

General Officer Steering Committee



Update Briefing 26 October 2004



RC PAT - Base Realignment and Closure 2005



Transforming Through Base Realignment and Closure

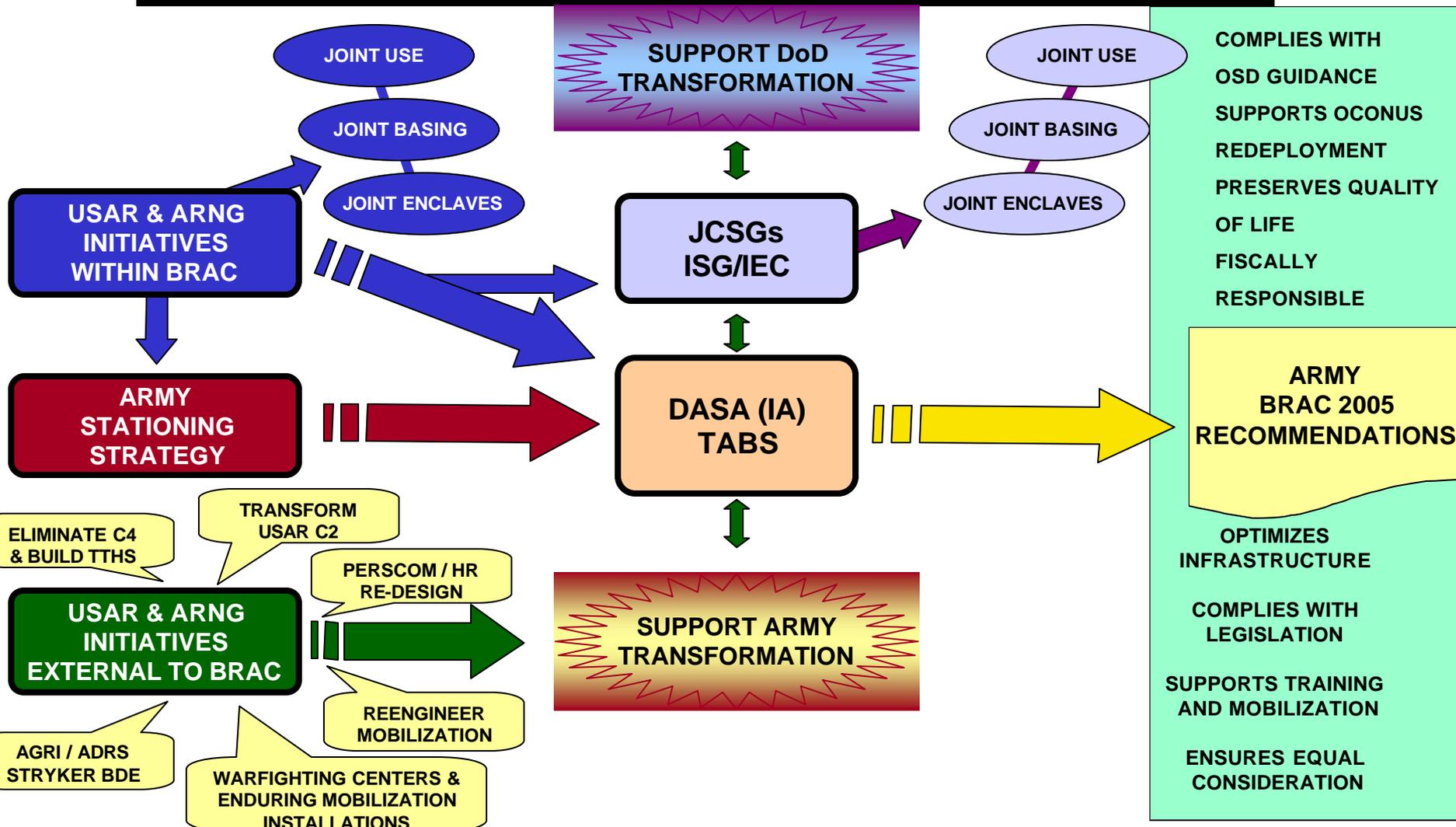
Purpose

- Provide information on Reserve Components Process Action Team (RC PAT) Proposals
- Address SECARMY's requirements for RC Participation in BRAC 2005
- Request approval to forward proposals to the 2 Nov 04 Reserve Component Decision SRG
- Discuss funding options

Reserve Component Process Action Team (RC PAT)

- Chartered by LTG Helmly, LTG Schultz, and Dr. College
- Multi-Compo Reserve Component Team of functional SMEs
 - Installations / Facilities
 - Mobilization / Current Ops / Maneuver Training and Ranges
 - Force Programs / Development
 - Aviation Maintenance / Ground Equipment Maintenance
 - Supply and Storage
 - Recruiting and Retention
 - Medical / Legal / Budget
- Developed a methodology to rationalize RC infrastructure
- Unique to the BRAC 2005 process – provides a package of RC options for potential inclusion in BRAC recommendations

