



Draft Deliberative Document – For Discussion Purposes Only
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BRAC SRG #2

22 May 2003

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Transforming Through Base Realignment and Closure



Purpose



- Provide a *summary* of BRAC 95 lessons learned
- Provide a *summary* of OSD level activities:
 - Infrastructure Executive Council (IEC)
 - Infrastructure Steering Group (ISG)
 - Joint Cross-Service Groups (JCSGs)
- Provide *information*:
 - The Army Basing Study (TABS) update
 - Trusted Agents Training
 - TABS Study Plan
 - HQDA / MACOM Visits
- Next SRG
- Way Ahead



New BRAC 2005 Concerns

- Transformation
- Global War on Terrorism Impact on Military Operations, Readiness and Training
 - BRAC 95 - Army mission requirements and operational readiness criterion carried the greatest weights (45%), while contingency, mobilization and future requirements were assigned the least weights (12.5%)
 - Right for their time, but what are the correct weights for BRAC 2005?
- Reserve Components
 - Recruiting / retention demographics drive stationing strategy
 - Preserving access to maneuver training areas / ranges
 - Most installations / activities are below the BRAC threshold
 - Impact of Global War on Terrorism on force structure and stationing strategies



Reserve Components Process Action Team



- Cooperative effort among OCAR, DARNG and the TABS Group to work joint basing reserve component realignment and closure opportunities into the BRAC process *where they make sense*.
- Supports *RC Transformation Imperatives* by leveraging sub-threshold realignment and closure savings to justify the expenditure of BRAC funds on high-payoff RC realignments.
- Emphasizes *enhancing RC access* to essential administrative, training and maneuver areas.
- Charter under development:
 - NLT Jun 03
 - Signatories: DARNG, OCAR, DASA (IA)
 - Not subject to BRAC rules, but will report through TABS to SRG



BRAC Lessons Learned (slide 1 of 2)



- **Auditability**
 - Past Army BRAC efforts received high marks, but were not audit-proof
 - Must focus on both qualitative and quantitative analysis
 - Limit subjective judgments where possible
 - Avoid duplication of criteria
- **Installation Assessment**
 - Consider potential for installations to diversify beyond their traditional mission / function
 - BRAC 95 effort considered no Guard installations and assessed only two from the Army Reserve



BRAC Lessons Learned (slide 2 of 2)



- **Cost Savings**

- Army avoided high cost alternatives in spite of significant future cost savings
- Army omitted potential savings by not considering full spectrum of installation potential uses or functions
- Underestimated up-front costs
- Net savings reduced by unanticipated costs
- Double-counted some cost factors
- Not all environmental costs fall outside of BRAC

- **Joint Cross-Service Groups**

- JCSGs developed independent processes and data calls
- Inputs to the Services came too late to be of any value



Infrastructure Executive Council (IEC)



- JCSG topics pending SECDEF approval
 - DEPSECDEF forwarded recommendations to IEC 22 Apr 03
 - All members concurred as of 6 May 03
 - USAF provided minor comments – USAF receded
 - USD (AT&L) guidance / directive memo to JCSGs to be distributed after SECDEF approves the functions, sub-functions and associated metrics
- Next meeting date and topics TBD



Infrastructure Steering Group (ISG)



- Leadership Change – Mr. Wynne to chair the ISG
- 4 Apr 03
 - Decided JCSG functions for cross-service analysis
 - Approved notional metrics for the JCSGs
 - Tasked the OSD BRAC office to draft the IEC report
- 16 Apr 03, OSD Policy Memorandum # 1 issued
- 29 Apr 03
 - Decided the relative phasing of the JCSG and Service analytical efforts
 - Finalized the approach for building “analytical frameworks”
- 6 Jun 03 (tentative date)
 - Approve interim selection criteria
 - Align Defense Agencies with JCSGs
 - Establish allocation rules for OSD BRAC wedge
 - ISG to issue guidance to JCSGs for capacity and requirements analysis

