	0	0	13	0	0	3	16
Civilians Available to Move		0	0	2	0	0	0	2
Civilians Moving		0	0	2	0	0	0	2
Civilian RIFs (the remainder)		0	0	0	0	0	0	0
CIVILIAN POSITIONS REALIGNING IN		0	0	5	0	0	0	5
Civilians Moving		0	0	5	0	0	0	5
New Civilians Hired		0	0	0	0	0	0	0
Other Civilian Additions		0	0	0	0	0	0	0
TOTAL CIVILIAN EARLY RETIRMENTS		0	0	3	0	0	1	4
TOTAL CIVILIAN RIFS		0	0	1	0	0	0	1
TOTAL CIVILIAN PRIORITY PLACEMENTS#		0	0	13	0	0	3	16
TOTAL CIVILIAN NEW HIRES		0	0	0	0	0	0	0

* Early Retirements, Regular Retirements, Civilian Turnover, and Civilians Not Willing to Move are not applicable for moves under fifty miles.

+ The Percentage of Civilians Not Willing to Move (Voluntary RIFs) varies from base to base.

Not all Priority Placements involve a Permanent Change of Station. The rate of PPS placements involving a PCS is 50.00%

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Department : Air Force
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ONE-TIME COSTS -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	0	559	5,031	0	0	0	5,590
Fam Housing	0	0	0	0	0	0	0
Land Purch	0	0	0	0	0	0	0
O&M							
CIV SALARY							
Civ RIF	0	0	18	0	0	0	18
Civ Retire	0	0	12	0	0	4	17
CIV MOVING							
Per Diem	0	0	12	0	0	0	12
POV Miles	0	0	0	0	0	0	0
Home Purch	0	0	57	0	0	0	57
HHG	0	0	32	0	0	0	32
Misc	0	0	3	0	0	0	3
House Hunt	0	0	7	0	0	0	7
PPS	0	0	201	0	0	58	259
RITA	0	0	22	0	0	0	22
FREIGHT							
Packing	0	0	27	0	0	0	27
Freight	0	0	222	0	0	0	222
Vehicles	0	0	0	0	0	0	0
Driving	0	0	0	0	0	0	0
Unemployment	0	0	3	0	0	0	3
OTHER							
Program Plan	98	73	55	41	31	23	322
Shutdown	412	412	425	0	0	0	1,250
New Hire	0	0	0	0	0	0	0
1-Time Move	0	2,000	2,000	2,700	2,000	2,000	10,700
MIL PERSONNEL							
MIL MOVING							
Per Diem	0	0	4	0	0	0	4
POV Miles	0	0	3	0	0	0	3
HHG	0	0	367	0	0	0	367
Misc	0	0	72	0	0	0	72
OTHER							
Elim PCS	0	0	2,129	0	0	44	2,173
OTHER							
HAP / RSE	0	0	199	0	0	7	205
Environmental	0	0	0	0	0	0	0
Info Manage	0	0	0	0	0	0	0
1-Time Other	63,000	0	0	0	0	0	63,000
TOTAL ONE-TIME	63,510	3,045	10,904	2,741	2,031	2,136	84,367

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
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RECURRINGCOSTS -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	15	15	15	15	60	15
BOS	0	0	163	163	163	163	652	163
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	0	0	0	0	0
CHAMPUS	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	440	440	440	440	1,759	440
OTHER								
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	618	618	618	618	2,471	618
TOTAL COST	63,510	3,045	11,521	3,359	2,649	2,753	86,839	618

ONE-TIME SAVES -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	0	0	0	0	0	0	0
Fam Housing	0	0	0	0	0	0	0
O&M							
1-Time Move	0	0	0	0	0	0	0
MIL PERSONNEL							
Mil Moving	0	0	162	0	0	0	162
OTHER							
Land Sales	0	0	0	0	0	0	0
Environmental	0	0	0	0	0	0	0
1-Time Other	0	0	0	0	0	0	0
TOTAL ONE-TIME	0	0	162	0	0	0	162

RECURRINGSAVES -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	94	281	473	571	571	571	2,563	571
BOS	0	0	430	555	556	572	2,114	572
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	513	1,026	1,026	1,143	3,708	1,259
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	39	79	79	118	315	157
Enl Salary	0	0	6,651	13,302	13,302	13,411	46,667	13,519
House Allow	0	0	614	614	614	614	2,455	614
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	94	281	8,721	16,147	16,149	16,429	57,822	16,693
TOTAL SAVINGS	94	281	8,883	16,147	16,149	16,429	57,984	16,693

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ONE-TIME NET -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	0	559	5,031	0	0	0	5,590
Fam Housing	0	0	0	0	0	0	0
O&M							
Civ Retir/RIF	0	0	31	0	0	4	35
Civ Moving	0	0	585	0	0	58	642
Other	510	2,486	2,483	2,741	2,031	2,023	12,275
MIL PERSONNEL							
Mil Moving	0	0	2,413	0	0	44	2,457
OTHER							
HAP / RSE	0	0	199	0	0	7	205
Environmental	0	0	0	0	0	0	0
Info Manage	0	0	0	0	0	0	0
1-Time Other	63,000	0	0	0	0	0	63,000
Land	0	0	0	0	0	0	0
TOTAL ONE-TIME	63,510	3,045	10,742	2,741	2,031	2,136	84,206

RECURRING NET -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	-94	-281	-458	-556	-556	-556	-2,503	-556
BOS	0	0	-267	-392	-393	-409	-1,462	-409
Unique Operat	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
Civ Salary	0	0	-513	-1,026	-1,026	-1,143	-3,708	-1,259
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Mil Salary	0	0	-6,690	-13,381	-13,381	-13,529	-46,982	-13,677
House Allow	0	0	-174	-174	-174	-174	-696	-174
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	-94	-281	-8,104	-15,530	-15,531	-15,811	-55,351	-16,075
TOTAL NET COST	63,417	2,763	2,638	-12,788	-13,500	-13,675	28,855	-16,075

PERSONNEL, SF, RPMA, AND BOS DELTAS (COBRA v5.08)
Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
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	Personnel			SF		
Base	Change	%Change		Change	%Change	Chg/Per
FE WARREN	-511	-18%		-1,000,000	-22%	1,957
MALMSTROM	108	2%		33,356	1%	309
BASE X	0	0%		0	0%	0

	RPMA($)			BOS($)		
Base	Change	%Change	Chg/Per	Change	%Change	Chg/Per
FE WARREN	-571,308	-20%	1,118	-572,150	-10%	1,120
MALMSTROM	14,929	1%	138	163,007	1%	1,509
BASE X	0	0%	0	0	0%	0

	RPMABOS($)		
Base	Change	%Change	Chg/Per
FE WARREN	-1,143,458	-15%	2,238
MALMSTROM	177,935	1%	1,647
BASE X	0	0%	0

RPMA/BOS CHANGE REPORT (COBRA v5.08)
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Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
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Net Change($K)	1996	1997	1998	1999	2000	2001	Total	Beyond
RPMA Change	-94	-281	-458	-556	-556	-556	-2,503	-556
BOS Change	0	0	-267	-392	-393	-409	-1,462	-409
Housing Change	0	0	0	0	0	0	0	0
TOTAL CHANGES	-94	-281	-726	-948	-950	-965	-3,965	-965

INPUT DATA REPORT (COBRA v5.08)
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Department : Air Force
Option Package : Commission B revised
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INPUT SCREEN ONE - GENERAL SCENARIO INFORMATION

Model Year One : FY 1996

Model does Time-Phasing of Construction/Shutdown: No

Base Name	Strategy:
FE WARREN, WY	Realignment
MALMSTROM, MT	Realignment
BASE X	Realignment

Summary:

THIS COBRA RUN WAS REQUESTED BY THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. IT DOES NOT REFLECT AIR FORCE POSITION.
Realigns F.E. Warren, deactivates MM III with Peacekeeper missile drawdown
Same assumptions used for savings as used in recommendation COBRA

INPUT SCREEN TWO - DISTANCE TABLE

From Base:	To Base:	Distance:
FE WARREN, WY	MALMSTROM, MT	170 mi
FE WARREN, WY	BASE X	1,000 mi

INPUT SCREEN THREE - MOVEMENT TABLE

Transfers from FE WARREN, WY to MALMSTROM, MT

	1996	1997	1998	1999	2000	2001
Officer Positions:	0	0	43	0	0	0
Enlisted Positions:	0	0	60	0	0	0
Civilian Positions:	0	0	5	0	0	0
Student Positions:	0	0	0	0	0	0
Missn Eqpt (tons):	0	0	500	0	0	0
Suppt Eqpt (tons):	0	0	250	0	0	0
Military Light Vehicles:	0	0	0	0	0	0
Heavy/Special Vehicles:	0	0	0	0	0	0

INPUT SCREEN FOUR - STATIC BASE INFORMATION

Name: FE WARREN, WY

Total Officer Employees:	578	RPMA Non-Payroll ($K/Year):	2,818
Total Enlisted Employees:	2,987	Communications ($K/Year):	268
Total Student Employees:	0	BOS Non-Payroll ($K/Year):	7,945
Total Civilian Employees:	575	BOS Payroll ($K/Year):	0
Mil Families Living On Base:	36.0%	Family Housing ($K/Year):	5,898
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	1.02
Officer Housing Units Avail:	0	CHAMPUS In-Pat ($/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat ($/Visit):	0
Total Base Facilities(KSF):	4,625	CHAMPUS Shift to Medicare:	20.9%
Officer VHA ($/Month):	0	Activity Code:	AF027
Enlisted VHA ($/Month):	0		
Per Diem Rate ($/Day):	78	Homeowner Assistance Program:	Yes
Freight Cost ($/Ton/Mile):	0.07	Unique Activity Information:	No

(See final page for Explanatory Notes)

Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
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INPUT SCREEN FOUR - STATIC BASE INFORMATION

Name: MALMSTROM, MT

Total Officer Employees:	613	RPMA Non-Payroll ($K/Year):	2,157
Total Enlisted Employees:	3,578	Communications ($K/Year):	796
Total Student Employees:	0	BOS Non-Payroll ($K/Year):	12,192
Total Civilian Employees:	431	BOS Payroll ($K/Year):	0
Mil Families Living On Base:	31.0%	Family Housing ($K/Year):	6,700
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	1.16
Officer Housing Units Avail:	0	CHAMPUS In-Pat ($/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat ($/Visit):	0
Total Base Facilities(KSF):	4,481	CHAMPUS Shift to Medicare:	20.9%
Officer VHA ($/Month):	0	Activity Code:	AF053
Enlisted VHA ($/Month):	0		
Per Diem Rate ($/Day):	77	Homeowner Assistance Program:	No
Freight Cost ($/Ton/Mile):	0.07	Unique Activity Information:	No

Name: BASE X

Total Officer Employees:	736	RPMA Non-Payroll ($K/Year):	6,147
Total Enlisted Employees:	3,263	Communications ($K/Year):	3,887
Total Student Employees:	0	BOS Non-Payroll ($K/Year):	21,001
Total Civilian Employees:	11,455	BOS Payroll ($K/Year):	0
Mil Families Living On Base:	54.0%	Family Housing ($K/Year):	6,225
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	1.00
Officer Housing Units Avail:	0	CHAMPUS In-Pat ($/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat ($/Visit):	0
Total Base Facilities(KSF):	13,709	CHAMPUS Shift to Medicare:	20.9%
Officer VHA ($/Month):	66	Activity Code:	AFX
Enlisted VHA ($/Month):	50		
Per Diem Rate ($/Day):	69	Homeowner Assistance Program:	Yes
Freight Cost ($/Ton/Mile):	0.07	Unique Activity Information:	No

(See final page for Explanatory Notes)

INPUT SCREEN FIVE - DYNAMIC BASE INFORMATION

Name: FE WARREN, WY

	1996	1997	1998	1999	2000	2001
1-Time Unique Cost ($K):	63,000	0	0	0	0	0
1-Time Unique Save ($K):	0	0	0	0	0	0
1-Time Moving Cost ($K):	0	2,000	2,000	2,700	2,000	2,000
1-Time Moving Save ($K):	0	0	0	0	0	0
Env Non-MilCon Reqd($K):	0	0	0	0	0	0
Activ Mission Cost ($K):	0	0	0	0	0	0
Activ Mission Save ($K):	0	0	0	0	0	0
Misc Recurring Cost($K):	0	0	0	0	0	0
Misc Recurring Save($K):	0	0	0	0	0	0
Land (+Buy/-Sales) ($K):	0	0	0	0	0	0
Construction Schedule(%):	100%	0%	0%	0%	0%	0%
Shutdown Schedule (%):	33%	33%	34%	0%	0%	0%
MilCon Cost Avoidnc($K):	0	0	0	0	0	0
Fam Housing Avoidnc($K):	0	0	0	0	0	0
Procurement Avoidnc($K):	0	0	0	0	0	0
CHAMPUS In-Patients/Yr:	0	0	0	0	0	0
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0
Facil ShutDown(KSF):	1,000	Perc Family Housing ShutDown:				0.0%

(See final page for Explanatory Notes)

Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
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INPUT SCREEN FIVE - DYNAMIC BASE INFORMATION

Name: MALMSTROM, MT

	1996	1997	1998	1999	2000	2001
1-Time Unique Cost ($K):	0	0	0	0	0	0
1-Time Unique Save ($K):	0	0	0	0	0	0
1-Time Moving Cost ($K):	0	0	0	0	0	0
1-Time Moving Save ($K):	0	0	0	0	0	0
Env Non-MilCon Reqd($K):	0	0	0	0	0	0
Activ Mission Cost ($K):	0	0	0	0	0	0
Activ Mission Save ($K):	0	0	0	0	0	0
Misc Recurring Cost($K):	0	0	0	0	0	0
Misc Recurring Save($K):	0	0	0	0	0	0
Land (+Buy/-Sales) ($K):	0	0	0	0	0	0
Construction Schedule(%):	0%	10%	90%	0%	0%	0%
Shutdown Schedule (%):	100%	0%	0%	0%	0%	0%
MilCon Cost Avoidnc($K):	0	0	0	0	0	0
Fam Housing Avoidnc($K):	0	0	0	0	0	0
Procurement Avoidnc($K):	0	0	0	0	0	0
CHAMPUS In-Patients/Yr:	0	0	0	0	0	0
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0
Facil ShutDown(KSF):	0	Perc Family Housing ShutDown:				0.0%

Name: BASE X

	1996	1997	1998	1999	2000	2001
1-Time Unique Cost ($K):	0	0	0	0	0	0
1-Time Unique Save ($K):	0	0	0	0	0	0
1-Time Moving Cost ($K):	0	0	0	0	0	0
1-Time Moving Save ($K):	0	0	0	0	0	0
Env Non-MilCon Reqd($K):	0	0	0	0	0	0
Activ Mission Cost ($K):	0	0	0	0	0	0
Activ Mission Save ($K):	0	0	0	0	0	0
Misc Recurring Cost($K):	0	0	0	0	0	0
Misc Recurring Save($K):	0	0	0	0	0	0
Land (+Buy/-Sales) ($K):	0	0	0	0	0	0
Construction Schedule(%):	100%	0%	0%	0%	0%	0%
Shutdown Schedule (%):	0%	100%	0%	0%	0%	0%
MilCon Cost Avoidnc($K):	0	0	0	0	0	0
Fam Housing Avoidnc($K):	0	0	0	0	0	0
Procurement Avoidnc($K):	0	0	0	0	0	0
CHAMPUS In-Patients/Yr:	0	0	0	0	0	0
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0
Facil ShutDown(KSF):	0	Perc Family Housing ShutDown:				0.0%

(See final page for Explanatory Notes)

INPUT SCREEN SIX - BASE PERSONNEL INFORMATION

Name: FE WARREN, WY

	1996	1997	1998	1999	2000	2001
Off Force Struc Change:	-62	-65	-66	-3	-40	-60
Enl Force Struc Change:	-185	-247	-48	-167	-95	-131
Civ Force Struc Change:	-19	-27	-13	-2	-28	-26
Stu Force Struc Change:	0	0	0	0	0	0
Off Scenario Change:	0	0	-1	0	0	-1
Enl Scenario Change:	0	0	-368	0	0	-6
Civ Scenario Change:	0	0	-22	0	0	-5
Off Change(No Sal Save):	0	0	0	0	0	0
Enl Change(No Sal Save):	0	0	0	0	0	0
Civ Change(No Sal Save):	0	0	0	0	0	0
Caretakers - Military:	0	0	0	0	0	0
Caretakers - Civilian:	0	0	0	0	0	0

Data As Of 10:19 04/26/1995, Report Created 12:13 04/28/1995

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

INPUT SCREEN SIX - BASE PERSONNEL INFORMATION

Name: MALMSTROM, MT

	1996	1997	1998	1999	2000	2001
Off Force Struc Change:	0	-3	0	0	0	0
Enl Force Struc Change:	0	4	0	0	0	0
Civ Force Struc Change:	0	-21	0	0	0	0
Stu Force Struc Change:	0	0	0	0	0	0
Off Scenario Change:	0	0	0	0	0	0
Enl Scenario Change:	0	0	0	0	0	0
Civ Scenario Change:	0	0	0	0	0	0
Off Change(No Sal Save):	0	0	0	0	0	0
Enl Change(No Sal Save):	0	0	0	0	0	0
Civ Change(No Sal Save):	0	0	0	0	0	0
Caretakers - Military:	0	0	0	0	0	0
Caretakers - Civilian:	0	0	0	0	0	0

(See final page for Explanatory Notes)

INPUT SCREEN SEVEN - BASE MILITARY CONSTRUCTION INFORMATION

Name: MALMSTROM, MT

Description	Categ	New MilCon	Rehab MilCon	Total Cost($K)
Headquarters	OTHER	33,356	0	5,000
Plan	OTHER	0	0	450
	OTHER	0	0	140

STANDARD FACTORS SCREEN ONE - PERSONNEL

Percent Officers Married:	76.80%	Civ Early Retire Pay Factor:	9.00%
Percent Enlisted Married:	66.90%	Priority Placement Service:	60.00%
Enlisted Housing MilCon:	80.00%	PPS Actions Involving PCS:	50.00%
Officer Salary($/Year):	78,668.00	Civilian PCS Costs ($):	28,800.00
Off BAQ with Dependents($):	7,073.00	Civilian New Hire Cost($):	0.00
Enlisted Salary($/Year):	36,148.00	Nat Median Home Price($):	114,600.00
Enl BAQ with Dependents($):	5,162.00	Home Sale Reimburse Rate:	10.00%
Avg Unemploy Cost($/Week):	174.00	Max Home Sale Reimburs($):	22,385.00
Unemployment Eligibility(Weeks):	18	Home Purch Reimburse Rate:	5.00%
Civilian Salary($/Year):	46,642.00	Max Home Purch Reimburs($):	11,191.00
Civilian Turnover Rate:	15.00%	Civilian Homeowning Rate:	64.00%
Civilian Early Retire Rate:	10.00%	HAP Home Value Reimburse Rate:	22.90%
Civilian Regular Retire Rate:	5.00%	HAP Homeowner Receiving Rate:	5.00%
Civilian RIF Pay Factor:	39.00%	RSE Home Value Reimburse Rate:	0.00%
SF File Desc:	Final Factors	RSE Homeowner Receiving Rate:	0.00%

STANDARD FACTORS SCREEN TWO - FACILITIES

RPMA Building SF Cost Index:	0.93	Rehab vs. New MilCon Cost:	0.00%
BOS Index (RPMA vs population):	0.54	Info Management Account:	0.00%
(Indices are used as exponents)		MilCon Design Rate:	0.00%
Program Management Factor:	10.00%	MilCon SIOH Rate:	0.00%
Caretaker Admin(SF/Care):	162.00	MilCon Contingency Plan Rate:	0.00%
Mothball Cost ($/SF):	1.25	MilCon Site Preparation Rate:	0.00%
Avg Bachelor Quarters(SF):	256.00	Discount Rate for NPV.RPT/ROI:	2.75%
Avg Family Quarters(SF):	1,320.00	Inflation Rate for NPV.RPT/ROI:	0.00%

APPDET.RPT Inflation Rates:
1996: 0.00% 1997: 2.90% 1998: 3.00% 1999: 3.00% 2000: 3.00% 2001: 3.00%

Department : Air Force
Option Package : Commission B revised
Scenario File : C:\COBRA\REPORT95\COM-AUDT\FEW11801.CBR
Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

STANDARD FACTORS SCREEN THREE - TRANSPORTATION

Material/Assigned Person(Lb):	710	Equip Pack & Crate($/Ton):	284.00
HHG Per Off Family (Lb):	14,500.00	Mil Light Vehicle($/Mile):	0.43
HHG Per Enl Family (Lb):	9,000.00	Heavy/Spec Vehicle($/Mile):	1.40
HHG Per Mil Single (Lb):	6,400.00	POV Reimbursement($/Mile):	0.18
HHG Per Civilian (Lb):	18,000.00	Avg Mil Tour Length (Years):	4.10
Total HHG Cost ($/100Lb):	35.00	Routine PCS($/Pers/Tour):	6,437.00
Air Transport ($/Pass Mile):	0.20	One-Time Off PCS Cost($):	9,142.00
Misc Exp ($/Direct Employ):	700.00	One-Time Enl PCS Cost($):	5,761.00

STANDARD FACTORS SCREEN FOUR - MILITARY CONSTRUCTION

Category	UM	$/UM	Category	UM	$/UM
Horizontal	(SY)	0	other	(SF)	0
Waterfront	(LF)	0	Optional Category B	( )	0
Air Operations	(SF)	0	Optional Category C	( )	0
Operational	(SF)	0	Optional Category D	( )	0
Administrative	(SF)	0	Optional Category E	( )	0
School Buildings	(SF)	0	Optional Category F	( )	0
Maintenance Shops	(SF)	0	Optional Category G	( )	0
Bachelor Quarters	(SF)	0	Optional Category H	( )	0
Family Quarters	(EA)	0	Optional Category I	( )	0
Covered Storage	(SF)	0	Optional Category J	( )	0
Dining Facilities	(SF)	0	Optional Category K	( )	0
Recreation Facilities	(SF)	0	Optional Category L	( )	0
Communications Facil	(SF)	0	Optional Category M	( )	0
Shipyard Maintenance	(SF)	0	Optional Category N	( )	0
RDT & E Facilities	(SF)	0	Optional Category O	( )	0
POL Storage	(BL)	0	Optional Category P	( )	0
Ammunition Storage	(SF)	0	Optional Category Q	( )	0
Medical Facilities	(SF)	0	Optional Category R	( )	0
Environmental	( )	0			

EXPLANATORY NOTES (INPUT SCREEN NINE)

4. Manpower numbers changed to reflect non Air Force tenants

from 578/2966/530 to 578/2987/575

6. Missile BOS Savings 2/74/27. Missile Security Police Savings

0/300/0. Missile WG/GP overhead savings 0/0/0.

5. 1 Time move reflects missile movement costs, $63 million reflects

REACT costs

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-3

FROM: BROWN, ED	TO: JONES, MICHAEL
TITLE: ARMY TEAMLEADER	TITLE: DIRECTOR
ORGANIZATION: DBCRC	ORGANIZATION: ARMY BASING STUDY
INSTALLATION (s) DISCUSSED: ABERDEEN, DUGWAY PROVING GROUNDS	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING COBRA ESTIMATES FOR REALIGNING THE CHEMICAL-BIOLOGICAL RESEARCH MISSION FROM ABERDEEN TO DUGWAY.

Due Date:	Routing Date: 950427	Date Originated: 950427	Mail Date: 950427

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 27, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, DC 20310-0200

Please refer to this number when responding 95041 27-3

Dear Colonel Jones:

Request that your office prepare COBRA estimates to address the costs of realigning the chemical-biological research mission from Aberdeen Proving Ground (Edgewood Area) to Dugway Proving Ground.

Request you provide the requested information no later than 8 May 1995. Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

DEPARTMENT OF THE ARMY
OFFICE OF THE CHIEF OF STAFF
200 ARMY PENTAGON
WASHINGTON DC 20310-0200

REPLY TO
ATTENTION OF

May 5, 1995

950427-3R1

Mr. Edward A. Brown III
Defense Base Closure and Ralignment Commission
1700 N. Moore Street, Suite 1425
Arlington, VA 22209

Dear Mr. Brown:

The attached response to request 950427-3 is provided with comment and associated COBRA sensitivity run.

Point of contact for this action is LTC Marriott, (703)697-1765.

MICHAEL G. JONES
COL, GS
Director, The Army Basing Study

Attachment

Printed on Recycled Paper

REALIGN CHEMICAL-BIOLOGICAL RESEARCH MISSION FROM ABERDEEN PROVING GROUND TO DUGWAY PROVING GROUND

This scenario was supported by data provided by HQ, AMC through the Test and Evaluation Command (TECOM) and Chemical and Biological Defense Command (CBDCOM).

The number of people to be realigned to DPG was calculated using work years being performed in that mission area. Numbers are based on the current ASIP.

CBDCOM uses or plans to use eleven facilities to support science and technology research programs as well as development and acquisition. These are dual use facilities and will therefore still be utilized at APG and similar facilities constructed at DPG. Cost estimates provided by CBDCOM include only those science and technology (S&T) research facilities needed at DPG. MILCON estimates are being coordinated with ACSIM to verify/justify CBDCOM's input.

Unique equipment costs include that test and research equipment, over and above the built-in equipment considered in the MILCON, necessary to perform the mission.

The initial COBRA analysis produced the following summarized results:

Return on Investment:	NEVER
Net Present Value at 20 years:	$247 million (cost)
1-Time Costs:	$167 million

This scenario presents factors in addition to the numbers that make it unattractive.

- Besides the Edgewood Research, Development and Engineering Center (ERDEC) and TECOM, APG is home to a large part of the Army Research Laboratory (ARL), the Medical Research Institute of Chemical Defense (ICD), and the U.S. Army Center for Health Promotion Preventive Medicine (CHPPM). There are ongoing cooperative efforts among these organizations.

- Scientists are shared across the research, development and acquisition teams. Separating these teams will drive a need for additional personnel at Dugway. CBDCOM has recently been designated a Reinvention Laboratory by DA whose focus is on teaming, seamless research, development and acquisition processes. Separating the research portion would be counterproductive.

- Air Force and Navy scientists are collocated at APG under Project Reliance. This geographical area is developing as the emerging technology corridor and as such presents many professional opportunities to the current scientists. This will adversely impact the number of scientists willing to relocate from the Baltimore metropolitan area seriously impacting mission.

COBRA REALIGNMENT SUMMARY (COBRA v5.08) - Page 1/2
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Starting Year : 1996
Final Year : 1998
ROI Year : Never

NPV in 2015($K): 246,706
1-Time Cost($K): 167,448

Net Costs ($K) Constant Dollars

	1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	12,273	122,727	0	0	0	0	135,000	0
Person	0	0	2,197	2,224	2,224	2,224	8,869	2,224
Overhd	756	567	7,659	4,048	4,048	4,048	21,126	4,048
Moving	0	0	10,074	0	0	0	10,074	0
Missio	0	0	0	0	0	0	0	0
Other	0	0	19,381	0	0	0	19,381	0
TOTAL	13,029	123,294	39,312	6,272	6,272	6,272	194,451	6,272

	1996	1997	1998	1999	2000	2001	Total
POSITIONS ELIMINATED							
Off	0	0	0	0	0	0	0
Enl	0	0	0	0	0	0	0
Civ	0	0	0	0	0	0	0
TOT	0	0	0	0	0	0	0
POSITIONS REALIGNED							
Off	0	0	12	0	0	0	12
Enl	0	0	0	0	0	0	0
Stu	0	0	0	0	0	0	0
Civ	0	0	508	0	0	0	508
TOT	0	0	520	0	0	0	520

Summary:

REALIGN CHEMICAL/BIOLOGICAL RESEARCH MISSION FROM APG TO DPG.

COBRA REALIGNMENT SUMMARY (COBRA v5.08) - Page 2/2
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Costs ($K) Constant Dollars

	1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	12,273	122,727	0	0	0	0	135,000	0
Person	0	0	2,308	2,335	2,335	2,335	9,315	2,335
Overhd	756	567	7,791	7,240	7,240	7,240	30,836	7,240
Moving	0	0	10,093	0	0	0	10,093	0
Missio	0	0	0	0	0	0	0	0
Other	0	0	19,381	0	0	0	19,381	0
TOTAL	13,029	123,294	39,574	9,576	9,576	9,576	204,625	9,576

Savings ($K) Constant Dollars

	1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	0	0	0	0	0	0	0	0
Person	0	0	111	111	111	111	445	111
Overhd	0	0	131	3,193	3,193	3,193	9,709	3,193
Moving	0	0	19	0	0	0	19	0
Missio	0	0	0	0	0	0	0	0
Other	0	0	0	0	0	0	0	0
TOTAL	0	0	262	3,304	3,304	3,304	10,174	3,304

NET PRESENT VALUES REPORT (COBRA v5.08)
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Year	Cost($)	Adjusted Cost($)	NPV($)
1996	13,029,052	12,853,515	12,853,515
1997	123,294,517	118,378,005	131,231,520
1998	39,311,627	36,733,850	167,965,370
1999	6,272,060	5,703,925	173,669,295
2000	6,272,060	5,551,265	179,220,561
2001	6,272,060	5,402,691	184,623,252
2002	6,272,060	5,258,094	189,881,345
2003	6,272,060	5,117,366	194,998,711
2004	6,272,060	4,980,405	199,979,116
2005	6,272,060	4,847,109	204,826,226
2006	6,272,060	4,717,381	209,543,607
2007	6,272,060	4,591,125	214,134,733
2008	6,272,060	4,468,249	218,602,981
2009	6,272,060	4,348,660	222,951,642
2010	6,272,060	4,232,273	227,183,915
2011	6,272,060	4,119,000	231,302,915
2012	6,272,060	4,008,759	235,311,675
2013	6,272,060	3,901,469	239,213,144
2014	6,272,060	3,797,050	243,010,194
2015	6,272,060	3,695,426	246,705,621

TOTAL ONE-TIME COST REPORT (COBRA v5.08) - Page 1/3
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

(All values in Dollars)

Category	Cost	Sub-Total
Construction		
Military Construction	135,000,000	
Family Housing Construction	0	
Information Management Account	0	
Land Purchases	0	
Total - Construction		135,000,000
Personnel		
Civilian RIF	538,176	
Civilian Early Retirement	211,131	
Civilian New Hires	256,179	
Eliminated Military PCS	0	
Unemployment	93,960	
Total - Personnel		1,099,446
Overhead		
Program Planning Support	1,749,002	
Mothball / Shutdown	125,000	
Total - Overhead		1,874,002
Moving		
Civilian Moving	9,904,323	
Civilian PPS	0	
Military Moving	85,967	
Freight	102,992	
One-Time Moving Costs	0	
Total - Moving		10,093,283
Other		
HAP / RSE	781,539	
Environmental Mitigation Costs	0	
One-Time Unique Costs	18,600,000	
Total - Other		19,381,539
Total One-Time Costs		167,448,271
One-Time Savings		
Military Construction Cost Avoidances	0	
Family Housing Cost Avoidances	0	
Military Moving	19,303	
Land Sales	0	
One-Time Moving Savings	0	
Environmental Mitigation Savings	0	
One-Time Unique Savings	0	
Total One-Time Savings		19,303
Total Net One-Time Costs		167,428,967

ONE-TIME COST REPORT (COBRA v5.08) - Page 2/3
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: DUGWAY PG, UT
(All values in Dollars)

Category	Cost	Sub-Total
Construction		
Military Construction	135,000,000	
Family Housing Construction	0	
Information Management Account	0	
Land Purchases	0	
Total - Construction		135,000,000
Personnel		
Civilian RIF	0	
Civilian Early Retirement	0	
Civilian New Hires	256,179	
Eliminated Military PCS	0	
Unemployment	0	
Total - Personnel		256,179
Overhead		
Program Planning Support	0	
Mothball / Shutdown	0	
Total - Overhead		0
Moving		
Civilian Moving	0	
Civilian PPS	0	
Military Moving	0	
Freight	0	
One-Time Moving Costs	0	
Total - Moving		0
Other		
HAP / RSE	0	
Environmental Mitigation Costs	0	
One-Time Unique Costs	18,600,000	
Total - Other		18,600,000
Total One-Time Costs		153,856,179
One-Time Savings		
Military Construction Cost Avoidances	0	
Family Housing Cost Avoidances	0	
Military Moving	0	
Land Sales	0	
One-Time Moving Savings	0	
Environmental Mitigation Savings	0	
One-Time Unique Savings	0	
Total One-Time Savings		0
Total Net One-Time Costs		153,856,179

ONE-TIME COST REPORT (COBRA v5.08) - Page 3/3
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: ABERDEEN PG, MD
(All values in Dollars)

Category	Cost	Sub-Total
Construction		
Military Construction	0	
Family Housing Construction	0	
Information Management Account	0	
Land Purchases	0	
Total - Construction		0
Personnel		
Civilian RIF	538,176	
Civilian Early Retirement	211,131	
Civilian New Hires	0	
Eliminated Military PCS	0	
Unemployment	93,960	
Total - Personnel		843,267
Overhead		
Program Planning Support	1,749,002	
Mothball / Shutdown	125,000	
Total - Overhead		1,874,002
Moving		
Civilian Moving	9,904,323	
Civilian PPS	0	
Military Moving	85,967	
Freight	102,992	
One-Time Moving Costs	0	
Total - Moving		10,093,283
Other		
HAP / RSE	781,539	
Environmental Mitigation Costs	0	
One-Time Unique Costs	0	
Total - Other		781,539
Total One-Time Costs		13,592,092
One-Time Savings		
Military Construction Cost Avoidances	0	
Family Housing Cost Avoidances	0	
Military Moving	19,303	
Land Sales	0	
One-Time Moving Savings	0	
Environmental Mitigation Savings	0	
One-Time Unique Savings	0	
Total One-Time Savings		19,303
Total Net One-Time Costs		13,572,788

TOTAL MILITARY CONSTRUCTION ASSETS (COBRA v5.08) - Page 1/3
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

All Costs in $K

Base Name	Total MilCon	IMA Cost	Land Purch	Cost Avoid	Total Cost
DUGWAY PG	135,000	0	0	0	135,000
ABERDEEN PG	0	0	0	0	0
Totals:	135,000	0	0	0	135,000

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: DUGWAY PG, UT

ONE-TIME NET -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	12,273	122,727	0	0	0	0	135,000
Fam Housing	0	0	0	0	0	0	0
O&M							
Civ Retir/RIF	0	0	0	0	0	0	0
Civ Moving	0	0	0	0	0	0	0
Other	0	0	256	0	0	0	256
MIL PERSONNEL							
Mil Moving	0	0	0	0	0	0	0
OTHER							
HAP / RSE	0	0	0	0	0	0	0
Environmental	0	0	0	0	0	0	0
Info Manage	0	0	0	0	0	0	0
1-Time Other	0	0	18,600	0	0	0	18,600
Land	0	0	0	0	0	0	0
TOTAL ONE-TIME	12,273	122,727	18,856	0	0	0	153,856

RECURRING NET -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	0	0	0	0	0	0
BOS	0	0	7,240	7,240	7,240	7,240	28,962	7,240
Unique Operat	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
Civ Salary	0	0	1,127	2,254	2,254	2,254	7,889	2,254
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Mil Salary	0	0	0	0	0	0	0	0
House Allow	0	0	82	82	82	82	327	82
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	8,449	9,576	9,576	9,576	37,177	9,576
TOTAL NET COST	12,273	122,727	27,305	9,576	9,576	9,576	191,033	9,576

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: DUGWAY PG, UT

RECURRINGCOSTS -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	0	0	0	0	0	0
BOS	0	0	7,240	7,240	7,240	7,240	28,962	7,240
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	1,127	2,254	2,254	2,254	7,889	2,254
CHAMPUS	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	82	82	82	82	327	82
OTHER								
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	8,367	9,494	9,494	9,494	37,177	9,576
TOTAL COSTS	12,273	122,727	27,305	9,576	9,576	9,576	191,033	9,576

ONE-TIME SAVES -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	0	0	0	0	0	0	0
Fam Housing	0	0	0	0	0	0	0
O&M							
1-Time Move	0	0	0	0	0	0	0
MIL PERSONNEL							
Mil Moving	0	0	0	0	0	0	0
OTHER							
Land Sales	0	0	0	0	0	0	0
Environmental	0	0	0	0	0	0	0
1-Time Other	0	0	0	0	0	0	0
TOTAL ONE-TIME	0	0	0	0	0	0	0

RECURRINGSAVES -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	0	0	0	0	0	0
BOS	0	0	0	0	0	0	0	0
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	0	0	0	0	0
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	0	0	0	0	0	0
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	0	0	0	0	0	0
TOTAL SAVINGS	0	0	0	0	0	0	0	0

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: ABERDEEN PG, MD

ONE-TIME COSTS -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	0	0	0	0	0	0	0
Fam Housing	0	0	0	0	0	0	0
Land Purch	0	0	0	0	0	0	0
O&M							
CIV SALARY							
Civ RIFs	0	0	538	0	0	0	538
Civ Retire	0	0	211	0	0	0	211
CIV MOVING							
Per Diem	0	0	1,165	0	0	0	1,165
POV Miles	0	0	133	0	0	0	133
Home Purch	0	0	3,095	0	0	0	3,095
HHG	0	0	2,518	0	0	0	2,518
Misc	0	0	228	0	0	0	228
House Hunt	0	0	1,149	0	0	0	1,149
PPS	0	0	0	0	0	0	0
RITA	0	0	1,616	0	0	0	1,616
FREIGHT							
Packing	0	0	84	0	0	0	84
Freight	0	0	19	0	0	0	19
Vehicles	0	0	0	0	0	0	0
Driving	0	0	0	0	0	0	0
Unemployment	0	0	94	0	0	0	94
OTHER							
Program Plan	756	567	425	0	0	0	1,749
Shutdown	0	0	125	0	0	0	125
New Hires	0	0	0	0	0	0	0
1-Time Move	0	0	0	0	0	0	0
MIL PERSONNEL							
MIL MOVING							
Per Diem	0	0	8	0	0	0	8
POV Miles	0	0	5	0	0	0	5
HHG	0	0	65	0	0	0	65
Misc	0	0	8	0	0	0	8
OTHER							
Elim PCS	0	0	0	0	0	0	0
OTHER							
HAP / RSE	0	0	781	0	0	0	781
Environmental	0	0	0	0	0	0	0
Info Manage	0	0	0	0	0	0	0
1-Time Other	0	0	0	0	0	0	0
TOTAL ONE-TIME	756	567	12,268	0	0	0	13,592

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: ABERDEEN PG, MD

RECURRINGCOSTS -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	0	0	0	0	0	0
BOS	0	0	0	0	0	0	0	0
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	0	0	0	0	0
CHAMPUS	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	0	0	0	0	0	0
OTHER								
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	0	0	0	0	0	0
TOTAL COSTS	756	567	12,268	0	0	0	13,592	0

ONE-TIME SAVES -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	0	0	0	0	0	0	0
Fam Housing	0	0	0	0	0	0	0
O&M							
1-Time Move	0	0	0	0	0	0	0
MIL PERSONNEL							
Mil Moving	0	0	19	0	0	0	19
OTHER							
Land Sales	0	0	0	0	0	0	0
Environmental	0	0	0	0	0	0	0
1-Time Other	0	0	0	0	0	0	0
TOTAL ONE-TIME	0	0	19	0	0	0	19

RECURRINGSAVES -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	131	263	263	263	921	263
BOS	0	0	0	2,929	2,929	2,929	8,789	2,929
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	0	0	0	0	0
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	111	111	111	111	445	111
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	243	3,304	3,304	3,304	10,155	3,304
TOTAL SAVINGS	0	0	262	3,304	3,304	3,304	10,174	3,304

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: ABERDEEN PG, MD

ONE-TIME NET -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	0	0	0	0	0	0	0
Fam Housing	0	0	0	0	0	0	0
O&M							
Civ Retir/RIF	0	0	749	0	0	0	749
Civ Moving	0	0	10,007	0	0	0	10,007
Other	756	567	644	0	0	0	1,968
MIL PERSONNEL							
Mil Moving	0	0	67	0	0	0	67
OTHER							
HAP / RSE	0	0	781	0	0	0	781
Environmental	0	0	0	0	0	0	0
Info Manage	0	0	0	0	0	0	0
1-Time Other	0	0	0	0	0	0	0
Land	0	0	0	0	0	0	0
TOTAL ONE-TIME	756	567	12,249	0	0	0	13,573

RECURRING NET -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	-131	-263	-263	-263	-921	-263
BOS	0	0	0	-2,929	-2,929	-2,929	-8,789	-2,929
Unique Operat	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	0	0	0	0	0
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Mil Salary	0	0	0	0	0	0	0	0
House Allow	0	0	-111	-111	-111	-111	-445	-111
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	-243	-3,304	-3,304	-3,304	-10,155	-3,304
TOTAL NET COST	756	567	12,006	-3,304	-3,304	-3,304	3,418	-3,304

PERSONNEL, SF, RPMA, AND BOS DELTAS (COBRA v5.08)
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base	Personnel Change	Personnel %Change	SF Change	SF %Change	SF Chg/Per
DUGWAY PG	569	68%	0	0%	0
ABERDEEN PG	-520	-4%	-100,000	-1%	192

Base	RPMA($) Change	RPMA($) %Change	RPMA($) Chg/Per	BOS($) Change	BOS($) %Change	BOS($) Chg/Per
DUGWAY PG	0	0%	0	7,240,450	32%	12,725
ABERDEEN PG	-263,048	-1%	506	-2,929,577	-2%	5,634

Base	RPMABOS($) Change	RPMABOS($) %Change	RPMABOS($) Chg/Per
DUGWAY PG	7,240,450	26%	12,725
ABERDEEN PG	-3,192,625	-2%	6,140

RPMA/BOS CHANGE REPORT (COBRA v5.08)
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Net Change($K)	1996	1997	1998	1999	2000	2001	Total	Beyond
RPMA Change	0	0	-131	-263	-263	-263	-921	-263
BOS Change	0	0	7,240	4,311	4,311	4,311	20,173	4,311
Housing Change	0	0	0	0	0	0	0	0
TOTAL CHANGES	0	0	7,109	4,048	4,048	4,048	19,252	4,048

INPUT DATA REPORT (COBRA v5.08)
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

INPUT SCREEN ONE - GENERAL SCENARIO INFORMATION

Model Year One : FY 1996

Model does Time-Phasing of Construction/Shutdown: Yes

Base Name	Strategy:
DUGWAY PG, UT	Realignment
ABERDEEN PG, MD	Realignment

Summary:

REALIGN CHEMICAL/BIOLOGICAL RESEARCH MISSION FROM APG TO DPG.