Reserve Component Participation

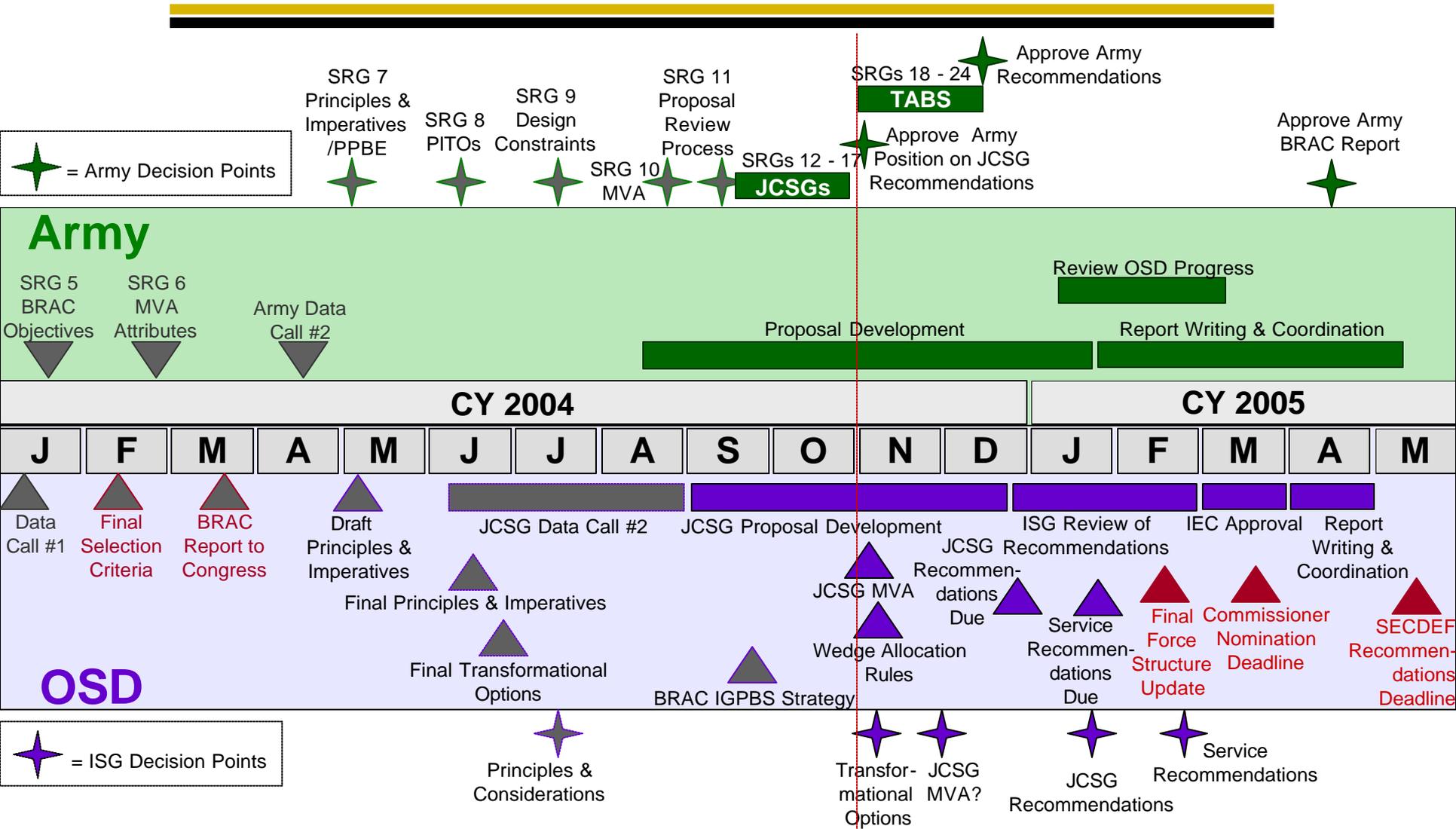


Transforming Through Base Realignment and Closure

RC PAT Goals

- Present transformational RC stationing options to the Service BRAC Directors that:
 - Enhance readiness
 - Promote a more powerful and efficient Army
 - Enhance Homeland Security / Domestic Response Capabilities
 - Exploit joint stationing opportunities
 - Maximize savings, reduce footprint, and save FTUS spaces
 - Eliminate excess, substandard, and undersized infrastructure
 - Improve quality of life to enhance recruiting and retention
 - Capture RC savings initiatives
- Preserve RC access to maneuver training areas / ranges
 - Identify potential enclave requirements and costs
 - Avoid inefficient enclave acquisitions

