

**DEFENSE BASE CLOSURE  
AND REALIGNMENT  
COMMISSION**



**ADDS DELIBERATIONS**

**MAY 10, 1995**

**SENATE HART BUILDING  
ROOM 216  
WASHINGTON, DC**



**ED BROWN  
ARMY TEAM LEADER**

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

OPEN MEETING

9:30 a.m.

Hart Senate Office Building  
Room 216  
Washington, D.C.

Wednesday, May 10, 1995

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## P R O C E E D I N G S

1  
2 CHAIRMAN DIXON: Good morning, ladies and  
3 gentlemen. Welcome to today's hearing of the Defense Base  
4 Closure and Realignment Commission. I am Alan Dixon,  
5 chairman of the Commission charged with the responsibility of  
6 reviewing the recommendations of the Secretary of Defense  
7 regarding the closure and realignment of domestic military  
8 installations.

9 With me today are my colleagues on the Commission:  
10 Commissioners Al Cornella, Rebecca Cox, General J.B. Davis,  
11 S. Lee Kling, Admiral Ben Montoya, General Joe Robles, and  
12 Wendi Steele.

13 At today's hearing we will discuss and we will vote  
14 on whether to add any other bases to the list of  
15 installations suggested for closure or realignment by the  
16 Secretary of Defense in the list he gave to this Commission  
17 on February the 28th of this year.

18 Today's hearing is the culmination of a ten-week  
19 period in which this Commission and its staff have worked  
20 intensely to analyze the Secretary's list to see if additions  
21 should be made. In the 72 days since we received the list,  
22 we have conducted nine investigative hearings in this city,

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1 in Washington, D.C., ten counting today.

2 We have taken some 55 hours of testimony at eleven  
3 regional hearings conducted all around the country, including  
4 Alaska and Guam, and at those hearing we heard presentations  
5 from communities from 32 states, plus Guam and Puerto Rico.  
6 Among the eight commissioners we have made 107 visits to 55  
7 bases on the Secretary's list and commission staff has made  
8 another 68 base visits to gather additional information.

9 It is an extremely large amount of work to do in a  
10 very, very short period of time, but that is the way the  
11 statute set up this process. And as one who participated  
12 actively in writing that law, I believe it has worked very  
13 well in the two previous rounds and that it will work well  
14 this time.

15 Incidentally, let me say that one of the most  
16 important aspects of the base closure law is its requirement  
17 that everything this Commission does be done in an open and  
18 public way. And so I will remind you that all documentation  
19 we receive is available at our library for examination by  
20 anyone in this country. That includes correspondence, all  
21 the data from the Pentagon, transcripts of all of our  
22 hearings, staff reports on all our base visits, and logs of

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1 every meeting we have had in our offices with interested  
2 parties since this round began almost two years ago. We are  
3 absolutely committed to openness and fairness in this  
4 difficult process and we urge all communities on the list to  
5 take advantage of the resources our library provides.

6 As most of you may know, the base closure law gives  
7 this Commission fairly broad authority to change the  
8 Secretary's closure and realignment list. We can remove  
9 bases from the list, and I am sure some will be removed when  
10 we conduct our final deliberations in late June. We can also  
11 add bases to the list for consideration, and that is what we  
12 are here for today.

13 Let me stress that simply because a base is added  
14 to this list today does not mean it will close or be  
15 realigned. It means that the Commission believes that a  
16 fuller evaluation of the military value and other  
17 characteristics of a particular base is a reasonable thing to  
18 undertake at this time.

19 We know the impact of our actions today on  
20 communities and individuals and businesses. We do not make  
21 additions to the list lightly, but it is the responsibility  
22 of this Commission to submit to the President of the United

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1 States by July 1st the best possible closure and realignment  
2 list. In our view, the best possible list is one which  
3 reduces our defense infrastructure in a deliberate way that  
4 will improve our long-term military readiness and insure that  
5 we are spending the taxpayers' money in the most efficient  
6 way.

7 Now let me explain how we will proceed today. Our  
8 witnesses will be the members of the Commission staff who  
9 have been analyzing the Secretary's list since March the 1st  
10 of this year, starting with a universe that included every  
11 installation not on the Secretary's list.

12 They have received input from numerous sources,  
13 including commissioners, communities, the Defense Department,  
14 and many others. As a result of their work, they will brief  
15 us today regarding a number of installations. It will be the  
16 Commissioners' job to listen, to ask questions, and to decide  
17 whether to add a base to the list.

18 As is the case with all witnesses before this  
19 Commission, our staff people will be under oath today. After  
20 the presentation on each installation, I will ask if any  
21 commissioner wishes to make a motion to add that base to the  
22 list. If a commissioner does so wish, there needs to be a

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1 second to that motion.

2 Any motions you hear today will be straightforward.  
3 To give the Commission the greatest possible flexibility in  
4 evaluating bases over the next six weeks, there will be only  
5 two types of motions today. The first type addresses bases  
6 already on the Secretary's list for some kind of action.  
7 That motion will be, "to increase the extent of the  
8 realignment or to close." The second type addresses  
9 installations not on the Secretary's original list. That  
10 motion will be, "to close or realign."

11 To pass a motion requires a majority of the  
12 commissioners voting. For example, if all eight  
13 commissioners vote, it takes five votes to add a base to the  
14 list. In the event of a tie, the motion fails. If one or  
15 more commissioners should recuse him or herself from voting  
16 on a particular base, it then takes a majority of those  
17 voting to add a base to the list.

18 To give ourselves maximum time, we have scheduled  
19 no lunch break. Commissioners will be available to the media  
20 only when the hearing is over. When our work is completed  
21 today the Commission staff will quickly begin to devise a  
22 schedule of base visits and regional hearings that flow from

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1 today's decisions. Again, we pledge that at least one  
2 Commissioner will visit every base added to the list today  
3 and regional hearings will be held so that citizens from  
4 every affected community may testify before the Commission.

5 On June 12 and 13 here in Washington we will  
6 conduct two days of hearings, at which members of the  
7 Congress will testify regarding this list. We will also give  
8 the Department of Defense an opportunity to testify regarding  
9 our additions on a date to be determined. We will begin our  
10 final deliberations on June 22nd.

11 With that, I believe we are ready to begin. I  
12 would first like to ask all of the Commission staff members  
13 who may be testifying today to stand, raise your right hands  
14 so that I can swear you in, and then I will recognize the  
15 Commission staff director, David S. Lyles, to begin the staff  
16 presentations.

17 (Witnesses sworn.)

18 CHAIRMAN DIXON: Director Lyles, you may begin.

19 MR. LYLES: Thank you, Mr. Chairman. The  
20 Commission review and analysis staff has prepared a series of  
21 briefings that will provide information on a number of bases  
22 which commissioners may want to consider as additions to the

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1 list sent to the Commission by the Secretary of Defense.

2 We have organized the material in four segments  
3 today: a cross service segment, an Air Force segment, a Navy  
4 segment, and an Army segment. Each of the briefings will be  
5 presented by the appropriate team chief from the commission's  
6 review and analysis staff. Ben Borden, our director of  
7 review and analysis on my right here, and the entire review  
8 and analysis staff are available to answer any questions that  
9 commissioners may have.

10 Mr. Chairman, the first briefing will be presented  
11 by Jim Owsley, the team chief of the commission's cross  
12 service team. This cross service team was created to review  
13 the recommendations of the Defense Department's list that  
14 grew out of the work of the DOD joint cross service groups.  
15 Jim will be presenting issues in the areas of depot  
16 maintenance and test and evaluation activities.

17 Jim.

18 CHAIRMAN DIXON: Mr. Owsley, we are delighted to  
19 have you this morning.

20 MR. OWSLEY: Thank you, Mr. Chairman. I would  
21 first like to introduce two members of my staff. To my  
22 immediate left is Ms. Ann Reese, who is deputy team chief,

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1 and Mr. Glenn Knoepfle, who is a senior analyst. With that,  
2 I would like to start with the first chart, please.

3 This first chart depicts the entire universe of  
4 depots or maintenance activities that were considered by the  
5 cross service group. This does include Navy depots, as well  
6 as Navy shipyards. They were in that classification. This  
7 will give you an idea that the depots stretch from coast to  
8 coast and there are 23 of them.

9 My second chart displays for every depot the  
10 maximum potential capacity and core hours that were reported  
11 to the joint cross service group by the services. Maximum  
12 potential capacity is defined as the optimum depot  
13 configuration and employment levels with no significant  
14 capital expenditures and no military construction  
15 expenditures. It is also important to note that these  
16 capacities are based on one 40-hour shift per week. Core is  
17 defined as the workload that the services have determined  
18 must stay in-house to insure mobility. Next, please.

19 On that previous chart I should have mentioned one  
20 thing: that the depot utilization which has been determined  
21 by the cross service group is 48 percent of the available  
22 capacity across DOD. You can leave that chart up a moment,

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1 please.

2 A guiding policy through the 1995 BRAC process was  
3 that DOD depot structure must be sized to core. The depot  
4 infrastructure should be sized appropriately to be able to do  
5 the core work in-house. Other work can be performed by the  
6 private sector.

7 All the capacity and core numbers on this chart  
8 were provided by the services to the joint cross service  
9 group. We are also displaying the calculation that I  
10 previously mentioned, that there is only 48 percent of the  
11 available capacity currently being used.

12 On the next chart that is being displayed, the DOD  
13 BRAC recommendations in the depot area is in the first column  
14 -- excuse me, the second column. We have the services each  
15 listed in the first column. In the third column is the cross  
16 service group recommendation one, which minimizes sites and  
17 maximizes military value. Cross service group two  
18 alternative was set up to provide the minimum excess depot  
19 capacity. Thank you. Next chart, please.

20 The next chart is intended to give you a feel for  
21 the impact on capacity utilization with the DOD base closure  
22 recommendations and the joint cross service options. As you

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1 remember on the earlier chart, total capacity utilization in  
2 DOD is 48 percent. Implementation of the DOD 1995 base  
3 closure recommendation will result in somewhat of an  
4 improvement of capacity utilization. Utilization would  
5 increase to 52 percent.

6 In the joint cross service group first option,  
7 which would maximize military value, you will see that the  
8 percent rises to 69 percent. Implementation of the joint  
9 cross service group option two would provide more substantial  
10 improvement and would improve the utilization rate to 69  
11 percent -- excuse me, 73 percent. The joint cross service  
12 option two would have the most dramatic improvement, as you  
13 see, and I point out that is precisely what the option was  
14 meant to do, which was to minimize excess capacity.

15 This portion of the presentation is intended to  
16 provide an overview across DOD. I will now move to more  
17 specific service discussions.

18 This slide is the first of many which you will see  
19 today. It lists the installations in a given category. The  
20 values in the left column denote military value either in  
21 their tiers or numerical values. The Air Force used a  
22 tiering system. Those bases in tier one are considered the

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1 bases most necessary to retain, and those in tier three are  
2 considered by the Air Force as the least necessary to retain.  
3 The installations are annotated with an X for those bases  
4 which are alternatives recommended by the cross services  
5 group.

6 As you can see, the Air Force selected to downsize  
7 as their preferred alternative and the bases are denoted with  
8 a D for that option. Finally, I will be discussing those  
9 bases indicated with an asterisk and are shaded.

10 The Air Force determined that excess capacity  
11 required the closure of one to two depots; however, the Air  
12 Force elected to downsize rather than close depots because of  
13 large up-front costs and a small return on investment.

14 The DOD BRAC recommendation to downsize all Air  
15 Force depots has two components. First, two million square  
16 feet of depot space will be mothballed. This will eliminate  
17 the amount of square footage used by the depot, but it will  
18 not eliminate depot infrastructure.

19 Two, slightly less than 2,000 personnel positions  
20 would be eliminated. The personnel number is based on an  
21 assumption that re-engineering of the depot process will  
22 result in a 15 percent productivity improvement. The 15

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1 percent engineering factor has not yet been validated by re-  
2 engineering studies and is not based on historical  
3 experience. This is the first time downsizing has ever been  
4 pursued through the BRAC process. Downsizing will not reduce  
5 overhead costs. As a result, cost per hour increases.

6 I would like to point out that the Air Force is  
7 still improving on the plan. Since the BRAC recommendation  
8 was submitted, the Air Force has made two revisions based on  
9 site surveys that have occurred subsequent to the submission.  
10 The downsized recommendation requires \$180 million in one-  
11 time cost and will result in the steady state annual savings  
12 of \$89 million and a net present value savings of \$991  
13 million.

14 COMMISSIONER STEELE: Mr. Owsley, may I ask you  
15 just a quick question? With the changes in the Air Force's  
16 recommendations, does that affect either the 52 percent  
17 number for capacity with the DOD recommendation or the  
18 mothballing amount? I mean, does it substantially affect it?

19 MR. OWSLEY: The 52 percent number is the effect of  
20 the entire DOD recommendation across all the depots and would  
21 include the Air Force's downsizing.

22 COMMISSIONER STEELE: Okay, thank you.

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1 CHAIRMAN DIXON: Please proceed, Mr. Owsley.

2 MR. OWSLEY: This chart is busy but contains some  
3 very important information. This is the first of many such  
4 slides you will see today. The slides are generally arranged  
5 so that the installations are listed across the top  
6 reflecting the various recommendations and options as  
7 described on the top of the chart. We have listed specific  
8 criteria areas along the left side arranged in general order  
9 of the eight selection criteria, starting with these elements  
10 that reflect military value.

11 When formulating the DOD BRAC recommendations, the  
12 Air Force planned what is known as level playing field  
13 COBRAs, in part was done to gauge the differences of cost and  
14 savings to close depot installations. This chart displays  
15 the results of these COBRAs, along with some additional  
16 information.

17 You will note that I ordered the columns by their  
18 tier, which is determined by the senior Air Force officials  
19 and serves as a proxy for the military value.

20 An important factor to be considered when  
21 formulating base closure recommendation is the cost to close.  
22 You can see in row four the cost to close Air Force depot

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1 installations ranges from a high of \$1.4 billion at Hill Air  
2 Force Base to a low of \$.5 billion at McLellan Air Force  
3 Base. All five of the one-time costs may be overstated, and  
4 I explain that on the next chart.

5 Another important factor to be considered is the  
6 annual recurring savings after reaching a steady state. The  
7 annual savings range from a low of \$68 million a year at  
8 McLellan Air Force Base to -- excuse me, that is to Tinker --  
9 and a high of \$95 million a year at McLellan. Similarly, I  
10 believe that these savings may be understated.

11 As I indicated on a previous chart, Air Force  
12 calculations merit further study. The Secretary of the Air  
13 Force indicated in her testimony to the Commission that the  
14 decision to downsize was due to the fact that closure was  
15 deemed unaffordable. We have previously noted the Air  
16 Force's relatively high cost to close and low savings  
17 compared to the other services.

18 We have done a similar investigation and note the  
19 differences are driven by differences in assumptions that go  
20 into the COBRA calculations. I have listed a few of the  
21 assumptions on this chart. Closure costs are impacted by the  
22 Air Force assumption that all depot equipment is either moved

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1 or repurchased, unlike the other services which permit the  
2 receiving organization to indicate the additional equipment  
3 needed so the equipment is not duplicated.

4 Further, the other services recognize a cost  
5 avoidance of military construction projected at a closing  
6 base, and they rely on a COBRA standard factor to calculate  
7 this cost. The Air Force uses the standard factor plus \$30  
8 million per base. On the five ALCs we are talking about,  
9 this would be \$150 million.

10 Similarly, COBRA-derived savings are relatively  
11 less in the Air Force than in other services. The Air Force  
12 assumes a six-year implementation, while the other services  
13 assume a two- to four-year implementation. The Air Force  
14 assumes that all of the positions eliminated occur in the  
15 last year of implementation. The other services phase the  
16 elimination over the implementation period.

17 The last difference I will mention is that the Air  
18 Force assumes very few positions are eliminated. The Air  
19 Force analysis indicates that only 7 percent of the positions  
20 are eliminated. The rest are realigned. The results of the  
21 Army closure COBRAs is the elimination of 43 to 63 percent of  
22 the positions, and the Navy eliminates 44 percent of the

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1 positions.

2 As we have discussed, cost to close and annual  
3 savings are very sensitive to assumptions. This chart is a  
4 sensitivity analysis to demonstrate the significance of COBRA  
5 assumptions. The top row of the chart displays the results  
6 of a COBRA run by the Air Force for the closure of a depot  
7 installation. Seven percent of the positions are eliminated  
8 in the last year of implementation, year six. This COBRA  
9 model indicates one-time cost of \$582 million, recurring  
10 annual savings after reaching steady state of \$76 million  
11 annually, and a total net present value of 283 million.

12 The next row assumes a larger position elimination.  
13 A 15 percent personnel productivity improvement was assumed  
14 by the Air Force in the DOD downsize in-place BRAC  
15 recommendation. We have applied a 15 percent personnel  
16 savings here and see that one-time costs are not greatly  
17 impacted, but recurring savings rise to 154 million and net  
18 present value increases to \$1.1 billion.

19 In these, position eliminations are evenly phased  
20 and net present value over the four-year period would be \$1.5  
21 billion. When the position elimination assumption is made  
22 more similar to the results of the other service depot COBRAs

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1 and the elimination is phased, the recurring savings rise to  
2 244 million and the net present value of this one closure  
3 alone is nearly \$2.8 billion.

4           These changes in assumptions are not unreasonable.  
5 They are in line with other service assumptions and actual  
6 experiences. They have only been run as a sensitivity  
7 analysis, but indicate that further analysis is appropriate.

8  
9           This concludes my presentation of the Air Force  
10 portion of the depot maintenance area. Are there any  
11 questions by the Commission staff?

12           CHAIRMAN DIXON: I thank you very much for that  
13 excellent presentation, Mr. Owsley. Are there any questions  
14 from any member of the Commission before the first motion is  
15 taken?

16           Commissioner Kling, and then Commissioner Robles.

17           COMMISSIONER KLING: Mr. Owsley, when you look at  
18 the chart before this, it shows when you look at the one-time  
19 costs across from Hill, Tinker, Robins, and so forth, and  
20 then you look at the annual savings that are shown there as  
21 well, is there any particular reason why the percentage of  
22 savings to the one-time costs vary so much between, for

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1 instance, McLellan almost gets to 18 percent savings of the  
2 one-time cost and it goes down to 6 percent maybe at Hill.  
3 And if you even look at the sensitivity example there, it's  
4 like 14 percent at the 7 percent level.

5 Is there any particular reason why this varies so  
6 much there?

7 MR. LYLES: Commissioner, I think -- Jim, jump in  
8 here and correct me if I'm wrong. I think you're asking why  
9 the difference in the ratio of closing costs to annual  
10 savings?

11 COMMISSIONER KLING: Yes, varies so much between  
12 then.

13 MR. LYLES: I think that reflects a difference in  
14 what type of activities are at each of these depots. In some  
15 cases the closure for depot would require movement of more  
16 capital-intensive activities than, say, another one. And I  
17 think that it's the different costs to closing and the  
18 movement of the activities at that depot that drive the  
19 closing costs.

20 COMMISSIONER KLING: There just is such a big  
21 variance here. Thank you.

22 CHAIRMAN DIXON: Commissioner Robles.

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1           COMMISSIONER ROBLES: Mr. Owsley, would you put up  
2 chart seven? Leave it right there. I have a two-part  
3 question. First of all, under the line that's called base  
4 operating costs, are those the base operating costs for just  
5 the depot part of the operation or for the entire base  
6 operations?

7           MRS. REESE: The base operating costs reflected  
8 here include --

9           CHAIRMAN DIXON: Ms. Reese, you have to talk  
10 directly into the microphone so the room can hear you.

11          MRS. REESE: Yes, Mr. Commissioner.

12          CHAIRMAN DIXON: And identify yourself so the  
13 reporter can write down your name.

14          MRS. REESE. Mrs. Reese.

15          CHAIRMAN DIXON: Thank you.

16          MRS. REESE: The base operating costs here reflect  
17 the installation costs. The particular line that is -- the  
18 base operating COBRA costs reflect the entire base costs off  
19 of COBRA. In addition to that, we have reflected the ALC  
20 boss personnel costs, and so that is reflected in the total  
21 line.

22          COMMISSIONER ROBLES: The reason I ask that

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1 question is because you may have a base that has a depot and  
2 has other functions on it too so you can't, you know, assume  
3 that you are going to save all those base operations costs.  
4 So I just want to make sure we are clear about that analysis.

5 MRS. REESE: This reflects total, sir.

6 COMMISSIONER ROBLES: You have to certify which  
7 part of that base ops cost goes to the depot function, which  
8 part goes to myriad. And there are some of those bases that  
9 have a myriad of other things going at the base.

10 The second part question, last line, environmental.  
11 I notice that there are four installations on the national  
12 priority list and there is one that's not, yet the one that's  
13 not is the one that got a red plus score.

14 Could you kind of tell me the logic behind that?

15 MR. OWSLEY: Yes. This last line is a submittal in  
16 the COBRAs which is done by each of the services, whether it  
17 is the Air Force, Navy, or Army. And in the case of the red  
18 that is on there at the time of the submittal of the COBRAs  
19 the information to us, San Antonio had a problem with water  
20 and asbestos. It is our understanding and we have been given  
21 a letter, although not officially through the Air Force yet,  
22 that the water problem has gone away at San Antonio. We do

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1 not have any input on the asbestos problem.

2 So those ratings are by the services themselves and  
3 we have asked the Air Force to resubmit us something on San  
4 Antonio based on information we received when we were at the  
5 base.

6 COMMISSIONER ROBLES: Okay, because it just doesn't  
7 make logic and I happen to know that that water issue was  
8 more politics and newspaper articles than fact, and I think  
9 since then that has been cleared. The asbestos issue would  
10 be interesting to see would that in itself cause that to be a  
11 red. But, you know, you always sort of have to be suspect  
12 when you have four NPL installations that are yellow and you  
13 have one that's not, yet it's a red installation. That seems  
14 to me to defy logic again.

15 MR. LYLES: Again, Commissioner, I understand your  
16 point. Just to make clear, this is the data that was  
17 submitted to us by the Air Force as of March 1st so if any of  
18 these figures have changed --

19 COMMISSIONER ROBLES: And that's what I'm asking:  
20 Have you had any update on the data? And you're saying not  
21 yet.

22 MR. LYLES: Not yet. Not officially.

1           COMMISSIONER ROBLES: But not to worry, here it  
2 comes.

3           CHAIRMAN DIXON: Are there any other questions from  
4 commissioners before the first motion is entertained by the  
5 chair?

6           COMMISSIONER DAVIS: Mr. Chairman, I would like to  
7 ask one clarifying question.

8           CHAIRMAN DIXON: Commissioner Davis.

9           COMMISSIONER DAVIS: Mr. Owsley, on one-time cost  
10 and annual savings, I heard our staff director say that this  
11 is the March 1st figures. So we will receive updates on  
12 those numbers as the process continues; is that correct?

13          MR. OWSLEY: We have received two revisions from  
14 the Air Force since the original submittal. We are expecting  
15 additional information over -- and I assume that will be new  
16 COBRAs, but we have not received them as yet.

17          COMMISSIONER DAVIS: So there could be considerable  
18 variance or minimal variance between the numbers?

19          MR. OWSLEY: I would not speculate on that until we  
20 get the COBRAs from the Air Force.

21          MRS. REESE: Commissioner Davis, the numbers  
22 reflected here are level playing field COBRAs. The revisions

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1 that we have gotten from the Air Force have been on their  
2 base closure recommendation to downsize the depots.

3 COMMISSIONER DAVIS: Thank you, Mrs. Reese. I  
4 appreciate that.

5 CHAIRMAN DIXON: Are there any other questions from  
6 Commissioners?

7 COMMISSIONER COX: I'm sorry, if I could just as on  
8 that --

9 CHAIRMAN DIXON: Commissioner Cox.

10 COMMISSIONER COX: On the level playing field, you  
11 mean that they don't specifically assign certain workloads to  
12 another as far as the closure to another base, to a specific  
13 another base?

14 MR. OWSLEY: Commissioner, that is correct. And  
15 the Air Force does that so that they can judge each base  
16 equally by sending it to a Base X. And this is done by other  
17 services as well to keep things even rather than to select  
18 different places, because then you could not provide an  
19 analysis.

20 COMMISSIONER COX: Right. But one of the reasons  
21 you would expect those COBRAs to change as we look  
22 specifically on if you close this base these functions would

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1 go where, because then you have specific dollar amounts that  
2 can be added up.

3 MR. OWSLEY: Yes. I would expect as we ask for  
4 additional COBRAs as a result of this hearing, if that be the  
5 case, that the Air Force then will look at this as where they  
6 would propose to do the work most efficiently.

7 CHAIRMAN DIXON: Are there any other questions from  
8 commissioners before the Chair entertains a motion?

9 (No response.)

10 CHAIRMAN DIXON: Is there a motion on the report  
11 given by Mr. Owsley referencing Air Force depots from any  
12 Commissioner?

13 COMMISSIONER CORNELLA: Mr. Chairman.

14 CHAIRMAN DIXON: Commissioner Cornella.

15 COMMISSIONER CORNELLA: I would like to make a  
16 motion.

17 CHAIRMAN DIXON: You are recognized for a motion,  
18 Commissioner Cornella.

19 M O T I O N

20 COMMISSIONER CORNELLA: In the motion I am about to  
21 offer I will include under each the distribution depot co-  
22 located with an air logistics center. This appears to be a

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1 logical procedure because the primary reason for the  
2 existence of the co-located distribution depot is to support  
3 the air logistics center.

4 The motion: I move that Hill Air Force Base, Utah,  
5 currently on the list of bases recommended by the Secretary  
6 of Defense for realignment, be considered by the Commissioner  
7 for closure or to increase the extent of realignment; and  
8 Kelly Air Force Base, Texas, McLellan Air Force Base,  
9 California, Robins Air Force Base, Georgia, Tinker Air Force  
10 Base, Oklahoma, the Defense Distribution Depots Ogden, Utah,  
11 San Antonio, Texas, Sacramento, California, Warner-Robins,  
12 Georgia, and Oklahoma City, Oklahoma, be added to the list of  
13 bases to be considered by the Commissioner for closure or  
14 realignment as a proposed change to the list of  
15 recommendations submitted by the Secretary of Defense.

16 CHAIRMAN DIXON: Is there a second to the motion by  
17 the distinguished commissioner?

18 COMMISSIONER COX: I'll second.

19 CHAIRMAN DIXON: The motion is made by Commissioner  
20 Cornella and seconded by Commissioner Cox. Is there any  
21 comment before the Chair asks for a roll call?

22 (No response.)

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1 CHAIRMAN DIXON: The clerk, or the counsel for the  
2 Commissioner, will call the roll.

3 MS. CREEDON: Commissioner Cornella?

4 COMMISSIONER CORNELLA: Aye.

5 MS. CREEDON: Commissioner Cox?

6 COMMISSIONER COX: Aye.

7 MS. CREEDON: Commissioner Davis?

8 COMMISSIONER DAVIS: Aye.

9 MS. CREEDON: Commissioner Kling?

10 COMMISSIONER KLING: Aye.

11 MS. CREEDON: Commissioner Montoya?

12 COMMISSIONER MONTOYA: Aye.

13 MS. CREEDON: Commissioner Robles?

14 COMMISSIONER ROBLES: Aye.

15 MS. CREEDON: Commissioner Steele?

16 COMMISSIONER STEELE: Aye.

17 MS. CREEDON: Chairman Dixon?

18 CHAIRMAN DIXON: Aye.

19 MS. CREEDON: The motion is carried and the vote is  
20 eight ayes and zero nays.

21 CHAIRMAN DIXON: And the motion is carried, eight  
22 ayes, zero nays, and the five Air Force depots and other

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1 related agencies are placed on the list.

2 Will you proceed, Mr. Owsley, with Army depots,  
3 please?

4 MR. OWSLEY: The Army currently operates five  
5 depots. Tobyhanna is an electronics oriented depot.  
6 Anniston, Red River, and Letterkenny are combat vehicle  
7 depots. Also bear in mind that Letterkenny also has been  
8 assigned responsibility for repair of the DOD's tactical  
9 missile inventories. Corpus Christi depot serves as the  
10 Army's only aviation depot having responsibility for the  
11 repair and overhaul of rotary wing aircraft.

12 Please note that the joint cross service group  
13 identified Red River and Letterkenny as closure candidates to  
14 eliminate excess capacity.

15 The Army basing strategy: The Army basing strategy  
16 was designed to retain three depots. The Army wanted to keep  
17 an electronics depot, a combat vehicle depot, and an aviation  
18 depot. The Army rated Tobyhanna, Anniston, Red River, and  
19 Letterkenny. Ultimately, the Army decided it would keep only  
20 one of three combat vehicle depots.

21 Due to its higher military ranking and capability  
22 to handle all items within the combat vehicle inventory,

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1 Anniston was retained and Red River and Letterkenny depots  
2 have been reconsidered for closure or realignment. The  
3 Letterkenny recommendation to close or realign results in the  
4 transfer of tactical missile electronics repair work to  
5 Tobyhanna.

