DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

ARMY

BOOK 1

FINAL DELIBERATIONS
ARLINGTON, VA

AUGUST 24 - 27, 2005

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

FINAL DELIBERATIONS

AUGUST 24 – 27, 2005

HYATT CRYSTAL CITY
ARLINGTON, VIRGINIA

ARMY CONSIDERATIONS

TABLE OF CONTENTS

A. AGENDA

B. INTRODUCTORY SLIDES

C. ARMY OVERVIEW SLIDE

D. REVIEW & ANALYSIS PRESENTATION

Preliminary Order of Recommendations and Groupings for Final Vote (Subject to Change)

ARMY RECOMMENDATIONS

D. Headquarters and Administrative

1. Chapter 1, Section1 - Fort Wainwright, AK
2. Chapter 1, Section 3 - Fort McPherson,
3. Chapter 1, Section 8 - Fort Monroe, VA
4. Chapter 1, Section 51 - U.S. Army Garrison Michigan (Selfridge)

E. Operational Army

5. Chapter 1, Section 4 - Fort Bragg, NC
6. Chapter 1, Section 6 - Fort Hood, TX
7. Chapter 1, Section 10 - Operational Army IGPBS

F. Schools

8. Chapter 1, Section 9 - Maneuver Training
9. Chapter 1, Section 50 - Single Drill Sergeant

G. RC Transformation

10. Chapter 1, Section 11 to 49 - RC Transformations

H. USAR Command and Control

11. Chapter 1, Section 52 to 56 - All USAR Command and Control

I. Briefing separately

12. Chapter 1, Section 2 - Fort Gillem, GA
13. Chapter 1, Section 5 - Fort Monmouth, NJ
14. Chapter 1, Section 7 - Red River Army Depot, TX

2005 BRAC Recommendations Breakout by Service

Service Group	*Recommendation (Bill Section Number)*	*Total Recommendations*
Commission Representation of OSD Recommendations		
Army	1 – 56	56
Navy	57 – 77	21
Joint Cross Service	120 – 190	71
Air Force	78 - 119	42
OSD Totals		190
ADDS	A1 – A8	8
Totals		198

DoD Cost and Savings Comparison

Round	Costs*	Net Annual Recurring Savings *	20-Year Net Present Value Savings*
1988	$2.8	$0.9	$8.52
1991	$5.2	$2.0	$22.60
1993	$7.6	$2.6	$26.28
1995	$6.8	$1.7	$16.56
Total Previous Rounds	$22.4	$7.2	$73.97
Total 2005	$24.4	$5.5	$48.8

*Dollars in billions

COBRA Data Update

Cost / (Savings) Summary

	DoD Baseline	DoD Baseline w/o MilPers Savings
One Time Cost	$ 24.41B	$ 24.41B
Net Implementation Cost	$ 4.48B	$ 14.01B
20-Year Net Present Value (Savings)	($ 48.78B)	($ 14.39B)

**Dollars in billions*

Comparison of BRAC 2005 with Previous Rounds (From GAO Report)

Round	*Major Closures*	*Major Realignments*	*Minor closures and realignments*	*Total actions*
1988	16	4	12	43
1991	26	17	32	75
1993	28	12	123	163
1995	27	22	57	106
Total Previous Rounds	97	55	235	387
Total 2005	33	30	774	837

2005 BRAC Recommendations Breakout by Service

Service Group	*Recommendation (Bill Section Number)*	*Total Recommendations*	*Total Actions (Close, Realign, Gain)*
Commission Representation of OSD Recommendations			
Army	**1 – 56**	**56**	**204**
Navy	**57 – 77**	**21**	**151**
Joint Cross Service	**120 – 190**	**71**	**435**
Air Force	**78 - 119**	**42**	**207**
OSD Totals		**190**	**997**
ADDS	**A1 – A8**	**8**	**15**
Totals		**198**	**1012**

