

**BRAC 2005**  
**Technical Joint Cross-Service Group (TJCSG)**  
**Meeting Minutes of 10 March 2005**

Mr. Shaffer chaired the meeting. The agenda is enclosed in attachment 1. The list of attendees is enclosed in attachment 2. Read ahead materials for the meeting are enclosed in attachment 3. The primary objective for the meeting was to review the Candidate Recommendation (CR) status, to establish a position on the Service objections to the TJCSG CRs, to review a recent memo from Mr. Wynne regarding the TJCSG CRs, to finalize a process to resolve Service and JCSG CR differences, and to review open action items. The agenda topics are listed below in the order in which they were covered. The key points, decisions and action items from the meeting are as follows:

CR Status

**Key Points:**

- TECH-0018C will be available today and COBRA will be run by the HS&A JCSG under the oversight of the TJCSG.
- TECH-0018E will be available today and will be ready for presentation at the 15 March 2005 ISG Meeting.
- TECH-0031 is still lacking Military Value data. This needs to be complete by 1200 hrs EST tomorrow, 11 March 2005, in order to make it in for presentation at the 15 March 2005 ISG Meeting.

**Decisions:**

- None

Mr. Wynne Memo

**Key Points:**

- The ISG has directed the TJCSG to perform some additional scenarios/COBRA runs.
- The TJCSG will need to work a closure scenario for Corona.
- The TJCSG will need to work a closure scenario for Lakehurst.
- The TJCSG will need to work with the Industrial JCSG to work a closure scenario for Indian Head.
- The TJCSG will need to work a closure scenario for TECH-0014. The FFRDC issue will need to be dealt with to complete this action. The Air Force requested the TJCSG to make a decision on the inclusion of FFRDCs in the movement of Los Angeles AFB to Peterson AFB.
- The TJCSG will need to work the closure scenario for Point Mugu.
- The TJCSG will need to work the closure scenario for Natick.

- The Army expressed concern regarding the closure of Fort Huachuca. The Army indicated the TJCSG should have a vote on where the technical workload at Fort Huachuca should be moved in the event it is closed.

**Decisions:**

- COL Buckstad will work through the Council of Colonels to finalize the Lakehurst action.
- The TJCSG will review the issue paper regarding the FFRDCs. Mr. Strack will post the issue paper for review by the TJCSG Principals. The TJCSG will decide on the inclusion of the FFRDCs in the movement of Los Angeles AFB to Peterson AFB at a future TJCSG Meeting.
- The TJCSG decided to change any previous decisions to move activities to Point Mugu but instead move them to Port Hueneme.
- The TJCSG decided to have the Air Force work the closure of Mesa and Rome AFB. The Innovative Systems Subgroup will stop their effort on this and instead focus their effort on the closure of Corona.
- The TJCSG will recommend to the Army where the technical workload at Fort Huachuca should be moved if Fort Huachuca is closed.

Review and Establish TJCSG Position on Service Objections to TJCSG CRs**Key Points:**

- The Air Force BRAC Office has expressed concern regarding the 60% increase of population at Hanscom AFB associated with TECH-0034 and 0042.
- The Navy BRAC Office has expressed concern regarding the closure of Lakehurst and Corona.
- The Army BRAC Office has expressed no concerns regarding the TJCSG scenarios.

**Decisions:**

- The TJCSG will work to reconcile all of the TJCSG assumptions made to the Service data.

Process to Resolve Service and JCSG CR Differences – Dr. Stewart**Key Points:**

- The Air Force recommended a process for the TJCSG to use to reconcile differences in Service data and the TJCSG COBRA assumptions.

**Decisions:**

- The subgroups need to document all of their assumptions to the Service BRAC offices.
- The subgroups need to assign a POC for each scenario to work with the Service BRAC offices to reconcile each of their assumptions.
- The TJCSG will review a consolidated list of COBRA assumptions, both general assumptions and those that are specific to individual scenarios, and make a formal approval of all of them at one time in a future TJCSG Meeting.
- The TJCSG approved the proposed process as presented. The Air Force will use this process on TECH-0034 and 0009 and report back to the TJCSG on how well the process worked and any recommended improvements.

Open Action Items**Key Points:**

- The TJCSG reviewed each of the outstanding action items.

**Decisions:**

- The TJCSG officially closed action items 1, 2, 4, 6, 8, 10, 11, 12, 13, 14 and 19.
- Action items 3, 5, 7, 9, 15, 16, 17, 18, 20, 21, and 22 will remain open
- TECH-0040A was officially selected over TECH-0040B.
- The TJCSG will make the necessary updates to the CR packages and submit them to the OGC for final approval. The Weapons and Armaments Subgroup will prepare the sample case for the integration of the technical capacity into the Candidate Recommendation packages. If the OGC will not allow the CR approved packages to be updated, then the TJCSG will add the updated information in a separate appendix as well as to the final report.
- The TJCSG approved the use of FTEs and test hours as the final measures of technical capacity. This will be added to the CRs.
- Mr. Shaffer will post the latest version of the Strategic Framework paper and the TJCSG will review it for approval at tomorrow night's, 11 March 2005, TJCSG Teleconference Call.
- Mr. Strack will update the outstanding action item list and post it by COB today.

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TECH-0047 Location Rationale**Key Points:**

- The rationale for choosing Peterson AFB over Offutt AFB for TECH-0047 was presented.

**Decisions:**

- The TJCSG tasked the Analysis Team to gather the data to compare Colorado Springs to Omaha and determine which center has better information technology capabilities.

**Other Information:**

- Tonight's, 10 March 2005, TJCSG Teleconference Call is cancelled.
- The next TJCSG Meeting will take place on Tuesday, 15 March 2005, from 1100-1300 hrs EST, in Crystal City, PT-1, Rm 4600. However, this time conflicts with the ISG Meeting, which is scheduled to begin at 1030 hrs EST on 15 March 2005.

**Action Items:**

1. COL Buckstad will work through the Council of Colonels to finalize the Lakehurst action.
2. The TJCSG will review the issue paper regarding the FFRDCs. Mr. Strack will post the issue paper for review by the TJCSG Principals. The TJCSG will decide on the inclusion of the FFRDCs in the movement of Los Angeles AFB to Peterson AFB at a future TJCSG Meeting.
3. The TJCSG decided to change any previous decisions to move activities to Point Mugu but instead move them to Port Hueneme.
4. The TJCSG decided to have the Air Force work the closure of Mesa and Rome AFB. The Innovative Systems Subgroup will stop their effort on this and instead focus their effort on the closure of Corona.
5. The TJCSG will recommend to the Army where the technical workload at Fort Huachuca should be moved if Fort Huachuca is closed.
6. The TJCSG will work to reconcile all of the TJCSG assumptions made to the Service data.
7. The subgroups will document all of their assumptions for their particular scenarios.
8. The subgroups will assign a POC for each scenario to work with the Service BRAC offices to reconcile each of these assumptions.
9. The TJCSG will review a consolidated list of COBRA assumptions, both general assumptions and those that are specific to individual scenarios, and make a formal approval of all of them at one time in a future TJCSG Meeting.
10. The Air Force will use the TJCSG approved process to resolve differences in Air Force reported data and the TJCSG assumptions for TECH-0034 and 0009 and report back to the TJCSG on how well the process worked along with any recommendations for improvements.