6 The 1993 Commissioner reversed DOD's recommended  
7 realignment and instead established a consolidated DOD depot  
8 activity for repair of most tactical missiles. The 1995 DOD  
9 recommendation preserves inter-servicing but instead sends  
10 the guidance and controls sections to Tobyhanna. Under DOD's  
11 1995 proposal, tactical missile systems would continue to be  
12 stored at Letterkenny. Tobyhanna is the depot that has  
13 traditionally repaired and overhauled the electronic items.  
14 Also under DOD's 1995 recommendation, all remaining combat  
15 vehicle work will be transferred to the Anniston depot.

16 The map that is being displayed shows the 1993  
17 transition of tactical missile work from eleven sites into  
18 one central location, as mandated by the 1993 Commissioner.  
19 The shaded systems indicate the workload that has already  
20 transitioned into Letterkenny. So far, Letterkenny has spent  
21 about 26 million of the \$42 million consolidation budget. In  
22 terms of workload transfers, about one-half of the work

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1 packages have already transferred.

2 My next chart will address the 1995 recommendation.  
3 This chart shows that for the 1995 DOD recommendation the  
4 inter-service repair of tactical missile and guidance and  
5 control section will be accomplished at Tobyhanna depot,  
6 located about 170 miles from Letterkenny. Letterkenny combat  
7 vehicle workload will be transferred to Anniston Army depot.  
8 Disassembly and storage will remain at Letterkenny.

9 The next chart provides some preliminary  
10 comparative costs and savings data for three alternatives,  
11 including DOD's recommendation. The DOD recommendation is  
12 summarized on column one. You will note the \$50 million one-  
13 time cost for realignment of Letterkenny. Annual steady  
14 state savings are estimated to be \$78 million, which provides  
15 an immediate return on investment.

16 Please note that DOD's recommendation sends  
17 guidance and control work to Tobyhanna and combat vehicle  
18 work to Anniston. Tactical missile and conventional  
19 ammunition storage are enclaved at Letterkenny. The enclave  
20 area of Letterkenny would store and periodically test the  
21 full-up rounds for serviceability. This option was reviewed  
22 by the joint cross service group of DOD and found to be an

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1 acceptable means of preserving inter-servicing and, at the  
2 same time, eliminates excess depot capacity.

3 Column two provides preliminary cost data for an  
4 option suggested by the community representing Hill Air Force  
5 Base. At the request of Commissioner staff, the Army  
6 developed a COBRA scenario which would consolidate tactical  
7 missile maintenance and tactical missile storage surveillance  
8 and disassembly at Hill. That leaves Letterkenny open as a  
9 storage site for conventional ammunition.

10 You will note the one-time costs are estimated to  
11 be \$220 million. Annualized steady state savings are  
12 estimated to be \$65 million per year. Although we have not  
13 had enough time to verify and analyze these numbers, the high  
14 one-time cost may be driven by the fact that Hill may not  
15 have sufficient capacity to assume Letterkenny's current  
16 missile storage and disassembly mission.

17 The final category I will be discussing -- the  
18 third alternative that we are going to be discussing is the  
19 closing of the Tobyhanna electronics depot and moving it --  
20 consider moving it to Letterkenny where it would be  
21 consolidated with the ongoing missile work.

22 Again, as you look at these there is considerable

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1 differences involving one-time costs and steady state  
2 savings. Due to the newness of some of these numbers and to  
3 the questions about the availability of missile storage  
4 sites, we recommend further analysis needs to be done to  
5 provide the commissioners with sufficient data.

6 Thank you.

7 CHAIRMAN DIXON: Have you concluded your report on  
8 Army depots, Mr. Owsley?

9 MR. OWSLEY: Yes, we have, and we are available for  
10 further questions.

11 CHAIRMAN DIXON: Are there any Commissioners who  
12 desire to ask questions of Mr. Owsley or his staff before a  
13 motion is entertained by the chair?

14 Commissioner Cox.

15 COMMISSIONER COX: Mr. Owsley, is it possible to do  
16 the storage and disassembly of the missiles at Tobyhanna?

17 MR. OWSLEY: No, it is not.

18 COMMISSIONER COX: At any cost?

19 MR. OWSLEY: Not without -- they are not a storage  
20 facility. It would be like starting from ground zero.

21 COMMISSIONER COX: I see. And the Hill community  
22 has testified that they could do the storage, but I think

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1 what you are saying there is we are not sure and that may be  
2 what is driving the high one-time cost?

3 MR. OWSLEY: There is some question whether there  
4 is enough capacity to do the total storage and, therefore,  
5 there may have to be igloos constructed to hold the missiles  
6 or there might have to be another areas found somewhere near  
7 Hill. And that is why we say we have not had time to analyze  
8 that.

9 COMMISSIONER COX: I see. And so we would have to  
10 really look at it and put it on a list to see if we could  
11 find a consolidation actually at Hill?

12 MR. OWSLEY: Yes.

13 COMMISSIONER COX: You mentioned that the DOD  
14 recommendation created an enclave, obviously, because of the  
15 storage and disassembly as well as the ammunition. How  
16 much -- how big is that enclave?

17 MR. OWSLEY: I would like Glenn Knoepfle to answer  
18 that, please.

19 CHAIRMAN DIXON: Mr. Knoepfle.

20 MR. KNOEPFLE: Letterkenny is about 19,000 acres,  
21 of which 12,000 of those acres are for ammunition and missile  
22 storage.

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1 COMMISSIONER COX: I see. Okay, thank you.

2 CHAIRMAN DIXON: Thank you, Commissioner Cox.

3 Commissioner Kling.

4 COMMISSIONER KLING: Thank you, Mr. Chairman. Mr.  
5 Owsley, I guess when -- I realize that you said that there's  
6 a -- that we're not sure of these figures and that there can  
7 be some variances in them, and I accept that.

8 However, if you look at your two alternatives here,  
9 you see where the one-time costs are up so dramatically from  
10 the original Army recommendation and, at the same time while  
11 the costs are up so much, the annual savings reduce in those  
12 two alternative programs.

13 So even -- I guess I'm asking the question that  
14 that seems so -- there's so much difference in that that even  
15 if you -- even if there were some errors in these programs,  
16 it seems like just looking at this that there would be a --  
17 you still would not -- you would still have material one up-  
18 front cost and you would have a reduction in the savings that  
19 would evolve.

20 And so I ask you the question, is that probably a  
21 factual statement and, if so, you wonder to yourself about  
22 these alternatives here.

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1 MR. OWSLEY: Well, Commissioner, the reason I said  
2 we need more time to analyze these -- I would like to take  
3 the one-time costs first, if I may. The one-time costs in  
4 the center column is largely driven by an assumption that  
5 there is approximately \$150 million worth of additional  
6 igloos required.

7 We have had some input from the receiving location  
8 that says that they have an alternative for us to listen to;  
9 but that came just recently, and we have not had time to get  
10 back to that base and see if that alternative would be  
11 acceptable.

12 In the third column the one-time cost again is an  
13 initial COBRA run which assumes a large amount of  
14 construction costs which we are not sure would be required to  
15 move that operation. We have not had time, since that was a  
16 recent request, to get that information to assure ourselves  
17 that those costs would be required.

18 CHAIRMAN DIXON: May I follow-up on that,  
19 Mr. Owsley, in view of the question of Mr. Kling and your  
20 answer? If 150 million is igloos, obviously, you can also  
21 use warehousing, which we've observed other places. Did you  
22 look for any of that?

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1 MR. OWSLEY: Excuse me, Mr. Chairman. There are  
2 very strict rules guiding the storage of ammunition or  
3 missiles, and you could not use conventional warehousing for  
4 that because of the danger of explosiveness.

5 CHAIRMAN DIXON: You can't use warehouses at this  
6 installation?

7 MR. OWSLEY: Not standard or any -- not even  
8 specialized warehousing. It has to be very thick  
9 construction and isolated in many ways.

10 CHAIRMAN DIXON: Thank you.

11 COMMISSIONER KLING: Just one more.

12 CHAIRMAN DIXON: One more question.

13 COMMISSIONER KLING: Would you just comment on the  
14 military value? Because Tobyhanna, when you look at it, it  
15 shows a rating of 1 out of 4.

16 CHAIRMAN DIXON: Did you have a question,  
17 Mr. Knoepfle?

18 MR. KNOEPFLE: Excuse me?

19 CHAIRMAN DIXON: Did you hear the question?

20 MR. KNOEPFLE: Yes, I did. The military value  
21 rating for Tobyhanna Army Depot versus Letterkenny Army Depot  
22 was driven in part by the size of the depot.

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1           The Army judged military value, gave some weight to  
2 the capacity, how much work hours the depot could support and  
3 less weight to the number of square feet in the buildings and  
4 the acreage.

5           Tobyhanna is about 1,200 acres. Letterkenny is  
6 about 19,000 acres, as we said, and the square footage at  
7 Tobyhanna is less than it is at Letterkenny. So those are  
8 the factors that drove it. Now -- that's, basically, the  
9 answer that I have.

10           COMMISSIONER KLING: That's the total reason for  
11 this -- not total, but this is the majority of the reason?  
12 That's the main focus?

13           MR. KNOEPFLE: That's the main reason, yes.

14           COMMISSIONER KLING: Thank you.

15           CHAIRMAN DIXON: Commissioner Steele.

16           COMMISSIONER STEELE: Yes. My question is very  
17 brief. Earlier -- or, actually, very early in the process,  
18 we had asked the Department for a COBRA on the possibility of  
19 closing Anniston and moving things to Red River or other  
20 places, and I believe that's one instance where we did get a  
21 COBRA back, and it came out cost prohibitively high. I just  
22 wanted to make sure that was the fact.

1 MR. KNOEPFLE: We have that COBRA, but I think --  
2 I'd have to --

3 MR. LYLES: -- we'll have to supply you with the  
4 figures, but you're essentially correct.

5 COMMISSIONER STEELE: I don't need exact numbers.  
6 I had heard that it came back and it was high. I just wanted  
7 to verify.

8 MR. LYLES: You're essentially, correct.

9 CHAIRMAN DIXON: I want to ask the reporter if  
10 she's able to ascertain who is answering when these exchanges  
11 get a little mixed up. Do you recognize the players up  
12 there? Okay. That was Mr. Lyles, the staff director.

13 COMMISSIONER STEELE: Okay. Thank you very much.  
14 That's all, Mr. Chairman.

15 CHAIRMAN DIXON: Any other commissioner have a  
16 question?

17 COMMISSIONER COX: I'm sorry. Just one more  
18 question.

19 CHAIRMAN DIXON: Commissioner Cox has one more  
20 question.

21 COMMISSIONER COX: Essentially, what we have here  
22 is, in a sense, an option to more or less close Letterkenny

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1 and at least try, see if we can, consolidate everything at  
2 Hill, or more or less fill up Letterkenny with Tobyhanna. Is  
3 that fair? It gives us this, sort of, the realm of options  
4 there?

5 MR. OWSLEY: That is a good summary of those  
6 options.

7 COMMISSIONER COX: Thank you.

8 CHAIRMAN DIXON: Thank you for a good summary,  
9 Commissioner. Are there any -- Commissioner Davis.

10 COMMISSIONER DAVIS: Mr. Chairman, thank you very  
11 much. As you can see from the questions, this is probably  
12 one of the more complex issues we ran into, so I'll get up, a  
13 little bit higher up in the ether.

14 Given that we're -- that DOD has already proposed  
15 shutting down one depot in North Texas and we have -- what we  
16 have on hand today with Letterkenny and Tobyhanna, given  
17 these options, can the Army perform their depot function  
18 regardless of the costs that you propose today, Jim?

19 MR. LYLES: Commissioner, it seems to me that is a  
20 very good question, and it's one that I'm not sure we can  
21 answer for you today. The Army's position is that they can  
22 downsize all of their depot workload into three depots.

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1           And I think part of the analysis we're going to be  
2 doing over the next six to seven weeks will try to get at  
3 that very question.

4           COMMISSIONER DAVIS: Well, of course, my concern is  
5 that we sustain the Army's capability to do its job.

6           MR. LYLES: Absolutely.

7           CHAIRMAN DIXON: Are there any further questions  
8 from Commissioners before the Chair entertains a motion?

9           (No response.)

10          CHAIRMAN DIXON: The Chair will entertain a motion,  
11 if one is made.

12          COMMISSIONER ROBLES: Mr. Chairman, I'd like to  
13 make a motion.

14          CHAIRMAN DIXON: Commissioner Robles is recognized  
15 for the purpose of making a motion.

16                           M O T I O N

17          COMMISSIONER ROBLES: I move that Tobyhanna Army  
18 Depot, Pennsylvania, and the Defense Distribution Depot  
19 Tobyhanna, Pennsylvania, be added to the list of bases to be  
20 considered by the Commission for closure or realignment and a  
21 proposed change to the list of -- as a proposed change to the  
22 list of recommendations submitted by the Secretary of

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1 Defense; and furthermore, that Letterkenny Army Depot,  
2 Pennsylvania, currently on the list of bases recommended by  
3 the Secretary of Defense for realignment be considered by the  
4 Commission for closure or to increase the extent of the  
5 realignment.

6 CHAIRMAN DIXON: Is there a second to the motion by  
7 the Distinguished Commissioner?

8 COMMISSIONER COX: I second.

9 CHAIRMAN DIXON: It is seconded by Commissioner  
10 Cox, and counsel will -- are there any comments before  
11 counsel calls the roll?

12 (No response.)

13 CHAIRMAN DIXON: Counsel, call the roll.

14 MS. CREEDON: Commissioner Robles.

15 COMMISSIONER ROBLES: Yay.

16 MS. CREEDON: Commissioner Steele.

17 COMMISSIONER STEELE: Yes.

18 MS. CREEDON: Chairman Dixon?

19 CHAIRMAN DIXON: Aye.

20 MS. CREEDON: Commissioner Cornella?

21 COMMISSIONER CORNELLA: Aye.

22 MS. CREEDON: Commissioner Cox?

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1 COMMISSIONER COX: Aye.

2 MS. CREEDON: Commissioner Davis?

3 COMMISSIONER DAVIS: Aye.

4 MS. CREEDON: Commissioner Kling?

5 COMMISSIONER KLING: No.

6 MS. CREEDON: Commissioner Montoya?

7 COMMISSIONER MONTOYA: Aye.

8 MS. CREEDON: Mr. Chairman, the vote is seven ayes

9 and one nay.

10 CHAIRMAN DIXON: The vote is seven ayes, one nay,

11 and the motion is adopted.

12 We will now proceed to Navy Test and Evaluation

13 Centers, please.

14 MR. OWSLEY: The final category I will be  
15 discussing is one of Naval Air Warfare Centers called NAWCs.

16 DOD has recommended the closure of four centers located in  
17 Lakehurst, New Jersey; Indianapolis, Indiana; Warminster,  
18 Pennsylvania; and Orland, Pennsylvania.

19 The military values shown in column 1 was  
20 established by the Navy with the highest score indicating the  
21 highest rating. The Joint Cross Service Working Group  
22 offered as an alternative the Naval Air Warfare Center at

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1 Point Mugu, California.

2 Its alternative centered around testing and  
3 evaluation done on open-air ranges. The previously mentioned  
4 four centers recommended for closure by DOD do not do this  
5 kind of testing and therefore would not reduce capacity,  
6 excess capacity, in the open-air test ranges.

7 The Naval Air Warfare Center Weapons Division is  
8 headquartered at China Lake, California. Point Mugu Naval  
9 Air Warfare Center is a subordinate command of that division.  
10 Both installations do similar weapons, armament testing and  
11 evaluation activities with China Lake primarily involved with  
12 air-to-land testing and Point Mugu with air-to-sea testing.  
13 The types of activities supporting the open-air testing are  
14 similar in nature.

15 Our next chart will concentrate on Point Mugu. The  
16 Joint Cross Service Working Group identified excess capacity  
17 in the use of test and evaluation open-air ranges. After a  
18 one-year study, an alternative offered was the realignment of  
19 Point Mugu to their division headquarters at China Lake.

20 In June of 1994, the DOD Inspector General  
21 completed a report that indicated large potential savings  
22 would be realized if Point Mugu was consolidated or realigned

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1 with functions at China Lake.

2 The Navy has taken exception to most of the  
3 Inspector General's report. The Joint Cross Service Working  
4 Group's alternative to realign Point Mugu to China and the  
5 Inspector General's report retains the essential sea and air  
6 ranges, including the instrumentation.

7 Supporting for the remaining activities would be  
8 provided by nearby Port Hueneme Construction Battalion  
9 Center. The management and control would remain under the  
10 division at China Lake.

11 The Joint Cross Service alternative to realign the  
12 Point Mugu activity have been assessed by the DOD Inspector  
13 General to have potentially large savings. We do not yet  
14 have a COBRA from the Navy, but we would anticipate savings.

15 We have requested that COBRA from the Navy, and we  
16 have an anticipated date of one week from now. I would point  
17 out that we have a point-by-point discussion rebuttal from  
18 the Navy which we received just recently.

19 We have not had time to analyze the Inspector  
20 General paper point by point as the Navy has done. If this  
21 remains open, we will do that. This is our final chart on  
22 that area and for our presentation. Are there any further

1 questions?

2 COMMISSIONER MONTOYA: Mr. Chairman, I have a  
3 question.

4 CHAIRMAN DIXON: Commissioner Montoya.

5 COMMISSIONER MONTOYA: As I recall, there is a  
6 fairly new California Air Guard operation at Point Mugu that  
7 was built in the last five to eight years, I think the last  
8 five years, actually. When you talk about mothballs runways  
9 and hangars, how does it impact that operation?

10 MR. OWSLEY: We personally have not looked at that  
11 yet. There is a recommendation or a statement that there are  
12 other airfields in the area that the National Guard could  
13 use, nor would we assume that simply because, you know, a  
14 recommendation was made to mothball that it might not be the  
15 most advantageous thing to do. That would be done as part of  
16 further analysis.

17 COMMISSIONER MONTOYA: Okay. So you haven't looked  
18 into any detail at the Guard operation there at this point?

19 MR. OWSLEY: No, we have not.

20 COMMISSIONER MONTOYA: Okay. Thank you.

21 CHAIRMAN DIXON: Thank you, Commissioner.

22 COMMISSIONER DAVIS: Mr. Chairman?

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1 CHAIRMAN DIXON: Commissioner Davis.

2 COMMISSIONER DAVIS: Mr. Owsley, as you know, I've  
3 been fussing with you over time about making sure we don't  
4 eat our seed corn and we preserve our national treasures, and  
5 in my view, Point Mugu range capability is one of those  
6 national treasures. In this process, will be do anything to  
7 damage that capability?

8 MR. OWSLEY: No, sir, we would not. Both the Cross  
9 Service Group and Inspector General says that is mandatory to  
10 maintain that range. It is the only one of that type in this  
11 country.

12 COMMISSIONER DAVIS: Thank you, sir.

13 COMMISSIONER COX: Mr. Owsley, under this --

14 CHAIRMAN DIXON: Commissioner Cox.

15 COMMISSIONER COX: -- proposal, as you mentioned, I  
16 take it the IG is agreed that we should maintain the range.  
17 How many people does the IG assume will be left to maintain  
18 that range?

19 MR. OWSLEY: Since we do not have complete  
20 financial data, I cannot give you that answer.

21 COMMISSIONER COX: I see.

22 CHAIRMAN DIXON: Are there any further questions

1 from any of the Commissioners before the Chair entertains a  
2 motion?

3 COMMISSIONER MONTOYA: I have one more.

4 CHAIRMAN DIXON: Commissioner Montoya.

5 COMMISSIONER MONTOYA: We mentioned that the Port  
6 Hueneme is a possibility as a follow-on support base, a  
7 consolidated support base, and I haven't been there in two or  
8 three years myself. Have you made any visits or inquired as  
9 to the land capacity or facility capacity that might be  
10 available on that basis to absorb possible relocation?

11 MR. OWSLEY: No, sir, we have not. I was there  
12 about the same length of time since you have been. We have  
13 been told by several people, and I believe that we might find  
14 that the case, the buildings that they erected that the IG  
15 recommended be used should you transfer people there are very  
16 old and, in fact, the 1991 Commission said that those  
17 buildings should be taken down.

18 So I believe that to transfer any significant  
19 number of people would require some military construction.

20 MR. LYLES: Even though I think that would be -- if  
21 the Commission decides to add that to the list, that would be  
22 a subject for further analysis.

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1 COMMISSIONER COX: Commissioner, I just might just  
2 point out that the Navy --

3 CHAIRMAN DIXON: Commissioner Cox.

4 COMMISSIONER COX: -- report indicates that there  
5 would be several problems with that, that the buildings that  
6 they had considered are no longer available, in any case,  
7 today, and that the Naval Engineering Laboratory property,  
8 because of the kind of property that it is really will not  
9 work at that port.

10 COMMISSIONER MONTOYA: Well, I think the port has  
11 designs on some of that property also. That's a very  
12 aggressive, expanding port, if I'm not mistaken. Thank you.

13 CHAIRMAN DIXON: Are there any further  
14 Commissioners' questions before the Chair entertains a motion  
15 with respect to this part of Mr. Owsley's report?

16 (No response.)

17 CHAIRMAN DIXON: Is there a Commissioner who  
18 desires to make a motion with respect to this report?

19 M O T I O N

20 COMMISSIONER MONTOYA: Mr. Chairman, being familiar  
21 with that area --

22 CHAIRMAN DIXON: Commissioner Montoya.

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1           COMMISSIONER MONTOYA:  -- I will so move, and I  
2 move that Naval Air Warfare Center Weapons Division, Point  
3 Mugu, California, be added to the list of bases to be  
4 considered by the Commission for closure or realignment as a  
5 proposed change to the list of recommendations submitted by  
6 the Secretary of Defense.

7           CHAIRMAN DIXON:  Is there a second to that motion?

8           COMMISSIONER STEELE:  Mr. Chairman, I would second  
9 that motion.

10          CHAIRMAN DIXON:  Commissioner Steele seconds the  
11 motion put by Commissioner Montoya.  Is there any discussion  
12 on the motion?

13          (No response.)

14          CHAIRMAN DIXON:  Counsel will call the roll.

15          MS. CREEDON:  Commissioner Montoya.

16          COMMISSIONER MONTOYA:  Aye.

17          MS. CREEDON:  Commissioner Robles.

18          COMMISSIONER ROBLES:  Aye.

19          MS. CREEDON:  Commissioner Steele.

20          COMMISSIONER STEELE:  Aye.

21          MS. CREEDON:  Commissioner Cornella.

22          COMMISSIONER CORNELLA:  Aye.

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1 MS. CREEDON: Commissioner Cox?

2 COMMISSIONER COX: Aye.

3 MS. CREEDON: Commissioner Davis.

4 COMMISSIONER DAVIS: Aye.

5 MS. CREEDON: Commissioner Kling.

6 COMMISSIONER KLING: Aye.

7 MS. CREEDON: Mr. Chairman.

8 CHAIRMAN DIXON: Aye.

9 MS. CREEDON: Mr. Chairman, the vote is eight ayes  
10 and zero nays.

11 CHAIRMAN DIXON: And the motion put by Commissioner  
12 Montoya and seconded by Commissioner Steele is adopted.

13 MR. OWSLEY: Thank you. That concludes the Cross  
14 Services' presentation for the day.

15 CHAIRMAN DIXON: Thanks you for a very excellent  
16 report by you and your staff, Mr. Owsley. We are indebted to  
17 you.

18 MR. OWSLEY: Thank you.

19 MR. LYLES: Mr. Chairman, the next briefing will  
20 focus on Air Force issues, and Frank Cirillo, the Air Force  
21 team chief on the Commission's Review and Analysis staff will  
22 present this briefing.

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1 CHAIRMAN DIXON: Is someone from the staff changing  
2 the names of the players for us? Thank you so much. Are you  
3 prepared to proceed, Mr. Cirillo?

4 MR. CIRILLO: Yes, sir.

5 CHAIRMAN DIXON: We are delighted to have you here  
6 this morning, sir. Please make your presentation.

7 MR. CIRILLO: Thank you, Mr. Chairman.

8 Commissioners, this first slide represents the 14 categories  
9 the Department of the Air Force used in their analysis. The  
10 shaded categories --

11 CHAIRMAN DIXON: Mr. Cirillo, could you get just a  
12 little closer to the mike? I'm having a little trouble. Put  
13 it closer to you, dear friend. Can you do that?

14 MR. CIRILLO: Yes, sir.

15 CHAIRMAN DIXON: Thank you. That's very nice.

16 MR. CIRILLO: The shaded categories have  
17 installations to be considered as additions to the Secretary  
18 of Defense's recommendations. I'll brief the missile and  
19 large aircraft categories together due to their relationship,  
20 and then I'll cover the undergraduate pilot training  
21 category. The depot category has previously been covered by  
22 Mr. Owsley and the Cross Service Team. Finally, I'll cover

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1 those installations being considered today in the Air Force  
2 Reserve category.

3 Chart No. 2 in the map on your left represent the  
4 missile and large aircraft categories. The four bases  
5 indicated with an M are the missile bases. Also note in this  
6 slide that four bases were excluded by the Air Force for  
7 mission or geographical reasons.

8 One of the bases included by the Air Force, Francis  
9 E. Warren in Cheyenne, Wyoming, will be discussed later on  
10 for your consideration.

11 The tiers shown at the left for the nonexcluded  
12 bases reflect the Air Force methodology for ranking  
13 respective installations within each category.

14 The Base Closure Executive Group reviewed all eight  
15 selection criteria for all bases as graded by the Air Force  
16 staff and voted and grouped the bases in three tiers  
17 according to the necessity to retain.

18 Those bases in Tier 1 are considered the most  
19 necessary to retain, and those in Tier 3 the least necessary  
20 depending on the capacity of that category. And for your  
21 information, Mr. Chairman, the Secretary of the Air Force  
22 used these tiers to develop our closure and realignment

1 recommendations.

2 Looking at Chart No. 4, the Air Force determined  
3 that there is an excess of one missile base and two to three  
4 large aircraft bases. Part of their analysis as well as the  
5 staffs was the fact that three of the four missile bases and  
6 other categories such as depots have large aircraft missions  
7 and capacity.

8 The Air Force has recommended the elimination of  
9 the airfield at Malmstrom Air Force Base, Montana. This is  
10 offset by the recommendation for MacDill Air Force Base. The  
11 staff generally agrees with the Air Force capacity analysis.

12 Our Chart No. 5 are the four northern tier missile  
13 and large aircraft bases. Today, the Commission will be  
14 considering adding Francis E. Warren and expanding the  
15 options for Grand Forks, Malmstrom and Minot.

16 Chart 6 shows the DOD-recommended realignments for  
17 the four missile, large aircraft bases under review. We have  
18 both faced the options recommended by the Department and have  
19 shown their rationale for not recommending complete closure.

20 DOD recommended two realignments for the northern  
21 tier bases on the missile side, which is shown on the top.  
22 They recommended inactivation of the missile field at Grand

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1 Forks.

2 They also suggested that Minot's missiles could be  
3 substituted if the Secretary determined that ABM  
4 considerations precluded the Grand Forks' recommendation. As  
5 such, the Commission voted on the 7th of March to add Minot  
6 Missile Field for consideration.

7 We recently received a letter from Secretary  
8 Deutsche indicating that an inter-agency review has now been  
9 completed and that, and I quote, "There will be no  
10 determination by the Secretary that would require retention  
11 of the missile group at Grand Forks."

12 DOD selected the Grand Forks Missile Field because  
13 it ranked lower than the others in military effectiveness and  
14 maintainability. Francis E. Warren was excluded from the Air  
15 Force analysis due to the START Treaty implications of early  
16 drawdown of the Peacekeeper missiles.

17 On the aircraft side, which you see on the bottom  
18 of that chart, DOD recommended the realignment of Malmstrom  
19 Air Force Base by shutting down the airfield and relocate the  
20 tanker aircraft to MacDill Air Force Base, Florida.

21 The Malmstrom Air Field was selected because of  
22 operating limitations and because of tanker concentration in

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1 the Northwest. DOD did not recommend realigning of the  
2 tankers at Grand Forks because it is one of the three core  
3 tanker bases in the Air Force; nor did they recommend moving  
4 the B-52s at Minot Air Force Base, because they were  
5 satisfied with the current bomber alignment of forces.

6 On Chart No. 7, we've listed the specific criteria  
7 areas along the left side arranged in the general order of  
8 the eight selection criteria starting with those elements  
9 reflecting military value.

10 Going on with the description of the chart, we show  
11 you the respective Air Force tiering levels as described  
12 earlier. The tiering was determined after balloting by the  
13 Air Force Closure Group, or BCEG.

14 The second row shows the actual ranking after those  
15 votes within the BCEG. The relatively ranking of bases  
16 resulted from balloting on the 18 nonexcluded large aircraft  
17 bases as analyzed by the Air Force. You'll see many charts  
18 such as these as we proceed, in fact, have seen some already  
19 with Mr. Owsley's presentation.

20 I'll be glad to discuss other information such as  
21 the one-time cost to close or annual savings, but what this  
22 slide specifically displays is the KC-135 option for

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1 Malmstrom that was recommended by DOD and how it stacks up  
2 against the criteria.

3 Chart No. 8 shows the Grand Forks Missile Field  
4 realignment recommended by DOD and the Minot Missile Field  
5 realignment added for consideration by the Commission on  
6 March the 7th.

