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**DEFENSE BASE CLOSURE AND
REALIGNMENT COMMISSION**



**TAG / DHS HEARING
ATLANTA, GEORGIA**

JUNE 30, 2005



BASE CLOSURE AND REALIGNMENT COMMISSION

June 30, 2005 1:30PM
ATLANTA, GEORGIA

PARTICIPANTS: Department of Homeland Security
Selected State Adjutant Generals

AGENDA:

I. Opening Statement: Chairman, Samuel Skinner

II. Testimony from Witnesses

- 1:35PM – 2:05PM:** Statement by RADM Tim Sullivan, DHS
- 2:05PM – 2:15PM:** Opening Statement
Major General Roger Lempke (TAG-NE)
- 2:15PM – 2:20PM:** Overview of ANG Unique Capabilities
Major Ben Bruce (TAG-MD)
- 2:20PM – 2:25PM:** Recruiting and Retention
Major General Greg Wayt (TAG-OH)
- 2:25PM – 2:30PM:** Optimum Assigned Aircraft (PAA) for ANG Sites
Major General Mike Haugen (TAG-ND)
- 2:30PM – 2:35PM:** Infrastructure Criteria Assessment and Considerations
Major General Allen Tackett (TAG-WV)
- 2:35PM – 2:40PM:** Impacts Resulting from Realignment Enclaves
Major General Frank Vavala (TAG-DE)
- 2:40PM – 2:45PM:** Homeland Defense/Homeland Security Considerations
Major General Todd Bunting (TAG-KS)
- 2:45PM – 2:50PM:** Community Basing Option
Major General Martha Rainville (TAG-VT)
- 2:50PM – 2:55PM:** Recommendations
Major General Roger Lempke (TAG-NE)
- 2:55PM – 3:45PM** Dialogue between Commissioners and Witnesses



BASE CLOSURE AND REALIGNMENT COMMISSION

Chairman's
Opening Statement

DHS and Adjutants General Hearing
of the
2005 Base Closure and Realignment Commission

1:30 p.m.
June 30, 2005

Atlanta, Georgia

Good Afternoon.

I'm Samuel Skinner, and I will be the chairperson for this Hearing of the Defense Base Closure and Realignment Commission. I'm also pleased to be joined by my fellow Commissioners James Bilbray, Philip Coyle, Hal Gehman and Lloyd "Fig" Newton for today's session.

The purpose of our hearing this afternoon is to hear testimony from the Department of Homeland Security and representatives of the Adjutants General Association of the United States regarding the Department of Defense's BRAC recommendations.

As the Commission has traveled across the nation, visiting many installations, and specifically Air National Guard Bases, a number of issues have been raised and presented to this Commission regarding DOD's recommendations. We have heard representatives of Air National Guard facilities speak of the potential negative aspects the recommendations would have on retention, recruitment and training. We have heard them tell us how aircraft relocations may not provide the optimal mix and how Guard support of the homeland security mission may suffer. And we have heard the Adjutants General concerns that they were not an integral part of the Department of Defense's decision making process.

All of the above issues concern us as well, the most important being the potential effect of the DOD recommendation on the homeland security mission. No

mission is greater, nor ever been more historically apparent than our duty to protect America's homeland. Since September 11, 2001 our nation has witnessed federal and state, state and local, and public and private partners working together like never before. We have transformed our intelligence, enforcement and response communities at the federal and state level. And we have mobilized our air and sea defenses, including the United States Coast Guard, to adapt to this enhanced mission. With those concerns came this hearing. We invited a representative of the Department of Homeland Security to testify to this impact. We are pleased to welcome Rear Admiral Tim Sullivan.

We also invited the Adjutants General Association of the United States to provide issue oriented testimony about the effects the DOD recommendation will have on the overall mission of Air National Guard. We welcome Major General Roger Lempke of Nebraska, the President of that Association, and thank him for helping us coordinate this hearing and providing the distinguished panel we have before us.

Admiral Sullivan will begin with an opening statement, followed by General Lempke's statement. After General Lempke we will have the opportunity to hear a statement from each of the attending TAG's who will offer us their insight on these issues.

Following the statements, Commissioners will have the opportunity to ask questions of our witnesses.

I now request our witnesses for this hearing to stand for the administration of the oath required by the Base Closure and Realignment statute. The oath will be administered by Dan Cowhig, the Commission's Designated Federal Officer.



Biography

National Guard Bureau

Departments of the Army and the Air Force

General Officer Management Office, Arlington, VA

MAJOR GENERAL ROGER P. LEMPKE



Major General Roger P. Lempke was appointed as the adjutant general of Nebraska on December 2, 2000. He commands the state military forces and also directs the Nebraska Emergency Management Agency (NEMA). The Army National Guard in Nebraska consists of over 4,000 soldiers in 74 troop units in 28 communities throughout the state. The Air Guard, which is based in Lincoln, flies the KC-135R aircraft and has unit strength of approximately 900 airmen. Approximately 30 NEMA personnel coordinate state and federal emergency planning and disaster recovery and assist local governments with training and education programs.

After graduating from the United States Air Force Academy in 1969 General Lempke became a pilot and flew T-41C, T-37, and T-38 aircraft, accumulating more than 1,600 flying hours and senior pilot status. Selected to attend the Air Force Institute of Technology in 1975 he graduated with honors in 1976 with a master of science degree in logistics management. After separating from the Air Force in 1979 and serving in the Air Force Reserve he joined the Nebraska Air National Guard as a traditional guardsman in 1984. After attending Maintenance Officer School in 1987 he served in various maintenance officer

positions, which included leading a maintenance team that won the Reconnaissance Air Meet (RAM) Maintenance Trophy in 1988.

EDUCATION:

- 1969 Bachelor of science degree in aeronautical engineering, U.S. Air Force Academy, Colorado Springs, Colo.
- 1973 Squadron Officer School (top third graduate), Maxwell Air Force Base, Ala.
- 1976 Master of science degree in logistics management (distinguished graduate), Air Force Institute of Technology, Wright-Patterson Air Force Base, Ohio
- 1991 Air Command and Staff College, by correspondence
- 1995 Air War College, by correspondence

ASSIGNMENTS:

1. July 1969 - September 1970, student, undergraduate pilot training, 3561st Student Squadron, Webb Air Force Base, Texas
2. September 1970 - December 1970, instructor pilot student, 3251st Flying Training Squadron, Perrin Air Force

Base, Texas

3. December 1970 - June 1973, T-41 instructor pilot, 3253rd Pilot Training Squadron, Pet. Field, Colo.
4. June 1973 - January 1975, T-37 instructor pilot, 37th Flying Training Squadron, Columbus Air Force Base, Miss.
5. January 1975 - June 1975, chief, T-37 Academics Training, 14th Student Squadron, Columbus Air Force Base, Miss.
6. June 1975 - July 1976, student, Air Institute of Technology, Wright-Patterson Air Force Base, Ohio
7. July 1976 - February 1978, B-1 support equipment manager, Detachment 15 OCALC (attached to the B-1 System Program Office), Wright-Patterson Air Force Base, Ohio
8. February 1978 - July 1979, support equipment acquisition integration manager, Headquarters Air Force Air Logistics Division (AFALD), Wright-Patterson Air Force Base, Ohio
9. July 1979 - September 1984, individual mobilization augmentee, AFRes, Headquarters Strategic Air Command, Offutt Air Force Base, Neb.
10. September 1984 - February 1987, chief administration section, 155th Consolidated Aircraft Maintenance Squadron (RF-4C), Lincoln Municipal Airport, Neb.
11. February 1987 - March 1990, organizational maintenance officer, 155th Consolidated Aircraft Maintenance Squadron, Lincoln Municipal Airport, Neb.
12. March 1990 - September 1991, maintenance control officer, 155th Consolidated Aircraft Maintenance Squadron, Lincoln Municipal Airport, Neb.
13. September 1991 - October 1994, commander, 155th Consolidated Aircraft Maintenance Squadron (RF-4C), Lincoln Municipal Airport, Neb.
14. October 1994 - June 1996, commander, 155th Maintenance Squadron (KC-135R), Lincoln Municipal Airport, Neb.
15. June 1996 - March 1999, commander, 155th Logistics Group (KC-135R), Lincoln Municipal Airport, Neb.
16. March 1999 - December 2000, retired status, Headquarters Air Reserve Personnel Center, Denver, Colo.
17. December 2000 - present, the adjutant general of Nebraska, Lincoln, Neb.

