

DCN 1960

PENSACOLA BAY AREA

**Reclama & Enhancements
to
DoD BRAC 2005 Realignment
Recommendations**

June 9, 2005





DCN 1960

June 9, 2005

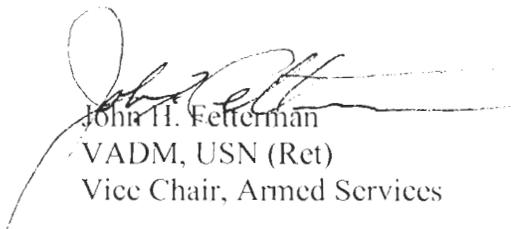
Admiral Harold W. Gehman, Jr., USN (Ret)
BRAC Commission
2521 S. Clark Street, Suite 600
Arlington, VA 22202

Dear Admiral Gehman:

The BRAC 2005 recommendations released by DoD on May 13, 2005 reaffirm the significant importance of the military value of the military bases located in our two county region and their contributions to training the war fighters of the future. The Pensacola Bay Area has a long history of providing the military with a strategic location for training and readiness operations. We are supportive of the BRAC process and believe it will make our nation's military better. While none of our bases were targeted for closure, the realignment recommendations offer us an opportunity to suggest alternatives that could enhance DoD's transformation efforts while creating new efficiencies and cost-savings to the American taxpayer.

Our reclama and enhancements to the DoD realignment recommendations are attached for your consideration. Attachments A through H are germane. Additionally, we are forwarding letters in support of our recommendations from several of Florida's elected leaders, to include national, state and local. We believe these recommendations will serve to improve the military value of our bases while also minimizing the human impact on this military-supportive community.

Sincerely,


John H. Fetterman
VADM, USN (Ret)
Vice Chair, Armed Services


Pete Gandy
Chairman, Military Regional Oversight
Committee

Attachments: A - H

ARMED SERVICES DEPARTMENT
Pensacola Area Chamber of Commerce
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JEB BUSH
GOVERNOR

STATE OF FLORIDA
DCN 1960

Office of the Governor

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June 9, 2005

Admiral Harold Gehman, Jr. USN (Ret.), Member
BRAC Commission
2521 South Clark Street, Suite 600
Arlington, VA 22202

Dear Commissioner Gehman:

On behalf of the State of Florida, I write in appreciation of the tremendous challenge the Base Realignment and Closure (BRAC) Commission faces in its review and evaluation of the BRAC recommendations recently released by the Department of Defense (DoD).

Florida fully supports the BRAC process as a necessary step to transform today's military to the lighter, more mobile operation needed to counter the unique threats of the 21st century, and we have long committed to partner with the DoD to maximize this transformation. From this position, we are proud that Florida continues to provide our nation the necessary environment to build a strong, well-trained and equipped fighting force with a quality of life second to none. Likewise, we are very pleased the DoD recognizes the strategic importance, military value, and cost effectiveness of Florida's installations and missions in ensuring troop preparedness and national security.

In its recent submission, we believe the DoD presented a thoughtful and appropriate set of recommendations for base realignment and closure as they pertain to Florida. However, there are several recommendations and enhancements to the DoD list, as presented by the citizen leaders of Pensacola in their letter to you, which warrant careful consideration by the Commission.

History has proven that there is no better place than Pensacola to prepare our Navy and Air Force personnel, and certainly there are no finer people anywhere than those who work in the Pensacola community to support our national strength and security. The proposals supplied by the Pensacola community were developed with the same goals and commitment shared by the BRAC Commission –to ensure the most effective, efficient, well-trained, and committed fighting force in the world. With that in mind, I respectfully urge your careful evaluation of the community's proposals.

Thank you for all that you continue to do in service to our nation. I am always available for your consultation, and welcome your contact at any juncture.

Sincerely,

A handwritten signature in black ink that reads "Jeb Bush".

Jeb Bush



Governor's Mentoring Initiative

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United States Senate

WASHINGTON, DC 20510-0905

BILL NELSON
FLORIDA

June 10, 2005

The Honorable Anthony Principi
Chairman
2005 Defense Base Closure
and Realignment Commission
2521 S. Clark Street, Suite. 600
Arlington, VA 22202

Dear Mr. Secretary:

Thank you for this opportunity to address the Commission and share our views of the Defense Department's recommendations regarding Naval Air Station Pensacola, Florida. Congress granted authority for the 2005 Base Realignment and Closure process to protect and enhance the military value of our national defense infrastructure and, without compromising that value, save precious defense dollars in the cost of owning and operating our bases.

We are convinced that on balance the Department's recommendations are a strong and complete endorsement of the current and future military value of Florida's bases and our training and testing air, land and sea ranges. However, we are also convinced that some ideas do not look far enough into the future and that, with key adjustments, the Department's recommendations can be perfected. Accordingly, we urge the Commission to fully evaluate and support the community's proposals as submitted.