INPUT SCREEN TWO - DISTANCE TABLE

From Base:	To Base:	Distance:
DUGWAY PG, UT	ABERDEEN PG, MD	2,262 mi

INPUT SCREEN THREE - MOVEMENT TABLE

Transfers from ABERDEEN PG, MD to DUGWAY PG, UT

	1996	1997	1998	1999	2000	2001
Officer Positions:	0	0	12	0	0	0
Enlisted Positions:	0	0	0	0	0	0
Civilian Positions:	0	0	508	0	0	0
Student Positions:	0	0	0	0	0	0
Missn Eqpt (tons):	0	0	0	0	0	0
Suppt Eqpt (tons):	0	0	0	0	0	0
Mil Light Vehic (tons):	0	0	0	0	0	0
Heavy/Spec Vehic (tons):	0	0	0	0	0	0

(See final page for Explanatory Notes)

INPUT SCREEN FOUR - STATIC BASE INFORMATION

Name: DUGWAY PG, UT

Total Officer Employees:	28	RPMA Non-Payroll ($K/Year):	6,150
Total Enlisted Employees:	169	Communications ($K/Year):	0
Total Student Employees:	0	BOS Non-Payroll ($K/Year):	23,666
Total Civilian Employees:	687	BOS Payroll ($K/Year):	9,667
Mil Families Living On Base:	100.0%	Family Housing ($K/Year):	2,089
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	0.97
Officer Housing Units Avail:	0	CHAMPUS In-Pat ($/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat ($/Visit):	0
Total Base Facilities(KSF):	1,596	CHAMPUS Shift to Medicare:	0.0%
Officer VHA ($/Month):	113	Activity Code:	49295
Enlisted VHA ($/Month):	61		
Per Diem Rate ($/Day):	98	Homeowner Assistance Program:	Yes
Freight Cost ($/Ton/Mile):	0.07	Unique Activity Information:	No

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

INPUT SCREEN FOUR - STATIC BASE INFORMATION

Name: ABERDEEN PG, MD

Total Officer Employees:	446	RPMA Non-Payroll ($K/Year):	34,274
Total Enlisted Employees:	1,863	Communications ($K/Year):	0
Total Student Employees:	2,996	BOS Non-Payroll ($K/Year):	124,706
Total Civilian Employees:	6,771	BOS Payroll ($K/Year):	50,936
Mil Families Living On Base:	76.2%	Family Housing ($K/Year):	7,292
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	0.92
Officer Housing Units Avail:	0	CHAMPUS In-Pat ($/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat ($/Visit):	0
Total Base Facilities(KSF):	12,121	CHAMPUS Shift to Medicare:	0.0%
Officer VHA ($/Month):	130	Activity Code:	24015
Enlisted VHA ($/Month):	155		
Per Diem Rate ($/Day):	116	Homeowner Assistance Program:	No
Freight Cost ($/Ton/Mile):	0.07	Unique Activity Information:	No

INPUT SCREEN FIVE - DYNAMIC BASE INFORMATION

Name: DUGWAY PG, UT

	1996	1997	1998	1999	2000	2001
1-Time Unique Cost ($K):	0	0	18,600	0	0	0
1-Time Unique Save ($K):	0	0	0	0	0	0
1-Time Moving Cost ($K):	0	0	0	0	0	0
1-Time Moving Save ($K):	0	0	0	0	0	0
Env Non-MilCon Reqd($K):	0	0	0	0	0	0
Activ Mission Cost ($K):	0	0	0	0	0	0
Activ Mission Save ($K):	0	0	0	0	0	0
Misc Recurring Cost($K):	0	0	0	0	0	0
Misc Recurring Save($K):	0	0	0	0	0	0
Land (+Buy/-Sales) ($K):	0	0	0	0	0	0
Construction Schedule(%):	0%	0%	0%	0%	0%	0%
Shutdown Schedule (%):	0%	0%	0%	0%	0%	0%
MilCon Cost Avoidnc($K):	0	0	0	0	0	0
Fam Housing Avoidnc($K):	0	0	0	0	0	0
Procurement Avoidnc($K):	0	0	0	0	0	0
CHAMPUS In-Patients/Yr:	0	0	0	0	0	0
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0

Facil ShutDown(KSF): 0 Perc Family Housing ShutDown: 0.0%

Name: ABERDEEN PG, MD

	1996	1997	1998	1999	2000	2001
1-Time Unique Cost ($K):	0	0	0	0	0	0
1-Time Unique Save ($K):	0	0	0	0	0	0
1-Time Moving Cost ($K):	0	0	0	0	0	0
1-Time Moving Save ($K):	0	0	0	0	0	0
Env Non-MilCon Reqd($K):	0	0	0	0	0	0
Activ Mission Cost ($K):	0	0	0	0	0	0
Activ Mission Save ($K):	0	0	0	0	0	0
Misc Recurring Cost($K):	0	0	0	0	0	0
Misc Recurring Save($K):	0	0	0	0	0	0
Land (+Buy/-Sales) ($K):	0	0	0	0	0	0
Construction Schedule(%):	0%	0%	0%	0%	0%	0%
Shutdown Schedule (%):	0%	0%	0%	0%	0%	0%
MilCon Cost Avoidnc($K):	0	0	0	0	0	0
Fam Housing Avoidnc($K):	0	0	0	0	0	0
Procurement Avoidnc($K):	0	0	0	0	0	0
CHAMPUS In-Patients/Yr:	0	0	0	0	0	0
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0

Facil ShutDown(KSF): 100 Perc Family Housing ShutDown: 0.0%

Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

INPUT SCREEN SIX - BASE PERSONNEL INFORMATION

Name: DUGWAY PG, UT

	1996	1997	1998	1999	2000	2001
Off Force Struc Change:	0	0	0	0	0	0
Enl Force Struc Change:	0	0	0	0	0	0
Civ Force Struc Change:	0	-6	-44	0	0	0
Stu Force Struc Change:	0	0	0	0	0	0
Off Scenario Change:	0	0	0	0	0	0
Enl Scenario Change:	0	0	0	0	0	0
Civ Scenario Change:	0	0	49	0	0	0
Off Change(No Sal Save):	0	0	0	0	0	0
Enl Change(No Sal Save):	0	0	0	0	0	0
Civ Change(No Sal Save):	0	0	0	0	0	0
Caretakers - Military:	0	0	0	0	0	0
Caretakers - Civilian:	0	0	0	0	0	0

INPUT SCREEN SIX - BASE PERSONNEL INFORMATION

Name: ABERDEEN PG, MD

	1996	1997	1998	1999	2000	2001
Off Force Struc Change:	0	0	-2	0	0	0
Enl Force Struc Change:	0	0	0	0	0	0
Civ Force Struc Change:	0	-53	-186	0	0	0
Stu Force Struc Change:	0	96	-47	0	0	0
Off Scenario Change:	0	0	0	0	0	0
Enl Scenario Change:	0	0	0	0	0	0
Civ Scenario Change:	0	0	0	0	0	0
Off Change(No Sal Save):	0	0	0	0	0	0
Enl Change(No Sal Save):	0	0	0	0	0	0
Civ Change(No Sal Save):	0	0	0	0	0	0
Caretakers - Military:	0	0	0	0	0	0
Caretakers - Civilian:	0	0	0	0	0	0

INPUT SCREEN SEVEN - BASE MILITARY CONSTRUCTION INFORMATION

Name: DUGWAY PG, UT

Description	Categ	New MilCon	Rehab MilCon	Total Cost($K)
RDT&E EST FROM APG	OTHER	0	0	135,000

STANDARD FACTORS SCREEN ONE - PERSONNEL

Percent Officers Married:	77.00%	Civ Early Retire Pay Factor:	9.00%
Percent Enlisted Married:	58.50%	Priority Placement Service:	60.00%
Enlisted Housing MilCon:	91.00%	PPS Actions Involving PCS:	50.00%
Officer Salary($/Year):	67,948.00	Civilian PCS Costs ($):	28,800.00
Off BAQ with Dependents($):	7,717.00	Civilian New Hire Cost($):	1,109.00
Enlisted Salary($/Year):	30,860.00	Nat Median Home Price($):	114,600.00
Enl BAQ with Dependents($):	5,223.00	Home Sale Reimburse Rate:	10.00%
Avg Unemploy Cost($/Week):	174.00	Max Home Sale Reimburs($):	22,385.00
Unemployment Eligibility(Weeks):	18	Home Purch Reimburse Rate:	5.00%
Civilian Salary($/Year):	45,998.00	Max Home Purch Reimburs($):	11,191.00
Civilian Turnover Rate:	15.00%	Civilian Homeowning Rate:	64.00%
Civilian Early Retire Rate:	10.00%	HAP Home Value Reimburse Rate:	22.90%
Civilian Regular Retire Rate:	5.00%	HAP Homeowner Receiving Rate:	5.00%
Civilian RIF Pay Factor:	39.00%	RSE Home Value Reimburse Rate:	19.00%
SF File Desc:	SF7DEC.SFF	RSE Homeowner Receiving Rate:	12.00%

Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

STANDARD FACTORS SCREEN TWO - FACILITIES

RPMA Building SF Cost Index:	0.93	Rehab vs. New MilCon Cost:	59.00%
BOS Index (RPMA vs population):	0.54	Info Management Account:	15.00%
(Indices are used as exponents)		MilCon Design Rate:	10.00%
Program Management Factor:	10.00%	MilCon SIOH Rate:	6.00%
Caretaker Admin(SF/Care):	162.00	MilCon Contingency Plan Rate:	7.00%
Mothball Cost ($/SF):	1.25	MilCon Site Preparation Rate:	24.00%
Avg Bachelor Quarters(SF):	388.00	Discount Rate for NPV.RPT/ROI:	2.75%
Avg Family Quarters(SF):	1,819.00	Inflation Rate for NPV.RPT/ROI:	0.00%

APPDET.RPT Inflation Rates:
1996: 2.90% 1997: 3.00% 1998: 3.00% 1999: 3.00% 2000: 3.00% 2001: 3.00%

STANDARD FACTORS SCREEN THREE - TRANSPORTATION

Material/Assigned Person(Lb):	710	Equip Pack & Crate($/Ton):	284.00
HHG Per Off Family (Lb):	14,500.00	Mil Light Vehicle($/Mile):	0.09
HHG Per Enl Family (Lb):	9,000.00	Heavy/Spec Vehicle($/Mile):	0.09
HHG Per Mil Single (Lb):	6,400.00	POV Reimbursement($/Mile):	0.18
HHG Per Civilian (Lb):	18,000.00	Avg Mil Tour Length (Years):	2.90
Total HHG Cost ($/100Lb):	35.00	Routine PCS($/Pers/Tour):	4,665.00
Air Transport ($/Pass Mile):	0.20	One-Time Off PCS Cost($):	6,134.00
Misc Exp ($/Direct Employ):	700.00	One-Time Enl PCS Cost($):	4,381.00

STANDARD FACTORS SCREEN FOUR - MILITARY CONSTRUCTION

Category	UM	$/UM	Category	UM	$/UM
Horizontal	(SY)	38	APPLIED INSTR	(SF)	114
Waterfront	(LF)	0	LABS (RDT&E)	(SF)	175
Air Operations	(SF)	130	CHILD CARE CENTER	(SF)	120
Operational	(SF)	119	PRODUCTION FAC	(SF)	100
Administrative	(SF)	106	PHYSICAL FITNESS FAC	(SF)	128
School Buildings	(SF)	104	2+2 BACHQ	(EA)	19,140
Maintenance Shops	(SF)	108	Optional Category G	( )	0
Bachelor Quarters	(EA)	46,227	Optional Category H	( )	0
Family Quarters	(EA)	96,040	Optional Category I	( )	0
Covered Storage	(SF)	60	Optional Category J	( )	0
Dining Facilities	(SF)	180	Optional Category K	( )	0
Recreation Facilities	(SF)	0	Optional Category L	( )	0
Communications Facil	(SF)	0	Optional Category M	( )	0
Shipyard Maintenance	(SF)	0	Optional Category N	( )	0
RDT & E Facilities	(SF)	139	Optional Category O	( )	0
POL Storage	(BL)	0	Optional Category P	( )	0
Ammunition Storage	(SF)	0	Optional Category Q	( )	0
Medical Facilities	(SF)	0	Optional Category R	( )	0
Environmental	( )	0			

EXPLANATORY NOTES (INPUT SCREEN NINE)

EQUIPMENT SHIP WEIGHTS ARE ESTIMATES

MILITARY CONSTRUCTION ASSETS (COBRA v5.08) - Page 2/3
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

MilCon for Base: DUGWAY PG, UT

All Costs in $K

Description:	MilCon Categ	Using Rehab	Rehab Cost*	New MilCon	New Cost*	Total Cost*
RDT&E EST FROM APG	OTHER	0	n/a	0	n/a	135,000

Total Construction Cost:	135,000
+ Info Management Account:	0
+ Land Purchases:	0
- Construction Cost Avoid:	0
TOTAL:	135,000

* All MilCon Costs include Design, Site Preparation, Contingency Planning, and SIOH Costs where applicable.

PERSONNEL SUMMARY REPORT (COBRA v5.08)
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

PERSONNEL SUMMARY FOR: DUGWAY PG, UT

BASE POPULATION (FY 1996):

Officers	Enlisted	Students	Civilians
28	169	0	687

FORCE STRUCTURE CHANGES:

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	0	0	0	0	0
Enlisted	0	0	0	0	0	0	0
Students	0	0	0	0	0	0	0
Civilians	0	-6	-44	0	0	0	-50
TOTAL	0	-6	-44	0	0	0	-50

BASE POPULATION (Prior to BRAC Action):

Officers	Enlisted	Students	Civilians
28	169	0	637

PERSONNEL REALIGNMENTS:
From Base: ABERDEEN PG, MD

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	12	0	0	0	12
Enlisted	0	0	0	0	0	0	0
Students	0	0	0	0	0	0	0
Civilians	0	0	508	0	0	0	508
TOTAL	0	0	520	0	0	0	520

TOTAL PERSONNEL REALIGNMENTS (Into DUGWAY PG, UT):

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	12	0	0	0	12
Enlisted	0	0	0	0	0	0	0
Students	0	0	0	0	0	0	0
Civilians	0	0	508	0	0	0	508
TOTAL	0	0	520	0	0	0	520

SCENARIO POSITION CHANGES:

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	0	0	0	0	0
Enlisted	0	0	0	0	0	0	0
Civilians	0	0	49	0	0	0	49
TOTAL	0	0	49	0	0	0	49

BASE POPULATION (After BRAC Action):

Officers	Enlisted	Students	Civilians
40	169	0	1,194

PERSONNEL SUMMARY FOR: ABERDEEN PG, MD

BASE POPULATION (FY 1996):

Officers	Enlisted	Students	Civilians
446	1,863	2,996	6,771

FORCE STRUCTURE CHANGES:

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	-2	0	0	0	-2
Enlisted	0	0	0	0	0	0	0
Students	0	96	-47	0	0	0	49
Civilians	0	-53	-186	0	0	0	-239
TOTAL	0	43	-235	0	0	0	-192

PERSONNEL SUMMARY REPORT (COBRA v5.08) - Page 2
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

BASE POPULATION (Prior to BRAC Action):

Officers	Enlisted	Students	Civilians
444	1,863	3,045	6,532

PERSONNEL REALIGNMENTS:
To Base: DUGWAY PG, UT

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	12	0	0	0	12
Enlisted	0	0	0	0	0	0	0
Students	0	0	0	0	0	0	0
Civilians	0	0	508	0	0	0	508
TOTAL	0	0	520	0	0	0	520

TOTAL PERSONNEL REALIGNMENTS (Out of ABERDEEN PG, MD):

	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	12	0	0	0	12
Enlisted	0	0	0	0	0	0	0
Students	0	0	0	0	0	0	0
Civilians	0	0	508	0	0	0	508
TOTAL	0	0	520	0	0	0	520

BASE POPULATION (After BRAC Action):

Officers	Enlisted	Students	Civilians
432	1,863	3,045	6,024

TOTAL PERSONNEL IMPACT REPORT (COBRA v5.08) - Page 1/3
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

	Rate	1996	1997	1998	1999	2000	2001	Total
CIVILIAN POSITIONS REALIGNING OUT		0	0	508	0	0	0	508
Early Retirement*	10.00%	0	0	51	0	0	0	51
Regular Retirement*	5.00%	0	0	25	0	0	0	25
Civilian Turnover*	15.00%	0	0	76	0	0	0	76
Civs Not Moving (RIFs)*+		0	0	30	0	0	0	30
Civilians Moving (the remainder)		0	0	326	0	0	0	326
Civilian Positions Available		0	0	182	0	0	0	182
CIVILIAN POSITIONS ELIMINATED		0	0	0	0	0	0	0
Early Retirement	10.00%	0	0	0	0	0	0	0
Regular Retirement	5.00%	0	0	0	0	0	0	0
Civilian Turnover	15.00%	0	0	0	0	0	0	0
Civs Not Moving (RIFs)*+		0	0	0	0	0	0	0
Priority Placement#	60.00%	0	0	0	0	0	0	0
Civilians Available to Move		0	0	0	0	0	0	0
Civilians Moving		0	0	0	0	0	0	0
Civilian RIFs (the remainder)		0	0	0	0	0	0	0
CIVILIAN POSITIONS REALIGNING IN		0	0	508	0	0	0	508
Civilians Moving		0	0	326	0	0	0	326
New Civilians Hired		0	0	182	0	0	0	182
Other Civilian Additions		0	0	49	0	0	0	49
TOTAL CIVILIAN EARLY RETIRMENTS		0	0	51	0	0	0	51
TOTAL CIVILIAN RIFS		0	0	30	0	0	0	30
TOTAL CIVILIAN PRIORITY PLACEMENTS#		0	0	0	0	0	0	0
TOTAL CIVILIAN NEW HIRES		0	0	231	0	0	0	231

* Early Retirements, Regular Retirements, Civilian Turnover, and Civilians Not Willing to Move are not applicable for moves under fifty miles.

+ The Percentage of Civilians Not Willing to Move (Voluntary RIFs) varies from base to base.

Not all Priority Placements involve a Permanent Change of Station. The rate of PPS placements involving a PCS is 50.00%

PERSONNEL IMPACT REPORT (COBRA v5.08) - Page 2/3
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: DUGWAY PG, UT	Rate	1996	1997	1998	1999	2000	2001	Total
CIVILIAN POSITIONS REALIGNING OUT		0	0	0	0	0	0	0
Early Retirement*	10.00%	0	0	0	0	0	0	0
Regular Retirement*	5.00%	0	0	0	0	0	0	0
Civilian Turnover*	15.00%	0	0	0	0	0	0	0
Civs Not Moving (RIFs)*	6.00%	0	0	0	0	0	0	0
Civilians Moving (the remainder)		0	0	0	0	0	0	0
Civilian Positions Available		0	0	0	0	0	0	0
CIVILIAN POSITIONS ELIMINATED		0	0	0	0	0	0	0
Early Retirement	10.00%	0	0	0	0	0	0	0
Regular Retirement	5.00%	0	0	0	0	0	0	0
Civilian Turnover	15.00%	0	0	0	0	0	0	0
Civs Not Moving (RIFs)*	6.00%	0	0	0	0	0	0	0
Priority Placement#	60.00%	0	0	0	0	0	0	0
Civilians Available to Move		0	0	0	0	0	0	0
Civilians Moving		0	0	0	0	0	0	0
Civilian RIFs (the remainder)		0	0	0	0	0	0	0
CIVILIAN POSITIONS REALIGNING IN		0	0	508	0	0	0	508
Civilians Moving		0	0	326	0	0	0	326
New Civilians Hired		0	0	182	0	0	0	182
Other Civilian Additions		0	0	49	0	0	0	49
TOTAL CIVILIAN EARLY RETIRMENTS		0	0	0	0	0	0	0
TOTAL CIVILIAN RIFS		0	0	0	0	0	0	0
TOTAL CIVILIAN PRIORITY PLACEMENTS#		0	0	0	0	0	0	0
TOTAL CIVILIAN NEW HIRES		0	0	231	0	0	0	231

* Early Retirements, Regular Retirements, Civilian Turnover, and Civilians Not Willing to Move are not applicable for moves under fifty miles.

Not all Priority Placements involve a Permanent Change of Station. The rate of PPS placements involving a PCS is 50.00%

PERSONNEL IMPACT REPORT (COBRA v5.08) - Page 3/3
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: ABERDEEN PG, MD	Rate	1996	1997	1998	1999	2000	2001	Total
CIVILIAN POSITIONS REALIGNING OUT		0	0	508	0	0	0	508
Early Retirement*	10.00%	0	0	51	0	0	0	51
Regular Retirement*	5.00%	0	0	25	0	0	0	25
Civilian Turnover*	15.00%	0	0	76	0	0	0	76
Civs Not Moving (RIFs)*	6.00%	0	0	30	0	0	0	30
Civilians Moving (the remainder)		0	0	326	0	0	0	326
Civilian Positions Available		0	0	182	0	0	0	182
CIVILIAN POSITIONS ELIMINATED		0	0	0	0	0	0	0
Early Retirement	10.00%	0	0	0	0	0	0	0
Regular Retirement	5.00%	0	0	0	0	0	0	0
Civilian Turnover	15.00%	0	0	0	0	0	0	0
Civs Not Moving (RIFs)*	6.00%	0	0	0	0	0	0	0
Priority Placement#	60.00%	0	0	0	0	0	0	0
Civilians Available to Move		0	0	0	0	0	0	0
Civilians Moving		0	0	0	0	0	0	0
Civilian RIFs (the remainder)		0	0	0	0	0	0	0
CIVILIAN POSITIONS REALIGNING IN		0	0	0	0	0	0	0
Civilians Moving		0	0	0	0	0	0	0
New Civilians Hired		0	0	0	0	0	0	0
Other Civilian Additions		0	0	0	0	0	0	0
TOTAL CIVILIAN EARLY RETIRMENTS		0	0	51	0	0	0	51
TOTAL CIVILIAN RIFS		0	0	30	0	0	0	30
TOTAL CIVILIAN PRIORITY PLACEMENTS#		0	0	0	0	0	0	0
TOTAL CIVILIAN NEW HIRES		0	0	0	0	0	0	0

* Early Retirements, Regular Retirements, Civilian Turnover, and Civilians Not Willing to Move are not applicable for moves under fifty miles.

Not all Priority Placements involve a Permanent Change of Station. The rate of PPS placements involving a PCS is 50.00%

PERSONNEL YEARLY PERCENTAGES (COBRA v5.08)
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: DUGWAY PG, UT

	Pers Moved In		MilCon	Pers Moved Out/Eliminated		ShutDn
Year	Total	Percent	TimePhase	Total	Percent	TimePhase
1996	0	0.00%	0.00%	0	0.00%	16.67%
1997	0	0.00%	100.00%	0	0.00%	16.67%
1998	569	100.00%	0.00%	0	0.00%	16.67%
1999	0	0.00%	0.00%	0	0.00%	16.67%
2000	0	0.00%	0.00%	0	0.00%	16.67%
2001	0	0.00%	0.00%	0	0.00%	16.67%
TOTALS	569	100.00%	100.00%	0	0.00%	100.00%

Base: ABERDEEN PG, MD

	Pers Moved In		MilCon	Pers Moved Out/Eliminated		ShutDn
Year	Total	Percent	TimePhase	Total	Percent	TimePhase
1996	0	0.00%	66.67%	0	0.00%	0.00%
1997	0	0.00%	33.33%	0	0.00%	0.00%
1998	0	0.00%	0.00%	520	100.00%	100.00%
1999	0	0.00%	0.00%	0	0.00%	0.00%
2000	0	0.00%	0.00%	0	0.00%	0.00%
2001	0	0.00%	0.00%	0	0.00%	0.00%
TOTALS	0	0.00%	100.00%	520	100.00%	100.00%

TOTAL APPROPRIATIONS DETAIL REPORT (COBRA v5.08) - Page 1/9
Data As Of 16:19 09/08/1994, Report Created 10:20 05/05/1995

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

ONE-TIME COSTS -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	12,273	122,727	0	0	0	0	135,000
Fam Housing	0	0	0	0	0	0	0
Land Purch	0	0	0	0	0	0	0
O&M							
CIV SALARY							
Civ RIF	0	0	538	0	0	0	538
Civ Retire	0	0	211	0	0	0	211
CIV MOVING							
Per Diem	0	0	1,165	0	0	0	1,165
POV Miles	0	0	133	0	0	0	133
Home Purch	0	0	3,095	0	0	0	3,095
HHG	0	0	2,518	0	0	0	2,518
Misc	0	0	228	0	0	0	228
House Hunt	0	0	1,149	0	0	0	1,149
PPS	0	0	0	0	0	0	0
RITA	0	0	1,616	0	0	0	1,616
FREIGHT							
Packing	0	0	84	0	0	0	84
Freight	0	0	19	0	0	0	19
Vehicles	0	0	0	0	0	0	0
Driving	0	0	0	0	0	0	0
Unemployment	0	0	94	0	0	0	94
OTHER							
Program Plan	756	567	425	0	0	0	1,749
Shutdown	0	0	125	0	0	0	125
New Hire	0	0	256	0	0	0	256
1-Time Move	0	0	0	0	0	0	0
MIL PERSONNEL							
MIL MOVING							
Per Diem	0	0	8	0	0	0	8
POV Miles	0	0	5	0	0	0	5
HHG	0	0	65	0	0	0	65
Misc	0	0	8	0	0	0	8
OTHER							
Elim PCS	0	0	0	0	0	0	0
OTHER							
HAP / RSE	0	0	781	0	0	0	781
Environmental	0	0	0	0	0	0	0
Info Manage	0	0	0	0	0	0	0
1-Time Other	0	0	18,600	0	0	0	18,600
TOTAL ONE-TIME	13,029	123,294	31,125	0	0	0	167,448

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

RECURRINGCOSTS -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	0	0	0	0	0	0
BOS	0	0	7,240	7,240	7,240	7,240	28,962	7,240
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	1,127	2,254	2,254	2,254	7,889	2,254
CHAMPUS	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	82	82	82	82	327	82
OTHER								
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	8,449	9,576	9,576	9,576	37,177	9,576
TOTAL COST	13,029	123,294	39,574	9,576	9,576	9,576	204,625	9,576

ONE-TIME SAVES -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	0	0	0	0	0	0	0
Fam Housing	0	0	0	0	0	0	0
O&M							
1-Time Move	0	0	0	0	0	0	0
MIL PERSONNEL							
Mil Moving	0	0	19	0	0	0	19
OTHER							
Land Sales	0	0	0	0	0	0	0
Environmental	0	0	0	0	0	0	0
1-Time Other	0	0	0	0	0	0	0
TOTAL ONE-TIME	0	0	19	0	0	0	19

RECURRINGSAVES -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	131	263	263	263	921	263
BOS	0	0	0	2,929	2,929	2,929	8,789	2,929
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	0	0	0	0	0
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	0	111	111	111	111	445	111
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	243	3,304	3,304	3,304	10,155	3,304
TOTAL SAVINGS	0	0	262	3,304	3,304	3,304	10,174	3,304

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

ONE-TIME NET -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	12,273	122,727	0	0	0	0	135,000
Fam Housing	0	0	0	0	0	0	0
O&M							
Civ Retir/RIF	0	0	749	0	0	0	749
Civ Moving	0	0	10,007	0	0	0	10,007
Other	756	567	900	0	0	0	2,224
MIL PERSONNEL							
Mil Moving	0	0	67	0	0	0	67
OTHER							
HAP / RSE	0	0	781	0	0	0	781
Environmental	0	0	0	0	0	0	0
Info Manage	0	0	0	0	0	0	0
1-Time Other	0	0	18,600	0	0	0	18,600
Land	0	0	0	0	0	0	0
TOTAL ONE-TIME	13,029	123,294	31,105	0	0	0	167,429

RECURRING NET -----($K)-----	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M								
RPMA	0	0	-131	-263	-263	-263	-921	-263
BOS	0	0	7,240	4,311	4,311	4,311	20,173	4,311
Unique Operat	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
Civ Salary	0	0	1,127	2,254	2,254	2,254	7,889	2,254
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Mil Salary	0	0	0	0	0	0	0	0
House Allow	0	0	-30	-30	-30	-30	-119	-30
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	0	0	8,206	6,272	6,272	6,272	27,022	6,272
TOTAL NET COST	13,029	123,294	39,312	6,272	6,272	6,272	194,451	6,272

Department : ARMY
Option Package : PG9-999
Scenario File : C:\COBRA\PG9-999.CBR
Std Fctrs File : C:\COBRA\SF7DEC.SFF

Base: DUGWAY PG, UT

ONE-TIME COSTS -----($K)-----	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION							
MILCON	12,273	122,727	0	0	0	0	135,000
Fam Housing	0	0	0	0	0	0	0
Land Purch	0	0	0	0	0	0	0
O&M							
CIV SALARY							
Civ RIFs	0	0	0	0	0	0	0
Civ Retire	0	0	0	0	0	0	0
CIV MOVING							
Per Diem	0	0	0	0	0	0	0
POV Miles	0	0	0	0	0	0	0
Home Purch	0	0	0	0	0	0	0
HHG	0	0	0	0	0	0	0
Misc	0	0	0	0	0	0	0
House Hunt	0	0	0	0	0	0	0
PPS	0	0	0	0	0	0	0
RITA	0	0	0	0	0	0	0
FREIGHT							
Packing	0	0	0	0	0	0	0
Freight	0	0	0	0	0	0	0
Vehicles	0	0	0	0	0	0	0
Driving	0	0	0	0	0	0	0
Unemployment	0	0	0	0	0	0	0
OTHER							
Program Plan	0	0	0	0	0	0	0
Shutdown	0	0	0	0	0	0	0
New Hires	0	0	256	0	0	0	256
1-Time Move	0	0	0	0	0	0	0
MIL PERSONNEL							
MIL MOVING							
Per Diem	0	0	0	0	0	0	0
POV Miles	0	0	0	0	0	0	0
HHG	0	0	0	0	0	0	0
Misc	0	0	0	0	0	0	0
OTHER							
Elim PCS	0	0	0	0	0	0	0
OTHER							
HAP / RSE	0	0	0	0	0	0	0
Environmental	0	0	0	0	0	0	0
Info Manage	0	0	0	0	0	0	0
1-Time Other	0	0	18,600	0	0	0	18,600
TOTAL ONE-TIME	12,273	122,727	18,856	0	0	0	153,856

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-4

FROM: JOHNSON, FRANK	TO: DIXON
TITLE:	TITLE: CHAIRMAN
ORGANIZATION: LABORERS' INTER. UNION	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES				SYLVIA THOMPSON	✓		

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

SENDING QUESTIONS REGARDING DISPLACED MILITARY PERSONNEL.

* NO RESPONSE NECESSARY *

Due Date: 950504	Routing Date: 950427	Date Originated: 950426	Mail Date:

LABORERS' INTERNATIONAL UNION of NORTH AMERICA

905 16th Street N.W., Washington, D.C. 20006
Phone: (202) 737-8320 FAX: (202) 737-2754

ARTHUR A. COIA
General President

R. P. VINALL
General Secretary-Treasurer

ROBERT J. CONNERTON
General Counsel

Fax Transmittal Form

dyc

Date: April 26, 1995

FAX No: 703-696-0550

No. of Pages: 2 (Includes Transmittal Form)

To: Senator Alan Dixon

Organization: Base Closure Commission

From: Frank Johnson

Subject: Self-explanatory

- [X] For Your Information
- [ ] For Your Attention
- [ ] For Your Report
- [ ] For Your Comments
- [ ] For Your Recommendation
- [ ] As You Requested

Pursuant to our telephone conversation, here are the questions that we suggest. Please feel free to make any changes you deem necessary. Please supply us with your answers before 5/7/95.

The original of this FAXed document will be sent by:

- [ ] Ordinary Mail
- [ ] Overnight Mail
- [X] This FAX will be the ONLY form of delivery.

If you do not receive all pages, please contact the FAX operator at (202) 942-2275.

Operator: TOM BROWN

Time Sent: _____

Questions for Senator Alan Dixon,

Please refer to this number when responding 950427-4

1) In the wake of the Cold war era, what challenges does the U.S. government in general and U.S. military in particular face regarding displaced military/civilian personnel?

Please address: The effects of base closures on military/civilian personnel and the surrounding community.

The approximate number of people (military and civilian) that will be affected.

Approximately how many - if any - more closures are anticipated in the future?

2) How is the government responding to the problem of displaced military/civilian personnel?

3) Please explain the RE-USE Plan.

4) Please explain "first right of refusal" (222.71)?

5) What is the private sector doing and/or what should it be doing to assist displaced military and civilian personnel in making the transition?

6) How important a role will job training play in assisting these displaced military and civilian personnel in making the transition?

7) Please express your thoughts/assessment of LIUNA's comprehensive training programs *and* job placement initiative for displaced military and civilian personnel on BRAC sites?

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-5

FROM: BREEDING, DONALD J.	TO: DIXON
TITLE: PRESIDENT / CEO	TITLE: CHAIRMAN
ORGANIZATION: CONTINENTAL MICRONESIA	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: NAVAL SHIP REPAIR FACILITY, GUAM	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER		X	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING THAT DBCRC ALLOW FOR A CIVILIAN RE USE OF THE NAVAL SHIP REPAIR FACILITY GUAM. FOR BENEFIT OF THE GUAM ECONOMY.

Due Date: 950504	Routing Date: 950427	Date Originated: 950426	Mail Date:

Continental Micronesia

DONALD J. BREEDING
PRESIDENT
CHIEF EXECUTIVE OFFICER

April 26, 1994

Continental Micronesia
P.O. Box 8778-G
Tamuning, Guam 96931
Tel: (671) 647 6595 / 6
Fax: (671) 649 6588
SITA: GUMEXCO

The Honorable Alan Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore St., Suite 1425
Arlington, VA 22209

Please refer to this number when responding 950427-5

Dear Chairman Dixon:

As you may know, a recommendation has been made to the Defense Base Closure and Realignment Commission to close the U.S. Naval Ship Repair Facility (SRF) Guam. I am writing to support the Commission in its deliberations to allow for a civilian reuse of SRF for the benefit of the Guam economy.

Continental Micronesia understands that the closure recommendation includes further instruction to mothball and preserve for some future military contingency all of SRF Guam. Many on Guam will argue, and I agree, that any plan to salt-away SRF assets makes little sense for either the United States or the Territory of Guam.

SRF Guam should be put to productive reuse. Remote island economies such as Guam are fragile. Many challenges must be overcome in sustaining growth and a standard of living expected by all U.S. citizens. Guam's entire economy is dependent on its port facilities,both air and sea. Nothing comes in or goes out except by plane or ship. Until recently, there was always a shared responsibility between the military and civilian community for the movement of passengers and freight. The military owned the port facilities and civilians were allowed to use certain areas. Closing SRF will measurably and negatively impact Guam. Preventing its reuse may cripple it. The citizens of Guam are not asking for a handout rather the opportunity to help themselves. Surely the position presented by Guam's leadership to either have the U.S. government share the facilities in some way or turn the facilities over to Guam for reuse makes ultimate sense.

In 1993, we took a bold step forward to further Guam's economic well being. We supported the closure and consolidation of Naval Air Station (NAS) Agana to enhance Guam's civilian airport facilities. The 1993 Commission found that the air station's closure served well our Nation's interest. Only two years later we are faced with another serious challenge to our island economy. SRF is slated to be closed and it appears that Guam's business community may be precluded from assisting in the economic readjustment process. Continental Micronesia, however, believes that a private sector reuse initiative of SRF would not only allow for the establishment of new maritime services but would also compliment aviation industrial needs.

Post-It™ brand fax transmittal memo 7671 | # of pages ▸ 2

To A. Dixon	From D. Breeding
Co. 703-	Co. 671
Dept. 696-0504	Phone # 647-6595
Fax # 696-0500	Fax # 649-6588

SRF Guam has both the facilities and skilled people that could at least partially support a number of aircraft heavy maintenance needs. Continental Micronesia, a certified U.S. air carrier and the only airline headquartered on Guam, performs all of its depot-level maintenance off island. Our entire fleet of Boeing 727 aircraft are sent to Taipei, Taiwan and our DC-10 aircraft are maintained in the Philippines and the United States. This includes all major checks, repairs and maintenance involving metal work, engine repair, avionics calibration and servicing upholstery replacement and other services and skills available at SRF. It is possible and likely that some airline maintenance requirements currently performed in foreign areas could be contracted locally, on U.S. soil, through assets left behind at SRF.

We desire as a major employer on Guam to be helpful in transition. Continental Micronesia is moving ahead at NAS Agana with supplanting the Naval intermediate maintenance depot activity with various civil aviation support services. We are ready to lease hangar space for aircraft maintenance. Also, we are actively supporting the establishment this year of a regional Airframe and Powerplant mechanics school. At some future date, there is logic in developing a regional pilot's school using prior Naval Air Station facilities.

On behalf of Continental Micronesia, I ask for the Commission's careful consideration. If it is in the Nation's best interest to close SRF Guam, then it should be in the Nation's interest and obligation to allow for the readjustment of displaced federal workers and productive use of valuable facilities and equipment. Our company is committed to the belief that there is a way to make SRF work for everyone.

Thank you for considering Continental Micronesia's position.

Sincerely yours,

Donald J. Breeding

Donald J. Breeding

/dm

95-04-15

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

950427-5R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 1, 1995

Mr. Donald J. Breeding
President/Chief Executive Officer
Continental Micronesia
P.O. Box 8778-G
Tamuning, Guam 96931

Dear Mr. Breeding:

Thank you for your letter urging the Commission to consider civilian reuse alternatives for the Naval Ship Repair Facility on Guam. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations regarding the Naval Ship Repair Facility, Guam.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 9504276

FROM: GAGLIARDI, ALBERT A.	**TO:** DAVIS, J. B.
TITLE: BRIG. GEN., USAF, (RET)	**TITLE:** COMMISSIONER
ORGANIZATION: DEL RIO MIL AFFAIRS ASSOC.	**ORGANIZATION:** DBCRC
INSTALLATION (s) DISCUSSED: LAUGHLIN AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature	✓	Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

EXPRESSING CONCERN OVER RESULTS OF THE JOINT CROSS SERVICE GROUP REPORT ON UNDERGRADUATE PILOT TRAINING.

Due Date: 950504	**Routing Date:** 950427	**Date Originated:** 950424	**Mail Date:**

Del Rio
Military Affairs
Association

April 24, 1995

Please refer to this number when responding 9504127-6

General J. B. Davis
Defense Base Closure
and Realignment Commission
1700 N. Moore St., Suite 1425
Arlington, VA 22209

Dear General Davis,

It was a pleasure seeing you again at the Dallas Regional Hearing after so many years. I wanted to discuss the contents of this letter with you then, but I realized that with your press for time, it might be best expressed in a letter. I appreciate your time.

I represent the Military Affairs Association of Del Rio, Texas and have been looking out for their interests in the current round of base closures. While I am reasonably certain that Laughlin AFB will not close I am embarrassed for the United States Air Force. How did we ever participate in a Joint Cross-Service Group process on Undergraduate Pilot Training that produced the following results:

BASE	AVERAGE SCORE
Kingsville	7.24
Pensacola	7.20
Whiting	6.80
Meridian	6.66
Columbus	6.66
Corpus	6.60
Vance	6.50
Sheppard	6.49
Randolph	6.47
Laughlin	6.36
Reese	6.09

I may not be an expert in Navy pilot training but I do feel that I qualify as an Air Force expert. I spent virtually my entire career in the Air Training Command. I have been an instructor pilot in UPT, PIT, and UNT. I have been a section commander, operations officer, squadron commander, wing commander

1915 AVENUE F • DEL RIO, TEXAS 78840

and served twice as the command's inspector general. Any study that arrives at the conclusions above has to be seriously flawed. Take Laughlin AFB as an example. Anyone and everyone I know that understands the Air Force pilot training business will tell you that Laughlin is the best. The BRAC staff has testimonial letters from 27 retired senior members of the Air Training Command, most of whom you personally know, who support Laughlin. These officers represent the command leadership for the past quarter century. Names like Bob Oaks, Andy Iosue, Bennie Davis, John Roberts, Chick Cleveland, Bill Acker, Pat Smothermon, Chris Divich, and Larry Dillingham to name a few. Seven of these officers also served as Wing Commander at UPT bases other than Laughlin. In 1991, the BRAC rated all of the Air Force Bases and picked Laughlin as the best. Just recently ECI Inc., a consultant firm for the Corpus/Kingsville community selected Laughlin as the best of the Air Force bases. Laughlin would have been number 1 among all the bases had not one of the criteria been proximity to salt water. At the recent regional hearing, once again, Laughlin came out number 1 when the Lubbock task force put their spin on the DOD analysis.

There are a multitude of flaws in the cross-service analysis. To begin with, the analysis derived a score for each of the various flying training programs and then averaged them to rank order the bases. In essence that makes each program of equal weight without regard to the numbers of students assigned to each program or the dollars expended. If they wanted to do this then the programs should have been weighted. Primary pilot training, for example, trains the most and at the highest cost so the base which scored the best for primary should receive a higher weighted score.

Weather throughout the analysis was under rated. Out of 1000 points weather received from a high of 150 for flight screening to a low of 70 for panel navigation. Anyone ever associated with pilot training will tell you that weather drives the train. Nobody likes to fly on Saturdays and no wing commander likes to pay contract maintenance extra dollars. The training costs and student training continuity rest heaviest on weather. If this wasn't true why did we put our bases in the south and more heavily in the southwest? Pensacola number 2?? How about the weather along the gulf coast? Good for pilot training? The Navy may need to have some of its training near salt water but not much. Years ago when the Air Force had UPT at Tyndall, we quickly took it out of there and junked all the airplanes because of salt water corrosion. I also think that at least once in every 20 years or so a hurricane will visit. Add that to the cost.

Airspace received the most points with the amount of airspace presently being

used being by far the biggest factor. The Navy claimed, it seems, most of the Gulf of Mexico. Primarily for this reason the Navy bases scored high but definitely not for weather. Who wants to train pilots over water unless it is absolutely essential? You need a helicopter search and rescue function -cost. Every student must first receive water survival training including those that will eventually be eliminated -cost. You must wear water wings on each flight and life support must buy and maintain them -cost. If an aircraft goes down and/or there is an ejection there is the additional risk of drowning -cost. The mishap board will love trying to recover the aircraft to conduct their investigation. During my less than two years as the wing commander at Laughlin, I had three aircraft go down in the local area. It was tough telling two wives that their husbands wouldn't be back but if it had been over water I think I might have had to talk to six wives. Airspace is important but it is not the amount, it is the efficiency. Laughlin never needed more. It was close to the base and unused and unwanted by anyone else. We could always have gotten more. Having the airspace in close proximity to the home field saves valuable training time.

Encroachment received only 50 points out of 1000. Randolph, for example, receives little penalty for having a high school under the runway and Universal city in dangerous proximity. Nor is any mention made of the problems with San Antonio International.

There are a multitude of other factors. Unaccompanied enlisted quarters for example. Sheppard did well with 8075 rooms and Laughlin only had 400. With civil service aircraft maintenance and other contract functions, they don't need more. Randolph scored high on family housing with 948 units while Laughlin had 654. Will we put second lieutenants on the main circle at Randolph? He or she has a much, much better chance for a house at Laughlin. If we are going to count such items then we should count those items available to the flying training mission not to a tech training center or to a headquarters.

No consideration or mention was given to safety. This in my view is what favors Laughlin. There are no airliners anywhere near the local area. There is no air service to Del Rio. Students can fly and when they stray and make mistakes, we are much more confident it will not create a disaster. In Del Rio there is no encroachment and the dangers to population centers is nil. There isn't much out there. Laughlin with the best weather enhances safety. When we fall behind the time line, commanders have a tendency to push and the potential for trouble is there. I often hear people say that you need some bad weather to season the pilots. No thanks. These are kids starting out and they can season down the line. I didn't teach my children to drive on the beltway at

Del Rio
Military Affairs
Association

5:30 PM in Washington, D.C..

I guess my final thought would be this. There are three main considerations when evaluating a pilot training base. The three are good flying weather, unencumbered and efficient airspace, and no encroachment on the airfield. These three factors cannot be bought. Everything else we can buy. If you need more auxiliary fields, we can buy the land and build them. We can lengthen runways, and we can add additional landing systems. More UEQ, BOQ and family housing can be built. We should never sacrifice those things over which we have no control and in the long run produce higher costs and a less safer flying environment.

I know this has been rather long and rambling but I feel very strongly about it. The Navy bases are not better than the Air Force bases. Common sense will tell you that and you can also visit and compare. In addition, Laughlin is the best in DOD. Anyone who has been associated with UPT will tell you that.. God forbid we should ever lose it. Thanks sir. I don't envy you your task but I know they picked a good one.