FLIGHT INFORMATION:

Rating: Senior pilot

Flight hours: More than 1600, primarily as an instructor pilot

Aircraft flown: T-41C, T-37, and T-38

Pilot wings from: Webb Air Force Base, Texas

MAJOR AWARDS AND DECORATIONS:

Legion of Merit

Meritorious Service Medal

Air Force Commendation Medal with one device

Air Force Achievement Medal

Air Force Outstanding Unit Award with six devices

Air Force Organizational Excellence Award

Nebraska National Guard Commendation Medal

EFFECTIVE DATES OF PROMOTION:

Second Lieutenant Jun 4, 1969

First Lieutenant Dec 4, 1970

Captain Jun 4, 1972

Major Oct 18, 1984

Lieutenant Colonel Sep 2, 1991

Colonel Jun 22, 1996

Brigadier General

Major General Jan 28, 2004



National Guard Bureau

Departments of the Army and the Air Force
General Officer Management Office, Arlington, VA

MAJOR GENERAL BRUCE F. TUXILL



Major General Bruce F. Tuxill is the adjutant general of Maryland. The adjutant general commands 8,800 Maryland Army and Air National Guardsmen and women. He is responsible for federal and state missions, assignment of leaders and the overall readiness of the Maryland National Guard.

The general was commissioned as a Second Lieutenant in 1968. During his tenure as the 175th Fighter Group commander the unit was the first to introduce the A-10 aircraft and its capabilities into the southern region in support of Exercise CORONET COVE in Panama in February 1985; GUNSMOKE '91 champions; and in 1993 the first Air National Guard unit to receive an operational readiness inspection during a Joint Chiefs of Staff exercise. Prior to his current assignment General Tuxill served as the Air National Guard assistant to the commander, United States Air Forces, Europe (USAFE).

EDUCATION:

- 1967 Bachelor of Science degree in business administration, Salem College, Salem, W.Va.
- 1973 Squadron Officer School, by correspondence
- 1979 Air Command and Staff College, by correspondence
- 1985 National Security Management Course
- 1996 CAPSTONE, Fort Lesley J. McNair, Washington, D.C.

ASSIGNMENTS:

1. October 1968 - October 1969, student, undergraduate pilot training, Williams Air Force Base, Ariz.
2. October 1969 - May 1976, squadron pilot, 104th Tactical Fighter Squadron, Martin State Airport, Md.
3. May 1976 - June 1978, chief of standardization and evaluation, 175th Fighter Group, Martin State Airport, Md.
4. June 1978 - January 1980, operations officer, 175th Fighter Group, Martin State Airport, Md.
5. January 1980 - December 1982, squadron commander, 104th Fighter Squadron, Martin State Airport, Md.
6. December 1982 - December 1983, deputy commander for operations, 175th Fighter Group, Martin State Airport, Md.

7. December 1983 - December 1993, commander, 175th Fighter Group, Martin State Airport, Md.
8. December 1993 - April 2000, assistant adjutant general for air, Headquarters, Maryland Air National Guard, Baltimore, Md.
9. April 2000 - February 2003, Air National Guard assistant to the commander, United States Air Forces Europe, Headquarters USAFE, Ramstein Air Base, Germany
10. February 2003 - present, the adjutant general, Maryland National Guard, Baltimore, Md.

FLIGHT INFORMATION:

Rating: Command pilot

Flight hours: More than 4,000

Aircraft flown: T-33, T-37, T-38, T-41, F-86, A-37B, A-10A

Pilot wings from: Williams Air Force Base, Ariz.

MAJOR AWARDS AND DECORATIONS:

Distinguished Service Medal

Legion of Merit Medal

Meritorious Service Medal with bronze oak leaf cluster

Air Force Outstanding Unit Award with two bronze oak leaf clusters

Air Force Organizational Excellence Award

Combat Readiness Medal with silver and two bronze oak leaf clusters

National Defense Service Medal

Air Force Longevity Service Award with silver and bronze leaf clusters

Armed Forces Reserve Medal with gold hourglass device

Small Arms Expert Marksmanship Ribbon

Air Force Training Ribbon with bronze oak leaf cluster

State of Maryland Distinguished Service Cross with bronze oak leaf cluster

State of Maryland Meritorious Service Medal with bronze oak leaf cluster

State of Maryland Commendation Medal

Maryland Outstanding Unit Ribbon

Maryland National Guard State Service Medal with gold bottonee cross

CIVILIAN EMPLOYMENT:

Maryland State Employee

OTHER ACHIEVEMENTS:

Served as a member and then chairman of the Air Reserve Forces Policy Committee (ARFPC).

EFFECTIVE DATES OF PROMOTION:

Second Lieutenant Jul 24, 1968

First Lieutenant Dec 19, 1970

Captain Jan 5, 1974

Major Jan 5, 1978

Lieutenant Colonel Jan 5, 1982

Colonel Dec 20, 1985

Brigadier General Jan 26, 1996

Major General Apr 1, 2000



Biography

National Guard Bureau

Departments of the Army and the Air Force

General Officer Management Office, Arlington, VA

MAJOR GENERAL (OH) GREGORY L. WAYT



The Adjutant General, Ohio National Guard

Major General Gregory Wayt assumed the duties as the Adjutant General, Joint Force Headquarters - Ohio on 1 July 2004. He is a member of the Governor's cabinet and is responsible for the operation of the Adjutant General's Department and the military preparedness of the Ohio Militia. The organized militia consists of the Ohio Army National Guard, Ohio Air National Guard, Ohio Military Reserve, and Ohio Naval Militia, totaling more than 15,000 personnel. He supervises four flag officer heads of these components and four deputy directors in the day-to-day operation and management of the fiscal, personnel, equipment, and real property resources of these military organizations and state agencies.

Major General Wayt's career began in 1975. He was a Distinguished Military Graduate from The Ohio State University ROTC program and received a Regular Army commission in 1975 as an Air Defense Artillery Officer. He has commanded held staff officer assignments at all levels from battery, battalion, group, regiment, brigade and Joint Force Headquarters. Recent assignments include the Commanding General, 73rd Troop Command (Brigade), Commander, 145th Regiment (Regional Training Institute), Deputy Chief of Staff, Plans, Operations, Training, and Military Support, and Joint Chief of Staff, Joint Force Headquarters - Ohio.

