

BRAC 2005
Technical Joint Cross-Service Group (TJCSG)
Meeting Minutes of 31 March 2005

Dr. Segal chaired the meeting. The agenda is enclosed in attachment 1. The list of attendees is enclosed in attachment 2. The read ahead materials are enclosed in attachment 3. The primary objective for the meeting was to review the Closeout Checklist of the ISG directed scenarios. The agenda topics are listed below in the order in which they were covered. The key points, decisions and action items from the meeting are as follows:

Closeout Checklist – Mr. Shaffer

General Information:

- The IEC will meet on Saturday, 16 April 2005 to finalize the Candidate Recommendations.
- The Closeout Checklist will be used at each nightly TJCSG telecon to ensure the necessary actions are closed out prior to the 16 April 2005 IEC Meeting.

Corona

- TECH-0060 will be presented to the ISG on 1 April 2005.

Monterey

- RADM Cohen indicated if the Navy Post Graduate School is closed as a result of BRAC, then Monterey Naval Base could be closed as well. Any computers at NRL Monterey would not need to be moved to NRL Stennis in the TJCSG scenario as there will be due to be upgraded by then as well.

Pt. Mugu

- RADM Cohen indicated the Navy is not pursuing the closure of Pt. Mugu.

Crane

- RADM Cohen indicated the Navy will follow the Army lead on Crane. If the Army does not pull out, then the Navy probably will not move out of Crane. This will affect TECH-0042AR due to the current requirement to move \$250K worth of equipment from Crane to Dahlgren. If necessary, this requirement will be moved from TECH-0042AR.
- The C4ISR Subgroup has provided the COBRA data associated with Crane to the Navy. In the event the Navy decides to close Crane, the data is now available for the Navy to consider.

- The question was raised as to whether it makes sense to move the Crane Sensors workload to Tobihanna instead of Dahlgren.
- The C4ISR Subgroup indicated that, although Dahlgren would be their first choice for moving workload out of Crane, because of the development nature of the work, Tobihanna would be a reasonable second choice. However, in order to not require replication of the Crane equipment, the TJCSG will move the Sensors workload from Crane to wherever the Industrial JCSG moves their workload.

Indian Head

- RADM Cohen indicated since the nation is currently at war, the much needed and scarce intellectual capital at Indian Head, if required to move, needs to be moved to Dahlgren instead of China Lake in order to preserve the intellectual capital.
- The Weapons and Armaments Subgroup Lead indicated moving Indian Head to Dahlgren does not make economical sense.
- The TJCSG previously deliberated to keep Indian Head as a specialty site for energetic materials.
- The TJCSG indicated we need to look at the TJCSG Strategies and Principles and the consistency in which the subgroups have been applying them. Preserving Intellectual Capital has been the overarching theme for several TJCSG scenarios, i.e. Corona, Indian Head, Crane and Dahlgren, etc. If this is in fact necessary then the TJCSG needs to include this as a TJCSG Strategy and apply it consistently throughout its deliberations.
- Indian Head contains pieces from the Industrial and Technical JCSGs.

Hanscom

- The C4ISR Subgroup indicated they have reached resolution with the Air Force BRAC office on the workload moving into Hanscom AFB.

Dr. Segal arrived at his point and chaired the meeting from this point forward.

Decisions:

- The TJCSG will run COBRA for the closure of NRL Monterey and potentially present this to the ISG on Friday, 1 April 2005.
- The W&A Subgroup will prepare the technical justification for moving the technical workload out of Indian Head by using the previous TJCSG deliberations to keep Indian Head as a specialty site for energetic materials and the COBRA analysis to now move this workload out of Indian Head. The TJCSG will then deliberate on the technical justification and decide whether to change the previous TJCSG decision to retain Indian Head as a specialty site. The TJCSG will deliberate on this at tomorrow night's, 1 April 2005, TJCSG Teleconference.
- The C4ISR subgroup will provide the COBRA runs from TECH-0042D to the Industrial JCSG for them to consider in moving their workload out of Crane. The

TJCSG will request the Industrial JCSG to include the TJCSG data in Industrial JCSG scenarios that move the Crane workload to either Dahlgren or Tobihanna.

- The TJCSG agreed to the middle ground figure of \$160M in MILCON required to accommodate the new MILCON requirement for TECH-0042C as well as a 30% vs 15% efficiency factor. The C4ISR will prepare a new CR (TECH-0042CR), which will document the new MILCON and efficiency data as agreed to by the Air Force BRAC office and the TJCSG.
- The TJCSG agreed to suspend efforts on TECH-0061 and 0062.
- The TJCSG action items from Mr. Wynne's recent memo, which requires the revisit of several CRs to enable closure, will be closed out by a memo from the TJCSG to Mr. Wynne or through a presentation to the ISG.

