



DEPARTMENT OF THE ARMY
OFFICE OF THE ASSISTANT SECRETARY
INSTALLATIONS AND ENVIRONMENT
 110 ARMY PENTAGON
 WASHINGTON DC 20310-0110

25 March 2005

SAIE-IA

MEMORANDUM FOR Record

SUBJECT: Industrial Joint Cross Service Group (IND JCSG) Munitions and Armaments Sub-Group COBRA Review Meeting

1. On 25 March 2005, The Army Basing Study Group (TABS) Modeling Team met with representatives of the IND JCSG Munitions and Armaments Sub-Group. The purpose of the meeting was to clarify Candidate Recommendation (CR) COBRA data, prepare for installation level integration, and identify any issues that may require the DASA (IA)'s attention to resolve.

2. During the meeting, fourteen IND JCSG CRs were discussed. In general, each CR required updates to their footnotes or additional footnotes. There was discussion on the certification of the process used to determine manpower reductions; these reductions need to be footnoted IAW a defined methodology.^{1,2} We neither agreed nor disagreed with their methodology, just asked that it be documented. Several of the CRs included MILCON cost avoidance, which is not allowed after FY 2006 by OSD policy³. Ms. Smith stated that all of these savings had been eliminated from the CR COBRAs. The following CRs were discussed:

a. IND-0106. This CR included RECAP savings associated with the Army Ammunition Plant (AAP). These savings should not be allowed since the Army has not been funding recapitalization of its AAPs. While there has been much discussion reference RECAP savings, no official policy has been established or provided to the IND JCSG from OSD. TABS stated that RECAP had been addressed during an ISG meeting and will provide documentation to the JCSG. Ms. Smith stated that they would need to account for production base support costs that the AAPs have been funding if RECAP was not allowed. TABS believes that this cost is considered in the Sustainment savings in COBRA. Ms. Smith agreed to check this and re-address the issue with TABS. The remaining comments reference this CR concerned footnotes and have been addressed by the IND JCSG (see attached memorandums).

¹ Under Secretary of Defense Memorandum, dtd 16 April 2003, Subject: Transformation through BRAC Policy Memo One, pp. 3, 7, and App B (OSD ICP)

² BRAC Law, Section 2903(c)(5)

³ Under Secretary of Defense Memorandum, dtd 7 December 2004, Subject: Transformation Through BRAC 2005 Policy Memorandum Three – Selection Criterion 5

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b. IND-0108. All the concerns with footnoting have been addressed by the JCSG (see attached memorandums). The issue with Marine Corps and Navy personnel were resolved by moving them to Base X.

c. IND-0110. All the concerns with footnoting have been addressed by the JCSG (see attached memorandums). The issue with Corps of Engineers personnel was resolved by moving them to Base X.

d. IND-0111. IND JCSG has changed the name of this CR to Realign Red River Army Depot to resolve the issues with square footage and personnel remaining if the CR had been a closure. They added the additional environmental costs provided by the Army. Footnoting concerns have been addressed by the JCSG (see attached memorandums).

e. IND-0112. This CR has the same issue as IND-0106 with respect to RECAP savings. Footnoting concerns have been addressed by the JCSG (see attached memorandums).

f. IND-0113. This CR is a realignment that does not show any personnel/equipment eliminations or moves and therefore does not meet the BRAC definition of realignment. Ms. Smith believes that this has been corrected, but needs to confirm. Footnoting concerns have been addressed by the JCSG (see attached memorandums).

g. IND-0115. It is not clear what is being realigned by the CR and this needs to be addressed with a footnote. Footnoting concerns have been addressed by the JCSG (see attached memorandums).

h. IND-0116. Footnoting concerns have been addressed by the JCSG (see attached memorandums).

i. Chemical Depot Closures (IND-0117, 0118, 0119 and 0120). Footnoting concerns have been addressed by the JCSG (see attached memorandums).

j. IND-0121. IND JCSG has changed the name of this CR to Realign Yorktown to resolve the issues with square footage and personnel remaining if the CR had been a closure. Footnoting concerns have been addressed by the JCSG (see attached memorandums).

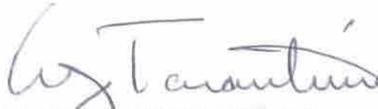
k. IND-0122. This CR has the same issue as IND-0106 with respect to RECAP savings. Footnoting concerns have been addressed by the JCSG (see attached memorandums).

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3. Ms. Smith agreed with the comments and recognized that detailed footnotes are required. She posted new .CBR files 24 March and will post additional ones today. We will review the updated COBRAs and provide additional comments if necessary.