Army Introduction

Recommendations	
Closures	15
Realignments	36
Other	5
Total	56

HEADQUARTERS AND ADMINISTRATIVE GROUP

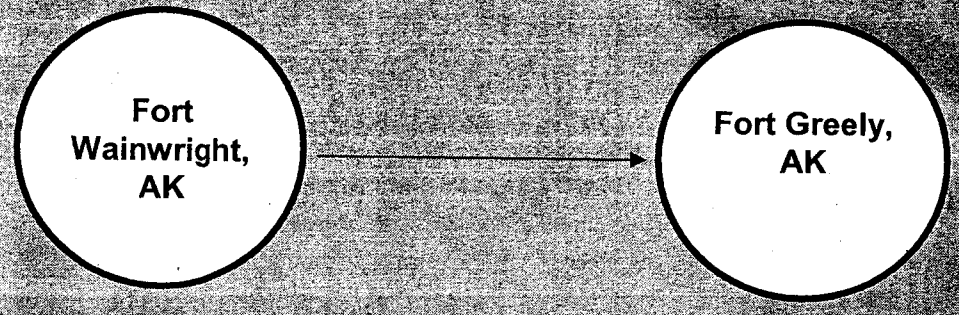
- CHAPTER 1, SECTION 1 OF THE BILL FOR ARMY RECOMMENDATION NUMBER 5 TO REALIGN **FORT WAINWRIGHT, AK**.
- CHAPTER 1, SECTION 3 OF THE BILL FOR ARMY RECOMMENDATION NUMBER 8 TO CLOSE **FORT MCPHERSON, GA.**
- CHAPTER 1, SECTION 8 OF THE BILL FOR ARMY RECOMMENDATION NUMBER 19 TO CLOSE **FORT MONROE, VA**.
- CHAPTER 1, SECTION 51 OF THE BILL FOR ARMY RECOMMENDATION NUMBER 106 TO CLOSE THE **UNITED STATES ARMY GARRISON MICHIGAN (SELFRIDGE).**

Sec. 1: Fort Wainwright - AK
DoD Recommendation

a. Realign Fort Wainwright, AK, be relocating the Cold Regions Test Center (CRTC) headquarters from Fort Wainwright, AK, to Fort Greely, AK.

Gain: Ft. Greely, AK

Sec. 1: Fort Wainwright - AK Associated Installations



Sec. 1: Fort Wainwright - AK
DoD Justification

- Legal requirement to reverse 95 BRAC Action
- Improves efficiency of operations and personnel safety
- Enhance interoperability
- Reduce costs

COBRA

- $0.05 M - one time cost
- ($0.7 M) – 20-Year Net Present value
- Payback - <2 Years
- Relocates 4 Military and 1 Civilian

Sec. 1: Fort Wainwright - AK Issue Summary

- Legal requirement for reversal of 1995 BRAC decision.

Chart

Sec. 1: Fort Wainwright - AK DoD Recommendation

a. Realign Fort Wainwright, AK, be relocating the Cold Regions Test Center (CRTC) headquarters from Fort Wainwright, AK, to Fort Greely, AK.

Gain: Ft. Greely, AK

Sec. 1: Fort Wainwright - AK

Supporting Slides

For Commission Discussion & Questions
During Final Deliberation

Fort Wainwright - AK

TABLE OF PERSONNEL CHANGES							
OUT		IN		NET GAIN/(LOSS)		NET CONT.	TOTAL DIRECT
MIL	CIV	MIL	CIV	MIL	CIV		
(4)	(1)			(4)	(1)		(5)

Recommendation:

•Realign Fort Wainwright, AK, be relocating the Cold Regions Test Center (CRTC) headquarters from Fort Wainwright, AK, to Fort Greely, AK.

Key Issues:

• Action reverses 1995 BRAC decision.