Albert A. Gagliardi, Jr.
Brig. Gen., USAF, Ret.
14218 Bold Ruler
San Antonio, TX 78248

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding 950427-6R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 2, 1995

Albert A. Gagliardi, Jr.
Brig. Gen., USAF, Ret.
14218 Bold Ruler
San Antonio, Texas 78248

Dear General Gagliardi:

Thank you for your letter concerning the Secretary of Defense's Joint Cross Service Working Group's recommendations on Undergraduate Pilot Training (UPT) bases. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations regarding UPT bases.

I appreciate having the benefit of your views during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

James B. Davis
Commissioner

JBD:cw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 9504277

FROM: VUKSICH, JOHN	TO: CIRILLO, FRANK
TITLE: MIL. AFFAIRS ADVISOR	TITLE: AF TEAM LEADER
ORGANIZATION: OFFICE OF GOVERNOR (NM)	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: KIRTLAND AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

~~GEN~~ FORWARDING INFO SHOWING THEY ONLY INCLUDED DEPENDENTS OF RETIREES IN THEIR COST CALCULATIONS.

* HANDLED BY PHONE *

Due Date: 950501	Routing Date: 950427	Date Originated: 950428	Mail Date:

Please refer to this number when responding 950427-7

OFFICE OF THE GOVERNOR

STATE CAPITOL
SANTA FE, NEW MEXICO 87503

GARY E. JOHNSON
GOVERNOR

28 April 1995

(505) 827 3000

MEMORANDUM FOR FRANK CIRILLO

SUBJECT: CHAMPUS Cost Documentation for Kirtland AFB

I understand that you believe that we have included all dependents, not just dependents of retirees in our cost calculations. Our calculations include only retirees and their dependents. Attachment 1 is my request for data. I clearly specified I was interested in data on "retirees and their dependents". Attachment 2 is the USAF response. Notice they also use the phase "retirees and their dependents" in para 1.

I arrive at my cost as shown below:

123,969	*	$117	=	$14,504,373
(1712+425)	*	$7,197	=	$15,379,989
		total	=	$29,884,362

But from COBRA, of the retiree population, 20.9% are MEDICARE eligible, so the CHAMPUS cost is:

$29,884,362	*	.791	=	$23,638,530

And the USAF paid the VA $3.4 million for CHAMPUS services, so the shift to CHAMPUS is:

$23,638,530	-	$3,400,000	=	$20,238,000

As I stated in the briefing to the Commission, I think there may be offsets by the medical personnel at Kirtland at the receiving locations. However, the USAF has not specified where these assets are going, so it is impossible to calculate.

If I can help further, please call.

John Vuksich
(505) 827-3042

DEPARTMENT OF THE AIR FORCE
377th Medical Group (AFMC)
1951 Second Street SE
Kirtland AFB, NM 87117-5559

MEMORANDUM FOR MR JOHN VUKSICH 4 April 95

FROM: SGSR

SUBJECT: Your Letter, "Request for Data on Patient Visits"

In answer to your questions, the following data is submitted:

We had 1712 admissions to the 377th Medical Group in FY94 for retirees and their dependents. In addition, we arranged for 425 admissions under VA sharing agreements during that same period. Unfortunately, our data for VA care is not available based upon beneficiary category but based upon program eligibility. Of the 425 admissions, 48 were Active Duty (AD) personnel, 74 were other than AD, 293 were CHAMPUS eligible beneficiaries, and 10 were Medicare eligible beneficiaries.

For outpatient care, the 377th Medical Group had 123,969 retiree/dependent visits in FY94. VA sharing agreements covered a total of 20,307 visits with the following breakdown: 17,867 CHAMPUS eligible, 1,355 other than AD, and 1,079 AD.

You asked for total number of retirees using the facility in FY94 as opposed to number of visits. Unfortunately, we do not collect data in this fashion. We estimate, however, that the retiree/dependent population in our 40 mile catchment area to be 9918 retirees and 12,206 retiree dependents

Of that retiree/dependant population, we estimate that 5734 are 65 years of age or older.

The average government cost for a CHAMPUS visit in our catchment area was $117.07 in FY94.

The average government cost for a CHAMPUS admission in our catchment area was $7,197.53 per admission or $697.17 per occupied bed day.

I hope this data is useful to you.

TERESA L. [illegible], Maj, USAF, MSC
Director, Resource Management

31 March 1995

MEMORANDUM FOR CAPT NESS

SUBJECT: Request for Data on Patient Visits

I am a member of the Steering Committee to retain Kirtland AFB. Please provide the following data:

How many in-patient visits did the USAF hospital have in FY94 of military retirees and their dependents (this count should include care in the VA hospital, if the patient was admitted under the authority/sharing arrangement of the USAF).

How many out-patient visits did the USAF hospital have in FY94 of military retirees and their dependents (this count should include care in the VA hospital, if the patient was admitted under the authority/sharing arrangement of the USAF).

How many military retirees and their dependents did the USAF hospital see in FY94. This does not mean total visits, but rather a count of how many people (retirees and dependents) visited the USAF hospital at least once in FY94.

From the question above, how many were 65 years of age, or older?

Separately, please provide the following information on CHAMPUS, if that information is available to the USAF hospital:

What is the average cost of an out-patient CHAMPUS visit in the Albuquerque area, using FY94 data?

What is the average cost of an in-patient CHAMPUS visit in the Albuquerque area, using FY94 data?

Thanks.

JOHN VUKSICH

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-8

FROM: GOUDEAUX, NOLAN	TO: BROWN, RICK
TITLE: LTC, USA COMMANDING	TITLE: ARMY SR. ANALYST
ORGANIZATION: PORT HAMILTON	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES				RICK BROWN	✓		

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions		FYI

Subject/Remarks:

PROVIDING DESCRIPTION OF SOME SPECIFICS ABOUT THE COST OF HOUSING FOR SERVICE MEN WITH DUTIES IN NEW YORK CITY.

Due Date:	Routing Date: 950427	Date Originated: 950427	Mail Date:

DEPARTMENT OF THE ARMY
HEADQUARTERS, NEW YORK AREA COMMAND AND FORT HAMILTON
BROOKLYN, NEW YORK 11252

REPLY TO
ATTENTION OF

27 April 1995

Mr. Rick Brown, Senior Analyst, Army Team
Defense Base Closure & Realignment Commission
1700 N. Moore Street, Suite 1425
Arlington, VA 22209

Please refer to this reference when responding _____

RE: Off-post family housing, New York City

Sir, as promised, here is a brief description of some specifics about on-the-economy housing for service men and women with military duties within the five boroughs of New York City. Admittedly, as I represented to you, this summary is rather unscientific, but I stand by each representation as quite accurate in both rental costs and quality of dwelling.

Before I offer the specifics, I must comment upon the economic climate here in NYC. Since 1946, this City has required much of its rental apartments to be controlled by a "rent control" statute -- city legislation that requires apartment building owners (landlords) to set aside a certain number of individual units for "stabilization", i.e. rent control. The stated purpose for this legislation was spurred by an emergency shortage of housing immediately after the Great War. In providing this legislation -- indeed, a noble purpose -- the unintended effect has been to artificially cause all other apartments (and other real estate) to increase in value; another effect is to reduce the overall number of apartments available to the rental market. So, unless one of our service persons came to NYC in 1946, there is virtually no opportunity for him or her to obtain a low or moderately priced apartment. Now to my information.

To apply my information below, I suggest using an E-6's quarter's allowance, with dependents, which is $474.30; and, for officers, please use 03, with dependents, $584.10.

Here are some Brooklyn Borough prices (3 bedroom):

Bay Ridge	$850
Park Slope	750
Brooklyn Hts	950
Crown Hts	700
Red Hook	700
Bensonhurst	750

The Queens borough is the site of Fort Totten (to be closed). Here are their stats:

St. Albans	$650
Bay Side	750
Kew Gardens	650

Please apply these prices to the other boroughs. Staten Island may be slightly lower, but not by much.

Home purchase is an option for any American, of course It is, in my view, not an option for a service person stationed here for only a tour. The best prices are, I gather, on Staten Island. There, such figures as 165M and up are, at least, possible. The quality of home purchase is quite drastic in variety I have never known a military member to seek to purchase a home in New York City -- it just isn't done.

In summary, Sir, the apartments priced above do not approach the average price in the area -- that figure is around $1200, and some of them are as much as...I can't write the number in this writing. Those apartments noted above are without utilities, without garage, only on-street parking, and probably requires the new tenant to install a host of security equipment. As you may expect, residing on any of the military bases in the New York area, especially the rather secure locations of Fort Hamilton and Fort Totten (each with gate guards) which have garage space for POVs gives the service person an advantage in automobile insurance rates (especially USAA for officers) Of course, this could not be factored and cannot be included, either.

Well, Sir, my information was gathered from the efforts of people who actually solicited apartment rentals (before moving onto Fort Hamilton or Fort Totten) and, I believe, present a rather accurate reflection of housing costs here in NYC.

Thank you.

NOLAN GOUDEAUX
LTC, JA
Commanding

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-9

FROM: GEJDENSON, SAM	TO: CORNELLA, AL
TITLE: REP. (CT)	TITLE: COMMISSIONER
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER	✓		
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES				CHIP WALGREN		X	

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

INVITING COMM CORNELLA. AND COMM. KLING TO DINNER ON APRIL 30 DURING VISIT TO CT. BASES.

* HANDLED TELEPHONICALLY 4/30 *

Due Date: 950501	Routing Date: 950427	Date Originated: 950427	Mail Date:

WASHINGTON OFFICE:
2416 RAYBURN BUILDING
WASHINGTON DC 20515
(202) 225-2076

DISTRICT OFFICES:
74 WEST MAIN STREET
NORWICH, CT 06360
(203) 886-0139

94 COURT STREET
MIDDLETOWN, CT 06457
(203) 346-1123

Congress of the United States
House of Representatives
Washington, DC 20515

SAM GEJDENSON
2ND DISTRICT
CONNECTICUT

COMMITTEE ON
INTERNATIONAL RELATIONS
RANKING MINORITY
SUBCOMMITTEE ON
INTERNATIONAL ECONOMIC
POLICY AND TRADE
SUBCOMMITTEE ON
ASIA AND THE PACIFIC

COMMITTEE ON RESOURCES
SUBCOMMITTEE ON
FISHERIES, WILDLIFE
AND OCEANS
SUBCOMMITTEE ON
WATER AND POWER RESOURCES

COMMITTEE ON
HOUSE OVERSIGHT

April 27, 1995

950427-9

The Honorable Al Cornella
Commissioner
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Commissioner Cornella:

I am pleased that you will be coming to New London, Connecticut on May 1, to tour and be briefed on the Navy installations in southeastern Connecticut that have been recommended for realignment. I am confident that this visit will be extremely beneficial to you and your staff as you continue to deliberate the merits of the Navy's recommendations.

It is my understanding that you will be arriving in New London on Sunday, April 30. I would like to cordially invite you to join me for dinner that evening. I will be happy to accommodate your schedule for the time and location of the dinner. Please have your staff notify Jim Wall of my staff at (202) 225-2076.

Thank you for your consideration. I look forward to meeting with you next week.

Sincerely,

SAM GEJDENSON
Member of Congress

SG/jw

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SUBCOMMITTEE ON
WATER AND POWER RESOURCES

COMMITTEE ON
HOUSE OVERSIGHT

April 27, 1995

Please refer to this number
when responding 950427-9

The Honorable S. Lee Kling
Commissioner
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Commissioner Kling:

I am pleased that you will be coming to New London, Connecticut on May 1, to tour and be briefed on the Navy installations in southeastern Connecticut that have been recommended for realignment. I am confident that this visit will be extremely beneficial to you and your staff as you continue to deliberate the merits of the Navy's recommendations.

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April 27, 1995

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Member of Congress

SG/jw

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COMMITTEE ON
HOUSE OVERSIGHT

April 27, 1995

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Commissioner
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

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Sincerely,

SAM GEJDENSON
Member of Congress

SG/jw

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-10

FROM: CHEEUER, CHARLES E.	TO: CIRILLO, FRANK
TITLE: BRAC 95 CO-CHAIR	TITLE: AF TEAM LEADER
ORGANIZATION: SAN ANTONIO BRAC 95	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: BROOK AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

DESCRIBING ALTERNATIVE PLAN FOR CLOSURE OF BROOKS AFB USING CANTONMENT AREA,

Due Date: 950504	Routing Date: 950427	Date Originated: 950426	Mail Date:

BRAC '95

BASE REALIGNMENT AND CLOSURE TASK FORCE

Please refer to this number when responding 950427-10

April 26, 1995

Francis A. Cirillo, Jr.
Air Force Team Leader
Defense Base Closure and
Realignment Commission
1700 N. Moore Street, Suite 1425
Arlington, VA 22209

Dear Mr. Cirillo:

Thank you for your April 20, 1995 letter and the opportunity to describe the San Antonio cantonment strategy, and specifically, the concept of operations for Brooks AFB in more detail.

The San Antonio cantonment strategy is straight-forward. Brooks AFB would be closed and all base operating support (BOS) and real property maintenance (RPMA) would be provided by Kelly AFB or Lackland AFB. This concept would accomplish the following.

- Brooks AFB would be closed.
- $174 million in one-time closure costs would be avoided ($11 million vice $185 million).
- The 20 year new present value savings would exceed $301 million--more than twice as much as the DOD proposal.
- The return on investment would begin in year one.

In addition, the risks of losing perhaps as many as 50-75% of the scientists and engineers (who tell us they will not move to Dayton and Panama City) would be avoided and the synergies with San Antonio's very substantial military and civilian human systems and bioscience communities (which can not be matched in Dayton and Panama City) would be preserved.

BRAC '95
P.O. BOX 1628
SAN ANTONIO, TEXAS 78232

210-229-2147

FAX: 210 229 1600

The San Antonio cantonment strategy is built on the following concept of operations:

- BROOKS AFB. Brooks AFB would be closed. A small portion of the base (approximately 15%) would be retained as a cantonment area. The remaining 85% would be made available for reuse. A conceptual drawing of the cantonment area is attached. However, it is only a concept; the actual boundaries would be determined by the Air Force. AFCEE would move into its new facility which would remain as a stand alone building in the reuse area. The few other activities that are presently located outside the cantonment area could remain as stand-alone activities or be moved into the cantonment.

- THE MISSIONS. HSC, AL, USAFSAM, AFCEE, AND HSC/YA would be retained in their present configurations. They would occupy their current facilities thereby negating the requirement for $103 million of new military construction at Wright Patterson and Tyndall AFBs and $82 million in movement, personnel, overhead, other, and one-time unique costs.

- BOS. Base operating support would be provided by Kelly AFB or Lackland AFB which are only 14 miles away. A detailed analysis of the support functions is attached. It shows a savings of 423 manpower spaces (Note: 391 was used in the briefing to the Commission and the COBRA runs to avoid confusion). Family housing was not retained in this proposal because additional family housing was not provided at Wright Patterson and Tyndall in the DOD proposal; however, it could be retained without substantially altering the savings. Minimal non-mission facilities were retained in the proposal making the Brooks Cantonment analogous to Wright Field (Area B) in the DOD proposal. The facilities closure factor was based on a building-by building review. Fire response service would be provided by the City at a cost of $70,000 per year.

- RPMA. Real property maintenance costs were developed using the "Real Property Replacement Costs" report (which was obtained under the Freedom of Information Act). This report was used to calculate the annual upkeep and repair costs and the utility costs. These data are also attached.

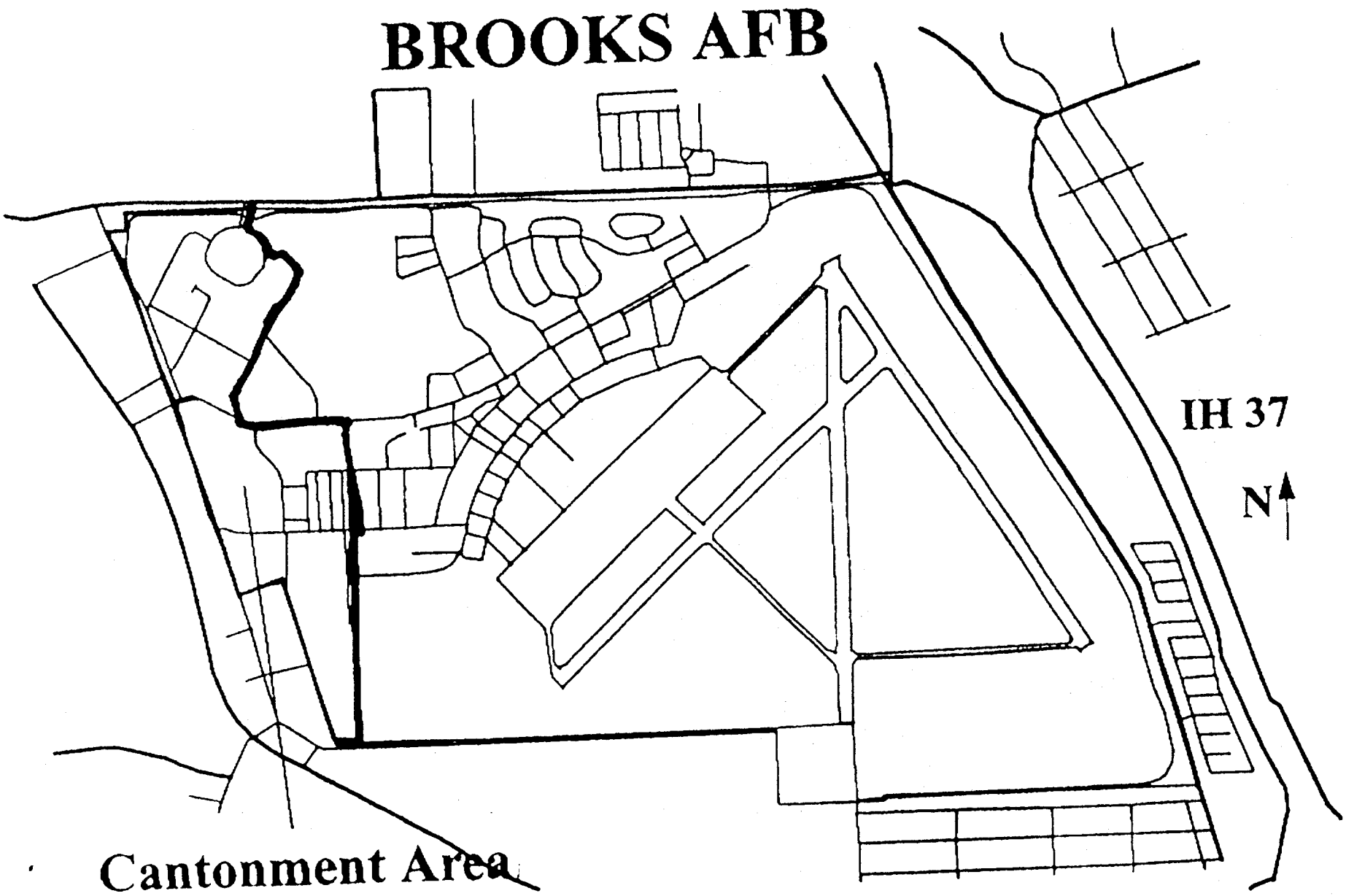
- MILITARY CONSTRUCTION. Five million dollars in military construction costs were included in the proposal for perimeter fencing and minor construction to facilitate moving a few activities from the reuse area into the cantonment. An additional one million dollars was included for minor modifications at Kelly or Lackland to accommodate the added BOS personnel

It is important to note that the laboratory capacity reduction (as measured in direct work years) achieved by the San Antonio proposal is identical to the reduction in the DOD proposal. In addition, $174 million in one-time closure costs are avoided and a 20 year net present value savings of $301 million--more than twice as much as the DOD proposal--is achieved.

The short time left before the Commission makes their final decision, makes it is very important that we have a common understanding of this concept of operations and the supporting data at the earliest possible time. We are, therefore, ready to provide any additional information you may require and to meet with you and the appropriate Air Force representatives at your convenience to review the data and resolve any remaining uncertainties. Please contact Paul Roberson at (210) 229-2124 to arrange a meeting or to obtain additional information.

Sincerely,

Helen Ayala BRAC '95 Co-Chair	Charles E. Cheever, Jr BRAC '95 Co-Chair	Jose Villarreal BRAC '95 Co-Chair


BROOKS AFB
IH 37
N
Cantonment Area

CONCEPT OF OPERATIONS FOR THE BROOKS CANTONMENT

Table of Contents

Civil Engineering
Clinic
Security Police
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Logistics
Communications
Air Base Group
Personnel
Financial Management
Chaplain
Contracting
Systems Acquistion School
Summary

BROOKS AIR FORCE BASE

April 4, 1995 data

Civil Engineering	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	0	2	0	1	1	2
Administration	0	2	0	0	0	2	0
Engineering	0	0	15	10	0	0	5
Fire department	0	20	18	2	0	20	16
Housing	0	0	4	1	0	0	3
Operations	1	6	119	90	0	3	33
Resources	1	2	7	2	1	2	5
Environmental	1	0	12	6	1	0	6
Air Base operability	1	2	0	0	1	2	0
Total Personnel	5	32	177	111	4	29	70

Concept of operation

- The existing Civil Engineering organization at Brooks AFB is proposed to be disbanded and most civil engineering facilities vacated.
  - The central plant (building 165) and the plant personnel should be retained on-site to maintain surveillance over the EMCS and central heating and cooling plant systems.
  - Buildings 1164 and 1166 should be retained for the specialized shop space and parts storage space.

- Base housing will be closed and all these facilities vacated.

- The future Civil Engineering base operating support is proposed to be provided from another Civil Engineering organization (satellite).
  - Computer network systems, facsimile transfer, telephone calls and close proximity make communications relatively simple.

- The fire department is planned to be reduced to two fire prevention inspectors. Adequate fire response is planned from the City of San Antonio fire department and additional response provided from the other bases. Fire protection systems should be kept well maintained and tested frequently.

- There will be a need for people to repair plumbing, air conditioning, heating and other mechanical and electrical systems.
  - Use of Simplified Acquisition of Base Engineering Requirements (SABRE) should be continued as an effective means to reduce the need for in service support
  - A few in house environmental personnel should remain on Brooks to administer the program first hand.

- A liaison officer, reporting to the Host Base Civil Engineer, should be on-site at Brooks as the single point of contact.

BROOKS AIR FORCE BASE

April 4, 1995 data

Clinic	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command/administration	5	9	4	0	5	9	4
Ambulatory care	0	8	1	5	0	3	1
Clinical pathology	0	3	0	2	0	1	0
Dental	4	11	2	9	2	4	2
Diagnostic radiology	0	2	0	1	0	1	0
Emergency med. services	0	8	0	0	0	8	0
Flight Surgeon	1	7	1	4	0	4	1
Medical material	0	1	1	0	0	1	1
Mental health	1	1	0	0	1	1	0
Pharmacy	1	6	0	2	0	2	0
Preventive medicine	1	6	0	2	0	5	0
Primary care	8	9	3	8	2	7	3
Bioenvironmental *	2	5	0	4	0	3	0
Total personnel	23	73	12	37	10	49	12

* assigned to HSC environmental management

Concept of operation

- The existing Clinic organization at Brooks AFB is proposed to be disbanded and all clinic facilities vacated.
- The future medical support is proposed to be provided from the other medical organizations in San Antonio.
  - -- The impact of this action is exclusively in primary care, since Brooks has never had in-patient capabilities.
- By satelliting approximately one-half the current Brooks Clinic staff, the workload and impact at Kelly for example, would be workable.
- With the changes in the health care anticipated with the advent of TRICARE, the retiree support currently provided by Brooks could be absorbed into the new San Antonio-wide military health care region.
- A contingent of one MD, a nurse and two technicians on-site would be appropriate to accommodate the medical requirements at Brooks.
  - -- The San Antonio EMS support currently provided after duty hours will be provided 24 hours a day.

BROOKS AIR FORCE BASE

April 4, 1995 data

Security Police	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	2	0	0	1	2	0
Administration	0	9	0	2	0	7	0
Operations	0	39	0	12	0	27	0
Training	0	5	0	1	0	4	0
Total personnel	1	55	0	15	1	40	0

Concept of operation

- The existing Security Police organization at Brooks AFB is proposed to be disbanded and all security police facilities vacated.

- The future Police support is proposed to provided entry control, alarm monitoring, and limited patrol duties.
  - The main gate (at the northeast side) will remain open.
  - The other gate (at HSC headquarters) will be open one hour in the morning and one hour in the afternoon.
  - The Student Billeting and Mission areas will be patrolled by after duty hours by future police support.

- There are three options for achieving this proposed future Police support:
  - Support from another Security Police organization (satellite).
  - Support from a Security Guard contract.
  - Support from the San Antonio Police Department.

BROOKS AIR FORCE BASE

April 4, 1995 data

Services	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	2	3	0	1	2	3
Membership & resources	0	0	8	0	0	0	8
Military support	0	10	14	19	0	0	5
Recreation support	0	0	10	0	0	0	10
Plans & programs	0	4	3	2	0	4	1
Youth activities	0	0	10	0	0	0	10
Total personnel	1	16	48	21	1	6	37

Concept of operation

- The existing Services organization at Brooks AFB is proposed to be disbanded and most Services facilities vacated.

- The future Services support is proposed to be provided from another Services organization (satellite).

- The Billeting, Dining Hall and Gymnasium are proposed to continue operations - in support of the USAFSAM enlisted students.
  - The enlisted students are proposed to be billeted on base (buildings 717, 718, and 719) - the majority are pipeline students in AFSC awarding courses.
  - On-base billeting for officers will be discontinued.
  - The billeting office location (currently in building 214) will be relocated in building 719. This will require some minor construction and the associated cost should remain within the $300,000 minor construction limit.
  - The female student dorm will be vacated (building 703) and female students will be billeted in building 719.
  - The Airmans' Dining Hall (building 722) will be retained.
  - The Gymnasium and Running track (buildings 940 and 932) will be retained

- The base library is proposed to be closed. The students are expected to use the technical library that is currently supporting the Armstrong Laboratory and The School of Aerospace Medicine.

- The child care center and the youth activities center will be closed. Base housing will be closed and no dependent youth will be resident on base.

- The Golf Course and Brooks Club (Open Mess) currently receive no appropriated support. Their future states will be determined based on economic viability.

BROOKS AIR FORCE BASE

April 4, 1995 data

Logistics	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	0	1	0	1	0	1
Administration	0	2	0	0	0	2	0
Medical logistics	1	19	2	2	1	17	2
Supply	1	29	14	25	1	18	0
Transportation	0	21	10	19	0	12	0
Total personnel	3	71	27	46	3	49	3

Concept of operation

- The existing Logistics organization at Brooks AFB is proposed to be disbanded and all Logistics facilities vacated.

- The future Logistics support is proposed to to be provided from another Logistics organization (satellite). Logistics support is available under a support agreement for medical, non-medical supplies and equipment, transportation and vehicle maintenance

- The Logistics Material Control Activity (LMCA) will remain in the operational units (Armstrong Laboratory).
  - The LMCA is the primary point of material support for the remaining units at Brooks. The LMCA will utilize the host base supply channels for common stock items and make maximum use of automatic restocking. Those items not maintained in stock may be procured directly from the source. Warehousing at Brooks will be limited to essential mission requirements.

- The credit card system will be used to procure supplies and equipment as appropriate.

- Automatic restocking of supply will be used where possible

BROOKS AIR FORCE BASE

April 4, 1995 data

Communications	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	0	1	0	1	0	1
Administration	0	3	0	0	0	3	0
Systems support	2	33	11	38	1	7	0
Systems technology	1	3	7	9	0	2	0
Plans & programs	1	3	8	10	1	1	0
Total personnel	5	42	27	57	3	13	1
Direct USAFSAM	0		2 (retain at HSC)				

Concept of operation

- The existing Communications organization at Brooks AFB is proposed to be disbanded and all communications facilities vacated.
- The future Communications support is proposed to be provided from another Communications organization (satellite).
- The Direct USAFSAM positions will remain in-place at Brooks in support of this mission.

BROOKS AIR FORCE BASE

April 4, 1995 data

Air Base Group	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	3	0	2	0	3	0	2
Command post	0	5	0	1	0	4	0
Mission support	1	3	0	2	1	1	0
Family support center	0	1	7	2	0	1	5
Information management	1	4	8	10	1	2	0
Plans & programs	0	0	2	0	0	0	2
Readiness	0	1	2	1	0	1	1
Social Actions	1	3	1	3	1	0	1
(overhires)							
Civilian personnel			*10*	*0*	*0*		*10*
Military personnel			*2*	*0*	*0*		*2*
Total personnel	6	17	22 + *12*	19	6	9	11 + *12*
Museum	0		1 (retain at HSC)				

Concept of operation

- The existing Base Commander and his staff at Brooks AFB is proposed to be disbanded and all command/staff facilities vacated.
- The future Base operating support is proposed to be provided from another Base organization (satellite).
- The manpower positions shown in italic *(overhires)* are not counted in the totals.
- The USAF Museum of Aerospace Medicine supports the "Histories and Heritage" portion of the USAF School of Aerospace Medicine curriculum. The curator position will remain in-place at Brooks in support of this mission.

BROOKS AIR FORCE BASE

April 4 1995 data

Personnel	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Personnel	1	1	0	0	1	1	0
Civilian personnel	0	0	23	12	0	0	11
Education & training	2	8	8	9	2	7	0
Military personnel	2	27	2	16	1	12	2
Long term civilian education	0	0	2	1	0	0	1
Total personnel	5	36	35	38	4	20	14

Concept of operation

- The existing Personnel organization at Brooks AFB is proposed to be disbanded and all personnel facilities vacated.
- The future Personnel support is proposed to be provided from another personnel organization (satellite).

BROOKS AIR FORCE BASE

April 4, 1995 data

Financial management	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Programs/budget	1	0	4	2	1	0	2
Cost analyst	2	0	5	3	2	0	2
Accounting & finance	0	8	9	8	0	8	1
Total personnel	3	8	18	13	3	8	5
Comptroller	1	0	2 (retain at HSC)				
Assistant comptroller for AL	0		19 (retain at HSC)				
Assistant comptroller for YA	5		9 (retain at HSC)				

Concept of operation

- The existing Financial management organization at Brooks AFB is proposed to be disbanded and all financial management facilities vacated.
- The future Financial management support is proposed to be provided from another financial management organization (satellite).
- The HSC Comptroller, the assistant comptrollers and the personnel directly supporting the Armstrong Laboratory and the Human Systems Program Office will remain in-place at Brooks in support of these organizations.

BROOKS AIR FORCE BASE

April 4, 1995 data

Chaplain	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Chaplains	3	0	0	2	1	0	0
Administration	0	3	0	1	0	2	0
Total personnel	3	3	0	3	1	2	0

Concept of operation

- The existing Chaplain organization at Brooks AFB is proposed to be disbanded and most chaplain facilities vacated.
  - -- The Chapel facility is proposed to be retained for Sunday worship and occasional special events.

- The future Chaplain support is proposed to be provided from another chaplain organization (satellite).
  - -- The support will include Sunday worship at Brooks in support of the on-base student population.

BROOKS AIR FORCE BASE

April 4, 1995 data

Contracting	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Base contracting	2	4	18	15	2	4	3
Total personnel	2	4	18	15	2	4	3

Contracting	1	1 (retain at HSC)
Policy	0	4 (retain at HSC)
Pricing	1	2 (retain at HSC)
Support to AFOMS	0	2 (retain at HSC)
R&D contracting	3	19 (retain at HSC)
Systems contracting	4	6 (retain at HSC)
Environmental contracting	2	9 (retain at HSC)
Prof dev res mgt	7	4 (retain at HSC)

Concept of operation

- The existing Base level contracting organization at Brooks AFB is proposed to be disbanded and the associated facilities vacated.
- The future Base level contracting support is proposed to be provided from another base contracting organization (satellite).
- Environmental, Acquisition and R&D contracting will remain in-place at Brooks to support the AFCEE, HSC/YA, AL and USAFSAM.

BROOKS AIR FORCE BASE

April 4, 1995 data

Systems Acquisition School

	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Total personnel	16	4	13 (retain at HSC)				

Concept of operation

- The Systems Acquisition School at Brooks AFB is proposed to be retained by HSC at Brooks.
  - -- The associated facilities (buildings 556, 557, and 558) will vacated and the School will utilize space vacated by USAFSAM in building 180.

BROOKS AIR FORCE BASE

April 4, 1995 data

	Assigned Manpower			Manpower - saved			
	Officer	Enlisted	Civilian	Satellite	Officer	Enlisted	Civilian
Totals	5 7	3 5 7	3 8 4	3 7 5	3 8	2 2 9	1 5 6

Totals do not include "overhires" or "retain at HSC" numbers

Total Savings = 423 (manpower spaces)

From the COBRA model (BRAC data 02/20/95), the civilian salary is $46,642. — 156 x $46,642 = $7,276,152

From the COBRA model (BRAC data 02/20/95), the officer salary is $78,668. — 38 x $78,668 = $2,989,384

From the COBRA model (BRAC data 02/20/95), the enlisted salary is $36,148. — 229 x $36,148 = $8,277,892

Total Savings = $18,543,428

BRAC '95

BASE REALIGNMENT AND CLOSURE TASK FORCE

Please refer to this number when responding 950427-10

April 26, 1995

Francis A. Cirillo, Jr.
Air Force Team Leader
Defense Base Closure and
Realignment Commission
1700 N. Moore Street, Suite 1425
Arlington, VA 22209

Dear Mr. Cirillo:

Thank you for your April 20, 1995 letter and the opportunity to describe the San Antonio cantonment strategy, and specifically, the concept of operations for Brooks AFB in more detail.

The San Antonio cantonment strategy is straight-forward. Brooks AFB would be closed and all base operating support (BOS) and real property maintenance (RPMA) would be provided by Kelly AFB or Lackland AFB. This concept would accomplish the following:

- Brooks AFB would be closed.
- $174 million in one-time closure costs would be avoided ($11 million vice $185 million).
- The 20 year new present value savings would exceed $301 million--more than twice as much as the DOD proposal.
- The return on investment would begin in year one.

In addition, the risks of losing perhaps as many as 50-75% of the scientists and engineers (who tell us they will not move to Dayton and Panama City) would be avoided and the synergies with San Antonio's very substantial military and civilian human systems and bioscience communities (which can not be matched in Dayton and Panama City) would be preserved.

BRAC '95
P.O. BOX 1628
210-229-2147 SAN ANTONIO, TEXAS 78232 FAX: 210-229-1600

The San Antonio cantonment strategy is built on the following concept of operations:

- BROOKS AFB. Brooks AFB would be closed. A small portion of the base (approximately 15%) would be retained as a cantonment area. The remaining 85% would be made available for reuse. A conceptual drawing of the cantonment area is attached. However, it is only a concept; the actual boundaries would be determined by the Air Force. AFCEE would move into its new facility which would remain as a stand alone building in the reuse area. The few other activities that are presently located outside the cantonment area could remain as stand-alone activities or be moved into the cantonment.

- THE MISSIONS. HSC, AL, USAFSAM, AFCEE, AND HSC/YA would be retained in their present configurations. They would occupy their current facilities thereby negating the requirement for $103 million of new military construction at Wright Patterson and Tyndall AFBs and $82 million in movement, personnel, overhead, other, and one-time unique costs.

- BOS. Base operating support would be provided by Kelly AFB or Lackland AFB which are only 14 miles away. A detailed analysis of the support functions is attached. It shows a savings of 423 manpower spaces (Note: 391 was used in the briefing to the Commission and the COBRA runs to avoid confusion). Family housing was not retained in this proposal because additional family housing was not provided at Wright Patterson and Tyndall in the DOD proposal; however, it could be retained without substantially altering the savings. Minimal non-mission facilities were retained in the proposal making the Brooks Cantonment analogous to Wright Field (Area B) in the DOD proposal. The facilities closure factor was based on a building-by-building review. Fire response service would be provided by the City at a cost of $70,000 per year.

- RPMA. Real property maintenance costs were developed using the "Real Property Replacement Costs" report (which was obtained under the Freedom of Information Act). This report was used to calculate the annual upkeep and repair costs and the utility costs. These data are also attached.

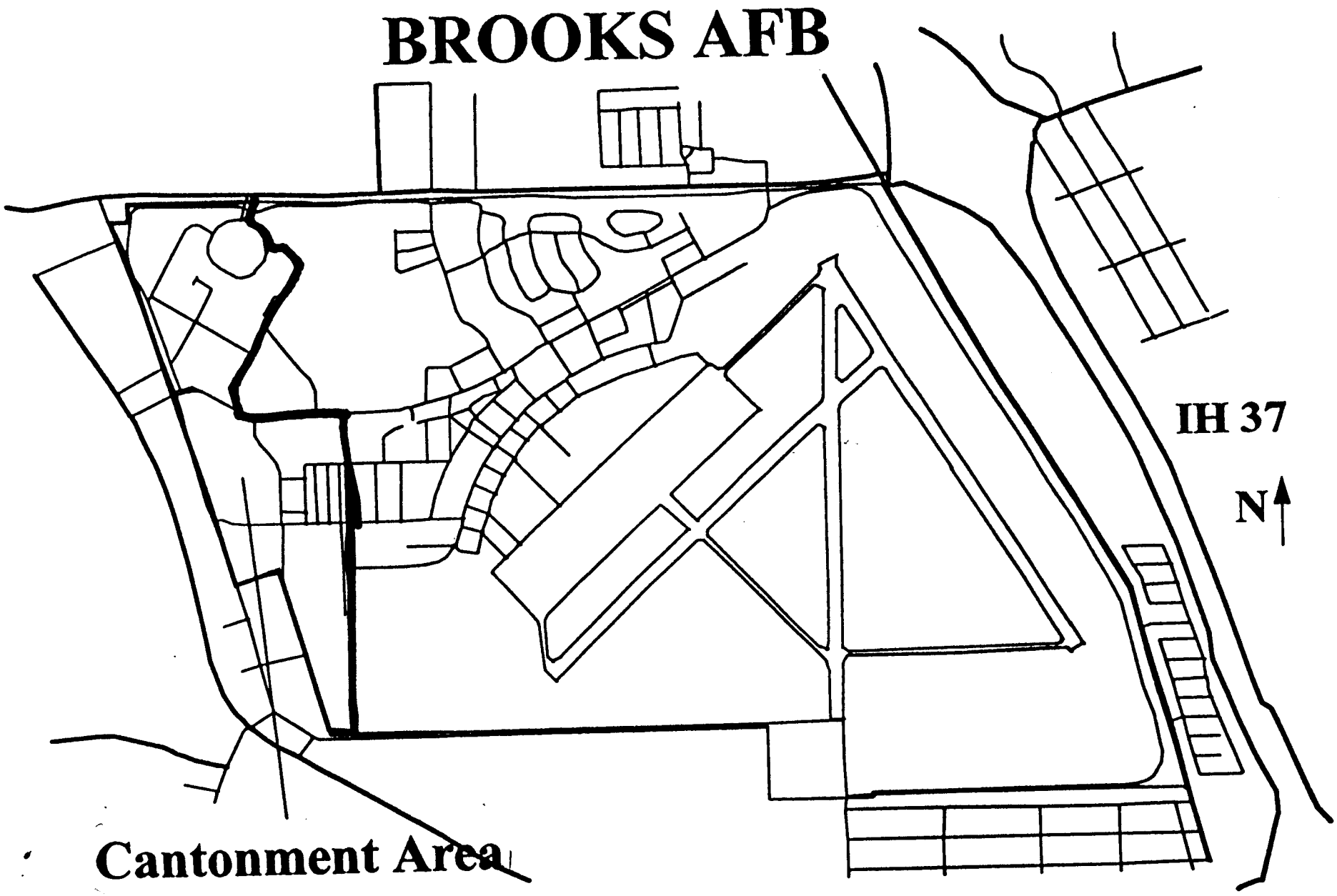
- MILITARY CONSTRUCTION. Five million dollars in military construction costs were included in the proposal for perimeter fencing and minor construction to facilitate moving a few activities from the reuse area into the cantonment. An additional one million dollars was included for minor modifications at Kelly or Lackland to accommodate the added BOS personnel.

It is important to note that the laboratory capacity reduction (as measured in direct work years) achieved by the San Antonio proposal is identical to the reduction in the DOD proposal. In addition, $174 million in one-time closure costs are avoided and a 20 year net present value savings of $301 million--more than twice as much as the DOD proposal--is achieved.

The short time left before the Commission makes their final decision, makes it is very important that we have a common understanding of this concept of operations and the supporting data at the earliest possible time. We are, therefore, ready to provide any additional information you may require and to meet with you and the appropriate Air Force representatives at your convenience to review the data and resolve any remaining uncertainties. Please contact Paul Roberson at (210) 229-2124 to arrange a meeting or to obtain additional information.

Sincerely,

Helen Ayala	Charles E. Cheever, Jr.	Jose Villarreal
BRAC '95 Co-Chair	BRAC '95 Co-Chair	BRAC '95 Co-Chair


BROOKS AFB
IH 37
N
Cantonment Area

CONCEPT OF OPERATIONS FOR THE BROOKS CANTONMENT

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BROOKS AIR FORCE BASE

April 4, 1995 data

Civil Engineering	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	0	2	0	1	1	2
Administration	0	2	0	0	0	2	0
Engineering	0	0	15	10	0	0	5
Fire department	0	20	18	2	0	20	16
Housing	0	0	4	1	0	0	3
Operations	1	6	119	90	0	3	33
Resources	1	2	7	2	1	2	5
Environmental	1	0	12	6	1	0	6
Air Base operability	1	2	0	0	1	2	0
Total Personnel	5	32	177	111	4	29	70

Concept of operation

- The existing Civil Engineering organization at Brooks AFB is proposed to be disbanded and most civil engineering facilities vacated.
  - -- The central plant (building 165) and the plant personnel should be retained on-site to maintain surveillance over the EMCS and central heating and cooling plant systems.
  - -- Buildings 1164 and 1166 should be retained for the specialized shop space and parts storage space.

- Base housing will be closed and all these facilities vacated.

- The future Civil Engineering base operating support is proposed to be provided from another Civil Engineering organization (satellite).
  - -- Computer network systems, facsimile transfer, telephone calls and close proximity make communications relatively simple.

- The fire department is planned to be reduced to two fire prevention inspectors. Adequate fire response is planned from the City of San Antonio fire department and additional response provided from the other bases. Fire protection systems should be kept well maintained and tested frequently.

- There will be a need for people to repair plumbing, air conditioning, heating and other mechanical and electrical systems.
  - -- Use of Simplified Acquisition of Base Engineering Requirements (SABRE) should be continued as an effective means to reduce the need for in service support.
  - -- A few in-house environmental personnel should remain on Brooks to administer the program first hand.

- A liaison officer, reporting to the Host Base Civil Engineer, should be on-site at Brooks as the single point of contact.

BROOKS AIR FORCE BASE

April 4, 1995 data

Clinic	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command/administration	5	9	4	0	5	9	4
Ambulatory care	0	8	1	5	0	3	1
Clinical pathology	0	3	0	2	0	1	0
Dental	4	11	2	9	2	4	2
Diagnostic radiology	0	2	0	1	0	1	0
Emergency med. services	0	8	0	0	0	8	0
Flight Surgeon	1	7	1	4	0	4	1
Medical material	0	1	1	0	0	1	1
Mental health	1	1	0	0	1	1	0
Pharmacy	1	6	0	2	0	2	0
Preventive medicine	1	6	0	2	0	5	0
Primary care	8	9	3	8	2	7	3
Bioenvironmental *	2	5	0	4	0	3	0
Total personnel	23	73	12	37	10	49	12

* assigned to HSC environmental management

Concept of operation

- The existing Clinic organization at Brooks AFB is proposed to be disbanded and all clinic facilities vacated.