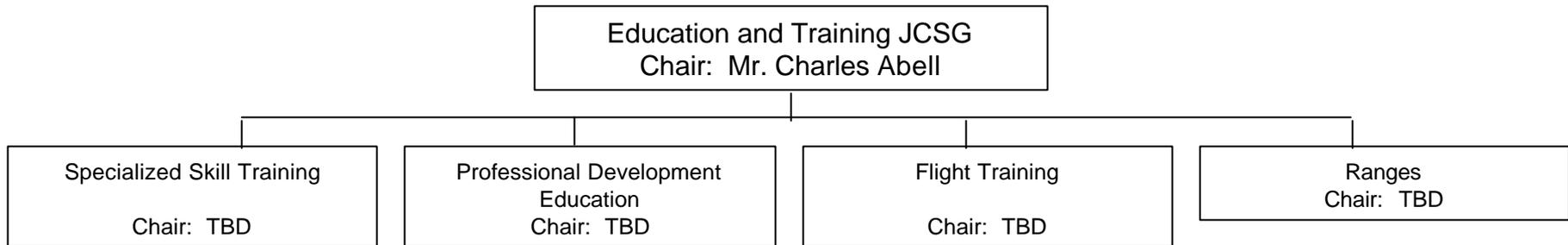
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Education and Training JCSG



- Proposed Topics
 - Specialized Skill Training (initial, functional, progression)
 - Professional Development Education (PME, JPME, Federal Civil Service, other)
 - Flight Training (undergraduate pilot & navigator, naval flight officer, graduate level rotary, other)
 - Ranges (unit, joint, interoperable, testing & training, includes Technical JCSG interface)
- The Education and Training JCSG last met on 27 Mar 03 to review functions and notional metrics, which were presented to the ISG on 29 Apr 03. The next Education and Training JCSG meeting date remains to be set.
- Subgroup leaders include:
 - Mr Dominquez, ASAF (M&R)
 - BG Flynn, CG, TECOM USMC
 - VADM Hoewing DCNO, N1
 - MG(P) Lovelace, Deputy G-3



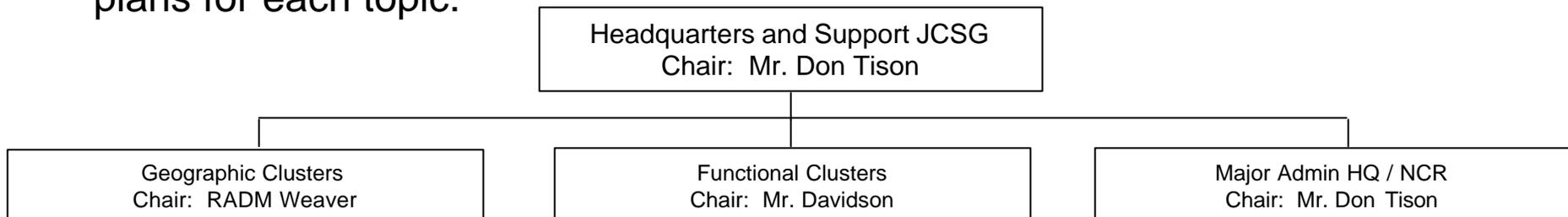


Headquarters and Support JCSG

(Formerly Administration JCSG)



- Changes in leadership and membership
 - New Chair is Mr. Don Tison
 - New Deputy is COL Carla Coulson
- Proposed Topics
 - Administrative & C2 Headquarters
 - Manpower and Personnel Management Activities
 - Communications and Information Technology, includes DISA
 - Contracting, Audit Functions, Facilities Management, Public Safety and Security
 - Mobilization
 - Geographic Clusters
- The Headquarters and Support JCSG met on 16 Apr 03 to review functions and notional metrics, which were presented to the ISG on 29 Apr 03. The Headquarters and Support JCSG also met on 20 May 03 to discuss draft work plans for each topic.



