

*Commissioner's
Base Visit Book*



**ROCK ISLAND ARSENAL, IL
Recommendations**

Commissioner Samuel K. Skinner
JUNE 1, 2005

**ROCK ISLAND ARSENAL, IL
COMMISSION BASE VISIT
JUN 1, 2005**

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**ITINERARY FOR BASE ROCK ISLAND ARSENAL, IL
1 JUNE 2005
THE HONORABLE SAMUEL SKINNER**

TIME	EVENT	LOCATION	POC	ACTION
1 Jun 0915	Chairman arrives	Moline, IA	Valerie Mills (804)690-8033	Meet
0945- 1000	En route	Rock Island Arsenal, IL	Valerie/Wes/Carol	Review Briefing Book
1000- 1100	Lunch	Rock Island Arsenal, IL	Valerie/Wes/Carol	Review Briefing Book
1100- 1130	Overview of Arsenal Island	Rock Island Arsenal, IL	Mr. Alan Wilson	Brief Commissioner
1130- 1200	IMA NWR Briefing	Rock Island Arsenal, IL	Mr. Alan Wilson	Brief Commissioner
1200- 1230	TACOM-RI Briefing	Rock Island Arsenal, IL	Mr. Alan Wilson	Brief Commissioner
1230- 1300	CPOC Briefing	Rock Island Arsenal, IL	Mr. Alan Wilson	Brief Commissioner
1300- 1330	DFAS Briefing	Rock Island Arsenal, IL	Mr. Alan Wilson	Brief Commissioner
1330- 1400	Depot Maintenance	Rock Island Arsenal, IL	Mr. Alan Wilson	Brief Commissioner
1400- 1600	Tour impacted organizations	Rock Island Arsenal, IL	Mr. Alan Wilson	Touring facilities
1600	Chairman departs	Rock Island Arsenal, IL	Valerie Mills	
1600- 1615	En route to airport	Moline, IA	Valerie Mills	
1731- 1824	Chairman Flight to Chicago			

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

BASE SUMMARY SHEET

Rock Island Arsenal, IL

INSTALLATION MISSION:

- The Rock Island Arsenal is the largest government-owned weapons manufacturer arsenal in the western world. Known world wide as a leader in excellence, the Arsenal manufactures gun mounts, artillery carriages, recoil mechanisms and other equipment for the Armed Forces as well as assemble tool sets, kits and outfits that support equipment in the field.
- The Arsenal's stone buildings are also the home to approximately 40 tenant organizations which receive quality facility support services such as general supply purchasing, security, information technology, and building and infrastructure maintenance.

RECOMMENDATIONS AND JUSTIFICATIONS:

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RECOMMENDATION: Close Fort Gillem, GA. *Relocate the Headquarters, 1st US Army to Rock Island Arsenal, IL.*

JUSTIFICATION: This recommendation closes Fort Gillem, an Army administrative installation and an AAFES distribution center. The recommendation moves the major tenant organizations to Rock Island Arsenal, Redstone Arsenal, Fort Benning, and Fort Campbell. It also moves small components of the Headquarters 3rd US Army and US Army Forces Command to Pope AFB and Shaw AFB. It enhances the Army's military value, is consistent with the Army's Force Structure Plan, and maintains adequate surge capabilities to address future unforeseen requirements. This closure allows the Army to employ excess capacities at installations that can accomplish more than administrative missions.

The Army is converting the 1st US Army Headquarters into the single Headquarters for oversight of Reserve and National Guard mobilization and demobilization. To support this conversion the Army decided to relocate 1st Army to Rock Island Arsenal, a central location in the United States.

PAYBACK: The total estimated one-time cost to the Department of Defense to implement this recommendation is \$56.8M. The net of all costs and savings to the Department of Defense during the implementation period is a savings of \$85.5M. Annual recurring savings to the Department after implementation are \$35.3M with a payback expected in 1 year.

The net present value of the costs and savings to the Department over 20 years is a savings of \$421.5M.

MANPOWER IMPLICATIONS OF THIS RECOMMENDATION (EXCLUDES CONTRACTORS)

	<u>Military</u>	<u>Civilian</u>	<u>Students</u>
Baseline			
Reductions			
Realignments			
Total			

ECONOMIC IMPACT ON COMMUNITIES: Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 1,824 jobs (1,067 direct and 737 indirect jobs) over the 2006 – 2011 period in the Atlanta-Sandy Springs-Marietta, GA metropolitan statistical area, which is less than 0.1 percent of economic area employment. The aggregate economic impact of all recommended actions on this economic region of influence was considered and is at Appendix B of Volume I.

COMMUNITY INFRASTRUCTURE ASSESSMENT: A review of community attributes revealed no significant issues regarding the ability of the infrastructures of the local communities to support missions, forces, and personnel. When moving from Fort Gillem to Rock Island Arsenal, the following local area capability improved: Cost of Living and Population. The following capabilities are less robust: Housing, Education, Employment, and Medical.

ENVIRONMENTAL IMPACT: Closure of Fort Gillem will necessitate consultations with the State Historic Preservation Office to ensure that historic properties are continued to be protected. The closure of ranges at Fort Gillem will require clearance of munitions and remediation of any munitions constituents. The remediation costs for these ranges may be significant and the time required for completing remediation is uncertain. Groundwater and surface water resources will require restoration and/or monitoring to prevent further environmental impacts. Significant mitigation measures to limit releases to impaired waterways may be required at Rock Island, Fort Campbell, and Fort Benning to reduce impacts to water quality and achieve USEPA Water Quality Standards.

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RECOMMENDATION: Consolidate Civilian Personnel Offices (CPOs) within each Military Department and the Defense Agencies.

Realign Fort Richardson, AK, by relocating the Civilian Personnel Operations Center to Fort Huachuca, AZ, and consolidating it with the Civilian Personnel Operations Center at Fort Huachuca, AZ. ***Realign Rock Island Arsenal, IL, by relocating the Civilian Personnel Operations Center to Fort Riley, KS, and Aberdeen Proving Ground, MD, and consolidating with the Civilian Personnel Operations Center at Fort Riley, KS, and Aberdeen Proving Ground, MD.***

JUSTIFICATION: The consolidation of Civilian Personnel Offices within each Military Department and the transactional functions among the Defense Agencies reduces excess capacity, reduces the use of leased facilities, and achieves manpower savings through consolidation and elimination of duplicate functions. This recommendation supports the Administration's urging of federal agencies to consolidate personnel services. During the implementation of this recommendation it is important to partner with the National Security Personnel System (NSPS). NSPS provides the opportunity to improve the effectiveness of the Department through a simplified personnel management system that will improve the way it hires and assigns employees. This recommendation will be an effective tool for NSPS and provide the flexibility and responsiveness that supports the implementation of this system. Since NSPS will define a new human resource system featuring streamlined hiring, simplified job changes, and a less complex classification system, it covers all functions that would be supported by Civilian Personnel Offices.

PAYBACK: The total estimated one-time cost to the Department of Defense to implement this recommendation is \$97.5M. The net of all costs and savings to the Department of Defense during the implementation period is a cost of \$46.4M. Annual recurring savings to the Department after implementation are \$24.4M with a payback expected in four years. The net present value of the costs and savings to the Department over 20 years is a savings of \$196.7M.