- The future medical support is proposed to be provided from the other medical organizations in San Antonio.
  -- The impact of this action is exclusively in primary care, since Brooks has never had in-patient capabilities.

- By satelliting approximately one-half the current Brooks Clinic staff, the workload and impact at Kelly for example, would be workable.

- With the changes in the health care anticipated with the advent of TRICARE, the retiree support currently provided by Brooks could be absorbed into the new San Antonio-wide military health care region.

- A contingent of one MD, a nurse and two technicians on-site would be appropriate to accommodate the medical requirements at Brooks.
  -- The San Antonio EMS support (currently provided after duty hours) will be provided 24 hours a day.

BROOKS AIR FORCE BASE

April 4, 1995 data

Security Police	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	2	0	0	1	2	0
Administration	0	9	0	2	0	7	0
Operations	0	39	0	12	0	27	0
Training	0	5	0	1	0	4	0
Total personnel	1	55	0	15	1	40	0

Concept of operation

- The existing Security Police organization at Brooks AFB is proposed to be disbanded and all security police facilities vacated.

- The future Police support is proposed to provided entry control, alarm monitoring, and limited patrol duties.
  - -- The main gate (at the northeast side) will remain open.
  - -- The other gate (at HSC headquarters) will be open one hour in the morning and one hour in the afternoon.
  - -- The Student Billeting and Mission areas will be patrolled by after duty hours by future police support.

- There are three options for achieving this proposed future Police support:
  - -- Support from another Security Police organization (satellite).
  - -- Support from a Security Guard contract.
  - -- Support from the San Antonio Police Department.

BROOKS AIR FORCE BASE

April 4, 1995 data

Services	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	2	3	0	1	2	3
Membership & resources	0	0	8	0	0	0	8
Military support	0	10	14	19	0	0	5
Recreation support	0	0	10	0	0	0	10
Plans & programs	0	4	3	2	0	4	1
Youth activities	0	0	10	0	0	0	10
Total personnel	1	16	48	21	1	6	37

Concept of operation

- The existing Services organization at Brooks AFB is proposed to be disbanded and most Services facilities vacated.

- The future Services support is proposed to be provided from another Services organization (satellite).

- The Billeting, Dining Hall and Gymnasium are proposed to continue operations - in support of the USAFSAM enlisted students.
  - -- The enlisted students are proposed to be billeted on base (buildings 717, 718, and 719) - the majority are pipeline students in AFSC awarding courses.
  - -- On-base billeting for officers will be discontinued.
  - -- The billeting office location (currently in building 214) will be relocated in building 719. This will require some minor construction and the associated cost should remain within the $300,000 minor construction limit.
  - -- The female student dorm will be vacated (building 703) and female students will be billeted in building 719.
  - -- The Airmans' Dining Hall (building 722) will be retained.
  - -- The Gymnasium and Running track (buildings 940 and 932) will be retained

- The base library is proposed to be closed. The students are expected to use the technical library that is currently supporting the Armstrong Laboratory and The School of Aerospace Medicine.

- The child care center and the youth activities center will be closed. Base housing will be closed and no dependent youth will be resident on base.

- The Golf Course and Brooks Club (Open Mess) currently receive no appropriated support. Their future status will be determined based on economic viability.

BROOKS AIR FORCE BASE

April 4, 1995 data

Logistics

	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	0	1	0	1	0	1
Administration	0	2	0	0	0	2	0
Medical logistics	1	19	2	2	1	17	2
Supply	1	29	14	25	1	18	0
Transportation	0	21	10	19	0	12	0
Total personnel	3	71	27	46	3	49	3

Concept of operation

- The existing Logistics organization at Brooks AFB is proposed to be disbanded and all Logistics facilities vacated.

- The future Logistics support is proposed to to be provided from another Logistics organization (satellite). Logistics support is available under a support agreement for medical, non-medical supplies and equipment, transportation and vehicle maintenance

- The Logistics Material Control Activity (LMCA) will remain in the operational units (Armstrong Laboratory).
  -- The LMCA is the primary point of material support for the remaining units at Brooks. The LMCA will utilize the host base supply channels for common stock items and make maximum use of automatic restocking. Those items not maintained in stock may be procured directly from the source. Warehousing at Brooks will be limited to essential mission requirements.

- The credit card system will be used to procure supplies and equipment as appropriate.

- Automatic restocking of supply will be used where possible

BROOKS AIR FORCE BASE

April 4, 1995 data

Communications	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	1	0	1	0	1	0	1
Administration	0	3	0	0	0	3	0
Systems support	2	33	11	38	1	7	0
Systems technology	1	3	7	9	0	2	0
Plans & programs	1	3	8	10	1	1	0
Total personnel	5	42	27	57	3	13	1
Direct USAFSAM	0		2 (retain at HSC)				

Concept of operation

- The existing Communications organization at Brooks AFB is proposed to be disbanded and all communications facilities vacated.
- The future Communications support is proposed to be provided from another Communications organization (satellite).
- The Direct USAFSAM positions will remain in-place at Brooks in support of this mission.

BROOKS AIR FORCE BASE

April 4, 1995 data

Air Base Group	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command	3	0	2	0	3	0	2
Command post	0	5	0	1	0	4	0
Mission support	1	3	0	2	1	1	0
Family support center	0	1	7	2	0	1	5
Information management	1	4	8	10	1	2	0
Plans & programs	0	0	2	0	0	0	2
Readiness	0	1	2	1	0	1	1
Social Actions	1	3	1	3	1	0	1
(overhires)							
Civilian personnel			*10*	*0*	*0*		*10*
Military personnel			*2*	*0*	*0*		*2*
Total personnel	6	17	22 + *12*	19	6	9	11 + *12*
Museum	0		1 (retain at HSC)				

Concept of operation

- The existing Base Commander and his staff at Brooks AFB is proposed to be disbanded and all command/staff facilities vacated.
- The future Base operating support is proposed to be provided from another Base organization (satellite).
- The manpower positions shown in italic *(overhires)* are not counted in the totals.
- The USAF Museum of Aerospace Medicine supports the "Histories and Heritage" portion of the USAF School of Aerospace Medicine curriculum. The curator position will remain in-place at Brooks in support of this mission.

BROOKS AIR FORCE BASE

April 4 1995 data

Personnel	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Personnel	1	1	0	0	1	1	0
Civilian personnel	0	0	23	12	0	0	11
Education & training	2	8	8	9	2	7	0
Military personnel	2	27	2	16	1	12	2
Long term civilian education	0	0	2	1	0	0	1
Total personnel	5	36	35	38	4	20	14

Concept of operation

- The existing Personnel organization at Brooks AFB is proposed to be disbanded and all personnel facilities vacated.
- The future Personnel support is proposed to be provided from another personnel organization (satellite).

BROOKS AIR FORCE BASE

April 4, 1995 data

Financial management	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Programs/budget	1	0	4	2	1	0	2
Cost analyst	2	0	5	3	2	0	2
Accounting & finance	0	8	9	8	0	8	1
Total personnel	3	8	18	13	3	8	5
Comptroller	1	0	2 (retain at HSC)				
Assistant comptroller for AL	0		19 (retain at HSC)				
Assistant comptroller for YA	5		9 (retain at HSC)				

Concept of operation

- The existing Financial management organization at Brooks AFB is proposed to be disbanded and all financial management facilities vacated.

- The future Financial management support is proposed to be provided from another financial management organization (satellite).

- The HSC Comptroller, the assistant comptrollers and the personnel directly supporting the Armstrong Laboratory and the Human Systems Program Office will remain in-place at Brooks in support of these organizations.

BROOKS AIR FORCE BASE

April 4, 1995 data

Chaplain	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Chaplains	3	0	0	2	1	0	0
Administration	0	3	0	1	0	2	0
Total personnel	3	3	0	3	1	2	0

Concept of operation

- The existing Chaplain organization at Brooks AFB is proposed to be disbanded and most chaplain facilities vacated.
  -- The Chapel facility is proposed to be retained for Sunday worship and occasional special events.

- The future Chaplain support is proposed to be provided from another chaplain organization (satellite).
  -- The support will include Sunday worship at Brooks in support of the on-base student population.

BROOKS AIR FORCE BASE

April 4, 1995 data

Contracting	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Base contracting	2	4	18	15	2	4	3
Total personnel	2	4	18	15	2	4	3
Contracting	1		1 (retain at HSC)				
Policy	0		4 (retain at HSC)				
Pricing	1		2 (retain at HSC)				
Support to AFOMS	0		2 (retain at HSC)				
R&D contracting	3		19 (retain at HSC)				
Systems contracting	4		6 (retain at HSC)				
Environmental contracting	2		9 (retain at HSC)				
Prof dev res mgt	7		4 (retain at HSC)				

Concept of operation

- The existing Base level contracting organization at Brooks AFB is proposed to be disbanded and the associated facilities vacated.
- The future Base level contracting support is proposed to be provided from another base contracting organization (satellite).
- Environmental, Acquisition and R&D contracting will remain in-place at Brooks to support the AFCEE, HSC/YA, AL and USAFSAM.

BROOKS AIR FORCE BASE

April 4, 1995 data

Systems Acquisition School

	Assigned Manpower			Satellite	Manpower - saved	
	Officer	Enlisted	Civilian	Officer	Enlisted	Civilian
Total personnel	16	4	13 (retain at HSC)			

Concept of operation

- The Systems Acquisition School at Brooks AFB is proposed to be retained by HSC at Brooks.
  - -- The associated facilities (buildings 556, 557, and 558) will vacated and the School will utilize space vacated by USAFSAM in building 180.

BROOKS AIR FORCE BASE

April 4, 1995 data

	Assigned Manpower				Manpower - saved		
	Officer	Enlisted	Civilian	Satellite	Officer	Enlisted	Civilian
Totals	57	357	384	375	38	229	156

Totals do not include "overhires" or "retain at HSC" numbers

Total Savings = **423** (manpower spaces)

From the COBRA model (BRAC data 02/20/95), the civilian salary is $46,642.

156 x $46,642 = $7,276,152

From the COBRA model (BRAC data 02/20/95), the officer salary is $78,668.

38 x $78,668 = $2,989,384

From the COBRA model (BRAC data 02/20/95), the enlisted salary is $36,148.

229 x $36,148 = $8,277,892

Total Savings = $18,543,428

BROOKS AFB MISSION FACILITIES - March 18, 1995

	A	B	C	D	E	F	G
1	BLDG #	SQUARE FEET	REPLACEMENT COST	UTILITY COST	UPKEEP COST	TOTAL U + U	ORGANIZATION
2	100	27378	$4454000.00	$35591.40	$66810.00	$102401.40	Armstrong Lab Medical facility
3	110	39696	$3683000.00	$51604.80	$55245.00	$106849.80	Armstrong Lab Medical facility
4	122	15	$2000.00	$19.50	$30.00	$49.50	Sewage Pump Station
5	125	107548	$18511000.00	$139812.40	$277665.00	$417477.40	Armstrong Lab Headqurters & USAFSAM Classrodoms
6	130	36125	$6323000.00	$46962.50	$94845.00	$141807.50	Armstrong Lab Techinal Support facility
7	135	3432	$659000.00	$4461.60	$9885.00	$14346.60	Armstrong Lab Chemical Storage facility
8	140	59791	$7402000.00	$77728.30	$111030.00	$188758.30	Armstrong Lab Occupational Environmental Directorate
9	141	336	$4000.00	$436.80	$60.00	$496.80	Environmantal Health - gas bottle storage
10	145	1243	$369000.00	$1615.90	$5535.00	$7150.90	Elactrical Switch Station
11	149	0	$8000.00	$0.00	$120.00	$120.00	Flag Pole
12	150 HSC	56736	$6652000.00	$73756.80	$99780.00	$173536.80	Headqurters HSC, AF Medical Supoport Agency
13	155	26686	$2629000.00	$34691.80	$39435.00	$74126.80	Armstrong Lab & USAFSAM Technical Libray
14	159	1176	$278000.00	$1528.80	$4170.00	$5698.80	Electrical Power Station
15	160	53615	$10909000.00	$69699.50	$163635.00	$233334.50	Hyperbaric Chambers & Altitude Chambers
16	165	22962	$29087000.00	$29850.60	$436305.00	$466155.60	Power Plant for Bldg 100-186
17	167	13824	$1761000.00	$17971.20	$26415.00	$44386.20	Armstrong Lab Research Equpment
18	168	120	$6000.00	$156.00	$90.00	$246.00	Armstrong Lab - gas bottle storage
19	170	48896	$8690000.00	$63564.80	$130350.00	$193914.80	Armstrong Lab Centrafuge
20	174	162	$34000.00	$210.60	$510.00	$720.60	Armstrong Lab- gas bottle storge
21	175	42629	$7732000.00	$55417.70	$115980.00	$171397.70	Armstrong Lab Environmental Health
22	176	16200	$2731000.00	$21060.00	$40965.00	$62025.00	Armstrong Lab & Army Directed Energy
23	180 HSC	56720	$11013000.00	$73736.00	$165195.00	$238931.00	USAFSAM Headquarters & Classrooms
24	185	29293	$3962000.00	$38080.90	$59430.00	$97510.90	Armstrong Lab Animal Clinic
25	186	5536	$1589000.00	$7196.80	$23835.00	$31031.80	Armstrong Lab Vivarium
26	199	440	$162000.00	$572.00	$2430.00	$3002.00	Liquid Oxygen Storage
27	250	352	$304000.00	$457.60	$4560.00	$5017.60	Base Water Pump Station
28	414 HSC	8988	$6421000.00	$11684.40	$96315.00	$107999.40	Base Chapel
29	532 ✓	80000	$8600000.00	$104000.00	$129000.00	$233000.00	AFCEE - New Facility
30	578	76740	$6286000.00	$99762.00	$94290.00	$194052.00	Armstrong Lab - Human Resources Directorate
31	659 HSC	2962	$511000.00	$3850.60	$7665.00	$11515.60	Museum Building - Annex
32	671 HSC	8880	$532000.00	$11544.00	$7980.00	$19524.00	Museum - Hangar 9
33	717 SAM	17612	$3289000.00	$22895.60	$49335.00	$72230.60	Student Dormitory -USAFSAM
34	718 SAM	27141	$9703000.00	$35283.30	$145545.00	$180828.30	Student Dormitory -USAFSAM
35	719 SAM	27141	$8452000.00	$35283.30	$126780.00	$162063.30	Student Dormitory -USAFSAM
36	721 VA	10000	$882000.00	$13000.00	$13230.00	$26230.00	Human Systems Program Office
37	722 SAM	7941	$1858000.00	$10323.30	$27870.00	$38193.30	Airman's Dining Hall
38	723 VA	7000	$353000.00	$9100.00	$5295.00	$14395.00	Human Systems Program Office
39	724 VA	13217	$5957000.00	$17182.10	$89355.00	$106537.10	Human Systems Program Office
40	727	10000	$882000.00	$13000.00	$13230.00	$26230.00	Human Systems Program Office
41	775	86000	$9200000.00	$111800.00	$138000.00	$249800.00	USAFSAM - New Facility
42	802	10000	$210000.00	$13000.00	$3150.00	$16150.00	Air Force Medical Support Agency
43	803	10500	$1712000.00	$13650.00	$25680.00	$39330.00	Armstrong Lab - Navy Directed Energy
44	809 VA	7306	$158000.00	$9497.80	$2370.00	$11867.80	Human Systems Program Office
45	812 VA	11160	$227000.00	$14508.00	$3405.00	$17913.00	Human Systems Program Office
46	817	0	$49000.00	$0.00	$735.00	$735.00	Parachute Swing Trainer - USAFSAM
47	820 ✓	45267	$2310000.00	$58847.10	$34650.00	$93497.10	A/C mockups - USAFSAM & HSC Systems Program Office

SAM

HSC

BROOKS AFB MISSION FACILITIES - March 18, 1995

	A	B	C	D	E	F	G
48	BUILDING #	SQUARE FEET	REPLACEMENT COST	UTILITY COST	UPKEEP COST	TOTAL U + U	ORGANIZATION
49	912	4000	$126000.00	$5200.00	$1890.00	$7090.00	Intelligence Squadron
50	913	8816	$1802000.00	$11460.80	$27030.00	$38490.80	Intelligence Squadron
51	915	3000	$316000.00	$3900.00	$4740.00	$8640.00	Human Systems Program Office
52	930	56800	$4946000.00	$73840.00	$74190.00	$148030.00	Drug Testing & Epidemiology
53	931	306	$17000.00	$397.80	$255.00	$652.80	Armstrong Lab - gas bottle storage
54	932	2 acres	$103000.00	$0.00	$1545.00	$1545.00	Athletic Field Track
55	940	22296	$1947000.00	$28984.80	$29205.00	$58189.80	Gymnasium
56	950	3150	$1576000.00	$4095.00	$23640.00	$27735.00	NASA - Lunar Rock Depository
57	1004	3115	$2117000.00	$4049.50	$31755.00	$35804.50	Armstrong Lab - Animal Clinic
58	1005	1296	$150000.00	$1684.80	$2250.00	$3934.80	Armstrong Lab - Animal Clinic
59	1006	1296	$155000.00	$1684.80	$2325.00	$4009.80	Armstrong Lab - Animal Clinic
60	1007	3840	$278000.00	$4992.00	$4170.00	$9162.00	Armstrong Lab - Animal Clinic
61	1008	4200	$134000.00	$5460.00	$2010.00	$7470.00	Armstrong Lab - Animal Clinic
62	1013	2887	$203000.00	$3753.10	$3045.00	$6798.10	Armstrong Lab - Animal Clinic
63	1016	232	$41000.00	$301.60	$615.00	$916.60	Armstrong Lab - Animal Clinic
64	1017	8741	$613000.00	$11363.30	$9195.00	$20558.30	Armstrong Lab - Animal Clinic
65	1018	1027	$85000.00	$1335.10	$1275.00	$2610.10	Armstrong Lab - Animal Clinic
66	1019	2263	$119000.00	$2941.90	$1785.00	$4726.90	Armstrong Lab - Animal Clinic
67	1179	1444	$162000.00	$1877.20	$2430.00	$4307.20	Armstrong Lab - Directed Enegy
68	1180	495	$17000.00	$643.50	$255.00	$898.50	Armstrong Lab - Directed Enegy
69	1182	6873	$195000.00	$8934.90	$2925.00	$11859.90	Armstrong Lab - Directed Enegy
70	1183	4000	$219000.00	$5200.00	$3285.00	$8485.00	Armstrong Lab - Directed Enegy
71	1184	9377	$1246000.00	$12190.10	$18690.00	$30880.10	Armstrong Lab - Directed Enegy
72	1185	3540	$306000.00	$4602.00	$4590.00	$9192.00	Armstrong Lab - Directed Enegy
73	1187	2954	$727000.00	$3840.20	$10905.00	$14745.20	Armstrong Lab - Directed Enegy
74	1188	64	$13000.00	$83.20	$195.00	$278.20	Armstrong Lab - Directed Enegy
75	1189	903	$140000.00	$1173.90	$2100.00	$3273.90	Armstrong Lab - Directed Enegy
76	1191	345	$16000.00	$448.50	$240.00	$688.50	Armstrong Lab - Directed Enegy
77	1192	9260	$659000.00	$12038.00	$9885.00	$21923.00	Armstrong Lab - Directed Enegy
78	1193	3078	$344000.00	$4001.40	$5160.00	$9161.40	Armstrong Lab - Directed Enegy
79	TOTALS	1288364	$215318000.00	$1674873.20	$3229770.00	$4904643.20	

BROOKS AFB SUPPORT FACILITIES - March 18, 1995

	A	B	C	D	E	F	G
1	BLDG #	SQUARE FEET	REPLACEMENT COST	UTILITY COST	UPKEEP COST	TOTAL U + U	ORGANIZATION
2	120	340	$94000.00	$442.00	$1410.00	$1852.00	Outdoor Recreation Pavilion
3	121	1652	$89000.00	$2147.60	$1335.00	$3482.60	Outdoor Recreation Pavilion
4	204	15262	$3489000.00			$0.00	Brooks Club - non appropriated funding (SV)
5	211	3869	$275000.00	$5029.70	$4125.00	$9154.70	Transient Lodging (SV)
6	212	21895	$1884000.00	$28463.50	$28260.00	$56723.50	Transient Lodging and Billeting Office (SV)
7	214	19961	$2134000.00	$25949.30	$32010.00	$57959.30	Transient Lodging (SV)
8	218	16461	$1409000.00	$21399.30	$21135.00	$42534.30	Transient Lodging (SV)
9	220	17234	$1380000.00	$22404.20	$20700.00	$43104.20	Transient Lodging (SV)
10	221	0	$7000.00	$0.00	$105.00	$105.00	Recreation Facility (basketball court) (CE)
11	250	352	$304000.00	$457.60	$4560.00	$5017.60	Water Pump Sation (CE)
12	265	0	$56000.00	$0.00	$840.00	$840.00	Tennis Court (CE)
13	280	2562	$166000.00	$3330.60	$2490.00	$5820.60	Family Housing - Duplex (CE)
14	281	2934	$165000.00	$3814.20	$2475.00	$6289.20	Family Housing - Duplex (CE)
15	282	3049	$165000.00	$3963.70	$2475.00	$6438.70	Family Housing - Duplex (CE)
16	283	2562	$165000.00	$3330.60	$2475.00	$5805.60	Family Housing - Duplex (CE)
17	284	2894	$164000.00	$3762.20	$2460.00	$6222.20	Family Housing - Duplex (CE)
18	285	2894	$163000.00	$3762.20	$2445.00	$6207.20	Family Housing - Duplex (CE)
19	286	2593	$163000.00	$3370.90	$2445.00	$5815.90	Family Housing - Duplex (CE)
20	287	2934	$164000.00	$3814.20	$2460.00	$6274.20	Family Housing - Duplex (CE)
21	289	2562	$163000.00	$3330.60	$2445.00	$5775.60	Family Housing - Duplex (CE)
22	290	3049	$163000.00	$3963.70	$2445.00	$6408.70	Family Housing - Duplex (CE)
23	291	2562	$169000.00	$3330.60	$2535.00	$5865.60	Family Housing - Duplex (CE)
24	292	2624	$165000.00	$3411.20	$2475.00	$5886.20	Family Housing - Duplex (CE)
25	293	2894	$164000.00	$3762.20	$2460.00	$6222.20	Family Housing - Duplex (CE)
26	345	111 ACRES	$800000.00			$0.00	9 Hole Golf Course - non appropriated funding (SV)
27	400	2288	$166000.00	$2974.40	$2490.00	$5464.40	Family Housing - Duplex (CE)
28	401	2428	$167000.00	$3156.40	$2505.00	$5661.40	Family Housing - Duplex (CE)
29	402	2707	$171000.00	$3519.10	$2565.00	$6084.10	Family Housing - Duplex (CE)
30	403	2314	$166000.00	$3008.20	$2490.00	$5498.20	Family Housing - Duplex (CE)
31	404	2314	$164000.00	$3008.20	$2460.00	$5468.20	Family Housing - Duplex (CE)
32	405	2288	$166000.00	$2974.40	$2490.00	$5464.40	Family Housing - Duplex (CE)
33	407	2314	$164000.00	$3008.20	$2460.00	$5468.20	Family Housing - Duplex (CE)
34	408	2707	$164000.00	$3519.10	$2460.00	$5979.10	Family Housing - Duplex (CE)
35	409	2428	$166000.00	$3156.40	$2490.00	$5646.40	Family Housing - Duplex (CE)
36	410	2288	$169000.00	$2974.40	$2535.00	$5509.40	Family Housing - Duplex (CE)
37	411	2428	$165000.00	$3156.40	$2475.00	$5631.40	Family Housing - Duplex (CE)
38	412	2428	$165000.00	$3156.40	$2475.00	$5631.40	Family Housing - Duplex (CE)
39	413	2707	$163000.00	$3519.10	$2445.00	$5964.10	Family Housing - Duplex (CE)
40	415	2314	$168000.00	$3008.20	$2520.00	$5528.20	Family Housing - Duplex (CE)
41	416	2314	$169000.00	$3008.20	$2535.00	$5543.20	Family Housing - Duplex (CE)
42	418	2314	$169000.00	$3008.20	$2535.00	$5543.20	Family Housing - Duplex (CE)
43	419	2288	$165000.00	$2974.40	$2475.00	$5449.40	Family Housing - Duplex (CE)
44	420	2314	$163000.00	$3008.20	$2445.00	$5453.20	Family Housing - Duplex (CE)
45	421	0	$75000.00	$0.00	$1125.00	$1125.00	Monument by chapel area (CE)
46	422	2288	$165000.00	$2974.40	$2475.00	$5449.40	Family Housing - Duplex (CE)

BROOKS AFB SUPPORT FACILITIES - March 18, 1995

	A	B	C	D	E	F	G
47	BUILDING #	SQUARE FEET	REPLACEMENT COST	UTILITY COST	UPKEEP COST	TOTAL U + U	ORGANIZATION
48	423	2428	$165000.00	$3156.40	$2475.00	$5631.40	Family Housing - Duplex (CE)
49	424	2707	$163000.00	$3519.10	$2445.00	$5964.10	Family Housing - Duplex (CE)
50	426	2428	$165000.00	$3156.40	$2475.00	$5631.40	Family Housing - Duplex (CE)
51	427	2288	$166000.00	$2974.40	$2490.00	$5464.40	Family Housing - Duplex (CE)
52	428	2314	$170000.00	$3008.20	$2550.00	$5558.20	Family Housing - Duplex (CE)
53	429	2434	$165000.00	$3164.20	$2475.00	$5639.20	Family Housing - Duplex (CE)
54	430	2934	$165000.00	$3814.20	$2475.00	$6289.20	Family Housing - Duplex (CE)
55	431	2562	$164000.00	$3330.60	$2460.00	$5790.60	Family Housing - Duplex (CE)
56	432	2934	$163000.00	$3814.20	$2445.00	$6259.20	Family Housing - Duplex (CE)
57	433	2593	$163000.00	$3370.90	$2445.00	$5815.90	Family Housing - Duplex (CE)
58	434	3049	$165000.00	$3963.70	$2475.00	$6438.70	Family Housing - Duplex (CE)
59	436	2894	$163000.00	$3762.20	$2445.00	$6207.20	Family Housing - Duplex (CE)
60	437	5310	$769000.00	$6903.00	$11535.00	$18438.00	Multi Purpose Facility (DP)
61	438	2934	$165000.00	$3814.20	$2475.00	$6289.20	Family Housing - Duplex (CE)
62	439	2894	$164000.00	$3762.20	$2460.00	$6222.20	Family Housing - Duplex (CE)
63	440	2562	$169000.00	$3330.60	$2535.00	$5865.60	Family Housing - Duplex (CE)
64	441	2593	$165000.00	$3370.90	$2475.00	$5845.90	Family Housing - Duplex (CE)
65	442	2894	$172000.00	$3762.20	$2580.00	$6342.20	Family Housing - Duplex (CE)
66	443	2624	$167000.00	$3411.20	$2505.00	$5916.20	Family Housing - Duplex (CE)
67	444	2314	$169000.00	$3008.20	$2535.00	$5543.20	Family Housing - Duplex (CE)
68	445	2314	$169000.00	$3008.20	$2535.00	$5543.20	Family Housing - Duplex (CE)
69	446	2288	$170000.00	$2974.40	$2550.00	$5524.40	Family Housing - Duplex (CE)
70	447	2314	$167000.00	$3008.20	$2505.00	$5513.20	Family Housing - Duplex (CE)
71	448	2314	$165000.00	$3008.20	$2475.00	$5483.20	Family Housing - Duplex (CE)
72	449	2428	$165000.00	$3156.40	$2475.00	$5631.40	Family Housing - Duplex (CE)
73	450	2707	$166000.00	$3519.10	$2490.00	$6009.10	Family Housing - Duplex (CE)
74	451	2428	$167000.00	$3156.40	$2505.00	$5661.40	Family Housing - Duplex (CE)
75	452	2288	$165000.00	$2974.40	$2475.00	$5449.40	Family Housing - Duplex (CE)
76	453	2707	$172000.00	$3519.10	$2580.00	$6099.10	Family Housing - Duplex (CE)
77	454	2314	$166000.00	$3008.20	$2490.00	$5498.20	Family Housing - Duplex (CE)
78	455	2314	$169000.00	$3008.20	$2535.00	$5543.20	Family Housing - Duplex (CE)
79	456	2288	$171000.00	$2974.40	$2565.00	$5539.40	Family Housing - Duplex (CE)
80	457	2314	$172000.00	$3008.20	$2580.00	$5588.20	Family Housing - Duplex (CE)
81	458	2314	$169000.00	$3008.20	$2535.00	$5543.20	Family Housing - Duplex (CE)
82	459	2314	$176000.00	$3008.20	$2640.00	$5648.20	Family Housing - Duplex (CE)
83	460	2314	$164000.00	$3008.20	$2460.00	$5468.20	Family Housing - Duplex (CE)
84	461	2428	$164000.00	$3156.40	$2460.00	$5616.40	Family Housing - Duplex (CE)
85	462	2707	$167000.00	$3519.10	$2505.00	$6024.10	Family Housing - Duplex (CE)
86	463	2428	$171000.00	$3156.40	$2565.00	$5721.40	Family Housing - Duplex (CE)
87	464	2288	$169000.00	$2974.40	$2535.00	$5509.40	Family Housing - Duplex (CE)
88	465	2314	$166000.00	$3008.20	$2490.00	$5498.20	Family Housing - Duplex (CE)
89	466	2314	$165000.00	$3008.20	$2475.00	$5483.20	Family Housing - Duplex (CE)
90	467	2314	$163000.00	$3008.20	$2445.00	$5453.20	Family Housing - Duplex (CE)
91	468	2314	$165000.00	$3008.20	$2475.00	$5483.20	Family Housing - Duplex (CE)
92	470	4399	$1009000.00	$5718.70	$15135.00	$20853.70	Youth Center (SV)

BROOKS AFB SUPPORT FACILITIES - March 18, 1995

	A	B	C	D	E	F	G
93	BUILDING #	SQUARE FEET	REPLACEMENT COST	UTILITY COST	UPKEEP COST	TOTAL U + U	ORGANIZATION
94	479	1895	$106000.00	$2463.50	$1590.00	$4053.50	Family Housing - Single Unit (CE)
95	480	1895	$106000.00	$2463.50	$1590.00	$4053.50	Family Housing - Single Unit (CE)
96	481	1895	$106000.00	$2463.50	$1590.00	$4053.50	Family Housing - Single Unit (CE)
97	482	2262	$108000.00	$2940.60	$1620.00	$4560.60	Family Housing - Single Unit (CE)
98	483	2110	$118000.00	$2743.00	$1770.00	$4513.00	Family Housing - Single Unit (CE)
99	484	1895	$106000.00	$2463.50	$1590.00	$4053.50	Family Housing - Single Unit (CE)
100	485	1895	$111000.00	$2463.50	$1665.00	$4128.50	Family Housing - Single Unit (CE)
101	486	1524	$96000.00	$1981.20	$1440.00	$3421.20	Family Housing - Single Unit (CE)
102	487	1467	$89000.00	$1907.10	$1335.00	$3242.10	Family Housing - Single Unit (CE)
103	488	1524	$94000.00	$1981.20	$1410.00	$3391.20	Family Housing - Single Unit (CE)
104	489	1524	$97000.00	$1981.20	$1455.00	$3436.20	Family Housing - Single Unit (CE)
105	490	1467	$90000.00	$1907.10	$1350.00	$3257.10	Family Housing - Single Unit (CE)
106	491	1524	$95000.00	$1981.20	$1425.00	$3406.20	Family Housing - Single Unit (CE)
107	492	1524	$95000.00	$1981.20	$1425.00	$3406.20	Family Housing - Single Unit (CE)
108	493	1467	$91000.00	$1907.10	$1365.00	$3272.10	Family Housing - Single Unit (CE)
109	494	1524	$95000.00	$1981.20	$1425.00	$3406.20	Family Housing - Single Unit (CE)
110	495	1524	$94000.00	$1981.20	$1410.00	$3391.20	Family Housing - Single Unit (CE)
111	496	1524	$95000.00	$1981.20	$1425.00	$3406.20	Family Housing - Single Unit (CE)
112	497	1524	$94000.00	$1981.20	$1410.00	$3391.20	Family Housing - Single Unit (CE)
113	498	1524	$92000.00	$1981.20	$1380.00	$3361.20	Family Housing - Single Unit (CE)
114	499	129	$13000.00	$167.70	$195.00	$362.70	Pavilion (CE)
115	502	8801	$1001687.00	$11441.30	$15025.30	$26466.61	Child Care Facility (SV)
116	510	3150	$248000.00	$4095.00	$3720.00	$7815.00	Family Housing Management Office (CE)
117	511	5368	$230000.00	$6978.40	$3450.00	$10428.40	Family Support and Social Action (CC)
118	514	196	$82000.00	$254.80	$1230.00	$1484.80	Water Pump Station (CE)
119	516	0	$134000.00	$0.00	$2010.00	$2010.00	Monument/Mamorial F-100 (CE)
120	517	0	$24000.00	$0.00	$360.00	$360.00	Flag Pole (CE)
121	531	3314	$4280000.00	$4308.20	$64200.00	$68508.20	Security Police (SP)
122	537	5008	$1873000.00	$6510.40	$28095.00	$34605.40	Comptroller (FM)
123	538	5422	$2950000.00	$7048.60	$44250.00	$51298.60	Base Commander (registered historic building) (CC)
124	556	1560	$27000.00	$2028.00	$405.00	$2433.00	Systems Acquisition School
125	557	1560	$28000.00	$2028.00	$420.00	$2448.00	Systems Acquisition School
126	558	10623	$3923000.00	$13809.90	$58845.00	$72654.90	Systems Acquisition School
127	562	0	$77000.00	$0.00	$1155.00	$1155.00	Tennis Court (CE)
128	570	29979	$2640000.00	$38972.70	$39600.00	$78572.70	Consolidated Pesonnel Center (DP)
129	613	8904	$1928000.00	$11575.20	$28920.00	$40495.20	Communication Facility (SC)
130	614	720	$4000.00	$936.00	$60.00	$996.00	Ambulance Shelter (SG)
131	615	19712	$2462000.00	$25625.60	$36930.00	$62555.60	Clinic (SG)
132	616	400	$23000.00	$520.00	$345.00	$865.00	Gas Meter Facility (CE)
133	618	2160	$273000.00	$2808.00	$4095.00	$6903.00	Command Post, Disaster Peparedness (CC)
134	619	8766	$1192000.00	$11395.80	$17880.00	$29275.80	Communication Facility (SC)
135	622	1125	$147000.00	$1462.50	$2205.00	$3667.50	Clinic Bioenvironmental Health (SG)
136	624	14600	$325000.00	$18980.00	$4875.00	$23855.00	Currently Occupied By AFCEE (CE)
137	625	6860	$162000.00	$8918.00	$2430.00	$11348.00	Currently Occupied by Contracting - backfill USAFSAM
138	626	14700	$296000.00	$19110.00	$4440.00	$23550.00	Currently Occupied by Contracting - backfill USAFSAM

BROOKS AFB SUPPORT FACILITIES - March 18, 1995

	A	B	C	D	E	F	G
139	BUILDING #	SQUARE FEET	REPLACEMENT COST	UTILITY COST	UPKEEP COST	TOTAL U + U	ORGANIZATION
140	627	12096	$271000.00	$15724.80	$4065.00	$19789.80	Currently Occupied By AFCEE (CE)
141	628	3220	$741000.00	$4186.00	$11115.00	$15301.00	Currently occupied by Staff Judge Advocate (CE)
142	638	2767	$844000.00	$3597.10	$12660.00	$16257.10	Civil Engineering Administration (CE)
143	639	2240	$214000.00	$2912.00	$3210.00	$6122.00	Civil Engineering Administration (CE)
144	640	7893	$1138000.00	$10260.90	$17070.00	$27330.90	Fire Station (CE)
145	641	9267	$2156000.00	$12047.10	$32340.00	$44387.10	Civil Engineering Storage, Self Help (CE)
146	642	9992	$265000.00	$12989.60	$3975.00	$16964.60	ABG (Currently Occupied By AFCEE)
147	649	10800	$4677000.00	$14040.00	$70155.00	$84195.00	Civil Engineering Environmental (CE)
148	660	9939	$1922000.00	$12920.70	$28830.00	$41750.70	Bowling Center, Recreation Center (SV)
149	661	33810	$2565000.00	$0.00	$0.00	$0.00	Commissary
150	662	1350	$1379000.00	$0.00	$0.00	$0.00	Eisenhower Bank
151	663	3000		$0.00	$0.00	$0.00	Randolph-Brooks Credit Union
152	703	9072	$891000.00	$11793.60	$13365.00	$25158.60	Dormatory (female) - plan to use Bldg 719
153	704	26332	$5087000.00	$0.00	$0.00	$0.00	Base Exchange Store
154	705	9579	$1199000.00	$12452.70	$17985.00	$30437.70	Base Library (SV)
155	709	3998	$260000.00	$5197.40	$3900.00	$9097.40	Swimming Pool (SV)
156	710	2006	$153000.00	$2607.80	$2295.00	$4902.80	Swimmers Bath House (SV)
157	714	11767	$2703000.00	$15297.10	$40545.00	$55842.10	Recreation Center (SV)
158	726	1908	$468000.00	$2480.40	$7020.00	$9500.40	Post Office (SV)
159	749	7330	$3586000.00	$9529.00	$53790.00	$63319.00	Communications Facility (SC)
160	811	480	$21000.00	$0.00	$0.00	$0.00	Golf Club Lockers - non appropriated funding (SV)
161	815	130	$405000.00	$169.00	$6075.00	$6244.00	Sewage Pump Station (CE)
162	818	127	$8000.00	$165.10	$120.00	$285.10	Telephone Facility (SC)
163	821	5592	$319000.00	$0.00	$0.00	$0.00	Golf Club House - non appropriated funding (SC)
164	951	1200	$169000.00	$1560.00	$2535.00	$4095.00	Security Police Working Dog Kennel (SP)
165	1025	4380	$44000.00	$5694.00	$660.00	$6354.00	Riding Stable (SV)
166	1030	200	$29000.00	$260.00	$435.00	$695.00	Hazardous Storage (CE)
167	1106	21912	$2368000.00	$28485.60	$35520.00	$64005.60	Vehicle Maintenance Facility (LG)
168	1107	2000	$94000.00	$2600.00	$1410.00	$4010.00	Vehicle Maintenance Wash Rack (LG)
169	1108	307	$68000.00	$399.10	$1020.00	$1419.10	Vehicle Service Station (LG)
170	1110	0	$148000.00	$0.00	$2220.00	$2220.00	Gasoline Storage Facility (LG)
171	1115	0	$62000.00	$0.00	$930.00	$930.00	Diesel Storage Facility (LG)
172	1130	26055 sq yds	$217000.00	$0.00	$3255.00	$3255.00	Open Storage for Logistics (LG)
173	1131	3 acres	$152000.00	$0.00	$2280.00	$2280.00	Softball Field (SV)
174	1132	2 acres	$100000.00	$0.00	$1500.00	$1500.00	Softball Field (SV)
175	1133	360	$37000.00	$468.00	$555.00	$1023.00	Recreation Pavilion (SV)
176	1134	5000	$209000.00	$6500.00	$3135.00	$9635.00	Household Goods Storage (SV)
177	1135	1600	$127000.00	$2080.00	$1905.00	$3985.00	Hazardous Storage (CE)
178	1136	400	$56000.00	$520.00	$840.00	$1360.00	Recreation Pavilion (SV)
179	1137	21788 sq. yds	$6000.00	$0.00	$0.00	$0.00	Open Storage for Private Vehicles (SV)
180	1149	1825	$150000.00	$2372.50	$2250.00	$4622.50	Logistics Hazardous Storage (LG)
181	1150	52592	$11907000.00	$68369.60	$178605.00	$246974.60	Base Supply & Warehouse (LG)
182	1151	124	$16000.00	$161.20	$240.00	$401.20	Arts & Crafts Center (SV)
183	1152	360	$154000.00	$468.00	$2310.00	$2778.00	Logistics Hazardous Storage (LG)
184	1153	1200	$51000.00	$1560.00	$765.00	$2325.00	Logistics Hazardous Storage (LG)

BROOKS AFB SUPPORT FACILITIES - March 18, 1995

	A	B	C	D	E	F	G
185	BUILDING #	SQUARE FEET	REPLACEMENT COST	UTILITY COST	UPKEEP COST	TOTAL U + U	ORGANIZATION
186	1154	5910	$959000.00	$7683.00	$14385.00	$22068.00	Skills Development Center (SV)
187	1155	18980	$1911000.00	$24674.00	$28665.00	$53339.00	Currently Occupied By AFCEE (CE)
188	1156	13004	$1635000.00	$16905.20	$24525.00	$41430.20	Civil Engineering Facility (CE)
189	1157	4860	$384000.00	$6318.00	$5760.00	$12078.00	Auto Hobby Shop (SV)
190	1160	6520	$329000.00	$8476.00	$4935.00	$13411.00	Currently Occupied By AFCEE (CE)
191	1161	8680	$192000.00	$11284.00	$2880.00	$14164.00	Currently Occupied By AFCEE (CE)
192	1163	10655	$927000.00	$13851.50	$13905.00	$27756.50	Civil Engineering Facility (CE)
193	1164	13825	$927000.00	$17972.50	$13905.00	$31877.50	Civil Engineering Facility (CE)
194	1166	9600	$218000.00	$12480.00	$3270.00	$15750.00	Civil Engineering Facility (CE)
195	1176	747	$272000.00	$971.10	$4080.00	$5051.10	Security Police Armory (SP)
196	1190	0	$16000.00	$0.00	$240.00	$240.00	Recreational Facility (Skeet range) (SV)
197	1194	10 acres	$18000.00	$0.00	$270.00	$270.00	Family Campground (SV)
198	1195	10000	$239000.00	$13000.00	$3585.00	$16585.00	Logistics Warehouse (LG)
199	1198	1512	$103000.00	$1965.60	$1545.00	$3510.60	Multi-Purpose Recreation (SV)
200	1199	32150 feet	$490000.00	$0.00	$0.00	$0.00	Fence, Boundary (CE)
201	TOTALS	864759	$108615687.00	$1012612.90	$1416895.31	$2429508.20	

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

950427-10R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 28, 1995

Mr. Charles E. Cheever, Jr.
BRAC '95 Co-Chair
P.O. Box 1628
San Antonio, Texas 78232

Dear Mr. Cheever:

Thank you for your recent letter to Frank Cirillo regarding Brooks Air Force Base, Texas and the San Antonio cantonment strategy. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of Brooks Air Force Base.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

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1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
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WENDI LOUISE STEELE

April 28, 1995

Ms. Helen Ayala
BRAC '95 Co-Chair
P.O. Box 1628
San Antonio, Texas 78232

Dear Ms. Ayala:

Thank you for your recent letter to Frank Cirillo regarding Brooks Air Force Base, Texas and the San Antonio cantonment strategy. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of Brooks Air Force Base.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

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1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

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MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 28, 1995

Mr. Jose Villarreal
BRAC '95 Co-Chair
P.O. Box 1628
San Antonio, Texas 78232

Dear Mr. Villarreal:

Thank you for your recent letter to Frank Cirillo regarding Brooks Air Force Base, Texas and the San Antonio cantonment strategy. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of Brooks Air Force Base.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-11

FROM: KESOLITS, THOMAS J.	TO: DIXON
TITLE:	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: FORT MONMOUTH	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	
				NAVY TEAM LEADER	✓		
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING PAPER WHICH SUPPORTS AIR FORCE'S DECISION TO MOVE PARTS OF ROME LAB TO FORT MONMOUTH.