7 Again, we show the Air Force tiering and ranking  
8 achieved through the BCEG balloting. The bases are very  
9 similar size. So you'll notice the realignment costs reflect  
10 that similarity.

11 Chart No. 9 repeats the Grand Forks and Minot  
12 realignment options in the shaded area and adds realignment  
13 of Minuteman 3 missiles at Francis E. Warren and the closure  
14 of Malmstrom Air Force Base.

15 The realignment of Minuteman 3 missiles at Francis  
16 E. Warren would permit the peacekeeper drawdown to continue  
17 to 2003 as scheduled, thereby not jeopardizing START II.

18 It would then lead to closure of Francis E. Warren  
19 and produce substantially more savings, in staff's estimate,  
20 that savings shown here for the actual realignment.

21 Malmstrom Air Force Base is shown as a closure in  
22 this case because the realignment of the 200 Minuteman 3

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1 missiles at Malmstrom would be added to the KC-135  
2 realignment recommended by DOD.

3 As you can see by this, complete closure would  
4 address both the need to relocate the tankers from the  
5 Northwest to the Southeast, and the need to close one  
6 Minuteman 3 missile field is required by the Nuclear Posture  
7 Review.

8 It is also important to note that the complete  
9 closure of Malmstrom also produces a greater saves than the  
10 realignment recommended by DOD:

11 Chart 10 shows the Malmstrom closure once again in  
12 the shaded area, and it also shows the closure of Grand Forks  
13 and Minot Air Force Base. Like Malmstrom, a closure of Grand  
14 Forks would address both the tanker distribution issue and  
15 the need to eliminate one Minuteman 3 missile field. The  
16 Grand Forks and Minot closure options produce far more  
17 savings than the DOD-recommended realignments.

18 Chart No. 11 shows the three closure options we've  
19 just discussed plus the Francis E. Warren Minuteman 3  
20 realignment, which would lead to eventually closure after  
21 2003.

22 I call your attention to the force structure and

1 cost impact factors, and I'm going to bring up another chart  
2 now, Chart No. 12, which summarizes the major issues gathered  
3 from the staff analysis and community input.

4 Note that the Nuclear Posture Review requirement of  
5 500 or 450 Minuteman 3 missiles can be satisfied no matter  
6 which ICBM field is closed, but closing Malmstrom would lead  
7 to a force of 450 Minuteman 3 missiles, which does not  
8 satisfy the Commander-in-Chief of STRATCOM's preference for  
9 500 Minuteman 3 missiles.

10 Our missile sites are relatively equal to alert  
11 rate to maintenance costs. You can see that by referring to  
12 that. The higher depot support costs at Malmstrom and F.E.  
13 Warren can be partially explained by the fact that each of  
14 those bases has 200 silos while the other two have 150.

15 The last two rows are airfield related. The tanker  
16 saturation comment reflects the that that there are an  
17 overabundance of tanker aircraft in the Northwest. The DOD  
18 recommendation relocates the tankers, 12 of them, at  
19 Malmstrom to MacDill Air Force Base, Florida, to partially  
20 relieve a tanker shortfall that exists in the Southeast.

21 The airfield elevation data relate to the pressure  
22 altitude difficulties at Malmstrom Air Force Base, which was

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1 a factor in the Air Force recommendation to shut down that  
2 airfield.

3 Mr. Chairman, we're prepared to answer any  
4 questions that you might have in this category.

5 CHAIRMAN DIXON: Have you completed your discussion  
6 of the Air Force ICBM bases, Mr. Cirillo?

7 MR. CIRILLO: I have.

8 CHAIRMAN DIXON: Are there any Commissioners that  
9 have questions of Mr. Cirillo or his staff?

10 (No response.)

11 CHAIRMAN DIXON: If there are not any questions,  
12 the Chair will entertain a motion from a Commissioner with  
13 respect to the very excellent report by Mr. Cirillo.

14 COMMISSIONER DAVIS: Mr. Chairman, I request the  
15 ability to make a motion.

16 CHAIRMAN DIXON: Commissioner Davis, you are  
17 recognized for the purpose of making a motion.

18 M O T I O N

19 COMMISSIONER DAVIS: As you know, sir, this is a  
20 very complex issue that will have a very profound affect on  
21 some great Americans that have supported the Department of  
22 Defense for many, many years.

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1           We have no choice but to close missile fields  
2 because of treaties we've signed up to. As you know, the  
3 Commission added Minot because of that contingency via  
4 possible violation of the ABM Treaty, and I would like to say  
5 that yesterday we received from DEPSECDEF a letter, which I  
6 would ask your permission to enter into the record.

7           CHAIRMAN DIXON: You might want to read that  
8 letter, Commissioner. It will be in the record, of course.

9           COMMISSIONER DAVIS: Basically, the applicable  
10 portion is that DEPSECDEF Deutsche said, "I'm pleased to  
11 report that the inter-agency review has been completed, and  
12 that the contingency has been favorably resolved.

13           "There will be no determination by the Secretary  
14 that would require retention of the missile group at Grand  
15 Forks."

16           In that light, I move that Grand Forks Air Force  
17 Base, North Dakota, currently on the list of bases  
18 recommended by the Secretary of Defense for realignment be  
19 considered by the Commission for closure or to increase the  
20 extent of realignment.

21           CHAIRMAN DIXON: Is there a second to the motion  
22 made by the Distinguished Commissioner?

1 COMMISSIONER COX: I second.

2 CHAIRMAN DIXON: Commissioner Cox seconds the  
3 motion made by Commissioner Davis. Is there any comment on  
4 the motion made by Commissioner Davis?

5 (No response.)

6 CHAIRMAN DIXON: The counsel will call the roll.

7 MS. CREEDON: Commissioner Davis.

8 COMMISSIONER DAVIS: Aye.

9 MS. CREEDON: Commissioner Kling.

10 COMMISSIONER KLING: Aye. And I would just like to  
11 comment that the Secretary's letter certainly had a material  
12 bearing on my thoughts on this matter. My vote is aye.

13 MS. CREEDON: Commissioner Montoya.

14 COMMISSIONER MONTOYA: Aye.

15 MS. CREEDON: Commissioner Robles.

16 COMMISSIONER ROBLES: Aye.

17 MS. CREEDON: Commissioner Steele.

18 COMMISSIONER STEELE: Aye.

19 MS. CREEDON: Commissioner Cox.

20 COMMISSIONER COX: Aye also, following on  
21 Mr. Kling's comment that the Secretary's letter was a  
22 significant factor.

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1 MS. CREEDON: Commissioner Cornella.

2 COMMISSIONER CORNELLA: I wish to recuse on this  
3 vote.

4 CHAIRMAN DIXON: Commissioner Cornella recuses  
5 himself on this vote. Let the record show that.

6 MS. CREEDON: Mr. Chairman.

7 CHAIRMAN DIXON: Aye.

8 MS. CREEDON: Mr. Chairman, the vote is seven eyes  
9 and no nays.

10 CHAIRMAN DIXON: On that motion, there is 7 ayes,  
11 no nays and a recusal by Commissioner Cornella, and the  
12 motion by Commissioner Davis is adopted on the Air Force ICBM  
13 bases.

14 Are you prepared to proceed, Mr. Cirillo, on the  
15 next issue?

16 MR. CIRILLO: Yes, I am. Chart 13 on the map on  
17 your left reflect the bases in the Air Force's Undergraduate  
18 Pilot Training category.

19 As shown, the Air Force recommended Reese Air Force  
20 Base for closure. Options generated by the DOD Undergraduate  
21 Pilot Training Joint Cross Service Working Group included  
22 Reese and Vance Air Force Base.

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1           The Air Force determined there was an excess of one  
2 Air Force base in this category, and the staff concurs. We  
3 will be discussing the three shaded bases.

4           Randolph Air Force Base is a location of a major  
5 command headquarters. It is the Air Force-managed site of  
6 the recently established Joint Service Navigator Training  
7 Program.

8           Sheppard Air Force Base, site of the NATO pilot  
9 Frank and a major Air Force technical training center, was  
10 excluded by the Air Force as a critical technical training  
11 base.

12           Chart No. 15 shows the criteria-related elements  
13 for Reese Air Force Base as well as the three bases up for  
14 discussion today. I call your attention to data row 3 where  
15 we have shown the average functional values as determined by  
16 the Secretary of Defense Undergraduate Pilot Training Joint  
17 Cross Service Working Group.

18           These values, Mr. Chairman, were averaged from the  
19 ten functional areas assessed by the group. The importance  
20 of these numbers is that the Air Force averaged the scores as  
21 shown in row 3 and statistically used these averages in  
22 determining the color code rating of Criteria 1, which is the

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1 first military value criteria.

2 For information, the Air Force analysis throughout  
3 includes using color indicators where green color leans to  
4 retaining the base and a red color sides towards closure.  
5 The assessment of all criteria was the basis of the Air Force  
6 Closure -- Base Closure Executive Group tiering and ranking  
7 as shown in the first two data rows.

8 The Reese community has pointed out flaws in  
9 Undergraduate Pilot Training Joint Cross Service Group  
10 analysis and have questioned the application of flaw data by  
11 both the Joint Cross Service Working Group and the Air Force.

12 As a result of these concerns as well as being an  
13 integral part of staff analysis, we've run some other  
14 excursions as shown in the two staff analysis rows.

15 Keeping that chart up, we'll bring up Chart No. 16.  
16 Chart No. 16 shows the methodology of our staff analysis as  
17 shown on the other chart. The first objective was to  
18 determine the validity of the Air Force analysis.

19 Our results differed from the analysis, as you can  
20 see by the scores back in row 4. The staff analysis  
21 considers only those functional areas and measures of merits  
22 specific to the Air Force Undergraduate Pilot Training

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1 requirements.

2 In the second analysis, the objective was to assess  
3 the effect of the flaw data as identified by the community on  
4 Chart 15. You'll note the results of the second analysis  
5 demonstrate how close the bases are in military value.

6 In all three cases, the potential range was between  
7 0 and 10. The higher number represents the best functional  
8 value for that analysis which was used in Criteria 1 for the  
9 Air Force.

10 Mr. Chairman, Commissioners, we'll try to answer  
11 any questions that you might have in this category.

12 CHAIRMAN DIXON: Mr. Cirillo, have you completed  
13 your report on Air Force Undergraduate Pilot Training bases?

14 MR. CIRILLO: Yeah, I have, Mr. Chairman.

15 CHAIRMAN DIXON: Is there any Commissioner that has  
16 a question of Mr. Cirillo?

17 COMMISSIONER DAVIS: Mr. Chairman?

18 CHAIRMAN DIXON: Commissioner Davis.

19 COMMISSIONER DAVIS: Mr. Cirillo, I know you  
20 probably have a chart because I've been asking for it. Do  
21 you have a chart that shows the capacity of each base?

22 MR. CIRILLO: Yes, we do. Can we bring up Air

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1 Force backup No. 101? And I'll describe that chart to you  
2 when we get it up.

3 COMMISSIONER DAVIS: My concern, as you know, is I  
4 want to -- again, it's not eating your seed corn, and I want  
5 to make sure that any closure action this Commission might  
6 take would not prevent our capability to meet the Air Force  
7 requirements.

8 MR. CIRILLO: Right. I will describe this chart to  
9 you, and then I will turn any questions over to Lieutenant  
10 Colonel Beyer, who is here. Lieutenant Colonel Beyer is on  
11 detail from the United States Air Force.

12 This is a base capacity chart as determined by the  
13 staff. What you see on the left is the block representing  
14 capacity, and what he see on the right is the block  
15 representing the requirement.

16 You see the capacity of the four bases being  
17 discussed here totally 1,620. Removing the capacity that is  
18 used by the lowest base as far as capacity numbers comes up  
19 to the numbers shown leaving approximately 150 or 12 percent  
20 excess capacity.

21 What this shows is that there is slightly more than  
22 100 percent of capacity if the one base is closed, but if two

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1 bases were closed, you would be under the capacity required  
2 by the Air Force to perform its training.

3 COMMISSIONER DAVIS: But that's a maximum capacity  
4 capability or five-day-a-week capacity capability?

5 MR. CIRILLO: That's correct.

6 COMMISSIONER DAVIS: Which is it?

7 COLONEL BEYER: It's based on a five-day-a-week  
8 training workload, but I should point out that built into  
9 that capacity is the ability to recover from unforeseen  
10 circumstances such as weather, aircraft maintenance, a  
11 shortage of instructor pilots.

12 So that excess capacity is utilized. The weekend  
13 capacity is utilized for that purpose, if need be, on a  
14 regular basis.

15 MR. CIRILLO: And the capacity is based on the  
16 instructor pilots, the maintenance and things like that, not  
17 on a number of actions that have to take place. There is  
18 adequate airspace to meet that capacity.

19 COLONEL BEYER: The limiting factor for capacity at  
20 Air Force UPT bases is the number of operations at the home  
21 base. As it turns out, the airspace available and the  
22 axillary fields do not limit the capacity.

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1 COMMISSIONER DAVIS: If I may, a follow-on, sir.

2 CHAIRMAN DIXON: Mr. Davis.

3 COMMISSIONER DAVIS: Of those bases up there, which  
4 is considered by the United States Air Force as the best  
5 bomber training air base, bomber-fighter training air base?

6 MR. CIRILLO: From our staff analysis, it would be  
7 Columbus Air Force base.

8 COMMISSIONER DAVIS: Why is that?

9 MR. CIRILLO: It did have a bomber mission. It was  
10 a bomber base at one time, was a base owned and operated by  
11 the Strategic Air Command.

12 COMMISSIONER DAVIS: Thank you, Mr. Chairman.

13 MR. CIRILLO: And also range facilities.

14 CHAIRMAN DIXON: Are there any further questions by  
15 any of the Commissioners regarding this excellent report by  
16 Mr. Cirillo?

17 COMMISSIONER CORNELLA: Mr. Chairman, I have a  
18 question.

19 CHAIRMAN DIXON: Commissioner Cornella.

20 COMMISSIONER CORNELLA: Going to row 5 or the  
21 Functional Value Staff Analysis 2 and the 6.3 rating for  
22 Reese Air Force Base --

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1 CHAIRMAN DIXON: Could we have that on the screen?

2 Thank you.

3 COMMISSIONER CORNELLA: That was arrived at with a  
4 corrected data call? Is that how that -- can you tell us how  
5 you achieved that?

6 MR. CIRILLO: Yes. The best way to do that is  
7 probably to bring up the functional values that were looked  
8 at.

9 COMMISSIONER CORNELLA: Well, my question is this,  
10 and you may not have to bring up any more charts. My  
11 question is did you do that for the other three  
12 installations? Was that done? You did not ask for another  
13 data call from these --

14 MR. CIRILLO: That's correct. What happened in  
15 this case, there was a White Paper, as it was called, that  
16 was submitted by the community. The White Paper was given to  
17 us. We also gave it to the United States Air Force for them  
18 to make their comments on.

19 The Air Force did recognize some of the data as  
20 being flawed and changed the numbers because of that. We  
21 made those changes in the data. There are other changes that  
22 the community is still concerned about that feel have to be

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1 looked at and reviewed at, and staff still has to look at  
2 that further.

3 So the answer to your question is we didn't go  
4 out -- since we didn't get any other flaw data comments to  
5 any extent, we used only the data that was provided by that  
6 community and corrected by the Air Force in this particular  
7 case.

8 COMMISSIONER CORNELLA: But if you would ask for  
9 another data call --

10 MR. CIRILLO: Pardon me?

11 COMMISSIONER CORNELLA: If you would ask for a data  
12 call from the other installations, those numbers could  
13 possibly change and either go up or go down? I mean, you  
14 don't know which way -- is that correct?

15 MR. CIRILLO: That's correct. What we would ask,  
16 we would get it from the community. In order for us to get  
17 it certified, we would try to get it certified through the  
18 United States Air Force and the Department of Defense.

19 That would be -- but we would certainly look at the  
20 numbers that we got from the community. We would apply them,  
21 because we do an independent analysis, and if we're not  
22 comfortable with the certified analysis, we will go out and

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1 look at those numbers as well as get assistance in field  
2 surveys.

3 The elements that you see there, the elements that  
4 we used in both the analysis by the Joint Cross Service Group  
5 and the Air Force, the highlighted areas are those functional  
6 areas that were used by us as being Air Force related.

7 CHAIRMAN DIXON: Are there any further  
8 Commissioners who care to ask a question? Commissioner  
9 Steele?

10 COMMISSIONER STEELE: I'm sorry. You may have  
11 answered this. I'm just not totally clear. On the two  
12 analyses that you ran, did you use just the highlighted  
13 functional areas, or did you use the areas that the Air Force  
14 used when they determined military value data?

15 CHAIRMAN DIXON: Colonel Beyer.

16 COLONEL BEYER: We took the measures of merit that  
17 the Joint Cross Service Group used for each of those ten  
18 functional areas and first took the ones that were  
19 appropriate to the Air Force and then deleted the ones that  
20 were not appropriate to the Air Force.

21 We ended up with 6 out of 13, and we only used --  
22 I'm talking about the measures of merit portion of the chart.

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1           COMMISSIONER STEELE: Okay. I was talking about  
2 the functional areas. I'm sorry.

3           COLONEL BEYER: Okay. The functional areas of  
4 which there were ten, were averaged together by the Air Force  
5 to come up with a composite score for each base. Instead of  
6 using that procedure, we went directly to the measures of  
7 merit, which were weighted differently for each of those ten  
8 functional areas.

9           So instead, we came up with one, if you will, an  
10 eleventh functional area Air Force UPT, and we weighted six  
11 of those measures of merit only. The other seven were  
12 considered inappropriate in comparing Air Force UPT bases.

13           COMMISSIONER STEELE: Okay. I see only four  
14 highlighted. Is there a reason why only four instead of six  
15 are highlighted?

16           COLONEL BEYER: Okay. The six I'm referring to are  
17 measures of merit. The four that you're referring to are the  
18 functional areas.

19           COMMISSIONER STEELE: Let's stay up there for me,  
20 please, okay?

21           COLONEL BEYER: Okay. The functional areas were  
22 reviewed by the Joint Cross Service Group for each base,

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1 given a score. The Air Force then took those scores for each  
2 base and added them together and came up with a composite  
3 score for each base.

4 COMMISSIONER STEELE: And what you used was just  
5 those four functional areas or the ones that the Air Force  
6 used, which was more than four, I believe?

7 COLONEL BEYER: Neither.

8 COMMISSIONER STEELE: Okay.

9 COLONEL BEYER: What we did was you see there are  
10 ten functional areas there. The Joint Cross Service Group  
11 took the 13 measures of merit and weighted them differently  
12 for each functional area.

13 Our analysis derived an 11th functional area, which  
14 I'll term Air Force UPT, and we weighted only six of the  
15 measures of merit. The other seven we considered to be  
16 inappropriate or irrelevant to a comparison of Air Force UPT  
17 bases.

18 COMMISSIONER STEELE: Okay. All right. So I got  
19 it. The Air Force did use more functional areas. You chose  
20 to limit the functional areas specifically to UPT, not  
21 looking at the Cross Service functional analysis outside of  
22 just UPT; is that correct? Am I --

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1 COLONEL BEYER: That is not -- that is not --

2 COMMISSIONER STEELE: I'm not with you?

3 COLONEL BEYER: -- accurate. No.

4 COMMISSIONER STEELE: Okay. Sorry.

5 COLONEL BEYER: We created an 11th functional area.

6 We started with a clean sheet of paper.

7 MR. CIRILLO: Why don't we go ahead and bring back

8 up 209 on the left, on the Commissioners' left and hand them

9 220 as well.

10 COLONEL BEYER: These are the six measures of merit

11 out of the 13 with the weights shown, and those weights were

12 determined by discussions with experts in the Air Force on

13 Air Force UPT. And that is how we developed a score for each

14 base. That chart shows Staff Analysis 1, the results.

15 COMMISSIONER STEELE: I think I understand what you

16 did. I just wasn't sure why you did it in the sense that the

17 Air Force looked broader. So that's what I was just trying

18 to see what drove you there. Thank you. I'm satisfied.

19 CHAIRMAN DIXON: Thank you.

20 COMMISSIONER COX: Colonel Beyer.

21 CHAIRMAN DIXON: Commissioner Cox.

22 COMMISSIONER COX: I'm sorry. I just want to make

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1 sure on this chart that I'm sure what we have here. One, on  
2 of staff weight, those numbers reflect the weight that you  
3 gave, then, each of the six areas of merit --

4 COLONEL BEYER: That's correct.

5 COMMISSIONER COX: -- and came up with a number,  
6 and presumably, that's based on your experience and your  
7 expertise in that area?

8 MR. CIRILLO: Right. That's correct. What you see  
9 there is two things. You'll see the weighted one based on  
10 staff expertise, staff experience. What we also did is  
11 another attempt.

12 We said let's go ahead and average this out and  
13 just see if we didn't weight it to see if our weights might  
14 be prejudice. And what you see down on the bottom row there,  
15 which is not reflected in the original chart you saw, is just  
16 averaging all those without giving any preference to weights  
17 that are shown, just average everything at one-sixth equal  
18 weight. It came out the same ranking.

19 COMMISSIONER COX: No judgment applied there?

20 MR. CIRILLO: That's right.

21 COMMISSIONER COX: Each of the six given equal  
22 weight.

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1 MR. CIRILLO: And the whole reason that we're  
2 keying that -- just a brief thing -- the chart on your right  
3 is what the Base Closure Executive Group looked at, and  
4 that's Chart No. 220, and because of the way that the  
5 averages were done, you'll see the red color code that showed  
6 up there, all those scores, if you're looking to make a vote,  
7 that red kind of jumps out at you.

8 And that's one of the concerns of the community is  
9 the red did jump out, and their concerns were even though  
10 this seems like a busy number and possibly insignificant  
11 because of the complexity of it, it did reflect that chart on  
12 your right, which is what the Base Closure Executive Group  
13 reviewed when they made their recommendation to make a  
14 closure.

15 COMMISSIONER COX: And if I just might make a  
16 comment, sort of, no matter how you look at it, these bases  
17 are very close.

18 CHAIRMAN DIXON: Did you hear the question,  
19 Mr. Cirillo or the statement which was, sort of, in the form  
20 of a question?

21 MR. CIRILLO: I'm sorry. I did not.

22 COMMISSIONER COX: I just want to make sure I'm

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1 seeing it correctly that no matter whether you weight it or  
2 un-weight it or use the Air Force or use your first analysis  
3 or your second analysis, the bases come out extremely  
4 close, given those percentages.

5 MR. CIRILLO: That's correct. That's correct.

6 CHAIRMAN DIXON: Are there any other questions from  
7 the Commissioners now that we've had that very sage  
8 observation, I think, from Commissioner Cox?

9 (No response.)

10 CHAIRMAN DIXON: Is there a motion with respect to  
11 Air Force Undergraduate Pilot Training bases? The Chair  
12 recognizes Commissioner Cornella.

13 M O T I O N

14 COMMISSIONER CORNELLA: As I feel a comparison is  
15 needed in this area, I would like to make a motion, and I  
16 move that Columbus Air Force Base, Mississippi; Laughlin Air  
17 Force Base, Texas; and Vance Air Force Base, Oklahoma, be  
18 added to the list of bases to be considered by the Commission  
19 for closure or realignment as a proposed change to the list  
20 of recommendations submitted by the Secretary of Defense.

21 CHAIRMAN DIXON: And is there a second to the  
22 Distinguished Commissioner's motion?

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1 COMMISSIONER COX: I second the motion.

2 CHAIRMAN DIXON: Commissioner Cox seconds the  
3 motion by Commissioner Cornella with respect to Air Force  
4 Undergraduate Pilot Training bases. Is there any comment  
5 from any Commissioner with respect to this meetings?

6 COMMISSIONER DAVIS: Mr. Chairman.

7 CHAIRMAN DIXON: Commissioner Davis.

8 COMMISSIONER DAVIS: From the capacity analysis, I  
9 think it shows to close more than one base would hamper the  
10 Air Force's capability to meet their pilot training, but to  
11 make sure that we have a fair and reasonable analysis, I  
12 would like to join Commissioner Cornella in his motion.

13 CHAIRMAN DIXON: The record will show the joint  
14 motion made by the two Commissioners. Is there any further  
15 comment?

16 (No response.)

17 CHAIRMAN DIXON: The counsel will call the roll.

18 MS. CREEDON: Commissioner Cornella.

19 COMMISSIONER CORNELLA: Aye.

20 MS. CREEDON: Commissioner Cox.

21 COMMISSIONER COX: Aye.

22 MS. CREEDON: Commissioner Davis.

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1 COMMISSIONER DAVIS: Aye.

2 MS. CREEDON: Commissioner Kling.

3 COMMISSIONER KLING: Aye.

4 MS. CREEDON: Commissioner Montoya.

5 COMMISSIONER MONTOYA: Aye.

6 MS. CREEDON: Commissioner Robles.

7 COMMISSIONER ROBLES: Aye.

8 MS. CREEDON: Commissioner Steele.

9 COMMISSIONER STEELE: Aye.

10 MS. CREEDON: Mr. Chairman.

11 CHAIRMAN DIXON: Aye.

12 MS. CREEDON: Mr. Chairman, the total is 8 ayes and  
13 0 nays.

14 CHAIRMAN DIXON: Motion is adopted. Mr. Cirillo,  
15 are you prepared to go Air Force Reserve bases at this point  
16 in time.

17 MR. CIRILLO: Yes, I am, Mr. Chairman.

18 CHAIRMAN DIXON: If you will indulge me, the Chair  
19 is obligated to read a statement at this point.

20 "Ladies and gentlemen, I believe this is the  
21 appropriate time to make a brief statement regarding bases on  
22 which I have recused myself from participation. It was my

1 privilege for 42 years to serve the citizens of Illinois as  
2 an elected official.

3 For 20 of those years, I served in state-wide  
4 offices. Clearly, my relationship with the people of my home  
5 state is a special one of which I am very proud. At the same  
6 time, however, I do not wish that relationship ever to cloud  
7 the work of this Commission.

8 I wish to ensure that there is no chance of even an  
9 appearance of loss of impartiality in the performance of my  
10 official duties. For that reason, I will recuse myself from  
11 participation in any part of the base closure process that  
12 affects my state of Illinois and its installations, even  
13 though such a recusal is not required by the ethics statutes  
14 that govern us.

15 However, those statutes do require recusal when any  
16 commissioner has a direct financial interest that could be  
17 affected by a base closure or realignment. I find myself in  
18 such a situation on the Army proposal to disestablish its  
19 aviation troop command.

20 So I will recuse myself on the Adcom proposal and  
21 on any others that may be related to Adcom. Having said  
22 that, we are now ready for the staff presentation on O' Hare

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1 Air Force Reserve unit and others.

2 MR. CIRILLO: Thank you, Mr. Chairman. Referring  
3 to Chart 17 and the map on your left, these cover the Air  
4 Force Reserve category, which is the last total category  
5 we'll cover today, although there will be two sections.

6 The Air Force has recommended closure of one  
7 fighter Air Reserve base, Bergstrom, and one tactical airlift  
8 Air Reserve base located at the Greater Pittsburgh  
9 International Airport.

10 The Air Force determined there is an excess of two  
11 fighter and two tactical airlift Air Reserve bases. The  
12 staff concurs. The Air Force did not establish tiers for the  
13 Air Reserve category but rather made their recommendations  
14 primarily based on cost and geographical considerations.

15 The shaded bases have been proposed for discussion  
16 today. I'll cover the reserve fighter and airlift bases  
17 separately. Referring to Chart No. 19, I'll discuss the Air  
18 Reserve F-16 fighter bases first.

19 As you recall, the Air Force recommended closure of  
20 Bergstrom Air Reserve Base, and we'll be discussing the other  
21 two soon. Chart No. 20 is the Fighter Air Reserve base  
22 analysis chart.

1           As I stated earlier, the Air Force closure  
2 recommendations in that category can not consider relative  
3 tiering. Instead, the Air Force keyed on factors such as  
4 recruiting demographics and cost-effectiveness.

5           One point I need to make here is the Bergstrom  
6 community concern that the Air Force decision was based on an  
7 inflated annual base operating budget, as compared to the  
8 forecast operating budget shown. We're still reviewing that  
9 concern.

10           In addition, the Bergstrom community states that  
11 the Air Force has a commitment to retain reserve operations  
12 at the base now designated as the site of the new Austin  
13 airport due to commitments in the two previous Commissions.  
14 Mr. Chairman, do you have any questions?

15           CHAIRMAN DIXON: Thank you very much for a fine  
16 presentation, Mr. Cirillo. Does any Commissioner have a  
17 question of Mr. Cirillo on this presentation? Commissioner  
18 Cox.

19           COMMISSIONER COX: Mr. Cirillo, I wonder if you  
20 could follow-up on your comment about the communities concern  
21 on the cost of the base and give us a little bit of the  
22 argument.

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1 MR. CIRILLO: Surely. What the argument is, and  
2 I'll introduce the discussion, and turn it over to Lieutenant  
3 Colonel Beyer, is that the base operating cost and is cost  
4 that the annual savings are based upon reflects the operating  
5 of costs that exists now as compared --

6 COMMISSIONER COX: And they're paying for the whole  
7 base today?

8 MR. CIRILLO: Right now here paying for a good  
9 portion of the base, and the reason for that is there is a  
10 lot of environmental restoration projects going on, and there  
11 have been some delays.