March 10, 2005

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11. Mr. Shaffer will post the latest version of the Strategic Framework paper and the TJCSG will review it for approval at tomorrow night's, 11 March 2005, TJCSG Teleconference Call.
12. Mr. Strack will update the outstanding action item list and post by COB today, 10 March 2005.
13. The Analysis Team will gather data to compare Colorado Springs to Omaha and determine which center has better information technology capabilities

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Approved: \_\_\_\_\_

  
Mr. Al Shaffer  
Executive Director  
Technical Joint Cross Service Group

Attachments:

1. Outline -Agenda
2. List of Attendees
3. Read Ahead Materials

**Attachment 2**  
**Technical JCSCG Meeting**  
**March 10, 2005**  
**Attendees**

**Members:**

Mr. Al Shaffer, Alternate for Dr. Ron Sega, Chairman  
Dr. Dan Stewart, Air Force Alternate for Mr. Blaise Durante (Via Telephone)  
Mr. Brian Simmons, Army  
Dr. Barry Dillon, Marines  
Mr. George Ryan, Navy Alternate for RADM Jay Cohen  
Mr. Jay Erb, JCS

**Other:**

BG Fred Castle, OSD  
Mr. Gary Strack, OSD  
Mr. Andy Porth, OSD BRAC  
Mr. Jerry Schiefer, OSD BRAC  
Ms. Marie Felix, OSD  
COL Bob Buckstad, OSD  
Dr. Jim Short, OSD  
Mr. Don DeYoung, Navy  
Mr. Roger Florence, DoD IG  
Ms. Eileen Shibley, OSD  
COL Pete DeSalva, Marines

# 10 Mar 05 TJCSG AGENDA

Pentagon, Rm 4E1014  
1200-1400 hrs EST

- Candidate Recommendation (CR) Status and Confirm Continuing Workload – Dr. Short
- Review and Establish TJCSG position on Service Objections to TJCSG CRs, Read aheads are 3 Service memorandums\* – Mr. Shaffer, lead
- Discuss Mr. Wynne memo with attachment implications and define work assignments – Mr. Shaffer, lead (BG Castle and Dr. Short, backup)
- Summarize Process to Resolve Service and JCSG CR Differences – Dr. Stewart
- Review Open Action Items (to include Dr. Stewart concerns), establish CIT Work Assignments and Way Ahead (next steps) – BG Castle
- Other – as time permits

## Other Information

- Analytic Team funding status – handout (Issue: Navy Progress – unknown)

**Attachment 2**  
**Technical JCSG Meeting**  
**March 10, 2005**  
**Attendees**

**Members:**

Mr. Al Shaffer, Alternate for Dr. Ron Segal, Chairman  
Dr. Dan Stewart, Air Force Alternate for Mr. Blaise Durante (Via Telephone)  
Mr. Brian Simmons, Army  
Dr. Barry Dillon, Marines  
Mr. George Ryan, Navy Alternate for RADM Jay Cohen  
Mr. Jay Erb, JCS

**Other:**

BG Fred Castle, OSD  
Mr. Gary Strack, OSD  
Mr. Andy Porth, OSD BRAC  
Mr. Jerry Schiefer, OSD BRAC  
Ms. Marie Felix, OSD  
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Ms. Eileen Shibley, OSD  
COL Pete DeSalva, Marines

Draft

TJCSG Candidate Recommendation  
Status Report – 10 Mar

10 Mar 05

Dr. Short

# Quick Status Report – 10 Mar

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- **Tech 18C**
  - Needs an environmental finding.
  - 18C also changed to reflect its competitive (an authority issue) nature with H&SA. TJCSCG and H&SA staffs are collaborating to enable the ultimate withdrawal of 18C in favor of H&SA 47.
  - TJCSCG cannot withdraw 18C until the collaborative COBRA run is complete. H&SA informs us COBRA cannot be run this week, perhaps it will take more than a week.
  
- **Tech 18E**
  - Incompatible capacity measures (piers & square feet)
  - The receiving site is a base with no existing technical capacity, hence no technical quantitative military value. You and I discussed this yesterday.
  - Modification is underway.
  
- **Tech 31**
  - Lacks relevant military value at the donor site. Army did a special data call last week. Computation of military value is underway.

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DRAFT

MEMORANDUM FOR INFRASTRUCTURE STEERING GROUP MEMBERS  
CHAIRMEN, JOINT CROSS-SERVICE GROUPS (JCSGs)

SUBJECT: Review of BRAC Candidate Recommendations (CRs)

A review of registered scenarios and candidate recommendations indicates coordination gaps among the MILDEPs and JCSGs concerning 19 sites. These sites are either the subject of conflicting CRs, or have the potential for complete closure or more substantial realignment if the proponents coordinated and conducted additional analyses. The attached slides provide greater detail.

The appropriate MILDEPs and JCSGs should examine actions affecting these installations to ensure they have optimized the opportunities for closure or realignment. Please complete deliberations on the realignments/dispositions of the listed installations and initiate required actions before the 25 March ISG. Progress reports or issues will be addressed to the OSD BRAC office. Strict adherence to this timeline is important for completion of the Department's final report and any actions that follow it.

The attached slides should not be interpreted as a complete list of installations with the potential for further realignment or closure. Please continue to review and identify all installations that can be realigned or closed when evaluated in the context of a complete list of CRs. Give particular attention to realignments of JCSG functional areas that keep a portion of an installation open when closure could be in the Department's interest.

I appreciate your efforts and continued assistance. If you have questions, please contact Peter Potochney, Director, BRAC, at 614-5356.

