
**Brief for
Admiral Harold Gehman, Jr., USN (Ret)
BRAC Commissioner**

Wednesday, June 15, 2005
Jackson's Restaurant

PRIORITY LIST

- 1. Officer Training Command Pensacola
- 2. NETC/NETPDTC
- 3. SPAWARS Detachment 
- 4. DFAS (Pensacola & Saufley)
- 5. Correctional Facility – Navy Brig
- 6. NARL
- 7. NATTC Personnel to Eglin AFB (JSF)
- 8. Navy Region Gulf Coast

*Plan to
counter
in detail*

*Case
hand
to make
against*

OFFICER TRAINING COMMAND PENSACOLA

DoD Recommendation:

- Relocate Officer Training Command Pensacola (OTCP) & consolidate at Naval Station Newport, RI

Rationale:

- Accession Training currently conducted at 3 installations:
 - Naval Academy (Midshipman Training)
 - NAVSTA Newport (NAPS & OTC)
 - NAS Pensacola (Officer Training Command Pensacola)
- Close Naval Installation, Athens GA and movement to Newport of:
 - Navy Supply Corps School and Center for Service Support
 - Disestablish Supply Corps Museum
- Consolidate Officer Training Command Pensacola and Newport at Newport - reduce inefficiencies inherent in maintaining 2 sites for similar training courses - reduces facilities requirements, personnel requirements and excess capacity.
- Create **Center for Officer Training at NAVSTA Newport.**

Requirements:

- \$1.9 million in MILCON required at Newport. Departure of Navy's Religious Education Training to Fort Jackson (SC) and Navy Reserve Readiness Commands to NAVSTA Norfolk will provide sufficient capacity to accommodate the move to NAVSTA Newport.

Officer Training Command Payback:

- One-time cost to DoD ----- \$3.6 million
- Net of costs & savings during implementation ----- \$1.4 million
- Annual savings after implementation ----- \$0.9 million
- ROI ---- 4 years

Officer Training Command Job Losses:

- Direct ----- 295
 - Military 67
 - Civilian 21
 - Student 207
 - Contractor 0
- Indirect ----- 380
- Total ----- 675

Reclama to DoD Recommendation:

- Reverse the location and bring existing and projected schools to NAS Pensacola where available capacity exists at lower overhead costs.
- NAPS to remain in Newport
- Completes the movement to Pensacola that established Officer Training Command Pensacola

Justification:

- Consolidation reduces overhead and travel costs
- Approximately 30% of officer student graduates attend follow-on training at NASP – cost avoidance
- Utilizes existing vacant infrastructure on NASP
- Lower utility costs, BAH and off base costs for student housing

NETC & NETPDTC

DoD Recommendation:

- Realign NAS Pensacola by relocating NETC to Naval Support Activity, Millington
- Realign Saufley Field by relocating NETPDTC to Naval Support Activity, Millington
 - *Note: These two moves are shown basically as one move in the recommendation.*

Rationale:

- Realign NETC & NETPDTC from Pensacola to Millington to collocate with common functions:
 - Navy Personnel Command
 - Navy Manpower Analysis Center
 - Navy Personnel Research & Development Center
- Closure of the Naval Support Activity, New Orleans and movement to Millington of:
 - Navy Reserve Personnel Command
 - Navy Enlisted Placement Center
 - Navy Reserve Recruiting Command
- Create **Navy Human Resources Center of Excellence, Millington TN.**
- By relocating these Commands and Centers within the hub of naval personnel activities, the recommendation eliminates personnel redundancies and excess infrastructure capacity.

Requirements:

- NETC & NETPDTC will require 50,400 gross square feet (GSF) of MILCON while utilizing 102,400 GSF of existing administrative space and warehouse space.
- MILCON will be required for construction of parking lots.
- No MILCON required for the movement of NSA New Orleans to Millington.