12 So the Air Force has had to maintain considerably  
13 more infrastructure than they will when the Air Force -- when  
14 the airport, Austin Airport, takes over the rest of the best.

15 The community concern is that when those -- if  
16 those contracts would have been completed or if the Air Force  
17 would have used the figures that go beyond '97, when the  
18 airport is actually in operation, that the cost would be  
19 lower, and it looks like it would be about \$5,000 -- sorry,  
20 \$5 million lower a year based on the numbers that we have.

21 We're still looking at that, but there does appear  
22 to be merit on this.

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1           COMMISSIONER COX: And just so I understand, that's  
2 because once the airport opens, which I believe part of it is  
3 scheduled to open in 1996, the Air Force will become a temp  
4 instead of picking up the cost of the whole -- of most of the  
5 base?

6           MR. CIRILLO: That's correct, and then they  
7 wouldn't -- the bases that they're now operating,  
8 maintaining, running the utilities for, although the majority  
9 of them are pickled, still require a certain amount of base  
10 operating support.

11           COMMISSIONER COX: I see. You also mentioned that  
12 the '93 Base Closure Commission on which I served did not  
13 take the Army recommendation at that point to close it  
14 because of a commitment or what we believe to be a commitment  
15 made. I wonder if you have a copy of that statement made by,  
16 I believe, Mr. Boatright?

17           MR. CIRILLO: I sure do. Let me put -- what I do  
18 have, and I'll put up backup Charts No. 105 and 106, if we  
19 can get the copies to the Commissioners.

20           COMMISSIONER COX: Thank you.

21           MR. CIRILLO: On 105 on your --

22           CHAIRMAN DIXON: 105 and 106?

1 MR. CIRILLO: Right.

2 CHAIRMAN DIXON: Okay. 105.

3 MR. CIRILLO: 106 refers specifically to what  
4 you're speaking about, and these are statements out of the  
5 1991 Commission report and the 1993 Commission report. In  
6 the 1991 Commission report, and I'll let you read that, the  
7 indications there are a commitment that the community is  
8 concerned about relating to the establishment of the airport  
9 and the retention of the reserves.

10 The Commission, in 1993, addressed the Air Force  
11 recommendation to close that airport and indeed rejected that  
12 recommendation and came up with the recommendation that you  
13 see in the bottom half of that chart. COMMISSIONER COX: And  
14 I can presume from this, then, that they did make a decision  
15 on the civilian airport in time in 1991.

16 MR. CIRILLO: That's correct. As a matter of fact,  
17 they did it about a month earlier than that, a couple months  
18 earlier than that. They did it just as the report was coming  
19 out to the Commission.

20 COMMISSIONER COX: And that decision, what did that  
21 entail? There was, I believe, a referendum?

22 MR. CIRILLO: I'll turn this over to Lieutenant

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1 Colonel Beyer. Before I do that, I do have that quote, if  
2 you want Mr. Boatright's quote.

3 COMMISSIONER COX: Oh, good. I'm sorry. I forgot.  
4 Thank you.

5 MR. CIRILLO: I do have that. "Certainly, we would  
6 like to see an airport there, because then we would leave the  
7 unit right where it is, but that's your decision, the  
8 community decision. However you decide it, we'll make it  
9 work for the Department of the Air Force." That's the quote  
10 that we've heard. Lieutenant Colonel Beyer will now address  
11 that further.

12 COLONEL BEYER: In May of '93, the Austin citizens  
13 passed a referendum of \$400 million to move their municipal  
14 airport to Bergstrom, and part of the reason that this was  
15 put to a vote was because they wanted to retain the reserve  
16 operation at the airfield.

17 It wasn't just a matter of turning the base over  
18 them to be a municipal airport. It was to allow the reserves  
19 to stay as well.

20 COMMISSIONER COX: I see. Thank you. Thank you.

21 CHAIRMAN DIXON: Does any other Commissioner have a  
22 question of Mr. Cirillo or Colonel Beyer or anyone regarding

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1 this particular subject matter?

2 (No response.)

3 CHAIRMAN DIXON: If not, the Chair will entertain a  
4 motion with respect to Air Force Reserve bases. Is there a  
5 motion?

6 M O T I O N

7 COMMISSIONER COX: Mr. Chairman, I move that  
8 Carswell Air Reserve Station, NAS Fort Worth, JRB, Texas, be  
9 added to the list of bases to be considered by the Commission  
10 for closure or realignment as a proposed change to the list  
11 of recommendations submitted by the Secretary of Defense.

12 CHAIRMAN DIXON: Moved by Commissioner Cox that  
13 Carswell be added. Is there a second to that motion?

14 COMMISSIONER ROBLES: Mr. Chairman, I second the  
15 motion.

16 CHAIRMAN DIXON: Seconded by Commissioner Robles.  
17 Are there any comments regarding that motion?

18 (No response.)

19 CHAIRMAN DIXON: Counsel will call the roll on this  
20 motion.

21 MS. CREEDON: Commissioner Cox.

22 COMMISSIONER COX: Aye.

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1 MS. CREEDON: Commissioner Davis.

2 COMMISSIONER DAVIS: Aye.

3 MS. CREEDON: Commissioner Kling.

4 COMMISSIONER KLING: Aye.

5 MS. CREEDON: Commissioner Montoya.

6 CHAIRMAN DIXON: We will -- if it does not change  
7 the result, I ask unanimous consent to entertain the vote of  
8 Commissioner Montoya when he returns in a moment.

9 MS. CREEDON: Commissioner Robles.

10 COMMISSIONER ROBLES: Aye.

11 MS. CREEDON: Commissioner Steele.

12 COMMISSIONER STEELE: Aye.

13 MS. CREEDON: Commissioner Cornella.

14 COMMISSIONER CORNELLA: Aye.

15 MS. CREEDON: Mr. Chairman.

16 CHAIRMAN DIXON: The Chair votes aye. Is there any  
17 objection to permitting the record to show the vote of  
18 Commissioner Montoya when he returns, since it will not  
19 change the result?

20 COMMISSIONER COX: No objection.

21 CHAIRMAN DIXON: I thank my colleagues, and the  
22 motion by Commissioner Cox, seconded by Commissioner Robles

1 with respect to Carswell is adopted unanimously.

2 COMMISSIONER STEELE: Mr. Chairman, I'd like to  
3 entertain another motion, please.

4 CHAIRMAN DIXON: The Chair recognizes Commissioner  
5 Steele for a motion.

6 M O T I O N

7 COMMISSIONER STEELE: I move that Homestead Air  
8 Reserve Station Florida, currently on the list of base is  
9 recommended by the Secretary of Defense for realignment be  
10 considered by the Commission for closure or to increase the  
11 extent of the realignment.

12 CHAIRMAN DIXON: Is there a second to the motion  
13 made by the Distinguished Commissioner?

14 COMMISSIONER CORNELLA: Mr. Chairman, I second that  
15 motion.

16 COMMISSIONER COX: I'm sorry, Mr. Chairman. Could  
17 I ask a question on this motion of the staff?

18 CHAIRMAN DIXON: Of course. Yes. It's been  
19 seconded by Commissioner Cox -- pardon me, by Commissioner  
20 Cornella, and Commissioner Cox is recognized for a question  
21 on Homestead.

22 COMMISSIONER COX: I wonder if you might just

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1 review with me the history of Homestead. In 1993, I believe,  
2 we decided that this Air Reserve group should go to  
3 Homestead. Some monies have been spent, I wonder if you  
4 could just go through a little bit of the history of that  
5 before we look at this issue.

6 MR. CIRILLO: I'll be glad to, Commissioner Cox.  
7 In 1993, the Air Force recommended the complete closure of  
8 Homestead Air Force Base, which received damage from  
9 Hurricane Andrew.

10 As a result of that hurricane, there were  
11 supplementary funding that came out of the Congress to repair  
12 facilities on that installation for use by the community or  
13 use by others if the facility could be reused, extensive  
14 damage on the base.

15 The Commission received that recommendation. They  
16 considered it, and the end result was the Commission voted to  
17 rejected recommendation of the Secretary of Defense, and the  
18 rejection ended up in the recommendation that two things  
19 would happen.

20 Number one, the Reserve F-16 fighter unit would  
21 remain at Homestead Air Force Base, and the 301st Rescue Unit  
22 that was located at Patrick Air Force Base temporarily and

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1 evacuated just after the storm would come back to Homestead  
2 Air Force Base after their facilities were prepared for them.

3 That was the recommendation that came out. The Air  
4 Force came back in this round and they recommended nothing  
5 for Homestead except for the redirect of the 301st, which was  
6 supposed to return from Patrick Air Force Base to Homestead  
7 Air Force Base, and the Air Force has on the table, if you  
8 will, the redirect which would retain the 301st Rescue Unit,  
9 Reserve Unit as well at Patrick Air Force Base because of the  
10 relationship it has with Cape Canaveral as well as with this  
11 fighter unit that happens to be there.

12 COMMISSIONER COX: And what is the status of  
13 funding that might have been available by virtue of the BRAC  
14 '93 decision on the Air Reserve?

15 MR. CIRILLO: I'll turn that over to Lieutenant  
16 Colonel Beyer.

17 COLONEL BEYER: The supplemental funds are not  
18 Department of Defense funds. So they will be spent on the  
19 Homestead --

20 COMMISSIONER COX: In either case.

21 COLONEL BEYER: In either case.

22 COMMISSIONER COX: I see.

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1 COLONEL BEYER: It would take an action by Congress  
2 to prevent those funds from being obligated.

3 COMMISSIONER COX: Thank you.

4 CHAIRMAN DIXON: My colleagues, Commissioner  
5 Montoya, who was temporarily absent for a moment, has  
6 returned. Commissioner Montoya, on a motion to add Carswell,  
7 it was adopted seven to nothing in your absence, and  
8 unanimous consent was granted in view of the fact that you  
9 cannot change the result for you to enter your vote. Do you  
10 desire to enter a vote on that motion?

11 COMMISSIONER MONTOYA: I'll vote aye.

12 CHAIRMAN DIXON: And the corrected result on that  
13 motion by unanimous consent is eight to nothing.

14 The motion now pending is the motion by  
15 Commissioner Steele with respect to Homestead Air Reserve  
16 Station Florida. Is there any further discussion by any  
17 Commissioner?

18 (No response.)

19 CHAIRMAN DIXON: Counsel will call the roll.

20 MS. CREEDON: Commissioner Steele.

21 COMMISSIONER STEELE: Aye.

22 MS. CREEDON: Commissioner Cornella.

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1 COMMISSIONER CORNELLA: Aye.

2 MS. CREEDON: Commissioner Cox.

3 COMMISSIONER COX: Aye.

4 MS. CREEDON: Commissioner Davis.

5 COMMISSIONER DAVIS: Aye.

6 MS. CREEDON: Commissioner Kling.

7 COMMISSIONER KLING: Aye.

8 MS. CREEDON: Commissioner Montoya.

9 COMMISSIONER MONTOYA: Aye.

10 MS. CREEDON: Commissioner Robles.

11 COMMISSIONER ROBLES: Aye.

12 MS. CREEDON: And Mr. Chairman.

13 CHAIRMAN DIXON: Aye.

14 MS. CREEDON: Mr. Chairman, the vote is 8 ayes and  
15 0 nays.

16 CHAIRMAN DIXON: And the motion is adopted. You  
17 may proceed, Mr. Cirillo.

18 MR. CIRILLO: Thank you, Mr. Chairman. This is the  
19 last section we'll be discussing today. Chart 20 -- sorry.  
20 Chart 21 is the C-130 Tactical Airlift bases. Greater  
21 Pittsburgh Reserve Station at the International Airport was  
22 recommended for closure while the shaded bases are to be

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1 discussed today.

2 Again in this area, the Air Force did not use  
3 tiering but made their recommendations based on cost-  
4 effectiveness. I'm going to put up two charts, Charts 22 and  
5 23, which are our last two charts.

6 I point out that the Air Force used erroneous base  
7 operating cost for the three bases -- for three of the bases.  
8 I'm sorry. This error affected the Air Force Base Closure  
9 Executive Group's perspective of annual base operating budget  
10 as well as the net present value to be achieved through  
11 closure.

12 Referring to the base operating budget and net  
13 present value rows as shaded for the affected bases, the  
14 numbers in parentheses represented flawed information used by  
15 the Air Force Base Closure Executive Group while the other  
16 numbers reflect the revised data just received from the Air  
17 Force based on community concerns and staff requests.

18 This erroneous data was especially significant as  
19 the Air Force closure recommendations was based on cost-  
20 effectiveness. In the original Air Force COBRA figure,  
21 Chicago stood out to the BCEG as best closure value, while  
22 Pittsburgh would have been next.

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1           Indications are that Pittsburgh was selected due to  
2 the fact that the 1993 Commission recommended Chicago as a  
3 community-funded closure. In the Air Force revised cost of  
4 base realignment action figures, Pittsburgh is the least  
5 cost-effective option for the Reserve tactical bases.

6           Note that Pittsburgh has the lowest annual savings  
7 and net present value. Mr. Chairman, Commissioners, this  
8 concludes this portion and my last section of the briefing.

9           CHAIRMAN DIXON: Are there any questions of  
10 Mr. Cirillo concerning this presentation concerning Air Force  
11 Reserve bases?

12           COMMISSIONER KLING: Just one.

13           CHAIRMAN DIXON: Commissioner Kling.

14           COMMISSIONER KLING: Mr. Cirillo, just since there  
15 was these errors and corrections to these figures, are you  
16 comfortable now that these figures are pretty much in order  
17 as presented?

18           MR. CIRILLO: Yes, I am. I'm comfortable. We just  
19 received the figures. We received them within the week. We  
20 have not visited any of the locations shown other than  
21 Pittsburgh, but the Air Force -- the community gave the  
22 indications. The staff saw it as well. We're comfortable

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1 with what we have right now that these are the correct  
2 figures.

3 What they did, by the way, is they used the base  
4 operate cost for one of the bases, and they used that same  
5 base operating cost, the 5.7 million shown, for the three  
6 bases erroneously. It was just an hour. Now they have the  
7 right operating costs.

8 COMMISSIONER KLING: Those things do happen.

9 CHAIRMAN DIXON: Thank you. Are there any other  
10 Commissioners who care to ask questions of Mr. Cirillo before  
11 the Chair entertains a motion?

12 COMMISSIONER COX: I do.

13 CHAIRMAN DIXON: Commissioner Cox.

14 COMMISSIONER COX: Mr. Cirillo, the recommendation  
15 is to close Pittsburgh, and we know at least the numbers  
16 problems with that. This is not a recommendation to move it  
17 somewhere else. We would literally be closing an Air Reserve  
18 station?

19 MR. CIRILLO: That's correct. We'd close the Air  
20 Reserve station, do away with the unit, but the assets, the  
21 C-130 assets, are distributed elsewhere.

22 COMMISSIONER COX: And has the staff looked at

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1 whether this is needed by the force structure capacity needs?

2 Is there an excess capacity of Air Reserves?

3 MR. CIRILLO: I'll turn it over to Mr. DiCamillo.

4 MR. DiCAMILLO: Yes. In his opening remarks,  
5 Mr. Cirillo commented that there were two, two Reserve  
6 Tactical Airlift bases excess to the current capacity or  
7 force structure.

8 COMMISSIONER COX: So in addition to looking at the  
9 one that the Air Force has recommended, it's possible that we  
10 could look at two, given the force structure?

11 MR. DiCAMILLO: Yes, ma'am.

12 COMMISSIONER COX: Thank you.

13 CHAIRMAN DIXON: Are there any further questions by  
14 any Commissioner? Commissioner Steele.

15 COMMISSIONER STEELE: Yes. I was wondering, when  
16 you looked at the potential comparisons that we've asked you  
17 to look at, do you see any particular discriminators that  
18 should incline us to take an extra look at a particular  
19 reserve unit or not look at a particular reserve unit, or is  
20 it very difficult to discriminate within the category without  
21 really given it a closer look?

22 MR. CIRILLO: They're all excellent units. I just

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1 would refer you to the cost benefit. That was what the  
2 decision was based on.

3 COMMISSIONER STEELE: Okay. Thank you.

4 MR. CIRILLO: They're all excellent units.

5 COMMISSIONER STEELE: That's all, Mr. Chairman.

6 CHAIRMAN DIXON: Thank you, Commissioner Steele.

7 The Chair will entertain a motion with respect to this  
8 question.

9 COMMISSIONER DAVIS: Sir, I would request to be  
10 recognized for a motion.

11 CHAIRMAN DIXON: The Chair recognizes Commissioner  
12 Davis with respect to Air Force Reserve bases.

13 M O T I O N

14 COMMISSIONER DAVIS: On the surface, this looks  
15 like a reasonably simple process, but because of some data  
16 problems and previous BRAC actions, I must apologize to all  
17 the communities I'm going to involve in my motion. But I  
18 must move that the General Mitchell International Airport Air  
19 Reserve Station, Wisconsin; Minneapolis-St. Paul IAP, Air  
20 Reserve Station Minnesota; Niagara Falls IAP, Air Reserve  
21 Station New York; O'Hare IAP Air Reserve Station Illinois and  
22 Youngstown, Warren MPT Air Reserve Station Ohio be added to

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1 the list of bases to be considered by the Commission for  
2 closure or realignment as a proposed change to the list of  
3 recommendations submitted by the Secretary of Defense so we  
4 may have a fair and equitable process.

5 CHAIRMAN DIXON: I thank the Commissioner for that  
6 motion, and is there a second to that motion?

7 COMMISSIONER KLING: Mr. Chairman, I'd second  
8 Commissioner Davis' motion, and I would like to also comment  
9 that his point that he made in presenting the motion I  
10 certainly agree with.

11 CHAIRMAN DIXON: It has been moved and seconded by  
12 Commissioners Davis and Kling with respect to the Air Force  
13 Reserve bases. Are there any further comments before the  
14 counsel for the Commission calls the roll?

15 COMMISSIONER STEELE: Mr. Chairman.

16 CHAIRMAN DIXON: Commissioner Steele.

17 COMMISSIONER STEELE: A brief comment. I concur  
18 with my colleagues. The flip side -- I'll speak for myself,  
19 but I'm probably speaking for others. If I didn't move to  
20 look at the category without any clear discriminators, I  
21 would feel like I was making a premature decision, which  
22 would be, perhaps, more unfair to communities. So that's

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1 driving me. That's all, sir.

2 CHAIRMAN DIXON: I thank the Commissioner for her  
3 excellent comment. Are there any further comments by any  
4 Commissioners before counsel calls the roll?

5 (No response.)

6 CHAIRMAN DIXON: Counsel will call the roll.

7 MS. CREEDON: Commissioner Davis.

8 COMMISSIONER DAVIS: Aye.

9 MS. CREEDON: Commissioner Kling.

10 COMMISSIONER KLING: Aye.

11 MS. CREEDON: Commissioner Montoya.

12 COMMISSIONER MONTOYA: Aye.

13 MS. CREEDON: Commissioner Robles.

14 COMMISSIONER ROBLES: Aye.

15 MS. CREEDON: Commissioner Steele.

16 COMMISSIONER STEELE: Aye.

17 MS. CREEDON: Commissioner Cox.

18 COMMISSIONER COX: Aye.

19 MS. CREEDON: Commissioner Cornella.

20 COMMISSIONER CORNELLA: Aye.

21 MS. CREEDON: Mr. Chairman, as you had indicated in  
22 your statement, you are recused from this vote?

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1 CHAIRMAN DIXON: That is correct Counsel. The  
2 Chair recuses himself for the reasons already stated.

3 MS. CREEDON: So Mr. Chairman, the votes on this  
4 are 7 eyes and 0 nays.

5 CHAIRMAN DIXON: And the motion is adopted.  
6 Mr. Cirillo, have you concluded your work on behalf of the  
7 Air Force?

8 MR. CIRILLO: I have, Mr. Chairman.

9 CHAIRMAN DIXON: We are indebted to you for an  
10 excellent report, sir.

11 MR. CIRILLO: Thank you, Mr. Chairman.

12 MR. LYLES: Mr. Chairman, the next briefing will  
13 focus on Navy issues. Alex Yellin, the Navy team chief on  
14 the Commission's Review and Analysis staff will present the  
15 briefing on Navy issue.

16 CHAIRMAN DIXON: Mr. Yellin, are you prepared to  
17 make a presentation with respect to the Navy categories?

18 MR. YELLIN: Yes, sir.

19 CHAIRMAN DIXON: Have you any other colleagues  
20 there but Mr. Reedy? Are you the two that will be making  
21 this presentation?

22 MR. YELLIN: We have four others.

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1 CHAIRMAN DIXON: I see. All right. Fine. You've  
2 all been sworn in the event you're asked to testify.

3 MR. YELLIN: Yes, sir. We'll will be making a few  
4 changes at the table as we go through the presentation.  
5 Please put up Slide 1, please.

6 COMMISSIONER STEELE: Mr. Yellin, could you speak  
7 just a little closer? I'm sorry.

8 MR. YELLIN: Yes. Thank you.

9 COMMISSIONER STEELE: Thanks.

10 MR. YELLIN: Slide 1 is a list of the Navy  
11 categories that will be discussed today. The technical  
12 centers area has already been presented by the Cross Service  
13 Group.

14 We have an additional category that we've created  
15 down in the lower right which is the -- these are the five  
16 bases that the Secretary of the Navy removed from his  
17 recommendation list because of job losses in California and  
18 Guam, and they will be briefed as a separate category. Put up  
19 Slide 2, please.

20 The first category that we're going to be talking  
21 about is the Naval Reserve Air Stations. The current Navy  
22 recommendation list includes Naval Air Station South Weymouth

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1 as a closure. We will be discussing this morning Naval Air  
2 Station Atlanta as an potential addition. Please put up  
3 Slide 3.

4 On this slide, we've included information on Naval  
5 Air Station Atlanta. On the right-hand column, we've also  
6 added the COBRA data and military value information for Naval  
7 Air Station South Weymouth, which is already on the list, as  
8 I've stated for a potential closure.

9 Naval Air Station Atlanta had the lowest military  
10 value grade of any of the reserve air stations. The primary  
11 reason for this, when you look at the details of the Navy's  
12 analysis, was that Atlanta rated low in demographics and also  
13 low in the flight training airspace values.

14 The Navy, however, during their analysis, removed  
15 Naval Air Station Atlanta from consideration as a potential  
16 closure because they believed, based on information they  
17 received from the Navy and the Marine Corps Reserve forces,  
18 that the demographically rich area of Atlanta as a potential  
19 for recruiting and retaining Navy and Marine Corps reservists  
20 was of such an extent that the base should not be on any  
21 closure list.

22 The staff has reviewed that information. We have

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1 asked the Navy to provide us the data that they used to  
2 determine that Atlanta should be retained. The Navy came  
3 back and indicated that their decision was made strictly on  
4 input from the reserve force elements of the Navy and Marine  
5 Corps, not based on any data or analysis that they prepared.

6 We've also looked at the certified data for Naval  
7 Air Station Atlanta to try to determine why they got such a  
8 low grade for demographics, which is in sharp contrast to the  
9 Navy's decision to eliminate Naval Air Station Atlanta  
10 because of good demographics.

11 The base information that we were provided  
12 indicated that several of the units there were going through  
13 transition to different type of aircraft. An additional unit  
14 at Naval Air Station Atlanta had been planned for a  
15 decommissioning.

16 The base of stated in their data call that this  
17 turmoil had caused excessive vacancies in these two units --  
18 or in these three units, and that was the reason why their  
19 numbers would look bad, if you looked strictly at a snapshot  
20 of their demographics as used by the Navy for their military  
21 value grade. Are there any questions about any of the data  
22 we've provided about this?

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1 COMMISSIONER COX: Yes. I'm sorry, Mr. Yellin --

2 CHAIRMAN DIXON: Commissioner Cox.

3 COMMISSIONER COX: On the chart there, the last  
4 point, I just want to make sure I understand that under the  
5 current DOD recommendations, the Navy is actually proposing  
6 to move more assets to Atlanta?

7 MR. YELLIN: Yes. Commissioner Cox, the date that  
8 we've provided here, the COBRA data for Naval Air Station  
9 Atlanta, is based on a closure of Atlanta as they are  
10 currently staffed and the current squadrons that are there.

11 The redirect of the Naval Air Station Cecil Field  
12 recommendation in '93, the '95 redirect that we have on our  
13 table to consider this year would move two squadrons of F-18  
14 fighters to Atlanta.

15 They are currently planned to go from Cecil Field  
16 to Buford, South Carolina. The Navy has indicated that  
17 because of better demographics and also an additional use or  
18 alternative use for those facilities at Buford in their  
19 redirect has caused them to include that as part of the  
20 recommendation on Cecil Field.

21 COMMISSIONER COX: Does the Navy show a cost  
22 savings based on that redirect, or is it simply strategic --

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1 MR. YELLIN: No. What they've indicated to us is  
2 that the facilities are available at Atlanta for the F-18  
3 squadrons. They were also available at Buford. They have  
4 not yet moved, so the cost of moving them to Buford or  
5 Atlanta are about the same. So there is no differential in  
6 Navy cost for that.

7 COMMISSIONER COX: The NAS Atlanta, is it a stand-  
8 alone facility?

9 MR. YELLIN: Atlanta is a tenant at Dobbins Air  
10 Reserve Base.

11 COMMISSIONER COX: I see. And South Weymouth, is  
12 that --

13 MR. YELLIN: South Weymouth is a free-standing  
14 base.

15 COMMISSIONER COX: It is a free-standing.

16 MR. YELLIN: Yes.

17 COMMISSIONER COX: Are any of the other -- on your  
18 list of all of the NAFs and NASSs, are any of the rest of them  
19 free-standing?

20 MR. YELLIN: Willow Grove New Orleans and Fort  
21 Worth are all free-standing bases. Naval Air Facility  
22 Washington is a tenant at Andrews Air Force Base.

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1 COMMISSIONER COX: Okay. And Fort Worth, the NAS,  
2 is it the only activity --

3 MR. YELLIN: NAS Fort Worth is the former Carswell  
4 Air Force Base that the Navy took over from the Air Force.  
5 The Navy is the primary occupant. The Air Force Reserve  
6 there are tenants of the Navy now.

7 COMMISSIONER COX: So there we have the Air Force  
8 Reserves --

9 MR. YELLIN: As tenants of the Navy, and at Atlanta  
10 the Navy is a tenant of the Air Force.

11 COMMISSIONER COX: I see. And are there any other  
12 activities at Fort Worth?

13 MR. YELLIN: The airfield there supports the  
14 government GOCO facility, Government On Contract Operative  
15 facility where Lockheed builds F-16s. That's adjacent to the  
16 airfield in Fort Worth.

17 COMMISSIONER COX: I guess what I'm trying to get  
18 to, if we looked at any of the other of these as an  
19 alternative to Weymouth, would we be able to close air  
20 facilities at any of the other bases?

21 MR. YELLIN: As I stated, Willow Grove New Orleans,  
22 South Weymouth and Fort Worth are all -- they're not tenant

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1 activities. They're all their own air stations.

2 COMMISSIONER COX: But there are still activities  
3 there that we'd have to --

4 MR. YELLIN: There are tenant activities that would  
5 be affected at all of these locations. There are -- as far  
6 as South Weymouth, there are some Naval and Marine Corps  
7 Reserve facilities that are going be to relocated.

8 If you recall, Naval Air Station South Weymouth was  
9 recommended by the Navy for closure in '93. That was  
10 rejected by the Commission in '93, and as part of that  
11 rejection, we relocated several reserve centers, small  
12 facilities, to facilities on the Naval Air Station as part of  
13 the '93 recommendation.

14 COMMISSIONER COX: And I'm sorry. Recommendation  
15 that Weymouth Reserve Station move to Brunswick, how far away  
16 is that?

17 MR. YELLIN: I'll ask Doyle Reedy to answer that.

18 CHAIRMAN DIXON: Mr. Reedy.

19 MR. REEDY: 150 miles north of Boston is Brunswick,  
20 Maine.

21 COMMISSIONER COX: And Mr. Reedy, you're an expert  
22 in this area. Is it --

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1 MR. REEDY: I wouldn't say that.

2 COMMISSIONER COX: -- likely at 150 miles that the  
3 reservists currently participate at Weymouth at least would  
4 have the option to continue to participate in Brunswick, or  
5 is that just too far.

6 MR. REEDY: No. I think about 46 percent of the  
7 reservists live within 100 miles of Brunswick, as I recall.

8 COMMISSIONER COX: I see.

9 MR. YELLIN: I can also make a comment in general  
10 that as reserve billets change in some cases, and areas are  
11 reduced and some are increased people will move a lot to --  
12 150 miles is certainly not as close if you live in Boston to  
13 go to South Weymouth, but it is a commuting distance to it.

14 COMMISSIONER COX: Doable.

15 MR. YELLIN: One of the problems we had, as you  
16 recall, Commissioner, in '93 is that some of the units from  
17 Weymouth were moved extensive distances, which really would  
18 prohibit even a reasonable commute to the new location.

19 COMMISSIONER COX: In any ways, we're not looking  
20 at closing -- we're not looking at getting rid of the unit;  
21 we're looking at moving it?

