



BRAC SRG #1

27 March 2003



Purpose

- Provide *information* on previous BRAC rounds and the need for BRAC 2005
- Provide *information* on BRAC 2005 guidance
- Seek *guidance and approval* of Army BRAC 2005 goals and process

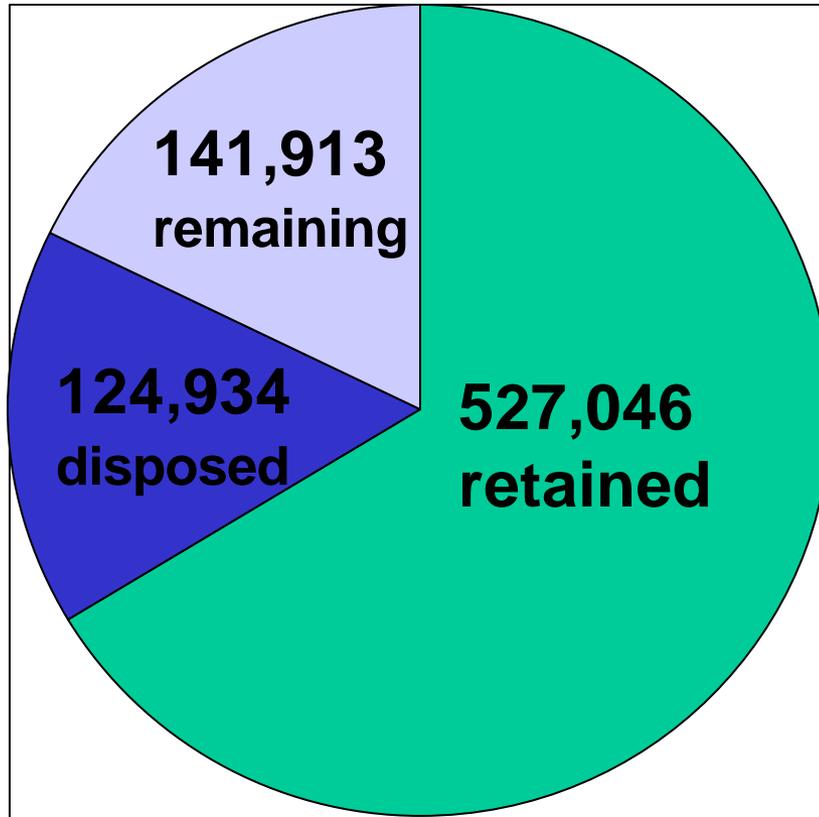


Previous BRAC Rounds

- 1960s—President Kennedy, SecDef McNamara execute a [base closure program](#) with minimal congressional or military department consultation. They close 60 major and hundreds of other bases
- 1977—Section 2687, Title X becomes law and [closures grind to a halt](#)—congressional notification requirements and 60-day response period, NEPA reporting requirements
- October 1988—Congress authorizes a [one-time DoD Commission on Base Realignment and Closure](#)—relief from NEPA, secretive process closes 16 installations and realigns 11, Congress approves on an all-or-nothing basis
- November 1990—PL 101-510 authorizes [three BRAC rounds](#)—all bases to be compared equally, Presidential (not SECDEF) commission and completely open process, Congress all-or-nothing vote
 - 1991—34 closures and 13 realignments
 - 1993—31 closures and 12 realignments
 - 1995—33 closures and 26 realignments, 27 changes to prior BRAC decisions



