DCN 8573

DEPARTMENT OF THE ARMY
DEPUTY CHIEF OF STAFF, G-8
700 ARMY PENTAGON
WASHINGTON DC 20310-0700
HSA-JCSG-D-05-490

REPLY TO
ATTENTION OF

DAPR-ZB

0 9 AUG 2005

MEMORANDUM FOR OSD BRAC CLEARINGHOUSE

SUBJECT: OSD BRAC Clearinghouse Tasker 0739 – DISA & NGA

1. Reference response to information request, 28 July 2005, from Mr. Frank Cirillo, Director, Review and Analysis, BRAC Commission, subject as above.

2. Request/Question: I respectfully request a written response from the Department of Defense concerning the following requests which pertain to the National Geospatial Intelligence Agency (INT-4) and the Defense Information Systems Agency (H&SA-27):

By county, what is the population of the two agencies?

Was any consideration made to include the DISA Joint Spectrum Center in Annapolis in the consolidation of the DISA units?

With the extremely low rent available to the DISA facilities in Slidell , LA was any consideration made to augment the DISA testing facility in Slidell, LA with the testing capacity in the Washington area, instead of moving the LA functions to DC?

Assuming the demographics support the majority of the labor force closely collocated to their place of employment, was any consideration given to relocating DISA to Fort Belvoir instead of Fort Meade and NGA to Fort Meade instead of Fort Belvoir?

I would appreciate your response by August 3, 2005. Please provide a control number for this request and do not hesitate to contact me if I can provide further information concerning this request.

3. Response: Headquarters and Support Activities JCSG response pertaining to DISA was provided on August 3, 2005. (Copy attached at Enclosure 1.) Intelligence JCSG response pertaining to NGA is attached at Enclosure 2.

4. Coordination: None required.

2 Enclosures
As stated

CARLA K. COULSON
COL, GS
Deputy Director, Headquarters and
Support Activities JCSG

Printed on Recycled Paper

DEPARTMENT OF THE ARMY
DEPUTY CHIEF OF STAFF, G-8
700 ARMY PENTAGON
WASHINGTON DC 20310-0700
HSA-JCSG-D-05-478

REPLY TO ATTENTION OF

DAPR-ZB

August 3, 2005

MEMORANDUM FOR OSD BRAC CLEARINGHOUSE

SUBJECT: OSD BRAC Clearinghouse Tasker 0739 – DISA & NGA

1. Reference response to information request, 28-July-2005, from Mr. Frank Cirillo, Director, Review and Analysis, BRAC Commission, subject as above.

2. Request/Question: I respectfully request a written response from the Department of Defense concerning the following requests, which pertain to the National Geospatial Intelligence Agency (INT-4) and the Defense Information Systems Agency (H&SA-27):

By county, what is the population of the two agencies?

Was any consideration made to include the DISA Joint Spectrum Center in Annapolis in the consolidation of the DISA units?

With the extremely low rent available to the DISA facilities in Slidell, LA, was any consideration made to augment the DISA testing facility in Slidell, LA, with the testing capacity in the Washington area, instead of moving the LA functions to DC?

Assuming the demographics support the majority of the labor force closely collocated to their place of employment, was any consideration given to relocating DISA to Ft Belvoir instead of Ft Meade and NGA to Ft Meade instead of Ft Belvoir?

I would appreciate your response by August 3, 2005. Please provide a control number for this request and do not hesitate to contact me if I can provide further information concerning this request.

3. Response.

Question 1:

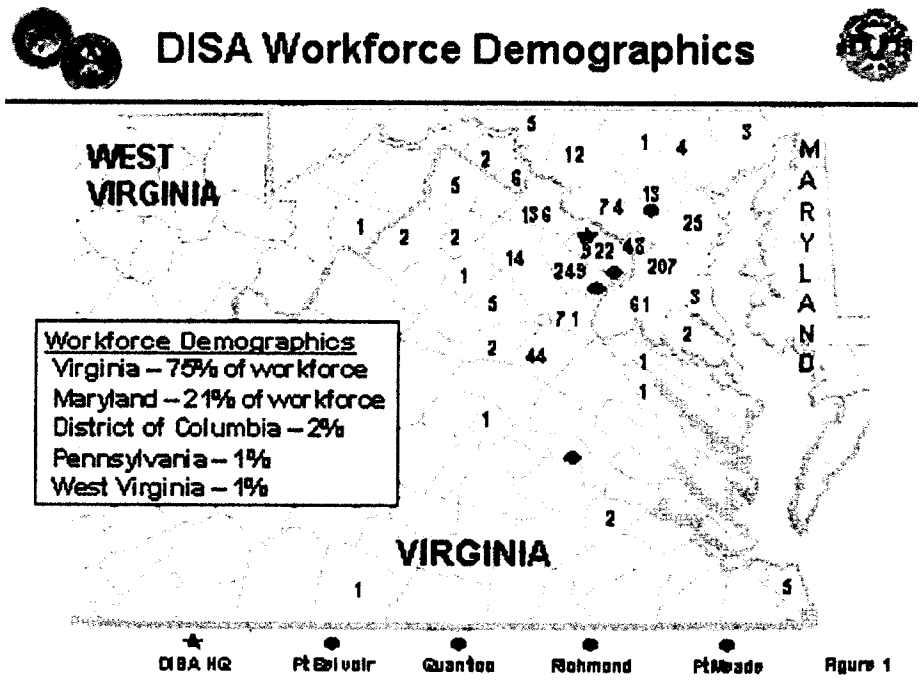
The population by county for DISA's work locations is summarized in the following chart:

Printed on Recycled Paper

DISA – Personnel Summary by County -- Workplace (HSA data)

County	Data	Total
Arlington County, VA	Sum of Mil (Total)	12
	Sum of Civ	30
	Sum of Contr / Other	15
	Sum of TOTAL PERS	57
City of Falls Church, VA	Sum of Mil (Total)	218
	Sum of Civ	1,605
	Sum of Contr / Other	1,037
	Sum of TOTAL PERS	2860
ST TAMMANY COUNTY, LA	Sum of Mil (Total)	1
	Sum of Civ	102
	Sum of Contr / Other	48
	Sum of TOTAL PERS	151
City of Alexandria, VA	Sum of Mil (Total)	
	Sum of Civ	11
	Sum of Contr / Other	34
	Sum of TOTAL PERS	45
Total Sum of Mil (Total)		231
Total Sum of Civ		1,748
Total Sum of Contr / Other		1,134
Total Sum of TOTAL PERS		3113

The following PowerPoint chart shows the DISA population distribution by county for government employees graphically -- by residence (DISA slide):



This inquiry has been forwarded to the Intelligence Joint Cross Service Group; the IJCSG has not yet provided similar data for NGA.

Question 2:

The HSA JCSG discussed with DISA whether to include the Joint Spectrum Center (JSC) in a consolidation of the DISA Headquarters. Due to some special circumstances, discussed below, it was mutually decided between the HSA JCSG and DISA that the JSC was not a good fit for a headquarters consolidation, especially under the alternatives that might relocate DISA outside of the NCR. The JSC was not included in any of the COBRA runs for any of the scenarios considered for DISA.

Further information is provided in this response that was provided to the HSA JCSG by DISA: The Joint Spectrum Center is located on the site of the former David Taylor Research Center in Annapolis immediately adjacent to Naval Station Annapolis. Access to the building is provided through the Naval Station. The David Taylor Research Center was closed by a BRAC (believe in FY95), and the property was turned over to Anne Arundel County. DISA signed a 25 year lease with the county at no cost. Subsequently, the county sold the property to a developer. DISA currently pays for O&M services that are comparable to what it would pay for base operating support on a military base.

The JSC support contractor is located in a nearby building that is not on the former David Taylor Research Center site, but is only 10 minutes away.

With DISA headquarters now recommended for consolidation at Ft Meade, relocating the JSC to Ft Meade is an attractive alternative. It didn't make sense to move the JSC, a field activity, when DISA headquarters was targeted for Omaha, NE, or Colorado Springs, CO. However, Ft Meade is in the same county as the current JSC facility, less than 30 minutes away. The JSC also has ongoing relationships with another Ft Meade tenant that could be strengthened by collocation. DISA sees several advantages to collocating the JSC with DISA headquarters at Ft Meade, and no substantive disadvantages.

Question 3:

The intent of the recommendation for DISA was to consolidate a number of its headquarters and related facilities. As such, and based on DISA's assessment of the military value of its facilities, the entire capacity of DCTF Slidell is excess to DISA's requirements since there is not sufficient space at this facility to accommodate the full consolidation of DISA's headquarters operation. DISA is confident that it will have sufficient testing resources available to accomplish the mission-essential testing workload after the closure of DCTF Slidell. The major portion of the testing workload currently performed at Slidell is reimbursable workload performed to support customer requirements. This workload can be accommodated in other DISA data processing facilities as well as other DISA testing facilities.

Question 4:

The HSA JCSG initially considered five different relocation options for DISA, including both Ft Belvoir and Ft Meade. In considering only those two locations as close alternatives, Ft Belvoir (.8644, or a rank of 57 out of 334) had a slightly higher military value than Ft Meade (.8446, or a rank of 94 out of 334). However, the Ft Meade alternative provided better economics, with an NPV that was nearly $50 million higher and annual recurring savings of greater than $4 million more than at Ft Belvoir. Ft Meade was also deemed preferable since Ft Belvoir is and has the potential to be more crowded than Ft Meade. Synergy was also seen with various intelligence activities already located at Ft Meade. Neither Ft Meade nor Ft Belvoir is more than 50 miles away from DISA's current locations so no permanent change of station for employees is required at either site.

4. Coordination: David Bullock, DISA.

CARLA K. COULSON, COL
COL, GS
Deputy Director, Headquarters and
Support Activities JCSG

OSD BRAC Clearinghouse Tasker 0739C
(Due Date: 1 Aug 05)

Question – By county, what is the population of the two agencies?