Due Date: 950504	Routing Date: 950427	Date Originated: 950426	Mail Date:

950427-11

Thomas J. Kesolits P.E.
33 Heyward Hills Drive
Holmdel, New Jersey, 07733
FAX and Phone, 908-264-5958, Cellular 908-618-0191

April 26, 1995

Mr. Allan Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street
Suite 1425
Arlington, VA, 22209

Dear Mr. Dixon:

Please find attached a paper I prepared for your review. This paper supports the Air Forces proposition to move the Rome Air Development Center to Fort Monmouth and provides support for the recent GAO recommendations that consolidation should be more aggressive.

The paper is self explanatory, if you have any questions, please call the above numbers.

Sincerely,

Thomas J. Kesolits

PROFESSIONAL SUMMARY

THOMAS J. KESOLITS P.E. - 33 HEYWARD HILLS DR.,HOLMDEL, NJ 07733
telephone and fax 908-264-5958, home 908-264-4972

Served in government and industry positions addressing all facets of business strategic and tactical planning, program development, program management, and systems engineering with emphjasis on high technology telecommunications, automation, task and function simplification, and networking. Currently serves as Director of Business Development for Grumman Aerospace and Electronic's Group, North East Office. He has previously served as president of TJK Technology, a professional engineering, technology assessment, and market research company. Prior to TJK Technology, served as Director of Business Development for Chrysler Technology Corporation's, Electrospace Systems Division Eastern Region Office. In addition to work in the private sector, he has over 16 years experience in a variety of government engineering and management positions addressing advanced communications, information management, and electronic systems.

PROFESSIONAL EXPERIENCE----------

BSEE, MSEE, Newark College of Engineering
Defense Systems Management College, Armaments Cooperation Seminar
Licensed Professional Engineer, New Jersey
FCC Commercial Telecommunications License
FCC Amateur Radio License
-Director of Marketing Grumman Aerospace and Electronics Group
-President TJK Technologies, Engineering and Market Research
-Director of Marketing, Red Bank Regatta, Red Cross Disaster Relief
-Eastern Region Director, Chrysler Technologies Corporation
-Founder of the ADPA-CECOM Space Symposium, Fort Monmouth, N.J.
-Chairman of U.S. Committee for Army Comm-Elect. International Pgms.
-President of the Central New Jersey Chapter, American Defense Prepardness Association (ADPA)
-New Jersey Representative to NY Chapter ADPA Board of Directors
-Member of Employers Support for Guard and Reserve (ESGR)
-Corporate Representative to CECOM Industrial Advisory Committee for Communications Electronics
-Chairman of TRI-TAC Configuration Board, Army Programs
-Technical Advisor to Red Bank Regional School District
-Member of Technical Staff, AT&T Bell Laboratories, Holmdel, N.J.
-Deputy Project Manager Switched Systems, Fort Monmouth
-Chief Systems Management Office, Fort Monmouth
-Chief Systems Integration Division, CORADCOM, Fort Monmouth
-Supervisory Electronics Engineer, Fort Monmouth
-Electronics Engineer ITT Laboratories, Nutley, N.J.
-Science Advisor, Congressman Frank Pallone, N.J.
-Advisor, Congressman, Dick Zimmer, N.J.
-Advisor, Middlesex County Jobs Task Force

Mr. Dixon:

Please don't let the ranting and ravings of political types sway your opinions. Some say promises were made years ago regarding certain facilities. In the real world, promises made without substance are meaningless and unrealistic.

The world has changed in the last two years, aggressive action must be taken to make the C4I and overall defense establishment more fiscally and functionally more efficient. If the numbers don't add up, challenge them or ask for more numbers. Words don't pay the bills and the tax payer doesn't earn words.

TJK

RECOMMENDATIONS TO ESTABLISH FORT MONMOUTH AS THE JOINT SERVICE C4I PROVIDER

April 26, 1995

Thomas J. Kesolits P.E.

I. Introduction:

The purpose of this paper is provide support for the concept of Cross Servicing and to delineate facts as to why Fort Monmouth is the logical focal point for C4I Research Development, Engineering, and Program management for the three services. This paper will also support the Air Forces recommendation to relocate key elements of the Rome Air Development Center to Fort Monmouth, New Jersey and further supports the retention of the Information Systems Management Activity (ISMA) in its physical location at Fort Monmouth.

- C4I and The Cross Servicing Concept:

Fort Monmouth has a long history of working to satisfy "Cross Service Needs". In its earliest years, Fort Monmouth pioneered radio and wire communications that was adopted by both the Army and Navy. The entity that became the Rome Air Development Center had its start at Fort Monmouth in the 1940's in Building 2525. In the early 1950's, The Air Force Tactical Communication Laboratory, as it was known then, moved to Rome, New York.

More recently a further precedent was set a Fort Monmouth over 20 years ago with the establishment of the Mallard Project whose mission was explore the development of communications equipment that would permit interoperability between the services and allied nations. This later evolved to the Tri Service Tactical Communications Project which did indeed field what as become to be known as the "Bell System of the Battlefield"; communications equipment for the three services. A supplemental purpose of this paper is to support the Air Forces decision to move elements of the Rome Air Development Center to Fort Monmouth, New Jersey.

The U.S. Army Communications Electronics Command and other elements at Fort Monmouth New Jersey are performing a key role in the formation of a more effective, more survivable, military more capable of addressing conflicts today and in the future. Warfare as we know it has changed from that of attrition and massed firepower to a virtual art of stealth and the surgical application of intelligence and application to defeat an enemy. The operational concept to be addressed is now referred to as Third Wave

Warfare or Information Warfare. Future wars will not have specifically defined Army, Air Force or Navy functions; rather these wars will be fought as joint operations.

Digitizing the Information developed and used to carry out military operations is the major element of Information Warfare. This is now being referred to Enterprise as "Digitizing the Battlefield." It will, in part, help the army to remain a formidable force in this era of diminishing budgets and resources. When expanded to address joint and coalition warfare further benefits of operational efficiency will result. To this end, we see the expansion of the mission of Fort Monmouth to absorb C4I elements "other than army" a very intelligent recommendation.

A major challenge to the Department of Defense (DOD) during the 1990s is to maintain high quality military organizations with diminishing funds and fewer resources. As resources shirk, and the services becomes a smaller, CONUS-based force, communications and information technology will become even more crucial to military success. To meet these challenges, the Army and DOD as a whole, have focused on consolidating organizations in order to save money, preserve military value and avoid duplication of functions. Moving the Rome Laboratory to Fort Monmouth will enhance the synergism between the Army and Air Force as doctrine is developed enhancing joint war fighting strategies. This will further be developed in the recommendations section of this paper.

- Support for the Relocation Cost Estimate:

In our opinion, the $53 million budgeted for this move is a reasonable figure and elements of the Rome Laboratory can be well accommodated within the infrastructure of Fort Monmouth with a minimum amount of additional infrastructure. Any additions will result in a strong "Return on Investment" (ROI) in a rather short time frame.

Fort Monmouth is a compact self contained entity providing a wide variety of services in small geographic area. The per organizational cost of providing these services decreases as the number of organizations increase. This is in contrast to the current Rome Air Development Center facility located at Griffis Air Force Base, New York. With the removal of active Air Force units at Griffis, the base has a very high overhead cost to support the rather small physical entity of the Rome Air Development Center. As shown in the Cobra report the American Taxpayer will realize a saving of over eleven million dollars per year with the relocation of function to Fort Monmouth. This saving can conceivably be greater if the "Cross Service" concept is fully adopted. Under this concept, the mission would be transferred to Fort Monmouth, and only those personnel minimally necessary to provide continuity to the function. The

mission and responsibility to accomplish the mission would become integrated fully with cognizant missions of elements of Fort Monmouth.

II. NEAR TERM BENEFITS:

- Consolidation: (A Vision for the future of Fort Monmouth and Cross Service C4I)

As stated in the BRAC 95, Laboratory Joint Cross-Service Group Action Plan, the future Research, Development, Testing and Engineering (RDT&E) of the DOD will rely heavily on partnerships with industry, other government agencies and academe. Commercial technologies must be leveraged to support military needs while in-house R&D must be limited to those functions that are clearly DOD unique. To this end, R&D assets must be shared among the services. Retained will be only one Service military unique capability used by two or more services.

In deciding where to consolidate the scientific and technical functions, that are oriented toward supporting the "war fighting mission" analysts focus on the benefits of collocation, including synergism of applications and mission support. Synergism is key in these decisions because it allows DOD to maximize the military value of the affected organizations. Pentagon analysts also recognize that the future of today's military is in Tri-servicing. Substantial cost and effort can be saved when all three services (i.e. Army, Navy, Air Force) consolidate functions that they have been performing separately. This will result in lower infrastructure costs and the ability to better utilize funds for force modernization etc.

- Fort Monmouth Role Developing Future Battlefield Concepts applicable to The Three Services:

Fort Monmouth is home to the Communications Electronics Command (CECOM). CECOM's mission is to "provide and sustain technologically superior command, control, communications, intelligence and electronic warfare equipment that will enable the intuitive commander to win the night, win the spectrum, and know the enemy." CECOM is made up of three entities: the research and development engineering center (RDEC), the logistics readiness center (LRC), and the Acquisition Center. These centers are well equipped to address cross service activities.

The Research & Development Engineering Center (RDEC) is a central player in the Army's Digitization of the Battlefield. It's five major directorates and support offices work closely with the PEOs, PMs, TRADOC, the six Battle Labs and the user community in many technical disciplines. RDEC promotes interoperability and provides much of the system engineering needed to integrate the battlefield and win the information war.

The Logistics Readiness Center provides integrated, timely, cost effective, and high quality production and world wide logistics support for all CECOM systems, as well as many Program Executive Officer/Project Manager (PEO/PM) systems. The LRC is a multifaceted organization made up of eight major directorates who together perform the production and logistical functions needed to support a system from the time it is conceived through its manufacture and fielding until obsolescence and eventual retirement. This "cradle to grave" mission includes production engineering, product quality management, requirements developments and material inventory management, technical data/literature program management, total package material fielding, new equipment training, and field technical assistance.

The C3I Acquisition Center's responsibilities include the planning and acquiring of next generation, technologically superior communications-electronics equipment as well as all acquisitions in support of base operations.

Fort Monmouth also houses the Department of the Army's Project Management (PM) and Project Executive Officers (PEO) in the area of Command and Control Systems, Communications Systems, and Intelligence and Electronic Warfare. CECOM provides matrix support to the PEO/PMs and works closely with them on all issues that affect Fort Monmouth. Other tenant organizations include the Joint Interoperability Engineering Office (JIEO), U.S. Army Information Systems Management Activity (ISMA) and Joint Computer-Aided Logistics System (JCALS).

- Fort Monmouth Located for Success :

The command's high-tech mission is well served at its location in central New Jersey. The organizations housed at Fort Monmouth take full advantage of the close proximity to several high quality universities and high-tech industries. Currently, Fort Monmouth has 68 research and development agreements with nearby universities and industry including, Princeton University, Rutgers University, Stevens Institute of Technology, New Jersey Institute of Technology, Monmouth College, AT&T Bell Laboratories, Bell Communications Research, and ITT Corporation. All of these agreements address various aspect of Information Warfare.

The base's location in the Northeast corridor allows the Army to recruit military and civilian personnel from the highest population of skilled engineers and scientists in the United States. The Army's ability to recruit from this pool of high-tech experts has undoubtedly contributed to CECOM's designation as a "Center of Excellence."

Tobyhanna Army Depot, the largest Communications-Electronics

maintenance facility within the Department of Defense is located only 2 1/2 hours away from Fort Monmouth, in Northeastern Pennsylvania. Fort Monmouth, as DOD's largest manager of communications-electronics equipment, has developed an economical and synergistic relationship with Tobyhanna. This relationship can have a direct benefit to any cross-service endeavors.

Item managers at Fort Monmouth travel easily to Tobyhanna for technical overview and return the same day, avoiding costly overnight per diem. Moreover, when problems arise or when emergencies occur, face-to-face meetings between the customer and the supplier have been facilitated by the close proximity of the installations and have produced an excellent working relationship. Fort Monmouth's Research and development work and modification work sometimes requires actual operational equipment. In these cases, Fort Monmouth personnel are easily accommodated by the quick and low cost of equipment movement from nearby Tobyhanna.

Finally, Fort Monmouth and Tobyhanna also share engineering resources. This relationship has produced electronics expertise unparalleled in DOD. The installations work together on special project management and contracting processes among other projects. The close physical location between Tobyhanna and Fort Monmouth has produced a synergistic relationship that has resulted in positive benefits to DOD. This regional presence has proven to enhance productivity and lower costs in both program management (CECOM) and depot management (Fort Monmouth).

- CURRENT JOINT ENDEAVORS AT FORT MONMOUTH:

Please note, only a representative sample is provided below.

Fort Monmouth can also support DOD as the center for Interoperability for the entire DOD and effectively work to support the information needs of the non-military sector of the government. The following paragraphs outline the various joint activities now active at Fort Monmouth.

- **JIEO:** The Joint Interoperability Engineering Office (JIEO) is currently located at Fort Monmouth. Fort Monmouth is a center of excellence for communication and electronics and it implements the standards and protocols developed at JIEO in its systems. CECOM also serves as DOD's executive agent for all services tactical communications switching systems and collaborates closely with JIEO in ensuring interoperability of all services equipment. This relationship has had a positive impact on DOD and the Army's communications abilities. We strongly support the location of JIEO at Fort Monmouth and recommend its retention at this location.

Today, only the Army enjoys the benefit of being collocated with JIEO. We suggest that the other services that currently do not have this advantage, bring their communications organizations to Fort Monmouth so that they too can enjoy close proximity to JIEO. Currently, the Air Force Electronic Systems Center is located at Hanscom AFB and the Navy Space and Naval Warfare Systems is located in Crystal City, Virginia in leased space. Overall, such action would improve interoperability and intercommunication among the services, and thus make JIEO better capable of performing its mission.

- **ISMA:** For the last 27 years project management for strategic and sustaining (i.e. non-tactical) communications, command and control and small computers has been carried out at Fort Monmouth by the Information Systems Management Activity (ISMA). ISMA works with both CECOM and ISC to accomplish its mission of providing ready to use communications, command and control and computer systems for the Army, Navy, Air Force, Departments of State and Commerce, the National Security Agency, the Federal Aviation Administration, and foreign allied governments. Recognizing the significance of ISMA and its synergistic relationship to the communications and information community, The Save Our Fort Committee proposes that ISC's acquisition element be united with CECOM's acquisition unit in order to facilitate the ISMA mission. ISMA is currently part of The Information System Command (ISC) (formerly the Army Communications Command) located at Fort Huachuca in Arizona.

- The value of ISMA at Fort Monmouth is supported by changing world history. In 1962, when the Strategic Communications Command (forerunner of to the Army Communications Command) was established the strategic and tactical worlds were completely separate. Today, this is no longer the case. The Information Age has brought strategic and tactical operations by emphasizing "seamless" communication systems which allow communication from the "foxhole to the White House." Information systems are now CONUS- based and the users in the field depend on CONUS-based assets to support the soldier wherever the action is through the Defense Information Infrastructure.

- The acquisition functions performed by CECOM and ISC to deploy systems to soldiers are nearly identical. Both Commands perform engineering, procurement, integrated logistics support, configuration management, and quality assistance. Combining these acquisition functions into a single command at Fort Monmouth would eliminate significant duplication/layering of functions and provide instant access to the talented labor pool available in the Northeast United States.

- The Information Systems Management Activity is in the forefront of Project Management within the Department of the Army and is physically located at

Fort Monmouth. It currently serves its worldwide customers in all areas of communications, command and control and computers. We believe that the criticality of the mission dictates that it become part of a PEO or be chartered as a separate PEO in its current physical location.

- The consolidation of the acquisition missions of ISC and CECOM makes sense. By combining the acquisition missions of CECOM and ISC, there will be a substantial reduction in staff personnel required to perform the mission and, most important, it will provide an excellent opportunity to implement the guidelines of the National Performance Review by re-engineering the government information resources "corporation."

- **SATELLITE COMMUNICATIONS:** CECOM has two entities directly responsible for the development production and fielding of satellite communications equipment for the three services. Research is conducted by elements of the CECOM Space and Terrestrial Directorate and Project Management is provided by Project Manager SATCOM.

- **BATTLE COMMAND INITIATIVE (BCI):** The CECOM R&D Center is the lead entity on this key Advanced Projects Research Agency (ARPA) joint service program. This program has two initiatives, the Commanders in Chief Bubble and the Commanders Associate. Both of these initiatives are intended to provide commanders at all echelons and potentially in all services the with an advanced rapidly deployable communications and battle management system for joint contingency operations.

- **JOINT ADVANCED DEMONSTRATION ENVIRONMENT (JADE)/JOINT TEST PLANNING WORKING GROUP (JTP-WG):** The CECOM RDEC chairs the JADE/TP-WG of the Communications Networks Subpanel of the Joint Directors of Laboratories.

- **GLOBAL DATA COLLECTION FOR OPERATION DESERT CAPTURE (ODC) II/DESERT HAMMER IV EXERCISE:** The CECOM R&D Intelligence Electronic Warfare (IEW) Technology Assessment Center (IEW TAC) lead a Tri-service effort in the planning and implementation of a global data collection effort for the ODC II/Desert Hammer VI exercise. This effort provided the means for the development of a system to analyze the mechanism for which intelligence products are disseminated to the ultimate user.

- **JOINT DEFENSE INTELLIGENCE SUPPORT SYSTEM (JDISS):** This was a quick reaction project to field an enhanced intelligence support system to Korea and Fort Lewis. The effort was accomplished in record time and the system successfully fielded.

- DEVELOPMENTAL TOOLS LOCATED AT FORT MONMOUTH THAT ENHANCE THE QUALITY AND DEPTH OF C4I PROJECTS:

The CECOM RDEC was designated by the Vice Chief of Staff of the Army, and the Army Acquisition Executive as the System Engineer for Digitizing the Battlefield. The Technology vision of CECOM and Fort Monmouth has been acknowledged by Army leadership as the strategy for Winning the Information War. As System Engineer, it is responsible for developing the technical architecture for the Digital Battlefield and are assisting the PEO's and the U.S. Army Training and Doctrine Command (TRADOC) in the development of the System and Operational Architecture's. All of its programs are being designed to reflect the well accepted objective of being integrated into these architecture's.

The following highlight specific accomplishments:

Digital Integrated Lab/Testbed (DIL): DIL is the fundamental tool for systems engineering and integration designed to optimize the evolution of architecture's and systems focusing on meeting the Army's and the Nation's objective of Winning the Information War through Battlefield Digitization. The DIL consists of integrated connected distributed laboratories, testbeds, Battle Labs, field sites, contractor testbeds, and simulations, along with engineering expertise in these facilities. The connected systems, combined with modeling and simulation couples command and control models with communication systems to simulate operational scenarios. Evaluation of an individual system's ability operate in the tactical environment is achieved by end-to-end testing within the integrated test bed.

The DIS captures specialized expertise to support Advanced Technology Demonstrations and Advanced War fighting Experiments allowing the CECOM R&D center at Fort Monmouth to be the technical bridge between Battle Labs, Basic Research, Early Technology, Industry and the Material Developer. The Rome Air Development Laboratory elements will easily be integrated into this framework. As an interface between the Battle Labs, the DIL is used as a tool enabling realistic evaluations of new technology effecting, tactics, doctrine, and operational concepts. The following laboratories reside in the DIL:

- COMMAND, CONTROL, AND COMMUNICATIONS (C3) LABORATORY:
  This laboratory provides a test environment for Combat Net Radios and other tactical communication equipment.

- TACTICAL DATA FUSION (TDF) AND SIMULATION AND MODELING LABORATORY:
  The TDF Laboratory focuses on conducting research and development in the area of data fusion supporting Intelligence and Electronic Warfare (IEW)

systems.

- ADVANCES SENSOR EVALUATION FACILITY (ASEF):

This laboratory is permits the Army to better evaluate and understand the baselining and modeling of the Army's present and future night vision technologies.

- ELECTRONIC WARFARE SURVIVABILITY INTEGRATION LABORATORY (EWSIL):

The establishment of an EWSIL provides the Army and other services with a facility for the full life-cycle development through post deployment support of Electronic Warfare (EW) sensors and countermeasures.

- LOCAL AREA COMMUNICATIONS INTEGRATION LABORATORY:

This laboratory is utilized to develop efficient communication networks and protocols to move vital Command and Control (C2) information within the local area of the battlefield.

- ARMY INTEROPERABILITY NETWORK (AIN):

External connections to the DIL will be provided by the AIN. The AIN was developed, operated and managed at Fort Monmouth. It provides, in part, interconnectivity between the Battle Command Labs at Fort Gordon, Fort Leavenworth, Joint Interoperability Test Center at Fort Huachuca, and other government and contractor locations.

III. RECOMMENDATIONS -- LONG TERM VISION OF FORT MONMOUTH:

In summary, Fort Monmouth has become a vital force in engineering the Digitized Battlefield and in the development of supporting C4I technology, and systems. The recommendation to move the Rome Air Development Center to Fort Monmouth is worth considerable merit. With a vision toward further consolidation, the realization that joint and coalition warfare will become a fact, and the further realization that DOD budgets will be still further curtailed, the following recommendations are made:

a. Bring DISA to Fort Monmouth

The honorable Emmett Paige, Assistant Secretary of Defense for Command, Control, and Intelligence suggested to us that he favors uniting JIEO with its parent organization, DISA. DISA is currently located in leased space in the National Capital Region. We propose bringing DISA to Fort Monmouth. This action would save considerable funding, as its rent as a tenant organization would be significantly less than the price of the commercial lease that DISA is currently paying. In addition, the CECOM Office Building will be vacant after CECOM personnel relocate to the Main Post of Fort Monmouth. DOD could consider purchasing that building to house DISA.

Over a short period of time, this cost would again be significantly less than the rental payments that DISA currently makes.

Uniting JIEO and DISA at Fort Monmouth would accomplish the consolidation suggested by General Paige, while preserving the important relationship JIEO enjoys with CECOM at Fort Monmouth.
[Other connections between DISA and Fort Monmouth?]

b. Bring the Information Systems Command from Fort Huachuca

The Information System Command (ISC) (formerly the Army Communications Command) is located at Fort Huachuca in Arizona. For the last 27 years project management for strategic and sustaining (i.e. non-tactical) communications, command and control and small computers has been carried out at Fort Monmouth by the Information Systems Management Activity (ISMA). ISMA works with both CECOM and ISC to accomplish its mission of providing ready to use communications, command and control and computer systems for the Army and other DOD systems worldwide. The Save Our Fort Committee proposes that ISC's acquisition element be united with CECOM's acquisition unit in order to facilitate the ISMA mission.

In 1962, when the Strategic Communications Command (forerunner of to the Army Communications Command) was established the strategic and tactical worlds were completely separate. Today, this is no longer the case. The Information Age has brought strategic and tactical operations by emphasizing "seamless" communication systems which allow communication from the "foxhole to the White House." Information systems are now CONUS-based and the users in the field depend on CONUS-based assets to support the soldier wherever the action is through the Defense Information Infrastructure.

The acquisition functions performed by CECOM and ISC to deploy systems to soldiers are nearly identical. Both Commands perform engineering, procurement, integrated logistics support, configuration management, and quality assistance. Combining these acquisition functions into a single command at Fort Monmouth would eliminate significant duplication/layering of functions and provide instant access to the talented labor pool available in the Northeast United States.

The Information Systems Management Activity is in the forefront of Project Management within the Department of the Army. It currently serves its worldwide customers in all areas of communications, command and control and computers. We believe that the criticality of the mission dictates that it become part of a PEO or be chartered as a separate PEO.

The consolidation of the acquisition missions of ISC and CECOM makes

sense. By combining the acquisition missions of CECOM and ISC, there will be a substantial reduction in staff personnel required to perform the mission and, most important, it will provide an excellent opportunity to implement the guidelines of the National Performance Review by re-engineering the government information resources "corporation."

c. *Bring the Joint Computer Aided Logistics System to Fort Monmouth*

d. Bring R & D Center from Fort Belvoir to Fort Monmouth

400 jobs from R & D center. Move AMC people into their spot and move R & D to Fort Monmouth.

by T.J. Kesolits 4/22/95

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when [illegible] 950427-1181

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 28, 1995

Mr. Thomas J. Kesolits, P.E.
33 Heyward Hills Drive
Holmdel, New Jersey 07733

Dear Mr. Kesolits:

Thank you for your letter regarding Fort Monmouth, New Jersey. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Fort Monmouth.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-12

FROM: COMBEST, LARRY	TO: ROBLES, JOE
TITLE: REP. (TX)	TITLE: COMMISSIONER
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: REESE AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

●	Prepare Reply for Chairman's Signature	✓	Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING THAT DBCRC CONSIDER COST AND COST SAVINGS IN THEIR DECISION REGARDING REESE AFB.

Due Date: 950501	Routing Date: 950427	Date Originated: 950426	Mail Date:

LARRY COMBEST
19TH DISTRICT, TEXAS

CHAIRMAN
PERMANENT SELECT COMMITTEE
ON INTELLIGENCE

COMMITTEE ON AGRICULTURE

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LONGWORTH HOUSE OFFICE BUILDING
WASHINGTON, DC 20515-4319
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Congress of the United States
House of Representatives

DISTRICT OFFICES:

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ODESSA, TX 79762-5941
(915) 550-0743

SUITE 205
5809 S. WESTERN
AMARILLO, TX 79110-3626
(806) 353-3945

April 26, 1995

Commissioner Joe Robles, Jr.
The Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, Virginia 22209

Dear Commissioner Robles:

I am writing to thank you for attending the regional hearing in Dallas last week and also to follow-up on a matter of concern to both of us.

It is my understanding that you requested cost and cost-savings data from the Department of Defense (DoD) and the Services during the Commission hearing on April 17th. This is clearly a matter of importance and one worthy of pursuit by the Commission. Although DoD witnesses indicated that cost-effectiveness was not a major part of their analysis, I strongly believe cost-savings and effectiveness should be one of the primary factors when considering the value of a base.

Furthermore, as you know, I have scrutinized the base closure process with particular interest focused on the Air Force. I have grown increasingly concerned as I have continued to uncover mistakes in the Air Force Undergraduate Pilot Training (UPT) Base analysis which clearly demonstrate to me that the entire Air Force UPT Base category must be reviewed by the Commission.

In light of your request, I have put together several cost comparisons using data from the various Data Calls and other Air Force reports. These cost comparisons document the cost-effectiveness of Reese Air Force Base (AFB) in areas relevant to pilot training. A summary of this cost data follows:

* COST PER FLYING HOUR: The chart at Tab A summarizes data extracted from an Air Force Education and Training Command report on cost per flying hour data for 1994. As you can see, Reese AFB ranks as the lowest cost of any UPT base in cost per flying hour.

* AVERAGE COST PER GRADUATE: The chart at Tab B summarizes data on cost per graduate. Reese AFB is second among UPT bases, with Vance AFB ranking first.

* LUBBOCK INTERNATIONAL AIRPORT: As you can see from the data

on the chart at Tab C, Reese AFB uses Lubbock International Airport (LIA) extensively. Approximately 43% of the operations at LIA are military. Reese AFB not only uses the facility for training, particularly instrument approach training, but also uses it as an alternate recovery field when the crosswinds go out of limits at Reese AFB, because LIA has a crosswind runway. This auxiliary field capability is provided free of charge and is managed through formal agreements between the Air Force/Reese AFB and the Federal Aviation Administration (FAA) at LIA.

* LUBBOCK APPROACH CONTROL: The City of Lubbock through the FAA at LIA provides free of charge a Radar Approach Control (RAPCON) facility and operational capability at Reese AFB. Again, this capability is provided through formal agreements between Air Force/Reese AFB and the FAA at LIA. This is a vital element of training that the Air Force receives at no cost. At other bases, such as Vance AFB, the Air Force must man and maintain its own facility. The savings here are unknown to us, but are probably extensive and could be provided by the Air Force in the form of an estimate of the cost of maintaining such a facility at Vance AFB.

* "MEDICAL RIGHT SIZING" PROGRAM: The "Medical Right Sizing" program at Reese AFB takes advantage of medical facilities in the City of Lubbock and saves the Air Force approximately $1 million per year. This matter was not considered.

As you can see from the data, Reese AFB performs very well in terms of cost-effectiveness. Reese AFB also compares well in terms of military measures of merit, as was demonstrated during the BRAC visit to Reese AFB and in the City of Lubbock's presentation to your Commission in Dallas.

There are additional cost issues which have been ignored by the Air Force and the DoD because they involve offers from the City of Lubbock. While I understand the need to prevent a "bidding war," there are two issues which should be considered as a part of any rational analysis of which UPT base to close.

* NEW 40,000 SQUARE FOOT HANGAR: The City of Lubbock has offered to lease to the Air Force a newly completed 40,000 sq. ft. hangar at LIA for $1.00 per year. This new facility is empty and available. It has easy access by taxiway to all the runways at LIA and could provide the Air Force with a regional maintenance facility and/or a shelter for Reese AFB if their hangar space was not enough (i.e., during severe storms). The City of Lubbock had conversations with the Air Force about the possibility of developing a regional

maintenance facility before this BRAC round. Since the BRAC deliberations began, the Air Force has refused to consider this offer further.

* HOUSING PURCHASE/LEASE-BACK: The City of Lubbock has proposed a housing purchase/lease-back arrangement for Reese AFB, whereby the City would purchase all of the housing from the Air Force and then lease those facilities to the Air Force. This initiative would save the Air Force an estimated $6 million immediately with recurring annual savings of $1.7 million.

As I testified before the Commission in Dallas, I believe that the recommendation to close Reese AFB is based on flawed data and a flawed analytical model. I hope that the cost data I have provided will help to persuade you and other members of the Commission to take a close look at the recommendation to close Reese AFB and to review the entire Air Force UPT category.

Thank you in advance for your consideration of my request and please do not hesitate to call on me if I can provide further information or be of assistance.

Sincerely,

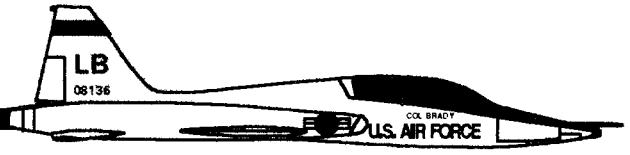
Larry Combest

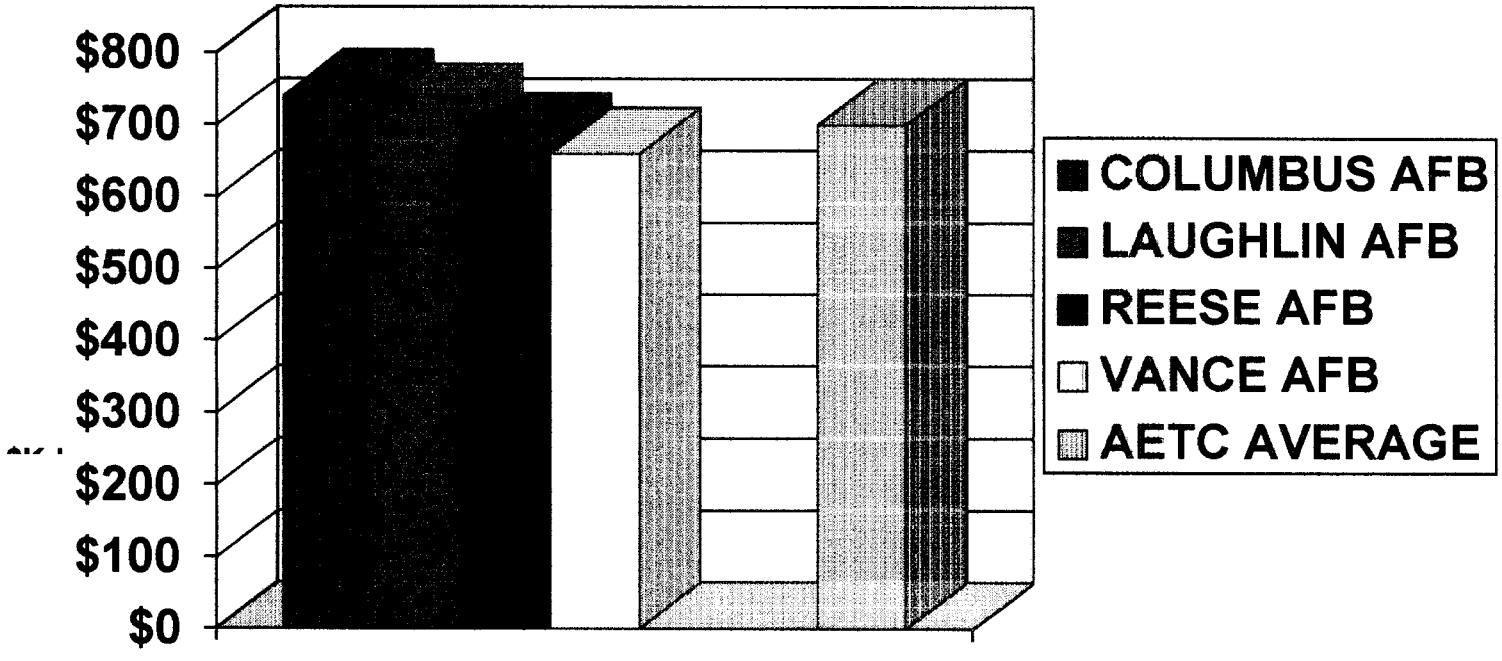
Larry Combest

LC/mle
Enclosures

CC: All BRAC Commissioners

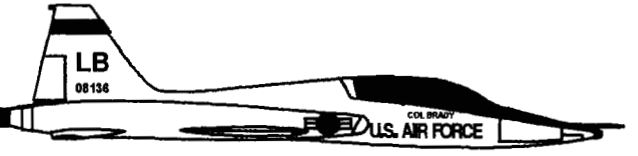
COST PER GRADUATE



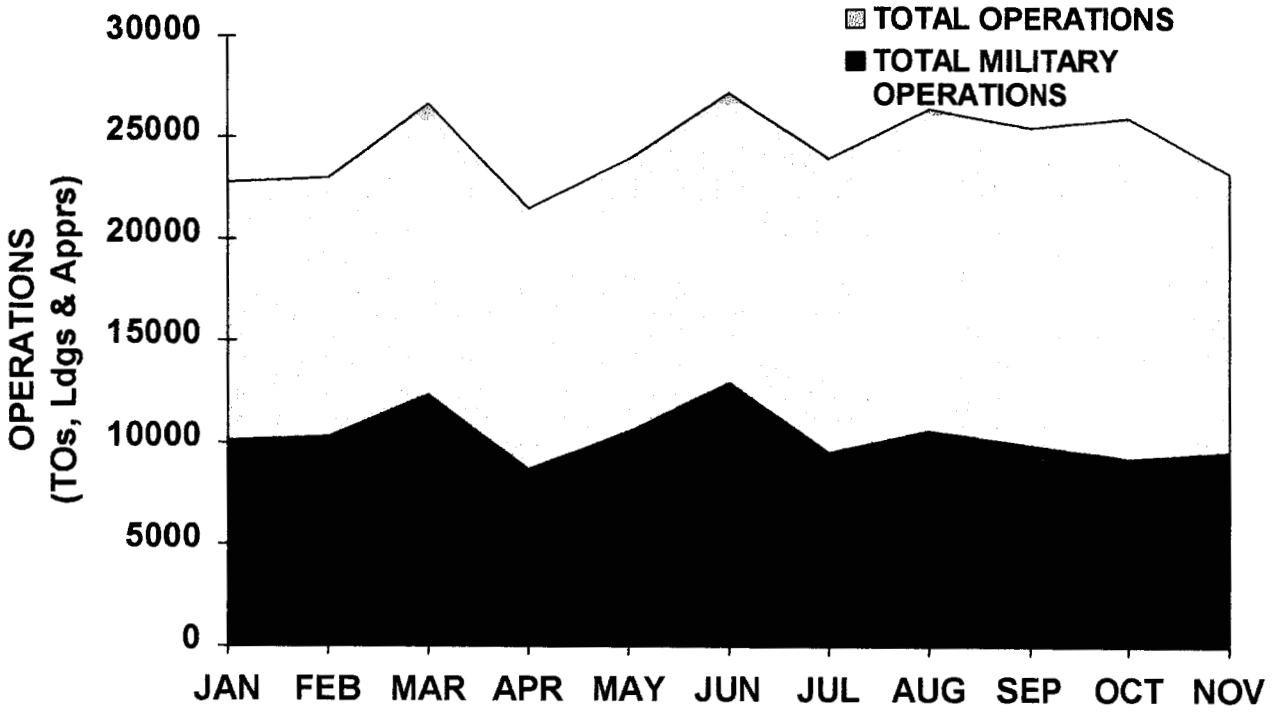


NOTE: VANCE AFB IS THE ONLY AIR FORCE UPT BASE WITH FULLY CONTRACTED CIVILIAN SUPPORT SYSTEM. THIS FACT REDUCES THEIR OVERALL COSTS. THE OTHER AIR FORCE UPT BASES ARE IN THE PROCESS OF CONVERTING TO FULLY CONTRACTED CIVILIAN SUPPORT.

LUBBOCK TOWER OPERATIONS

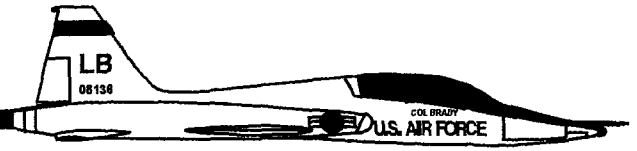


JAN - NOV 1994



MILITARY OPERATIONS AVERAGED 43% OF TOTAL MONTHLY OPERATIONS FOR THIS PERIOD

COST PER FLYING HOUR



$106	$318	$221
$110	$328	$224
$101	$303	$182
$109	$323	$233

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this
when responding 950427-12R1

April 28, 1995

The Honorable Larry Combest
1511 Longworth House Office Building
Washington, D.C. 20515

Dear Representative Combest:

Thank you for your recent letter in which you provided additional information on Reese Air Force Base. I appreciate your continued interest in the base closure and realignment process and welcome your comments.

In reference to your question concerning my query to the Undergraduate Pilot Training (UPT) Cross Service Working Group during the Commission's April 17 hearing, I requested that the UPT Cross Service Working Group provide data to the Commission summarizing the costs to train pilots. These costs should include the fixed costs for base operating support, real property maintenance, and overhead and personnel at each UPT base, and the variable costs which vary by the number of students and flight hours/sorties flown. I will forward a copy of these responses to you when they are received.

You can be assured that the information you have provided will be considered by the Commission as we continue our review and analysis of the Secretary of Defense's recommendations. In addition, your testimony before the Commission in Dallas on Reese Air Force Base was very informative and will be helpful to the Commission in the months ahead.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Major General Josue Robles, Jr, USA (Ret.)
Commissioner

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-13

FROM: HEITZKE, KENNETH S.	TO: DIXON
TITLE: SELECTMAN	TITLE: CHAIRMAN
ORGANIZATION: TOWN OF MONROE, CT	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: STRATFORD ARMY ENGINE PLANT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

LETTER OF SUPPORT FOR THE STRATFORD ARMY ENGINE PLANT

Due Date: 950501	Routing Date: 950427	Date Originated: 950413	Mail Date:

Town of Monroe

KENNETH S. HEITZKE
Selectman

OFFICE OF THE SELECTMAN
Town Hall
7 Fan Hill Road
Monroe, Connecticut 06468-1800
Phone: (203) 452-5421
Fax: (203) 261-6197

April 13, 1995

The Honorable Alan J. Dixon, Chairman
Base Realignment & Closure Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Please refer to this number when responding: 950427-13

Dear Mr. Dixon:

I am writing in opposition to the proposed recommendation to close the Stratford Army Engine Plant located in Stratford, Connecticut.

I appreciate the difficult task the Base Realignment & Closure Commission has before it in determining which bases should be closed. I believe, however, upon further reflection and analysis, the many advantages of keeping this important facility open far outweigh any perceived cost savings. Certainly the closing of the Stratford Army Engine Plant would deal yet another blow to Connecticut's already fragile economy.

As a retired career military officer, as the Chief Elected Official of a neighboring Town in which many of the workers of the Plant reside, and as Chairman of the Greater Bridgeport Economic Development Commission, I have multiple reasons as to why the Plant should remain open.

Since 1953, the Stratford Army Engine Plant served a vital national interest by producing high quality gas turbine engines for heavy armor vehicles and rotary wing aircraft for our military. The closing of this facility would compromise the nation's ability to produce critical spare parts and new engines in times of crisis or national emergency.

Secondly, there are over sixty employees of the Plant who reside in Monroe. The closing would be devastating to our Town. Connecticut is one of the last states to recover from the recent depression. An action such as this would have a major impact on our recovery process.

Furthermore, the Stratford Army Engine Plant is crucial to the economic vitality of the Greater Bridgeport Metropolitan Region. The Chief Elected Officials of the area have

worked together for the past three years to revitalize the economy of the Bridgeport area. I believe the economic impact of the closing of this facility would be far-reaching, and be significantly greater than that which is identified in the Army's report.

Accordingly, I respectfully request the Commission reject the Army's recommendation to close this important facility.

Thank you for your consideration.

Sincerely,

Kenneth S. Heitzke

bs

stfdarmy.mw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when replying 950427-13R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 28, 1995

Mr. Kenneth S. Heitzke
Selectman
Town of Monroe
7 Fan Hill Road
Monroe, Connecticut 06468-1800

Dear Mr. Heitzke:

Thank you for your letter regarding the Stratford Army Engine Plant, Connecticut. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Stratford Army Engine Plant.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-14

FROM: ALEXANDER, STEPHEN	TO: GENERAL
TITLE: MAYOR	TITLE:
ORGANIZATION: AZUSA, CA	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: LONG BEACH NAVAL SHIPYARD	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER		X	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING CITY COUNCIL RESOLUTION # 95-C21, WHICH SUPPORTS LONG BEACH NAVAL SHIPYARD.

* POST CARD RESPONSE *

Due Date: 950501	Routing Date: 950427	Date Originated:	Mail Date: 4/28/95

RESOLUTION NO. 95-C21

Please refer to this number when responding 950427-14

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AZUSA SUPPORTING THE CONTINUED OPERATIONS OF THE LONG BEACH NAVAL SHIPYARD AND OTHER SOUTHERN CALIFORNIA MILITARY FACILITIES

WHEREAS, the State of California has endured billions of dollars of losses through a disproportionate share of Department of Defense closures as mandated by the Federally appointed Base Closures and Realignment Commissions in 1988, 1991, and 1993, and

WHEREAS, it has been documented that the State of California has suffered more than its share of economic devastation during the current worldwide recession, and will be the last of the States to show signs of a positive recovery, and

WHEREAS, the State of California has sustained both human and natural disasters in recent years from earthquakes in San Francisco and Los Angeles areas, fires in Northern and Southern California, and from the civil unrest in the greater Los Angeles area, and

WHEREAS, The State of California through its world pre-eminence in the technologies of earth and space travel, military defense systems and interglobal communications has been the free world's greatest guarantor of peace through strength of leadership, and

WHEREAS, the Southern California region has suffered significant job losses due to federally mandated base closures in 1991-1993, and

WHEREAS, 970 private sector businesses will be affected by closure of the Long Beach Naval Shipyard, and

WHEREAS, closure of the Long Beach Naval Shipyard will result in $757 million annually in regional economic losses.