4. The TABS point of contact is LTC Bob Stanley at (703) 696-2957 or william.stanley@us.army.mil .



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COL, IN
Chief, Modeling Support Team

Encl as

CF:

Industrial Joint Cross Service Group (w/encls)

Office of the Secretary of Defense Base Realignment and Closure Office (w/encls)

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0106 Close Kansas Army Ammunition Plant

- 1. GENERAL COMMENTS: COBRA Analysis has no footnotes. It also moves no personnel or equipment.
- 2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
- 3. SCREEN 2: No comments.
- 4. SCREEN 3: There are no equipment or personnel movements on Screen 3. To close Kansas Army Ammunition Plant something must be done with the equipment and personnel. If this is accounted for elsewhere, it needs to be footnoted and explained.
- 5. SCREEN 4: No comments.
- 6. SCREEN 5:
 - a. There is \$4.8M MILCON cost avoidance taken in FY09 at Kansas. Per OSD guidance no MILCON avoidances can be taken after FY05.
 - b. There are no footnotes explaining any of the costs or savings.
- 7. SCREEN 6: Personnel reductions are not addressed. Footnotes are required.
- 8. SCREEN 7: No comments.
- 9. SCREEN 8: No comments.

David A. Smith
 DAVID SMITH
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Michael F. Maguire
 MICHAEL F. MAGUIRE
 TABS Manpower Analyst

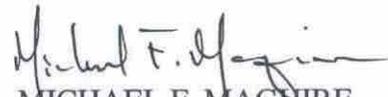
Cc: COL Tarantino

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0108 Close Hawthorne Army Depot

1. GENERAL COMMENTS: COBRA Analysis has no footnotes. It also moves no personnel or equipment.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: There are no equipment or personnel movements on Screen 3. To close Hawthorne Army Depot something must be done with the equipment and personnel. If this is accounted for elsewhere, it needs to be footnoted and explained.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings.
7. SCREEN 6: Personnel reductions are not addressed in footnotes. Further, the population at Hawthorne includes Marine Corps and Navy personnel as well as the Depot workforce. If the Department of the Navy has agreed to take these positions as savings it needs to be footnoted.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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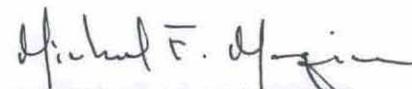
Cc: COL Tarantino

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0110 Close Mississippi Army Ammunition Plant

1. GENERAL COMMENTS: COBRA Analysis has no footnotes. It also moves no personnel or equipment.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: There are no equipment or personnel movements on Screen 3. To close Mississippi AAP something must be done with the equipment and personnel. If this is accounted for elsewhere, it needs to be footnoted and explained.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings. Further, there is an \$800,000 MILCON cost avoidance taken at Mississippi in FY09. Per OSD guidance no MILCON avoidances can be taken after FY05.
7. SCREEN 6: Personnel reductions are not addressed in footnotes. Further, the population at Mississippi includes one Corps of Engineers South Atlantic District position in addition to the AAP personnel. If the Army Corps of Engineers has agreed to take these positions as savings it needs to be footnoted.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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MEMORANDUM FOR RECORD

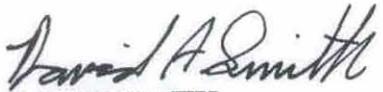
SUBJECT: COBRA Review of IND-0111 Close Red River Army Depot

1. GENERAL COMMENTS: COBRA Analysis fails to accomplish the actions described in the candidate recommendation summary.
 - a. A closure is defined as "Any action that ceases or relocates all current missions of an installation and eliminates or relocates all current personnel positions..." (BRAC definitions, Att. 3, 4 Jan memo from the Chairman, Infrastructure Steering group). This proposal moves no personnel or equipment off of Red River Army Depot, and only eliminates 124 of 2,500 personnel.
 - b. A realignment is defined as including "...any action that both reduces and relocates functions and civilian personnel positions..." (BRAC definitions, Att. 3, 4 Jan memo from the Chairman, Infrastructure Steering group). This proposal does not relocate any personnel.
 - c. The Criterion 6 section of the candidate recommendation misrepresents the proposal impact. See Screen 6 comments.
2. SCREEN 1:
 - a. Red River is not indicated to be closing. A closure year needs to be entered on screen 1.
 - b. The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: There are no equipment or personnel movements on Screen 3. To close Red River Army Depot something must be done with the equipment and personnel. If this is accounted for elsewhere, it needs to be footnoted and explained.
5. SCREEN 4: No comments.
6. SCREEN 5:
 - a. 1,918,000 ft² of facilities are shut down at Red River. There is currently a total of 7,475,000 ft² of facilities at Red River. A closure dictates a requirement to shut down all square footage.
 - b. The Army supplied an environmental assessment listing \$3.3M in environmental costs. These do not appear to be included in the costs of the proposal.
 - c. There are no footnotes explaining any of the costs or savings.
7. SCREEN 6: Personnel reductions are not addressed. Footnotes are required. Further, the Criterion 6 section of the candidate recommendation misrepresents the

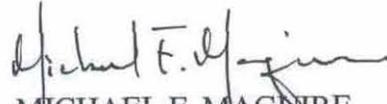
proposal impact on the local community. Reduction of only 124 of the 2,500 positions at Red River Army Depot is erroneous.