ECONOMIC IMPACT ON COMMUNITIES: Assuming no economic recovery, this recommendation could result in maximum potential job reductions (direct and indirect) over the 2006-2011 period in the respective economic areas as listed in the table below: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

Region of Influence	Total Job Reductions	Direct Job Reductions	Indirect Job Reductions	% of Economic Area Employment
Davenport-Moline-Rock Island, IA – IL Metropolitan Statistical Area	471	251	220	0.2

COMMUNITY INFRASTRUCTURE ASSESSMENT: A review of community attributes indicates: Fort Riley has a lack of graduate and PhD programs, Median House Values below the US average, a low number of vacant rental and sale units, and a higher than average Population per Physician ratio; Aberdeen Proving Ground is 46 miles to the nearest airport; Randolph Air Force Base has Median House Values below the US Average and a Crime Rate Index 65 percent higher than the National average; DFAS Indianapolis is located more than 25 miles from the nearest airport; and DSC Columbus has a Uniform Crime Reports (UCR) Index higher than the national average. These issues do not affect the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

ENVIRONMENTAL IMPACT: New Source Review permitting and air conformity analyses may be required at Aberdeen, NSA Philadelphia, NAS North Island, and MCAS Miramar. Additional operations at Randolph may impact threatened and endangered species and/or critical habitats. Significant mitigation measures to limit releases may be required at Aberdeen to reduce impacts to water quality and achieve US EPA water quality standards. Increased missions may result in additional water restrictions or mitigation requirements at Fort Huachuca. Minimal impact expected. This recommendation has no impact on cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noise; waste management; or wetlands. This recommendation will require spending approximately \$0.2M for waste management and environmental compliance activities. This cost was included in the payback calculation. This recommendation does not otherwise impact the costs of environmental restoration, waste management, or environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

RECOMMENDATION: *Close the Defense Finance and Accounting Service (DFAS) sites at Rock Island IL; Pensacola Saufley Field, FL; Norfolk Naval Station, VA; Lawton, OK; Pensacola Naval Air Station, FL; Omaha, NE; Dayton, OH; St. Louis, MO; San Antonio, TX; San Diego, CA; Pacific Ford Island, HI; Patuxent River, MD; Limestone, ME; Charleston, SC; Orlando, FL; Rome, NY; Lexington, KY; Kansas City, MO; Seaside, CA; San Bernardino, CA; and Oakland, CA. Relocate and consolidate business, corporate and administrative functions to the Defense Supply Center-Columbus, OH, the Buckley Air Force Base Annex, Denver, CO, or the MG Emmett J. Bean Federal Center, Indianapolis, IN.*

JUSTIFICATION: This action accomplishes a major facilities reduction and business line mission realignment, transforming the current DFAS organization into an optimum facilities configuration, which includes strategic redundancy to minimize risks associated with man-made or natural disasters/challenges. All three of the gaining sites meet DoD Antiterrorism/Force Protection (AT/FP) Standards. The current number of business line operating locations (26) inhibits the ability of DFAS to reduce unnecessary redundancy and leverage benefits from economies of scale and synergistic efficiencies. Overall excess facility capacity includes approximately 43 percent or 1,776,000 Gross Square Feet (GSF) in administrative space and 69 percent or 526,000 GSF in warehouse space with many locations lacking adequate threat protection as defined in DoD AT/FP Standards. Finally, the three locations have potential to evolve into separate Business Line Centers of Excellence and further enhance “unit cost” reductions beyond the BRAC facilities/personnel savings aspect. The three gaining locations were identified through a process that used Capacity Analysis, Military Value, Optimization Modeling, and knowledge of the DFAS organization, and business line mission functions. The Military Value analysis, of 26 business operating locations, ranked the Buckley AF Base Annex, CO, the Defense Supply Center-Columbus, OH, and the MG Emmett J. Bean Federal Center, Indianapolis, IN, as 3, 7, and 9 respectively. The Optimization analysis not only included the factors of available capacity and expansion capability, but also included business line process and business operational considerations in identifying the three-location combination as providing the optimal facilities approach to hosting DFAS business line missions/functions.

Subject matter knowledge of DFAS’s three business line missions and its operational components, along with business process review considerations and scenario basing strategy, was used to focus reduction of the 26 locations and identification of the three gaining locations. The scenario basing strategy included reducing the number of locations to the maximum extent possible, while balancing the requirements for an environment meeting DoD Antiterrorist and Force Protection standards, strategic business line redundancy, area workforce availability, and to include an anchor entity for each business line and thus retain necessary organizational integrity to support DoD customer needs while the DFAS organization relocation is executed.

PAYBACK: The total estimated one-time cost to the Department of Defense to implement this recommendation is \$282.1M. The net of all costs and savings to the Department during the implementation period (FY06-FY11) is a savings of \$158.1M. Annual recurring savings to the Department after implementation are \$120.5M, with an immediate payback expected. The Net Present Value of the costs and savings to the Department over 20 years is a savings of \$1,313.8M.

ECONOMIC IMPACT ON COMMUNITIES: Assuming no economic recovery, this recommendation could result in the maximum potential job reductions (direct and indirect) over the 2006-2011 periods, as follows: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

Region of Influence	Direct Job Reductions	Indirect Job Reductions	Total Job Reductions	% of Economic Area Employment
Davenport-Moline-Rock Island, IA Metropolitan Statistical Area	235	206	441	0.2

COMMUNITY INFRASTRUCTURE ASSESSMENT: A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

ENVIRONMENTAL IMPACT: This recommendation has no impact on air quality; cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; noises; threatened and endangered species or critical habitat; waste management; or wetlands. An air conformity analysis may be needed at Buckley AF Base Annex. This recommendation will require spending approximately \$0.01M for environmental compliance activities. This cost was included in the payback calculation. This recommendation does not otherwise impact the costs of environmental restoration, waste management, and environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

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RECOMMENDATION: *Realign Rock Island Arsenal, Illinois*, as follows: *relocate the Army Installation Management Agency Northwest Region headquarters to Fort Sam Houston, TX*, and consolidate it with the Army Installation Management Agency Southwest Regional headquarters to form the Army Installation Management Agency Western Region; and *relocate the Army Network Enterprise Technology Command Northwest Region headquarters to Fort Sam Houston, TX*, and consolidate it with the Army Network Enterprise Technology Command Southwest Region headquarters to form the Army Network Enterprise Technology Command Western Region.

JUSTIFICATION: This recommendation relocates several Army Service Provider headquarters and regional offices in order to create operating efficiencies via co-location and/or consolidation.

a. A new Installation Management Agency (IMA) Western Region office is created at Fort Sam Houston by *relocating the IMA Northwest Region headquarters from Rock Island Arsenal*; it collocates the IMA Headquarters with the IMA Western Region. Separate Army recommendations relocate other IMA regional offices to create the IMA Eastern Region at Fort Eustis.

b. This recommendation creates a new Network Enterprise Technology Command (NETCOM) Western Region at Fort Sam Houston by *relocating the NETCOM Northwest Region headquarters from Rock Island Arsenal*. Separate Army recommendations relocate other NETCOM Region headquarters to create the NETCOM Eastern Region at Fort Eustis.

PAYBACK: The total estimated one time cost to the Department of Defense to implement this recommendation is \$27.0M. The net of all costs and savings to the Department during implementation period is a cost of \$16.2M. Annual recurring savings to the Department after implementation are \$3.1M with payback expected in 9 years. The net present value of the costs and savings to the Department over 20 years is a savings of \$13.8M.

MANPOWER IMPLICATIONS OF THIS RECOMMENDATION (EXCLUDES CONTRACTORS)

	<u>Military</u>	<u>Civilian</u>	<u>Students</u>
Baseline			
Reductions			
Realignments			
Total			

ECONOMIC IMPACT ON COMMUNITIES: Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 339 jobs (181 direct jobs and 158 indirect jobs) over the 2006-2011 periods in the Davenport-Moline-Rock Island, IA-IL Metropolitan Statistical Area, which is 0.2 percent of economic area employment. The aggregate economic impact of all recommended actions on this economic region of influence was considered and is at Appendix B of Volume I.