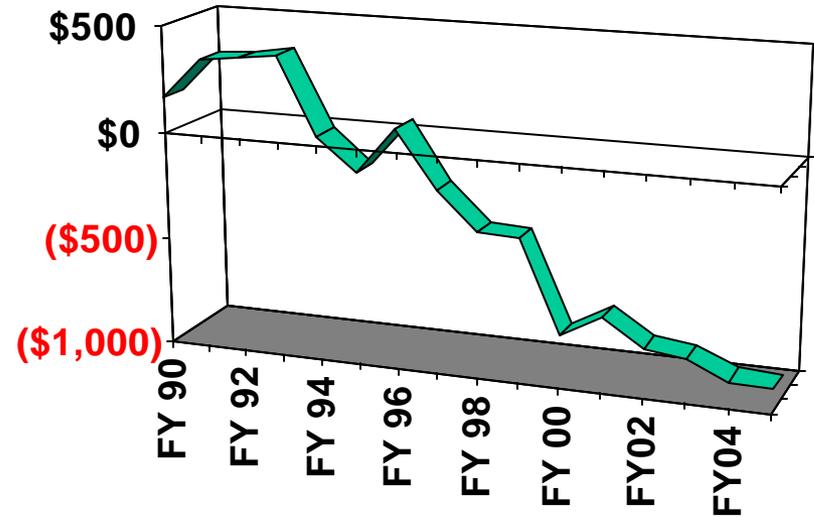
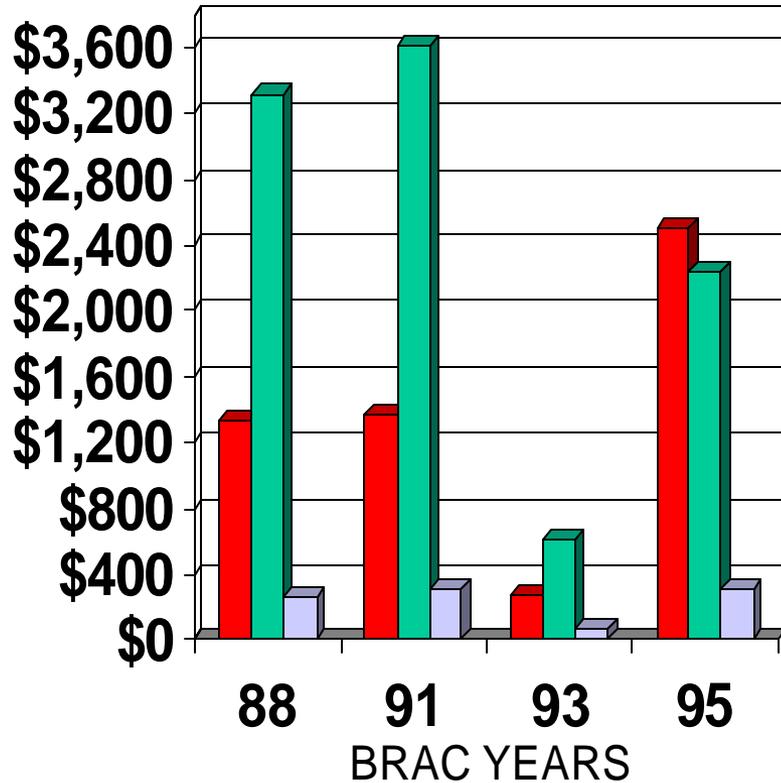
BRAC Disposition of Army Acres



793,893 acres
subject to four
rounds of BRAC
analysis—**34%**
selected for
disposition



BRAC Makes \$sense (\$M)



Army's 4 Rounds of BRAC

Costs	\$5,496
Savings	9,771
Recurring	944

Transforming Through Base Realignment and Closure



Community Impacts of BRAC

- 71% of communities near major closures have **unemployment below national average**. 66% had unemployment lower than in 1998.
- 53% had **per-capita income growth 1996-9 higher than US average**, only 5% were significantly lower. 86% had rates higher than in 1998.
- **62% of jobs lost have been replaced**—79,000 of 133,000 jobs lost.

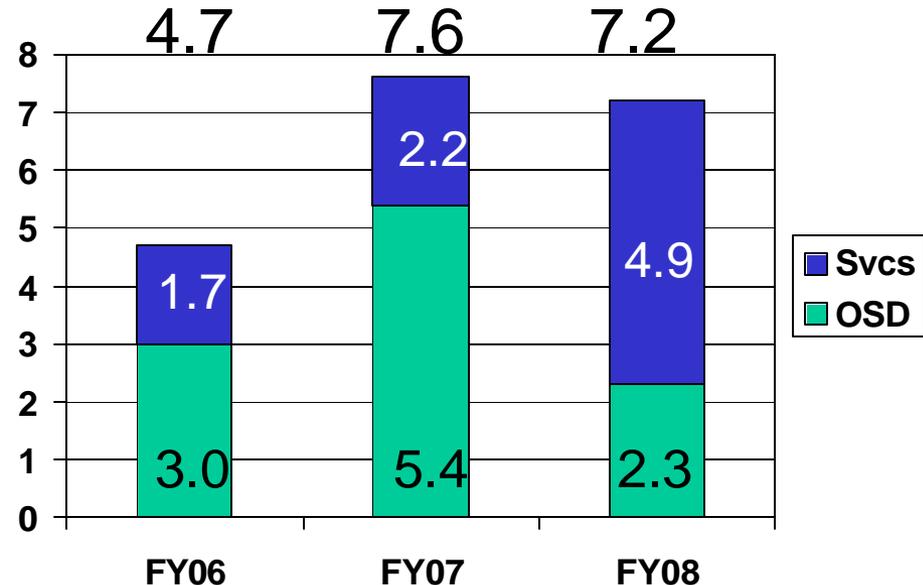
GAO Report 902-433, April 2002.