NOW THEREFORE BE IT RESOLVED, that the City Council of the City of Azusa, supports the continued operations of the Long Beach Naval Shipyard and all other military facilities in the Southern California region and will transmit this resolution to the President of the United States and the members of the State of California

ADOPTED and APPROVED this 21st day of February, 1995 by the following vote of the Council:

Stephen F. Alexander

MAYOR

AYES: **COUNCILMEMBERS:** HARDISON, MADRID, NARANJO, BEEBE, ALEXANDER

NOES: **COUNCILMEMBERS:** NONE

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-15

FROM: WARNER, JOHN	TO: DIXON
TITLE: SENATOR (VA)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER	✓		
DIRECTOR OF ADMINISTRATION	✓			AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL	✓			CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

SUBMITTING STATE OF VA'S AGENDA FOR THE BALTIMORE, REGIONAL HEARING.

Due Date:	Routing Date: 950427	Date Originated: 950427	Mail Date:

JOHN WARNER
VIRGINIA

COMMITTEES:
ARMED SERVICES
ENVIRONMENT AND PUBLIC WORKS
RULES AND ADMINISTRATION
AGRICULTURE, NUTRITION, AND FORESTRY
SMALL BUSINESS

United States Senate

225 RUSSELL SENATE OFFICE BUILDING
WASHINGTON, DC 20510-4601
(202) 224-2023

CONSTITUENT SERVICE OFFICES

4900 WORLD TRADE CENTER
NORFOLK, VA 23510-1674
(804) 441-3079

238 FEDERAL BUILDING
P.O. BOX 4512
ABINGDON, VA 24210-0881
(703) 628-8158

1003 FIRST UNION BANK BUILDING
ROANOKE, VA 24011-1314
(703) 857-2676

April 27, 1995

The Honorable Alan J. Dixon
Chairman
The Defense Base Closure and
Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, Virginia 22209

Please refer to this number when responding 950427-15

Dear Mr. Chairman:

On behalf of Governor Allen, Senator Robb and our congressional delegation, I hereby submit the Commonwealth of Virginia's agenda for how we intend to divide our 100 minutes presentation time, during the May 4th Regional Hearing in Baltimore. Following is that agenda:

3:35 pm - 3:40 pm	Introductory Remarks by Governor George Allen
3:40 pm - 3:45 pm	Remarks by Senator John Warner
3:45 pm - 3:50 pm	Remarks by Senator Chuck Robb
3:50 pm - 4:30 pm	Fort Pickett, Virginia, Introduced by Representative Norman Sisisky
4:30 pm - 4:45 pm	Kenner Army Hospital, Fort Lee, Virginia Introduced by Representatives Sisisky and Robert Scott
4:45 pm - 4:50 pm	U. S. Army Information Systems Software Command, Introduced by Representative Tom Davis
4:50 pm - 5:00 pm	U. S. Navy Space and Naval Warfare Systems Command, Introduced by Arlington County Supervisor Ellen Bozeman
5:00 pm - 5:15 pm	Naval Air Station--Oceana, Introduced by Representative Owen Pickett.

We may request some minor changes to these time divisions as we get closer to the hearing date; however we do not anticipate any substantial changes.

I look forward to seeing you in Baltimore.

With kind regards, I am

Sincerely,

John Warner

JW:pcs

JOHN WARNER
VIRGINIA

COMMITTEES:
ARMED SERVICES
ENVIRONMENT AND PUBLIC WORKS
RULES AND ADMINISTRATION
AGRICULTURE, NUTRITION, AND FORESTRY
SMALL BUSINESS

United States Senate

225 RUSSELL SENATE OFFICE BUILDING
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CONSTITUENT SERVICE OFFICES:

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600 EAST MAIN STREET
RICHMOND, VA 23219-3538
(804) 771-2579

235 FEDERAL BUILDING
P.O. BOX 8817
ABINGDON, VA 24210-0887
(703) 628-8158

1003 FIRST UNION BANK BUILDING
213 SOUTH JEFFERSON STREET
ROANOKE, VA 24011-1714
(703) 857-2676

April 27, 1995

Please refer to this number when responding 950427-15

The Honorable Alan J. Dixon
Chairman
The Defense Base Closure and
Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, Virginia 22209

Dear Mr. Chairman:

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We may request some minor changes to these time divisions as we get closer to the hearing date; however we do not anticipate any substantial changes.

I look forward to seeing you in Baltimore.

With kind regards, I am

Sincerely,

John Warner

JW:pcs

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-16

FROM: KAISER, RALPH	TO: AGAR, JAMES R.
TITLE: COUNSEL	TITLE: POST JUDGE ADVOCATE
ORGANIZATION: DBCRC	ORGANIZATION: FORT GREELY LAW CENTER
INSTALLATION (s) DISCUSSED: FORT GREELY	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES				RALPH KAISER	✓		

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING QUESTIONS REGARDING ENVIRONMENTAL CONCERNS AT FORT GREELY.

Due Date:	Routing Date: 950427	Date Originated: 950427	Mail Date: 950427

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 27, 1995

Please refer to this number when responding 950427-16

Captain James R. Agar
Post Judge Advocate
Fort Greely Law Center
OSJA, Alaska Command
Fort Greely, Alaska 96506

Dear Captain Agar:

I enjoyed meeting you and our discussion at the Fort Greely Command Briefing during the Commission's Base Visit last Monday, 24 April 1995. However, after reviewing my notes, I have determined I am in need of some more information. Please clarify the following points from the Command Briefing, if possible:

1. It was stated that the Army had been granted an exception (to State environmental law, I assume) from the State of Alaska for open-air burning. What type of burning, what materials, and is this just at Fort Greely or throughout the Alaska Command, i.e., at Forts Richardson and/or Wainwright as well?

2. Please elaborate on the joint community project to build an incinerator including its status, cost and cost share, funding, what it will burn and any other points you believe are pertinent. Will the burning be compliant with Alaska environmental law, or will there be an exception? How about EPA Regulations?

3. Elaborate on Delta Range testing with regard to the statement "one or two missing chemical rounds". What kind of rounds and when were they fired?

Because of the extreme time constraints we are under, I would greatly appreciate a response as soon as possible. However, I understand you may need to coordinate with higher headquarters before providing an answer. If you need any information from me, please call me at DSN 226-0504, or commercial, (703) 696-0504; fax 0550. Thank you for your help.

Sincerely,

Ralph A. Kaiser

Ralph A. Kaiser
Counsel

DEPARTMENT OF THE ARMY
HEADQUARTERS, U.S. ARMY ALASKA
501 2ND STREET #6000
FORT GREELY, APO AP 96508-6000

REPLY TO ATTENTION OF:

Post Judge Advocate

6 June 1995

Mr. Ralph A. Kaiser
Counsel for
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209
RE: 950427-16

Please refer to this number when responding 950427-16R1

Dear Mr. Kaiser:

I apologize for my tardy response to your letter dated April 27, 1995, but it never arrived in the mail and the fax number you found did not belong to us. Nevertheless I am glad to hear from you and answer any questions you may have.

To answer you first question, Fort Greely burns almost all of its refuse (minus hazardous materials, of course) in the open burn pit. Sewage is treated separately in a nearby lagoon. This Alaska clean air waiver is for Fort Greely only. However, it does *not* exempt us from the E.P.A.s enforcement of the Clean Air Act. Forts Wainwright and Richardson do not have such an exception from the State of Alaska. Extension of this permit for Fort Greely was contingent upon the building and eventual use of the Joint Waste Incinerator discussed below. As that project is now in doubt, the future of the open burn permit may also be called into question at a later date.

The Joint Waste Incinerator project was originally intended to be used by both Fort Greely and the neighboring town of Delta Junction. Like the open burn pit, refuse would be the primary waste burned in the incinerator. Delta Junction would benefit because it would no longer use an open landfill to dispose of it's garbage. Estimate cost: $2 million, all of which would be paid by the Army. The proposed design of the incinerator would comply with E.P.A. and Alaska Environmental laws. No exceptions should be needed. The project has been shelved pending a final decision on the status of Fort Greely. If the incinerator is not built and the State of Alaska revokes the open burn permit then it may be necessary to haul the refuse to Fort Wainwright some 105 miles away.

The "Delta Range" issue you refer to is really the Gerstle River Expansion Area, now a Formerly Used Defense (FUD) site owned by the State of Alaska and under management by the Corps of Engineers. The area is immediately east of the Post. Currently the Corps estimates that 4 rounds of 155mm ammunition are "unaccounted for". Test fired over 25 years ago, the rounds were composed of VX and possibly GB. Both are nerve agents. The reported location of these dud rounds is known. There are no

housing or urban areas in the vicinity. The Corps has commissioned a private contractor to come on to the site and search for the rounds this summer. The contractors are scheduled to be here for approximately two months. It is still unclear just what hazard, if any, may exist at Gerstle River as the area has been swept four times since the test firings. Nothing was found during these sweeps. Details on this matter have been hard to come by as the Corps of Engineers has classified much of the information.

I hope this clears up any questions you may have concerning Fort Greely. Feel free to call or fax me at the following numbers anytime. Office: (907) 873-3250 or -4280, FAX: (907) 873-3605 or -2212.

Cordially,

James R. Agar

James R. Agar
Captain, U.S. Army

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950427-17

FROM: LEVIN, CARL	TO: DIXON
TITLE: SENATOR (MI)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES				JIM SCHUFREIDER	✓		

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

THANK YOU FOR ASSISTANCE DURING CHICAGO REGIONAL HEARING

Due Date:	Routing Date: 950427	Date Originated: 950424	Mail Date:

CARL LEVIN
MICHIGAN

United States Senate

WASHINGTON, DC 20510-2202

April 24, 1995

Please refer to this number when responding 950427-17

The Honorable Alan J. Dixon, Chairman
Defense Base Closure & Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Chairman Dixon:

We are writing to express our gratitude to you and your staff for your outstanding work at the regional hearing in Chicago recently. While we were unable to attend the hearing, our staffs and members of the Selfridge and Detroit Arsenal communities have commented on the professional manner with which the event was conducted.

Your staff was extremely helpful during the hectic days before the hearing and were more than willing to answer the communities' logistical questions regarding the hearing. Once the Selfridge and Detroit Arsenal teams arrived in Chicago, your staff was helpful and approachable. In particular, Jim Schufreider could not have been more friendly and capable.

On behalf of the Selfridge and Detroit Arsenal communities, thank you again for your efforts.

Best Wishes,

Carl Levin
U.S. Senator

Spencer Abraham
U.S. Senator

David Bonior
Member of Congress

Sander Levin
Member of Congress

PRINTED ON RECYCLED PAPER

CARL LEVIN
MICHIGAN

United States Senate

WASHINGTON, DC 20510-2202

Please refer to this number when responding 950427-17

April 24, 1995

The Honorable Alan J. Dixon, Chairman
Defense Base Closure & Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Chairman Dixon:

We are writing to express our gratitude to you and your staff for your outstanding work at the regional hearing in Chicago recently. While we were unable to attend the hearing, our staffs and members of the Selfridge and Detroit Arsenal communities have commented on the professional manner with which the event was conducted.

Your staff was extremely helpful during the hectic days before the hearing and were more than willing to answer the communities' logistical questions regarding the hearing. Once the Selfridge and Detroit Arsenal teams arrived in Chicago, your staff was helpful and approachable. In particular, Jim Schufreider could not have been more friendly and capable.

On behalf of the Selfridge and Detroit Arsenal communities, thank you again for your efforts.

Best Wishes,

Carl Levin
U.S. Senator

Spencer Abraham
U.S. Senator

David Bonior
Member of Congress

Sander Levin
Member of Congress

PRINTED ON RECYCLED PAPER

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-1

FROM: LEHMAN, CHRISTOPHER	TO: CORNELLA, AL
TITLE:	TITLE: COMMISSIONER
ORGANIZATION: COMMONWEALTH CONSULTING	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING COPY OF LUBBOCK NEWSPAPER THAT DISCUSSES DBCRC'S VISIT.

Due Date:	Routing Date: 950427	Date Originated: 950426	Mail Date:

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-1

FROM: LEHMAN, CHRISTOPHER	TO: CORNELLA, AL
TITLE:	TITLE: COMMISSIONER
ORGANIZATION: COMMONWEALTH CONSULTING	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING COPY OF LUBBOCK NEWSPAPER THAT DISCUSSES DBCRC'S VISIT.

Due Date:	Routing Date: 950427	Date Originated: 950426	Mail Date:

Commonwealth Consulting Corporation

1925 North Lynn Street
Suite 600
Arlington, VA
22209

Telephone: (703) 524-0026
Facsimile: (703) 524-1005

April 26, 1995

The Honorable Al Cornella
Commissioner
Base Closure Commission
1700 N. Moore Street
Suite 1425
Arlington, VA 22209

Dear Commissioner Cornella,

It was a pleasure to see you again in Dallas. I hope you found the City of Lubbock presentation informative.

Enclosed you will find a copy of the Lubbock newspaper with its coverage of your visit to Lubbock. I don't know if you would care to put the material in your scrap book, but it may be useful to show your family what you have been up to these many weeks.

I hope you will be able to find the time to come to my home in Great Falls (Virginia, that is) for dinner some time soon.

With best wishes, I am,

Sincerely,

Chris Lehman

Christopher M. Lehman

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-2

FROM: BROWDER, GLEN	TO: LENHARDT, ALFONSO
TITLE: REP. (AL)	TITLE: COMMANDER
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: CHEM AND MIL POL CENTERS
INSTALLATION (s) DISCUSSED: FORT MCCLELLAN	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING INFO: REGARDING REQUESTS TO FORT MCCLELLAN FOR SUPPORT OR ASSISTANCE IN COMBATTING TERRORISM.

Due Date:	Routing Date: 950428	Date Originated: 950427	Mail Date:

GLEN BROWDER
3D DISTRICT, ALABAMA

COMMITTEE ON NATIONAL SECURITY
COMMITTEE ON THE BUDGET

Congress of the United States
House of Representatives
Washington, DC 20515–0103

WASHINGTON OFFICE
2344 RAYBURN BUILDING
WASHINGTON, DC 20515-0103
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DISTRICT OFFICES
104 FEDERAL BUILDING
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107 FEDERAL BUILDING
OPELIKA, AL 36801
PHONE: (334) 745-6721

115 EAST NORTHSIDE
TUSKEGEE, AL 36083
PHONE: (334) 727-6490

April 27, 1995

Please refer to this number when responding 9504282

General Alfonso Lenhardt
Commander
Chemical and Military Police Centers and Fort McClellan
Fort McClellan, AL 36205-5020

Dear General Lenhardt:

I am writing to ask that you provide me with information regarding inquiries made to Fort McClellan requesting support or assistance of any sort in combatting terrorism.

The recent spate of terrorist activity in Japan plus the Oklahoma City bombing makes it likely that the Department of Defense will be called upon to support other government agencies, cities, and foreign governments in developing antiterrorism programs. More specifically, it appears highly probable that Fort McClellan, which is the center for Military Police and Chemical training, will play a major role in DOD's response to such requests. I would also anticipate that the City of Atlanta will request assistance in these areas as it prepares for the 1996 Olympics.

In my judgment the key role of Fort McClellan in providing training and other technical assistance to combat terrorism is an important consideration for the Defense Base Closure and Realignment Commission as it studies the DOD's recommendation to close the installation. Fort McClellan's capability to respond to the terrorist threat has a direct impact on military value, which is the most important of the BRAC selection criteria.

For this reason I ask that you provide me with copies of any inquiries or requests for assistance from any source (cities, foreign governments, other federal or state government agencies, individuals, private organizations, etc.) which have been made directly or indirectly to Fort McClellan or either school. If certain inquiries were telephonic only, please provide a synopsis.

Thank you for your assistance with this request. Because of base-closure deadlines, I would appreciate receiving this

information by May 10, 1995, and I also request that copies of any subsequent inquiries be provided as well.

Sincerely,

Glen Browder

Glen Browder
Member of Congress

GB/vfp

cc: Department of the Army
Department of Defense
The Honorable Alan J. Dixon
General J.B. Davis, USAF (Retired)

GLEN BROWDER
3D DISTRICT, ALABAMA

COMMITTEE ON NATIONAL SECURITY
COMMITTEE ON THE BUDGET

Congress of the United States
House of Representatives
Washington, DC 20515–0103

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TUSKEGEE, AL 36083
PHONE: (334) 727–6490

April 27, 1995

General Alfonso Lenhardt
Commander
Chemical and Military Police Centers and Fort McClellan
Fort McClellan, AL 36205-5020

Please refer to this number when responding 950428-2

Dear General Lenhardt:

I am writing to ask that you provide me with information regarding inquiries made to Fort McClellan requesting support or assistance of any sort in combatting terrorism.

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Sincerely,

Glen Browder

Glen Browder
Member of Congress

GB/vfp

cc: Department of the Army
Department of Defense
The Honorable Alan J. Dixon
General J.B. Davis, USAF (Retired)

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-3

FROM: BROWDER, GLEN	TO: PROCIU, THEODORE M.
TITLE: REP. (AL)	TITLE: DEP. FOR CHEM/BIO MATTERS
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: OFFICE OF SEC DEF
INSTALLATION (s) DISCUSSED: FORT MCCLELLAN	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

HOW DOES DOD PLAN TO ATTAIN AND MAINTAIN A FIELDED BIOLOGICAL DEF CAPABILITY IF FORT MCCLELLAN IS CLOSED.

Due Date:	Routing Date: 950428	Date Originated: 950427	Mail Date:

GLEN BROWDER
3D DISTRICT, ALABAMA

COMMITTEE ON NATIONAL SECURITY
COMMITTEE ON THE BUDGET

Congress of the United States
House of Representatives
Washington, DC 20515–0103

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107 FEDERAL BUILDING
OPELIKA, AL 36801
PHONE (334) 745-6227

115 EAST NORTHSIDE
TUSCALOOSA, AL 35401
PHONE (334) 727-0490

April 27, 1995

Dr. Theodore M. Prociv
Deputy for Chemical/Biological Matters
Assistant to the Secretary of Defense (Atomic Energy)
The Pentagon, Room 3C128
Washington, DC 20301-3050

RE: Armed Forces Biological Defense Program:

Dear Dr. Prociv:

During Operation Desert Shield/Storm, the Congress, the Department of Defense, and the Department of the Army recognized a serious deficiency in the ability to protect our soldiers against the use of biological warfare agents by an adversary. Therefore, a biological defense program was initiated in 1991 with the initial goal being to field a biological detection and identification capability as soon as possible. A Joint Biological Program Office headed by a general officer was established, and about $800 million was allocated to field a detection system and to produce vaccines.

The Army, as Executive Agent for chemical/biological defense for all the services, was directed by the DOD through Public Law 103-160 to field a capability to protect the force by fiscal year 1996. An expedited program using NDI and other available components was initiated, and the Biological Integrated Detection System (BIDS) was developed and tested over a short two-year period.

Concurrent actions also were undertaken to provide a corps level unit to be trained and equipped to operate the BIDS as part of the Contingency Force Package, Rapid Deployment Tier I. Because of the active force drawdowns and the fact that about 70 percent of the chemical troop force structure is in the reserves, a chemical reserve unit supplemented by an active duty platoon was selected to provide this critical capability. The reserve unit selected for restationing at Fort McClellan was the 310th Chemical Company of nearby Gadsden, Alabama. Training for the new biological defense company will begin in October 1995.

It is my understanding that there are no chemical reserve units in Missouri; most are historically located in the southeastern United States because of the proximity of Fort McClellan. How does the Army/DOD plan to attain and maintain a

fielded biological defense capability if Fort McClellan is closed considering the following:

--The unlikelihood that the Alabama reserve unit or its personnel will move to Missouri.

--The lack of a chemical reserve unit in Missouri (soldiers who will man the technically complex equipment of the BIDS also require basic skills and experience in NBC defense operations to perform the unit's mission effectively).

--The potential for a several-year loss of the only servicewide biological defense capability when the biological warfare threat is proliferating.

What additional resources will be required to implement this plan?

Thank you for your consideration of these issues, and I look forward to your response. Because of base closure deadlines, I would appreciate receiving your response by May 10.

Sincerely,

Glen Browder

Glen Browder
Member of Congress

GB/vfp

cc: Defense Base Closure and Realignment Commission
Department of the Army
Commander, Fort McClellan

GLEN BROWDER
3D DISTRICT, ALABAMA

COMMITTEE ON NATIONAL SECURITY
COMMITTEE ON THE BUDGET

Congress of the United States
House of Representatives
Washington, DC 20515–0103

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115 EAST NORTHSIDE
TUSKEGEE, AL 36083
PHONE: (334) 727–6490

April 27, 1995

Dr. Theodore M. Prociv
Deputy for Chemical/Biological Matters
Assistant to the Secretary of Defense (Atomic Energy)
The Pentagon, Room 3C128
Washington, DC 20301-3050

Please refer to this number when responding 950428-3

RE: Armed Forces Biological Defense Program:

Dear Dr. Prociv:

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--The lack of a chemical reserve unit in Missouri (soldiers who will man the technically complex equipment of the BIDS also require basic skills and experience in NBC defense operations to perform the unit's mission effectively).

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What additional resources will be required to implement this plan?

Thank you for your consideration of these issues, and I look forward to your response. Because of base closure deadlines, I would appreciate receiving your response by May 10.

Sincerely,

Glen Browder

Glen Browder
Member of Congress

GB/vfp

cc: Defense Base Closure and Realignment Commission
Department of the Army
Commander, Fort McClellan

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-4

FROM: HASTON, ROBERT E.	TO: DIXON
TITLE:	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: HOMESTEAD AFB, PATRICK	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING REPORT DISCUSSING REASONS 3. ST RESCUE SQUADRON SHOULD REMAIN AT PATRICK AFB.

* GENERAL RESPONSE *

Due Date: 950505	Routing Date: 950428	Date Originated: 950420	Mail Date:

H6

20 Apr 95

REFERENCE # 950410-3

Robert E. Haston
421 Nautilus Dr.
Satellite Beach, FL 32937
(407) 777-5959

Alan J. Dixon, Chairman
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Sir,

I thank you for your prompt response to my request for the materials presented for Homestead at Birmingham. I apologize for my being so agitated when I spoke there. I assure you that it had nothing to do with your honorable task, and everything to do with what was presented to you by the Greater Miami Chamber of Commerce. You will see why when you read the attached report, which details the inaccuracies in their presentation.

I apologize for the dis-jointedness of this report. This stems from the Miami Chamber of Commerce presentation not being in line with your criteria, or it's own outline.

To avoid wasting your time reading future correspondence about points that we already agree on, I have enclosed response forms and stamped envelopes. If you could just jot down the points about which you are not convinced of at this time, we here would be happy to get all the data you need. I assure you, that we will tell the whole truth. For our cause stands strongly entirely on its own merit.

I am proud to say, that this is the most important task I have ever done for my country. It is well worth the risk I feel. As I was leaving, one of the gentleman in the group who was watching me speak said: "You better hope you have a job when you get back". I later learned that someone from Homestead was watching also. The help you and your staff have given me has renewed my faith. It is an honor and a privilege to serve you in your efforts.

Sincerely,

Robert E. Haston

- This report analyzes the presentation made by the Greater Miami Chamber of Commerce at Birmingham. It is structured along their major points. The numbers in parentheses direct you to parts of their text. The consensus after reviewing their presentation was:
  - The presentation made by the Greater Miami Chamber of Commerce was incorrect on every point.
  - The number of detailed facts they had in their presentation proves they had an intimate knowledge of the 301st and its operations. How these facts were presented, others omitted; and how conclusions were drawn based on no data leads to one most probable conclusion, namely that this was a deliberate attempt to mislead the BRAC.

- DEFENSE SECRETARY PERRY'S MODEL RE-USE PLAN: (1) First, If they would have reviewed the laws governing the BRAC process, they would have known that prior decisions have no factor in this process. Second, the obvious intent of this is to imply that the Secretary recommended that keeping the 301st at Patrick was a "model" idea. The opposite is true as his '93 and '95 recommendations to the BRAC prove. It is obvious that he was speaking of the planned physical model as an example of a multi-use facility. A unit that needs to be in the area (such as Southern Command) would fit well in this model.

  - The Secretary's recommendation to the 93 BRAC was for the 301st to stay at Patrick, just as it is this year. In addition, he recommended for the 482nd Fighter Wing to convert to KC-135R Air Refueling Tankers and move into empty facilities at MacDill AFB, Tampa. This was proven as a wise proposal. There is substantial evidence to indicate that the same misinformation that was presented at Birmingham may have been a causal factor in the 93 decision to relocate the 301st to Homestead.

    - Rescue forces were among the top five forces most in demand this past year. Having the 301st assume the NASA mission at Patrick freed up an additional active-duty rescue unit, which is currently deployed to Kuwait.
    - Air Refueling Tankers were higher in demand, while fighter units continue to be converted or closed.
    - The '95 proposal includes an active duty Tanker unit to be moved to MacDill. This is presumably to fulfill the need for Tanker forces in the Southeast that was not fulfilled by the 482nd.
    - By all signs, the Homestead area isn't providing enough qualified people or recruits to meet the 482nd's needs. I highly recommend that you investigate this.

- SIGNIFICANT ECONOMIES OF SCALE: These presumptions were based on:
  The 482nd and 301st as "related and interdependent"(3) "must be in a position to support-day to day operations and specific exercises of the 482nd"(4) "daily training activities coordinated with F-16 operations" (6)

  <u>In four years, the 301st has done no daily training and only 2, 2-day joint exercises with the 482nd.</u> Of these, one was at Homestead. It was held over the open ocean. The 482nd simply provided F-16 fighter cover for the 301st's HC-130 and helicopter. This involves minimal involvement compared to a true Search and Rescue Task Force (SARTAF). The other exercise was held with the 301st at Patrick, and the objective being Avon Park Bombing Range, 100 miles closer to Patrick and the only overland bombing range in Central or South Florida. This exercise was many times more realistic and better for training. This forward deployment of slower rescue assets is typical of operations now happening across the world. The key player in a SARTAF is the <u>A-10 attack plane, the dedicated rescue support plane.</u> The A-10 directs both the helicopters and F-16 strike aircraft. All A-10 units are north of Patrick.

  The statement (7) that the F-16 is designated to "escort rescue assets during contingencies in Southwest Asia at this time" may be true. What wasn't said was: This is only because there are no A-10s there now. During the war, the A-10 proved their unique ground attack ability is essential for rescue. The only reason the F-16 can perform this role (in a limited manner) in Southwest Asia is because it is one of the few places in the world that is both completely flat and un-vegetated.

  Of the 482nd's supposed "twenty, 10-day exercises per year with other tactical Air Force units create an ideal environment for the 301st to achieve its peace time readiness training and real time objectives" (5) The 301st has not heard of any of these planned exercises occurring, or been invited to one. Furthermore, most of these exercises (and any realistic rescue scenarios) would need to would be flown to Avon Park.

Patrick was the most common 301st helicopter TDY from Homestead because of Patrick's proximity to Avon Park. Patrick's proximity to the rest of the US, its active-duty support, ample ramp space, outstanding facilities, and popular local area make it the obvious choice for most units. This is proven by the several SARTAF exercises that have occurred at Patrick, and future exercises that have been committed to.

How could anyone imply that collocating the 482nd and 301st is efficient, while having units that have the exact same aircraft and mission, that can share custom built facilities, and have regularly trained together is a "duplication of effort" (9) and "poor readiness planning" (10). Air refueling training, which is always in short supply is accomplished often between the 301st and 71st. Past flying schedules prove this. Many air crew evaluations have been saved because of this unique capability.

- [PILOT SAFETY]: (4,5,6) This was not presented as a point, but was mentioned repeatedly with such emphasis that it deserves to be addressed separately. Furthermore, to imply to a rescueman that somehow he/she is shirking his/her responsibility is a slap in the face that can't very well be put into words.

  The obvious omissions here were: The US Coast Guard (minutes away at Miami) maintains 24 hour alert for air rescue coverage for all Florida waters. Dade County Fire Rescue, with 4 helicopters and outstanding medical capabilities provides 24-hour coverage for South Florida. The 301st has never sat alert, and is not projected to. The 301st has performed two military rescues in the last 5 years, one for an active duty F-16 at Homestead, the other north of Patrick near a Navy bombing range. The weakest area for rescue coverage is between the Coast Guard's Miami and Savannah, GA Air Stations. The 301st from Patrick can respond to military mishaps at Avon Park, across Central Florida, and fill the Coast Guard gap offshore. The 301st has performed about one hundred civilian rescues for every military rescue.

- COMPOSITE WING EFFICIENCY: (1) The USAF Composite Wing Philosophy is to pair units that have a proven need for collocation, and place them together at a site where they can both benefit. As described above, the 482nd and the 301st's ability to "train like they fight" is enhanced by having the 301st at Patrick. There would be few commonalties in the joint maintenance facilities and structure proposed at Homestead. Furthermore, it is most efficient to have Reserve tenants on active duty bases. The number of BRAC realignments done to accomplish this is ample proof.

- MILITARY VALUE: (8) Yes, Homestead (just like Patrick) did support operations in the Caribbean. But when the plan for the base is completed, there will be no room for this. In fact, there is serious doubt that there will be enough room for the 301st's 16 aircraft in the current plan. Case in point: When part of the staging for operation Restore Democracy (Haiti) was going on at Homestead, the only tenant at the base was the 482nd, using up roughly 10% of the ramp space available. Due to the numerous aircraft on the ramp at Homestead, the 301st was not allowed to land one C-130 there to support training of reservists who still live in that area. The plan for Homestead allows no room for contingencies, or even a large exercise. Leaving the 301st at Patrick would free up needed room for this contingency. The military could earn income using this area for short term transient parking.

- MINIMAL OFFSETTING COSTS (10,11) The cost figures stated when estimating the 301st's part of the Homestead plan are usually just for the 301st's specific facilities. Much of the facilities dedicated to the 482nd are joint facilities, or for functions currently within the 301st. The 301st has just as many aircraft and people. Even with the touted "economies of scale" the 301st must use close to half of the facilities. Using their numbers, this is half of 78 Million (M). They admit that the DOD observed that excess funding would be required. Analysis at the 301st have shown that there isn't enough room for the 301st's aircraft and people in the Homestead plan.

  - The recent AFRES facilities team estimated the cost of keeping the 301st at Patrick is 6.3M if the active duty units leave Patrick, and 18.3M if they don't. This is less than half the cost of the 301st's half of the Homestead Plan. This worst case 18.3M would be completely recovered within 5 years. This would come from saving the 4-8 million to move the unit, plus annual savings from the 301st being closer to NASA, Avon Park, the rest of the 301st's many northern destinations. No, this isn't a ""free ride" for the American taxpayer" (10). It's a *paid ride* for the taxpayer, as savings will soon outpace costs and continue to pay off indefinitely.

- EFFECTIVE ANNUAL OPERATIONS: That neither the 482nd, or the 301st has any need for the 301st to be at Homestead was covered above. Here are details of how *ineffective* it would be.
  - NASA Missions: (12) The 198 hours stated seem short, and we are currently checking them. They probably don't include numerous photo missions, VIP support missions, and other missions in support of NASA. Even using their numbers, if you present them accurately, they represent not how minor the mission is, but how major, and how much more the impact would be from Homestead. Of these "198" hours, almost all are helicopter hours, so the quoted 5.4% is 10% of the HH-60 flying time. Flying the aircraft up from Homestead add 3.0 hours for each helicopter flying the mission, which is usually less than 3.0 hours. But, being conservative and rounding up, this means that from Homestead, this would double the time to 20% of the HH-60 time. Furthermore, spare aircraft (and the crews necessary to fly them) would have to be flown up. For such a critical task, one spare is readied for each aircraft. This raises the total to 25%, 15% of which is completely wasted. So for the helicopters, this mission takes 2.5 times more flying hours plus:
    - Losing the vital ability to have aircraft and crews available for both NASA missions and local sorties the same day.
    - Launches slip, sometimes with attempts every day for weeks. This would wreak havoc with local training, keep crews from their administrative jobs, and require some crew members to be relieved.
    - Having many maintenance and parts intensive helicopters away from home maintenance would require parts and specialists to be flown back and forth to repair aircraft that malfunction.
    - For a Reserve unit, this would severely impact the 301st's primary mission: combat training.
  - Other: Patrick's proximity to Avon Park and the rest of the US is arguably a larger benefit for the 301st than it's proximity to NASA.

- REDUCED MAINTENANCE COSTS: (16,18,19) Their statement about Homestead: "where corrosion is not of significance" is definitely not supported by historical records. One HC-130 (5830) that was stationed at Homestead, had to be overhauled early. It needed a waiver to be flown (in a very restricted flight regime) to the depot. It spent 19 months in overhaul. Documents on its extensive corrosion repairs and many others documenting Homestead's corrosion problems are available.

  The report pages they presented were to support their case of the "atmospheric conditions"(16) at Patrick. It references the helicopters exposure to saltwater in training. The areas most corroded were generally on the bottom of the helicopter, where salt spray from hovering is greatest. Closed areas such as the avionics compartment, where vent fans provide airflow only when the aircraft is running, were also noted. Areas typically affected by sea breeze salt deposits, such as the top of the helicopter, placed last in corrosion. Of note was the worst case aircraft was at Hurlburt, which is two miles from the sea. Homestead is three.

  NASA and training missions require HH-60s to be hovered low over the ocean, and pararescuemen and equipment, dripping with saltwater are taken on board the helicopter, just as at Homestead. Most of the 50 Helicopter crewmembers must perform this at least every 70 days. The strong winds at Patrick help blow the salt spray from under the helicopter. Many pilots use Patrick's nearby freshwater lakes to do day water operations. Patrick's longer "dry season" offsets part of this problem. There are many cost-effective ways to counter corrosion. A taxi-through freshwater rinse rack, originally proposed at Homestead, has been funded at Patrick. The problems stated about wash rack inaccessibility at Patrick stem from upgrade construction delays at Patrick's wash rack. Otherwise, there has been little trouble. One of the hangers at Patrick also doubles as a wash rack, and an unused wash rack adjacent to the flight line could be repaired and upgraded. The washing increase to prevent corrosion at Patrick has not required any additional manning.

  The plan at Homestead has only one dedicated wash rack. It will not fit C-130s. The only area for the C-130s is inside the fuel cell hangar. This would be unavailable in the event lengthy fuel cell work is required.

  That the exposure to parachutes and medical gear (18) "creates an inherent danger not only for the pararescue team but also for those requiring their assistance" is not true. This is caused by parachuting into the same ocean as Homestead, and equipment exposed in training. In some ways, Patrick's proximity to the ocean saves money and increases safety. Patrick's river training area is behind the 301st operations building. Homestead's was 15 miles away by road, with no nearby landing areas, and out of radio contact. At Patrick, aircraft can drop or pickup pararescuemen from the river, and do tactical land operations at Patrick's sling area, all the while being monitored by both tower and the Supervisor of Flying. That the Air Force has lost 2 helicopters doing night water operations proves the need for good safety measures.

The Patrick area's low cost of living index lowers the cost of living pay needed for Wage Grade maintenance workers. Patrick's temperate climate saves on utilities. Costs of necessary goods and services are lower in the local area. Costs associated with crime are lower also.

Even if their conclusions were taken at face value, they would be insignificant in comparison to the many other larger benefits of being at Patrick. When measured correctly, they all but cease to exist.

BETTER RECRUITMENT CAPABILITIES: (20) Of all the statements, this was the most blatantly false.

All signs reflect that the local area surrounding Homestead is not providing the manpower the 482nd needs. The 482nd may not survive long at Homestead. If this is true, placing the 301st there would doom both units. Please investigate this, you should find it true.

- Patrick's recruiting area includes the Miami, Tampa, Orlando, and Jacksonville metro areas, along with the highly populated North Central Florida region. This is three times as large as Homestead's. That the 301st was able to survive a hurricane, move, and almost double in size proves how attractive this location is. The statement that "a manning deficiency exists in the critical pararescue component" (20) doesn't say that this is an Air Force wide problem, and has nothing to do with Patrick's location. In fact, Patrick's location is probably the only reason why the 301st was able to hire the needed pararescuemen to support its growth. 95% of the 301st's full time employees, and 90% of its reservists want the unit to stay at Patrick. Of the remainder, most are near retirement. Melbourne, across the river from Patrick has the lowest real estate costs in the state. Miami has the highest, and the highest level of serious crime in the nation. Patrick's nickname "Patrick World" is well deserved. With a beautiful area and climate, some of the highest standards of living, and some of the lowest costs of living in the nation. Patrick is a nuclear-powered electromagnet for highly qualified people.

- GREATER POSITIVE ECONOMIC IMPACT: (2) This impact is essentially spending 100 million military dollars to build facilities that the military will by all current signs, have to pay to move out of. This will be either sooner because of inability for the local area to provide manning, or later because inability of the military to perform its missions due to high operating costs and conflicts with the growing airfield. This would make this a 100 million dollar urban development grant for a local community that by their own admission has the capability to invest 216 million, plus local public funds. Obviously this is a great impact: positive for the local community (BRAC priority 6), and very negative for the DOD and federal budget (BRAC priorities 1-5).

The "breach of faith" (22) Stems from the 93 BRAC. I am sure you are familiar with the public law which says all installations will be considered equally without regard to whether the installation has been addressed on previous BRACs. This is a law that they don't think you should follow.

The problem here is not with the current proposal, but what was said to the '93 BRAC by Homestead supporters. The '93 BRAC concluded that the 482nd and 301st were two "synergistic" combat units. Statements like this had to come from someone. They sound identical to what was disproved above.

The main reason we find ourselves here again is the reason for that law in the first place. That was then, this is now; and many things have come to pass that make keeping the 301st at Patrick very wise indeed.

Their report has other other incorrect statements and omissions. Like the first sentence of their statement, which doesn't list NASA Support (#2 in priority) at all in the 301st's missions. All of them like the above show a cause supported by empty statements or at best, only gross misrepresentations. I am sure you will check out everything that they and we have said and find the truth.

The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Robert E. Haston
421 Nautilus Dr.
Satellite Beach, FL 32937
(407) 777-5959

I have questions about the following points in your case (950410-3) in support of the 301st Rescue Squadron remaining at Patrick and not relocating to Homestead. Please forward information on these points.

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-5

FROM: BROWN, ED	TO: JONES, MICHAEL
TITLE: ARMY TEAM LEADER	TITLE: DIRECTOR
ORGANIZATION: DBCRC	ORGANIZATION: ARMY BASING STUDY
INSTALLATION (s) DISCUSSED: CHARLES KELLY SUPPORT FACILITY	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING QUESTIONS CONCERNING THE CHARLES KELLY SUPPORT FACILITY.

Due Date:	Routing Date: 950428	Date Originated: 950427	Mail Date: 950428

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

April 27, 1995

Colonel Michael G. Jones
Director, The Army Basing Study
200 Army Pentagon
Washington, D.C. 20310-0200

Please refer to this number when responding 950428-5

Dear Colonel Jones:

The Army Team has completed the base visit and initial review of the data relating to the closure of the Charles Kelly Support Facility. I would appreciate your responses to the following questions raised during the base visit and data review by May 15, 1995.

1. The executive summary of the implementation plan states "the area support mission comprising of approximately 70 percent of the garrison staff will be transferred with the necessary resources to Fort Drum." The Forces Command, Description of Action for Kelly, indicates the area support mission will be accomplished by a small detachment at Kelly. The recommendation has 30 staff transferring to Fort Drum to perform the area support mission. Please provide a definitive plan on how the area support mission will be performed.

2. According to the Forces Command, Description of Action for Kelly, "the existing semi-permanent facilities are in excellent condition and there does not appear to be a requirement for BRAC funded construction." Is there still a requirement for construction?

3. Is the Army going to submit a request to withdraw the recommendation to relocate the maintenance unit at Valley Grove, based on the congressional add to build a new facility in Wheeling, WV for this unit. If the recommendation is withdrawn, shouldn't the planned maintenance facility be reduced in scope? The current Valley Grove facility is 10,000 square feet, and the Army had planned to build a 18,951 square feet facility on Kelly to consolidate the Valley Grove unit with its parent unit.

4. The Army plans to eliminate 98 of the 128 positions, however, there are only 113 positions. Therefore, aren't the projected personnel savings overstated by $690,000 (15 X $46,000)?

5. Currently, 13 of the 113 positions at Kelly are reimbursed by the 99th ARCOM, 83rd ARCOM, the Defense Commissary Agency, and the Federal Aviation Administration. All these activities are staying at Kelly, and they will continue to reimburse for these services. Therefore, aren't the personnel savings overstated by $598,000 (13 positions X $46,000)?

6. Kelly currently pays $58,000 to operate Camp Dawson, WV training facility. Fort Bragg will pick up this cost if Kelly is closed. Is this cost included in COBRA?

If you need any clarification of these questions, please contact Mike Kennedy, the Army Team Analyst.

I appreciate your assistance and cooperation.

Sincerely,

Edward A. Brown III
Army Team Leader

EB/mk

DEPARTMENT OF THE ARMY
OFFICE OF THE CHIEF OF STAFF
200 ARMY PENTAGON
WASHINGTON DC 20310-0200

REPLY TO
ATTENTION OF

25 MAY 1995

Mr. Edward A. Brown III
Defense Base Closure and Realignment Commission
1700 N. Moore St., Suite 1425
Arlington, VA 22209

Please refer to this control
when responding 950428-5R1

Dear Mr Brown:

This letter is in response to your questions relating to the closure of the Charles Kelly Support Center. The questions were provided in a letter forwarded to The Army Basing Study (TABS) on 27 April 1995, the control number is 950428-5. The major issues addressed by your request are: the area support mission, the military construction estimate, the Valley Grove AMSA recommendation, the size of the garrison staff, reimbursable salaries, and support to Camp Dawson.

Area Support. A definitive plan for the conduct of the area support mission is not available. The Army will decide on the preferred area support structure during implementation planning. The Army will provide the necessary resources to accomplish all required area support missions. For the purpose of cost analysis, the Army's latest COBRA shows 85 garrison personnel remaining at Kelly to perform area support missions.

Military Construction. There is no requirement for new construction. The initial military construction estimate for Kelly was based on the relocation of reserve units from the main post area to a smaller parcel of land. Subsequent study has shown that continued use of existing buildings is satisfactory.

Valley Grove AMSA. The Army will not submit a request to withdraw the Valley Grove recommendation. However, the Army will submit updated cost analysis that separates the Valley Grove recommendation from the Kelly Support Center recommendation in order to simplify your review. The separate COBRAs will show the cost and savings implications of each recommendation independently.

Garrison Strength. The savings in garrison personnel salaries were overestimated. The number of garrison positions in the COBRA model at Kelly have been reduced to 113.

Reimbursable Salary Savings. Savings in reimbursable salaries are not overestimated. The COBRA model calculates the residual BASOPS funding based on the tenants, including the tenants who reimburse the Army, that remain on the installation. The Army calculates the residual personnel requirements for the installation, including the tenants who reimburse the Army, based on the missions remaining. The history of whom reimburses who for services is not important because the "new" installation structure may alter the type and amount of support provided to tenants. In all cases the support (positions, funding) will be adequate for the installation's remaining tenants and missions. The Army has not overstated personnel savings due to reimbursable salaries.

Camp Dawson. The Army has not investigated in detail the cost to operate Camp Dawson, WV after the realignment of Kelly Support Center. The cost associated with operating this facility is small and support will continue after the realignment. No change to the Army's cost recommendation is required.

After the necessary adjustments to the COBRA model have been made, the Army continues to support this recommendation. The point of contact for further information on this issue is LTC McNabb, (703) 697-6262.

Sincerely,

MICHAEL G. JONES
COL, GS
Director, The Army Basing Study

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-6

FROM: POMBO, RICHARD	TO: DIXON
TITLE: REP. (CA)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: NAVAL COMM. STATION ON ROUGH & READY ISLAND	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER		X	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING DBCRC TO REALIGN THE NAVAL COMMUNICATION STATION ON ROUGH & READY ISLAND AND ALLOW THE LOCAL COMMUNITY TO SHARE THE PROPERTY.