COMMUNITY INFRASTRUCTURE ASSESSMENT: A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces and personnel.

There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

ENVIRONMENTAL IMPACT: This recommendation has an expected impact to air quality at Letterkenny AD. Additional operations may impact TES, candidate species, and/or critical habitats at Anniston, possibly leading to restrictions on operations. Increased depot maintenance activities at Anniston may require mitigation and pollution prevention measures to protect the aquifer and upgrades to the industrial wastewater treatment plant. This recommendation has no impact on cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; waste management; or wetlands. This recommendation will require spending approximately \$0.2M cost for environmental compliance activities. This cost was included in the payback calculations. This recommendation does not otherwise impact the costs of environmental restoration, waste management, or environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation

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RECOMMENDATIONS: *Realign Rock Island Arsenal, IL*, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Repairables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

JUSTIFICATION: The Supply & Storage Joint Cross Service Group looked at the responsibility for consumable and depot level reparable item management across the Department of Defense. This recommendation, together with elements of a base closure recommendation, supports the migration of the remaining Service Consumable Items to the oversight and management of a single DoD agency/activity. This proposal moves select Inventory Control Point functions (Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, and Integrated Materiel Management Technical Support) to DLA. A number of Inventory Control Point functions (Allowance/Initial Supply Support List Development, Configuration Management, User Engineering Support, Provisioning, and User Technical Support) will be retained by the Services to maintain the appropriate critical mass to perform requirements and engineering.

In addition, this recommendation realigns or relocates the procurement management and related support functions for the procurement of DLRs to DLA. For both consumable items and the procurement management of DLRs, this recommendation provides the opportunity to further consolidate Service and DLA Inventory Control Points by supply chain type. Defense Supply Center Columbus, OH (DSCC), manages the Maritime and Land supply chain, the Defense Supply Center Richmond, VA (DSCR), manages the Aviation supply chain, and Defense Supply Center Philadelphia, PA (DSCP), manages the Troop Support supply chain. The realignment should provide labor savings through transfer in place (application of standard labor rates across Inventory Control Points, headquarters staff reductions, and consolidation of support functions), reduce labor and support costs (from site consolidation) and business process improvements, such as consolidation of procurement under a single inventory materiel manager, reduction of disposal costs, and improved stock positioning. Savings related to overhead/support functions, especially at those locations where physical realignments occur at a lead center can be anticipated. Finally, this recommendation supports transformation by transferring procurement management of all Service DLRs to a single DoD agency/activity.

PAYBACK: The total estimated one-time cost to the Department of Defense to implement this recommendation is \$127.0M. The net of all costs and savings to the Department of Defense during the implementation period is a savings of \$369.8M. Annual recurring savings to the Department after implementation are \$159.3M with a payback expected immediately. The net present value of the costs and savings to the Department over 20 years is a savings of \$1,889.6M.

MANPOWER IMPLICATIONS OF THIS RECOMMENDATION (EXCLUDES CONTRACTORS)

	<u>Military</u>	<u>Civilian</u>	<u>Students</u>
Baseline			
Reductions			
Realignments			
Total			

ECONOMIC IMPACT ON COMMUNITIES: Assuming no economic recovery, this recommendation could result in the maximum potential job reductions (direct and indirect) over the 2006-2011 periods, as follows: The aggregate economic impact of all recommended actions on these economic regions of influence was considered and is at Appendix B of Volume I.

Region of Influence	Direct Job Reductions	Indirect Job Reductions	Total Job Reductions	% of Economic Area Employment
Davenport-Moline-Rock Island, IA Metropolitan Statistical Area	740	647	1,387	0.61

COMMUNITY INFRASTRUCTURE ASSESSMENT: A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces, and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

ENVIRONMENTAL IMPACT: The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

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RECOMMENDATION: *Realign Rock Island Arsenal, IL*, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA.

JUSTIFICATION: This recommendation supports minimizing the number of depot maintenance sites through the consolidation of Rock Island's remaining Combat Vehicle workload and capacity at Anniston Army Depot, the Army's Center for Industrial and Technical Excellence for Combat Vehicles. The recommendation also increases overall depot capability utilization by consolidating Rock Island's remaining Tactical Vehicle workload and capability at Letterkenny, the depot with the highest Military Value for Tactical Vehicle maintenance. This recommendation eliminates over 160,000 square feet of depot maintenance production space with annual facility sustainment and recapitalization savings of \$0.6M. This recommendation also decreases the cost of depot maintenance operations across DoD by consolidation and elimination of 30 percent of duplicate overhead structures required to operate multiple depot maintenance activities. Finally, this recommendation facilitates future interservice utilization of DoD depot maintenance capacity.

PAYBACK: The total estimated one time cost to the Department of Defense to implement this recommendation is \$27.0M. The net of all costs and savings to the Department during implementation period is a cost of \$16.2M. Annual recurring savings to the Department after implementation are \$3.1M with payback expected in 9 years. The net present value of the costs and savings to the Department over 20 years is a savings of \$13.8M.

MANPOWER IMPLICATIONS OF THIS RECOMMENDATION (EXCLUDES CONTRACTORS)

	<u>Military</u>	<u>Civilian</u>	<u>Students</u>
Baseline			
Reductions			
Realignments			
Total			

ECONOMIC IMPACT ON COMMUNITIES: Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 339 jobs (181 direct jobs and 158 indirect jobs) over the 2006-2011 periods in the Davenport-Moline-Rock Island, IA-IL Metropolitan Statistical Area, which is 0.2 percent of economic area employment. The aggregate economic impact of all recommended actions on this economic region of influence was considered and is at Appendix B of Volume I.

COMMUNITY INFRASTRUCTURE ASSESSMENT: A review of community attributes indicates no issues regarding the ability of the infrastructure of the communities to support missions, forces and personnel. There are no known community infrastructure impediments to implementation of all recommendations affecting the installations in this recommendation.

ENVIRONMENTAL IMPACT: The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

ENVIRONMENTAL IMPACT: This recommendation has an expected impact to air quality at Letterkenny AD. Additional operations may impact TES, candidate species, and/or critical habitats at Anniston, possibly leading to restrictions on operations. Increased depot maintenance activities at Anniston may require mitigation and pollution prevention measures to protect the aquifer and upgrades to the industrial wastewater treatment plant. This recommendation has no impact on cultural, archeological, or tribal resources; dredging; land use constraints or sensitive resource areas; marine mammals, resources, or sanctuaries; waste management; or wetlands. This recommendation will require spending approximately \$0.2M cost for environmental compliance activities. This cost was included in the payback calculations. This recommendation does not otherwise impact the costs of environmental restoration, waste management, or environmental compliance activities. The aggregate environmental impact of all recommended BRAC actions affecting the bases in this recommendation has been reviewed. There are no known environmental impediments to implementation of this recommendation.