EDUCATIONAL:

1975 Ohio State University - BS Degree - Parks and Recreation
1986 University of Dayton - MPA Degree - Public Administration
1987 United States Army Command and General Staff College
1997 United States Army War College

ASSIGNMENTS:

1. Dec 75 - Jan 76, Executive Officer, Student Battery, USAADSCH, Ft. Bliss, Texas

2. Jun 76 - Oct 77, Platoon Leader, 2nd Battalion 67th Air Defense Artillery, 1st Infantry Division, Germersheim, Germany
3. Oct 77 - Apr 78, Section Leader, 2nd Battalion 67th Air Defense Artillery, 1st Infantry Division, Germersheim, Germany
4. Apr 78 - Nov 79, S-1, 2nd Battalion 67th Air Defense Artillery, 1st Infantry Division, Mannheim, Germany
5. Dec 79 - May 85, Container Equip Control Officer, 112th Transportation Battalion, Ohio Army National Guard, Middletown, Ohio
6. May 85 - May 87, S-1 Officer, 112th Transportation Battalion, Ohio Army National Guard, Middletown, Ohio
7. May 87 - May 89, Supply Field Service Operations Officer, 371st Corps Support Group, Ohio Army National Guard, Kettering, Ohio
8. May 89 - May 92, S-1, 371st Corps Support Group Ohio Army National Guard, Kettering, Ohio
9. May 92 - Sep 92, S-1, 73rd Troop Command (Brigade), Ohio Army National Guard, Columbus, Ohio
10. Oct 92 - Sep 93, S-3, 73rd Troop Command (Brigade). Ohio Army National Guard, Columbus, Ohio
11. Oct 93 - Aug 94, Executive Officer, 73d Troop Command (Brigade). Ohio Army National Guard, Columbus, Ohio
12. Aug 94 - Aug 96, Deputy Chief of Staff for Plans, Operations, Training, and Military Support, Headquarters State Area Command. Ohio Army National Guard, Columbus, Ohio
13. Aug 96 - May 98, Commander, 145th Regiment (Regional Training Institute). Ohio Army National Guard, Columbus, Ohio
14. May 98 - Oct 03, Chief of Staff, Joint Force Headquarters - Ohio. Ohio Army National Guard, Columbus, Ohio
15. Oct 03 - Jun 04, Commanding General, 73rd Troop Command (Brigade). Ohio Army National Guard, Columbus, Ohio
16. Jul 04 - Present, Adjutant General, Joint Force Headquarters - Ohio. Ohio Army National Guard, Columbus, Ohio

MAJOR AWARDS AND DECORATIONS:

Legion of Merit with One Bronze Oak Leaf Cluster
Meritorious Service Medal with One Silver Oak Leaf Cluster and One Bronze Oak Leaf Cluster
Army Commendation Medal with Three Bronze Oak Leaf Clusters
Army Achievement Medal
Army Reserve Component Achievement Medal with Silver Oak Leaf Cluster
National Defense Service Medal
Armed Forces Reserve Medal with Silver Hourglass Device
Army Service Ribbon
Overseas Service Ribbon
Army Reserve Component Overseas Training Ribbon

CIVILIAN OCCUPATION:

Adjutant General, Joint Force Headquarters - Ohio, Columbus, Ohio

OTHER ACHIEVEMENTS:

National Guard Bureau, Eagle Award
United States Air Defense Artillery Association, The Honorable Order of St. Barbara
Member, Army Reserve Forces Policy Committee
State of Alabama, Meritorious Service Medal

EFFECTIVE DATES OF PROMOTION:

2LT USA 26 Nov 75
1LT USA 26 Nov 78
CPT ARNG 1 Dec 83
MAJ ARNG 28 Jan 88
LTC ARNG 24 Dec 92
COL ARNG 24 Dec 95
BG ARNG 14 Jun 04
MG (OH) ARNG

(Current as of June 2005)

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Departments of the Army and the Air Force
General Officer Management Office, Arlington, VA

MAJOR GENERAL MICHAEL J. HAUGEN



Major General Michael J. Haugen assumed the duties of the Adjutant General of North Dakota on December 19th, 2000. The adjutant general commands 4,500 North Dakota Air and Army National Guard men and women, with 960 full time federal and state employees. He is responsible for federal and state missions, including the North Dakota Division of Emergency Management.

The general enlisted in the North Dakota Air National Guard in 1967 and served in aircraft maintenance. He received his commission in 1970, and completed Undergraduate Pilot Training in 1972. He has served in various assignments and command positions at the squadron, group and wing level. MG Haugen is a command pilot with more than 11,000 hours of flying time. Aircraft flown include: T-37, T-38, F-101, F-4D, C-131, and F-16.

EDUCATION:

1970 Bachelor of arts degree in social science, Minot State College, Minot, North Dakota
1973 Squadron Officer School
1977 National Security Management Course
1983 Marine Corps Command and Staff
1994 Reserve Component National Security Course
1996 US Department of State Senior Seminar
2001 Harvard Regional Security Program

ASSIGNMENTS:

1. June 1971 - June 1972, student, undergraduate pilot training, Williams Air Force Base, Ariz.
2. June 1972 - August 1972, pilot, 178th Fighter Squadron, Fargo, N.D.
3. August 1972 - January 1973, student, F-101 RTU, Ellington Air Force Base, Texas
4. January 1973 - April 1987, pilot, 178th Fighter Squadron, Fargo, N.D.
5. April 1986 - June 1989, Squadron Commander of 178th Fighter Squadron, Fargo, ND.

6. June 1989 - December 1991, Deputy Commander for Maintenance, 119th Fighter Group, Fargo, N.D.
7. December 1991 - March 1992, Director of Operations, 119th Fighter Group, Fargo, N.D.
8. March 1992 - July 1995, Group Commander, 119th Fighter Group, Fargo, N.D.
9. July 1995 - June 1996, student, Senior Seminar, US Department of State, Washington, D.C.
10. June 1996 - April 1999, Wing Commander, 119th Fighter Wing, Fargo, N.D.
11. April 1999 - June 2000, Chief of Staff, Headquarters, North Dakota Air National Guard, Fargo, N.D.
12. June 2000 - December 2000, Assistant (Reserve Component) to the Director of Plans (J5), Headquarters North American Aerospace Defense Command, Peterson Air Force Base, CO.
13. December 2000 - Present, The Adjutant General, ND National Guard, Bismarck, N.D.

FLIGHT INFORMATION:

Rating: Command pilot

Flight hours: More than 11,000

Aircraft flown: T-37, T-38, F-101, F-4D, C-131, and F-16

Pilot wings from: Williams Air Force Base, Ariz.

MAJOR AWARDS AND DECORATIONS:

Legion of Merit with one oak leaf cluster

Defense Meritorious Service Medal

Meritorious Service Medal with one oak leaf cluster

Air Force Commendation Medal with one oak leaf cluster

Air Force Achievement Medal

Air Force Outstanding Unit Award with eight oak leaf clusters

Air Force Organizational Excellence Award

Combat Readiness Medal with seven oak leaf clusters

National Defense Service Medal with one oak leaf cluster

Humanitarian Service Medal

Air Force Longevity Service Award Ribbon with six oak leaf clusters

Armed Forces Reserve Medal with 2 hourglass devices

Small Arms Expert Marksmanship Ribbon

Air Force Training Ribbon

North Dakota Legion of Merit Medal

North Dakota Commendation Ribbon

North Dakota OCONUS Ribbon

North Dakota Recruiting Ribbon

North Dakota Emergency Service Ribbon

North Dakota Service Ribbon with 3 hourglass devices

North Dakota Basic Training Ribbon

North Dakota Distinguished Service Medal

North Dakota Meritorious Service Medal

OTHER ACHIEVEMENTS:

Distinguished Graduate - Undergraduate Pilot Training, 1972

Distinguished Graduate - Security Police Officer School, 1974

EFFECTIVE DATES OF PROMOTIONS:

Second Lieutenant November 21, 1970

First Lieutenant June 29, 1972

Captain November 21, 1977

Major November 21, 1984
Lieutenant Colonel November 23, 1988
Colonel December 30, 1991
Brigadier General April 30, 1999
Major General September 26, 2001

(Current as of January 2004)

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Departments of the Army and the Air Force
General Officer Management Office, Arlington, VA

MAJOR GENERAL ALLEN E. TACKETT



The Adjutant General, West Virginia National Guard

Major General Tackett was appointed as The Adjutant General for the West Virginia National Guard on 11 September 1995. As The Adjutant General, State of West Virginia, he provides command guidance and vision to the West Virginia Army and Air National Guard of more than 5,700 citizen soldiers and airmen.