Ft Greely - AK

TABLE OF PERSONNEL CHANGES							
OUT		IN		NET GAIN/(LOSS)		NET CONT.	TOTAL DIRECT
MIL	CIV	MIL	CIV	MIL	CIV		
		4	1	4	1		5

Recommendation:
Realign Fort Wainwright, AK, be relocating the Cold Regions Test Center (CRTC) headquarters from Fort Wainwright, AK, to Fort Greely, AK.

Key Issues:
- None

Sec. 1: Fort Wainwright - AK
2. Cost & Savings (C5)

COBRA DATA	
	Realign CRTC COBRA Data 4/28/2005
One Time Cost	$0.05 M
Net Implementation Cost (Savings)	($0.2M)
Annual Recurring (Savings)	($0.05 M)
Payback Period	<2 Years
Net Present Value at 2025	($0.7 M)

Sec. 1: Fort Wainwright - AK Issue Summary

- Legal basis for reactivating Fort Greely, AK, is Section 1207, Supplemental Appropriations Act, 2001.

Sec. 1207. Notwithstanding any other provision of law, the Secretary of Defense may retain all or a portion of Fort Greely, Alaska as the Secretary deems necessary, to meet military, operational, logistics, and personnel support requirements for missile defense.

- Sec. 1207 failed to address tenant organizations. Chief Counsel, US Army Developmental Test Command:

"BRAC does not prohibit CRTC from changing things, provided changes are made following the proper authorization for the particular action to be taken…This would include…moving the headquarters to Fort Greely."

Sec. 1: Fort Wainwright - AK
All Issues

ISSUE	DoD POSITION	COMMUNITY POSITION	R&A STAFF FINDINGS
MISSION	None	None provided	No issues
HOMELAND DEFENSE	None	None provided	No issues
FUTURE REQUIREMENTS	None	None provided	No issues
MILITARY VALUE WEIGHT	None	None provided	No issues
COST	None	None provided	No issues
JOBS	None	None provided	No issues
INFRASTRUCTURE	None	None provided	No issues
CLEANUP	None	None provided	No issues

Sec 1: Fort Wainwright - AK Staff Assessment

Deviation from Final Selection Criteria								
	Military Value				Other			
Criterion	C1	C2	C3	C4	C5	C6	C7	C8
Deviation								

X=Deviation

- The Secretary did not deviate from the Final Selection Criteria or the Force Structure Plan.