MANPOWER IMPLICATIONS OF ALL RECOMMENDATIONS AFFECTING THIS INSTALLATION (INCLUDES ON-BASE CONTRACTORS AND STUDENTS)

	Out		In		Net Gain (Loss)	
	<u>Military</u>	<u>Civilian</u>	<u>Military</u>	<u>Civilian</u>	<u>Military</u>	<u>Civilian</u>
This Recommendation	(3)	(1,573)	157	120	154	(1,417)
Other Recommendation(s)						
Total						

REPRESENTATION

U.S. Senators:

Richard Durbin (D)

Barack Obama (D)

Congressman

Lane Evans (D)

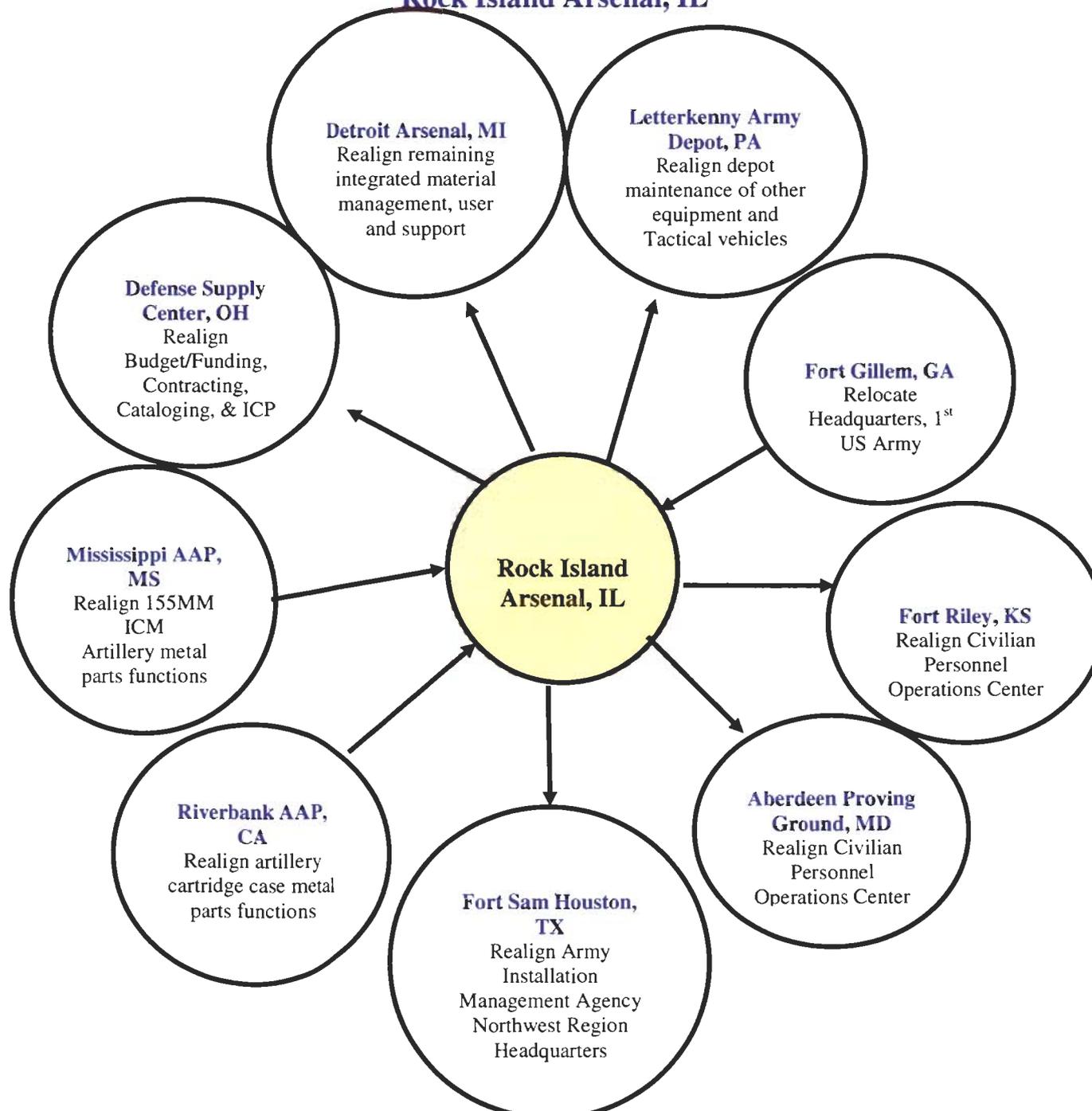
Illinois 17th District

COMMUNITY CONCERNS/ISSUES

ITEMS OF SPECIAL EMPHASIS

Valerie L. Mills/R&A-Joint Issues Team/1 Jun 05

**Recommendation for Realignment
Rock Island Arsenal, IL**



ROCK ISLAND ARSENAL, IL

REALIGN

Out		In		Net Gain/(Loss)		Net Mission Contractor	Total Direct
Mil	Civ	Mil	Civ	Mil	Civ		
(3)	(1,573)	157	120	154	(1,417)	0	(1,263)

Rock Island Arsenal, IL

Recommendation: Realign **Rock Island Arsenal, IL**, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA.

Fort Gillem, GA

Recommendation: Close Fort Gillem, GA. Relocate the Headquarters, 1st US Army to **Rock Island Arsenal, IL**. Relocate the 2nd Recruiting Brigade to Redstone Arsenal, AL. Relocate the 52nd Explosive Ordnance Disposal (EOD) Group to Fort Campbell, KY. Relocate the 81st RRC Equipment Concentration Site to Fort Benning, GA. Relocate the 3rd US Army Headquarters support office to Shaw Air Force Base, SC. Relocate the Headquarters US Forces Command (FORSCOM) VIP Explosive Ordnance Support to Pope Air Force Base, NC. Close the Army-Air Force Exchange System (AAFES) Atlanta Distribution Center and establish an enclave for the Georgia Army National Guard, the remainder of the 81st RRC units and the Criminal Investigation Division (CID) Forensics Laboratory.

Consolidate Civilian Personnel Offices (CPOs) within each Military Department and the Defense Agencies

Recommendation: Realign Fort Richardson, AK, by relocating the Civilian Personnel Operations Center to Fort Huachuca, AZ, and consolidating it with the Civilian Personnel Operations Center at Fort Huachuca, AZ. Realign **Rock Island Arsenal, IL**, by relocating the Civilian Personnel Operations Center to Fort Riley, KS, and Aberdeen Proving Ground, MD, and consolidating with the Civilian Personnel Operations Center at Fort Riley, KS, and Aberdeen Proving Ground, MD.

Relocate Army Headquarters and Field Operating Agencies

Recommendation: Realign **Rock Island Arsenal, Illinois**, as follows: relocate the Army Installation Management Agency Northwest Region headquarters to Fort Sam Houston, TX, and consolidate it with the Army Installation Management Agency Southwest Region headquarters to form the Army Installation Management Agency Western Region; and relocate the Army Network Enterprise Technology Command Northwest Region headquarters to Fort Sam Houston, TX, and consolidate it with the Army Network Enterprise Technology Command Southwest Region headquarters to form the Army Network Enterprise Technology Command Western Region.

Riverbank Army Ammunition Plant, CA

Recommendation: Close Riverbank Army Ammunition Plant, CA. Relocate the artillery cartridge case metal parts functions to **Rock Island Arsenal, IL**.

Mississippi Army Ammunition Plant, MS

Recommendation: Close Mississippi Army Ammunition Plant, MS. Relocate the 155MM ICM artillery metal parts functions to **Rock Island Arsenal, IL**.

Depot Level Reparable Procurement Management Consolidation

Recommendation: Realign **Rock Island Arsenal, IL**, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Reparables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI.

