



BRAC Overview and Internal Control Plan (ICP)

Trusted Agent Training Session

24 April 2003

COL Kurt Weaver

Transforming Through Base Realignment and Closure



Army Mission for BRAC 2005

- **Submit recommendations** that enhance the capabilities of a transforming Army
- **Pursue joint use and joint basing** opportunities where such actions enhance the capabilities of a transforming Army as part of the joint team
- **Reduce excess** base structure and generate **dollars** that can be applied to higher priority missions
- **Secure a significant portion of the dollars available** from OSD to fund BRAC 2005 decisions - **\$10.5B**

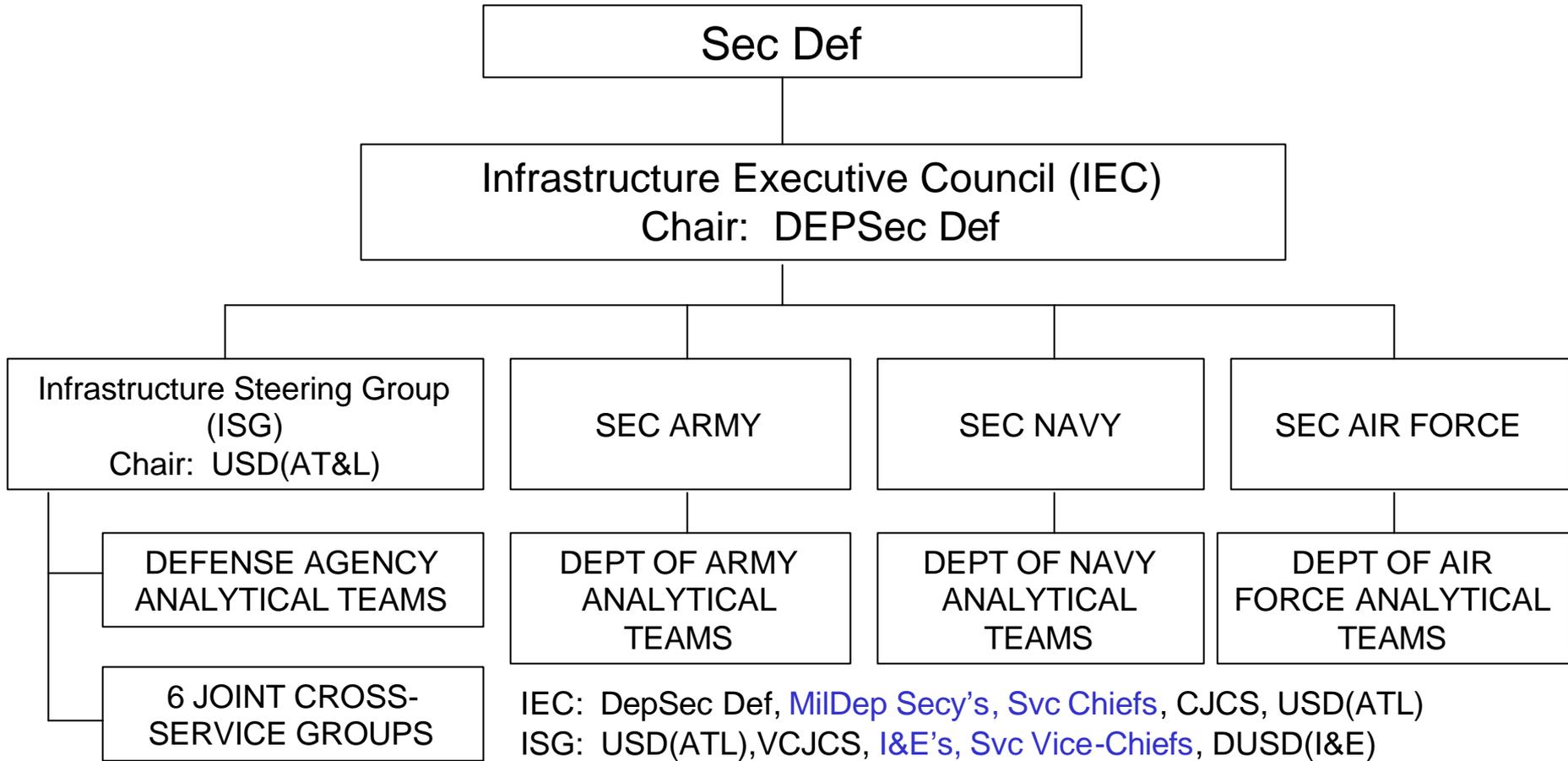


Army Vision for BRAC 2005

“Units and functions located at installations (including leased facilities) that enable the capabilities of a transforming Army and enhance the well-being of Army soldiers, civilians, retirees, veterans, and their families in the most efficient way while preserving the Army’s ability to fight and win the Nation’s wars.”