He began his military career in the West Virginia Army National Guard as a Private with the 16th Special Forces Group on 20 January 1963 and attended Infantry Officer Candidate School at Fort Benning, Georgia where he was commissioned a Second Lieutenant, Infantry, 27 June 1967. General Tackett served with the Special Forces 25 years culminating with his tour as the Battalion Commander, 2nd Battalion, 19th Special Forces Group (Airborne).

EDUCATION:

1962 East Bank High School
1985 University of Charleston BA - Management.

ASSIGNMENTS:

1. Jun 67 - Jul 68, Executive Officer, Operational Detachment A, 2d Battalion, 19th Special Forces Group (Airborne), Charleston, West Virginia
2. Jul 68 - Oct 68, Student, Infantry School, Infantry, Officer Basic Course, Fort Benning, Georgia
3. Oct 68 - Jun 71, Commander, Operational Detachment A, 2d Battalion, 19th Special Forces Group (Airborne), Charleston, West Virginia
4. Jun 71 - Jun 74, Signal Officer, 2d Battalion, 19th Special Forces Group (Airborne), Charleston, West Virginia
5. Jun 74 - Jun 75, S-4, 2d Battalion, 19th Special Forces Group (Airborne), Charleston, West Virginia

6. Jun 75 - Feb 79, Commander, Company A, 2d Battalion, 19th Special Forces Group (Airborne), Charleston, West Virginia
7. Feb 79 - Aug 81, S-3, 2d Battalion, 19th Special Forces Group (Airborne), Ceredo, West Virginia
8. Aug 81 - Aug 85, Executive Officer, 2d Battalion, 19th Special Forces Group, (Airborne), Ceredo, West Virginia
9. Aug 85 - Oct 88, Commander, 2d Battalion, 19th Special Forces Group (Airborne), Ceredo, West Virginia
10. Oct 88 - Feb 89, Maintenance Officer, West Virginia State Area Command, Charleston, West Virginia
11. Feb 89 - May 93, Deputy Chief of Staff for Logistics, West Virginia State Area Command, Charleston, West Virginia
12. May 93 - Aug 93, Deputy Chief of Staff, West Virginia State Area Command Charleston, West Virginia
13. Aug 93 - Aug 94, Chief of Staff, Headquarters, West Virginia State Area Command, Charleston, West Virginia
14. Aug 94 - Jan 95, Special Assistant to the Adjutant General, West Virginia State Area Command, Charleston, West Virginia
15. Jan 95 - Sep 95, Assistant Adjutant General/Deputy Commander, West Virginia State Area Command, Charleston, West Virginia
16. Sep 95 - The Adjutant General, West Virginia State Area Command, Charleston, West Virginia

MAJOR AWARDS AND DECORATIONS:

Meritorious Service Medal (with 1 Oak Leaf Cluster)
Army Commendation Medal (with 1 Oak Leaf Cluster)
Army Achievement Medal
National Defense Medal
Army Reserve Component Achievement Medal (Fifth Award)
Humanitarian Service Medal
Armed Forces Reserve Medal (with 2 Oak Leaf Clusters)
Army Reserve Component Overseas Training Ribbon (with 2 Oak Leaf Clusters)
Army Service Ribbon
Special Forces Tab
Master Parachutist Badge

CIVILIAN OCCUPATION:

The Adjutant General, State of West Virginia, Charleston, West Virginia

OTHER ACHIEVEMENTS:

Major General Tackett was named the Outstanding Officer of the West Virginia National Guard for 1988; in April of 1989 he was elected President of the National Guard Officers Association of West Virginia for 1991; and 24 May 1991, he was named to the Fort Benning Officer Candidate School Hall of Fame.

EFFECTIVE DATES OF PROMOTIONS:

2LT ARNG 27 Jun 67
1LT ARNG 26 Jun 70
CPT ARNG 1 Feb 72
MAJ ARNG 18 Apr 78
LTC ARNG 1 Aug 85
COL ARNG 1 May 89
BG (Line) ARNG 19 Sep 96
MG ARNG 30 Jul 98



Biography

National Guard Bureau

Departments of the Army and the Air Force
General Officer Management Office, Arlington, VA

MAJOR GENERAL FRANCIS D. VAVALA



The Adjutant General, Delaware

Major General Frank Vavala assumed duties as the Adjutant General, Delaware, on February 1, 1999. As adjutant general, he is responsible for the mission readiness of all Delaware National Guard units for both federal and state missions.

The General's military service began in 1967, when he enlisted in the Delaware Army National Guard as a private. He was commissioned a signal officer after completing the Delaware Military Academy Officer Candidate School in 1970. Prior to this assignment, General Vavala served as the Commander, 72nd Troop Command, Deputy Commander, State Area Command, and most recently as Assistant Adjutant General, Delaware Army National Guard. In that capacity, General Vavala was responsible for mission readiness of all Delaware Army National Guard units to support federal and state missions.

EDUCATION:

1984 Wilmington College - BS Degree – Business Management

ASSIGNMENTS:

1. Jun 70 - Feb 74, CTOC Platoon Leader, Company A, 198 Signal Battalion, Wilmington, Delaware
2. Feb 74 - Apr 78, Company Commander, Company C, 198 Signal Battalion, Wilmington, Delaware
3. May 78 - Sep 81, Executive Officer, HHC 198 Signal Battalion, Wilmington, Delaware
4. Oct 81 - Oct 83, Operations Officer, Headquarters and Headquarters Detachment, Wilmington, Delaware
5. Nov 83 - Feb 86, Battalion Commander, 198 Signal Battalion, Wilmington, Delaware
6. Feb 86 - Mar 86, Communications Systems Engineer, HHC 261 Signal Command, Dover, Delaware
7. Apr 86 - Jul 86, Wire Communications Technical Engineer, HHC 261 Signal Command, Dover, Delaware
8. Aug 86 - Sep 87, Traffic Officer, HHC 261 Signal Command, Dover, Delaware
9. Sep 87 - Dec 91, Commander, Troop Command, Wilmington, Delaware

10. Jan 92 - Jan 92, Chief of Staff, 261 Signal Command, Dover, Delaware
11. Feb 92 - Jul 92, Deputy Commander, State Area Command, Wilmington, Delaware
12. Aug 92 - Mar 93, Director of Plans, Operations, Training, and Military Support, State Area Command, Wilmington, Delaware
13. Apr 93 - Aug 93, Deputy Commander, State Area Command, Wilmington, Delaware
14. Aug 93 - Jan 99, Assistant Adjutant General, State Area Command, Wilmington, Delaware
15. Feb 99 - Present, Adjutant General, Delaware National Guard

MAJOR AWARDS AND DECORATIONS:

Meritorious Service Medal (with 2 oak leaf clusters)
Army Commendation Medal (with 1 oak leaf cluster)
Army Reserve Components Achievement Medal (with 1 silver oak leaf cluster and 2 bronze oak leaf clusters)
National Defense Service Medal (with 1 bronze service star)
Armed Forces Reserve Medal (with 1 hourglass)
Army Service Ribbon

CIVILIAN OCCUPATION:

During his service as Adjutant General, General Vavala is on a leave of absence from his position as Services Supervisor with E.I. DuPont de Nemours and Company, Wilmington, Delaware.

