



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
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July 27, 2005
JCS # 29

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Executive Director:
Charles Battaglia

Mr. Bob Meyer
Director
BRAC Clearinghouse
1401 Oak St.
Roslyn VA 22209

Dear Mr. Meyer:

I respectfully request a written response from the Department of Defense concerning the following requests which pertain to all DoD leased facilities within the United States:

During the drafting of recommendations, did the Joint Cross Service Group have information, by individual buildings or street addresses that specified compliance with DOD AT/FP standards and the level of compliance? If the Group did not have the compliance information, how did the Group determine that individual buildings/street addresses did not comply with the standards?

By street address, or other nomenclature that describes individual buildings by the specific DOD recommendation (do not "bundle"), state the extent that each address/building complies with

- a) DOD AT/FP standards (UFC 04-010-01), or*
- b) Minimum Federal security standards as established by the Interagency Security Committee.*

I would appreciate your response by August 1, 2005. Please provide a control number for this request and do not hesitate to contact me if I can provide further information concerning this request.

Yours sincerely,

*Frank Cirillo
Director
Review & Analysis*



REPLY TO
ATTENTION OF

DEPARTMENT OF THE ARMY
DEPUTY CHIEF OF STAFF, G-8
700 ARMY PENTAGON
WASHINGTON DC 20310-0700
HSA-JCSG-D-05-488

DAPR-ZB

5 August 2005

MEMORANDUM FOR OSD BRAC CLEARINGHOUSE

SUBJECT: OSD BRAC Clearinghouse Tasker 0720 – AT/FP Assessment of DoD leased facilities within the U.S.

1. Reference letter from Frank Cirillo, Director of Review & Analysis for the Defense Base Realignment and Closure Commission, July 27, 2005, subject as above.

2. Issue/Question:

During the drafting of recommendations, did the Joint Cross Service Group have information, by individual buildings or street addresses that specified compliance with DOD AT/FP standards and the level of compliance? If the Group did not have compliance information, how did the Group determine that individual buildings/street addresses did not comply with the standards?

By street address, or other nomenclature that describes individual buildings by the specific DOD recommendation (do not "bundle"), state the extent that each address/building complies with

- a. DOD AT/FP standards (UFC 04-010-01), or
- b. Minimum Federal security standards as established by the Interagency Security Committee.

3. Response:

The extent to which each building complies with DoD AT/FP standards was not considered exclusively in the development of recommendations. It was a factor in Military Value which served as input to the analysis and development of scenarios. Specifically, activities were scored based on several metrics, one of which was AT/FP. The score on this metric was determined by the disposition of space against each AT/FP category, which will be described in detail below. We structured recommendations against activities and never exclusively organized data at building level by recommendation. The Military Value input data can be found on the DoD BRAC website (<http://www.dod.mil/brac/>). Instructions are posted on the "Additional Documentation" page, beneath the Joint Cross Service Groups, Headquarters and Support Activities heading.

The HSA JCSG considered Anti Terrorism/Force Protection (AT/FP) as a factor in its military value analysis. AT/FP was a metric that supported several attributes and Military Selection Criteria across several of our functions. Our initial challenge was how to take the complex compliance standards from UFC 4-010-01 that form the foundation of DoD's AT/FP policy and represent them in a manner that was both feasible in terms of execution and meaningful as a measurement. The original scoring plans for AT/FP, as reflected in several subgroups including the Major Administrative and Headquarters (MAH), called for

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a seven-level metric to be collected at the building level. This metric was intended to consider presence on a DoD installation, occupancy percentage, controlled perimeter, stand-off distance to perimeter, standoff distance to parking and roadways, and underground parking with control factors.

As data streamed in, an error in the collection mechanism became apparent. The tool presented more questions than it allowed answers, so it became impossible to differentiate the underground parking factors. The HSA JCSG considered courses of action to address the situation in a deliberative session on 1 February 2005. In this session, the available data showed that respondents in buildings significantly occupied by DoD activities (25 percent or more of the building) were not likely to meet AT/FP standards. Based on this information, the leadership decided to change the metric to three levels—one to account for presence on a DoD installation (value of 1.0), one to account for those who are exempt from the AT/FP standards due to occupancy of less than 25 percent (value of 0.8), and one to account for all others (value of 0.0).

An update of this data is provided based on responses in the final Military Value database. The data shows 663 respondents with usable data. Of these, 197 (29.7%) meet AT/FP based on occupying less than 25% of their leased buildings; these are given value in the current scoring plan. This number may be inflated because of difficulty in combining reported occupancy of the same building. Of the 466 respondents occupying 25% or more of their leased buildings, only 16 report meeting the stand-off distance requirements for AT/FP. This is only 3.4% of those respondents occupying 25% or more that will meet AT/FP. This does not mean this group meets AT/FP, but rather that they have the potential to meet it. The response to the controlled underground parking questions would have shown if they meet the standards. Since only 3.4 percent even have a chance to meet AT/FP, the assumption that all leased space occupying greater than 25 percent of the building does not meet AT/FP standards is reasonable. These statistics only apply to the data provided to the HSA JCSG. Other Military Departments, or JCSGs, may have different results.

The following directions will facilitate finding the data on the DoD BRAC website (<http://www.dod.mil/brac/>); however, there are instructions on the website in the "Read Me" document. Click on the link titled "Additional Documentation on the left side of the page. Then find a series of zip files under the Joint Cross Service Groups, Headquarters and Support Activities. Unzip and extract the file under the link titled "Military Values Documentation Zip file 13MB." Specific data files can be found under each subgroup in the folder entitled "Data Response Source Sheet".

4. Coordination: None required.



CARLA K. COULSON

COL, GS

Deputy Director, Headquarters and
Support Activities JCSG