QUESTIONS FOR ROCK ISLAND ARSENAL 6/1/05 VISIT

1. The Headquarters recommendation moves the functions of TACOM personnel located in Rock Island to be located with the parent TACOM in Detroit.
 - a. What are the functions that these personnel perform, and what is the efficiency that will be gained through collocation?
2. The Joint Cross Service Group Industrial recommendation states: "Realign Rock Island Arsenal, IL, by relocating the depot maintenance of Combat Vehicles and Other to Anniston Army Depot, AL, and the depot maintenance of Other Equipment and Tactical Vehicles to Letterkenny Army Depot, PA."
 - a. What are the specific depot maintenance programs that you are currently performing?
 - b. Where do the requirements come from and how is the work funded?
 - c. Do you have any comments on the workload data as presented in COBRA?
3. There is a Depot Level Repairable Procurement Management Consolidation Recommendation that states: " Realign Rock Island Arsenal, IL, as follows: relocate the Budget/Funding, Contracting, Cataloging, Requisition Processing, Customer Services, Item Management, Stock Control, Weapon System Secondary Item Support, Requirements Determination, Integrated Materiel Management Technical Support Inventory Control Point functions for Consumable Items to Defense Supply Center Columbus, OH, and reestablish them as Defense Logistics Agency Inventory Control Point functions; relocate the procurement management and related support functions for Depot Level Repairables to Detroit Arsenal, MI, and designate them as Defense Supply Center Columbus, OH, Inventory Control Point functions; and relocate the remaining integrated materiel management, user, and related support functions to Detroit Arsenal, MI."
 - a. How are these functions currently performed?
 - b. Can you please articulate the efficiencies which will be gained through this movement?
4. With the recommendation to close Riverbank Army Ammunition Plant, Rock Island Arsenal will gain the artillery cartridge case metal parts functions.
 - a. Can you discuss where this workload will be done and how the new function will be integrated into other missions.
 - b. Are the facilitization numbers correct as described in COBRA?
5. With the recommendation to close Mississippi Army Ammunition Plant, Rock Island Arsenal will gain the 155mm ICV artillery metal parts functions.
 - a. Can you discuss where this workload will be done and how the new function will be integrated into other missions.
 - b. Are the facilitization numbers correct as described in COBRA?

6. Is there any additional information that you would like to communicate that might impact on these recommendations?

THE OFFICIAL PORTLAND WEAPON MANUFACTURING



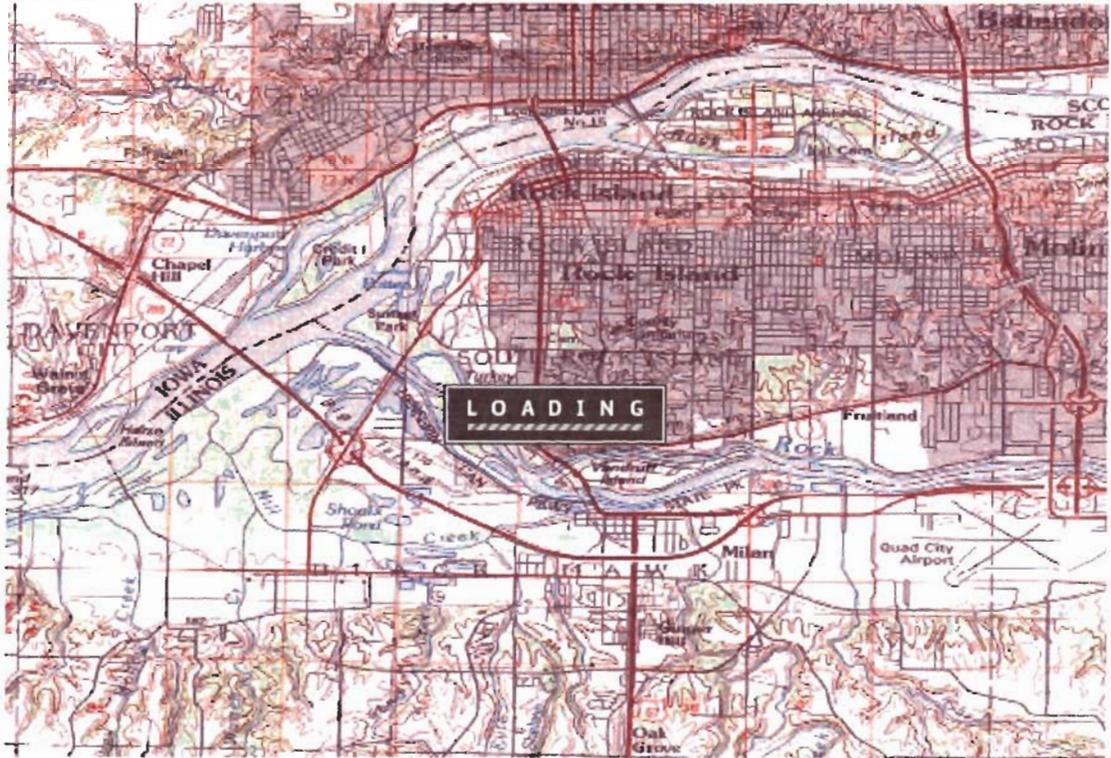
Rock Island Arsenal

Name: ROCK ISLAND ARSENAL

Category: MILITARY

Archive ID#: IL3163

(GOOGLE MAPS)



Description: The largest government-owned weapons manufacturing plant in the country. It is operated by the Army's Industrial Operations Command, and staffed mostly by civilians. Producing weapons on this 946 acre island in the Mississippi River since 1862, it currently manufactures primarily Howitzers, machine guns, and gun mounts, with about 7,000 employees, including other military tenant organizations on the base.

Location: SE of Davenport, IA, In Rock Island

Contact Info: Public Affairs: (309) 782-8339

Visitor Info: Has museum.

Zip4: 5000

Address: Rock Island IL, 61299-5000

Map: [\(show on map\)](#)