The following highlights the observations and ideas of the community that we are particularly interested in seeing the Commission adopt in its own recommendations. Please note that typical of a great Navy community, the civilian leadership and people throughout West Florida are in general agreement with several of the objectives found in the Department's BRAC recommendations. They do, however, have specific suggestions that make military sense and will also save money.

First, the Department recommends the consolidation of the Navy's Officer Training Command at Naval Station Newport, Rhode Island. We agree with the community's observation that consolidation makes sense, but we also agree with their recommendation that the command should instead be consolidated at Naval Air Station Pensacola. Clearly the Department's general BRAC analysis concluded that Florida is a training location of choice due to our beneficial geography, consistently favorable weather and significantly lower operations, sustainment and living costs. The collocation of entry level officer training with mid-grade officer education, the core competency of Naval Station Newport, is neither necessary nor value added. Training, as opposed to education, demands the kind of physical

resources at much lower operating costs such as are available at Pensacola. The military value of officer training in Pensacola has been apparent for generations.

The Department's recommendation includes the consolidation of two important training and personnel development commands and activities from Naval Air Station Pensacola into a Navy Human Resources Center of Excellence with other activities from around the country at Naval Support Activity, Millington, Tennessee. We agree with the community's observation that consolidation makes sense, but we also agree with their recommendation to keep the Naval Education and Training Personnel Development Training Center at either its current location of Saufley Field or moved to available space at Naval Air Station Pensacola. The Department should avoid the significant costs of new military construction necessary to accommodate this activity at the recommended location and the resulting very slow return on investment for the move's potentially marginal value.

The community makes several other useful and important observations and recommendations. We ask that the Commission closely evaluate the Department's recommendation to move the Pensacola Detachment of Space Warfare Systems with particular emphasis on the very likely near and long-term negative impact on support for increasingly large and complex Navy combat training in and around Florida and the Gulf of Mexico. Also, the community raises reasonable concerns about the justification of mission requirements, savings and timings of realigning Naval Air Station Pensacola's Defense Finance and Accounting Service activity, Naval Aeromedical Research Laboratory, and Navy Brig and would ask the Commission's close consideration of their analysis and suggestions.

We appreciate the very difficult and important task that lies ahead of the Commission. There is much work to do and little time to do it. We want to assure you that, along with the State of Florida and its many military communities, we are eager to assist you in any way to ensure that the 2005 BRAC process provides the best possible defense infrastructure at the best possible cost and enhances our national security today and for generations to come.

Thank you for your consideration. We look forward to working with you through the days ahead.

Sincerely,

Bill Nelson

Bill Martiny

JEFF MILLER
1ST DISTRICT, FLORIDA

DCN 1960

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COMMITTEE ON ARMED SERVICES
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House of Representatives
Washington, DC 20515

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June 9, 2005

Admiral Harold W. Gehman, Jr. USN (Ret.)
2005 Defense Base Closure and Realignment Commission
2521 S. Clark St., Ste. 600
Arlington, VA 22202

Dear Admiral Gehman:

I have voted against BRAC consistently since being elected to Congress. That being said, I understand that the 2005 BRAC round is now upon us and we must accept that the process will continue despite my strong objections.

As you know, the first district of Florida is one of, if not the best, places in the United States for military training and basing. The bases we have and the community support they enjoy are second to none.

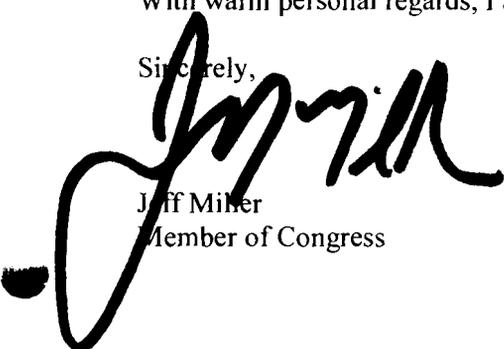
I appreciate that the BRAC Commission has many difficult decisions to make in the coming weeks. Those decisions could potentially remove over fifteen hundred jobs from Pensacola. They also have the potential to bring over two thousand jobs to Eglin Air Force Base. I hope that the BRAC Commission will be receptive to the arguments made by the Federal, State and local officials of my district and Florida as we present our case to save units and civilians that currently call Northwest Florida home. I also hope that the Commission will see fit to agree with the recommendations for incoming units to my district and the State of Florida.

Specifically, I want to bring to your attention that a dedicated group of Northwest Floridians have been working together over the past few years to strengthen and identify U.S. Department of Defense BRAC recommendations concerning NAS Pensacola. Our most recent efforts have been aimed at enhancing those recommendations and making several proposals, which we believe will further improve the preparedness and capabilities of our armed forces.