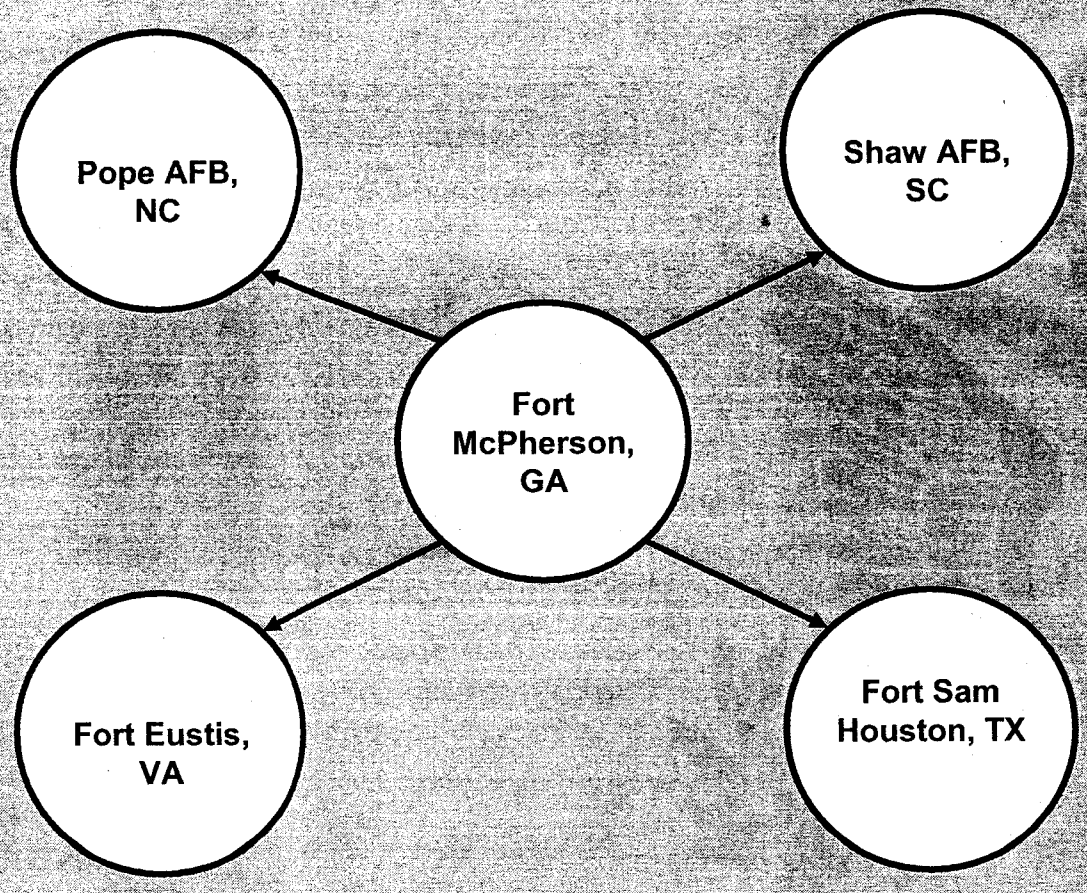
MC

Sec. 3: Fort McPherson - GA DoD Recommendation

A. Close Fort McPherson, GA

Gain: Relocates units to: Pope Air Force Base, Shaw Air Force Base, Ft. Eustis, & Ft. Sam Houston

Sec. 3: Fort McPherson - GA Associated Installations



Sec. 3: Fort McPherson - GA DoD Justification

- Closes administrative installation with low military value
- Relocates/consolidates Installation Mgmt & Contracting Cmds.
- Co-locates 3rd Army with Air Force component of Central Cmd.
- Co-locates Forces & Reserve Cmds. with operational forces
- Retains or enhances vital linkages & improves military value

COBRA

- $197.8M - One time costs
- ($895.2)M – 20 Year Net Present Value
- Payback – 2 Years
- Relocates 2,260 Military and 1,881Civilians

Environmental: DoD estimated remediation cost is $8.9M

Sec. 3: Fort McPherson - GA Issue Summary

C1

- Separates "force providers" from "force requester" placing limits on command and control synergy

C5

- Costs understated

C6

- Economic impact on City of East Point

Supporting Slides

For Commission Discussion & Questions
During Final Deliberation

Sec. 3: Fort McPherson - GA
C5 Cost & Savings

COBRA DATA			
	DoD Baseline	Staff Excursion	Staff Excursion without Mil Pers
One Time Cost	$197.8	$214.5	$214.0
Net Implementation Cost/(Savings)	($111.8)	($94.6)	$3.3
Annual Recurring Cost/(Savings)	($82.1)	($82.1)	($54.1)
Payback Period	2 Years	2 Years	4 Years
Net Present Value at 2025Cost/(Savings)	($895.2)	($878.6)	($516.4)

Sec. 3: Fort McPherson - GA
C1. Synergy

DoD Position:

- Enhances vital linkages – improves military value – reduces cost

Community Position:

- Dispersal of three major Army Hqs. reduces important synergy between force providers and force requesters
- Atlanta has superior less costly transportation & communications infrastructure

Commission Staff Assessment:

- Forces & Reserve Cmds. remain co-located at Pope AFB
- The Army and the Air Force components of Central Cmd. are co-located at Shaw AFB
- Operational readiness and training should improve with these relocations
- Infrastructure at relocation sites will support the moves

Sec. 3: Fort McPherson - GA C5 Communications Hub

DoD Position:

- Military value analysis fully considered infrastructure at gaining sites
- COBRA includes 330K costs for defense communications hub

Community Position:

- Relocation costs – construction, communications & transportation were understated
- Community cost estimate of $17.9M to relocate communication hub.
- Community's COBRA with higher cost shows a five year payback.