Michael W. Wynne  
Acting USD (Acquisition, Technology & Logistics)  
Chairman, Infrastructure Steering Group

Attachments: As stated



## Sierra Army Depot (as of 7 Mar)

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### Scenarios / Candidate Recommendation Involved

- **INDCR-0113** relocates munitions storage functions to Tooele Army Depot
- **USA-0008** Close (Deleted)
- **S&S-0030** Realign the storage function to Davis-Monthan AFB. (Deleted)

### Issue

- USA / S&S have not agreed on the classification, type and amount of the material stored at Sierra AD and therefore whether it must remain open

S&S work with USA to evaluate storage requirement and closure potential



## Red River Army Depot (as of 7 Mar)

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### Scenarios / Candidate Recommendations involved

- **INDCR-0111** Close Munitions functions
- **INDCR-0127B** Relocate Maintenance Functions to Anniston, Tobyhanna, and Albany
- **S&SCR-0043,44,45** Privatize Tires, Compressed Gases, Packaged POL
- **(+)S&SCR-0004** Red River is designated Strategic Distribution Platform (SDP). S&S could relocate the SDP location to DDD Oklahoma City and Tinker AFB.
- **USA-0036** Close

### Issue

- Red River could close if S&S relocates SDP
- S&S awaiting USA closure CR to relocate SDP
- USA objected to closure during 25 Feb ISG.

S&S to proceed with analysis of relocating SDP to enable closure



## Ft. Monmouth (as of 7 Mar)

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### Scenarios /Candidate Recommendations Involved

- **USACR-0223** Close
- **USACR-0006** Relocate Prep School to West Point
- **TEHCR-0035** Relocate CECOM, RDEC, PEOs/PMs to Ft. Belvoir /Adelphi
- **S&S-0035** Consolidate service ICPs with DLA. Retains ICP at Monmouth
- **H&SACR-0075** Joint Base Monmouth, NWS Earle Colts Neck

### Issues

- Ft. Monmouth could close if ICP relocated

S&S to analyze relocation of ICP to enable closure



## Rock Island Arsenal (as of 2 Mar)

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### Scenarios / Candidate Recommendations involved

- **INDCR-0083A** Relocate Maintenance functions to Anniston, Letterkenny Depots
- **(+)INDCR-0110** Close Mississippi AAP relocate 155 ICM metal part functions to Rock Island
- **(+)INDCR-0112** Close River Bank AAP relocate 105 Tank /Arty /MLRS to Rock Island
- **H&SACR-0018** Close DFAS site
- **H&SACR-0029** Relocate CPO
- **H&SACR-0077** Relocate Regional IMA HQs /service providers
- **S&S-0035** Close Army ICP
- **USA-0035** Close

### Issue

- Rock Island could close if IND relocated armaments manufacturing.

IND to analyze relocating armaments manufacturing to enable closure



## Soldier System Center Natick (as of 7 Mar)

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### Scenario / Candidate Recommendations involved

- **TECHCR-0045** Close Natick and relocate Army Soldier Systems life cycle management functions to Aberdeen Proving Ground
- **S&S-0035** Close ICP (S&S-0029 ALT)

### Issue

- Tech and S&S actions empty Natick, enabling closure

Need evaluation of a combined Tech and S&S closure CR



## Ft. Knox (as of 7 Mar)

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### Scenarios / Candidate Recommendations Involved

- **USA-0002 (E&T-0063)** Relocate the USA Armor school to Ft. Benning ( Establish Maneuver Center)
- (+) **H&SACR-0006** Establish Army Personnel Center at Ft. Knox (alternate location is Ft. Sam Houston with small difference in cost / payback, H&SA-0074)
- **H&SACR-0022** Relocate Corrections facility to Ft. Leavenworth
- **MEDCR-0054** Disestablish inpatient care
- **TECHCR-0035** Relocate Army Research Institute to Ft. Belvoir
- (+) **USACR-0151** Construct new Armed Forces Reserve Center on Ft. Knox

### Issue

- Relocation of Armor School, together with other actions, practically empties Ft. Knox
- Diverting Army Personnel Center to Ft. Sam Houston enables closure or conversion to National Guard (NG) Base

H&SA analyze relocation of Army Personnel Center; Army to analyze closure or conversion to NG Base



## Ft. Huachuca (as of 7 Mar)

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### Scenarios / Candidate Recommendations Involved

- **H&SACR-0029** Relocates CPO
- **H&SACR-0133** Relocates mobilization mission
- **E&T-0018, 0042** Relocates Army Intel Center to Goodfellow (inactive)
- **E&T-0049, 0050** Relocates UAV Training to a Joint UAV Center of excellence at Ft. Rucker or Indian Springs AFB (inactive)
- **USA-0049** Relocates Military Intelligence School to Ft. Gordon (deleted)

### Issues

- E&T established that 0018 and 0042 were cost prohibitive as independent actions. However, an entire closure facilitated by their actions may be cost effective, even if EPA were retained as an enclave.

**E&T and Army to brief ISG on rationale for not closing Ft. Huachuca**



## Brooks City Base (as of 7 Mar)

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### Scenarios / Candidate Recommendations Involved

- **TECHCR-0058** Relocate AF Human Systems development/acquisition to Wright-Patterson AFB
- **TECHCR-0009A** Relocate Human Effectiveness Directorate to Wright Patterson AFB
- (+) **H&SACR-0122** Relocate AF Real property Agency to Brooks City Base
- **MEDCR-0012** Relocate AF school of Aerospace Medicine to Wright-Patterson AFB
- **MED-0028** Relocates and consolidates Medical RDAT&E at Ft. Detrick
- **MED-0057** Relocates Naval Directed Energy Medical Research to Wright-Patterson AFB

### Issue

- AF Real Property Agency and AF Center for Environmental Excellence are the principle tenants remaining at Brooks

**H&SA to analyze relocation AF Real Property Agency;  
AF to consider closure of Brooks**



## Los Angeles AFB (as of 7 Mar)

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### Scenario / Candidate Recommendations Involved

- **USAF-0013** Close (Deleted)
- **TECH-0014** Relocate/Consolidate Space Platform research at Kirtland AFB and Naval Research Lab and consolidate Space Systems development and acquisition at Peterson AFB (Inactive)

### Issue

- TECH-0014 would enable closure, but was inactivated before the analysis was complete based on objection from AF

TECH to complete analysis of TECH-0014, enabling closure



## Moody AFB (as of 7 Mar)

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### Scenarios / Candidate Recommendations Involved

- **E&TCR-0046** Realign Moody AFB by Consolidating Undergrad Flight Tng at Columbus & Laughlin AFBs
- (+) **USAF CR-0122** Realigns 36 A-10s to Moody AFB
- **USAF-0095** Close Moody AFB (Deleted)
- **DoN-0153** Close Oceana move to Moody AFB (Deleted)
- (+) **USAF-0056** Realigns 12 A-10s to Moody AFB