Recommendation De-Confliction Status – Dr. Short

Key Points:

- The conflicts associated with MDA and DISA are being worked.

Decisions:

- None

Candidate Recommendation Integration Challenge – Mr. Shaffer

Key Points:

- The Services submitted a memo indicating a process to integrate the various JCSG and MILDEP candidate recommendations is necessary in order to ensure the MILDEPs will be able to implement the BRAC decisions on their installations. The MILDEPs have submitted this integration process along with the memo.
- The MILDEPs requested that all CRs be turned in by 18 March 2005.
- The MILDEPs will strive to submit their integration results to the JCSGs by 1 April 2005.
- The MILDEPs and JCSGs will reconcile integration results by 8 April 2005.

Decisions:

- None

Quad Chart Synchronization Status Report – BG Castle

Key Points:

- BG Castle reported the results of the two day meeting at Quantico, VA to standardize the Candidate Recommendations (CR) quad charts.

- The next step will be to standardize the CR Narratives.
- BG Castle is meeting with the Subgroup Leads on Friday, 1 April 2005 to begin this process.

Decisions:

- The TJCSG tasked BG Castle to present any instances where the TJCSG may need to readdress a particular CR as a result of not being able to tie it to the TJCSG Strategies and Principles, not being able to apply the Red Team inputs, not being able to complete the CR Checklist, etc.

Final Report and Configuration Control – Mr. Shaffer

- This topic was not discussed.

IEC Action Items Status Review – Mr. Shaffer

- This topic was not discussed.

16 April IEC Preparation Discussion – Mr. Shaffer

- This topic was not discussed.

Other Information:

- The 1700 hr TJCSG Teleconference Call for tonight, 31 March 2005 is cancelled.
- The next TJCSG Meeting is scheduled for Tuesday, 5 April, 2005, in Crystal City, PT-1, Rm 4600, from 1100-1300 hrs EST. However, this will be extended an additional hour and will now go from 1000-1300 hrs EST.

Action Items:

1. The TJCSG will run COBRA for the closure of NRL Monterey and potentially present this to the ISG on Monday 4 April 2005.
2. The W&A Subgroup will prepare the technical justification for moving the technical workload out of Indian Head by using the previous TJCSG deliberations to keep Indian Head as a specialty site for energetic materials and the COBRA analysis to now move this workload out of Indian Head. The TJCSG will then deliberate on the technical justification and decide whether to change the previous TJCSG decision to retain Indian Head as a specialty site. The TJCSG will deliberate on this at tomorrow night's, 1 April 2005, TJCSG Teleconference.
3. The C4ISR subgroup will provide the COBRA runs from TECH-0042D to the Industrial JCSG for them to consider in moving their workload out of Crane. The TJCSG will request the Industrial JCSG to include the TJCSG data in Industrial JCSG scenarios that move the Crane workload to either Dahlgren or Tobihanna.

4. The C4ISR will prepare a new CR (TECH-0042CR), which will document the new MILCON and efficiency data as agreed to by the Air Force BRAC office and the TJCSG.
5. BG Castle will present any instances where the TJCSG may need to readdress a particular CR as a result of not being able to tie it to the TJCSG Strategies and Principles, not being able to apply the Red Team inputs, not being able to complete the CR Checklist, etc.

Approved: _____

Mr. Al Shaffer

Executive Director

Technical Joint Cross Service Group

Attachments:

1. Outline -Agenda
2. List of Attendees
3. Read Ahead Materials

Attachment 2
Technical JCSG Meeting
March 31, 2005
Attendees

Members:

Dr. Ron Segal, Chairman
Dr. Dan Stewart, Air Force Alternate for Mr. Blaise Durante, Air Force (Via Telephone)
Mr. Brian Simmons, Army (Via VTC)
Dr. Barry Dillon, Marines
RADM Jay Cohen Navy
Mr. Jay Erb, JCS

Other:

Mr. Al Shaffer, CIT Chairman
Mr. George Ryan Navy CIT Rep
Mr. Don DeYoung, Navy
COL Walt Hamm, Marines CIT Rep
Mr. Gary Strack, OSD
Mr. Andy Porth, OSD BRAC
COL Pete DeSalva, Marines
Mr. Matt Mleziva, C4ISR Subgroup Lead
Dr. Larry Schuette, Innovative Systems Subgroup Lead
Mr. Thom Mathes, ALSS Subgroup Lead (Via VTC)
COL Bob Buckstad, OSD
Dr. Karen Higgins, Weapons and Armaments Subgroup Lead (Via Telephone)
Mr. Al Goldstain, Air Force CIT Rep (Via VTC)
COL Steve Evans, Marines
BG Fred Castle, OSD
Dr. Jim Short, OSD
Ms. Eileen Shibley, Navy