Due Date: 950502	Routing Date: 950428	Date Originated: 950425	Mail Date:

RICHARD W. POMBO
11TH DISTRICT, CALIFORNIA

COMMITTEE ON AGRICULTURE
COMMITTEE ON NATURAL RESOURCES
COMMITTEE ON MERCHANT MARINE AND FISHERIES
TASK FORCE ON PRIVATE PROPERTY RIGHTS
CHAIRMAN

Congress of the United States
House of Representatives
Washington, DC 20515-0511

WASHINGTON ADDRESS
1519 LONGWORTH HOUSE OFFICE BUILDING
WASHINGTON, DC 20515-0511
(202) 225-1947

DISTRICT OFFICE ADDRESS
2321 WEST MARCH LANE
SUITE 205
STOCKTON, CA 95207
(209) 951-3091

10398 ROCKINGHAM DRIVE
SUITE 2
SACRAMENTO, CA 95827
(916) 385-1048

April 25, 1994

Mr. Alan Dixon
Chairman
Defense Base Realignment and Closure Commission
1700 North Moore Street - Suite 1425
Arlington, VA 22209

Please refer to this number when responding 950428-6

Dear Chairman Dixon,

On behalf of the citizens of the 11th Congressional district, I am requesting that your commission review the possibility of realigning the functions of the Naval Communications Station on Rough and Ready Island. We are requesting this action so that the local community can begin to share the use of the property to replace the economic activity and jobs that have been lost through the continuing decline of federal activities there. The City of Stockton and the Board of Supervisors of San Joaquin join me in support of this initiative.

We all strongly support the Navy and the other federal activities in Stockton and we will continue to do so as long as there is national need for these activities. However, in recent years the Naval Communications Station has been progressively reducing staffing on the island. We believe this trend will continue until there is an eventual closure. The local community has the desire and the means to assume a constructive role on the island in the immediate future, thereby reversing the negative economic effects of this trend while benefiting the federal government and the local community.

The Naval Communications Station continues to maintain "landlord" responsibilities for several federal government tenants and a vast logistics complex on Rough and Ready Island. Much of the logistics infrastructure is in disuse and is in need of repair and maintenance. Apparently, the Navy has approached other federal agencies to assume their landlord role as their ability to assume these functions and relieve the Navy of their burdensome responsibilities. At the same time, the Port would improve physical conditions of the island by gradually rebuilding the logistics capabilities.

Within our local community the Port is uniquely qualified and suited to assume the lead role in a transition to a smaller federal government presence on the island. The Port is contiguous to Rough and Ready Island and currently owns property virtually surrounding the island. The unused wharves,

warehouses, rail trackage, and other logistics facilities on the island can be repaired by the Port, integrated with their existing facilities and used quickly to regenerate economic activity and replace lost jobs.

The Port has significant management and public works capabilities to competently manage the additional land and improvements. They are financially strong and they have the means to raise the funds for needed maintenance and repairs. They also have a well thought out plan that will accomplish all of this while continuing to support the federal tenants on the island, including the Navy. I believe this makes a real "win-win" situation possible on Rough and Ready Island.

I request that your commission seriously consider realigning Navy functions to take advantage of the opportunities that now exist.

Sincerely,

Richard Pombo

Richard Pombo
Member of Congress

RICHARD W. POMBO
11TH DISTRICT, CALIFORNIA
COMMITTEE ON AGRICULTURE
COMMITTEE ON NATURAL RESOURCES
COMMITTEE ON MERCHANT MARINE AND FISHERIES
TASK FORCE ON PRIVATE PROPERTY RIGHTS
CHAIRMAN

Congress of the United States
House of Representatives
Washington, DC 20515-0511

WASHINGTON ADDRESS:
1519 LONGWORTH HOUSE OFFICE BUILDING
WASHINGTON, DC 20515-0511
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DISTRICT OFFICE ADDRESS:
2321 WEST MARCH LANE
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(916) 368-1048

April 25, 1994

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Chairman
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Arlington, VA 22209

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Sincerely,

Richard Pombo

Richard Pombo
Member of Congress

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

950428-661

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 2, 1995

The Honorable Richard Pombo
United States House of Representatives
Washington, D.C. 20515

Dear Representative Pombo:

Thank you for your letter requesting the Commission consider realigning the functions of the Naval Communications Station on Rough and Ready Island. I certainly understand your interest in the base closure and realignment process and welcome your comments.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had not been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of the Commissioners must support such a motion for the base to be added for consideration.

You may be certain that the information you have provided will be considered by the Commission in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-7

FROM: SARBANES, PAUL S.	TO: DIXON
TITLE: SENATOR (MD)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER	✓		
DIRECTOR OF ADMINISTRATION	✓			AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL	✓			CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING COPY OF WITNESS LIST FOR MARYLAND BASES AT THE BALTIMORE REGIONAL HEARING.

Due Date:	Routing Date: 950428	Date Originated: 950427	Mail Date:

PAUL S. SARBANES
MARYLAND

308 HART SENATE OFFICE BUILD
WASHINGTON, DC 20510
202-224-4524

United States Senate

WASHINGTON, DC 20510-2002

April 27, 1995

The Honorable Alan Dixon
Chairman
Base Closure and realignment Commission
1700 N. Moore Street
Suite 1425
Arlington, VA 22209

Please refer to this number when responding 950428-7

Dear Chairman Dixon:

As requested in your letter of March 24th, I am writing to submit names of witnesses for your regional hearing on Maryland facilities included in the Secretary of Defense's recommendations. The Maryland presentation will consist of five individual community presentations. In addition to the schedule and order for these presentations, I am also providing the name and title of each witness and approximate time allocations, as requested.

These witnesses are being recommended by myself, Senator Mikulski, and the appropriate Member of the House of Representatives.

Fort Ritchie Military Affairs Committee (30 minutes):

o Mr. Lonnie Knickmeier (29 minutes)
retired employee, Ft. Ritchie

o Mr. Herb Meininger (1 minute)
retired Garrison Commander, Ft. Ritchie

Advocates for Naval Surface Weapons Center, Annapolis (25 minutes):

o Mr. Jim Corder (20 minutes)
retired Assistant Head of Propulsion and Auxiliary Systems Directorate

o Mr. Larry Argiro (5 minutes)
retired Head of the Machinery R&D Directorate, NSWC - Annapolis

Naval Surface Weapons Center, White Oak (25 minutes):

o Mr. John Tino (10 minutes)
retired employee, NSWC White Oak

o Mr. Mike Subin (15 minutes)
Chair, White Oak Task Force

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Publications Distribution Center, Baltimore (15 minutes):

o Ms. Cathy Kropp (14 minutes)
Computer Assistant, USAPDC

o Mr. Bill Weiman (1 minute)
Forklift Operator and Local Union 1409 Vice President, USAPDC

Fort Meade Advocacy Committee (10 minutes):

o Colonel Kent Menser (10 minutes)
retired Garrison Commander, Ft. Meade

In addition to these witnesses, I will introduce Governor Glendening at the outset as well as any Delegation member who is not able to stay. Those members who are able to stay will have an opportunity to speak following the community presentations. A maximum of two minutes will be allotted to each member.

Thank you for your assistance. If I can provide you with any additional information, please do not hesitate to contact me or have your staff contact my staff at (202)224-4524.

With best regards,

Sincerely,

Paul S. Sarbanes
United States Senator

PSS/rjl

PAUL S. SARBANES
MARYLAND

309 HART SENATE OFFICE BUILDING
WASHINGTON, DC 20510
202-224-4524

United States Senate

WASHINGTON, DC 20510-2002

April 27, 1995

The Honorable Alan Dixon
Chairman
Base Closure and realignment Commission
1700 N. Moore Street
Suite 1425
Arlington, VA 22209

Please refer to this number when responding 950428-7

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retired Head of the Machinery R&D Directorate, NSWC - Annapolis

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o Mr. John Tino (10 minutes)
retired employee, NSWC White Oak

o Mr. Mike Subin (15 minutes)
Chair, White Oak Task Force

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Computer Assistant, USAPDC

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Forklift Operator and Local Union 1409 Vice-President, USAPDC

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With best regards,

Sincerely,

Paul Sarbanes

Paul S. Sarbanes
United States Senator

PSS/rjl

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-8

FROM: JACOBS, ANDY	TO: DIXON
TITLE: REP. (IN)	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL		X		COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

STATING DBCRC HAS THE LEGAL AUTHORITY TO ALTER THE DOD RECOMMENDATIONS

Due Date: 950502	Routing Date: 950428	Date Originated: 950427	Mail Date:

CONGRESS
of the
United States of America

Ways and Means Committee

Andy Jacobs, Jr.

April 27, 1995

Please refer to this number when responding 950428-8

Honorable Alan J. Dixon
The Defense Base Closure and Realignment Commission
1700 North Moore St.
Arlington, VA 22209

Dear Senator Dixon:

Thanks for allowing Indiana to be heard before the Commission in Chicago.

On the question of how much legal authority the Commission has, I simply point out that the first BRAC Commission which dealt with Ft. Harrison in Indianapolis did indeed alter the Defense Department recommendation with regard to that base.

The Defense Department was planning to continue the Army Finance Center in Indianapolis and renovate the building in which it is housed. But the Commission altered the recommendation of the Pentagon by recommending that the building be torn down. Eventually a decision was made to turn the building over to GSA and not raze it. But the point is that there is precedent for the Commission to alter the initial recommendation of the military.

Thank you for your kind attention.

Warm best wishes,

ANDY JACOBS, JR.

AJ/tr

2313 Rayburn Building
Washington, D.C. 20515-1410

46 East Ohio Street, Room 441-A
Indianapolis, Indiana 46204-1982

THE ROAD TO PEACE IS PAVED WITH JUSTICE

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 11, 1995

The Honorable Andy Jacobs, Jr.
United States House of Representatives
Washington, D.C. 20515

Please refer to this number
when responding 950428-8R1

Dear Representative Jacobs:

Thank you for your letter expressing your views as to the legal authority of the Commission to alter the Secretary of Defense's recommendations. I certainly appreciate your interest in the base closure and realignment process and welcome your comments.

As you indicated in your letter, it is certainly within the Commission's purview to alter a recommendation from the Secretary of Defense. The Commission does indeed have such authority to alter a recommendation for closure or realignment if the Commission determines that the recommendation deviates substantially from the force structure or selection criteria.

Again, thank you for your letter. I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-9

FROM: GIBBONS, SAM M.	TO: DIXON
TITLE: REP. (FL)	TITLE: CHAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: BROOKS AFB.	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING CONSTITUENT LETTER SUPPORTING ARMSTRONG LAB.

Due Date: 950502	Routing Date: 950428	Date Originated: 950425	Mail Date:

WAYS AND MEANS
COMMITTEE
RANKING DEMOCRAT

SUBCOMMITTEES:
TRADE

JOINT COMMITTEE
ON TAXATION

SAM M. GIBBONS
11th DISTRICT, FLORIDA

Congress of the United States

HOUSE OF REPRESENTATIVES
WASHINGTON, D.C. 20515

PLEASE RESPOND TO:

☐ 2204 RAYBURN
HOUSE OFFICE BUILDING
WASHINGTON, D.C. 20515
TELEPHONE: (202) 225-3376

☐ 2002 N. LOIS AVE.
SUITE 260
TAMPA, FLORIDA 33607
TELEPHONE: (813) 870-2101

BARBARA TOFFLING
CHIEF OF STAFF

April 25, 1995

The Honorable Alan Dixon
Chairman, Defense Base Closure and
Realignment Commission
1700 N. Moore Street
Suite 1425
Arlington, Virginia 22209

Please refer to this number
when responding 950428-9

Dear Chairman Dixon:

Please find enclosed a copy of the letter I received from my constituent, Mr. Robert Ashley, which I believe you will find self-explanatory. I would greatly appreciate your consideration of his views.

With best wishes, I am

Sincerely,

Sam

Sam M. Gibbons
United States Congressman

SMG:n

Printed on Recycled Paper

MAR 31 1995

FAXed M E M O R A N D U M

To: Hon. Sam Gibbons, U.S. House of Representatives
Hon. Bob Graham, U.S. Senate
Hon. Connie Mack, U.S. Senate

From: J. Robert Ashley (Retired Professor of Engineering.) 813 961 7617
2523 Lake Ellen Ln.
Tampa, Hillsborough County, Florida 33618-3205

Subject: Brooks Air Force Base closing Date: 1995 March 24

The listing of military bases scheduled for closing released late in February included Brooks Air Force Base, San Antonio, TX. One important activity at Brooks AFB is the Armstrong Laboratory, site of the tri-service research effort regarding possible adverse health effects of radio frequency (RF) radiation, which includes microwave radiation. Currently this research involves 80 scientists studying RF and 53 scientists doing similar research for laser safety.

Through the activities of the IEEE Standards Coordinating Committee 28, which is engaged in writing maximum permitted exposure standards for RF and in the future the power frequency exposure, I have in the past decade become professionally familiar with these issues, particularly regarding power line safety. The information broadcast in the entertainment/news media on these issues is most often based on a blatant attack on the professional ethics of engineers and scientists—claiming but never coming close to proving a cover-up. By contrast, the research started by the War Department in the 1940s and now carried forward by the interdisciplinary teams at Armstrong Laboratory has prevented any significant harmful heath effects from RF equipment — including high power radar which could be harmful if not thoroughly understood and carefully engineered.

One issue of real concern in the U.S., and particularly here is Florida, is the siting of NEXRAD weather radars. Instead of obtaining professional engineering advice on what was done to insure safety by the New York research lab where NEXRAD was developed, the former governor of New York and a U.S. Representative apparently were swayed by material in the entertainment media, e.g., THE NEW YORKER, in preventing the optimum site for checking the wind shear at Laguardia and Kennedy Airports. (NEXRAD was sited at Brookhaven.) This was absurd—there is absolutely no harmful exposure to microwaves for members of the public or the people manning NEXRAD. In the future, we can expect a furor about adding new High Definition TV broadcast stations. Without solid research from the groups at Armstrong, our government officials cannot rebut the quackery regarding microwaves, FM and TV broadcasting, etc., and prevent further obstruction of optimum siting of NEXRAD radars. Also, regarding the power line issue, of all the government efforts I have studied, only the work from DOD has good solid background in physics and biophysics.

Thus, I implore you to intervene and keep the Armstrong Laboratory group together and working in their present quarters. Perhaps the rest of Brooks AFB may not be needed enough to remain open; however, for administrative purposes, the Armstrong Laboratory could report to some other base.

Where might Congress cut out a wasteful program or two to find the funding for Armstrong Laboratory? After studying EPA efforts related to both the RF and power frequency safety issues, I suggest EPA work on the so-called "EMF" issues be abandoned because of inadequate basis in science.

Also, the projects initiated by the NIEHS EMF RAPID program have no bearing on the matter of why living near a power line increases the risk of childhood leukemia. Cancelling the EMF RAPID program would not delay resolving the power line safety issues. Because of the interdisciplinary scientific skills of the people at Armstrong Laboratory, the power line safety question would be more likely resolved there than by the DOE/EPA/NIEHS/industry groups now floundering around and wasting taxpayer money studying nonsignificant electromagnetic fields.

Another area where money is being wasted is the removal of asbestos from existing buildings. There is no scientifically valid need for federal, state or local government funding of asbestos removal.

CC:

Chairman Alan Dixon, BRAC
1700 N. Moore St., Suite 1425
Arlington, VA 22209

Mr. Paul Robertson, Chairman BRAC-San Antonio
Chamber of Commerce, Greater San Antonio
P.O. Box 1628
San Antonio, TX 78296

E-Mail copies:

Dr. Eleanor Adair, Chairman IEEE Committee on Man and Radiation
John B. Bierce Laboratory, Inc.\
290 Congress Ave.
New Haven, CT 06519

Mr. Chris Brantley, IEEE USAB
1828 L Street, Suite 1202
Washington, DC 20036-5104

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding A50428-9R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 1, 1995

The Honorable Sam Gibbons
United States House of Representatives
Washington, D.C. 20515

Dear Representative Gibbons:

Thank you for forwarding a letter to me from Mr. J. Robert Ashley concerning Brooks Air Force Base in San Antonio, Texas. I certainly understand Mr. Ashley's interest in the base closure and realignment process and welcome his comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I have responded separately to Mr. Ashley and I will ensure that the information he has provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Brooks Air Force Base.

Again, thank you for bringing Mr. Ashley's letter to the Commission's attention. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:js

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-10

FROM: STENHOLM, CHARLES	TO: LEZY, NORMAND G.
TITLE: REP. (TX)	TITLE: DIRECTOR
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: OFFICE OF LEG LIAISON
INSTALLATION (s) DISCUSSED: DYESS AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING A COPY OF AMC PAMPHLET 55-57, WHICH DISCUSSES ON BASE DROP ZONE AND LANDING ZONE CAPABILITY.

Due Date:	Routing Date: 950428	Date Originated 950427	Mail Date:

CHARLES W. STENHOLM
17TH DISTRICT
TEXAS

COMMITTEES:
BUDGET
AGRICULTURE

RANKING MEMBER,
SUBCOMMITTEE ON
GENERAL FARM COMMODITIES

SUBCOMMITTEE ON
RESOURCE CONSERVATION,
RESEARCH & FORESTRY

Congress of the United States
House of Representatives
Washington, DC 20515

Please Respond to:
WASHINGTON OFFICE:
☐ 1211 LONGWORTH HOUSE OFFICE BUILDING
WASHINGTON, D.C. 20515
(202) 225-6605

☐ DISTRICT OFFICES:
P.O. BOX 1237
STAMFORD, TX 79553
(915) 773-3623

☐ P.O. BOX 1101
ABILENE, TX 79604
(915) 673-7221

☐ 33 E. TWOHIG AVENUE, #318
SAN ANGELO, TX 76903
(915) 655-7994

April 27, 1995

Maj. Gen. Normand G. Lezy
Director
Office of Legislative Liaison
Room 4D927
The Pentagon
Washington, D.C. 20330-1160

Dear General Lezy:

We have been reviewing the certified BRAC 95 Air Force Base Questionnaire for Dyess AFB. Overall, the questionnaire provides good information. Hoever, it does not specifically identify Dyess' on-base drop zone (DZ) and landing zone (LZ) capability. Instead, the questionnaire references AMC Pamphlet 55-57 (9 Jun 94) as the source for its DZ and LZ information.

Please provide me a copy of this AMC Pamphlet or at least the applicable pages that cover the identification of the DZs and LZs. Your immediate support of this request is appreciated. With kind regards, I remain

Sincerely yours,

Charlie

Charles W. Stenholm
Member of Congress

CWS:cn
cc: 1995 BRAC Commission (Air Force Team)

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-11

FROM: ROCKEFELLER, JOHN D	TO: DIXON
TITLE: SENATOR (WV)	TITLE: CHAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: CHARLES E. KELL SUPPORT FAC, PITTSBURGH ARB.	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

INFORMING OF POTENTIAL ECONOMIC IMPACT THAT THE CLOSING OF THE KELLY SUPPORT FACILITY AND THE PITTSBURGH AIR RESERVE BASE WILL HAVE ON THE STATE OF WEST VIRGINIA.

Due Date: 950502	Routing Date: 950428	Date Originated: 950426	Mail Date:

JOHN D. ROCKEFELLER IV
WEST VIRGINIA

United States Senate

WASHINGTON, DC 20510-4802

April 26, 1995

Please refer to this number when responding 950428-11

Dear Mr. Chairman,

I am compelled to write to you in regard to the recent recommendations of the Secretary of Defense to the Defense Base Closure and Realignment Commission (BRAC) directly affecting military facilities located in Pennsylvania, but which will also have a negative impact on people in my state of West Virginia.

In particular, I am concerned about the recommended closing of the 911th Airlift Wing located at Pittsburgh International Airport and the downsizing of the Charles E. Kelley Support Facility located in Oakdale, Pennsylvania. The Commission should be aware that these two facilities are located near the West Virginia state line and that many West Virginians work at and for these facilities in Pennsylvania.

I certainly recognize and accept that under the downsizing blueprint every state must shoulder its share of the solution. However, I would like to bring to your attention various facts that my constituents have shared with me about the potential impact of this particular recommendation on West Virginia, which is not addressed in the Secretary's March 1995 report to the BRAC.

First, there are 13 West Virginians working at the 911 Air Reserve Station as either civilians or as Air Reserve Technicians. Additionally, there are more than 100 personnel from West Virginia who serve as Reservists at this base. When the Secretary's report came out, it showed only a net loss of seven positions in West Virginia. Based on the information I have secured, that figure is not accurate and masks the potential effect on more people and their families.

Workers at this facility also raise some very interesting points they hope the Commission will consider as they make final recommendations on closures and realignments. For example, the 911th has been rated as one of the top two C-130 installations in the nation, and has recently been up-graded with more than 10 million dollars worth of state-of-the-art communications infrastructure -- <u>there is apparently no other C-130 base in the United States that is at this level</u>.

Furthermore, there are several businesses that provide support services to these bases that are located in West Virginia. In particular, several moving companies have made significant investments to become DOD-approved in their motor-truck equipment and will lose a substantial amount of revenue with the potential for additional job losses in West Virginia.

I urge you and the Commission to make serious effort to review this situation and consider alternative action to prevent the harmful effects on West Virginians and the military's capabilities posed by the Secretary's recommendations. With pertinent information left out of the DOD report, I will look to BRAC to be sure you are considering all of the facts and the issues involved in this critical process.

Thank you very much for your consideration of this request, and I look forward to hearing from you in the near future. My personal congratulations to you, as well, for assuming this major responsibility.

Sincerely,

John D. Rockefeller IV

The Honorable Alan Dixon
Chairman
Defense Base Closure
and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

cc: Secretary of Defense

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding 950428-11R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 3, 1995

The Honorable John D. Rockefeller IV
United States Senate
Washington, D.C. 20510

Dear John:

Thank you for your recent letter concerning the Secretary of Defense's recommendations on the Greater Pittsburgh IAP Air Reserve Station, PA and the Charles E. Kelley Support Center, PA. I can certainly understand your interest in the proposed recommendations and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Greater Pittsburgh Reserve Station and the Charles E. Kelley Support Center.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-12

FROM: PARKINSON, SCOTT H.	TO: CORNELLA, AL
TITLE: PRESIDENT & CEO	TITLE: COMMISSIONER
ORGANIZATION: OGDEN · WEBER CHAMBER	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: OGDEN DEPOT, HILL AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

THANK YOU FOR ALLOWING HILL DOO 95 TIME AT REGIONAL HEARING.

Due Date:	Routing Date: 950428	Date Originated: 950425	Mail Date:

OGDEN • WEBER
CHAMBER

SCOTT H. PARKINSON
PRESIDENT & CEO

April 25, 1995

Al Cornella, Commissioner
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Commissioner Cornella:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

Hill DDO '95 Inc., has worked on this effort for two years. We are convinced that the base closure legislation is the best way to achieve the budget goals of the Federal Government. Further, we believe the present commission members are honest and independent and will listen and act on logical arguments. It may sound trite and naive; but, we believe the facts will drive the base closure decision process.

Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully,

Scott H. Parkinson

2404 Washington Boulevard
Suite 1100
Ogden, Utah 84401
801 . 621 . 8300
FAX 801 . 392 . 7609

OGDEN • WEBER
CHAMBER

SCOTT H. PARKINSON
PRESIDENT & CEO

April 25, 1995

Rebecca Cox, Commissioner
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Commissioner Cox:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

Hill DDO '95 Inc., has worked on this effort for two years. We are convinced that the base closure legislation is the best way to achieve the budget goals of the Federal Government. Further, we believe the present commission members are honest and independent and will listen and act on logical arguments. It may sound trite and naive; but, we believe the facts will drive the base closure decision process.

Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully,

Scott H. Parkinson

2404 Washington Boulevard
Suite 1100
Ogden, Utah 84401
801 . 621 . 8300
FAX 801 . 392 . 7609

OGDEN • WEBER
CHAMBER

SCOTT H. PARKINSON
PRESIDENT & CEO

April 25, 1995

Gen. J. B. Davis, Commissioner
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Commissioner Davis:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

Hill DDO '95 Inc., has worked on this effort for two years. We are convinced that the base closure legislation is the best way to achieve the budget goals of the Federal Government. Further, we believe the present commission members are honest and independent and will listen and act on logical arguments. It may sound trite and naive; but, we believe the facts will drive the base closure decision process.

Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully,

Scott H. Parkinson

2404 Washington Boulevard
Suite 1100
Ogden, Utah 84401
801 . 621 . 8300
FAX 801 . 392 . 7609

OGDEN • WEBER
CHAMBER

SCOTT H. PARKINSON
PRESIDENT & CEO

April 25, 1995

MG Josue Robles, Commissioner
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Commissioner Robles:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

Hill DDO '95 Inc., has worked on this effort for two years. We are convinced that the base closure legislation is the best way to achieve the budget goals of the Federal Government. Further, we believe the present commission members are honest and independent and will listen and act on logical arguments. It may sound trite and naive; but, we believe the facts will drive the base closure decision process.

Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully,

Scott H. Parkinson

2404 Washington Boulevard
Suite 1100
Ogden, Utah 84401
801 . 621 . 8300
FAX 801 . 392 . 7609

OGDEN • WEBER
CHAMBER

SCOTT H. PARKINSON
PRESIDENT & CEO

April 25, 1995

Wendi Louise Steel, Commissioner
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Commissioner Steel:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

Hill DDO '95 Inc., has worked on this effort for two years. We are convinced that the base closure legislation is the best way to achieve the budget goals of the Federal Government. Further, we believe the present commission members are honest and independent and will listen and act on logical arguments. It may sound trite and naive; but, we believe the facts will drive the base closure decision process.

Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully,

Scott H. Parkinson

2404 Washington Boulevard
Suite 1100
Ogden, Utah 84401
801 . 621 . 8300
FAX 801 . 392 . 7609

OGDEN • WEBER
CHAMBER

SCOTT H. PARKINSON
PRESIDENT & CEO

April 25, 1995

S. Lee Kling, Commissioner
The Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Commissioner Kling:

On behalf of the citizens and business people in Northern Utah I wish to thank you for your consideration at the recent regional hearing in Albuquerque. We appreciated you and your fellow commissioners' respectful attention to our presentation for Defense Depot Ogden Utah (DDOU) and Hill Air Force Base.

Hill DDO '95 Inc., has worked on this effort for two years. We are convinced that the base closure legislation is the best way to achieve the budget goals of the Federal Government. Further, we believe the present commission members are honest and independent and will listen and act on logical arguments. It may sound trite and naive; but, we believe the facts will drive the base closure decision process.

Again, thank you. Should you need any additional information or wish to discuss this further please call.

Respectfully,

Scott H. Parkinson

2404 Washington Boulevard
Suite 1100
Ogden, Utah 84401
801 . 621 . 8300
FAX 801 . 392 . 7609

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-13

FROM: GRAMM, PHIL	TO: DIXON
TITLE: SENATOR	TITLE: CHAIRMAN
ORGANIZATION: U. S. CONGRESS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON				COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER	✓		
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

THANK YOU FOR CONSIDERING ARGUMENTS OF TEXAS INSTALLATIONS; ALSO, THANK YOU FOR VISITING RED RIVER.

Due Date:	Routing Date: 950428	Date Originated: 950426	Mail Date:

PHIL GRAMM
TEXAS

United States Senate

WASHINGTON, D. C. 20510-4302

April 26, 1995

Please refer to this number when responding 950428-13

The Honorable Alan J. Dixon
Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, Virginia 22209

Dear Alan:

I am writing to let you know how much I appreciate the time and effort that you have taken to consider the arguments made on behalf of our Texas military installations by local community leaders.

Specifically, I wanted to thank you for taking the time to visit the maintenance and distribution depots at Red River on April 6. I am confident that you found the presentations and arguments from the Texarkana and Bowie County communities compelling, and I hope that you were able to enjoy the hospitality that we Texans are known for.

I appreciate having the opportunity to work with you on behalf of all Americans. If I can be of assistance to you in clarifying any information regarding our military installations in Texas, please do not hesitate to contact me.

Yours respectfully,

PHIL GRAMM
United States Senator

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-14

FROM: DAVIS, GRAY	TO: DIXON
TITLE: LT. GOVERNOR	TITLE: CHAIRMAN
ORGANIZATION: STATE OF CALIFORNIA.	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: SIERRA ARMY DEPOT	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

LETTER OF SUPPORT FOR SIERRA ARMY DEPOT

Due Date: 950502	Routing Date: 950428	Date Originated: 950424	Mail Date:

STATE OF CALIFORNIA
OFFICE OF THE LIEUTENANT GOVERNOR

GRAY DAVIS
LIEUTENANT GOVERNOR

Please refer to this number when responding 950428-14

April 24, 1995

Hon. Allan Dixon
Chairman
Base Realignment and Closure Commission
1700 N. Moore Street #1425
Arlington, VA 22209

Dear Mr. Dixon:

The proposed realignment of the Sierra Army Depot in Herlong, California, as detailed in the Department of Defense's 1995 Base Closure and Realignment recommendations, would be an unnecessary and ultimately devastating economic blow to an already struggling rural county. As California's Lieutenant Governor and as a person committed to getting this state's economy back on track, I respectfully request that you explore all alternatives before accepting the Department of Defense's realignment recommendation.

A careful, detailed economic evaluation of the realignment proposal will clearly illustrate that the Department's projected monetary savings and bureaucratic streamlining pale in comparison to the lost jobs and failed businesses left behind in Lassen County. The 839 jobs the Department of Defense projects as lost due to realignment represents 8.8% of the entire civilian employment in Lassen County. Currently, the county has an unemployment rate of 10.9%. The mathematics here are all too simple -- 20.7% unemployment virtually overnight. This figure does not include those jobs that will be lost outside the depot from businesses relying on the Depot and Depot personnel for much of their revenue.

The Sierra Army Depot is Lassen County's single largest employer in terms of payroll at $36 million annually, accounts for 9.5% of the County's total personal income, and has almost twice the payroll ($19.6 million) of all the manufacturing establishments in the county combined. And since the schools of Fort Sage Unified School District are located on the Sierra Army Depot site, the proposed realignment could reduce the levels of enrollment to a point where closure of the local high school and elementary schools is the only remaining option.

STATE CAPITOL
ROOM 1114
SACRAMENTO, CA 95814
(916) 445-8994
FAX (916) 323-4998

5777 WEST CENTURY BLVD.
SUITE 1650
LOS ANGELES, CA 90045-5631
(310) 412-6118
FAX (310) 412-6333

465 CALIFORNIA STREET
SUITE 250
SAN FRANCISCO, CA 94104
(415) 557-2662
FAX (415) 557-3530

I fully recognize and appreciate the extremely difficult decisions you and your fellow commissioners will have to make over the course of 1995, decisions exacerbated in California by the many military installations already realigned and closed. There just isn't much left to cut or streamline that will not cause extreme economic hardship to the people living on and around the remaining facilities. California, however, has shouldered far more than our fair share of defense cutbacks in recent years, with many of our communities still grappling with the twisted economies left behind. Those proposed for 1995, such as the Sierra Army Depot realignment, must be reviewed with this broader picture clearly in mind.

I appreciate your close attention to this matter and look forward to working with you and other commissioners as you move ahead with your difficult task. Please let me know if I can be of further assistance.

Best Regards,

Gray Davis

GRAY DAVIS

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding 950428-14R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 1, 1995

The Honorable Gray Davis
Lieutenant Governor, State of California
State Capitol
Room 1114
Sacramento, California 95814

Dear Lieutenant Governor Davis:

Thank you for your letter concerning the Secretary of Defense's recommendation on Sierra Army Depot. I certainly appreciate your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations regarding Sierra Army Depot.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cw

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-15

FROM: PROCTOR, LINDA B.	**TO:** DIXON
TITLE: CITY CLERK	**TITLE:** CHAIRMAN
ORGANIZATION: MONROVIA, CA	**ORGANIZATION:** DBCRC
INSTALLATION (s) DISCUSSED: LONG BEACH NAVAL SHIPYARD	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER		X	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING CITY COUNCIL RES. # 95-13, IN SUPPORT OF LONG BEACH NAVAL SHIPYARD

Due Date: 950502	**Routing Date:** 950428	**Date Originated:** 950425	**Mail Date:**

City of MONROVIA

1887

April 25, 1995

Please refer to this number when responding 950428-15

Alan J. Dixon, Chairman
Defense Base Closure and
Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, Virginia 22209

Dear Mr. Dixon:

Enclosed is a copy of the Resolution No. 95-13 which was approved and adopted on March 21, 1995 by the Monrovia City Council. This resolution supports the continued operation of the Long Beach Naval Shipyard and other Southern California Military facilities.

Sincerely,

Linda B. Proctor/is

Linda B. Proctor
City Clerk

LBP:is
Enclosure

415 South Ivy Avenue Monrovia, California 91016-2888 (818) 359-3231

RESOLUTION NO. 95-13

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF MONROVIA, CALIFORNIA SUPPORTING THE CONTINUED OPERATIONS OF THE LONG BEACH NAVAL SHIPYARD AND OTHER SOUTHERN CALIFORNIA MILITARY FACILITIES

WHEREAS, the State of California has endured billions of dollars of losses through a disproportionate share of Department of Defense closures as mandated by Federally appointed Base Closures and Realignment Commissions in 1988, 1991, and 1993; and

WHEREAS, it has been documented that the State of California has suffered more that its share of economic devastations during the current worldwide recession, and will be the last of the States to show signs of a positive recovery; and

WHEREAS, the State of California has sustained both human and natural disasters in recent years from earthquakes in San Francisco and Los Angeles areas, fires in Northern and Southern California, and from the civil unrest in the greater Los Angeles area; and

WHEREAS, the State of California through its world pre-eminence in the technologies of earth and space travel, military defense systems and interglobal communications has been the free world's greatest guarantor of pease through strength of leadership; and

WHEREAS, the Southern California region has suffered significant job losses due to federally mandated base closure in 1991-93; and

WHEREAS, 970 private sector businesses will be affected by closure of Long Beach Naval Shipyard; and

WHEREAS, the closure of Long Beach Naval Shipyard will result in $757 million annually in regional economic losses;

NOW THEREFORE BE IT RESOLVED, that the City Council of the City of Monrovia, California, supports the continued operations of the Long Beach Naval Shipyard and all other military facilities in the Southern California region and will transmit this resolution to the President of the United States and the members of the State of California Congressional delegation in Washington, D.C., and the Southrn California of Governments; and

BE IT FURTHER RESOLVED, that the City Council of the City of Monrovia, California, supports the efforts of the Southern California Association of Governments in transmitting this resolution to the 184 member cities and 6 member counties in the Southern California region, requesting that each

agency adopt a similar resolution supporting the operations of the Long Beach Navel Shipyard and other military facilities in the region, so that the State of California and the Southern California region will not suffer further economic deprivation caused by such closures.

APPROVED AND ADOPTED this **21st DAY of MARCH, 1995** by the following vote:

AYES: Councilmembers Adams, Blakely, McCarville, Wilcox and Mayor Bartlett

NOES:

ABSTAIN:

EXCUSED:

Robert T. Bartlett, Mayor
City of Monrovia

Attest:

Linda B. Proctor, City Clerk

Approved as to form:

Michele Beal Bagneris, City Attorney

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number
95042B-15R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 2, 1995

Ms. Linda B. Proctor
City Clerk
City of Monrovia
415 South Ivy Avenue
Monrovia, California 91016-2888

Dear Ms. Proctor:

Thank you for providing to the Commission a copy of Resolution #95-13 adopted by the Monrovia City Council regarding Long Beach Naval Shipyard. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Long Beach Naval Shipyard.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-16

FROM: RILEY, BARBARA J.	TO: GENERAL
TITLE: MAYOR	TITLE:
ORGANIZATION: DOWNEY, CA	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: LONG BEACH NAVAL SHIPYARD	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✓		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER		X	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING CITY COUNCIL RES. # 5860; IN SUPPORT OF LONG BEACH NAVAL SHIPYARD.

Due Date: 950502	Routing Date: 950428	Date Originated:	Mail Date:

RESOLUTION NO. 5860

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF DOWNEY SUPPORTING THE CONTINUED OPERATIONS OF THE LONG BEACH NAVAL SHIPYARD AND OTHER SOUTHERN CALIFORNIA MILITARY FACILITIES.

WHEREAS, the State of California has endured billions of dollars of losses through a disproportionate share of Department of Defense closures as mandated by the federally appointed Base Closures and Realignment Commissions in 1988, 1991, and 1993; and

WHEREAS, it has been documented that the State of California has suffered more than its share of economic devastation during the current worldwide recession, and will be the last of the States to show signs of a positive recovery; and

WHEREAS, the State of California has sustained both human and natural disasters in recent years from earthquakes in San Francisco and Los Angeles areas, fires in Northern and Southern California, and from the civil unrest in the greater Los Angeles area; and

WHEREAS, the State of California through its world pre-eminence in the technologies of earth and space travel, military defense systems and interglobal communications has been the free world's greatest guarantor of peace through strength of leadership; and

WHEREAS, the Southern California region has suffered significant job losses due to federally mandated base closures in 1991-1993; and

WHEREAS, 970 private sector businesses will be affect by closure of Long Beach Naval Shipyard; and

WHEREAS, the closure of Long Beach Naval Shipyard will result in $757 million annually in regional economic losses;

NOW, THEREFORE, BE IT RESOLVED, that the City of Downey supports the continued operations of the Long Beach Naval Shipyard and all other military facilities in the Southern California region and will transmit this resolution to the President of the United States and the Members of the State of California Congressional delegation in Washington, D.C.; and

BE IT FURTHER RESOLVED, that the City of Downey will donate $5,000 (five thousand dollars) to the Committee to Save Our Shipyard to retain a Washington lobbyist to assist in their efforts so that the State of California and Southern California region will not suffer further economic deprivation caused by such closures.

PASSED, APPROVED AND ADOPTED this 14th day of February, 1995.

Barbara J. Riley

Barbara J. Riley
Mayor

ATTEST:

Judith E. McDonnell

Judith E. McDonnell
City Clerk

I, HEREBY CERTIFY that the foregoing resolution was duly adopted by the City Council of the City of Downey at a regular meeting thereof held on the 14th day of February, 1995, by the following vote, to wit:

AYES:	4	Council Members:	Lawrence, McCaughan, Boggs, Riley
NOES:	0	Council Members:	None
ABSENT:	1	Council Members:	Brazelton

Judith E. McDonnell

City Clerk

RESOLUTION NO. 5860

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF DOWNEY SUPPORTING THE CONTINUED OPERATIONS OF THE LONG BEACH NAVAL SHIPYARD AND OTHER SOUTHERN CALIFORNIA MILITARY FACILITIES.

WHEREAS, the State of California has endured billions of dollars of losses through a disproportionate share of Department of Defense closures as mandated by the federally appointed Base Closures and Realignment Commissions in 1988, 1991, and 1993; and

WHEREAS, it has been documented that the State of California has suffered more than its share of economic devastation during the current worldwide recession, and will be the last of the States to show signs of a positive recovery; and

WHEREAS, the State of California has sustained both human and natural disasters in recent years from earthquakes in San Francisco and Los Angeles areas, fires in Northern and Southern California, and from the civil unrest in the greater Los Angeles area; and

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WHEREAS, 970 private sector businesses will be affect by closure of Long Beach Naval Shipyard; and

WHEREAS, the closure of Long Beach Naval Shipyard will result in $757 million annually in regional economic losses;

NOW, THEREFORE, BE IT RESOLVED, that the City of Downey supports the continued operations of the Long Beach Naval Shipyard and all other military facilities in the Southern California region and will transmit this resolution to the President of the United States and the Members of the State of California Congressional delegation in Washington, D.C.; and

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding 950428-16R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 1, 1995

The Honorable Barbara J. Riley
Mayor
11111 Brookshire Avenue
Downey, California 90241

Dear Mayor Riley:

Thank you for providing to the Commission a copy of Resolution #5860 adopted by the Downey City Council regarding Long Beach Naval Shipyard. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Long Beach Naval Shipyard.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-17

FROM: BUMPERS, DALE	TO: WEST, TOGO
TITLE: SEN (AK)	TITLE: SEC OF THE ARMY
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: DEPT OF THE ARMY
INSTALLATION (s) DISCUSSED: FORT CHAFFEE	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✔		
STAFF DIRECTOR	✓			COMMISSIONER COX	✔		
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS	✔		
GENERAL COUNSEL	✓			COMMISSIONER KLING	✔		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✔		
				COMMISSIONER ROBLES	✔		
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE	✔		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING ARMY TO CLARIFY HOW MUCH OF FORT CHAFFEE WILL BE KEPT AS AN ENCLAVE.

Due Date:	Routing Date: 950428	Date Originated: 950428	Mail Date:

DALE BUMPERS
ARKANSAS

COMMITTEES
APPROPRIATIONS
ENERGY AND
NATURAL RESOURCES
SMALL BUSINESS

United States Senate

WASHINGTON, DC 20510-0401

April 28, 1995

Please refer to this number when responding 950428-17

The Honorable Togo West
Secretary of the Army
The Pentagon
Washington, D.C. 20310

Dear Mr. Secretary:

During your recent appearance before the Senate Defense Appropriations Subcommittee and in a question for the record submitted by BRAC Chairman Alan Dixon, I asked you to define the Reserve Component "enclave" which the Army plans to leave at Fort Chaffee after the proposed closure of that base. You responded that the size and characteristics of the enclave will be determined during the implementation phase of the BRAC process.

As you know, the Chief of the National Guard Bureau and the Adjutant General of Arkansas want to include most of Fort Chaffee's maneuver area in the enclave. However, on March 7, personnel from the Army's Base Closure Office seemed to preclude such an outcome when they told representatives of the Arkansas National Guard and members of my own and Senator Pryor's staffs that the enclave would consist of no more than small arms ranges and a small number of buildings.

To help clarify this issue, would you please answer the following questions:

> A draft of the Army's BRAC recommendation for Fort Chaffee reads: "Close Fort Chaffee, except minimum essential buildings, ranges, and training area for Reserve Component (RC) training as an enclave." The Army's final recommendation deleted the words "and training area."

- **Why did the Army remove the words "and training area" from the final recommendation?**

- **Has the Army already excluded the possibility that most of the base's training and maneuver area will be included in the Fort Chaffee enclave? If not, is the Army willing to include such area, if requested by the National Guard?**

Please respond directly to me, with a copy to the BRAC Commission, by May 8, 1995.

Sincerely,

Dale Bumpers

cf: Chairman Alan Dixon
DB:bpm

Draft Version

Fort Chaffee, AR

1. Recommendation: Close Fort Chaffee, except minimum essential buildings, ranges, and training area for Reserve Component (RC) training as an enclave.

2. Justification: In the past ten years, the Army has significantly reduced its active and reserve forces. The Army must reduce excess infrastructure to meet the needs of the current force.

Fort Chaffee is the former home of the Joint Readiness Training Center (JRTC). In 1991, the Defense Base Closure and Realignment Commission approved the JRTC's relocation to Fort Polk, La. The transfer was completed in 1992.

Fort Chaffee ranked last in military value when compared to other major training area installations. The Army will retain ranges for use by the RC units in the area. The Army intends to license required land and facilities to the Army National Guard.

3. Return on Investment: The total one-time cost to implement this recommendation is $10 million. The net of all costs and savings during the implementation period is a savings of $39 million. Annual recurring savings after implementation are $13 million with a return on investment expected in 1 year. The net present value of the costs and savings over 20 years is a savings of $167 million.

4. Impacts: Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 352 jobs (247 direct jobs and 105 indirect jobs) over the 1996 to 2001 period in the Fort Smith, AR-OK MSA area, which is 0.3 percent of the area's employment. There are no known environmental impediments to closing this installation.