I would ask that you give these recommendations your full attention and consideration. I know that you will appreciate the superb ability of Northwest Florida to continue with our current military missions and support any future missions that come to our area.

With warm personal regards, I am

Sincerely,



Jeff Miller
Member of Congress



City of Pensacola

*America's First Settlement
Established 1559*

*Office of the
Mayor and City Council*

June 6, 2005

Admiral Harold W. Gehman, Jr., USN (Ret.)
BRAC Commission
2521 South Clark Street, Suite 600
Arlington, VA 22202

Dear Adm. Gehman:

The City of Pensacola has for decades proudly worn the moniker "The Cradle of Naval Aviation."

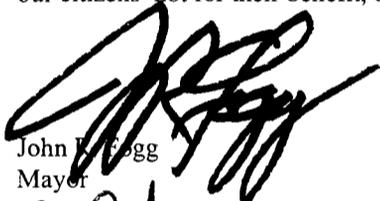
As Mayor and a former Blue Angel pilot, I can tell you that the support for the military in Pensacola is unsurpassed. And, I can tell you that our community support will remain as strong during and after this BRAC process, just as it has since 1825 when the Navy Yard was established in Pensacola.

The Pensacola City Council has the same desire as the BRAC Commission and the Pentagon—a strong, effective, and efficient military fighting force. We support the BRAC process and the use of every tax dollar wisely and for the benefit of every man and woman serving our country. We have worked for years, and will continue to work, to make Pensacola the most military-friendly city in the most military-friendly state in the nation.

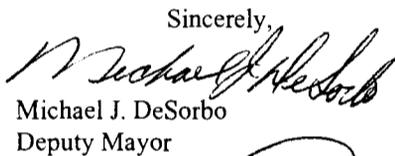
As you read the recommendations offered here, please know that they were assembled with those goals in mind.

As the Mayor and City Council of this historic city, we urge you to carefully consider these recommendations put together by our citizens—not for their benefit, but for the benefit of a more efficient and effective national defense.

Sincerely,



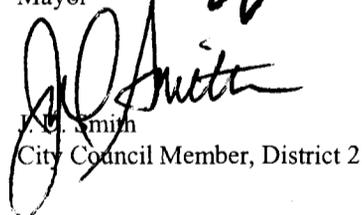
John F. Egg
Mayor



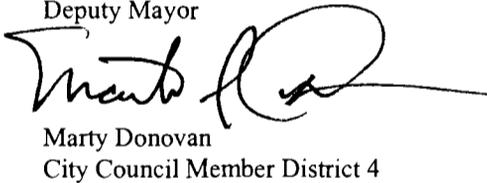
Michael J. DeSorbo
Deputy Mayor



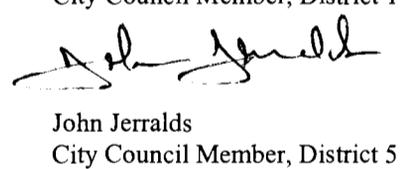
P. C. Wu
City Council Member, District 1



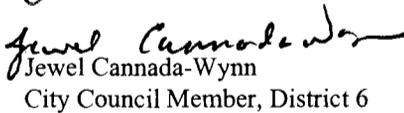
J. W. Smith
City Council Member, District 2



Marty Donovan
City Council Member District 4



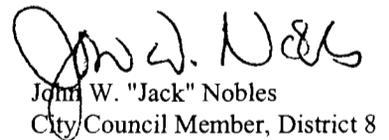
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City Council Member, District 5



Jewel Cannada-Wynn
City Council Member, District 6



Ronald P. Townsend
City Council Member, District 7



John W. "Jack" Nobles
City Council Member, District 8



Michael C. Wiggins
City Council Member, District 9

DGN 1960
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ESCAMBIA COUNTY, FLORIDA**



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June 7, 2005

Base Realignment and Closure Committee
2521 South Clark Street, Suite 600
Arlington, VA 22202

Dear Admiral Harold W. Gehman, Jr., USN (Ret.):

On behalf of the Escambia County Board of County Commissioners (BCC), I am writing to express to you our concerns pertaining to the latest Base Realignment and Closure (BRAC) decisions to downsize and realign Naval Air Station Pensacola (NAS Pensacola).

Escambia County, and Pensacola in particular, has a long history of providing support to our military partners. This history dates back to the 16th Century when Spanish explorer Don Tristan de Luna founded a colony on the bluff where Fort Barrancas is now situated. In 1825, President John Quincy Adams and Secretary of the Navy Samuel Southard established a Naval Yard (base) in Pensacola at the site of the present Naval Air Station. Then in 1913, when a board appointed by the Secretary of the Navy, Josephus Daniels, recommended that the first aviation training site be located in Pensacola, the local community worked with the military to ensure the transition would go smoothly. Naval Air Station Pensacola was established in 1914 making NAS Pensacola the Navy's first Air Station and to this day, it is affectionately known as the "Cradle of Naval Aviation."