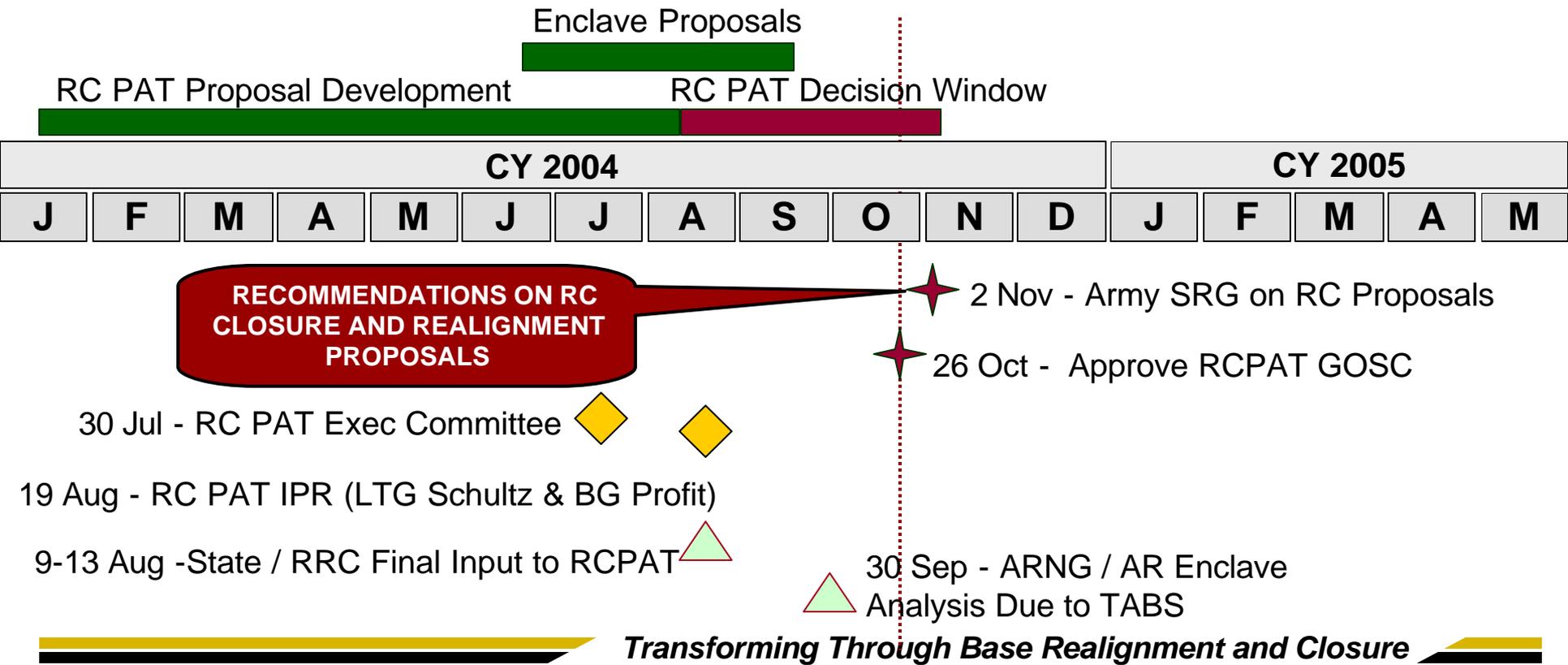
BRAC Timeline



Transforming Through Base Realignment and Closure

RC-PAT BRAC 2005 Timeline

-  RC PAT GOSC / Army SRG
-  RC PAT EXECUTIVE COUNCIL
-  RC PAT MILESTONE



Scope of the RC PAT Inventory

State Owned Army Facilities	2919
10 USC 2687 Army Facilities	1101

AAA will Audit RC PAT Process

Sub Total of Army Facilities	4020
10 USC 2687 USMC Facilities	187
10 USC 2687 USNR Facilities	178
10 USC 2687 USAFR Facilities	9
10 USC 2687 ANG Facilities	113

Explores Joint RC Stationing Opportunities

Supports Navy 50-State Review Process

Follow-on Process for ANG / USAFR

TAG

Transforming Through Base Realignment and Closure

Army Guard and Reserve Property



Transforming Through Base Realignment and Closure

Proposal Coordination Process

February 2004

MEETING I – KICKOFF:

Nashville & San Francisco

Provided intent, tools, guidance, procedures, goals and objectives

March - May 2004

MEETING II – FIELD ANALYSIS:

Orlando, Providence, Fort Dix, Kansas City,
Salt Lake City

Provided assistance on drafting proposals, COBRA training

June - August 2004

MEETING III – FINAL SUBMISSION:

Savannah, Las Vegas, Baltimore

Collected proposals, certification documents and COBRA data

Participants included Army G-3, AAA, OCAR / USARC, NGB, Army National Guard representatives from the States and Territories, Army Reserve Regional Readiness Commands, and the Marine Corps Reserve.