Why BRAC 2005?

- BRAC is an **integral part of Army Transformation**; we must transform the installation infrastructure to maximize warfighting capability—new force structures require new base structures.
- BRAC is necessary to **eliminate excess infrastructure**, eliminate deteriorating infrastructure, and devote funds to enduring facilities.
- No other initiatives are effective substitutes for BRAC. OSD has set aside **\$10 billion** for BRAC 2005 investments.

Proposed BRAC 2005 Investments





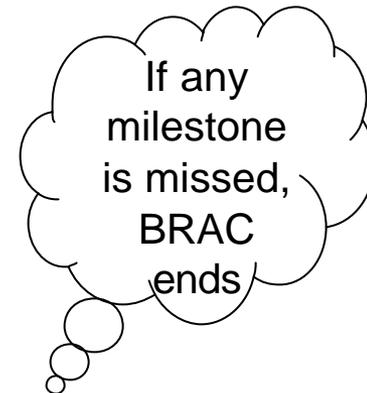
Legislative Guidance

- **Military Value will be the primary consideration** and shall include at a minimum:
 - Preservation of training areas to ensure the readiness of the Armed Forces
 - Preservation of installations in the US as staging areas for homeland defense
 - Preservation of installations throughout a diversity of climate and terrain
 - The impact on joint warfighting, training, and readiness
 - Contingency, mobilization, and future total force requirements at both existing and potential receiving locations to support operations and training
- **Other metrics must be considered**, at a minimum:
 - Extent and timing of potential costs and savings, including number of years until savings exceed costs
 - Economic impact on existing communities in the vicinity of military installations
 - Ability of receiving communities' infrastructure to support forces, missions, and personnel
 - Costs related to environmental restoration and compliance and waste management
- *If the President, Commission, or DOD miss any milestones, BRAC 05 ends.*



Legislative Milestones

- **15 April 2003** **Joint Cross-Service Topics and Metrics (SecDef Milestone)**
- **31 December 2003** **Draft Selection Criteria Published**
- **~ February 2004** **With Budget, Force Structure Plan and Infrastructure Inventory to Congress**
- **16 February 2004** **Final Selection Criteria Published**
- **~ February 2005** **With Budget, Revisions to Force Structure Plan and Infrastructure Inventory**
- **16 May 2005** **SECDEF Recommendations Published**
- **8 September 2005** **Commission's Recommendations**
- **23 September 2005** **President's Approval or Disapproval**
- **20 October 2005** **Commission's Revised Recommendations**
- **7 November 2005** **President's Approval or Disapproval of Revised Recommendations**





2005 BRAC Leadership Guidance



- Review a comprehensive inventory of installations world-wide of each service—active and reserve
- Eliminate excess physical capacity
- Align our base structure to meet our post-Cold War force structure
- Implement opportunities for greater joint activity
- Use joint cross-service teams to analyze common business-oriented support functions
- Treat every installation fairly

SecArmy: BRAC 05 “Will be a critical component of our transformation.”