22 MR. YELLIN: Yes.

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1 COMMISSIONER COX: Right. And I'm sorry. Just to  
2 go back and make sure I understand, Atlanta is a tenant of  
3 Dobbins?

4 MR. YELLIN: Yes, it is. It's a tenant.

5 COMMISSIONER COX: Have there been any proposals to  
6 close Dobbins or --

7 MR. YELLIN: I'm not aware of any.

8 COMMISSIONER COX: -- any other DOD recommendations  
9 that would do that or remove assets from Dobbins?

10 MR. YELLIN: No. In fact, the recommendation that  
11 this COBRA is based upon would relocate C-9 aircraft from  
12 Atlanta into space available, potential space available at  
13 Dobbins. So those units would actually stay right there at  
14 the air station. Those units, then, would become tenants  
15 directly on Dobbins Air Reserve Base.

16 COMMISSIONER COX: I see.

17 CHAIRMAN DIXON: Are you satisfied, Commissioner?

18 COMMISSIONER COX: Yes. Thank you.

19 CHAIRMAN DIXON: Is there any further questioning  
20 of Mr. Yellin?

21 COMMISSIONER CORNELLA: Mr. Chairman.

22 CHAIRMAN DIXON: Commissioner Cornella.

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1           COMMISSIONER CORNELLA: Even though that is a  
2 tenant on that installation, closure of this activity would  
3 result in an annual savings of \$22 million a year; is that  
4 correct?

5           MR. YELLIN: Yes, sir. That's the Navy's COBRA  
6 that was provided to us.

7           COMMISSIONER CORNELLA: Okay. Thank you.

8           MR. YELLIN: And the basis --

9           COMMISSIONER CORNELLA: That's all I needed. Thank  
10 you.

11          MR. YELLIN: Yes.

12          CHAIRMAN DIXON: Is there any other questioning of  
13 Mr. Yellin?

14          COMMISSIONER ROBLES: Mr. Chairman.

15          CHAIRMAN DIXON: Commissioner Robles.

16          COMMISSIONER ROBLES: I need to understand this  
17 demographically risk issue. Let me get this right in any  
18 simple soldier terminology. Atlanta, Naval Air Station  
19 Atlanta, was rated low in military value by the Navy's  
20 internal mechanism?

21          MR. YELLIN: Yes, sir.

22          COMMISSIONER ROBLES: And then the Naval Air

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1 Reserve said, "Woah, time out. If you do that, if you rate  
2 it so low and you close it, we're going to have a problem  
3 from a demographics point of view for recruiting"?

4 MR. YELLIN: Yes, sir.

5 COMMISSIONER ROBLES: Did the Navy go back and  
6 change the military value of Atlanta after that?

7 MR. YELLIN: No, they did not.

8 COMMISSIONER ROBLES: So they said noted, right?

9 MR. YELLIN: Yes, sir. It was noted as a part of  
10 their deliberations after the assessment was done of military  
11 value and capacity analysis.

12 COMMISSIONER ROBLES: So obviously, since the Navy  
13 did not change its military value even after an objection by  
14 the Naval Reserve, the Navy leadership still felt that from a  
15 military value ranking point of view it still belonged there?

16 MR. YELLIN: Yes, sir. The military value grade  
17 was based on a series of very specific questions, and the  
18 questions related on demographics to the percentage of  
19 current authorized billets that are filled at a specific  
20 period of time, and that's the way the Navy graded them.  
21 They did not change that during their analysis.

22 COMMISSIONER ROBLES: And the reason I'm asking

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1 that question is because I visited the South Weymouth Naval  
2 Air facility, and one of the concerns from the local  
3 community and from the folks who testified was that in fact  
4 it was the lowest ranked of the Reserve Air Stations, and  
5 then all of a sudden it was taken off the list, and they were  
6 added to do another realignment with an active base.

7 And they were trying to question why that happened,  
8 and they never appeared to get a satisfactory answer. Do we  
9 have a more satisfactory answer than noted?

10 MR. YELLIN: The Navy's documents to us stated that  
11 when they looked at that category, at the naval Air Reserve  
12 category, they looked at places where units could go, and  
13 they determined that Naval Air Station Brunswick, which had  
14 been discussed as a potential closure within its category,  
15 had excess facilities.

16 And because it was within a commuting distance of  
17 Boston, they felt that it could absorb the squadrons from  
18 Weymouth. The Navy leadership determined that they wanted to  
19 have an active duty air station located north of the Norfolk  
20 area in the Northeastern part of the United States.

21 Brunswick was the only full-service facility  
22 available, and so that's the description given to us about

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1 how the Weymouth decision was arrived at, but you are right  
2 in saying that the military value numbers definitely do  
3 identify Atlanta.

4 In fact, South Weymouth was the number one --  
5 within the military value grading, South Weymouth was the  
6 number one demographics reserve base.

7 COMMISSIONER ROBLES: Now, a quick follow-on and  
8 then I'll be finished. After they made a decision that they  
9 needed to move additional leaders to Brunswick because they  
10 needed that full service active base and they needed to put  
11 the facility there.

12 Were any other units, other reserve units, other  
13 than South Weymouth, looked at? And I understand your issue  
14 about commuting the short distance. But I also happen to  
15 know that in previous rounds they moved people from Detroit,  
16 Michigan into South Weymouth -- a considerable distance --  
17 and that had not been a constraint in the past.

18 Were any other reserve units looked at -- bases  
19 looked at for relocation to Brunswick, other than South  
20 Weymouth?

21 MR. YELLIN: I'm not aware of any additional ones  
22 that were examined.

1 COMMISSIONER ROBLES: Thank you.

2 CHAIRMAN DIXON: Is there any other Commissioner  
3 who wants to pursue this further? Yes, sir?

4 COMMISSIONER DAVIS: I'm not surprised at the  
5 intensive interest of all the Commissioners because of their  
6 desire to make this go right. But I have two short  
7 questions.

8 It's my experience in the Air Force that when you  
9 convert units your manning goes down because of the training  
10 process. Is that the Navy's experience also, which would  
11 then account for the 86 percent manning in Atlanta?

12 MR. YELLIN: Yes, sir. That and also the fact that  
13 a unit was announced for deactivation. So people would have  
14 a tendency to start leaving that unit, looking for other  
15 longer term assignments.

16 COMMISSIONER DAVIS: And, Mr. Yellin, I know that  
17 you're a Naval Reserve Officer. Would you drive 150 miles?

18 MR. YELLIN: Yes, sir. I've driven much farther  
19 than that for jobs.

20 COMMISSIONER DAVIS: I don't have any further  
21 questions.

22 CHAIRMAN DIXON: Have we exhausted it,

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1 Commissioners? Commissioners, are there any further  
2 questions?

3 COMMISSIONER COX: Mr. Yellin, just one clarifying  
4 point.

5 CHAIRMAN DIXON: Commissioner Cox, one clarifying  
6 question.

7 COMMISSIONER COX: You had indicated that the  
8 decision on Brunswick versus Weymouth may have happened sort  
9 of -- I don't want to say at the last minute, but that that  
10 was consideration once Brunswick was considered available.  
11 You did say, and I just want to make sure, you mentioned  
12 before that this was actually in 1993 the Navy recommended  
13 closing Weymouth as well.

14 MR. YELLIN: Yes, Commissioner.

15 COMMISSIONER COX: So this -- at least it's  
16 consistent from the Navy's standpoint. This has been now  
17 three years that they have recommended closing Weymouth.

18 CHAIRMAN DIXON: This is the second time that this  
19 has been submitted.

20 COMMISSIONER COX: So it is something they have  
21 thought about for at least some period of time.

22 COMMISSIONER ROBLES: We thank the Commissioner for

1 that point. Are there any further questions?

2 CHAIRMAN DIXON: One final point. I just want to  
3 make sure I understood what I heard when I was up there.  
4 That is true that in '93 they recommended foreclosure. In  
5 '95, in the deliberations of the BCEG up to the December time  
6 frame, was the Navy considering closing South Weymouth?

7 MR. YELLIN: The Navy process where they do  
8 military value calculations, capacity calculations, and then  
9 do what they call a configuration analysis, that  
10 configuration analysis did not identify South Weymouth; it  
11 identified Atlanta.

12 COMMISSIONER ROBLES: In this round?

13 MR. YELLIN: In this round, yes.

14 COMMISSIONER ROBLES: Okay.

15 CHAIRMAN DIXON: I thank the Commissioner. Are  
16 there any further questions of Mr. Yellin by the  
17 Commissioners? We thank you all for your excellent  
18 questioning, and we are prepared for a motion if there is  
19 one.

20 COMMISSIONER ROBLES: Mr. Chairman, I have a  
21 motion.

22 CHAIRMAN DIXON: Commissioner Robles is recognized

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1 for a motion.

2 M O T I O N

3 COMMISSIONER ROBLES: I move that Naval Air Station  
4 in Atlanta, Georgia be added to the list of bases to be  
5 considered by the Commission for closure realignment as a  
6 proposed change in the list of recommendations submitted by  
7 the Secretary of Defense.

8 CHAIRMAN DIXON: Is there a second?

9 COMMISSIONER KLING: Mr. Chairman, I second  
10 Commissioner Robles.

11 CHAIRMAN DIXON: Commissioner Robles moves,  
12 Commissioner Kling seconds with respect to the Naval Air  
13 Station Atlanta, Georgia. Is there any further comment?

14 (No response.)

15 CHAIRMAN DIXON: Counsel will call the roll.

16 MS. CREEDON: Commissioner Robles?

17 COMMISSIONER ROBLES: Aye.

18 MS. CREEDON: Commissioner Steele?

19 COMMISSIONER STEELE: Aye.

20 MS. CREEDON: Commissioner Cornella?

21 COMMISSIONER CORNELLA: Aye.

22 MS. CREEDON: Commissioner Cox?

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1 COMMISSIONER COX: No.

2 MS. CREEDON: Commissioner Davis?

3 COMMISSIONER DAVIS: Aye.

4 MS. CREEDON: Commissioner Kling?

5 COMMISSIONER KLING: Aye.

6 MS. CREEDON: Commissioner Montoya?

7 COMMISSIONER MONTOYA: Aye.

8 MS. CREEDON: Mr. Chairman?

9 CHAIRMAN DIXON: Aye.

10 MS. CREEDON: Mr. Chairman, the votes are seven  
11 ayes and one nay.

12 CHAIRMAN DIXON: And the motion is adopted. Mr.  
13 Yellin, thank you for your contribution, you may proceed.

14 MR. YELLIN: Thank you. Put up Slide 4 please.

15 The next category is Naval shipyards and ship repair  
16 facilities. Long Beach, the Naval Shipyard at Long Beach is  
17 on the Navy's list as a proposed closure, along with the ship  
18 repair facility in Guam.

19 Please put up Slide 5. Slide 5 summarizes the  
20 current recommendations from the Navy to close Long Beach and  
21 close Guam. These are the -- this is the COBRA data and  
22 personnel data from those two recommendations. Take those

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1 two down and please put up Slide 6, please.

2 Slide 6 is a presentation of the maximum potential  
3 capacity for each of the individual Navy shipyards and the  
4 ship repair facility at Guam in the year 2001, based on Navy  
5 certified data. The light bar -- light portion of the bar is  
6 the conventional non-nuclear capacity. The shaded portion of  
7 the bar is the nuclear capacity. Please keep up Slide 6 and  
8 put up Slide 7.

9 Slide 7 is a presentation of the excess nuclear  
10 shipyard capacity for the Navy shipyards in 2001. This is  
11 also based on certified data and based on the current plan  
12 workload for the Naval shipyards. Each of these sets of bars  
13 -- in fact, again, the white bar is for the non-nuclear  
14 capacity, the shaded bar is for the nuclear capacity.

15 Each of these pairs of bars are for different sets  
16 of scenarios. The first two bars indicate the present  
17 condition prior to the currently proposed recommendations.  
18 It indicates that the nuclear excess capacity is 37 percent.  
19 If you go to the second set of bars, that is the current  
20 Defense Department proposal, which is for the closure of Long  
21 Beach and Guam.

22 Since Guam and Long Beach do not have nuclear

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1 capacity, you have not eliminated any nuclear capacity. So  
2 the excess capacity for nuclear work is the same, 37 percent.  
3 However, the conventional non-nuclear capacity is reduced  
4 below zero excess capacity which is the dark solid line  
5 across the middle at the zero line on the table.

6 In essence, what the Navy is saying, based on their  
7 planned workload in 2001, currently planned, this creates a  
8 deficit of conventional non-nuclear capacity. The Navy's  
9 proposal indicates that this would be performed in the  
10 private sector. The other bars across, pairs of bars,  
11 indicate various alternatives. For example, the third set of  
12 bars would add Portsmouth to Long Beach and Guam closures.

13 Portsmouth includes -- has conventional, some  
14 conventional capacity and a significant portion of nuclear  
15 capacity. That reduces the nuclear excess capacity to 19  
16 percent and further adds -- adds a slight bit more to the  
17 deficit on the conventional, non-nuclear capacity. The other  
18 two bars indicate other alternatives for that.

19 If we could leave up Slide 7 and put up Slide 8.  
20 Slide 8 is the presentation of the Navy's COBRA analysis for  
21 the potential closure of Portsmouth Naval Shipyard. As you  
22 can see, it has one-time costs of \$100 million, annual

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1 savings of almost \$150 million, and although we don't have it  
2 on the chart, the net present value for this recommendation  
3 is about \$2.3 billion.

4 We also note that like the other industrial  
5 facilities we've looked at, there are a lot of personnel  
6 eliminations and a 5.2 percent, based on our estimate, staff  
7 estimate, using the DOD model, a 5.2 percent estimate of  
8 economic impact in the community.

9 If you can leave up Slide 8 and put up Slide 9.  
10 There are a number of issues that the staff would like to  
11 present to you, related to the Naval Shipyard at Portsmouth  
12 as a potential addition to our list. One is that the current  
13 Navy and Defense Department recommendations retained 37  
14 percent excess nuclear capacity. That has been presented to  
15 us by the Navy, this is Navy information. The Navy has  
16 stated very straightforwardly that it's their, in their  
17 judgement that this is an excess capacity that they desire to  
18 retain.

19 The second issue is -- relates to the review of  
20 private sector capabilities and capacity on the west coast  
21 and the east coast. On the west coast as we've noted to you  
22 before, the proposed closure of Long Beach creates a deficit

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1 based on the current planned mix of workload between the  
2 public and private sectors for conventional non-nuclear work.  
3 The Navy proposal, in essence, directs work that would have  
4 been done at Long Beach to the private sector on the west  
5 coast.

6 The Navy, however, has stated that they do not want  
7 to utilize and facilitate private shipyards which are on the  
8 east coast which -- to do 688 Class submarine refuelings.  
9 The staff has reviewed past actions of the Navy in  
10 relationship to their work done in private shipyards on the  
11 east coast, and the Navy has recently refueled the  
12 Enterprise, the carrier Enterprise, at Newport News Naval  
13 Shipyard and in the past has refueled submarines of different  
14 classes than the 688 Class, but they have refueled attack  
15 submarines in the private sector as recently as 1985.

16 We've had -- Staff and some of the Commissioners  
17 have had recent discussions with the Navy about the attack  
18 submarine future of the Navy. The Navy has indicated that  
19 because there are a number of refuelings currently planned  
20 for 699 Class attack submarines, particularly in the years  
21 2000 to 2005, that they've indicated that that requires them  
22 to retain the capacity to do that at Portsmouth.

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1           They have indicated that there are insufficient  
2 refueling facilitized dry docks, that's dry docks that are  
3 ready to use for 688 refueling, there are insufficient ones  
4 available based on their current planning at other shipyards  
5 in the Navy to do this work without putting a tremendous  
6 stress on the schedule for this workload.

7           The Navy has indicated to us that if Portsmouth  
8 were closed to maintain their current planned submarine  
9 refueling schedule, they would have to schedule the dry docks  
10 that are currently -- either currently facilitized or plan  
11 for facilitization for 688 refuelings, that would be -- they  
12 would have to schedule them in what they characterize as a  
13 heel-toe scheduling arrangement which allows them no schedule  
14 slippage of any of the refuelings that they would then delay,  
15 significantly delay the refueling of follow-on, on  
16 submarines.

17           We have also asked the Navy for information about  
18 what other dry docks are in the public shipyards, in the Navy  
19 shipyards that are currently being used for things such as  
20 defuelings or inactivations of 688 submarines and, also -- or  
21 could be utilized for potential refuelings, and there are  
22 additional dry docks available for that purpose that could be

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1 facilitized but the Navy has been very explicit with us that  
2 they currently have no plans and do not want to have to  
3 facilitize additional dry docks and move that workload, if  
4 Portsmouth is closed.

5 Another issue that has been brought up is that  
6 there are a number -- in fact, I think the number is 14, 688  
7 Class submarines that are planned for inactivation. The  
8 current force structure levels and the plans for new  
9 submarine construction indicate that they do not need  
10 currently to refuel those, that they will inactivate them.

11 The Navy has indicated that they would like to have  
12 the alternative in order to maintain or increase force  
13 structure levels of 688 or attack submarines, that they would  
14 like to have the option to refuel some of those rather than  
15 inactivate them depending on the uncertainties of other parts  
16 of their submarine future, and that would require, then,  
17 additional capacity to do refuelings and their concern that  
18 if Portsmouth is not available to do that, that will limit  
19 their options in that area.

20 Are there any questions about Portsmouth?

21 CHAIRMAN DIXON: Are there any questions of Mr.  
22 Yellin with respect to the Navy Shipyards question. Mr.

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1 Kling, Commissioner Kling?

2 COMMISSIONER KLING: Thank you. Mr. Yellin, just  
3 referring to the nuclear side of this, if Portsmouth was  
4 closed, Portsmouth was closed, the chart shows that we would  
5 still have 19 percent excess capacity; correct?

6 MR. YELLIN: Yes, sir.

7 COMMISSIONER KLING: And I guess that I have to ask  
8 you also the question, recognizing that we have that and it  
9 is, I guess, possible, even though the Navy doesn't -- would  
10 not like to use private sector for the refueling -- if we  
11 ever got into the pinch of that and the 19 excess capacity  
12 was not adequate, could we not always do that, if it was  
13 necessary, though, to go to the private sector?

14 MR. YELLIN: Well, that's why we have looked at  
15 what the Navy has done before and the fact that they have  
16 recently finished the refueling of the carrier Enterprise at  
17 Newport News and the fact that as -- of about 10 years ago,  
18 they had refueled other submarines at the private shipyards,  
19 that there certainly appears to be the potential for that.  
20 We have not examined that in detail yet, but it certainly  
21 appears that there is potential for doing that in the private  
22 sector.

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1           COMMISSIONER KLING: So we do know that we have an  
2 excess. We would have an excess and we do have a possibility  
3 to do that as -- because that has been done in the past?

4           MR. YELLIN: There is added cost to do that, and  
5 there may be -- and you have to certainly factor in your  
6 schedules on time, on lead time, in order to prepare the  
7 private shipyards for that work, which is also something that  
8 has to be considered in preparing additional capacity at the  
9 Navy shipyards for -- to do work in the other dry docks, as I  
10 mentioned before.

11           CHAIRMAN DIXON: Any other --

12           COMMISSIONER KLING: Excuse me. I'm sorry. Would  
13 that -- going to the cost side of that -- and I understand  
14 that there could be some additional costs, but there is also  
15 some large cost savings involved here.

16           MR. YELLIN: Yes, sir.

17           COMMISSIONER KLING: Are you pretty comfortable  
18 with those numbers that we have, that were put up for the  
19 one-time and the one-time closing cost out of the annual?

20           MR. YELLIN: Yes, sir. We have looked at that, an  
21 that is consistent with the other Navy shipyard COBRAs. We  
22 have looked at that and we feel that the -- those are the

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1 Navy's numbers and we think they have taken a good, hard look  
2 at that.

3 COMMISSIONER KLING: You're comfortable with that?

4 MR. YELLIN: We feel comfortable with that right  
5 now.

6 COMMISSIONER KLING: And just a last question, I  
7 know you addressed and you answered to us that the Navy was  
8 going to, with the non-nuclear that the Navy did intend to  
9 use the private sector. Any question in your mind, because  
10 we will -- if we did do Portsmouth, we would be increasing  
11 the non-nuclear workload to go to the private sector. Any  
12 question in your mind that that is not capable of being  
13 handled?

14 MR. YELLIN: One of the major elements of our  
15 analysis on the Long Beach shipyard, which is ongoing, is to  
16 look at the planned workload that was planned for Long Beach  
17 and to determine whether the private sector along with  
18 diverting some of that work to other Navy facilities, whether  
19 that is a viable plan or not. That is a key part of that  
20 analysis, but right now we don't --

21 COMMISSIONER KLING: You don't envision any?

22 MR. YELLIN: We don't envision that to be a major

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1 problem, but it's something that we're certainly going to be  
2 looking at in much more detail.

3 COMMISSIONER KLING: Thank you.

4 CHAIRMAN DIXON: Thank you, Commissioner Kling.

5 Commissioner Montoya?

6 COMMISSIONER MONTOYA: Mr. Yellin, were you part of  
7 the '91 and '93 BRAC staffs of just --

8 MR. YELLIN: Yes, sir.

9 COMMISSIONER MONTOYA: Both those years?

10 MR. YELLIN: Yes, sir.

11 COMMISSIONER MONTOYA: In previous shipyard  
12 closures, has the Navy ever looked to the outside capacity,  
13 private sector capacity in those decisions or were those made  
14 primarily for redistributing work inside?

15 MR. YELLIN: Yes, sir, that's correct.

16 COMMISSIONER MONTOYA: The later, inside?

17 MR. YELLIN: They were looked at as a  
18 redistribution within the Navy facilities.

19 COMMISSIONER MONTOYA: So Long Beach Naval Shipyard  
20 is the first time then that they have really looked to the  
21 private sector as a place to put work, specifically?

22 MR. YELLIN: Yes, sir. That -- my recollection of

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1 the -- I mean, I'd have to certainly go back and review that,  
2 but that was -- the private sector capacity was not a major  
3 element of the review of the past closures.

4 COMMISSIONER MONTOYA: And Mare Island, as I  
5 recall, was a nuclear -- was a nuclear yard, submarine-  
6 related and where did that work go?

7 MR. YELLIN: That work was going to be distributed  
8 primarily to Puget Sound and Pearl Harbor, as I recall.

9 COMMISSIONER MONTOYA: Okay. Thank you.

10 CHAIRMAN DIXON: Thank you, Commissioner Montoya.  
11 Commissioner Davis?

12 COMMISSIONER DAVIS: Mr. Yellin, for the purposes  
13 of discussion, let's assume that Portsmouth and Long Beach  
14 are out of the equation, budget constraints preclude the  
15 procurement of additional advance SSNs. Do we have the  
16 capability with the remaining process, with the remaining  
17 shipyards with facilitization, to refuel and put the 688s  
18 back into service?

19 MR. YELLIN: Larry? I'd like Larry Jackson to  
20 respond to that.

21 MR. JACKSON: Yes, sir. There is an issue there,  
22 assuming that the new SSN cannot be procured, assuming that

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1 the two shipyards are out of the equation. Given the 30-year  
2 life of the 688 Class and when they were constructed, we will  
3 start -- the Navy will start to see a significant drop off in  
4 the numbers of submarines that it has starting about 2008.

5 And at that point, if -- it's my understanding from  
6 everything that I've read, talking with experts on this  
7 procurement issue, that if we are not procuring the new  
8 submarine at that point, that if we're to retain sufficient  
9 numbers to meet the JCS criteria or the bottom-up review  
10 criteria, that we will need to extend the lives of the 688  
11 beyond the 30-year point.

12 I have heard public testimony from Admiral DeMarrs  
13 indicating that the Naval reactors, NAVSEA 08 is not  
14 considering conducting a study to examine extending the life  
15 of the 688s. That is just one aspect of the Navy speaking  
16 there.

17 COMMISSIONER DAVIS: Thank you.

18 CHAIRMAN DIXON: Thank you. Are there any further  
19 questions of Mr. Yellin? Are there any further questions?  
20 Is there any commissioner --

21 COMMISSIONER COX: Mr. Chairman.

22 CHAIRMAN DIXON: Commissioner Cox?

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1           COMMISSIONER COX: I just want to make sure I  
2 understand your capacity chart and then the Navy's statement.  
3 Your Chart 7 --

4           MR. YELLIN: Let's go back to that, please.

5           CHAIRMAN DIXON: Chart 7, please.

6           COMMISSIONER COX: It shows as you all have  
7 mentioned that even if you close -- take the DOD proposal and  
8 add Portsmouth as a closure, that we still end up with  
9 roughly 19 percent excess capacity in the public yards,  
10 right, this is not counting the private yards?

11          MR. YELLIN: Yes. That's based on the 2001  
12 projected workload.

13          COMMISSIONER COX: And the schedules that are  
14 already in place to the extent we have them for various  
15 repairs, et cetera?

16          MR. YELLIN: The schedules that were used as a  
17 basis for the certified data that the Navy used in their  
18 analysis for this round of closures.

19          COMMISSIONER COX: Right.

20          MR. YELLIN: Those schedules are constantly under  
21 review and there is some change that is happening in those,  
22 but typically what's happening is, as budgets go down,

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1 workload has slipped to the right.

2 COMMISSIONER COX: Stretched out. And, really,  
3 unrelated to my question, but that particular graph also  
4 shows that we would actually have a deficit in the public  
5 yards, not in the private yards, conventional. Could you  
6 just handle the conventional in this 19 percent excess  
7 nuclear capacity or does that not include that?

8 MR. YELLIN: There is some potential for doing  
9 conventional work in the capacity at a shipyard that is  
10 identified now for nuclear. Yes, there is, that's right.

11 COMMISSIONER COX: And at Portsmouth, is it capable  
12 of handling some of this excess capacity?

13 MR. YELLIN: Portsmouth has the capability to do  
14 conventional work, the size of their dry docks limit --

15 COMMISSIONER COX: They're small?

16 MR. YELLIN: They're small, they're really set up  
17 for submarines. My understanding is that -- Larry, correct  
18 me if I'm wrong -- that they can put a frigate into their dry  
19 dock, but they cannot put anything bigger than that in for a  
20 dry docking overhaul, something that requires --

21 COMMISSIONER COX: Some of the larger conventional  
22 ships wouldn't be able to go to Portsmouth?

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1 MR. YELLIN: They would not -- no, they cannot be  
2 done there.

3 COMMISSIONER COX: Now, the Navy says, despite your  
4 chart, that they will have insufficient refueling or at least  
5 will be so close to the edge that they won't -- they would be  
6 concerned about closing Portsmouth. They're basing that,  
7 though, on a different year? Your chart is showing 2001 and  
8 they're looking out further from that to 2005?

9 MR. YELLIN: Yes. They are looking out through the  
10 period where they have the bulk of the refuelings and  
11 inactivations of the 688 Class submarines.

12 COMMISSIONER COX: And do we have a way to do an  
13 independent analysis of that, is that scheduling --

14 MR. YELLIN: We have their plans by year for that  
15 workload.

16 MR. JACKSON: For the period beyond 2001, however,  
17 we do not have any data at present. We have requested --

18 COMMISSIONER COX: We don't?

19 MR. JACKSON: We have requested such data, but we  
20 don't have it.

21 COMMISSIONER COX: I see. So right now we couldn't  
22 say -- we're not saying that there would be 19 percent excess

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1 capacity in 2005, simply in 2001?

2 MR. YELLIN: That's right. This is based on the  
3 limit of the certified data analysis for this round of  
4 closures was 2001.

5 COMMISSIONER COX: Mr. Jackson, is there more  
6 available? When you say, "We've requested it," do we expect  
7 to get better information should we add this to the list on  
8 this period, 2001 to 2005, or is that --

9 MR. JACKSON: The period 2001, the reason that is  
10 chosen is that's kind of the out year to which NAVSEA is  
11 planning and roughly scheduling in work. Beyond that there  
12 is, obviously, some planning that goes on, particularly with  
13 regard to the 688s. And we have requested the dry dock  
14 schedules and an indication from -- or rather the depiction  
15 from Naval reactors of exactly what the schedule -- the dry  
16 dock schedule, the docking schedule will be for the 688 Class  
17 from basically 1997 through 2005.

18 COMMISSIONER COX: Okay. Thank you.

19 CHAIRMAN DIXON: I thank you, Commissioner Cox.  
20 Commissioner Cornella?

21 COMMISSIONER CORNELLA: We would have 19 percent  
22 excess capacity if Portsmouth was closed through Fiscal Year

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1 2001. We would be able to refuel the subs that are  
2 scheduled; is that correct?

3 MR. YELLIN: Yes, sir.

4 COMMISSIONER CORNELLA: Now, being concerned about  
5 a surge capacity or a decision to refuel more subs than would  
6 be scheduled, if they were being refueled, they would not be  
7 defueled, right?

8 MR. YELLIN: Yes, sir.

9 COMMISSIONER CORNELLA: So you've got a certain  
10 number of defueling docks that are tied up?

11 MR. YELLIN: Yes, sir.

12 COMMISSIONER CORNELLA: What does it take to  
13 facilitize a defueling dock so you can refuel?

14 MR. JACKSON: Not -- this is Mr. Jackson -- not a  
15 great deal. There is a little more investment that's  
16 required. There is some training that is required. There is  
17 some training equipments that are required. However, the  
18 expenditure in terms of dollars to effect such a conversion  
19 or an increase in capability would not be great.