**Technical Joint Cross Service Group
Session, 31 March**

31 Mar 05

TJCSG Topic Outline – 31 March 05

(subject to change)

Topic Summary

- Closeout Check List – Mr Shaffer
- ISG Briefing [Tech 60] review – Mr Shaffer
- Quad Chart Synchronization Status Report (3 Minutes) – BG Castle
- Recommendation De-Confliction Status (3 Minute review)- Dr Short, lead (verbal), include DISA & MDA
- Candidate Recommendation Integration Challenge, an introduction – Mr Shaffer (lead), (based Service memo received yesterday, posted to meeting folder)
- Final Report and Configuration Control – Mr Shaffer with COL Evans (assist)
- IEC Action Items Status Review – Mr Shaffer (COL DeSalva status matrix)
- 16 Apr IEC Preparation Discussion – Mr Shaffer (verbal)
- Other as time available

(Nothing follows)

TJCSG CLOSE OUT CHECKLIST:

1 April 0915L

CORONA

1. (Schutte) 29 March CORONA (Tech 060) -- Submit Candidate Recommendation for approval to ISG
2. (Shaffer) 30 Mar Slides for ISG Brief
3. (Shaffer) _____ Precoordinate with Ms. Davis
4. (Shaffer) _____ Brief to ISG (1 April)
5. (Mathes) _____ Complete Tech 05-2 and Tech 06-3
 - a. _____ COBRA Runs using certified data
 - b. _____ CRs for Submission to Nicole

MONMOUTH

1. (Simmons) _____ Ensure Tech 35R is knitted with Monmouth closure for real good picture

LAKEHURST:

1. (Mathes) _____ Finish COBRA run for complete closure of Lakehurst; for this, we conduct the following way:
 - a. _____ COBRA for Tech 005 and 006 that moves all Tech stuff from Lakehurst, to include CATS and TRAPS
 - b. _____ Use already run IND piece (IND 0128) as adder; since both are never payoff, make assumption that Never + never = never; put slide together to send to BRAC office and Mr. Wynne

MDA KNITTING WITH TECH 18C / H&SA 47

1. (Short) _____ I have lost the bubble on this – could someone brief me? Has new H&SA CR been submitted?
2. (Short) _____ Formally pull 18C

LOS ANGELES

1. (Mathes) _____ Complete draft CR documentation for TJCSG review BEFORE its forwarded to Nicole (OSD/OGC)
 - a. _____ (Shaffer/Stewart) Question 1...”What has changed...”
 - b. _____ (Ogg) Question 2...”What alternative locations were considered...”
 - c. _____ (Ogg) Question 3...”Assessment of risk associated with move...”

2. (Mathes) _____ Provide 3 Cobras and technical data to AF so they can run AF013
3. (Mahn) _____ Provide results of AF013 Cobra run with TECH-0014 Cobra runs to ALSS for integration into draft package
4. (Mathes) _____ Provide draft TECH-0014/AF-013 package to TJCSG for review to include
 - a. Answers to Questions 1-3 (highlight if in draft package; Provide separately if not in paper).
 - b. Technical Justification with majority and minority opinions
 - c. Combined AF-013/TECH-0014 Cobra results bounding the FFRDC impact (i.e. high, medium, low)
5. (Stewart) _____ Status of AF013
6. (Shaffer) _____ Briefing picture to ISG

INDIAN HEAD

1. (Higgins) 30 Mar Run COBRAs High and Low
2. (Higgins) _____ Provide COBRA to DON (Hamm)
3. (Hamm) _____ Run Closure Scenario (Navy)
4. (Shaffer) _____ Brief ISG

JOINT C4ISR CENTER (PETERSON)

1. (Mlezvia) _____ If we decide to not go to Pete, Pull this CR

JOINT C4ISR CENTER (OFFUTT)

1. (Mlezvia) _____ Run Cobra (only if H&SA goes here as a Beddown)

JOINT C4ISR CENTER (MEADE)

1. (Shaffer) 30 Mar Lead Deliberation on going to Meade as follower to H&SA
2. (Mlezvia) _____ Turn over the remaining pieces of Tech 47 as a COBRA adder to H&SA; Keep Joint PM concept sacrosanct
3. (Mlezvia) _____ Pull Tech 47