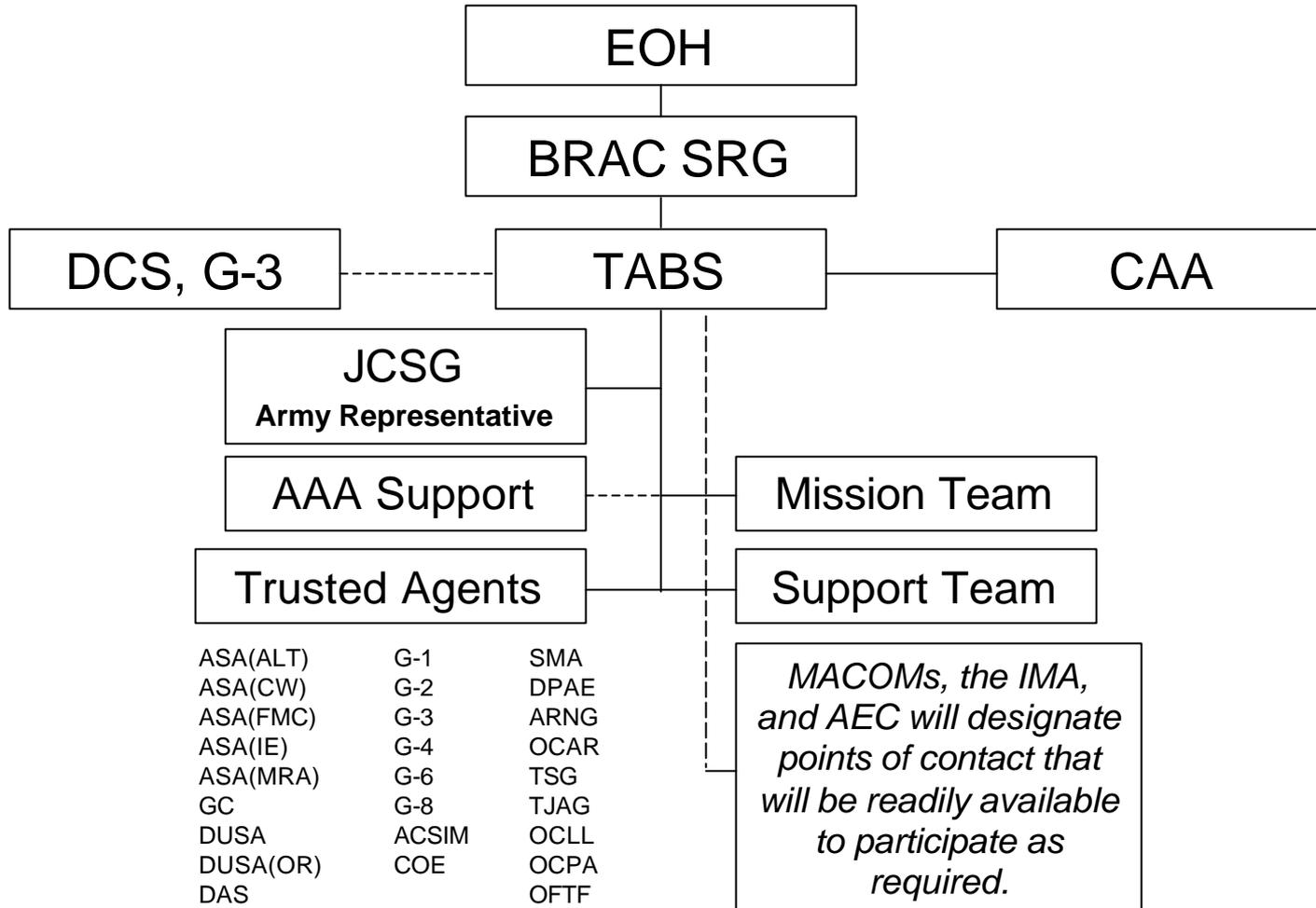


OSD Task Organization





Army BRAC 2005 Organization



Transforming Through Base Realignment and Closure



Leader Roles for Army BRAC 2005

- The BRAC SRG will **provide the guidance and review products** for the BRAC 2005 effort (Sec Army memo)
- The BRAC SRG will receive “**in-process reviews** not less than quarterly” (TABS Group Charter)
- **ASA(I&E) will sign out DA submissions**, correspondence, and documents developed by the TABS Group unless he deems that they should be signed out by a higher level (TABS Group Charter)
- **The DAS will coordinate and synchronize** TABS Group actions on behalf of the EOH as he does all HQDA actions (TABS Group Charter)
- **The DASA(IA)**, as Director, TABS Group, will be “The Army’s focal point for BRAC 2005” (Sec Army memo)
- **The TABS Group** will be the “single point of contact for HQDA for BRAC 05” (TABS Group Charter)



Legislative Milestones

- 15 April 2003 Joint Cross-Service Topics and Metrics (Sec Def Milestone)
- 31 December 2003 Draft Selection Criteria Published
- ~ February 2004 With Budget, Force Structure Plan, and Infrastructure Inventory to Congress
- 16 February 2004 Final Selection Criteria Published
- ~ February 2005 With Budget, Revisions to Force Structure Plan, and Infrastructure Inventory
- 16 May 2005 Sec Def Recommendations Published
- 8 September 2005 Commission's Recommendations
- 23 September 2005 President's Approval or Disapproval
- 20 October 2005 Commission's Revised Recommendations
- 7 November 2005 President's Approval or Disapproval of Revised Recommendations





Legislative Guidance

- **Military Value will be the primary consideration** and shall include at a minimum:
 - Preservation of training areas to ensure the readiness of the Armed Forces
 - Preservation of installations in the US as staging areas for homeland defense
 - Preservation of installations throughout a diversity of climate and terrain
 - The impact on joint warfighting, training, and readiness
 - Contingency, mobilization, and future total force requirements at both existing and potential receiving locations to support operations and training
- **Other metrics must be considered** and shall include at a minimum:
 - Extent and timing of potential costs and savings, including number of years until savings exceed costs
 - Economic impact on existing communities in the vicinity of military installations
 - Ability of receiving communities' infrastructure to support forces, missions, and personnel
 - Costs related to environmental restoration and compliance and waste management
- *If the President, Commission, or DOD miss any milestones, BRAC 05 ends.*



2005 BRAC Leadership Guidance

- Review a comprehensive inventory of installations world-wide of each service—active and reserve
- Eliminate excess physical capacity
- Align our base structure to meet our post-Cold War force structure
- Implement opportunities for greater joint activity
- Use joint cross-service teams to analyze common business-oriented support functions
- Treat every installation fairly

Sec Army: BRAC 05 “Will be a critical component of our transformation.”