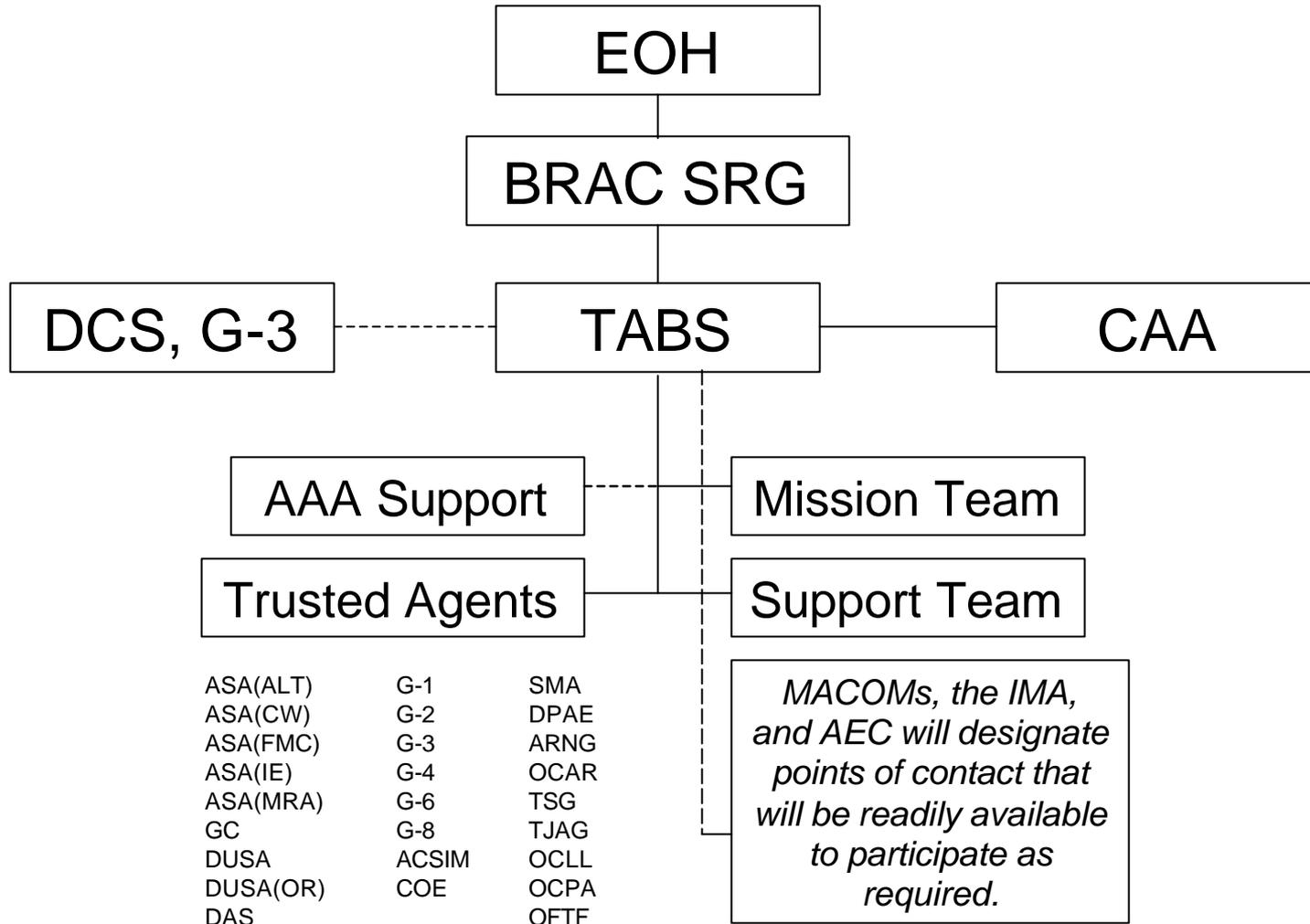
Leader Roles for Army BRAC 2005



- The BRAC SRG will **provide the guidance and review products** for the BRAC 2005 effort. (SecA memo)
- The BRAC SRG will receive “**in-process reviews** not less than quarterly.” (TABS Group Charter)
- **ASA(I&E) will sign out DA submissions**, correspondence and documents developed by the TABS Group unless he deems that they should be signed out by a higher level. (TABS Group Charter)
- **The DAS will coordinate and synchronize** TABS Group actions on behalf of the EOH as he does all HQDA actions. (TABS Group Charter)
- **The DASA(IA)**, as Director, TABS Group, will be “The Army’s focal point for BRAC 2005.” (SecA memo)
- **The TABS Group** will be the “single point of contact for HQDA for BRAC 05.” (TABS Group Charter)



Army BRAC 2005 Organization





Topics for BRAC SRG Approval

- Army Vision for BRAC 2005
- Army Mission for BRAC 2005
- Army BRAC 2005 Study Plan
- Army Positions on the Joint Cross-Service Groups (JCSGs)



Army Vision for BRAC 2005

“Units and functions located at installations (including leased facilities) that enable the capabilities of a transforming Army and enhance the well-being of Army soldiers, civilians, retirees, veterans, and their families in the most efficient way.”