CRANE

1. (Mlezvia / Hamm) _____ Status Report on Crane move costs (Tech 42AR / Tech 42E)
2. TJCSG _____ Deliberatively decide if Crane Tech move is still worth it
3. (Mlezvia) _____ Rerun Tech 42AR with accepted milcons
4. (Mlezvia) _____ Reaccomplish CR; turn into Nicole

ROME AND MESA

1. (Schuette) _____ Work with AF(Mahn) to run Cobra for closure
2. (Schuette) _____ Update CR documentation

STRATEGY

1. (Shaffer) _____ Decide if Intellectual Capital needs to go into Strategy

FINAL REPORT

1. (CIT/Castle) _____ Complete CR Justification Harmonization
2. (ALL) _____ Daily Status Report to Col Evans on Progress

MEMORANDUM FOR Director, Base Realignment and Closure, Deputy Undersecretary
of Defense, I&E

SUBJECT: Candidate Recommendation Integration

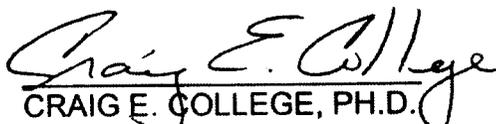
1. In order for the Infrastructure Executive Council to make decisions on which Candidate Recommendations (CRs) to forward to SECDEF for his approval, we must have a means to reconcile the total affect of all CRs, particularly as they may impact each other. The proposed methodology will account for this affect, integrating the CRs from the JCSGs and MILDEPs.
2. Since each MILDEP is responsible for BRAC implementation on their installations, the MILDEPs are the logical entities to capture the impacts from the Joint Cross Service Group (JCSG) and MILDEP candidate recommendations (CRs) that involve their installations.
3. Candidate Recommendation integration does the following:
 - a. Provides an accurate assessment of impacts on an installation.
 - b. Ensures feasibility of CRs.
 - c. Prevents double counting of costs and savings.
 - d. Allows clarification of manpower, organizations and units impacted.
 - e. Allows standardization of assumptions across an installation.
4. The Military Departments will integrate multiple Candidate Recommendations using installation centric analysis. This analysis includes allocation of excess space, military construction, base support, manpower, and community facilities. The integration process will include cumulative analysis on criteria 6, 7, and 8. To ensure a complete and defensible approach to integration, a set of equitable rules have been established to reasonably allocate costs among both the MILDEPs and JCSGs (See attached).
5. To complete this analysis, the MILDEPs assume the following schedule and actions:
 - a. Military Departments and JCSGs should strive to turn in all CRs NLT 18 March (with possible exceptions).
 - b. MILDEPs submit suggested integration results to JCSGs as they are prepared and strive to complete by 1 April.
 - c. MILDEPs and JCSGs meet and reconcile integration results as they are available and strive to complete by 8 April. JCSGs and the MILDEPs will meet

SUBJECT: Candidate Recommendation Integration

regarding each installation 21 March – 8 April and conduct working meetings as required to complete the analysis.

6. As complete CR packages are critical to the integration process, any delay in meeting the above schedule will negatively impact the ability to produce a comprehensive package for IEC review. The intent of these sessions is to review inputs and issues, allocate shared costs and savings, and prepare complete, accurate and executable CRs.

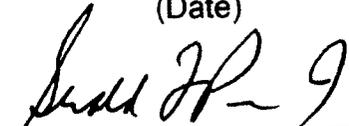
7. The Army POCs for integration are COL Bill Tarantino or LTC Bob Stanley at William.Tarantino@us.army.mil or William.stanley@us.army.mil , or by telephone (703) 696-9529/2957, DSN 426-9529/2957. The Navy POC is CAPT Jason Leaver or LCDR Paul Neuzil at Jason.leaver@navy.mil or paul.neuzil@navy.mil , or by telephone (703) 602-6524/6469, DSN 332-6524/6469. The Air Force POC is Col(Sel) Thomas Laffey at Thomas.Laffey@pentagon.af.mil , or by telephone (703) 614-7012.



CRAIG E. COLLEGE, PH.D.
Deputy Assistant Secretary of the Army
(Infrastructure Analysis)

March 16, 2005

(Date)



GERALD F. PEASE, JR
Deputy Assistant Secretary of the Air Force
(Basing and Infrastructure Analysis)

16 Mar 2005

(Date)



ANNE RATHMELL DAVIS
Special Assistant to the Secretary of the Navy
For Base Realignment and Closure

16 Mar 2005

(Date)

Attachments (as)

CF: JCSG Chairmen
Acting Undersecretary of Defense (Acquisition, Technology & Logistics),
Chairman, Infrastructure Steering Group

CANDIDATE RECOMMENDATION INTEGRATION

Integration Cost Allocation Rules

1. **REQUIREMENT FOR INTEGRATION:** As part of the installation analysis involved with integration, each MILDEP or JCSG's Candidate Recommendation (CR) that moves organizations onto a MILDEP's installation must be allocated a portion of the overall costs associated with MILCON and Base Support requirements. These costs are likely to change the original CR estimates due to overlapping requirements and excess space allocation. To ensure a complete and defensible approach to integration, a set of equitable rules must be established to reasonably allocate costs among both the MILDEPs and JCSGs.