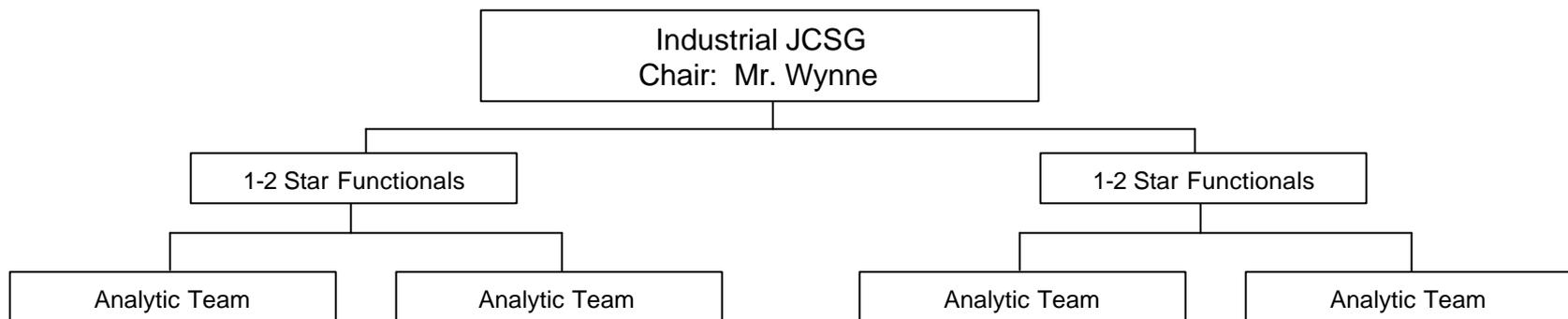
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Industrial JCSG



- Proposed Topics
 - Maintenance
 - Ammunition and Armament
 - Shipyards Overhaul and Repair
- The Industrial JCSG has not met since the initial meeting in late March. The Industrial JCSG will consider the entire life-cycle of ammunition to include supply and storage functions (Supply and Storage JCSG will assist as necessary).

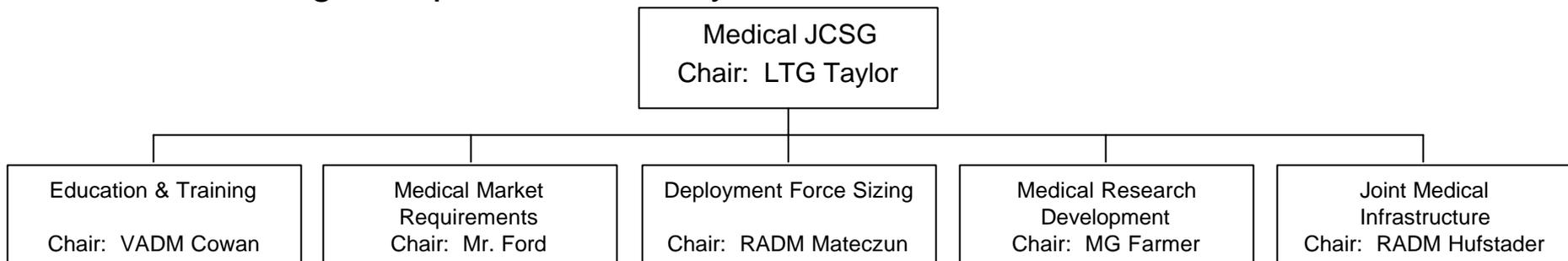




Medical JCSG



- Proposed Topics:
 - Healthcare Education and Training
 - Medical and Dental Market Requirements
 - Deployment Force Sizing
 - Medical and Dental Research, Development and Acquisition
 - Joint Medical and Dental Infrastructure
- Excluded Functions:
 - Medical/Dental Aspects of Human System Research (Technical JCSG will lead with Medical JCSG support)
 - Class VIII Supply Management (Supply and Storage JCSG will lead with Medical JCSG support)
- The Medical JCSG plans a comprehensive review of medical functions to enhance the Military Health System’s transformational efforts. The Medical JCSG’s most recent meeting took place on 15 May 05.