Commission Staff Assessment:

- Community construction & transportation estimates not certified.
- Costs to relocate the communication hub not included - only $330K to disconnect hub from Ft McPherson
- DoD provided certified data of $17.09 to relocate the hub
- New COBRA run does not significantly impact closure savings

Staff Assessment

Deviation from Final Selection Criteria

	Military Value				Other			
Criterion	C1	C2	C3	C4	C5 (1, 2)	C6	C7	C8
Deviation								

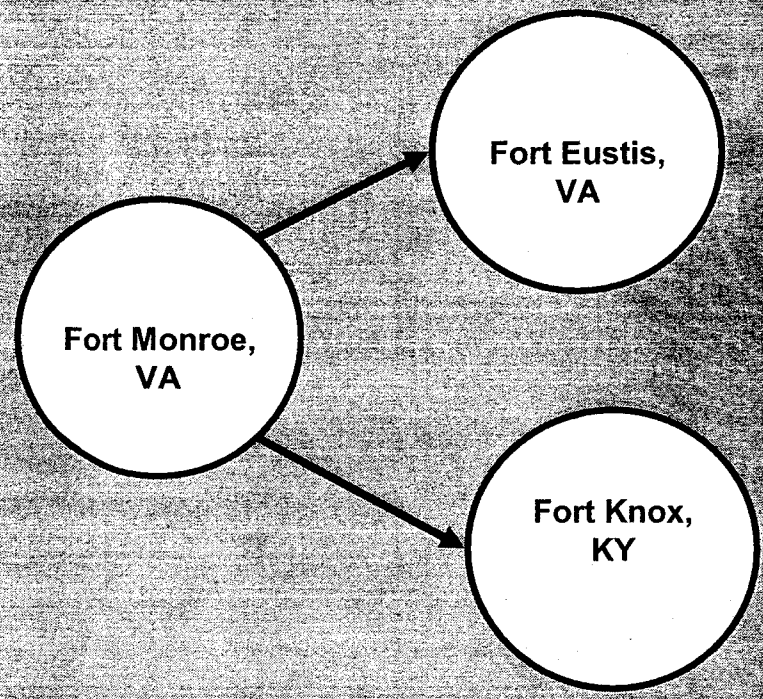
X=Deviation

Sec. 8: Fort Monroe - VA
DoD Recommendation

A. Close Fort Monroe, VA

Gain: Relocates units to: Ft. Eustis, Ft. Knox

Sec. 8: Fort Monroe - VA Associated Installations



Sec. 8: Fort Monroe - VA
DoD Justification

- Closes an administrative installation with low military value
- Relocates & consolidates commands increasing military value
- Training & Doctrine Command remains in commuting distance of Joint Forces Command
- Creation of Center of Excellence at Ft. Knox for military personnel and recruiting functions

COBRA

- $72.4 M one time costs
- ($686.6)M – 20 Year Net Present Value
- Payback – 1 Year
- Relocates 1,393 Military and 1,948 Civilians

Environmental: DoD estimated remediation cost is $0

Sec. 8: Fort Monroe - VA Issue Summary

C5

- Community offer to build and lease-back facilities to retain Ft Monroe

C8

- Munitions cleanup, historic facility protections and deed reversion

Sec. 8: Fort Monroe - VA
DoD Recommendation

A. Close Fort Monroe, VA

Gain: Relocates units to Ft. Eustis, Ft. Knox

Supporting Slides

For Commission Discussion & Questions
During Final Deliberation

Sec. 8: Fort Monroe - VA
C5 Cost & Savings

COBRA DATA

	DoD Baseline	Staff Excursion	Staff Excursion without Mil Pers
One Time Cost	$74.4 M	$74.4 M	$72.6 M
Net Implementation Cost/(Savings)	($146.9 M)	($146.9 M)	($47.4 M)
Annual Recurring Cost/(Savings)	($59.6 M)	($59.6 M)	($30.1 M)
Payback Period	1 year	1 year	2 years
Net Present Value at 2025 Cost/(Savings)	($686.6 M)	($686.6 M)	($334.8 M)