### Issue

- E&TCR-0046 approval would facilitate closure

USAF to analyze closure if E&TCR-0046 is approved



## Scott AFB (as of 7 Mar)

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### Scenarios / Candidate Recommendations Involved

- **USAF-0057** Close (deleted)
- (+) **H&SA-0114** Co-locates TRANSCOM components at Scott AFB
- **INT-0007** Relocate & consolidate all National Geospatial Intel Agency facilities at Allenton, MO
- **MEDCR-0052** Close inpatient facilities at Scott AFB
- (+) **USAFCR-0117** Close Grand Forks, Relocate KC135R refueling Sqdn (12 PAA) to Scott

### Issue

- If H&SA finds another location for TRANSCOM components, AF indicates willingness to close Scott

H&SA to analyze an alternate receiving location for TRANSCOM components; AF to analyze complete closure



## NSA Philadelphia (as of 7 Mar)

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### Scenarios / Candidate Recommendations Involved

- **DoN-0167** Close
- **S&SCR-0043,44,45** Privatize Tires, Compressed Gases, Packaged POL
- **S&S-0010** relocates and consolidates Navy ICPs at NSA Mechanicsburg (inactive)
- **S&S-0035** Transfers all Depot Level Reparables to DLA, closes 5 ICPs but retains 2 at NSA Philadelphia

### Issue

- NSA Philadelphia could close if ICPs were relocated

S&S to analyze relocation of ICPs at NSA Philadelphia



## NSWC Corona (as of 7 Mar)

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### Scenario / Candidate Recommendations Involved

- **DoN-0161** Close
- **TECHCR-0005** Relocates & consolidates Rotary Wing RDAT&E at NAS Patuxent River and Redstone Arsenal
- **TECHCR-0006** Relocates Fixed Wing T&E to NAS Patuxent River
- **TECHCR-0018D** Relocates & consolidates Weapons/Arms RDAT&E at NSWC China Lake
- **TECHCR-0042A** Relocates & consolidates Navy C4ISR at NSWC Dahlgren, NS San Diego, NS Newport

### Issue

- DoN disagrees with TECH receiving locations for NSWC Corona, preferring Port Hueneme

TECH analyze DoN option; DoN to analyze closure



## NAS Point Mugu (as of 7 Mar)

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### Scenarios / Candidate Recommendations involved

- **DoN-0162** Close
- **TECHCR-0054** Relocate & consolidate Navy C4ISR RDAT&E at NAWC China Lake
- **INDCR-0125** Relocate & consolidate Aircraft Intermediate Maintenance at FRC Southwest, NAS North Island
- **USAFCR-0122** relocate two C-130J aircraft to Channel Island AGS

### Issue

- Awaiting DoN closure CR

DoN to work with IND & TECH to analyze closure



## NAS Whiting Field (as of 7 Mar)

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### Scenarios / Candidate Recommendations involved

- **Don-0152** Close
- **E&TCR-0046** Relocates & consolidates Undergraduate Fixed Wing flight training at NAS Meridian, Vance AFB, & Undergraduate Rotary Wing training at Ft. Rucker

### Issue

- DoN awaiting outcome of E&TCR-0046



## NAES Lakehurst (as of 7 Mar)

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### Scenarios / Candidate Recommendations Involved

- **H&SACR-0011** Joint Base McGuire-Dix-Lakehurst
- **TECHCR-0005** Relocate the Aircraft Div of the Naval Air Warfare Center at Lakehurst to NAS Paxtuxent River
- **TECHCR-0006** Relocate Air Platform Fixed Wing RDAT&E to NAS Patuxent River

### Issue

- At Navy request, **TECHCR-0006** leaves Catapult arresting gear functions at Lakehurst, preventing closure.
- IND also has functions at Lakehurst.

IND & TECH analyze relocation of all functions  
to enable closure



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## NSWC Indian Head (as of 7 Mar)

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### Scenarios / Candidate Recommendations involved

- **DoN-0169** Close
- **INDCR-0116** Relocate munitions functions to McAlester, Crane, Iowa, and Milan AAP
- **(+)INDCR-0121** Relocates Indian Head Det Yorktown to Indian Head (Demo to Iowa AAP)
- **TECHCR-0018B** Relocate Weapons/Arms (guns/ammo) RDA to Picatinny Arsenal
- **(+)TECHCR-0018D** Move Energetics from NWS Yorktown/ NSWC Crane to NSWC Indian Head

### Issues

- Relocating additional TECH functions and modifying INDCR-0121 would enable closure

IND & TECH analyze relocation of all functions to enable closure



## NSWC Crane (as of 7 Mar)

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### Scenarios / Candidate Recommendations involved

- **DoN-0166** Close / Realign Public Works Det & Support activity to Crane Army Ammunition Plant
- **INDCR-0104** Relocate EW functions to Fleet Readiness Center NW (Whidbey Island)
- **TECHCR-0018B** Relocate & consolidate Weapons /Arms (Guns/Ammo) RDA to Picatinny Arsenal
- **TECHCR-0032** Relocate non-Medical Chem-Bio development & acquisition to Aberdeen Proving Ground
- **TECHCR-0042** Relocate Surface Maritime Sensors/EW to NWCS Dahlgren and Sub-Surface Maritime Sensors/EW to NS Newport

### Issues

- Relocation of IND maintenance functions would enable closure

IND to analyze relocation of remaining Maintenance functions to enable closure



## MCLB Barstow (as of 7 Mar)

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### Scenarios / Candidate Recommendations Involved

- **DoN-0165** Close
- **INDCR-0127A** Disestablish Depot Maintenance at MCLB Barstow
- **S&SCR-0004** Realign MCLB Barstow from a Defense Distribution Depot to a Forward Distribution Point (FDP)

### Issues

- Modifying S&S-0004 would enable closure
- S&S awaiting DoN closure CR before modifying S&S-0004
- USA indicates an enclave for railhead to support National Training Center necessary
- Marine Corps objected to closure at 25 Feb ISG

S&S to analyze relocation of FDP to enable closure



## Navy Supply Corp School (as of 7 Mar)

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### Scenarios / Candidate Recommendations Involved

- **E&T-0004** Relocates NSCS to Joint Logistics Training Center of excellence at Ft. Lee
- **DoN-0126** Close
- **DoN-0126A,B,C** Relocates NSCS to NS Newport (inactive)

### Issues

- E&T-0004 enables closure.
- DoN wants to close but NSCS under authority of E&T

E&T to complete analysis of relocation of NSCS



DCNF 11478  
DEPARTMENT OF DEFENSE AIR FORCE  
HEADQUARTERS UNITED STATES AIR FORCE  
WASHINGTON, DC

MAR - 3 2005

MEMORANDUM FOR PETER J. POTOCHNEY, DIRECTOR, OSD BRAC OFFICE

SUBJECT: Air Force Comments on Joint Cross Service Group (JCSG) Scenarios (AF/XP Memos, 3 Jan 05)

1. The purpose of this memorandum is to notify OSD of the JCSG Candidate Recommendations (CR) with which the Air Force has issues. In January 2005, we provided feedback (AF/XP-BRAC Memo, 3 Jan 05) to all JCSGs on all scenarios in the OSD tracker as of 30 Dec 04. At that time we expressed our concerns with a number of the scenarios. Some of the scenarios identified in the 3 Jan 05 memos have been deactivated, several were subsequently approved as candidate recommendations without resolving our issues.