20 MR. CORNELLA: Thank you.

21 CHAIRMAN DIXON: Are there any further questions by  
22 any commissioner for Mr. Yellin, Mr. Reedy or Mr. Jackson?

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1 (No response.)

2 CHAIRMAN DIXON: Is there any motion to be made by  
3 any commissioner with respect to this excellent presentation  
4 by these distinguished people?

5 MR. KLING: Mr. Chairman.

6 CHAIRMAN DIXON: Commissioner Kling?

7 M O T I O N

8 COMMISSIONER KLING: This is a difficult one,  
9 needless to say, however, based on the information that Mr.  
10 Yellin and his staff has presented here today, I would move  
11 that the Portsmouth Naval Shipyard, Kittery, Maine, be added  
12 to the list of bases to be considered by the Commission for  
13 closure, realignment as a proposed change to the list of  
14 recommendations submitted by the Secretary of Defense.

15 CHAIRMAN DIXON: Is there a second to the motion  
16 put by Commissioner Kling?

17 COMMISSIONER CORNELLA: Mr. Chairman.

18 CHAIRMAN DIXON: Commissioner Cornella?

19 COMMISSIONER CORNELLA: I second that motion.

20 CHAIRMAN DIXON: Commissioner Kling has moved and  
21 Commissioner Cornella has seconded a motion to put Portsmouth  
22 Naval Shipyard, Kittery, Maine, on the list. Are there any

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1 further comments from any commissioner before counsel calls  
2 the roll?

3 COMMISSIONER DAVIS: Mr. Chairman.

4 CHAIRMAN DIXON: Commissioner Davis?

5 COMMISSIONER DAVIS: I'd like to register my deep  
6 concern that we're toying with this nation's and the United  
7 States Navy's ability to meet future contingencies in the  
8 nuclear arena; however, I will not oppose the motion.

9 CHAIRMAN DAVIS: The counsel will call the roll.

10 MS. CREEDON: Commissioner Kling?

11 COMMISSIONER KLING: Aye.

12 MS. CREEDON: Commissioner Montoya?

13 COMMISSIONER MONTOYA: Mr. Chairman, if I might, I  
14 also would like to editorialize just for a moment. This is a  
15 very, very difficult call, because the Navy has in the past  
16 made some tough calls in this area in closing shipyards;  
17 however, I feel that the analysis for Long Beach and  
18 Portsmouth have not had the symmetry to satisfy me in the  
19 face of closing one of those yards and for that reason, I'm  
20 going to vote aye.

21 MS. CREEDON: Commissioner Robles?

22 COMMISSIONER ROBLES: Mr. Chairman, I strongly

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1 endorse the words of Commissioner Davis about the concern  
2 about the potential long-term ability to do war fighting by  
3 the U.S. Navy if you close the shipyard, I vote nay.

4 MS. CREEDON: Commissioner Steele?

5 COMMISSIONER STEELE: Nay.

6 MS. CREEDON: Commissioner Cornella?

7 COMMISSIONER CORNELLA: Aye.

8 MS. CREEDON: Commissioner Cox?

9 COMMISSIONER COX: Aye.

10 MS. CREEDON: Commissioner Davis?

11 COMMISSIONER DAVIS: Aye.

12 MS. CREEDON: Mr. Chairman?

13 CHAIRMAN DIXON: Aye.

14 MS. CREEDON: Mr. Chairman, the ayes are six and  
15 the nays are two.

16 CHAIRMAN DIXON: The ayes are six and the nays are  
17 two, the Portsmouth Naval Shipyard, Kittery, Maine, is added  
18 to the list.

19 Mr. Yellin?

20 MR. YELLIN: Yes, sir. Please put up Slide 10.  
21 The next category that we're going to discuss, as I mentioned  
22 earlier, this is kind of a composite category of five

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1 different bases that the Secretary of the Navy had indicated  
2 to us in his recommendations and his report to the Commission  
3 that these are recommendations that would have been included  
4 in his list, but because he was concerned about the job  
5 losses in California and Guam that he had removed them.

6 I'd like to go to Slide number 11, please. This is  
7 the Fleet and Industrial Supply Center at Oakland,  
8 California. FISC/Oakland was a recommendation of the Navy  
9 for closure in '93 as a follower activity to the other  
10 closures that the Navy had proposed in '93 in the  
11 Oakland/Alameda and Mare Island areas.

12 The Navy has indicated, in fact, the military value  
13 of the FISC/Oakland as the seventh of eight. The eight of  
14 eight in military value is the supply center in Charleston,  
15 which the Navy has also proposed for closure. There is a  
16 very significant excess capacity in this category. Most of  
17 the Navy's customers in the San Francisco Bay area were  
18 closed in '93. As I mentioned, the Navy had proposed this  
19 for closure; and, in fact, as part of the Commission  
20 recommendations in '93 we did close the DLA warehousing  
21 function that was co-located with the supply center.

22 The Navy has been -- we have been reviewing the

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1 activities going on in Oakland, and our indications are that  
2 the Navy has been moving the supply responsibilities to other  
3 supply centers on the West Coast and in the Pacific as part  
4 of their normal workload adjustments.

5 And, in fact, right now a large number of the  
6 people that are currently occupying facilities at Oakland are  
7 tenants of the supply center; and approximately one-third of  
8 the current employees of the supply center are there and  
9 employed not in typical supply center functions, but they're  
10 currently really acting as kind of support for the tenants  
11 and the supply center activities there as kind of a landlord-  
12 type arrangement.

13 We've included the COBRA results from the Navy's  
14 COBRA that was done for the supply center and indicated the  
15 personnel figures also that are proposed in that closure  
16 scenario.

17 COMMISSIONER COX: Mr. Yellin, if I could ask  
18 question about that one, before you go on. As I recall in  
19 '93, at least the argument and the reason we didn't close  
20 this particular facility -- even though we did close other  
21 major facilities, and which this might have been considered a  
22 follower -- was because at least at the time they said that

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1 roughly, I believe it was 80 percent of their work had  
2 nothing to do with Alameda and with Mare Island and,  
3 therefore, they shouldn't be considered a follower -- they  
4 were serving the fleet, I believe. And the numbers seemed to  
5 back them up at that time.

6 I just want to make sure that what I'm hearing you  
7 saying is while that may have been true in 1993 our, at  
8 least, look at the moment shows that they really aren't  
9 providing a great deal of work to the Pacific fleet.

10 MR. YELLIN: Our understanding right now from  
11 review of the data and discussions with personnel in the  
12 Navy, that there has been some workload adjustments. Right  
13 now I cannot give you a specific percentage of their workload  
14 that is being performed for out of the area.

15 But as you recall, the concerns in '93 related to,  
16 on top of the major economic impact in the Oakland/Alameda  
17 area, was the fact that the Navy analysis mentioned only as a  
18 follower activity to provide local support when that was not  
19 a large majority of their work. However, the Navy  
20 continually moves workload around between facilities like  
21 this and right now it appears that a significant part of that  
22 work has been moved -- the Western Pacific and support for

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1 other Navy facilities had been moved to other areas.

2 COMMISSIONER COX: And I just want to ask a  
3 question because I'm not sure. You mentioned that one of the  
4 other reasons was the cumulative economic impact to Alameda  
5 and Mare Island were certainly large facilities that we  
6 closed in this area in 1993. The number that you have on  
7 economic impact does include the cumulative economic impact?

8 MR. YELLIN: That is the staff assessment of that.  
9 That's not data from the Navy. If this was added we would go  
10 back in and confirm this with the Defense Department, with  
11 the Navy, that these are the correct numbers.

12 COMMISSIONER COX: Okay. Thank you very much.

13 CHAIRMAN DIXON: Are there any further questions,  
14 from any Commissioners, of Mr. Yellin on his presentation?

15 (No response.)

16 CHAIRMAN DIXON: Is there any motion to be made?  
17 Director Lyles.

18 MR. LYLES: Mr. Chairman, there are five activities  
19 in this category. I think it might be helpful for the  
20 Commission if Alex just runs through all five right quickly,  
21 if that's agreeable.

22 CHAIRMAN DIXON: Okay. All right. Please do that,

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1 Mr. Yellin.

2 MR. YELLIN: Yes, sir. Please put up Slide 12; and  
3 you can take down 10 and 11.

4 The next of the five bases that were removed for  
5 job loss reasons is the Naval Warfare Assessment Division in  
6 Corona, California. This is a Navy technical center and in  
7 the Navy's analysis, when they did their reviews of technical  
8 centers to come up with potential closures, this facility was  
9 identified as a potential closure in all of the scenario runs  
10 for that category.

11 The proposal involves closing the facility and  
12 redirecting its workload to three sites: Navy Post Grad  
13 School in Monterey; the Naval Air Warfare Center at China  
14 Lake; and the Naval Surface Warfare Center in Crane, Indiana,  
15 which do similar functions to the work done at Corona.

16 The COBRA is listed here. As you note, the one-  
17 time costs of \$76 million do include a significant amount of  
18 construction. That's the reason why that is a three year  
19 payback, rather than an immediate one as some of the others  
20 we've looked at. However, the annual savings of \$21 million  
21 that are shown in the Navy's COBRA.

22 Go the next, Slide 13, please. Supervisor of

1 shipbuilding at Long Beach is proposed as a closure by the  
2 Navy. The Navy secretary removed the SUPSHIP's office in the  
3 San Francisco area, which had been identified by the Navy's  
4 base closure group as a potential closure.

5 The missions of SUPSHIP's offices are to contract  
6 and manage the construction and repair work on Navy ships  
7 that are located in the geographic area surrounding the  
8 SUPSHIP's office -- work that's done by the private sector.  
9 The reason why Long Beach is proposed for closure is that the  
10 Naval Station at Long Beach has been closed and the ships are  
11 leaving the Long Beach area.

12 The Navy also closed most of their ship locations  
13 in the San Francisco Bay area and, as a result, the workload  
14 for this office is dramatically declining. And as you can  
15 see there are only 37 -- the projection is that there would  
16 only be 37 employees left there. And that's our  
17 understanding of the reasons why that was proposed as a  
18 closure.

19 Any questions?

20 CHAIRMAN DIXON: Commissioner Cox.

21 COMMISSIONER COX: Mr. Yellin, on that one, is this  
22 37 people left, is this what we would call a below threshold

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1 recommendation?

2 MR. YELLIN: Yes.

3 COMMISSIONER COX: And my understanding of what  
4 that means is that the Defense Department could do that with  
5 or without us, if they wanted to move these people they  
6 could --

7 MR. YELLIN: That's our understanding, too, that  
8 the Navy Department could close this facility without Base  
9 Closure actions.

10 COMMISSIONER COX: Thank you.

11 MR. YELLIN: Go to Slide 14, please. Engineering  
12 field activity west in San Bruno, that's in the San Francisco  
13 area. Engineering field divisions -- and maybe I should  
14 defer to Commissioner Montoya -- but engineering field  
15 divisions are responsible for providing facility engineering  
16 and facility management expertise and support to commands.

17 And the Naval Facilities Engineering Command has  
18 attempted to locate these support centers, these divisions  
19 and activities, in locations where there are significant  
20 fleet activities. On the West Coast the Navy has an  
21 activity, their primary one is in San Diego with their fleet  
22 concentration there. They also have a location in the Puget

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1 Sound area, near Bangor and Silverdale, Washington. And they  
2 also have this one in San Bruno and San Francisco.

3 In '93 the Navy came back to the Commission and  
4 requested a realignment of what was called western division  
5 at that time, now it's called engineering field activity  
6 west, to realign that and to reduce its mission down to being  
7 primarily when the Navy bases close there, to be primarily a  
8 base closure support office with a much reduced mission and  
9 staffing.

10 This is a follow-on step to that, which would be  
11 for the actual closure of the command in San Bruno, in the  
12 San Francisco area. However, there would be people that  
13 would require to be in the area to support the direct -- and  
14 this is only a small number of people -- to support the  
15 actual actions involved in implementing the base closures.  
16 They would remain there, but they would become then a branch  
17 office of the southwestern division in San Diego. And this  
18 is the COBRA results for that.

19 COMMISSIONER COX: Mr. Yellin, this is below  
20 threshold, as well?

21 MR. YELLIN: Yes, it is.

22 COMMISSIONER COX: Thank you.

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1 MR. YELLIN: If you can put up Slide 15, please.  
2 The final base in this category is public works center, Guam.  
3 Public work centers are set up -- and, again, I should  
4 probably defer to Commission Montoya, but I'll give it a shot  
5 for the description here -- public work centers are set up in  
6 areas where you have multiple facilities, multiple Navy  
7 facilities or Marine Corps or even other facilities like Air  
8 Force on Guam, where there are separate public works  
9 departments.

10 And it's advantageous, in order to save on  
11 overhead, to minimize multiple vehicle maintenance  
12 facilities, for example, to set up a centralized command to  
13 consolidate these activities in an area. And that had been  
14 done on Guam, and the public work center at Guam provides  
15 this support to all the activities on Guam.

16 However, the other recommendations that have been  
17 presented to us by the Navy this year would consolidate the  
18 Navy activities on Guam under an umbrella command, Naval  
19 Activities/Guam. Typically, what would happen in this  
20 circumstance would be that instead of maintaining a separate  
21 command structure at a public works center, you would  
22 eliminate that command structure, save a few jobs and create

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1 then a public works department that would be an element of  
2 the umbrella command and the Naval activities command.

3 And that was the initial plan of the Navy. And as  
4 you can see, 558 billets within the public works center are  
5 being eliminated based on workload reductions in Guam; 676  
6 billets remain at the public works center. We do not have  
7 the exact number, but it's a minimal number of those would be  
8 eliminated and saved if the public works center were closed.

9 We do not have a COBRA analysis from the Navy on  
10 that. Most of the people at public works center/Guam would  
11 stay doing the same work they're doing now, the missions  
12 would stay; they would then be working instead of for the  
13 public works center they would be working for Naval  
14 activities/Guam.

15 One of the elements of the public works center's  
16 responsibilities they control and have on their books all of  
17 the family housing on Guam. And that has been an issue that  
18 I know came up during the Commissioner visits to Guam, there  
19 were some community concerns about the Navy's retention of  
20 particularly one housing area at Naval Air Station/Agana  
21 after that facility was closed. And those houses are part of  
22 the public works centers facilities.

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1 CHAIRMAN DIXON: Are there any questions of Mr.  
2 Yellin on this fine presentation before we entertain motions?

3 COMMISSIONER STEELE: Mr. Chairman.

4 CHAIRMAN DIXON: Commissioner Steele.

5 COMMISSIONER STEELE: I just have a brief comment  
6 regarding the Guam initiative. When Mr. Cornella and I were  
7 there he mentioned -- in discussions with the citizens of  
8 Guam there was concern over this housing issue and  
9 Commissioner Cornella had brought that up subsequently in a  
10 meeting with the Navy that I also attended, and we haven't  
11 received a response yet from the Navy regarding that housing.

12 So just looking at that area, the only way that we  
13 could move forward, should that be feasible, would be to add  
14 this. And I just wanted to clarify that is the case,  
15 correct?

16 MR. YELLIN: Yes, that's right.

17 COMMISSIONER STEELE: Okay. Thank you.

18 CHAIRMAN DIXON: I thank you, Commissioner Steele.  
19 Are there any questions of Mr. Yellin? Commissioner Cox.

20 COMMISSIONER COX: Maybe Mr. Lyles or Mr. Borden  
21 would answer these -- it's not quite in the Navy area. The  
22 Chairman indicated that when we looked at our review we not

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1 only looked at the DOD recommendations, but that you guys, at  
2 least -- if not us, personally -- have considered every base  
3 in the United States as a potential for an add to this list.

4 I wonder if you could tell me whether we have  
5 considered every base that's below threshold, or did we just  
6 look at above threshold bases?

7 MR. BORDEN: We have not looked at all of the below  
8 threshold activities in the United States.

9 COMMISSIONER COX: Have we looked at any below  
10 threshold activity that wasn't recommended by the Department  
11 of Defense?

12 MR. LYLES: Commissioner, I'd have to think on that  
13 for a while and, really, I'm not sure I could answer that  
14 without discussing with the staff. Let me just make clear  
15 that often activities on a base are below threshold. And  
16 when you look at a specific base there might a number of  
17 activities on that base, any number of which could be  
18 considered as candidates for realignment and some of those  
19 would be below threshold.

20 Actually, I believe in some of the discussions on  
21 tactile missile maintenance I believe there were some areas  
22 that we were reviewing that might have been below threshold.

1 So I wouldn't say we've ruled it --

2 COMMISSIONER COX: Involved with bases that were  
3 above threshold and were being considered for other reasons?

4 MR. LYLES: Activities, not necessarily bases.

5 COMMISSIONER COX: Activities.

6 MR. LYLES: So I can think of an example or two off  
7 the top of my head where we have discussed some activities  
8 that might be below threshold, but I certainly couldn't say  
9 we've looked at every activity in the United States that is  
10 below threshold.

11 COMMISSIONER COX: How many activities in the  
12 United States do you think there are that are below  
13 threshold? Ten, 20, 100?

14 MR. LYLES: Well, you see, any activity on a  
15 military base that you isolate could be in that category. If  
16 there is a motorpool at an installation and the Department  
17 wants to realign it, that could be considered an activity.  
18 And most motorpools probably would be below threshold.

19 CHAIRMAN DIXON: So, thousands, hundreds?

20 MR. LYLES: If you look at major installations,  
21 when we started the process in 1988, I believe there were  
22 somewhere around 495 major installations. If you look at all

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1 the installations in the United States you're probably  
2 talking 3,000 or 4,000; maybe as high as 5,000.

3 So, no, we have not, in any stretch of the  
4 imagination, looked at all of the installations in the United  
5 States. But we do look at many activities. In fact, many of  
6 your reserve activities are below threshold.

7 xx

8 COMMISSIONER COX: All right. And, in fact, we've  
9 looked at any below threshold facility, or opportunity, or  
10 activity where the Department of Defense has recommended it  
11 to us, even though they didn't have to. Where they've taken  
12 the position that they would like us to look at it because it  
13 gives them an independent review, because, for a variety of  
14 reasons, the DOD has recommended that we look at it -- we  
15 have looked at all of those -- and will continue to, I  
16 assume.

17 MR. BORDEN: Yes, yes -- a number of those that  
18 we -- I think we've made somewhere around 50 base visits.  
19 And those were generally those that would -- that need some  
20 threshold, not necessarily the threshold that's in the  
21 statute.

22 COMMISSIONER COX: I see -- so, it's our policy

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1 that a commissioner will visit all of the below threshold  
2 bases as well?

3 MR. LYLES: I wouldn't say that's our policy,  
4 commissioner, or our practice. We have had commissioners  
5 visit below threshold installations, where there was a high  
6 -- you know, an interest in the activity that was going on  
7 there.

8 COMMISSIONER COX: But we haven't -- unlike with  
9 major bases, where we've committed that a commissioner will  
10 visit each major base, we haven't at least committed that we  
11 would visit every below threshold base list.

12 MR. LYLES: That's correct.

13 COMMISSIONER MONTOYA: Mr. Chairman?

14 CHAIRMAN DIXON: Commissioner Montoya.

15 COMMISSIONER MONTOYA: I believe I know where Ms.  
16 Cox is going with her questioning, and I generally support  
17 where she's headed, however, these activities, for me,  
18 represent a whole different issue. And the fact that they're  
19 put in the table of the Secretary of the Navy, and  
20 highlighted as being there, and then taken off for economic  
21 reasons -- the GAO has made an issue of them.

22 Me being on the road, I have heard other states say

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1 why is the Navy giving California desperate treatment for  
2 these particular activities? Why don't we get that kind of  
3 treatment? My concern -- and not to consider them -- is the  
4 fact that by not considering them, we ratify what the Navy  
5 has done, and I assure you that trying to close those bases,  
6 us taking no action at this point in time, will be tantamount  
7 to closing a post office.

8 And I think, Mr. Chairman, you've -- all the years  
9 in public that you've been in, you know what it's like to try  
10 and close the post office, no matter how big it is in a  
11 community. And so that's my concern with these particular  
12 bases that have been identified, and when the time comes, I'm  
13 going to move to include them.

14 COMMISSIONER COX: Let me just point out that --

15 CHAIRMAN DIXON: Commissioner Cox --

16 COMMISSIONER COX: -- no other state would want to  
17 have been singled out this way for Navy treatment. The truth  
18 in the matter is the only reason we would look at these bases  
19 is because the Navy singled out a below threshold base. And  
20 my -- what I was trying to get to before, is that there is no  
21 other below threshold base in the country that has been  
22 singled out by, frankly, the Navy making what GAO and others

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1 have considered to be a political issue out of a non-  
2 political issue.

3 If in fact these bases should close, the Navy has  
4 every ability to close them, as they do with every other  
5 below threshold base. And if it weren't for the bad luck of  
6 the Navy happening to notice them, and making a report -- a  
7 statement in their report, which was totally unrelated to the  
8 BRAC process, these folks wouldn't be singled out at all. So  
9 I will be very surprised if any other state would like to be  
10 treated in this manner.

11 And, you know, I don't view it as a plus for  
12 California or the bases that are below threshold. It's  
13 clearly been a negative.

14 CHAIRMAN DIXON: Well, I want to thank Commissioner  
15 Cox, and Commissioner Montoya for so eloquently expressing  
16 the different points of view on this important subject.

17 COMMISSIONER STEELE: Mr. Chairman?

18 CHAIRMAN DIXON: Is there anybody else that wants  
19 to make an eloquent presentation? Commissioner Steele?

20 COMMISSIONER STEELE: I don't guarantee it will be  
21 eloquent, I'm just probably throwing a wrench in the works  
22 here. But, on a hole, I look at it that we've got plenty to

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1 do. We don't need to look at anything below threshold that  
2 isn't thrown in our laps. The flip side of that argument,  
3 these were on the -- the original recommendations in the  
4 Navy, and I think that it does make it a bit of a separate  
5 category.

6 What I think we haven't addressed here that would  
7 be helpful to me, and hopefully, it's very brief -- those  
8 recommendations that are below threshold, looking at the  
9 issue regarding those two. Maybe that would help us  
10 determine how to further look or not further look at the  
11 below thresholds. Do you have any comments regarding those  
12 installations on the merit or lack of merit of closure --  
13 consideration for closure?

14 MR. YELLIN: Well, the supervisor ship building and  
15 the engineering field activity are the two under threshold.  
16 As I've indicated, the retention of them in staff's opinion  
17 does not fit the typical mission requirements, or the typical  
18 requirements of the Navy that would need to have a  
19 superintendent of ship building in an area, or an engineering  
20 field activity in an area. That -- go ahead, Admiral.

21 COMMISSIONER MONTOYA: I'm going to add to his  
22 comments.

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1                   CHAIRMAN DIXON: Commissioner Montoya.

2                   COMMISSIONER MONTOYA: I was the commanding officer  
3 of that activity some years ago, when it was a big activity.  
4 But I think that it's also different, in that it is a  
5 stand-alone command on a stand-alone, rather large complex in  
6 an area of real estate that could well benefit from the  
7 results of the BRAC process, if we should decide to close it.  
8 So, it is a bit different than your normal under threshold  
9 activities.

10                  CHAIRMAN DIXON: I thank Commissioner Montoya and  
11 Commissioner Steele -- your question was very eloquent, I  
12 think. Are there any other questions to Mr. Yellin on this  
13 important subject matter? Is there any motion for the Chair  
14 to entertain, with respect to the presentation of Mr. Yellin?

15                  COMMISSIONER ROBLES: Mr. Chairman, I'd like to  
16 make a motion.

17                  CHAIRMAN DIXON: Commissioner Robles.

## M O T I O N

1  
2           COMMISSIONER ROBLES: And I'd like to preface my  
3 motion by saying I think all of us Commissioners, and  
4 certainly the staff, appreciate the concept of cumulative  
5 economic impact. And I applaud the Navy for being courageous  
6 and getting up front and telling us right up front on the  
7 first day, that they had made some decisions based on  
8 cumulative impact.

9           But given that the other services did not -- or at  
10 least did not appear to publicly -- the fact of the matter  
11 is, to level the playing field, I believe that we need to  
12 look at these activities that were excluded because of  
13 cumulative economic impact, and put everybody on a more equal  
14 footing.

15           So I move that the Fleet Industrial Supply Center,  
16 Oakland, California; and the Naval Warfare Assessment  
17 Division, Corona, California, be added to the list of bases  
18 to be considered by the Commission for closure or  
19 realignment, as a proposed change to the list recommendations  
20 submitted by the Secretary of Defense.

21           CHAIRMAN DIXON: COMMISSIONER STEELE?

22           COMMISSIONER STEELE: I second that motion.

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1 CHAIRMAN DIXON: It is moved by Commissioner Robles  
2 and seconded by Commissioner Steele. Is there any further  
3 comment upon this? Commissioner Cox.

4 COMMISSIONER COX: I just want to make sure these  
5 two are above threshold, is that correct?

6 COMMISSIONER ROBLES: That is correct. They're two  
7 above threshold.

8 CHAIRMAN DIXON: These two are above threshold.

9 MR. YELLIN: Yes, they are.

10 CHAIRMAN DIXON: That is correct. Commissioner  
11 Cox's comment is accurate. Are there any further comments?  
12 The counsel will call the roll.

13 MS. CREEDON: Commissioner Robles?

14 COMMISSIONER ROBLES: Aye.

15 MS. CREEDON: Commissioner Steele?

16 COMMISSIONER STEELE: Aye.

17 MS. CREEDON: Commissioner Cornella?

18 COMMISSIONER CORNELLA: Aye.

19 MS. CREEDON: Commissioner Cox?

20 COMMISSIONER COX: Aye.

21 MS. CREEDON: Commissioner Davis?

22 COMMISSIONER DAVIS: Aye.

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1 MS. CREEDON: Commissioner Kling?

2 COMMISSIONER KLING: Aye.

3 MS. CREEDON: Commissioner Montoya?

4 COMMISSIONER MONTOYA: Aye.

5 MS. CREEDON: Mr. Chairman?

6 CHAIRMAN DIXON: Aye.

7 MS. CREEDON: Mr. Chairman, there are eight ayes  
8 and no nays.

9 CHAIRMAN DIXON: That motion is adopted. Are there  
10 any further motions with respect to this subject matter?

11 COMMISSIONER STEELE: I have a motion, Mr.  
12 Chairman.

13 CHAIRMAN DIXON: Commissioner Steele?

14 M O T I O N

15 COMMISSIONER STEELE: I move that the Public Works  
16 Center, Guam, be added to the list of bases to be considered  
17 by the Commission for closure or realignment, as a proposed  
18 change to the list of recommendations submitted by the  
19 Secretary of Defense.

20 CHAIRMAN DIXON: Thank you, Commissioner Steele.  
21 Is there a second to that motion by the distinguished  
22 Commissioner?

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1 COMMISSIONER ROBLES: I second the motion.

2 CHAIRMAN DIXON: Commissioner Robles seconds that  
3 motion by Commissioner Steele. Are there any comments upon  
4 the motion by Commissioner Steele, with respect to the Public  
5 Works Center, Guam?

6 (No response.)

7 CHAIRMAN DIXON: Counsel, call the roll.

8 MS. CREEDON: Commissioner Steele?

9 COMMISSIONER STEELE: Aye.

10 MS. CREEDON: Commissioner Cornella?

11 COMMISSIONER CORNELLA: Aye.

12 MS. CREEDON: Commissioner Cox?

13 COMMISSIONER COX: I recuse myself.

14 CHAIRMAN DIXON: Commissioner Cox recuses herself.

15 MS. CREEDON: Commissioner Davis?

16 COMMISSIONER DAVIS: Aye.

17 MS. CREEDON: Commissioner Kling?

18 COMMISSIONER KLING: Aye.

19 MS. CREEDON: Commissioner Montoya?

20 COMMISSIONER MONTOYA: Aye.

21 MS. CREEDON: Commissioner Robles?

22 COMMISSIONER ROBLES: Aye.

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1 MS. CREEDON: Mr. Chairman?

2 CHAIRMAN DIXON: Aye.

3 MS. CREEDON: Mr. Chairman, there are seven ayes,  
4 and one recusal, and no nays.

5 CHAIRMAN DIXON: That motion is adopted. Are there  
6 any further motions in connection with this presentation?

7 COMMISSIONER MONTOYA: Yes, Mr. Chairman.

8 CHAIRMAN DIXON: Commissioner Montoya.

9 COMMISSIONER MONTOYA: And if my motion should  
10 pass, I will volunteer to be the commissioner of the visits  
11 of these two below threshold activities.

12 CHAIRMAN DIXON: You're a brave man, commissioner.

13 M O T I O N

14 COMMISSIONER MONTOYA: Especially since I said I  
15 was stationed at one of them once. Therefore, I will move  
16 that the Engineering Field Activity West Naval Facilities  
17 Engineering Command, San Bruno, California, and the  
18 Supervisory Ship Building Conversion and Repair, San  
19 Francisco, California, be added to the list of bases to be  
20 considered by the Commission for closure or realignment as a  
21 proposed changed to the list of recommendations submitted by  
22 the Secretary of Defense.