Army Mission for BRAC 2005



- **Submit recommendations** that enhance the capabilities of a transforming Army.
- **Pursue joint use and joint basing** opportunities where such actions enhance the capabilities of a transforming Army.
- **Reduce excess** base structure and generate **dollars** that can be applied to higher priority missions.
- **Secure a significant portion of the dollars** available from OSD to fund BRAC 2005 decisions.



Executing the Mission

- Partner with MACOMS, Secretariat, and ARSTAF to identify opportunities to transform installations to support a transforming Army
 - Visit senior leaders to explain opportunities available
 - Inventory/analyze current initiatives for applicability under BRAC
 - Use Trusted Agents and BRAC POCs to develop potential scenarios
- Employ quantitative tools to enhance scenario development
 - Military Value Assessments of individual installations
 - Optimum Stationing of Army Forces (OSAF) model
 - Assessments of required capacities for individual functions



Example Initiatives

Well-Being

AGRI/ADRS

USAR Transformation

Unit Manning/Rotation

Army Post-Iraq

Objective Force Decisions

Enhanced Use Leasing

OES Transformation

Homeland Security

SOF Transformation

Logistics Transformation

RTF I

RTF II/MACOM Realignment

AMC Restructure

GFPR

Force Protection

Training Transformation

Personnel Transformation

Municipal Services Partnerships

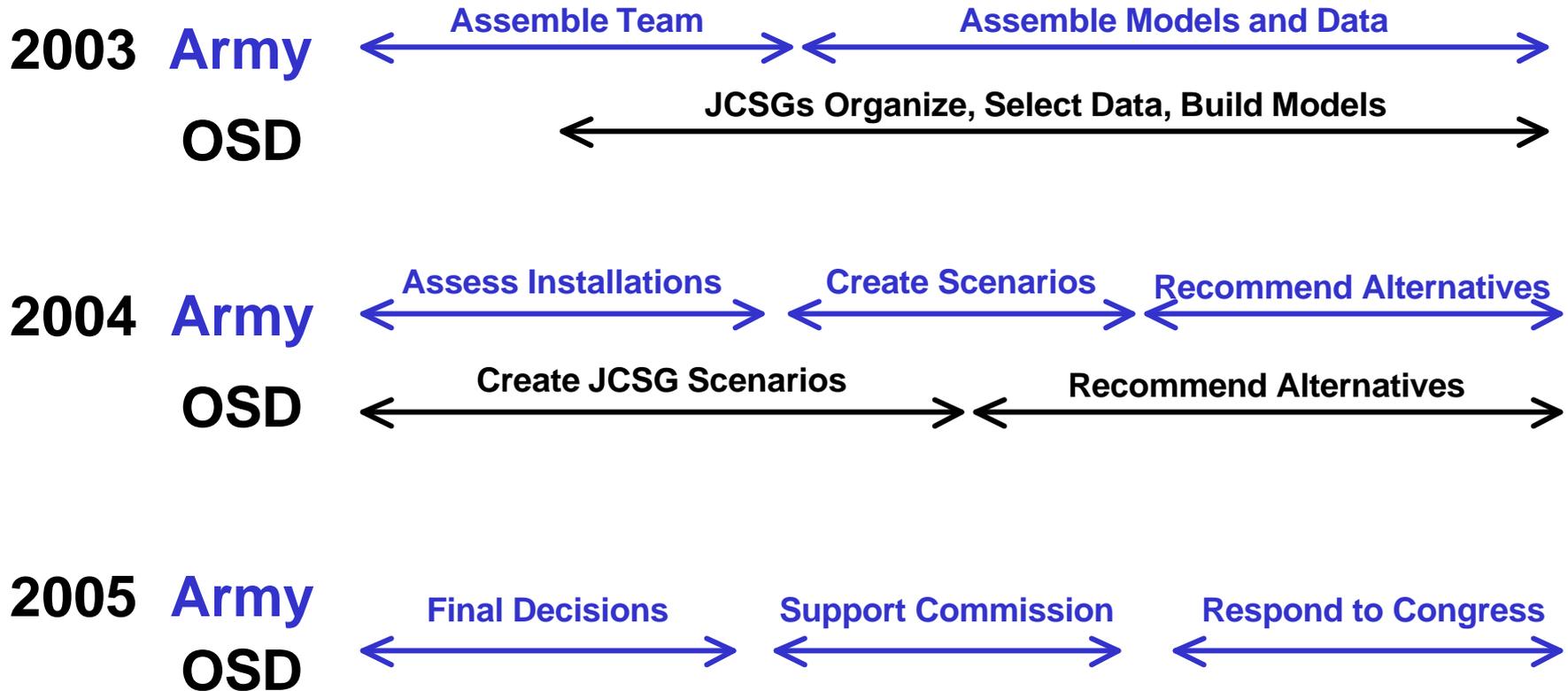
Transformation Campaign Plan