2. Air Force concerns (critical or substantive) follow:

**(SUBSTANTIVE) E&T 0032, Realign Senior Leadership Colleges (SLCs) under National Defense University at Ft McNair:** The Air Force has established a Center of Excellence for Professional Military Education that includes an extensive curriculum for Air Centric studies located at Maxwell AFB, AL. This CR would significantly degrade the AF synergy at our Center of Excellence. Furthermore, relocation of all Sr-level JPME programs to Ft McNair contradicts the HS&A JCSG charter to reduce military footprint in NCR.

**(CRITICAL) E&T 0046, Realign/Consolidate DoD UPT, NAV/NFO/CSO Training:** Air Force has critical concerns with several aspects of E&T 0046 should it be reported out by the ISG.

- 1) We seriously question the viability of homogenizing the undergraduate flying training at Columbus, Laughlin, and Vance. This move may break the base by putting unreasonable demands on a subset of the bases' airspace and underutilizing the rest.
- 2) Moving Pilot Instructor Training (PIT) from Randolph AFB to Sheppard uncovers Randolph, however, the AF does not intend to close Randolph. Consequently, the CR moves PIT to Sheppard with no apparent Mil Val or fiscal payback.
- 3) No serious issues with NAV training transfer.

**(SUBSTANTIVE) E&T 0052, JSF Integrated Training Center at Eglin AFB:** We had reached an accord to proceed with JSF initial training beddown and work out the maintenance concept during execution, however, the words in the current CR package do not reflect this agreement. We recommend the E&T JCSG resubmit this CR to reflect our previous agreement to the training construct. If not, the conflict is unresolved and we need to reinstate the conflicting scenarios.

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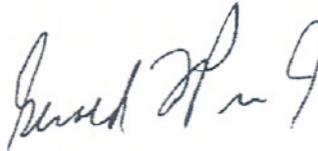
**(SUBSTANTIVE) H&SA 0046, Consolidate DISA Components Outside DC Area:** There may be a possible capacity conflict between this CR and two COCOM-requested scenarios: Joint Information Operation Center (JIOC) from Lackland AFB to Offutt AFB and the (AFSTRAT) Air Operations Center (AOC) from Barksdale AFB to Offutt AFB.

**(SUBSTANTIVE) H&SA 0035, Collocate National Guard Headquarters (to Andrews):** This CR increases the Andrews AFB population by 29% at a cost of up to a quarter of a billion dollars. We believe this situation calls for a further deliberative scrub and for the HS&A JCSG to identify alternative DoD installations to support this CR.

**(SUBSTANTIVE) TECH 0009/0034, Defense Research Service Led Labs and TECH 0042, C4ISR RDAT&E Consolidation:** These CRs increase the Hanscom AFB population by more than 60% at an estimated cost of several hundred million dollars. This situation also calls for a further deliberative scrub of the estimated cost and an examination alternatives should the costs remain as currently estimated.

**(SUBSTANTIVE) General:** We cannot fully describe the impact of the 88 yet-to-be-briefed CRs on Mil Dep installations and have incomplete data on some that have been provisionally approved.

3. We stand ready to provide additional information on the Air Force concerns and look forward to resolving these issues with you in the near future.



GERALD F. PEASE, JR.  
Deputy Assistant Secretary  
(Basing & Infrastructure Analysis)

cc:  
Infrastructure Steering Group  
AF Principal to HS&A JCSG (Mr Davidson, SAF/AA)  
AF Principal to E&T JCSG (Mr Dominguez, SAF/MR)  
AF Principal to TJCSG (Dr Stewart, AFMC/CD)



DCN: 11478  
DEPARTMENT OF THE NAVY  
OFFICE OF THE SECRETARY  
1000 NAVY PENTAGON  
WASHINGTON, DC 20350-1000

7 March 05

MEMORANDUM FOR DIRECTOR, OSD BRAC OFFICE

SUBJECT: DEPARTMENT OF NAVY REVIEW OF CANDIDATE  
RECOMMENDATIONS FOR IEC MEETING ON 10 MAR 05

Ref: Chair ISG memos of 4 Mar 05

Per the references, below are the comments of the Department of the Navy (DON) Infrastructure Executive Council (IEC) principals on the 142 candidate recommendations to be presented to the IEC on 10 Mar 2005.

DON objects to the following Candidate Recommendations as they are currently structured:

- E&T-0003R DON has a requirement to provide graduate level education in military unique courses of instruction that support other Services as well as foreign student programs. Revised recommendation is an improvement from the original privatization scenario but falls short of satisfying the Criterion 5 requirement to address the costs of establishing the required military unique educational structure to meet these requirements. Army has also expressed the need to include their requirements in the revised recommendation.
- E&T-0032 Unclear what benefit we are gaining by creating a single senior War College. System already has joint educational forums to address executive level interchange. Current War College structure already has major infusion of jointness. This is a matter of balance.
- E&T-0046 Scenario involves multiple movements that have potential for major impacts on aviation training and throughput. Primary impact not resolved to our satisfaction was the ability to operate the additional training aircraft in the available air space. May need to reduce size of scenario to eliminate uncertainty.
- HSA-0029 Consolidating CPOs puts BRAC and NSPS execution at risk. Services need to maintain service responsibilities through NSPS implementation period. Recommendation is ill advised as BRAC recommendation – can and should change management structure within NSPS implementation.

SUBJECT: DEPARTMENT OF NAVY REVIEW OF CANDIDATE  
RECOMMENDATIONS FOR IEC MEETING ON 10 MAR 05

IND-0127A Analysis measured workload requirement based on peacetime tempo and 1.5 shifts. We believe the requirement should be based on future projected levels of operation. Overall costs may be understated. Elimination of the only heavy equipment ground maintenance depot west of the Mississippi is also of concern.