Transforming Through Base Realignment and Closure

RC PAT Accomplishments

★ Organized a team of functional experts to analyze more than 4000 Guard and Reserve properties

★ Developed 144 transformational proposals that:

- Deliver high military value and enhance readiness
- Incorporate restructuring actions
- Locate units to maximize recruiting
- Support Home Station Mobilization
- Improve Anti-Terrorism / Force Protection posture
- Enhance Homeland Defense and domestic response
- Respect States rights as described in Title 10 Sec 18238
- Relocate units from ISR “Red/Amber” to modern facilities



SECARMY
Memo, 7 October 2004

Addressing SECARMY Concerns



Incorporate restructuring Guard & Reserve into BRAC

- RC PAT Directed State / Territory/ Regional participants to incorporate known force reductions into proposals where feasible and acceptable
- RC PAT process respects Governor's right to station Guard units in accordance with Title 10 Sec 18238
- AC/RC rebalancing and force structure shifts were key elements in identifying which facilities to close or realign
- BRAC Analysis produced facility closure recommendations directly linked to recent TAA force structure actions:
 - Closes 60 Army Reserve properties
 - Closes 73 Army Guard properties

Addressing SECARMY Concerns



Locate units to maximize recruiting opportunities

- RC PAT proposals directly address recruiting / retention
 - Proposals establish new AFRCs where the population base supports recruiting and retention
 - Divests properties in locations that are not productive
- Proposals locate units based on several measures of merit
 - TAA decisions to station specific types of units in areas where required skills are readily available (demographics)
 - Readiness, Force Package Requirements, Supportability, Maintenance, Training, Personnel / FTUS, Political Constraints
 - Most proposals do not relocate units more than 50 miles (Supports DoD Directive 1225.7)
 - SECDEF directive to move RC onto AC installations where possible

RC PAT Proposals by Tier

69 Army Only Proposals
75 Joint with Other Service
144 *Total RC PAT Proposals*



75 Number sent to JAST
17 Number questioned
58 *Currently Working*

TIER III MAJOR REGIONAL MOBILIZATION, DEPLOYMENT & TRAINING SITES

23

Integrates major RC C2, training, maneuver, logistical capabilities on a large installation. Proposals include ECS, MATES / UTES, RTS. Major capabilities

TIER II MAJOR ADMINISTRATIVE, AVIATION, MAINTENANCE AND SUPPORT FUNCTIONS

75

Combines Army Reserve Centers, Guard Readiness Centers, Navy/Marine Corps Reserve Centers. Proposals include OMS, AMSA, AASF activities

TIER I MINOR ADMINISTRATIVE AND HOME STATION MOBILIZATION / TRAINING SITES

46

Combines Army Reserve Centers, Guard Readiness Centers, Navy/Marine Corps Reserve Centers into Armed Forces Reserve Centers

Proposal Example – Tier I

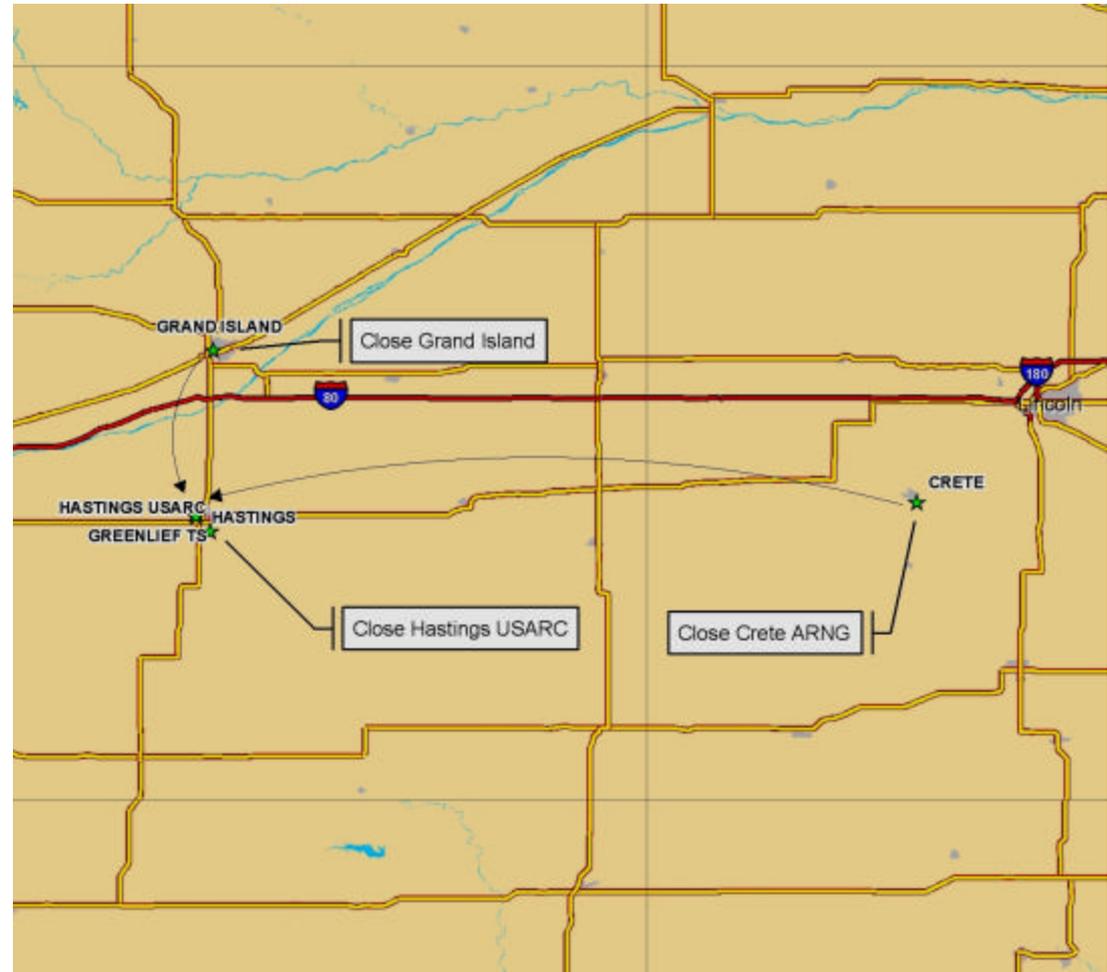
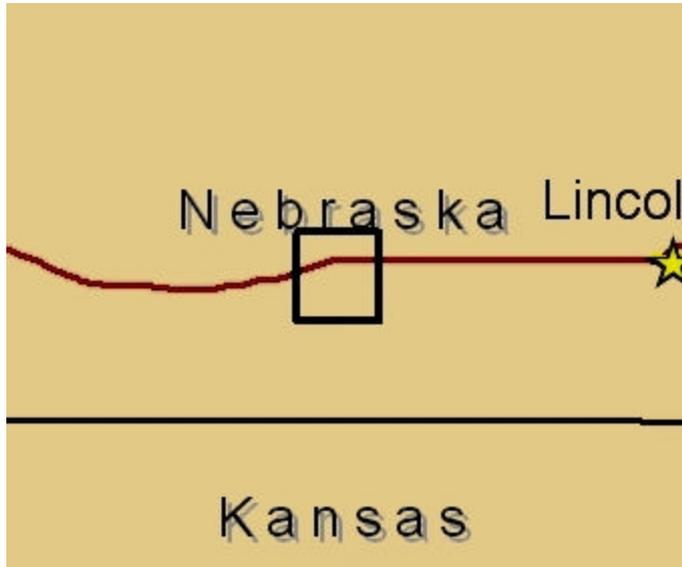
MINOR ADMINISTRATIVE AND HOME STATION MOBILIZATION / TRAINING SITES