OTHER ACHIEVEMENTS:

E.I. DuPont de Nemours and Company, Chestnut Run Plaza Work/Life Award, 1992
St. Anthony of Padua Church Youth Activities Council, Man of the Year Award, 1985

EFFECTIVE DATES OF PROMOTIONS:

2LT USAR 20 Jun 70
1LT ARNG 19 Jun 73
CPT ARNG 19 Jul 75
MAJ ARNG 19 Jul 79
LTC ARNG 29 Sep 83
COL ARNG 15 Dec 87
BG ARNG 20 Jun 95
MG ARNG 31 Mar 00

(Current as of April 2000)

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Departments of the Army and the Air Force
General Officer Management Office, Arlington, VA

MAJOR GENERAL (KS) TOD M. BUNTING



Major General (KS) Tod M. Bunting became the adjutant general of Kansas on January 5, 2004.

As the adjutant general, Major General Bunting oversees the activities of the adjutant general's department. This includes providing personnel administration and training guidance for over 7,700 soldiers and airmen in the Kansas Army and Air National Guard. As the director of Kansas Emergency Management, a division of the Department, he is guiding a small professional core of personnel that prepare for and respond to disasters. In addition to the part-time soldiers and airmen, the department he leads includes about 2,300 full-time State and Federal employees. Additionally, 105 county emergency managers and their staffs receive guidance and training through the department. Major General Bunting is also the director of Homeland Security for Kansas, where he works to ensure security in the state is a top priority. For budgetary and administrative purposes, he is responsible for the Civil Air Patrol.

Prior to his appointment as adjutant general, Major General Bunting was the Air National Guard director of Diversity, Personnel, and Training. He provided guidance on all Air National Guard personnel

matters and was responsible for Air Force Personnel Mobilization Programs. Major General Bunting was also the point of contact for the National Guard Bureau, state adjutants general and more than 108,000 Air National Guard members. Major General Bunting was commissioned as a distinguished graduate of the Air National Guard Academy of Military Science in 1979 and has served in a variety of positions at all levels of the Air National Guard. His experience includes serving in fighter, bomber, and air refueling units and at the National Guard State Headquarters level. Major General Bunting has served in personnel, services, information management, as wing executive officer, as a deputy commander, and support group commander. During his career, he served in Kansas Air National Guard units including the 190th Air Refueling Group, 184th Tactical Fighter Group, and 184th Bomb Wing, and in the State Headquarters of the Kansas Air National Guard. Additional assignments include duty in Colorado and Texas. He graduated with a Bachelor of Arts in Political Science from Washburn University, Topeka. His military education includes Squadron Officer School, Air Command and Staff College, and the Air War College. He became a second lieutenant in September of 1979, a colonel in June 1997 and a brigadier general in January 2004. General Bunting was confirmed by the Kansas Senate as the adjutant general of Kansas on Feb. 11, 2004.

EDUCATION:

1981 Bachelor of Arts in Political Science, Washburn University, Topeka, Kan.
1981 Squadron Officer School - Correspondence
1983 Air Command and Staff College - Seminar - Forbes Field, Kan.
1992 Air War College - Seminar - McConnell Air Force Base, Kan.

ASSIGNMENTS:

1. November 1979 - June 1984, chief, Personnel Utilization, Training Officer, 190th Air Refueling Group, Forbes Field, Kan.
2. June 1984 - September 1984, services officer, 184th Tactical Fighter Group, McConnell Air Force Base, Kan.
4. September 1984 - July 1987, executive support officer, 184th Fighter Group, McConnell Air Force Base, Kan.
5. July 1987 - May 1993, deputy commander support, 184th Fighter Group, McConnell Air Force Base, Kan.
6. May 1993 - November 1997, executive support staff officer, Headquarters, Kansas Air National Guard, Topeka, Kan.
8. November 1997 - April 1999, Air National Guard advisor to the commander, Air Reserve Personnel Center, Denver, Colo.
9. April 1999 - October 2002, Air National Guard advisor to the commander, Air Force Personnel Center, Randolph Air Force Base, Tex.
10. October 2002 - January 2004, director of Diversity, Personnel and Training, National Guard Bureau, Arlington, Va.
11. January 2004 - February 2004, chief of staff, Headquarters, Kansas Air National Guard, Topeka, Kan.
12. February 2004 - Present, adjutant general, Joint Forces Headquarters, Kansas National Guard, Topeka, Kan.

MAJOR AWARDS AND DECORATIONS:

Legion of Merit
Air Force Meritorious Service Medal with 3 oak leaf clusters
Air Force Commendation Medal with 2 oak leaf clusters
Army Commendation Medal with 1 oak leaf cluster
Air Force Achievement Medal with 2 oak leaf clusters
Air Force Outstanding Unit Award with 1 oak leaf cluster
Air Force Organizational Excellence Award with 1 oak leaf cluster
National Defense Service Medal with 1 oak leaf cluster
Military Outstanding Volunteer Service Medal
Air Force Longevity Service Award Ribbon with Silver Cluster
Armed Forces Reserve Medal with Silver Hour Glass
Air Force Training Ribbon
New Jersey Distinguished Service Medal
Kansas National Guard Service Ribbon with 2 oak leaf clusters
Kansas Air National Guard Recruiting Ribbon with 1 oak leaf cluster

OTHER ACHIEVEMENTS:

1984 Who's Who of American Young People, Jaycees
1992 Lance P. Sijan Leadership Award, Air National Guard Senior Officer Category
1996 Capital Minute Citizen, Topeka, Kan.
1998 Military Co-chairman, Combined Federal Campaign, Denver Colo.
2003 Eagle Award, National Guard Bureau
White Buffalo Award and Award of Merit - Boy Scouts
Grand Marshall - Pancake Day Parade, Liberal Kansas
Board Member - Big Brothers and Big Sisters, Kansas STARBASE Explorers Scouts - BSA

EFFECTIVE DATES OF PROMOTIONS:

<http://www.ngb.army.mil/ngbgomo/library/bio/1272.htm>

6/28/2005

Second Lieutenant, Sep 27, 1979
First Lieutenant, Nov 13, 1981
Captain, Nov 14, 1983
Major, Jan 27, 1988
Lieutenant Colonel, Jan 27, 1992
Colonel, June 27 1997
Brigadier General, Jan 21, 2004

(Current as of February 2005)

The date of publication indicated on this biography reflects the most recent update. It does not necessarily reflect the date of printing.

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Biography

National Guard Bureau

Departments of the Army and the Air Force
General Officer Management Office, Arlington, VA

MAJOR GENERAL MARTHA T. RAINVILLE



Major General Martha T. Rainville is the adjutant general of the State of Vermont. She is the first woman in the 367-year history of the National Guard to serve as a State Adjutant General. As adjutant general, she serves as the inspector general and quartermaster general of the 4,000 members of the Vermont Army and Air National Guard. As the head of the State Military Department, General Rainville manages five divisions within that Department. They include the Executive and Administrative; Property and Installations; Budget and Accounting; Air and Army Maintenance, and Veterans Affairs. As the head of these Departments, she manages a state appropriation of \$2.9 million and a federal budget of \$90 million.