~~TECH-0005~~, TECH-0006, TECH-0042A

These scenarios have various elements that move technical assets from NAES Lakehurst and NSWC Corona. We have requested that functions at Lakehurst remain in place, and we have proposed alternate receiver sites for Corona. We request these candidate recommendations not be approved until additional analysis is completed.

~~TECH-0020~~ Costs for movement of NRL detachment may be significantly understated; significant reported one-time costs were not included in CR package. Appears CR was based on movement of associated Navy activity that is not being recommended for movement. Raises question of value of move.

We have also identified a number of candidate recommendations about which we have concerns regarding either their analytical underpinnings or the projected investment. These candidate recommendations should receive particular scrutiny and are listed in the attachments. However, the DON IEC principals do not expect to specifically comment on these candidate recommendations at the 10 March IEC meeting.

The above comments are being provided consistent with the discussion at the 23 February IEC meeting, ensuring all issues raised by DON and not resolved prior to IEC meetings are noted.



Anne Rathmell Davis  
Special Assistant to the Secretary of the Navy  
For Base Realignment and Closure

Attachments:  
As stated

Attachment 1

DON has concerns about the analysis performed on the following Candidate Recommendations. We recommend that the Red Team be asked to perform a detailed review of these recommendations:

- E&T-0052 CR language specifies where "JSF" assets will come from, which may require realignment of the wrong losing sites. Big picture concern is the difficulty of costing out a new requirement in BRAC when the cost is really a program cost and not a BRAC cost.
- HSA-0106 Dependent on MED-0002. NCR reconciliation has a number of moving parts that have major impacts on multiple CRs.
- IND-0056 Accounting for personnel and their movement, as well as nuclear testing/clean-up, need to be furthered reviewed.
- IND-0083A Use of 1.5 shifts as an analytical construct may begin to overtax our industrial facilities, particularly for ground equipment.
- IND-0083B A piece of the candidate recommendation currently moves 6K DLH of Tactical Missile maintenance (maintenance on missile containers/canisters/accessories) that is best left at the Weapons Station since it is integral to their storage function.
- IND-0122 Moves artillery production to a load, assemble & pack (LAP) plant – no existing capability, but no MILCON reflected.
- MED-0002/DON-0033  
Movement and costing of military medical personnel needs to be consistently analyzed.

Attachment 2

DON has concerns regarding the investment projected by many Candidate Recommendations within the BRAC process. A process is required that appropriately balances the investment versus benefit within the BRAC context. Of particular note are those investments that are beyond the 20-year payback window. Consistent with the methodology proposed by the ISG Chair to the IEC, we recommend that these recommendations receive special attention during the integration process.

HSA-0008	USA-0208	USAF-0067
HSA-0078	USA-0210	USAF-0068
HSA-0108	USA-0219	USAF-0069
IND-0116	USAF-0038	USAF-0079
MED-0005	USAF-0041	USAF-0081
USA-0018	USAF-0047	USAF-0083
USA-0019	USAF-0051	USAF-0086
USA-0070	USAF-0052	USAF-0089
USA-0111	USAF-0054	USAF-0090
USA-0189	USAF-0055	USAF-0111
USA-0190	USAF-0059	USAF-0113
USA-0191	USAF-0060	USAF-0120
USA-0192	USAF-0063	USAF-0124
USA-0193	USAF-0064	USAF-0125
USA-0194	USAF-0065	USAF-0127

DCN: 11478

**DEPARTMENT OF THE ARMY**  
OFFICE OF ASSISTANT SECRETARY  
INSTALLATIONS AND ENVIRONMENT  
110 ARMY PENTAGON  
WASHINGTON DC 20310-0110



SAIE-IA

8 March 2005

MEMORANDUM FOR Peter J. Potochney, Director, OSD BRAC Office

SUBJECT: Army Concerns with JCSG Candidate Recommendations

1. The purpose of this memorandum is to notify OSD of the JCSG Candidate Recommendations that the Army does not currently support, and will be prepared to discuss at the IEC. The Army continues to work closely with the JCSGs, but to date has not been able to resolve the significant issues.
2. The following Candidate Recommendations generate sufficient concern to warrant discussion. The Army opposes those listed in this paragraph.
  - E&T-0032, Senior Service College to National Defense University: There is a potential loss of military educational diversity amongst DoD future leaders, and this recommendation moves senior leaders and their families to the National Capital Region for 10 months. This recommendation conflicts with an Army recommendation that is more cost effective.
  - E&T-0039, Relocate the Army Diver School from Key West to Panama City: The USSOCOM commander does not accept that the Diver School in Panama City will meet Army requirements. Fundamental operational differences in mission and training of Army and Navy divers negates advantages of co-location.
  - MED-0002, Realign Walter Reed and relocate to Bethesda and Fort Belvoir: The Army is concerned about the disruption and potential loss of interdependent GME programs, the significant loss of surge capability, and reduction of requisite care to returning casualties.
  - HSA-106, Close and realign leased installations in Northern Virginia and relocate them in spaces at Walter Reed: This is inconsistent with the Army's desire to retain Walter Reed.
  - IND-0127B, Realign Red River: This recommendation does not take into account current workload requirements at Red River. Depot workload already exceeds projected surge in analysis; therefore, it is doubtful that other depots can absorb current workload and surge without additional construction.

SAIE-IA

SUBJECT: S&S JCSG Military Value Analysis Report and ISG Briefing

3. The Army has concerns about the analytics and/or wording of the following Candidate Recommendations, and recommends a detailed review of these recommendations prior to the Army's concurrence:

- E&T-0003R, Realign the Naval Postgraduate School at Monterey: This dilutes DoD research capability, disregards department unique education and training requirements, and increases costs to the Army. Army activities (TRAC) are co-located there but not a part of NPS; therefore, the move would have to be included in the Navy closure recommendation.
- IND0127A: Realign depot maintenance at MCLB Barstow: If the Navy submits to close this installation, they must retain Railroad operations and housing units for Army use in the recommendation.
- IND 0117, 0118, 0119, 0120, Close Deseret, Pueblo, Newport, and Umatilla Demilitarization Facilities: The Army requests a title change from Close the Demilitarization Facility to Close the Installation to ensure all activities are accounted for in realignment and cost analysis.