As a retired Navy Captain and former Commanding Officer of NAS Pensacola, I can attest to the fact that the citizens of Escambia County have always taken the military personnel stationed here under their wings. Even though a majority of the personnel stationed at NAS Pensacola are far from home, the people of Escambia County have always made them feel welcomed and that they were a vital part of our community. A strong sense of patriotism and pride flows deeply in the hearts of the Escambia County citizens for not only the military and civilian personnel stationed at NAS Pensacola, but also for the valuable contributions the community has made to the mission of Naval Air Station Pensacola.

On behalf of the citizens of Escambia County and the BCC, a delegation has been formed to address the Department of Defense's (DoD) BRAC criteria and its impact on NAS Pensacola. I feel we have always worked hand-in-hand with the DoD, taking into consideration what is mutually perceived to be in the best interest of the local military mission in order to establish the type of military we need as our world continues to change. As a retired naval officer, I understand that a more efficient military fighting force will better serve our national security and defense. However, we feel that the criteria for some of the decisions regarding NAS Pensacola should be reviewed. For example, I was the commanding officer of the Naval Aviation Schools Command when the process of moving the Officer Training Command from Newport, Rhode Island to NAS Pensacola began. The criteria for moving the Officer Training Command to NAS Pensacola are still valid today and should be taken into consideration.

Thank you for taking time from your extremely hectic schedule to review my letter and the recommendations of the local delegation.

Respectfully,

A handwritten signature in black ink, appearing to read "Dickson", with a long horizontal flourish extending to the right.

James "Bill" Dickson
Chairman, Escambia County
Board of County Commissioners

OFFICER TRAINING COMMAND PENSACOLA

DoD Recommendation:

Realign and relocate Officer Training Command Pensacola (OTCP) and consolidate at Naval Station Newport, RI

Background:

Navy officer accession Training is currently conducted at 3 installations:

- Naval Academy (Midshipman Training)
- NAVSTA Newport (NAPS & OTC)
- NAS Pensacola (Officer Training Command Pensacola)

This action also includes the recommended closure of the Naval Installation, Athens GA and movement to Newport of:

- Navy Supply Corps School and Center for Service Support
- Disestablish Supply Corps Museum

The consolidation of Officer Training Command Pensacola at Newport is intended to reduce inefficiencies inherent in maintaining 2 sites for similar training courses - reduces facilities requirements, personnel requirements and excess capacity. Additionally, the realignment supports creation of a **Center for Officer Training at NAVSTA Newport.**

Requirements:

- \$1.9 million in MILCON will be required at Newport to accommodate this move.
- Departure of Navy's Religious Education Training to Fort Jackson (SC) and Navy Reserve Readiness Commands to NAVSTA Norfolk will provide sufficient capacity to accommodate the move to NAVSTA Newport.

Officer Training Command Payback:

- One-time cost to DoD ----- \$3.6 million
- Net of costs & savings during implementation ----- \$1.4 million
- Annual savings after implementation ----- \$0.9 million
- ROI ---- 4 years

Officer Training Command Job Losses:

- Direct ----- 295
 - Military 67
 - Civilian 21
 - Student 207
 - Contractor 0
- Indirect ----- 380
- Total ----- 675

Reclama to DoD Recommendation:

Reverse the location and bring existing and projected schools to NAS Pensacola where available capacity exists at lower overhead costs. DoD maintains that costs will be significantly reduced by creation of the new Center at Newport; however, the analysis is flawed with a ROI that cannot be realized in 4 years, plus it is more costly to Navy personnel and the Department of the Navy.

In October 1993, SENAV Dalton approved the move of OCS from Newport to Pensacola. Part of the rationale provided by then-CNO Admiral Frank Kelso, stated that the curriculum would be reduced from 16 weeks to 14 weeks at Pensacola, it would produce a quality Navy officer more efficiently, the quality of life favors Pensacola and it would establish a "One Navy" concept. That rationale is valid today and Pensacola has the capacity to house this training. Further, an examination of the basic allowance for quarters (BAH) is twice as much in Newport, with an estimated cost savings of \$3 million for students and \$13 million for instructors and staff annually by being located in Pensacola – and approximately 30% of OCS graduates will report to Pensacola for follow-on training (a substantial travel cost savings as well as quality of life issue). Other cost factors are availability of Navy health care (Naval Hospital Pensacola), price of housing, utility costs and automobile insurance rates. The recurring costs projected by DoD are understated and will be significantly greater than the 4 years to "break even" (data incomplete - to be provided at a later date).