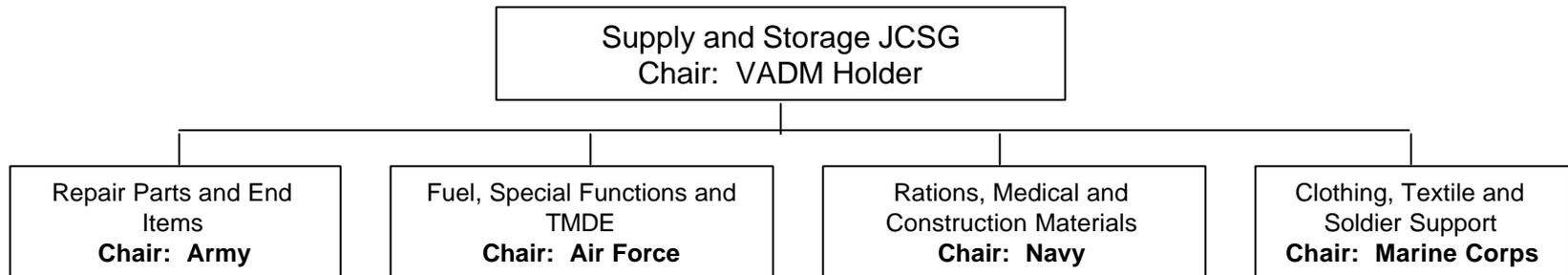
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Supply and Storage JCSG



- DLA added to membership of JCSG
- Proposed Topics
 - Medical, Construction Material and Rations
 - Fuel, Special Functions and TMDE
 - Repair Parts and End Items
 - Clothing, Textile and Soldier Support
- During April, an O-6 level working group met weekly to define the four proposed topic groups above and constructed an analytic team framework to address each topic group. The Supply and Storage JCSG last met on 12 May 03 during which time VADM Holder approved the topic groups and assigned each service to lead a joint analytic team focused on common business-oriented functions.

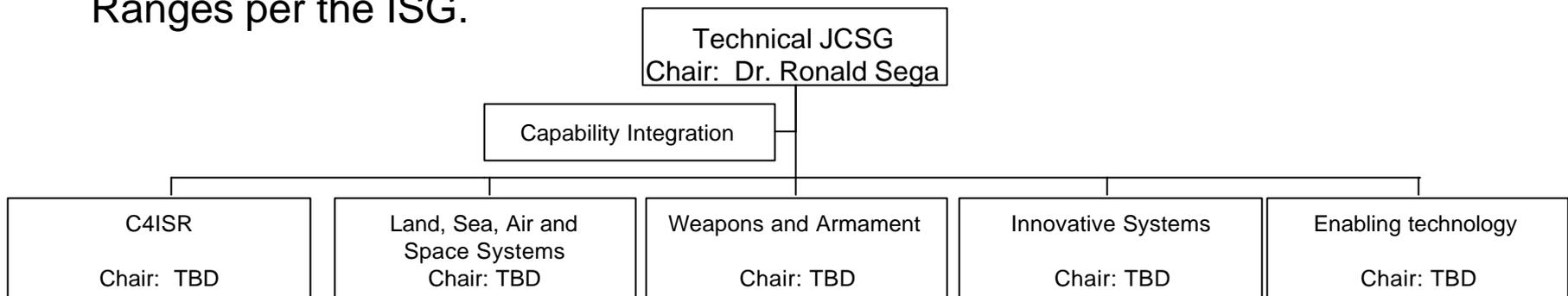




Technical JCSG



- Proposed Topics:
 - Command, Control, Communications, Computers, Intelligence, Surveillance and Reconnaissance (C4ISR) Systems
 - Land, Sea, Air, and Space Systems
 - Weapons and Armament (Directed Energy, Conventional)
 - Innovative Systems (Energy, Power, Autonomous)
 - Enabling Technology Administrative & C2 Headquarters
- The Technical JCSG last met on 24 Apr 03 and is currently designating the working group leaders. The Technical JCSG will lead Medical/Dental Aspects of Human Systems Research. This JCSG will also support the Education and Training JCSG to evaluate Ranges. The Technical and Education and Training JCSG Chairs are establishing sub-groups to oversee Test and Evaluation Ranges per the ISG.