Proposed AFRC Greenlief, NE

CLOSES:
Hastings USARC
Crete, Grand Island, Hastings ARNGRCs

Builds a new AFRC on Greenlief Training Site

Proposed AFRC Greenlief, NE



Transforming Through Base Realignment and Closure

Condition of Facilities

- All properties are significantly encroached
- Vulnerable – poor AT/FP posture
- Inadequate stand-off distances (land restrictions)
- Age of facilities range from 42 to 62 years
- Facilities are substantially undersized
- Insufficient equipment supply areas
- Military vehicle storage areas not isolated from POVs
- Maintenance bays crowded with supplies and repair parts
- Limited IT – no Distance Learning / VTC capability
- Inadequate classrooms and administrative areas

Condition of Facilities

Grand Island ARNGRC



Crete ARNGRC



Hastings ARNGRC

Transforming Through Base Realignment and Closure

AFRC Greenlief, NE

<p style="text-align: center;">Scenario</p> <ul style="list-style-type: none"> ▪ Close NE ARNG Readiness Centers at Grand Island, Hastings, and Crete ▪ Close the Army Reserve Center in Hastings. ▪ Relocate all tenant units to a new AFRC on the Greenlief Training Site near Hastings, NE. 	<p style="text-align: center;">Drivers/Assumptions</p> <p>Principles: Recruit and Train, Quality of Life, Organize, Deploy & Employ (Operational)</p> <p>Transformational Options:</p> <ul style="list-style-type: none"> ▪ Reshape installations and RC facilities to support Home Station Mob / Demo and implement the Train/Alert/Deploy model. ▪ Collocate RC units at AC bases or consolidate the Guard and Reserve units that are located in close proximity to one another at one location if practical, i.e., joint use facilities.
<p style="text-align: center;">Justification/Impact</p> <ul style="list-style-type: none"> ▪ Relocates units to a major training site ▪ Provides capability for Home Station SRP/ MOB and DEMOB. ▪ Closes substandard / undersized facilities ▪ Substantially improves AT/FP posture. ▪ Provides robust IT / DL / VTC capability ▪ Enhances HLS / domestic response 	<p style="text-align: center;">Potential Conflicts</p> <ul style="list-style-type: none"> ▪ None