She is a 1979 graduate of the University of Mississippi, and a 1979 Distinguished Graduate of the United States Air Force Officer Basic Military Training Program at Lackland Air Force Base, Texas. Her military career has primarily been in the aircraft maintenance field with F-101, F-106, T-33, C-130, A-10, and F-16 aircraft.

EDUCATION:

- 1979 Bachelor of Arts degree in Education, University of Mississippi
- 1988 Squadron Officer School, correspondence program
- 1994 Air Command and Staff College, correspondence program
- 1997 Air War College, correspondence program

ASSIGNMENTS:

1. September 1979 - March 1980, student, 3353 School Squadron, Chanute Tactical Training Center, Ill.
2. March 1980 - September 1980, assistant officer-in-charge, 4756th Aircraft Generation Squadron, Tyndall Air Force Base, Fla.
3. September 1980 - November 1981, assistant maintenance supervisor, 325th Equipment Maintenance Squadron, Air Force Base, Fla
4. November 1981 - May 1982, unit logistics program officer, 49th Fighter Interceptor Squadron, Griffis Air Force Base, N.Y.
5. May 1982 - October 1982, officer-in-charge, Plans Program and Mobility, 49th Fighter Interceptor Squadron,

Griffis Air Force Base, N.Y.

6. November 1982 - January 1984, officer-in-charge, Maintenance Control, 49th Fighter Interceptor Squadron, Griffis Air Force Base, N.Y.

7. January 1984 - July 1985, officer-in-charge, Avionics Branch, 174th Consolidated Aircraft Maintenance Squadron, New York Air National Guard, Syracuse, N.Y.

8. July 1985 - July 1987, education training safety officer, 934th Combat Support Squadron, United States Air Force Reserve, Minneapolis-St. Paul, Minn.

9. July 1987 - July 1988, unit plans officer, 934th Combat Support Squadron, United States Air Force Reserve, Minneapolis-St. Paul, Minn.

10. August 1988 - July 1991, aircraft maintenance officer, 158th Aircraft Maintenance Squadron, Vermont Air National Guard, Burlington, Vt.

11. July 1991 - February 1997, commander, 158th Aircraft Maintenance Squadron, Vermont Air National Guard, Burlington, Vt.

12. March 1997 - Present, adjutant general of Vermont, Camp Johnson, Colchester, Vt.

MILITARY AWARDS AND DECORATIONS:

Legion of Merit

Meritorious Service Medal

Air Force Commendation Medal with four oak leaf clusters

Air Force Achievement Medal

Air Force Outstanding Unit Award

Air Force Organizational Excellence Award

National Defense Service Medal

Armed Forces Reserve Medal

Air Force Longevity Service Award Ribbon with silver oak leaf cluster

Small Arms Expert Marksmanship Ribbon

Air Force Training Ribbon

Vermont National Guard Outstanding Unit Award Ribbon

Vermont National Guard Service Ribbon with 2 stars

Vermont National Guard Duty Ribbon with 4 stars

OTHER ACHIEVEMENTS:

Officer Training School Distinguished Graduate Award

934th Tactical Airlift Group Junior Officer of the Year Award

Honorary Doctorate of Humane Letters, St. Michael's College, Colchester, Vt.

EFFECTIVE DATES OF PROMOTION:

Second Lieutenant September 19, 1979

First Lieutenant September 19, 1981

Captain October 19, 1984

Major January 5, 1991

Lieutenant Colonel August 28, 1995

Colonel June 28, 1998

Brigadier General October 29, 1999

Major General March 30, 2001

Commissioner Questions for DHS

GENERAL HOMELAND DEFENSE/SECURITY CONSIDERATIONS

BACKGROUND: Several governors and dozens of community leaders throughout the United States have told us that Air National Guard base realignments and closures will negatively impact their ability to conduct critical flying missions in support of DHS and DoD in the event of a Homeland Security/Homeland Defense incident.

- 1. What impact do you believe the realignment and closure of Air National Guard activities will have on our ability to secure our Air Operational Domain?**
- 2. According to the Department of Defense's *Homeland Security Joint Operating Concept*, published in February of 2004, there is a "seam" between pure Homeland Security and pure Homeland Defense missions. The concept further states that National Guard forces help bridge the gap between these two operational categories. Does DHS have an opinion regarding the impact DoD's BRAC recommendations will have on the problem of operating in this so called seam?**
- 3. Can DHS formally provide the BRAC Commission with an assessment, in writing, of DOD BRAC recommendations with respect to the ANG and their impact on the Homeland Security/Homeland Defense mission?**

JOINT OPERABILITY

BACKGROUND: DoD's recommendations emphasize the implementation of force protection standards in order to better secure military assets. One can imagine many negative consequences of this emphasis. For instance, access to bases may be restricted or denied based on these standards even when joint operations and support are required.

- 4. Has DHS assessed the impact DoD's focus on force protection will have on joint operability in the event of a Homeland Defense/Homeland Security incident?**
- 5. Has DHS assessed the broader implications DoD's recommendations may have on the legal framework, such as the Posse Comitatus Act, regulating DoD's involvement in joint operations? Is DHS prepared for potential expansion of its current operational responsibilities?**
- 6. (FOR TAGS/DHS) Have you assessed the impact Guard-unit consolidations will have on the Guard's ability to operate under State Active Duty or Title 32 status? For example, how will the Air Force's recommendations affect a governor's ability to deploy C-130s in response to a catastrophic disaster?**
- 7. The National Guard is currently forward deployed in 3,200 communities throughout the United States. This posture seems to reflect DoD's stated desire for a decentralized joint operational environment. Do you believe that DoD's BRAC recommendations reinforce or undermine this operational concept?**
- 8. A decentralized posture has several clear operational benefits. Most importantly, decentralization allows commanders to compress decision cycles and act at the level of authority closest to a potential Homeland Defense/Homeland Security incident. Do you believe this concept is still operationally valid?**

AIR SOVEREIGNTY ALERT SYSTEM

BACKGROUND: As part of its responsibility for air defense, The North American Defense Command (NORAD) has identified a requirement for a number of Air Sovereignty Alert (ASA) sites in the U.S. These sites must meet certain response criteria stipulated by the U.S. Northern Command (USNORTHCOM). The Air National Guard, flying F-15 and F-16 aircraft, operate most of these sites. Some of these sites have permanently based aircraft and others have rotational aircraft. According to the Air Force, its analysis process took this homeland security mission into account when developing recommendations. In fact, the need to support ASA requirements was included as one of five Air Force “imperatives.” Additionally, the Air Force has stated that its BRAC team worked with USNORTHCOM to ensure its recommendations with respect to the ANG would meet USNORTHCOM’s requirements.

The Air Force’s BRAC recommendations would affect five ASA sites: Ellington, TX, Duluth, MN, Selfridge, MI, Portland, OR, and Otis, MA. All except Otis will continue their ASA mission in place, but with rotational aircraft. The Otis ASA commitment will move to Bradley AGS, CT.

- 9. Did the DOD coordinate these ASA recommendations with the Department of Homeland Security during its BRAC decision-making process?**
- 10. In your view, did the Air Force adequately factor Homeland Security Air Sovereignty requirements into their BRAC recommendations?**
- 11. Has DHS independently engaged USNORTHCOM or NORAD regarding Homeland Defense/Homeland Security mission requirements with respect to the Air National Guard? Did DHS provide site-protection and response-time requirements to DOD?**

Commissioner Questions for TAGs

ANG CAPABILITIES

BACKGROUND: ANG documents state that they provide 40% of the Air Force's combat power on 8% of its budget. They also state that in the flying arena the ANG provides: 100% of the interceptors; 49% of the tactical airlift; 45% of the KC-135 refueling capability; 23% of the rescue and recovery capability; 11% of the strategic airlift; and, 6% of the special operations capability.