Transforming Through Base Realignment and Closure



The Army Basing Study (TABS) Update



- Internal Control Plan published
- TABS Group relocated to 1400 Key Boulevard, Rosslyn, VA
- Personnel Status:

TYPE	REQUIRED	ON HAND	INBOUND	TOTAL
MILITARY	17	6	8	14
CIVILIAN	7	2	5	7

- Contract Status:
 - Strategic Planning / TABS Support / HQs & Spt JCSG Support
 - OSAF Support
 - COBRA Support
 - Military Value Attributes
 - Tech Support Datacall / Database
 - Program Management / Communications / Archiving



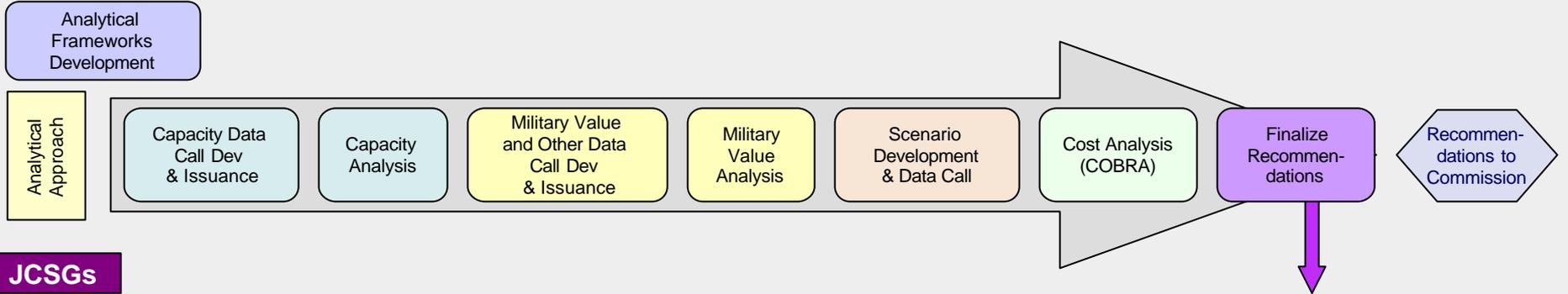
Trusted Agents Training



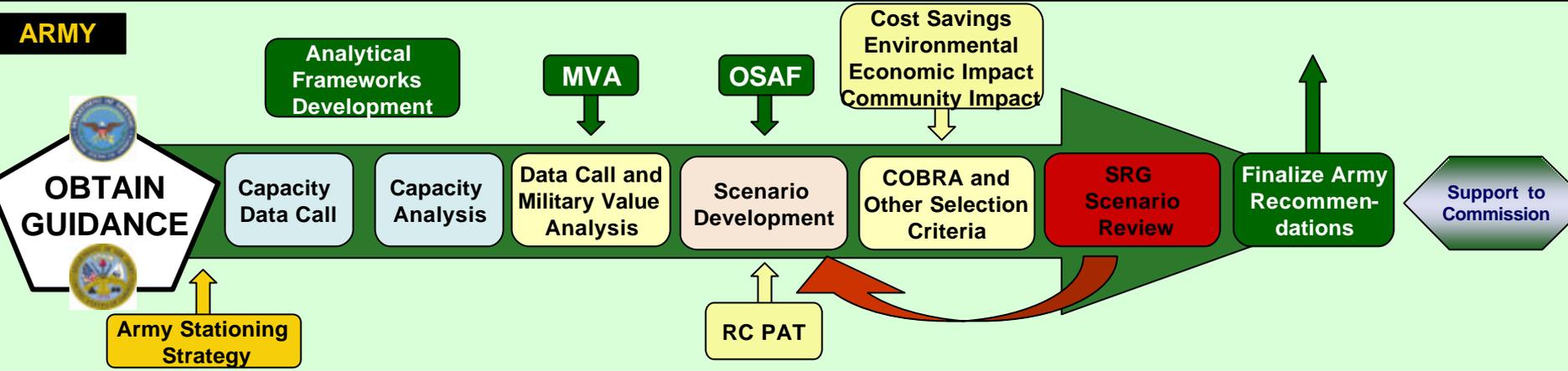
- Conducted 24 Apr 03 at Fort Belvoir, VA
- 65 attendees - DA and MACOM representatives
- Sessions
 - BRAC 2005 Overview presented by PDASA (I&E)
 - The Army Stationing Strategy – DAMO-FM
 - Infrastructure and BRAC Assistance – ACSIM
 - Internal Control Plan – Dep Dir TABS
 - Joint Cross-Service Group Process and Organization - TABS
 - BRAC Tools - TABS
 - Post BRAC Assistance – BRACO