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1 CHAIRMAN DIXON: Thank you, Commissioner Montoya.

2 Is there a second?

3 COMMISSIONER KLING: Mr. Chairman?

4 CHAIRMAN DIXON: Commissioner Kling?

5 COMMISSIONER KLING: I second Admiral Montoya's  
6 motion recognizing full well that I'm going to be joining him  
7 as well, I can see, in the attendance to those locations.

8 CHAIRMAN DIXON: It's moved, and seconded. Is  
9 there any comment by any commissioner regarding this motion?

10 COMMISSIONER CORNELLA: Yes, Mr. Chairman.

11 CHAIRMAN DIXON: Commissioner Cornella?

12 COMMISSIONER CORNELLA: I would just like to say  
13 regarding the motion, that given the consideration that we  
14 received over 50 other installations under threshold for  
15 consideration during this round, I believe that is a factor  
16 and I would lend my support to this motion.

17 CHAIRMAN DIXON: I think Commissioner Cornella for  
18 that comment. Are there any further comments?

19 (No response.)

20 CHAIRMAN DIXON: Counsel will call the roll.

21 MS. CREEDON: Commissioner Montoya?

22 COMMISSIONER MONTOYA: Aye.

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1 MS. CREEDON: Commissioner Robles?

2 COMMISSIONER ROBLES: Aye.

3 MS. CREEDON: Commissioner Steele?

4 COMMISSIONER STEELE: Aye.

5 MS. CREEDON: Commissioner Cornella?

6 COMMISSIONER CORNELLA: Aye.

7 MS. CREEDON: Commissioner Cox?

8 COMMISSIONER COX: No.

9 MS. CREEDON: Commissioner Davis?

10 COMMISSIONER DAVIS: Aye.

11 MS. CREEDON: Commissioner Kling?

12 COMMISSIONER KLING: Aye.

13 MS. CREEDON: Mr. Chairman?

14 CHAIRMAN DIXON: Aye.

15 MS. CREEDON: Mr. Chairman, there are seven ayes  
16 and one nay.

17 CHAIRMAN DIXON: The motion is adopted. Mr.  
18 Yellin, we are indebted to you, sir, for the fine  
19 presentation by you and your staff.

20 MR. YELLIN: Thank you.

21 CHAIRMAN DIXON: The Army will be next.

22 (A brief recess was taken.)

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1           CHAIRMAN DIXON: Ladies and gentlemen, those who  
2 are desirous of staying are welcome to stay. Those who have  
3 observed their parts of this proceeding and have no further  
4 interest, if you'd be kind enough to exit the room as quietly  
5 as possible. We thank you for accommodating everybody in  
6 that connection. Director Lyles?

7           MR. LYLES: Mr. Chairman, Ed Brown, the chief of  
8 the commission's Army review and analysis team will present  
9 the final briefing of the day, and that one is on Army  
10 issues.

11          MR. ED BROWN: Mr. Chairman?

12          CHAIRMAN DIXON: We're delighted to have you, Mr.  
13 Brown.

14          MR. ED BROWN: Thank you, Mr. Chairman. Mr.  
15 Chairman and commissioners, the Army team is pleased to  
16 provide you information on those installations to be  
17 considered as additions to the defense secretary's  
18 recommendations of March 1st. I have with me Mr. Rick Brown,  
19 and Mr. Mike Kennedy, who will assist in responding to your  
20 questions. The first chart --

21          CHAIRMAN DIXON: Mr. Brown is no relation to you,  
22 Mr. Brown?

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1 MR. ED BROWN: He is not, Mr. Chairman.

2 CHAIRMAN DIXON: We don't care for nepotism around  
3 here.

4 MR. ED BROWN: The first chart shows the 14  
5 categories into which the Army divided its installations for  
6 consideration. The shaded categories have installations to  
7 be considered as additions to the defense secretary's  
8 recommendations. I have included a miscellaneous category to  
9 indicate an installation not considered by the Army, but  
10 affected by a defense agency recommendation.

11 The cross service team has already discussed Army  
12 installations in the depot category. We will discuss those  
13 in the forts, leases, and miscellaneous categories. Chart 2,  
14 and the map on chart 3, show the Army's three port  
15 installations in the order of their relative military value,  
16 as determined by the Army. Sunny Point, North Carolina, is  
17 the sole Army terminal that plans, coordinates, and executes  
18 movement of ammunition, and other dangerous cargo.

19 Therefore, the Army did not study it for closure,  
20 or realignment. The Army selected both Bayonne Military  
21 Ocean Terminal, and Oakland Army Base, for study, but  
22 recommended only Bayonne for closure. Oakland Army Base,

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1 California, has been recommended as a candidate for further  
2 consideration.

3 Chart 4 highlights the Army's stationing strategy  
4 for ports, which is to maintain the capability to project the  
5 Army's power from Atlantic, Pacific, and Gulf Coasts, while  
6 maintaining the capability to ship unique cargo, not allowed  
7 in commercial ports. Chart 5 contains data associated with  
8 DOD's recommendation to close Bayonne, and the option to  
9 close Oakland.

10 It is apparent that one-time costs, steady state  
11 savings, and return on investment are more attractive for  
12 Oakland, than for Bayonne. The reasons cited by the Army for  
13 rejecting Oakland was it's closure does not justify  
14 operational risks, but, as GAO pointed out, the Army did not  
15 elaborate on what those risks are. However, the Army did  
16 identify the issues shown on chart 6, in this letter of May  
17 8th to the commission.

18 These risks can be associated with flexibility,  
19 availability, and responsiveness. In testimony before this  
20 commission, the Secretary of the Army and his back-up  
21 witnesses, provided the comments shown in the middle column  
22 of this chart, of rationale for not recommending Oakland for

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1 closure. Staff comments are in the right column.

2 An important point to consider is that the analysis  
3 that suggested delays of 3 to 17 days in arrival time, also  
4 stated that the number of units, missing required delivery  
5 dates, is not significant. We are prepared for your  
6 questions.

7 CHAIRMAN DIXON: Are there any questions by any  
8 commissioners concerning the presentation by Mr. Ed Brown?

9 COMMISSIONER COX: Mr. Chairman?

10 CHAIRMAN DIXON: Commissioner Cox.

11 COMMISSIONER COX: Mr. Brown, basically what the  
12 Army has said, as I understand it, is that they have two east  
13 coast ports. In any case, there are a lot of extra  
14 commercial ports on the east coast. They have only one west  
15 coast Army port, and there are fewer commercial ports on the  
16 west coast, and, therefore, despite the numbers, for  
17 strategic reasons, they believe that they would need to keep  
18 one open on each coast, as they've done.

19 I wonder if you could list for us the east coast  
20 ports, and the west coast ports?

21 MR. ED BROWN: I don't have a complete listing of  
22 the total number of ports, Mrs. Cox. I defer to their

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1 judgment that there are more ports on the east coast  
2 available to them, than those on the west coast.

3 COMMISSIONER KLING: Mr. Brown, Commissioner --

4 CHAIRMAN DIXON: Commissioner Kling.

5 COMMISSIONER KLING: I guess it's fair to say,  
6 however, that when we visited --

7 COMMISSIONER COX: Bayonne.

8 COMMISSIONER KLING: -- Bayonne, I think we were  
9 told, unequivocally, that the usage of the ports on the east  
10 coast are filled up, and, in fact, if I remember, the  
11 commercial is using part of Bayonne as well, at this time.  
12 Isn't that what was correct?

13 MR. RICK BROWN: Rick Brown, Commissioner -- that  
14 is correct. And that is also one of the service's  
15 contentions on the west coast, is that the commercial  
16 facilities are operating at near capacity.

17 COMMISSIONER KLING: So I think we're on a common  
18 playing ground, is all I'm kind of saying.

19 COMMISSIONER COX: No, I -- there are certainly  
20 issues that apply to both, east and west coast. In fact, I  
21 don't know, but my understanding from the testimony is that  
22 the military has no agreements with any commercial port on

1 either the east or the west coast, is that correct?

2 MR. RICK BROWN: The preliminary information that  
3 we have right now, Commissioner Cox, is that there are 11  
4 port planning orders in existence that --

5 COMMISSIONER COX: And these are from --

6 MR. RICK BROWN: -- that cover east, gulf, and west  
7 coast. I do not, at this time, have a break down of where  
8 those port planning orders exist.

9 COMMISSIONER COX: Are these emergency planning  
10 order?

11 MR. RICK BROWN: Commissioner, the port planning  
12 orders are a nonbinding letter of intent between the military  
13 traffic management command, and the commercial operators of  
14 the facilities, on the orderly transfer of the port  
15 facilities from a commercial cargo operation to a military  
16 cargo operation in a time of declared emergency. And, if an  
17 existing PPO is executed as its plan, then normal commercial  
18 procedures would be used to obtain the port services.

19 There are other absent PPO there -- if the port is  
20 needed in a declared emergency, there are legal and binding  
21 means available through the Maritime Administration for the  
22 military to obtain use of the commercial port facilities.

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1           COMMISSIONER COX: And the testimony we had with  
2 regard to Bayonne from the New York/New Jersey Port Authority  
3 -- that they understood that MARAD was in the process of  
4 beginning the process of looking at the use of commercial  
5 ports, and that no, certainly, final agreements had been  
6 reached. Is that not correct?

7           MR. RICK BROWN: In the case of Bayonne, and the  
8 New York Port Authority, until May of 1993, there were  
9 existing port planning orders in existence in the New York  
10 area. That was because at that time, Bayonne was in a state  
11 of reduced operational capability. Once Bayonne returned to  
12 operational capability, the Maritime Administration revoked  
13 those three PPOs at that point in time.

14           COMMISSIONER COX: And what are the major  
15 differences between Army cargo and commercial cargo? What  
16 kinds of issues would be looking at these commercial ports?

17           MR. RICK BROWN: Commissioner, from my preliminary  
18 analysis, with the possible exception of on-site staging of  
19 equipment, there is no activity done on an Army port facility  
20 that is not accomplished in either another services port  
21 facility, or within a commercial port facility.

22           As regards to on-site staging, I would like to

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1 point out that on-site staging is the exception, rather than  
2 the rule, because in use of commercial ports, it is routine  
3 for military traffic to be staged off the commercial  
4 facility, and then packages called forward to the port  
5 facility, when the package is ready to load.

6 COMMISSIONER COX: Is most Army cargo  
7 containerized?

8 MR. RICK BROWN: Most Army container cargo -- most  
9 of it, I couldn't say. Much of it is not, however, as we saw  
10 in Bayonne, there are flat racks and sea sheds that allow non  
11 -- or rolling stock and equipment that is not normally  
12 containerized to be loaded on a container ship, by use of  
13 these particular pieces of equipment.

14 COMMISSIONER COX: And are there differences  
15 between the way cargo is moved between the Army and  
16 commercial? Ammunition, for example?

17 MR. RICK BROWN: I would like to point out that  
18 during Desert Storm, the service did move ammunition through  
19 commercial facilities. The Army's rationale, as we  
20 understand it, for keeping Sunny Point, and not including it  
21 in its analysis, is because it provided the service a  
22 capability for bulk ammunition, and was a large enough

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1 facility where the issues of hazard safety distance and net-  
2 explosive weights could be handled in a fashion that would  
3 not impact on the other uses of surrounding facilities.

4 COMMISSIONER COX: So, there was some rationale for  
5 keeping one Army corps open on the east coast.

6 MR. RICK BROWN: That is correct. Or, in excluding  
7 it from study.

8 COMMISSIONER COX: In excluding it. But, if we --  
9 and that was the rationale, I presume, used for not putting  
10 Oakland on -- that they don't have any other port on the west  
11 coast that would be secure where you would not have the  
12 hazardous --

13 MR. RICK BROWN: In the Secretary of the Army's  
14 testimony, he stated that his rationale for not recommending  
15 Oakland was for the operational risk associated with the  
16 potential of including that in his list. So he excluded it  
17 from an operational risk category.

18 COMMISSIONER COX: Thank you.

19 CHAIRMAN DIXON: Thank you, Commissioner Cox. Are  
20 there any further questions? Are there any further questions  
21 at all?

22 (No response.)

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1 CHAIRMAN DIXON: What is the pleasure of the  
2 Commission with respect to Army ports?

3 COMMISSIONER KLING: Mr. Chairman.

4 CHAIRMAN DIXON: Commissioner Kling.

5 M O T I O N

6 COMMISSIONER KLING: Concerning the circumstances  
7 that we've heard here, I'd like to move that the Oakland Army  
8 Terminal, California, be added to the list of bases to be  
9 considered by the Commission for closure or realignment, as a  
10 proposed change to the list of recommendations submitted by  
11 the Secretary of Defense.

12 CHAIRMAN DIXON: Is there a second?

13 COMMISSIONER CORNELLA: Mr. Chairman.

14 CHAIRMAN DIXON: Commissioner Cornella?

15 COMMISSIONER CORNELLA: I second the motion.

16 CHAIRMAN DIXON: Is there any further comment  
17 regarding this motion?

18 COMMISSIONER COX: Mr. Chairman --

19 CHAIRMAN DIXON: Commissioner Cox.

20 COMMISSIONER COX: I guess I'm really torn on this  
21 one. I understand that there is some symmetry between  
22 putting one on the east coast, and one on the west coast. On

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1 the other hand, I do believe we have to find a substantial  
2 deviation. What we have here is an operational argument  
3 that, at very least, they need one west coast operation. And  
4 we're acting on information where we don't even know which  
5 ports are on each base. We don't have in front of us a list  
6 of what ports are available.

7 And we're second guessing the Army as to whether  
8 there's enough commercial on the west coast, or not. And I  
9 realize that's something we're going to look at. I don't  
10 believe we've met the standard of finding a substantial --  
11 that we could find a substantial deviation. And it seems to  
12 me we're on a fishing expedition here. So, I would urge a no  
13 vote.

14 CHAIRMAN DIXON: I thank Commissioner Cox for her  
15 contribution. Are there any further comments?

16 (No response.)

17 CHAIRMAN DIXON: The counsel will call roll on the  
18 motion.

19 MS. CREEDON: Commissioner Kling?

20 COMMISSIONER KLING: Aye.

21 MS. CREEDON: Commissioner Montoya?

22 COMMISSIONER MONTOYA: Aye.

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1 MS. CREEDON: Commissioner Robles?

2 COMMISSIONER ROBLES: Aye.

3 MS. CREEDON: Commissioner Steele?

4 COMMISSIONER STEELE: Aye.

5 MS. CREEDON: Commissioner Cornella?

6 COMMISSIONER CORNELLA: Aye.

7 MS. CREEDON: Commissioner Cox?

8 COMMISSIONER COX: No.

9 MS. CREEDON: Commissioner Davis?

10 COMMISSIONER DAVIS: Aye.

11 MS. CREEDON: Mr. Chairman?

12 CHAIRMAN DIXON: Aye.

13 MS. CREEDON: Mr. Chairman, there are seven ayes  
14 and one nays.

15 COMMISSIONER COX: The motion carries: Mr. Ed  
16 Brown, to make a presentation concerning Army depots.

17 MR. ED BROWN: Mr. Chairman, the next category is  
18 leases. Chart 7 shows the 15 leases the Army analyzed. The  
19 leased facilities of Space in Strategic Defense Command in  
20 Huntsville, Alabama, had been recommended as a candidate for  
21 further consideration. Chart 8 contains data associated with  
22 the option to relocate Space in Strategic Defense Command

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1 into government owned facilities.

2 The staff questions the one-time cost, if the  
3 organization moves into excess administrative space at a  
4 government facility. Chart 9 compares the impact of that  
5 portion of aviation troop command moving into Redstone  
6 Arsenal, with that of Space and Strategic Defense Command.  
7 There is the potential to save significant construction  
8 costs, if space for Space and Strategic Defense Command were  
9 renovated, rather than being new construction.

10 We're prepared to answer your questions.

11 CHAIRMAN DIXON: Thank you for that presentation,  
12 Mr. Brown. Are there any questions for Mr. Ed Brown or his  
13 associates?

14 (No response.)

15 CHAIRMAN DIXON: Any Commissioner have any comment  
16 that the commissioner cares to make, with respect to this  
17 particular subject matter?

18 (No response.)

19 CHAIRMAN DIXON: Is there a motion by any  
20 commissioner with respect to this presentation?

21 M O T I O N

22 COMMISSIONER COX: Based on the information we have

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1 here, and because I believe we ought to look at whether or  
2 not we can save monies by moving out of leased facilities, I  
3 move that the Space and Strategic Defense Command leased  
4 facilities, Huntsville, Alabama, be added to the list of  
5 bases to be considered by the Commission for closure or  
6 realignment, as a proposed change to the list of  
7 recommendations submitted by the Secretary of Defense.

8 CHAIRMAN DIXON: Thank you, Commissioner Cox. Is  
9 there a second to the commissioner's motion?

10 COMMISSIONER STEELE: Mr. Chairman, I'll second  
11 that motion.

12 CHAIRMAN DIXON: Thank you, Commissioner Steele.  
13 It's moved and seconded that the Space and Strategic Command  
14 leased facility, Huntsville, Alabama, be placed on the list.  
15 The Chair wishes to announce that, in accordance with his  
16 previous statement, he recuses himself on this vote, because  
17 of the relationship of this vote to ATCOM. Counsel, call the  
18 roll.

19 MS. CREEDON: Commissioner Cox?

20 COMMISSIONER COX: Aye.

21 MS. CREEDON: Commissioner Davis?

22 COMMISSIONER DAVIS: Aye.

1 MS. CREEDON: Commissioner Kling?

2 COMMISSIONER KLING: Aye.

3 MS. CREEDON: Commissioner Montoya?

4 COMMISSIONER MONTOYA: Aye.

5 MS. CREEDON: Commissioner Robles?

6 COMMISSIONER ROBLES: Aye.

7 MS. CREEDON: Commissioner Steele?

8 COMMISSIONER STEELE: Aye.

9 MS. CREEDON: Commissioner Cornella?

10 COMMISSIONER CORNELLA: Aye.

11 MS. CREEDON: Mr. Chairman, there are seven ayes,  
12 one recusal, and zero nays.

13 CHAIRMAN DIXON: Motion carries.

14 MR. ED BROWN: The next two charts, charts 10 and  
15 11, provide information on Fort Holabird, in Baltimore,  
16 Maryland. Fort Holabird is included as a result of the  
17 Army's answer to a question for the record, from the March  
18 7th investigative hearing. These charts -- the chart on your  
19 right shows data associated with the alternative.

20 Commission endorsement of the recommendation to  
21 move Investigation Control and Automation Directorate of the  
22 Defense Investigative Service to Fort Meade, would result in

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1 no activities remaining at Fort Holabird. A Commission  
2 recommendation to close Fort Holabird will enable the Army to  
3 dispose of property under the accelerated provisions of the  
4 Base Closure and Realignment Act of 1990. We're prepared to  
5 answer your questions.

6 CHAIRMAN DIXON: Are there any questions by any  
7 commissioner of Mr. Ed Brown, in connection with his  
8 presentation? Are there any?

9 (No response.)

10 CHAIRMAN DIXON: Is there a motion by any  
11 Commissioner with respect to Fort Holabird, Maryland?

12 COMMISSIONER STEELE: Yes, Mr. Chairman, I have a  
13 motion.

14 CHAIRMAN DIXON: Commissioner Steele?

15 M O T I O N

16 COMMISSIONER STEELE: I move that Fort Holabird,  
17 Maryland, be added to the list of bases to be considered by  
18 the Commission for closure or realignment, as a proposed  
19 change to the list recommendations submitted by the Secretary  
20 of Defense.

21 CHAIRMAN DIXON: I thank you, Commissioner Steele.  
22 Is there any second to the motion by Commissioner Steele?

1 COMMISSIONER ROBLES: Mr. Chairman, I second the  
2 motion.

3 CHAIRMAN DIXON: I thank you, Commissioner Robles.  
4 It has been moved and seconded that Fort Holabird, Maryland  
5 be placed on the list. Is there any further comment by any  
6 commissioner with respect to this motion?

7 (No response.)

8 CHAIRMAN DIXON: Counsel, call the roll.

9 MS. CREEDON: Commissioner Steele?

10 COMMISSIONER STEELE: Aye.

11 MS. CREEDON: Commissioner Cornella?

12 COMMISSIONER CORNELLA: Aye.

13 MS. CREEDON: Commissioner Cox?

14 COMMISSIONER COX: Aye.

15 MS. CREEDON: Commissioner Davis?

16 COMMISSIONER DAVIS: Aye.

17 MS. CREEDON: Commissioner Kling?

18 COMMISSIONER KLING: Aye.

19 MS. CREEDON: Commissioner Montoya?

20 COMMISSIONER MONTOYA: Aye.

21 MS. CREEDON: Commissioner Robles?

22 COMMISSIONER ROBLES: Aye.

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1 MS. CREEDON: Mr. Chairman?

2 CHAIRMAN DIXON: Aye.

3 MS. CREEDON: Mr. Chairman, there are eight eyes  
4 and zero nays.

5 CHAIRMAN DIXON: The motion is adopted. Director  
6 Lyles, have you concluded the presentation, with respect to  
7 every bit of subject matter, to be placed before the  
8 consideration of this Commission on this date, regarding  
9 add-ons to the Secretary of Defense's list?

10 MR. LYLES: Yes sir, Mr. Chairman. I believe we  
11 presented all of the material that we have to present this  
12 morning.

13 CHAIRMAN DIXON: Now, I want to explain to the  
14 public at large what has occurred here. Under the statute  
15 that pertains to this subject matter, this Commission was  
16 required to act by May 17th, in connection with any add-ons  
17 to the list given to us by the Secretary of Defense.

18 It was a combined wisdom of all eight commissioners  
19 that we should act early if we could, so that any add-ons  
20 would receive the appropriate attention to which those add-  
21 ons are entitled, with respect to visitations to the  
22 individual bases and hearings in the appropriate parts of the

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1 country, to accommodate the necessary testimony from all  
2 bases now affected by this add-on list. While we technically  
3 have until May 17th, it is the firm intention of this  
4 Commission to add no further bases or installations.

5 Our work, in this connection, is completed. I do  
6 point out that there is another week, should some emergency  
7 situation develop that has not been anticipated. By the  
8 careful study of the entire staff, and the careful  
9 evaluations of all commissioners, obviously, it could  
10 necessitate an emergency meeting. We do not expect that to  
11 happen. We do not expect that to happen. We do expect that  
12 this is the final action, and that no further meetings are  
13 anticipated, with respect to the question of add-ons.

14 Director Lyles, do I appropriately express the view  
15 of staff and others in connection with this?

16 MR. LYLES: Yes sir, Mr. Chairman.

17 CHAIRMAN DIXON: Are there any further comments by  
18 any of my associates, or any other comments by the staff or  
19 commissioners concerning this subject matter?

20 COMMISSIONER MONTOYA: Mr. Chairman?

21 CHAIRMAN DIXON: Commissioner Montoya.

22 COMMISSIONER MONTOYA: I'd like to compliment Dave

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1 Lyles and his entire staff. We work hard, but I think they  
2 work about four times as hard -- the places they go, the  
3 support we get.

4 CHAIRMAN DIXON: Amen to that.

5 COMMISSIONER MONTOYA: And the data has been  
6 straight forward, and understandable, and I want to thank  
7 them.

8 COMMISSIONER ROBLES: Mr. Chairman, I would like  
9 to second that motion.

10 COMMISSIONER DAVIS: Third.

11 CHAIRMAN DIXON: I'm sure we all feel that way. I  
12 didn't say to you as I had to the others, Mr. Ed Brown, we're  
13 indebted to you for this presentation. But we are indebted  
14 to this staff. I want to say to the folks in this room, the  
15 public at large, most of these people have been doing this  
16 work for years. They do outstanding work. They are  
17 motivated only by concerns for the public welfare, and what's  
18 right for this great nation and its national security needs.  
19 We are indebted to them, and ladies and gentlemen, this  
20 meeting to consider add-ons to the Secretary of Defense's  
21 list is adjourned.

22 (The hearing was adjourned at 12:55 p.m.)

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# Document Separator

## ARMY CATEGORIES

CATEGORY	NUMBER
MANEUVER	11
MAJOR TRAINING AREAS	10
PROFESSIONAL EDUCATION	4
TRAINING SCHOOLS	14
COMMAND, CONTROL & ADMIN	15
COMMODITY	9
<b>DEPOTS</b>	<b>4</b>
PROVING GROUNDS	4
AMMUNITION STORAGE	8
AMMUNITION PRODUCTION	8
INDUSTRIAL FACILITIES	4
<b>PORTS</b>	<b>3</b>
MEDICAL CENTERS	3
<b>LEASES</b>	<b>15</b>

CATEGORY	NUMBER
<b>MISCELLANEOUS</b>	<b>1</b>

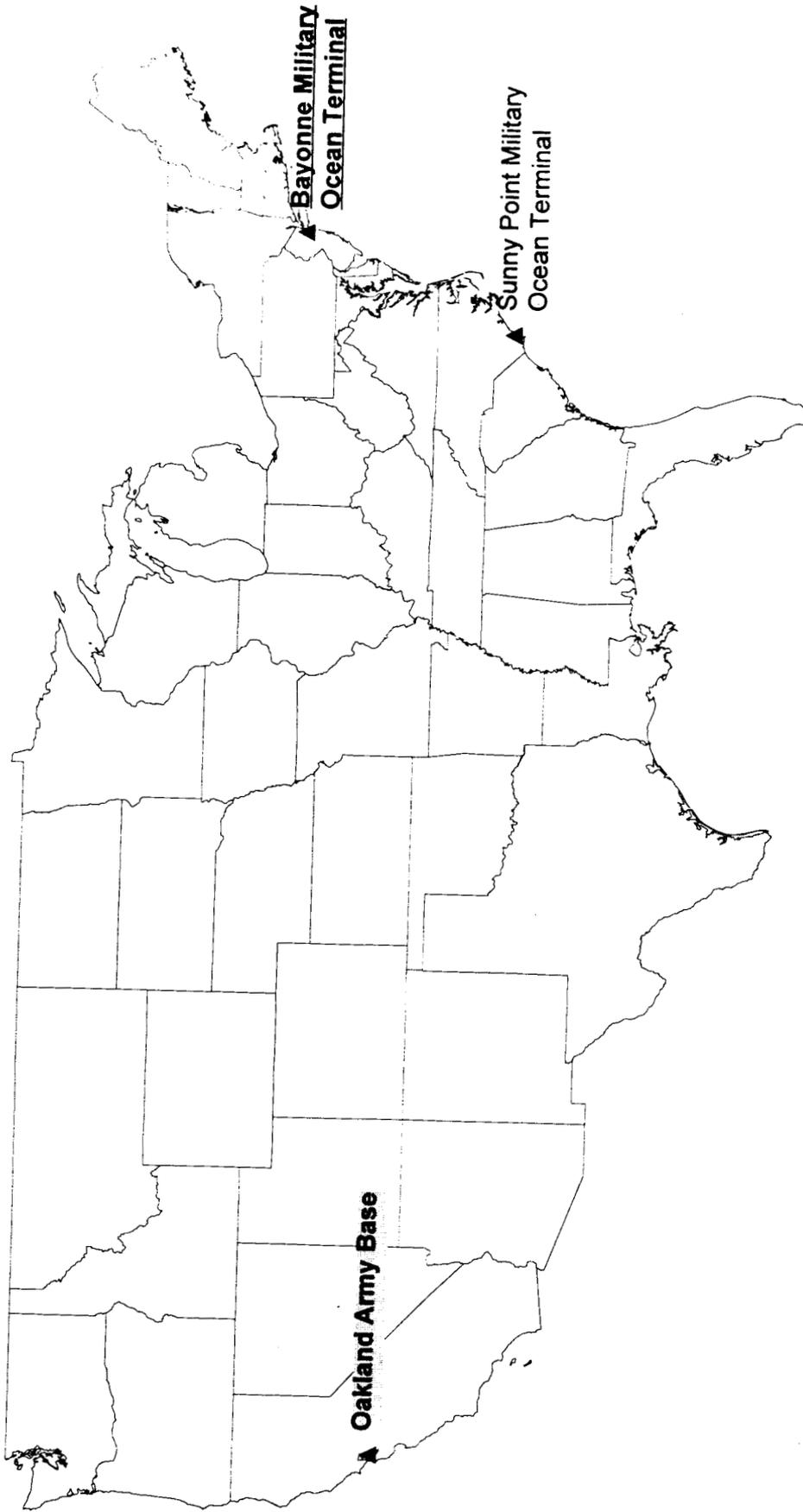
HIGHLIGHTED CATEGORIES HAVE CANDIDATES FOR FURTHER CONSIDERATION.

## PORTS

MILITARY VALUE	INSTALLATION
1	SUNNY POINT MILITARY OCEAN TERMINAL, NC
2	BAYONNE MILITARY OCEAN TERMINAL, NJ (C)
3	OAKLAND ARMY BASE, CA (*)

- (C) = DoD recommendation for closure  
(R) = DoD recommendation for realignment  
(X) = Joint Cross Service Group alternative for closure  
(\*) = *Candidate for further consideration*

# PORTS



**DoD recommendation for closure**  
**Candidate for further consideration**

## **ARMY STATIONING STRATEGY HIGHLIGHTS**

### **PORTS**

- Maintain the capability to support the Army's power projection strategy
- Maintain the capability to project forces from the Atlantic, Pacific, and Gulf coasts
- Maintain the capability to ship unique cargo not allowed in commercial ports

## BASE ANALYSIS CATEGORY: PORTS

**DOD RECOMMENDATION:** Close Bayonne Military Ocean Terminal. Relocate the Military Transportation Management Command Eastern Area Command and the traffic management portion of the 1301st Major Port Command to Fort Monmouth, NJ. Retain an enclave for the Navy Military Sealift Command, Atlantic, and Navy Resale and Fashion Distribution Center.