NETC/NETPDTC Payback:

- One-time cost to DoD ----- \$33.3 million
- Net of costs & savings during implementation ----- \$23.6 million
- Annual savings after implementation ----- \$3.7 million
- ROI ---- 10 years

NETC/NETPDTC Job Loss:

- Direct ----- 738
 - Military 159
 - Civilian 488
 - Contractor 91
- Indirect ----- 1,140
- Total ----- 1,878

Reclama to DoD Recommendation:

- Retain NETC/NETPDTC in Pensacola
- Relocate CNATRA to Pensacola as “add on”
- NAS Pensacola has higher military value base...
55 vs 125
- Energize Joint Training initiatives

*Was this
relocated
as a
result
of
DoD?*

Justification:

- Reduced costs and lowers ROI years
- CNATRA enhances Joint Aviation Training oversight
- Vacant infrastructure on NAS Pensacola
- Minor modification/impact to Navy plan for a Human Resources Center of Excellence, Millington TN.
- Minimizes disruption of workforce, retraining costs & enhances employee morale
- Positive impact on military value & efficiency

Talk
to
Les.

★ **CONSOLIDATE MARITIME C4ISR RESEARCH, DEVELOPMENT & ACQUISITION, TEST & EVALUATION**

DoD Recommendation:

- Realign NAS Pensacola by relocating Space Warfare Systems Center Charleston, Pensacola Detachment to Naval Weapons Station Charleston SC

Rationale:

- Realignments and consolidations provide for multifunctional and multidisciplinary Centers of Excellence for Maritime Command, Control, Computers, Communications, Intelligence, Surveillance, and Reconnaissance (C4ISR).
- Reduces number of technical facilities engaged in Maritime Sensors, Electronic Warfare, and Electronics and Information Systems RDAT&E. Reduces overlapping infrastructure increasing efficiency of operations and support - an integrated approach to RDAT&E for maritime C4ISR.

- Realigns and consolidates a number of SPAWAR Detachments within the U.S. to include Washington Navy Yard, Point Loma CA, Dahlgren VA, Ventura County CA, Newport RI, San Diego CA, Norfolk VA, Jacksonville, FL, Lexington Park MD, and Charleston SC.
- These realignments and consolidations will create multi-functional and multidisciplinary **Centers of Excellence in Maritime C4ISR.**

Requirements:

- No MILCON requirements are identified by DoD; however with the number of moves involved MILCON will be needed and drastically changes the ROI.

Reclama was prepared
by Michelle - -

C4ISR RDAT&E Job Loss:

■ Direct -----	102
■ Military	0
■ Civilian	102
■ Contractor	60
■ Indirect -----	176
■ Total -----	338

Reclama to DoD Recommendation:

- Retain in area to avoid major impact to the “customer”

Justification:

- High risk scenario assumes Pensacola customers will be willing to relocate customer-owned equipment from Pensacola to Charleston.
- Retains most cost-productive site
- Realignment to SPAWAR Charleston involves 21 civilian billets only – plus 60 contractors are displaced.
- New MILCON requirements change the ROI and are not shown in the consolidation
- SPAWAR Pensacola is aboard a high military value base
- Pensacola facility costs are significantly less with no MILCON required.

DEFENSE FINANCE & ACCOUNTING SERVICE (DFAS)

DoD Recommendation:

- Close DFAS NAS Pensacola and DFAS Saufley Field.
- Relocate and consolidate business, corporate, and administrative functions to Columbus OH, Denver CO, and Indianapolis IN.
- 26 DFAS centers will be consolidated into 3 locations.

Requirements:

- Action accomplishes a major facilities reduction and business line mission realignment, transforming current DFAS organization into an optimum facilities configuration.
- All 3 sites meet DoD Antiterrorism / Force Protection Standards.
- No MILCON required for the realignment and consolidation.

- Positions at NAS Pensacola & Saufley not eliminated, but relocated in FY07 as follows:

Columbus, OH -228 personnel

Denver, CO -116 personnel

Indianapolis, IN -292 personnel

- DFAS Pensacola age distribution

40+ - 90%

50+ - 51%

55+ - 29%

DFAS Payback:

- One time cost to DoD ----- \$282.1 million
- Net of costs & savings during implementation-----
\$1.6 billion
- Annual savings after implementation----- \$120.5
million
- ROI---- Immediate

DFAS Job Loss:

- Direct----- 637
 - Military 1
 - Civilian 636
 - Contractor 0
- Indirect----- 1,100
- Total----- 1,737

■ **Reclama to DoD Recommendation:**

- Delay closure for 5 years to ensure continuation of non redundant, critical payroll services.