TAA-11

Transforming Through Base Realignment and Closure

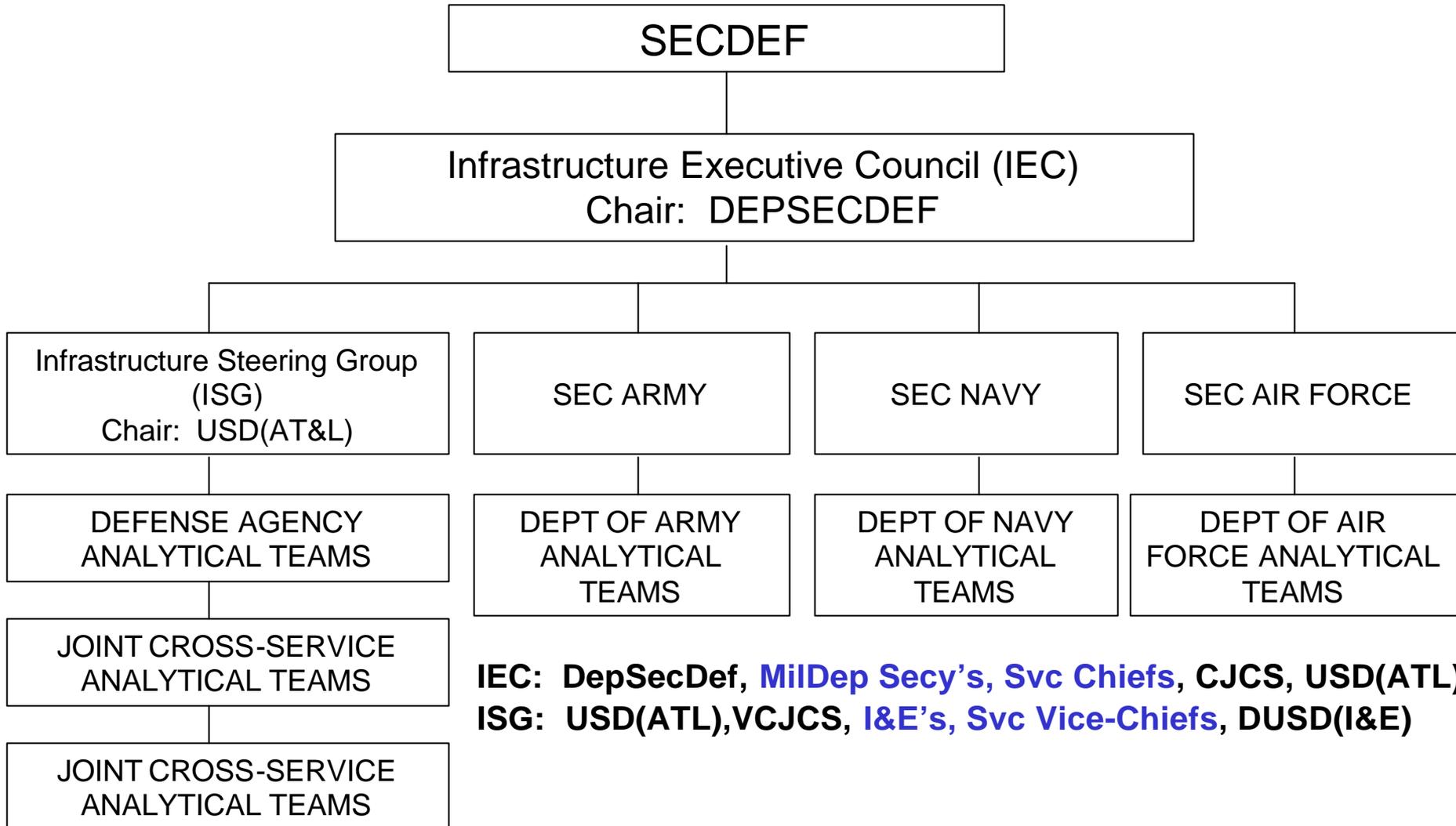


Army BRAC 2005 Study Plan





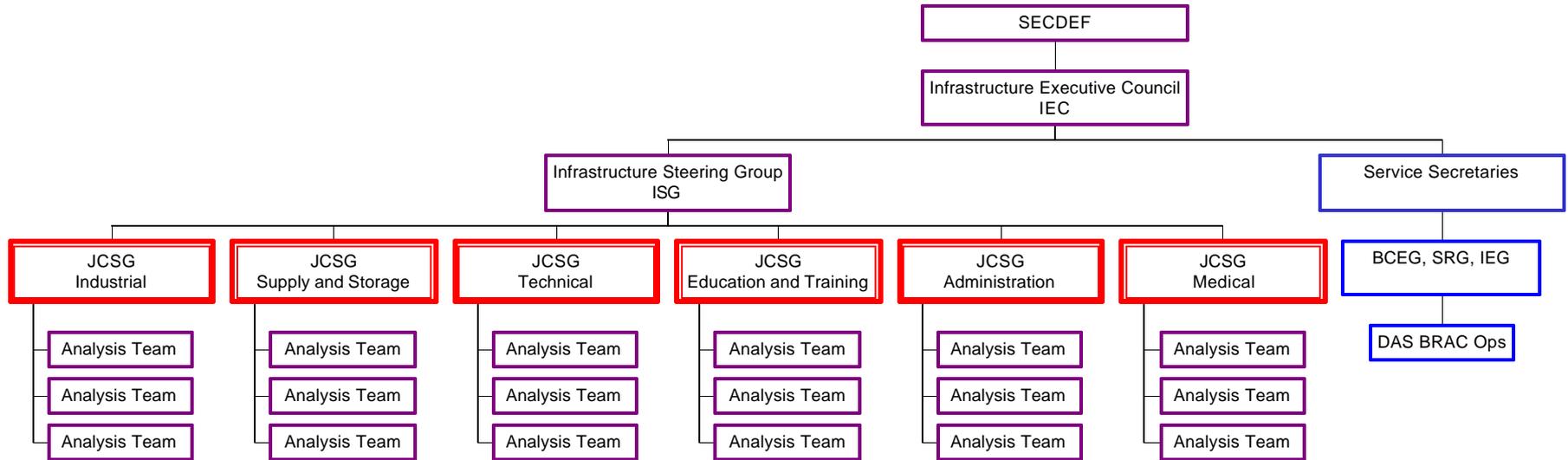
OSD Task Organization



Transforming Through Base Realignment and Closure



BRAC 2005 JCSG Organizations



JCSG Responsibilities

- ✓ Figure out what to analyze and how
- ✓ Assign missions to Analysis Teams
- ✓ Evaluate product of each Analysis Team, integrate the outcomes as necessary, and prepare recommendations for the ISG
- ✓ Report to ISG:
 - IPRs
 - Final recommendations

OSD Proposed Structure

- ✓ OSD lead (ASD level)
- ✓ 1 rep /service w/overarching responsibility/experience/authority
- ✓ Defense Agency Rep as appropriate
- ✓ Joint Staff rep as appropriate