The Army Basing Study Group Plan



SENIOR LEADERSHIP COORDINATION



2003

2004

2005

Transforming Through Base Realignment and Closure



HQDA / MACOM Visits



- Purpose: Present the Army Basing Study vision and mission, and provide MACOM Commanders an opportunity to discuss their expectations for BRAC 2005 as it relates to Army Transformation.

- Completed:

AEC	AMC	ASA (ALT)	DAS
ATEC	FORSCOM	ASA (I&E)	G-2
IMA	DARNG	ASA (FM&C)	G-3
OFTF	OCAR	GC	ACSIM
AAA	USMA		

- Scheduled:

CID	TRADOC	CAA	ASA (M&RA)
USACE	OTSG / MEDCOM	MDW	G-1, G-4, G-8

- Pending:

USAREUR	USASOC	EUSA	MTMC
USARPAC	USASMDC	AEPI	
USARSO	NETCOM	G-6	

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Next BRAC SRG



- Projected for late June 2003
- Topic: Installation Inventory
 - Start with universe of Army installations big and small
 - Approve rules to identify the installations subject to BRAC
 - Approve final list for coordination with OSD
 - Feedback at future SRG to finalize Army list



Way Ahead

- ✓ Stand up TABS Group (Jan – May 03)
- ✓ SRG # 1 (Mar 03)
- Select Remaining TABS Personnel (Mar 03)
- ✓ SRG # 2 (May 03)
- SRG # 3 Installation Inventory (Jun 03)
- SRG # 4 (Jul 03)
- Data Collection Training (Jul – Aug 03)
- Initial Data Call (Aug-Sep 03)
- Refine Models (Dec03)
- Military Value Analysis Data Call (Feb – Mar 04)
- Scenario Analyses (Apr 04 – Feb 05)
- Presentation to SECDEF (Mar 05)
- Presentation to BRAC Commission (May 05)

THE ARMY BASING STUDY (TABS) GROUP

May 22, 2003
BRAC 2005 SRG #2
SECRETARY OF THE ARMY CONF ROOM, 2E687

ATTENDEES:

GEN Keane, VCSA
HON Brownlee, USA
HON Fiori, ASA I&E
HON Pack, ASA (FMC)
LTG Schultz, D, ARNG
LTG Mahan, G-4
MG Taguba, ADAS
MG Lovelace, G-3
MG Lust, ACSIM
MG Farmer, TSG
Mr. Tison, Deputy G-8
Mr. Pybus, ASA (ALT)
Mr. McDonald, DUSA (FINAL MEETING)
Mr. Williams, GC
COL Berwick, Executive Officer, USA
COL Weaver, Deputy Dir TABS Group
COL Troy, Executive Officer, VCSA
COL(P) Profit, CAR
Dr. Craig College, DASA (IA)
Mr. David Branham, AAA
Ms. Rose Lilly, Recorder

This was an informal information session to the members of the SRG. No deliberative topics were discussed. Topics presented:

- Summary of BRAC 95 Lessons Learned
- Summary of OSD level activities
 - Infrastructure Executive Council (IEC)
 - Infrastructure Steering Group (ISG)
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THE ARMY BASING STUDY (TABS) GROUP

The SRG tasked Dr. College and TABS to complete two actions:

- (1) Provide an interim report on the data call timeline at the next SRG.
- (2) Consolidate JCSGs concerns about the lack of resources for the JCSGs, and the guidance for JCSG activities. Specifically, lack of requirements decisions to guide capacity analyses (i.e., without knowing final end-state for a function, how can we measure excess capacity?) The VCSA and Dr. Fiori, wish to present these concerns to the ISG.