■ **Justification:**

- Assures knowledgeable workforce to support technology driven requirements in region and allows seamless transfer of DFAS work to one of the 3 new national centers
- Maintains state of the art technology services consisting of programmers, software testers, training developers, database managers & LAN designers
- Lessens impact of transitioning one of the region's largest technology based employers
- Creates more retirement eligible & early retirement options for employees & government, reducing overall realignment costs
- 50% of employees are within 10 years of retirement

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CONSOLIDATE CORRECTIONAL FACILITIES INTO JOINT REGIONAL CORRECTIONAL FACILITIES (JRCF)

DoD Recommendation:

- Realign NAS Pensacola and NAS Jacksonville by relocating the correctional function of each to Naval Weapons Station Charleston, SC, and consolidating with the correctional function already at NWS Charleston to form a single Level II Southeastern Joint Regional Correctional Facility.
 - ***Note: Other impacted bases in addition to NASP include sixteen other military correctional facilities throughout the United States that are proposed for regional consolidations.***

Rationale:

- DoD correctional program exists to enforce the military justice system, ensuring the safety, security, administration, and good order and discipline of its prisoners under UCMJ guidance.
- Realignment and consolidation facilitates creation of a Joint DoD Correctional system, improves Jointness, reduces footprints, centralizes joint corrections training, builds new facilities which will provide significant improvements in terms of safety, security, efficiency and costs.

- Skills and expertise developed by military correctional specialists and personnel in operating confinement facilities are critical in operating detention camps (enemy POW) during the GWOT and future military conflicts.
- Realignment facilitates creation of **Joint DoD Correctional System.**

Requirements:

- Recommendations discuss the need for new construction, but no MILCON identified by DoD.

JRCF Payback:

- One-time cost to DoD ----- \$178.8 million
- Net of costs & savings during implementation ----- \$149.4 million
- Annual savings after implementation ----- \$ 14.6 million
- ROI – 16 years

JRCF Job Loss (Pensacola only):

■ Direct -----	30
■ Military	17
■ Student	0
■ Civilian	13
■ Contractor	0
■ Indirect -----	44
■ Total -----	74

Reclama to DoD Recommendation:

- Retain Navy Brig Pensacola as Level I facility

Justification:

- MILCON already approved for the Brig to enlarge and become capable of incarcerating female inmates
- Given the large military student throughput and joint military population in the NW Florida region, a Level I brig facility is warranted
- Capacity, significant military presence, cost effectiveness and female compatibility

NAVAL AEROMEDICAL RESEARCH LABORATORY (NARL)

DoD Recommendation:

- Realign NARL to Wright Patterson AFB, OH
 - NARL is one of twelve moves related to the establishment of Joint Centers of Excellence for Chemical, Biological, and Medical Research and Development and Acquisition

Rationale:

- Relocation to Wright Patterson AFB creates a Joint Center of Excellence for Aerospace Medicine Research.
- Increases synergy, focus on joint needs, and efficient use of equipment and facilities by co-locating Tri-Service and Defense activities performing functions in chemical-biological defense and medical RDA.
- Realignment of USAF Aerospace medical and non-medical R&D to Wright Patterson AFB, with co-location of associated education and training activities realigned in another recommendation, makes this location most suitable for a joint center for Aerospace Medical Research.

Requirements:

- No MILCON required for the NARL realignment

Chem-Bio & Medical RDA Payback:

- One-time cost to DoD ----- \$73.9 million
- Net of costs & savings during implementation ----- \$45.9 million
- Annual savings after implementation ----- \$9.2 million
- ROI ---- 7 years

NARL Job Loss:

- Direct ----- 40
 - Military 22
 - Civilian 12
 - Contractor 6
- Indirect ----- 55
- Total ----- 95

Reclama to DoD Recommendation:

- Create DoD Health Care Sciences Center of Excellence in Pensacola

Justification:

- Joint training area with 40,000 annual student throughput
- Wide array of health care services for military & civilians including Naval Hospital
- VA "Super" Clinic, IHMC & Andrews Orthopedic Institute
- Navy's Undersea Medical Research Center to relocate to Pensacola

JOINT STRIKE FIGHTER (JSF) INITIAL JOINT TRAINING SITE

DoD Recommendation:

- Realign NAS Pensacola by relocating to Eglin AFB a sufficient number of front-line and instructor qualified maintenance technicians and logistics support personnel to stand up the DoN's portion of the JSF Initial Joint Training Site established at EAFB.
 - ***Note: Other impacted bases in addition to NASP include Luke AFB AZ; MCAS Miramar CA; NAS Oceana VA; and Sheppard AFB TX.***

Rationale:

- Recommendation establishes Eglin AFB as the Initial Joint Training Site that teaches entry-level aviators and maintenance technicians how to safely operate and maintain the JSF/F-35 aircraft;
 - JSF delivery scheduled to begin 2008
- Joint basing arrangement allows Inter-service Training Review Organization (ITRO) process to establish a DoD baseline program in a consolidated/joint school with curricula that permit services latitude to preserve service unique culture and a faculty and staff that brings a "Train as we fight; Jointly" national perspective to the learning process.
- Realignment facilitates creation of the **JSF Initial Joint Training Site at Eglin AFB, Florida.**

Requirements:

- No MILCON at the Training Site identified by DoD.

- NAS Pensacola – Eglin AFB Joint basing arrangement
- Parallel 8,000 X 200 ft runways at NAS Pensacola
- FCLP capable 8,000 X 150 ft auxiliary airfield at Choctaw NOLF
- Air-to air training area
- Low-level routes
- Multiple air-to-ground ranges
- Ideal weather
- Deep water port to support carriers operating in Gulf

JSF Initial Joint Training Site Payback:

- One-time cost to DoD ----- \$199.1 million
- Net of costs & savings during implementation ----- \$209.6 million
- Annual savings after implementation ----- \$ zero
- ROI-None– Annual recurring costs to DoD are \$3.3 million with no payback expected.

JSF Initial Joint Training Site Job Loss (Pensacola only):

■ Direct -----	392
■ Military	85
■ Student	299
■ Civilian	8
■ Contractor	0
■ Indirect -----	496
■ Total -----	888

Enhancement to DoD Recommendation:

- Maintain training for this function using existing facilities and infrastructure aboard NAS Pensacola.
- The organizational structure recommended by DoD is a sound business, training and readiness decision.
- Regionally, this recommendation creates a Joint Center for JSF training (aviators and maintainers) with the potential to absorb additional joint service training.

CONSOLIDATE NAVY REGIONS

DoD Recommendation:

- Realign NAS Pensacola by consolidating Navy Region Gulf Coast, with Navy Region Southeast at NAS Jacksonville.
- Realign NAS Corpus Christi by consolidating Navy Region South with Navy Region Midwest at NS Great Lakes and Navy Region Southeast at NAS Jacksonville

Rationale:

- Consolidation will reduce number of Installation Management Regions, streamlining regional installation management structure.
- Sufficient Installation management capabilities reside in the eight remaining regions.
- Realignment and consolidation supports DoN establishment of Commander, Navy Installations to align shore assets in support of Navy requirements, to find efficiencies through common business practices, and to provide consistent shore installation services allowing operational commanders and major claimants to focus on their primary missions.
- Consolidations allow for more consistency in span of responsibility and better enables Commander, Navy Installations to provide operational forces support, community and base support, and mission support to enhance the Navy's combat power.

Requirements:

- Consolidation as proposed would require renovated facilities; however, no MILCON or minor construction needs are identified by DoD.

Navy Region Payback:

- One-time cost to DoD ----- \$ 3.2 million
- Net of costs & savings during implementation ----- \$ 8.9 million
- Annual savings after implementation ----- \$ 2.7 million
- ROI – 1 year

Navy Region Job Loss (Pensacola only):

- | | |
|------------------|----|
| ■ Direct ----- | 24 |
| ■ Military | 0 |
| ■ Student | 0 |
| ■ Civilian | 24 |
| ■ Contractor | 0 |
| ■ Indirect ----- | 41 |
| ■ Total ----- | 65 |

Reclama to DoD Recommendation:

- Consolidate Pensacola, Meridian & Corpus Christi shore training assets into Navy Gulf Coast Region

TODAY'S SUMMARY

- Enhancements represent sound business plan
- More joint, capable cost effective fighting force
- Military Value remains priority