AFRC Greenlief, NE

<p style="text-align: center;">COBRA</p> <ul style="list-style-type: none"> ▪ 1. Total Cost: \$16.7M ▪ 2. MILCON: \$16.7M ▪ 3. NPV: \$19.8M ▪ 4. Payback Yrs/Break Even Yr: Never ▪ 5. Steady State Savings: \$294K ▪ 6. Mil/Civ Reductions: 0 ▪ 7. Mil/Civ Relocated: 0 	<p style="text-align: center;">Environmental</p> <ul style="list-style-type: none"> ▪ Improvements in environmental compliance with HM/HW storage and fuel storage. No known restoration issues. Minimal environmental issues with existing centers. ▪ EBS required on closing facilities ▪ NEPA required for new construction
<p style="text-align: center;">Economic</p> <ul style="list-style-type: none"> ▪ Direct: 0 ▪ Indirect: 0 ▪ Employment Base: 0 	<p style="text-align: center;">Community</p> <ul style="list-style-type: none"> ▪ LAI: Negligible Impact. Minimal impact to community since most unit/installation relocations are within a local driving distance from the soldiers' current residence. Reservists and full-time personnel will not need to relocate as a result of this ▪ Community Impact: Negligible Impact

Transforming Through Base Realignment and Closure

Proposal Example – Tier II

MAJOR ADMINISTRATIVE, AVIATION, MAINTENANCE AND SUPPORT FUNCTIONS

Proposed AFRC Suffolk County

CLOSES:

**Uniondale USARC / OMS
Freeport, Bayshore, Huntington Station,
Patchogue and Riverhead ARNGRCs
Amityville AFRC**

Builds a new AFRC in Farmingdale, New York on Federal Land

Proposed AFRC Suffolk County, NY



Transforming Through Base Realignment and Closure

Condition of Facilities

- All properties are significantly encroached
- Vulnerable – poor AT/FP posture
- Inadequate stand-off distances (note drunk driver vehicle damage to Bayshore ARNGRC)
- Age of facilities range from 30 to 50 years
- Facilities are substantially undersized
- Insufficient equipment supply areas
- Military vehicle storage areas not isolated from POVs
- Maintenance bays crowded with supplies and repair parts
- Limited IT infrastructure
- Inadequate classrooms and administrative areas

Condition of Facilities

Uniondale USARC



Uniondale OMS Shop



Amityville AFRC



Bayshore ARNGRC



Farmingdale W.E.T. Site



Patchogue ARNGRC



Transforming Through Base Realignment and Closure

AFRC Suffolk County (Farmingdale), NY

<p style="text-align: center;">Scenario</p> <ul style="list-style-type: none"> ▪ Close 5 ARNG Readiness Centers and 2 Army Reserve Centers (one is joint with USNR/USMCR) on Long Island, NY ▪ Consolidate two organizational maintenance shops and relocate all tenant units to a new AFRC on 13 acre federal property licensed to NYARNG at the Farmingdale training site 	<p style="text-align: center;">Drivers/Assumptions</p> <p>Principles: Recruit and Train, Quality of Life, Organize, Deploy & Employ (Operational)</p> <p>Transformational Options:</p> <ul style="list-style-type: none"> ▪ Reshape installations and RC facilities to support Home Station Mob / Demo and implement the Train/Alert/Deploy model. ▪ Collocate RC units at AC bases or consolidate the Guard and Reserve units that are located in close proximity to one another at one location if practical, i.e., joint use facilities.
<p style="text-align: center;">Justification/Impact</p> <ul style="list-style-type: none"> ▪ Relocates units to a major training site ▪ Provides capability for Home Station SRP/ MOB and DEMOB. ▪ Closes substandard / undersized facilities ▪ Substantially improves AT/FP posture. ▪ Provides robust IT / DL / VTC capability ▪ Enhances HLS / domestic response 	<p style="text-align: center;">Potential Conflicts</p> <ul style="list-style-type: none"> ▪ None

AFRC Suffolk County (Farmingdale), NY

<p style="text-align: center;">COBRA</p> <ul style="list-style-type: none"> ▪ 1. Total Cost: \$33.6M ▪ 2. MILCON: \$45.9M ▪ 3. NPV: \$1.97M ▪ 4. Payback Yrs/Break Even Yr: 19 ▪ 5. Steady State Savings: (\$3.2M) ▪ 6. Mil/Civ Reductions: 0 ▪ 7. Mil/Civ Relocated: 0 	<p style="text-align: center;">Environmental</p> <ul style="list-style-type: none"> ▪ Improvements in environmental compliance with HM/HW storage and fuel storage. No known restoration issues. Minimal environmental issues with existing centers. ▪ EBS required on closing facilities ▪ NEPA required for new construction
<p style="text-align: center;">Economic</p> <ul style="list-style-type: none"> ▪ Direct: 0 ▪ Indirect: 0 ▪ Employment Base: 0 	<p style="text-align: center;">Community</p> <ul style="list-style-type: none"> ▪ LAI: Negligible Impact. Minimal impact to community since most unit/installation relocations are within a local driving distance from the soldiers' current residence. Reservists and full-time personnel will not need to relocate as a result of this ▪ Community Impact: Negligible Impact