DEPARTMENT OF DEFENSE
REPORT TO THE
DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

VOLUME III

DEPARTMENT OF THE ARMY

ANALYSES

AND

RECOMMENDATIONS

MARCH 1995

Final Version

Fort Chaffee, AR

1. Recommendation: Close Fort Chaffee, except minimum essential buildings, and ranges for Reserve Component (RC) training as an enclave

2. Justification: In the past ten years, the Army has significantly reduced its active and reserve forces. The Army must reduce excess infrastructure to meet future requirements

Fort Chaffee is the former home of the Joint Readiness Training Center (JRTC). In 1991, the Defense Base Closure and Realignment Commission approved the JRTC's relocation to Fort Polk, La. The transfer was completed in 1992. The post is managed by an Active Component/civilian staff, although it possesses virtually no Active Component tenants

Fort Chaffee ranked last in military value when compared to other major training area installations. The Army will retain some ranges for use by the RC units stationed in the area. Annual training for Reserve Component units which now use Fort Chaffee can be conducted at other installations in the region, including Fort Polk, Fort Riley and Fort Sill. The Army intends to license required land and facilities to the Army National Guard.

3. Return on Investment: The total one-time cost to implement this recommendation is $10 million. The net of all costs and savings during the implementation period is a savings of $39 million. Annual recurring savings after implementation are $13 million with a return on investment expected in 1 year. The net present value of the costs and savings over 20 years is a savings of $167 million.

4. Impacts: Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 352 jobs (247 direct jobs and 105 indirect jobs) over the 1996-to-2001 period in the Fort Smith, AR-OK Metropolitan Statistical Area, which represents 0.3 percent of the area's employment.

The cumulative economic impact of all BRAC 95 recommendations and all prior-round BRAC actions in this area over the 1994-to-2001 period could result in a maximum potential decrease equal to -0.4 percent of employment in the area. There are no known environmental impediments at the closing or receiving installation.

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-13

FROM: DEUTSCH, MICHAEL E.	TO: DIXON
TITLE: LEGAL DIRECTOR	TITLE: CHAIRMAN
ORGANIZATION: CENTER FOR CONSTITUTIONAL RIGHTS	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA	✓		
STAFF DIRECTOR	✓			COMMISSIONER COX	✓		
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS	✓		
GENERAL COUNSEL		✓		COMMISSIONER KLING	✓		
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	✓		
				COMMISSIONER ROBLES	✓		
DIR./CONGRESSIONAL LIAISON	✓			COMMISSIONER STEELE	✓		
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER	✓		
				NAVY TEAM LEADER	✓		
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	✓		
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:
EXPRESSING CONCERN THAT DBCRC IS LIMITING ACCESS FOR CITIZENS WISHING TO SPEAK AT PUBLIC HEARINGS.

Madelyn handled by phone

Due Date: 950505	Routing Date: 950428	Date Originated: 950421	Mail Date:

CENTER FOR CONSTITUTIONAL RIGHTS
666 BROADWAY
NEW YORK, NEW YORK 10012

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Beth P. Stephens
Marie Wilson
Lee Ann Woods
Dorothy Zellner

April 21, 1995

Please refer to this number when responding 950428-18

Alan Dixon Chairman
Defense Base Closure & Re-Alignment Commission
1700 North Moore Street - Suite 1425
Arlington, VA 22209

Dear Mr. Dixon:

The Center for Constitutional Rights has been contacted by citizens groups who wish to express their opinions concerning the defense base closings and re-alignments projected for the New York-New Jersey metropolitan area. Two of the groups, the Coalition for Alternatives on Ft. Dix and the American Friends Service Committee, have already written to you to voice their concern that the scheduled format of the May 5th public meeting of your Commission in New York City will not allow them an opportunity to be heard.

Obviously Congress has been concerned with the impact on the public of these closures and re-alignments. At least three sections of the U.S. Code, viz., 10 USC 2587, 10 USC 2391, and 40 USC 484, deal with the de-commissioning and re-alignment of these military bases. The laws cover varied aspects of these changes including economic dislocation, environmental impact, priorities for re-use and a host of other issues which impact on the affected communities.

Congressional concern in this area, coupled with a mandate that your commission hold public meetings, manifests an intent on the part of Congress that the public be given a voice in deliberations which directly affect the health and welfare of not only the affected communities, but the whole nation.

The District of Columbia Court of Appeals has noted that limiting access to public hearings on fundamental concerns such as highway placement (D.C. Federation v. Volpe, 343 F2d 436 ((D.C. Cir., 1970) and pesticide registration (Environmental Defense Fund v. Ruckelshaus, 439 F.2d 485 (D.C. Cir., 1971)) can be likened to depriving citizens of the right to vote. In both cases the court ruled against federal agencies whose restrictive hearing practices were denying substantial sectors of the public adequate due process and equal treatment. Other lower federal courts have subsequently followed this precedent.

666 BROADWAY · NEW YORK, NEW YORK 10012 · Telephone: 212.614.6464 · Fax: 212-614-6499 · Email: ccr@gc.apc.org

In the current controversy your Commission has limited access to the May 5th meeting strictly to those who wish to speak about defense related job losses in Bayonne, Ocean Terminal and Lakehurst. While people with these concerns deserve to be heard, the laws concerning base closure and re-alignment have a wider scope. Since no hearings have been scheduled to deal with issues of base conversion to civilian production or base conversion to housing for the homeless or a host of environmental issues, it seems likely that interested citizens probably will not be able to participate and the intent of Congress will thus be thwarted.

Such restrictions also impinge on the right to free speech and public assembly by screening participants on the basis of the expected content of their speech.

I urge you to open the scheduled public meeting to all who wish to voice their opinions. Democracy works best when all those interested can participate, not when pre-ordained dicta are ratified by a "safe" constituency.

May I hear from you concerning this request.

Sincerely yours,

Michael E. Deutsch

MED:rj

Michael E. Deutsch
Legal Director

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-19

FROM: BODNER, STANLEY M.	TO: DIXON
TITLE: PRESIDENT	TITLE: CHAIRMAN
ORGANIZATION: MIAMI AIR FORCE ASSOC.	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: HOMESTEAD AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

PROVIDING REPORT THAT RECOMMENDS RETURNING THE 301ST RESCUE SQUADRON TO HOMESTEAD.

Due Date: 950505	Routing Date: 950428	Date Originated: 950424	Mail Date:

AFA
Air Force Association An Independent Non Profit Aerospace Organization
291 S.W. 27th Ave., Miami, Florida 33135 • Tel: (305) 642-7000 • Fax: (305) 644-0448

April 24, 1995

Honorable Alan J. Dixon
Chairman
The Defense Base Closure and Realignment Commission
1700 North Moore Street
Suite 1425
Arlington, VA 22209

Dear Mr. Dixon:
Although I myself am an Air Force retiree, and can look back with great respect for Air Force leadership and management skills over my 30 years as an Air Force officer and reservist, I am not foolish enough to believe the Air Force always acts wisely and correctly.

In several instances relative to Homestead AFB, I am convinced that supposedly objective reports used invalid assumptions or flawed logic to arrive at conclusions favorable to an Air Force position which was not necessarily the best alternative available.

This is exactly what I believe occurred in the recent recommendation concerning the return of the 301st Air Rescue Squadron to Homestead Air Reserve Base. The Air Force's recommendation to reverse the original BRAC decision is a poorly documented analysis that may have been prepared to substantiate a pre-determined result. In my view, the Air Force paper uses questionable facts, logic and financial assumptions to justify an illogical conclusion. I am enclosing an opposing view Issue Paper prepared by Mr. Michael E. Richardson, which, even though it was prepared without access to the Air Force's COBRA computer model, presents a better case in support of the <u>original</u> BRAC decision. I believe Congresswoman Ros-Lehtinen has already forwarded you a copy of this Issue Paper. However, it is important you know that Colonel Richardson is a retired Air Force staff officer with considerable expertise in Air Force staff studies and methodology. His thoughtful Issue Paper exposes the official Air Force version as a badly documented and poorly reasoned sham. Particularly upsetting (on the Air Force recommendation) is the concluding Impact Statement which shrugs off the economic consequences of losing 341 jobs in Greater Homestead. The staff officer who wrote this report appears to have purposely used the county-wide M.S.A. knowing full well, by doing so, the true impact of this job loss on the Greater Homestead community would be disguised. For the record, Greater

Homestead is geographically and economically isolated from the remainder of Dade County and is in worse economic condition today than it was 3 months to 1 year after Hurricane Andrew; when many of its citizens, awash with insurance money settlements, pumped up the economy by purchasing replacement automobiles, furniture, etc. As Mr. Richardson points out in his Impact rebuttal, Homestead is a "special" case deserving compassion, not callous indifference.

In view of the above, and because reversing any BRAC decision is a dangerous and undesirable precedent, I would urge you and your fellow commissioners to ignore the flawed Air Force recommendation by standing resolute on the original decision.

Respectively,

Stanley J. Bodner, President
Air Force Association, Miami Chapter

ISSUE PAPER

301ST RESCUE SQUADRON

On March 1, 1995, the Secretary of Defense recommended to the 1995 Base Closure and Realignment Commission (BRAC) that they reverse the 1993 Commission decision directing the return of the 301st Rescue Squadron to Homestead Air Force Base. A summary of that recommendation is at Attachment 1. The South Florida community feels that this recommendation is flawed for several reasons. A discussion of those concerns is outlined below, organized according to the criteria used by the BRAC.

MILITARY VALUE:

1. The DoD recommendation to locate the 301st at Patrick Air Force Base is based upon the squadron assuming primary responsibility for Space Shuttle support and range clearing activities.

A. The recommendation fails to note that the primary mission of the squadron will remain combat rescue. As such, the Squadron will be required to maintain combat proficiency and remain vulnerable to deployments in response to contingencies through out the world.

B. The primary peacetime mission of any combat squadron should be to maintain the proficiency of its aircrews in the peculiar skills required by their wartime mission...and combat rescue remains one of the most complex and dangerous missions assigned to any Air Force unit. To detract from that training is a misuse of the unit and poses a very real threat to the lives of the aircrews, both those in the squadron and those who they are tasked to rescue. While the space support mission may have broad parallels to combat rescue, it clearly does not provide the wide spectrum of tasks required in a combat environment.

C. We point out there are no other combat forces located at Patrick AFB with which the Squadron can routinely practice or coordinate procedures. The nearest Air Force combat squadron is currently the 93rd Fighter Squadron located at Homestead Air Reserve Base. We also note that Homestead is used on a regular basis by other combat units who deploy to take advantage of the training environment offered in South Florida. It appears the TDY cost savings envisioned by locating the 301st at Patrick will only be replaced by the costs required to deploy the squadron to train in its primary mission.

D. It appears illogical to locate a unit based on its secondary mission. The need for ready access to realistic training in its primary mission should be the overriding requirement for locating any combat tasked organization.

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D. It appears illogical to locate a unit based on its secondary mission. The need for ready access to realistic training in its primary mission should be the overriding requirement for locating any combat tasked organization.

2. Secondly, we challenge the unstated assumption that space support is limited to a peacetime mission.

A. As the Desert Storm experience taught us, exploitation of space has rapidly evolved into a essential combat asset. It seems extremely unlikely that space operations will cease in the event of a major contingency or war In fact, it now appears space operations are likely to accelerate under such scenarios.

B. Consequently, if the 301st's space support mission is essential to operations at Cape Canaveral and the Kennedy Space Center, we anticipate that will reduce the availability of the squadron as a combat asset. We must ask, "Can the country afford to terminate East Coast space operations if the 301st is required to deploy in support of a contingency "?

C. If -- as we expect -- the answer is no, then we assert the space support tasking effectively precludes using the squadron in a combat role. If that is the case, it becomes difficult to justify dedicating a combat rescue squadron to the mission given the additional expense required to maintain the unit's combat proficiency. Perhaps a competitively bid, civilian operation is a more cost effective option in this situation.

RETURN ON INVESTMENT:

It is impossible to challenge the government's cost and savings estimates without access to their COBRA computer model and their data base. However, we believe the following issues need to be investigated.

1. The DoD asserts the one time cost to implement this decision is $4.6 million. However, the 1993 Air Force COBRA estimate for new construction at Patrick alone was $6.7 million. In either case, these estimates seem unrealistically low given reports that the Patrick flightline is saturated, that the 301st temporary facilities are seriously deficient and that a permanent beddown of the 301st will require virtually all new facilities. Given the Homestead construction experience, we feel the estimate needs to be carefully reviewed.

2. Additionally, the one time costs to move the squadron will require an additional BRAC 95 funding authorization. However, funding for 301st facilities at Homestead was available from a FY 92 Special Appropriations Bill designed to reestablish a functional airport at Homestead -- althought it appears that reprioritization of 482nd Fighter Wing projects by AFRES may significantly reduce the funding available for 301st projects. The 301st projects are already in design with projected completion dates in mid to late 1996. Returning the squadron to Patrick will only delay its ultimate beddown date.

3. The DoD also asserts an annual $1.5 million operating savings will occur if the squadron locates at Patrick. It maintains these savings will accrue by deferring the space support TDY costs that would be required if the unit remained at Homestead.

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1) As noted above, we feel these savings are largely illusory. Any savings generated by being at Patrick for the space support mission are likely to be offset by additional costs that will be required for the unit to deploy to maintain it combat rescue proficiency.

2) Additionally, if the space support mission is conducted in support of space shuttle missions as the DoD justification indicates, it appears appropriate that NASA be responsible for the cost of those operations and that the deployments should have no effect on the DoD budget.

IMPACT:

1. The metric used by the DoD to measure economic impact of proposed actions on effected communities -- loss of jobs as a percentage of the overall work force in the statistical metropolitan area -- is too simplistic to apply to an area which is still recovering from the worst natural disaster ever experienced by this nation.

A. Hurricane Andrew ravished an area of South Dade County encompassing approximately 400-500 square miles. The eye of the storm passed directly over Homestead AFB and the communities surrounding the base were among the most heavily impacted. Total damage estimates are placed at approximately $30 billion. In the aftermath of the storm, the area lost nearly one third of its population base, its businesses and the associated ad velorum tax base. While recovery has progressed, the area has not returned to its pre-storm economic status and will not for several years.

B. Thus, any attempt to judge the impact of the loss of the 301st's 341 jobs -- and the associated families -- in the hurricane impacted area by measuring them relative to the overall County employment base is futile. Homestead AFB is an exceptional case and the standard metric is an ineffective measurement tool. The Commission must apply common sense and empathy if it is to accurately assess the true impact of moving the 301st from the Homestead area.

2. Lastly, the DoD recommendation seriously erodes the government's previous commitments to assist in returning the South Dade area -- and Homestead AFB in particular -- to a level of economic vitality commensurate with pre-storm conditions. While the loss of the squadron may be relatively small in absolute terms, it serves as a graphic symbol of the federal government's deteriorating commitment to South Dade's hurricane damaged communities.

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding: 950428-FR1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
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REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 1, 1995

Mr. Stanley J. Bonder
President
Air Force Association, Miami Chapter
291 S.W. 27th Avenue
Miami, Florida 33135

Dear Mr. Bonder:

Thank you for your recent letter regarding the Secretary of Defense's recommendation to relocate the 301st Rescue Squadron from Homestead Air Force Base to Patrick Air Force Base. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Patrick and Homestead Air Force Bases.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950428-20

FROM: RICHARDSON, MICHAEL E.	TO: DIXON
TITLE: PRESIDENT, JOHN W. DEWILLY	TITLE: CHAIRMAN
ORGANIZATION: AIR FORCE ASSOC. - HOMESTEAD	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: HOMESTEAD AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER	✓		
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING INFO REQUESTING 301 RESCUE SQUADRON BE RETURNED TO HOMESTEAD AFB.

Due Date: 950505	Routing Date: 950428	Date Originated: 950423	Mail Date:

JOHN W. DeMILLY, Jr. CHAPTER #385
OF THE
AIR FORCE ASSOCIATION
P. O. BOX 901605, HOMESTEAD, FL 33090-1605

April 23, 1995

The Honorable Alan Dixon
Chairman, Defense Base Closure
and Realignment Commission
1700 North Moore Street, Suite S-1425
Arlington, Virginia 22209

Please refer to this number when responding 950428-20

Dear Chairman Dixon,

The John W. DeMilly, Jr. Chapter of the Air Force Association wishes to express its concerns about the Department of Defense's recent recommendation to permanently assign the 301st Rescue Squadron to Patrick Air Force Base, Florida.

As you are no doubt aware, the 1993 Commission -- in the wake of Hurricane Andrew -- recommended the 301st return to Homestead Air Reserve Base where it would be collocated with the 482nd Fighter Wing and it's F-16 aircraft. That decision was predicated on a complex set of issues...the combat aspect of the unit's mission, the strategic location of the Homestead site relative to Latin America and the Caribbean Basin, the availability of a post hurricane Special Appropriation to assist in funding the return of the units and the serious economic impact the loss of the 31st Fighter Wing and the rest of the active duty forces would have on an community struggling to recover from the most expensive natural disaster to befall our nation...to name just a few.

We are particularly dismayed by the Department of Defense's reversal of position on this matter in spite of frequent reassurances to the community by senior Air Force leaders that they intended to return the 301st to Homestead (see Attachments 1, 2 and 3). While we recognize they must continue to adjust the force structure to cope with the many demands placed upon them, we do not see that the relocation of the 301st is in the best interests of the nation. The attached Issue Paper on the 301st addresses the crux of our concerns.

We recognize the immensity of the job you have ahead of you and thank you for your willingness to take on a task so critical to the interests of our nation. We wish you patience, perseverance and wisdom as you deal with these crucial issues.

Sincerely,

Michael E. Richardson
President

Attachments
1. Letter, dated Nov 10, 1993, from Sec of AF Widnall to Representative Meek
2. Letter, dated Sep 28, 1993, from MGen Stein to Representative Meek
3. Extract from Congressional Hearings, dated March 9, 1994
4. Issue Paper: 301st Rescue Squadron

SECRETARY OF THE AIR FORCE
WASHINGTON

NOV 18 1993

NOV 10 1993

The Honorable Carrie P. Meek
House of Representatives
Washington, DC 20515-0917

Dear Ms. Meek:

The Air Force has been actively working to complete cleanup and restoration activities at Homestead Air Force Base. When Hurricane Andrew leveled much of the base in 1992, the Air Force decided to submit the base for closure. No firm commitment to rebuild Homestead occurred until the Defense Base Closure and Realignment Commission redirected the Air Force Reserve to return to Homestead as tenant units at a civil airport. The Commission recommended this to the President 1 July 1993, he forwarded the report on to Congress 3 July 1993, and Congress voted it into law 20 September 1993.

Even though the law directing the rebuilding of Homestead has been in effect for less than a month, the 482nd Fighter Wing will move back to Homestead by 31 March 1994. The 482nd is on a time schedule to vacate MacDill Air Force Base since the Department of Defense transfers airfield operation to the Department of Commerce, or another federal agency, on 1 April 1994. To meet this deadline, rebuilding 482nd facilities at Homestead remains the highest priority.

Design costs for rebuilding 301st facilities have already been spent, with estimated completion dates of June through September 1996 for most projects. If the 301st moves back to Homestead now, the Air Force Reserve must provide leased modular facilities at a cost additive to permanent facilities construction. For personnel who return to their squadron operations building, at least two more interim moves will occur, since they must move out of the building during permanent construction. Moving back to Homestead before 301st permanent facilities are ready creates additional cost, as well as turmoil for the members of the 301st Rescue Squadron.

This permanent change of station to Patrick Air Force Base accomplishes two objectives. First, it provides the members of the 301st Rescue Squadron stability. They know they will be in the Patrick Air Force Base area for three years. They can buy houses and move out of temporary living quarters. Additionally, the Air Force Reserve eliminates temporary duty expenses amounting to approximately $250,000 per month. I would like to stress that this change of station does not mean the 301st must remain at Patrick Air Force Base permanently. It is an interim measure only, designed to save costs and meet the unique needs of our Homestead reservists caused by Hurricane Andrew's devastation.

I hope this information is helpful to you; please let me know if you have any more concerns.

Sincerely,

Sheila E. Widnall

Sheila E. Widnall

ATCH 1

DEPARTMENT OF THE AIR FORCE
WASHINGTON DC 20330-1000

OFFICE OF THE SECRETARY

28 SEP 1993

The Honorable Carrie P. Meek
House of Representatives
Washington, D.C. 20515

Dear Ms. Meek:

The 301st Rescue Squadron, an Air Force Reserve unit, was temporarily reassigned by the Air Force to Patrick Air Force Base, Florida, in September 1992 after Homestead Air Force Base was destroyed by Hurricane Andrew. The temporary nature of the reassignment has had an unsettling effect on the 146 full-time personnel in the 301st and their families. Additionally, the Air Force Reserve has been paying approximately $250,000 per month in temporary duty expenses for these employees.

In order to provide increased stability to the lives and families of our personnel, the Air Force Reserve will issue permanent change of station orders to these employees no later than September 30, 1993. This action will enhance mission accomplishment by dealing with very real humanitarian concerns and will cost approximately $1.8 million.

In accordance with the decision of the 1993 Defense Base Closure and Realignment Commission, the 301st will return to Homestead upon completion of their new facilities. Homestead construction will take approximately three years. Total savings are estimated to exceed $5.0 million.

We trust this information is useful.

Sincerely,

PAUL E. STEIN
Major General, USAF
Director, Legislative Liaison

ATCH 2

MILITARY CONSTRUCTION APPROPRIATIONS FOR 1995

HEARINGS

BEFORE A

SUBCOMMITTEE OF THE

COMMITTEE ON APPROPRIATIONS

HOUSE OF REPRESENTATIVES

ONE HUNDRED THIRD CONGRESS

SECOND SESSION

SUBCOMMITTEE ON MILITARY CONSTRUCTION APPROPRIATIONS

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WILLIAM A. MARINELLI, HENRY E. MOORE, and MARY C. ARNOLD, *Subcommittee Staff*

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79-381 O WASHINGTON : 1994

Atch 3

WEDNESDAY, MARCH 9, 1994.

DEPARTMENT OF THE AIR FORCE, AIR FORCE RESERVE, AND AIR NATIONAL GUARD

WITNESSES

JAMES F. BOATRIGHT, DEPUTY ASSISTANT SECRETARY OF THE AIR FORCE

MAJOR GENERAL JAMES E. MCCARTHY, THE AIR FORCE CIVIL ENGINEER

BRIGADIER GENERAL JOHN A. BRADLEY, DEPUTY TO THE CHIEF OF THE AIR FORCE RESERVE

BRIGADIER GENERAL (S) PAUL A. WEAVER, JR., DEPUTY DIRECTOR, AIR NATIONAL GUARD

STATEMENT OF THE CHAIRMAN

Mr. HEFNER. The committee will come to order.

Today we will review the Military Construction, Family Housing, and Base Closure Programs of the Air Force, Air Force Reserve and the Air National Guard. Our witnesses today are Mr. James Boatright, Major General James McCarthy, Brigadier General John Bradley of the Air Force Reserve, and Colonel Paul Weaver of the Air National Guard.

Gentlemen, we appreciate you appearing before the committee here this morning. And I see you have a composite statement for the active as well as Reserve components and your statement will be made a part of the record, and you can summarize and proceed in any way that you see fit. And I understand that you will do the summarizing, Mr. Boatright. You pull rank on the fellows. It is always good to have you back with us year after year.

STATEMENT OF JAMES F. BOATRIGHT

Mr. BOATRIGHT. Thank you, Mr. Chairman and Members of the committee. I appreciate the opportunity to be here to discuss the Department of the Air Force military construction and military family housing budget request, and the Air Force part of the defense base closure and realignment budget request for fiscal year 1995. With me is Major General James McCarthy, the Air Force Civil Engineer, Brigadier General Bradley, the Deputy Chief of Staff of the Air Force Reserve, and Colonel Paul Weaver, the Deputy Director of the Air National Guard.

I appeared before this committee last year and indicated that it would be my last appearance. As you know, Mr. Chairman, I had planned to retire last month, but I must tell you that the Secretary of the Air Force is very persuasive and I have reluctantly agreed to stay on another year to help the Air Force develop its recommendations for the final round of base closures in 1995. As a re-

[CLERK'S NOTE.—Questions for the record submitted by Mrs. Meek:]

MILCON AT PATRICK AFB

Question. Reports have come to my attention that there may be military construction at Patrick Air Force base designed to provide additional facilities to accommodate the 301st. It would be the height of folly to place construction of temporary facilities for a temporarily-assigned unit before construction of the permanent facilities that will be needed for the return of the 301st. Will you therefore provide the committee, for the record, with a listing of all military construction projects that are currently underway at Patrick AFB, including any that are in the specifications development, planning, design, engineering, and construction phases.

Answer. There were no Military Construction projects at Patrick to accommodate the 301st, however the Reserve spent $3.4M of supplement reserve O&M funds to implement the temporary beddown of the 301st. This provided the absolute minimum facility support they required until their return to Homestead in FY 97. The active Air Force has not spent any money to beddown the 301st. The following information is provided for the record.

FY	Project Title	Scope	($000)	Status
93	Replace family housing	250 Units	22,500	CMST.
93	Regional sewer connection	Lump Sum	7,700	100% DSG.
93	Improve family housing	60 Units	3,174	100% DSG.
94	Underground fuel storage tanks	44	1,850	CMST.
94	Replace family housing	155 Units	15,388	100% DSG.
95	Replace family housing	75 Units	7,145	100% DSG.

Question. Provide a sublist of any and all of the above MILCON projects that are for the use of the 301st Rescue Squadron.

Answer. No military construction projects at Patrick AFB support the 301st Rescue Squadron.

MILCON TO SUPPORT THE 301ST AT HOMESTEAD

Question. Mr. Boatright, something on page 3 of your testimony caught my eye. You said, "As we sit here today, the Air Force is collecting data necessary to support the analysis for BRAC 1995." I am extremely concerned about what this procedure at this time may mean for the return of the 301st Air Rescue Squadron to Homestead Air Force Base. The BRAC '95 process may be manipulated—or at least skewed—by giving the impression that there is nothing at Homestead AFB to support the 301st.

As I understand it, as of this date, the military construction needed to support the 301st is only in the design stage. Inputs for BRAC have to be submitted by July of this year; but as of that date, the 301st can very truthfully check off the "zero" in the facilities column of the report, because there are no facilities for the 301st at Homestead AFB at the present time; construction won't even begin until late this year; and construction won't even be completed AT THE PRESENT RATE until mid-1996 at the earliest.

My concern is that the BRAC process can be influenced at the early staff level by virtue of the information made available by DOE. My concern is that BRAC will be encouraged to use perfectly

accurate—but misleading—information to justify simply writing off the design work that has been done so far at Homestead and redirecting the 301st to some other base—say, Patrick AFB.

Can you give me assurances that the information submitted to BRAC '95 will faithfully and accurately reflect that the military construction needed to support the 301st at Homestead has been delayed because of the Air Force's own decisions?

Answer. The Air Force has every intention of complying with the Defense Base Closure and Realignment Commission recommendation to relocated the 301st Air Rescue Squadron to Homestead as soon as the necessary facilities are complete. Of the supplemental appropriation for restoration of Homestead, the Air Force identified $18.83 million for support of the 301st. Another $16.44 million of construction will support requirements common to both the 301st and the 482 FW. The Air Force has not deliberately delayed the construction at Homestead. Rather, we are continuing to work the design and construction in a timely manner consistent with the normal construction process. Remaining deficiencies will be programmed, consistent with budget priorities, in future years. The remaining facility deficiencies will not keep the 301st from relocating to Homestead and our plans continue to be the return of the 301st in October 1996.

FAST-TRACK MILCON AT HOMESTEAD AFB

Question. Last year when you appeared before this committee, you said that you were prepared to expedite both design and construction of projects at Homestead AFB. You said that "I think we are ready to do some concurrent design and construction using a fast-track approach." My concern, as you see from my first question, is that fast-tracking didn't work in terms of the construction needed for the 482nd Fighter Wing's return to Homestead; deadlines slipped, and there is still a lot that needs to be done. My question is, can you make that fast-track approach work for construction of the facilities needed for the return of the 301st? Are you ready today to do some concurrent design and construction work on these projects at Homestead?

Answer. First of all, the fast-track approach for construction of facilities needed for the 482nd Fighter Wing's return to Homestead did work. Although other facilities will still be constructed to support the 482nd, those facilities are not needed immediately and did not prevent the 482nd from returning to Homestead. In fact, the 482nd returned five days prior to their scheduled return date of April 1, 1994. Since the fast-track approach worked so well for the 482nd, we will pursue a similar fast-track approach to expedite construction of the 301st facilities. We will follow a "design/build" strategy, which means we will hire Architectural and Engineering (A/E) firms to design the facilities, and those same A/E firms will subcontract construction firms, usually ones already tied to the A/E firms, to actually build the facilities. The A/E firms will remain on-board to monitor construction and resolve any problems that may arise. This "design/build" process will cut months from the standard practice of hiring A/E firms to design the facilities, and then selecting construction firms without input from the A/E firms.

Question. Will you give the committee for the record a listing of the essential projects that need to be completed at the minimum before the 301st Air Rescue Squadron can return to Homestead AFB?

Answer. The facilities that must be in place before the 301st can return to Homestead are listed below:

1. HH–60 Helicopter Maintenance Hangar ($3.05 million);
2. HC–130 Fuel Systems Maintenance Hangar ($4.55 million);
3. HC–130 Maintenance Hangar ($3.25 million);
4. 301st Headquarters/Squadron Operations Facility ($3.10 million);
5. Pararescue Facility ($1.85 million);
6. Avionics/ECM Shop ($1.15 million);
7. Engine Inspection & Repair Shop ($0.91 million);
8. Survival Equipment Shop ($0.97 million).

Question. Will you please provide for the record a listing of the total number of projects that need to be completed for the return of the 301st Air Rescue Squadron to Homestead AFB?

Answer. The following lists all the projects that will support the 301st Air Rescue Squadron at Homestead AFB:

1. HH–60 Helicopter Maintenance Hangar ($3.05 million);
2. HC–130 Fuel Systems Maintenance Hangar ($4.55 million);
3. HC–130 Maintenance Hangar ($3.25 million);
4. 301st Headquarters/Squadron Operations Facility ($3.10 million);
5. Avionics/ECM Shop ($1.15 million);
7. Engine Inspection & Repair Shop ($0.91 million);
8. Survival Equipment Shop ($0.97 million);
9. Repair Physical Fitness Center ($1.40 million);
10. Add/Alter Communications Facility ($1.00 million);
11. Repair and Alter Vehicle Maintenance Facility ($2.30 million);
12. Infrastructure ($5.90 million);
13. Medical Training Facility ($2.70 million);
14. Security Police Facility ($0.94 million);
15. Small Arms Firing Range ($1.10 million);
16. Fire Fighter Training Facility ($1.10 million).

Question. Will you please provide for the record a listing of the projects that you will fast-track and on which you will use "concurrent design and constrction" approaches?

Answer. We will fast-track all of the projectors needed to support the 301st Rescue Squadron. The projects have been grouped into five "like facilities" packages. Five separate Architectural and Engineering (A/E) firms will be selected, each experts in the design and construction of the facilities in their particular package. In this way, the five A/E firms can design and construct the facilities in their packages concurrently. The projects within each of the five facilities packages needed to support the 301st are listed below:

301ST RESCUE SQUADRON AREA PACKAGE

1. HH–60 Helicopter Maintenance Hanger ($3.05 million);
2. HC–130 Fuel Systems Maintenance Hangar ($4.55 million);
3. HC–130 Maintenance Hangar ($3.25 million);
4. 301st Headquarters/Squad Ops Facility ($3.10 million);

5. Pararescue Facility ($1.85 million);
6. Avionics/Electronic Countermeasures Shop ($1.15 million);
7. Engine Inspection and Repair Shop ($0.91 million);
8. Survival Equipment Shop ($0.97 million).

RENOVATE FACILITIES PACKAGE

1. Repair Physical Fitness Center ($1.40 million);
2. Add/Alter Communications Facility ($1.00 million);
3. Repair/Alter Vehicle Maintenance Facility ($2.30 million).

INFRASTRUCTURE PACKAGE

1. Infrastructure ($5.90 million).

ADMINISTRATIVE AREA PACKAGE

1. Medical Training Facility ($2.70 million);
2. Security Police Facility ($0.94 million).

TRAINING AREA PACKAGE

1. Small Arms Firing Range ($1.10 million);
2. Fire Fighter Training ($1.10 million).

ISSUE PAPER

301ST RESCUE SQUADRON

On March 1, 1995, the Secretary of Defense recommended to the 1995 Base Closure and Realignment Commission (BRAC) that they reverse the 1993 Commission decision directing the return of the 301st Rescue Squadron to Homestead Air Force Base. The South Florida community feels that this recommendation is flawed for several reasons. A discussion of those concerns is outlined below, organized according to the criteria used by the BRAC.

MILITARY VALUE:

1. The DoD recommendation to locate the 301st at Patrick Air Force Base is based upon the squadron assuming primary responsibility for Space Shuttle support and Avon Park range clearing activities.

A. The recommendation fails to note that the primary mission of the squadron will remain combat rescue. As such, the Squadron will be required to maintain combat proficiency and remain vulnerable to deployments in response to contingencies through out the world.

B. The peacetime mission of any combat squadron is to maintain the proficiency of its aircrews in the peculiar skills required by their wartime mission...and combat rescue remains one of the most complex and dangerous missions assigned to any Air Force unit. To detract from that training is a misuse of the unit and poses a very real threat to the lives of the aircrews, both those in the squadron and those who they are tasked to rescue. While the space support mission may have broad parallels to combat rescue, it clearly does not provide the wide spectrum of tasks required in a combat environment.

C. We point out there are no other combat forces located at Patrick AFB with which the Squadron can routinely practice or coordinate procedures. The nearest Air Force combat squadron is currently the 93rd Fighter Squadron located at Homestead Air Reserve Base. We also note that Homestead is used on a regular basis by other combat units who deploy to take advantage of the training environment offered in South Florida.

D. It appears the 301st will require off site travel to remain proficient in their primary mission. The Air Force envisioned savings resulting from locating the 301st at Patrick apparently will only be replaced by the costs required to deploy the squadron to train in its combat mission.

E. It is illogical to locate a unit based on its secondary mission. The need for ready access to realistic training in its primary mission should be the overriding requirement for locating any combat tasked organization.

2. Secondly, we challenge the frequent assertion that space support is limited to a peacetime mission.

Atch 4

A. As the Desert Storm experience taught us, timely exploitation of space has rapidly evolved into a essential combat asset. It seems extremely unlikely that space operations will cease in the event of a major contingency or war. In fact, it now appears space operations are likely to accelerate under such scenarios.

B. Consequently, if the 301st's space support mission is essential to operations at Cape Canaveral and the Kennedy Space Center, we anticipate the availability of the squadron as a combat asset will be significantly reduced. We must ask, "Can the country afford to terminate East Coast space operations if the 301st is required to deploy in support of a contingency "?

C. If -- as we expect -- the answer is no, then we assert the space support tasking effectively precludes using the squadron in a combat role. If that is the case, it becomes difficult to justify dedicating a combat rescue squadron to the mission given the additional expense required to maintain the unit's combat proficiency.

RETURN ON INVESTMENT:

It is impossible to challenge the government's cost and savings estimates without access to their COBRA computer model and their data base. However, we believe the following issues need to be investigated.

1. The DoD asserts the one time cost to implement this decision is $4.6 million. However, the 1993 Air Force COBRA estimate for new construction at Patrick AFB alone was $6.7 million. In either case, these estimates seem unrealistically low given reports received from 301st members that the Patrick flightline is saturated, that the 301st temporary facilities are seriously deficient and that a permanent beddown of the 301st will require virtually all new facilities. Given the Homestead construction experience, we feel the estimate needs to be carefully reviewed.

2. Additionally, the one time costs to move the squadron will require an additional BRAC 95 funding authorization. However, funding for 301st facilities at Homestead was available from a FY 92 Special Appropriations Bill designed to reestablish a functional airport at Homestead -- although it appears that reprioritization of 482nd Fighter Wing projects by the Air Force Reservesa may significantly reduce the funding available for 301st projects. The 301st projects were already in design with -- pre BRAC recommendation -- completion dates projected in mid 1996. Returning the squadron to Patrick will only delay its ultimate beddown date.

3. The DoD also asserts an annual $1.5 million operating savings will occur if the squadron locates at Patrick. It maintains these savings will accrue by deferring the space support TDY costs that would be required if the unit remained at Homestead.

a. As noted above, we feel these savings are largely illusory. Any savings generated by locating at Patrick for the space support mission are likely to be offset by additional costs that will be required for the unit to deploy to maintain its combat rescue proficiency.

b. Additionally, if the space support mission is conducted in support of space shuttle missions as the DoD justification indicates, it appears appropriate that NASA be responsible for the cost of those operations and that the deployments should have no effect on the DoD budget.

4. We have been told that collocating the 301st at Homestead with the 482nd will reduce overall manning requirements of the two units by 20 positions through the consolidation of common shops and offices. If true, this reduction alone must produce savings well in excess of $500,000 per year (20 positions X $25,000 / year average salary plus benefits). Additionally, the avoidance of construction costs for duplicative facilities at both Homestead and Patrick must be considered.

5. Lastly, we are aware that corrosion is a severe problem at Patrick as the base is literally situated on the beach. Conversely, Homestead is situated approximately two miles inland and protected by an off shore barrier reef. Corrosion is not a serious problem at Homestead. The difference in these two environments and its impact on aircraft maintenance costs and mission availability must be considered.

IMPACT:

1. The metric used by the DoD to measure economic impact of proposed actions on effected communities -- loss of jobs as a percentage of the overall work force in the statistical metropolitan area -- is too simplistic to apply to an area which is still recovering from the most expensive natural disaster ever experienced by this nation.

A. Hurricane Andrew ravished an area of South Dade County encompassing approximately 400-500 square miles. The eye of the storm passed directly over Homestead AFB and the communities surrounding the base were among the most heavily impacted. Total damage estimates are placed at approximately $30 billion. In the aftermath of the storm, the area lost nearly one third of its population base, its businesses and the associated ad velorum tax base. While recovery has progressed, the area has not returned to its pre-storm economic status and will not for several years.

B. Thus, any attempt to judge the impact of the loss of the 301st's 341 jobs -- and the associated families -- in the hurricane impacted area by measuring them relative to the overall County employment base is futile. Homestead AFB is an exceptional case and the standard metric is an ineffective measurement tool. The Commission must apply common sense and empathy if it is to accurately assess the true impact of moving the 301st from the Homestead area.

2. Lastly, the DoD recommendation seriously erodes the federal government's previous commitments to assist in returning the South Dade County area -- and Homestead AFB in particular -- to a level of economic vitality commensurate with pre-storm conditions. While the loss of the squadron may be relatively small in absolute terms, it serves as a graphic symbol of the federal government's deteriorating commitment to South Dade's hurricane damaged communities.

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

Please refer to this number when responding 950428-2021

ALAN J. DIXON, CHAIRMAN

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WENDI LOUISE STEELE

May 1, 1995

Mr. Michael E. Richardson
President, John W. DeMilly, Jr. Chapter #385
of the Air Force Association
P.O. Box 901605
Homestead, Florida 33090-1605

Dear Mr. Richardson:

Thank you for your recent letter regarding the Secretary of Defense's recommendation to relocate the 301st Rescue Squadron from Homestead Air Force Base to Patrick Air Force Base. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Patrick and Homestead Air Force Bases.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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INSTALLATION (s) DISCUSSED: FORT LEONARD WOOD	

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DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER		X	
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

FORWARDING EXECUTIVE PROFILE OF FORT LEONARD WOOD.

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Waynesville/St. Robert, Mo. 65583

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April 25, 1995

The Honorable Alan J. Dixon
Chairman
The Defense Base Closure and
Realignment Commission
1700 North Moore Street
Suite 1425
Arlington, Virginia 22209

Dear Chairman Dixon:

On behalf of the "Friends of Fort Leonard Wood" I am providing you with this current executive profile of Fort Leonard Wood.

The Pentagon is currently recommending to BRAC the closure of Fort McClellan, Alabama and relocation of the Chemical School, Military Police School and Chemical Defense Training Facility to Fort Leonard Wood, Missouri.

Our posture is decidedly pro-active in protecting current and acquiring new training missions. The State of Missouri, the neighboring communities and the Fort Leonard Wood Community supports the current recommendations and welcomes the new missions.

Hope you will find the enclosed informative and helpful.

Sincerely,

John B. Mahaffey
Chairman
Friends of Fort Leonard Wood

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

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ALAN J. DIXON, CHAIRMAN

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MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 1, 1995

Mr. John B. Mahaffey
Chairman
Friends of Fort Leonard Wood
P.O. Box 877SRB
St. Robert, Missouri 65583

Dear Mr. Mahaffey:

Thank you for your letter regarding Fort Leonard Wood. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Fort McClellan and Fort Leonard Wood.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon
Chairman

AJD:cmc

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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TITLE: EXECUTIVE DIRECTOR	TITLE: CHAIRMAN
ORGANIZATION: INLAND ACTION INC.	ORGANIZATION: DBCRC
INSTALLATION (s) DISCUSSED: MARCH AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		✓		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER		X	
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:

REQUESTING DBCRC REDIRECT MARINE HELICOPTER UNITS FROM TUSTIN AND ELTORO TO MARCH AFB

Due Date: 950505	Routing Date: 950428	Date Originated: 950424	Mail Date:

Inland Action Inc.

INC.

Bldg. 759, Suite 52, Seventh Street
San Bernardino, CA 92408
(909) 382-0024
Fax (909) 382-0025

April 24, 1995

General James B. Davis
Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Please refer to this number when responding 950428-22

Dear General Davis,

Greetings from sunny Southern California. I am currently serving as the executive director of a nonpartisan, nonprofit corporation that represents major businesses in San Bernardino and Riverside Counties area. Having closed Norton Air Force Base last year as wing commander, Bernie and I decided to retire in our home state near family and friends. We hope you and your wife are enjoying Florida and "retirement."

My purpose in writing you is to encourage your support of the current initiative involving the redirecting of Marine helicopter units at Tustin and El Toro to March AFB instead of Miramar (BRAC 1991 & 1993). The budgetary savings are significant no matter who is using the pencil. From a logistician's view (and a MAC pilot with fighter pilot friends), the Marine's deployment time and expense could be reduced as much as 12 - 18 hours, insuring a more rapid response to the warfighting CINC. Plus at March AFB, flight time for Marine aviators to nearby training areas is reduced. Under the current scenario, the Marines would combine their helicopters and fighters at Miramar. This mix is "an accident waiting for a place to happen." I know you understand firsthand this potential hazard.

I hope that the commission will agree to place this issue on their agenda next month for an open discussion and consideration. The Department of the Navy will surely want to reevaluate their options. More important, I believe the commission deserves the opportunity to reconsider any option that may improve our fighting forces' operational capability while reducing overhead and capital expenses.

Thank you for considering my request. I look forward to seeing you again and send my warmest regards.

Very Respectfully,

Gary

Gary R. Underwood
Executive Director

c/042195.jbd

THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
1700 NORTH MOORE STREET SUITE 1425
ARLINGTON, VA 22209
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

May 8, 1995

Mr. Gary R. Underwood
Executive Director, Inland Action Inc.
Building 759, Suite 52, Seventh Street
San Bernardino, California 92408

Please refer to this number
when responding 950428-22R1

Dear Mr. Underwood:

Thank you for your letter to the Commission requesting a redirect of certain Marine Corps rotary wing units from Marine Corps Air Stations El Toro and Tustin to March Air Force Base. I appreciate your interest in Marine Corps aviation and I will share your comments with the other members of the Commission.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

James B. Davis
Commissioner

JBD:cw