Summary:

Reverse the DoD recommendation and bring existing and projected schools to NAS Pensacola where available capacity exists at significantly lower overhead costs. This will complete the movement to Pensacola of the 1993 in-depth study, analysis and execution of the Navy plan to establish Officer Training Command Pensacola.

Naval Education & Training Command (NETC) and Naval Education & Training Professional Development & Technology Center (NETPDTC)

DoD Recommendation:

Realign NAS Pensacola by relocating NETC to Naval Support Activity, Millington and realign Saufley Field by relocating NETPDTC to Naval Support Activity, Millington

□ *Note: These two moves are shown as one move in the recommendation.*

Background:

Realignment of NETC & NETPDTC from Pensacola to Millington will collocate with related common functions:

- Navy Personnel Command
- Navy Manpower Analysis Center
- Navy Personnel Research & Development Center

Additionally, it includes the closure of the Naval Support Activity, New Orleans and movement to Millington of:

- Navy Reserve Personnel Command
- Navy Enlisted Placement Center
- Navy Reserve Recruiting Command

These realignments facilitate the creation of the **Navy Human Resources Center of Excellence, Millington TN**. By relocating these Commands and Centers within the hub of Naval Personnel activities, the DoD recommendation eliminates personnel redundancies and excess infrastructure capacity.

Requirements:

- NETC & NETPDTC will require 50,400 gross square feet (GSF) of MILCON while utilizing 102,400 GSF of existing administrative space and warehouse space.
- MILCON will be required for construction of parking lots.
- No MILCON is required for the movement of NSA New Orleans to Millington.

NETC/NETPDTC Payback:

- One-time cost to DoD ----- \$33.3 million
- Net of costs & savings during implementation ----- \$23.6 million
- Annual savings after implementation ----- \$3.7 million
- ROI ---- 10 years

NETC/NETPDTC Job Loss:

- Direct ----- 738
 - Military 159
 - Civilian 488
 - Contractor 91
- Indirect ----- 1,140
- Total ----- 1,878

Support with Enhancement to DoD Recommendation:

Although the rationale to realign NETC to Millington in order to collocate common functions with Navy Personnel Command, Navy Manpower Analysis Center, and Navy Reserve Recruiting Command is sound, NETPDTC should be de-coupled from this consolidation and remain in Pensacola. As a business model, NETPDTC can achieve the desired results and realize greater savings to DoD by not moving to Millington and remaining in Pensacola. There appear to be MILCON projects at Millington that are not quantified in the COBRA analysis, but only identified as "to be constructed". The server facility and parking lot construction would not be required if NETPDTC remained in Pensacola. Factoring in construction costs of these facilities would increase the ROI by a greater number of years (data to be provided) than the 10 years estimated by DoD.

Summary:

NETPDTC should be de-coupled from the NETC (headquarters function) realignment and the workforce remain in Pensacola to include a 5-6% staff reduction in place without having to spend substantial dollars on relocation to Millington. Retaining NETPDTC (an education and not a Personnel or Human Resources function) will have no impact on the establishment and functionality of the Navy Human Resources Center of Excellence. The ROI would be reduced considerably (data to be provided) as a result. Further, it represents only a minor modification to the Navy's plan for a Human Resource Center of Excellence in Millington.

**CONSOLIDATE MARITIME C4ISR RESEARCH, DEVELOPMENT & ACQUISITION,
TEST & EVALUATION (SPAWAR)**

DoD Recommendation:

Realign NAS Pensacola by relocating Space Warfare Systems Center (SPAWAR) Charleston, Pensacola Detachment to Naval Weapons Station, Charleston, SC.

Background:

Realignments and consolidations provide for multifunctional and multidisciplinary Centers of Excellence for Maritime Command, Control, Computers, Communications, Intelligence, Surveillance, and Reconnaissance (C4ISR). This initiative reduces the numbers of technical facilities engaged in Maritime Sensors, Electronic Warfare, and Electronics and Information Systems RDAT&E. Additionally, it reduces overlapping infrastructure increasing the efficiency of operations and support with an integrated approach to RDAT&E for maritime C4ISR.

The proposal realigns and consolidates a number of SPAWAR Detachments within the U.S. to include Washington Navy Yard, Point Loma CA, Dahlgren VA, Ventura County CA, Newport RI, San Diego CA, Norfolk VA, Jacksonville, FL, Lexington Park MD, and Charleston SC. These realignments and consolidations will create multi-functional and multidisciplinary **Centers of Excellence in Maritime C4ISR.**

Requirements:

- No MILCON requirements are identified by DoD; however with the number of moves involved, MILCON will be needed and drastically changes the ROI.