- 1. Guard units often possess specialized skills and community specific knowledge that are limited in the Active Component. What is your opinion regarding DoD's assumption that their skill, professionalism, and esprit de corps can be replicated anywhere without much difficulty?**
- 2. What is your view regarding the impact that consolidation of ANG training facilities and of ANG assets will have on the mission readiness of forces critical to Homeland Defense/Homeland Security operations?**
- 3. Many of the Air Force's BRAC recommendations remove aircraft from ANG installations while leaving minimal support capabilities or so called "expeditionary combat support" units behind. To what degree can these skeleton crews and expeditionary combat support units contribute capabilities or support to the Homeland Defense and Homeland Security missions?**
- 4. In some cases, aircraft are being moved from states with outstanding strength ratings to states who are struggling to be fully manned. What impact will this have on the Guard's mission capabilities?**

5. **The Department of Defense's strategy for homeland defense and civil support emphasizes the need for maximum awareness of potential threats. Has DHS assessed the impact DoD's BRAC recommendations will have on its ability to gather timely, actionable intelligence? Do any recommendations compromise our early-warning capabilities?**
6. **(FOR TAGS/DHS) Have you assessed the impact Guard unit consolidations will have on the Guard's ability to operate under State Active Duty or Title 32 status? For example, how will the Air Force's recommendations affect a governor's ability to deploy C-130s in response to a catastrophic disaster?**

ENCLAVES

BACKGROUND: A great advantage of many guard bases is that they are co-located with other DOD or Agency airfield users such as the Coast Guard or NASA. When an Air Guard unit closes or downsizes, someone else will have to provide infrastructure services. This is the case with Otis, MA and Ellington Field, TX. There is a question about whether the COBRA accurately reflected these impacts.

7. **A number of ANG units are left with "Enclaves," a circumstance in which the aircraft are gone, but net end strength remains the same. This would seem to leave those remaining with little to do. In fact, wording to the effect "available for emerging missions" is in the DoD's report. Do you have a sense of when these missions will emerge? What are some of the types of missions anticipated? What will the people do in the interim?**
8. **The COBRA models appear to include personnel savings, even though Air National Guard end strength remains the same. Can you offer any insight to explain how these savings might be achieved?**

RECRUITING AND RETENTION

BACKGROUND: Some have predicted that only 1 in 5 pilots will remain in the service if the Air Force's recommendations go into effect. Predicted rates of attrition for maintenance and support personnel are even greater. The Air Force seems to believe that displaced personnel can easily move to other units, states, or even the AF Reserves. There are several impediments to this, such as sheer distance of travel, the desire for a state to give first "right of refusal" to a fellow statesman displaced, and the difficulty of changing status from ANG to AFR and vice versa.

- 9. How do you believe recruitment and retention will be affected if the Air Force's BRAC recommendations are implemented?**
- 10. Guard pilots and maintainers are highly experienced personnel. To lose them would obviously hurt operational continuity. It is believed that COBRA did not accurately capture the degree of this impact. What do you believe to be the operational cost to the Guard of losing these personnel?**
- 11. If these recommendations are accepted, there will be a period of time in which a unit's combat rating is degraded, especially if personnel leave in large numbers. Do you believe there will be a corresponding temporary or long-term loss of combat capability?**

AIRCRAFT ASSIGNED/ INFRASTRUCTURE ASSESSMENT

BACKGROUND: The objective part of the evaluation used by the Air Force lumped Guard and Reserve bases in with Active Duty installations. The other services developed an analytical paradigm that separated their Active Duty and Reserve components.

- 12. The Air Force speaks to “right-sizing” fighter, transport, and tanker units. The Guard operates at higher mission capability (maintenance) rates on smaller, more efficient bases (mostly co-located with other airport users). Should there be a “right size” for an active unit, and a separate one for a Guard or Reserve unit?**
- 13. The Air Force’s data calls appear to have favored large Active Duty bases. They also appear to have given priority to legacy weapon systems that do not reflect the reality of modern-day battlefield operations or the need for force modernization. Do you believe the Air Force’s questions were biased in favor of the Active Duty component; if so, what types of questions should have been asked?**
- 14. There are obvious inconsistencies from unit to unit regarding how military value questions were answered. For example, some ANG units were very conservative and did not claim ramp space that was not on their lease; others claimed ramp space owned by adjoining entities, such as the local airport authority, which they could use. Do you believe that certain Guard units will be incorrectly evaluated based on these inconsistencies?**

COMMUNITY BASING

BACKGROUND: The Active Duty force utilizes a strategy known as “Community Basing” or “City Basing” to pass on Guard experience to younger airmen. The strategy entails apprenticing Active Duty pilots to a Guard unit. A trial is underway at this time in Vermont with 10 airmen.

15. **Do you support the concept of Community Basing? Are there negatives to broadening the program?**
16. **For years the Air Force and Air Force Reserve have had “Associate Wings.” In addition, there is currently a Guard/Active Duty “Blended Wing” at Robins AFB. What do you believe to be the future of “associate wings” with respect to the Guard? Should Blended Wings be expanded in scope and location?**

OTHER

17. **A large number of aircraft were purchased with Congressional Add money. The Air Force assumes they own these aircraft; however, there may be a legal issue with transferring the aircraft across state lines. There is also an outstanding legal question regarding the Air Force’s failure to involve the governor’s in their BRAC decision-making process. What is your position regarding these legal issues?**
18. **Do the TAGS intend to discuss their concerns regarding the Air Force’s BRAC recommendations with the Guard Bureau?**



BASE CLOSURE AND REALIGNMENT COMMISSION

Chairman's Closing Statement

DHS and Adjutants General Hearing
of the
2005 Base Closure and Realignment Commission

1:30 pm
June 30, 2005

Atlanta, Georgia

This concludes this Hearing of the Defense Base Closure and Realignment Commission. I want to thank all the witnesses who testified today. You have brought us very thoughtful and valuable information. I assure you, your statements will be given careful consideration by the commission members as we reach our decisions.

I also want to thank all the National Guard officials and community members who have assisted us during our base visits and in preparation for this hearing.

Finally, I would like to thank the citizens of the communities represented here today that have supported the members of our Armed Services for so many years, making them feel welcome and valued in your towns. It is that spirit that makes America great.

This hearing is closed.



**TESTIMONY TO THE
DEFENSE BASE CLOSURE AND REALIGNMENT
COMMISSION**

STATEMENT
OF
REAR ADMIRAL TIM SULLIVAN,
UNITED STATES COAST GUARD,
SENIOR MILITARY ADVISOR TO THE SECRETARY OF
THE DEPARTMENT OF HOMELAND SECURITY

30 JUNE 2005

Introduction

Thank you, Chairman Principi and members of the 2005 Defense Base Closure and Realignment Commission for allowing me to testify before you today. I am here today on behalf of Secretary Chertoff, who sends his regret that he could not attend today's hearing.

As you may know, I am a Rear Admiral in the United States Coast Guard, an organizational element within the Department of Homeland Security. I appear before you today, not as an officer of the United States Armed Forces, but as a representative of the Department.