2. **GUIDELINES FOR ALL INTEGRATION ANALYSIS:** The following areas and rules are proposed to assist with integration efforts.

a. **Capacity Analysis:** MILDEPs will consider existing surplus capacity when integrating MILDEP and JCSG CRs, and maximize efficiency of physical infrastructure usage through the consolidation of like functions. Any remaining requirements above existing capacity will be allocated amongst the competing CRs based on specific mission needs or manpower quantities contributed by the CR.

b. Each CR may have unique costs and savings. Typically any unique costs and savings will be allocated back to the CR; however there may be instances where those costs and savings benefit other units moving to the installation and it would be appropriate to allocate the costs among the CRs that benefit. These unique situations should be examined on a case-by-case basis.

3. **MILCON ANALYSIS.**

a. **Mission MILCON:** These costs will be assigned to the CR that generated the requirements (i.e., tied directly to the specific activity/weapon system). Additionally, all mission MILCON will be evaluated on a case-by-case basis and total costs calculated according to MILDEP costing models.

b. **Supporting Facilities:** These are facilities and infrastructure systems such as parking, secondary roadways, connection to existing utility systems, site improvements, anti-terrorism/force protection infrastructure, required to deliver a complete and usable building. MILDEPs will determine cost of supporting facilities using Service-specific tools based and allocate costs either against specific line items in Screen 7 or as a one-time unique cost in Screen 5 of Cost of Base Realignment Actions (COBRA).

c. Common Use Facilities/Infrastructure MILCON.

(1) These are facilities and infrastructure systems (such as primary roadway improvements, utility system expansion, etc.) that support the primary mission activity/weapon system and are generally shared by the host and tenant organizations. MILDEPs will determine requirements and cost using Service-specific tools. Allocation of costs to each CR will be based on the percentage of manpower added to the installation by specific CRs through proportional analysis.

(2) Community Facilities. MILDEPs determine requirements using Service-specific tools based on Service-specific standards to determine the base/community support requirements for all incoming organizations and allocate costs based on the percentage of manpower added to the installation. This is the same method used to allocate infrastructure requirements.

4. BASE SUPPORT MANPOWER ANALYSIS: MILDEPs will conduct analysis to determine base support manpower requirements associated with increase in installation population. Increases in requirements will be allocated among the CRs based on the percentage of manpower added to the installation, based on the MILDEPs' support requirements.

5. UNACCOMPANIED AND FAMILY HOUSING ANALYSIS: MILDEPs will determine unaccompanied and family housing requirements using Service-specific requirements determination tools based on established OSD guidance. Both new construction and privatization plus-up costs should be considered based on housing market requirements analysis. This cost will then be allocated amongst CRs based on the percentage of **military** manpower added to the installation.

6. COMMUNICATIONS/INFORMATION TECHNOLOGY COST ANALYSIS: MILDEPs will determine Communications/Information Technology (Comm/IT) requirements using Service-specific requirements determination tools. This cost will be allocated amongst CRs based on the percentage of manpower (military, civilian, drill, and contractors) added to the installation. Changes are reflected in Screen Five.

7. MEDICAL FACILITIES COST ANALYSIS: If the military population at an installation increases to the point at which the military medical treatment facility and the available off-installation medical services can no longer support the installation, then an increase in medical facilities and manpower may be required. The Medical JCSG will assist in determining additional medical requirements which will be allocated amongst the CRs based on the percentage of **military** manpower added to the installation.

8. ENVIRONMENTAL COST ANALYSIS: MILDEPs will determine the non-MILCON environmental costs associated with the realignment based on Service-specific requirements determination tools and Criterion 8 JPAT guidance. This cost will be allocated amongst the CRs based on:

a. The primary mission activity if the environmental cost is directly attributable to the primary mission/weapon system, such as air quality permit revisions due to movement of additional aircraft. In this case, the entire cost will be allocated to the CR which containing the primary mission/weapon system movement.

b. The percentage of manpower added to the installation for those environmental liabilities attributable to manpower increases only. In this case, the cost will be proportionally allocated to each CR based on the percentage of manpower contributed by the CR.

In either case, non-MILCON environmental costs will be reflected in Screen Five.