Answer: The 2005 National Geospatial Intelligence Agency (NGA) federal workforce data at sites affected by BRAC Recommendation INTEL-0004 response is SECRET. The following percentages of NGA federal workforce data at sites affected by BRAC Recommendation INT-0004 are unclassified:

By State	% of Total
District of Columbia	3.9%
Delaware / Pennsylvania	0.5%
Maryland	39.0%
Virginia	55.5%
West Virginia	1.1%
	100.0%

Maryland by County*	% of Total
Anne Arundel	1.5%
Baltimore City/County	1.5%
Charles	2.1%
Frederick	5.5%
Howard	2.0%
Montgomery	14.7%
Prince Georges	9.2%
All Other Counties	2.5%
	39.0%

Virginia by County*	% of Total
Alexandria	6.6%
Arlington	4.3%
Fairfax	22.3%
Loudon	9.8%
Manassas City	3.0%
Prince William	4.8%
Spotsylvania	1.4%
All Other Counties	3.3%
	55.5%

Please contact the Intelligence JCSG staff at (703) 769-9450 to arrange for a review of the SECRET question response. A request to visit can also be faxed to (703) 271-4049 (Unclassified). Please mark facsimiles with instructions to pass to Ms Lyn Young, (703) 769-9450.

To verify security clearances and accesses, the requester should be prepared to provide:

1. Name, SSN, Rank, Date of Birth/Place of Birth, Clearance Level and Date, Investigation and Date.
2. Date of Visit: (Please send through the end of the calendar year)
3. Purpose of Visit: (e.g., to review Intelligence Joint Cross-Service Group question response.)
4. Originator or sponsor of request (if different then individual visiting):

Once your clearance has been passed, a day and time can be scheduled for you to review the classified response to this question.

Question: Assuming the demographics support the majority of the labor force closely collocating to their place of employment, was any consideration given to relocating DISA to Fort Belvoir instead of Fort Meade and NGA to Fort Meade instead of Fort Belvoir?

Proposed Answer: While the Intelligence JCSG considered all eight BRAC criteria during its deliberative sessions, cost and military judgment were the deciding factors for selecting between Fort Belvoir Engineer Proving Grounds (EPG) and Fort Meade. The following slide extract from the deliberative session quantifies (COBRA) and qualifies (Military Judgment) this:

Scenario	INT-0004 Belvoir EPG[2]	INT-0005 Meade
COBRA[1]	OTC: $1,115M Payback: 9 Yrs ('20) NPV: **$436M (saving)**	OTC: $1,150M Payback: 14 Yrs ('25) NPV: **$34M (saving)**
Military Judgment	**Close to NGA/P&S** **Meets GSA timeline**	Close to NSA (+ & -) **Cannot meet GSA timeline**

Note[1]: All data inputs that result in the COBRA numbers are from certified data

Note[2]: The final certified data inputs resulted in COBRA numbers with an OTC of $1,117.3M with a payback in 8 years and a NPV of $535.1M (saving)

OTC: One Time Cost

NPV: Net Present Value

- COBRA Cost Discussion: Cost analysis showed that Fort Belvoir EPG was more cost effective than Fort Meade. Additionally, certified data provided by the Army for the Fort Meade scenario identified the following:

  - The only contagious land large enough to handle the proposed NGA facilities was the site of the current base golf course;
  - That their base master plans limited building height to four stories and required parking garages vice parking lots.

  These restrictions would have changed the optimal NGA configuration for the proposed facility resulting in either additional scenario costs and/or more contiguous land to comply with the Fort Meade master plan. These restrictions were not considered in the Fort Meade COBRA run.

Military Judgment Discussion: Military judgment played the greatest role in the Intelligence JCSG decision to consolidate NGA at Fort Belvoir. The Intelligence JCSG Principles deliberated on the pros and cons between these two receiving sites. Specifically, the Fort Belvoir scenario provided the best support for a large geographically constrained element of NGA located in the Fort Belvoir area. Additionally, Fort Belvoir was the optimum location for communications efficiencies and NGA mission support (Note: Further classified discussion of this factor is available to properly cleared members of the BRAC Commission and its staff if desired). They also deliberated on the pros and cons of having NGA and the National Security Agency (NSA) -- the "eyes and ears of national intelligence" -- abutting each other on the same military installation. The Principles collectively agreed that placing these two agencies next to each other created an unnecessary vulnerability.

The Principles also noted that the General Services Administration (GSA) has given NGA notice to vacate Building 213, South East Federal Center by October 1, 2010. It was accepted that a receiving site with unencumbered property provided the best opportunity begin construction in 2007 and that Fort Belvoir EPG met this objective.

Additionally, the Principals considered the potential loss of intelligence analyst experience supporting NGAs mission. It was agreed that the Fort Meade scenario would likely result in the greatest potential loss of experienced intelligence analysts because NGA's distribution of workforce population, by Zip code, center of gravity is near the Tysons Corner Virginia area.

8-1-05

Approved: George W. Henderson for
Carol A. Haave
Deputy Under Secretary of Defense
(Counterintelligence and Security)
Chair, Intelligence Joint Cross-Service
Group