Overview

The Commission's purpose, as directed by law, is to provide an objective, non-partisan, and independent review and analysis of the list of military installation recommendations that the Department of Defense has issued. Among the factors for your consideration are the operational and financial impacts that base closures and realignments will have on securing and defending the Homeland.

I am here today to talk about the impacts of base closures and realignments on the Department of Homeland Security's mission. I'd like to start by providing you with potential specific impacts on Homeland Security facilities and then close by addressing concerns within the broader context of Homeland Defense.

DHS Facilities

There are a number of components within DHS that have facilities co-located at DoD installations. As well, DHS components often rely upon DoD for operational support. The proposed realignments and closings of Department of Defense installations are expected, in general, to have limited impact on DHS's ability to carry out its mission. However, they do bear a financial impact.

Coast Guard: The Coast Guard with its long history of interoperability and shared infrastructure with the Defense Department is the most impacted by any BRAC initiatives. The Commandant of the Coast Guard identified a category of potential efficiencies that could result from BRAC and two categories of financial impacts resulting from BRAC.

An example of potential efficiencies is evident on the west coast, where realignment potentially frees up ground facilities and critical unrestricted air space at Naval Base Ventura County, California. There is potential for the Coast Guard to consolidate at Ventura, which offers a unique opportunity to co-locate several commands and achieve efficiencies in mission performance. Ventura is the only west coast location that meets all the Coast Guard requirements for a consolidated facility, with access to airspace that allows unrestricted UAV deployment. UAV deployment is a key emerging capability for increasing maritime domain awareness in support of homeland security.

The first of the two financial impacts of the BRAC proposal occur in the cases where DoD vacating a facility places a significant direct cost impact on Coast Guard mission performance. This is the case with the movement of the 102nd Air National Guard Squadron off the Massachusetts Military Reservation at Cape Cod, closure of the

Portsmouth Naval Shipyard in Kittery, Maine and closure of the Naval Station at Pascagoula, Mississippi. In each of these three cases, the preferred Coast Guard option is to remain at the legacy site, establish a fence line, and assume operations, security and maintenance for the new, smaller facility. For each of the two Naval Stations, the costs are estimated to be about \$1.5 million up front and an additional \$1.0 million recurring.

At Cape Cod, the costs associated with operating an airfield as the sole user, are comparatively large. Most of the Coast Guard air stations share their operating costs with a public facility or a multi-unit military facility. This will not be the case if the 102nd Air National Guard leaves Massachusetts. The 102nd Air National Guard's share of common airfield operating requirements totals about \$17 million per year. This figure, set upon the Coast Guard, would reflect a very significant portion of the agency's discretionary spending. But if the Coast Guard were forced to move from the current site, there would also be a significant cost impact, both one-time and recurring. Plus, there will be an opportunity cost if the Coast Guard is forced to move from the central location of its busy northeast U. S. operating area. The operation will increase mission response times beyond accepted standards.

The second financial impact is increased support costs due to loss of Coast Guard access to DoD housing, medical treatment facilities and supply sources. The Coast Guard has alternate sources for these forms of support, but it comes at an incremental increase in cost. A very rough estimate puts this in the eight to ten million dollar range annually. Housing and medical services, on the local economies, are expected to cost more to our soldiers, sailors and airmen than on military facilities. And storage of

mission critical components will cost more at commercial facilities than the current arrangements at DoD facilities.

Federal Emergency Management Agency: The closing of Fort Gillem in Atlanta, Georgia could force the re-location of the FEMA Logistics Center in Atlanta. The logistics center is currently located on the premises of Fort Gillem and is one of five FEMA logistics centers in the United States strategically located to provide critical commodities and supplies during disaster response operations or National Special Security Events. The logistics center in Atlanta primarily serves the Southeast United States Region, and also provides back-up and supplemental support for all the regions and States.

Fort Monmouth in New Jersey currently supports the FEMA Region II COOP Facility. This facility of 7,500 square feet serves as a Joint Field Office, and a Regional Response Coordination Center. Travel time from New York City to these vital national response facilities is only 80 minutes, and the Army post offers significant backup communications capabilities.

Many of the proposed closures could affect potential sites selected for FEMA Mobilization Centers which are used extensively during incidents of national significance. However, Mobilization Centers are temporary sites that are frequently relocated due to space issues or proximity to the affected jurisdiction. As with the Coast Guard, alternate sites are available, but at an increased cost that is not within current budgetary flexibility.

With the few exceptions I've noted, the base closures and realignments will have overall a limited impact on DHS and its mission; the effects are minimal in scope when compared to the overall effects of the BRAC recommendations. Of course, where BRAC decisions do have an impact on DHS, the realignment and closure process should afford adequate time to find and fund appropriate measures to protect our missions and support our people. When the final determination is released, DoD has two to six years to close or realign the facility. DHS will work with the Congress, DoD, and state and local governments to develop mitigation strategies whenever DHS components are tenants of a DoD facility slated for closure. DHS is also preparing plans to take advantage of intergovernmental transfer of properties that will enhance our mission performance in those cases where the total operating costs are favorable.

Homeland Defense

Protecting the United States from direct attack is the highest Defense priority of our country. The military has traditionally secured the United States by projecting power overseas. The terrorist attacks of September 11, 2001 demonstrated that we are confronting fundamentally different challenges from those faced during the Cold War. The Base Closure and Realignment recommendations are important milestones and significant proposals when considering the Department of Defense's concept of an active, layered defense outlined in the National Defense Strategy.

Air National Guard: Providing the nation with timely, competent, and responsive defense against airborne threats has been a vital component to this layered defense of the United States. This has been accomplished through a network of fighter

aircraft that fly air patrol and air intercept missions. These aircraft are currently located at Regular, Reserve and Air National Guard bases located along the Atlantic, Caribbean, and Pacific coasts and along our northern border. The Air Force's BRAC recommendations recognize that—difficult decisions had to be made regarding air patrol and other Air Force missions.

My understanding is that Air Force BRAC recommendations call for ending Air National Guard fighter missions currently assigned to units in Massachusetts, Minnesota, Montana, New York, North Dakota, Oregon and Virginia, along with units in Illinois and Missouri. The Air Force has stated that new, more capable aircraft will be stationed at Elmendorf AFB in Alaska, Langley AFB in Virginia, Tyndall AFB in Florida, and Nellis AFB in Nevada; and that these aircraft will then be capable of providing air patrol coverage for the Northwest, Northeast/Mid-Atlantic, Southeast, and Southwest quadrants of the United States. According to the Secretary of the Air Force, the Air Force was mindful of the need to address homeland defense requirements. We are confident that the Department of Defense and the Air Force will continue to be able to capably carry out its roles in Homeland Defense in the air domain which supports our Homeland Security efforts at DHS.

National Guard: We also understand that the transformation of the Army and National Guard requires a realignment of Reserve Component facilities. The Secretary of the Army noted that due to the sheer number of facilities and the difficulty of comparing Reserve Component capabilities to Active Component capabilities, he invited the Adjutants General from each state and commanders from Army Reserve Regional Readiness Commands to provide information for the analyses of Reserve Component

facilities. The Army identified existing or new installations in the same demographic area to provide enhanced homeland defense, training, and mobilization capabilities. The Army sought to create multi-component facilities (Guard, Reserve and Active) and multi-service, Joint facilities to further enhance mission accomplishment. DHS understands the Army and National Guard's need to transform to best combat the asymmetrical threat to our nation and we know that the Department of Defense fully considered Homeland Defense and Homeland Security in its recommendations.

Closing

Again, thank you for the opportunity to testify before you today. I look forward to your questions.