Transforming Through Base Realignment and Closure



Army Positions on JCSGs

- **Industrial (MG Hamp McManus, AMC)**—aviation depot maintenance, non-aviation maintenance and logistics, ammunition production and disposal, intermediate maintenance, shipyards overhaul and repair
- **Supply and Storage (LTG Charles Mahan, G-4)**—munitions storage, inventory supply and storage, DLA activities
- **Technical (Dr John Foulkes, Director TEMA)**—laboratories, test & evaluation, T&E ranges, research centers, warfare/engineering centers
- **Education & Training (MG Jim Lovelace, Deputy G-3)**—initial entry skill education, advanced skill training, professional education, graduate degree education, professional development, undergraduate flight training, joint program training
- **Administrative (Mr John McDonald, DUSA)**—location of HQs and C&C functions, location of operational support functions, armories, NCR
- **Medical (MG Ken Farmer, Deputy Surgeon General)**



Next BRAC SRG

- Next meeting projected for late May
- Potential topics for discussion
 - Lessons Learned from Previous BRACs
 - Policy Memos and Internal Control Plans
 - Roles of Trusted Agents and MACOM POCs
 - Results from MACOM and HQDA senior leader visits
 - OSD actions and issues



Way Ahead

- ✓ Staff TABS Group Charter (Jan 03)
- ✓ Draft Study Plan (Feb 03)
- ✓ Establish Core Group of 7 (Mar 03)
- ✓ Receive EOH Guidance (Mar 03)
- ✓ First Army BRAC Senior Review Group Session (Mar 03)
- Acquire Initial Contractor Support (Mar 03)
- Draft Internal Control Plan (Mar 03)
- Select Remaining TABS Personnel (Mar 03)
- Data Calls Begin (Jun 03)
- Refine Models (Dec03)
- Scenario Analyses (Apr 04)
- Presentation to SECDEF (Mar 05)
- Presentation to BRAC Commission (May 05)

THE ARMY BASING STUDY (TABS) GROUP

Minutes from SRG #1
27 March 2003, 1100-1200
Secretary of the Army's Conference Room

ATTENDEES:

VCSA, LTG Keane
USA, Honorable Brownlee
Mr. Pybus
ASA(I&E) Honorable Fiori
ASA(FMC) Honorable Pack
GC, Mr. Avon Williams
DUSA, Mr. McDonald
G3, BG Hardy
G4, LTG Mahan
G8, Mr. Tison
CAR, Colonel Profit
D, ARNG, LTG Shultz
TSG, LTG Peake
Dr. Craig Collge (Briefer)
D, DIR TABS, Colonel Kurt Weaver
Ms. Rose Lilly (recorder)

Members who could not make the meeting or send a representative:

ACSIM, MG Lust
DAS, MG Taguba

TOPICS DISCUSSED:

Dr. College began his briefing by pointing out what would be discussed:

- information on previous BRAC rounds and the need for BRAC 2005
- information on BRAC 2005 guidance
- guidance and approval of Army BRAC 2005 goals and process

DECISIONS AND RECOMMENDATIONS:

Everyone agreed that the Army Vision for BRAC 2005 should read as follow:

“Units and functions located at installations (including leased facilities) that enable the capabilities of a transforming Army and enhance the well-being of Army soldiers, civilians, retirees, veterans, and their families in the most efficient way while preserving the Army’s ability to fight and win the Nation’s wars.”

THE ARMY BASING STUDY (TABS) GROUP

Everyone agreed that the Army Mission for BRAC 2005 is to:

- Submit recommendations that enhance the capabilities of a transforming Army.
- Pursue joint use and joint basing opportunities where such actions enhance the capabilities of a transforming Army as part of the joint team.
- Reduce excess base structure and generate dollars that can be applied to higher priority missions.
- Secure a significant portion of the dollars available from OSD to fund BRAC 2005 decisions.

Everyone agreed that the processes for executing the mission are

- Partner with MACOMS, Secretariat, ARSTAF, and FOAs to identify opportunities to transform installations to support a transforming Army
Visit senior leaders to explain opportunities available
Inventory/analyze current initiatives for applicability under BRAC
Use Trusted Agents and BRAC POCs to develop potential scenarios
- Employ quantitative tools to enhance scenario development
Military Value Assessments of individual installations
Optimum Stationing of Army Forces (OSAF) model, COBRA
Assessments of required capacities for individual functions

UNRESOLVED ISSUES:

None.