C4ISR RDAT&E Job Loss:

- Direct ----- 102
 - Military 0
 - Civilian 102
 - Contractor 70
- Indirect ----- 176
- Total ----- 348

Reclama to DoD Recommendation:

Retain SPAWAR Pensacola to avoid major impact to the “customer” and preserve the most cost-productive SPAWAR site (additional supportive data to be provided). This realignment “cuts” approximately 80% of the SPAWAR workforce that is currently in Pensacola, relocating 21 personnel positions to Charleston. Communications support for Gulf of Mexico training exercises and support of normal fleet operational endeavors would be impaired by this move, thereby reducing overall Navy readiness.

Charleston’s “high risk” scenario is based on the assumption that a reduced number of technical experts would be willing to relocate to Charleston along with customer owned (SPAWAR customers) equipment. Due to the 24/7 requirement for all existing systems, the move would

require complication replication of associated hardware in Charleston. A parallel system would be required to assure no "down time" and the initial cost estimates to relocate the Pensacola EIC are in excess of \$30 million. Due to overcrowding in Charleston (trailers currently in use with some cubicles shared by 2 employees), MILCON or additional BRAC funding is required to house the SPAWAR Pensacola data center and employees. SPAWAR Pensacola's labor rates are among the lowest of all SPAWAR sites plus the Pensacola site is a fully-funded, self sufficient Navy Working Capital Fund Site, unlike other SPAWAR Charleston satellite sites – hence, it is self supported, at low cost and with best value to the Navy. NAS Pensacola is a "high military value" base. Relocation to Charleston Naval Weapons Station (a "low military value" base) is in contradiction to BRAC policy. And finally, network connectivity for the Gulf Coast Region and Southeast Region will be jeopardized due to the requirement to maintain a portion of a DISA backbone that is unique to the Pensacola site.

Summary:

Maintain DoD's most productive SPAWAR site in Pensacola with a solid customer base, a fully-funded and profitable Navy Working Capital Fund site, lower facility costs, no additional MILCON required and best value to the Navy.

DEFENSE FINANCE & ACCOUNTING SERVICE (DFAS)**BRAC Recommendation:**

Close the DFAS at NAS Pensacola and DFAS Saufley Field. Relocate and consolidate business, corporate, and administrative functions to either Columbus OH, Denver CO or Indianapolis IN. This action will consolidate twenty-six (26) DFAS centers into 3 locations.

Background:

Analysis of the DoD data indicate that the positions at NAS Pensacola and Saufley will not be eliminated, but will be relocated in FY07 as follows:

Columbus, OH	- 228 personnel
Denver, CO	- 116 personnel
Indianapolis, IN	- 292 personnel

Approximate age distribution of DFAS Pensacola employees:

40+	-	90%
50+	-	51%
55+	-	29%

DFAS Payback:

- One-time cost to DoD ----- \$282.1 million
- Net of costs & savings during implementation ----- \$1.6 billion
- Annual savings after implementation ----- \$120.5 million
- ROI ---- Immediate

DFAS Job Loss:

- Direct ----- 637
 - Military 1
 - Civilian 636
 - Contractor 0
- Indirect ----- 1,100
- Total ----- 1,737

Support with Enhancement to DoD Recommendation:

Delay closure until FY11 to ensure continuation of non-redundant, critical payroll services allowing a knowledgeable workforce to support technology driven requirements. Additionally, a delay could result in a significant increase in the number of personnel eligible for retirement thereby potentially reducing the relocation costs of federal employees.

DFAS Pensacola and DFAS Saufley should be evaluated separately since it appears that the true cost competitiveness of DFAS Saufley may have been diluted during DoD's analysis. DFAS

Pensacola and DFAS Saufley (a Technical Services Organization or TSO) have very different missions, cost drivers and funding support. DFAS Pensacola is a “core” finance and accounting entity supported mostly by clerical staff personnel. DFAS Saufley TSO, on the other hand, is a “non-core” information technology service provider and is primarily IT professional technical staff managing various automated systems under “fee-for-service” arrangements. Historically, DFAS Saufley TSO has one of the lowest hourly unit costs (more detailed data to be provided) among six (6) DFAS TSOs and continues to perform as a profit center. Additionally, DFAS Saufley TSO customers include the Executive Office of the President, Army, Navy, Air Force and DoD Agencies. The Defense Civilian Pay System (largest single project at Saufley) conducts automated pay services for 762,000 civilians paid biweekly and will expand to one million pay accounts with the planned addition of the Super VA Clinic and EPA in 2007. DFAS Saufley TSO has a record of cost competitiveness – as OMB/OPM ePayroll selection, the prestigious Gartner Benchmarking Study (DFAS Saufley TSO software development costs as much as 30% lower than private industry) and two A-76 studies that reflected no private industry bids (unable to compete). In 2003, the DFAS Saufley TSO realized a profit of \$4.3 million which went back into the general DFAS operating account.