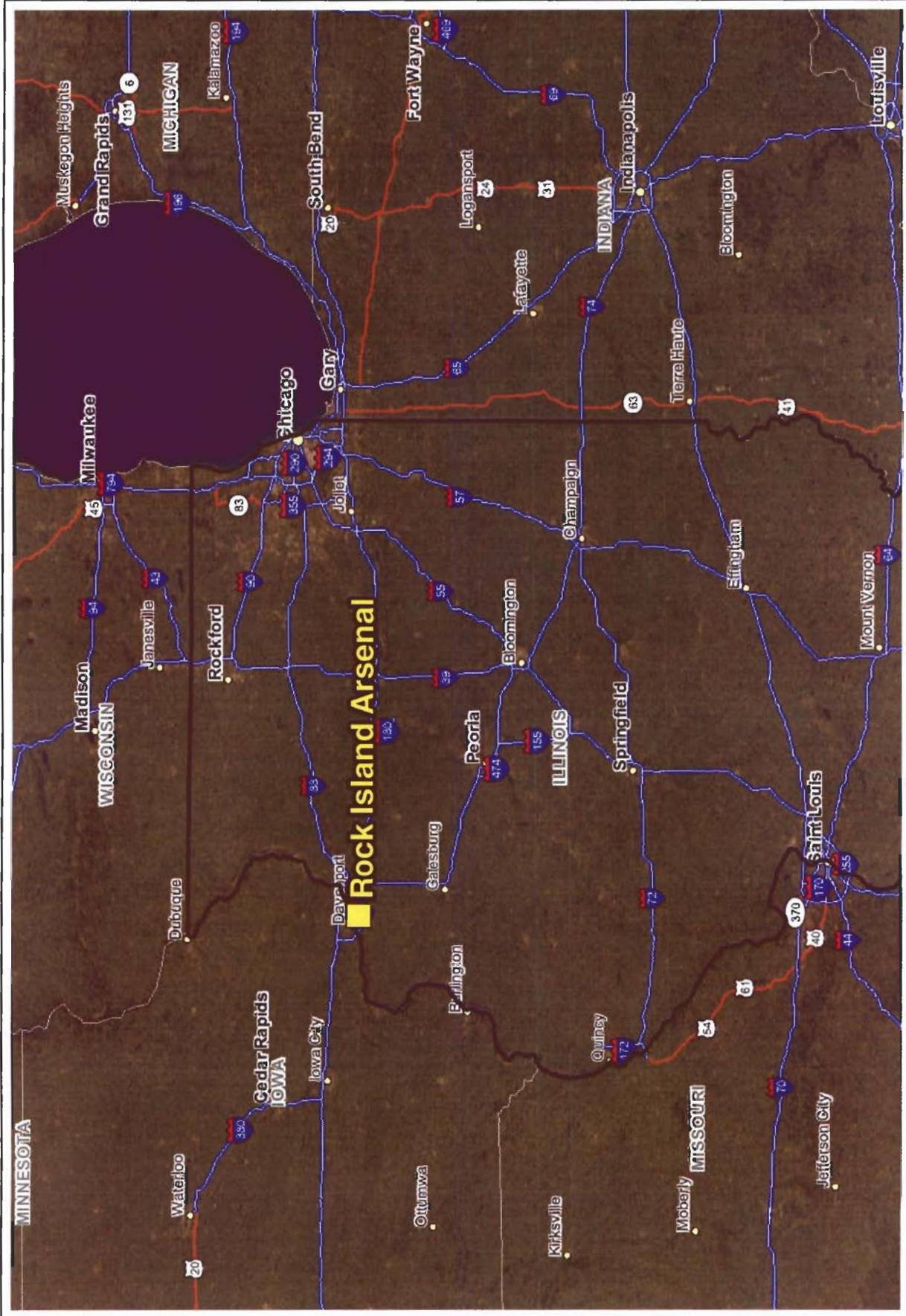
city: Rock Island

zipcode: 61299

state: IL

LCS: Weapons Plant, Military

Recommended Illinois Base Realignments and Closures





Images Courtesy: Google, Imaginor, Inc.

Rock Island Arsenal - U.S. Army

 Installation Boundary

Installation

Installation Overview

Located on a scenic 946 acre island in the upper Mississippi River, Rock Island Arsenal is the largest government-owned weapons manufacturer arsenal in the western world. Known world wide as a leader in excellence, the Arsenal manufactures gun mounts, artillery carriages, recoil mechanisms and other equipment for the Armed Forces as well as assemble tool sets, kits and outfits that support equipment in the field. The Arsenal's stone buildings are also the home to approximately 40 tenant organizations which receive quality facility support services such as general supply purchasing, security, information technology, and building and infrastructure maintenance.

Military presence began on Arsenal Island in 1804 when the United States acquired title to the land through a treaty with the Sac and Mesquakie Indians. Twelve years later Fort Armstrong was built on the western tip of the island to serve as a sanctuary to early pioneers. In July 1862, Congress enacted legislation establishing the Rock Island Arsenal.

Throughout the years the Arsenal has played a vital role in the Nation's defense. Today the facility is a center of technical excellence for weaponry and support equipment. Recent modernization has greatly enhanced the physical plant, machine tool inventory and data processing capabilities.

Whether the mission is manufacturing, logistics or base operations, Rock Island Arsenal is dedicated to top quality products and customer service. In recent years the Arsenal has been recognized as an ISO 9002 registered facility, a Center of Excellence for Quality, a National Partnership facility, a Contractor Performance Certification program certified facility and a Presidential Quality Award finalist.

MANUFACTURING: The Arsenal's reputation for matching excellence has attracted work orders from all branches of the US Armed Forces and its allies. Every phase of manufacturing development and production is available in the modern Kingsbury Manufacturing complex. Prototypes are fabricated by specially trained machinists. Limited initial production, total production, and spare and repair parts production are accomplished throughout the state-of-the-art facility.

LOGISTICS: The Arsenal's incredible success in its logistics mission has made it a major supplier of the military's tool sets, kits and basic issue items. Trained logistics personnel fabricate and assemble large scale tool sets ranging in size from carrying-case tool sets to fully equipped shelters. Assembled tool sets are critical to soldiers as they repair and maintain a variety of systems, vehicles and other support items on the field. Basic Issue Items sets for major end items are also fabricated and assembled at the Arsenal's logistics center.

BASE OPERATIONS: The Arsenal's third mission is to provide support to its tenants and their 4,000 employees. Arsenal personnel provide expertise in purchasing, information management, personnel administration, communications, building maintenance, fire protection and security. Additional tenants can easily be accommodated in the Arsenal's beautiful, modern stone buildings.

Historic points of interest on Arsenal Island are: The Rock Island Arsenal Museum; Confederate Cemetery; National Cemetery; the original, 19th century stone workshops; officer's quarters along the river; COL Davenport's House; and the site of the first bridge built across the Mississippi.

Name: Colonel Alan D. Kruse, Commander
Address: Rock Island Arsenal
City: Rock Island, IL 61299-5000
Phone: (309)782-6035
DSN Phone: 793-6035
E-Mail: SIORI-CO2@ria.army.mil

Name: Pass and ID
POC: Badges and Decal Sec
Address: Building 102
City: Rock Island, IL 61299-5000
Phone: (309) 782-0552
DSN Phone: 793-0552
Comments: Open 6:45-3:30

Name: RIA Information & Referral Program
POC: Lisa De Bates, Contractor
Address: Rock Island Arsenal
City: Rock Island, IL 61299--5000
Phone: (309)782-0829
FAX: (309)782-0817
DSN Phone: 793-0829
DSN FAX: 793-0817
E-Mail: DeBatesL@ria.army.mil

**BASE CLOSURES AND REALIGNMENTS
ILLINOIS HISTORY CLOSURE INFORMATION
1988, 1991, 1993, 1995
APPENDIX L**

ILLINOIS		
1988	Chanute Air Force Base	CLOSE
1988	Fort Sheridan	CLOSE
1988	USARC Addison Housing	CLOSE
1988	Worth Family Housing	CLOSE
1991	Armament, Munitions, and Chemical Command Rock Island Arsenal	REALIGN
1993	Chanute Air Force Base (Metals Technology and Aircraft Structural Maintenance training course)	REDIRECT
1993	Defense Contract Management District North central, Chicago	DISESTAB
1993	Naval Air Station Glenview	CLOSE
1993	O'Hare International Airport Air Force Reserve Station	CLOSE
1993	Rock Island Arsenal (AMCCOM remains at Rock Island, IL instead moving to Redstone Arsenal, AL)	REDIRECT
1995	Savanna Army Depot Activity	CLOSE
1995	Chicago O'Hare International Airport Air Reserve Station	CLOSE



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION
2521 SOUTH CLARK STREET, Suite 600
ARLINGTON, VA 22202
TELEPHONE: (703) 699-2950
FAX NUMBER: (703) 699-2735

Chairman:
The Honorable Anthony J. Principi

Commissioners:
The Honorable James H. Bilbray
The Honorable Philip E. Coyle III
Admiral Harold W. Getman, Jr., USN (Ret.)
The Honorable James V. Hansen
General James T. Hill, USA (Ret.)
General Lloyd W. Newton, USAF (Ret.)
The Honorable Samuel K. Skinner
Brigadier General Sue Ellen Turner, USAF (Ret.)

Executive Director:
Charles Battaglia

May 26, 2005

Dear Commissioner:

We have put together a brief compilation of clippings, related to the BRAC process, from the local media. It is our hope that this bit of background information will be useful as you conduct your installation visit.

Please do not hesitate to contact me if you have any media-related questions or special needs. The number for the direct line to my office is (703) 699-2962. The Communications staff and I would be more than happy to assist you in any way possible.

