

Headquarters and Support Activities (H&SA) Data Inaccurate and Incomplete

DOD Recommendation: Consolidate Defense Information Systems Agency and Establish Joint C4ISR D&A Capability, Relocate Army Headquarters and Field Operating Agencies, Collocate Missile and Space Defense Agencies, Consolidate Army Test and Evaluation Command (ATEC) Headquarters, Collocate Miscellaneous Army Leased Locations, Relocate Miscellaneous Department of Navy Leased Locations, Collocate Defense/Military Department Adjudication Activities, Collocate Miscellaneous Air Force Leased Locations and National Guard, Headquarters Leased Locations, etc...

Justification: Various including vacate leased office space and reduce DOD presence in the NCR.

Payback: Various

Economic Impact: Various

Community Infrastructure Assessment: Various

Environmental Impact: Various

Substantial Deviation: Inaccurate and Incomplete Data

The Department of Defense did not ensure that the recommendations submitted concerning the closure or realignment of a military installation were based on data certified by designated officials to be accurate and complete information. The H&SA JCSG was developed to analyze common headquarters, administration, and business-related functions across DOD. The group established the following objectives: improve jointness; eliminate redundancy, duplication, and excess capacity; enhance force protection; utilize best business practices; increase effectiveness, efficiency, and interoperability; and reduce costs. The group initially relied on capacity data for administrative functions provided and certified by the military services and defense agencies. Upon review of the capacity data received by H&SA, the group realized that less than 20% of the leased locations coded as administrative functions in the installation inventory provided in appendix B "inventory of Installations" of the force structure report required by Section 2912 of the Defense Base closure and Realignment Act of 1990, had certified data available, severely limiting the groups ability to perform an accurate and complete capacity assessment.

Furthermore, the certified data received in response to specific questions pertaining to an assessment of leased locations and force protection was inconsistent or contained obvious errors. In an October 2004 memorandum to the Infrastructure Steering Group describing military value scoring changes, the H&SA JCSG concluded that based on an analysis of the effect of the missing, wrong, and incomplete data on the proposals, there were some data issues that could affect the generation and comparison of proposals by group members. The H&SA raised this issue with OSD officials in a meeting on December 22-23, 2004 (minutes are not available per unsigned memo from H&SA JCSG received by the SASC on June 30, 2005) and the decision was made to remove certain data collected by the military departments from the final database. The incompleteness of data pertaining to leased space finally resulted in the adoption of arbitrary assumptions in January 2005 pertaining to the cost of leased space, status of leases, and compliance with antiterrorism/force protection standards, which were then inconsistently applied to proposals under consideration at that time (see package on SOUTHCOM lease).

The Government Accountability Office (GAO) stated in a July 1, 2005 report that "*Using mostly*

certified data, the headquarters group examined capabilities of each function from questions developed to rank activities from most valued to least valued. Exceptions occurred where military responses were slow in arriving, contained obvious errors, or were incomplete, and in these cases, judgement-based data were used.” MOSTLY certified data is not in compliance with section 2903(3)(C)(5)(A), which states that “Each person referred to in subparagraph (B), when submitting information to the Secretary of Defense or the Commission concerning the closure or realignment of a military installation, shall certify that such information is accurate and complete to the best of that person’s knowledge and belief.” How can a person certify “judgement-based data”?

Failure to use accurate certified data is a substantial deviation from the law and has resulted in significant errors.