There are risks associated with this move that may have been overlooked relative to the adverse impact on DoD and non-DoD activities with the relocation of DFAS Saufley TSO to one of the 3 major centers.

Summary:

- Delay DFAS Saufley TSO closure until FY 11 to assure technology driven requirements are met at less cost and best value during the phase-in to three consolidated DFAS centers.
- Delay closure of DFAS Pensacola and Saufley TSO allowing a greater percentage of work force to reach retirement and reduce the relocation costs.

**CONSOLIDATE CORRECTIONAL FACILITIES INTO
JOINT REGIONAL CORRECTIONAL FACILITIES
(JRCF)**

DoD Recommendation:

Realign NAS Pensacola and NAS Jacksonville by relocating the correctional function of each to Naval Weapons Station Charleston, SC, and consolidating with the correctional function already at Charleston to form a single Level II Southeastern Joint Regional Correctional Facility.

Background:

The DoD correctional program exists to enforce the military justice system, ensuring the safety, security, administration, and good order and discipline of its prisoners under UCMJ guidance. Realignment and consolidation facilitates creation of a Joint DoD Correctional system, improving jointness, reducing footprints, centralizing joint corrections training, and constructing new facilities which will provide significant improvements in terms of safety, security, efficiency and costs.

The skills and expertise developed by military correctional specialists and personnel in operating confinement facilities are critical in operating detention camps (enemy POW) during the GWOT and future military conflicts. This realignments facilitates creation of the **Joint DoD Correctional System.**

Requirements:

- DoD recommendations address the need for new construction, but no MILCON identified.

JRCF Payback:

- One-time cost to DoD ----- \$178.8 million
- Net of costs & savings during implementation ----- \$149.4 million
- Annual savings after implementation ----- \$ 14.6 million
- ROI – 16 years

JRCF Job Loss (Pensacola only):

- Direct ----- 30
 - Military 17
 - Student 0
 - Civilian 13
 - Contractor 0
- Indirect ----- 44
- Total ----- 74

Support with Enhancement to DoD Recommendation:

We support DoD's initiative to create a single Level II joint facility in the Southeast, and recommend that the NAS Pensacola Brig be retained as a Level I facility given the recent MILCON approval and decision to enlarge this facility to house female inmates and provide local support to the large military population in the NW Florida region.

Summary:

Retain Navy Brig Pensacola as a Level I facility given the area's significant military presence, cost effectiveness and female inmate compatibility.

**NAVAL AEROMEDICAL RESEARCH LABORATORY
(NARL)**

DoD Recommendation:

Realign NAS Pensacola by relocating NARL to Wright Patterson AFB, OH. NARL is one of twelve (12) moves related to the establishment of Joint Centers of Excellence for Chemical, Biological, and Medical Research and Development and Acquisition.

Background:

Relocation of NARL to Wright Patterson AFB creates a Joint Center of Excellence for Aerospace Medicine Research and will increase the synergy, focus on joint needs, and efficient use of equipment and facilities by co-locating Tri-Service and Defense activities performing functions in chemical-biological defense and medical RDA.

The realignment of USAF Aerospace medical and non-medical R&D to Wright Patterson AFB with the co-location of associated education and training activities realigned in another recommendation, makes this location the most suitable for a joint center for Aerospace Medical Research.

Requirements:

- No MILCON required for the NARL realignment

Chem-Bio & Medical RDA Payback:

- One-time cost to DoD ----- \$73.9 million
- Net of costs & savings during implementation ----- \$45.9 million
- Annual savings after implementation ----- \$9.2 million
- ROI ---- 7 years

NARL Job Loss:

- Direct ----- 40
 - Military 22
 - Civilian 12
 - Contractor 6
- Indirect ----- 55
- Total ----- 95

Support with Enhancement to DoD Recommendation:

Pensacola is the "Cradle of Naval Aviation" conducting joint training for more than 40,000 military students each year. Taking advantage of the five (5) excellent hospitals (Naval Hospital, Baptist, Sacred Heart, Santa Rosa Medical Center and West Florida Regional Medical Center) in our two-county region, DoD should capitalize on the synergy of these health care entities and consider establishing a DoD Health Sciences Center of Excellence. Additional attributes include a soon to be constructed 240,000 square foot "Super" VA Clinic (to serve 70,000 veterans

annually), a dedicated orthopedic and medical research and education institute, the Institute for Human and Machine Cognition (IHMC) and the planned realignment of the Navy's Undersea Medical Research Center to Pensacola.