Sec. 8: Fort Monroe - VA C5 Partnership

DoD Position:

- Moves administrative headquarters to a multi-purpose installations with excess capacity and higher military value.
- Remains in the same "joint" commuting area – 20 miles from Monroe

Community Position:

- Community leaseback proposal for a public-private partnership to build facilities at Monroe for $13/sf.
- Monroe ideally located-- secure, joint, good communications

Commission Staff Assessment:

- Eustis has more operational and training capabilities
- Eustis is also in the "joint" area
- Eustis has a higher military value with and excess facilities

Sec. 3: Fort McPherson, GA
C6 East Point

DoD Position:

- Potential direct & indirect employment loss is 6,846 jobs
- Metro Stat. Area Job Base: 2,777,548 jobs
- Percentage: 0.2 percent decrease

Community Position:

- The unemployment rate is 8.7%. vs. national average 5.1%
- Negative economic impact of $593M in an already depressed and predominantly minority community
- Over 20 cooperative partnerships between installation & City
- The City is a Historically Underutilized Business Zone

Commission Staff Assessment:

- The potential for economic revitalization & job creation is great
- Potential high value of Fort McPherson property
- Atlanta mass transit access near property

Sec. 3: Fort McPherson - GA
C5 Cost & Savings

COBRA DATA

	DoD Baseline	Staff Excursion
One Time Cost	$197.8	$214.5
Net Implementation Cost/(Savings)	($111.8)	($94.6)
Annual Recurring Cost(Savings)	($82.1)	($82.1)
Payback Period	2 Years	2 Years
Net Present Value at 2025 Cost/(Savings)	($895.2)	($878.6)

Sec. 3: Fort McPherson - GA
All Issues

ISSUE	DoD POSITION	COMMUNITY POSITION	R&A STAFF ASSESSMENT
READINESS	POSTURED TO RESPOND TO ALL REQ'MTS	DISPERSES CRITICAL SYNERGY OF HQS	OPERATIONAL READINESS IMPROVES
CAPACITY	LIMITED TO ONLY ADMINISTRATIVE MISSIONS	IDEALLY LOCATED INFRASTUCTURE	CAPACITY ENHANCED AT NEW SITES
WAR PLANNING	ENHANCES VITAL LINKAGES	DEGRADES COMMAND & CONTROL	MORE CAPABILITY AT RECEIVING BASES
WEIGHTING OF MILITARY VALUE	10% OF MILITARY VALUE WEIGHT	USED AS PRIMARY DESCRIMINATOR	WEIGHTS CALCULATED – 40 ATTRIBUTES
COST	CERTIFIED DATA AND CERTIFIED REQUIREMENTS MODELS	ACCURACY AND COMPLETENESS QUESTIONED	$17M COST TO MOVE DISA HUB ADDED TO NEW COBRA RUN
JOBS	SMALL IMPACT IN THE REGIONAL ECONOMY	HIGH UNEMPLOYMENT IN CITY OF EAST POINT	HIGH POTENTIAL FOR REUSE JOBS
INFRASTRUCTURE	MILITARY VALUE AT RECEIVING SITE CONSIDERS INFRASTRUCTURE	ATLANTA JOB SKILLS, COMMUNICATION & TRANSPORTATION	NO COST TO MOVE HUB IDEALLY LOCATED FOR REUSE
CLEANUP & HISTORIC PRESERVATION	NO ENVIRONMENTAL OR HISTORICAL IMPEDIMENTS	HISTORIC FACILITIES IMPACT REUSE	VALUABLE PROPERTY DIMINISHES IMPACT