Executing the Mission

- Partner with **MACOMS, Secretariat, and ARSTAF** to identify opportunities to transform installations to support a transforming Army
 - Visit senior leaders to explain opportunities available
 - Inventory / analyze current initiatives for applicability under BRAC
 - Use trusted agents and BRAC POCs to develop potential scenarios
- **Employ quantitative tools** to enhance scenario development
 - Military value assessments of individual installations
 - Optimum Stationing of Army Forces (OSAF) model, COBRA
 - Assessments of required capacities for individual functions



Purpose Of The ICP

- Provide a consistent set of controls designed to provide an “*unbroken chain*” of accountability for each sub-element of information and analysis used in the army BRAC 2005 process
- **The goal is to ensure**
 - Accuracy
 - Completeness
 - Integration of all information and analytical processes
 - Limit possibility of premature disclosure of BRAC 2005 information



The Basic Foundation

- ***Authority***
 - Defense Base Closure and Realignment Act (1990)
 - Sec Army Memo, 12 Dec 02, *Transformation Through Base Realignment and Closure* established TABS group
- ***Applicability***
 - All army organizations and their contractors
- ***Contents***
 - Guidance on BRAC 2005 responsibilities
 - Guidance on interactions with community groups and other stakeholders



Organizational Structure

- **YOU – The Trusted Agent**
 - Granted information based on need
 - Work with **your** subordinate commands
 - Single point of contact with HQs
- The Army Basing Study (TABS) Group
 - Single point of contact for HQDA
 - Does comprehensive, detailed military value assessments of Army installations
 - Evaluates realignment and closure alternatives
 - Develop, document, and publish recommendations on behalf of Sec Army
 - Support Army representatives to JCSGs



Organizational Structure (Cont)

- BRAC Senior Review Group (BRAC SRG)
 - Provides guidance to TABS group
 - Deliberative group that will assess potential Army BRAC actions and make recommendations to the EOH and Sec Army
- Executive Office of the Headquarters (EOH)
 - Senior deliberative group
 - Receives recommendations of BRAC SRG
 - Assists Sec Army in making final Army recommendations to Sec Def



ICP Applicability

- Army Audit Agency (AAA)
- DoD Inspector General (DoDIG) (JCSGs)
- General Accounting Office (GAO)
- Installation Management Agency (IMA)
- TABS Group (HQDA)
- MACOM/FOAs/ Separate Commands
- Installations
- Contractors
 - Same internal controls as agency that hired them



Information and Communications



- Close-hold requirements
 - E-mail, facsimile, trusted agents, document and file marking, and desktop restrictions
- Data certification requirements
 - **Critical** to the integrity of the process
 - Required at all levels
 - Sec Army, Director of TABS, MACOMS / FOAS / separate Commands / Army Corp database proponents / Army analytical models
 - Proponents / derivative data from certified data / open source data
- Record keeping / oral briefs / technical experts / outside studies
- Stakeholder relations and interaction



Sec Def PAG for BRAC 2005

- The entire Secretary of Defense Public Affairs Guidance (Sec Def PAG) message is included on the CD handout that we will give you today
- The PAG includes:
 - Background information
 - A statement for release
 - Talking points
 - Questions and Answers
 - Point-of-Contact (POC) information



Sec Def PAG for BRAC 2005 Cont.



- Important points:
 - Base realignments and closures are contentious and controversial
 - DoD personnel may not participate, in their official capacities, in activities of any organization that has as its purpose, either directly or indirectly, insulating bases from realignment or closure
 - Commanders and their PA officers must be prepared to respond to questions and objectively communicate the details of the BRAC process to the public
 - The Q&As are provided for response to query only. Questions that cannot be answered within the scope of this guidance will be taken without comment and forwarded with proposed answers to OASD(PA).



Summary

- Looking at the ***total*** Army and the Department of Defense to enable the capabilities for transformation
- The integrity of the process
- The understanding of the requirements and process
- The validity of the data
- Understanding what you can say, to whom, and what has to be certified