Summary:

Create a DoD Health Care Sciences Center of Excellence in Pensacola to take advantage of a unique opportunity for DoD to co-share a wide array of medical, and medical research and educational expertise.

**JOINT STRIKE FIGHTER (JSF)
INITIAL JOINT TRAINING SITE**

DoD Recommendation:

Realign NAS Pensacola by relocating to Eglin AFB a sufficient number of front-line and instructor qualified maintenance technicians and logistics support personnel to stand up the Department of the Navy's portion of the JSF Initial Joint Training Site established at EAFB.

- **Note: Other affected bases in addition to NAS Pensacola include Luke AFB, AZ; MCAS Miramar, CA; NAS Oceana, VA; and Sheppard AFB, TX.**

Background:

JSF delivery is currently scheduled to begin in 2008. This recommendation establishes Eglin AFB as the JSF Initial Joint Training Site that will instruct entry-level aviators and maintenance technicians to safely operate and maintain the JSF/F-35 aircraft. A joint basing arrangement allows the Inter-service Training Review Organization (ITRO) process to establish a DoD baseline program in a consolidated/joint school with curricula that permit services latitude to preserve service unique culture and a faculty and staff that brings a "Train as we fight -Jointly" national perspective to the learning process.

The joint basing arrangement between NAS Pensacola and Eglin AFB is uniquely situated to meet several critical beddown requirements of the JSF, including, but not limited to:

- Parallel 8,000' X 200' runways at NAS Pensacola
- 8,000' x 150' auxiliary field, Field Carrier Landing Practice (FCLP) capable at NOLF Choctaw
- Air-to-air training area
- Low-level routes
- Multiple air-to-ground ranges
- Ideal weather conditions
- Deep water port facility for support of carriers operating in the Gulf of Mexico

JSF Initial Joint Training Site Payback:

- One-time cost to DoD ----- \$199.1 million
- Net of costs & savings during implementation ----- \$209.6 million
- Annual savings after implementation ----- \$ 0
- ROI-----None. Annual recurring costs to DoD are \$3.3 million with no payback expected.

JSF Initial Joint Training Site Job Loss (Pensacola only):

- Direct ----- 392
 - Military 85
 - Student 299
 - Civilian 8
 - Contractor 0
- Indirect ----- 496
- Total ----- 888

Additionally the state-of-the-art aviation technical training facilities located at NAS Pensacola will allow the ITRO to utilize those facilities in order to minimize MILCON requirements for classrooms and similar facilities.

Summary:

Relocating the Joint Strike Fighter Initial Training Site to Eglin AFB will:

- Meet all minimum beddown requirements for the Joint Strike Fighter
- Reduce costs of fleet introduction by using facilities at both Eglin AFB and NAS Pensacola
- Provide immediate access to the entire Gulf of Mexico range complex that includes special use airspace that overlies more than 100,000 square miles of open ocean
- Enhances joint operations between the Navy and the Air Force.

CONSOLIDATE NAVY REGIONS

DoD Recommendation:

Realign NAS Pensacola by consolidating Navy Region Gulf Coast with Navy Region Southeast at NAS Jacksonville. Additionally, realign NAS Corpus Christi by consolidating Navy Region South with Navy Region Midwest at NS Great Lakes and Navy Region Southeast at NAS Jacksonville.

Background:

This consolidation will reduce the number of Installation Management Regions, streamlining the regional installation management structure with sufficient installation management capabilities residing in the eight (8) remaining regions.

This realignment and consolidation supports the Navy’s establishment of Commander, Navy Installations to align shore assets in support of Navy requirements, find efficiencies through common business practices, and provide consistent shore installation services allowing operational commanders and major claimants to focus on their primary missions. The consolidations allow for more consistency in span of responsibility and better enables Commander, Navy Installations to provide operational forces support, community and base support, and mission support to enhance the Navy’s combat power.

Requirements:

- Consolidation as proposed would require renovated facilities; however, no MILCON or minor construction needs are identified by DoD in their initial recommendations.

Navy Region Payback:

- One-time cost to DoD ----- \$ 3.2 million
- Net of costs & savings during implementation ----- \$ 8.9 million
- Annual savings after implementation ----- \$ 2.7 million
- ROI – 1 year

Navy Region Job Loss (Pensacola only):

- Direct ----- 24
 - Military 0
 - Student 0
 - Civilian 24
 - Contractor 0
- Indirect ----- 41
- Total ----- 65

Reclama to DoD Recommendation:

Given the large Navy military population along the Gulf Coast, it would appear prudent to maintain a Navy Region Gulf Coast that would include the Pensacola area, Meridian and the Corpus Christi area aligning shore assets in support of Navy training (additional supporting data to be provided).

Summary:

Consolidate the Pensacola, Meridian and Corpus Christi shore training assets into the Navy Region Gulf Coast.