Sincerely,

C. James Schaefer IV
Director of Communications

ROCK ISLAND ARSENAL ILLINOIS

National News Articles

Base Closure Commission Members To Visit Arsenal Island
Recommendations For Kansas Installations By Pentagon

Local News Articles

Ammo Plant's Officials In D.C. Lobbying Trip Aims To Save Facility From Pentagon
Budget Ax

Opinions/ Editorials

Governor, Others Working Hard To Keep Bases Open

National News Articles

Base Closure Commission Members To Visit Arsenal Island

The Associated Press

May 24, 2005

A member of the commission that will decide which military bases will be closed has scheduled a visit to the **Rock Island** Arsenal.

Samuel Skinner, a former White House chief of staff under President George H.W. Bush, will visit the base June 1 to gather information about a proposal to cut about 1,600 jobs from the weapons manufacturing base.

The Base **Realignment** and Closure Commission will decide whether to follow Defense Secretary Donald Rumsfeld's proposal that the installation be realigned and the jobs moved to other bases in the United States.

Skinner, of Illinois, will visit for a few hours with a staff analyst, Arsenal spokesman Allen Marshall said.

Commissioners are visiting the bases where major closures or **realignments** are contemplated.

Nearly two weeks ago, Rumsfeld proposed closing 33 bases and realigning 29 others, including the Arsenal.

Quad-City Development Group officials opposing the plan had hoped to meet with Skinner but were told there will be no meeting with community leaders or the media.

That's contrary, he said, to what he recalls of the process in 1991, when the Arsenal also was slated to lose hundreds of jobs. Then, he said, there was a significant opportunity for public

interaction with a visiting commissioner.

Commission spokesman Robert McCreary said the meeting will include only military base personnel.

"It's part of the investigative process," he said.

Regional hearings for community leaders to make their case to the commission will be held, he said.

The meeting for the Arsenal is scheduled for June 7 in St. Louis.

Recommendations For Kansas Installations By Pentagon

The Associated Press

May 22, 2005

The Pentagon has recommended keeping the four Kansas military installations open and expanding their missions by a total of 3,582 jobs. The list is under consideration by the nine-member Base **Realignment** and Closure Commission, which must forward a list to President Bush by Sept. 8.

As proposed, the only Kansas facility to close would be the Kansas Army Ammunition Plant near Parsons.

The recommendations for each installation are:

FORBES FIELD:

- The 190th Air Refueling Wing of the Kansas Air National Guard would retire its old tankers and receive a total of 12 KC-135R aircraft from the Portland, Ore., Air National Guard Base and McConnell Air Force Base in Wichita. It is a gain of 247 employees and increases the economic impact to \$86 million.

FORT LEAVENWORTH:

- Establish the Midwest Joint Regional Correctional Facility. It is a gain of 210 employees and increases the economic impact to \$400 million.

FORT RILEY:

- The 937th Engineer Group and other units would be deactivated. The 6th Brigade of the 25th Infantry Division would be activated in the fiscal year beginning Oct. 1.

- The Army would relocate the headquarters of the 1st Infantry Division and a division support command headquarters from overseas.

- An attack aviation battalion would relocate from Fort Campbell, Ky.

- The fort would establish a multifunctional aviation brigade with attack and transport helicopters.
- The **Rock Island** Arsenal Civilian Personnel Operations Center would relocate to Fort Riley. It is a gain of 7,465 employees and increases the economic impact to \$1.26 billion.

KANSAS ARMY AMMUNITION PLANT:

- The plant would close and work transferred to facilities in Oklahoma and Iowa. It is a loss of 276 jobs, saving the Pentagon \$101.4 million over 20 years.

McCONNELL AIR FORCE BASE:

- Aircraft used by the 184th Air Refueling Wing of the Kansas Air National Guard would be transferred to Forbes Field and the 190th Air Refueling Wing.
- The Air Force's 22nd Air Refueling Wing would receive 17 additional KC-135R tankers from Grand Forks, N.D., Air Force Base, raising its total to 48 aircraft. It is a net gain of eight tankers for McConnell.
- McConnell becomes the sole Central Continental United States Super Tanker Base when Grand Forks Air Force Base is closed.
- The Army Readiness Reserve Center would be realigned as a sustainment brigade.
- The changes result in an increase of 522 employees and increases the economic impact to \$430 million.

Local News Articles

Ammo Plant's Officials In D.C. Lobbying Trip Aims To Save Facility From Pentagon Budget Ax

Modesto Bee
Michael Doyle
May 20, 2005

Pentagon officials think they can save about \$6.5 million a year by closing the Riverbank Army Ammunition Plant.

Riverbank plant officials think that's shortsighted. So, with a quick Capitol Hill visit Thursday, they kicked off their uphill battle to save the plant.

"Believe me, it's going to be a major campaign," NI Industries Executive Vice President John G. Maniatakis said. "We're preparing to fight this; we're going to provide as much documentary evidence as we can."

NI Industries, formerly called Norris Industries, operates the plant. Under contract to the Pentagon, the facility last year manufactured roughly 33,000 5-inch shells, 15,000 76-mm shells and an assortment of other shells and grenades for the Army's new Stryker combat vehicle.

Maniatakis said the manufacturing techniques are not duplicated elsewhere in the United States. He disputed, as well, the Pentagon's contention that there are four sites nationwide making the same kind of metal parts; several of the sites named by the Pentagon, Maniatakis said, are closed.

"This is more than just losing people," Maniatakis said. "It's losing a technology."

Nonetheless, in a report made public last Friday, the Pentagon concluded that the Riverbank work could safely be shifted elsewhere. With the clock ticking, that leaves Riverbank officials scrambling to demonstrate the military virtues of their plant.

On Thursday, even as the Defense Base Closure and **Realignment** Commission was meeting elsewhere on Capitol Hill, Maniatakis and a colleague talked with Rep. George Radanovich, R-Mariposa. Radanovich, whose district has included Riverbank since 2002, came away sounding convinced.

"It looks like the research the Army used may be faulty," Radanovich said after meeting with the NI Industries officials.

"We want to take the time to take a close look at this."

IT'S ALL OR NOTHING

Ultimately, Radanovich and other lawmakers must decide whether to accept or reject the entire package of base closings prepared by the commission. They won't be able to pick and choose -- in 1993, for instance, then-congressman Gary Condit voted against the entire base-closing package because it included Castle Air Force Base.

Radanovich said it's too early to tell whether he would vote against the entire package if it included Riverbank. The lobbying campaign is still coming up to speed; Radanovich said he hadn't yet heard from local officials about the base-closing proposal, and Maniatakis didn't walk across the hall to visit Radanovich's neighbor, Rep. Dennis Cardoza, D-Merced.

The Pentagon estimates it will cost \$25.4 million to shut down the Riverbank plant. Officials predict the move will quickly pay off, though, with an estimated annual savings of \$6.5 million.

The Pentagon did not factor into its cost-benefit assessment an additional \$10 million needed for environmental clean-up. The 173-acre Riverbank site is on the federal Superfund list of most heavily polluted areas, due to groundwater contamination.

The Pentagon recommends that the Riverbank plant's manufacturing work be relocated to the **Rock Island** Arsenal in Illinois.

Pentagon officials further note that Riverbank's estimated loss of 89 jobs amounts to less than one-tenth of 1 percent of all jobs in the Modesto metropolitan area.

This is minuscule compared with what some other communities face.

The 15,813 jobs lost directly and indirectly by closing the submarine base in New London, Conn., for instance, amounts to 9 percent of that region's total employment.