8. SCREEN 7: No comments.

9. SCREEN 8: No comments.



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MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0112 Close Riverbank Army Ammunition Plant

1. GENERAL COMMENTS:

- a. COBRA Analysis has no footnotes.
 - b. The COBRA run contains Scranton AAP and Base X in addition to the two installations being affected by the proposal. These need to be removed.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
 3. SCREEN 2: No comments.
 4. SCREEN 3: No comments.
 5. SCREEN 4: No comments.
 6. SCREEN 5: There are no footnotes explaining any of the costs or savings.
 7. SCREEN 6: There should be a footnote explaining the 4 civilians being eliminated.
 8. SCREEN 7: No comments.
 9. SCREEN 8: No comments.


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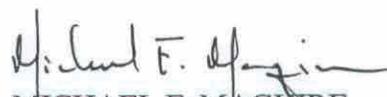
Cc: COL Tarantino

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0113 Realign Sierra Army Depot

1. GENERAL COMMENTS: COBRA Analysis has no footnotes. It also moves no personnel or equipment.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: There are no equipment or personnel movements on Screen 3. Moving the functions in this recommendation should result in personnel implications (there are no reductions on Screen 6 either) and equipment movements. If this is not the case, this should be footnoted and explained.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings.
7. SCREEN 6: See Screen 3 comments.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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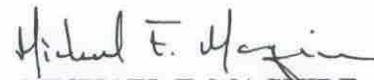
Cc: COL Tarantino

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0115 Realign Lima Tank Plant

1. GENERAL COMMENTS: COBRA Analysis has no footnotes.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: No comments.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings or the shutdown square footage.
7. SCREEN 6: No comments.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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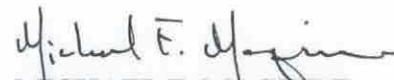
4 MAR

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0116 Realign NSWCD Indian Head

1. GENERAL COMMENTS: COBRA Analysis has no footnotes.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: No comments.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings or the shutdown square footage.
7. SCREEN 6: No comments.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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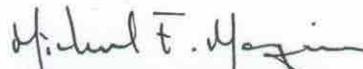
Cc: COL Tarantino

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0117 Close Deseret Chemical Depot

1. GENERAL COMMENTS: COBRA Analysis has no footnotes.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: No comments.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings.
7. SCREEN 6: No comments.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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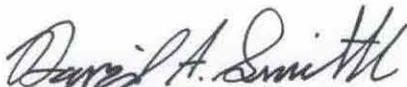
Cc: COL Tarantino

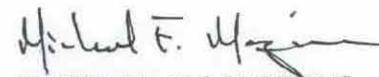
11 FEB

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0118 Close Pueblo Chemical Depot

1. GENERAL COMMENTS: COBRA Analysis has no footnotes.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: No comments.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings.
7. SCREEN 6: No comments.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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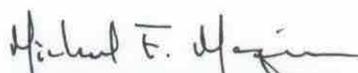
Cc: COL Tarantino

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0119 Close Newport Chemical Depot

- 1. GENERAL COMMENTS: COBRA Analysis has no footnotes.
- 2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
- 3. SCREEN 2: No comments.
- 4. SCREEN 3: No comments.
- 5. SCREEN 4: No comments.
- 6. SCREEN 5: There are no footnotes explaining any of the costs or savings.
- 7. SCREEN 6: No comments.
- 8. SCREEN 7: No comments.
- 9. SCREEN 8: No comments.


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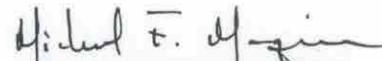
Cc: COL Tarantino

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0120 Close Umatilla Chemical Depot

1. GENERAL COMMENTS: COBRA Analysis has no footnotes.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: No comments.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings.
7. SCREEN 6: No comments.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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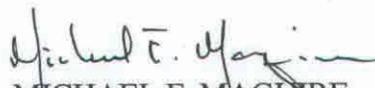
4 MAR

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0121 Close Yorktown

1. GENERAL COMMENTS: COBRA Analysis has no footnotes. It also moves no personnel or equipment.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here. If Yorktown is closing, then it should be indicated in the realign/close toggle.
3. SCREEN 2: No comments.
4. SCREEN 3: There are no equipment or personnel movements on Screen 3. To close Yorktown something must be done with the equipment and personnel. If this is accounted for elsewhere, it needs to be footnoted and explained.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings. If Yorktown is going to close then all square footage should be shutdown.
7. SCREEN 6: Personnel reductions are not addressed in footnotes.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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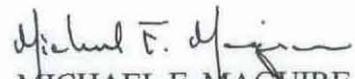
Cc: COL Tarantino

MEMORANDUM FOR RECORD

SUBJECT: COBRA Review of IND-0122 Close Lone Star AAP

1. GENERAL COMMENTS: COBRA Analysis has no footnotes.
2. SCREEN 1: The screen has no footnotes. The candidate recommendation description should be included here.
3. SCREEN 2: No comments.
4. SCREEN 3: No comments.
5. SCREEN 4: No comments.
6. SCREEN 5: There are no footnotes explaining any of the costs or savings.
7. SCREEN 6: Personnel reductions are not addressed in footnotes.
8. SCREEN 7: No comments.
9. SCREEN 8: No comments.


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