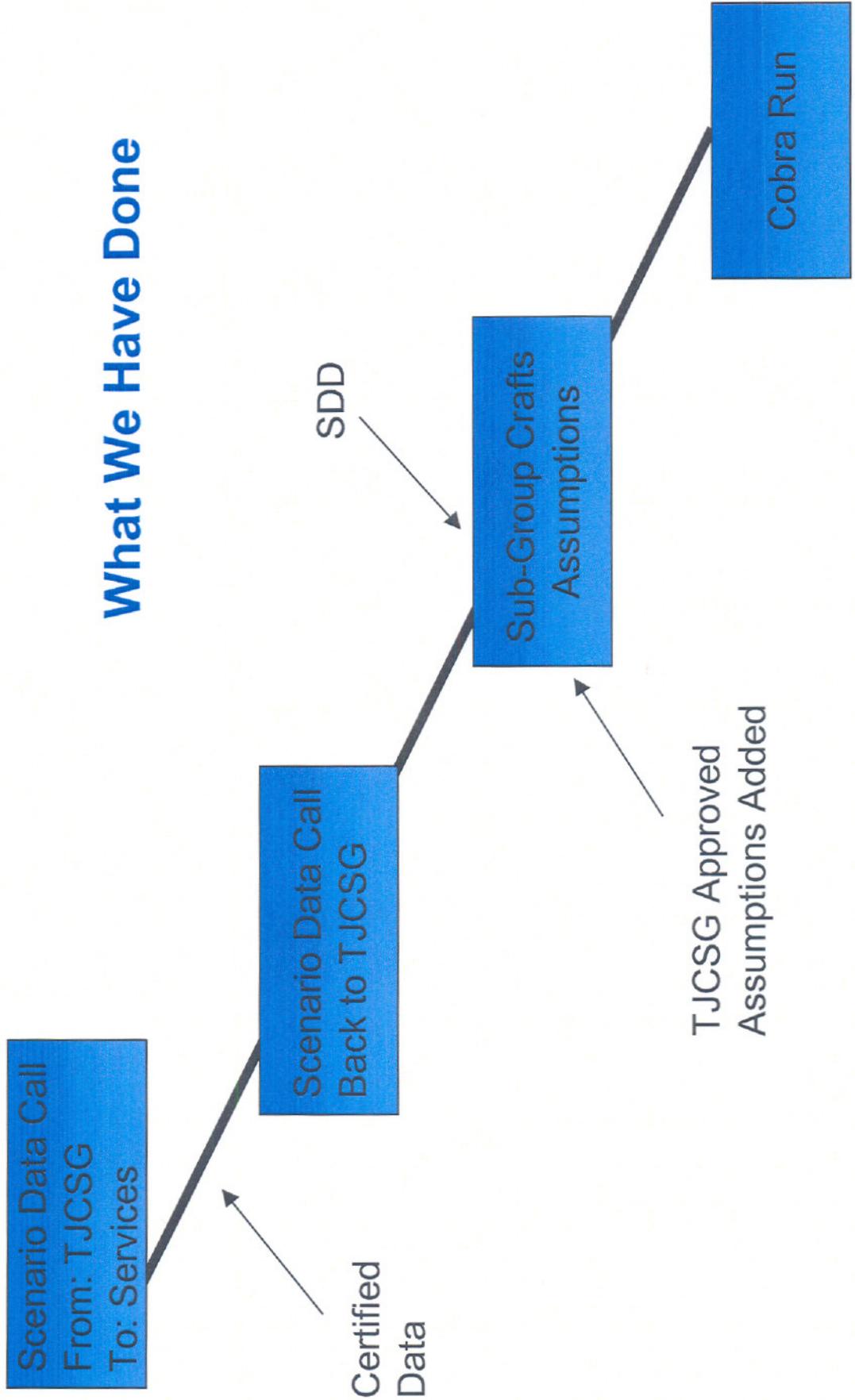
DCN: 1178

4. If you have any questions or desire additional information on the Army's concerns, my point of contact for this action is COL Kurt Weaver, 703-696-9538.



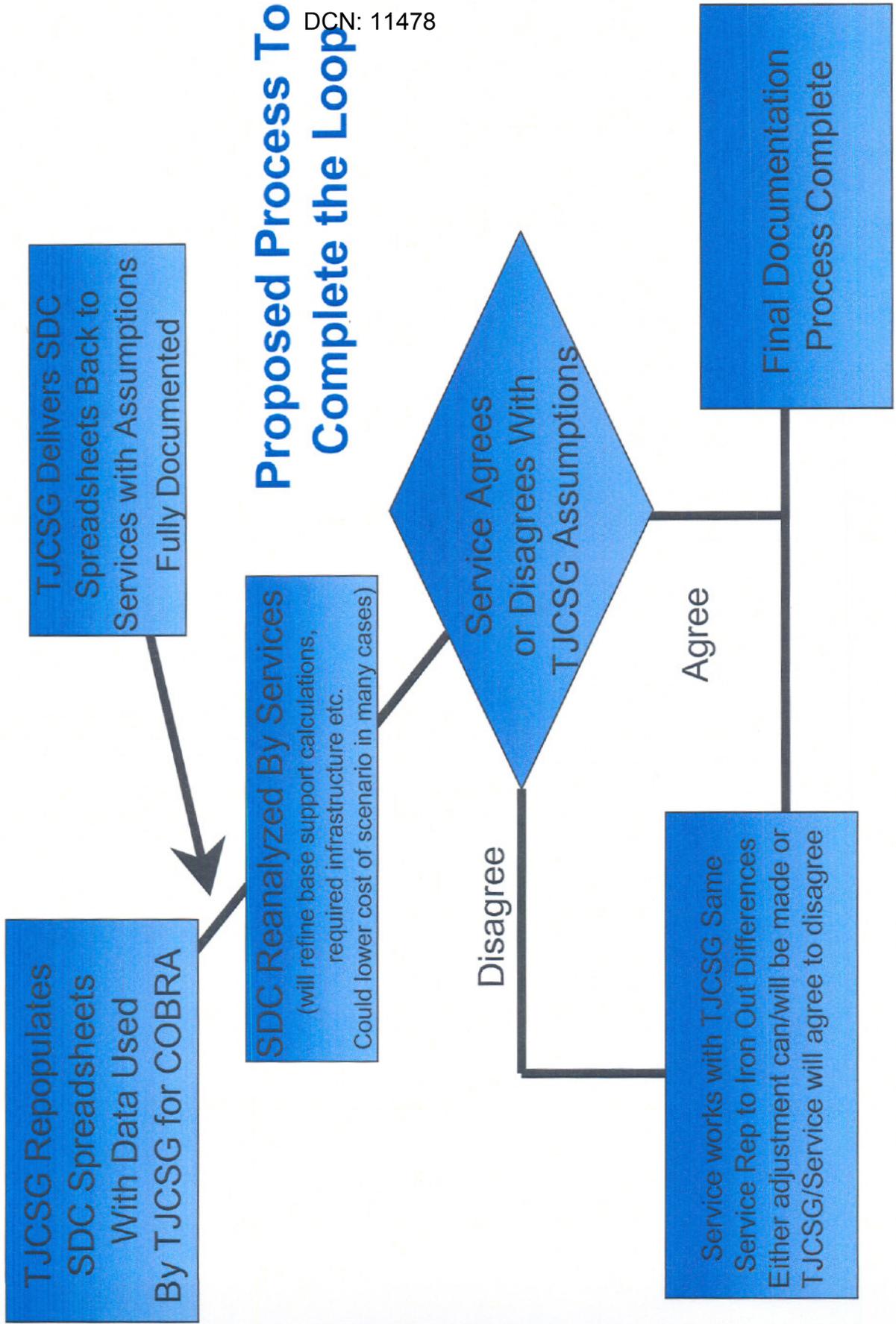
Craig E. College  
Deputy Assistant Secretary of the Army  
(Infrastructure Analysis)