**FOR CONSIDERATION:** Study Oakland Army Base, CA **FOR CLOSURE.**

CRITERIA	BAYONNE MOT, NJ (C)	OAKLAND ARMY BASE, CA (*)
MILITARY VALUE	2 of 3	3 of 3
FORCE STRUCTURE	No impact	No impact
ONE-TIME COSTS (\$ M)	44.1	36.2
ANNUAL SAVINGS (\$ M)	10.1	12.9
RETURN ON INVESTMENT	5 years	3 years
BASE OPERATING BUDGET (\$ M)	19.6	16.8
PERSONNEL ELIMINATED (MIL / CIV)	8 / 185	15 / 51
PERSONNEL REALIGNED (MIL / CIV)	92 / 761	37 / 622
ECONOMIC IMPACT (BRAC 95 / CUM)	- 0.8 % / - 0.8 %	- 0.3 % / - 2.6 %
ENVIRONMENTAL	No significant limitations	No significant limitations

(C) = DoD recommendation for closure

(R) = DoD recommendation for realignment

(X) = Joint Cross Service Group alternative for closure

(\*) = Candidate for further consideration

## BASE ANALYSIS CATEGORY: PORTS

ISSUE	<i>OAKLAND ARMY BASE, CA</i> (*) (Army Testimony)	STAFF COMMENTS
Flexibility	<ul style="list-style-type: none"> <li>• No other Army owned port on West Coast</li> </ul>	<ul style="list-style-type: none"> <li>• Other ports available</li> <li>• Other than bulk ammunition, no item of Army equipment requires exclusive use of a military port</li> </ul>
Availability	<ul style="list-style-type: none"> <li>• Fewer commercial ports on West Coast</li> <li>• Commercial ports willingness to enter into Port Planning Order agreements somewhat questionable</li> </ul>	<ul style="list-style-type: none"> <li>• Alternatives will be an issue for study and analysis</li> <li>• Access to commercial ports during declared national emergencies is not contingent on Port Planning Orders</li> </ul>
Responsiveness	<ul style="list-style-type: none"> <li>• One analysis suggests a delay of 3 to 17 days in arrival time for Major Regional Contingency - West (MRC-West) scenario</li> </ul>	<ul style="list-style-type: none"> <li>• Same analysis states number of units missing required delivery dates is not significant</li> </ul>

**(C)** = DoD recommendation for closure

**(R)** = DoD recommendation for realignment

**(X)** = Joint Cross Service Group alternative for closure

**(\*)** = *Candidate for further consideration*

## LEASES

INSTALLATION	INSTALLATION
ARMY MATERIEL COMMAND, VA	JUDGE ADVOCATE GENERAL SCHOOL, VA
ARMY RESEARCH OFFICE, NC	MILITARY TRAFFIC MANAGEMENT COMMAND, VA
ARMY PERSONNEL CENTER, MO	NATIONAL GROUND INTELLIGENCE CENTER, VA
ARMY SPACE COMMAND, CO	OPERATIONAL TEST & EVALUATION COMMAND, VA
AVIATION-TROOP COMMAND, MO (C)	PERSONNEL COMMAND, VA
CONCEPTS ANALYSIS AGENCY, MD (C)	HQ SPACE & STRATEGIC DEFENSE COMMAND, VA
INFORMATION SYSTEMS SOFTWARE COMMAND, VA (C)	<i>SPACE &amp; STRATEGIC DEFENSE COMMAND, AL (*)</i>
JUDGE ADVOCATE GENERAL AGENCIES, VA	

- (C) = DoD recommendation for closure  
 (R) = DoD recommendation for realignment  
 (X) = Joint Cross Service Group alternative for closure  
 (\*) = *Candidate for further consideration*

## BASE ANALYSIS

### CATEGORY: LEASES

**DOD RECOMMENDATION:** Disestablish Aviation-Troop Command (ATCOM), and close by relocating its missions/functions as follows: Relocate Aviation Research, Development & Engineering Center; Aviation Management; and Aviation Program Executive Offices to Redstone Arsenal, Huntsville, AL, to form the Aviation & Missile Command; Relocate functions related to soldier systems to Natick Research, Development, Engineering Center, MA, to align with the Soldier Systems Command; Relocate functions related to materiel management of communications-electronics to Fort Monmouth, NJ, to align with Communications-Electronics Command; Relocate automotive materiel management functions to Detroit Arsenal, MI, to align with Tank-Automotive and Armaments Command.

**FOR CONSIDERATION:** Study Space & Strategic Defense Command leased facilities in Huntsville, AL **FOR CLOSURE**. Vacate leases in Huntsville, AL and move into excess space on a government facility.

CRITERIA	AVIATION-TROOP COMMAND, MO (C)	SPACE & STRATEGIC DEFENSE COMMAND, AL (*)
MILITARY VALUE	Not ranked	Not ranked
FORCE STRUCTURE	No impact	No impact
ONE-TIME COSTS (\$ M)	145.8	21.5
ANNUAL SAVINGS (\$ M)	45.8	1.3
RETURN ON INVESTMENT	3 years	23 years
LEASE COST (\$ M)	7.6	3.8
PERSONNEL ELIMINATED (MIL / CIV)	44 / 1,022	0 / 0
PERSONNEL REALIGNED (MIL / CIV)	203 / 2,880	35 / 915
ECONOMIC IMPACT (BRAC 95 / CUM)	- 0.5 % / - 0.6 %	None - Same MSA
ENVIRONMENTAL	No significant impact	No significant impact

(C) = DoD recommendation for closure

(R) = DoD recommendation for realignment

(X) = Joint Cross Service Group alternative for closure

(\*) = Candidate for further consideration

**PERSONNEL AND COST COMPARISON  
TO  
REDSTONE ARSENAL, AL**

CRITERIA	AVIATION-TROOP COMMAND, MO (C)	<i>SPACE &amp; STRATEGIC DEFENSE COMMAND, AL (*)</i>
PERSONNEL REALIGNED (MIL / CIV)	201 / 2,368	35 / 915
ONE-TIME COSTS (\$ M)	126.6	21.5
CONSTRUCTION COSTS (\$M)	47.2	19.5

- (C) = DoD recommendation for closure  
(R) = DoD recommendation for realignment  
(X) = Joint Cross Service Group alternative for closure  
(\*) = *Candidate for further consideration*

## MISCELLANEOUS

MILITARY VALUE	INSTALLATION
Not ranked	<i>FORT HOLABIRD, MD</i> (*)

- (C) = DoD recommendation for closure  
(R) = DoD recommendation for realignment  
(X) = Joint Cross Service Group alternative for closure  
(\*) = *Candidate for further consideration*

## BASE ANALYSIS

### CATEGORY: MISCELLANEOUS

**FOR CONSIDERATION:** Study Fort Holabird, MD **FOR CLOSURE.**

CRITERIA	<i>FORT HOLABIRD, MD</i> (*)
MILITARY VALUE	Not ranked
FORCE STRUCTURE	No impact
ISSUES	<ul style="list-style-type: none"> <li>• Defense Investigative Service has recommended that the Investigation Control and Automation Directorate be relocated to Fort Meade, MD</li> <li>• If endorsed by Commission, no tenants remain on installation</li> <li>• In response to questions from 7 March hearing, Army recommends that disposal of Fort Holabird be executed through the Defense Base Closure and Realignment Act of 1990</li> </ul>
ONE-TIME COSTS (\$ M)	11.1
ANNUAL SAVINGS (\$ M)	0.5
RETURN ON INVESTMENT	5 years
BASE OPERATING BUDGET (\$ M)	0.4
PERSONNEL ELIMINATED (MIL / CIV)	0 / 11
PERSONNEL REALIGNED (MIL / CIV)	0 / 301
ECONOMIC IMPACT (BRAC 95 / CUM)	None – Same MSA
ENVIRONMENTAL	No significant limitations

- (C) = DoD recommendation for closure  
 (R) = DoD recommendation for realignment  
 (X) = Joint Cross Service Group alternative for closure  
 (\*) = *Candidate for further consideration*





## MISCELLANEOUS

- The next two charts provide information on Fort Holabird in Baltimore, MD
- Fort Holabird is included as result of the Army's answer to a question for the record from the March 7th investigative hearing
- The chart on the right (or left) shows data associated with the alternative
- Commission endorsement of the recommendation to move Investigation Control and Automation Directorate to Fort Meade would result in no activities remaining at Fort Holabird
- A Commission recommendation to close Fort Holabird will enable the Army to dispose of property under the accelerated provisions of Base Closure and Realignment Act of 1990
- We are prepared to answer your questions

	Chairman Dixon	Commissioner Cornella	Commissioner Cox	Commissioner Davis	Commissioner Kling	Commissioner Montoya	Commissioner Robles	Commissioner Steele
Motion								✓
Second							✓	
"AYE"	✓	✓	✓	✓	✓	✓	✓	✓
"NAY"								<del>✓</del>

**PERSONNEL AND COST COMPARISON  
TO  
REDSTONE ARSENAL, AL**

- The next chart compares the impact of that portion of Aviation-Troop Command moving to Redstone Arsenal with that of Space and Strategic Defense Command
- There is the potential to save significant construction costs if space for Space and Strategic Defense Command were renovated rather than being new construction
- We are prepared to answer your questions

	Chairman Dixon	Commissioner Cornella	Commissioner Cox	Commissioner Davis	Commissioner Kling	Commissioner Montoya	Commissioner Robles	Commissioner Steele
Motion			✓					
Second								✓
"AYE"		✓	✓	✓	✓	✓	✓	✓
"NAY"								

*RK/WH*

## **BASE ANALYSIS**

### **CATEGORY: LEASES**

- The next chart contains data associated with the option to relocate Space & Strategic Defense Command into government-owned facilities
- The staff questions the one-time costs if the organization moves into excess administrative space at a government facility

## LEASES

- The next chart shows the fifteen leases the Army analyzed
- The leased facilities of Space & Strategic Defense Command, in Huntsville, AL have been recommended as a candidate for further consideration

**BASE ANALYSIS  
CATEGORY: PORTS**

- Those risks can be associated with flexibility, availability, and responsiveness
- In testimony before this Commission, the Secretary of the Army and his backup witnesses provided the comments shown in the middle column of this chart as rationale for not recommending Oakland for closure
- Staff comments are in the right column
- An important point to consider is that the analysis that suggested delays of 3 to 17 days in arrival time also stated that the number of units missing required delivery dates is not significant
- We are prepared to answer your questions

	Chairman Dixon	Commissioner Cornella	Commissioner Cox	Commissioner Davis	Commissioner Kling	Commissioner Montoya	Commissioner Robles	Commissioner Stee's
Motion					✓			
Second		✓						
"AYE"	✓	✓		✓	✓	✓	✓	✓
"NAY"			✓					

**BASE ANALYSIS**  
**CATEGORY: PORTS**

*CHART 5*

- The next chart contains data associated with DoD's recommendation to close Bayonne and the option to close Oakland
- It is apparent that the one-time costs, steady state savings, and return on investment are more attractive for Oakland than for Bayonne
- The reason cited by the Army for rejecting Oakland was its closure does not justify "operational risks," but, as GAO pointed out, the Army did not elaborate on what those risks are

*CHART 6*

- However, the Army did identify the issues shown on the next chart in a May 8th letter to the Commission

## ARMY STATIONING STRATEGY HIGHLIGHTS

### PORTS

*CHART 4*

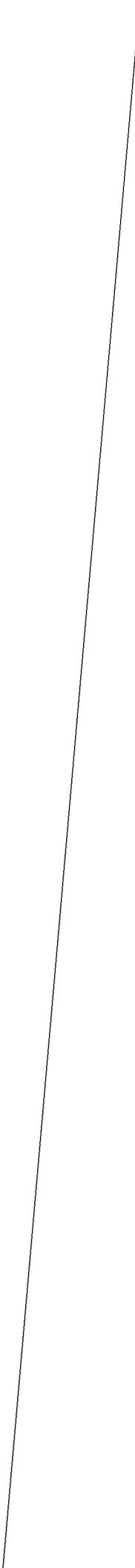
- This chart highlights the Army's stationing strategy for ports which is to:
  - ⇒ Maintain capability to project Army's power
  - ⇒ From Atlantic, Pacific, and Gulf coasts
  - ⇒ While maintaining the capability to ship unique cargo not allowed in commercial ports

.....

—

—

—



## PORTS

*CHART 2*

*CHART 3*

- The next chart, and the map on the page below it, show the Army's three port installations in the order of their relative military value as determined by the Army
- Sunny Point, NC is the sole Army terminal that plans, coordinates, and executes movement of ammunition and other dangerous cargo; therefore, the Army did not study it for closure or realignment
- The Army selected both Bayonne Military Ocean Terminal and Oakland Army Base for study but recommended only Bayonne for closure
- Oakland Army Base, CA has been recommended as a candidate for further consideration

## ARMY CATEGORIES

- Thank you, Mr. Chairman. Mr. Chairman and Commissioners, the Army Team is pleased to provide you information on those installations to be considered as additions to the Defense Secretary's recommendations of March 1st
- I have with me Mr. Rick Brown and Mr. Mike Kennedy who will assist in responding to your questions
- The first chart shows the fourteen categories into which the Army divided its installations for consideration
- The number of installations represents those considered within each category
- Shaded categories have installations to be considered as additions to the Defense Secretary's recommendations
- I have included a "Miscellaneous" category to indicate an installation not considered by the Army but affected by a Defense Agency recommendation
- The Army Team will discuss installations in the "Ports," "Leases," and "Miscellaneous" categories
- The Cross Service Team has discussed Army installations in the "Depot" category

DRAFT

Establish an Aviation Command in St. Louis at the Federal Center with the functions of materiel management, acquisition, research and development and the associated administrative support. The Program Executive Office, Aviation would also remain at the Federal Center. ~~Consideration should be given to transferring selected R&D functions from McFeter Field Command, Fort Belvoir, IL, to the Federal Center.~~

Realign the automotive functions to TACOM, Detroit, MI; the communication-electronic functions to Fort Monmouth, NJ; and the soldier system functions to Natick RDEC, MA.

Move the System Integration Management Activity (SIMA) from the Robert Young Building in St. Louis to the Federal Center in St. Louis. Continue the downsizing in place.

Move the Space and Strategic Defense Command from commercial lease space in Huntsville, AL onto the adjacent military installation of Redstone Arsenal into existing vacant space. Consideration should be given to integrating the functions of the SSDC with the Missile Command.

**AND/OR**

Consideration should be given to closing Natick and transferring the research, development and engineering functions to either the Federal Center in St. Louis or to Aberdeen Proving Ground, MD. Some of the functions may more appropriately be aligned with the Walter Reed Medical Center.

For those functions being realigned to the Federal Center, there is presently sufficient space to house all the functions with renovations in some cases.

DRAFT

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
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ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:  
AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

FOR IMMEDIATE RELEASE

CORRECTED VERSION AS OF 5:00 PM EST

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

COMMISSION ADDS 32 NEW BASES TO CLOSURE AND REALIGNMENT LIST

WASHINGTON, D.C., May 10, 1995 – The Defense Base Closure and Realignment Commission today voted to add 32 military installations to the list of bases it is reviewing for realignment or closure.

In a hearing in Washington, D.C., the eight-member commission also voted to evaluate for greater realignment or complete closure 3 bases that were recommended only for realignment by the Secretary of Defense when he submitted his list to the Commission February 28.

“Just because a base was added to the list today doesn’t mean it will close or be realigned,” said former U.S. Senator Alan J. Dixon, the commission chairman. “It means the commission believes a fuller evaluation of the base is a reasonable thing to undertake at this time.

“We do not make additions to the list lightly, but it is the responsibility of the commission to submit to the President by July 1 the best possible closure and realignment list,” Dixon said.

The commission’s actions today affected bases in two overall categories: those that were not on the Secretary’s February list and those that were.

Those that were not on the list were added today “for realignment or closure.” Those that were on the list were added “for further realignment or closure.” “Further realignment” means an action that will result in greater job loss at the installation than contemplated by the Secretary’s list.

Between now and June 11, the commissioners will visit bases added to the list today and conduct regional hearings at which the affected communities will be able to testify regarding the base. Members of Congress will testify before the commission June 12-13 in Washington, D.C. and a date will be set for Defense Department officials to testify regarding the added bases.

The commission will begin its final deliberations June 22 in Washington.

more

Page Two - Base Closure Commission adds

Here is the list of bases added to the list today:

**BASES NEWLY ADDED FOR REALIGNMENT OR CLOSURE - 32**

AIR FORCE (14)

Homestead Air Reserve Station	Florida City, FLORIDA
Chicago O'Hare IAP Air Reserve Station	Chicago, ILLINOIS
Minneapolis-St. Paul IAP Air Reserve Station	Minneapolis, MINNESOTA
Columbus Air Force Base	Columbus, MISSISSIPPI
Niagara Falls IAP Air Reserve Station	Niagara Falls, NEW YORK
Youngstown-Warren MAP Air Reserve Station	Youngstown, OHIO
Vance Air Force Base	Enid, OKLAHOMA
Carswell Air Reserve Station	Fort Worth, TEXAS
Laughlin Air Force Base	Del Rio, TEXAS
General Mitchell Air Reserve Station	Milwaukee, WISCONSIN
McClellan Air Force Base	Sacramento, CALIFORNIA
Robins Air Force Base	Warner-Robins, GEORGIA
Tinker Air Force Base	Oklahoma City, OKLAHOMA
Kelly Air Force Base	San Antonio, TEXAS

ARMY (4)

Space and Strategic Defense Command (Leased Facilities)	Huntsville, ALABAMA
Oakland Army Base	Oakland, CALIFORNIA
Fort Holabird	Baltimore, MARYLAND
Tobyhanna Army Depot	Wilkes-Barre, PENNSYLVANIA

NAVY (8)

Engineering Field Activity, West	San Bruno, CALIFORNIA
Fleet and Industrial Supply Center	Oakland, CALIFORNIA
Naval Air Station Point Mugu	Oxnard, CALIFORNIA
Naval Warfare Assessment Division	Corona, CALIFORNIA
Supervisor of Shipbuilding, Conversion, and Repair	San Francisco, CALIFORNIA
Naval Air Station	Atlanta, GEORGIA
Public Works Center	GUAM
Portsmouth Naval Ship Yard	Kittery, MAINE

more

Page Three - Base Closure Commission Adds

DEFENSE LOGISTICS AGENCY (6)

Defense Distribution Depot McClellan	Sacramento, CALIFORNIA
Defense Distribution Depot Warner-Robins	Warner-Robins, GEORGIA
Defense Distribution Depot Okla. City	Oklahoma City, OKLAHOMA
Defense Distribution Depot Tobyhanna	Wilkes-Barre, PENNSYLVANIA
Defense Distribution Depot San Antonio	San Antonio, TEXAS
Defense Distribution Depot Hill	Ogden, UTAH

**BASES ON THE SECRETARY OF DEFENSE'S CLOSURE AND REALIGNMENT LIST**

**ADDED TODAY BY THE COMMISSION FOR FURTHER REALIGNMENT OR CLOSURE - 3**

AIR FORCE (2)

Grand Forks Air Force Base	Grand Forks, NORTH DAKOTA
Hill Air Force Base	Ogden, Utah

ARMY (1)

Letterkenny Army Depot	Letterkenny, PENNSYLVANIA
------------------------	---------------------------

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# Document Separator

## 1995 DBCRC LIST OF ADDITIONS - PERSONNEL IMPACTS

Installation	Economic Area	Employment	TOTAL IMPACT	
<b>Army</b>				
Tobyhanna Army Depot, PA	Scranton-Wilkes-Barre-Hazleton MSA	319,940	3798	
Letterkenny Army Depot, PA	Franklin County MSA	62,117	2973	883 Delta from DOD Rec'dation
Oakland Army Base, CA	Oakland PMSA	1,160,197	725	
Fort Holabird, MD	Baltimore, MD PMSA	1,357,930	0	
Space and Strategic Defense Command	Madison County, AL	168,293	950	
<b>Total Army</b>			<b>8446</b>	
<b>Navy</b>				
NAS Atlanta, GA	Atlanta, GA MSA	1,923,937	931	
Portsmouth Naval Shipyard, NH	Rockingham County, NH, and York County, ME	202,394	4107	
Fleet Industrial Supply Center, Oakland, CA	Oakland, CA PMSA	1,160,197	1359	
NWAD, Corona, CA	Riverside-San Bernardino, CA PMSA	1,032,616	810	
Engineer. Field Activity, West. Div., San Fran., CA	San Francisco, CA PMSA	1,214,604	267	
Supervisor of Shipbuilding, San Fran., CA	San Francisco, CA PMSA	1,214,604	37	
Public Works Center, Guam	Agana, Guam	66,773	676	
Point Mugu Pacific Missile Test Center	Ventura, CA PMSA	332,643	2000	
<b>TOTAL NAVY</b>			<b>10,187</b>	
<b>Air Force</b>				
Grand Forks AFB, ND	Grand Forks County, ND	45,092	5,068	4231 Delta from DOD Rec'dation
McClellan AFB, CA	Sacramento, CA PMSA	763,605	11,656	
Kelly AFB, TX	San Antonio, TX MSA	730,857	19,104	
Hill AFB, UT	Salt Lake City-Ogden UT MSA	659,460	13,257	
Tinker AFB, OK	Oklahoma City, OK MSA	582,865	19,103	
Robins AFB, GA	Macon, GA MSA	157,770	15,127	
Vance AFB, OK	Enid, OK MSA	32,314	1,055	
Laughlin AFB, TX	Val Verde County, TX	16,109	1,776	
Columbus AFB, MS	Lowndes and Monroe Counties, MS	48,953	1,286	
Homestead ARS, FL	Miami, FL PMSA	1,064,241	584	Does not include 301st RQS nrs
Carswell ARS, TX	Fort Worth-Arlington, TX PMSA	769,553	429	
Gen Billy Mitchell Field, AGS, WI	Milwaukee-Waukesha, WI PMSA	890,741	386	
Niagara Falls IAP ARS, NY	Niagara County, NY	98,215	318	
Youngstown MAP ARS, OH	Mahoning and Trumbull Counties, OH	240,626	380	
O'Hare IAP ARS, IL	Cooke, DuPage and McHenry Counties, IL	3,654,586	379	
Minneapolis-St. Paul IAP ARS, MN	Minneapolis-St. Paul, MN Wisconsin MSA	1,444,635	321	
<b>TOTAL AIR FORCE</b>			<b>90,229</b>	
<b>Defense Logistics Agency</b>				
Defense Distribution Depot Tobyhana, PA	Scranton-Wilkes-Barre-Hazleton MSA	319,940	0	Data included in TAD numbers
Defense Distribution Depot McClellan, CA	Sacramento, CA PMSA	763,605	0	Data included in ALC numbers
Defense Distribution Depot San Antonio, TX	San Antonio, TX MSA	730,857	0	Data included in ALC numbers
Defense Distribution Depot Hill, UT	Salt Lake City-Ogden UT MSA	659,460	0	Data included in ALC numbers
Defense Distribution Depot Oklahoma City, OK	Oklahoma City, OK MSA	582,865	0	Data included in ALC numbers
Defense Distribution Depot Warner Robins, GA	Macon, GA MSA	157,770	0	Data included in ALC numbers
<b>TOTAL DEFENSE LOGISTICS AGENCY</b>			<b>0</b>	
<b>GRAND TOTAL</b>			<b>108,862</b>	

**1995 DBCRC LIST OF ADDITIONS - PERSONNEL IMPACTS**

Installation	Economic Area	Employment	Military	Military	Civilian	Civilian	Trainees	TOTAL	
			Relocated	Disestablished	Relocated	Disestablished		IMPACT	
<b>Army</b>									
Tobyhanna Army Depot, PA	Scranton-Wilkes-Barre-Hazleton MSA	319,940	249	24	2,691	535	0	3499	
Letterkenny Army Depot, PA	Franklin County MSA	62,117	20	23	1,684	1,246	0	2973	883 Delta from DOD Rec'dation
Oakland Army Terminal, CA	Oakland PMSA	1,160,197	37	15	622	51	0	725	
Fort Holabird, MD	Baltimore, MD PMSA	1,357,930	0	0	0	0	0	0	
Space and Strategic Defense Command	Madison County, AL	168,293	35	0	915	0	0	950	
<b>Total Army</b>								<b>8147</b>	
<b>Navy</b>									
NAS Atlanta, GA	Atlanta, GA MSA	1,923,937	410	343	25	153	0	931	
Portsmouth Naval Shipyard, NH	Rockingham County, NH, and York County, ME	202,394	80	77	337	3,613	0	4107	
Fleet Industrial Supply Center, Oakland, CA	Oakland, CA PMSA	1,160,197	283	24	895	157	0	1359	
NWAD, Corona, CA	Riverside-San Bernardino, CA PMSA	1,032,616	8	1	636	165	0	810	
Engineer. Field Activity, West. Div., San Fran., CA	San Francisco, CA PMSA	1,214,604	26	4	171	66	0	267	
Supervisor of Shipbuilding, San Fran., CA	San Francisco, CA PMSA	1,214,604	0	7	0	30	0	37	
Public Works Center, Guam	Agana, Guam	66,773	11	0	665	0	0	676	
Point Mugu Pacific Missile Test Center	Ventura, CA PMSA	332,643	750	0	3,599	0	0	4349	
<b>TOTAL NAVY</b>								<b>12,536</b>	
<b>Air Force</b>									
Grand Forks AFB, ND	Grand Forks County, ND	45,092	4,604	0	0	464	0	5,068	
McClellan AFB, CA	Sacramento, CA PMSA	763,605	2,774	0	0	8,882	0	11,656	
Kelly AFB, TX	San Antonio, TX MSA	730,857	5,009	0	0	14,095	0	19,104	
Hill AFB, UT	Salt Lake City-Ogden UT MSA	659,460	4,566	0	0	8,691	0	13,257	
Tinker AFB, OK	Oklahoma City, OK MSA	582,865	7,425	0	0	11,678	0	19,103	
Robins AFB, GA	Macon, GA MSA	157,770	4,008	0	0	11,119	0	15,127	
Vance AFB, OK	Enid, OK MSA	32,314	496	202	208	0	149	1,055	
Laughlin AFB, TX	Val Verde County, TX	16,109	587	282	644	101	162	1,776	
Columbus AFB, MS	Lowndes and Monroe Counties, MS	48,953	598	315	221	0	152	1,286	
Homestead ARS, FL	Miami, FL PMSA	1,064,241	0	0	127	457	0	584	
Carswell ARS, TX	Fort Worth-Arlington, TX PMSA	769,553	0	0	0	429	0	429	
Gen Billy Mitchell Field, AGS, WI	Milwaukee-Waukesha, WI PMSA	890,741	0	0	0	386	0	386	
Niagara Falls IAP ARS, NY	Niagara County, NY	98,215	0	0	0	318	0	318	
Youngstown MAP ARS, OH	Mahoning and Trumbull Counties, OH	240,626	0	0	0	380	0	380	
O'Hare IAP ARS, IL	Cooke, DuPage and McHenry Counties, IL	3,654,586	0	0	0	379	0	379	
Minneapolis-St. Paul IAP ARS, MN	Minneapolis-St. Paul, MN Wisconsin MSA	1,444,635	0	0	237	84	0	321	
<b>TOTAL AIR FORCE</b>								<b>90,229</b>	
<b>Defense Logistics Agency</b>									
Defense Distribution Depot Tobyhanna, PA	Scranton-Wilkes-Barre-Hazleton MSA	319,940	3	0	0	286	0	289	
Defense Distribution Depot McClellan, CA	Sacramento, CA PMSA	763,605	0	0	0	0	0	0	Data included in ALC numbers
Defense Distribution Depot San Antonio, TX	San Antonio, TX MSA	730,857	0	0	0	0	0	0	Data included in ALC numbers
Defense Distribution Depot Hill, UT	Salt Lake City-Ogden UT MSA	659,460	0	0	0	0	0	0	Data included in ALC numbers
Defense Distribution Depot Oklahoma City, OK	Oklahoma City, OK MSA	582,865	0	0	0	0	0	0	Data included in ALC numbers
Defense Distribution Depot Warner Robins, GA	Macon, GA MSA	157,770	0	0	0	0	0	0	Data included in ALC numbers
<b>TOTAL DEFENSE LOGISTICS AGENCY</b>								<b>289</b>	
<b>GRAND TOTAL</b>								<b>111,201</b>	

# Document Separator

	ELIMINATE		REALIGN	
	MIL	CIV	MIL	CIV
TOAD	24	535	249	2691
LEAD (R+)	3	1018	20	1433
LEAD (C)	25	1246	20	1607
OAKLAND	15	51	37	622
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LEAD (DOD)	20	1267	15	788