Transforming Through Base Realignment and Closure

Proposal Example – Tier III

MAJOR REGIONAL MOBILIZATION, DEPLOYMENT & TRAINING SITES

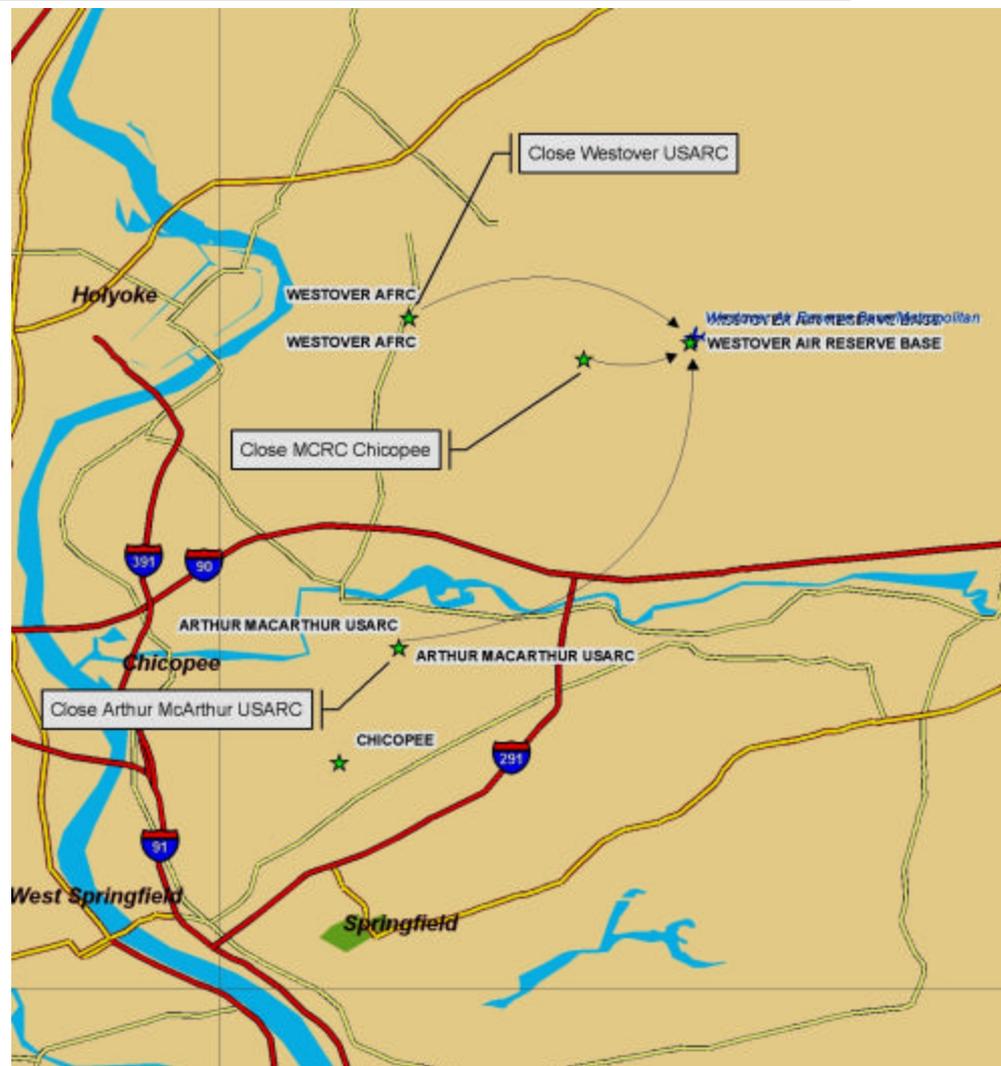
Proposed AFRC Chicopee, MA

CLOSES:

**Westover and MacArthur USARCs
Windsor Locks AMSA Shop
Agawam ARNGRC**

Builds a new AFRC on Westover AFB

Proposed AFRC Chicopee, MA



Transforming Through Base Realignment and Closure

Condition of Facilities

- All properties are significantly encroached
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- Maintenance bays crowded with supplies and repair parts
- Limited IT infrastructure
- Inadequate classrooms and administrative areas

Condition of Facilities

Springfield USARC



Windsor Locks AMSA



Crowded Drill Hall

Transforming Through Base Realignment and Closure

AFRC Chicopee (Westover AFB), MA

<p style="text-align: center;">Scenario</p> <ul style="list-style-type: none"> ▪ Close Agawam ARNG Readiness Center, Westover and MacArthur USAR Centers, Windsor Locks AMSA Shop ▪ Realign Naval Reserve Center ▪ Colocates Army RC transportation, medical, postal and infantry units with USNR Seabee and USMCR TOW platoon on Westover Air Reserve Base 	<p style="text-align: center;">Drivers/Assumptions</p> <p>Principles: Recruit and Train, Quality of Life, Organize, Deploy & Employ (Operational)</p> <p>Transformational Options:</p> <ul style="list-style-type: none"> ▪ Reshape installations and RC facilities to support Home Station Mob / Demo and implement the Train/Alert/Deploy model. ▪ Collocate RC units at AC bases or consolidate the Guard and Reserve units that are located in close proximity to one another at one location if practical, i.e., joint use facilities.
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AFRC Chicopee (Westover AFB), MA