# Life Cycle of Candidate Recommendation Documentation (Complete the Documentation Loop)



## What We Have Done

# Life Cycle of Candidate Recommendation Documentation (Complete the Documentation Loop)



**TJCSG Outstanding Action Items**  
**As of 9 Mar 05**

1. The Weapons and Armaments Subgroup will meet with the HS&A JCSG to come to an agreement on the final reduction of personnel assumption for TECH-0018C. Dr. Short will facilitate this discussion.
2. The Subgroups will check on the availability of data to run COBRA for closure of Indian Head, Lakehurst and Los Angeles. COBRA will not be run until the TJCSG is officially tasked to do so.
3. The Navy will determine whether PAX River has adequate excess capacity to accept the workload from Lakehurst.
4. The Innovative Systems Subgroup will work with the Air Force to acquire the necessary data to perform the COBRA runs for closure of Mesa and Rome.
5. The ALSS Subgroup will prepare an excursion of TECH-0006 which will move everything from Corona to everywhere except Port Hueneme. The ALSS Subgroup will prepare an additional excursion of TECH-0006 which will look at another scenario which will move everything from Corona to Port Hueneme. The TJCSG will then assess the potential need to look further at scenario(s) in between these two.
6. The TJCSG will work together with the Education and Training JCSG at the possibility of moving the Flight Testing and Flight Training moved from PAX River to Edwards AFB with some type of Joint management structure at Edwards AFB.
7. The TJCSG will relook at the explanation of the Joint C4ISR strategy to ensure it is consistent.
8. Dr. Short will post the HS&A scenario regarding their candidate recommendation to move MDA.
9. The Weapons and Armaments Subgroup will provide the rationale for eliminating more than the standard TJCSG assumption of 15% and include this rationale in the COBRA write-up.
10. The ALSS Subgroup will run COBRA for TECH-0013, excluding the Marines from the scenario. This COBRA run will be compared to the previous COBRA which retained a Ground Vehicle Acquisition and Development function at Quantico and moved the Woodbridge Ground Vehicle Acquisition and Development personnel to Detroit in order to establish integration activities with the Army. Both COBRA runs will be compared and one will be approved by the TJCSG at tonight's, 1 March 2005, 1700 TJCSG Teleconference Call.
11. The TJCSG will decide on either TECH-0040A (Anacostia) or TECH-0040B (Bethesda) at tonight's, 1 March 2005, TJCSG Teleconference Call.
12. The TJCSG will review TECH-0018E at tonight's 1 March 2005, TJCSG Teleconference Call, and decide on whether to proceed with this candidate recommendation.
13. The ALSS Subgroup will run COBRA for TECH-0013 for 30 Marine billets to Detroit. An additional COBRA run will be performed for the 10 of these 30 billets moving from Lima to Detroit.

14. Dr. Short will check with the OGC to determine the official process for changing an appendix for a changed candidate recommendation in order to incorporate technical capacity.
15. Issue Paper Closeout, i.e. final resolution statements and signatures.
16. Inclusion of technical capacity measures in the candidate recommendations by 18 Mar 05.
17. Finalization of Overarching Strategy/Briefing (10 Mar 05), Strategic Framework Paper (10 Mar 05), and Final Report (21 Mar 05)
18. Finalization of MV and Capacity Reports (18 Mar 05)
19. Process for resolving differences between TJCSG Assumptions used for COBRA/Recommendations and Services Certified Data/Info (14 Mar 05)
20. Rationale statements for all terminated/deleted scenarios.
21. Rationale for all omitted sites (original scenario actions) from original scenarios.
22. Final resolution statements with rationale for all remanded scenarios.

**TECH-0047 Location Rationale**

**Objective:** as TECH-0047 seeks to establish a core C4ISR RD&A capability that would grow by incorporation of additional C4ISR RD&A activities in the future, the location sought is one that would nurture the core capability and facilitate it's growth

**Alternatives Examined:** the alternative locations examined were: (a) collocated with a MILDEP C4ISR RD&A capability, (b) collocated with JCS in the NCR or (c) collocated with a CONUS based COCOM.

Collocated with a MILDEP C4ISR RD&A capability – this was not selected as there was the feeling that a location not associated with a MILDEP would emphasize the Joint nature of the activity and would facilitate the future addition of other RD&A activities currently in the MILDEPs – additionally, collocation with a COCOM or JCS would establish a Joint acquisition activity outside the MILDEPs.

Collocated with JCS in the NCR – this was not selected as the JCSGs were directed to try to move activities out of the NCR in this post 9/11 world.

Collocated with a CONUS based COCOM – three candidate COCOMs were examined – NORTHCOM, STRATCOM and JFCOM

The NORTHCOM location was viewed favorably as NORTHCOM has responsibility for Homeland Defense, a future growth area for C4ISR; as the NORTHCOM location has a key component of STRATCOM (e.g., SPACECOM, thus aligning with two COCOMs at one location); and as the NORTHCOM location is one of the top locations in the US for Information Technology (IT) Intellectual Capital.

The STRATCOM location was not viewed as favorably as the NORTHCOM location. Even though STRATCON has UCP authority related to C4ISR and the costs of the two locations (as measured by COBRA) would likely be similar, the IT Intellectual Capital at the STRATCOM location is generally regarded to be much less than at the NORTHCOM location and in the TJCSG data call for RDAT&E activity, the STRATCOM location did not respond with any activity or work, thus giving them no Military Value in this area.

The JFCOM location was not viewed as favorably as the NORTHCOM location as JFCOM has significant Force Protection/Anti Terrorism (FP/AT) issues and is likely to be realigned to comply with the post 9/11 guidance and as the IT Intellectual Capital in that area is generally regarded to be less than at NORTHCOM.

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