MILITARY VALUE HAS TOP PRIORITY

Even these numbers, moreover, may not matter much in the final decision.

Congress and the Pentagon have specified that "military value" receive the highest priority in selecting bases for closure. The "economic impact on existing communities in the vicinity of military installations" is identified as an "additional consideration," along with other issues like environmental impact.

The nine-member base-closing commission -- including three retired generals and one retired admiral -- will complete its own recommendations by Sept. 8. President Bush will then have until Sept. 23 to make his own call, after which Congress gets 45 days to vote the entire package up or down.

Opinions/ Editorials

Governor, Others Working Hard To Keep Bases Open

The Pantagraph (Bloomington, Illinois)

May 24, 2005

Your recent editorial ("National security, not jobs, purpose of military bases," May 20) correctly highlighted that national security is the primary purpose of our military bases, which is exactly what Gov. Blagojevich's main arguments to the Department of Defense have been through more than two years of protecting Illinois' bases from closure: They are unique facilities whose missions cannot be duplicated, they have tremendous military value and they play critical roles in ensuring the safety and security of our country.

He has led a coordinated effort with the Illinois congressional delegation, other elected officials and local leaders to make the compelling case to DOD why Illinois' military installations should not have been on its recently released closure and **realignment** list.

These efforts are working.

Gov. Blagojevich supported and signed encroachment legislation and issued an executive order to protect Scott Air Force Base from outside development, which certainly was a factor in the Pentagon's decision to assign 12 new aircraft to Scott and add nearly 800 new positions.

The Peoria Air National Guard Base would also expand by taking on additional aircraft.

But DOD wants to move the F-16 aircraft and crews from Springfield to Fort Wayne, even though the Indiana base has a lower military value according to DOD's own numbers.

The Pentagon talks about saving money, but relocating thousands of people out of the **Rock Island** Arsenal, where they are working effectively, might actually cost more than it saves in both the near and long term.

This is not to mention that many of the civilians working at the arsenal will not want to move, and the Army will have to replace them with less experienced people -- again hurting military value.

The governor has already taken this message to Washington and to top Pentagon officials, and he will do the same with the BRAC (Base **Realignment** and Closing) Commission, which will

analyze these recommendations and announce its own report in September.

Illinois' military bases are vital partners in keeping our nation and state secure, and the governor has proven this fact time and time again. The Pentagon isn't perfect, which is why we must continue fighting its flawed reasoning.

Defense Base Closure and Realignment Commission

EARLY



BIRD

May 24, 2005

Department of Defense Releases

N/A

National News Articles

Base Closure Commission to Visit 20 Bases

Base Closing Panel Head Weighs Pentagon Plan

Base-Closing Panel to Visit Northwest

Pentagon visit leaves Pensacola disappointed

Local News Articles

Federal Agencies Eyeing Walter Reed Site (Washington DC)

Base closure could complicate cleanup Soil contamination (SD)

Governor Says He'll Fight Navy Base Closings (Miami, FL)

U.S. Aid Urged For Belvoir Plan (Washington DC)

Combined Research Is Sought For Brooks (San Antonio, TX)

Sub base backers review strategy (Norwich, CT)

BASE CLOSURES: Maine congressional delegation tired of waiting for information from Pentagon (ME)

Lawmakers encourage support for base plan (Baltimore, MD)

Could a favor for Thune save Ellsworth? (Sioux Falls, SD)

Hard data must back up case for 131st, chairman says (St. Louis, MO)

Blagojevich calls for release of BRAC data (Quad City, IL)

Opinions/Editorials

UAVs and UABs (Grand Fork, ND)

Pentagon's diaspora is a necessary evil (Washington DC)

Additional Notes

N/A

Department of Defense Releases

N/A

National News Articles

Base Closure Commission to Visit 20 Bases

The Associated Press

Matthew Daly

May 23, 2005

Blagojevich calls for release of BRAC data

Quad-City Times (Quad City, IL)

Ed Tibbetts

May 24, 2005

Illinois Gov. Rod Blagojevich is calling on the Defense Department to release data Quad-City officials say they need to combat the government's recommendation that Arsenal Island be realigned.

The governor says delayed release of the information is violating the base closing law and hampering local efforts just two weeks before regional hearings are to be held in St. Louis. Those hearings are seen as a critical juncture for communities seeking to overturn the Pentagon's recommendations.

Eleven days ago, Defense Secretary Donald Rumsfeld proposed Arsenal Island be realigned, a move that would result in a net loss of about 1,600 jobs.

Quad-City leaders have criticized the decision, questioning whether it would save money and suggesting it likely will cost the government. However, those officials have been waiting for detailed data from the military so they can mount their defense. "We need it," Quad-City Development Group President Thom Hart said Monday.

"Without the data and modeling you have thus far failed to release, the impacted communities cannot adequately prepare for the upcoming regional hearings and base visits to highlight to the BRAC Commission the flawed reasoning by your Department," Blagojevich said in the letter to Rumsfeld, which was dated Monday.

A regional hearing is scheduled June 7 in St. Louis. That is where Quad-City officials will make their case. Before that, a commissioner and a staff analyst are expected to visit Arsenal Island.

The governor said the base closing law says the information should have been delivered a week from May 13, when Rumsfeld transmitted his recommendations to the nine-member Base Realignment and Closure Commission, which is now reviewing the proposals.

The Pentagon disputed the governor's claim that the department is not following the law. Glenn Flood, a spokesman, said the department did, in fact, deliver the legally required material by the deadline, which he said was Monday, not May 20.

He added that the material yet to be delivered — such as answers to questions, known as "data calls" — is not subject to the deadline. That information is being reviewed to ensure no classified material is released, he said.

"We hope to have it very soon," Flood said, "hopefully this week."

Andrew Ross, a spokesman for the Illinois Department of Commerce and Economic Opportunity, stood by the determination that the Pentagon is not following the law. "This is supposed to be an open and transparent process, but by not providing the bulk of this critical information, Gov. Blagojevich and everyone else is left in the dark, wondering how these recommendations were made," he said.

So far, failure to get the data is not critical, Hart said, but as the hearing draws closer, it will be more important. "I don't know that it's causing a problem, but we do think we need it to do a full analysis," he added.

The Pentagon's recommendations would ship four white-collar agencies off the island, the largest of them the Tank-automotive and Armaments Command, which employs 1,126 people on Arsenal Island. Those jobs would be sent to the Defense Supply Center in Columbus, Ohio, and Detroit Arsenal in Warren, Mich.

In addition, the Defense Finance and Accounting Service, Civilian Human Resource Agency and the northwest regional office of the Installation Management Agency, also would be transferred off the island.

Those commands employ 682 people. Transferring some depot maintenance functions off the island would result in a loss of 181 jobs from the Joint Manufacturing and Technology Center, according to the Pentagon. Those losses would be offset with the proposed transfer of 399 people to the island from the 1st U.S. Army headquarters operation at Fort Gillem, Ga.

The governor's office said it is pushing the Pentagon to release more information because it needs to know how manpower costs were calculated here, in Columbus and in Michigan. In addition, it is seeking the data the department used to rank the Arsenal's military value relative to other bases.

Documents the Pentagon released last week placed the Arsenal 12th out of 16 in terms of military value for inventory control points, a ranking that relates to the TACOM operation on the island. The Columbus inventory control point was ranked fifth and Detroit Arsenal, the location where most of the TACOM jobs would go, was ranked 11th.

Local officials have questioned the methodology used for the recommendation, saying it would actually cost the government millions of dollars to accommodate the hundreds of TACOM employees sent to Michigan. They also say the Detroit Arsenal is not as secure as Arsenal Island.