<p style="text-align: center;">COBRA</p> <ul style="list-style-type: none"> ▪ 1. Total Cost: \$100.2M ▪ 2. MILCON: \$100.2M ▪ 3. NPV: \$97.5M ▪ 4. Payback Yrs/Break Even Yr: 100+ ▪ 5. Steady State Savings: (\$225K) ▪ 6. Mil/Civ Reductions: 0 ▪ 7. Mil/Civ Relocated: 0 	<p style="text-align: center;">Environmental</p> <ul style="list-style-type: none"> ▪ Improvements in environmental compliance with HM/HW storage and fuel storage. No known restoration issues. Minimal environmental issues with existing centers. ▪ EBS required on closing facilities ▪ NEPA required for new construction
<p style="text-align: center;">Economic</p> <ul style="list-style-type: none"> ▪ Direct: 0 ▪ Indirect: 0 ▪ Employment Base: 0 	<p style="text-align: center;">Community</p> <ul style="list-style-type: none"> ▪ LAI: Negligible Impact. Minimal impact to community since most unit/installation relocations are within a local driving distance from the soldiers' current residence. Reservists and full-time personnel will not need to relocate as a result of this ▪ Community Impact: Negligible Impact

Transforming Through Base Realignment and Closure

COBRA Rollup

Operational Impact

Square Foot Closed	9.3M
Square Foot New	11.2M
Percent Increase SQFT	19%
Number Facilities Closed (AR)	200
Number Facilities Closed (NG)	306
Total Closed	506
Less New Sites	52
Net Facility Footprint Reduction	454

Costs and Savings

20 Year NPV (\$K)	\$1.6B
Total One-Time Cost	\$1.85B
Total MILCON Cost	\$1.79B
Annual Recurring Cost	\$12.9M
Total Number of Proposals	144
Proposals that Payback	57
Proposals that do not Payback	41
Proposals not through COBRA	46

Transforming Through Base Realignment and Closure

RC PAT Analytical Results

- Developed 144 proposals that:
 - ✓ Transform RC facilities from 1960's technology into modern platforms
 - ✓ Enhance unit readiness, homeland defense and domestic response capabilities
 - ✓ Provide the capability to execute Home Station Mobilization
 - ✓ Divest high cost, sub-standard, undersized, and deteriorated facilities
 - ✓ Provide critical IT, Distance Learning / VTC, simulation training capabilities
 - ✓ Mitigate AT / FP non compliance issues
 - ✓ Reduce encroachment, environmental, and human health risks
 - ✓ Improve quality of life, to boost recruiting and retention
- All proposals are supported by the CAR, DARNG, the TAGS, RRCs
- Fundamental questions:
 - ✓ Does the Army support these proposals?
 - ✓ Will Army fund these projects if OSD dollars are not sufficient? We must address this in December in coordination with IGPBS, UAs, and other BRAC proposals.

Transforming Through Base Realignment and Closure

BRAC 1995

- Should we revisit prior BRAC decisions on:
 - Fort Chaffee
 - Fort Hunter-Liggett
 - Fort Indiantown Gap
 - Fort McClellan
 - Fort Pickett
- BRAC 2005 could revisit these installations to:
 - Retain the use of essential ranges, training areas and critical infrastructure
 - Divest obsolete, and run-down portions of the installations
 - Privatize utilities and redesign these installations to better support RC Training (Realignment or Transfer and Leaseback)
- We need the training areas, but do we need all of the buildings, roads, utilities etc?
- Are we funded enough to maintain them properly?

Issues For Discussion

- Request approval to forward the RC proposals to the SRG
- Identifying funding alternatives for proposals that fall below available OSD BRAC funding line, or that cannot be funded by OSD BRAC dollars.
 - ✓ Identify RC MILCON priorities
 - ✓ Identify potential unfunded requirements
- Request approval to support prioritized funding sources:
 - ✓ Fund from OSD BRAC wedge - first
 - ✓ Leverage internal MILCON (MCA / MCAR / MCNG) – second
 - ✓ Army use other appropriation - third
- SRG decision in December

Recommendations

- Approve the Army portion of all RC PAT Proposals
- Forward all Proposals to the BRAC SRG for review
- Continue working Joint Proposals through the JAST

The Way Ahead

JAST Coordination	Ongoing
RC External Panel	27 Oct
RC Internal Board	28 Oct
RC External Board	29 Oct
RC Proposals SRG	2 Nov
Integration SRG	30 Nov
Approval SRG	7 Dec
Final Approval SRG	14 Dec

RC PAT - Transforming Through BRAC 2005



**Stationing the Reserve
Components of the
21st Century**

Transforming Through Base Realignment and Closure



BACKUP